

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Rocky Mountain Power for Authority to Increase Its Retail Electric Utility Service Rates in Utah and for Approval of Its Proposed Electric Service Schedules and Electric Service Regulations)	Docket No. 08-035-38
)	Direct Revenue
)	Requirement Testimony
)	of Donna Ramas
)	For the Committee of
)	Consumer Services

CONFIDENTIAL-- SUBJECT TO PROTECTIVE ORDER

IN DOCKET 08-035-38

REDACTED- Grey highlights indicated redacted confidential information

February 12, 2009

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1 **INTRODUCTION**

2 **Q. WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS?**

3 A. My name is Donna Ramas. I am a Certified Public Accountant licensed in
4 the State of Michigan and a senior regulatory analyst at Larkin &
5 Associates, PLLC, Certified Public Accountants, with offices at 15728
6 Farmington Road, Livonia, Michigan 48154.

7

8 **Q. PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, PLLC.**

9 A. Larkin & Associates, PLLC, is a Certified Public Accounting Firm. The firm
10 performs independent regulatory consulting primarily for public
11 service/utility commission staffs and consumer interest groups (public
12 counsels, public advocates, consumer counsels, attorneys general, etc.).
13 Larkin & Associates, PLLC has extensive experience in the utility
14 regulatory field as expert witnesses in over 600 regulatory proceedings,
15 including numerous electric, water and wastewater, gas and telephone
16 utility cases.

17

18 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY IN THESE**
19 **PROCEEDINGS?**

20 A. On October 7, 2008 I filed direct prefiled testimony on the issue of the
21 appropriate test year in this docket under the name Donna DeRonne. My
22 qualifications were provided as an attachment to that testimony.

23

24 **Q. ON WHOSE BEHALF ARE YOU APPEARING?**

25 A. Larkin & Associates, PLLC, was retained by the Utah Committee of
26 Consumer Services (Committee) to review Rocky Mountain Power's (the
27 Company or RMP) application for an increase in rates in the State of Utah
28 and to make recommendations in the areas of rate base and operating
29 income (expense and revenue). Accordingly, I am appearing on behalf of
30 the Committee.

31

32 **Q. HAVE YOU PREPARED ANY EXHIBITS IN SUPPORT OF YOUR**
33 **TESTIMONY?**

34 A. Yes. I have prepared Exhibits CCS 2.1 through 2.9, which are attached to
35 this testimony.

36

37 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

38 A. I present the overall revenue requirement recommended by the
39 Committee and sponsor specific adjustments to the Company's filing for
40 the future test period ending December 31, 2009. I also present a
41 correction to the rate mitigation cap presented in the Company's filing.
42 The overall revenue requirement presented in the summary schedules,
43 specifically Exhibit CCS 2.1, includes the impact of recommendations of
44 other witnesses testifying on behalf of the Committee. It includes the
45 recommended return on equity and capital structure presented by

46 Committee witness Daniel Lawton, as well as specific adjustments
47 recommended by Committee witness Randall Falkenberg.

48

49 **Q. PLEASE DISCUSS HOW YOUR EXHIBITS ARE ORGANIZED.**

50 A. Exhibit CCS 2.1 presents the overall revenue requirement and summary
51 schedules reflecting the impact of the Multi State Process (MSP)
52 stipulation, which caps RMP's Utah revenue requirement at 101.00
53 percent of the Utah revenue requirement calculated under the rolled-in
54 allocation method. Each of the pages in Exhibit CCS 2.1 is based on the
55 rolled-in allocation method. Since the rates are capped at 101.00% of the
56 rolled-in allocation methodology, I am not presenting an exhibit based on
57 the MSP revised protocol jurisdictional allocation methodology (revised
58 protocol method) with this testimony.

59

60 In preparing Exhibit CCS 2.1, I used the Company's Jurisdictional
61 Allocation Model, flowing each of the Committee's recommended
62 adjustments through the model.

63

64 **Q. DO YOUR SUMMARY SCHEDULES INCLUDE THE EMBEDDED COST
65 DIFFERENTIAL CALCULATION?**

66 A. I have not included the Embedded Cost Differential calculation in my
67 revenue requirement schedules presented with this testimony. The
68 Embedded Cost Differential calculation does not impact the rolled-in

69 allocation method and is only utilized in the revised protocol method.
70 Since the rates are capped at 101.00% of the rolled-in allocation method,
71 the Embedded Cost Differential calculation does not, at this time, impact
72 the rates of Utah customers. Therefore, I did not perform the calculation
73 in this rate case.

74

75 **Q. PLEASE DESCRIBE THE ORGANIZATION OF THE REST OF YOUR**
76 **EXHIBITS.**

77 A. Exhibit CCS 2.2 includes a summary schedule that lists all of the
78 Committee's recommended adjustments in one schedule on a Utah basis.
79 The amounts presented on this schedule were calculated based on the
80 revised protocol jurisdictional allocation method. The full revenue
81 requirement impact will not tie directly into the summary schedule on
82 Exhibit CCS 2.1 as the amounts on this schedule are based on the revised
83 protocol method and do not include the cash working capital impact and
84 interest synchronization impact of each of the adjustments as these
85 impacts flow automatically through the jurisdictional allocation model.

86

87 The remaining exhibits attached to my testimony, Exhibits CCS 2.3
88 through 2.9, consist of the supporting calculations for the specific
89 adjustments I recommend the Commission adopt. These supporting
90 exhibits are presented using the top-sheet approach, showing the specific

91 adjustments on a total Company and Utah allocated basis with brief
92 descriptions of the adjustments at the bottom of each exhibit.

93

94 In determining the Utah allocated impact of each adjustment in Exhibits
95 CCS 2.2 through 2.9, the revised protocol jurisdictional allocations factors
96 contained in Company Exhibit RMP__(SRM-2SS) are used, consistent
97 with how RMP's filing in Exhibit RMP__(SRM-2SS) was presented. In
98 discussing each of the adjustments in this testimony, the Utah amounts
99 are based on PacifiCorp's allocation factors associated with the revised
100 protocol method so that the adjustments are comparable to the basis
101 presented by the Company in its exhibits.

102

103 **Q. BASED ON THE COMMITTEE'S ANALYSIS OF ROCKY MOUNTAIN**
104 **POWER'S FILING, WHAT IS THE COMMITTEE'S RECOMMENDED**
105 **CHANGE TO THE CURRENT LEVEL OF UTAH REVENUE**
106 **REQUIREMENT?**

107 A. Rocky Mountain Power's revised filing shows a requested increase in
108 revenue requirement of \$137.8 million based on the revised protocol
109 method, reduced to \$116.1 million based on the Company's proposed
110 101.06% rate mitigation cap. In response to DPU Data Request 58.11, 1st
111 Supplemental Response, the Company identified an error in its case. The
112 Company inadvertently utilized an incorrect normalization level for
113 Avoided Cost and Contributions in Aid of Construction in its tax

114 calculations. Correction of the error resulted in a \$17,655,478 reduction to
115 the revenue requirement presented in RMP's case. Upon running the
116 correction through the Company's JAM model, this results in a revised
117 revenue requirement request of \$120.1 million using the revised protocol
118 method, reduced to \$98.2 million when the 101.06% rate mitigation cap is
119 applied.

120

121 Based on the Committee's analysis, the Company's request is significantly
122 overstated by an amount of \$82,673,194. As shown on Exhibit CCS 2.1,
123 page 2.0, the Committee recommends an increase in the current level of
124 Utah revenue requirement of \$15,575,235. The Committee's
125 recommendation includes the correction of the error identified by the
126 Company and the rate mitigation cap at 101.00% consistent with the MSP
127 stipulation.

128

129 **Q. IN WHAT ORDER WILL YOU PRESENT YOUR RECOMMENDED**
130 **ADJUSTMENTS TO ROCKY MOUNTAIN POWER'S REVISED**
131 **REQUEST?**

132 A. I first present the recommended correction to the rate mitigation cap. I
133 then address my recommended rate base adjustments, followed by
134 recommended adjustments to net operating income.

135

136 **RATE MITIGATION CAP**

137 **Q. PLEASE ADDRESS THE RATE MITIGATION CAP.**

138 A. Under the Stipulation in Docket No. 02-035-04 (“MSP Stipulation”), for
139 purposes of determining the revenue requirement for Utah ratepayers, the
140 determination of revenue requirement is capped as calculated under the
141 rolled-in allocation method multiplied by the applicable percentage. The
142 applicable percentage would be the then-applicable rate mitigation cap.
143 Under paragraph 2 of the MSP Stipulation, for the period April 1, 2007 to
144 March 31, 2009, the rate mitigation cap is 101.25%. In other words, the
145 Utah revenue requirement can not exceed the results of the revenue
146 requirement calculation under the Rolled-In Allocation Method multiplied
147 by 101.25% during that time. Under the MSP Stipulation, beginning April
148 1, 2009, the rate mitigation cap is 101.00% of the Rolled-In Allocation
149 Method.

150

151 **Q. WHAT SPECIFICALLY DOES THE MSP STIPULATION SAY WITH**
152 **REGARDS TO THE RATE MITIGATION CAP AFTER THE 101.25%**
153 **CAP EXPIRES ON MARCH 31, 2009?**

154 A. Paragraph 3 states: “Subject to the conditions of Paragraph 4b, below, for
155 the period from April 1, 2009 to March 31, 2012, the Company may collect
156 a Rate Mitigation Premium as follows: the Company’s Utah revenue
157 requirement as calculated pursuant to the Revised Protocol multiplied by
158 100.25 percent.” Paragraph 4b states:

159 Unless and until any amendments to the Revised Protocol are
160 ratified by the PSCU, for the Company's fiscal years beginning April
161 1, 2009 through March 31, 2014, for all general rate proceedings,
162 the Company's Utah revenue requirement to be used for purposes
163 of setting rates for Utah customers will be the lesser of: (i) the
164 Company's Utah revenue requirement calculated under the Rolled-
165 In Allocation Method multiplied by 101.00 percent; or (ii) the
166 Company's Utah revenue requirement resulting from the Revised
167 Protocol, plus the Rate Mitigation Premium referenced in
168 Paragraph 3, if applicable.
169

170 As of the present time, the Utah revenue requirement under the Revised
171 Protocol Allocation Methodology still greatly exceeds the Rolled-In
172 Allocation Methodology, thus, the rate mitigation cap remains in effect. It
173 is worth noting that at the time the stipulation was entered into, the
174 Company was utilizing a fiscal year end of March 31st each year. Since
175 that time, the Company has changed to a December 31st or calendar year
176 end.
177

178 **Q. WHAT PERCENTAGE DID RMP USE IN ITS FILING FOR THE RATE**
179 **MITIGATION CAP?**

180 A. RMP applied a rate mitigation cap of 101.06%. This was calculated by
181 assuming the 101.25% rate mitigation cap would be in effect from January
182 1, 2009 through March 31, 2009 and the 101.00% cap would be in effect
183 from April 1, 2009 through December 31, 2009.
184

185 **Q. DO YOU AGREE THAT A WEIGHTED CAP, AS SUGGESTED BY RMP,**
186 **SHOULD BE USED IN THIS CASE?**

187 A. No, I do not. The new rates to be set in this case will go into effect after
188 the date the 101.25% cap expires, or after March 31, 2009. For periods
189 after that date through March 31, 2014, the 101.00% rate mitigation cap is
190 to be used until one of two criteria is met. These two criteria are: (1) the
191 Revised Protocol plus a 100.25% premium is less than the rolled-in
192 method multiplied by 101.00%; or (2) amendments to the Revised
193 Protocol are ratified by the PSCU. As neither of these criteria has been
194 met, a rate mitigation cap of 101.00% should be used in this case. I have
195 included the impacts of setting the rate mitigation cap at 101.00% in the
196 Committee's revenue requirement calculations in this case.

197

198 **RATE BASE ADJUSTMENTS**

199 **Q. WHAT ADJUSTMENTS TO RATE BASE DO YOU SPONSOR?**

200 A. I am sponsoring adjustments to RMP's projected Utah distribution plant
201 additions, the removal of three cancelled projects from plant in service,
202 and a reduction in the projected Bridger Mine rate base. I will discuss
203 each of the adjustments below.

204

205 **Distribution Plant in Service**

206 **Q. ARE YOU RECOMMENDING ANY REVISIONS TO THE COMPANY'S**
207 **PROJECTED PRO FORMA ADDITIONS TO PLANT IN SERVICE?**

208 A. Yes. In determining the average test year plant in service the Company
209 began with the actual June 2008 plant balances. It then forecasted
210 additions for the period July 1, 2008 through the end of the test period, or
211 through December 31, 2009. Based on a review of the actual additions to
212 date, along with some revisions to the Company's original forecast, the
213 projected Utah distribution plant additions incorporated in the filing are
214 overstated.

215

216 **Q. PLEASE EXPLAIN.**

217 A. In the Company's fourth supplemental response to DPU Data Request
218 14.2, RMP provided its actual plant additions by month for the period July
219 2008 through November 2008. When comparing these actual additions
220 with the projected monthly plant additions incorporated within the
221 Company's filing, it is evident that the Company has not been adding
222 distribution plant additions specific to Utah to the degree it had originally
223 forecasted. In the first supplemental response to DPU 47.1 the Company
224 provided actual plant additions for December 2008. This response shows
225 the actual Utah distribution plant additions for December 2008 of
226 \$18,540,225, which is considerably less than the projected December
227 2008 additions of \$34 million incorporated in the filing. On Exhibit CCS
228 2.3, page 2.3.1, I provide a side by side analysis of the projected
229 distribution plant additions to the actual distribution plant additions for the
230 State of Utah on a monthly basis for the period July 2008 through

231 December 2008. During this six month period the Company had projected
232 Utah distribution plant additions of approximately \$94.9 million. Actual
233 additions during that six month period were \$68 million, which is \$26.9
234 million below the projected amount. This results in a six month average
235 variance of 29% below the forecast.

236

237 **Q. HAVE YOU SEEN ANY INDICATION THAT THIS UNDER SPENDING IN**
238 **UTAH DISTRIBUTION PLANT ADDITIONS MAY CONTINUE THROUGH**
239 **THE END OF THE TEST YEAR?**

240 A. Yes. CCS Data Request 27.61 asked the Company to provide a listing of
241 the projects included in the projected plant additions with specific cost per
242 project, the estimated in service date of the projects, and the current
243 actual cost incurred on the projects to date. The response provided by
244 RMP identified six Utah distribution plant projects as being delayed. In its
245 filing, RMP projected a significant level of distribution plant additions in the
246 State of Utah in the month of May 2009. On CCS Exhibit 2.3, page 2.3.1,
247 I provide the Company's projected Utah distribution plant additions by
248 month for the period January 2009 through December 2009. As can be
249 seen from the schedule, the Company projected additions to Utah
250 distribution plant of approximately \$39.6 million in May 2009, this is
251 significantly higher than the other months presented. Based on the
252 response to CCS Data Request 27.61, five of the distribution projects that
253 were projected to be placed in service in the month of May 2009 have

254 been delayed. There was no further information given with regards to the
255 anticipated length of the delays.

256

257 Additionally, the Company's filing included a large Utah distribution plant
258 addition going into service in December 2008 for the Herriman Purchase
259 Sub Prop and Trans ROW. The projected cost of this project included in
260 the filing was \$18,739,133. According to the response to CCS Data
261 Request 27.61, the actual additions or expenditures associated with this
262 project through December 2008 was only \$16.2 million and the project
263 was not identified as being delayed.

264

265 **Q. HAS THE COMPANY REFLECTED THE IMPACT OF THE CURRENT**
266 **ECONOMIC DOWNTURN ON ITS PROJECTED PLANT ADDITIONS IN**
267 **THIS CASE?**

268 A. According to the second supplemental direct testimony of RMP witness A.
269 Richard Walje, at page 5, the Company has scaled back its 2009 Utah
270 local transmission and distribution capital expenditure budgets by 10%.
271 He indicates that reduced load growth has allowed the Company to delay
272 certain projects by a year or more. However, as indicated above, the
273 projected additions to Utah distribution plant in service is still overstated
274 based on the actual additions to date as compared to what is incorporated
275 in the filing.

276

277 **Q. WHAT IS YOUR RECOMMENDATION WITH REGARDS TO THE**
278 **PROJECTED DISTRIBUTION PLANT IN SERVICE ADDITIONS?**

279 A. As shown on Exhibit CCS 2.3, I recommend that the average test year
280 distribution plant in service for the Utah jurisdiction be reduced by
281 \$42,389,867. As previously mentioned, the actual Utah distribution plant
282 additions for the period July 2008 through December 2008 were \$68.0
283 million while the Company had projected additions of \$94.9 million for the
284 same period. In projecting the distribution plant additions going forward, I
285 recommend that the six-month average percentage variance of 28% be
286 applied to the Company's projected Utah distribution plant additions for the
287 period January 2009 through December 2009. As shown on Exhibit CCS
288 2.3, page 2.3.1, reflecting actual additions through December 31, 2008
289 and the revised projected additions results in reducing the Company's
290 projected cumulative Utah distribution plant additions for the period June
291 2008 through December 31, 2009 of \$202.5 million downward to \$145.1
292 million. The result is a \$42,389,867 reduction to the average test year
293 Utah distribution plant in service.

294

295 **Q. HAVE YOU CALCULATED THE IMPACT OF YOUR RECOMMENDED**
296 **REDUCTION TO AVERAGE TEST YEAR UTAH DISTRIBUTION PLANT**
297 **IN SERVICE ON ACCUMULATED DEPRECIATION AND**
298 **DEPRECIATION EXPENSE?**

299 A. Yes. As shown on Exhibit CCS 2.3, Utah distribution accumulated
300 depreciation should be reduced by \$599,960 and depreciation expense
301 should be reduced by \$1,062,714. These amounts are on a Utah basis as
302 these are all Utah situs plant additions that are impacted. The
303 determination of the impact on depreciation expense was derived utilizing
304 the Company's Utah distribution depreciation rate of 2.507%.

305 **Cancelled Projects**

306 **Q. ARE YOU RECOMMENDING ANY ADDITIONAL REVISIONS TO THE**
307 **COMPANY'S PROJECTED 2009 ADDITIONS TO PLANT IN SERVICE?**

308 A. Yes. In response to CCS Data Request 27.61, RMP provided the actual
309 expenditures through December 2008 on some of the plant additions that
310 it projects to go into service during the test period in this case. In that
311 same response, the Company identified several projects that have either
312 been delayed or cancelled. For many of the delayed projects, the
313 Company has begun the project and expended funds to date. Within the
314 response, the Company identified three projects that it has cancelled
315 which will not be going into service during the test period in this case.
316 These include the Yale Land Fund Project that was projected to go into
317 service in December 2009 at a cost of \$2,968,885, the Blundell No. 3
318 Generation Interconnection Project for \$11,674,979, which was projected
319 to go into service in November 2009, and GSU Main Transformer Spare-
320 ST Project for \$2.65 million which was projected to go into service in
321 December 2009. I recommend that the impact of each of these cancelled

322 projects be removed from the test period. As shown on Exhibit CCS 2.4,
323 average test year plant in service should be reduced by \$2,228,421,
324 accumulated depreciation should be reduced by \$47,362 and depreciation
325 expense should be reduced by \$47,362. Under the revised protocol
326 allocation methodology, removing these projects result in reductions to
327 Utah plant in service of \$898,671, Utah accumulated depreciation and
328 depreciation expense of \$19,100.

329

330 **Q. HAVE YOU MADE AN ADJUSTMENT TO SHOW THE IMPACT OF THE**
331 **VARIOUS DELAYED PROJECTS IDENTIFIED IN THE COMPANY'S**
332 **RESPONSE TO CCS DATA REQUEST 27.61?**

333 A. No, I have not. While the Company indicated in the response that some of
334 the projects were delayed, it did not provide the new projected in service
335 dates. Also, while going through the response it was noted for some of
336 the delayed projected that the actual expenditures have exceeded the
337 projected amounts. Additionally, a few projects have gone into service
338 earlier than anticipated in RMP's filing. Thus, the impact of delaying some
339 of these projects will be offset by the higher project costs and other
340 projects being placed into service earlier than anticipated.

341

342 **Jim Bridger Mine Rate Base**

343 **Q. WOULD YOU PLEASE PROVIDE A BRIEF DESCRIPTION OF THE**
344 **COMPANY'S JIM BRIDGER MINE RATE BASE ADJUSTMENT?**

345 A. Yes. Through an affiliate, Pacific Minerals Inc. (PMI), the Company owns
346 two-thirds interest in the Bridger Coal Company. The Bridger Coal
347 Company supplies coal to the Jim Bridger Generating Plant. Since Docket
348 No. 97-035-01, the Company has included its investment in the Bridger
349 Coal Company as an adjustment to rate base. On Exhibit RMP__(SRM-
350 2SS), page 8.7, the Company includes its ownership percentage or
351 66.67% of the total projected rate base for Bridger Coal Company.

352

353 **Q. HAS THE AMOUNT OF THE ADJUSTMENT FOR THE INVESTMENT IN**
354 **THE JIM BRIDGER MINE INCREASED SINCE THE LEVEL**
355 **INCORPORATED IN DOCKET NO. 97-035-01?**

356 A. Yes. The amount of Bridger Mine rate base has increased significantly
357 over the past several general rate case proceedings due to significant
358 investments being made at the Jim Bridger mine. In its filing, the
359 Company has projected additional significant increases in the structures,
360 equipment and mine development assets at the Jim Bridger Mine going
361 through the end of the test period. Within the filing, the Company projects
362 that the structures, equipments and mine development assets at Jim
363 Bridger Mine will increase from an actual June 2008 balance of
364 \$345,722,000 to a December 2009 balance of \$414,446,000, an increase
365 of \$68.67 million or approximately 20% over an 18-month period.

366

367 **Q. ARE YOU RECOMMENDING ANY REVISIONS TO THE AMOUNT**
368 **INCLUDED IN RATE BASE BY THE COMPANY FOR ITS OWNERSHIP**
369 **INTEREST IN JIM BRIDGER MINE?**

370 A. Yes, I am. Based on the response to DPU Data Request 47.2, the
371 Company has significantly overstated the plant additions made by the
372 Bridger Coal Company in its filing. The Company's filing includes a
373 projected December 31, 2008 balance for structures, equipment and mine
374 development assets of \$377.12 million. Based on the response to the
375 data request the actual balance as of this date was \$367.5 million. Thus,
376 the Company has over estimated the beginning of the test period balance
377 or the December 31, 2008 balance, by approximately \$9.6 million. During
378 the period June 30, 2008 through December 30, 2008 the filing included a
379 projected increase in the structures, equipment and mine development
380 assets of \$31.4 million. During this same period the actual increase in
381 those assets was only \$21.76 million. As shown on Exhibit CCS 2.5, page
382 2.5.1, the actual increases in these assets for the six-month period were
383 69% of the forecasted amount.

384

385 **Q. WHAT IS YOUR RECOMMENDED ADJUSTMENT TO THE**
386 **PROJECTED 13-MONTH AVERAGE BALANCE OF STRUCTURES,**
387 **EQUIPMENT AND MINE DEVELOPMENT ASSETS?**

388 A. As shown on Exhibit CCS 2.5, I am recommending a \$13,526,605
389 reduction to the projected 13-month average plant in service balance for

390 the Bridger Coal Company. The derivation of this amount is shown on
391 page 2.5.1 of that exhibit. First, I recommend that the beginning balance
392 for the test year be reduced by \$9.637 million to reflect the actual balance
393 as opposed to the projected balance at the beginning of the test year
394 incorporated by the Company in the filing.

395

396 Next, as shown on page 2.5.1, lines 7 through 9, I calculated the projected
397 13-month average impact of the Company's projected 2009 additions to
398 structures, equipment and mine development assets at the Bridger Coal
399 Company based on the amounts incorporated within the Company's filing.
400 The Company had projected a 13-month average impact of the 2009 plant
401 additions as being \$12.673 million. I recommend that the percentage of
402 actual additions to budgeted additions for the six-month period June 30,
403 2008 through December 30, 2008 of 69% be applied to the Company's
404 projected 2009 additions. As the Bridger Coal Company was significantly
405 under budget in its projected additions for the six-months leading up to the
406 start of the test period, I recommend that the same percentage of actual
407 additions to budget of 69% be applied to the projected 2009 plant
408 additions. This results in an additional reduction to the 13-month average
409 for structures, equipment and mine development assets at Bridger Coal
410 Company of \$3,889,605. The combination of reflecting the amount by
411 which the beginning of the test year was under budget, or \$9.6 million, and
412 the projected amount that the average 2009 plant additions will be under

413 budget of approximately \$3.9 million results in my recommended reduction
414 to the average test year Bridger Coal Company plant in service balance of
415 \$13.5 million.

416

417 **Q. ARE YOU RECOMMENDING ANY ADDITIONAL ADJUSTMENTS TO**
418 **THE COMPANY'S PROJECTED BRIDGER COAL COMPANY RATE**
419 **BASE BALANCES INCORPORATED IN THE FILING?**

420 A. Yes. The Company has also overestimated the materials and supplies
421 balance it incorporated into the filing for the Bridger Coal Company. The
422 Company had projected a December 2008 materials and supplies balance
423 of \$15.808 million. The actual balance as of that date was only \$14.350
424 million. On page 2.5.2 of Exhibit CCS 2.5, I provide the actual monthly
425 materials and supplies balance at the Bridger Coal Company for the
426 period June 2008 through December 2008. As is shown on this exhibit
427 the monthly balance fluctuates, rising in some months and decreasing in
428 other months. In its filing, on page 8.7.1, the Company has projected that
429 the balance in materials and supplies would increase each and every
430 month throughout the test year. This is not supported by the actual results
431 and experience of this account for Bridger Coal Company. I am
432 recommending that the materials and supplies balance at the Bridger Coal
433 Company be based on the most recent average that is available. As
434 shown on page 2.5.2 of Exhibit CCS 2.5, the seven-month average
435 balance is \$15.257 million. I recommend that this amount be used in

436 projecting the rate year 13-month average balance. The Company's filing
437 incorporated a projected average balance of \$16.5 million. Thus, I
438 recommend that materials and supplies at the Bridger Coal Company be
439 reduced by \$748,000.

440

441 **Q. WHAT IS THE OVERALL IMPACT OF YOUR RECOMMENDED**
442 **REDUCTIONS TO THE JIM BRIDGER RATE BASE AMOUNTS?**

443 A. After applying PacifiCorp's ownership share of 66.67%, I recommend that
444 the Jim Bridger rate base amount presented in the Company's filing be
445 reduced by \$9,068,057 on a total Company basis. This translates to a
446 reduction of approximately \$3.6 million on a Utah allocated basis.

447

448 **NET OPERATING INCOME**

449 **Q. THE COMPANY'S FILING INCLUDES AN ADJUSTMENT TITLED**
450 **"ADJUST NON-POWER COST O&M TO 2009 TARGET." WOULD YOU**
451 **PLEASE BRIEFLY ADDRESS THIS COMPANY PROPOSED**
452 **ADJUSTMENT?**

453 A. Yes. The Company's various non-power cost Operation and Maintenance
454 expense (O&M) adjustments are presented in Section 4 of Exhibit
455 RMP__(SRM-2SS), sponsored by RMP Witness Steven R. McDougal. In
456 determining the proposed test year non-power O&M costs, the Company
457 began with the base year ended June 2008 actual levels and then made
458 numerous adjustments to the base year actual amounts. These include

459 adjustments, for the most part, that are similar to adjustments made by the
460 Company in prior rate case proceedings, such as removal of non-recurring
461 costs, adjustments to payroll costs, overhaul costs, incremental generation
462 O&M, escalation adjustments and numerous other adjustments to the
463 base year in going to the test period cost levels. After making all of its
464 various proposed adjustments to the base year non-power O&M
465 expenses, the Company then compared the results to its 2009 budgeted
466 non-power O&M expenses. These would be the 2009 Target amounts
467 incorporated in the Company's 10-Year Strategic Plan. After determining
468 its adjusted non-power O&M expenses incorporating all of the O&M
469 expense adjustments contained in the filing, the Company compared the
470 resulting amount to its 2009 Target in Adjustment 4.23. In Adjustment
471 4.23, the Company reduced its adjusted test period non-power O&M costs
472 by \$50.6 million on a total Company basis, or \$21.5 million on a Utah
473 allocated basis, to get to the 2009 Target level.

474

475 In other words, the Company made all the typical adjustments that it would
476 make in going from a base year to a forecasted test period and then
477 compared the resulting amount to its 2009 Target within its 10-Year
478 Strategic Plan for that same forecasted period. It then made the \$50.6
479 million downward adjustment to non-power O&M expenses to put its
480 adjusted amounts in line with the non-power O&M cost it actually
481 anticipates to incur in 2009 under its strategic plan.

482

483 **Q. HAS THIS COMPANY ADJUSTMENT IMPACTED THE**
484 **RECOMMENDATIONS YOU ARE MAKING IN THIS CASE?**

485 A. Yes. There are several adjustments that I would normally recommend be
486 made to the Company's escalated base year cost; however, many of
487 these adjustments were effectively addressed in the Company's
488 Adjustment 4.23. For example, during the Committee's on-site review of
489 the Company's SAP accounting system it was determined that the base
490 year included amortization expense associated with the amortization of a
491 pension regulatory asset. As the cost was recorded on RMP's books
492 during the base year, this amortization was escalated by the Company in
493 its filing. The pension regulatory asset amortization however expired prior
494 to the start of the 2009 test period in this case. Normally an adjustment
495 would need to be made to remove the amortization of the now fully
496 amortized regulatory asset along with the escalation thereon incorporated
497 in the filing; however, I was able to determine during my on-site review at
498 the Company's offices that this discontinued amortization was excluded in
499 the Company's 2009 non-power cost O&M target amount. Thus, as a
500 result of the Company making Adjustment 4.23 in its filing, this expired
501 amortization has been effectively removed.

502

503 Another example pertains to a cost recorded by the Company during the
504 base year for a project called "The Leonardo" project that should be a

505 below the line cost. This was not removed in the specific adjustment
506 incorporated in the Company's filing as a non-recurring item or an item
507 that is not to be charged to ratepayers. However, this project was not
508 included in the 2009 target and thus, is no longer in the rate period.
509 These are just two examples of many adjustments the Committee would
510 normally be recommending had the Company not incorporated
511 Adjustment 4.23 in its filing.

512

513 **Q. GIVEN THE COMPANY'S \$50.6 MILLION REDUCTION TO ITS**
514 **ADJUSTED NON-POWER O&M COSTS AND ITS ADJUSTMENT TO**
515 **TAKE THOSE COSTS TO THE 2009 TARGET LEVEL, ARE THERE**
516 **ANY OTHER ADDITIONAL ADJUSTMENTS TO NON-POWER COSTS**
517 **THAT NEED TO BE MADE IN THIS CASE?**

518 A. Yes. There are still several adjustments that need to be made. There are
519 several items that are treated differently in the Company's 2009 non-
520 power O&M budget than what the Commission has determined to be
521 appropriate for ratemaking purposes in other cases. I will address each of
522 these specific issues below, along with some additional recommended
523 adjustments to non-power O&M costs.

524

525 **Pension Curtailment and Measurement Date Change**

526 **Q. ON FEBRUARY 4, 2009, IN THE REPORT AND ORDER IN DOCKET**
527 **NO. 08-035-93, THE COMMISSION ADOPTED A STIPULATION**

551 [REDACTED]
552 [REDACTED]
553 [REDACTED]
554 [REDACTED]
555 [REDACTED]
556 [REDACTED]
557 [REDACTED]
558 [REDACTED]

****END CONFIDENTIAL****

560

561 **Q. WHAT ADJUSTMENT IS NECESSARY TO REFLECT THE THREE-**
562 **YEAR AMORTIZATION OF THE CURTAILMENT GAIN IN THIS**
563 **GENERAL RATE CASE?**

564 A. As shown on Exhibit CCS 2.6, an additional amortization of the pension
565 curtailment gain of \$9,806,333 on a total Company basis should be
566 reflected. On a Utah allocated basis using the revised protocol
567 methodology, the result is an additional \$3,214,889 curtailment gain being
568 reflected. The calculation of the Utah allocated amount is presented on
569 pages 2.6.1 through 2.6.4 of the exhibit.

570

571 In deriving the allocation to the various FERC accounts I utilized the same
572 methodology as employed by the Company in its salary and wage
573 adjustment in its Exhibit RMP__(SRM-2SS), Adjustment 4.11, with one

574 exception. The exception is that I did not allocate a portion of this
575 curtailment gain to capital and non-utility. Rather, the full impact should
576 flow through as a reduction to O&M expense as this is a historical
577 curtailment gain that would not be allocated in any way to capital.

578

579 **Q. PLEASE DISCUSS THE PENSION AND OTHER POST RETIREMENT**
580 **BENEFITS MEASUREMENT DATE CHANGE AND THE ADJUSTMENT**
581 **TO REFLECT THE AMORTIZATION OF THE REGULATORY ASSET.**

582 A. In the stipulation between the parties in Docket No. 08-035-93, it was
583 agreed that RMP's \$13.77 million measurement date change transitional
584 adjustment would be amortized over a 10-year period beginning January
585 1, 2008. As the amortization of the measurement date change transitional
586 adjustment is not reflected in the Company's filing, I have reflected the
587 impact on Exhibit CCS 2.7. As shown on Exhibit CCS 2.7, test year
588 expenses should be increased by \$1,377,300 on a total Company basis
589 and by \$451,531 on a Utah basis to reflect the annual agreed to
590 amortization of this transitional adjustment. In determining the Utah
591 allocation, I utilized the same methodology discussed above with regards
592 to the allocation of the pension curtailment gain amortization. Consistent
593 with the amortization of the curtailment gain, the amortization of the
594 measurement date change transitional adjustment also should not be
595 allocated to capital accounts but rather, should all pertain to expense.

596

597 **Wage and Employee Benefits**

598 **Q. ARE YOU RECOMMENDING ANY REVISIONS TO THE COMPANY'S**
599 **WAGE AND EMPLOYEE BENEFITS ADJUSTMENT?**

600 A. Other than the pension curtailment and measurement date change
601 amortization adjustments discussed above, I have not reflected additional
602 revisions to the wage and employee benefit costs included in RMP's filing
603 at this time.

604

605 Company Adjustment 4.23 essentially results in the salaries and wages,
606 along with employee benefits, being based on the 2009 Target amounts
607 contained in the Company's 10-Year Strategic Plan. I have been unable
608 to reconcile many of the wages and benefit amounts from Company
609 Adjustment 4.11 to the employee costs identified in Company Adjustment
610 4.23 at page 4.23.3. Even though Adjustment 4.23 results in a reduction
611 to the forecasted non-power cost O&M expenses, I am unable to
612 determine if the overall salary and wage costs and employee benefit costs
613 incorporated in that adjustment are reasonable absent additional
614 information. The DPU has issued several data requests seeking
615 additional information concerning the employee cost components on page
616 4.23.3 of the Company's filing, but the requests are still outstanding as of
617 the date I prepared this testimony.

618

619 **Advertising Expense**

620 **Q. ARE THERE ANY EXPENSES THAT SHOULD BE REMOVED FROM**
621 **THE COMPANY'S ADJUSTED NON-POWER O&M COSTS?**

622 A. Yes, there are. As previously indicated, Company Adjustment 4.23
623 essentially results in the adjusted test year non-power O&M costs being
624 revised to reflect the 2009 Target amounts incorporated in PacifiCorp's
625 10-Year Strategic Plan. The plan includes an increase in cost in 2009
626 associated with advertising. The Company's First Supplemental
627 Response to CCS 27.29 provides the 2009 goals for the president of
628 Rocky Mountain Power, Rich Walje. Incorporated at page three of these
629 goals is: "In conjunction with Pacific Power, launched both internally and
630 externally the new PacifiCorp communications and outreach program."

631

632 ****BEGIN CONFIDENTIAL****

633 [REDACTED]

634 [REDACTED]

635 [REDACTED]

636 [REDACTED]

637 [REDACTED]

638 ****END CONFIDENTIAL****

639 Thus, the Company is including a higher level of customer communication
640 and advertising costs in the 2009 test year through its Adjustment 4.23. At
641 the present time I have been unable to determine the full impact of the

642 increases in advertising and communications costs that are effectively
643 incorporated in the filing. The Committee has several data requests
644 outstanding in this area that should hopefully provide the details to
645 determine the enhanced communications and advertising costs that are
646 now incorporated in the Company's filing.

647

648 **Q. DO YOU RECOMMEND ANY ADJUSTMENTS TO THE ADVERTISING**
649 **AND COMMUNICATIONS COST FOR THE 2009 TEST PERIOD?**

650 A. Yes, I do. First, ratepayers should not be required to pay a higher level of
651 advertising expenses due to the Company's goal of enhancing
652 communications and outreach. Ratepayers should not be required to fund
653 advertisements that serve to enhance or promote the image of PacifiCorp
654 and Rocky Mountain Power unless it can be demonstrated that they
655 provided benefit to customers.

656

657 The Committee is particularly concerned with the type of advertising and
658 customer outreach recently sponsored by Rocky Mountain Power in the
659 State of Utah. This includes concerns with the actual advertisements
660 themselves, sponsorship of local weather reports, information contained in
661 bill inserts to customers, and press releases made by Rocky Mountain
662 Power. Overall, the tone of some of the enhanced advertisements and
663 customer outreach in the State of Utah seem to be the result of Rocky
664 Mountain Power's dissatisfaction with the Commission's rate case

665 decision in the prior general rate case, Docket No. 07-035-93. Many of
666 these advertisements and bill insert information do not contain any
667 information regarding conservation, safety or other types of
668 advertisements that would normally be allowable for inclusion in rates.
669 Rather, the tone of these advertisements appear to focus on informing
670 customers that Rocky Mountain Power's rates in the State of Utah are, in
671 the Company's opinion, too low and should increase. I am attaching, as
672 Appendix I to this testimony, samples of some recent advertisements by
673 RMP within the State of Utah and a bill insert sent to Utah customers.

674

675 It is clear from a review of these advertisements that they provide no
676 benefit to customers. Thus, the Committee strongly recommends that the
677 Commission disallow a portion of Rocky Mountain Power's advertising and
678 communications costs in this case. At a very minimum the projected
679 increase in advertising associated with the Company's 2009 goals of
680 promoting a new PacifiCorp communications and outreach project should
681 be disallowed. As the data requests remain outstanding in which the
682 Committee has sought additional information for projected advertising
683 activities and costs, I am unable to quantify an adjustment at this time.

684

685 **Q. IS IT CORRECT THAT THERE IS A MASTER DATA REQUEST THAT**
686 **SEEKS THE AMOUNT OF ADVERTISING EXPENSE INCLUDED IN**

687 **THE BASE YEAR AND THE TEST YEAR BY ACCOUNT AND BY TYPE**
688 **OF ADVERTISING?**

689 A. Yes. Master Data Request 2.30 asks the Company as follows: "Please
690 provide for the base year, the prior historical year and the test year the
691 amount of advertising expense, by account, by type of advertising (i.e.,
692 informational, instructional, promotional). " In response the Company
693 indicated that advertising expense ". . . for the test year is expected to be
694 incurred in the same categories and in the same proportions as in the
695 base year." The response also indicated that the Company made some
696 minor adjustments to FERC Account 909 - Advertising for miscellaneous
697 journal expenses and to remove some non-recurring entries and Blue Sky
698 related advertisements. The response also indicated that the base year
699 amounts would have been escalated by the inflation index applied by the
700 Company.

701

702 As an attachment to the response, the Company identified advertising for
703 the base year ended June 30, 2008 of approximately \$3 million. This
704 amount is broken out by legally mandated advertising services of
705 approximately \$104,000, general advertising services of \$143,000, and
706 informational advertising services of approximately \$2.8 million. No
707 further breakdown was provided. However, I must point out that this
708 response is incorrect as the amount of advertising expense included in the
709 test year is not based on the base year escalated amount. This is due to

710 the Company's incorporation of Adjustment 4.23 which takes the non-
711 power O&M cost to the Company's targeted 2009 level contained in its 10-
712 Year Strategic Plan. Thus, the level of advertising expense effectively
713 included in the filing would be based on the amounts incorporated in the
714 Company's 2009 Target. Again, the Company has not yet provided the
715 responses to discovery requests that seek the amount actually
716 incorporated in the filing. At this point, I recommend that the Company be
717 permitted to recover no more than the base year level of costs identified in
718 response to Master Data Request 2.30 of approximately \$3 million,
719 subject to receipt and review of outstanding discovery.

720

721 **Q. DO YOU HAVE ANY ADDITIONAL CONCERNS WITH THE RECENT**
722 **INCREASE IN ADVERTISING BY RMP IN THE STATE OF UTAH?**

723 A. Yes, I do. As a result of its dissatisfaction with the rate increase resulting
724 from Docket No. 07-035-93, RMP has taken steps during 2008 to reduce
725 costs incurred within the State of Utah. In fact, the 2009 Goals for RMP
726 President Richard Walje, under goal 32, indicates that he will track Utah
727 costs against the 2007 Utah general rate case order received in August
728 2008 and implement cost saving measures to offset the cost
729 disallowances. Given the Company's announced reduction in
730 expenditures in Utah, it seems ironic that it is increasing its advertising
731 spending in Utah at the same time, particularly given the nature of the
732 advertisements.

733 **Generation Overhaul Expense**

734 **Q. ARE YOU RECOMMENDING ANY ADDITIONAL ADJUSTMENTS TO**
735 **THE COMPANY'S 2009 TARGETED NON-POWER O&M EXPENSES?**

736 A. Yes. In past cases, the Company's generation overhaul costs have been
737 included in rates at a normalized level. This is partially because the
738 generation overhaul costs can fluctuate significantly from year to year so a
739 normalized level is used in setting rates. This is consistent with the
740 normalization that is done in setting net power costs. In fact, in the Report
741 and Order in Docket No. 07-035-93, issued August 11, 2008, the
742 Commission included overhaul costs in rates based on a four-year
743 average historic cost level for existing plants, excluding escalation, and a
744 projected four-year average cost level for new generation plants.

745

746 While the Company's filing included an adjustment, Adjustment 4.6, to
747 reflect generation overhaul expenses based on a normalized level, this
748 normalization adjustment was effectively deleted when the Company
749 made its Adjustment 4.23 to take the non-power O&M costs to the 2009
750 target level. Thus, RMP's filing, as adjusted, includes generation overhaul
751 expenses at the 2009 budgeted level instead of at a normalized expense
752 level. I recommend generation overhaul expenses be adjusted to reflect
753 the four-year average cost level, consistent with the Commission's
754 decision in the prior general rate case.

755

756 **Q. HAVE YOU CALCUALTED THE NECESSARY ADJUSTMENT?**

757 A. Yes. Exhibit CCS 2.8 presents the adjustment that is necessary to reflect
758 generation overhaul costs based on the four-year average level. This
759 adjustment reduces test period expenses by \$6,520,052 on a total
760 Company basis and \$2,629,407 on a Utah basis. The adjustment is
761 calculated based on the same methodology adopted by the Commission
762 in Docket No. 07-035-93 on August 11, 2008. It bases generation
763 overhaul expense for existing plants on the four-year average historic level
764 and generation overhaul expense for new plants on the projected four-
765 year average level based on the amounts presented by RMP in Exhibit
766 RMP__(SRM-2SS), Adjustment 4.6.

767

768 In deriving the adjustment, I took the difference between the four-year
769 average normalized generation overhaul expense amounts, totaling
770 \$33,635,948, and the Company's budgeted 2009 generation overhaul
771 expense amounts as provided in response to data requests CCS 2.52 and
772 CCS 4.4 of \$40,156,000. In response to these data requests, the
773 Company provided its calendar year 2009 generation overhaul expense
774 budget, by plant. Presumably it is these same amounts that are
775 incorporated in the 2009 Target non-power O&M costs in RMP's filing.
776 Again, this adjustment, reducing expenses by \$6, 520,052, is necessary to
777 reflect a normalized generation overhaul expense level, consistent with

778 past practice and methods used in determining power costs, instead of a
779 budgeted 2009 level.

780

781 **Property Tax Expense**

782 **Q. IS THE PROJECTED 2009 PROPERTY TAX EXPENSE IN THE**
783 **COMPANY'S FILING A REASONABLE PROJECTION?**

784 A. No, it is my opinion that the estimated 2009 property tax expense
785 incorporated in RMP's filing is overstated. In estimating its 2009 property
786 tax expense, the Company utilized the same methodology it employed in
787 prior general rate cases, including the most recent general rate case,
788 Docket No. 07-035-93. In the Report and Order in the prior general rate
789 case dated August 11, 2008, along with the Commission's Order on
790 Reconsideration in that case, dated October 13, 2008, the Commission
791 found the Company's estimation methodology to be lacking and not
792 reflective of a reasonable estimate of future property tax expense. As the
793 Company has employed the same methodology in estimating property tax
794 expenses in the current case, it has once again overestimated property
795 tax expense.

796

797 **Q. WHY DO YOU FEEL THE METHOD EMPLOYED BY THE COMPANY IN**
798 **ESTIMATING ITS TEST PERIOD PROPERTY TAX EXPENSE RESULTS**
799 **IN AN OVERSTATEMENT OF SUCH COSTS?**

800 A. The Company's property tax estimation model only considers one of the
801 factors that goes into the determination of property tax expense, that being
802 the projected level of state assessments. As indicated at page 21 of the
803 Second Supplemental Direct Testimony of Steven R. McDougal, Mr.
804 McDougal indicates that the property tax costs in this case were estimated
805 using similar methods to those used in the last rate case. He indicates
806 that "These methods give necessary consideration to the effect that
807 changes in the level of operating property and net operating income may
808 have on a state-by-state assessed values." In response to CCS Data
809 Request 14.9, the Company also states that "Changes in assessed values
810 are capable of being estimated by use of state specific valuation models
811 which are functionally identical to the models annually used by the various
812 states when setting the assessed value of the Company's operating property."
813 The response also states that the models consider how changes in the
814 level of property and other factors impact the state specific assessed
815 values." Assessed property values are but one of the many factors that go
816 into the determination of the actual property tax expenses paid. The
817 Company's projection model leaves the other assumptions, or the tax
818 rates to be paid, stagnant.

819

820 **Q. GIVEN THAT THE COMPANY'S MODEL FOCUSES ON THE**
821 **PROJECTION OF THE ASSESSMENT COMPONENT OF THE**
822 **OVERALL PROPERTY TAX EXPENSE EQUATION, HAVE YOU**

823 **LOOKED INTO THE ACCURACY OF PAST ASSESSMENT**
 824 **PROJECTIONS MADE BY RMP OR CHANGES IN ASSESSMENTS?**

825 A. Yes. DPU Data Request 31.5 asked the Company to provide for the years
 826 2002 through 2005 the preliminary assessed property value, the reduction
 827 on appeal, and the final assessed property value for each state allocating
 828 property taxes to Utah. The response indicated that the "...changes in
 829 value between each state's preliminary and final assessment may have
 830 resulted from either a formal or informal (administrative) appeals or merely
 831 as a result of correcting erroneous data reflected in preliminary
 832 assessment workpapers." The response provided the following data, by
 833 year, with regards to preliminary appraised values and final appraised
 834 values:

	Preliminary Appraised Value	Final Appraised Value	Change	% Change
Appraised Value as of 1/1/02	5,621,300,103	5,449,977,880	(171,322,223)	-3.05%
Appraised Value as of 1/1/03	5,833,173,296	5,569,527,498	(263,645,798)	-4.52%
Appraised Value as of 1/1/04	6,233,398,287	5,668,951,651	(564,446,636)	-9.06%
835 Appraised Value as of 1/1/05	5,898,105,457	5,752,660,052	(145,445,405)	-2.47%

836
 837 The response to UIEC Data Request 3.38 also indicated that assessed
 838 values decreased by \$304,683,994 in 2006 and \$256,503,395 in 2007 as
 839 a result of informal and formal tax challenges.

840
 841 Additionally, in the prior general rate case proceeding, in its original filing
 842 the Company had projected that the assessments as of 1/1/08 would be
 843 \$7,810,462,142. The actual assessments as of 1/1/08 were

844 \$7,670,700,659, which was \$139,761,483 less than projected at the time
845 of the last rate case filing. Thus, even the one component of the property
846 tax equation the Company does focus on in making its projections has
847 proven to be inaccurate in past years as compared to assessments the
848 Company ultimately pays the property taxes based on.

849

850 **Q. DOES THE COMPANY'S PROPERTY TAX PROJECTION MODEL**
851 **FACTOR IN CHANGES IN TAX RATES?**

852 A. No, it does not. The model only factors in projected changes in
853 assessment values, not potential changes in tax rates. CCS Data
854 Request 14.9(c) asked the company to explain "...why the property tax
855 assumptions appear to only factor in anticipated changes in assessments
856 and not any known or anticipated changes in tax rates." The response
857 indicated as follows:

858 Changes in assessed values are capable of being estimated by use
859 of state specific valuation models which are functionally identical to
860 the models annually used by the various states when setting the
861 assessed value of the Company's operating property. These
862 models consider how changes in the level of operating property and
863 other factors impact the resulting state specific assessed values.

864

865 There are no "known or anticipated changes in tax rates." The
866 Company notes that year over year changes in property tax rates
867 do not follow a reliably predictable or consistent pattern either from
868 county to county with a single state or across multiple states.

869

870 Given the inconsistent pattern of changes in tax rates, the
871 Company's property tax estimation process relies on the
872 assumption that rates will remain level with those in place during
873 the preceding tax year. The Company believes this to be the most
874 reasonable assumption given the absence of reliable information to
875 the contrary....

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Q. DO THE TAX RATES CHANGE REGULARLY?

A. Yes, they do. For example, in response to CCS Data Request 18.1 in the prior rate case, Docket No. 07-035-93, the Company indicated that the Arizona composite property tax rates declined by 5.5% from 2006 to 2007; Montana’s composite property tax rates declined by 6.8% from 2006 to 2007; Utah’s composite property tax rates declined by 6.5% from 2006 to 2007 and Washington’s composite property tax rates declined by 4.5% from 2005 to 2006. In the response to DPU Data Request 35.1 the Company included its originally estimated 2008 property tax rates and the actual 2008 property tax rates for each of the states in which it pays property taxes. The actual composite rates paid in every state differed from the Company’s estimated amounts. Below is the comparison provided in the response of the estimated rates to the actual rates, by state.

	<u>Estimated 2008 Property Tax Rates</u>	<u>Actual 2008 Property Tax Rates</u>
Arizona	1.56%	1.39%
California	0.99%	1.03%
Colorado	1.52%	1.68%
Idaho	0.91%	0.92%
Montana	1.99%	2.01%
New Mexico	0.74%	0.81%
Oregon	1.05%	1.15%
Utah	1.21%	1.12%
Washington	1.15%	1.05%
Wyoming	0.77%	0.75%

893

894 As noted above, the Company indicated in response to CCS Data
895 Request 14.9 that the "...year over year changes in property tax rates do
896 not follow a reliably predictable or consistent pattern..."

897

898 **Q. GIVEN THAT THE PROPERTY TAX RATES DO CHANGE**
899 **REGULARLY, DO YOU AGREE WITH THE COMPANY'S METHOD OF**
900 **ONLY CONSIDERING THE PROJECTED CHANGES IN**
901 **ASSESSMENTS FOR ESTIMATING FUTURE TEST PERIOD**
902 **PROPERTY TAX EXPENSE?**

903 A. No, I do not. As pointed out by the Committee in the prior general rate
904 case proceeding, Docket No. 07-035-93, the Company's method has
905 consistently resulted in its over-projection of income tax expense. This
906 continues to be the case.

907

908 **Q. CAN YOU CITE SOME SPECIFIC EXAMPLES?**

909 A. Yes. In Docket No. 04-035-42, utilizing a projected test year ending
910 March 31, 2006, the Company projected property tax expense for that
911 period of \$71.7 million. The actual property tax expense for the twelve-
912 months ended December 31, 2005 and December 31, 2006 was \$64.9
913 million and \$67.5 million, respectively. Each of these amounts is
914 considerably lower than that projected by the Company in the rate case
915 filing.

916

917 In Docket No. 06-035-21, utilizing a projected test year ending September
918 31, 2007, RMP projected property tax expense for that period of \$75
919 million. The actual property tax expense for the twelve-months ended
920 December 31, 2007 was \$69.1 million.

921

922 In its original filing in Docket No. 07-035-93, the Company had projected
923 that property taxes for calendar year 2007 would be \$71.35 million. The
924 actual property tax expense for calendar year 2007 was \$69.1 million.

925

926 In its original filing, in Docket No. 07-035-93, the Company projected
927 property tax expense for calendar year 2008 at \$82.4 million, in the
928 rebuttal phase of that proceeding, the Company revised the 2008 calendar
929 year property tax expense estimate downward to \$79.7 million. The actual
930 property tax expense for calendar year 2008 was \$77.5 million,
931 approximately \$5 million less than its original projection.

932

933 On CCS Exhibit 2.9, page 2.9.2 I provide an analysis of these past
934 inaccuracies in schedule form for ease of reference.

935

936 **Q. BY WHAT AMOUNTS HAS THE COMPANY'S ACTUAL PROPERTY**
937 **TAX EXPENSE CHANGED IN RECENT YEARS?**

938 A. Presented in the table below is the actual property tax expense, by year,
939 for the period 2003 through 2008. During this same six-year period there

940 has been considerable growth in PacifiCorp’s capital assets and in the
 941 amount of property that would be subject to assessment. It is clear when
 942 looking at the actual property tax expense and changes, by year, the final
 943 determination of property tax expense is contingent on much more than
 944 just the assessments or the amount of property subject to assessment.

	Property Tax Expense	% Change
2003 Property Tax Expense - Actual	67,067,823	
2004 Property Tax Expense - Actual	65,005,807	-3.07%
2005 Property Tax Expense - Actual	64,942,799	-0.10%
2006 Property Tax Expense - Actual	67,506,520	3.95%
2007 Property Tax Expense - Actual	69,102,427	2.36%
2008 Property Tax Expense - Actual	77,529,233	12.19%

945 Average Percentage Increase in Property Tax Expense 3.07%

946

947

948 **Q. HOW DO YOU RECOMMEND THAT PROPERTY TAX EXPENSE BE**
 949 **PROJECTED IN THIS CASE?**

950 A. For purposes of forecasting the 2009 test period property tax expense, I
 951 recommend that the actual 2008 property tax expense of \$77,529,233 be
 952 used as the starting point in the determination. I then recommend that the
 953 average annual change in property tax expense over the period 2003
 954 through 2008 of 3.07% be applied, resulting in a projected 2009 test
 955 period property tax expense of \$79,907,047. As shown on Exhibit CCS
 956 2.9, the Company’s projected property tax expense should be reduced by
 957 \$6,664,953 on a total Company basis and \$2,813,277 on a Utah basis.

958

959 Using an historic average percentage change in property tax expense
960 would factor in the impacts, over time, of all of the factors that go into the
961 determination of the ultimate property tax expense in a given period. It
962 would consider changes in property subject to assessment, changes in
963 assessments and assessment methodology, changes in property tax rates
964 at each of the numerous taxing authorities, the Company's past success in
965 appealing assessments, impact of property tax refunds, and annual
966 variances in the level of property taxes that are not charged to expense
967 such as the portions capitalized and charged to fuel expense.

968

969 In my opinion, increasing the actual 2008 property tax expense, now that
970 the amount is know, by the average annual percentage change in property
971 expense results in a reasonable estimate for forecasting 2009 test period
972 property tax expense in this case. It has been demonstrated that the
973 Company's limited estimation methodology, which only factors in projected
974 changes in assessments, has been inaccurate in projecting property tax
975 expenses in the past and has consistently over-projected the costs.

976

977 **Q. DOES THIS COMPLETE YOUR PREFILED DIRECT TESTIMONY?**

978 A. Yes. However, as mentioned earlier there are several data requests
979 outstanding and several responses have been recently received. The
980 review and analysis of these responses may result in additional
981 adjustments being warranted.