

1 **Q. Are you the same Gregory N. Duvall who has previously testified in this**
2 **proceeding?**

3 A. Yes. I filed direct testimony in this case.

4 **Purpose of Testimony**

5 **Q. What is the purpose of your supplemental testimony?**

6 A. I present the Company's supplemental net power costs that are adjusted based on
7 the Commission Order in Docket No. 07-035-93.

8 **Q. What are the proposed normalized net power costs in this supplemental**
9 **filing?**

10 A. The normalized net power costs for the twelve months ending June 2009 are
11 approximately \$461 million on a Utah allocated basis, or \$1.109 billion system-
12 wide. The Company's net power cost study is provided as Confidential Exhibit
13 No. RMP__(GND-1S). The allocation of total Company net power costs to
14 Utah is presented in Exhibit No. RMP__(SRM-2S) in Mr. McDougal's
15 supplemental testimony.

16 **Q. What has changed since the Company's filing on July 17, 2008?**

17 A. Based on the Commission Order on August 11, 2008 in Docket No. 07-035-93,
18 the Company has identified three categories of adjustments to its July filing, and
19 updated its net power costs accordingly. The list of specific changes is provided
20 as Exhibit No. RMP__(GND-2S). My testimony below provides additional
21 detail on these changes.

22 **Q. Please briefly describe the three categories of changes.**

23 A. The first category of adjustments includes the ones that either have already been

24 included in the Company's July filing or made in this supplemental filing, such as
25 revised dispatch of the gas plants and prices of the Sunnyside qualifying facility
26 contract. This category also includes the adjustments that are made based on the
27 Company's most recent available data, such as Hermiston losses and Currant
28 Creek outage rate. These were described in my direct testimony.

29 The second category of adjustments includes the ones that the Commission
30 ordered but the Company has not made in this supplemental filing either because
31 they are no longer applicable, such as revised dispatch of West Valley units, or
32 because the Company continues to support its original position in this case. For
33 adjustments such as the modeling and pricing of the wholesale power sales
34 contract between the Company and the Sacramento Municipal Utility District
35 ("SMUD") the Company requests that, based on the evidence presented in this
36 case, the Commission revisit the adjustments in this case.

37 The third category of adjustments are for updated information since the
38 Company's filing in July, which include modeling the wind integration charge
39 proposed by the Bonneville Power Administration ("BPA") for the generation
40 from Leaning Juniper and Goodnoe Hills, updated short term firm extracts, and
41 coal costs.

42 **Category Two Adjustments**

43 **SMUD Contract**

44 **Q. What is your recommendation on the pricing of the SMUD contract?**

45 A. I recommend the Commission make a *price* imputation of \$37 / MWh for the
46 SMUD contract consistent with the orders in PacifiCorp's 1999 and 2001 general

47 rate cases.

48 **Q. Why is your recommendation different than the treatment ordered by the**
49 **Commission in Docket No. 07-035-93?**

50 A. In the 1999 rate case, the Commission approved an imputed price of \$37 per
51 MWh. In reaching that conclusion, the Commission was clear that an imputation
52 decision (which is essentially the same thing as a prudence decision) “should be
53 made *in light of circumstances existing at the time*. This view continues to be
54 appropriate and we will apply it in this Docket. Since the contract was below-
55 market when signed, the task before us is to find the rate, *contemporaneous with*
56 *the date of the contract*, to use as the basis for revenue imputation.”¹ The
57 Commission accepted the \$37 per MWh price from the SCE contract as a proxy
58 for the price that would have been prudent under the SMUD contract.² In the
59 revenue requirement order in the 2001 rate case (Docket No. 01-035-01), the
60 Commission reaffirmed the \$37 per MWh imputed price.³ In Docket No. 07-035-
61 93, the Commission set an imputed price of \$58.46 per MWh, effectively
62 converting the original imputed *price* of \$37 per MWh into an imputed *revenue*

¹ *Re PacifiCorp*, Utah PSC Docket No. 99-035-10, 201 P.U.R. 467, 498 (May 24, 2000). (emphasis added).

² Coincidentally, the \$15.46 per MWh imputed revenue resulting from the SCE contract price was also a fair approximation of taking the \$94 million upfront payment and amortizing it over the life of the contract. See Exhibit DPU-SR, Dalton Surrebuttal/3, l. 41-4, l. 44.

³ In the revenue requirement order in 2001 rate case, the Commission erroneously left the door open for an increase in the imputation level and thus backed off from its unequivocal 1999 ruling that its role in an imputation issues was to determine the proper amount *as of the date of the contract*. Although this language in the 2001 ruling was incorrect, it was not appealable by the Company because the Company was not harmed by the “dicta,” and the issue was not ripe.

63 adjustment of \$37 per MWh, to which the Commission then added the current
64 contract price of \$21.46 per MWh. Whether this outcome was the result of a
65 calculation error or was an intentional change in the Commission's approach to
66 the SMUD contract, the result was unsupported by the record and by applicable
67 law and precedent.

68 **Q. Was the theory of the SMUD pricing analysis used by the Commission in**
69 **Docket No. 07-035-93 correct?**

70 A. No. the underlying theory of the analysis adopted by the Commission—which is
71 that the imputed price of \$37 per MWh was designed to impute revenues at a
72 level tied to return the \$94 million lump sum payment to customers—is incorrect.
73 A review of the Commission's earlier orders on the SMUD contract demonstrates
74 that the Commission set the imputed price for the contract at a level that
75 approximated market prices at the time of the contract. While the \$94 million
76 lump sum payment may have supported the Commission's decision to impute a
77 higher than actual price to the contract, the imputed price was never explained to
78 be tied to "cashing out" the lump sum payment.

79 **Q. Do you have any additional support for your recommendation on the pricing**
80 **of the SMUD contract?**

81 A. Yes. The Commission has long recognized that the prudence of a utility decision
82 is to be judged based on the facts and circumstances known or that should
83 reasonably have been known to the utility at the time it made its decision. It is
84 inappropriate to judge the decision based on hindsight or new information. When
85 the Commission reviewed the SMUD pricing issue in 1999 and determined that

86 an imputed price of \$37 per MWh was appropriate, it necessarily determined that
87 based on information known to or that should have been known to the Company
88 when it entered into the SMUD contract in 1987, \$37 per MWh was the
89 appropriate imputed price. That imputation cannot change based on new
90 information or circumstances in 2008 that could not have been known to the
91 utility in 1987 when it entered into the SMUD contract. Accordingly, increasing
92 the imputation violates the well-established prudence standard. Finally, taking
93 into consideration new information or circumstances to increase the SMUD
94 imputation and decrease the Company's net power costs also results in
95 asymmetrical ratemaking. The Commission has not considered new information
96 or circumstances demonstrating the increased value to customers of various other
97 Company contracts, such as the BPA peaking contract or the Hermiston gas
98 contract.

99 **Q. What is your recommended method to normalize the SMUD contract**
100 **energy?**

101 A. I recommend the use of GRID to normalize the SMUD contract energy which is
102 the method used to normalize the output of other purchase and sales contracts.

103 **Q. Why are you recommending a normalization method that differs from that**
104 **ordered by the Commission in Docket No. 07-035-93?**

105 A. The GRID normalization method optimizes the output of purchase and sales
106 contracts against market prices. I believe this is the preferable method to
107 normalize contracts.

108

109 **Q. How did the Commission normalize the output of the SMUD contract in**
110 **Docket No. 07-035-93?**

111 A. The Commission used four years of history to “normalize” the output of the
112 SMUD contract.

113 **Q. Does the Company oppose the use of four years of history to normalize the**
114 **SMUD contract output?**

115 A. Yes, if that is the only contract that is normalized using that method. It may well
116 be that using four years of history is an acceptable methodology for normalizing
117 the output of the SMUD contract, but if indeed it is an acceptable methodology it
118 should be consistently applied. If the technique is accurate, then the same
119 technique should be applied to analyze all similar contracts. The point here is
120 quite simple: it is unfair and inconsistent to arbitrarily pick one large third-party
121 contract from a much larger group of third-party contracts and treat it for
122 regulatory purposes differently than all others are treated.

123 **Transmission Imbalances**

124 **Q. Why doesn't the Company make an adjustment for transmission**
125 **imbalances?**

126 A. The Company understands that the Commission ordered this adjustment because
127 “(t)he Company does not rebut the inclusion of transmission imbalance charge” in
128 its testimonies. In response to the Commission’s order, the Company provides the
129 following evidence that there is no need for an adjustment because costs and
130 revenues are already matched.

131

132 **Q. What are transmission imbalances?**

133 A. Transmission imbalances refer to the deviation of scheduled generation and actual
134 generation. Because the Company is the control area operator, it is responsible to
135 balance the load and resources within the control area at any given time. The
136 amount of energy actually generated by the third party generators often does not
137 match what they schedule. When this occurs, the Company is required to supply
138 power to meet shortages or absorb surplus generation.

139 **Q. How are other parties charged or paid for the imbalances?**

140 A. Based on the FERC tariff, if the deviation is within one percent, the Company is
141 paid or pays the market prices, depending on whether the Company needs to
142 deliver or receive power for the differences between scheduled and actual
143 generation. If the deviation is beyond a set percentage, the Company is paid with
144 a percent of “premium” or pays a percent of “discount” from the market prices,
145 depending on the directions of the differences. When the deviation caused by
146 non-intermittent generators becomes even bigger, the “premium” and “discount”
147 becomes bigger.

148 **Q. Doesn't that mean the Company receives the benefits from such “premiums”
149 and “discounts”?**

150 A. No. When the Company pays other parties or gets paid by other parties for
151 imbalances, it is only to compensate the Company for the cost incurred in
152 providing the imbalance service. The imbalance occurs within-the-hour, where
153 there is no market for transactions to cover such imbalances. In addition, the
154 amount of energy purchased or sold, or even whether it is a purchase or a sale, is

155 not known to the Company until after the hour when power schedules and actual
156 generation can be compared to determine if the Company received or supplied
157 power. As the result, the Company has to either back-down its own low-cost
158 generation or have additional generation available to cover the load. The
159 “premium” or “discount” is intended to be an incentive for the third parties to
160 minimize the imbalances, rather than a benefit or economic gain to the Company,
161 which is the underlying assumption in the methodology ordered by the
162 Commission in Docket No. 07-035-93. In addition, consistent with the perfect
163 foresight assumed in GRID, there are no transmission imbalances in its
164 normalized modeling, which is also the same reason that the Company does not
165 model the payments to BPA for imbalances caused by scheduling the generation
166 from the Leaning Juniper and Goodnoe Hills facilities through BPA’s system.

167 **Biomass**

168 **Q. Why doesn’t the Company make an adjustment for the Biomass non-**
169 **generation agreement?**

170 A. The Company currently does not have a contract with Biomass for non-
171 generation. An agreement was entered into with Biomass prior to the rebuttal
172 phase of Docket No. 07-035-93, but the agreement does not have an annual non-
173 generation provision. The calculation of a non-generation adjustment would be
174 dependant on both the incremental price of hog fuel and the market price of
175 power. Neither party has any material control over the prices, nor is there any
176 reasonable correlation between the price of hog fuel and the market price of
177 power. Therefore, it is neither known nor measurable as to the frequency and

178 amount of non-generation adjustments..

179 **Category Three Adjustments**

180 **Wind Integration**

181 **Q. Please explain what changes the Company has made to the wind integration**
182 **charges for Leaning Juniper and Goodnoe Hills.**

183 A. BPA has proposed to charge for wind integration beginning October, 2008.
184 Because the Company's Leaning Juniper and Goodnoe Hills wind facilities are
185 interconnected to BPA's transmission system, the Company is expected to incur
186 such expenses for these two projects.

187 **Q. Has the Company updated the reserve requirement modeling for the Leaning**
188 **Juniper wind facility?**

189 A. Yes. The GRID study no longer includes reserve requirements for Leaning
190 Juniper because BPA provides the reserves for the facility. The charge for these
191 reserves is included in the wheeling expenses. This adjustment lowers net power
192 costs.

193 **Coal Costs**

194 **Q. Why are the coal costs updated?**

195 A. The coal costs have been updated to reflect the most recent information. Coal
196 costs have increased by approximately \$12.9 million; costs for the captive mine
197 operations increased by \$13.8 million and contract costs decreased by
198 approximately \$0.9 million. The plants served by the captive mine operations
199 reflect updated mine plans prepared in August 2008. The reduction in contract
200 costs is primarily due to lower diesel fuel costs.

201 **Other Changes**

202 **Q. Are there any other changes since the July filing and included in the third**
203 **category of changes?**

204 A. Yes. As the result of including the Commission ordered adjustments, it is no
205 longer necessary to screen the Chehalis plant. Therefore, the night screen for the
206 Chehalis has been removed. And also, because the GRID model does not capture
207 the startup costs of the gas-fired units that are not included in any other FERC
208 accounts, a line item is added to the net power cost report to capture the startup
209 fuel costs of the gas-fired units, together with the adjustments made for the O&M
210 costs associated with the additional startups required to screen the gas-fired units.

211 **Forward Price Curve**

212 **Q. Have you made updates to the official forward prices curve?**

213 A. No. The forward price curve that is used in this supplemental filing remains the
214 Company's June 30, 2008 Official Forward Price Curve which is the most recent
215 Official Forward Price Curve available at the time of the supplemental filing.

216 **Q. What prices are included in the Company's official forward price curve?**

217 A. The official forward price curve contains monthly prices for both wholesale
218 electricity and natural gas. The electricity price curves are produced for both on-
219 peak and off-peak delivery patterns and for various delivery points, including
220 Mid-Columbia, California-Oregon-Border, Palo Verde, northern California
221 (NP15), and southern California (SP15). The natural gas price curves include
222 burner-tip prices for gas delivered to the Company's gas-fired plants along with
223 prices at various delivery points throughout the west, including Opal, Sumas,

224 Stanfield, and southern California.

225 **Q. How is the official forward price curve developed?**

226 A. The official forward price curve is typically updated each quarter and is
227 comprised of three primary components. (1) The first 72 months of the curve
228 reflect electricity and natural gas market forward prices as of a given quote date.
229 For example, the June 30, 2008 official forward price curve used for the current
230 proceeding reflects market forwards as of June 30, 2008. The market forwards
231 used in the official forward price curve are validated against broker quotes for that
232 trading day. (2) Months 73 through 84 of the official forward price curve are a
233 blend of the previous year month-on-month market forwards and the following
234 year month-on-month fundamentals forecast. (3) Beyond month 84, the forward
235 price curve is developed from a fundamentals-driven price projection. The
236 fundamentals portion of the curve is based upon an external natural gas price
237 forecast. The Company uses the external natural gas price projection and other
238 fundamental inputs to develop a consistent electricity price forecast.

239 **Q. Which component of the forward price curve is used in this case?**

240 A. Only the first component, market quotes, is used in this filing given the timing of
241 the test period.

242 **Q. Does the Commission use the Company's forward price curves for other
243 purposes?**

244 A. Yes. The Commission has employed the Company's forward price curves in rate
245 case proceedings, integrated resource planning, resource acquisition analysis, and
246 avoided cost determination.

247 **Q. Does this conclude your supplemental testimony?**

248 **A. Yes.**