

1 **Q. Please state your name, business address and present position with Rocky**
2 **Mountain Power, a division of PacifiCorp (the “Company” or “RMP”).**

3 A. My name is John A. Apperson, my business address is 825 NE Multnomah Street,
4 Suite 600, Portland, Oregon 97232, and my present position is Director, Trading.

5 **Q. Briefly describe your education and professional background.**

6 A. I received a Bachelor of Science degree in electrical engineering from Oregon
7 State University. I have worked for PacifiCorp since 1982 and have held various
8 positions in transmission planning and commercial and trading areas. I have
9 worked in the wholesale marketing area of the Company beginning in 1995 and
10 was promoted to my current position in April 2000.

11 **Q. What are your responsibilities as Director of Trading?**

12 A. I am responsible for balancing the Company’s physical energy position in the
13 wholesale market to economically meet the Company’s load obligations and for
14 hedging the associated price risk. This includes transmission purchases and
15 associated activities performed by the cash and forward trading, real-time trading,
16 prescheduling and production planning groups. Hedging is an important and
17 integral aspect of managing natural gas and power requirements to meet the
18 Company’s service obligations.

19 **Purpose and Summary of Testimony**

20 **Q. What is the purpose of your testimony?**

21 A. My testimony addresses the Commission’s decision to rehear the decision to
22 exclude financial swaps from the Energy Balancing Account (“EBA”) and
23 demonstrates why exclusion of swaps would increase the costs of hedging, would

24 not affect the potential losses associated with hedging and would likely expose
25 customers to greater risks of price volatility.

26 **Q. Please summarize your testimony.**

27 A. My testimony addresses the following:

- 28 • Hedging products available in the market;
- 29 • A comparison of swaps to fixed price physical forward contracts;
- 30 • The Company's alternatives if swaps are excluded from the EBA;
- 31 • UIEC's mischaracterization of hedging as speculation, its assumption of
32 the word physical in interpreting the EBA statute and other misstatements
33 in opposing the Company's petition for rehearing; and,
- 34 • Other issues, including why the historical outcomes of swaps and options
35 are not relevant to the issue of whether swaps should be included in the
36 EBA.

37 **Hedging Products Available in the Market**

38 **Q. What products are available in the market to physically balance and hedge**
39 **price risk due to the Company's open forward electricity and natural gas**
40 **positions?**

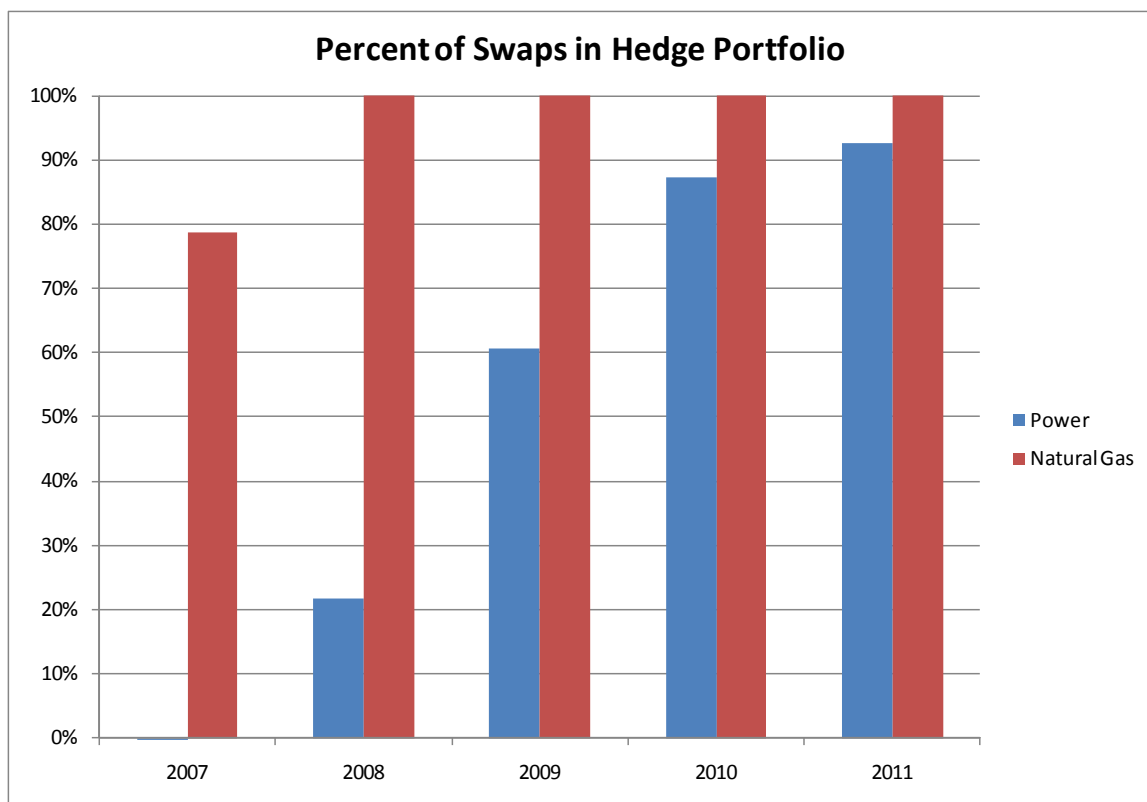
41 A. Swaps (products that exchange floating index price for a fixed price) are readily
42 available in the market to hedge electricity and natural gas positions. Index
43 (floating) price physical transactions are readily available in the market to
44 physically balance the Company's position, but these transactions leave price risk
45 unhedged. Fixed price physical forward contracts that simultaneously balance the
46 Company's position and hedge price are available to a lesser extent for electricity

47 and to a much lesser extent, albeit not fully explored, for natural gas.

48 **Q. What products has the Company used to hedge over the past several years?**

49 A. Figure 1 shows the percentage of the Company's electricity hedges and natural
50 gas hedges that are swaps settled in forward periods. Given that the Company
51 strives to transact with low transaction costs, this is an indication that swaps are
52 much more available and liquid than fixed price physical forward contracts.

53 Figure 1. Percent of Swaps in Hedge Portfolio



54 **Q. Does the Company expect to be able to hedge with fixed price physical**
55 **forward contracts in lieu of swaps?**

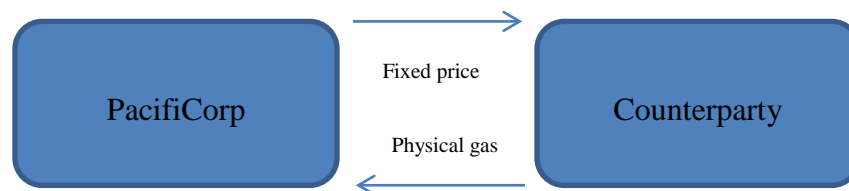
56 A. For electricity hedges, yes, without significantly higher hedge costs. For natural
57 gas, the Company believes it may be difficult to find counterparties to hedge with
58 fixed price physical forward contracts, and if so, higher hedge costs will result.

59 **Comparison of Swaps to Fixed Price Physical Forward Contracts**

60 **Q. Is there an advantage to hedging with fixed price physical forward contracts**
61 **instead of swaps?**

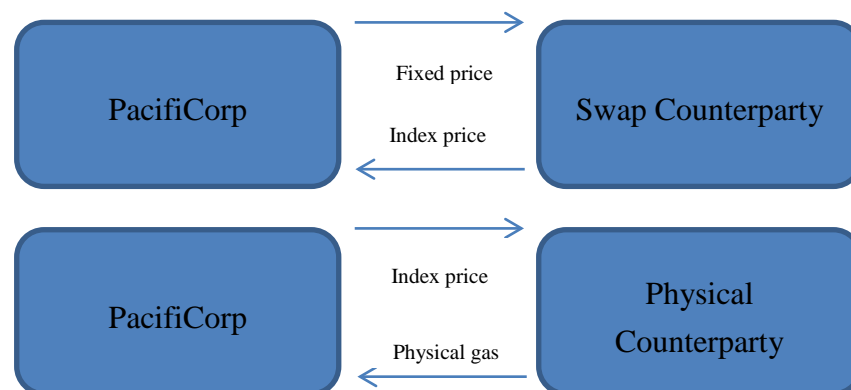
62 A. No. Setting aside the liquidity issue, transacting a fixed price physical forward
63 contract is exactly equivalent to transacting a swap plus an index price physical
64 deal, as shown below. Figure 2 illustrates the transaction of a fixed price physical
65 forward contract. The Company pays a fixed price to the counterparty and
66 receives physical natural gas.

67 Figure 2. Fixed Price Physical Forward Contract



68 Figure 3 illustrates a financial swap in combination with an index price physical
69 deal with the same quantity at the same location. PacifiCorp enters into a swap
70 transaction where it agrees to pay a fixed price and receive an index price.
71 PacifiCorp separately enters into an index price physical transaction where it
72 agrees to pay an index price and receives physical natural gas.

73 Figure 3. Swap Transaction Plus Index Price Physical Transaction



74 Note the opposite index price legs of the two transactions cancel out, leaving the
75 Company to pay a fixed price and receive physical natural gas. The combination
76 of the two transactions in Figure 3 is identical to the transaction in Figure 2.

77 **Q. If the two transactions are identical, why does the Company use the two-part**
78 **transaction involving the swap transaction instead of fixed price physical**
79 **forward contracts for electricity and natural gas?**

80 A. Customers benefit when the Company uses fixed for floating price financial
81 swaps for these practical reasons:

- 82 1. Financial markets are significantly more liquid than physical markets,
83 thereby increasing market efficiency and lowering transaction costs.
- 84 2. Many more counterparties participate in financial swap markets than in
85 physical markets.
- 86 3. Physical markets with which the Company can hedge price risk are around
87 many specific points of delivery, of which only a limited number are
88 connected to the Company's system.
- 89 4. Financial markets with which the Company can hedge price risk are
90 structured around major trading hubs that provide benchmark pricing for
91 many specific locations; thereby encouraging liquid markets.
- 92 5. Financially settled transactions can reduce transactional costs and risks
93 related to price risk hedging activities.
- 94 6. Financially settled transactions do not require physical scheduling,
95 whereas physical transactions executed expressly to hedge price risk need
96 to incur scheduling costs.

97 **Q. Are you aware of any evidence other than your own experience that the**
98 **combination of swaps plus index priced physical contracts shown in Figure 3**
99 **are used in place of fixed price physical forward contracts shown in Figure**
100 **2?**

101 A. Yes. In testimony filed by Questar Gas in a 2005 docket before this Commission,
102 Mr. Alan J. Walker, who was responsible for gas procurement for Questar Gas at
103 that time, testified that:

104 Trading or buying natural gas using an index for the immediate pipelines
105 interconnecting the supply area and market offers significant advantages
106 in liquidity and trading partners. Some parties are unwilling to purchase or
107 sell gas using fixed prices because they fear they may not get a fair deal
108 during the transaction, their management is unwilling to risk missing the
109 market or other reasons. Questar Gas buys most of its gas using index-
110 related prices because its purchases extend far into the future. Trying to
111 predict future fair market values is nearly impossible, so Questar Gas
112 contracts for most gas on an index-related basis. When the Company feels
113 it is advantageous to swap the price on index-related gas, the Company
114 will convert the contract with the supplier or use financial instruments.¹

115 **Q. Please explain the concept of liquidity and how it impacts the Company's**
116 **decisions on what products to use to hedge price risk.**

117 A. Liquidity manifests itself as the difference between the buyer's bid price and the
118 seller's offer price in the marketplace. Greater liquidity results in lower hedge
119 costs. Lower liquidity markets have larger price differences, or wider "spreads",
120 between bids and offers and higher liquidity markets have smaller price
121 differences, or narrower "spreads" between bids and offers. Considering that bids
122 represent the price at which a counterparty is willing to buy and offers represent
123 the price at which a counterparty is willing to sell, narrower bid and offer spreads

¹ Direct Testimony of Alan J. Walker, Docket Nos. 04-057-04, 04-057-09, 04-057-11, 04-057-13 and 05-057-01 (Utah PSC Apr. 15, 2005) lines 456-465 (emphasis added).

124 are preferred because it means counterparties are willing to purchase at higher
125 prices from PacifiCorp and sell at lower prices to PacifiCorp, as compared to a
126 wide bid and offer spread.

127 **Q. Would the cost of hedging be the same using fixed price physical forward**
128 **contracts as the cost for using swaps?**

129 A. No. The cost of hedging would most likely increase. Again, the issue is liquidity.
130 The market for fixed price physical forward contracts is less liquid than the
131 market for the combination of swaps and index price physical deals. Therefore, as
132 discussed above, the spread between a buyer's bid price and a seller's ask price is
133 wider as liquidity decreases, thereby increasing the transaction cost.

134 **Company's Alternatives if Swaps are Excluded from the EBA**

135 **Q. If the Commission does not modify its order on rehearing and swaps are**
136 **excluded from the EBA, would the Company continue to hedge?**

137 A. The Company will need to evaluate its alternatives and select the best approach
138 for customers in mitigating price risk.

139 **Q. What are the Company's current alternatives?**

140 A. The first alternative is to attempt to continue to hedge the Company's electricity
141 and natural gas open positions consistent with its current hedge program but with
142 the use of fixed price physical forward contracts instead of swaps. As described
143 above, this is anticipated to increase hedge costs at minimum and may restrict the
144 Company's ability to hedge if fixed price physical forward contracts are not
145 available.

146 **Q. What is the second alternative?**

147 A. The second alternative is to continue to hedge using swaps for the Company's
148 entire portfolio, but exclude swaps from the Utah EBA. This has the advantage of
149 providing lower cost hedges than using fixed price physical forward contracts for
150 the Company's customers in its service territories outside of Utah, but has the
151 disadvantage of leaving Utah customers unhedged. For example, if the Company
152 was short natural gas then purchased a natural gas swap of the same volume
153 which subsequently settled at a slightly higher price than the transaction price of
154 the swap, the Company's customers in its service territories outside of Utah
155 would benefit by the difference in price multiplied by the volume. This benefit (or
156 loss) would not, however, be passed on to Utah customers, and swap would not
157 perform as a hedge against price risk for Utah customers through the EBA. The
158 Company believes this alternative is inconsistent with the Commission's intent of
159 hedging price risk to reduce net power cost volatility.

160 **Q. What is the third alternative?**

161 A. The third alternative is to isolate the Company's open forward positions for Utah
162 from the Company's remaining jurisdictions, and hedge with fixed price physical
163 forward contracts for the Utah open positions and hedge with swaps for the
164 remaining jurisdiction open positions. The Company would accomplish this
165 alternative by identifying the Utah Commission jurisdiction-specific deficit or
166 surplus electricity and natural gas positions separately from the remainder of the
167 Company's deficit or surplus electricity and natural gas positions. The Company
168 would then hedge the two positions separately, with only the transactions used to

169 hedge the Utah jurisdiction position included in the EBA. However, the Company
170 has not determined how this alternative can be implemented given the integration
171 of the Company's system across all jurisdictions. Further, the Company believes
172 this approach would be inconsistent with the Commission's intent of retaining the
173 Company's single system operation.

174 **Q. Has the Company identified any other alternatives at this time?**

175 A. No.

176 **Q. Which alternative has the Company adopted since the Commission's order
177 became effective?**

178 A. The Company has adopted the first alternative.

179 **Q. Has the Company been successful in implementing this alternative?**

180 A. That is largely untested for natural gas because the Company has not yet had a
181 need to execute any fixed price physical forward contracts since the EBA Order
182 became effective. This will change as time rolls forward and large open positions
183 enter into risk management horizons which call for more hedging. If fixed price
184 physical forward contracts are not available, the Company may ultimately have to
185 revise its risk management policy and hedging program, which would result in
186 customers and the Company being less hedged and more exposed to the risk of
187 commodity price changes.

188 **Q. Is this the same alternative the Company recommends and plans to continue
189 to implement if swaps continue to be excluded from the EBA?**

190 A. Yes.

191 **Response to UIEC Positions**

192 **Q. How do you respond to the statement in UIEC’s opposition to the Company’s**
193 **petition for reconsideration page 5 “[The Company’s] use of these derivatives**
194 **does not ensure that it obtains its fuel and power supply at the least cost, but**
195 **instead, allegedly only ‘reduces volatility’ in the price of fuel and power.”**

196 **A.** Since this statement is based on Company testimony, I agree that the use of swaps
197 (referred to as derivatives in the UIEC statement) does not ensure least cost but
198 only reduces volatility. However, this statement applies equally and is also
199 exactly true if fixed price physical forward contracts are used in lieu of swaps.
200 The point that seems to be missed by UIEC is that hedging is done to reduce the
201 risk of price volatility; it is not done to reduce net power costs. Therefore, whether
202 hedging is done with swaps or with fixed price physical forward contracts, it does
203 not ensure least cost. Further, as demonstrated earlier in my testimony, swaps
204 have a lower transaction cost than fixed price physical forward contracts, to the
205 extent fixed price physical forward contracts are even available.

206 **Q. How do you respond to the statements on page 5 of UIEC’s opposition to**
207 **RMP’s petition for clarification and reconsideration or rehearing, “The**
208 **derivative the Company uses is simply a bet on the direction of a price,” on**
209 **page 11, “the Company has used ratepayers as its safety net for the gambling**
210 **losses resulting from its hedging practices,” and on page 15, “This insurance**
211 **policy being sought by RMP effectively permits it to speculate on future**
212 **natural gas prices with impunity. Just like a person gambling with someone**
213 **else’s money” and “If swap costs are not included in the EBA, the risk of**
214 **speculation is properly placed with the party that is speculating on future**
215 **natural gas prices”?**

216 **A.** These are inaccurate statements. A bet on direction of price is a description of a
217 purely speculative transaction. For example, if the Company was neither surplus
218 nor deficit and decided to take on additional price risk by selling natural gas, that
219 would be a bet that natural gas prices would fall. However, the Company has a
220 short (deficit) natural gas position due to its ownership of natural gas fired
221 generation capacity built to serve its customers, and it purchases natural gas to
222 fulfill its short position. This is not a speculative transaction as there is no debate
223 that natural gas must be purchased at some point in time, whether in the forward
224 market or the spot market. Further, a fixed price physical forward contract has the
225 same characteristics as a swap in this regard.

226 In entering into swaps, which have the same financial attributes of fixed
227 price physical forward contract, the Company is not gambling with customers’ or
228 its own money. It is simply reducing the risk of volatility in the price of natural

229 gas and electricity for the benefit of the Company and its customers.

230 **Q. Do you agree with UIEC’s statement on page 6 of its Opposition, “the EBA**
231 **statute permits the cost of the physical contracts for gas or purchased power**
232 **to be included in an EBA because those contracts are for the actual delivery**
233 **of fuel and power. While the effect of the EBA is to shift certain risks from**
234 **the Company to ratepayers, the statute allows that shift only with respect to**
235 **the delivery of physical products?”?**

236 A. No. The EBA statute does not include the word “physical”. UIEC arbitrarily
237 added the word “physical” to its interpretation of the EBA statute. In my non-
238 legal opinion, “incurred actual power costs” includes the impact of all hedges,
239 whether a gain or loss, for both physical and financial transactions.

240 **Other Issues**

241 **Q. Is there a difference between the applicability of continued use of swaps and**
242 **the historic outcome of the use of swaps?**

243 A. Yes. There has been criticism of the Company regarding the hedge losses
244 resulting from the timing of natural gas swaps it executed. However, this same
245 outcome would have occurred if the Company had hedged with fixed price
246 physical forward contracts in lieu of swaps, assuming that fixed price physical
247 forward contracts would have been available. Hedge gains or losses are not
248 dependent on the instrument but rather are dependent on the price executed.
249 Indeed, the hedge losses would have been somewhat greater if fixed price
250 physical forward contracts had been used in lieu of swaps because of the limited
251 liquidity of fixed price physical forward contracts.

252 **Q. Could the Company use options to hedge the Company's open natural gas**
253 **positions?**

254 A. Yes. However, the utilization of options should not be considered a replacement
255 for swaps or fixed price physical forward contracts. The risk profile and payout
256 for options is very different than that of swaps or fixed price physical forward
257 contracts. The description of the merits and downsides of utilizing options is very
258 complex and not relevant to the issue of whether swaps should be included in the
259 EBA.

260 **Q. Please explain why you say the question of whether the Company could use**
261 **options to hedge price risk is irrelevant.**

262 A. Like financial swaps and fixed price physical forward contracts, options can also
263 be settled financially or through physical delivery, thereby leading back to the
264 issue of whether financially settled risk management tools should be included in
265 the EBA.

266 **Conclusion**

267 **Q. What do you conclude?**

268 A. Exclusion of swaps from the EBA does not eliminate or reduce the possibility of
269 losses on hedging. Losses as great or greater are likely to occur using fixed price
270 physical forward contracts, assuming they are available, instead of swaps. The
271 purpose of hedging is to reduce the risk of price volatility, not to reduce net power
272 costs. The cost of hedging using fixed price physical forward contracts only
273 would be higher than the cost of hedging using swaps. The Company uses swaps
274 to hedge, not to speculate.

275 The question of whether swaps have been used excessively compared to
276 fixed price physical forward contracts or in lieu of other financial derivatives or
277 imprudently is being reviewed in the Company's currently pending general rate
278 case. That issue is separate from the issue of whether swaps should be included in
279 the EBA. Use of options is also a separate issue. As indicated in prior testimony
280 in this docket and in the Company's testimony in the general rate case, the
281 Company welcomes the input of the Commission and interested parties on its
282 level of hedging and the types of financial derivatives used in hedging. But those
283 questions are different from the question whether all costs of hedging, including
284 the costs of swaps or other financial derivatives, should be included in the EBA.
285 As demonstrated in my testimony and the testimony of Messrs. Gregory N.
286 Duvall and Frank C. Graves on rehearing, exclusion of some hedging costs, but
287 not others, creates perverse incentives and unintended consequences. Therefore, it
288 is in the best interests of customers that swaps should be allowed to be included in
289 the EBA.

290 **Q. Does this conclude your direct testimony on rehearing?**

291 A. Yes.