

1 **Q. Please state your name, business address and present position with Rocky**
2 **Mountain Power, a division of PacifiCorp (the Company).**

3 A. My name is Gregory N. Duvall, my business address is 825 NE Multnomah St.,
4 Suite 600, Portland, Oregon 97232, and my present title is Director, Long Range
5 Planning and Net Power Costs.

6 **Q. Have you previously filed testimony in this case?**

7 A. Yes. I filed Direct Testimony in this case.

8 **Q. Will any other witnesses be presenting Supplemental Direct Testimony with**
9 **this filing?**

10 A. Yes. In addition to myself, three additional witnesses will present Supplemental
11 Direct Testimony in support of Rocky Mountain Power's¹ Energy Cost
12 Adjustment Mechanism (ECAM): Dr. Karl A. McDermott, Ameren Distinguished
13 Professor of Business and Government at the University of Illinois at Springfield
14 and a Special Consultant to National Economic Research Associates, Inc.
15 ("NERA"), Mr. Frank C. Graves, Principal at The Brattle Group, and Mr. Bruce
16 N. Williams, Vice President and Treasurer of PacifiCorp,

17 **Q. What is the purpose of the Company's supplemental filing?**

18 A. The supplemental filing responds to issues raised in the Commission's June 18,
19 2009 Procedural Order in this docket in which the Commission directed:

20 At a minimum, we note the following issues should be examined: an
21 explicit and quantitative analysis of the risks of fluctuating power costs
22 i.e., the magnitude and nature of the risks; whether these risks are
23 manageable and by whom; who should bear the risks; what alternatives
24 are available to manage these risks; evaluation of rate-making issues

¹ Rocky Mountain Power is a division of PacifiCorp however for simplicity references to Rocky Mountain Power or the Company at times denote PacifiCorp or another division, PacifiCorp Energy, unless in figures or charts a specific publication source cites to the company name.

25 associated with power costs and the valid regulatory processes which will
26 effectively handle such costs; evaluation of regulatory objectives and the
27 ability of a ratemaking treatment of power costs to balance the objectives;
28 an analysis of the impacts of alternative ratemaking treatments of power
29 costs to management incentives for least cost risk adjusted planning,
30 expansion and operation; alignment of Company and customer objectives.

31 The supplemental filing also addresses issues raised by parties in their comments
32 filed in this docket.

33 I address the first issue raised by the Commission, an explicit and quantitative
34 analysis of the risks of fluctuating power costs including the magnitude and nature
35 of the risks. I also address how the magnitude of those risks has changed since the
36 Energy Balancing Account (EBA) was terminated in 1992.

37 Dr. McDermott provides testimony on all of the issues in the Commission's
38 procedural order. He provides a review of the public interest aspects of adopting
39 an ECAM both generically, and specifically as it applies to Rocky Mountain
40 Power's proposal.

41 Mr. Graves also provides an analysis of the risk of fluctuating power costs and the
42 alternatives available to manage these risks. He presents an evaluation of the risk
43 management capabilities and practices of the Company to determine how they can
44 contribute to managing the cost and quantity risks that will be recovered in the
45 ECAM. He also reviews some of the basic principles of risk measurement and
46 management, and explains the practical limitations and tradeoffs involved in
47 hedging to reduce power supply risks.

48 Mr. Williams explains why the absence of a fuel and purchased power adjustment
49 mechanism such as the Company's proposed Energy Cost Adjustment
50 Mechanism, increases the risk to earnings and cash flow caused by volatility in

51 net power costs. He discusses why and how this volatility can adversely impact
52 the Company's access to capital and liquidity, to the detriment of the Company
53 and its customers.

54 **Summary of Testimony**

55 **Q. Will you please summarize the topics you will cover in your Supplemental**
56 **Direct Testimony?**

57 A. In my Supplemental Direct Testimony, I present the following:

- 58 • An overall discussion and quantification of the Company's actual net power
59 costs ("NPC") versus what has been and is now included in rates over the past
60 19 years;
- 61 • Analytic evidence that demonstrates significant variations in NPC related to
62 factors outside of the Company's control;
- 63 • A quantification of load forecast error due to weather and uncertain economic
64 conditions; and
- 65 • A comparison of various sources of fuel in NPC over time showing the
66 increasing reliance on natural gas and other sources with high price volatility.

67 **Summary of the Company's Track Record of Accurately Reflecting NPC in Rates**
68 **Since Elimination of the Energy Balancing Account**

69 **Q. How important is it to accurately reflect NPC in Utah customer's rates?**

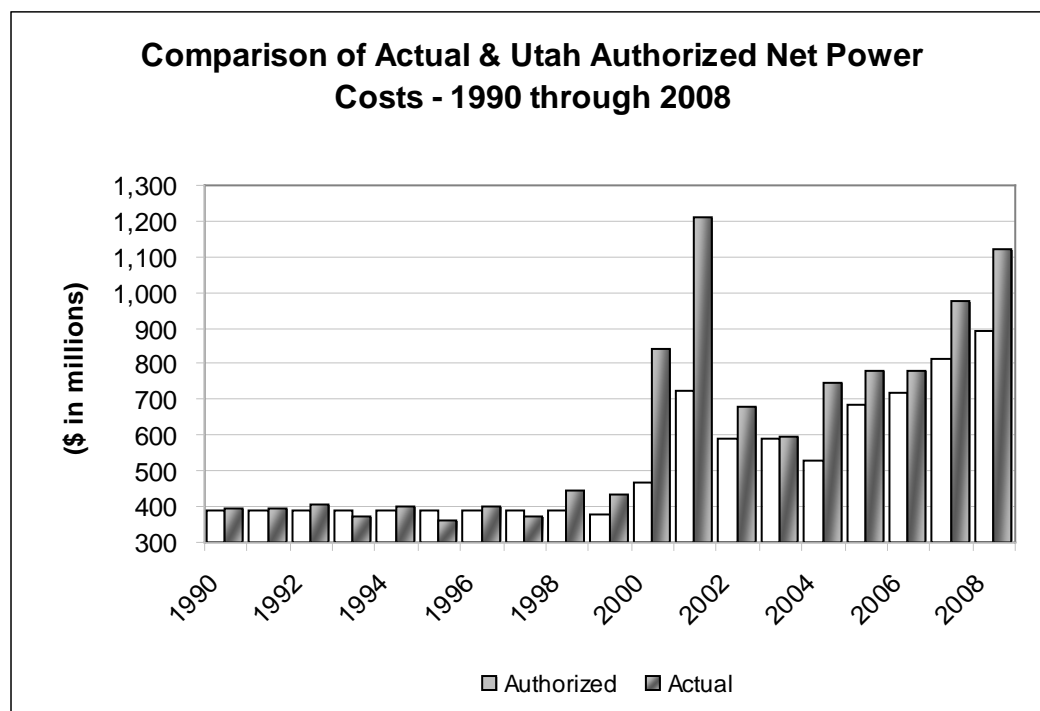
70 A. NPC represent the single largest component of revenue requirement. NPC
71 accounted for nearly one-third of the total revenue requirement increase proposed
72 in recent rate cases in Utah. To the extent these costs are not accurately reflected
73 in rates, customers do not see the true cost of serving them in their prices, the

74 Company does not recover its prudent costs of serving customers, and the public
75 interest is not well served.

76 **Q. Please provide a detailed analysis of the Company's actual NPC versus what**
77 **was recovered in Utah rates over the last 19 years.**

78 A. Table 1 shows the actual NPC that the Company has incurred over the last 19
79 years compared to the NPC which have been included in rates in this jurisdiction.
80 When a case settled without expressly stating the system NPC baseline, the
81 Company assumed that system NPC in rates is what was reflected in the
82 Company's filing.

83 **Table 1 – Comparison of Actual and Utah Authorized Net Power Costs**



84 **Q. Please describe the results shown in Table 1.**

85 A. Table 1 shows that the Company has consistently spent more on net power costs
86 to serve its customers than it has recovered in rates. However, the trend and

87 magnitude of this situation in recent years is the most significant aspect of this
88 Table. The historical recoveries from 1990–1999 had some years of under- and
89 over-recovery but the total dollar amounts were generally fairly small. In 2000–
90 2001, the large under recovery is explained in part by the power crisis (and was
91 partly offset by deferred accounts for power costs and collection through a
92 surcharge). But in 2002–2007, the amount of NPC included in the Company’s
93 rates consistently has been below its actual costs, in every year by a wide margin.
94 In fact, the differences in 2007 and 2008 are in excess of \$160 million and \$230
95 million, respectively.

96 **Q. What is your general observation about what has caused the Company’s**
97 **authorized NPC to differ so significantly from actual NPC?**

98 A. The primary reasons are that the current mechanism of using normalized modeled
99 NPC does not account for the increased uncertainty and volatility of assumptions
100 that are key drivers to actual NPC. The difference between modeled authorized
101 (normalized) NPC and actual NPC has become more pronounced in recent years
102 due to both increased price volatility in natural gas and electricity prices and
103 Rocky Mountain Power’s increasing resource portfolio exposure to uncertainty
104 and volatility. Rocky Mountain Power’s portfolio mix of resources is highly
105 diversified, but the mix of resources in the past several years has changed and is
106 projected to continue to increase reliance on flexible natural gas resources and
107 intermittent renewable wind resources. At the same time, potential carbon
108 legislation also increases uncertainty on the cost of emissions from historically
109 more stable coal generation resource costs.

110 **Effect of Hedging**

111 **Q. Can the Company eliminate the risks of uncertainty and volatility using**
112 **hedging instruments?**

113 A. No. Hedging activities can reduce the range of potential outcomes but significant
114 uncertainty and volatility remains inherent in NPC. In fact the Company was
115 significantly hedged with regard to the forecast net open positions for power and
116 natural gas at the time of several recent NPC filings, but actual NPC were
117 substantially different than projected NPC as discussed above. Hedging
118 instruments are generally available to mitigate the risk of uncertainty in the price
119 of natural gas and wholesale power for a known net open position, but significant
120 variations subsequently occur in the net open position through the actual period as
121 a result of the large, uncontrollable and unpredictable volatility in both loads and
122 resources that occur simultaneously with large, uncontrollable and unpredictable
123 volatility in prices of natural gas and electricity. This subject is explored in greater
124 depth in Mr. Graves' Supplemental Direct Testimony.

125 **Q. Can you give some examples of these events?**

126 A. Yes. Normalized NPC, which are used today, rely on loads that are forecast using
127 "normal" temperatures. However, actual temperatures can vary significantly from
128 normal, causing changes in load of a few megawatts ("MW") to hundreds of MW
129 in an hour. These variations are not more accurately estimated until realistic
130 weather forecasts are made, or about a week before loads actually occur,
131 rendering it impossible for the Company to hedge perfectly a year in advance.

132

133 **Q. Are there other reasons the actual load can vary significantly from forecast?**

134 A. Yes. The load is sensitive to economic variables, oil price, and natural gas price.

135 In the current economy, as national, state, and county level economic variables

136 fluctuate with nationwide volatile economic conditions, load can change from

137 forecast significantly in either direction. Industrial loads in particular are sensitive

138 to oil and gas prices and changes in the housing market. Residential and

139 commercial loads are also subject to changes in the economy and irrigation loads

140 can vary significantly with changes in rainfall and temperature.

141 **Q. Do you have any examples to quantify the variation between actual and**
142 **forecast loads?**

143 A. Yes. System-wide loads under normal temperatures for January 27, 2009, were

144 predicted as of November 2008 to be 8,010 MW; however due to the cold

145 temperatures across the Company's service territories, the actual load was 8,524

146 MW—an uncontrollable increase in loads of 514 MW. On the contrary, in

147 February, the picture was quite different since it was a milder month. On February

148 7, 2009, actual loads were 524 MW below expectation. When either of these

149 situations occurs, the system operators have to buy or sell power at prevailing

150 market prices. These transactions cannot be hedged ahead of time, and in addition

151 will result in transaction costs associated with the bid/ask spread.

152 **Q. Do generating resources suffer from the same issues of uncertainty and**
153 **volatility?**

154 A. Yes. The output of hydro, thermal and wind resources are all unpredictable. One

155 thing the Company knows for sure is that the actual output will not be what was

156 forecast at the time of general rate case filing. This is true on a year-ahead,
157 month-ahead, day-ahead and hour-ahead basis. Each time better information is
158 available about the expected output of these resources, the Company must balance
159 its position by buying or selling into the market. These are transactions that
160 cannot be known and therefore cannot be perfectly hedged ahead of time.

161 **Q. Have you quantified how these uncertainties affect NPC?**

162 A. Yes. In addition to the quantification provided above comparing the difference
163 between actual and normalized NPC over the past 19 years, I have conducted a
164 study to determine the stochastic risk of loads, forced outages, and hydro
165 generation. This study used the 2008 IRP preferred portfolio and the Company's
166 stochastic production cost simulation model, called Planning and Risk. In this
167 sensitivity study, I produced a model run where loads, forced outages, and hydro
168 generation were not subjected to Monte Carlo random draws. This run simulated
169 the case where the Company fully and perfectly hedges the risk associated with
170 these stochastic variables. I then compared the resulting stochastic portfolio cost
171 with that of the base run where all stochastic variables—including forward
172 electricity and commodity natural gas—are subjected to Monte Carlo random
173 draws. The cost difference between the two runs reflects the stochastic risk
174 associated only with loads, forced outages, and hydro generation.

175 **Q. What is the result of your analysis?**

176 A. Using 2012 as the study year, I found that portfolio stochastic cost, as measured
177 by the average of 100 Monte Carlo simulation outcomes, increased by \$80 million
178 due solely to the combined volatility of loads, forced outages, and hydro

179 generation. Tail risk, which is defined for this sensitivity study as the average of
 180 the five highest-cost simulation outcomes, increased by \$666 million. This study
 181 demonstrates that there are significant amounts of NPC that cannot be controlled
 182 using hedges.

183 **Q. Does this account for the variability of wind resources?**

184 A. No. Wind variability is not modeled as a stochastic variable in the Company’s
 185 Planning and Risk model. However, the impact of wind variability on the
 186 Company’s incremental cost to balance generation and loads has been quantified
 187 and reported as an incremental wind integration cost in Appendix F in Volume II
 188 of PacifiCorp’s 2008 IRP.

189 **Change in Fuel Sources**

190 **Q. How have the Company’s fuel sources changed since the early 1990s?**

191 A. Table 2 below shows the change in fuel source² from 1992³ to 2009.

192 **Table 2 – Capacity Resource Mix from 1992 to 2009 (megawatts)**

| Resource Type | 1992 | | 2009 | |
|-------------------------------|--------------|-------------------------|---------------|-------------|
| | MW | % of Total | MW | % of Total |
| Coal | 6,466 | 66% | 6,128 | 43% |
| Purchased Power & Other | 1,869 | 19% | 2,570 | 18% |
| Hydro | 1,290 | 13% | 1,450 | 10% |
| Gas | 110 | 1% | 2,406 | 17% |
| Nuclear | 27 | 0% | - | 0% |
| Geothermal & Other Renewables | 21 | 0% | 34 | 0% |
| Wind | - | 0% | 1,372 | 10% |
| DSM | - | 0% | 345 | 2% |
| Total (MW) | 9,783 | 100%⁴ | 14,304 | 100% |

193 In addition, Table 3 shows how the source of coal has changed over time.

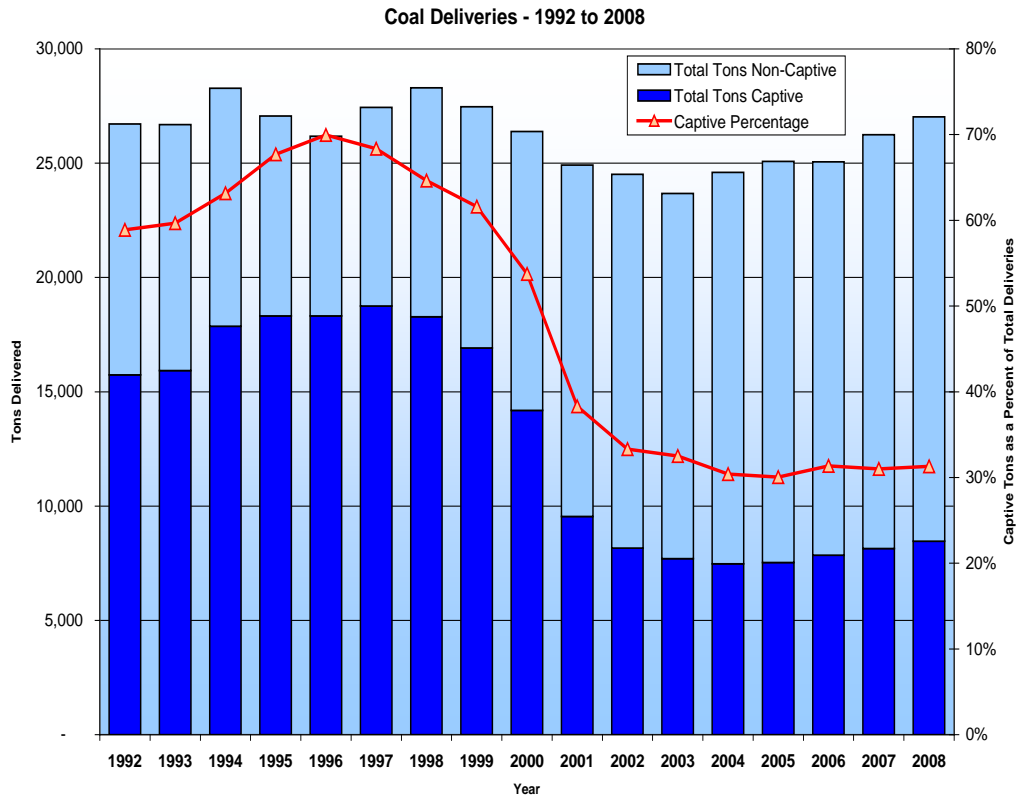
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² For comparability purposes only, wind resources are shown at nameplate capacity versus capacity contribution at peak.

³ Source: Balanced Planning for Growth, Resource and Market Planning Program (“RAMPP2”), May 14, 1992, page 33, Table 3-3.

⁴ Does not add to 100 percent due to rounding.

Table 3 – Coal Deliveries from Captive Coal Mines (1992-2008)



196 **Q. What do you observe from this data?**

197 A. In 1992, the Company’s resource portfolio capacity was 66 percent coal, 19
 198 percent long-term purchased power contracts (over half of which was a capacity
 199 contract with the Bonneville Power Administration), 13 percent hydro, and the
 200 remaining 2 percent made up of a small amount of natural gas, geothermal and
 201 nuclear generation. Notably absent was any wind or any significant natural gas
 202 fired resources.

203 In contrast to this, the Company has increased its reliance on wind by 10 percent
 204 and natural gas-fired resources by 16 percent between 1992 and 2009, while
 205 concurrently reducing its reliance on coal plants from 66 percent to 43 percent.

206 Over the same time period, the percentage of coal supplied from captive mines

207 has decreased from about 60 percent to just over 30 percent. The Company's
208 resource portfolio now includes about 2,400 MW of natural gas-fired resource and
209 nearly 1,400 MW of installed wind capacity.

210 **Q. What do you conclude from the foregoing?**

211 A. The change in the Company's portfolio mix described above is a result of the
212 need to meet growing customer loads, replace expiring purchased power
213 agreements, meet renewable energy requirements and ensure the Company has
214 enough flexible resources to provide reliable service to customers. Given current
215 energy policies that place an increasing importance on carbon regulation and
216 renewable resources, the Company believes the trend of moving toward a more
217 volatile portfolio, as has been the case over the past 17 years, is necessary and is
218 likely to continue well into the future. Based on the evidence presented here and
219 in my Direct Testimony, along with the supplemental testimony presented by Dr.
220 McDermott, Mr. Graves and Mr. Williams, the Company believes the public
221 interest is best served by implementing the Company proposed ECAM in Utah
222 from today and into the future.

223 **Q. Does this conclude your testimony?**

224 A. Yes.