

1 **Q. Please state your name, business address and present position with Rocky**
2 **Mountain Power (the Company), a division of PacifiCorp.**

3 A. My name is Scott D. Thornton. My business address is 1407 W North Temple
4 Street, Salt Lake City, Utah. My current position is Manager, Metered Data
5 Management in the Metering Business Unit.

6 **Q. Please briefly describe your education and business experience.**

7 A. I have Bachelors Degrees in Accounting and Business Administration/ Economics
8 from Westminster College. Additionally, I have a Masters Degree in Business
9 Administration from Brigham Young University. I have over 30 years of
10 experience with the Company, 25 of those years associated with load research
11 activities.

12 **Q. Please describe your present duties.**

13 A. I am responsible for the development of all class load profile estimates utilized in
14 cost allocation, rate design, forecasting and special studies. I direct the design,
15 implementation, and maintenance of all load studies performed by both Rocky
16 Mountain Power and Pacific Power Companies. I am also responsible for the
17 development of load coincidence factors and for the determination of the
18 distribution system peak for the Company.

19 **Purpose of Testimony**

20 **Q. What is the purpose of your testimony?**

21 A. My testimony is intended to give an overview of load research in general, load
22 research processes insofar as they apply to the development of class loads, and the
23 processes surrounding the development of load estimates used in the Company's

24 rate filing.

25 **Q. What is the general purpose of load research?**

26 A. In the utility environment, load research provides the data needed for cost
27 allocations and the resulting cost-of-service information. Most demand related
28 costs of production, transmission, and distribution facilities can be allocated to the
29 classes of service based on system peaks, class peaks, or individual customer
30 demands that are determined from load research data.

31 Load studies are designed to provide information on rate related activities
32 such as demands associated with specific customer classes at specific peak
33 periods (system peak day). These loads are derived by either direct measurement,
34 when all customers associated with a particular rate group have load profile
35 meters installed, or by sampling for rate groups where customers do not have load
36 profile meters.

37 **Q. Were load studies used to provide load estimates in this rate filing?**

38 A. Yes. In the state of Utah, sampling is used to provide load estimates for the
39 Residential Class, Schedule 6, Schedule 23 and the Irrigation Class. Loads
40 reported for all other major rate groups are derived through a full census of direct
41 measurement, where every meter within a particular class is a load profile meter.

42 **Q. Would you provide a brief overview of load sampling?**

43 A. There are a wide range of sampling options available for estimating load profile
44 characteristics, from simple random to elaborate model-based sampling
45 procedures. The two most widely accepted within the electric industry are simple
46 random sampling and stratified random sampling.

47 Simple random sampling has several advantages: Each unit of the
48 population has the same probability of being selected. Simple random sampling is
49 the easiest sampling technique to perform and the most flexible during analysis.
50 In load research, simple random sampling is used mainly for populations with
51 relatively few customers or for populations where individual units have similar
52 characteristics.

53 Stratified random sampling is a widely used and accepted technique used
54 to reduce overall sample size. It divides the class of interest into sub-classes of
55 like characteristics. The technique has the effect of reducing the overall variance
56 of the class, thus reducing sample size. This generally results in significant
57 reductions in the sample size required, versus simple random sampling. For
58 example, the Utah residential class would require approximately 900 load profile
59 meters to satisfy the requirements of a simple random sample. The current
60 stratified random sample for this group calls for 170 load profile meters to
61 provide similar total class load estimates. With current hardware and installation
62 costs running about \$350, the difference in cost is significant.

63 **Q. Please detail the sampling philosophy employed by Rocky Mountain Power.**

64 A. All samples designed and installed in the state of Utah are based on stratified
65 random samples, and the designs meet, or exceed the standard specified in 1978
66 by Section 133 of the Public Utilities Regulatory Policy Act (PURPA). The
67 specific parameters of the sample design are outlined in the Code of Federal
68 Regulations (CFR), Title 18, Chapter 1, Subchapter K, Part 290.403, Subpart B,
69 which states:

70 **“Accuracy Level.** If sample metering is required, the sampling method and
71 procedures for collecting, processing, and analyzing the sample loads, taken
72 together, shall be designed so as to provide reasonably accurate data consistent
73 with available technology and equipment. An accuracy of plus or minus 10
74 percent at the 90 percent confidence level shall be used as a target for the
75 measurement of group loads at the time of system and customer group peaks.”

76 The PURPA specification has become a load research standard,
77 particularly for samples that will be used to support rate cases or other regulatory
78 requirements.

79 **Q. Is stratified sampling a generally accepted practice for these types of studies?**

80 A. Yes. Stratified sample design is an industry-accepted practice which provides for
81 the installation of dramatically fewer sample points to achieve target precision
82 and confidence levels. In its July 2002 Report to the Utah Public Service
83 Commission, the Load Research Working Group, in referencing the Company’s
84 stratified sample designs, concluded that “techniques used by the Company to
85 develop the load research sample design are appropriate. The load research
86 protocol is designed to produce a sample that is accurate within ± 10 percent on 90
87 percent of the observations.” Membership of this group was drawn from
88 PacifiCorp, the Division of Public Utilities, the Committee of Consumer Services
89 and other interested parties. The Committee was assigned to chair the group.

90 **Q. Do these samples incorporate appliance saturation into the design?**

91 A. No. Because stratified random sampling is designed to provide statistically
92 accurate load estimates for the total class and not for subpopulations, appliance
93 saturation levels of load research sample customers are neither collected nor
94 employed in the design of rate schedule or class samples, nor in the expansion of
95 the data estimates.

96 **Q. Was data derived from load studies utilized in this current filing?**

97 A. Yes. Load estimates for this rate filing employ data retrieved under both former
98 and current sample designs, which include new samples for the residential class,
99 schedule 6 and schedule 23 which were placed into production in late 2008. The
100 former load studies provide data through September 2008, while the newer studies
101 were used to provide estimates of October 2008 through December 2008 loads.

102 **Q. Please describe the data collected in these load studies.**

103 A. For the rate groups identified, peak load data is estimated from these load
104 samples. Sample participants have specialized load profile metering installed at
105 their site. These meters record usage in hourly or sub-hourly increments for the
106 duration of the load study (96 intervals/day/meter, 2,880 intervals/month/meter,
107 35,040 intervals/year/meter). Because these meters record and store time-
108 differentiated usage data, we are able to determine usage for the sampled class for
109 any identified date and time (system, jurisdictional, class peaks). This sample
110 usage is the basis for the class load estimates utilized in cost of service studies.

111 **Q. Which Rocky Mountain Power Schedules have load profile metering**
112 **installed?**

113 A. At the present time, there are 107 such meters installed on Schedule 6 customers,
114 75 meters installed on Schedule 23 customers, 130 meters installed on irrigation
115 customers and 170 load profile meters have been installed on the Utah residential
116 class.

117 In addition, all Rocky Mountain Power customers with billed demand
118 equal to or greater than 1,000 kW have load profile metering installed. Finally, the

119 PacifiCorp Metering Business Policy manual, Appendix A.3 states:
120 “All new revenue loads that are calculated to be seven hundred and fifty kilowatts
121 or greater shall have multifunction, interval data, solid state meters with remote
122 communication access installed.”

123 **Q. How are load study sample customers selected?**

124 A. Per standard sampling theory, sample customers are randomly selected. If
125 repeated samples were drawn, you would expect that the location of the sample
126 sites would mirror the location of the target population. For a given individual
127 sample, this would probably not be the case. We do not try to force sample
128 selection to mirror the population as this can potentially introduce bias into the
129 process. We do expect that the sample sites will generally follow population
130 centers. When this is not the case, we will initiate a re-sample of the target
131 population.

132 **Q. How can you expect a load study sample placed in service several years ago
133 to provide reliable load estimates today?**

134 A. Samples, by their very nature, are designed to provide information about
135 something that is not otherwise readily available. Our load study samples are
136 designed to estimate loads at the time of the monthly system peaks. This is not
137 information that can be obtained from standard billing meters, and is not stored on
138 a per customer basis in our billing systems.

139 While a sample is selected and load research meters placed into service for
140 a particular customer class at a single point in time, the meters in the sample
141 continue to provide continuous current load data as long as they remain in service.
142 This is important as our customers are not static and have a tendency to change

143 over time. For example, swamp coolers are replaced with central air conditioners
144 and businesses add processes, or even cease to exist. Because our load study
145 meters are continuously in place, we capture those changes and, as such, our load
146 estimates will reflect design and appliance changes that occur over time. When it
147 becomes apparent that the sample is no longer providing reliable load estimates,
148 we will supplement the number of interval meters called for in the sample design,
149 or replace the sample.

150 **Q How do we know these studies are performing as designed?**

151 A. From the AIEC Load Research Manual, 2nd Edition, 2001, pages 7-26-7-27:

152 Since population demands are estimated from relatively small samples
153 drawn from the population, a valid concern is how well the samples
154 represent the universe. Actual population demands are unknown,
155 precluding direct comparisons with estimated demands. The
156 representativeness of a sample must, therefore, be judged on the basis of
157 auxiliary variables that are available for both the sample and the total
158 population and correlate well with the variable of interest, class demands.
159 In these respects, energy use per customer is an acceptable proxy for
160 demand.

161 Energy use of the sample should correspond closely to the target
162 population use (per customer), not only annually but also for each month of the
163 year, after the application of any calendar month adjustments. This data validation
164 is performed on all load study samples by Rocky Mountain Power's load research
165 personnel. Exhibit RMP_(SDT-1) presents the complete monthly results of this
166 comparison. A summary of the annual results is presented below:

UT RES CL	Total
Sample Kwh	2,960,507,584
Billing Kwh	2,934,329,403
Adj. Fact.	0.9911575

UT Sch 6	Total
Sample Kwh	3,112,768,756
Billing Kwh	2,736,387,547
Adj. Fact.	0.8790848

UT Sch 23	Total
Sample Kwh	646,228,032
Billing Kwh	605,265,695
Adj. Fact.	0.9366132

UT Irr Class	Total
Sample Kwh	101,070,222
Billing Kwh	85,497,572
Adj. Fact.	0.8459225

167 These comparisons indicate that, for the year 2008, the residential class
168 and Schedule 23 load samples were providing load estimates that fall within the
169 limits established in the sample design criteria, based on the comparison to the
170 auxiliary variable kWh. The Schedule 6 comparison, falls outside these limits.
171 Analysis of the monthly data for this schedule indicates that the prior load study
172 was overestimating usage for the period January through September 2008. The
173 new load study, which was used to provide estimates for the October through
174 December 2008 time period, falls more in line with design criteria although it is
175 not prudent to draw conclusions based on 3 months worth of data.

176 **Q. This exhibit indicates that there is a substantial difference between the billed**
177 **and sampled energy for the irrigation class. Does this indicate that the**
178 **sample is not meeting accuracy specifications?**

179 A. No. The irrigation class presents a number of challenges from a sampling
180 viewpoint. The irrigation demand curve relies on several factors, including

181 weather and crop rotation. Past studies have also shown that a given customer
182 may not irrigate every year. When employing a stratified random sampling
183 philosophy, the loss of a single sample customer can have significant impact on
184 the load estimates.

185 With this in mind, we approach irrigation samples in a different fashion.
186 First, we over-sample the irrigation class relative to other classes. As an example,
187 the total number of Utah residential class sample customers (170) represent .026%
188 of the total residential class. By contrast, the total number of irrigation sample
189 customers (130) represent 6.1 percent of the total class. In doing so, we can afford
190 to lose one or more of the sample customers for the irrigation season without
191 adversely affecting the load estimates.

192 Second, sample customers are drawn from a pool of the irrigation
193 customers who were actively irrigating in the prior two year period. The effect of
194 this change is that the sample estimates will always be greater than the energy
195 derived from billing records. This is by design. Our intent is to accurately
196 construct the load curve of those customers actively irrigating. We avoid
197 overstating the peak demand of the irrigation class by then adjusting that load
198 curve down to the level of the billed energy. This explains the large downward
199 adjustment factor shown for the irrigation class in Exhibit RMP____(SDT-1).

200 **Q. Are additional adjustments made to the data before it is submitted to the**
201 **cost-of-service analysts?**

202 A. Yes. The final step in the preparation of these loads involves making the
203 adjustment to ratio the data from the historical test period to the forecast test year.

204 Ratio estimation is a technique that can take advantage of the correlation of the
205 variable of interest y with another variable x to obtain increased precision. Class
206 demand estimates for rate classes and other populations with “known” total
207 energy use are adjusted by the ratio of demand y to energy use x in the sample.
208 When x and y are sufficiently correlated, the relative variance of the estimated
209 ratio is less than the relative variance of x or y alone.

210 The historical year data is then aligned such that Mondays in the historical year
211 match Mondays in the forecast year, Tuesdays match Tuesdays, and so on. Once
212 complete, we can isolate those class/schedule loads associated with various peaks
213 of interest (system, jurisdictional).

214 **Q. Are there any other checks that can be made to insure the data is accurate?**

215 There is a presumption by some that an additional check on the reasonableness of
216 the load research estimates would be to compare the sum of these estimates, plus
217 losses, to the jurisdictional load values. The assumption is that these values should
218 be approximately equal. This issue was addressed by the Utah Load Resource
219 Working Group that was established by the Utah Commission in Docket No. 01-
220 035-01.

221 As discussed by the working group, the hourly jurisdictional loads will
222 rarely, if ever, be the same as the sum of the individual class loads. These two
223 loads are derived in different fashions. The jurisdictional loads are derived
224 through direct measurement of generation points as well as power flows into and
225 out of the jurisdiction. Class loads represent a combination of direct measurement
226 and sample data. The sample data provides estimates of usage at various periods

227 of interest. Jurisdictional loads are source loads and so are considered “at input”
228 (with losses). Class loads are based on measurement at the customer meter and so
229 are considered “at sales” (without losses). A loss factor is applied to the class load
230 data to provide an estimate of loads “at input”, but it is a static loss factor based
231 on annual losses. As such, loss fluctuations based on ambient temperature are not
232 captured.

233 Because of the issues defined above, as well as a general uncertainty
234 related to the measurement of border loads, in 2002, with the knowledge and
235 consent of the Utah PSC and various intervener groups, the practice of calibrating
236 customer class loads to jurisdictional loads was discontinued. This decision was
237 explained in the “Load Research Working Group Report to the Utah Public
238 Service Commission” dated 1 July 2002.

239 **Q. Do you believe that load estimates prepared by the load research group,**
240 **accurately reflect actual population usage for the Utah customers identified**
241 **previously?**

242 A. Yes I do. These estimates are prepared and reviewed following industry and
243 Company standard practices as defined below.

- 244 a) All Utah load data samples incorporate stratified random design
245 principles, which are those most favored within our industry;
246 b) All Utah load samples are designed to meet or exceed the PURPA
247 standard of ± 10 precision at the 90 percent confidence level. This
248 standard was later adopted by the Load Research Working Group in its
249 2002 submission to the Utah Public Service Commission.
250 c) Samples are continuously reviewed to insure ongoing
251 representativeness with the target population group. Samples that
252 continuously fall outside the acceptable limits are supplemented with
253 additional sample points, or replaced.

254 d) Load estimates are ratioed based on their relationship to the auxiliary
255 variable. This is a proven method for increasing the precision of the
256 load estimates.

257 All of these steps contribute to the reliability of the load estimates. As such, these
258 estimates reflect a fair and accurate representation of the affected population's
259 usage at the various defined periods of interest.

260 **Q. Does this complete your testimony?**

261 A. Yes, it does.