

1 **Q. Please state your name.**

2 A. My name is A. Robert Lasich.

3 **Q. Are you the same A. Robert Lasich who has testified previously in this case?**

4 A. Yes I am.

5 **Q. What is the purpose of your rebuttal testimony?**

6 A. The purpose of my rebuttal testimony is to:

- 7 1. Rebut the testimony of Utah Division of Public Utilities (“DPU”) witness
8 Mr. Michael J. McGarry regarding DPU’s proposed disallowance of the
9 Company’s Fuel Stock in the amount of \$57,097,424;
- 10 2. Agree with the testimony of UAE Intervention Group (“UAE”) witness
11 Mr. Kevin C. Higgins that the Company’s forecast for the High Plains wind-
12 powered generation resource (“High Plains project”) of \$236.4 million should be
13 used for ratemaking purposes;
- 14 3. Agree with the testimony of Division of Public Utilities (“DPU”) witness
15 Ms. Joni S. Zenger that a cost of \$59.2 million for the McFadden Ridge I wind-
16 powered generation resource (“McFadden Ridge I project”) should be used for
17 ratemaking purposes;
- 18 4. Agree with the testimony of DPU witness Ms. Zenger that the McFadden
19 Ridge I project is a prudent investment;
- 20 5. Rebut the testimony of DPU witness Ms. Zenger regarding the DPU’s
21 position that all future wind projects should have disallowance associated with
22 estimated contingency costs; and
- 23 6. Rebut the testimony of DPU witness Mr. Charles E. Peterson regarding

24 the DPU's proposed disallowance for the Rolling Hills wind-powered generation
25 resource ("Rolling Hills project") of \$9,083,448 and for the High Plains project of
26 \$21,103,448 (adjusted downward to \$16,233,422 for the number of months in the
27 test year).

28 **Reply to DPU Witness Mr. McGarry**

29 **Q. Please summarize the adjustment that DPU witness Mr. McGarry**
30 **recommends in regards to fuel stock.**

31 A. Mr. McGarry proposes to adjust the coal inventory level for the Utah plants from
32 185 days burn inventory level to 85 days based on his interpretation of the
33 Company's Inventory Policy ("Inventory Policy").

34 **Q. How long has the Inventory Policy been in effect?**

35 A. The Company's Inventory Policy was developed over fifteen years ago. The
36 Company established long-range inventory targets for the Company's coal plants.
37 These policies are reviewed and updated periodically to incorporate factors such
38 as potential supply interruptions, coal quality, market conditions, etc. The last
39 update was prepared earlier this summer and provided in response to a data
40 request from the DPU. (See Confidential Attachment DPU 26.4).

41 **Q. Do you agree with Mr. McGarry's calculation of the days of coal inventory**
42 **for the Utah plants and his interpretation of the Company's Inventory**
43 **Policy?**

44 A. No. Mr. McGarry's analysis and interpretation of the Company's Inventory Policy
45 is flawed.

46 **Q. Does the Company agree with DPU witness Mr. McGarry that an adjustment**
47 **to the Company’s fuel stock is warranted?**

48 A. No. The Company does not believe any adjustment is appropriate. Mr. McGarry’s
49 adjustment is premised on an incorrect interpretation of the Company’s Inventory
50 Policy for the Utah plants. Mr. McGarry states “[t]he Company policy is to limit
51 coal inventory to no more than 90 days and in most cases much shorter.” Mr.
52 McGarry also claims that “[t]his level of inventory is more than double what the
53 Company has stated is its inventory strategy for these Utah plants....” Neither of
54 these statements is accurate.

55 **Q. What is the Company’s Inventory Policy for the Utah plants?**

56 A. While the Company has established a range of 60 - 90 days as the inventory target
57 for the Utah plants, the Inventory Policy expressly contemplates increasing
58 inventory levels beyond the 90 days if the Company can procure coal at below-
59 market prices. Specifically, the Company policy states “similarly to the [REDACTED]
60 [REDACTED] [tons] of additional coal acquired from Arch pursuant to the Electric
61 Lake settlement, if there are future opportunities to procure Utah coal at below-
62 market (distressed prices), the Fuels Department is prepared to pursue such
63 purchases. There is sufficient storage capacity between the Utah Plants and the
64 Prep Plant to store over 4 million tons of coal.” (See Confidential DPU 26.4).

65 **Q. What is the Electric Lake settlement?**

66 A. Canyon Fuels Company, L.L.C., a wholly owned subsidiary of Arch Coal Inc.,
67 owns the Skyline Mine which is located near Electric Lake, the Huntington
68 Plant’s water source. The Company claimed that Skyline’s mining operations

69 caused water to drain from Electric Lake into the Skyline Mine, which placed the
70 Huntington Plant operations at risk. The Company incurred costs associated with
71 the loss of water from Electric Lake, primarily costs to pump the water from
72 Skyline Mine back to Electric Lake. In February 2008, the Company reached a
73 settlement with Arch thereby avoiding protracted and expensive complex
74 litigation with one of the Company's key vendors. As a condition of the
75 settlement, Arch Coal Sales Company ("Arch"), as agent for Canyon Fuels
76 Company, L.L.C., agreed to sell the Company [REDACTED] tons of Utah coal at
77 below market prices.

78 **Q. What coal supplies were obtained through the Electric Lake settlement?**

79 A. The Company acquired [REDACTED] tons of both [REDACTED] and [REDACTED] coal from
80 2008 through 2010. The Carbon Plant benefits from the supply of low ash, low
81 sulfur coal from Canyon Fuels Company's [REDACTED] Mine. The Huntington and
82 Hunter Plants benefit from high ash fusion temperature [REDACTED] coal. [REDACTED] coal
83 is critical to ensuring a consistent coal quality for the Hunter and Huntington
84 Plants and mitigates boiler slagging caused by consumption of low ash fusion
85 temperature coals.

86 **Q. How do customers benefit from the settlement?**

87 A. The [REDACTED] and [REDACTED] coals are both premium coals (*i.e.* low ash and low
88 sulfur). Both coals will contribute to optimal plant performance. Second,
89 customers benefit from the low cost of inventory. The ability to store the Electric
90 Lake settlement coal will allow the Company to avoid purchasing much higher
91 market priced coal in the future. The average test period coal price of the Electric

92 Lake settlement coal, inclusive of the deferred asset amortization, is \$ [REDACTED] per
93 ton. Utah coal is currently being transacted for \$46 per ton and prices are
94 projected to increase. Based on current market conditions, the value to our
95 customers of the Electric Lake settlement coal is approximately \$21 million.

96 **Q. Is the increase in Utah inventories due solely to the coal acquired under the**
97 **Electric Lake settlement?**

98 A. No. The Company also entered into an agreement with West Ridge Resources in
99 2008 to purchase 275,000 tons of coal from the West Ridge Mine at below-market
100 prices from 2008 through 2010. The average West Ridge coal price over the term
101 of the agreement is \$ [REDACTED] per ton.

102 **Q. Are both the Electric Lake and West Ridge agreements consistent with the**
103 **Company's Inventory Policy?**

104 A. Yes. In both situations, the Company pursued transactions that benefit customers
105 despite the impact of increasing inventories.

106 **Q. Did Mr. McGarry consider the benefits the Company's customers are**
107 **receiving from the coal purchased under either the Electric Lake settlement**
108 **or the West Ridge agreement?**

109 A. No. Mr. McGarry states "...without getting into the merits of the Arch Electric
110 Lake settlement, I believe that is inappropriate for the Company to expect
111 customers to pay for an investment in a coal inventory stockpile that it does not
112 need." Mr. McGarry does not even address the West Ridge agreement.

113 **Q. When does the Company project inventory levels will decrease?**

114 A. There are no plans to reduce Utah plant inventory levels below test year levels. In

115 fact, inventory levels are projected to continue to increase through 2011. Both
116 Arch, under the Electric Lake settlement, and West Ridge are contracted to
117 provide coal through December 2010.

118 **Q. Is there any indication of a major supply disruption that warrants the**
119 **increase in coal inventories?**

120 A. Mr. McGarry fails to realize that almost all of the coal production in Utah is
121 dependent upon five longwall mining operations. Several of the low ash, low
122 sulfur coal mines will fully deplete their reserves over the next five years.
123 Underground mining is challenged with maturing mining operations, increasing
124 depth of cover, excess gases, narrowing seams, etc. All these factors contribute to
125 increase the risk of supply interruptions. The level of increased state and federal
126 regulatory activity, particularly since the unfortunate Crandall Canyon disaster, is
127 evidence of this increased risk. The Company expects the potential of a major
128 supply disruption to increase in the future with the increasingly adverse mining
129 conditions associated with mining at greater depths. To date, the Company has
130 successfully mitigated its supply risk through diversification of its supply
131 arrangements. However, these supply arrangements expire at the end of 2010.
132 The Company's risk of a major supply disruption will increase after 2010 as the
133 Company's supply options diminish.

134 **Q. Notwithstanding the Company's position that no adjustment is warranted,**
135 **are there additional problems with Mr. McGarry's recommendations?**

136 A. Yes. Mr. McGarry's calculations have numerous errors.

137 **Q. Please explain the errors in Mr. McGarry's calculation?**

138 A. Mr. McGarry incorrectly utilized a 13 month average of inventory balances rather
139 than the beginning and ending inventory balances for the test period. Averaging
140 of the beginning and ending balances is consistent with the Company's overall
141 treatment of miscellaneous ratebase items. The average inventory balance for the
142 Utah plants should be 3,847,917 tons and \$105,767,948 not 3,861,881 tons and
143 \$105,893,759. Next, Mr. McGarry utilized incorrect figures for 2008 consumed
144 tonnage and failed to include tonnage consumed by the Hunter Plant joint owners.
145 The actual consumption for the Utah plants, including the joint owner portion,
146 was 8,313,534 tons rather than 7,641,694 tons. Mr. McGarry overstates the days
147 of inventory when he includes one-hundred percent of the Hunter Plant fuel stock
148 balances (dollars and tons) but excludes the Hunter Plant joint owner portion of
149 consumed tonnage.

150 **Q. Are there any additional errors in Mr. McGarry's days of inventory**
151 **calculation?**

152 A. Yes. Mr. McGarry's days of inventory analysis fails to exclude the 334,309 tons
153 of high ash coal that is currently located at the prep plant. This high ash coal
154 resides in a segregated area at the prep plant. This coal was mined by the
155 Company's Deer Creek Mine as part of the development of the Mill Fork reserve
156 tract. Rather than transport the coal to a refuse pile, the Company was able to
157 stockpile the coal, which allows for future blending and reduced Deer Creek Mine
158 costs. As the Company explained in its Inventory Policy, "...this coal will be
159 utilized in future blending as its high ash fusion temperature will mitigate lower

160 ash fusion temperatures coals.” (See DPU 26.4). This coal is excluded from the
161 Company’s fueling plans since the coal cannot be consumed by any of the
162 Company’s Utah plants on a stand-alone basis nor constitutes “inventory” that can
163 be readily consumed by the plants during a supply interruption period. This
164 tonnage should have been excluded by Mr. McGarry in his analysis.

165 **Q. Please summarize the errors in Mr. McGarry’s calculation of days of**
166 **inventory.**

167 A. Had Mr. McGarry used (i) the average of the beginning and ending inventory
168 balances, (ii) actual 2008 tonnage and (iii) excluded the high ash coal pile, the
169 number of days of coal inventory would be 154, not 185 days. (See Exhibit
170 RMP___(ARL-1R)).

171 **Q. How does Mr. McGarry’s interpretation of the Company’s Inventory Policy**
172 **impact his proposed disallowance of the Company’s fuel stock?**

173 A. Mr. McGarry determined the amount of excessive inventory by comparing days
174 of inventory to the Company’s inventory target as guided by the Company’s
175 Inventory Policy. Mr. McGarry arbitrarily selected 85 days as his reference target
176 rather than the 90 days identified in the Inventory Policy.

177 **Q. How do the corrections of these errors impact Mr. McGarry’s proposed**
178 **adjustment?**

179 A. Mr. McGarry’s proposed adjustment of \$57,097,424 on a total company basis
180 would decline to \$41,216,175 based on 154 days of inventory assuming 90 days is
181 the maximum acceptable inventory limit. (See Exhibit RMP___(ARL-1R)).

182 **Q. Please summarize the Company’s position regarding DPU witness Mr.**
183 **McGarry’s proposed disallowance of the Company’s fuel stock.**

184 A. The Company’s position is that the Commission should outright reject the DPU’s
185 proposed \$57,097,424 disallowance. Mr. McGarry has made several errors in his
186 calculation of the Company’s inventory balance for the Utah plants, has
187 incorrectly interpreted and applied the Company’s Inventory Policy, and has
188 arbitrarily adjusted inventory levels without considering the economic benefits the
189 Company’s customers receive from either the Electric Lake settlement or the
190 West Ridge agreement.

191 **Reply to UAE Witness Mr. Higgins**

192 **Q. Briefly explain UAE’s proposed adjustment for the High Plains project.**

193 A. UAE proposes to adjust the cost of the High Plains project to equal the forecast
194 provided by the Company in response to DPU 42.6. In response to DPU 42.6, the
195 Company forecasts the cost of the High Plains project to be \$236.4 million,
196 approximately 3.7 percent (\$9.1 million) lower than the originally anticipated cost
197 of \$245.5 million.

198 **Q. Do you agree with the proposed adjustment?**

199 A. The Company agrees that its response to DPU 42.6 is a more up to date forecast
200 than that originally included in the Company’s filing and, therefore, should be
201 used. The Company disagrees with Mr. Higgins’ characterization that it is an
202 “adjustment” to the High Plains project.

203 **Q. Mr. Higgins references \$5.5 million in unused contingency costs as being a**
204 **portion of the \$9.1 million cost reduction reflected in DPU 42.6. What is the**
205 **Company's position toward estimated contingency costs when setting rates**
206 **using a forward test period?**

207 A. Including contingency as part of project planning and project cost is prudent and
208 consistent with standard industry and construction practice. It is the Company's
209 position, given that including contingency costs is a standard and reasonable
210 construction practice, that estimated contingency costs are valid costs when
211 setting rates using a forward test period.

212 **Q. Why is the Company agreeing to revise the estimated total cost for the High**
213 **Plains project such that the estimate no longer includes contingency?**

214 A. The High Plains project has been placed in-service and, as such, the Company is
215 comfortable that its current forecast is sufficiently close to the actual project costs
216 the Company will incur. If the wind project was not already in-service, or there
217 were material questions as to an estimate of final costs, the Company's forecast
218 would include estimated contingency costs. Accordingly, the Company's position
219 is that those estimated contingency amounts are prudent and valid costs to include
220 when setting rates where a forward looking test period is concerned, excepting
221 where estimated final project costs are better known such as in this case.

222 **Q. Does UAE raise any issues of prudence associated with the High Plains**
223 **project?**

224 A. No.

225 **Reply to DPU Witness Ms. Zenger**

226 **Q. Please briefly describe the adjustment proposed by Ms. Zenger for the**
227 **McFadden Ridge I project.**

228 A. Ms. Zenger proposes to reduce the level of capital cost associated with the
229 McFadden Ridge I project by \$1.1 million, an amount Ms. Zenger associates with
230 the Company's estimated contingency for the project. Ms. Zenger then takes the
231 position that all future wind projects should have disallowance associated with
232 estimated contingency costs.

233 **Q. Do you agree with the proposed adjustment?**

234 A. The Company agrees that an amount equal to the most recent forecast provided in
235 response to DPU 29.24 (\$60.3 million) less estimated contingency costs of
236 approximately \$1.1 million is a reasonable estimate of final project costs given
237 the current status of the McFadden Ridge I project. On this basis, the Company
238 agrees with the DPU that an appropriate amount to be placed in rates for the
239 McFadden Ridge I project should be \$59.2 million (\$60.3 million - \$1.1 million).
240 Similar to my testimony in response to UAE witness Mr. Higgins, the Company
241 disagrees with DPU witness Zenger's characterization that such a change to the
242 estimated capital costs of the McFadden Ridges I project is an "adjustment." The
243 change to the estimated capital costs of the McFadden Ridge I project capital
244 costs is a result of timing of adjusting the previously forecasted project costs to
245 the current forecast now that the project has been placed in service.

246 **Q. What is the Company’s position toward estimated contingency costs when**
247 **setting rates using a forward test period?**

248 A. As stated above, the Company’s position is that estimated contingency costs are
249 reasonable and prudent and consistent with standard industry and construction
250 practice, therefore, project contingency costs are valid costs when setting rates
251 using a forward test period.

252 **Q. Why is the Company agreeing to use an amount for the McFadden Ridge I**
253 **project that no longer includes estimated contingency?**

254 A. The McFadden Ridge I project has been placed in-service and, as such, the
255 Company has reviewed and taken into account the majority of the project costs
256 and believes \$59.2 million is sufficiently close to the actual costs the Company
257 will incur. If the wind project was not already in-service, or there were material
258 questions as to an estimate of final costs, the Company’s forecast would include
259 estimated contingency costs and, accordingly, the Company’s position would be
260 that those estimated contingency amounts are prudent and valid costs to include
261 when setting rates where a forward looking test period is concerned.

262 **Q. Please explain how contingency is used in estimating costs of a project.**

263 A. Contingency is an integral part of project estimating, planning and forecasting and
264 is a valid and prudent expense for inclusion in rates when forward looking test
265 years are involved.

266 **Q. Do you agree with Ms. Zenger’s claim that wind projects are “basically turn-**
267 **key” projects?**

268 A. No. I disagree with Ms. Zenger’s statement that wind projects are “basically turn-

269 key” projects. Each wind construction project has the potential to incur
270 unexpected costs. The fact that the majority of a wind project’s costs is primarily
271 spread over the turbine supply and construction agreements does not mitigate all
272 the risk that there will be unforeseen circumstances or events that can impact a
273 wind construction project’s cost and/or schedule. Accounting for contingency
274 dollars as part of the overall wind construction project costs is a reasonable and
275 standard construction practice that constitutes a prudent industry practice to
276 predict and address unknown costs. Contingency costs are certainly not
277 “speculative” as Ms. Zenger claims.

278 **Q. What evidence does the Company have to demonstrate that accounting for**
279 **contingency dollars is a reasonable and standard construction practice that**
280 **constitutes a prudent industry practice?**

281 A. Accounting for contingency dollars is a reasonable and standard construction
282 practice that constitutes a prudent industry practice because a number of
283 functional organizations recommend the use of including contingency in
284 establishing project estimates.

285 **Q. What functional organizations are you referring to?**

286 A. Two examples include the Association for the Advancement of Cost Engineering
287 (“AACE”) and the Project Management Institute (“PMI”).

288 **Q. Is the Company’s practice with respect to estimating contingency consistent**
289 **with that put forth by AACE and PMI?**

290 A. Yes.

291 **Q. Does federal law establish that contingency is part of eligible project costs?**

292 A. Yes. Part 80 of Title 49 of the Code of Federal Regulations states:

293 Eligible project costs mean amounts substantially all of
294 which are paid by, or for the account of, an obligor in
295 connection with a project, including the cost of:

296 (1) Development phase activities, including planning,
297 feasibility analysis, revenue forecasting, environmental
298 review, permitting, preliminary engineering and design
299 work, and other pre-construction activities;

300 (2) Construction, reconstruction, rehabilitation,
301 replacement, and acquisition of real property (including
302 land related to the project and improvements to land),
303 environmental mitigation, construction contingencies, and
304 acquisition of equipment; and

305 (3) Capitalized interest necessary to meet market
306 requirements, reasonably required reserve funds, capital
307 issuance expenses, and other carrying costs during
308 construction.

309 (emphasis added)

310 **Q. Are contingency costs included in contracts?**

311 A. No. Ms. Zenger's inference that contingency costs are included in contracts is
312 incorrect. Contingency costs are not included in contracts because they are
313 unknown, and therefore, contingency costs are not negotiated as part of the
314 contract. The Company clarified this fact in association with the McFadden Ridge
315 I turbine supply agreement and the McFadden Ridge I balance of plant
316 construction agreement in response to DPU 51.2 and DPU 51.3. (See Exhibit
317 RMP__(ARL-2R)).

318 **Q. Does the Company agree with the DPU that the McFadden Ridge I project**
319 **meets the prudence standard?**

320 A. Yes. The Company's agrees with DPU witness Ms. Zenger that the McFadden

321 Ridge I project is a prudent investment.

322 **Q. What prudence standard does Ms. Zenger articulate in her testimony?**

323 A. Ms. Zenger describes a prudence standard based on reasonableness, as informed
324 by prudent industry practice. This is the standard that the DPU used to determine
325 that the McFadden Ridge I project is a “prudent investment.”

326 **Q. Does a prudence standard based on reasonableness, as informed by prudent
327 industry practices, mean that the action of the utility must be optimal?**

328 A. No. As Ms. Zenger points out in her testimony:

329 *“....the Company’s decision to pursue the project did not have to be the*
330 *optimal choice, but rather reasonable and consistent with prudent industry*
331 *standards at the time the Company had information that was available.”*

332 (emphasis added)

333 **Q. How does the DPU describe prudent industry practice?**

334 A. In her testimony, Ms. Zenger describes prudent industry practices as:

335 *“Prudent industry practices include those practices, methods, standards*
336 *and acts (including those engaged in or approved by a significant portion*
337 *of the power industry for similar facilities in the United States) that, at a*
338 *particular time, in the exercise of good judgment, would have been*
339 *expected to accomplish the desired result in a manner consistent with*
340 *applicable laws, safety, environmental protection, economy and*
341 *expedition.”*

342 **Q. What conclusion does the DPU reach with respect to the McFadden Ridge I**
343 **project and prudent industry practices?**

344 A. Ms. Zenger testifies that “[the] Company considered the relevant factors in its
345 justification for the McFadden project, which the Division reviewed and found
346 that the decision making process was prudent.”

347 **Q. Do you have any further comments regarding Ms. Zenger’s testimony?**

348 A. Yes. Ms. Zenger makes several statements concerning past renewable resource
349 acquisitions with which the Company does not agree. Ms. Zenger ultimately
350 makes four general recommendations to the Commission. In part, my testimony
351 responds to each of these four general recommendations.

352 **Q. Ms. Zenger states that the Company should consider looking at diverse wind**
353 **characteristics going forward in the acquisition of its wind portfolio. How**
354 **does the Company respond to this recommendation?**

355 A. The Company inherently looks for diverse wind resources and diverse resources
356 types, through its Integrated Resource Planning (“IRP”) process, its request for
357 proposal (“RFP”) acquisition process, or through the process of directly acquiring
358 resources. With each individual resource acquisition decision, the Company takes
359 diversity into account by examining alternatives and economic valuation
360 techniques that determine value based on the location of the resource, the diurnal
361 production characteristics of the resource, and other resource-specific attributes.

362 **Q. Ms. Zenger states that the Company should be required to submit a**
363 **notification letter to the Commission at the time each wind plant comes in**
364 **service. How does the Company respond to this second recommendation?**

365 A. As a matter of policy, the Commission should not require a notification letter each
366 time the Company places a capital asset in-service. The volume of notifications
367 would be burdensome on the Company and the Commission staff. The Company
368 provides the Commission and DPU with routine business updates, and as a matter
369 of course and regular business practice, the Company informs the Commission
370 and DPU regarding the status of wind project construction, to the extent any is
371 under way. Should there be a question to the Company's current activities as it
372 relates to wind projects, the DPU simply needs to ask the Company. The
373 Company has always been willing to provide the DPU with an update during any
374 one of the many meetings that routinely takes place between the DPU and the
375 Company.

376 **Q. Ms. Zenger states that the Commission should review the Company's**
377 **strategy of building 99 MW wind farms adjacent to each other as separate**
378 **projects in order to avoid the solicitation process required in Oregon for**
379 **major resource additions. How does the Company respond to this third**
380 **recommendation by the DPU?**

381 A. The Company does not agree it has a "strategy of building 99 MW wind
382 projects." The Company's strategy is to add supply-side resources in an economic
383 fashion. As such, the Company steadfastly contends that the addition of 99
384 megawatt ("MW") wind-powered generation resources has been prudent and in

385 customers' best interest. Following completion of the rate case, the Company is
386 willing to meet with the DPU to help them further understand the Company's
387 strategy with respect resource acquisition decisions and the circumstances that led
388 the company to pursue each and every wind resource in its portfolio, regardless of
389 size.

390 **Q. Ms. Zenger states that the Company needs to report detailed accounting of**
391 **its capital wind projects rather than lump sum capital costs in order for the**
392 **DPU to complete a full prudence review of future wind projects. How does**
393 **the Company respond to this fourth recommendation by the DPU?**

394 A. The Company has provided sufficient detail for the DPU to complete a full
395 prudence review of resource economics associated with wind-powered generation
396 resources. For example, the Company provided detailed costs in response to DPU
397 23.10 and DPU 49.6. Following completion of the rate case, the Company is
398 willing to meet with the DPU to address any issues relative to the information
399 provided for purposes of reviewing the evaluated cost of energy associated with
400 the Company's owned and contracted wind resource acquisitions. As a matter of
401 practice, the Company judges each new resource based on its overall cost of
402 energy, not solely based on construction cost.

403 **Q. Are the four general recommendations that Ms. Zenger makes to the**
404 **Commission relevant to this proceeding.**

405 A. No.

406 **Q. Please summarize the Company's position toward the DPU's position that all**
407 **future wind projects should have disallowance associated with estimated**
408 **contingency costs.**

409 A. The Company strongly disagrees with the Division's position. As my testimony
410 demonstrates, accounting for contingency dollars is a reasonable and standard
411 construction practice that constitutes a prudent industry practice to predict and
412 address unknown costs. Estimated contingency costs are valid costs when setting
413 rates using a forward test period.

414 **Reply to DPU Witness Mr. Peterson**

415 **Q. Please provide an overview of the adjustment to the Rolling Hills project and**
416 **the High Plains project.**

417 A. DPU witness Mr. Peterson proposes a disallowance for the Rolling Hills project
418 of \$9,083,448 and for the High Plains project of \$21,103,448.

419 **Q. Please describe the analysis that Mr. Peterson uses to determine his proposed**
420 **disallowance.**

421 A. Mr. Peterson adjusts the cost of the Rolling Hills and High Plains projects, on a
422 cost per kW basis, to equal the weighted average cost per kilowatt ("kW") of the
423 Glenrock III, Seven Mile Hill II, and McFadden Ridge I projects. (See
424 Confidential Exhibit RMP____(ARL-3R)).

425 **Q. Do you agree with Mr. Peterson's analysis for DPU's proposed adjustments?**

426 A. No. Mr. Peterson's analysis is flawed because it is based on an incorrect premise
427 that every wind project that is larger than another wind project should have
428 economies of scale that should make a larger wind project less expensive on a

429 cost per kW basis than a smaller wind project.

430 **Q. Which wind projects are specifically being referred to by Mr. Peterson?**

431 A. Mr. Peterson is specifically referring to the Glenrock III, Seven Mile Hill II, and
432 McFadden Ridge I projects as “small” wind projects whereas Mr. Peterson views
433 the Rolling Hills and High Plains projects as “large” wind projects.

434 **Q. Why is Mr. Peterson’s economy of scale theory flawed?**

435 A. Mr. Peterson’s theory that there should be economies of scale for larger projects,
436 when compared to smaller projects located in the same geographical location, is
437 flawed because it ignores information the Company provided the DPU regarding
438 infrastructure advantages the smaller projects enjoy that makes a cost per kW
439 analysis misleading.

440 **Q. Mr. Peterson asserts that the DPU’s data requests provided little insight as to**
441 **why the costs per kW for a large project should be higher than that of a**
442 **small project. How does the Company respond to this?**

443 A. Through its response to DPU 4.12, the Company provided the internal approval
444 documents for Glenrock III, Seven Mile Hill II, and McFadden Ridge I projects.
445 In those approval documents, the Company documents that each project is taking
446 advantage of infrastructure being put in place for a nearby larger project. As a
447 result of these infrastructure advantages, the cost per kW for the smaller projects
448 is lower than that of the larger projects.

449 **Q. Was this infrastructure advantage understood by the DPU?**

450 A. Yes. DPU witness Ms. Zenger testified that the Company took advantage of
451 economies of scale when it built smaller projects at the Seven Mile Hill,

452 Glenrock, and High Plains sites. The economies of scale referenced in Ms.
453 Zenger's testimony include previously constructed interconnection facilities,
454 collector substations, roads, and operations and maintenance buildings.

455 **Q. Has the Company provided detailed cost information to the DPU indicating**
456 **the relative infrastructure costs savings that provide benefit to the small**
457 **wind projects?**

458 A. Yes. Infrastructure cost savings associated with the small wind projects can be
459 extracted and inferred from the Company's response to DPU 7.6, DPU 23.10 and
460 DPU 49.6.

461 **Q. Do the infrastructure cost savings for the three small wind projects account**
462 **for the variance observed by Mr. Peterson?**

463 A. Yes. My analysis is shown in Confidential Exhibit RMP____(ARL-3R).

464 **Q. What does your analysis show?**

465 A. My analysis shows that the infrastructure cost savings associated with the three
466 small wind projects (Seven Mile Hill II, Glenrock III, and McFadden Ridge I)
467 approximately equals the cost per kW disallowance that Mr. Peterson proposes.
468 (See Table 2 of Confidential Exhibit RMP____(ARL-3R)).

469 **Q. Are there other reasons that there may be cost per kW variances?**

470 A. Yes. Because each project is the result of a distinct resource acquisition decisions
471 taken at different points in time, it is intuitive to expect that there would be
472 variances for other reasons (e.g., the then-current market for major equipment, the
473 then-current market for construction services, the then-current market for
474 commodities like copper or steel and/or differences in permitting, legal or other

475 project management costs).

476 **Q. What conclusion do you draw from your infrastructure costs savings**
477 **analysis?**

478 A. I conclude that there is no basis for the High Plains project or Rolling Hills
479 project disallowances proposed by DPU witness Mr. Peterson and that the
480 infrastructure cost savings and my analysis of that data bears this conclusion out.

481 **Q. Are there other reasons that Mr. Peterson's prudence analysis should be**
482 **rejected?**

483 A. Yes. Mr. Peterson's prudence analysis should be rejected because it is based on
484 the faulty premise that a prudent resource is one with the lowest initial cost. If this
485 was indeed the applicable prudence criteria then the Company would never add a
486 fuel efficient combined cycle combustion turbine ("CCCT") resource to its
487 portfolio. Instead, the Company would always opt for a lower initial cost
488 alternative, such as a simple cycle combustion turbine ("SCCT") or some other
489 alternative with low initial cost. While it is indeed appropriate to choose a SCCT
490 resource over a CCCT resource in certain circumstances based on operating
491 characteristics and resource need, the Company would nonetheless perform that
492 analysis on the basis of established utility economics for long-term resource
493 additions. Not based solely on initial cost.

494 **Q. Please describe how the Company evaluates the economics of long-term**
495 **resource acquisitions?**

496 A. The Company makes resource acquisition decisions based on the predicted net
497 cost of energy and other value drivers over the life of the resource, regardless if

498 that resource is being constructed, owned and operated by the Company or a third
499 party with the output sold under a power purchase agreement (“PPA”). Mr.
500 Peterson’s analysis judges prudence on the basis of an installed cost analysis and
501 does not take into account the overall economics of the resource.

502 **Q. Notwithstanding DPU’s proposed disallowance associated with the Rolling**
503 **Hills project and High Plains project, what conclusion did Mr. Peterson**
504 **reach regarding the Company’s cost to construct the Seven Mile Hill II,**
505 **McFadden Ridge I, Glenrock III, Rolling Hills, and High Plains projects?**

506 A. Mr. Peterson examined installed wind plant cost information available from the
507 United States Department of Energy (“U.S. DOE”) and concluded:

508 *“Therefore, the Division cannot conclude that the level of the project costs,*
509 *i.e. about [REDACTED] per kW, is out of line when compared with*
510 *projects in other states.” (Confidential information redacted).*

511 **Q. Has the company entered into PPAs with third parties where the resource**
512 **acquisition decision was based on the cost of energy and not the installed cost**
513 **of the resource?**

514 A. Yes. There are two very recent examples. The Company’s purchase of energy
515 under the 99 MW Campbell Hill PPA and under the 200.2 MW Top of the World
516 PPA.

517 **Q. Is the Campbell Hill PPA included in this case?**

518 A. Yes.

519 **Q. Has any party taken the position that the Campbell Hill PPA is imprudent?**

520 A. No. To the Company’s knowledge, no party has taken an adverse position toward

521 the 99 MW Campbell Hill PPA.

522 **Q. Please summarize the Company's position regarding the DPU's proposed**
523 **disallowance for the Rolling Hills project of \$9,083,448 and proposed**
524 **disallowance for the High Plains project of \$21,103,448.**

525 A. The Company's position is that the Commission should outright reject the DPU's
526 proposed \$30,200,000 in disallowances. The proposed disallowances are based on
527 a flawed "economy of scale theory" that is wholly incorrect and inapplicable as
528 applied to the Company's large and small wind projects. DPU witness Mr.
529 Peterson's "economy of scale theory" is flawed because the Company's smaller
530 wind projects have infrastructure advantages that, indeed, DPU witness Ms.
531 Zenger references in her testimony. Finally, Mr. Peterson introduces evidence that
532 the Company's cost to construct the referenced wind projects was in line with that
533 provided by the U.S. DOE. Therefore, the Company has met the prudence criteria
534 established by the DPU through Ms. Zenger's testimony.

535 **Q. Does this conclude your rebuttal testimony?**

536 A. Yes.