

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

* * *

IN THE MATTER OF THE)
APPLICATION OF ROCKY)
MOUNTAIN POWER FOR) DOCKET NO. 07-035-93
AUTHORITY TO INCREASE ITS)
RETAIL ELECTRIC UTILITY)
SERVICE RATES IN UTAH AND)
FOR APPROVAL OF ITS)
PROPOSED ELECTRIC SERVICE)
SCHEDULES AND ELECTRIC)
SERVICE REGULATIONS,)
CONSISTING OF)
APPROXIMATELY \$161.2)
MILLION PER YEAR, AND FOR)
APPROVAL OF A NEW LARGE)
LOAD SURCHARGE.)
)
)
)

TRANSCRIPT OF HEARING PROCEEDINGS

TAKEN AT: Public Service Commission
160 East 300 South, Room 403
Salt Lake City, Utah

DATE: June 2, 2008

TIME: 9:16 a.m.

REPORTED BY: RENEE L. STACY, CSR, RPR

A P P E A R A N C E S

COMMISSIONERS:

TED BOYER (Chairman)
RIC CAMPBELL
RON ALLEN

FOR ROCKY MOUNTAIN POWER:

KATHERINE A. McDOWELL
LISA F. RACKNER
Attorneys at Law
McDOWELL & RACKNER, PC
520 SW Sixth Avenue
Suite 830
Portland, OR 97204

DANIEL E. SOLANDER
Attorney at Law
ROCKY MOUNTAIN POWER
201 South Main Street
Suite 2300
Salt Lake City, UT 84111

FOR THE COMMITTEE OF CONSUMER SERVICES:

PAUL H. PROCTOR
Assistant Attorney General
OFFICE OF THE UTAH ATTORNEY GENERAL
160 East 300 South
Fifth Floor
Post Office Box 140857
Salt Lake City, UT 84114-0857

FOR THE DIVISION OF PUBLIC UTILITIES:

MICHAEL GINSBERG
PATRICIA SCHMID
Attorneys at Law
OFFICES OF THE UTAH ATTORNEY GENERAL
160 East 300 South
Fifth Floor
Post Office Box 140857
Salt Lake City, UT 84114-0857

FOR THE UAE INTERVENTION GROUP:

GARY A. DODGE
Attorney at Law
HATCH JAMES & DODGE, PC
10 West Broadway
Suite 400
Salt Lake City, UT 84101

FOR THE UIEC:

F. ROBERT REEDER
Attorney at Law
PARSONS BEHLE & LATIMER
One Utah Center
201 South Main Street
Suite 1800
Salt Lake City, UT 84111

FOR NUCOR STEEL:

PETER J. MATTHEIS
Attorney at Law
BRICKFIELD BURCHETTE RITTS & STONE, PC
1025 Thomas Jefferson Street, NW
Eighth Floor, West Tower
Washington, DC 20007-5201

FOR WAL-MART

RYAN L. KELLY
Attorney at Law
KELLY & BRAMWELL
11576 South State Street
Building 203
Draper, UT 84020

HOLLY RACHEL SMITH
Attorney at Law
RUSSELL W. RAY, PLLC
6212-A Old Franconia Road
Alexandria, VA 22310

FOR IBEW LOCAL 57:

ARTHUR F. SANDACK
Attorney at Law
8 East Broadway
Suite 510
Salt Lake City, UT 84111

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June 2, 2008
9:16 a.m.

P R O C E E D I N G S

CHAIRMAN BOYER: This is the time and place duly noticed for the revenue requirement portion of the rate case in Docket 07-035-93 entitled "In the Matter of the Application of Rocky Mountain Power for Authority to Increase its Retail Electric Utility Service Rates in Utah and for Approval of its Proposed Electric Service Schedules and Electric Service Regulations, Consisting of a General Rate Increase of Approximately \$161.2 Million per Year, and for Approval of a New Large Load Surcharge."

We discussed some preliminary matters off the record, and we'll now deal with those on the record, but first I'd like to welcome you all here. We'll be spending a little time this week together, it seems.

We anticipate following the witness schedule that the parties have negotiated among yourselves, which was again revised this morning, and we anticipate hearing from Rocky Mountain Power witnesses, Messrs. McDougal, Tallman, Eelkema, Ross, and Wilson today, and we're going to put on the

1 prefiled direct rebuttal and surrebuttal testimony of
2 those witnesses and of those witnesses who have been
3 excused, and those, I guess, for whom cross
4 examination has been waived today.

5 But before we do that, let's take
6 appearances for the record, and let's start with
7 Mr. Proctor, and we'll just go around the room on
8 appearances.

9 MR. PROCTOR: Paul Proctor, Assistant
10 Attorney General, representing the Utah Committee of
11 Consumer Services.

12 MR. GINSBERG: Michael Ginsberg and
13 Patricia Schmid for the Division of Public Utilities.

14 MS. McDOWELL: Katherine McDowell, Lisa
15 Rackner, and Daniel Solander for Rocky Mountain
16 Power.

17 CHAIRMAN BOYER: Would you spell
18 Ms. Rackner's name for the record, please?

19 MS. RACKNER: Yes. It's Lisa, L-I-S-A,
20 Rackner, R-A-C-K-N-E-R.

21 CHAIRMAN BOYER: I'm glad I did that,
22 because I said "Raptor," like the bird, and it's
23 "Rackner." Okay. Very well.

24 Mr. Dodge?

25 MR. DODGE: Gary Dodge on behalf of the UAE

1 Intervention Group.

2 MR. REEDER: And my name is Bob Reeder.
3 Good morning. I appear this morning for a group of
4 industrial customers whose names are a part of this
5 record, and we're known as UIEC. Thank you.

6 CHAIRMAN BOYER: Thank you.

7 MR. MATTHEIS: Mr. Chairman, may I enter
8 mine?

9 CHAIRMAN BOYER: You surely may.

10 MR. MATTHEIS: Pete Mattheis, here on
11 behalf of Nucor Steel.

12 CHAIRMAN BOYER: Welcome, Mr. Mattheis.

13 MR. MATTHEIS: Thank you.

14 MR. KELLY: Mr. Chairman, I'd like to enter
15 my appearance as well. Ryan Kelly, Kelly & Bramwell,
16 on behalf of Wal-Mart Stores, Inc., and co-counsel is
17 Holly Smith, is appearing telephonically. I wanted
18 to note her appearance as well.

19 CHAIRMAN BOYER: Excellent. And welcome,
20 Ms. Holly [sic].

21 MS. SMITH: I'm here. Thank you very much.

22 CHAIRMAN BOYER: Have we missed anyone?

23 Okay. We have a few preliminary matters
24 before we begin with hearing from our witnesses this
25 morning, one of which is a notice that was filed by

1 Rocky Mountain Power to file sursurrebuttal, an
2 objection by the Committee of Consumer Services
3 through Mr. Proctor, and a response by Ms. McDowell
4 and her colleagues.

5 Inasmuch as the motion to strike is
6 Mr. Proctor's, let's hear from him first, and then,
7 Ms. McDowell, you can respond, or whomever on your
8 team you wish to respond.

9 MR. PROCTOR: Thank you, Mr. Chairman.

10 The procedural flaws in the Company's
11 notice of the 27th of May, I think, are covered in
12 the written motion, although I do have additional
13 comments quickly about the procedure, particularly
14 given the fact that, just moments ago, I was given a
15 response by the Company.

16 But I first want to address some
17 equally-compelling practical flaws to their request
18 to present sursurrebuttal. This Commission has, in
19 my experience, always expressed a preference that any
20 testimony be written and prefiled, and I think that's
21 a very well-reasoned preference.

22 First of all, the Commission also
23 invariably emphasizes that it has read and reread the
24 testimony before appearing for the live hearing, and
25 there are good reasons for that. It provides the

1 Commission with a solid background and an
2 understanding of not only the testimony, but the
3 exhibits and how the exhibits tie into that testimony
4 in support of a particular case.

5 It gives the Commission a chance to
6 consider the case as a whole, and also it provides a
7 manageable forum for what is a very complex case.

8 Perhaps unlike anything but an antitrust
9 case tried in federal court, which often lasts
10 months, this case is from beginning to end in less
11 than 240 days. Therefore, the schedule that you set
12 at the beginning of this proceeding in December of
13 last year was intended to create a forum that is fair
14 and equitable to all parties, but, more importantly,
15 provides the Commission with the information ahead of
16 time that it needs in order to manage those complex
17 issues and ultimately enter a resolution of them.

18 The Commission has always emphasized that
19 it's interested in the parties' cross examination to
20 test the case and to perhaps bring out to the
21 Commission errors or inaccuracies that have -- that
22 lie within prefiled written testimony that you've had
23 a chance to review.

24 In this case, however, they have asked not
25 to present limited evidence, and, in fact, on Page 4

1 of their motion filed just moments ago, they talk in
2 terms that they're only presenting limited evidence.

3 Well, one example of their limited evidence
4 is an 18-page exhibit by Mr. Duvall which they
5 classify as sursurrebuttall. In other words,
6 responding to issues raised in surrebuttall by the
7 intervenors. But that consists of a five-year
8 historical forced outage rates on a weekday/weekend
9 basis by unit by month through December of 2007, so
10 it's information that they have had since certainly
11 January of 2008 when this case first began.

12 Multiply five times 60 -- 60 months in five
13 years -- times each plant they have, and calculate
14 the forced outage rates on a weekday and weekend
15 basis, and then expect the intervenors to cross
16 examine on that particular piece of evidence, let
17 alone when the fact that that evidence, that document
18 that they propose to enter as sursurrebuttall is not
19 in response to anything that was said in surrebuttall
20 by the intervenors or the regulatory authorities. In
21 fact, it goes back to the original testimony of Mr.
22 Duvall.

23 Interestingly enough, their original notice
24 of sursurrebuttall, May 27th, just stated they were
25 going to present it. Did not try to justify it by

1 suggesting -- even suggesting that there was anything
2 in surrebuttal that was new.

3 Now, perhaps there is. I don't know. I
4 couldn't find it, but perhaps there is. Let's assume
5 there is. They at least owed this Commission the
6 courtesy of saying, "This particular issue is new,
7 raised by the DPU or the Committee in surrebuttal.
8 We're entitled to address that." And I don't
9 disagree with them in that case.

10 But instead of providing you with some
11 notice and some justification, they have, on Page 4
12 of their response, stated that if the Commission
13 Chair determines the Company's presentation is too
14 long or not limited to a response to surrebuttal,
15 then the Chair has the discretion to limit the
16 presentation.

17 In other words, Chairman Boyer, the Company
18 is putting the burden to distinguish between
19 surrebuttal and new material and the applicability of
20 sursurrebuttal on you, not them. They have given you
21 no road map. They've given the parties no road map
22 as a manner in which -- in order to address that.

23 I don't know of any lawyer who could
24 receive exhibits such as Mr. Duvall's at 5:36 on
25 Friday afternoon before the Monday hearing, who,

1 without dropping all other preparation of the case,
2 could begin to prepare to address that piece of
3 evidence, let alone prepare to address evidence which
4 has no context, because, remember, they have not
5 filed any prefiled written testimony.

6 Procedurally, the main claim that they seem
7 to make in the -- claims, I should say -- on Page 2
8 of their response is, one, nobody objected to the
9 sursurrebuttal by Dr. Hadaway at the rate of return
10 phase of the case, and, second, there was a
11 discussion of live surrebuttal -- sursurrebuttal
12 being presented at the time of the scheduling
13 conference, and the Company would not have agreed to
14 the schedule if there hadn't been an oral
15 understanding that they were going to be allowed to
16 do sursurrebuttal.

17 There's no record of that scheduling order
18 conference, except your order, and your order is very
19 clear. It's clear in this case; it was clear in the
20 Questar gas case, which was set at the exact same
21 time; and it's been clear in every case that I've
22 been involved with. If sursurrebuttal is allowed
23 based upon a request by a party in another case,
24 you've put it in the order.

25 There are times when sursurrebuttal is

1 appropriate. For example, it's a highly-compressed
2 case and there isn't time to present prefiled written
3 testimony. That's happened even with rebuttal on
4 occasion, but those are cases that are highly
5 compressed, and they're not general rate cases with
6 the complexity and the depth of the issues and the
7 data and the information that is being presented
8 here.

9 Procedurally, it's not allowed. It's not
10 going to produce a better outcome; it's not going to
11 inform the Commission; it's not going to result in a
12 fair case. It is plainly unfair to allow these
13 exhibits and this sursurrebuttal testimony to come in
14 at this very, very late date, particularly when it's
15 not a request, it's not a justified request, it's
16 just a statement of what they're going to do.

17 Thank you.

18 CHAIRMAN BOYER: Thank you, Mr. Proctor.

19 MR. REEDER: If I might, I'd like to join
20 in Mr. Proctor's motion for a moment.

21 CHAIRMAN BOYER: Yes. I was going to
22 invite other counsel who didn't file anything in
23 writing to participate if they wish.

24 Mr. Reeder?

25 MR. REEDER: I would join in Mr. Proctor's

1 motion, but I take a slightly different approach.
2 The process that we go through here is the Company
3 files an application, the intervenors file
4 adjustments to that application, the Company responds
5 to those adjustments, intervenors respond to the
6 Company's response, and the matter is over with.

7 If we allow another beginning of the case,
8 sursurrebuttal to sursurrebuttal, if you will, then I
9 think we leave ourselves open to an allegation that
10 gamesmanship is played in the process. The
11 gamesmanship is that old golf scoring game of
12 sandbagging. If the information exists at the time
13 they filed their application or the time they filed
14 their rebuttal case to the intervenor's case, that
15 information should have been presented, otherwise
16 they are simply withholding information that was
17 available.

18 And you can attribute whatever kind of
19 motives you want to attribute to it. It may be
20 purely innocent, it may not, but there's no reason to
21 get into that question by simply having a rule that
22 the last round of surrebuttal, as the order
23 suggested, was appropriate.

24 A second and equally-compelling argument,
25 aside from not allowing gamesmanship to occur, is one

1 that Mr. Proctor cited, and that's, "How do we test
2 the five years' worth of data on 48 hours' notice?"
3 It's impossible to conduct the discovery necessary to
4 determine whether that new evidence presented on the
5 eve before hearing is, in fact, reliable, and I would
6 submit that your receiving it without some confidence
7 that it is reliable may put you in an uncomfortable
8 position, knowing that we're all incapable of
9 assisting you and reaching that reliability kind of
10 thing.

11 Now, I know there are no clear rules.
12 There are no clear rules in this jurisdiction like
13 there are in other jurisdictions that many of us
14 practice in that says, "There will be no testimony,"
15 so we know that it can't happen. But I think that,
16 at least as you look at these cases, you need to
17 apply a very high screen to what you let in at the
18 last minute.

19 If it was known at the time the case was
20 filed, then it should probably have been presented at
21 the time the case was filed. If it's a true error,
22 if there's been a mistake and they need to correct
23 the mistake, as Rocky Mountain will tell us this
24 morning with respect to one of them, then that's
25 probably appropriate. But in the absence of one of

1 those kinds of things -- and you know the rule of
2 civil procedure as well as I do that allows for those
3 kinds of things -- we ought to have a very high
4 screen and simply, in the name of fairness, because
5 of the absence of a rule, say, "We won't tolerate nor
6 condone gamesmanship by not providing the
7 opportunity, and if it hasn't had an opportunity to
8 be fairly discovered, we won't allow it."

9 CHAIRMAN BOYER: Thank you, Mr. Reeder.
10 Does anyone else wish to --

11 MR. GINSBERG: I'd like to make a few
12 comments.

13 CHAIRMAN BOYER: -- address the issue?

14 MR. GINSBERG: I think I'd like to --

15 CHAIRMAN BOYER: Mr. Ginsberg?

16 MR. GINSBERG: Yes. I think I'd like to,
17 well, partially, go along with -- agree with the
18 motion that's been made by Mr. Proctor, and more, in
19 a sense, modified by Mr. Reeder. I think that it is
20 a reasonable standard to place in effect in a
21 proceeding like this, when new evidence is being
22 filed at the time of the hearing, that a standard be
23 established that if that evidence was available or
24 reasonably available at the time earlier testimony
25 was filed, like possibly the five years of historical

1 data, then that evidence should have been presented
2 earlier.

3 And if it is based on new evidence that was
4 being presented in the rebuttal testimony of the
5 Committee or the Division or Mr. Reeder's clients,
6 then possibly new evidence to respond to that type of
7 evidence that was presented that is new, possibly
8 even new data that wasn't available at the time of
9 the earlier filing, could be allowed, but it ends up
10 being on a case-by-case basis where you'd look at
11 each exhibit and have to make that type of evaluation
12 at the time.

13 And I also think that the -- I think it was
14 the comment from Mr. Reeder -- the bar should be
15 relatively high, allowing -- deciding what to allow
16 in and what not to allow in, but the ultimate goal, I
17 think, is to get as complete a record as possible.

18 CHAIRMAN BOYER: Thank you, Mr. Ginsberg.

19 Anyone else before we hear from
20 Ms. McDowell?

21 Okay. Ms. McDowell, it's your turn.

22 MS. McDOWELL: Thank you, Chairman Boyer.

23 On May 24th, the CCS submitted over a hundred pages
24 of sursurrebuttal testimony, including eight new
25 exhibits. Mr. Falkenberg's power cost testimony

1 alone was 55 pages and seven exhibits. Unlike most
2 of the other parties in this proceeding, that
3 testimony included almost no concessions and, in
4 fact, raised new issues and new arguments.

5 Within one business day of receiving that
6 testimony, the Company filed a notice indicating that
7 it intended to present sursurrebuttal testimony. At
8 that time, we had looked at the testimony
9 sufficiently to understand there were new issues, new
10 arguments, and for this Commission to have a full and
11 complete record, we would need to present some
12 additional testimony at the hearing.

13 So we did what we could do immediately,
14 which was to present the notice that we would be
15 presenting that testimony.

16 Within four business days of receiving the
17 testimony, we presented a notice of which witnesses
18 would be providing sursurrebuttal testimony, and we
19 presented the exhibits that we intended to present in
20 this hearing to respond to that surrebuttal
21 testimony.

22 It's our view, based on the record that we
23 have seen, that this Commission is going to have a
24 difficult time deciding this case without hearing the
25 Company's responses to the matters that were raised

1 in the surrebuttal testimony.

2 The Company proposes to follow generally
3 the course it followed in the cost of capital
4 proceeding, with the witnesses including the
5 responses to the surrebuttal arguments in their
6 summary, with perhaps some follow-up questions,
7 perhaps a reference to an exhibit. The exhibits
8 could be reviewed at the time. On a case-by-case
9 basis, you can determine whether it is appropriate
10 sursurrebuttal.

11 We think in each case our exhibits are
12 appropriate sursurrebuttal. We don't think they are
13 complex. We think they work off of the data
14 presented in the surrebuttal testimony. And
15 obviously that's going to be a situation that you'll
16 have to judge. You'll have to hear the parties'
17 arguments, but we think in each case they are proper
18 sursurrebuttal.

19 Only three of our witnesses intend to rely
20 on new exhibits, and we, at this point, only intended
21 to present some question-and-answer-type testimony
22 with Mr. Duvall, our power cost witness, simply
23 because of the complexity of the surrebuttal
24 testimony we received from Mr. Falkenberg.

25 Now, I do want to spend just a moment

1 talking about this exhibit that folks have used as an
2 example of kind of unfair complexity at the end, this
3 weekday/weekend exhibit, and just to be clear so that
4 folks understand this, because I think it is -- you
5 know, if you understand the sequence, you'll see why
6 we believe this is fair sursurrebuttal.

7 Mr. Falkenberg, in his adjustments in his
8 testimony, proposed to eliminate something called the
9 monthly outage rate. In our rebuttal, we said,
10 "Okay, but only if you also eliminate the
11 weekday/weekend outage rate, because if you're going
12 to just go to an annual rate, you should go to an
13 annual rate on all things." So that was our
14 responsive testimony.

15 Mr. Falkenberg came back in his surrebuttal
16 with pages and with exhibits talking about why the
17 weekday/weekend outage rates should not be
18 eliminated. He has an exhibit in there that
19 indicates weekend and weekday outage rates. We used
20 that same testimony and just put a more -- the same
21 facts that were a part of his exhibit and presented a
22 more comprehensive exhibit that shows a very
23 different look at that weekend/weekday issue.

24 But you can see how, sequentially, it was a
25 natural thing for us to not have had the ability to

1 present that. It would not have been a relevant
2 exhibit up until we got the surrebuttal testimony,
3 so, notwithstanding the fact that we had the
4 evidence, the evidence wouldn't have been responsive
5 to anything until we got the surrebuttal testimony,
6 and it's ultimately an exhibit that works off of data
7 that Mr. Falkenberg presented in his surrebuttal
8 testimony.

9 We think that fairness dictates that the
10 Commission allow the Company to respond to the
11 surrebuttal testimony in the brief and efficient way
12 we have proposed. The CCS recognizes the fundamental
13 principle of law implicated, which is that the party
14 with the burden of proof is typically allowed to
15 respond to all of the evidence presented.

16 CCS suggests that the Company should not be
17 accorded the benefit of this principle in Commission
18 proceedings, but that appears to be contradicted by
19 your rules on the presentation of evidence, which
20 typically allow rebuttal for the party who presents
21 the original application.

22 The schedule in this case did not give us a
23 chance to provide written surrebuttal testimony,
24 and we think it's a fair reading of the schedule
25 that, to the extent we needed to respond to the

1 testimony, we would do it live at the hearing. That
2 is our understanding of the discussions that occurred
3 at the scheduling conference, and I don't think that
4 point has been contradicted by anybody here this
5 morning.

6 In summary, the Company's proposal to
7 present brief sursurrebuttal testimony in this case
8 will ensure that the record before the Commission is
9 fully developed. It will not prolong or disrupt the
10 proceedings and will not prejudice the parties.

11 The Company respectfully requests that the
12 Commission overrule the CCS's objection and allow it
13 to present its case this morning.

14 Thank you.

15 CHAIRMAN BOYER: Thank you, Ms. McDowell.
16 Mr. Proctor, last words?

17 MR. PROCTOR: Very brief, and not because I
18 have the burden and so, therefore, I get the last
19 word, because that is a principle that exists very
20 much in civil courts, and it exists, certainly, in a
21 criminal court, but the burden is very different and
22 the issues are very different, and this is a monopoly
23 we're talking about that wouldn't exist but for your
24 regulatory authority, and the same with the
25 intervenors' rights to scrutinize their case fully.

1 And the example they've given about the
2 weekend and weekday forced outages is a prime example
3 of why you should not allow this. It was raised by
4 Mr. Falkenberg in his response -- first response to
5 the Company's direct case. He described why he did
6 not believe that the monthly forced outage is
7 appropriate and he explained why the weekday/weekend
8 is.

9 The Company responded by saying, "Well, if
10 you do away with one, you have to do away with the
11 other," but provided no information, no evidence to
12 support the inapplicability or inappropriateness of
13 the weekday/weekend outage schedule.

14 Mr. Falkenberg, in surrebuttal, responded
15 thoroughly to their claim that the weekend/weekday
16 should be eliminated, one that they didn't support.
17 They chose not to support it.

18 Then now, Friday before the hearing, we get
19 the data which goes back to 2007 upon which they're
20 basing their claim which they filed months ago. I
21 think that a civil court would find that that last
22 word, essentially, is "surprise," and that type of
23 evidence is not allowed, even if you do have the
24 right to have the last word.

25 But as we've established in our original

1 motion, that is a concept that exists in the civil
2 court, and not all of those concepts translate a
3 hundred percent to this Commission's proceedings
4 because of the nature of the proceeding.

5 All of that having been said, the fact is
6 that last December you entered an order. The parties
7 have lived with that, and no one has questioned that
8 until Friday, last week on the 27th, and then
9 providing information on the 30th. It's simply
10 inappropriate to allow it in.

11 Mr. Reeder makes a fine argument. The fact
12 is that these are matters that need to be dealt with
13 deliberately and carefully and thoroughly, and that
14 can only happen when there is an order to the
15 evidence, it's prefiled, and the Commission can deal
16 with it in that way, as can the parties.

17 Thank you.

18 CHAIRMAN BOYER: Thank you. We're going to
19 take a couple-of-minute recess and cogitate over
20 this, and we'll be right back.

21 (Recess, 9:42 a.m.)

22 (Reconvened, 9:48 a.m.)

23 CHAIRMAN BOYER: Okay. Let us go back on
24 the record.

25 We may bear some responsibility for not

1 being more explicit in our scheduling order as to
2 what we anticipated the -- how we anticipated the
3 evidence to come in in this case. We thought we were
4 clear in providing for direct, rebuttal, and
5 surrebuttal and no sursurrebuttal.

6 We have a degree of discretion in how we
7 conduct our hearings and how we take evidence in the
8 case. In this case, we have a time-limited case. In
9 other cases, we've allowed live sursurrebuttal or
10 written sursurrebuttal and then given opportunity to
11 the other parties adversely impacted to file
12 post-hearing briefs, but in these time-limited cases
13 where we have to get our orders out within 240 days,
14 we really don't have that luxury.

15 There is the issue of fairness. You've
16 heard me speak -- well, some of you haven't appeared
17 before us before, or not in a long time. The
18 fairness issue -- and when I started practicing law,
19 we litigated by ambush before the federal rules were
20 adopted in the '70s, and so I have sort of an anger
21 bias against surprise data and testimony and so on,
22 having been ambushed a couple of times myself.

23 There will, of course, be an opportunity to
24 cross examine surrebuttal witnesses and poke holes in
25 their testimony, or at least call into question the

1 testimony filed.

2 Furthermore, in this case, the Company
3 really controls -- you know, has all the marbles.
4 They control information; they decide when to file a
5 case; they determine what test year they want to use
6 and so on and so forth.

7 So, in view of all of that, we're going to
8 grant the motion filed by the Committee of Consumer
9 Services. We'll be more explicit in our future
10 scheduling orders.

11 MS. McDOWELL: Chair Boyer?

12 CHAIRMAN BOYER: Yes, Ms. McDowell?

13 MS. McDOWELL: We would like to be able to
14 proffer the exhibits that we would have brought in
15 through our sursurrebuttal so that the record is
16 clear that we would have provided those exhibits, so
17 I'm not sure what the process is for doing that, but
18 that is one thing we want to make sure that gets
19 done. That's one piece.

20 Then the second piece is, we -- you know,
21 there are situations -- even if we don't produce any
22 exhibits, there are situations wherein the summaries
23 the witnesses have, in order to respond fully to an
24 issue, have incorporated some responses to the
25 surrebuttal testimony, so I guess we would propose to

1 go ahead and present that testimony and the summary,
2 if it's fairly, you know, encapsulated in the
3 response to the issue, and I don't know if that's an
4 acceptable place to go.

5 In some ways it's difficult, because the
6 summaries -- you know, it's hard to respond to an
7 issue without responding -- and talk about an issue
8 without responding to all of the testimony on the
9 issue.

10 CHAIRMAN BOYER: Well, if we're talking
11 about the exhibits, I view, and I think the other
12 commissioners view, corrections to testimony -- "I
13 overlooked this," "I made a mistake," "My math was
14 wrong," that sort of thing -- as a sort of a
15 different sort of animal than bringing in brand-new
16 testimony that other parties haven't had an
17 opportunity to vent and test and verify.

18 Having said that, admission of the exhibits
19 seems to me just a kind of a backdoor way to get them
20 into the record. The record will reflect that you
21 intended to and wished to provide those documents,
22 and I suppose we could, you know, let them in and not
23 give them any weight, but --

24 Mr. Proctor, what's your thinking on
25 admitting those exhibits for that limited purpose

1 stated by Ms. McDowell?

2 MR. PROCTOR: There's no foundation for
3 their admission because there's no testimony with
4 respect to how they were produced, who produced them,
5 and what the context is with -- that they're being
6 proffered.

7 It is not uncommon in civil courts, again,
8 where -- if an exhibit has been rejected, that
9 there's a proffer of what the evidence would be for
10 the purpose of preserving the appeal. That is not a
11 concept that's appropriate in this particular context
12 before this administrative body, so I -- the exhibits
13 have no place in the record whatsoever.

14 MS. McDOWELL: In fact, we do think that is
15 a concept that's appropriate in front of this body,
16 and I guess one way to do this -- we have filed a
17 response to the motion and we've attached the notice
18 that we gave to folks about our sursurrebuttal
19 testimony, and we could file those exhibits as a
20 supplement to our response to the motion. They're in
21 the record, then, for purposes of our legal argument,
22 but not for purposes of the factual background.

23 CHAIRMAN BOYER: Well, and, in fact,
24 they're in the record already, or will be as soon as
25 we log them in. I guess we've logged them in. I

1 noticed there was something with a date of May 33rd
2 on it that we received this morning. That was our
3 fault.

4 These are the new ones that you've just
5 proffered this morning?

6 MS. McDOWELL: Correct.

7 MR. PROCTOR: And, Mr. Chairman, note that
8 their letter says, "This supplements the notice
9 filed" and gives you the exact things that you have
10 determined are inappropriate. This should -- with
11 the cover letter, yeah, they wanted to present these
12 witnesses, and these witnesses had some exhibits.
13 The cover letter should remain, and I suppose if you
14 wanted to leave the cover sheet on each exhibit to
15 say what it is that they wanted to submit, without
16 the actual data, that would probably be appropriate,
17 and that would preserve the issue on appeal, but the
18 substantive exhibit itself should not appear anywhere
19 in this record.

20 CHAIRMAN BOYER: And I'm inclined to agree
21 with Mr. Proctor. If you wish to put those cover
22 pages in, we'll accept those and put those into the
23 record.

24 MS. McDOWELL: We would offer those.

25 CHAIRMAN BOYER: Are there any objections

1 to those cover sheets being admitted into evidence
2 for that limited purpose of protecting the rights on
3 appeal?

4 MR. PROCTOR: As a limited -- for the
5 limited purpose of explaining their motion -- or,
6 excuse me, their request or notice of intent, I have
7 no objection to it.

8 CHAIRMAN BOYER: Okay. Then they will be
9 admitted. Thank you, Ms. McDowell.

10 MR. REEDER: Admitted as a proffer?

11 CHAIRMAN BOYER: As a proffer.

12 MS. McDOWELL: And I -- and we will -- I
13 mean, I think that we will just have to sort of find
14 our way in these summaries. As witnesses are
15 responding generally to the issues, we will try to
16 avoid bringing up, you know, new arguments and new
17 issues, but I think, to some extent, to be able to
18 respond fully to issues, it's very difficult for this
19 Commission, I think, to understand the issues if
20 we're not, at some point, addressing some of the
21 issues that have come up in the surrebuttal
22 testimony.

23 CHAIRMAN BOYER: Well, as skillful as your
24 legal team is, I'm sure that, through cross
25 examination, you'll point out the deficiencies in

1 other people's surrebuttal.

2 Now, there was another issue raised by
3 Mr. Ginsberg, before we went on the record, relating
4 to some accounting kinds of issues. Ms. McDowell
5 explained how that was going to be handled. Do we
6 need to discuss that further, or are you satisfied,
7 Mr. Ginsberg, with the fact that certain testimony
8 will be withdrawn?

9 MR. GINSBERG: Yes, I think the way that it
10 will be handled will be fine.

11 CHAIRMAN BOYER: Okay. Thank you.

12 Some of you haven't appeared before us, or
13 haven't appeared in a long time, so let me just give
14 my standard little speech. We have read the
15 testimony, so we would appreciate brief summaries.
16 Of course, you're entitled to cross examine
17 witnesses. The Commission will have questions.
18 There will be an opportunity for redirect.

19 We tentatively will commence at nine
20 o'clock each day. We'll go until about 10:30 to give
21 the reporter a short break. We'll take a recess. We
22 will break for an hour and a half for lunch and
23 continue on until about five o'clock in the afternoon
24 each day, with the exception of one day in which
25 Ms. Orchard and I have been summoned up to the hill

1 to appear before an appropriations committee, and
2 we'll take a longer recess that morning.

3 Public witnesses will be heard on Thursday
4 of this week, the 5th of June, 4:30 to 5:30.

5 Any questions about that?

6 (Discussion off the record.)

7 CHAIRMAN BOYER: Aren't we going up this
8 week? Is it next week? Oh, I beg your pardon. I've
9 confused everybody and myself. Okay. It's sort of
10 blending together here with -- for me. You can see
11 the testimony on the back bench here that we have to
12 plow through. So never mind that. On Thursday we
13 will not take a longer recess to go on the hill.
14 We'll go face that -- take our medicine next week on
15 that issue.

16 Okay. Having said that, now are there any
17 other issues that we need to discuss before we go to
18 the submission of the written testimony -- the
19 written prefiled testimony?

20 MR. REEDER: Is it your intention to excuse
21 the witnesses who, on the witness list, have been
22 indicated as excused formally on the record as we
23 begin?

24 CHAIRMAN BOYER: Why don't we do that. Do
25 you want me to read them off of the stipulated

1 schedule, witness schedule?

2 MR. REEDER: I think we all have a copy of
3 it, and we might mark it as an exhibit or something
4 and simply indicate that there is a list of witnesses
5 who the parties present here today have indicated
6 they would waive cross examination for and ask to be
7 excused from the proceeding, and if there's no
8 objection, I would ask you to enter an appropriate
9 order that they're excused.

10 CHAIRMAN BOYER: Okay. I think that is on
11 the record now, but let me read the names of those
12 witnesses who have been excused. For Rocky Mountain
13 Power, the following individuals: Mr. Richard Walje;
14 Rob Lasich, L-A-S-I-C-H; Mark Mansfield; Doug
15 Bennion; Jonathan Hale.

16 For the Division of Public Utilities,
17 Dr. Tom Brill; Dave Thomson; Matt Croft; and Brenda
18 Salter.

19 For the Committee of Consumer Services,
20 Cheryl Murray.

21 For the IBEW, Byron, B-Y-R-O-N, Nielsen,
22 with an E; and Gary Cox.

23 For the UAE, Kevin Higgins.

24 And for Maurice -- for the UIEC, Maurice
25 Brubaker.

1 Did I miss any? Okay. Those witnesses,
2 then, will be excused.

3 MR. REEDER: Thank you.

4 CHAIRMAN BOYER: Thank you, Mr. Reeder, for
5 keeping us honest here.

6 All right. Well, let's proceed to the
7 prefiled written testimony, then, and let's begin
8 with Ms. McDowell.

9 MS. McDOWELL: Thank you, Chairman Boyer.
10 We have an exhibit list which we've distributed to
11 all the parties. Do you folks have that exhibit list
12 of Rocky Mountain Power revenue requirement?

13 CHAIRMAN BOYER: Yes, we have that.

14 MS. McDOWELL: So would you want me to read
15 through it or simply just note the changes and
16 corrections to testimony that's listed on them?

17 CHAIRMAN BOYER: Do all the parties have
18 this list? Maybe it would be simpler if everyone can
19 just refer to that. Mention which corrections there
20 are, and we'll go from there.

21 MS. McDOWELL: Yeah. It seemed a little
22 painful to go and read everything on this list, so
23 basically this is the -- all of our prefiled
24 testimony for all of our witnesses, and if it's
25 acceptable, we will go ahead and offer all of that

1 testimony now for all of our witnesses.

2 We have one correction, which pertains to
3 the testimony of Jonathan Hale. That testimony is
4 listed on Page 4 of our exhibit list. It's the
5 rebuttal testimony of Jonathan D. Hale, which was
6 filed on May 9th, 2008. The Company withdraws
7 certain portions of Mr. Hale's prefiled testimony
8 which pertained to the tax normalization issue.

9 Mr. McDougal, our revenue requirement
10 witness, will explain the revenue requirement impacts
11 of our withdrawal of that testimony.

12 But the testimony we are withdrawing is the
13 following: Page 1, the sentence beginning on Line
14 23 -- do folks want to get that testimony out? If
15 you want to follow along, I'm happy to stop for a
16 moment. I'm also happy to just proceed.

17 CHAIRMAN BOYER: You may proceed,
18 Ms. McDowell.

19 MS. MCDOWELL: Thanks. So Page 1, the
20 sentence beginning on Line 23, going to Page 2, where
21 the sentence ends on Line 25. Then we would
22 similarly strike Page 2, Lines 36 through 44, and
23 then the section of Mr. Hale's testimony beginning on
24 Page 8, Line 162, through Page 12, Line 272.

25 So, with that withdrawal of Mr. Hale's

1 testimony, the Company would offer all of the
2 prefiled testimony listed on its exhibit list.

3 MR. REEDER: I have no objection.

4 CHAIRMAN BOYER: Mr. Dodge?

5 MR. DODGE: No objections.

6 CHAIRMAN BOYER: Mr. Ginsberg?

7 MR. GINSBERG: No.

8 CHAIRMAN BOYER: Mr. Proctor?

9 MR. PROCTOR: None. Thank you.

10 CHAIRMAN BOYER: Any of the other counsel
11 appearing in person or on the telephone?

12 Very well. Then the testimony and exhibits
13 listed on Rocky Mountain's exhibit list of Rocky
14 Mountain Power revenue requirement, as corrected, is
15 admitted into evidence.

16 Thank you, Ms. McDowell.

17 MS. McDOWELL: Thank you.

18 CHAIRMAN BOYER: Okay. Let's go now --
19 turn -- turn now to the Division of Public Utilities.

20 MR. GINSBERG: Yes. We also handed out an
21 exhibit list, which -- a list of witnesses and
22 exhibits of the Division. Did you want me to -- how
23 did -- they've all been marked and provided to the
24 court reporter. There was one confidential exhibit,
25 which is on yellow.

1 CHAIRMAN BOYER: Okay. I have before me
2 your list of exhibits.

3 MR. GINSBERG: Yes. Did you want me to go
4 through these or just to --

5 CHAIRMAN BOYER: Just to the extent you
6 need to correct them, Mr. Ginsberg.

7 MR. GINSBERG: No, I don't think -- the
8 only correction, I think, that will possibly need to
9 take place, and I don't know that for sure, is when
10 Mr. McDougal provides the revenue requirement impact
11 of the removal of the tax normalization adjustment,
12 staying at a 40 percent tax normalization, it has
13 a -- our estimate was that it was an approximately
14 \$9.5 million reduction in the revenue requirement,
15 and I know that he intends to present that correction
16 when he gets on the stand.

17 We don't know how he came up with that
18 number, and we'll have some questions, and possibly
19 there will need to be a revision to our revenue
20 requirement exhibit that shows the effect of removing
21 the 40 percent -- removing the hundred percent tax
22 normalization on the Division's proposed revenue
23 requirement.

24 It should likely be the same revenue
25 requirement impact as what Mr. McDougal provides, a

1 reduction of 9.5 million, but I don't know that for
2 sure.

3 So, with that possible correction that
4 would need to be made in the run of the revenue
5 requirement that we have provided in our testimony
6 that was provided by Mr. Croft, we would ask
7 admission to all the exhibits that have been
8 premarked and have been provided on the list of --
9 that has been provided to the parties and the
10 Commission.

11 CHAIRMAN BOYER: Very well. Any objection
12 to the testimony of the witnesses, together with
13 exhibits listed on the Division's list of exhibits,
14 including witnesses Brill, Thomson, Garrett, Dalton,
15 Croft, and Salter?

16 MR. PROCTOR: No objection.

17 MS. McDOWELL: No objection.

18 CHAIRMAN BOYER: Okay. Hearing none, that
19 testimony is also admitted into evidence. Thank you.

20 Now, Mr. Proctor, you indicated that some
21 of your witnesses are not available today and you'd
22 prefer to submit that evidence later?

23 MR. PROCTOR: That's correct. And, of
24 course, it won't delay anything on those -- each of
25 those three days.

1 We can, however, offer to introduce into
2 evidence the direct, rebuttal, and surrebuttal
3 testimony of Cheryl Murray, for which you have an
4 exhibit list as to the parties. There are no
5 corrections that we would wish to make to any of
6 those pieces of testimony.

7 CHAIRMAN BOYER: Are there objections to
8 the admission of Ms. Murray's direct, rebuttal, and
9 surrebuttal testimony? Very well. They're admitted
10 into evidence.

11 MR. PROCTOR: Thank you.

12 CHAIRMAN BOYER: Thank you, Mr. Proctor.

13 MR. REEDER: Mr. Chairman, we have
14 circulated a witness list entitled "UIEC Exhibit
15 List" that contains the list of exhibits we would
16 propose to offer, including Mr. Brubaker's response
17 testimony, surrebuttal testimony. We would note
18 there is a confidential version that has been handed
19 out to those people that have signed the
20 confidentiality agreement. We'd ask you that you
21 receive those in evidence, and thank you for excusing
22 Mr. Brubaker.

23 CHAIRMAN BOYER: You're welcome.

24 Are there objections to the testimony of
25 Mr. Brubaker as identified in the UIEC exhibit list

1 dated June 2nd, 2008?

2 MR. PROCTOR: No objection.

3 CHAIRMAN BOYER: Seeing none, that
4 testimony is also admitted into evidence.

5 Mr. Dodge?

6 MR. DODGE: Thank you, Mr. Chairman.

7 UAE prefiled UAE Exhibit RR-1, the direct
8 testimony of Kevin Higgins, along with Exhibits
9 RR-1.1 through 1.8. It includes confidential Exhibit
10 1.1, Pages 2 to 4. We also prefiled Exhibit RR-1SR,
11 surrebuttal testimony of Mr. Higgins, with Exhibits
12 1.1 to 1.3SR, and that includes confidential Exhibit
13 UAE 1.1SR, Pages 2 to 4. We would move the admission
14 of those documents.

15 CHAIRMAN BOYER: Are there objections to
16 the testimony of Mr. Higgins --

17 MR. PROCTOR: No objection.

18 CHAIRMAN BOYER: -- and the exhibits? Very
19 well. That testimony is also admitted into evidence.

20 MR. PROCTOR: Mr. Chairman, I believe that
21 covers all the evidence of parties who are present
22 today, but we do have Mr. Cox and Mr. Nielsen on
23 behalf of the IBEW, and I don't see Mr. Sandack or
24 the witnesses. I -- so we have no exhibit list, but
25 the Committee, in its position of assisting, will be

1 glad to do what it can, but I don't -- I think we're
2 somewhat limited.

3 CHAIRMAN BOYER: Yeah. Well, let's hold
4 off on that until we see counsel, Mr. Sandack, on
5 that.

6 MR. PROCTOR: Okay.

7 CHAIRMAN BOYER: Okay. Is there other
8 prefiled testimony that I've overlooked? Okay.
9 Apparently not. If not, I'm sure it will be called
10 to our attention as we proceed.

11 MR. GINSBERG: I just had one -- I know the
12 testimony of Mr. Garrett had already been admitted,
13 and I just am not sure I'm aware of whether he has
14 any corrections or not, so when he gets here
15 tomorrow -- I don't -- I'm not aware of any
16 corrections to his testimony, but I just wanted to
17 advise the Commission that I may have spoken a little
18 quick without knowing whether he had any corrections
19 to make.

20 CHAIRMAN BOYER: Okay. To the extent that
21 becomes an issue, we'll reopen that and re-evaluate
22 that when Mr. Garrett can be here.

23 Okay. Are there any other preliminary
24 matters, now that we've been here more than an hour,
25 going forward?

1 All right. Well, let's proceed with the
2 first witness, then, who will be Mr. McDougal from
3 Rocky Mountain Power.

4 MS. McDOWELL: And, Chair Boyer, I would
5 ask your indulgence to just let us have a moment with
6 Mr. McDougal and review his summary, just to ensure
7 that he -- it incorporates your ruling on the
8 sursurrebuttal testimony.

9 CHAIRMAN BOYER: Very well. Let's take a
10 five-minute recess to enable that.

11 MS. McDOWELL: I appreciate that.

12 CHAIRMAN BOYER: Thank you.

13 MS. McDOWELL: Thank you.

14 (Recess, 10:11 a.m.)

15 (Reconvened, 10:19 a.m.)

16 CHAIRMAN BOYER: Okay. Let's go back on
17 the record, and Ms. McDowell?

18 MS. RACKNER: Rocky Mountain Power calls
19 Mr. Steven McDougal.

20 STEVEN R. McDOUGAL
21 called as a witness and sworn, was examined and
22 testified as follows:

23 DIRECT EXAMINATION

24 BY MS. RACKNER:

25 Q Mr. McDougal, will you state your name and

1 spell your name for the record?

2 CHAIRMAN BOYER: Has Mr. McDougal been
3 sworn in this case? I can't keep witnesses straight.

4 THE WITNESS: I was sworn in, I believe, in
5 the test period --

6 CHAIRMAN BOYER: The test period?

7 THE WITNESS: -- part of this case.

8 CHAIRMAN BOYER: Very well. Then you
9 remain sworn, then. Pardon the interruption.
10 Proceed, please.

11 Q (BY MS. RACKNER) Would you state your name
12 and spell your name for the record?

13 A Yes. My name is Steven R. McDougal,
14 S-T-E-V-E-N, R, capital M-C, capital D-O-U-G-A-L.

15 Q How are you employed?

16 A I am employed as the director of revenue
17 requirements for Rocky Mountain Power.

18 Q Are you the same Steven McDougal who
19 prepared the testimony that was received into the
20 record this morning?

21 A Yes, I am.

22 Q Have you prepared a summary of your
23 testimony?

24 A Yes, I have.

25 Q Please proceed.

1 A Okay.

2 I am here today to support and explain the
3 Company's revised rate increase of 74 and a half
4 million dollars. This includes new costs related to
5 capital additions in net power costs and include
6 significant efficiencies associated with reduced
7 labor expenses and virtually flat operation and
8 maintenance levels.

9 I am also here to respond to the revenue
10 requirement issues raised by other parties in their
11 direct, rebuttal, and surrebuttal testimony.

12 Before starting, I would like to make a
13 couple of modifications to my rebuttal filing. I
14 think you have all been handed a revised revenue
15 requirement exhibit.

16 MS. RACKNER: It would have been at the
17 back of the packet that also included the proposed
18 sursurrebuttal.

19 THE WITNESS: In my rebuttal testimony --

20 MS. RACKNER: Does everybody have that in
21 hand?

22 MR. GINSBERG: Yes.

23 Q (BY MS. RACKNER) Go ahead, Mr. McDougal.

24 A Okay. In my rebuttal testimony, the
25 Company had a revenue requirement of 84 and a half

1 million dollars. We are revising that amount to
2 \$74.45 million, as included on the Summary Page 1.0.
3 This includes the revenue requirement impact capped
4 for revised protocol, as revised in this test -- in
5 this hearing.

6 If we go back two pages, you will see the
7 numbers that get from the rebuttal position to the
8 \$74.5 million number I am referring to right now. It
9 is labeled -- it says "Revised Protocol Allocation"
10 on the left, "Surrebuttal Adjustment Summary," but
11 it's Page 1 of 1.

12 The first column represents the costs that
13 were included in the original rebuttal testimony.
14 Then there are four columns of changes to come up
15 with the 74.4 million.

16 I'll start with the last item, since that's
17 the one that has received the most attention. Item
18 12.4 reduces the revenue requirement in this case by
19 9.7 million related to the changing -- related to
20 changing deferred income taxes back from full
21 normalization to 40 percent normalization, which is
22 consistent with what has been done in prior rate
23 cases.

24 The Company continues to believe that it is
25 appropriate to move to full normalization, but

1 acknowledges that the Company erroneously indicated
2 this would produce a rate reduction in this case.

3 The items here, I think, give the numbers
4 which Mr. Ginsberg was requesting, showing the
5 deferred income taxes go down on Line 27. We also
6 adjust rate base on Line 50. That produces a total
7 revenue requirement impact of 9.7 million, and that
8 is adjusted for the price cap, and it's been ran
9 through all of our models.

10 Items 12.2 and 12.3, those columns are
11 minor corrections, as identified in the rebuttal
12 testimony, surrebuttal testimony of Mr. David
13 Thomson. Item -- the first column, labeled 12.1,
14 because of the continuing controversy over our office
15 reconfiguration expenses, we are offering to take
16 those costs and amortize them over a three-year
17 period.

18 There is a detailed sheet for each of these
19 showing the inputs and how those numbers were
20 calculated.

21 MR. GINSBERG: You know, with all due
22 respect, Commissioners, it strikes me that the 12.1
23 adjustment is a new proposal. 12.2, twelve point --
24 the other three appear to be corrections. In light
25 of your earlier rulings, it strikes me it's not

1 admissible.

2 CHAIRMAN BOYER: Ms. Rackner?

3 MS. RACKNER: Your Honor, these are
4 reductions to revenue requirement that the Company is
5 proposing in response to the surrebuttal testimony.
6 If the parties have questions about those,
7 Mr. McDougal is available to respond to questions.
8 It just seems to me somewhat inefficient for us to
9 not allow the parties the ability to look at and see
10 how the numbers run in our revised proposals.

11 CHAIRMAN BOYER: Overruled. If that was a
12 motion -- or an objection, overruled.

13 You may proceed, Ms. Rackner.

14 Q (BY MS. RACKNER) Go ahead, Mr. McDougal.

15 A Okay. That is all I would like to say at
16 this point regarding the revised revenue requirement.

17 I would now like to address the
18 controversial issues remaining in my testimony. I
19 will not be addressing the transmission revenue
20 requirement adjustment or the capital addition
21 adjustment proposed by Mr. Brubaker, because, in
22 response to Rocky Mountain Power Data Requests 2.1
23 and 2.2, UIEC indicated that they were withdrawing
24 these adjustments for purpose of this case.

25 The first issue I would like to address is

1 the O&M escalation rate proposed by Ms. DeRonne. Ms.
2 DeRonne continues to argue that nonlabor O&M should
3 be escalated at 1.25 percent, significantly less than
4 inflation. She relies on her incorrect
5 interpretation of comments made in budget documents.

6 As stated in my rebuttal testimony, the
7 Company expects costs to increase consistent with the
8 Global Insight's indices. Since the MEHC merger,
9 many efficiency opportunities have been identified
10 and captured with partially-offset inflationary
11 pressures in this case. These efficiencies are
12 captured in this case and reduce the inflation rate
13 effectively -- and reducing the inflation rate
14 effectively double counts those efficiencies. On a
15 net basis, the O&M level in this case is staying
16 flat.

17 If we look at the inflation included in
18 this rate case -- and I'm going to have to refer to
19 my original testimony. I had prepared a summary of
20 these numbers, but rather than using that summary, I
21 will go back to the original testimony in this case.

22 The operations and maintenance expenses
23 included in our original filing on Pages 4.0.4 and
24 4.0.11 in this case reflect \$982 million. That is in
25 the revised December 31st, 2008 test period and is

1 before any reductions related to the rebuttal issues,
2 such as generation overhaul expenses, which reduce
3 that amount by over 10 million to approximately 972
4 million.

5 If we look at those exact same pages and
6 remove the net power cost components, BPA and DSM
7 costs, the actual costs in June 2007 were 984
8 million, so in this rate case we are reducing O&M,
9 non-net power cost-related O&M, by 2 million in the
10 original filing and by over 12 million in the
11 rebuttal position.

12 Ms. DeRonne is relying on comments that
13 state, "We are going to hold O&M costs flat to drop
14 the O&M escalation rate," but we are already holding
15 O&M flat and decreasing it in this case.

16 The second issue I would like to address is
17 cash working capital. The working capital in this
18 case is accurate and verifiable and is not stale.
19 The current lead lag study has been included in three
20 rate cases in Utah and has also been included in rate
21 cases in Wyoming, Idaho, Oregon, and California.

22 To propose that parties in other states,
23 along with the parties in prior Utah cases, including
24 the DPU, have blindly accepted the cash working
25 capital data is misleading and unfounded.

1 The Company has not included interest
2 expense on long-term debt in the cash working capital
3 calculation, and this longstanding treatment is being
4 challenged by Ms. DeRonne. The Company's treatment
5 is consistent with the Commission's method adopted in
6 Docket Number 82-035-13 and reaffirmed in more recent
7 orders involving PacifiCorp, U S West, and Mountain
8 Fuel.

9 In Mountain Fuel Docket Number 83-057-01,
10 the Commission referred back to the original
11 PacifiCorp docket, Number 82-035-13, dealing with
12 depreciation, interest expense, and preferred and
13 common dividends and clearly states, and I quote, "If
14 this method is to be changed, a strong burden of
15 persuasion will first have to be met, which must
16 include a comprehensive analysis of all four of the
17 above-mentioned items," unquote.

18 CCS witness DeRonne includes this quote in
19 her testimony, but her testimony lacks a strong
20 persuasion and does not include a comprehensive look
21 at all of the components, as directed in this order,
22 but is, instead, based strictly upon her opinion.
23 Interest expense, preferred dividends, and common
24 dividends are all part of operating income and
25 should, as the prior Commission order indicates,

1 include a comprehensive analysis before any
2 methodology change is considered.

3 With respect to the generation overhaul
4 adjustment proposed in my rebuttal exhibit,
5 Ms. DeRonne agrees that contiguous calendar year
6 periods should be used to calculate the four-year
7 average of overhaul costs, but disagrees with both
8 escalating the costs in previous calendar years and
9 with the inclusion of the Currant Creek and Lakeside
10 overhaul costs in this adjustment.

11 Ms. DeRonne's primary argument is that the
12 resulting level of overhaul expense included in the
13 case is greater than the Company has budgeted in the
14 test period.

15 The Company seeks to establish precedent
16 for future rate proceedings, and there are two key
17 reasons why the Company has agreed to include
18 overhaul costs in rates using a four-year average.
19 One, overhaul costs have historically varied from
20 year to year, and an average acts as a smoothing
21 mechanism; and two, the Company's grid model
22 schedules planned outages at a four-year average rate
23 to determine net power costs.

24 If a four-year average is to be used, it
25 must be calculated correctly. Historical costs must

1 be escalated to test period dollars to reflect
2 inflation, since the costs were incurred. Not
3 escalating the inputs erroneously assumes no
4 inflation. Limiting the Company to recovering
5 overhaul costs based on historic dollars would result
6 in the Company chronically underearning the costs
7 necessary to overhaul our generation plants.

8 Both Carrant Creek and Lakeside should be
9 included in the adjustment. In order to receive full
10 recovery of the overhaul costs associated with these
11 plants and to be consistent with net power costs, the
12 Company needs to recover a four-year average during
13 each year of operation.

14 Finally, the average should be used,
15 regardless of the level included in the budget for
16 the test period.

17 Ms. DeRonne's justification is a clear
18 example of the Committee's approach of selecting the
19 lowest value of several years' averages, current year
20 expense levels, or budgeted amounts. Parties should
21 be consistent in their approach and not be allowed to
22 choose the lower of the budget or a four-year
23 average.

24 The overhaul costs proposed in my rebuttal
25 exhibit represent a correct calculation of the

1 four-year average overhaul costs.

2 The next item I would like to address is
3 the nonunion merit increases. Mr. Garrett proposes
4 to adjust nonunion pay increases for two reasons.
5 One, to adjust the increase from 2.25 percent to 1.67
6 percent, and two, to adjust for a change in
7 capitalization rates. Both of these adjustments are
8 invalid and should be rejected by the Commission.

9 First, the 1.67 percent adjustment was
10 calculated by comparing July to December 2006 to
11 January to June 2007. If we compare July to December
12 2006 to the corresponding period in 2007, which is a
13 better comparison, the increase is 2.16 percent;
14 therefore, if we look at what the escalation rate is
15 trying to do, which is to escalate from one period to
16 the next and look at the exact same months, our
17 escalation rate of 2.16 percent is virtually
18 identical to the 2.25 percent included in the case.

19 Second, in his rebuttal testimony,
20 Mr. Garrett proposes to update the labor
21 capitalization percent, but does not take into
22 account the changes in total labor due to the MEHC
23 transition. This issue was addressed in DPU Data
24 Request 49.1.

25 At this point I would like to refer -- I

1 don't know how I get this in, but there is -- Data
2 Request 49.1 is the first time capitalization rates
3 were raised in this case. I did have an exhibit,
4 but --

5 MR. PROCTOR: Mr. Chairman, I -- go ahead,
6 Mr. Ginsberg.

7 MR. GINSBERG: I believe the capitalization
8 ratios were raised directly in the rebuttal testimony
9 of Mr. Hale, so I'm not clear what new additional
10 testimony he's providing, other than what the
11 Commission ruled wasn't, I guess, admissible.

12 CHAIRMAN BOYER: Ms. Rackner?

13 MS. RACKNER: Well, this does go to the
14 Commission's ruling on sursurrebuttal, but I would
15 point out that Mr. Garrett, in his surrebuttal
16 testimony, raised, for the very first time, an
17 argument that the Company ought to rely on the 2008
18 capitalization, the actual 2008 capitalization, if I
19 have that correct, Mr. McDougal.

20 THE WITNESS: Yes.

21 MS. RACKNER: And that was a brand-new
22 argument, and Mr. McDougal is simply trying to place
23 that into perspective.

24 MR. GINSBERG: It was actually the 2007
25 capitalization ratio that would be used in the -- to

1 determine what the forecasted capitalization ratio
2 should be for the test year, if I understand it
3 correctly.

4 THE WITNESS: Correct. And he got that
5 number from our semiannual results of operations,
6 which were not filed until the end of April, and he
7 introduced this in his surrebuttal testimony.

8 CHAIRMAN BOYER: Okay. Let's hear what
9 Mr. McDougal has to say on this issue.

10 MR. PROCTOR: Excuse me, Mr. Chairman. I
11 apologize, Mr. McDougal. Are we talking a summary
12 here, or are we talking new testimony? I'm a bit
13 confused exactly what --

14 CHAIRMAN BOYER: He appears to be
15 referring to previously-filed testimony.

16 MR. PROCTOR: So up to this point, it would
17 be summary?

18 MR. GINSBERG: Well, this certainly isn't a
19 summary.

20 MR. PROCTOR: I'm just trying to determine
21 where Mr. McDougal is within his presentation.

22 THE WITNESS: I was trying to summarize the
23 outstanding issues.

24 MR. PROCTOR: All right. So it is summary?

25 THE WITNESS: Yes.

1 MR. PROCTOR: Thank you very much. I
2 apologize for the interruption.

3 CHAIRMAN BOYER: You may proceed,
4 Mr. McDougal.

5 THE WITNESS: In asking the question on
6 Data Request 49.1, the DPU correctly looked and took
7 our labor costs, which were calculated including the
8 capitalization rate and then subtracted the MEHC
9 transition adjustment and the MEHC transition
10 savings. Those two amounts combined for \$40 million
11 in December 2008 in this forecast. They impact the
12 capitalization rate.

13 In their question, they also referred to
14 the amounts in the semiannual, which was based on a
15 different historic period, and removed those amounts
16 of \$5.4 million, effectively reducing the total
17 labor.

18 However, when he put this into his
19 testimony, he ignored those two columns, and rather
20 than putting that those two columns impact the
21 capitalization and reduce the total labor in this
22 case by over \$30 million, he left those items out of
23 his surrebuttal testimony.

24 If correctly included, they would have
25 shown that the total utility labor, as currently in

1 the filing, is approximately \$501 million. If he
2 correctly adjusts for those two items, the total
3 Company labor in the case -- in the December 31st,
4 2007 semi- -- is \$506 million, or an increase of four
5 and a half million dollars.

6 What he is attempting to do on his
7 surrebuttal testimony is pull one number from that,
8 the capitalization rate, without adjusting for the
9 MEHC transition changes, which he acknowledged in
10 asking his original data request. If you correctly
11 include both components, the labor costs increase,
12 and he is using this as justification to decrease
13 labor.

14 The last item I would like to address is
15 the Powerdale decommissioning. The Company continues
16 to support the Powerdale decommissioning adjustment
17 as included in my rebuttal testimony. The accrual
18 method used in this adjustment reduces
19 intergenerational inequities and better matches the
20 cost of decommissioning with the customers who
21 receive the benefits of a plant.

22 The Company should be allowed to recover
23 these decommissioning costs over a three-year period,
24 starting January 1st, 2008. If the Commission elects
25 to move to a cash basis methodology, it is important

1 that a recovery mechanism also be established to
2 reduce arguments in future cases regarding the timing
3 and amount of projected cash spent.

4 All of the cash spent allocated to Utah
5 should be accumulated between rate cases and
6 amortized in the following rate case over a
7 three-year period with the unamortized balance
8 included in rate base. The Company believes the
9 Commission should order this amortization period
10 beginning January 1st, 2008.

11 In conclusion, the 74 and a half million
12 revised request in this case is reasonable. The
13 Company has held O&M costs constant and has included
14 reduced labor related to the MEHC transition employee
15 savings of approximately 40 million. The 74 and a
16 half million dollars is necessary for the Company to
17 continue to provide reliable power and to invest in
18 needed capital improvements.

19 Thank you.

20 CHAIRMAN BOYER: Thank you, Mr. McDougal.

21 Ms. Rackner?

22 MS. RACKNER: Mr. McDougal is available for
23 cross examination.

24 CHAIRMAN BOYER: Okay. Let's proceed in
25 this order: The Division, the Committee, Mr. Sandack

1 is now with us, and --

2 MR. SANDACK: Thank you, Your Honor.

3 Arthur Sandack, making his appearance on behalf of
4 intervenor, IBEW Local 57.

5 CHAIRMAN BOYER: And welcome, Mr. Sandack.
6 Mr. Dodge, Mr. Reeder, and then counsel sitting in
7 the wings, if they wish to cross examine.

8 MS. RACKNER: And, excuse me, Mr. Chairman.
9 I neglected to offer into the record the summary
10 which shows the reductions to rate -- to revenue
11 requirement that Mr. McDougal just testified to. I
12 would propose that we mark it as Rocky Mountain Power
13 RR-1 for the record.

14 CHAIRMAN BOYER: Are there objections to
15 the admission of this testimony?

16 MR. GINSBERG: No.

17 MR. PROCTOR: No.

18 CHAIRMAN BOYER: Seeing none, it is
19 admitted into evidence.

20 MS. RACKNER: Thank you, Mr. Chairman.

21 CHAIRMAN BOYER: Okay. Mr. Ginsberg?

22 MR. GINSBERG: Thank you.

23 CROSS EXAMINATION

24 BY MR. GINSBERG:

25 Q Mr. McDougal, can we first go to what was

1 marked as Rocky Mountain Power RR-1 and that Page 4
2 that you used as your summary? The adjustment that
3 you show for the effect of the change in tax
4 normalization to 40 percent, did you actually run
5 that through, then, the model, that that's an exact
6 number that represents the effect on all parts as
7 changing from 100 percent to a 40 percent tax
8 normalization?

9 A That number was ran by the tax department,
10 yes. I am not sure exactly which models, but I
11 understand it is a detailed analysis that was ran
12 through our power tax system.

13 Q And then was that then run through your --
14 I think the RAM model, or whatever --

15 A It was ran through our jurisdictional
16 allocation model, which is the method used. We don't
17 use the RAM in this case. We use a model called the
18 JAM. But it was ran through that model, yes.

19 Q Okay. With respect to the issue that you
20 referred to as office consolidations --

21 A Yes.

22 Q And you're proposing to amortize the 2008
23 test year amount; is that correct?

24 A Correct.

25 Q Over a three-year period?

1 A That is correct.

2 Q Now, the 2008 test year amount was arrived
3 at by taking the actuals from June '07 through --
4 June '06 through June '07 and then providing your
5 five point, I think, seven percent escalation to it?

6 A That is correct.

7 Q And that number you are proposing to
8 amortize because there are abnormal results for that
9 historical period that you looked at?

10 A I think that account is a little bit
11 abnormal in our historic period; however, the main
12 reason we are proposing a three-year amortization is
13 that we were trying to somewhat reduce the
14 controversy on this amount because it is relatively
15 minor, and we were hoping to get permission or at
16 least some type of an agreement with the DPU before
17 this hearing, and then talked to Artie Powell about a
18 week ago on it, and we were hoping to get an
19 agreement so that, since it was a minor issue, it
20 would not have to be addressed in this hearing.

21 Q Well, here we are.

22 A Yes, here we are.

23 Q But the reason you're proposing it,
24 regardless of all that historical background you just
25 gave us, was -- maybe a little historical

1 perspective, that the original -- you had booked
2 these office reconfiguration expenses that Mr. Croft
3 refers to in his testimony to MEHC transition; is
4 that right?

5 A They were incorrectly booked to a project
6 that's title was "MEHC transition."

7 Q And then you came back and said they were
8 incorrectly booked, but at that time you didn't
9 propose to remove them or amortize them?

10 A No.

11 Q You still thought they were a normal
12 expense going forward?

13 A I believe they are -- we always have a
14 certain level of expenses of this nature, and we
15 always have small \$500,000 one-time type of
16 adjustments. The only way we can recover those costs
17 is to include them in forecasts, which we do not
18 forecast any level for one-time-type costs.

19 I believe that these reconfiguration costs
20 are an ongoing item in that, in a company of our
21 size, because of reorganization and other items, we
22 are continually having one of our floors somewhere
23 reconfigured.

24 Q Do you agree a normal process in ratemaking
25 when you're setting a forecasted test year is to

1 remove -- from the period that you created the
2 historical period that you looked at to remove
3 abnormal items; is that right?

4 A That is correct.

5 Q And that you would only even consider
6 amortizing those if they were significant?

7 A That is correct.

8 Q And you've already acknowledged that you
9 think these were insignificant and not that --

10 A They are significant enough I believe the
11 Company deserves recovery of them, but they are not
12 significant enough to file a deferred accounting
13 order on, and so the only way the Company has to
14 recover these types of costs is to amortize them over
15 a period or to get them included.

16 Q But that was your alternative, to -- right
17 up front in the beginning of this case, to ask for
18 either a deferred accounting or directly to ask
19 that -- and identify these as abnormal expenses and
20 ask for amortization?

21 A That is correct.

22 Q Okay. Let me just ask you a few questions
23 about this capitalization issue, this -- so, again,
24 what we're trying to do is decide -- capitalization
25 is sort of the -- what amount of labor expense will

1 be expensed as what amount of labor cost will be
2 capitalized; is that right?

3 A That is correct.

4 Q It's not a question of whether you'll
5 recover it; it's a question of when you'll recover
6 it?

7 A That is correct.

8 Q And we don't know what the capitalization
9 ratio will be for the 2008 period, do we?

10 A You are correct.

11 Q In fact, you probably don't even know what
12 it will be -- you probably didn't even know what it
13 will be for 2007 until the year is actually over and
14 everything is sort of determined in which pot they
15 were placed in; is that right?

16 A The actual amounts are calculated after the
17 end of the year.

18 Q Now, what amount did you actually use for
19 2008 to split between the expensing and capital? Is
20 that the 26 percent?

21 A If you look at DPU Exhibit 49.1, we used
22 the 26.6 percent.

23 Q Okay.

24 A Which includes the impact of the MEHC
25 transition.

1 Q And let's just talk about the percent
2 first.

3 A Okay.

4 Q And that percentage is the actual
5 capitalization ratio that was -- occurred for the
6 June '06 through June '07 time period?

7 A That is correct.

8 Q Okay. So --

9 A However, I would like to point out that if
10 you look at the question asked in DPU 49.1, they give
11 two columns. They give a column to the left, which
12 is the column that we used to calculate the 26.6
13 percent, and then they adjust for these items. If
14 you adjust and calculate a capitalization percent
15 excluding these items, it increases the
16 capitalization percent, which they recognized when
17 they asked the data request.

18 Q I'm just trying to decide -- get to the --
19 -- what percentage, though, was used in the case and
20 what percentage -- in other words, your view is that
21 the 26 percent is appropriate for 2008 forecasted
22 period, regardless of what the actual changed
23 capitalization ratio is that was reflected in a later
24 period?

25 A My opinion is that if you calculate the

1 capitalization ratio, you must use correct numbers,
2 and as can be seen in the response to 49.1, if you
3 use the correct capitalization ratio and if -- well,
4 if you update the capitalization ratio, as done by
5 Mr. Garrett, and you include the other items, as
6 included by Mr. Garrett in the data request, it
7 produces a higher labor amount going to O&M.

8 But what Mr. Garrett is doing in his
9 response is choosing to use the higher capitalization
10 ratio without the other changes in both his question
11 and in our response to try and create a mismatch of
12 costs and show that there should be less when there
13 should be more.

14 Q Okay. That percentage does change year to
15 year?

16 A Yes, it does.

17 Q And as the Company enters a period of large
18 capital expenditures, you would expect the percentage
19 to change slightly where more labor would be
20 allocated to capital?

21 A I haven't done a study, but I would
22 anticipate that you would see both the capitalization
23 percent increase and the total labor costs increase
24 in order to complete the capital projects.

25 Q A few questions about cash working capital.

1 What we've done -- we're, again, trying to project
2 what the lead -- cash working capital is the
3 combination of the lead lag study applied to the cash
4 working capital allowance; is that correct? And then
5 it comes up with an amount that you include in rate
6 base and then you earn a return off that amount?

7 A That is correct.

8 Q So there's really no hard asset that's in
9 rate base, like a plant that you can grab ahold of to
10 say, "This is the amount you should be able to earn a
11 return off of" that supposedly provides you the
12 necessary funds to operate; is that correct?

13 A That is correct. What cash working capital
14 is, is exactly as it identifies. It is a measure of
15 the working capital that is required by the Company
16 to maintain its operations, because there is a period
17 of time between when service is provided to customers
18 and when they pay their bills, and, likewise, there's
19 an offset between the time when we receive services
20 and pay our bills, and so what that is trying to
21 measure is the working capital required by the
22 Company.

23 Q Now, originally, when you filed this case,
24 you were proposing to use a June '08 to June '09 test
25 year. In that instance, were you proposing the same

1 lead lag study as you are proposing to use for a 2008
2 test year?

3 A That is correct.

4 Q And did the lead and lags -- maybe I should
5 call them -- change as a result of changing the test
6 years, or is it just the basis of those leads and
7 lags is based on the 2003 lead lag study?

8 A The amount of the cash working capital does
9 change, but the underlying days used to calculate
10 those numbers does not change.

11 Q So those underlying numbers, which is
12 the -- how long it takes you to collect, process a
13 payment -- go out and read the meter, process
14 payment, is one of the areas, and how long does it
15 take you to pay your bills hasn't been altered since
16 2003?

17 A That is correct.

18 Q And you'd agree that those days can change,
19 can they not, when studies -- new studies are done?

20 A They will change by minor measures every
21 time a study is done, and major amounts whenever
22 there is a change in systems.

23 Q If I'm correct, like -- and in answers to a
24 data request, you indicated that you did -- do no
25 testing to determine whether the leads or lags had

1 altered since the 2003 study. It's just your
2 opinion, is it not?

3 A That is correct. What we do is we look and
4 say, "Has there been any system changes? Have we
5 changed computer systems? Have we changed our
6 billing cycles? Have we changed our methods?" And
7 if we see a major change, then we would probably
8 endeavor to do a study to update that component, but
9 we have not seen any major changes, so we are right
10 now in the process of updating the study. Have not
11 completed it.

12 Q You referred to a 1991 lead lag study, did
13 you not?

14 A We completed a study in '91, '98, and 2003,
15 are our three most recent studies.

16 Q Did you do the lead lag studies? You.

17 A I actually did the 1991 study, but I have
18 not helped in the preparation of either the '98 or
19 the 2003 studies.

20 MR. GINSBERG: Thank you. That's all.

21 CHAIRMAN BOYER: Thank you, Mr. Ginsberg.

22 I want to give our reporter a break. I'm
23 wondering if this would be a good time to take a
24 ten-minute break. And then Mr. Proctor can collect
25 his thoughts and start his cross examination at that

1 point. We'll be in recess for ten minutes.

2 (Recess, 10:57 a.m.)

3 (Reconvened, 11:09 a.m.)

4 CHAIRMAN BOYER: Okay. We're back on the
5 record. Mr. Proctor, cross examination?

6 MR. PROCTOR: Thank you, Mr. Chairman.

7 CROSS EXAMINATION

8 BY MR. PROCTOR:

9 Q Mr. McDougal, in connection with your
10 generation overhaul expense, am I correct that in
11 your original case your request for that expense was
12 \$41.4 million?

13 A Let me look up the number real quick. Yes,
14 that is correct.

15 Q And then in your rebuttal testimony you
16 reduced that requested amount to 34 million nine --
17 or, excuse me, \$34.9 million; is that correct?

18 A Let me bring up the adjustment.

19 Q I believe it appears on Page 7 of your
20 rebuttal testimony.

21 A Yes, it is.

22 Q Now, the Company also indicated, in
23 responses to data requests, that it has budgeted for
24 the calendar year 2008, the test period that is being
25 dealt with in this case, generation overhaul expense

1 of \$27,687,000; is that correct?

2 A That is correct.

3 Q What explains the difference between your
4 request for a test period generation overhaul expense
5 of 34.9 million wherein you've only budgeted for the
6 same period of time \$27,687,000?

7 A There's several different ways to calculate
8 the numbers, and as proposed by Ms. DeRonne, we are
9 going to a four-year average.

10 Q Now, Ms. DeRonne, however, Mr. McDougal,
11 accepted using a calendar year 2004 through 2007 as
12 an average, did she not?

13 A She did, but she has not calculating that
14 four-year average correctly.

15 Q She's not escalating it?

16 A Correct.

17 Q Okay. So let's just set that aside for a
18 moment as far as what Ms. DeRonne did. Can you
19 explain why it is -- from the Company's perspective,
20 why you would request, for the same period of time,
21 \$34.9 million on a rate case, but you only intend to
22 spend -- or you only budgeted to spend 27,687,000?
23 What is the explanation for that difference?

24 A The generation overhaul costs vary from
25 year to year. If you base it on historic costs, some

1 years will be high; some years will be low. So if
2 you want to look at those costs, you either need to
3 base them on historic or base them on the budget or
4 base them on a four-year average.

5 We were originally basing them on the
6 historic dollars escalated. We are now changing, in
7 response to the rebuttal direct testimony, to using a
8 four-year average.

9 Q Well, that explains the difference between
10 the actual average and your escalated average, but
11 that doesn't explain the difference between you
12 anticipated spending and budgeted to spend 27, almost
13 28 million, and yet you're requesting ratepayers pay
14 you 34, almost 35 million dollars. Is there an
15 explanation that the Company has as to why, in a rate
16 case, they would ask for 35 million, but they
17 actually only intend to spend 28?

18 A I'm not sure if I completely understand
19 where the hangup here is, because if we go to a
20 four-year average, some years are going to be higher
21 than budget; some years are going to be lower than
22 budget. You are pointing out that in 2008, the
23 four-year average will be higher than the budget, but
24 in 2009, the budget will be higher than the four-year
25 average, so, you know, there's a choice here. If we

1 want to go to budget, that is one item that we would
2 be okay with if we go to budget whether it is higher
3 or lower than the four-year average.

4 Q Thank you, Mr. McDougal. Let me ask you a
5 couple of questions about the Powerdale
6 decommissioning.

7 A Okay.

8 Q When does the Company anticipate
9 decommissioning the dam?

10 A Starting in approximately 2010.

11 MR. PROCTOR: Okay. Thank you,
12 Mr. McDougal. That's all the questions I have.

13 CHAIRMAN BOYER: Thank you, Mr. Proctor.

14 Mr. Sandack, have you questions for
15 Mr. McDougal?

16 MR. SANDACK: I'm sorry. I got here a
17 little bit late. That last line of questioning
18 regarding the budget of the generation plants, which
19 exhibit were you directed to --

20 CHAIRMAN BOYER: Would you speak into your
21 microphone, Mr. Sandack?

22 MR. SANDACK: Yeah. I was just walking in
23 the room when Mr. Proctor was examining Mr. McDougal
24 regarding the budget for the generation plant, and I
25 didn't catch what exhibit he was referring to. I may

1 have --

2 THE WITNESS: As far as the budget is
3 concerned --

4 MR. SANDACK: Yes.

5 THE WITNESS: -- that was a data request.
6 That was in response to CCS Data Request 31.6.

7 MR. SANDACK: Thank you.

8 CROSS EXAMINATION

9 BY MR. SANDACK:

10 Q I was just looking -- I guess your exhibit
11 accompanied the rebuttal testimony. Is that marked
12 here this morning? That's -- is that SRM-1?

13 A Because of the different proceedings, the
14 rebuttal is SRM-1, rebuttal revenue requirement
15 1R-RR, but yes, I have a copy of that.

16 Q Of 1R-RR?

17 A Yes.

18 Q Could you just turn to page -- I think it's
19 2.5. I just would -- if I could get some
20 clarification. You've got some FERC codes there
21 referring to generation, do you not?

22 A That is correct.

23 Q For example, FERC Code 512 is maintenance
24 of the boiler plant. I assume that would include --
25 on that page, that would include the budget for the

1 overhauls that you were just discussing?

2 A The overhauls are in a variety of FERC
3 accounts, and I'm not sure exactly which ones. For
4 instance, I know that that is the -- the steam are in
5 that section, the combined cycles are in a different
6 section, and I have not checked to see if all of the
7 overhauls are in 512 or not.

8 Q All right. Well, they would -- there might
9 be -- combined cycle wouldn't be in steam, so --

10 A No.

11 Q -- you would think it would be in --

12 A No. But most of the others should be in
13 that account.

14 Q I was just looking at what Mr. Pace had
15 filed for the 12 months ended December 2008, I guess
16 when the test period was -- for the revised test
17 period figures. Are you familiar with that -- those
18 exhibits?

19 A I have seen them, but I'm not real familiar
20 with them.

21 Q All right. Well, I guess they're not an
22 exhibit here today, and there's not -- maybe
23 they're -- they're not significant differences, but I
24 wondered if you were maybe aware of maybe some of the
25 smaller differences. For example, on 512, which I

1 was just mentioning -- excuse me. The Utah
2 normalized figure for maintenance of boiler pans is
3 \$42,051,573, and here it's just a fraction
4 difference. It looks like it's 42,040,317, just a
5 modest difference.

6 Is there any reason that might explain the
7 differences between those two figures?

8 A I don't know, off the top of my head, why
9 there is a difference.

10 Q They are normalized figures?

11 A You would have to ask Craig Pace where he
12 gets his numbers from. I believe they were
13 normalized, but I have not prepared his exhibit.

14 Q In any event, a FERC code like that may
15 well include labor? Is that your understanding?

16 A Labor goes to virtually all of the
17 different FERC codes.

18 Q All right. And that could also include
19 equipment replacement, that thing, maintenance of
20 boiler plant?

21 A Yeah. Maintenance of the boiler plant
22 would include all of those costs associated with
23 maintenance. There's actually a FERC chart of
24 account that defines each of these and gives a
25 detailed explanation of exactly what costs are to go

1 into each account that's available both online and
2 through a book.

3 Q Uh-huh.

4 A Explains each.

5 Q But this figure, say, for 512, this \$42
6 million -- so isn't it your testimony, based on Mr.
7 Proctor's cross, that that is the figure -- that's
8 not the figure based on the four-year average, then.
9 Is that the budgeted figure?

10 A That includes other costs, not just
11 overhauls.

12 Q I understand.

13 A But --

14 Q Well, for example, you might budget for a
15 number -- for certain numbers of employees, but it
16 might not represent your actual costs if you don't
17 have all -- if you don't meet the budget; is that
18 correct?

19 A Could you restate that? I'm not sure --

20 Q Well, I'll strike that question.

21 But within this FERC code, there are
22 included budgeted costs; is that correct?

23 A In this rate case we have taken the
24 historical costs and escalated them, and we have done
25 adjustments, such as the one that Mr. Proctor was

1 referring to where we have normalized the generation
2 overhauls.

3 Q I see. So if I were to look for the
4 adjustment for this FERC code from this supplemental
5 surrebuttal exhibit -- is this the result of the
6 adjustment, then?

7 A Yes.

8 Q That's your forecasted, essentially,
9 expense for that maintenance item for 2008,
10 essentially?

11 A That Utah column represents the amount that
12 we are requesting in this test period, so it's for
13 the 12 months ended December 31st, 2008.

14 Q But you're not necessarily agreeing you'll
15 spend that much money on that item if that cost is
16 recognized, are you?

17 A Every year there's variations in each
18 individual FERC account. We are not agreeing that
19 any individual FERC account will come in at this
20 exact level.

21 MR. SANDACK: Thank you. That's all I
22 have.

23 CHAIRMAN BOYER: Thank you, Mr. Sandack.
24 Mr. Dodge?

25 MR. DODGE: Thank you, Mr. Chair.

1 CROSS EXAMINATION

2 BY MR. DODGE:

3 Q Mr. McDougal, your rebuttal testimony
4 references the testimony of Mr. Hale on the issue of
5 the domestic production activities deduction?

6 A That is correct.

7 Q And Mr. Hale, I know, has been an excused
8 witness, so I understand you are the one -- you're
9 prepared for the Company to confirm that the Company
10 has accepted Mr. Higgins' proposal on the domestic
11 production activity deduction; is that correct?

12 A That is correct. In this case we are
13 willing to go with Mr. Higgins' proposal.

14 Q Right. So for purposes of this case only,
15 it would be the testimony in his surrebuttal, Pages
16 13 to 14, and just as a brief summary, as I
17 understand it, Mr. Higgins testified that, to the
18 extent the rate increase in this case were at or
19 below 15.8 million, there would be no adjustment for
20 the domestic production activity deduction. To the
21 extent it were 84.4 million, which at that time you
22 were requesting, it would be an adjustment of
23 \$995,604, and to the extent it's in between those
24 two, it would be linear; is that correct?

25 A That is correct. And the Company is

1 agreeing to use that methodology for this case once
2 the final revenue requirement is determined.

3 MR. DODGE: Thank you. No further
4 questions.

5 CHAIRMAN BOYER: Mr. Reeder?

6 CROSS EXAMINATION

7 BY MR. REEDER:

8 Q Good morning, Mr. McDougal.

9 A Good morning.

10 Q Directing your attention to your exhibit
11 marked for identification as RR-1, Page 1 of that
12 exhibit, the jurisdictional revenue requirement, the
13 jurisdictional revenue requirement there is the
14 jurisdictional requirement developed for Utah from
15 total Company figures using an interjurisdictional
16 allocation, is it not?

17 A Yes, it is.

18 Q And this represents a revenue requirement
19 assuming a ROE of what, Mr. McDougal?

20 A Assuming the 10.75 percent ROE we filed for
21 in this case.

22 Q Are you the person that customarily
23 prepares and deals with and reports on the
24 interjurisdictional allocation numbers?

25 A Yes, I am.

1 MR. REEDER: I'd ask to be marked as Cross
2 Examination Exhibit No. 1 pages from Mr. McDougal's
3 testimony, simply for illustration.

4 Q And to expedite the matter, would you
5 familiarize yourself with these pages while I'm
6 handing them out?

7 Mr. McDougal, I will represent to you that
8 they are pages from your testimony that I have
9 photocopied to facilitate your examination. Will you
10 accept that representation?

11 A I'm still looking at them. I believe they
12 are. If you could give me just a moment.

13 Yes, they appear to match my testimony.

14 Q Referring to those pages, Mr. McDougal,
15 looking at the top line of the exhibit that has been
16 marked for identification as Number 1, do you see an
17 SG allocation factor?

18 A That is correct.

19 Q And do you see the number attributed to
20 Utah?

21 A Yes.

22 Q And can you read that number for me?

23 A 42.3769 percent.

24 Q And do you see a similar number for the
25 state of Oregon?

1 A Yes.

2 Q Can you read that number for me?

3 A 27.0545 percent.

4 Q Would you turn the pages to 10.1, and,
5 looking at 10.1, would you tell me if the usage
6 numbers there reported are the usage numbers from
7 which those factors are derived?

8 A You are referring to a --

9 Q 10.2. I'm sorry. 10.2 and 10.2.1.

10 A Okay. I thought you said 10.1, and I
11 couldn't find that.

12 Q Sorry. I sometimes misread a page number.

13 A Yes, those are the loads which are being
14 used.

15 Q And if we read across the bottom line, we
16 see the totals on the bottom and we see a total for
17 Oregon of 26.748 and a total for Utah of 41.864 for
18 coincidental peak?

19 A Yes.

20 Q If we turn the page, at a similar place on
21 that page we can read the numbers for Oregon and for
22 Utah, can we not?

23 A Correct.

24 MR. REEDER: I'd ask to be marked as the
25 next exhibit in order pages from the 2006

1 semi-jurisdictional report, and I will hand the
2 witness the entire report so he can verify that these
3 are extracted pages.

4 CHAIRMAN BOYER: Shall we mark this as UIEC
5 Cross Exhibit 2?

6 MR. REEDER: If you would, please.

7 Q Mr. McDougal, have you had a chance to
8 review Cross Examination Exhibit No. 2?

9 A Yes, I have.

10 Q Can you verify that those pages are pages
11 from the semiannual report that I handed to you?

12 A Yes, they are.

13 Q Okay. Let's look at the same pages in that
14 report that we just looked at in the report that is
15 Exhibit No. 1. Do you see a summary that shows the
16 percentages allocated by factor across the
17 jurisdictions?

18 A Yes, I do.

19 Q And can you read those numbers for me?

20 A Okay. For the SG factor?

21 Q SG and SE factor, yes, sir?

22 A Just for Utah?

23 Q Utah and Oregon, please, sir.

24 A Okay. The Utah number is 40.3 percent,
25 approximately. The Oregon number -- I have to --

1 Q Small print.

2 A Yes, small print.

3 Q I'm guilty of doing that.

4 A The Oregon number is 28.5984 percent.

5 Q Dropping down to the SE factor, please.

6 A The SE factor has Utah at 40.0993, and
7 Oregon at 27.2858 percent.

8 Q Okay. If you'll page forward to 10.3 and
9 10.4 of Cross Examination Exhibit No. 2, can you
10 identify usage numbers from which those factors are
11 derived?

12 A Okay. The Utah usage was 37.577. The
13 Oregon -- and this is on the coincident peak -- was
14 27.023.

15 Q Line 30 on that page, 10.3?

16 A Right. That is the line.

17 Q Turning to Page 10.4 of Exhibit for Cross
18 Examination Number 2.

19 A Line 59, correct?

20 Q Line 52, maybe.

21 A Okay. Line 52, they are the same number.
22 15,296,301 for Oregon. 22,479,451 for Utah.

23 MR. REEDER: Okay. I'm going to ask to
24 have marked as the next exhibit in order Cross
25 Examination Exhibit No. 3. I'm handing the witness

1 the results of operation for the year 2007 so he can
2 verify that the pages in the exhibit are indeed an
3 excerpt from the 2007 annual report.

4 CHAIRMAN BOYER: We'll mark this UIEC Cross
5 Exhibit 3.

6 MR. REEDER: Thank you.

7 Q Mr. McDougal, have you had a chance to
8 verify that the pages that are marked as Cross
9 Examination Exhibit No. 3 are indeed pages from the
10 2007 annual report?

11 A Yes, I have.

12 Q Okay. Let's go to the same pages that
13 we've been referring to. Can you help me by looking
14 at the page marked 10.1, and we see the Utah
15 allocation factors, SG allocation factor?

16 A Yes.

17 Q What is that number?

18 A Utah is 41.6706. Oregon is 27.4404.

19 Q Please proceed.

20 A And on an SE factor, Utah is 40.7793.
21 Oregon is twenty -- you're going to have to excuse
22 me. I can't tell if it is a 6 or an 8. It appears
23 to be 6.8974.

24 Q Would you turn to Page 10.12, and are they
25 the usage numbers from which these various factors

1 are derived?

2 A Okay. Do you want me to read the
3 Utah and --

4 Q Please.

5 A -- Oregon? On 10.12, Oregon is 27,812.
6 Utah is 42,232.

7 Q And they represent the CP numbers?

8 A Correct.

9 Q For that -- for the year 2007?

10 A Correct.

11 Q And the kilowatt hour loads for the year
12 2007?

13 A Correct.

14 Q Have you read those numbers?

15 A Yes.

16 Q Kilowatt hours?

17 A The kilowatt hours for Oregon -- Oregon is
18 15,573,692. Utah is 24,249,033.

19 MR. REEDER: Okay. I'd like to have marked
20 as the next exhibit in order Exhibit No. 4.

21 Q Mr. McDougal, I'm going to represent to you
22 that the numbers on this exhibit are the numbers that
23 you just read into the record. Would you check those
24 and confirm that that indeed is the fact so we can
25 compare three years together conveniently?

1 A Yes, they appear to match.

2 Q And would you look at the comparison of
3 kilowatt hour numbers for the years 2006, 2007, and
4 2008 for Utah? It would appear that 2007 declined
5 over 2006, would it not?

6 A Okay. Which number are you looking at?
7 The coincident peak? Yes.

8 Q Megawatt hours.

9 A Yes.

10 Q It appears that Utah declined in 2007 over
11 2006, but increased over 2008.

12 A That is correct.

13 Q Okay. Let's look at the state of Oregon.
14 Would it appear that Oregon increased, 2007 over
15 2006?

16 A That is correct.

17 Q But you forecasted a decrease for 2008,
18 unlike Utah?

19 A That is correct.

20 Q What's the significance of these numbers,
21 Mr. McPhie? McDougal, I'm sorry. Wrong day. Wrong
22 day.

23 A The significance of these numbers -- I'm
24 not sure exactly what you want to get at, but --

25 Q Let's start with Page 2.9 of Exhibit --

1 Cross Examination Exhibit No. 1 to assist you in
2 answering that question, looking in the middle of
3 that page at Line 526.

4 A Excuse me. I'm trying to figure out which
5 one was Number --

6 Q Cross Examination Exhibit No. 1. This is
7 part of your testimony.

8 A Okay.

9 Q There we see a part of your application of
10 these factors to the costs in this case, do we not?

11 A That is correct.

12 Q And we can see that on this page, applied
13 to production costs alone, the SG factor is applied
14 to 1.7 -- approximately \$1.7 billion.

15 A That is correct. These factors are used --

16 Q What would a 1 percent swing in that number
17 mean in terms of costs allocated to Utah?

18 MS. RACKNER: Excuse me, Your Honor. I
19 want to object. The witness wasn't finished
20 answering the prior question.

21 THE WITNESS: When you ask what they mean,
22 yes, this is part of what they mean, but it's not
23 everything they mean.

24 Q (BY MR. REEDER) Okay. Let's talk about
25 the significance of what they're meaning. Stick with

1 me a minute.

2 A Okay.

3 Q Let's look at Page 2.9, Line 528. We can
4 see a number of 1.7 -- \$1.7 billion, to which you've
5 applied the SG factor, can't we?

6 A That is correct.

7 Q If that factor were to move 1 percent, what
8 would it mean in terms of revenue impact in -- cost
9 impact in Utah?

10 A Well, to answer your question -- you asked
11 both revenue and costs.

12 Q I'm sorry. Cost is what I tried to ask.

13 A Revenue is going to offset the cost impact
14 because of the allocations. It will impact more
15 costs and it will give Utah more revenues.

16 Q Now, if we reduce -- now, you will allocate
17 more revenues to Utah? Don't you bill in Utah and
18 report actual revenues in Utah?

19 A That is correct, but to the extent that we
20 are including more megawatt hours in Utah, we are
21 giving Utah more revenues through the cost of service
22 and pricing data that is used in the calculation of
23 the revenue requirement.

24 Q Are you using these numbers to forecast
25 loads in Utah?

1 A Yes.

2 Q These percentages to allocate loads in
3 Utah?

4 A Not the percentages, but the megawatt hours
5 that you are showing on your exhibit, those same
6 megawatt hours are used coming from our load forecast
7 to calculate factors, to calculate revenues, and also
8 to calculate the net power cost, so there's an
9 interrelationship between all three items that these
10 loads are being used for, and you have to look at all
11 three components.

12 Q So you're not prepared to tell me what a 1
13 percent swing in these numbers would mean?

14 A No.

15 MR. REEDER: Okay. I have nothing further
16 of this witness.

17 CHAIRMAN BOYER: Thank you, Mr. Reeder.

18 Is it Mr. Mattheis?

19 MR. MATTHEIS: Yes, sir. No questions,
20 Your Honor. Thank you.

21 CHAIRMAN BOYER: Okay. And I think
22 Mr. Kelly has departed.

23 Okay. Redirect? Oh. Commission
24 questions. I just assumed since I had none that the
25 others wouldn't, but false assumption.

1 Mr. Allen?

2 COMMISSIONER ALLEN: Thank you, Mr. Chair.

3 I think I had -- at one time I had the answer to this
4 question, and now that we've gotten into the forest
5 of the spreadsheets or the trees of the spreadsheets,
6 I want to back up just a little bit. Remind me, when
7 it comes to Powerdale, the matching principle. Does
8 the creation of regulatory asset alone fulfill that
9 matching principle, or is there a reason why we could
10 include in the 2008 test year an asset or a -- excuse
11 me, an expense that's out two years? Will you
12 explain that to me once again how that matching
13 principle is still fulfilled in an accounting sense?

14 THE WITNESS: It's not being exactly
15 fulfilled. The fact is, the Powerdale facility has
16 been shut down. It will be decommissioned starting
17 in 2010, so the customers that have actually used the
18 power are the customers in the past. By allocating
19 those decommissioning costs now, we are more closely
20 aligning the customers who receive the benefits of
21 Powerdale with those customers who will be paying for
22 the decommissioning.

23 The farther out we move those
24 decommissioning, the more you will get that
25 intergenerational subsidies or cross-allocations.

1 COMMISSIONER ALLEN: Thank you.

2 CHAIRMAN BOYER: Commissioner Campbell?

3 COMMISSIONER CAMPBELL: Let me just follow
4 up on that Powerdale question. Do you have an
5 example where the Commission in the past has
6 amortized the deferred -- amounts in the deferred
7 accounting -- from a deferred accounting order before
8 the expenses were actually incurred?

9 THE WITNESS: I cannot think, right off, of
10 any explicit examples, but I believe it has -- I
11 would have to look into that, because I'm not aware,
12 right off, of any examples. I know that other states
13 have, but I'm not aware of any.

14 COMMISSIONER CAMPBELL: All right.

15 CHAIRMAN BOYER: Mr. Reeder, do you wish to
16 move admission of UIEC Cross Exhibits 1 through 4?

17 MR. REEDER: I will at this time move their
18 admission.

19 CHAIRMAN BOYER: Are there objections?

20 MR. GINSBERG: No.

21 CHAIRMAN BOYER: Since they're already in,
22 they'll be in again. They are admitted. Thank you.

23 To you, Ms. Rackner.

24 MS. RACKNER: Thank you, Mr. Chairman.

25 //

1 REDIRECT EXAMINATION

2 BY MS. RACKNER:

3 Q I have just a couple questions for you on
4 redirect, Mr. McDougal.

5 Mr. Ginsberg was asking you about the 2003
6 lead lag study that was filed in this case, and he
7 asked you whether the expense lags had been altered
8 since the 2003 study was first filed, and has the
9 Company made any updates to the 2003 study?

10 A Yes, we have. The one change we have made
11 is, after the MEHC transaction, there was a change in
12 our income tax payments between monthly and
13 quarterly, so we updated the lead lag study for that
14 item because it was a known change and was
15 significant.

16 Q Thank you. And Mr. Ginsberg also asked you
17 a question regarding the office configuration
18 expenses, and you agreed that those expenses were
19 unusual. Could you explain why, given the fact that
20 they're unusual, you advocate including them on a
21 three-year amortization in this case?

22 A Well, there's a few reasons. One, the
23 office reconfigurations were done as part of
24 reconfiguring our offices because we had a reduced
25 number of employees, and those employee savings have

1 been passed on to customers in this case of
2 approximately \$40 million annually.

3 We also have been reducing lease expenses,
4 so there has been adjustments made to lease expenses
5 that have been accepted where we have reduced the
6 lease of several floors. That was done by moving
7 employees around, reconfiguring, so there's a variety
8 of benefits that are actually flowing to customers
9 from those reconfigurations.

10 Q Thank you. And I have just one more
11 question. Commissioner Campbell specifically asked
12 you if you were aware of any situations in which the
13 Commission approved amortization in a plant that had
14 shut down, if I have your question correctly. Do you
15 recall what action the Commission took with respect
16 to the Glenrock Mine and the Condit Dam when they
17 were shut down?

18 A Those were both amortized, and we did start
19 recovering costs on those prior to the costs being
20 incurred as part of the reclamation and the shutdown.

21 MS. RACKNER: Thank you. I don't have
22 anything further on redirect.

23 CHAIRMAN BOYER: Thank you, Mr. McDougal.
24 You may step down.

25 Shall we hear Mr. Tallman's summary before

1 we break for lunch? Let's do that.

2 MR. SANDACK: Your Honor, Commissioner
3 Chair, before he begins, I wonder if I could offer
4 the exhibits of -- at this time of my witnesses. I
5 understand that cross has been waived on Mr. Cox and
6 Mr. Byron Nielsen, and Local 57 has previously
7 submitted prefiled -- their prefiled testimony and
8 surrebuttal testimony, with their exhibits attached
9 as well.

10 I don't have a separate exhibit list, but
11 they're clearly marked and they are exhibits. On the
12 direct testimony, basically marked to -- with the
13 same number as the data response that was provided me
14 by Rocky Mountain Power. That is, to the direct
15 there were three exhibits, 2.2, 2.3, 2.4 and 2.06,
16 and on our surrebuttal we had Exhibits 1 and 2, and
17 the supplemental, 5.1-1 and -2 that has been filed,
18 and if I could, I would like to offer those as
19 evidence in this proceeding at this time.

20 CHAIRMAN BOYER: I assume there are no
21 corrections to any of this testimony.

22 MR. SANDACK: Pardon me?

23 CHAIRMAN BOYER: There are no corrections
24 to anything that you've --

25 MR. SANDACK: No.

1 CHAIRMAN BOYER: Are there objections to
2 the admission of the testimony of Messrs. Nielsen and
3 Cox?

4 MR. PROCTOR: No. Thank you.

5 CHAIRMAN BOYER: Seeing none, they are
6 admitted into evidence. Thank you, Mr. Sandack, for
7 bringing that to my attention.

8 Okay. Mr. Tallman, I don't believe you've
9 been sworn in this case, but you have in prior cases.

10 THE WITNESS: Correct.

11 CHAIRMAN BOYER: Would you please stand and
12 raise your right hand?

13 RICHARD TALLMAN
14 called as a witness and sworn, was examined and
15 testified as follows:

16 DIRECT EXAMINATION

17 BY MS. McDOWELL:

18 Q Good morning, Mr. Tallman.

19 A Good morning.

20 Q Can you state your full name and spell it
21 for the record?

22 A Mark R. Tallman, T-A-L-L-M-A-N.

23 Q Mr. Tallman, how are you employed?

24 A I'm employed by PacifiCorp, specifically
25 PacifiCorp Energy, which is a division of PacifiCorp.

1 Rocky Mountain Power and PacifiCorp Energy are both
2 divisions of PacifiCorp. I'm the vice-president of
3 renewable resource acquisition.

4 Q In that capacity, have you prepared
5 testimony in this proceeding?

6 A I have.

7 Q Is that testimony the rebuttal testimony of
8 Mark Tallman dated May 9th, accompanied by two
9 exhibits, MRT-1R-RR and MRT-2R-RR?

10 A Yes, it is.

11 Q Mr. Tallman, have you prepared a summary of
12 your testimony?

13 A I have.

14 Q Can you deliver that summary now, please?

15 A Certainly.

16 Well, it's a pleasure to be back before the
17 Commission in Utah. This is certainly an exciting
18 time for the Company and our customers in the area of
19 renewable resources.

20 As you know, a carbon initiative has been
21 passed in the state of Utah, and I'm pleased to say
22 the Company is taking direct actions to not only
23 comply with the intent of that law, but to implement
24 the IRP preferred portfolio and to meet our renewable
25 resource commitments to this Commission and our

1 stakeholders.

2 My testimony addresses five issues with
3 respect to wind projects and reflects the fact that
4 no party to this proceeding has testified that
5 PacifiCorp's investment in renewable resources are
6 not prudent. In fact, the issues before the
7 Commission are largely regulatory policy issues and
8 not issues of prudence.

9 The Company believes that we are being
10 proactive in adding renewable resources to the
11 portfolio and that those actions will bring long-term
12 benefits to our customers at the lowest reasonable
13 cost.

14 I'd like to start with a capacity factor
15 issue, which my testimony addresses. With respect to
16 capacity factor projections, my testimony rebuts the
17 testimony of Mr. Maurice Brubaker of UIEC where it is
18 suggested that the Company periodically file actual
19 generation from each wind project with the
20 Commission. The Company objects, since this
21 information is routinely filed already.

22 We also object because UIEC's stated motive
23 is to potentially subject the Company to future
24 revenue requirement adjustments. Indeed,
25 Mr. Brubaker's testimony states that he believes the

1 Company should be, quote, "accountable for his
2 representations." The Company objects that
3 Mr. Brubaker would have the Commission view capacity
4 factor estimates as binding. The fact is that
5 generation from wind projects will vary up or down
6 from year to year.

7 For these reasons, the Company to reject
8 Mr. Brubaker's unnecessary reporting suggestion, and
9 the Company definitely objects to Mr. Brubaker's
10 assertion that capacity factor projections should
11 somehow constitute a binding obligation.

12 Now I'd like to move to production tax
13 credits. UIEC asserts that the Commission should
14 impose an after-the-fact adjustment for any project
15 not subject to the federal production tax credit.
16 The Company's position is that there are a myriad of
17 reasons out of the Company's control that could cause
18 a project to be delayed. Here again, we have a
19 fundamental difference of opinion on what constitutes
20 sound regulatory policy.

21 The fact is that the Company has negotiated
22 prudent equipment and construction contracts to meet
23 project objectives, and there are reasonable
24 commercial issues, such as force majeure or other
25 unanticipated construction issues, that might

1 legitimately delay turbines from being placed in
2 service. The Company continues to object to
3 Mr. Brubaker's production tax credit recommendations
4 on the basis that it does not constitute sound
5 regulatory policy and is inconsistent with the fact
6 that UIEC is not challenging prudence of the wind
7 resources and customers are better served to be
8 assertive in pursuing these resources now than wait
9 and be caught short in the future when they will most
10 certainly will be more expensive.

11 I'd like to address renewable energy
12 credits now or RECs, as they're more commonly
13 referred. First, renewable energy credits are a
14 complicated issue, and they're made more complicated
15 by the Company's multi-state status. This emerging
16 issue is the subject of discussions in the
17 Multi-State Process where parties are discussing how
18 best to manage the inherent price risk of RECs.

19 UIEC has testified that Utah customers
20 should receive a deemed REC value associated with the
21 Goodnoe Hills wind project. The Company explained in
22 testimony that the Goodnoe Hills investment was not
23 made on the basis of selling RECs to the market.

24 Instead, the Company invested in the
25 Goodnoe Hills project due to its reasonable cost, its

1 long-term value to customers, and the portfolio of
2 risk mitigation associated with renewable resources.
3 The Company believes it is entirely reasonable for
4 the Commission to see the Goodnoe Hills resource in
5 the same way.

6 In addition, UIEC has failed to recognize
7 the implied price risk to customers as a result of a
8 fair and equitable application of their own argument.
9 The Company recommends that the Commission reject
10 Mr. Brubaker's recommendation on the basis that it is
11 not consistent with established regulatory precedent
12 of placing generation in rates at cost and the
13 implied increased REC price risk to customers.

14 I'd also like to summarize the Energy Trust
15 of Oregon issue since it relates directly to RECs
16 from the Goodnoe Hills project. The Energy Trust of
17 Oregon has granted a \$4.5 million grant for the
18 project in exchange for an over-allocation of RECs to
19 Oregon customers.

20 The Company inadvertently included a
21 portion of the trust funding in the case and felt
22 compelled to make this known to the Commission for
23 two reasons. First, the Company wanted the
24 Commission to know that revenues were understated by
25 approximately \$350,000 due to this error. The

1 Company also wanted the Commission to know that the
2 grant allows each jurisdiction to displace a portion
3 of the trust grant.

4 Should Utah elect to displace the trust
5 funding, it would increase the Company's revenue
6 requirement in this case by approximately \$350,000.
7 However, since the credit was incorrectly included in
8 the case, the Commission should remove it anyway,
9 even if it elects not to displace a portion of the
10 trust grant.

11 The CCS opposes the grant in this
12 proceeding, and no other entity, except the Company,
13 has taken the position.

14 The Company recommends that the Commission
15 affirmatively displace a portion of the Oregon
16 funding for the benefit of Utah customers.

17 Finally I'd like to -- well, now I'd like
18 to move on to wind integration costs. While the
19 Company and the CCS are in agreement that the Company
20 has 1,200 megawatts of wind that should have
21 integration costs applied to it, we are not in
22 agreement with respect to the wind integration rate.

23 The CCS believes a rate of 22 cents per
24 megawatt hour is appropriate, whereas the Company
25 believes a rate of \$1.14 is appropriate.

1 To add perspective to its integration cost
2 assumptions, the Company cites a pending BPA tariff
3 equivalent to approximately \$2.82 a megawatt hour.
4 The Company continues to believe that \$1.14 per
5 megawatt hour is a reasonable assumption because it
6 is consistent with the IRP assumptions, and, in the
7 absence of the 2007 IRP, the parties would likely
8 look to a proxy such as the BPA tariff rate instead.

9 For these reasons, the Company continues to
10 recommend the rate of \$1.14.

11 And, finally, with respect to operation and
12 maintenance costs, my testimony rebuts the testimony
13 of CCS and UAE. Ms. DeRonne of the CCS has proposed
14 a total Company adjustment of approximately \$220,000
15 due to the expiration of a warranty agreement for
16 Leaning Juniper 1.

17 The Company explains that, while the
18 warranty agreement is expiring, the costs associated
19 with the warranty agreement are not.

20 The Company's position remains as before,
21 that the costs associated with the expiring warranty
22 agreement are a reasonable estimation of the costs
23 the Company will incur on a post-warranty basis.

24 And then, finally, Mr. Higgins of the UAE
25 proposed an adjustment of approximately \$620,000

1 associated with the Marengo and Marengo II projects.
2 Upon review of the surrebuttal testimony given by
3 Mr. Higgins, the Company believes this proposed
4 adjustment is no longer an issue, as UAE has accepted
5 the Company's explanation.

6 In summary, the Company believes that the
7 renewable resources it has added to the portfolio
8 will provide long-term value to our customers and
9 provide the risk mitigation contemplated by the
10 integrated resource plan and at the lowest reasonable
11 cost. Thank you.

12 CHAIRMAN BOYER: Thank you, Mr. Tallman.

13 This is a natural place to break for lunch.
14 We'll take a one-hour-and-30-minute recess, and then
15 we can begin cross examination of Mr. Tallman. Thank
16 you.

17 (Recess, 12:05 p.m.)

18 (Reconvened 1:31 p.m.)

19 CHAIRMAN BOYER: Let's go back on the
20 record.

21 Mr. Tallman, you can resume your seat
22 there. As I recall, we were about to embark on the
23 cross examination of Mr. Tallman. And here's
24 Mr. Ginsberg now.

25 MR. GINSBERG: I don't have any questions.

1 CHAIRMAN BOYER: No questions for
2 Mr. Ginsberg.

3 MR. GINSBERG: There's an easy one.

4 CHAIRMAN BOYER: Okay. Mr. Proctor?

5 MR. PROCTOR: Thank you, Mr. Chairman.

6 CROSS EXAMINATION

7 BY MR. PROCTOR:

8 Q Mr. Tallman, good afternoon.

9 A Good afternoon.

10 Q I have just a few questions about the
11 Oregon Trust and Goodnoe Hills wind plant
12 transaction, and they're more for clarification and
13 to hopefully resolve some confusion on the
14 Committee's part and, I'm assuming, equal confusion
15 on the part of the Commission.

16 I want to begin on Page 21 of your rebuttal
17 testimony. Do you have it there?

18 A Yes, I do.

19 Q Oh, thank you. We understand, and correct
20 me if I'm wrong, but this is our understanding, that
21 the Oregon Trust essentially fronted four and a half
22 million dollars of the Goodnoe Hills construction
23 costs in order to acquire five years of the RECs
24 going to the benefit of the Oregon jurisdiction. Is
25 that a fair statement or not?

1 A No, it's not. I'd be happy to explain.

2 Q How is it unfair? Please do.

3 A What happened is that -- in Oregon there's
4 a public purpose charge, and that was -- those monies
5 are collected, and the Energy Trust of Oregon, in
6 their contract to the Oregon Commission, administers
7 those funds for purposes of demand site management
8 programs, promulgating renewable resources, and a
9 variety of other measures, such as other conservation
10 measures.

11 They had budgeted funds set aside for
12 utility-scale wind projects, and, in fact, we have
13 one project in the portfolio that benefited from
14 those funds in the past, is the Combine Hills wind
15 project where we buy the output of the wind project
16 and then the trust contribution went directly to the
17 developer, so in that instance, there was no money
18 involved with the Company. The Company just entered
19 into a power purchase agreement purchasing the
20 commodity -- purchasing the commodity only.

21 In this instance, however, the energy trust
22 had four and a half million dollars available for a
23 utility-scale project, and they were willing to make
24 it available to the Company, and the way that they
25 did that was through a grant agreement, and in that

1 grant agreement, what the trust said was that they
2 would be willing to reimburse the Company for
3 documented third-party operation and maintenance
4 expenses, and so their contribution is a netting
5 down, if you will, of O&M expenses. It is not a
6 reduction of capital, which is an important
7 distinction, given the issue.

8 What the trust also said was that, for the
9 first five years of the operation of the project,
10 that the renewable energy credits would be allocated
11 to all the jurisdictions based on standard allocation
12 methodologies, the typical allocation factors, and
13 that, during that time period, the Company's job was
14 to go to each jurisdiction and ask that jurisdiction
15 if they would like to displace a portion of the trust
16 grant, up to their allocated share in exchange for
17 continuing to receive the full allocated share of the
18 renewable energy credits, so that's how the
19 transaction was structured.

20 Q Okay. So what you've done, then, in your
21 original filing in December was to take four and a
22 half million dollars, divide it by five years, and
23 then give -- or reduce the revenue requirement by
24 Utah's allocated amount in O&M costs for the Goodnoe
25 Hills project; is that correct?

1 A No, that's not correct.

2 Q Well, explain that, then, please.

3 A What the trust wanted was they wanted the
4 money to be used up as fast as possible, so it can
5 only get used up when we have documented external
6 third-party expenses, and you can only do that when,
7 of course, you have the expenses, so what we're
8 predicting is that it will take about 23, 24 months,
9 based on the nature of our external expenses, to go
10 through that four and a half million dollars.

11 What we did in the case is that we
12 projected the amount --

13 CHAIRMAN BOYER: Let's go off the record.
14 I think we are getting some bleed-over from a
15 BlackBerry or something like that, or a plasma TV or
16 something.

17 (Pause.)

18 THE WITNESS: So what the Company did in
19 the case is we projected the amount of money that
20 would come in from the energy trust and we included
21 that in our budgets, and then when we came to file
22 the case, we inadvertently included those credits in
23 the test period, so those credits flowed through in
24 our filing of the case by virtue of our budgeting
25 process.

1 Q (BY MR. PROCTOR) And that's where you come
2 up with the \$846,779 total Company --

3 A Correct. Approximately 350,000 Utah.

4 Q Okay. Now, you say -- was that an error,
5 you say?

6 A Well, what the Company should have done is
7 we should not have included that credit in our filing
8 and we should have come to the Commission and said,
9 "Here's this trust agreement." You know, "Would you
10 like to pay an additional \$350,000, affirm your
11 displacement of the energy trust grant?" and
12 explained to the Commission. Because of the way we
13 filed it, and when we discovered the error, you know,
14 we wanted to make sure that, you know, all the facts
15 were in front of the Commission. So that's why we
16 included it in the rebuttal testimony, to make sure
17 that, you know, the Commission had the opportunity to
18 fully understand the situation.

19 Q And then later, on Page 22 -- and by the
20 way, thank you for that explanation. On Page 22, at
21 the very bottom, Line 478, you stated, "The Company
22 recommends that the Commission declare and wishes to
23 displace a portion of the trust's \$4.5 million
24 funding and thereby increase the revenue requirement
25 in this docket by \$358,840"; is that correct?

1 A Correct.

2 Q Now, what I understand, though, of the
3 explanation you gave just moments ago was that
4 including the 358,000 in the revenue requirement for
5 the test period was in error.

6 A Correct.

7 Q So that amount should be removed
8 immediately by the Commission at this point?

9 A Correct.

10 Q And then it would be appropriate, after
11 some consideration of the financial and operational
12 and other benefits that Utah may receive, then and
13 only then would you propose that the Commission
14 consider buying, again, part of that four hundred --
15 of that Oregon Trust investment; is that a fair
16 statement?

17 A No. I would recommend the Commission take
18 that action now. It's kind of a self-evident amount
19 of value for the Company's customers in Utah.
20 \$358,000 is not very much money in the context of the
21 project as compared to the value of the renewable
22 energy credits, so I think it's, frankly, an easy
23 decision with no regrets.

24 Q But if they choose not to, you would
25 acknowledge that \$358,000 needs to be removed from

1 the revenue requirement request?

2 A Certainly, if the Commission chose not to
3 take that additional step, then we would recommend
4 taking it out.

5 MR. PROCTOR: Mr. Tallman, thank you very
6 much. You've been very helpful.

7 CHAIRMAN BOYER: Thank you, Mr. Proctor.
8 Mr. Dodge?

9 MR. DODGE: I have no questions.

10 CHAIRMAN BOYER: Mr. Reeder?

11 CROSS EXAMINATION

12 BY MR. REEDER:

13 Q Good afternoon, Mr. Tallman.

14 A Good afternoon.

15 Q Let's talk about wind for a few minutes.

16 CHAIRMAN BOYER: Mr. Reeder, would you
17 bring the mike a little closer, please? Thank you.

18 Q (BY MR. REEDER) Recognizing that the
19 information about each of the wind projects that you
20 provided to us is confidential, let's have a
21 conversation that doesn't involve the disclosure of
22 confidential information about wind, shall we?

23 A Okay.

24 Q When you conduct a wind evaluation, you
25 determine what the revenue requirements are for a

1 wind project, do you not?

2 A We do an analysis, yes.

3 Q And you do an analysis that projects those
4 revenue requirements out over a period of years,
5 don't you?

6 A We do, yes.

7 Q And then you offset that revenue
8 requirement by what you believe are the avoided
9 market costs for power by having that power from
10 windmill available?

11 A That's one of the components, yes.

12 Q And then you further reduce that capital
13 requirement -- I'm looking at one of your exhibits,
14 in case you'd like to look at it, too, but it is
15 confidential, as you know. Then you reduce that
16 revenue requirement by PTC and Green Tag benefits?

17 A Which exhibit are you looking at?

18 Q I'm looking at your response to Data
19 Request 2.4, and particularly the Goodnoe project.

20 A I don't happen to have that one. Do we
21 happen to have that data request response?

22 Q You're welcome to look at mine.

23 A That would be great.

24 Q And, again, we're not -- this is not an
25 exhibit. We're just talking about the process.

1 A Okay. So can you repeat the question,
2 please?

3 Q And then you offset the revenue requirement
4 by deducting from that the column that's entitled
5 "PTC and Green Tag Benefit"?

6 A Not exactly. In this particular analysis,
7 we offset with PTC, but not Green Tag benefit.

8 Q So the column that's entitled "Green Tag"
9 is only PTC revenue and it does not include any
10 revenue for Green Tag?

11 A In this particular analysis, that was not
12 the intent of the way we went through the process,
13 no.

14 Q Uh-huh. Now, do you customarily attribute
15 revenue to Green Tags when you're evaluating these
16 projects?

17 A It depends on the project. We've had a
18 number of projects -- obviously there's a number of
19 projects in the case, and we've moved to a different
20 analysis methodology with some of the later projects,
21 and so the methodology we used for the first, I'll
22 say, three projects that are in the case, was more of
23 a traditional present value revenue requirements-type
24 analysis. It was not based on the integrated
25 resource planning model.

1 And then, as time progressed, we received
2 what we believed was feedback from stakeholders that
3 they wanted to see a stronger linkage between the
4 decision to procure resources and the integrated
5 resource planning process, so one of the ways we went
6 about doing that was to come up with a methodology
7 that took advantage of the IRP planning and risk
8 model, and so each project has kind of a different
9 analytical approach.

10 Q Now, I want you to look very carefully at
11 the analysis on this plant and tell me, again,
12 whether or not you included revenue at \$6.82 for
13 Green Tags on this project. Go back and look at the
14 front pages before you answer that question.

15 A Right. I think I can explain what
16 Mr. Reeder is referring to. What we did with the
17 Goodnoe Hills project, and it just so happens that
18 Goodnoe Hills was a project where we were in this
19 transitional state between the previous analytical
20 methodologies and the IRP-based methodologies that we
21 were moving to, and with the Goodnoe Hills project,
22 what we did is we asked ourselves, "What would the
23 value to customers of renewable energy credits or the
24 value of the attributes associated with the resource
25 for either renewable portfolio standard compliance

1 purposes be?" and we sought for a present value of
2 revenue requirements of zero, and it turned out that
3 the answer to that number was \$6.37.

4 Q So that the present value revenue
5 requirements, assuming production tax credits and
6 REC, renewable energy credits, at \$6.87 made this
7 plant a desirable project?

8 A Well, what it did is it gave us an answer
9 that allowed us to sit back and ask ourselves, "Is
10 this a reasonable value to customers in the long
11 term?" And we did not look at it in terms of, "I'm
12 going to go sell these renewable energy credits to
13 the market." We looked at it in terms of, "What's
14 the long-term value to customers of having a
15 renewable resource in the portfolio?"

16 And in asking ourselves that question --
17 first of all, the answer was yes, because we thought
18 it was a reasonable cost project compared to other
19 renewable resource projects that were being proposed
20 to us at that time, and we also believed the answer
21 was yes because we reasonably expect that, in the
22 future, the value of holding that renewable attribute
23 in a customer's portfolio is going to be worth far
24 more than \$6.37.

25 Q At the time you conducted that analysis,

1 had PacifiCorp been in the market of selling
2 renewable energy credits?

3 A Somewhat. Yes and no.

4 Q What prices had you been fetching for
5 selling those credits?

6 A Well, we've -- the Company has been in the
7 market in a couple different ways for renewable
8 energy credits. First of all, prior to the point in
9 time where it was fully understood, I think, that
10 portfolio standards would be coming as assertively as
11 they appear to be, the Company certainly already had
12 renewable energy credits in its portfolio. For
13 example, the Blundell Geothermal Plant has been in
14 our portfolio for a long time, and so the Company
15 worked to maximize those -- the value of those
16 credits for customers every opportunity it got.

17 Typically I was in a selling position.
18 We're typically a seller.

19 Since the Company has created the Blue Sky
20 tariff program for retail customers, which is a
21 separate and distinct renewable credit program for
22 customers, we have been on the buy side of the
23 equation, but we do not commingle those two
24 activities in terms of accounting. So we've been on
25 both sides of the equation.

1 In response to coming up with our filing in
2 the case, to answer Mr. Reeder's question directly,
3 in response to coming up with the assumption of \$3.50
4 a megawatt hour in the case, I believe we relied on
5 past --

6 Q The number was \$6.50.

7 A In the case, the Company is assuming \$3.50
8 per megawatt hour on average for the renewable energy
9 credits for the entire portfolio, and the issue at
10 hand -- of course, I'm still answering your
11 question -- the issue at hand, of course, is that UAE
12 would like the Company to deem that number to be
13 higher for Goodnoe Hills.

14 In coming up with the \$3.50 number -- I
15 believe this was in response to UIEC Data Request
16 11.2 -- the Company relied on historical transactions
17 that ranged below \$6 to above \$6. On the low side, I
18 think it ranged down to about \$3.50 a megawatt hour,
19 and on the high side, up to \$9.50 per megawatt hour.

20 Most recently -- that's on a sale basis.
21 And then on the purchase basis, the Company has most
22 recently entered into a renewable energy credit
23 purchase for the Blue Sky program equal to \$6.50 per
24 megawatt hour.

25 MR. REEDER: I'd ask that this document be

1 marked the next exhibit in order.

2 Q This is where we ask what values you
3 fetched in 2006 and 2007 for renewable energy
4 credits.

5 CHAIRMAN BOYER: Okay. This exhibit will
6 be identified as -- and marked as UIEC Cross Exhibit
7 5.

8 Q (BY MR. REEDER) Do you have that document
9 in front of you, Mr. Tallman, the document marked
10 Cross Examination Exhibit No. 5?

11 A I do.

12 Q Is this the information that you provided
13 to us about the renewable energy credit transactions
14 that you'd, in fact, engaged in?

15 A Yes. This is one of two data requests we
16 answered with respect to renewable energy credit
17 sales that we've made.

18 Q And what is the price produced for the
19 transactions by Rocky Mountain in renewable energy
20 credits for the years 2006 and 2007? It's a simple
21 matter of division, isn't it? If you divide the
22 units by the price, you develop a price actually
23 realized.

24 A Well, I certainly can do the math, but that
25 really doesn't tell you what the prices were that

1 were sold. This is a -- this is a sum total of
2 revenues and sum total of volume, so it would give
3 you an average, but it certainly would not tell you,
4 on an individual transactional basis, what
5 transactions have gone to and the range that they've
6 been made at.

7 Q Now, in your rebuttal testimony you object
8 to being held accountable for fetching the values for
9 renewable energy credits that you forecasted to make
10 these projects feasible, don't you?

11 A No, that's not true. We --

12 Q You're willing to be held accountable for
13 achieving the level of revenue forecasted?

14 A I'm not finished answering your first
15 question, if you don't mind. No, we did not object
16 on the basis that we projected those revenue
17 requirements. We object on the basis that UIEC would
18 have the Commission believe that the Company's
19 analysis was equivalent to a guarantee or a deemed
20 value during each year of the life of the project.

21 The Company's perspective is that it's the
22 project that produces the renewable energy credits.
23 The project should go into rates at cost, and the
24 value of those credits to the Company -- to the
25 customer will vary over time. They'll certainly be

1 higher or lower in any given year, and the Company's
2 analysis was never intended to say that during any
3 one given year it would be exactly equal to that
4 number.

5 Q To your knowledge, does this state have a
6 requirement that you provide, on an annual basis, a
7 certain amount of renewable energy credits to meet
8 any statutory obligation?

9 A Well, at the present time, I am aware that
10 the state passed a carbon reduction initiative which
11 sets targets for renewable resources as part of the
12 portfolio over time, and I'm also aware that the
13 standards underneath that legislation is one of
14 reasonable costs, risk, and long-term considerations,
15 and so the Company's perspective is that that's
16 exactly what we brought to the decision-making
17 process for this renewable resource.

18 The Company believes that there's good
19 reason to be assertive in adding these types of
20 resources to our portfolio. Not only do they reduce
21 the risk of the portfolio inherently -- we've
22 demonstrated that through the integrated resource
23 planning process -- but the costs of these resources
24 are escalating at multiples of inflation, so, in our
25 opinion, doing nothing is not the right answer. In

1 our opinion, taking assertive actions to steadily add
2 these types of resources to the portfolio over time
3 is prudent. We believe we've done that.

4 And, again, we also believe that, in making
5 the analysis, especially with respect to the Goodnoe
6 Hills project, that it's a conservative analysis.
7 There's no additional consideration in the analysis
8 for the risk reduction to the portfolio for which
9 some entities would say is worth upwards to \$5 per
10 megawatt hour. Certainly Lawrence Livermore Berkeley
11 would say that through a study they performed.

12 And we also did not give consideration or
13 credit in the analysis to the fact that when the
14 Company owns an asset like this, at the end of the
15 asset's life, the Company has the option of
16 repowering it for the benefit of customers, and we
17 believe that's an important consideration, because
18 once a wind project is installed in a windy place, it
19 will probably be windy there for a long time and it's
20 reasonable to assume that that type of resource will
21 exist at that location.

22 So, you know, again, we believe we stepped
23 back, made the right choice for customers in the long
24 term, and, in fact, if I were to build that same
25 project today, it would cost considerably more money,

1 and if I were to build that same project today at the
2 price we paid for it, which is a good price, and did
3 that analysis today, it would look significantly
4 different and to the benefit of customers.

5 Q That, however, is not the evidence you
6 presented in this case, is it? But thank you for
7 that opinion.

8 Is it your opinion, then, going back to
9 accountability, that you should or should not be held
10 accountable for the REC revenue that you've
11 attributed to make this project commercially viable?

12 A Well, again -- and I apologize if this is
13 repetitive, but the Company did not make the
14 investment in the project because we thought that the
15 REC revenue was necessary to make the resource viable
16 for customers. We invested in the project because we
17 believed it would be valuable to customers of the
18 long term.

19 Q Then you'd have no objection to be
20 accountable for this REC revenue, would you?

21 A I think we're on the record as saying that
22 we do object to that notion, that, in our opinion,
23 UIEC's view of the world is akin to saying to the
24 Commission that it should always and forever
25 attribute a single value to the renewable energy

1 credit from this project to customers. What that
2 means is that UIEC is asking the customer -- the
3 Commission to deem a value associated with it -- I
4 believe they're asking for \$6.05 -- and that over the
5 life of the project that's all the value the customer
6 should ever get from it.

7 That is, in effect, transferring a large
8 amount of price risk to customers, because what that
9 means is that the Commission, in order to fairly
10 apply that argument, should ask the Company to go out
11 and sell their renewable energy credits, as long as
12 they can get \$6.05, pass the revenues to customers,
13 and that the Company will go out in the future, buy
14 renewable energy credits at whatever the market is at
15 the time to apply the renewable energy credits to the
16 customers to match up with the revenues and then pass
17 the costs through.

18 Q This is a problem you face in Oregon, isn't
19 it? You need the renewable energy credits in Oregon
20 to meet your RPS statute, don't you?

21 A I don't understand the question. Could
22 you --

23 Q Isn't there an RPS statute in Oregon that
24 requires you to have, on an annual basis, a certain
25 amount of renewable energy or unbundled credits to

1 meet their portfolio standard?

2 A There's a -- that's correct. There's a
3 renewable portfolio standard in Oregon, Washington,
4 California. And Utah has the carbon reduction
5 initiative.

6 Q And when the occasion arises that you do
7 not have sufficient renewable energy credits from
8 your unbundled production -- or from your bundled
9 production, you go out and buy unbundled credits to
10 meet that requirement, don't you?

11 A That's incorrect, at least under the --
12 each statute is different, but at least under the
13 Oregon RPS requirement, you're only allowed to have
14 so many renewable energy credits bought from the
15 market on a stand-alone basis, so this is an issue
16 that, of course, is a timely issue. I mentioned to
17 you during my summary that it's an emerging issue,
18 and the multi-state process is having discussions so
19 that jurisdictions that are long renewable energy
20 credits, if you will, can sell them to jurisdictions
21 that are short or that would like more in their
22 portfolio, and then do the payments on an
23 interjurisdictional allocation basis.

24 It's been the subject of a lot of
25 discussion, but it's just one more way that it's a

1 little more complicating for PacifiCorp when you're a
2 multi-state utility.

3 Q Take a minute and explain to this
4 Commission why Utah ratepayers should take any risk
5 at all with respect to the purchase or sale of
6 renewable credits when our statutory scheme and
7 legislative policy doesn't include them.

8 A Well, I -- and, again, if this is
9 repetitive, I apologize, but what the Company is
10 proposing would be the lowest price risk approach,
11 and that is to have the renewable energy credits from
12 this resource available to customers to manage as
13 they will, and what that means is that, for example,
14 under Senate Bill 202, the carbon reduction
15 initiative, banking is allowed. There's no
16 requirement to go sell renewable energy credits.

17 Again, every jurisdiction has some sort of
18 either initiative or law and handles it differently,
19 but it would be up to Utah customers, through their
20 representatives, to help guide the Company in terms
21 of managing this price risk. It's there to sell now.
22 If there's a desire to have the revenues now, those
23 renewable energy credits are also there to be banked
24 for the future.

25 Q Let's talk about production tax credit for

1 a minute. The production tax credit or the
2 availability of the production tax credit was
3 essential to your analysis to determine whether or
4 not this project was feasible, was it not?

5 A Production tax credit was definitely a
6 consideration, yes.

7 Q If the production tax credit were not
8 available, would this project be feasible?

9 A I'm sorry. I didn't hear the last part of
10 your question.

11 Q If the production tax credit were not
12 available, would this project be deemed feasible?

13 A Well, I wasn't faced with that decision at
14 the time we made the decision to move forward for
15 this resource. At the time, there was every reason
16 to believe that the Goodnoe Hills project would be in
17 service by the end of the expiration of the federal
18 production tax credit, and, indeed, that is the case.
19 The project is in service at this point in time.

20 Q So you have no objection to being held
21 accountable for the credit from the production tax
22 credit being available to evaluate this project,
23 then, do you?

24 A Well, I think I answered the question
25 directly, but I'll try to answer it again. At the

1 time the Company made the decision to construct the
2 Goodnoe Hills resource, it had every reason to
3 believe that our contractor would place every source
4 in service by the end of 2008, and that, indeed, has
5 happened. That was not a decision we were faced
6 with, and here we sit.

7 Q Now, in addition to buying projects, Rocky
8 Mountain or PacifiCorp buys renewable wind as an
9 energy source, don't they?

10 A I'm sorry. I don't understand the
11 question.

12 Q Do you buy wind energy?

13 A Could you be a little more specific?

14 Q Do you buy wind energy?

15 A Is your -- I'm trying to be helpful here.
16 Is your question whether we --

17 Q And I'm trying to clarify, because I may be
18 ambiguous. Does Rocky Mountain or Pacific Power buy
19 wind energy, energy from a windmill, electric energy
20 from a windmill?

21 A The Company does enter into power purchase
22 agreements, if that was your question.

23 Q That's what I'm trying to ask. Thank you.

24 And you do buy, pursuant to a power
25 purchase agreement, the output of wind projects?

1 A We have. We have several such agreements.

2 Q When you buy from those projects, is it
3 customary for you to require that the seller of that
4 output take the risk on production tax credits?

5 A Well, we certainly attempt to negotiate the
6 best transaction possible for customers, and we enter
7 into commercial contracts that are typical for power
8 purchase agreements, and yes, we do attempt to shed
9 that risk to our counterparties as much as possible,
10 which is the same approach we take in contracting for
11 constructing projects, but in all cases, most of
12 our -- I'm, frankly, not aware of very many, or if
13 any, commercial agreements that don't contain force
14 majeure clauses.

15 Q And in contracting for wind, do you also
16 push to the contracting party some guarantees about
17 the availability of wind from those projects?

18 A Well, we certainly would like to. We would
19 like to have counterparties guarantee the weather,
20 but we've, to date, been unsuccessful with that
21 strategy.

22 Q Do you have a standard form contract that
23 you present to people to buy wind?

24 A Well, standard might be maybe not the
25 correct way to say it. We have forms of agreements

1 that we put forward. Certainly there's forms of
2 power purchase agreements that are put forward in
3 certain procurement processes and such.

4 Q In fact, we asked you to provide that
5 agreement, didn't we?

6 A I'm aware that you asked us to provide an
7 agreement.

8 Q Mr. Tallman, I'm going to hand you a
9 document that you've represented to us is your sample
10 form contract in a data request. Would you look at
11 that and see if the pages in this document that I'm
12 handing you are true and correct pages from that
13 document?

14 Have you completed your review,
15 Mr. Tallman?

16 A Pardon me?

17 Q Have you completed your review?

18 A No, I haven't. I haven't started.

19 They look -- yes, they look like excerpts
20 of the document.

21 MR. REEDER: I'd ask that the document that
22 I've handed out be marked as Cross Examination
23 Exhibit No. 6, representing pages from the sample
24 contract of Rocky Mountain for the purchase of wind
25 power.

1 Q Do you have the document in front of you,
2 Mr. Tallman?

3 A I do.

4 Q Isn't it true that on those pages contains
5 the language that PacifiCorp presents to its sellers
6 about the risks it expects to take with respect to
7 capacity, availability, and production tax credits?

8 A I see an availability provision. Where can
9 you reference me to production tax credits?

10 Q Look at 2.7, please.

11 A Correct.

12 Q Again, back to my favorite theme:
13 accountability. If it is your expectation of the
14 persons who sell to you that they remain responsible
15 for production tax credits and availability, then why
16 should this Commission hold you to any lesser
17 standard?

18 A Is your question only with respect to PTCs
19 or was it a question with respect to both --

20 Q Both.

21 A -- PTCs and availability?

22 Q Both.

23 A We'll start with availability. First of
24 all, what's been presented here is not a production
25 guarantee, so this is not a guarantee of how often

1 the wind will blow or how much energy the facility
2 will produce. This is a guarantee by the seller on
3 how often the project will be available, should the
4 wind happen to blow, and this has a very direct
5 parallel in our construction activities in that we
6 have agreements in place now in our wind projects for
7 operation and maintenance services that provide
8 similar availability guarantees.

9 So, in concept, it's very similar, although
10 I would, I guess, further add that the percentages
11 that we're able to get on a power purchase agreement
12 are far lower than the percentages we're able to get
13 from our service providers for our wind projects.
14 And we provided that information in response to a
15 data request. I don't know which number it was. I
16 don't have it in front of me, but it's a significant
17 difference in terms of percentage basis. That's the
18 first item.

19 The second item is that the PTC reference
20 in Section 2.7 is the functional equivalent on a
21 power purchase agreement of what we do on the
22 construction side of the equation, and that is, when
23 we're constructing a project, we enter into
24 construction agreements with a contractor to wrap, as
25 much as possible, the engineering procurement and

1 construction of the project, and we subject that
2 entity to a certain schedule and damages for
3 nonoccurrence.

4 What's happening here in the power purchase
5 agreement, it's kind of the functional equivalent of
6 that. We are saying to the seller, you know, "It's
7 your job to get that built on time." Notwithstanding
8 that, I'm fairly certain that if I were to peruse
9 this, I don't know, 80-, 90-page contract here, I'd
10 probably find some provisions on force majeure that,
11 at the end of the day, need to keep in mind that when
12 you're contracting with a counterparty, especially in
13 the wind business, it most typically is a limited
14 liability corporation, and so counterparty default is
15 a typical concern of the Company, and at the end of
16 the day, if they just mess up bad enough, they just
17 default and they take their lumps.

18 And so, you know, as much as we try to
19 protect the interests of our customers to the best of
20 our abilities, entering into power purchase
21 agreements is just -- it's a fundamentally different
22 type of commercial transaction than constructing a
23 project yourself.

24 Q Isn't it the case that you require credit
25 enhancement or credit guarantees on power purchase

1 agreements and construction agreements?

2 A We do, but you can never -- you can never
3 get it as high as you would like to get it for
4 customers. Certainly the companies endeavor to
5 always counteract -- transact business with
6 counterparties that are credit worthy, and, you know,
7 frankly, I don't think the Company should be faulted
8 for that. We're doing the best we can for customers
9 in terms of our commercial dealings.

10 Q One more area of questions, and we'll try
11 to make it really quick rather than really long. I
12 have your 2007 results of operation in front of me
13 and I have your 2007 FERC Form 1 in front of me. In
14 your testimony earlier today, you said there is no
15 obligation -- should be no additional obligation
16 imposed by this Commission to require reporting on
17 your wind projects where those projects are already
18 reported.

19 Without putting these in front of you and
20 asking me to show you where they are, before this
21 record closes, would you be so kind as to tell me the
22 pages where those wind projects performance are
23 reported? And I'll be happy to loan you my copy so
24 you can find them. I will represent to you I just
25 simply can't.

1 A Which years did you say?

2 Q 2007, the most recent years for which you
3 completed reporting. But you're welcome to take them
4 and look, and let's -- but we won't examine further.
5 I'll just ask you to put the page numbers on, where
6 they are, before the end of this record.

7 A Well, I would be certainly happy to tell
8 you from memory which page number they're on, but I
9 think what the Company said -- what I said in my
10 testimony is that we do include the volumes that are
11 produced by these projects in our reporting. If it's
12 not in the FERC Form 1 -- if Leaning Juniper, for
13 example, wasn't in the FERC Form 1, I'd be surprised,
14 because that project was commercial during the latter
15 part of 2006, and if it was, it was an oversight on
16 the part of the Company.

17 But what we also said is that this is
18 routine information. What UIEC is saying is, "Tell
19 me how much energy one of our generating units
20 produced," and, for some reason, maybe obvious
21 reasons, they're extremely interested in wind
22 projects.

23 The fact is that every time we have a
24 proceeding, certainly, if it's a rate proceeding
25 using the grid model, for example, that information

1 is inherently in the model, and, secondly, to the
2 extent any entity wants it, they simply have to ask.
3 And, indeed, in this proceeding we provided that
4 information in a data request.

5 So the Company still is baffled as to the
6 reasoning or the reason for carving out a certain
7 resource type and asking us to file a separate
8 stand-alone report with the Commission for reasons
9 for which we, frankly, don't understand. If UIEC was
10 sincere in this request, I think they would be asking
11 for the Company to file a stand-alone report for
12 every generation resource, not just wind resources.

13 Q I can find solar, I can find thermal, I can
14 find hydro. I cannot find wind. Is it unreasonable
15 to hold you accountable for your significant
16 investments in wind?

17 A I think we've already addressed that
18 question.

19 MR. REEDER: I have nothing further. He
20 and I can argue all day on this one. Thank you.

21 CHAIRMAN BOYER: Thank you, Mr. Reeder.
22 Mr. Mattheis?

23 MR. MATTHEIS: No questions. Thank you.

24 CHAIRMAN BOYER: Okay. Let's turn now to
25 the commissioners.

1 Commissioner Allen, do you have any
2 questions?

3 Commissioner Campbell?

4 COMMISSIONER CAMPBELL: Understanding that
5 renewable resources are more expensive and that when
6 we look at the IRP, that we include them to have a
7 diversified portfolio, how do you all determine when
8 something is commercially viable?

9 THE WITNESS: Well, as I said, we've been
10 evolving our analysis procedures. What we've heard
11 from stakeholders is that they like to see the
12 linkage between the process that creates the
13 preferred portfolio and the decision that's made to
14 acquire resources to satisfy the preferred portfolio.
15 And with due respect, sir, our renewable resources
16 aren't inherently more expensive. It's just that
17 every resource needs to be analyzed for what -- for
18 the value it brings to customers.

19 There's a number of the renewable
20 resources, the wind projects that are in this
21 proceeding, for which we have not discussed, which
22 are significantly below market, if you will, in our
23 analysis, and so, you know, what the Company does is
24 we look at each one, a stand-alone basis. We believe
25 we've taken a conservative approach, but in the end

1 we do look at them individually, and we -- there are
2 times when we are left with making an assessment, a
3 business assessment, an assessment for what we think
4 is the best interests of customers long term.

5 COMMISSIONER CAMPBELL: Okay. I understand
6 if they're below market. That's probably a
7 no-brainer and you go out and do it, but at what
8 point -- what is your standard as far as -- I mean,
9 you say a case-by-case basis. What are the factors
10 that drive the decision?

11 THE WITNESS: Well, there's a number of
12 factors. First of all, this is a very quick-moving
13 industry, as you've probably gathered. The costs to
14 construct these types of projects are escalating
15 rapidly. I mentioned multiple times inflation, but
16 75 percent of the cost of these projects is the wind
17 turbines themselves. Wind turbine prices have been
18 escalating dramatically, and, in fact, in our
19 experience in the last year, approximately 5 percent
20 quarter on quarter, which is a significant
21 escalation.

22 So, you know, again, it's a fair question.
23 You know, how much is too much?

24 But the other thing that's emerging and
25 moving quickly is the status of renewable portfolio

1 standards. I mentioned in my testimony how many
2 states across the nation have those types of
3 standards. We've certainly seen the initiative
4 passed in Utah, and by most people's estimation, a
5 federal renewable portfolio standard is just around
6 the corner.

7 In my testimony you'll see a reference to a
8 federal RPS standard that was passed during 2007 but
9 was not ratified by the federal government, and in
10 there, the cost for noncompliance was on the order of
11 \$30 a megawatt hour, if you will, so when we look at
12 a project like Goodnoe Hills at \$6.37 and we look at
13 a reasonable estimation of the future and we take
14 into consideration some of the things that we did not
15 put pen to paper on but we know, intuitively, that
16 there's value to this hedging the portfolio, because
17 that's the result of the IRP, we have to make -- they
18 are not easy decisions, but we take them seriously,
19 obviously, but we make those decisions.

20 Right now, there is no predetermined -- I
21 don't have a number that says, you know, "We'll never
22 go above a certain amount." We're using our best --
23 our judgment to make prudent decisions, and then we
24 come to you and explain them and demonstrate why
25 they're prudent.

1 CHAIRMAN BOYER: I do have one question,
2 Mr. Tallman, but first I'm going to ask Mr. Reeder
3 his intentions regarding UIEC Cross Exhibits 5 and 6.

4 MR. REEDER: I'll offer them now.

5 CHAIRMAN BOYER: Any objection to the
6 admission of UIEC Cross Exhibits 5 and 6?

7 MR. PROCTOR: No.

8 CHAIRMAN BOYER: Seeing none, they are
9 admitted into evidence, and thank you.

10 My question, Mr. Tallman, occurred to me
11 last evening as I reread your testimony, and it
12 relates to your rebuttal testimony to Ms. DeRonne
13 regarding the expiration of that warranty contract on
14 a particular resource.

15 THE WITNESS: Yes, sir.

16 CHAIRMAN BOYER: As I understand the way
17 insurance companies and warranty companies make
18 money, is they charge premiums that, in their
19 expectation, exceed the amount of claims to be paid
20 out in the future, and they call that profit. Is my
21 understanding correct?

22 THE WITNESS: Well, I'm not very familiar
23 with the insurance industry, as a general state, but
24 I can certainly describe to you the circumstances
25 that led to this particular transaction.

1 CHAIRMAN BOYER: Well, let me refine my
2 question and save you that effort. Basically your
3 position is that, while the warranty has expired, the
4 continuing OEM expenses continue, and I'm just
5 wondering if the premiums for that warranty are an
6 appropriate proxy for the actual costs you
7 anticipate, or would they be higher? That is to say,
8 would the warranty costs be higher than actual O&M?

9 THE WITNESS: Well, in this instance -- and
10 this is my understanding of the chain of events in
11 terms of Leaning Juniper and the costs that are in
12 the case, but, as I understand it, the Company
13 originally made its estimate of operation and
14 maintenance expense, and then it had revised its
15 estimate upwards, so I think we originally estimate
16 3.2 million, and I believe Ms. DeRonne references a
17 number -- I'm going to say 3.8 million, but the
18 number -- exact number escapes me. Maybe it's 3.6
19 million.

20 And then she saw this warranty agreement
21 that was expiring late in the year -- I believe it
22 expires in September -- and so she prorated the costs
23 associated with that and made her adjustment, and all
24 the Company is really saying is that when we made our
25 revised estimate of O&M expenses for this particular

1 wind project, we took that into account.

2 In terms of whether or not the actual costs
3 we'll incur will be more or less than what we were
4 paying the counterparty, we can't tell you, because
5 we haven't been operating the plant and so we don't
6 have the direct, I guess, technical history we'd
7 like. But, in any event, that was our estimate, so
8 I'm sure it's debatable as to whether or not, you
9 know, that will be the right number or not. You
10 pretty much have the -- Ms. DeRonne's view of the
11 world, our view of the world, and, you know, they're
12 two different numbers. \$200,000 apart.

13 CHAIRMAN BOYER: Okay. Thank you, Mr.
14 Tallman.

15 Redirect, Ms. McDowell?

16 MS. McDOWELL: Thank you, Chairman Boyer.

17 REDIRECT EXAMINATION

18 BY MS. McDOWELL:

19 Q Mr. Tallman, has UIEC challenged the
20 prudence of any of the wind projects in this case
21 based on capacity factor issues?

22 A No, they have not.

23 Q Has UIEC challenged the prudence of any of
24 the wind projects in this case based on the Company's
25 failure to meet the production tax credit?

1 A No, they have not.

2 Q Is it fair to summarize Mr. Reeder's
3 arguments as really addressing policy issues?

4 A Yes, in my opinion, that's fair.

5 Q From a policy perspective, what would be
6 the effect of this Commission adopting UIEC's
7 proposals on the Company's efforts to meet its
8 renewable targets and goals?

9 A Well, in my view, it would have a pretty
10 significant effect. The way I interpret UIEC's
11 position is that it only wants the Company to
12 undertake activities when there's a guaranteed
13 outcome, and I think that would have a significantly
14 chilling effect.

15 As I mentioned to you earlier, the costs
16 for these projects are escalating tremendously, and
17 setting aside the policy issue at play here, I think
18 if you just step back and looked at these resources
19 on the underlying fundamental cost basis, bus bar
20 costs, if you will, they're attractive resources in
21 the long term, and so to wait and do nothing is not
22 intuitive to me. It doesn't sound like good policy,
23 and it's certainly not any way that the Company is
24 going to build this portfolio over time, which is the
25 only practical way you can add this large number of

1 megawatts to the portfolio.

2 So, in our view, this is a marathon. It's
3 not a race. In our view, renewable resources are not
4 a fad. They're not going away. The laws aren't
5 going to be changing, and, in fact, if anything,
6 they're going to remain. And so, you know, it's
7 our -- it's our goal to do this in the best, smartest
8 way we can, which means when we have an opportunity
9 that we think is in the best interest of customers,
10 the question is, "How fast can we get it done?" It's
11 not, "Can I get it done with a guaranteed outcome
12 because I'm worried about some sort of regulatory
13 result?"

14 Q Mr. Tallman, I just wanted to ask you a
15 couple of questions about the area that Mr. Proctor
16 asked you about, which is the Goodnoe Hills REC
17 energy trust issue, so -- and I just want to do this
18 to make sure that the record is absolutely clear in
19 terms of the choices that are -- this Commission is
20 faced, based on your testimony.

21 So let me ask you this: What happens to
22 the current revenue requirement in this case if the
23 Commission does elect to displace the ETO grant?

24 A Well, in my view, the -- probably the
25 fairest way to make that -- the application of that

1 decision or the result of that decision would be to
2 remove the \$350,000 credit and really increase the
3 revenue requirement by another \$350,000. That would
4 probably be the most demonstrative way for the
5 Commission to make an affirmative decision in this
6 matter.

7 Q And if the Commission rejects that option
8 and chooses not to displace the ETO grant, does the
9 revenue requirement in the case stay the same?

10 A No. In that event, I would just simply
11 remove the \$350,000 credit and put it back the way it
12 should have been in the first place.

13 Q The removal of the credit increases the
14 revenue requirement?

15 A Yes.

16 MS. McDOWELL: That's all I have. Thank
17 you.

18 CHAIRMAN BOYER: Thank you, Ms. McDowell.

19 Thank you, Mr. Tallman.

20 Oh. Commissioner Campbell has one last
21 question.

22 THE WITNESS: Certainly.

23 COMMISSIONER CAMPBELL: Could you just
24 briefly summarize what value the Utah jurisdiction
25 has for displacing the amount from the trust?

1 THE WITNESS: Well, I haven't done the
2 exact calculation, so this will be my estimate based
3 on my familiarity with how much Utah's portion of the
4 four and a half million dollars would really result
5 in, but, you know, I think if you took 40 percent of
6 the four and a half million, what would you end up
7 with? 1.2 million or so? That's probably not right.
8 I shouldn't say that. 1.8 million. You know, that
9 would probably only move the cost of the -- bus bar
10 costs of the project by, say, 25 to 35 cents a
11 megawatt hour.

12 I think you'd have to compare the value of
13 that cost against the value of the rateable energy
14 credits that will be remanded back to Utah. And, you
15 know, as I told you earlier, that once we get into a
16 federal RPS, that number could be 20, 30, higher.
17 The cost for noncompliance in other states is as high
18 as 50, so we think there's significant value.

19 CHAIRMAN BOYER: Okay. Thank you,
20 Mr. Tallman. Now you may take your seat.

21 Shall we proceed now to the next Company
22 witness? And I will probably butcher this name as
23 well. Mr. "eel-KEEM-a"?

24 MS. McDOWELL: "EL-kem-a."

25 CHAIRMAN BOYER: "EL-kem-a." Okay. It had

1 no "accento" on the "sil-LAW-bel." Eelkema. Thank
2 you.

3 Mr. Eelkema, have you been sworn -- you
4 have not been sworn in this case, have you?

5 THE WITNESS: No, I have not.

6 CHAIRMAN BOYER: Would you please raise
7 your right hand?

8 PETER EELKEMA
9 called as a witness and sworn, was examined and
10 testified as follows:

11 CHAIRMAN BOYER: Thank you. Please be
12 seated.

13 Ms. McDowell or Ms. Rackner?

14 MS. McDOWELL: It's actually Mr. Solander.

15 CHAIRMAN BOYER: Oh, okay. Excellent.

16 MR. SOLANDER: Thank you.

17 CHAIRMAN BOYER: Looking forward to hearing
18 from you.

19 DIRECT EXAMINATION

20 BY MR. SOLANDER:

21 Q Good afternoon, Mr. Eelkema. Could you
22 please state and spell your name for the record?

23 A Peter Eelkema, and the last name is spelled
24 E-E-L-K-E-M-A.

25 Q And what is your current employment?

1 A I am employed as senior lead consultant,
2 load and revenue forecasting.

3 Q And are you here today to adopt the
4 prefiled testimony of Michael Wright and the
5 accompanying exhibits?

6 A Yes, I am.

7 Q And have you prepared a summary of that
8 testimony that you'd like to share with the
9 Commission?

10 A Yes, I have.

11 Q Please proceed.

12 A Good afternoon. In this case, I am
13 adopting the prefiled testimony of Dr. Michael Wright
14 and the Company's load forecast. I understand that
15 my counsel has previously filed a notice of my
16 adoption of this testimony, which includes my
17 qualifications.

18 The purpose of my testimony is to explain
19 the Company's load and sales forecast in this rate
20 case. I describe how the Company developed forecasts
21 of the number of customers, bills, sales, and system
22 load. I also discuss how the Company's past
23 forecasted sales have tracked closely with the
24 weather-normalized actual sales with only about a
25 half a percent average difference from 1991 to 2004.

1 I describe how the Company is experiencing
2 load growth driven by an increase in the number of
3 customers and higher energy use per customer.

4 As a result of load growth, the Company
5 expects its energy requirements to grow by
6 approximately 2.3 percent per year, with the summer
7 peak rising at an even faster rate.

8 In his testimony, Mr. Brubaker states that
9 the Company's weather-normalized sales in the first
10 quarter of 2008 were lower than forecasted and that
11 Utah sales as a percentage of total Company sales are
12 lower than forecasted. It is important to note that,
13 on a temperature-normalized basis, the Company's
14 current 2008 Utah loads are above 2007 loads by 5.4
15 percent. Current loads for Utah industrial customers
16 are up 12 percent from 2007.

17 While the Company's sales for the first
18 quarter are slightly below the forecast on a
19 temperature-normalized basis, they are up 1 percent
20 on an actual basis. Given the consistent upward
21 trend in Utah sales, the Company expects its loads
22 for the 2008 summer peak season to be at or above its
23 forecast.

24 Thank you.

25 Q Does that conclude your testimony?

1 A Yes, it does.

2 MR. SOLANDER: Mr. Eelkema is available for
3 cross examination.

4 CHAIRMAN BOYER: Thank you, Mr. Eelkema and
5 Mr. Solander.

6 Let's begin with Mr. Ginsberg.

7 MR. GINSBERG: No.

8 CHAIRMAN BOYER: No questions.

9 Mr. Proctor?

10 MR. PROCTOR: No questions.

11 CHAIRMAN BOYER: Okay. Mr. Dodge?

12 MR. DODGE: No questions.

13 CHAIRMAN BOYER: Mr. Reeder?

14 CROSS EXAMINATION

15 BY MR. REEDER:

16 Q Dr. Eelkema, welcome to Utah.

17 A Thank you.

18 MR. REEDER: Dr. Eelkema and I have crossed
19 paths a time or two before.

20 Q Dr. Eelkema, you've testified in your -- in
21 the testimony that you've adopted that the Company
22 begins by forecasting new customers in the state.
23 I'm going to hand you an exhibit that was prepared in
24 response to a data request that shows that forecast,
25 indeed, and ask you to familiarize yourself with it

1 for a moment.

2 Sorry to have so much paper.

3 CHAIRMAN BOYER: Let's mark this Exhibit as
4 UIEC Cross Exhibit 7.

5 MR. REEDER: Thank you.

6 Q Dr. Eelkema, do you have a document in
7 front of you that's been marked for identification as
8 UIEC Exhibit -- Cross Examination Exhibit No. 7?

9 A Yes, I do.

10 Q Dr. Eelkema, does that document represent,
11 as you understand it, the forecast of the Company for
12 new connections in Utah for the year 2008?

13 A Yes, that is correct.

14 Q Let's move to reality from the forecast
15 reality. I hand you a document marked for -- and ask
16 to have it marked as the next exhibit in order, which
17 would be Number 8.

18 CHAIRMAN BOYER: Yes. We'll mark that as
19 UIEC Cross Exhibit 8.

20 Q (BY MR. REEDER) Would you examine that
21 document, Dr. Eelkema? Referring to the document
22 that's been marked as UIEC Exhibit No. 8 --

23 MR. REEDER: Let's do one more exhibit here
24 at the same time, if we might, Number 9. Can we have
25 this document marked as Exhibit No. 9?

1 CHAIRMAN BOYER: Did you deliberately
2 minimize that font size, Mr. Reeder, on 8?

3 MR. REEDER: That's the way the e-mail
4 came.

5 CHAIRMAN BOYER: Okay. This -- the one
6 that's being circulated currently will be UIEC Cross
7 Exhibit 9.

8 Q (BY MR. REEDER) All right. Dr. Eelkema,
9 let's look at Exhibit No. 9 first, if we might.
10 Exhibit No. 9 asks you for the actual new connections
11 for the year 2008?

12 A Yes. It asks for the number of Utah new
13 connections for 2008.

14 Q And would you compare the information that
15 you've provided there about the actual new
16 connections for 2008 with your forecasted information
17 that was disclosed in the earlier exhibit? Have you
18 had a chance to compare them?

19 A I am looking at them now.

20 Q Okay.

21 A I have done just a brief comparison.

22 Q Is it fair to say, Dr. Eelkema, as you look
23 at the comparison of Exhibit No. 7 and Exhibit No. 9,
24 that at least your residential new connects are about
25 half what you'd forecast?

1 A It is approximately correct to say that.
2 New connects forecasts are less than what was
3 forecasted. However, we also want to look at
4 commercial and then realize that commercial new
5 connects are above the forecast.

6 Also, in terms of sales, the -- which is
7 the final product, there's other factors that go into
8 the sales other than just simply new connects, and
9 that is the use per customer, driven by home size and
10 air-conditioning load and things like that.

11 Q That's a good segue to Exhibit No. 8.
12 Would you turn to Exhibit No. 8? And I apologize for
13 the small print, but I did get it all on one page and
14 all on one screen. Do you have that document in
15 front of you?

16 A Yes. I didn't realize there was an eye
17 test with this.

18 Q Come to Utah, we give eye tests. Other
19 places we give other tests.

20 Have you had a chance to look at that
21 document?

22 A Yes, I do.

23 Q The first -- first row is the total sales,
24 weather adjusted, is it not?

25 A That is correct, yes.

1 Q And it shows, for the 2007, Utah departed
2 downward from the forecasted sales, while Oregon
3 departed upward from the forecasted sales, does it
4 not, for 2007 weather-adjusted sales?

5 A Again, if you could repeat, please. You
6 were saying Oregon?

7 Q Oregon -- I was comparing Oregon and Utah.
8 Utah is minus .7 percent; Oregon is plus 2 percent.
9 Do you see those numbers?

10 A Yes, I do.

11 Q All right. Now let's go down to the next
12 line that is the peak load, weather adjusted, and a
13 percentage of departure from forecast. Do you see
14 there the percentage departure for the state of Utah
15 for the year 2007 was 1.8 percent?

16 A And you said not weather adjusted, correct?

17 Q I'm looking at the peak forecast weather
18 adjusted. I've skipped down to kilowatts. I've gone
19 from kilowatt hours to kilowatts.

20 A Okay. I'm sorry. I'm with you.

21 Q Okay. Oregon is a plus 23 percent. Utah
22 is a plus 1.8 percent, correct?

23 A That is correct for that one hour.

24 Q Okay. Let's go back up and look at the
25 forecast for energy for 2008, January, February,

1 March. See the 2008 results above? It's true that
2 Oregon is exceeding forecast, Utah is falling behind
3 forecast in energy for 2008, leastwise for the months
4 that you provided to us, isn't it?

5 MR. SOLANDER: I'm sorry, Mr. Reeder. Can
6 you tell us where you are now in this --

7 MR. REEDER: I'm back up at the top of the
8 exhibit entitled "Forecast, Total Sales Forecast,
9 Weather Adjusted, Kilowatt Hours, Percentage
10 Departure," reading the columns under Oregon and
11 Utah.

12 THE WITNESS: I see that for January,
13 February, but not for March. Oregon exceeds its
14 forecast.

15 Q (BY MR. REEDER) Okay. Let's go down, now,
16 and look at kilowatts. Looking at kilowatts for Utah
17 for the period January and February and kilowatts for
18 Oregon for January and February 2008, what do we
19 observe?

20 A We observe that, for that one peak hour for
21 each month, it is above the forecast.

22 Q Oregon is substantially exceeding the
23 forecast? By 24 percent, in fact, didn't they?

24 A By approximately, for that one month.

25 Q Now, let's go back to the conversation that

1 Mr. McDowell [sic] and I had this morning. What is
2 the significance of understating Oregon's load and
3 overstating Utah's load in terms of the revenue
4 impact to Utah customers?

5 A That is beyond the scope of my expertise.

6 Q Oh, Dr. Eelkema, come now. You are a PhD
7 economist. Nothing exceeds your expertise.

8 A Maybe you overestimate my -- or
9 overforecasted my expertise.

10 MR. REEDER: Thank you, Dr. Eelkema.
11 Welcome to Utah. I have nothing further.

12 CHAIRMAN BOYER: Thank you, Mr. Reeder.
13 Mr. Mattheis?

14 MR. MATTHEIS: No questions. Thank you.

15 CHAIRMAN BOYER: Is it "ma-THY-es" or
16 "ma-THEE-is"?

17 MR. MATTHEIS: "Ma-THY-is."

18 CHAIRMAN BOYER: Okay. I'm good on that
19 one.

20 And I apologize for not recognizing your
21 title, Dr. Eelkema.

22 Let's see. Let's turn to the
23 commissioners. No questions from Commissioner Allen.
24 None from me. Well, actually, I do --

25 MR. REEDER: May I offer those exhibits,

1 then, if you have no questions?

2 CHAIRMAN BOYER: Okay. Are there any
3 objections to UIEC Cross Exhibits 7, 8, and 9?

4 MR. GINSBERG: No.

5 CHAIRMAN BOYER: Seeing none, they will be
6 admitted into evidence.

7 MR. REEDER: Thank you.

8 CHAIRMAN BOYER: I do have sort of a
9 general question, and I don't know how to frame this,
10 because I don't have any expertise in this matter,
11 and the knowledge that I have is anecdotal through
12 builder friends and what I read in the news accounts,
13 but it appears that what has historically driven the
14 load growth is, of course, usage per customer,
15 switching from swamp cooling to central
16 air-conditioning and the larger-scale houses;
17 however, in your opinion, are there economic factors
18 at work here that may change those expectations if
19 we -- you know, if we're just forecasting from past
20 experience, for example, I hear -- and as I say, this
21 is not evidence or testimony before us, but that
22 it's -- that large houses are languishing and smaller
23 houses are still selling. Are you familiar enough
24 with the Utah market to comment on that?

25 THE WITNESS: I know from history that

1 homes in Utah are becoming larger. Also, there's a
2 trend, as you mentioned, to switch from swamp coolers
3 to air-conditioners, which, obviously,
4 air-conditioners use a lot more energy; however,
5 we're going to reach a saturation point in terms of
6 switching from swamp coolers to air-conditioners, and
7 that has been taken into account in the forecast.

8 But whether larger homes are selling faster
9 than smaller homes, I'm sorry, I cannot address that.

10 CHAIRMAN BOYER: Okay. Thank you.

11 Let's see. Mr. Solander, redirect?

12 MR. SOLANDER: We have no redirect of
13 Mr. Eelkema.

14 CHAIRMAN BOYER: Very well.

15 Thank you, Dr. Eelkema.

16 Okay. Shall we move on to the next Company
17 witness, Mr. Ross? Unless he's a doctor, and in that
18 case, we'll call him Dr. Ross.

19 MS. McDOWELL: Commissioner Boyer, I do
20 want to say that we have located the information that
21 Mr. Reeder asked Mr. Tallman in terms of the
22 reporting, the location of the reporting of wind
23 plants, and we'd be happy to call Mr. Tallman and put
24 that on at the appropriate moment.

25 MR. REEDER: Let me see it at a break and

1 maybe we can stipulate to it.

2 CHAIRMAN BOYER: Yeah. Maybe you could
3 just handle that informally, inasmuch as he's only
4 calling out pages in a contract.

5 MS. McDOWELL: Excellent.

6 CHAIRMAN BOYER: Thank you. Or annual
7 report, I guess it is.

8 Okay. Mr. Ross, have you been sworn in
9 this proceeding?

10 THE WITNESS: No, I have not.

11 CHAIRMAN BOYER: Would you please stand and
12 raise your right hand?

13 NORMAN K. ROSS
14 called as a witness and sworn, was examined and
15 testified as follows:

16 CHAIRMAN BOYER: Thank you very much.
17 Please be seated.

18 Ms. -- Rackner? Okay.

19 DIRECT EXAMINATION

20 BY MS. RACKNER:

21 Q Good afternoon, Mr. Ross. Will you please
22 state your name and spell your name for the record?

23 A Yes. My name is Norman K. Ross,
24 N-O-R-M-A-N, K, R-O-S-S.

25 Q How are you employed?

1 A I'm employed as a tax director within the
2 corporate tax department at PacifiCorp.

3 Q And are you the same Norman Ross who
4 prepared and caused to be filed the rebuttal
5 testimony and exhibits that were offered and accepted
6 into the record earlier this morning?

7 A Yes.

8 Q And have you prepared a summary of your
9 testimony?

10 A I have.

11 Q Please proceed.

12 A Thank you.

13 Chairman and Commissioners, I would like to
14 begin my summary by just reviewing the central
15 numbers that were under consideration in this matter.
16 Initially, the Company's filing reflected a property
17 tax estimate for 2008 of \$82.4 million. That
18 estimate was subsequently revised downward to \$79.7
19 million.

20 The Company does recognize that the \$79.7
21 million is a sharp rise over the property tax expense
22 recorded for calendar year 2007, but that expense
23 rise is a direct function of higher levels of taxable
24 property.

25 I would like to now review a few of my

1 comments that I submitted as part of my rebuttal
2 testimony concerning Ms. DeRonne's testimony.
3 Ms. DeRonne, as you may recall, submitted an
4 alternative calculation for property tax expense for
5 calendar year 2008. That expense number produced by
6 her methodology was \$70.7 million, so essentially \$9
7 million lower than the Company's estimate.

8 That estimate was prepared by reference or
9 was based exclusively on a percentage change
10 methodology. In other words, she relied on the
11 percentage change in property tax expense recorded
12 for calendar year 2006 to 2007, and that was a 2.36
13 percent percentage change, and, thus, she utilized
14 that percentage change in estimating 2008 property
15 tax expense at \$70.7 million.

16 This approach, as utilized by Ms. DeRonne,
17 is flawed for numerous reasons. To begin with, it
18 does not reflect how property is, in fact, valued.
19 Property is valued based on the use of appraisal
20 methodologies which state assessment personnel
21 utilize based on their judgment as to the
22 applicability to the given property.

23 I have not witnessed, in the 21 years that
24 I've been involved in this type of work, an appraiser
25 actually using a percentage change method in setting

1 the value of property.

2 Secondly, Ms. DeRonne's methodology assumes
3 that the factors that affected each prior year's tax
4 estimate or expense will impact the current year's
5 tax expense in precisely the same way, and I believe
6 this assumption is unreliable for several reasons.
7 I'll list a couple of those reasons.

8 One, we have experienced, over the past
9 several years, a reduction in property tax rates. I
10 believe it's unreasonable to expect that to continue,
11 and I would note for the record that the Company's
12 estimate is -- relies on an assumption that property
13 tax rates will remain level with last year's tax
14 rates. I believe that's the most reasonable
15 assumption, given the absence of any information to
16 the contrary.

17 Secondly, Ms. DeRonne's estimate fails to
18 take into account statutory provisions which cause
19 certain types of property to escape taxation, and,
20 thus, her estimate is problematic from that
21 perspective.

22 Third item I would note is that there are
23 certain instances where the Company has challenged
24 state-assessed values and the methodology used by
25 Ms. DeRonne of a percentage method fails to recognize

1 that some of those efforts to reduce the assessed
2 value or to challenge assessed values were not
3 considered.

4 Finally, I would note that Ms. DeRonne's
5 methodology fails to take into account the
6 substantial rise in property tax -- excuse me, the
7 substantial rise in property that is subject to tax.
8 The year-over-year change in property that I and my
9 staff reported to state appraisers increased by
10 roughly \$1.1 billion from the end of 2006 to the end
11 of 2007.

12 By way of explanation, I might note that
13 the property tax process occurs on a calendar-year
14 basis in a typically orderly fashion. My department
15 files property tax returns during the early part of
16 the year, generally beginning from March through the
17 end of May. Once those returns are filed, we begin
18 receiving property tax assessments from each of the
19 ten states in which those reports are filed, and then
20 finally, toward the end of the year, we actually
21 begin receiving property tax bills, which are based
22 on those assessed values determined earlier.

23 So it is over the course of that time that
24 we receive more clarity as to the actual amount of
25 property tax expense that will, in fact, be tied to

1 that given property that was owned as of the January
2 1st lien date.

3 At this point in time, we have received
4 property tax assessments from a number of the states.
5 We haven't received all of them, but those property
6 tax assessments are considerably higher. They are
7 consistent with the higher level of projected
8 property tax expense. Specifically, I would note
9 that the state of Utah assessment for the 2008 tax
10 year is \$301 million. The state of Wyoming's
11 property tax assessment is \$172 million higher. The
12 state of Montana's assessment is \$10 million
13 higher --

14 MR. PROCTOR: Excuse me. Mr. Chairman, I
15 apologize for interrupting Mr. Ross, but now we're
16 getting into sursurrebuttal. This is May. He gets
17 these bills the first of the year, he just testified,
18 and now he's beginning to provide you with new
19 information that has not been available to the
20 Committee or any other party now since this thing
21 began.

22 I would object to his furthering this line
23 of testifying. It's not a summary of what his
24 earlier testimony was. And I would also move that it
25 be stricken.

1 CHAIRMAN BOYER: Ms. Rackner?

2 MS. RACKNER: Yes. My understanding is
3 that Mr. Ross is speaking to tax bills that were
4 received either immediately before in one case or
5 after the time that he prepared his rebuttal
6 testimony, so these are tax bills that were not
7 received at the first of the year. They were
8 received after he had an opportunity to prepare his
9 rebuttal testimony, and, frankly, we believed that
10 this was just the kind of update information that the
11 Commission would find useful and helpful.

12 CHAIRMAN BOYER: Overruled.

13 THE WITNESS: I would note that the amounts
14 I'm referring to are the assessed values, so we're
15 not referring to tax bills. And these assessments
16 were received just within the last couple of weeks.
17 In fact, the last state that I'll mention is the
18 state of Oregon, which has submitted an assessment
19 which is \$418 million higher than the 2007 assessed
20 value.

21 The increase across just these four
22 states -- and keep in mind that we have ten states to
23 take into account. These capture the three largest
24 of those states, so we still have some significant
25 states to take into account -- are roughly \$900

1 million. If one simply applies a 1.2 percent
2 property tax rate to a \$900 million increase year
3 over year, that translates into \$10.8 million of
4 increased property tax.

5 Now, I will admit that there are still
6 uncertainties as to how all of these figures will
7 wash out. As I mentioned, property tax rates have
8 been declining. We have made the assumption in
9 preparing the Company's estimate of property taxes
10 that those rates will not continue to decline.
11 There's certain macroeconomic factors occurring that
12 I think would lead to that result.

13 Also, I would note that I do intend to
14 challenge the Oregon assessment and very much hope
15 that I will be able to bring that \$418 million
16 increase down to something in a more reasonable
17 range.

18 Finally, in summary, I would note that
19 Ms. DeRonne's estimate leaves no room -- leaves room
20 for only a \$1.6 million increase in property tax
21 expense year over year, as her estimate of \$70.7
22 million is only \$1.6 million higher than the \$69.1
23 million reported for calendar year 2007. The \$300
24 million increase in Utah value alone would cause
25 taxes to rise by roughly double that amount.

1 I believe that the Company's \$79.7 million
2 estimate has been developed with actual valuation
3 practices in mind and is validated by the substantial
4 year-over-year increases in 2008 tax assessments.

5 MS. RACKNER: Thank you, Mr. Ross.

6 Mr. Ross is available for cross
7 examination.

8 CHAIRMAN BOYER: Very well. Thank you,
9 Mr. Ross.

10 Let's begin with Mr. Ginsberg.

11 MR. GINSBERG: No questions.

12 CHAIRMAN BOYER: No questions.

13 Mr. Proctor?

14 MR. PROCTOR: Thank you.

15 CROSS EXAMINATION

16 BY MR. PROCTOR:

17 Q Good afternoon, Mr. Ross.

18 A Good afternoon.

19 Q Did the Company challenge the 2006 Utah
20 State tax assessment?

21 A Yes.

22 Q And the outcome of that appeal or challenge
23 was announced in February of 2008; is that correct?

24 A The Commission's decision came out in
25 February, yes.

1 Q What was that decision?

2 A The decision was to accept recommended
3 changes to certain valuation methods that the Tax
4 Commission began employing in 2006.

5 Q And did that increase or decrease the
6 amount of the assessment?

7 A It decreased it.

8 Q Did that decrease the amount of your
9 property tax?

10 A No.

11 Q What was the amount of the 2006 tax?

12 A I don't recall specifically.

13 Q So there was no refund associated with it?

14 A A refund has not been formally settled.
15 The -- one of the parties to that matter has filed an
16 appeal of that decision to the Utah District Court.

17 Q What type of refund did the Company request
18 in its challenge of the assessment?

19 A I don't recall the specific number.

20 Q Is that challenge something for which you
21 are responsible, sir?

22 A Yes.

23 Q Did you participate in the hearing?

24 A I did.

25 Q Did you present evidence to the Utah State

1 Tax Commission about the amount of the assessment?

2 A I don't think my testimony went to the
3 amount of the assessment. I spoke about several
4 matters, but I don't believe the amount of the
5 assessment was my -- the subject of my testimony.

6 Q Did your testimony quantify the amount of
7 the refund you were looking for or you wanted?

8 A No.

9 Q Did any of the other people who testified
10 on behalf of the Company quantify the amount of the
11 refund you were requesting?

12 A Well, during the tax proceeding, the amount
13 of the refund is not the subject of the proceeding.
14 It's the amount of the assessed value.

15 Q Was there any testimony presented by the
16 Company as to the impact upon the tax and, therefore,
17 calculation of the refund from the reduction in the
18 assessment?

19 A I don't believe there was.

20 Q So, in fact, this refund could
21 substantially reduce your income tax liability -- or
22 your property tax liability for 2006?

23 A I'm not entirely sure what you mean by
24 "substantially," but certainly the matter is still
25 subject to appeal, and so the ultimate outcome of

1 that effort has yet to be resolved.

2 Q What is the current status of the Company's
3 appeal of its 2007 Utah tax assessment?

4 A We have appealed that year's assessment
5 pending the outcome of the 2006 appeal.

6 Q And will the modifications to the methods
7 of assessment in 2006 benefit the Company's appeal of
8 the 2007 assessment?

9 A It is likely that they will, and, in fact,
10 those methodology changes have been reflected in the
11 revised estimate for 2008, because the tax
12 Commission, in fact, modified those -- modified its
13 valuation methods to take those changes into account.

14 Q On Page 5 of your rebuttal testimony,
15 Mr. Ross -- and if you could turn to that, I would
16 appreciate it -- in the middle of the page, between
17 Lines 99 and 100, you have presented a table, and on
18 the fourth column from the left -- the heading is
19 "Property Subject to Assessment" -- you note the
20 assessment -- assessed value of the utility property
21 between December 31st, 2002 and December 31st, 2007.
22 Do you see that?

23 A Yes.

24 Q And you're claiming there that the increase
25 in the total assessment was some \$3 billion; is that

1 correct?

2 A No.

3 Q What number am I looking at? What number
4 have I got wrong?

5 A Well, this is the amount of total property
6 that would be reported to state taxing authorities
7 and potentially subject to assessment based on each
8 state's laws.

9 Q For each of those years, what was the
10 assessed value?

11 A I don't have that on this schedule.

12 Q And taxes are a subject -- are a product of
13 the assessed value, are they not?

14 A Property taxes are a product of the
15 assessed value, multiplied by the tax rate.

16 Q Now, you have testified that there's a
17 certain assessment methodology that, in your
18 experience, is applied to determining the value of
19 property. You said that in your summary, correct?

20 A There are generally-accepted appraisal
21 methods, yes.

22 Q And those appraisal methods are the ones
23 that have been used, in your experience, for the
24 Company property from December 31st, 2002 and through
25 December 31st, 2007, have they not?

1 A Each state applies their own version of
2 those generally-accepted methods, yes.

3 Q And they are consistently applied in the
4 state of Utah, are they not?

5 A No. As a matter of fact, they were not.
6 And that's one of the reasons why we chose to appeal
7 the 2006 assessment.

8 Q When was the last year that PacifiCorp or
9 Rocky Mountain Power did not challenge a property tax
10 assessment?

11 A Well, I should indicate that "challenge" is
12 a fairly broad term. We review each state's
13 assessment every year, first for mathematical or
14 clerical-type items. We look for consistency with
15 theoretical appraisal concepts, we look for changes
16 in appraisal methods from year to year, because
17 states do change their methods, often without much
18 notice, and it keeps us on our guard, so we review
19 and we are, on an annual basis, in constant
20 discussions with state appraisal personnel about
21 their methods, so we do challenge essentially all
22 assessments to one degree or another.

23 Q Let me put it in legal terms, then. When
24 is the last time that Rocky Mountain Power or
25 PacifiCorp did not appeal a property tax assessment?

1 A I don't know that there's been many years
2 that we haven't appealed at one level or another,
3 either at an administrative level or formally.

4 Q So as we look at the table on Page 5 to
5 your rebuttal testimony, we see that the property
6 subject to assessment has gone up, by your numbers,
7 38 percent in that six-year period of time, correct?

8 A Yes.

9 Q And -- but one of the things that's missing
10 from this table is the amount of the property tax in
11 each of those years. Did you consider including that
12 amount on this table?

13 A I saw no need when I presented this
14 information, no.

15 Q Didn't Ms. DeRonne add that particular
16 column to your table?

17 A I believe her surrebuttal testimony added a
18 column for property tax expense reflected in each of
19 those years.

20 MR. PROCTOR: If I may approach.

21 CHAIRMAN BOYER: You may.

22 Q (BY MR. PROCTOR) What I've handed you is
23 a -- the Company's response to CCS Data Request 32.3.
24 Did you assist or oversee the preparation of this
25 response?

1 A I did.

2 Q And have you reviewed Ms. DeRonne's
3 testimony -- surrebuttal testimony?

4 A I have.

5 Q And on Page 31 of her testimony, she lists
6 the actual property tax expense for each of the years
7 2002 through 2007. Do you have that testimony before
8 you? If you don't, I'll be glad to provide one to
9 you.

10 A I have. Thank you.

11 Q It's on Page 31, correct?

12 A Yes.

13 Q For everyone's reference.
14 Now, comparing the property subject to
15 assessment of a 38 percent increase, from your
16 numbers, as found on the response to 32.3, the
17 increase over that same period of time was only 3
18 percent. Do you see that?

19 A I see your calculations, yes.

20 Q Do you have any reason to doubt the
21 accuracy of the property tax expense that she
22 incorporated on Page 31 of her surrebuttal testimony?

23 A Yes.

24 Q Did it not come from -- directly from your
25 own response to 32.3?

1 A Yes, it did, but it appears that
2 Ms. DeRonne fails to understand the starting point
3 for property tax expense for each of those calendar
4 years. Consider, for instance -- and I would ask, if
5 you have Page 31, to review the schedule at the top
6 of that page. You'll note that, for 2007,
7 Ms. DeRonne has listed the amount of 69,102,427.
8 That amount is the amount recorded as property tax
9 expense for calendar year 2007, but it is erroneous
10 in the sense that it is lined up alongside the
11 amounts that will drive property tax expense for
12 January -- for the 2008 calendar year.

13 Q So in the -- it was -- their 2006 property
14 taxes are paid in 2007?

15 A No. This is not that simple. The expense
16 amount that Ms. DeRonne has listed for the
17 sixty-nine-one-oh-two corresponds to the property
18 owned as of the end of 2006 and, as a consequence,
19 Ms. DeRonne has put that amount on the wrong line.

20 Q So it would actually be the property tax
21 due on 2006 property?

22 A The \$69 million corresponds to the property
23 owned and subject to assessment as of January 1st,
24 2007, which actually is the property listed on the
25 year end 12-31-06 line.

1 Q So her column, in fact, instead of leaving
2 a blank on the very top line for 2002, it ought to be
3 moved up, and there would be the blank at the 2007?
4 Is that what you're saying?

5 A That's correct.

6 Q All right. I appreciate it. Thanks very
7 much for that clarification.

8 Well, let's just go back up, then, and look
9 at the numbers as they still -- as they exist. Then
10 from 2002 through 2006, the amount of the increase of
11 actual property tax is still only 3 percent?

12 A From those years, yes.

13 Q Okay. You have yet to receive a tax
14 assessment for 2007? Or have you received that
15 assessment?

16 A We have received all of our tax assessments
17 for 2007.

18 Q Have you received --

19 A I've received a portion of our tax
20 assessments for calendar year 2008.

21 Q Have you received the tax bill for 2007
22 from the State of Utah?

23 A Yes. Those amounts were paid last
24 November.

25 Q And how much is that?

1 A I don't recall specifically.

2 Q Is it your responsibility to make those
3 payments?

4 A Yes.

5 Q And would it be in the neighborhood of the
6 60 or 70 million dollars that you list as the expense
7 in the other years?

8 A No, it would not. The sixty-some million
9 dollars, as reflected on that column, represents the
10 sum total of expense reported for all of the ten
11 states in which the Company owns property, plus
12 property tax that we pay to six tribal governments.

13 Q Do you remember the total amount of the tax
14 bill?

15 A No, I do not.

16 Q And it would be somewhere in the
17 neighborhood of 60 to 70 million dollars?

18 A Well, I would note that the amount that is
19 reflected in response to CCS Data Request 32.3 (a)
20 lists the total actual property taxes, and it was our
21 intent, based on the nature of that question, to
22 provide an amount representing the total tax paid
23 with reference to each of those years, so, as you can
24 see, the amounts paid are above the amounts expensed.

25 Q Okay. On the second page to 32.3 there

1 was -- you provided information pertaining to your
2 budgeted property tax expense, and I noted, in
3 particular, that the amount budgeted for the years
4 2002 through 2006, in my judgment, appeared to be
5 reasonably close to the amount of the tax in that
6 year as it actually was reported or -- or actually
7 paid, I should say -- and certainly in relationship
8 to the year before or the year after.

9 Is that a fair conclusion that one could
10 draw with respect to your budgeted amount between
11 2002 and 2006?

12 A I'm not sure if I understood your comments
13 clear enough. Could you restate that, please?

14 Q It was not a clear question, and I
15 apologize.

16 As I looked at the amount of your budgeted
17 property tax expense in comparison to the actual
18 property tax expense in the years 2002 through 2006,
19 there was a reasonable relationship or correlation
20 between the amount of your budget and the amount that
21 you actually did pay. It varied 2 or 3 million
22 dollars, perhaps. Is that a fair assessment of those
23 numbers?

24 A Those amounts were within a reasonable
25 range, yes.

1 Q But then when I come to 2007, your budgeted
2 property tax expense is \$85 million, some \$15 million
3 more than you had budgeted in 2006, correct?

4 A Yes.

5 Q And then I look at your original filing in
6 this case and you were asking for \$84 million, \$14
7 million more than you had budgeted for in 2006,
8 correct?

9 A Yes. Actually, I think, to correct my
10 answer on that, 2006 was \$70 million, and I believe
11 our initial estimate was 82, so it's roughly a \$12
12 million difference.

13 Q Thank you. You also explained the
14 difference in your prior year's budgeted and actual
15 taxes paid, and you provide in your summary, too,
16 among other things, that there has been, over time, a
17 reduction in the property tax rate and that you
18 believe that reduction is going to end.

19 A Well, I believe that the factors that have
20 contributed to those lowering of property taxes are
21 more likely to cease, yes.

22 Q Do you have some empirical evidence or some
23 documentary evidence that would reflect that your
24 assessment that the reductions are going to come to
25 an end is, in fact, the case for 2008?

1 A Well, as I indicated, we will not know the
2 actual property tax rates until we actually receive
3 the bills later this year, but it must be understood
4 that property tax rates are simply a mathematical
5 formula, if you think of them in general terms. The
6 numerator of that formula is the amount of
7 governmental expenditures that must be paid out of
8 property taxes revenues. The denominator is the
9 assessed value amounts that are distributed or that
10 are assigned to various types of commercial and
11 residential properties.

12 Now, in the last four or five years,
13 residential property values have been escalating at a
14 considerable pace, and that has fueled, meaning the
15 denominator has been growing in that formula for many
16 jurisdictions, has been growing at a pace that
17 exceeded the pace of growth in local government
18 expenditures. It's, in my view, reasonable to
19 conclude that that is likely to discontinue.

20 We've seen property tax values shrink in a
21 number of states, Utah included. There was an
22 article just a month and a half ago in The Salt Lake
23 Tribune talking about Utah property values actually
24 declining during the first quarter, so if -- by
25 empirical evidence, I believe that that represents

1 some of that.

2 Q Well, that empirical evidence you cite to
3 in a newspaper article was, in fact, not that
4 property values had declined, but merely they are
5 growing at a slower rate. Wasn't that the tenor of
6 that particular article?

7 A No. The title of the article, "Home Prices
8 Down 1.2 Percent in Utah in the First Quarter."

9 Q New homes or all homes?

10 A I'd have to reread the article. Would you
11 like me to take time to do that?

12 Q No, I would not, but thank you for
13 offering.

14 So do you expect there to be a significant
15 reduction in the assessed value in -- well, let me --
16 strike that.

17 You stated, however, that the property tax
18 assessments and the ultimate amount of property tax
19 are going to be a function, also, of the government
20 expenditures and their budgets that may be coming in
21 the next -- in the following year. That's a very
22 global statewide assessment, though, and it's a very
23 global statewide look at government expenses,
24 correct?

25 A I'm not sure what your question is right

1 now.

2 Q Well, my question is, you're not talking
3 about a particular assessment of utility property for
4 Rocky Mountain Power. You're assuming that the
5 government is going to have greater expenses or the
6 tax revenue is going to be reduced statewide and,
7 therefore, your tax bill will go up. What evidence
8 would reflect in the state of Utah that, indeed,
9 there's going to be such a shift between assessed
10 values and government need that your property tax in
11 this state is going to go up 14 or 15 percent?

12 A Well, we seem to have jumped from a
13 discussion of property tax rates to -- back to
14 assessed values, and perhaps I can go back to
15 property tax rates. It was not my intention to
16 suggest that property tax rates were going to
17 increase, necessarily. It's my intention to suggest
18 that I believe that the factors contributing to the
19 decline in property tax rates over the last several
20 years are unlikely to contribute to those -- a
21 similar decline going forward.

22 So we have prepared an estimate of property
23 tax expense based on a use of the same tax rates that
24 impacted property tax expense in 2007. We believe
25 that that's a reasonable approach, lacking other

1 evidence to the contrary.

2 Now, as far as changes in assessed value, I
3 know without any question that the assessed value of
4 the Company's property has risen considerably year
5 over year, as I explained in my summary comments.

6 Q The other factor that you referred to as
7 justifying that -- your projected tax assessment and,
8 therefore, tax rate for 2008 was that there were
9 statutory provisions that allowed certain property to
10 escape the tax. What statutory provisions were you
11 referring to?

12 A Well, an example of that would be -- and
13 perhaps the use of the term "escape" is poorly
14 chosen.

15 Q What other term would you use now, upon
16 reflection?

17 A Certain statutes provide for certain
18 property to be exempt from taxation for certain
19 periods of time. An example of that would be for the
20 Company's Leaning Juniper plant in Oregon. The plant
21 is located within an enterprise zone and, as a
22 consequence, it is treated as exempt for the first
23 three years of its -- first three tax years.

24 And so, in that instance, we have been able
25 to add roughly \$170 million of investment with very

1 little in the way of property tax, so that was what I
2 was getting at. And there are similar provisions in
3 other jurisdictions.

4 Q Isn't your testimony, then, that at some
5 point those tax exemptions will disappear and so your
6 tax bill is going to go up?

7 A Yes. And once that goes up, we will
8 reflect that in our property tax estimates.

9 Q For the Leaning Juniper, how long does that
10 tax exemption last?

11 A I believe it's through 2010.

12 Q And do you know of any tax exempt property
13 that, in the test period, the calendar year 2008,
14 will lose its exemption and then be assessed at its
15 full value for Rocky Mountain Power?

16 A No. That was not the point of my comments
17 on that subject. My point -- the point of my
18 comments was to illustrate how property, the gross
19 amount of taxable -- or gross amount of investment in
20 property can rise without a corresponding rise in
21 property tax expense.

22 Q Well, with respect to the test period that
23 has been -- that is being used in this case, you know
24 of no such case where the exemption will disappear
25 and the property will now be assessed?

1 A I cannot think of any at this moment.

2 MR. PROCTOR: Mr. Ross, thank you very
3 much.

4 CHAIRMAN BOYER: Let's take a ten-minute
5 recess and we'll continue with cross examination at
6 3:30.

7 (Recess, 3:20 p.m.)

8 (Reconvened, 3:32 p.m.)

9 CHAIRMAN BOYER: Okay. Let's go back on
10 the record.

11 Mr. Proctor, did you have one more
12 question?

13 MR. PROCTOR: No, but I neglected to offer
14 as a cross exhibit the responses to CCS Data Request
15 32.3 that I've handed out, and I would so move.

16 CHAIRMAN BOYER: And I've marked that as
17 CCS Cross Exhibit 1.

18 MR. PROCTOR. Great.

19 CHAIRMAN BOYER: Is that okay?

20 MR. PROCTOR: Yes.

21 CHAIRMAN BOYER: Any objections to the
22 admission of that exhibit?

23 MS. McDOWELL: No.

24 CHAIRMAN BOYER: Seeing none, it's admitted
25 into evidence.

1 Isn't it true that counties often appeal in Utah when
2 the Company doesn't have any intention of appealing
3 so that the Company needs to appeal just to protect
4 its position in the case?

5 A Yes. That is, in fact, true in Utah and in
6 certain other jurisdictions. County governments or
7 representatives of county governments will often
8 intervene in property tax assessment matters and file
9 an appeal, and so we're compelled to file an appeal
10 simply to protect the assessment from going higher.

11 Q Mr. Proctor also asked you some questions
12 about the 2007 Company budgeted amount for property
13 taxes, and asked you some questions as to why that
14 came in above actual expense, and do you have any
15 further explanation as to how that occurred and
16 whether it's likely to occur in the future?

17 A Yes. I'd like to perhaps provide some
18 clarification. The 2007 year was the January 1st,
19 2007 assessment, which gave rise to the 2007 taxes,
20 was the first year during which we had added such a
21 substantial amount of property year over year.
22 Again, it was roughly a billion dollars of increase
23 in property that would then be recorded to each of
24 the states and subject to their assessment
25 jurisdiction, so I had expected, at that point in

1 time, that our assessed values would rise
2 appreciably, knowing that there was -- knowing how
3 the state assessment processes worked.

4 Clearly, I was off the mark for budgetary
5 purposes during 2007, but I would note that, for
6 purposes of estimating the 2008 budget, we started
7 from scratch and we built up models replicating each
8 particular state's appraisal methodologies in Excel,
9 and then we modified each of those appraisal models.

10 We first got each of those models to tie to
11 each of the state's 2007 assessment -- assessed
12 values and then modified those models for known and
13 measurable differences in the factors that those
14 states would take into account for 2008 valuation
15 purposes. So we started from scratch and we built
16 that up on a state-by-state basis and, thus, the
17 whole process is considerably more robust.

18 And, furthermore, the final outcome, I
19 believe, is consistent with the substantial increases
20 in assessed values that we've seen in 2008.

21 Q And with respect to those substantial
22 increases in assessed values that you testified to
23 earlier, you mentioned that you were going to attempt
24 to renegotiate with the taxing authorities to reduce
25 those assessments, and my question is, in your

1 wildest dreams, do you expect to be able to reduce
2 those assessments down to the level to produce a tax
3 expense similar to what Ms. DeRonne has recommended
4 in this case?

5 A No. There's no -- not even a remote
6 possibility of getting down to that level.

7 MS. RACKNER: I have nothing further.

8 CHAIRMAN BOYER: Okay. Thank you,
9 Mr. Ross. You may step down.

10 And that brings us to our last, but not
11 least, witness, Mr. Wilson.

12 MR. REEDER: (Inaudible.)

13 CHAIRMAN BOYER: Thank you. Did you get
14 that, Madame Reporter?

15 THE REPORTER: No. I'm having a hard
16 time --

17 CHAIRMAN BOYER: Could you repeat that in
18 to the mike, please, Mr. Reeder?

19 MR. REEDER: Let me report that during the
20 break, the Company called to my attention that on
21 Pages 410 and 411 of Form 1, wind resources are
22 reported on Lines 38 and 39 and 40, on those pages.
23 I've got the report in front of me and have been able
24 to find them. Thank you.

25 CHAIRMAN BOYER: Thank you. Thank you for

1 repeating that.

2 Mr. Wilson, have you been sworn in this
3 proceeding?

4 THE WITNESS: I have not.

5 CHAIRMAN BOYER: Would you please stand and
6 raise your right hand?

7 ERICH D. WILSON
8 called as a witness and sworn, was examined and
9 testified as follows:

10 CHAIRMAN BOYER: Thank you very much.
11 Please be seated.

12 Ms. Rackner. Okay.

13 MS. RACKNER: Thank you.

14 DIRECT EXAMINATION

15 BY MS. RACKNER:

16 Q Good afternoon, Mr. Wilson.

17 A Good afternoon.

18 Q Would you please state your full name and
19 spell your name for the record?

20 A Sure. My name is Erich, E-R-I-C-H, D,
21 Wilson, W-I-L-S-O-N.

22 Q And are you the same Erich Wilson who
23 prepared and caused to be filed direct and rebuttal
24 testimony and exhibits in this case?

25 A I am.

1 Q Oh. And I neglected to ask you, how are
2 you employed?

3 A I'm employed by the Company as the director
4 of human resources.

5 Q And have you prepared a summary of your
6 testimony?

7 A I have.

8 Q Please proceed.

9 A Thank you.

10 Good afternoon. My testimony provides an
11 overview of the compensation and benefit plans
12 provided to Company employees and supports the labor
13 costs included in the Company's filing.

14 In particular, my testimony focuses on the
15 Company's base pay, annual incentive, and severance
16 pension, and healthcare plans.

17 At the outset, it is important to keep the
18 labor costs in this case in perspective. Total labor
19 costs included in this case are nearly \$30 million
20 less than those presented by the Company in its 2006
21 rate case, exclusive of any nonrecurring-related
22 severance.

23 This is at a time when the Company's load
24 has increased and the Company has been investing
25 heavily in capital projects and during a time of

1 steep rises in medical costs and union-negotiated
2 wage increases.

3 Overall, on a cents-per-kilowatt-per-hour
4 basis, wages and benefits have declined by 9 percent
5 since the last filing, even while the Company is
6 subject to external business pressures that should be
7 driving up labor costs, and we have achieved these
8 savings without compromising on safety, reliability,
9 and customer service.

10 In my testimony I discuss two fundamental
11 principles of the Company's compensation philosophy,
12 the first being the Company's primary goal in setting
13 employee pay is to provide employees with
14 compensation at the market average. Secondly, the
15 Company believes that, in order to encourage superior
16 performance, a certain percentage of market
17 compensation must be at risk; therefore, each
18 employee's compensation consists of base pay, plus a
19 target incentive element, which, combined, equal the
20 market average for the employee's duties and
21 experience.

22 Accordingly, when an employee's performance
23 is at expected levels, he or she receives his or her
24 base compensation, plus target incentive. When an
25 employee's performance is below expected levels, he

1 or she will receive less or no incentive pay, and
2 conversely, when an employee delivers truly superior
3 performance, he or she will earn incentive above the
4 targeted level.

5 In determining the amount of incentive pay
6 earned, each employee is judged against goals that
7 are set for the employee at the beginning of the
8 year. The goals include both specific goals for
9 individual and group goals. All of the goals are
10 designed to motivate employees to improve the safety,
11 reliability, and customer service of the Company and,
12 thus, provide direct benefits to the customers.

13 I want to emphasize that goals set for
14 employees under the plan are not directly corporate
15 financially related. It is true there is a separate
16 plan for Company executives that is based on
17 financial results; however, that plan and the
18 expenses associated with that plan are not
19 incorporated into this filing.

20 CCS and DPU both recommended downward
21 adjustments to the incentive expenses, arguing that
22 the plan goals are not appropriate. In his
23 surrebuttal testimony, Mr. Garrett states that a
24 70-30 split is a reasonable sharing of incentive
25 costs between the Company and the customers because

1 the goal sheets provided by the Company only account
2 for 70 percent of the individual goals.

3 The remaining 30 percent, however, which we
4 did not include in the response to the data request,
5 is not unique to a specific individual. That's
6 comprised of six behavioral or performance goals that
7 each and every employee is responsible for, examples
8 being customer service, job knowledge, delivery,
9 leadership. Those are not unique to a certain
10 employee or specific employee. Each and every
11 employee has those six objectives and those six goals
12 that they're measured against by their manager.

13 Combining those two elements, and as a
14 result of that, 100 percent of the incentive plan is
15 recoverable as costs that benefit the customers.

16 In his surrebuttal testimony, Mr. Schultz
17 argues that the incentive compensation is not at risk
18 because it is assumed that the budgeted amount will
19 be paid out each and every year. This argument
20 ignores the incentive compensation is indeed at risk
21 for each individual employee. The fact that the
22 total amount of compensation will be paid out every
23 year does not decrease the incentive for each
24 individual employee to perform at or above his or her
25 acceptable performance levels, given that the

1 incentive pay will go to other workers if he or she
2 does not.

3 In addition, the incentive compensation
4 budget allows the Company to anticipate and control
5 these costs. Mr. Schultz also argues in his
6 surrebuttal testimony that incentive pay should never
7 be paid out for expected performance. This comment
8 just highlights that Mr. Schultz does not understand
9 our program, which has been structured to provide
10 target incentive pay for expected performance for
11 many years and for which the Commission has always
12 allowed recovery.

13 In my testimony I also explain how the
14 Company sets base salaries to ensure those salaries
15 are high enough to attract qualified talent, but not
16 higher than the Company's competitors. In
17 particular, I explain how, in setting compensation
18 for any particular position in the Company, we take
19 the Company's job description and map it to a like
20 job description within the variety of salary surveys
21 in which we participate in order to judge the average
22 pay, appreciating again, as I mentioned earlier, that
23 the Company's pay and benefit philosophy is to
24 deliver at the market average.

25 The Company then sets a range of pay for

1 each job and a midpoint that is intended to
2 approximate the market average. Mr. Schultz has
3 argued that the Company's average pay is
4 significantly above market and that the Company's
5 average pay is significantly above the midpoint;
6 however, Mr. Schultz's analyses were based on
7 extremely artificial and limited information, and I
8 have looked at both of these issues and have found
9 that, as I said in my direct testimony, if
10 Mr. Schultz's analyses were to include surveys of not
11 just one, and if he were to look at more than a
12 handful of positions, he would find that the Company
13 pay for some positions would be slightly above market
14 and for some individuals' pay, it would be slightly
15 below.

16 Mr. Schultz criticizes the Company for
17 informing him on rebuttal, rather than when he
18 visited the Company, that it relied most heavily on
19 certain studies and uses an online search tool,
20 marketpay.com, to set its compensation. He is
21 correct that I did not mention market pay when he
22 visited the Company. I do take issue, though, with
23 the suggestion that it was my intent to limit the
24 scope of his review or that I purposely withheld
25 information from him.

1 Since 2001, I have regularly fielded
2 requests to review the compensation surveys that we
3 use to set salaries. Because we subscribe to many
4 salary resources on hard copy form, my response in
5 the past has been to invite the requester to come to
6 our office and review them in person.

7 The Company had only recently subscribed to
8 marketpay.com, at the end of 2007, and I -- in simple
9 terms, I overlooked it.

10 It was only after reviewing Mr. Schultz's
11 direct testimony that I realized my error, which is
12 why I then corrected the information in my rebuttal
13 testimony.

14 Mr. Schultz also argues that the overtime
15 pay included in the case should be reduced; however,
16 the increase in overtime pay is at least, in
17 significant part, a product of our overall labor
18 efficiencies. As I've explained, the Company has
19 decreased its overall employee complement, which
20 produces significant savings. We also are in a build
21 cycle. Accordingly, over the past two years, we have
22 regularly experienced spikes in work.

23 In these cases, rather than expanding the
24 necessary -- or -- I apologize -- expending the
25 necessary funds to increase the number of employees,

1 which results in an additional long-term expense or
2 higher contract workers, which requires us to pay a
3 premium, the Company responds to the demands of the
4 build cycle and the storm outages by increasing
5 overtime for select employee groups during times of
6 critical need.

7 In his surrebuttal testimony, Mr. Schultz
8 proposes that the overtime expense be reduced and
9 held constant to the 2003 through 2005 level,
10 allowing for a 3 percent inflation. This suggestion
11 entirely ignores the reality of the Company's
12 situation.

13 My testimony on employee health benefits
14 describes the changes the Company has made to its
15 health plan in an attempt to stabilize the cost of
16 the plan. These changes are not enough, however, to
17 counteract the straight significant upward trend in
18 healthcare costs which the Company estimates will be
19 between 8 and 12 percent in 2008. The Company has
20 requested in this filing a 9.8 percent increase in
21 healthcare benefit expenses, so within the realm of
22 reasonableness per that 8 to 12 percent increase.

23 Mr. Garrett uses a Towers Perrin report
24 that includes 500 companies across all sectors of the
25 economy to argue that the Company's predicted

1 increase in healthcare costs is too high. From the
2 listing, there is a sampling of 250 of those 500.
3 There were two comparably-sized utilities. The
4 Company does not point out the lack of utilities in
5 the study cited by Mr. Garrett to argue that
6 utilities should be held to a lower standard.

7 The aggressive measures the Company is
8 taking to control rising healthcare costs is
9 evidenced by the opposite. The Company sets high
10 cost control standards. The fact that Mr. Garrett is
11 comparing the Company's healthcare costs to
12 businesses across all sectors is important because
13 our workforce -- because the workforce of the utility
14 is different. Our workforce is approximately 60
15 percent union, 40 percent nonunion, and of those
16 union employees, they oftentimes have jobs that are
17 very demanding physically and serve to increase
18 healthcare costs.

19 As described in my testimony, the survey
20 relied upon by the Company in support of its
21 healthcare costs in this filing is specific to the
22 Company demographics, the Company's experience, and
23 it is conducted by a third-party organization that
24 the Company has utilized for a number of years.

25 We believe that that survey, based upon

1 those multiple sources, is a better predictor of what
2 our expense should be as an organization, based upon
3 our workforce and the type of work that our workforce
4 undertakes.

5 The Company has been successful in holding
6 the line on labor costs and in increasing
7 productivity in a time of escalating healthcare costs
8 and increased capital investment by the Company;
9 however, there is only so far the Company can
10 decrease labor costs before the cuts put the Company
11 and its customers at risk.

12 The Company is at a tipping point where
13 further decreases in costs will mean it will not be
14 able to attract the qualified personnel necessary to
15 maintain the Company's high standards on safety,
16 reliability, and customer service. As a result, the
17 disallowance that's present by the Division and CCS
18 will be detrimental to the customers -- or to the
19 Company's customers if accepted by the Commission.

20 MS. RACKNER: Thank you, Mr. Wilson.

21 Mr. Wilson is available for cross examination.

22 CHAIRMAN BOYER: Thank you, Mr. Wilson.

23 Mr. Ginsberg?

24 MR. GINSBERG: Thank you.

25 //

1 CROSS EXAMINATION

2 BY MR. GINSBERG:

3 Q Good afternoon, Mr. Wilson.

4 A Good afternoon.

5 Q Let me first ask you a very brief question
6 about -- I think it's on Line 166 of your rebuttal
7 testimony. You refer to the capitalization ratio
8 that was discussed a little bit this morning.

9 A I'm sorry. Did you say -- which page
10 number?

11 Q Line 166, I believe.

12 A On capitalization percentages?

13 Q Yes. Do you actually have anything to do
14 with developing those figures?

15 A No. Those, I believe, were addressed by
16 Mr. McDougal.

17 Q So you don't really even have -- you said
18 the capitalization ratio shouldn't be changed in this
19 case, but you have nothing to do with actually
20 determining what that capitalization ratio is. It
21 just falls out depending what the amount of labor is
22 that's allocated to expense or capital?

23 A Correct. And, again, I believe that that
24 was addressed by Mr. McDougal.

25 Q Let me ask you a few questions about

1 productivity. Start at the end of -- I think you
2 referred to it in your testimony beginning on Line
3 581 in your rebuttal.

4 A I'm there. Thank you.

5 Q Now, what we're trying to do in this
6 case -- and I'll ask you this, I guess, when we get
7 to the other areas -- is -- we don't know what the
8 actual labor cost will be in 2008. We're trying to
9 create an estimate of what that will be; is that
10 right?

11 A That is correct.

12 Q And productivity is a factor that goes into
13 determining -- if we had -- if we were using 2007,
14 we'd actually know what the labor cost are -- is and
15 the productivities are to be built in; is that right?

16 A Well, the labor costs are established based
17 upon what we anticipate being our productivity and
18 performance requirement. We have a number of
19 exercises, one of which is AMR, that we are
20 undertaking, a number of things that Mr. Tallman
21 alluded to, so those will drive our overall labor
22 costs.

23 Q Sorry. My question, though, was, in 2007,
24 whatever productivity happened would already be in
25 the results of that -- your labor costs?

1 A I believe that would be correct.

2 Q And what we're trying to do is say, "What
3 improvements in productivity will take place in
4 2008?" You don't deny that there will be a
5 productivity factor that will occur in reducing your
6 labor cost; is that right?

7 A Oh, we strive, on a regular basis, to make
8 improvements, so I guess the answer would be, we
9 would anticipate that there would be labor
10 improvements going forward year on year.

11 Q But you didn't actually apply a
12 productivity factor to your forecasted 2008 labor
13 cost. You, in response to your -- or testimony said,
14 "We've taken into account," and you listed three
15 items?

16 A Uh-huh.

17 Q Is that right?

18 A That's correct. And those three items were
19 the severance --

20 Q AMR?

21 A -- AMR, and, subject to check, I can see
22 what the third item was. Would you like me to locate
23 that?

24 Q No, that's not necessary.

25 A Okay.

1 Q You would agree that, historically, the
2 electric utility industry and business generally have
3 achieved productivity levels above 1 percent?

4 A I'm not an expert in productivity, and I
5 would just be speculating to answer the question.

6 Q You don't review the Bureau of Labor
7 statistics, productivity statistics?

8 A I do not. No, I do not.

9 Q The items that you included, then, CIS --
10 what is that, again?

11 A CIC?

12 Q CIC.

13 A It's change in control. It refers to the
14 severance program that was enacted as part of the
15 sale of PacifiCorp to MidAmerican Holdings Company.

16 Q And when did that take place?

17 A That took place in 2000 through 2006 and
18 2007. And I believe the overall Company savings
19 associated with that was an estimate of \$40 million.

20 Q So those savings are built into the 2006
21 and 2007 results of operation?

22 A That would be my understanding, correct.

23 Q So how does that affect the improvements in
24 productivity that would occur in 2008? They're
25 already built into your 2007 results.

1 A Well, we've, as part of that outcome of the
2 reorganization, which really drove the severance
3 program, which -- we have restructured the
4 organization to be more efficient and effective with
5 fewer resources, and we anticipate that, based upon
6 that direction and that structuring that occurred in
7 '06 and '07, that will continue on through '08, '09
8 and '10.

9 Q The reduction, though, in employee levels
10 and payroll, healthcare costs, all associated with
11 the employees that left, were already built into your
12 result?

13 A I apologize. It doesn't appear I'm
14 answering your question, so I may not be following
15 your question. Will you restate it, please?

16 Q All of the reductions and labor costs
17 associated with those employees leaving were already
18 built into your results of operation for 2007?

19 A Well, I think there -- a portion of it is
20 built into 2007. I think it continues beyond. It's
21 a byproduct of a long-term decision that we made as
22 an organization.

23 Q The other example you gave was the AMR.
24 What is that?

25 A The automated meter reading project. It's

1 where we are undertaking an exercise to automate
2 metering, which will allow fewer individuals to
3 perform the same number or same types of task that is
4 currently required of a nonautomated meter reading
5 procedure.

6 Q And that did result in about a half a
7 percent savings?

8 A I don't know the exact percentage. I
9 believe the savings is roughly about \$1.2 million.

10 Q Again, for -- we're attempting to forecast
11 the healthcare costs, are we not? I'm changing
12 subjects.

13 A Sure.

14 Q For 2008. And if I understand it
15 correctly, you applied a 9.8 percent increase in your
16 healthcare costs over the base period; is that right?

17 A That is correct. And how we go about
18 determining that percentage, I think, is very
19 important. As I believe that I referenced in my
20 opening, we utilize an organization called the Hewitt
21 & Associates, and what we do is we provide them a
22 variety of different data points, our claims
23 experience for the prior year, our demographics.

24 They then take that information,
25 appreciating the concrete knowledge of our industry

1 and our organization, formulate a recommendation on
2 what they anticipate we should budget based upon our
3 experience of the previous year, our demographics,
4 and what they're seeing in the marketplace for plan
5 design relative to our plans.

6 As a byproduct of that, before we actually
7 enter into the budget process, we also then take
8 their advice and consultation to look at the redesign
9 of our medical plans to try and mitigate that rising
10 healthcare cost. So the 9.8 that we're seeing here
11 in the case has actually been mitigated through the
12 process of valuation by Hewitt & Associates, as well
13 as significant plan design changes that were passed
14 on to the employees. It's more of a shift in cost
15 sharing, and more costs shifted to the employee for
16 healthcare experiences such as doctor visits and
17 certain procedures, all of which is to continue to
18 maintain our competitive position within the
19 marketplace.

20 Q The base period that you calculate your
21 increase off of is the June 2006 through June 2007
22 period?

23 A For the 2008 medical plan, we again used
24 experience from 2007 and our demographics in working
25 with Hewitt & Associates, so it's not a straight

1 calculation off of our 2007 budget.

2 Q Now, the difference that's occurring here
3 is a difference in forecasted between at least the
4 Division and you, is what the estimated increase in
5 healthcare costs will be for 2008; is that right?

6 A That's correct. I believe that
7 Mr. Garrett, in citing the Towers Perrin study,
8 believes that a more appropriate increased percentage
9 would be in the realm of 5 to 6 percent, based upon
10 the Towers Perrin study.

11 Q Towers Perrin does basically the same thing
12 as Hewitt does in the market, is provide advice to
13 companies on healthcare costs?

14 A Towers Perrin may provide that advice as
15 Hewitt does; however, the more important factor for
16 the Commission to appreciate is the Towers Perrin
17 study is more of a general study. It does not take
18 into account the experience of the organization that
19 we incurred in 2007 and our specific demographics, so
20 albeit a very credible, as I -- there's a great deal
21 of credibility of the Towers Perrin, it is more of a
22 general study and not one that we feel is appropriate
23 to base our expenses on, because it doesn't factor in
24 or account for, again, the demographics and our
25 experience of our workforce.

1 Q In your testimony, in your direct, you
2 indicated there's been, over the last few years, a
3 significant upward pressure on increases in
4 healthcare costs; is that right?

5 A That is correct.

6 Q You haven't experienced a decline in the
7 increase of healthcare costs?

8 A You mean has the organization experienced a
9 decline in costs?

10 Q Yes.

11 A No, we have not.

12 Q I'd like to ask you a few questions about
13 Hewitt.

14 MR. GINSBERG: Can we have that marked as
15 DPU Cross Exhibit 1?

16 CHAIRMAN BOYER: Yes.

17 Q (BY MR. GINSBERG) Do you have in front of
18 you what we've marked as --

19 A I do. Thank you.

20 Q Are you familiar with the reports that
21 you've looked at?

22 A I have not read this report before, no.

23 Q Are you familiar with the -- that they
24 report that, for 2007, it was a nine-year low in the
25 increase in healthcare costs?

1 MS. RACKNER: Mr. Chairman, I'm going to
2 object just to the extent that I believe that
3 Mr. Ginsberg is embarking on some questions regarding
4 an article that none of us have had the opportunity
5 to read, so I'd like to give the witness an
6 opportunity to read the article fully, if
7 Mr. Ginsberg is going to be asking him questions
8 about it.

9 CHAIRMAN BOYER: I think that's a fair
10 request.

11 Would you like to take a moment to read
12 through this?

13 THE WITNESS: Sure, if that's what you'd
14 prefer.

15 Q (BY MR. GINSBERG) If you want. The only
16 areas that I was really going to ask about is -- they
17 reported a healthcare cost increase of 5.3 percent
18 for 2007, at a nine-year low, and an estimate for
19 healthcare increases for 2008 different than what you
20 report of the 9 to 12 percent, so I was asking you
21 about those two items.

22 A Sure.

23 MS. RACKNER: Well, I would object again,
24 only to the extent that we don't have any context.
25 I'm not sure if Hewitt is talking about the increases

1 that are going to be experienced by utilities or
2 generally in the market.

3 Also, I have to say I note that the title
4 of this does not say that they're going to be
5 healthcare cost decline, but only, rather, that the
6 rate of increases is going to slow down, which
7 suggests to me that we're still going to be
8 experiencing increases, so, you know --

9 MR. GINSBERG: I certainly didn't -- I'm
10 sorry.

11 MS. RACKNER: So, again, unless the
12 questions are fairly narrow -- I have no reason to
13 want to slow us down here, but unless the questions
14 are fairly narrow and simple, I think we're going to
15 need to take the time off the record to read the
16 article.

17 CHAIRMAN BOYER: We're either -- I mean, he
18 has answered the question as to whether or not he
19 read the article, and he has not, and so if you're
20 going to ask him some specifics about whether or not
21 he's familiar with that particular projection or if
22 it comports with his information, we need to give him
23 the opportunity to read it.

24 MR. GINSBERG: That's essentially what I
25 was going to ask him.

1 CHAIRMAN BOYER: Let's give Mr. Ross a
2 moment to read this and --

3 MS. RACKNER: Mr. Wilson.

4 CHAIRMAN BOYER: Wilson. I'm very sorry.
5 And converse with Ms. Rackner.

6 MS. RACKNER: Mr. Chairman, are we off the
7 record?

8 CHAIRMAN BOYER: We can go off the record,
9 but I'm assuming it's only going to take a minute or
10 two.

11 (Recess, 4:04 p.m.)

12 (Reconvened, 4:07 p.m.)

13 CHAIRMAN BOYER: Okay. Let's go back on
14 the record.

15 Mr. Wilson indicates he's read the article.

16 Ms. Rackner, do you need to speak with your
17 witness in private before we start asking about this?

18 MS. RACKNER: I actually don't need to
19 speak to my witness, but I have not completed
20 thoroughly reading the article. Perhaps what we
21 should do is go ahead, and I'll only make an
22 objection to a question if it involves some area of
23 the article I haven't gotten to yet.

24 CHAIRMAN BOYER: Okay. Mr. Ginsberg,
25 recognizing that Mr. Wilson did not draft the

1 article, nor does he know anything about the context
2 or background, go ahead.

3 Q (BY MR. GINSBERG) But Hewitt is your
4 consultant, is it not?

5 A Hewitt Associates is our medical plan
6 advisor, yes.

7 Q And you've been using them for quite a few
8 years?

9 A Yeah. More years than I've been with the
10 Company, yes.

11 Q You said that they -- you estimated a
12 healthcare cost increase of 9.8 percent, and I think
13 you said that they gave you a range of 8 to 12
14 percent?

15 A Uh-huh.

16 Q Is that right?

17 A That's correct.

18 Q So for your Company itself, they said your
19 healthcare costs would go up 8 to 12 percent?

20 A That we would anticipate 8 to 12 percent,
21 correct, for 2008.

22 Q And how did you arrive at that 9.8 percent?

23 A Again, as I described earlier, that was a
24 percentage that was derived and advised on by Hewitt
25 based on our experience and the demographics of our

1 workforce specific to our industry.

2 So, as I read through this article, you
3 know, my perspective, again, just through a quick
4 glance, is this is similar in context to the Towers
5 Perrin. It's more of a general survey. It talks in
6 terms of the average healthcare cost per person. It
7 doesn't factor in the specifics of our workforce.

8 Q So that's -- your workforce results in you
9 being above the average of all companies in the
10 country, the average, the 500 that --

11 MS. RACKNER: I'm going to object. I don't
12 think the witness has adopted this article as
13 revealing what the national average is.

14 Q (BY MR. GINSBERG) Well, the average of the
15 companies reported by Hewitt.

16 MS. RACKNER: Same objection.

17 CHAIRMAN BOYER: Okay. Let's sustain that
18 objection. Do you want to ask it another way or a
19 different question, Mr. Ginsberg?

20 MR. GINSBERG: No. I'll just move on.

21 Q Now, in 2008, I believe that you have
22 completed a phase-in of changing your amount of
23 healthcare cost that is picked up by employees versus
24 the employer. Is that right?

25 A That is correct. Beginning January 1,

1 2008, we changed the cost sharing structure of our
2 healthcare plans. We offer traditional healthcare
3 plans, a point of service, an HMO. That cost sharing
4 is now at 76, company expense; 24, employee expense,
5 whereas in the past that has ranged -- it's actually
6 tiered down over the last few years from 90-10 down
7 to this 76-24 percent.

8 Q That also applied to other of your
9 healthcare plans that were now all at 80 percent-20
10 percent?

11 A I'm not sure I understand the question.

12 Q The other -- the other sharing between
13 employer and employee, as I understand it, shifted to
14 an 80 percent employer pays, 20 percent the employee
15 pays?

16 A No. As I mentioned, all of the plans,
17 except for our high-deductible plan, have shifted to
18 76-24 percent. Our high-deductible plan, which is --
19 actually, if you read through the article, it
20 references a health spending account or health
21 savings account towards the back end of the article.
22 That is a cost sharing at 90-10. Those are plans
23 that have a very high deductible. Employers, you're
24 seeing more and more going to that. It's placing
25 more of the risk and responsibility and

1 accountability on the employee to manage their
2 healthcare -- in an attempt to have them manage their
3 healthcare, lower the expenses going forward, because
4 it will lower the experiences, but with it being a
5 high deductible, it puts more pressure on the
6 individual as well to accept or be accountable for
7 those increases in costs for increased healthcare,
8 so -- I'm not sure if that necessarily was addressing
9 your question, but those are the two cost-sharing
10 structures for our nonunion workforce, and I should
11 say, with the caveat that each of our bargaining
12 units, through the collective bargaining process,
13 will have varying cost sharing based upon the
14 negotiations that are undertaken through those terms.

15 Q I'd like to ask you a few questions about
16 incentive compensation.

17 A Okay.

18 Q I think you indicated that there are three
19 levels of pay, basically, for the employees: base
20 pay, merit pay, and incentive compensation. Is that
21 right?

22 A Each employee has a set base pay. It's
23 based on the position in which they are performing,
24 based upon the analysis that we conduct, and their
25 scope and responsibility, as well as their overall

1 performance.

2 Merit pay is a form of an annual program.
3 It occurs once a year based upon the individual's
4 performance against the set goals, and then incentive
5 compensation, again, is a one-time annual assessment
6 of performance against goals established for that
7 individual.

8 Q The merit pay, is there a certain
9 percentage or level that each employee has an ability
10 to receive each year?

11 A What the Company does on an annual basis,
12 similar to its overall assessment of employee jobs,
13 is we go out to the market and we conduct a survey to
14 look at what our competitors are forecasting to
15 provide as merit pay adjustments for the following
16 year. We then take that percentage -- so, for
17 instance, in 2007, that percentage turned out to be
18 what the Company chose to use as a 3.5 percent merit
19 pool. That is a pool of dollars that then, in turn,
20 it allocated to management in the organization to use
21 at their discretion based upon the individual's
22 performance, their internal equity, i.e., where
23 they're positioned relative to their peers, and their
24 position relative to market. The manager then
25 allocates those dollars to the individuals.

1 Q Now, the amount of -- that 3.5 percent, is
2 that determined before -- for example, it's already
3 been determined what it will be for 2008?

4 A For 2008 it's been determined at 3.25
5 percent.

6 Q So you determine that number sometime --
7 the employee is awarded that on his annual review?

8 A No. I apologize. I was forward-thinking
9 about -- for instance, we go through a ten-year
10 planning exercise. What we do is we evaluate the
11 market in July and August. That's when employers
12 provide what they're planning to provide for the
13 following year, and that drives what the percentage
14 is. So, for instance, if you were to look at, I
15 believe in my rebuttal testimony, Exhibit 3 -- I'm
16 sorry. Exhibit EDW-3R-RR. This exhibit depicts the
17 information that the Company ascertained in 2007 for
18 the overall market study to determine that the 3.5
19 percent was the merit allocation percentage that was
20 going to establish the pool that management could use
21 to provide merit increases for employees in 2007.

22 So I think what's imperative to view here
23 is that the 3.5 percent was actually a very
24 conservative merit increase percentage relative to
25 the other increased percentages that we were seeing

1 from our competitors.

2 Q And is that number announced to employees
3 so they know that's the potential raise that is
4 available to them on their merit for the next year?

5 A It's announced through their management
6 that that is the percentage that the Company is
7 working towards.

8 Q Now, what about incentive compensation?
9 When is that amount determined?

10 A It's determined through an annual
11 performance review process -- well, let me back up
12 here. The actual percentage or target amount is
13 determined at the beginning of the year based upon
14 the job that the individual is in. Each job has an
15 assigned percentage. That percentage is of their
16 base, so that is what establishes the budget at the
17 beginning of the year.

18 Then at the end of the year, they're
19 managed -- or they're assessed or measured against
20 their performance against their individual goals that
21 are set at the beginning of the year, goals of their
22 business and also the -- anything that they do out of
23 the ordinary or performance that they undertake. So,
24 for instance, if we incurred a storm, that may not
25 have been part of their overall anticipated

1 individual goals at the beginning of the year, so
2 they performed above and beyond to help restore
3 customers in a more timely fashion.

4 Management assesses their performance and
5 then determines, based upon those goals and the
6 measurement against those goals, what amount of that
7 targeted award that was set at the beginning of the
8 year should be allocated to them, and it's then, in
9 turn, awarded in December of that fiscal year.

10 Q Now, in your testimony you say that that's
11 at risk, meaning it's at risk for the employee to
12 receive some or --

13 A That is correct. It is at risk for each
14 employee. So each employee, again, has a set of
15 goals, and in order for them to achieve that target
16 incentive amount, they must perform against those
17 goals. It is at risk if they underperform. Then
18 their manager will assess their underperformance and
19 not award them that incentive. If they overperform,
20 then the manager has the opportunity to award them
21 incentive above their target level.

22 Q I think you also indicated that in some
23 years, because of poor performance by the Company,
24 there was no incentive award, and some years it would
25 be greater than expected because of good performance;

1 is that right?

2 A Well, again, based on the individual. Each
3 individual is assessed against those measurable goals
4 that are set at the beginning of the year, and their
5 award level, zero to above target, is based upon
6 performance against each of those objectives. I
7 think it's -- it's, from my perspective, relevant. I
8 have not had the opportunity to be before this
9 Commission, but I have been before other Commissions,
10 and this incentive plan design that we're talking
11 about here today, all that we are seeking today in
12 going forward is the competitive target level amount.

13 In historical years, historic being before,
14 prior to the MidAmerican ownership, we were seeing
15 performance and awards significantly above the target
16 level. Part of that was a byproduct of the structure
17 which was a formulaic approach, which I think has a
18 very important factor that we don't necessarily
19 appreciate -- or we do appreciate now, and we don't
20 like the idea of a formulaic approach, because once
21 that objective is achieved, there's no incentive for
22 that individual to continue to perform at a higher
23 level to provide better customer service, more
24 sustainable and reliable services.

25 An incentive structure such as the one that

1 we see today, which we embarked on April 1st, 2006,
2 is one that really affords the employee the
3 opportunity to continue to strive to be better at all
4 of those individual goals, because there's more
5 opportunity for them to receive their target
6 incentive level.

7 Q My question went more to the total amount
8 of incentive amount that's available and then
9 distributed out to the various management levels
10 to --

11 A Okay. In -- so if I'm understanding where
12 you're going with your question -- I apologize.
13 Correct me if I'm not -- is, in an organization of
14 this size with as many individuals that participate,
15 there will always be, throughout the year,
16 individuals that underperform based upon their
17 overall performance and circumstances within their
18 business, and there will be employees that
19 overperform that you want to recognize that have
20 taken on and helped the business be successful.

21 All, again, we're asking for here is the
22 targeted level of compensation.

23 Q The targeted level is the amount of
24 incentive compensation you assume that will be
25 distributed in 2008 in total?

1 A In total. To each employee.

2 Q And is that amount determined by -- subject
3 to management's decision on whether the target total
4 amount is to be above or below the target based on
5 the performance of any of the business units?

6 A Sure. Again, the target level is
7 established at the beginning of the year. The target
8 dollar amount is established at the beginning of the
9 year based upon the percentage tied to each
10 employee's job and their base pay. That establishes
11 the budgeted amount or the total targeted amount.

12 At the end of the year, management
13 evaluates performance against individual goals, as
14 well as the goals of the business, and I think we've
15 included here, as example, Rich Walje's goals for
16 Rocky Mountain Power, and those are cascaded
17 throughout each employee within that organization.

18 Management assesses their performance
19 against all of those quantifiable and measurable
20 factors to determine what level of incentive they
21 should be receiving relative to target.

22 Q I think you're still missing my question.
23 Could the amount of the target vary from year to year
24 depending on the overall performance on a financial
25 basis of any of the business units?

1 A I would say that the target amount could
2 vary year on year, not based on financial, because
3 that's not a product of the measurements that we use
4 to evaluate performance, so there may be years
5 where -- oh. Go ahead.

6 Q The total amount of money that's available
7 to hand out to employees for incentive compensation,
8 is that determined in any way based on the financial
9 performance of the business units?

10 A It is not.

11 Q In your surrebuttal exhibit -- I think it's
12 EDW-4R --

13 A Uh-huh.

14 Q -- you provide a variety of examples of
15 incentive plans of employees; is that right?

16 A No. We provide one and only one incentive
17 plan to our employee population.

18 Q No, no, no.

19 A What you're referencing here, I believe, is
20 the copy of the 2007 annual incentive plan.

21 Q I'm sorry. Exhibit 5R.

22 A Oh. Sorry. And your question on this
23 exhibit?

24 Q The various factors that go into making up
25 the performance plan that these employees have put

1 together and are evaluated on adds up to the 70
2 percent?

3 A That's correct. But this exhibit
4 represents -- and I did reference it in my opening
5 summary. These are the individual goals that are set
6 at the beginning of the year by the employee manager.
7 This comprises 70 percent of the assessment that's
8 conducted at the end of the year.

9 The 30 percent that I referenced earlier
10 that is relative to behaviors that is not unique to
11 each and every employee but is applicable to each and
12 every employee makes up the balance of that
13 percentage to equate to a hundred percent.

14 Q So each employee is evaluated on the
15 additional elements that you mentioned to arrive at
16 the total amount of incentive award that he receives?

17 A That's correct. So, for instance, if an
18 individual has, at the beginning of the year,
19 established individual goals, it comprises 70 percent
20 of their incentive. There are six additional
21 objectives that each and every employee is
22 responsible for performing against and it's measured
23 against, and that equates to 30 percent, which makes
24 up the balance, equating to 100 percent of their
25 opportunity to achieve their target incentive level.

1 MR. GINSBERG: I don't think I have any
2 more questions. Thank you.

3 CHAIRMAN BOYER: Thank you, Mr. Ginsberg.
4 Mr. Sandack, questions for this witness?

5 Oh. Mr. Proctor, I beg your pardon.
6 You're so quiet over there, I forgot you were there.

7 MR. SANDACK: I'll defer to Mr. Proctor at
8 this time, and then you can call on me after that.

9 CHAIRMAN BOYER: Very well. I assume you
10 will have questions, Mr. Sandack.

11 Let's go to Mr. Proctor first, then, and
12 keep the sequence going.

13 MR. PROCTOR: Thank you, Mr. Chairman.

14 CROSS EXAMINATION

15 BY MR. PROCTOR:

16 Q Mr. Wilson, one of the exhibits that you
17 supplied in your rebuttal testimony was EDW-1R-RR,
18 and it's -- appears to be a report about the
19 Company's progress towards meeting of the 2008 goals.
20 Do you --

21 A I do.

22 Q Is that correct?

23 A What this represents is -- this is the Q1
24 assessment of the goals that are established for Mr.
25 Walje for Rocky Mountain Power, and what we do on a

1 quarterly basis is we evaluate --

2 Q Okay. I -- pardon me for interrupting.

3 A That's fine.

4 Q That's what it is. It's -- it outlines the
5 goals that have been set for the Company as a whole?

6 A For 2008.

7 Q 2008.

8 A Correct.

9 Q Are these the goals that comprise 30
10 percent of the incentive pay?

11 A No. These are the business goals that are
12 a factor when management considers the overall
13 incentive award at the end of the year. What I was
14 referencing with the 30 percent was the individual
15 performance against their individual objectives,
16 which made up 70 percent, and what we define as the
17 behavioral objectives, which make up the balance, the
18 30 percent.

19 Q So the behavioral objectives would be such
20 things as --

21 A I can read those to you, if you'd like.

22 Q Well, no. Just -- attending a weekly staff
23 meeting or a monthly staff meeting, are those the
24 type of behavioral goals that you expect?

25 A No, that would not be correct.

1 Q That would go towards what part of pay? If
2 that was a performance goal that an individual
3 employee had set, would that relate to merit pay or
4 incentive pay?

5 A Will you cite the examples that you used?
6 I heard something about weekly meetings, but I didn't
7 catch the --

8 Q Well, it's on Page 9 of 26 of your Exhibit
9 5R.

10 A Okay.

11 Q And it's a performance management document
12 for 2007, and it's apparently the manager of
13 engineering and environmental, and I'm assuming that.

14 A Yes, that would be correct. That is the
15 title of this position.

16 Q Section 1, objectives, are those -- do
17 those have -- play a role, pardon me, in the
18 incentive pay?

19 A They do. They make up 70 percent of the
20 assessment by the manager.

21 Q So if this -- one of the elements that this
22 manager is expected to perform to is attend weekly
23 staff meetings and monthly engineering management
24 monthly staff meetings?

25 A That is one measurement mechanism of the

1 overall objective, which is management of the
2 transmission design group.

3 Q Mr. Schultz pointed out that some of these
4 incentive performance measures sounded to Mr. Schultz
5 as, "Well, it's just sort of expected to do that as
6 part of your base job." Wouldn't going to a meeting
7 be just something that you -- that's what you do for
8 your base pay that you get every two weeks, isn't it?

9 A Well, I think if I understood where
10 Mr. Schultz was going, he was basing his assessment
11 on the incentive component and whether or not the
12 objectives and goals were things that were of normal
13 course of business and should be expected, and I
14 think what's important to take away from that is our
15 overall total compensation that we provide -- that we
16 set and provide to our employees is comprised of two
17 factors, a base pay component and a target incentive
18 component, and combining both of those factors, we're
19 basing the individual objectives and performance of
20 those individuals, and if they do what is expected of
21 them in those jobs, then they will receive the base
22 pay that's competitive and the target incentive that
23 is competitive.

24 Q Well, if -- but incentive pay is paid once
25 a year?

1 A Incentive pay is once a year.

2 Q Bonus? I mean, you get it the same check?

3 A You do.

4 Q And for the other part of the year, you get

5 paid your base pay?

6 A Correct.

7 Q And -- but you can get that one-time bonus

8 if you just go to a meeting on a regular basis, so is

9 that the system that the Company is using to

10 determine incentive pay?

11 A I think that's a fairly generic statement.

12 I --

13 Q Well, let's go on to the next part of that.

14 Again, back to your EDW-1R.

15 A Okay.

16 Q And you said these are Company-wide goals

17 that are used to determine the incentive pay amount;

18 is that -- did I hear you correctly?

19 A What I stated is these are the factors,

20 from a business perspective, that are considered by

21 the manager when assessing and delivering the overall

22 incentive at the year end.

23 Q Now, by delivering the overall incentive,

24 you're looking at the Company as a whole and saying,

25 "Has the Company, as a whole, complied with these

1 performance standards?"

2 A Let me try it with an example and see if
3 that helps. I'm an employee of yours, Mr. Proctor.
4 I will have, at the beginning of the year -- I
5 work -- we both work within Rocky Mountain Power. We
6 will establish individual goals for me at the
7 beginning of the year.

8 You will assess my performance against
9 those goals at the end of the year, assess how we did
10 relative to Rocky Mountain Power's goals, and then,
11 in turn, determine what level of incentive to award
12 to me relative to the target level that is set at the
13 beginning of the year.

14 Q Individual target level or Company-wide
15 target level?

16 A Individual target level.

17 Q Where does the Company-wide goals come into
18 play when I'm determining your incentive pay? And by
19 the way, I think you're doing a very good job,
20 Mr. Wilson.

21 A They come into play at the end of the year
22 when the management assesses individual performance
23 and the performance of this business to determine the
24 level of incentive to award to me.

25 Q Okay. So Page 2 of your Exhibit 1R -- it's

1 Page 2 of 22 --

2 A Okay.

3 Q -- number 6. It's under the general
4 classification "Environmental."

5 A This is with, "Meet U.S. Fish and Wildlife
6 Service," starting with?

7 Q That's right.

8 A Okay.

9 Q So one of the Company --

10 MS. RACKNER: I'm sorry. Could you repeat
11 which page you're on?

12 MR. PROCTOR: Oh. Page 2 of 22. It's
13 EDW-1R-RR.

14 MS. RACKNER: Thank you.

15 MR. PROCTOR: You're welcome.

16 Q So one of the Company-wide goals that the
17 Company is going to take into account when assessing
18 individual incentive pay is going to be whether or
19 not the Company, as a whole, has complied with
20 federal law with respect to U.S. Fish and Wildlife
21 Service requirements on avian and raptor protection;
22 is that right?

23 A This is a goal for Rocky Mountain Power.

24 Q Okay. And so one of the goals for -- that
25 you look at for incentive pay is whether or not the

1 Company, as a whole, has complied with federal law,
2 correct?

3 A Well, at the end of the -- what you're
4 seeing in this exhibit is the first quarter
5 assessment. At the end of the year, we have a Q4
6 assessment and an overall measurement of how Rocky
7 Mountain Power performed against these goals. That
8 overall performance, coupled with, again, the
9 assessment of the individual performance, will
10 determine the level of target incentive that each
11 employee receives.

12 Q Well, going back to Mr. Schultz's criticism
13 of your incentive program, wouldn't complying with
14 federal law governing avian and raptor protection be
15 sort of a basic requirement for which you are paid
16 base pay?

17 A Well, again, as I alluded to earlier, and I
18 apologize if I wasn't clear, I think what Mr. Schultz
19 is missing here is our compensation program that we
20 provide to our employees is comprised of two
21 elements, base pay and target incentive. When we
22 evaluate a job, we evaluate a job relative to what
23 the market is delivering for that job. What we have
24 seen in the marketplace is compensation provided for
25 those jobs is comprised of two elements now, base pay

1 and target incentive.

2 So maybe to your point, achieving
3 performance against these objectives would deliver
4 target incentive level for that individual. That
5 would maintain their competitive position within the
6 marketplace.

7 Q Well, Mr. Wilson, that's kind of like
8 saying that one of the requirements for getting
9 incentive pay is to show up to work and don't steal,
10 and that's -- that doesn't seem to make sense in the
11 sense of incentive pay.

12 MS. RACKNER: I'll object. The question is
13 argumentative.

14 MR. PROCTOR: I'll withdraw it and go on.

15 Q Would you be the person to answer questions
16 with respect to the pension program and, in
17 particular, the actual experience that the Company
18 received on asset performance in 2007?

19 A I would not be in a position to answer that
20 question, no.

21 MR. PROCTOR: Okay. Thank you, Mr. Wilson,
22 very much.

23 Thank you.

24 CHAIRMAN BOYER: Now, Mr. Sandack, it's
25 your turn.

1 MR. SANDACK: Thank you.

2 CROSS EXAMINATION

3 BY MR. SANDACK:

4 Q Sir, I represent IBEW Local 57. I don't
5 think we've had the opportunity to meet.

6 A We have not.

7 Q Just picking up on the line of questioning
8 with respect to the incentive program, that --
9 whatever that incentive is, that doesn't apply to
10 represented -- union represented employees, does it?

11 A That's correct. The incentive compensation
12 that we were -- have been discussing is for the
13 nonunion population. There is no union employee that
14 participates in an annual incentive plan.

15 Q All right. I'm just looking at Mr. Walje's
16 exhibit that you put here, 1R-RR, and I gather, based
17 on just this very first page addressing safety issues
18 under Paragraph 2 -- has he set these goals
19 personally, or was this set for -- or is this one of
20 these generic goals that all the employees are
21 supposed to meet?

22 A He has a very heavy hand in establishing
23 the safety goals for this business, and it's based on
24 an expectation of trending and improving upon safety,
25 which I think you'll see here we have done so.

1 Q Well, his goal, if I'm reading this
2 correct, "Develop and implement a safety" -- "2008
3 safety improvement plan and improve Rocky Mountain
4 Power safety performance by reducing near misses to
5 no more than 18, reportable incident rate to no more
6 than 2.19," et cetera, et cetera, "lost time accident
7 rate of .17." What does that mean, .17? Is that --
8 can you explain what that means?

9 A .17 percent of lost time rating, so it's a
10 reduction from the prior year.

11 Q The recordable incident rate is 2.19. Does
12 that mean 2.19 accidents, or is that a reduction as
13 well from the prior year?

14 A I think it would probably be more
15 appropriate for me to defer those questions. I'm not
16 the expert in the safety programs, nor do I
17 participate in the establishment of the goals that
18 Rocky Mountain Power sets for safety.

19 Q Well, I was looking at your Exhibit 1 to
20 your direct testimony, and it describes the 2007
21 goals a little more explicitly. It said, "Reduce
22 lost time accidents to five or fewer." Are you
23 familiar with that?

24 A Uh-huh.

25 Q So that's five or fewer accidents; is that

1 correct?

2 A That's correct.

3 Q And is that his goal?

4 A That's the goal for Rocky Mountain Power.

5 Q For Rocky Mountain Power?

6 A Right. That's not his personal goal.

7 Q So Rocky Mountain Power employs

8 approximately how many people?

9 A Boy, I don't know the answer to that

10 question.

11 Q Couple thousand?

12 A Are you including union and nonunion in

13 that?

14 Q No. Union.

15 A Union only?

16 Q Uh-huh.

17 A Then that would -- I would say it's

18 probably in the ballpark of 1,500, but, again,

19 subject to check. That's not something I'm aware of.

20 Q Now -- so each manager under him

21 essentially shares that same goal; is that right?

22 A That's correct.

23 Q And if -- I think you mentioned that there

24 are some goals that are not subject to control.

25 Wouldn't that be one of them? I mean, if an accident

1 happened in power delivery, say, at a substation and
2 -- or perhaps somebody in customer service across
3 town or up in -- slipped and fell, that could -- that
4 could result in a lost time accident, could it not?

5 A That could, most definitely. However, the
6 Company has taken great strides -- I think that's one
7 of the key elements and one of the takeaways that
8 we've seen as part of the ownership of MidAmerican,
9 is the strong focus on safety. We have, over the
10 first two years of this joining of MidAmerican, have
11 seen significant efforts towards improvement of
12 safety.

13 There are safety step -- or safety
14 stand-downs where there's an emphasis on safety
15 discussion. We've made significant improvements in
16 safety as it relates to the vehicles, the
17 requirements of coning versus magnets on the vehicles
18 to make sure we don't have accidents with those
19 vehicles. So I do appreciate that the terminology of
20 "accident" is hard to influence and control, but we
21 believe that we are taking efforts to mitigate that
22 based upon our safety actions.

23 Q The incentive is personal to the
24 management? I mean, if there's an accident, it could
25 cost him money in loss of the bonus, then; is that

1 correct?

2 A As a manager and as an employee.

3 Q As an employee?

4 A As an employee. So if you have an
5 employee -- if I'm -- Mr. Proctor is an employee and
6 I have a safety violation during the year, that's
7 going to be a very measurable action and outcome, and
8 dependent upon the severity of that, I may not
9 receive my target incentive, based upon that safety
10 violation during the year.

11 Q Well, a bargaining employee wouldn't have a
12 target incentive?

13 A That's correct.

14 Q But he could be disciplined because he
15 reported that he was involved in an accident, could
16 he not?

17 A That would go through the grievance process
18 as a bargaining unit employee.

19 Q And, in fact, there has been an increase in
20 those types of discipline, has there not, in the last
21 year or two?

22 A I'm not the expert to answer that question.
23 I'm not a labor expert.

24 Q You're vice-president of human resources;
25 is that correct?

1 A I'm director of human resources.

2 Q I'm sorry. And of what? Rocky Mountain
3 Power or PacifiCorp or Pacific Energy? Which entity
4 do you actually work for?

5 A I'm the director of human resources for the
6 Company, so I have responsibility for human resources
7 across all three business units. The labor function
8 is -- actually reports directly up under each of the
9 three businesses, so within Rocky Mountain Power,
10 there is a labor team that reports directly to Rich
11 Walje.

12 Q But is that the -- is that human resources
13 that reports to Mr. Walje?

14 A No. That's the labor relations function
15 that does the labor negotiations for Local -- for
16 instance, Local 57 that you referenced earlier, and
17 handles all the grievances and arbitrations of the
18 union workforce.

19 Q But you have human resource personnel that
20 are assigned to Rocky Mountain Power that report to
21 you; is that correct?

22 A I do. And those individuals are
23 responsible for managing the nonunion population.

24 Q The human resources? They're not involved
25 in -- because I believe -- was it -- who is the

1 director of human resources for Rocky Mountain Power?

2 Do you know?

3 A I'm the director of human resources for the
4 Company. There is not a director of human resources
5 for Rocky Mountain Power. There is a director of
6 labor relations who has responsibility for Local 57.

7 Q What's his name?

8 A Bob Clemens.

9 Q And does he report to you?

10 A He does not report to me. He reports to
11 Carol Hunter who reports directly to Rich Walje.

12 Q Okay. So the personnel experts report to
13 Mr. Walje, then, and they handle matters like
14 discipline for an accident -- lost time accident; is
15 that correct?

16 A Again, the way in which we're structured,
17 taking union and nonunion into account, I have
18 responsibility for the nonunion population, so all
19 employee relations matters are handled by the
20 individuals that report to me.

21 If it's a labor relations matter of one
22 under a collective bargaining agreement, for Rocky
23 Mountain Power, those are overseen by Bob Clemens and
24 his team, who then, in turn, report up through Rich
25 Walje.

1 Q Have you -- did you participate in the
2 setting of Mr. Walje's goals?

3 A No, I did not.

4 Q Who did that?

5 A That is an agreement that Rich Walje has
6 with Greg Abel, who he reports to.

7 Q Would you admit, sir, that disciplining an
8 employee may have a chilling effect on his ability to
9 report that accident, if he was involved in an
10 accident or a near miss?

11 A I guess I would say that that's speculating
12 based upon the individual. We are trying to breed a
13 culture that safety is important and that safety
14 should be recognized and addressed and people should
15 come forward and feel comfortable coming forward
16 expressing what has occurred so we can then, in turn,
17 make sure that we avoid that safety infraction for
18 all the individuals, their peers, and others, and
19 specifically that individual in the future.

20 Q I'm just saying if an employee knew that
21 his manager's incentive pay was going to be based on
22 whether I report this accident or not and he might
23 terminate me, he may think twice about reporting that
24 accident, may he not?

25 A That's not our expectations. That's not

1 all the communication and effort we take as an
2 organization.

3 Q You don't see that as a chilling effect on
4 him, then? Or have you considered that?

5 A That's -- I think, from my perspective,
6 that's an assumption you're making. It's not one
7 that we intend to have happen in our organization.

8 Q You're saying these safety goals don't
9 result in financial -- well, they do have financial
10 consequences, do they not? They're not based on
11 financial targets, per se, but they obviously have
12 financial consequences that are beneficial, to the
13 extent that people meet these goals; is that correct?

14 A For the nonunion population, it is a factor
15 that the manager considers when measuring their
16 performance and determining their incentive at the
17 year end.

18 Q In your testimony -- I guess it's your
19 rebuttal testimony, and it begins on Page 27 --
20 you're discussing the overtime adjustment that
21 Mr. Schultz had suggested adjustments on, which you
22 disagreed with on Page 28, and there you say,
23 beginning on Line 612, that the -- referring to the
24 staff reductions that will result in significant
25 savings.

1 I think on the prior page, on Line 595,
2 you've indicated that the Company's proposed lost --
3 proposed labor cost assumes no increased manpower
4 except for new plants brought online, and so the
5 rationale of your argument on overtime is you've held
6 the line on staff, but you expect there to be --
7 employees will be working longer hours, do you not?

8 A The position I take on overtime is the fact
9 that we, as an organization, have reduced our
10 staffing in the context of the MidAmerican
11 reorganization. We believe it's a more effective and
12 efficient staff ratio. And that we, in turn, will
13 offer overtime to our employees in a number of
14 different settings. We're in a build cycle, and I
15 think I opened with my summary that we believe that,
16 with the staff complement that we have today and
17 offering overtime, is a more effective approach for
18 each of our states and -- for a variety of reasons
19 that I alluded to, one being that it costs less than
20 adding staff and the labor associated with that.

21 We would have to pay contractors a premium,
22 and we don't want to do that, plus we are also in a
23 position where we're striving to provide opportunity
24 for employees, and oftentimes overtime provides them
25 that opportunity to do different things, do more of

1 the things that will enable them to progress in their
2 career more expediently, which may provide
3 promotional opportunity for them down the road.

4 Q In particular, on Page 28, then, you said
5 there's a need for employees to work overtime, in
6 particular, to restore services and to ensure safety.
7 Wouldn't working overtime actually make it more
8 likely that there would be an accident, with fewer
9 employees?

10 A Again, from my perspective, that's
11 speculative. The way in which we've structured our
12 efforts during overtime outages, we believe that
13 we're not positioning our employees in a situation
14 where they are unsafe for themselves or the customers
15 or their peers that they're working towards and
16 working with.

17 Q But it's because of these staff reductions
18 that the employees are more productive; is that
19 correct?

20 A That's one byproduct.

21 Q Have you evaluated the extent that -- where
22 the overtime is going to be incurred and how much
23 more you'll need?

24 A Well, we have factored in this case an
25 expectation of the overtime for 2008.

1 Q In terms of hours?

2 A I don't have that in terms of hours. Each
3 of the businesses establish that, but I don't have
4 that information.

5 Q Well, when you talk about the staffing
6 level, basically you're indicating that they're the
7 same, essentially, as they were in 2007; is that
8 correct?

9 A Subject to check, I believe it is in close
10 proximity to the 2007 levels.

11 Q And 2007 was fewer than 2006, was it not?

12 A That would be correct.

13 Q I was just looking at Mr. McDougal's
14 testimony -- rebuttal testimony. I guess it's called
15 1R-RR, and on Page 11.57 there's a kind of a history
16 of manpower from July 2006 to June 2007, indicating,
17 in July '06, 5,898.5 employees; in June '07, 5,589.
18 That's a decrease of about 300 employees. Does that
19 conform with your understanding of the decrease in
20 personnel for the Company?

21 A I think it would be more appropriate to
22 have that responded to by Mr. McDougal.

23 Q Okay. Well, the figure that he comes up
24 with, as an average, is 5,704 employees for Rocky
25 Mountain Power. That would include -- what is it,

1 Pacific Energy? Is that correct?

2 A Subject to check, that number should be
3 inclusive of PacifiCorp Energy, Rocky Mountain Power,
4 Pacific Power, so all of the employees under
5 PacifiCorp of the Company.

6 Q PacifiCorp Energy really -- that's where
7 the power supply basically is generated and produced,
8 is it not?

9 A Yeah. That would be how the Company
10 defined that entity previously, as power supply.
11 It's all of our thermal operations. Our wind, our
12 hydro all falls within that.

13 Q We kind of used Rocky Mountain Power as the
14 applicant, but, really, they're applying -- what they
15 get here will affect PacifiCorp Energy as well and
16 the staffing and their operations, because it's
17 based -- the revenues and costs are based on
18 PacifiCorp Energy, as well as just Rocky Mountain
19 Power, right?

20 A That's not my area of expertise. I would
21 not be the best person to answer that question.

22 Q Well, but you are involved in -- you are
23 the director of human resources for all three
24 companies, are you not?

25 A That's correct.

1 Q Now, with those reductions of about 300
2 employees over the last several years, a number of
3 those came as a result of the severance program; is
4 that correct?

5 A There was an element of severance
6 reduction. There were a number of employees that
7 left from 2006 through 2007.

8 Q And I'm looking at your testimony --

9 MS. RACKNER: Mr. Chairman -- and I don't
10 mean to cut Mr. Sandack off, but I'm wondering if --
11 he appears to be looking towards questions that would
12 have been better directed to Mr. McDougal. Now,
13 Mr. McDougal has been on and off the stand. I've
14 waited quite some time to object to a lot of matters
15 that weren't contained and weren't the subject of
16 Mr. Wilson's testimony.

17 I guess I'd like to ask if counsel could at
18 least expedite his examination of Mr. Wilson.

19 MR. SANDACK: This line of questioning
20 refers directly to his testimony.

21 Q At Page 17 of your direct testimony, you've
22 referred to the restructuring by MEHC in the severed
23 positions and the number of positions that
24 essentially have been severed as a result of the CIC
25 severance program.

1 A Can you point to -- was it Page 16 or 17 of
2 my direct testimony?

3 Q I've got it on Page 17.

4 A And which line is that?

5 Q Well, beginning with Line 373, the
6 questioning discussing restructuring.

7 A All right.

8 Q The question you were asked, "Have those
9 positions been backfilled?" And in your testimony
10 you indicated, "Basically, to a small extent," and
11 you attached Exhibits 5 and 6, indicating the number
12 of positions that have or have not been backfilled.
13 Are you familiar with that testimony?

14 A I am.

15 Q I was looking at those exhibits, Number 5.
16 I didn't make a count of those, but it's a sizable
17 number of positions. I did make a rough count of the
18 number in generation that were severed. It was about
19 18 of them, and two of the 18 had been backfilled.

20 A If you don't mind, I'll stop you there.
21 You're looking at Exhibit 5, which has the heading of
22 "Nonexecutive CIC Severance"?

23 Q Yes.

24 A And you're referring to whether or not the
25 position was backfilled.

1 Q Right.

2 A Okay. Then it would be appropriate to look
3 at the far right column, "Replaced, yes/no," and the
4 answer is, "No, not replaced" for the first five
5 pages.

6 Q All right. There were two in generation on
7 the last page that I found that --

8 A And there were a total of 17 out of five
9 pages that have been backfilled, and you're
10 referencing two within generation?

11 Q I'm just referring to generation. I'm
12 taking that as an example.

13 A All right.

14 Q Now, first of all, what is CIC? Who is
15 subject to CIC severance?

16 A I believe that I answered that slightly
17 earlier. Change in control is what CIC stands for,
18 and it was a program -- it was a policy that was
19 provided to, from an eligibility perspective, all
20 nonunion employees.

21 Q Okay. So none of this -- these figures,
22 then, have to -- these adjustments that you've made
23 in terms of manpower, have to do with employees --
24 bargaining unit employees that have been severed or
25 who have left their position for one reason or

1 another, by attrition or retirement, since MEH took
2 ownership?

3 A I'm not sure I understand your question,
4 sir.

5 Q I guess what I'm trying to do is -- in your
6 discussion of the testimony, for example, on the very
7 next page, you talk about when employee -- when
8 positions have been backfilled, you state three
9 things essentially must occur. The human resources
10 must approve it with the president or the head of the
11 business unit --

12 A And you're referring to Page 18, Lines 385
13 through 391.

14 Q Right. Right. Those three tests -- and
15 the people that are involved had to make the
16 determination whether to backfill those nonbargaining
17 unit positions; is that correct?

18 A That is correct.

19 Q Do those also apply to backfilling
20 bargaining unit positions?

21 A No, those do not.

22 Q And is there such a test?

23 A Not that I'm aware of, no.

24 Q Is it up to the vice-president of --

25 CHAIRMAN BOYER: Mr. Sandack, I think he's

1 testified a couple of times that he really has no
2 oversight over the union workers and that there's
3 another person directed to do that.

4 MR. SANDACK: All right.

5 Q But you do testify to the staffing levels
6 that you're asking for the revenue determination
7 being made upon. Are you not familiar with what the
8 need for the staffing level outside of nonbargaining
9 unit personnel, then?

10 A Well, it's the business's responsibility to
11 determine the number of employees to support their
12 business need. It's not my responsibility to set
13 those staffing levels.

14 Q I didn't ask you if it was your
15 responsibility. I'm just -- are you familiar with
16 what their requests have been for staffing? Are you
17 involved in putting those figures together for
18 purposes of this proceeding?

19 A For the union employees, I'm not
20 responsible for that. I'm not part of that that
21 makes up the determination of those levels.

22 Q Okay. Who is that?

23 A That would be the responsibility of the
24 business leadership.

25 Q Do you know if that personnel -- is that --

1 do you know if it's the vice-president of the
2 particular company or business unit that they answer
3 to that's involved in those decisions?

4 A Well, those decisions would be made, again,
5 by the management over those positions and determined
6 based upon their justification and their discussions,
7 I would speculate, with the vice-president and then,
8 in turn, with the business unit president over that
9 area.

10 Q Well, I guess what concerns me somewhat is
11 you've given testimony here about how you've
12 established these goals. You've held manpower costs
13 down, and you've done all this with the idea of still
14 meeting safety standards and providing reliable
15 service, but you, frankly, don't have any idea if
16 that's the case or not because you're not involved in
17 the bargaining unit, and that's like 60 percent of
18 the workforce, is it not?

19 MS. RACKNER: I'm going to object. I think
20 the question is argumentative and it mischaracterizes
21 what Mr. Wilson has said.

22 MR. SANDACK: Well, I just -- his testimony
23 is they've done all this ensuring safety and
24 reliability, and if he doesn't have the foundation
25 from which to base that testimony, then it should be

1 stricken.

2 CHAIRMAN BOYER: Okay. Why don't we try to
3 ask a simple question of Mr. Wilson, if we can. Is
4 the nature -- I don't -- I'm not sure how this
5 questioning relates to the revenue requirement, but
6 are you asking him if the reduction in force through
7 CIC and other means, through attrition, is increasing
8 safety problems? Is that what you're trying to ask?

9 MR. SANDACK: Well, I think it does go --it
10 basically goes to prudence, and we're trying to probe
11 -- I'm trying to probe whether the Company is being
12 prudently managed. We think that there are serious
13 areas of deficiency in that respect. And here's a
14 gentleman who, on his direct testimony, indicates his
15 primary responsibility includes managing the
16 Company's human resource function, including
17 compensation benefits, compliance, staffing,
18 training, development, employee and labor relations,
19 and payroll, and "I focus on attracting and
20 obtaining, motivating qualified employees," and he
21 goes on to continue making testimony about how they
22 are able to hold the line on these costs, in spite of
23 all these employee reductions over the year without
24 compromising safety or reliability, and now he's
25 telling us, "Well, I don't really know the answer to

1 that, because I just handle nonbargaining, and you
2 would have to defer to someone else," in terms of
3 these manpower questions that I've raised.

4 If he's not the witness to do it, that's
5 fine, but, on the other hand, I don't think they can
6 have it both ways. It appears to me that his
7 testimony, the foundation for it, leaves quite a bit
8 in question. That's my point. I'm not going to be
9 able to get anywhere with my questions because he
10 doesn't know how these plants are staffed,
11 apparently, and that's the witness I think they're
12 offering for the staffing levels.

13 He's testified, in response to
14 Mr. Schultz's -- in rebuttal of Mr. Schultz's --
15 about how vacancies come and go and how we'll fill
16 them from time to time, but, frankly, he doesn't seem
17 to have much of a clue.

18 CHAIRMAN BOYER: Well, you know, he did
19 testify earlier about the emphasis on safety under
20 the new ownership, how safety-related incidents, he
21 thought, were lower than in the past. Do you have
22 any reason to doubt those statistics? Is that where
23 you're going?

24 MR. SANDACK: Well, my -- I've lost my
25 mike.

1 CHAIRMAN BOYER: You probably touched the
2 button.

3 MR. SANDACK: Okay. Am I on?

4 CHAIRMAN BOYER: You are on now.

5 MR. SANDACK: I'm not challenging those
6 figures, per se. I look at Mr. -- he doesn't appear
7 to know about those, either. I mean, he said -- I
8 asked him about the -- what the reportable lost time
9 accident rate was of .17 and the reportable incident
10 rate of 2.19. He didn't know what that was.

11 I know that Mr. Walje, in his testimony --
12 excuse me. He put in Mr. Walje's 2007 goals, which
13 says that they're supposed to have fewer than five
14 lost time accidents. And I think that, again, if
15 you're considering incentive pay, I do think it
16 important to consider that -- what goes into time and
17 incentive and making it personal between a
18 disciplinary decision of a manager, which may well be
19 unrealistic goals. Five for Rocky Mountain Power is
20 something to consider in terms of the propriety of
21 these incentive payments at all, yes.

22 MS. RACKNER: Mr. Chairman, if I could, I'd
23 like to respond to some of the comments that
24 Mr. Sandack just made. I'd first like to point out
25 that the Company sponsored testimony and offered for

1 cross examination two witnesses who do have direct
2 responsibility for organized labor, both Mr. Walje
3 and Mr. Bennion, and my understanding is Mr. Sandack
4 waived cross examination of those witnesses, which is
5 why they haven't appeared here today.

6 Mr. Wilson's testimony does refer to safety
7 and reliability, but only for quite limited purposes,
8 and I don't think that it's quite fair to suggest
9 that, as vice-president of -- excuse me, as manager
10 of --

11 CHAIRMAN BOYER: Director.

12 MS. RACKNER: Director of human resources,
13 thank you, that Mr. Wilson ought to be asked the
14 questions, that if Mr. Sandack wanted to be
15 answered -- wanted answers to, that he should have
16 directed to either Mr. Walje or Mr. Bennion.

17 And I'd also like to point out that, as far
18 as I know, Mr. Sandack is not proposing a particular
19 adjustment to revenue requirement. I'm not really
20 sure where this line of testimony is going with
21 respect to the live issues in the case.

22 MR. SANDACK: Well, Mr. Wilson's testimony
23 was referred to by Mr. Walje in terms of these
24 issues, and Mr. McDougal, as well, referred to
25 Mr. Wilson in terms of these issues. And I think

1 I've made my points. I'm not going to pursue the
2 examination any further, because I think he does lack
3 foundation, apparently, to some of these very
4 critical areas.

5 Mr. Bennion was testifying to areas of
6 service, performance, and reliability, which is
7 totally another thing, so I thought it was fair to
8 raise these questions with him. I assumed that he
9 had the knowledge, based on the testimony that I just
10 read, and if he doesn't, fine. Maybe I will have to
11 call those other witnesses.

12 CHAIRMAN BOYER: Okay. Thank you,
13 Mr. Sandack.

14 Before we proceed, we'll need to take some
15 inventory here, but, Mr. Ginsberg, did you wish to
16 move admission of DPU Cross Exhibit 1? That was the
17 Hewitt --

18 MR. GINSBERG: Yes.

19 CHAIRMAN BOYER: Any objection to the
20 admission of DPU Cross Exhibit 1?

21 MR. PROCTOR: No.

22 MR. DODGE: No objection.

23 CHAIRMAN BOYER: Thank you. It's admitted
24 into evidence, then.

25 Okay. Are we within striking distance of

1 completing our cross examination this afternoon?

2 Mr. Mattheis nods yes.

3 MR. DODGE: I have no questions.

4 MR. MATTHEIS: No questions.

5 CHAIRMAN BOYER: And Mr. Reeder has --

6 Madame Reporter, are you okay to go for a
7 few more minutes and see if we can --

8 THE REPORTER: Only if Mr. Reeder speaks
9 into his mike and speaks slowly, yes.

10 CHAIRMAN BOYER: You have conditional
11 approval there, Mr. Reeder.

12 (Discussion off the record.)

13 CHAIRMAN BOYER: Do you need a break at
14 this moment or --

15 THE REPORTER: That would be good. Yeah.

16 CHAIRMAN BOYER: All right. Let's take a
17 five-minute break and come back, and then we'll go to
18 Mr. Reeder's cross examination.

19 (Recess, 5:08 p.m.)

20 (Reconvened, 5:16 p.m.)

21 CHAIRMAN BOYER: Okay. Let's go back on
22 the record.

23 Now we've come to the point in the day when
24 we're going to hear cross examination from Mr. Reeder
25 of Mr. Wilson.

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CROSS EXAMINATION

BY MR. REEDER:

Q Mr. Wilson, is the Company self-insured or do you buy commercial insurance?

A The Company is self-insured.

Q Mr. Wilson, have you had occasion to examine the Utah-only per capita costs of health insurance?

A No, I have not.

Q Mr. Wilson, have you had occasion to examine the Utah-only growth rates on the cost of health insurance?

A No, I have not.

MR. REEDER: I have nothing further.

CHAIRMAN BOYER: Nicely done, Mr. Reeder. Mr. Mattheis?

MR. MATTHEIS: No questions. Thank you,

Your Honor.

CHAIRMAN BOYER: Okay. Well, let's turn to the commissioners.

COMMISSIONER CAMPBELL: Just one.

CHAIRMAN BOYER: Commissioner Campbell has a question.

COMMISSIONER CAMPBELL: Just one, just to make sure I understand the Company's position, and

1 I'm going to use the word -- I'm going to try to
2 avoid the word "base," but the basic pay -- I'll use
3 "basic." The basic pay of your competitors, you
4 equate that to what you call your base and incentive?

5 THE WITNESS: That is correct.

6 COMMISSIONER CAMPBELL: And so if one of
7 your competitor's employees didn't go to a meeting or
8 didn't comply with a federal law, I mean, that would
9 just be considered part of the basic duties they
10 have, right?

11 THE WITNESS: That is correct.

12 COMMISSIONER CAMPBELL: And all your
13 program does is take some of those basic duties and
14 puts them at risk so -- for your employees?

15 THE WITNESS: That would be correct.

16 COMMISSIONER CAMPBELL: Okay.

17 CHAIRMAN BOYER: I have a question related
18 to the line of questioning that Mr. Proctor did
19 earlier. Is it fair to say that your base salary --
20 the base salary of your employees covers ordinary
21 work responsibilities? For example, if I work for
22 the Company and I were an accountant, which I'm not,
23 and I were assigned to do, you know, some kind of
24 cost accounting, and I did that, I get my base
25 salary. Do the incentives, the 70 percent and the 30

1 percent -- would it be fair to say that those cover
2 extraordinary kinds of services or performance --

3 THE WITNESS: No, because --

4 CHAIRMAN BOYER: -- or not?

5 THE WITNESS: No. I apologize. No,
6 because when we look at your position externally to
7 the marketplace, our competitors are delivering a
8 base and a target incentive for the scope and
9 responsibilities as an accountant, which would
10 encompass those responsibilities, so the element of
11 your pay that is at risk is if you underperform
12 relative to those key responsibilities.

13 CHAIRMAN BOYER: Okay. All right. I think
14 I understand that. It's sort of a deduction if you
15 don't perform well, rather than an add-on if you do
16 perform well?

17 THE WITNESS: That would be correct.

18 CHAIRMAN BOYER: Okay. That helps me.

19 Thank you very much.

20 Ms. Rackner?

21 MS. RACKNER: Thank you. I have just a few
22 questions.

23 REDIRECT EXAMINATION

24 BY MS. RACKNER:

25 Q Mr. Wilson, you said -- I want to go back

1 to the question about merit pay, and you said that at
2 the beginning of the year merit pay is set and that
3 there's a pool of dollars, so, for instance, if
4 there's going to be a 2.25 percent merit increase
5 that year, there's a pool of dollars equal to 2.25
6 percent of the employees' salaries and that that will
7 be allocated at the manager's discretion. Do you
8 have that in mind?

9 A I do.

10 Q Is the entire pool of dollars going to be
11 distributed under the Company's policy?

12 A Not necessarily. Actually, I believe that
13 just slightly below the overall pool was spent in
14 2007, but the expectation is, on average, that those
15 funds would be allocated to the employees based on
16 performance.

17 Q And I have the same question with respect
18 to the entire pool of incentive pay dollars that are
19 allocated. Is it the Company's intent that year
20 after year the entire target amount of incentive pay
21 will be distributed to employees?

22 A It is the Company's intent.

23 Q And in the event that the Company has a
24 lean year where, let's say, expenses are down and
25 they expect lower profits, would the Company then

1 decide to give employees less incentive pay in order
2 to make up for what might otherwise be a loss?

3 A I believe, as I was trying to describe
4 earlier, that, based on the size of our employee
5 population, there will be times where certain
6 businesses or certain departments will be
7 underperforming and individuals will be
8 underperforming, and those individuals will see less
9 incentive during those periods of time; however,
10 again, based on the size, there will be parts of our
11 organization that over- or outperform, but then, in
12 turn, have the ability to be recognized above target
13 for their above-target performance.

14 Q So, regardless of the financial performance
15 of the overall Company, the goal is to pay the entire
16 pool of target incentive pay dollars to employees
17 year after year?

18 A That is correct.

19 Q I want to stay with incentive pay and just
20 perhaps clear up some confusion that I think may have
21 been occurring in your colloquy with Mr. Ginsberg.
22 You talked about two types of sets of goals on which
23 employees are judged under the incentive pay program,
24 and you referred to individual goals and you referred
25 to Company goals. Do you have that testimony in

1 mind?

2 A I do.

3 Q And if I have you correctly -- I just want
4 to clarify that the exhibit that was attached to your
5 rebuttal testimony, which would have been Exhibit 5,
6 EDW-5R-RR, those are examples of the individual
7 goals; is that correct?

8 A That is correct.

9 Q And those individual goals are called
10 individual goals because each individual employee has
11 their own separate set of goals; is that correct?

12 A Right. These are unique to each
13 individual.

14 Q And when you referred to Company goals --
15 and I believe it was actually Mr. Proctor who was
16 questioning you, and it appeared to me, at least,
17 that there was some confusion, that Mr. Proctor may
18 have been assuming that the goals set in Mr. Walje's
19 goal sheet were the Company goals. Now, my
20 understanding is that those aren't the Company goals
21 that you were referring to, are they?

22 A No. The Company goals that I was
23 attempting to refer to were the six goals that each
24 employee is responsible for. It's not unique to each
25 individual. And the example of those six -- I would

1 be more than happy to read those six to you, if
2 you --

3 Q Yes, I think that you should, because I
4 think it will clarify the record.

5 A Okay. In addition to the individual goals
6 that each employee has, they also are responsible for
7 performing against six performance factors, or
8 behaviors, as we're defining them, one being customer
9 focus; two, job knowledge; three, planning and
10 decision making; four, productivity; five, building
11 relationships; and six, leadership.

12 Q Thank you. Mr. Ginsberg also asked you
13 whether you applied a productivity factor to arrive
14 at labor costs in this case, and you said that you
15 did not, but that there were efficiencies assumed in
16 the case, and I wanted to ask you a little bit more
17 about that. Haven't you also testified that the
18 Company employees are doing more work, due to load
19 growth, with the same amount of employees?

20 A That's correct.

21 Q Would you consider that a productivity
22 factor?

23 A I would define that as a productivity
24 factor, yes.

25 MS. RACKNER: I have no other questions.

1 CHAIRMAN BOYER: Thank you.

2 I'm going to take the prerogative to ask
3 another question, because I may have muddied the
4 waters with my series of questions.

5 In a given year, let's assume that the
6 incentive pool of monies is fixed at 3.5 percent of
7 total salaries.

8 THE WITNESS: That would be the merit
9 amount?

10 CHAIRMAN BOYER: The merit amount.

11 THE WITNESS: Okay.

12 CHAIRMAN BOYER: In that same given year,
13 it's possible, then, that some employees could get 5
14 percent or 10 percent or 20 percent, or something
15 like that, others less, thereby exhausting the pool
16 of merit money?

17 THE WITNESS: That would be correct. And
18 oftentimes individuals may see a higher than the 3.5
19 percent in that example due to not only performance
20 but their position relative to the midpoint, so it
21 provides management the opportunity to address
22 internal equity issues based on performance and move
23 them closer to the market level of compensation in
24 the event that they actually are below.

25 CHAIRMAN BOYER: Okay. Thank you.

1 Mr. Ginsberg?

2 MR. GINSBERG: Can I ask one more question?

3 CHAIRMAN BOYER: Well, you're a little out
4 of time, but --

5 MR. GINSBERG: It will be quick.

6 CHAIRMAN BOYER: Okay. Let's do that, and
7 then we'll give Ms. Rackner an opportunity to
8 redirect.

9 MS. RACKNER: Thank you.

10 RE CROSS EXAMINATION

11 BY MR. GINSBERG:

12 Q When you look at Mr. Walje's list of
13 goals --

14 A This would be the 2008 or 2007, sir?

15 Q EDW-1.

16 MS. RACKNER: That would be the goals that
17 were attached to your direct testimony.

18 Q (BY MR. GINSBERG) Yeah, your direct
19 testimony.

20 A Okay.

21 Q And you look at the fifth goal -- and
22 maybe -- and some of the questions that were asked --
23 the amount that is determined to be available for the
24 incentive awards for each business unit, is that
25 decided separately?

1 A Can you restate the question, please?

2 Q Is the amount for Rocky Mountain Power the
3 percentage or Pacific Power or the other one, the
4 third one, decided separately, or is it the same for
5 all units together?

6 A Each business has, for the incentive, a
7 dollar amount based upon all the employees in that
8 organization that participated in the incentive,
9 their target incentive times their base pay.

10 Q Does the total amount of money available to
11 make the incentives relate to the Goal Number 5 here,
12 achieving targeted Rocky Mountain Power net income?

13 A Well, that is one of, it appears, eight
14 sub-elements of that overall financial goal for Rocky
15 Mountain Power.

16 Q If Rocky Mountain Power did not achieve
17 their targeted net income, would the incentive awards
18 available to Rocky Mountain Power be less than if
19 they did?

20 A That would be a factor that's considered as
21 part of the overall assessment at the end of the
22 year.

23 Q So the answer is yes?

24 A That is a factor of the Performance Factor
25 Number 5.

1 Q And that's how the overall amount is
2 achieved, determining whether these various factors
3 are met?

4 A Based on assessment of each factor,
5 correct.

6 MR. GINSBERG: Thank you.

7 CHAIRMAN BOYER: Ms. Rackner, any redirect?

8 RE-REDIRECT EXAMINATION

9 BY MS. RACKNER:

10 Q Mr. Wilson, I want to follow up on a
11 question that Mr. Ginsberg asked you. When you set
12 the target incentive for any particular business
13 unit, that's based on an attempt to achieve market
14 average compensation; is that not correct?

15 A We set it for each employee.

16 Q Correct.

17 A Okay.

18 Q And the total number of dollars that is
19 available to a business unit to incentivize their
20 employees, that's based on -- I suppose it would be
21 the sum of those target incentive pay amounts of
22 employees in that business unit; is that correct?

23 A That would be correct.

24 Q So would it be fair to say that the target
25 incentive pay available to a business unit is not

1 based on the financial performance of that business
2 unit, but, rather, is based on an attempt to achieve
3 market average compensation?

4 A And based on individual performance of that
5 individual.

6 Q Right. So that if an individual within
7 that business unit is judged to have not performed as
8 expected, that particular employee would receive less
9 than the target amount, correct?

10 A That is correct.

11 Q But isn't it true that the business unit
12 itself, regardless of its financial performance in a
13 particular year, would distribute -- or at least
14 attempt to distribute -- the target amount of
15 incentive pay?

16 A The total amount per that business unit,
17 yes.

18 MS. RACKNER: Thank you.

19 CHAIRMAN BOYER: Two quick matters of
20 housekeeping. First of all, may I compliment counsel
21 and the parties for working together cooperatively to
22 come up with this witness schedule, and the related
23 housekeeping matter is that we intend to follow the
24 schedule to help accommodate travel schedules and so
25 on, so tomorrow we will reconvene at nine o'clock in

1 the morning and we will hear from witnesses Mark
2 Garrett, Helmuth Schultz, and Roger Ball, and with
3 that, we're in recess, then, until nine o'clock
4 tomorrow morning.

5 (Whereupon the taking of the hearing was
6 concluded at 5:30 p.m.)

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STATE OF UTAH)
) ss.
COUNTY OF SALT LAKE)

I, RENEE L. STACY, Certified Shorthand Reporter, Registered Professional Reporter and Notary Public for the State of Utah, certify:

That the foregoing transcript, consisting of Pages 1 to 273, was stenographically reported by me at the time and place hereinbefore set forth; that the same was thereafter reduced to typewritten form, and that the foregoing is a true and correct transcript of those proceedings.

I further certify that I am neither counsel for nor related to any party to said action nor in anywise interested in the outcome thereof.

IN WITNESS WHEREOF, I have subscribed my name and affixed my seal this 9th day of June, 2008.

RENEE L. STACY, CSR, RPR
Notary Public in and for the
County of Salt Lake, State of Utah

My Commission Expires:

November 9, 2011

