

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Rocky)
Mountain Power for Authority To Increase)
its Retail Electric Utility Service Rates in)
Utah and for Approval of Its Proposed)
Electric Service Schedules and Electric)
Service Regulations.)
)

PUBLIC

Direct Testimony of

Michael J. McGarry, Sr.

REVENUE REQUIREMENT AND NET POWER COSTS RELATED TO HEDGING

For the Division of Public Utilities

Department of Commerce

State of Utah

October 8, 2009

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Direct Testimony of Michael J. McGarry, Sr.

1. INTRODUCTION

1 Q. Please state your name and business address.

2 A. My name is Michael J. McGarry, Sr. My business address is 2131 Woodruff
3 Road, Suite 2100, PMB 309 Greenville, SC 29607.

4 Q. By whom are you employed and what is your position?

5 A. I am employed by Blue Ridge Consulting Services, Inc. located in Greenville,
6 South Carolina, as President and Chief Executive Officer.

7 Q. On whose behalf are you appearing in these proceedings?

8 A. I am testifying on behalf of the Utah Division of Public Utilities (Division).

11 A. Prior to assuming my present position, I was Vice President of East Coast
12 Operations from July 2003 to June 2004 with Hawks, Giffels & Pullin (HGP),
13 Inc. In that position, I was responsible for developing and overseeing client
14 engagements in utility regulatory affairs, management audit, and rate case
15 management. From August 2001 to July 2003, I was an independent consultant
16 working on a number of different projects, including a renewal/update of delivery
17 service tariffs for Illinois Power and several utility street lighting cost benefit
18 assessment projects. From June 2000 until August 2001, I was a senior consultant
19 with Denali Consulting, Inc., a utility supply chain and e-procurement strategy
20 and implementation firm. From October 1997 through June 2000, I was
21 employed by Navigant Consulting, Inc. and several of its predecessors or acquired

22 firms working on a number of different projects, including a management audit of
23 Southern Connecticut Gas Company and the original delivery service tariff filing
24 for Illinois Power. From July 1985 through October 1997, I was with the New
25 York State Department of Public Service (NYSDPS) in its Utility Operational
26 Audit Section where we conducted focused, operational audits in many facets of
27 utility operations for all sectors of the utility industry including gas, electric,
28 telecommunications, and water. Prior to my employment with the NYSDPS, I
29 was a rate analyst with Orange and Rockland Utilities (1981 to 1983) and then
30 Seminole Electric Cooperative (1983 to 1985). I received my Masters of
31 Business Administration from the State University of New York at Buffalo in
32 1996 and a Bachelor of Arts in Economics from Potsdam College (SUNY) in
33 1981.

34 Q. **Have you previously testified before the Public Service Commission
35 (Commission) of Utah?**

36 A. No.

37 Q. **Have you testified before other commissions and were your credentials
38 accepted in those proceedings?**

39 A. Yes. I have testified in regulatory and civil proceedings and my qualifications as
40 an expert in utility ratemaking matters have been accepted. A more complete
41 description of my qualifications and a list of the proceedings in which I have been
42 involved are included as an appendix at the end of my testimony.

2. PURPOSE

43 Q. **What is the purpose of your testimony that you are now filing?**

44 A. My testimony presents the Division's position regarding several rate base and
45 revenue requirement issues in the proposed base rate increase application,
46 testimony and exhibits submitted by Rocky Mountain Power Company (RMP or
47 the Company) in Docket 09-035-23. I address the following adjustments:

- 48 • Rate Base – Deferred Transmission Project (DPU Exhibit 3.1 and 3.2)
- 49 • Rate Base And Expense – Replacement Asset In-Service And Retirements
- 50 • Rate Base – Change In 13-Month Average
- 51 • Rate Base – Coal Inventory (DPU Exhibit 3.3 CONFIDENTIAL)
- 52 • Expense – CWIP Write-Offs
- 53 • Expense – Supplemental Executive Retirement Plan (DPU Exhibit 3.4)
- 54 • Expense – Pension And 401(K) Administration (DPU Exhibit 3.5)
- 55 • Expense – Property Insurance (DPU Exhibit 3.6)
- 56 • Expense – Injuries And Damages (DPU Exhibit 3.7)

57 My testimony explains the basis for these positions and provides analysis and
58 support for the proposed adjustments and recommendations. I also present the
59 Division's position regarding net power cost as it relates to hedging activities
60 (DPU Exhibit 3.8 CONFIDENTIAL).

61

62 Q. **What have you reviewed in the preparation of your testimony?**

63 A. I have reviewed the Company's testimony, supporting exhibits and workpapers,
64 responses to data requests, and previous orders of the Commission.

65 Q. **Was this testimony prepared by you or under your direct supervision?**

66 A. Yes.

3. RATE BASE – DEFERRED TRANSMISSION PROJECT

67 Q. **Do you agree with the Company's proposed rate base?**

68 A. No. I have several concerns with the Company's proposed rate base.

69 Q. **Please explain your concerns.**

70 A. My first concern relates to the Company's reclassification of the costs associated
71 with the Herriman 138kv-12.5kv Substation Deferred Transmission Project from
72 a non-rate base account to a rate base account. Company Adjustment 8.13
73 reclassifies \$1,091,392 of the Herriman costs from a non-rate base account,
74 Preliminary Survey and Investigation (PS&I, FERC Account 183), to Plant Held
75 For Future Use (PHFU, FERC Account 105), which is a rate base account. The
76 Company's rationale for the transfer is that the Company has authorized the
77 project and it will be executed in 2014. Therefore, the Company stated that the
78 transfer is appropriate. Company witness McDougal testified that "Preliminary
79 Survey & Investigation charges need to be reflected in results of operations. This
80 adjustment re-allocates the balance as of December 31, 2008, of the Herriman
81 projects costs from FERC Account 183, which is not included in base rates to

82 FERC account 105, Plant Held for Future Use, to allow for recovery of these
83 costs.”¹

84 **Q. What FERC guidance does the Company use to support the transfer?**

85 A. In response to DPU Data Request 29.6, the Company cited the instructions for
86 FERC Account 183 from the Code of Federal Regulation (CFR 18 Parts 101-142)
87 which states in part, “If construction results, this account shall be credited and the
88 appropriate utility plant account charged.”² As shown above, witness McDougal
89 indicated construction will result in the future and, based on their interpretation of
90 of CFR 18 Parts 101-142, transferred the project costs to FERC Account 105.

91 **Q. Why was FERC Account 105 used rather than another account that will
92 allow recovery?**

93 A. I believe the Company chose Account 105 because it represents Plant Held for
94 Future Use and is an account that would allow the Company to earn a return on
95 rate base for these costs.

96 **Q. Do you agree that FERC Account 105 is the appropriate account for the
97 charges?**

98 A. No. I do not agree that the charges should have been transferred to FERC Account
99 105. The charges do not meet the CFR 18 Part 101-142 criteria for inclusion in
100 FERC Account 105.

101

¹ Company Witness McDougal, page 33, lines 749-753.

² Response to DPU Data Request 29.6.

102 Q. **Please explain why.**

103 A. 18 CFR Part 1.101 states, in part, that this account shall include the original cost
104 of Electric Plant owned and held for future use in electric service under a definite
105 plan to include land, land rights, and property acquired. Section E states "The
106 property included in this account shall be classified according to the detail
107 accounts (301 to 399) prescribed for Electric Plant in Service."³

108 The Company provided the cost detail for the \$1,091,392 of PS&I charges
109 proposed to be transferred.⁴ Those costs in and of themselves do not constitute
110 Electric Plant because they do not contain units of property that can properly be
111 transferred to FERC Account 101 (Electric Plant in Service), categorized in
112 primary plant accounts 301 to 399, and considered used and useful.

113 The transfer does not meet the criteria for inclusion in FERC Account 105.
114 In order for the project to be considered PHFU, it would require completed
115 construction that also contains one or more units of property that can be
116 transferred in the future to FERC Account 101. Completed construction comes
117 from FERC 107 and is normally transferred directly to FERC Account 101.

118 Q. **What do you recommend?**

119 A. I recommend that the Company transfer the charges back to FERC Account 183
120 or Construction Work in Progress (CWIP, FERC Account 107) in a non-interest
121 bearing work order and that the charges remain in that account until construction

³ 18 CFR Part 1.101-142, page 349, FERC 105, Electric Plant Held For Future Use, part E.

⁴ Response to DPU Data Request 29.18.

122 commences. This adjustment will reduce the Utah jurisdiction rate base by
123 \$925,284 (DPU Exhibit 3.1).

124 **Q. Do you have any other recommendations concerning this project?**

125 A. Yes. Since the project has been deferred until 2014, some of the preliminary work
126 may be outdated at the time of start up and may require updating or not be
127 applicable at all. Therefore, to the extent that costs are no longer appropriate, I
128 recommend that they be written off to expense at the time the project starts.

129 In addition, included in the project cost detail is \$166,108 of AFUDC.
130 The inclusion of AFUDC, while not specifically precluded by the CFR, is very
131 unusual since AFUDC is generally applied to CWIP. Even though the Company
132 has expended funds to determine whether a project is feasible, it is not in
133 construction and, therefore, should not accrue AFUDC or any other carrying
134 charge. I recommend that the Company reverse the AFUDC of \$166,108 (Utah
135 jurisdiction) included in the PS&I and charge it to debt and equity as appropriate
136 (DPU Exhibit 3.2).

4. RATE BASE AND EXPENSE – REPLACEMENT ASSET IN-SERVICE AND RETIREMENTS

137 **Q. Please discuss your next concern.**

138 A. My next potential concern relates to the timing of when plant retirements for
139 replaced assets (retirement units) take place. The Company indicated that
140 “completed projects are generally retired within 90 days of the Technically
141 Complete (TECO) date” and for RCMS (Transmission and Distribution line

142 projects) “the retirement is defined at the time the workorder is set up in RCMS
143 which drives the proper booking of retirements, salvage and removal. The
144 retirement occurs automatically within 90 days of the construction due date.”

145 **Q. Why is the timing of when a retirement is booked a concern?**

146 A. Although, the accounting for a retirement does not impact rate base, the timing of
147 when the retirement is recorded is a concern for several reasons. Replaced assets
148 that are not retired and removed from the accounting system at the same time as
149 the new assets are placed in service result in an overstated Electric Utility Plant
150 (FERC 101). As a result, rate base is overstated and depreciation expense and the
151 associated Accumulated Provision for Depreciation, which is an offset to Utility
152 Plant in Service, are overstated because depreciation continues to accrue on the
153 replaced assets.

154 **Q. Does the depreciation reserve reduce rate base?**

155 A. Yes. The offset to depreciation expense is booked to the accumulated provision
156 for depreciation. Therefore, any over-accrual of depreciation expense reduces net
157 plant in service and rate base. The over-accrual of depreciation expense also
158 overstates expense. In addition, since duplicate assets remain in service, net plant,
159 and therefore rate base, is overstated to a greater degree than the offset that
160 depreciation reduces net plant in service.

161 **Q. Have you been able to quantify the potential impact of this issue?**

162 A. No. I have been unable to quantify the impact. Follow-up data requests were
163 submitted to the Company and the response was not received prior to the filing of

164 this testimony. Therefore, I reserve the right to address this issue and possibly
165 recommend adjustments in my rebuttal testimony.

5. RATE BASE – CHANGE IN 13-MONTH AVERAGE

166 **Q. Please explain the next issue you have with the Company proposed rate
167 base?**

168 A. I have a potential issue with the spread of costs included in the 13 month rate base
169 average associated with Steam and Wind Generation construction. The Company
170 has budgeted steam generation outage expenditures in such a manner that these
171 capital expenditures are front-loaded in the test year rather than spread ratably
172 over the 13 month test period.

173 **Q. Please explain your potential issue with the 13-month rate base average for
174 Steam and Wind Generation construction?**

175 A. The Company provided the detail cost estimates for Steam and Wind construction
176 from January 2009 through June 2010 and the 13 month test period average from
177 June 2009 through June 2010.⁵ The test period average is based on a formula that
178 takes into consideration when the costs are budgeted during the test period with
179 more weight applied during the early months of the test period and less during the
180 later months. Approximately 44% of the total 13 month average is budgeted in
181 June 2009-November 2009 (months 1 through 6), 39% is budgeted in December
182 2009 (month 7), and only 17% is budgeted in January 2010 through June 2010

⁵ Response to DPU Data Request 25.5.

183 (months 8-13). Therefore, it appears that an inordinate amount is budgeted in the
184 early months. Since the outage schedule does not necessarily follow the
185 allocation of costs, the costs should be either budgeted in the months the outages
186 would normally take place or ratably in a leveled manner in order not to front
187 load or distort the 13 month average rate base.

188 **Q. Does the allocation of the budget coincide with the outage schedule?**

189 A. No. The outage schedule provided by the Company indicates that for the years
190 2005 through 2010, outages are scheduled in spring, early summer, and fall, but
191 avoid the winter months and the later summer months.⁶

192 **Q. Wouldn't that be typical for a company to strategically schedule unit
193 outages?**

194 A. Yes. The schedule is very typical of what would be expected, but the outage
195 schedule does not coincide with the budgeted expenditures.

196 **Q. Did the Company explain this since the object of the budget is to "normalize"
197 the costs and it will not necessarily follow the outage schedule?**

198 A. Yes. Company witness Duvall states "the length of the planned outages is based
199 on 48 month historical average and the planned outages are scheduled in a way
200 that all plants are on planned outages during the test year, even though this is not
201 actual practice."⁷ The Company has already explained the normalization process
202 and that was approved by the commission in Docket No. 07-035-93.⁸

⁶ Response to DPU Data Request 6.15.

⁷ Direct Testimony of Company witness Duvall, page 9-10, lines 202-204.

⁸ Direct Testimony of Company witness McDougal, page 18, lines 408-411.

203 **Q. Why is this of potential concern?**

204 A. In spite of the Company's explanation, the potential issue still remains that the
205 budgeted outage expenditures are front-loaded rather than spread ratably over the
206 13 month test period. To complete our analysis, we have submitted a data request
207 to the Company asking why approximately 39% of the total steam plant
208 expenditures are allocated in December 2009.⁹ That response was not received
209 prior to the filing of this testimony. Therefore, I reserve the right to discuss this
210 further and recommend adjustments in rebuttal testimony.

6. RATE BASE – COAL INVENTORY

211 **Q. Have you reviewed the coal inventory included in the Company's proposed
212 rate base?**

213 A. Yes.

214 **Q. Do you have any adjustment to that proposed amount?**

215 A. Yes. I recommend that the Company's Fuel Stock (Acct 151SE) in the amount of
216 \$160,345,600 (total Company) be reduced by [begin confidential] [REDACTED]
217 to [REDACTED] [end confidential] (DPU Exhibit 3.3.2). On a Utah-allocated
218 basis that adjustment equates to a reduction of fuel stock of [begin confidential]
219 [REDACTED] [End Confidential] (See DPU Exhibit 3.3.1).

220 **Q. Please provide an overview of the Company's fuel stock adjustment included
221 in rate base.**

⁹ Pending receipt of DPU Data Request 48.4.

222 A. The Company explained its fuel stock adjustment as follows:

223 The cost of the Company's coal plant fuel stock is increasing due
224 to increases in the cost of coal and the number of tons stored at
225 each site. This adjustment reflects the increase in the fuel stock
226 balance into results.¹⁰

227
228 The Company's adjustment increases the Company's fuel stock as shown
229 in account 151SE by \$34,836,966 for the test year ending June 30, 2010. The
230 total fuel stock that the Company is proposing to include in rate base in Account
231 151SE is \$160,345,600.

232 Q. Please explain the basis for the Division's adjustment?

233 A. First, I developed an estimate of the number of days of inventory that are
234 currently at each of the Company's coal plants. The results of that analysis are
235 shown in the following table:

236 **Table 1-PacifiCorp Coal Plants - Analysis of Days Burn Inventory**

Line #	Plant	Test Year		2008 Average Tons Burned per day (D)=(C) ÷ 365	Days Burn Inventory (F)=(B) ÷ (D)
		(A)	(B) 13 month average Inventory Balance (tons)		
1	Bridger		638,486	5,709,196	15,641.63
2	Carbon		44,061	640,585	1,755.03
3	Cholla		323,876	1,591,193	4,359.43
4	Colstrip		49,664	708,786	1,941.88
5	Craig		143,804	667,842	1,829.70
6	Hayden		47,796	314,700	862.19
7	Hunter		2,033,538	3,779,332	10,354.33
8	Huntington		811,214	3,221,777	8,826.79
9	Johnston		441,434	3,942,421	10,801.15
10	Naughton		419,424	2,772,108	7,594.82
11	Wyodak				55
12	Total Plants		4,953,297	23,347,940	63,966.96
13	Mines/Prep Plant				
14	Deer Creek		11,566	NA	NA
15	Prep Plant		973,068	NA	NA
16	Rock Garden		95,787	NA	NA
17	Total Inventory		6,033,717	23,347,940	63,966.96

Notes: Col (B) - Response to DPU 26.1 (13 mth average calculated based on monthly balances (June 2009 through June 2010)
Col (C) - FERC Form 1

237

¹⁰ Direct Testimony of Steven R. McDougal, page 30, at lines 675 – 677.

238 Overall, the Company's days of burn coal inventory from all sources is 94
239 days which means that if the Company were to stop purchases from all sources it
240 would have sufficient supply on hand to continue to generate electricity for
241 approximately 94 days.

242 To better understand the Rocky Mountain Power Company's fuel stock
243 inventory strategy, the Division requested that the Company provide its coal
244 inventory strategy. The Company provided a confidential document which is
245 titled: "PacifiCorp Energy Coal Inventory Policy – Preliminary Draft.¹¹ This
246 undated document purports to be the Company's official coal inventory policy.
247 The Company's policy is to limit coal inventory to no more than [begin
248 **confidential**] [REDACTED] [end confidential] and in most cases much shorter.

249 As shown in the table above, the inventory level overall is greater than the
250 company's stated policies. However, this is being driven by the stock pile levels
251 at the Hunter (196 days) and, to a lesser degree, the Huntington plant (92 days).
252 In addition, the Company states in its policy that coal inventory at the
253 Cottonwood "Prep Plant" is used to feed the Utah generating stations, Carbon,
254 Hunter, and Huntington. The combined inventory for these four inventory sites is
255 3,861,881 tons or approximately 185 days of supply (based on the 2008 burn rate
256 at these stations).

257 This level of inventory is more than [begin confidential] [REDACTED] [end
258 **confidential**] what the Company has stated is its inventory strategy for these Utah

¹¹ Response to DPU Data Request 26.4.

259 plants and significantly higher than any other station, including the largest station,
260 Bridger, which has only a 41 day supply of coal on hand.

261 The basis for the Division's adjustment is that these plants' coal inventory
262 stock pile is more than [begin confidential ████] [end confidential] what the
263 Company has indicated is its maximum level for these plants.

264 Q. **Do you know why these stations' coal inventory is so much out of line with
265 the other stations?**

266 A. The Company explained that it was purchasing an additional 500,000 tons from
267 Arch Coal Company to settle a long standing dispute related to Electric Lake in
268 2008.¹² A review of the changes in the year end levels at Hunter, as shown in the
269 following table, does show the effect of that increase through the end of the test
270 year.

271 **Table 2-Hunter Station Coal Inventory**

	2007	2008	June 2009	June 2010
Hunter Inventory Year end (or YTD)	646,905	1,449,523	1,595,900	2,409,078
Change to prior period	NA	802,618	146,377	813,178

272
273 With respect to the Huntington Station, the Company claims that it is
274 increasing the level of inventory to compensate for a significant reduction in
275 production from the Deer Creek Mine (the captive mine to Huntington).
276 However, the following table shows that the Company is forecasting a reduction

¹² Response to DPU Data Request 6.11.

in the level of inventory at Huntington, but that the forecast level is still significantly higher than it was at the end of 2007.

Table 3-Huntington Station Coal Inventory

	2007	2008	June 2009	June 2010
Hunter Inventory Year end (or YTD)	647,732	914,355	914,019	862,661
Change to prior period	NA	266,623	-336	-51,358

280
281 Q. Is there any indication that a major supply disruption may occur at either of
282 these plants during the test year that would warrant the increase in coal
283 inventory?

284 A. Nothing in the Company's explanation of the increases¹³ indicates any forecasted
285 disruption in its supply for either the Hunter or Huntington Stations.

286 Q. What is your position concerning ratepayers financing this level of inventory
287 through the Company's rate of return on rate base?

288 A. Without getting into the merits of the Arch Electric Lake settlement, I believe that
289 it is inappropriate for the Company to expect ratepayers to pay for an investment
290 in a coal inventory stock pile that it does not need. It also seems to me that the
291 Company's policy may also be excessive in that a [begin confidential] [REDACTED]
292 [REDACTED] [end confidential] is substantially higher than all of the other plants in
293 the PacifiCorp system.

¹³ Response to DPU Data Request 6.11.

295 Q. What do you recommend?

296 A. I recommend that the Company include in rate base an amount of coal inventory
297 that reflects a more reasonable level of inventory at these stations. I am including
298 the inventory for the Carbon plant as the Company includes it in its strategy for
299 the Utah plants. Therefore, my adjustment is to reduce the allocated portion of
300 the Company's Fuel Stock amount included in Account 151SE by [begin
301 confidential] [REDACTED] [end confidential] (Utah allocated). Exhibits 3.3.1
302 through 3.3.3 show the derivation of this adjustment.

303 Q. Please explain how you derived your adjustment.

304 A. As shown in DPU Exhibit 3.3.3, I calculated the Days Burn Inventory for Carbon,
305 Hunter, and Huntington based on each station's individual 2008 burn rates as
306 reported in the FERC Form 1. The results of that analysis showed that these three
307 stations have approximately 185 days of inventory on hand. I then developed the
308 percentage reduction needed to represent a more reasonable level of inventory at
309 these stations based on the Company's stated strategy.¹⁴ To be conservative, I
310 chose the mid-point of that stated strategy which is [begin confidential] [REDACTED]
311 [end confidential]. Accordingly, in order to bring the Company's inventory in
312 line, they would have to reduce the inventory stock pile by approximately [begin
313 confidential] [REDACTED] [end confidential].

¹⁴ Response to DPU Data Request 26.4.

314 I then applied this percentage to the Company's proposed 13 month
315 inventory balance value for these three stations¹⁵ to arrive at the adjustment
316 amount of [begin confidential] [REDACTED] [end confidential].

7. EXPENSE – CWIP WRITE-OFFS

317 **Q. Please explain your concern regarding CWIP write-offs?**

318 A. I have a potential concern of how the Company writes-off Construction Work in
319 Progress (CWIP). The Company explained that the primary reasons for the write-
320 offs are legal, technical, or process risks that are considered significant; work on
321 the project has been stopped and timely resumption is improbable; and funding,
322 budget, or management approval has been withdrawn. The write-offs totaled
323 approximately \$2.43 million from January 2008 through May 2009. The
324 Company also cited FERC expense accounts 500-935 as the accounts where the
325 write-offs are expensed. CWIP is reviewed monthly.¹⁶

326 **Q. Is the process of writing off cancelled projects from CWIP reasonable?**

327 A. Yes. The process is excellent for the timely review of the CWIP. However, not
328 all the reasons the Company cited for cancelling a project support expensing the
329 costs to FERC Accounts 500-935.

330 **Q. What FERC accounts should the cancelled projects be written off to and
331 which reasons support expensing instead of some other accounting?**

¹⁵ Response to in DPU Data Request 26.1.

¹⁶ Responses to MDR Data Requests 2.2 and DPU Data Request 29.11.

332 A. The CFR instructions for FERC 107 (CWIP) do not indicate to which accounts
333 cancelled or abandoned projects should be written off. However, the instructions
334 for FERC 183 (PS&I), the account from which projects are either transferred to
335 CWIP when authorized, cancelled or abandoned, does have specific instructions.
336 I would use those instructions for guidance as to what should happen to CWIP
337 write-offs since FERC 183 and 107 are closely related.

338 Projects in which some or all of the reason for cancellation is outside the
339 direct control of the Company should be charged to the customer through
340 expense.¹⁷ Projects cancelled because “funding, budget, or management approval
341 for a project has been withdrawn” are entirely within the direct control of the
342 Company and are more closely related to abandoned projects. Therefore, the
343 stockholder rather than the customer should be charged for a management
344 decision to abandon a project. Those costs should be written off to FERC Account
345 426.5 (Other Deductions), which is below the line and the same account to which
346 PS&I abandoned projects are written off and charged to the stockholder.

347 Q. **Do the instructions for FERC Account 183 allow the Company to write off
348 projects to either expense or other deductions?**

349 A. Yes. However, it is inappropriate for the customers to bear the burden of the
350 write-offs when the Company had 100% control over the decision to abandon
351 some of the projects. That is why we interpret the CFR to allow either expense or
352 other deductions for project write-offs, depending on the reason for the write off.

¹⁷ 18 CFR Part 1, parts 101-142, page 365, Account 183, paragraph 1, lines 6-8 and lines 9-12.

353 **Q. What adjustment do you propose?**

354 A. For those projects the Company abandoned at its discretion and for no other
355 reason, I would propose that the associated expense write-offs be reclassified to
356 account 426.5 – Other Deductions, which is not included in customer rates. We
357 have issued an additional data request to the Company to quantify the amount of
358 abandoned projects related to this issue.¹⁸ However, a response to the data request
359 was not received prior to filing of this testimony and, therefore, I reserve the right
360 to recommend an adjustment, if appropriate, in my rebuttal testimony.

8. EXPENSE – SUPPLEMENTAL EXECUTIVE RETIREMENT PLAN

361 **Q. Please describe the Supplemental Executive Retirement Plan.**

362 A. According to PacifiCorp's year ended December 31, 2008, Form 10-K,
363 PacifiCorp provides a Supplemental Executive Retirement Plan (SERP) as
364 additional retirement benefits to its executives.¹⁹

365 Supplemental retirement plans are provided for highly compensated
366 individuals because benefits under the general pension plans are subject to certain
367 limitations under the Internal Revenue Code. In general, the limitations imposed
368 by the IRS allow for the computation of benefits on annual compensation levels
369 up to \$230,000 in 2008 and will increase to \$245,000 in 2009.

370 PacifiCorp's SERP provides monthly retirement benefits of 50% of the
371 final average pay plus 1% of final average pay for each fiscal year that PacifiCorp

¹⁸ Pending receipt of DPU Data Request 48.1.

¹⁹ PacifiCorp Form 10-K, 12/31/08, p. 120.

372 met certain performance goals set for such fiscal year. The maximum benefit is
373 65% of final average pay. A participant's final average pay equals the 60
374 consecutive months of highest pay out of the last 120 months, and pay for this
375 purpose includes salary and annual incentive plan payments.²⁰

376 In 2008, the Company President was the only active executive that
377 participated, and the plan is currently closed to any new participants. The present
378 value of the Company President's SERP accumulated benefits is \$1,627,744 as of
379 December 31, 2008. This is in addition to other defined benefit pension plans in
380 which he participates.²¹

381 Other retirees, beneficiaries, and others with deferred benefits are
382 benefiting from the plan based upon past employment.²²

383 **Q. How much was included in the pro forma operating expense for SERP?**

384 A. The Company included Supplemental Executive Retirement Plan costs of
385 \$2,400,000 on a total company basis.²³

386 **Q. What do you recommend with regard to executive retirement benefit costs?**

387 A. Executive benefit costs should be shared. The costs of the executive benefits
388 included in the Company's regular pension and 401(k) plans should be included
389 in rates, while the cost of the additional executive benefits paid to the Company

²⁰ PacifiCorp Form 10-K, 12/31/08, p. 120.

²¹ PacifiCorp Form 10-k, 12/31/08, p. 123.

²² Response to OCS Data Request 12.8, Confidential Attachment OCS 12.8b. NOTE: specific confidential information was excluded from this testimony.

²³ See Exhibit RMP ____ (SRM-2), p. 4.2.2.

390 President and included in the supplemental retirement plan should be excluded
391 from rates and paid for by the shareholders.

392 These supplemental costs are not necessary for the provision of utility
393 service, but are discretionary costs of the shareholders to attract, retain, and
394 reward its highly compensated employees. Officers of a corporation should be
395 loyal to the corporation and are motivated by the interests of the company and its
396 shareholders first. The award of the SERP each year is tied directly to the
397 Company meeting certain performance goals.²⁴ The interests of the shareholders
398 and the interests of the ratepayers are not always aligned. I recommend that the
399 SERP costs be removed from rates. The total Company basis is \$2,400,000 and
400 \$693,744 for the Utah jurisdiction (DPU Exhibit 3.4).

9. EXPENSE – PENSION AND 401(K) ADMINISTRATION

401 **Q. What did the Company include in its pro forma expenses for its retirement
402 plans' administration?**

403 A. The Company included costs for two accounts for its retirement plans'
404 administration pro forma expenses: Account 501102 Pension Administration and
405 Account 501251 401(k) Administration. The table below shows the actual year
406 ended December 2008 and the pro forma 12 months ended June 2010.²⁵ The
407 Company is requesting ~\$1.22 million in pension and 401(k) administration,
408 which is an increase of ~\$0.96 million over the Base Year.

²⁴ PacifiCorp Form 10-K, 12/31/08, p. 120.

²⁵ Exhibit RMP ____ (SRM-2), p. 4.2.2.

409

Table 4-Pension and 401(k) Administration Expenses

Account	Description	Actual Year End 12/08	Pro Forma 12 Months Ended 6/10	Company's Regulatory Adjustment
501102	Pension Administration	\$338,567	\$882,597	\$544,030
501251	401(k) Administration	\$(77,332)	\$335,818	\$413,150
	Total	\$261,235	\$1,218,415	\$957,180

410

411 **Q. Did the Company provide an explanation for the significant increase in
412 Pension Administrative expense over the Base Year?**

413 A. Yes. The Company stated that the 2010 budget that was used to derive the 2010
414 pro forma costs for pension administration assumed there would be a greater need
415 for actuarial work due to the various union negotiations.²⁶

416 **Q. What union contracts are being negotiated?**

417 A. The Company stated that modifications to retirement plans were implemented at
418 the beginning of 2008 for IBEW Local 659. All future retirement benefits will be
419 derived from the 401(k) plan. The same approach went into effect on October 1,
420 2008, for members of IBEW Local 125.²⁷ During 2009, the Company will be
421 involved in collective bargaining negotiations with three of its unions.²⁸

422 **Q. If two unions have already accepted changes to their retirement plans and
423 three unions are involved in negotiations in 2009, is the significant increase in
424 pension administration in 2010 for the reason stated by the Company
425 reasonable?**

²⁶ Response to DPU Data Request 36.5.

²⁷ Direct Testimony of Erich Wilson, p. 4, lines 75-79.

²⁸ Direct Testimony of Erich Wilson, p. 4, lines 88-89.

426 A. No. The Company stated that its budget was based upon the premise that union
427 negotiations would require additional actuarial work. However, there is no reason
428 to believe that these costs will actually be incurred in 2010.

429 Q. **What do you recommend?**

430 A. The Company's pro forma pension administrative costs should be adjusted to be
431 more reflective of what will actually be incurred in 2010. I recommend that
432 pension administrative costs reflect a slight increase over the 2008 expenditures.
433 During 2008, the Company negotiated retirement changes with two unions. These
434 additional actuarial costs would be included in the Company's 2008 expenses.
435 The other three unions' retirement benefits will be negotiated in 2009. Therefore,
436 the Company's budgeted increase for additional actuarial work due to the various
437 union negotiations will not be realized. If a more realistic pension administrative
438 expense is used for 2010, the result is a reduction of \$523,202 on a total company
439 basis and \$153,838 in the Utah jurisdiction (DPU Exhibit 3.5).

440 Q. **Did the Company explain the significant increase from the Base Year to its
441 pro forma expense for its 401(k) administrative expense?**

442 A. Yes. The Company stated that the 2008 credit balance for 401(k) administration
443 included a \$470,000 refund of fees originally paid in 2007. Removing this credit
444 results in a 2008 expense of \$392,768, compared to the \$335,818 planned for
445 2010.²⁹

²⁹ Response to DPU Data Request 36.6.

446 Q. **Has the Company implemented any changes in how administrative expenses
447 are paid?**

448 A. Yes. The Company stated that effective October 2007 it had adjusted its approach
449 to 401(k) administrative fees by having the participants pay a portion of the
450 investment expense to be consistent with the trend in the competitive market
451 data.³⁰

452 A. **What is your recommendation?**

453 Q. The Base Year should be adjusted to include the fees refunded, which along with
454 the changes implemented by the Company to have participants share in the cost
455 would actually result in a lower pro forma 2010 401(k) administrative fee than
456 was incurred in the Base Year. The resulting adjustment would reduce 401(k)
457 administration costs by \$470,000 on a total company basis and \$135,858 in the
458 Utah jurisdiction (DPU Exhibit 3.5).

10. EXPENSE – PROPERTY INSURANCE

459 Q. **How did the Company determine its property insurance expenses?**

460 A. Property insurance was normalized based upon incurred and estimated expenses.³¹
461 The normalized amount was compared to the escalated Base Year and the
462 difference was included as an adjustment.³²

463

³⁰ Response to DPU Data Request 36.6.

³¹ Response to OCS Data Request 5.4, Attachment OCS 5.4, Property Premium-548000.

³² Exhibit RMP ____ (SRM-2), p. 4.17.2.

464 Q. **Was the Base Year adjusted to account for non-recurring items?**

465 A. No. The Base Year included both the 2007 and 2008 low/no claim bonus.³³ The
466 2007 low/no claim bonus reduced the amount of property insurance and should
467 not have been included in the 2008 Base Year.

468 Q. **How did the Company estimate its normalized property insurance?**

469 A. The Company estimated its normalized property insurance by totaling the various
470 premiums and fees either paid or estimated. It also included a no/low claim bonus
471 of \$850,000 that was later removed in a data response with the explanation that
472 the Company's insurance providers would likely not provide the low-claim
473 bonuses in the next couple of years.³⁴

474 Q. **Should the Company have removed the no/low claim bonus when it
475 generated its revised estimate for its normalized property insurance?**

476 A. No. The Company had already received the low claim bonus of \$858,931.³⁵
477 Therefore, the reduction for the Low Claim Bonus should be included in the
478 normalized level. By excluding the low claim bonus in its revised estimate the
479 Company was overstating its normalized property insurance. Actually, the
480 \$850,000 that the Company originally used, then removed, should be increased to
481 \$858,931.

482

³³ Response to DPU Data Request 9.2, Attachment DPU 9.2, low/no claims bonus 06/07= \$869,677 and 07/08= \$869,963.

³⁴ Response to OCS Data Request 5.4.

³⁵ Response to MDR Data Request 2.34. Refer to 12 Month YTD May 08 – Apr 09 Actual.

483 **Q. How do you address the Company's statement that low/no claims bonuses
484 received in the past will not likely occur in the next couple of years?**

485 A. Although the Company was notified by its insurance carriers EIM and AEGIS
486 that bonus distributions would not be paid in the current year, both companies
487 indicated that this would be short term to address the losses and reductions in
488 liquidity of the insurance industry in recent months. The insurance companies
489 were exercising due diligence over any surplus capital by suspending the credit
490 distributions for the near term. However, EIM stated that it regarded distributions
491 as an extremely important element of coverage and it intended to reinstate
492 distributions as soon as it is practical.³⁶ AEGIS also stated that it would review
493 the level of continuity credits next year.³⁷ The elimination of no/low claim
494 bonuses is short-term and should not be arbitrarily removed, thereby resulting in
495 ratepayers paying overstated property insurance.

496 **Q. What do you recommend?**

497 A. I recommend that the Company reduce its Base Year by \$869,677 to remove the
498 2007 no/low claim bonus booked in 2008. The original reduction in the
499 normalized amount for low claim bonus of \$850,000 should be increased to
500 \$858,931, the actual amount received. Should the Company present a revised
501 normalized level for property insurance eliminating the July 2009 Update for Low
502 Claims Bonus 10-1-08 to 10-1-09 of \$850,000, it should be disallowed. The

³⁶ Response to OCS Data Request 11.7, Attachment OCS 11.7a, memo from EIM dated December 2, 2008.

³⁷ Response to OCS Data Request 11.7, Attachment OCS 11.7a, web page from AEGIS dated May 6, 2009.

503 result of my recommendations reduces property expense by \$904,932 on a total
504 company basis and \$373,873 in the Utah jurisdiction (DPU Exhibit 3.6).

11. EXPENSE – INJURIES AND DAMAGES

505 Q. **Did the Company make an adjustment to injuries and damages?**

506 A. Yes. The Company made an adjustment to normalize injuries and damage
507 expenses to reflect a three-year average using the cash method.³⁸

508 Q. **What did the Commission order in Docket No. 07-035-93 regarding injuries
509 and damages?**

510 A. In Docket No. 07-035-93, the Commission ordered the Company to use an
511 average of historical expenses rather than using an accrual method for injuries and
512 damages. The Commission adopted a three-year average while stating that a five-
513 year average would be acceptable for this type of account.

514 Q. **Should a five-year average for injuries and damages be used to normalize
515 injuries and damage expense?**

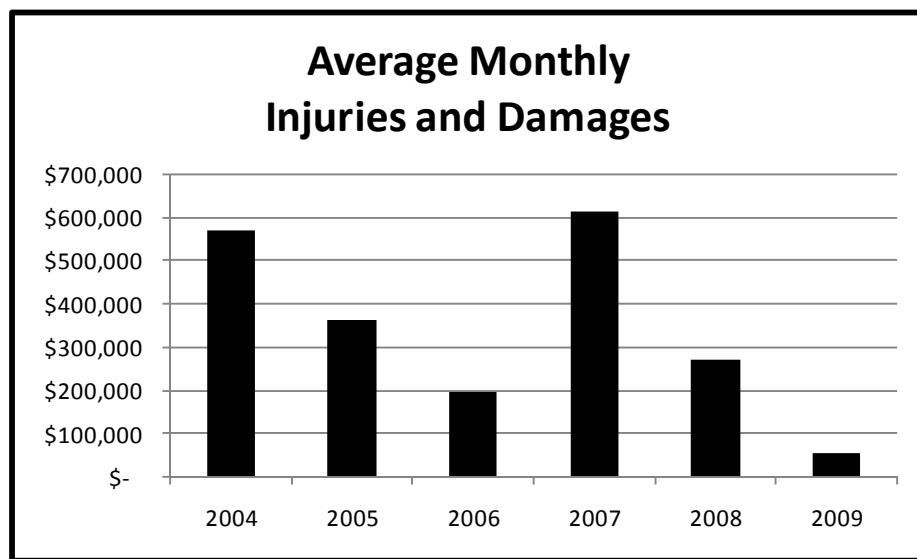
516 A. Yes. The net cash amount for injuries and damages experiences wide variations
517 from one year to then next. The following graphic illustrates average monthly
518 injuries and damages by year.³⁹

³⁸ Exhibit RMP_____(SRM-2), p. 4.17.1.

³⁹ Response to DPU Data Request 22.4.

519

Figure 1-Average Monthly Historical Injuries and Damages



520

- 521 Q. **What do you recommend regarding injuries and damages?**
- 522 A. Due to the wide variation in the net amount for injuries and damages, I
523 recommend that the Commission adopt a five-year (60 month) average using the
524 most current information available instead of the three-year average used by the
525 Company. Using a 60 month average will smooth out the wide variations and at
526 the same time reflect recent expenditure levels.
- 527 Q. **Do you recommend any other changes to the Company's calculation of pro
528 forma injuries and damages?**
- 529 A. Yes. When the Company calculated its Base Year expense it subtracted insurance
530 receivables to convert the Company's accrual injuries and damages to a cash
531 basis. In addition, the Company should also add the cash received during the
532 same period to calculate the net Base Year expense on a cash basis.

533 Q. **How did you account for the charge against injuries and damages for the
534 avian matter that the Company pleaded guilty to and settled?**

535 A. On December 12, 2008, the Company accrued a liability of \$500,000 related to 34
536 violations of the Migratory Bird Treaty Act filed by the US Fish and Wildlife
537 Service. The \$500,000 was accrued as a liability in 2008, of which \$200,000 was
538 allocated to Utah. This amount was recorded above the line prior to settlement
539 recognizing that the case would result in some liability for restitution.⁴⁰

540 In July 2009, the Company pleaded guilty and agreed to pay \$10.5 million
541 in restitution as follows:

- 542 • \$900,000 in restitution (apportioned \$650,000 above the line and \$250,000
543 below the line)
- 544 • \$1,700 in special assessments (below the line)
- 545 • \$510,000 in fines (below the line)
- 546 • \$9.1 million for compliance with its avian protection plan (capital)

547 Fines and penalties should not be in rates. In addition, the \$500,000
548 recorded in 2008 is a non-recurring expense and should be disallowed.

549 However, the Division's adjustment for injuries and damages is based
550 upon an average of historical expenses (cash basis) instead of an accrual method.
551 Since the Company only accrued (recorded on its books, without actual cash
552 outlay) the \$500,000 booked as a potential liability, the \$500,000 does not impact

⁴⁰ Responses to MDR Data Request 2.36 and DPU Data Request 33.7.

553 the Division's recommended adjustment for injuries and liabilities, which was
554 calculated based on actual cash outlay.

555 Should the Commission not adopt the Division's recommended
556 adjustment for injuries and damages, all the avian fines and penalties should be
557 disallowed.

558 **Q. What is the impact of your recommended changes?**

559 A. My recommended change to normalize injuries and damages by using a five-year
560 average and to complete the conversion of the Company's accrual of Base Year
561 injuries and damages to a cash basis would result in a reduction of injuries and
562 damages of \$3,521,812 on a total company basis and \$1,455,036 in the Utah
563 jurisdiction (DPU Exhibit 3.7).

12. NET POWER COST AS IT RELATES TO HEDGING ACTIVITIES

564 **Q. Division Witness Brill indicated that you are proffering testimony on
565 Pacificorp's Hedging activities. Is that correct?**

566 A. Yes. The Division retained Blue Ridge via a competitive bid process to assist the
567 Division's Staff with the evaluation of Rocky Mountain Power Company's net
568 power costs in the Company's current base rate increase request⁴¹ before the
569 Commission. Blue Ridge's scope included evaluating the reasonableness of
570 RMP's Net Power Costs. Division Witness George Evans of Slater Consulting is
571 testifying to various adjustments to the Company's proposed net power costs.

⁴¹ Docket No. 09-035-23.

572 Q. **What was the scope of the engagement?**

573 A. Blue Ridge's analysis of the Company's hedging and risk management program focused on an evaluation of the following areas:

- 575 • Identification of risk tolerance
576 • Establishment of risk management goals and guidelines
577 • Definition of risk metrics
578 • Establishment of procedures and authority for execution of hedges
579 • Procedures for managing credit risk
580 • Establishment of measurement and reporting procedures including
581 accounting and compliance

582 Division Staff also requested that Blue Ridge provide an assessment of
583 how the Company's hedging policies compare to those employed in other states or
584 jurisdictions in the U.S.

585 Blue Ridge performed a high level review of the Company's commercial
586 trading and risk management hedging procedures and practices and developed a
587 report with findings, conclusions, and recommendations for the Division to
588 consider and suggesting measures that the Company should implement to enhance
589 its commercial trading and risk management functions. Blue Ridge's report to
590 the Division is included as DPU Exhibit 3.8 CONFIDENTIAL.

591

592 Q. Please describe your overall findings and recommendation to the Division.

593 A. Overall, Blue Ridge found that the Company's commercial trading and risk
594 management program procedures (and the related hedging programs) are well-
595 documented and controlled and adhere to generally accepted standards found
596 elsewhere in the industry. The Company has well-stated goals and strategy that
597 are aimed at mitigating price volatility. In addition, our review of the Company's
598 internal documents showed that the Company is self-monitoring compliance with
599 accepted commercial trading and risk management procedures and through its
600 own internal audit function.

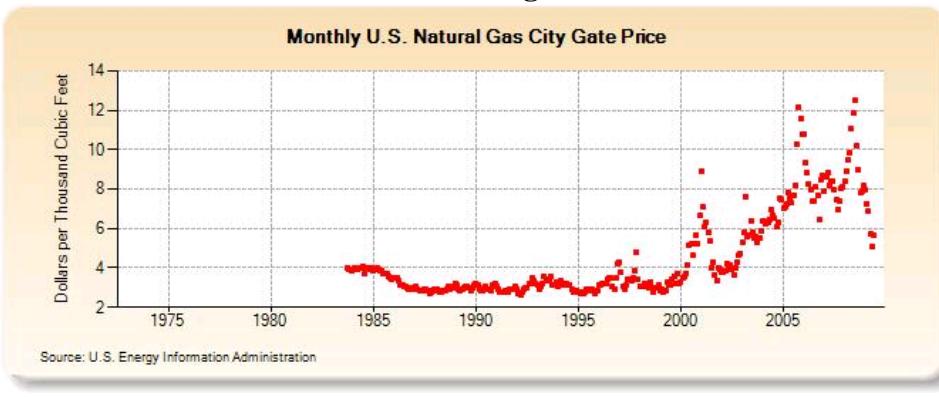
601 In addition, I have recommended, based on my review of other
602 jurisdictions' approaches to hedging and industry-related research and analysis,
603 that the Division should recommend to the Commission that it adopt a "pre-
604 approval" policy of the Company's hedging strategy and implementation plans.
605 The primary benefit of this pre-approval process is that it will (a) provide the
606 Commission with a complete picture and allow all parties the opportunity to
607 review and comment on the Company's strategy and determine whether it is in
608 the best interest of the Company and its customers and (b) help to mitigate the
609 second guessing that is inherent in any hedging program. I believe that this
610 approach will help the Company to act prudently, efficiently, and in the best
611 interest of its customers. The Division's recommendations are contained in the
612 Direct Testimony of Douglas Wheelwright.

613

614 Q. **What was your overall assessment and findings associated with how other
615 jurisdictions approach hedging?**

616 A. Blue Ridge found that hedging associated with mitigating the price volatility of
617 natural gas for sale to ultimate customers or for use in production of electricity is
618 widespread throughout the utility industry in the U.S. The issue of hedging and
619 risk management has been an issue that regulators have been addressing since the
620 1990s when physical and financial commodities trading for natural gas were first
621 introduced.⁴² Interest by regulatory commissions in the subject has increased
622 significantly since 2000 when natural gas prices experienced significant price
623 volatility and upward movement. Figure 2 below shows a chart of the monthly
624 history of Natural Gas City Gate Prices (as published by the Energy Information
625 Administration). This chart clearly shows that beginning in 2000, monthly prices
626 start a significant upward trend and are highly volatile.

627 **Figure 2-Monthly U.S. Natural Gas City Gate Price**
628 **October 1983 through June 2009**



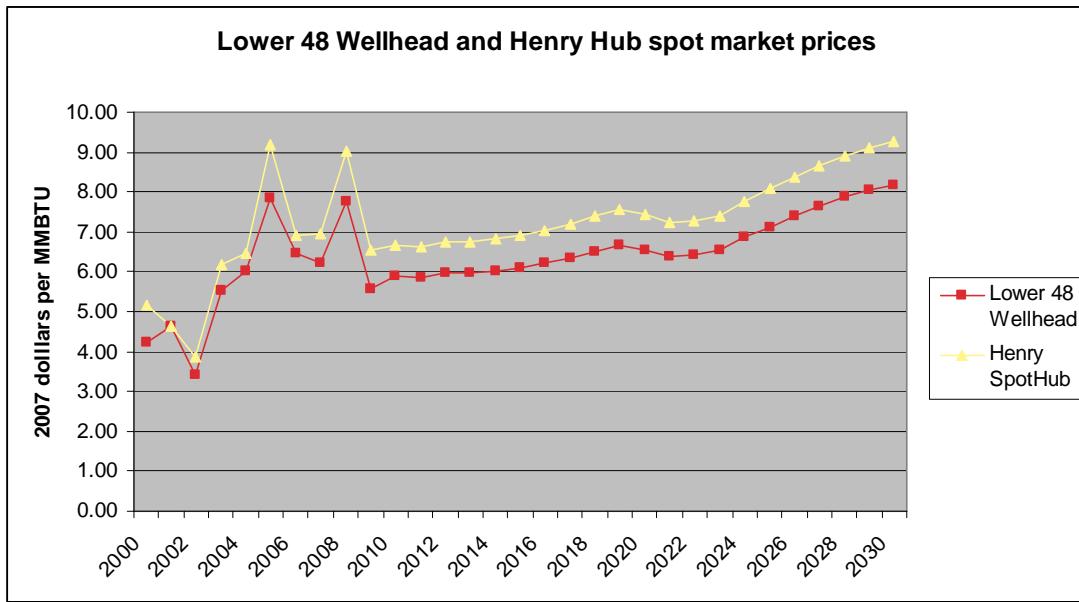
629
630

⁴² Ken Costello, Regulatory Questions on Hedging: The Case for Natural Gas, *The Electricity Journal*, May 2002, page 44.

631 However, the way that individual state commissions address the issue of
632 hedging and risk management varies significantly from a complete hands-off
633 approach all the way to review and pre-approval of individual utility hedging and
634 risk management plans. One consistent theme that Blue Ridge found was that all
635 of the jurisdictions reviewed have some level of interest and oversight of its
636 utilities' hedging and price volatility mitigation plans.

637 As the Commission considers its policy determination related to
638 PacifiCorp's hedging strategies, it is important to keep in mind that despite recent
639 price drops, most forecasts do show natural gas prices increasing and that there
640 will be continued volatility in those prices. Figure 3 shows the well-head price
641 forecast for natural gas for 2000 to 2030.

642 **Figure 3-Natural Gas Prices 2000-2030**



643 Source: Energy Information Administration Figure 64. Lower 48 wellhead and Henry Hub spot
644 market prices for natural gas, 1990-2030
645
646

647 After reviewing orders and dockets for 27 regulatory commissions, we
648 determined that all but one allows hedging in one form or another.⁴³ Through our
649 review, Blue Ridge found that there appears to be a consensus among most in the
650 utility industry (from either the utility or regulatory perspective) that commission
651 involvement in the issue of hedging is vital to the success of these types of price
652 risk mitigation programs. This may include pre-approving utility submitted plans
653 to offering guidelines or conducting post-plan implementation reviews. In one
654 form or another, most industry analysts and regulators agree that a hands-off
655 approach from regulators is not sound policy.⁴⁴

656 **Q. How does Pacificorp's hedging strategy look in comparison with other
657 utilities you examine or of which you are aware?**

658 **A.** As described in my report, PacifiCorp's hedging term of **BEGIN**
659 **CONFIDENTIAL]** [REDACTED] **[END**
660 **CONFIDENTIAL]** appears to be longer than most utilities that we have been
661 able to review. The effect of this is to lock in prices for a portion of the
662 Company's needs considerably into the future. While in an increasing and
663 volatile market, this would protect the Company and its customers and provide
664 price "insurance," it also prevents the Company from adjusting that portion that is
665 locked in when markets are declining as we have seen in the recent past. Douglas

⁴³ Our research encountered one state where we could not determine if hedging in some form or another was permitted. We could not reach a conclusion because of limitations of that state's online documentation system.

⁴⁴ Ken Costello, Regulatory Questions on Hedging: The Case for Natural Gas, *The Electricity Journal*, May 2002, page 51.

666 Wheelwright's Direct Testimony discusses the Company's hedging strategies and
667 their implications in greater detail.

668 Q. **Do you have any other recommendations?**

669 A. Yes. I have made several modest operational and procedural related
670 recommendations related to the Company's commercial trading and risk
671 management. Those recommendations appear in the report.

672 Q. **Does this conclude your direct testimony?**

673 A. Yes.

Appendix A - Qualification of Michael J. McGarry, Sr.

Summary

Mr. McGarry's professional experience spans twenty-seven years within the private and public sectors. He has conducted over twenty five comprehensive management and operational audits of investor-owned energy and telecommunications utilities. These audits have included comprehensive management audits and/or operational audits on most functions with the utility environment including corporate governance, strategic planning, internal auditing, capital and operating budget process and practices, distribution operations and maintenance, fuel procurement, supply chain management, demand side management, crew operations, affiliates transactions, commodity trading and construction program practices.

Project Management

Mr. McGarry's experience includes management of multi-discipline teams for a wide range of client engagements, development and implementation of detailed work plans and project schedules. He has analyzed and planned interdivisional resource utilization, supervised, developed and coached interdivisional team members and created numerous executive reports, briefings, and presentations.

Regulatory and Rate Case Management

Mr. McGarry has worked with clients to manage all aspects of the regulatory and rate case process. He has developed efficient processes to prepare supporting analyses and testimony for submission to the regulatory bodies and interveners. He is a seasoned project manager and has analytical expertise to respond to interrogatories and data requests from all rate case interveners in a timely manner. Mr. McGarry has assisted a number of clients in preparing revenue requirement and cost of service analyses. He has also developed rate structure and billing determinant information analyses, time of day and interruptible rates analyses, fuel and purchased power reports and annual wholesale rates for member cooperatives. He has developed complex revenue requirement models to present alternative positions to a utility's proposed rate request.

Testimony and Witness Preparation

Mr. McGarry has proffered and /or supported testimony in Colorado, Delaware, Illinois, Maine, Michigan, Maryland, New York and Pennsylvania. These proceedings included testimony involving management decision and prudence impacts, operations and maintenance expenses, capital investments, revenue requirements, project management and others.

Utility Management and Operational Audits

Mr. McGarry has conducted over twenty five comprehensive management and operational audits of investor-owned energy and telecommunications utilities. These audits have included comprehensive management audits and/or operational audits on most functions with the utility environment including corporate governance, strategic planning, internal auditing, capital and operating budget process and practices, distribution operations and maintenance, fuel procurement, supply chain management, demand side management, crew operations, affiliates transactions, commodity trading and construction program practices.

Restructuring, Unbundling, and Cost Allocation

Mr. McGarry has developed the supporting analyses and regulatory filing requirements needed to support unbundling rates for utilities. This has included detailed studies where the company's plant-in-service and depreciation reserve was allocated to each unbundled function. He has assessed utility management actions to prepare the company for competition, including the processes and practices used by the utility to prepare to enter new markets and offer new services.

Education

Potsdam College, B.A., Economics, 1981
University at Buffalo School of Management, MBA, 1996

Regulatory Experience

Before the Connecticut Department of Utility Control

Docket 07-07-01 *Diagnostic Management Audit of Connecticut Light and Power Company.*

On behalf of the Staff of the Connecticut Department of Public Utility July 2008-Present Project Manager. Performed overall day to day project management responsibilities to conduct a diagnostic management audit of the Connecticut Light & Power Company (CL&P). Managed a project team of accountants, engineers and industry specialists who were responsible for evaluating the effectiveness of the management and operations of all aspects of the company. In addition, managed a focused prudency review of Northeast Utilities' (CL&P's parent company) development and implementation of a \$122 million customer information system known as CustomerCentral or C2.

Before the District of Columbia Public Service Commission

Formal Case No. 1053 - *Technical consultant for the Commission in the matter of Potomac Electric Power Company's request for a \$50.4 million increase in base rates.*

Project Manager. Provide technical expertise to Commission in evaluating the Company's rate case filing. Commission accepted adjustments which reduced the allowed increase by a significant percentage.

Case No. 1032 *In the Matter of the Investigation into Potomac Electric Power Company's Distribution Service Rates*

On Behalf of the DCPSC, January 2005-March 2005

Project Manager and Consultant to Commission and Staff. Review and evaluation of Potomac Electric Power Company compliance filings for class cost of service and revenue requirements for distribution service pursuit to a settlement approved in May 2002. Provided analysis and recommended adjustments to Staff on 23 designated issues and 13 Company proposed adjustments. Proceeding was settled in anticipation of a full rate case for rates to be effective August 8, 2007.

Case No. 1016 *In the Matter of the Application of Washington Gas Light Company, District of Columbia Division, for Authority to Increase Existing Rates and Charges for Gas Service*

On Behalf of the DCPSC, June 2003-December 2003

Project Manager and Consultant to Commissioners and Staff. Project Manager for the analysis of WGL's rate filings. Provided analysis and recommended adjustments to the DCPSC Staff on

WGL's proposed increase to base rates. Advised the Commission during deliberations on party positions and possible recommendations.

Before the Delaware Public Service Commission

Docket No. 07-239F *On behalf of the Staff of the Delaware Public Service Commission in the matter of the application Delmarva Power & Light Company for approval of modifications to its gas cost rates.* Project Manager. Oversaw a review of Delmarva Power and Light's gas hedging program.

Docket No. 06-287 *On behalf of the Staff of the Delaware Public Service Commission in the matter of Chesapeake Gas Corporation's implementation of a Gas Hedging program.*

Project Manager. Provided industry expertise and suggestions to the Commission on a proposal plan to implement a gas hedging procurement program at the Company.

Docket No. 06-284 *On behalf of the Staff of the Delaware Public Service Commission in the matter of Delmarva Power and Light Company's request for a \$15 million increase in gas base rates.* Project Manager and testifying witness. Provide expert testimony on several rate base and revenue requirement issues. Recommended Commission reduce proposed rate increase request to \$8.4 million (56%).

Before the Illinois Commerce Commission

Case: 05-0597 *On behalf of the Illinois Citizens Utility Board, Cook County States Attorney's Office and City of Chicago*

Project Manager and Testifying Witness. Provided analysis and recommended adjustments in the general rate increase of 20.1% or \$320 million filed by ComEd.

Consultant to Illinois Power Company. Conducted mandated compliance filing to un-bundle utility's rate tariffs. Prepared filing requirements and all support schedules analysis to justify allocation of generation, transmission and distribution. Prepared testimony on behalf of the Company's Controller.

Consultant to Illinois Power Company. Prepared 2001 required update filing for the Illinois Commerce Commission compliance filing to un-bundle utility's rate tariffs. Prepared filing requirements and all support schedules analysis to justify allocation of generation, transmission and distribution. Prepared testimony on behalf of the Company's Controller.

Before the Maryland Public Service Commission

Case No 9092 *On behalf of the Staff of the Commission in Base Rate Proceeding for Potomac Electric Power Company*

Project Manager. Reviewed and analyzed company's base increase request and all pro formas, adjustments to test year revenue requirement and supported witness testimony. Commission approved less than 20% of Company's original request.

Before the Michigan Public Service Commission

Case No. U-15808 and U-15889 *In the matter, on the Commission's own motion, regarding the regulatory reviews, revisions, determinations, and/or approvals necessary for Consumers Energy Company to fully comply with Public Acts 286 and 295 of 2008*

Project Manager and testifying witness. Provided expert testimony on the Company's renewable energy and energy optimization plans

Case No. U-15677 *In the matter of the application of The Detroit Edison Company for authority to implement a power supply cost recovery plan in its rate schedules for 2009 metered jurisdictional sales of electricity.* Project manager and testifying witness. Reviewed power supply cost recovery plan requirements and testified to appropriateness of specific components of that factor.

Case No. U-15415 *In the matter of the application of Consumers Energy Company for approval of a power supply cost recovery plan and for authorization of monthly power supply cost recovery factors for the year 2008.* Project Manager. Reviewed power supply cost recovery plan requirements and provided summary briefing to Michigan Attorney General.

Case No. U-15320 *In the matter of the application of Midland Cogeneration Venture Limited Partnership for the Commission to eliminate the "availability caps" which limit Consumers Energy Company's recovery of capacity payments with respect to its power purchase agreement with Midland Cogeneration Venture Limited Partnership.* Project Manager. Oversaw project to provide industry expertise to evaluate issue in case and recommend alternative arguments.

Case No. U-15245 *In the matter of the application of Consumers Energy Company for authority to increase its rates for the distribution of natural gas and for other relief.*

Project Manager and testifying witness. Provided expert testimony on partial and interim rate relief, Consumers' decision to acquire Zeeland Power Company from Broadway Gen Funding, LLC. Provided testimony in permanent phase to reduce company's net operating income to more closely reflect the expected costs in 2008.

Case No U-15244 *In the matter of the application of Detroit Edison for authority to increase its electric base rates.*

Project Manager and testifying witness. Provided expert testimony on revenue requirements.

Case No U-15190 *On behalf of the Attorney General of the State of Michigan in Base Rate Proceeding for Consumer's Energy*

Project Manager. Reviewed the revenue decoupling proposal and supported the witness testimony.

Case No U-15040 *On behalf of the Attorney General of the State of Michigan in Gas Cost Recovery 2007/08 Plan proceeding*

Project Manager and Testifying Witness. Reviewed gas cost recovery plan requirements and provided analysis of the potential benefits of gas procurement hedging program.

Case No. U-15001 *On behalf of the Attorney General of the State of Michigan in Power Supply Cost Recovery 2007/08 Plan proceeding*

Project Manager and Testifying Witness. Reviewed power supply cost recovery plan requirements and testified to appropriateness of specific components of that factor.

Case No. U-14701-R *On behalf of the Attorney General of the State of Michigan in Power Supply Cost Recovery 2006/07 reconciliation proceeding*

Project Manager and Testifying Witness. Reviewed power supply cost recovery reconciliation.

Case No. U-14547 *In the matter of the application of Consumer Energy Company for authority to increase rates for the distribution of natural gas and for other relief*

Expert Witness and Project Manager. Provided analysis, recommended adjustments and filed testimony for the Michigan Attorney General on Consumers Energy proposed increase to base rates.

Before the Nova Scotia Utility and Review Board

Case No. P-886 *On behalf of the Consumer Advocate of the Province of Nova Scotia in the base rate proceeding of Nova Scotia Power*

Project Manager and testifying witness. Provided an evaluation of a management audit of Nova Scotia Power and that report's usefulness to assess the Company's management performance and operational efficiency within the context of that proceeding.

Before the Public Utilities Commission of Ohio

Case No. 08-917-EL-SSO *On behalf of the Ohio Hospital Association in the matter of the Application of American Electric Power of Ohio for authority to increase rates for distribution of electric service.* (Hired by Ohio Hospital Association's attorney for utility matters, Bricker and Eckler, to provide expertise in negotiating rate with American Electric.) Evaluated revenue and rate impact on member hospitals.

Case No. 08-0072-GA-AIR *On behalf of the Staff of Ohio Public Utilities Commission in the matter of the Application of Columbia Gas of Ohio, Inc. for authority to increase its gas base rate.*

Project Manager. Oversaw multi-discipline team of accountants, auditors, engineers and analysts to conduct a comprehensive rate case audit of Columbia Gas of Ohio's gas base rate filing. Primary goal of project was to validate information in filing, provide findings conclusions and recommendations concerning the reliability of information and data in the filing and support Staff in its evaluation of the reasonableness of the filing.

Case No. 07-829-GA-AIR *On behalf of the Staff of Ohio Public Utilities Commission in the matter of the Application of The East Ohio Gas Company d/b/a Dominion East Ohio for authority to increase its gas base rate.*

Project Manager. Oversaw multi-discipline team of accountants, auditors, engineers and analysts to conduct a comprehensive rate case audit of Dominion East Ohio's gas base rate filing. Primary goal of project was to validate information in filing, provide findings conclusions and recommendations concerning the reliability of information and data in the filing and support Staff in its evaluation of the reasonableness of the filing.

Case No. 07-0589-GA-AIR *On behalf of the Staff of Ohio Public Utilities Commission in the matter of the Application of Duke Energy Ohio, Inc., for an increase in Gas Rates.* Project Manager. Oversaw multi-discipline team of accountants, auditors, engineers and analysts to conduct a comprehensive rate case audit of Duke Energy – Ohio's gas base rate filing. Primary goal of project was to validate information in filing, provide findings conclusions and recommendations concerning the reliability of information and data in the filing and support Staff in its evaluation of the reasonableness of the filing.

Case No. 07-551-EL-UNC *On behalf of the Ohio Schools Council in the matter of the Application of First Energy Ohio (and its operating companies Ohio Edison, Cleveland Electric and Toledo Edison) for authority to Increase rates for distribution service, modify certain accounting practices and for tariff approval.* Project Manager. Hired by Ohio Schools Council's attorney for utility matters (Bricker and Eckler, LLP) to provide industry expertise in reviewing First Energy's application with respect to cost of service and rate design and the resulting impact on Council's member school systems energy costs.

Case No. 06-986-EL-UNC *On behalf of the City of Cincinnati in the matter of the Application of Duke Energy Ohio, Inc., to modify its market-based Standard service over.* Project Manager. Hired by City of Cincinnati's Water and Sewer District attorney for utility matters (Bricker and Eckler, LLP) to provide industry expertise in reviewing Duke Energy Ohio's proposal and impact on City's project energy costs.

Oregon Public Utilities Commission

Docket No. UP205 *Examination of NW Natural's Rate Base and Affiliated Interests Issues*
Co-sponsored between NW Natural, Staff, Northwest Industrial Gas Users, Citizens Utility Board. August 2005-January 2006

Project Manager. Led a team that conducted a management audit of NW Natural Gas that included an evaluation of rate base issues for Financial Instruments (gas and financial hedging) Deferred Taxes, Tax Credits, Cost for a Distribution System, Security Issuance Costs and AFUDC calculations as well as Affiliate Transactions for Cost Allocations and Transfer Pricing, Labor Loading, Segregation of Regulated Rate Base and Subsidiary Investments and Properties, and validation of tax paid from / to affiliates are proper. Audit was to ensure Company compliance with orders, rules and regulations of the OPUC, with Company policy and with Generally Accepted Accounting Principles.

Before Maine Public Utilities Commission

Case No 2008-151 *Maine Public Utilities Commission Investigation into Maintenance and Replacement Program for Northern Utilities Inc.'s Cast Iron Facilities (Phase II)*

On behalf of Maine Public Advocate

Project Manager and Testifying Witness. Litigated proceeding and led a consultant team to assist the State of Maine Public Advocate to follow-up on investigation for the need for the program and the company's management of the repair or replacement of its cast iron facilities.

Case No 2004-813 *Maine Public Utilities Commission Investigation into Maintenance and Replacement Program for Northern Utilities Inc.'s Cast Iron Facilities*

On behalf of Maine Public Advocate

Project Manager and Testifying Witness. Litigated proceeding and led a consultant team to assist the State of Maine Public Advocate to investigate the need for the program and the company's management of the repair or replacement of its cast iron facilities.

Before the Public Utilities Commission of the State of Colorado

Docket No. 04A-050E *Review of the Electric Commodity Trading Operations of Public Service Company of Colorado*

On behalf of the COPUC Staff, March 2004-September 2004

Project Manager. Focused operational audit within the bounds of a litigated proceeding to determine if ratepayers were subsidizing or negatively impacted by PSCo's energy trading function.

South Carolina State Senator

Advised Senator on regulatory process for requesting States Public Service Commission for a comprehensive review of Duke Power Company's storm and restoration and right of way management. Reviewed and advised Senator of results of report finding.

Before the Missouri Public Service Commission

Consultant to Ameren UE. Conducted revenue requirement analysis in preparation of Missouri Public Service Commission compliance filing to un-bundle utility's rate tariffs. Prepared the filing requirements and all support schedules analysis to justify allocations of generation, transmission and distribution.

Southern Connecticut Gas

Consultant. As part of a team that conducted a comprehensive management audit of the management and operations of the Company, completed the capital budgeting area of the audit.

Before the New York Public Service Commission

Case: 94-C-0657

Commission Staff. Proceeding to evaluate the compliance of NYNEX with Commission rules and orders related to operational support system costs to competitors. Part of staff panel to facilitate discussion between company and potential competitors (i.e., users of operational support systems) and report back to Commission.

Focused review of the preparedness of RG&E and ConEd for competition in the electric industry. Evaluated all aspects of the company's management actions to prepare for competition including strategic planning, goals and objectives and senior management's attention to the company operations in a de-regulated industry

Case: 97-M-0567

Commission Staff. Litigated proceeding to determine the benefits of a proposed merger of LILCO / Brooklyn Union Gas. Analyzed the proposed synergy savings.

Case: 96-E-0132 Show Cause Proceeding Regarding Rate Relief for Ratepayers of Long Island Lighting Company

Commission Staff and Testifying Witness. Litigated proceeding where Staff proffered testimony containing a benchmark study showing that Long Island Lighting Company's operations and maintenance expenses were excessive compared to a peer group of 24 utilities. Panel testimony concerning the findings and conclusions resulting from the benchmark study.

Case: 96-M-0858 Prudence Investigation into the Scrap Handling Practices in the Western Division of Niagara Mohawk Power Company

Commission Staff and Testifying Witness. Litigated proceeding as a result of allegations of bribery and corruption in company practices related to a specific vendor who purchased company scrap metal. Lead team of 10 staff examiners to quantify the extent to which the Company paid excessive rates to this vendor. Testified to the findings of the analysis. Case settled with ratepayers receiving a credit to bills

Case: 91-C-0613 Operational Audit of the Outside Plant Construction and Rehabilitation Program of New York Telephone Company

Commission Staff. Comprehensive operational audit of the company's management and implementation of a \$150 million capital program to rehabilitate the outside plant distribution network. Served as Staff Examiner responsible for crew supervision, goals monitoring, contractor oversight, and report preparation.

Case: 91-W-0583 Prudence Proceeding Regarding the Operations and Management of Jamaica Water

Commission Staff and Testifying Witness. Litigated proceeding as a result of audit to determine extent to which management inattention and inappropriate practices resulted in excessive costs to rate payers. Testified on a Staff panel to the excessive costs associated with management's inattention to sound business practices related to the design, purchase and installation of the Company customer information system.

Case: 92-W-0030 Operational Audit of Jamaica Water Company Operations and Management

Commission Staff. Comprehensive management audit of company operations. Responsible for work plan development, and specific topics areas including engineering, contracting, and information technology. Findings led to prudence proceeding.

Case: 92-M-0973 Management Audit of Rochester Gas and Electric

Commission Staff. Comprehensive management audit of company operations. Responsible for work plan development, supervision of staff and specific topics areas including purchasing and internal controls.

Case: 93-E-0918 Operational Audit of the Demand Side Management Function at Rochester Gas and Electric

Commission Staff. Comprehensive operational audit of the demand side management function including program planning, management and energy savings verification. Developed and supervised the implementation of the work plan.

Case: 88005 Operational Audit of the Materials and Supply Function at National Fuel Gas
Commission Staff. Comprehensive operational audit of the materials and supplies function including warehouse operations, inventory control and procurement. Developed and implemented the work plan for this project.

Operational Audit of the Fuel Procurement and Contracting of Long Island Lighting Company
Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on non-nuclear fuel. Provided research and data evaluation expertise to the project.

Operational Audit of the Fuel Procurement and Contracting of Consolidated Edison Company of New York

Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on non-nuclear fuel. Provided research and data evaluation expertise to the project

Case: 90007 Operational Audit of the Fuel Procurement and Contracting of Central Hudson Gas and Electric

Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on non-nuclear fuel. Provided research and data evaluation expertise to the project

Operational Audit of the Fuel Procurement and Contracting of Orange and Rockland Utilities
Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on non-nuclear fuel. Provided research and data evaluation expertise to the project

Operational Audit of the Fuel Procurement and Contracting of Rochester Gas and Electric
Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on nuclear fuel. Provided research and data evaluation expertise to the project

Case: 98-E-115 Prudence Proceeding to Investigate the Construction Costs Associated with the Homer City Coal Cleaning Plant

Commission Staff and Testifying Witness. Litigated proceeding as a result of audit to determine extent to which management inattention and inappropriate practices resulted in excessive construction charges related to the Homer City Coal Cleaning Plant. Testified on a Staff panel to the fuel price differential costs resulting from the failure of the coal cleaning plant to function as designed as well as surrebuttal testimony on the cost of a flu-gas de-sulfurization plant and ancillary equipment and facilities. Case settled with customers receiving \$125 million credit.

Case: 87003 Operational Audit of the Homer City Coal Cleaning Plant

Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on the construction of the Homer City Coal Cleaning Plant jointly owned by NYSEG and Penelec. Responsible for fuel and construction costs analysis, benchmarking costs and alternative methods for meeting EPA Clean air restrictions, contracting practices and report preparation.

Case: 87003 *Operational Audit of the Fuel Procurement and Contracting of New York State Electric and Gas*

Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on non-nuclear fuel. Responsible for fuel cost analysis, benchmarking costs, contracting practices and report preparation.

Case: 86007 *Operational Audit of the Field Crew Supervision and Utilization of New York State Electric and Gas Company*

Commission Staff. Comprehensive operational audit to determine effectiveness of field crew utilization and supervision. Staff examiner responsible for verifying supervisor activities, reporting, goals attainment and report preparation.

Case: 86005 *Prudence Proceeding to Investigate the Fuel Procurement and Contracting Practices at Niagara Mohawk Power Company*

Commission Staff. Litigated proceeding as a result of audit to determine extent to which management inattention and inappropriate practices resulted in excessive fuel charges to customers. Responsible for fuel cost analysis and benchmarking costs, contracting practices and testimony preparation. Case settled with customers receiving \$66 million credit.

Case: 86005 *Operational Audit of the Fuel Procurement and Contracting of Niagara Mohawk Power Company*

Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on non-nuclear fuel. Responsible for fuel cost analysis and benchmarking costs, contracting practices and report preparation.

Case: 85001 *Operational Audit of the Research and Development Function of Consolidated Edison Company of New York*

Commission Staff. Comprehensive operational audit to determine effectiveness of ratepayer funds spent on R&D activities. Staff examiner on the project responsible for reviewing projects documentation and control, outside contracting a report preparation.