

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Division) Docket Nos.
of Public Utilities' Review and) 09-035-03
Audit of Rocky Mountain Power's) and
Deferred Tax Normalization) 09-035-23
Method)

TRANSCRIPT OF HEARING PROCEEDINGS

TAKEN AT: Public Service Commission
 160 East 300 South
 Salt Lake City, Utah

DATE: November 3, 2009

TIME: 1:36 p.m.

REPORTED BY: Kelly L. Wilburn, CSR, RPR

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5 Ron Allen

6 -oOo-

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18 WITNESSES

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1 NOVEMBER 3, 2009 1:36 P.M.

2 P R O C E E D I N G S

3 CHAIRMAN BOYER: This is the time and place
4 duly noticed for the hearing on a proposed stipulation
5 regarding change in income tax treatment of repair
6 deductions and basis normalization in Dockets
7 09-035-03 and 09-035-03.

8 So let's, let's go on the record.

9 COMMISSIONER CAMPBELL: Twenty-three.

10 CHAIRMAN BOYER: Twenty-three. Did I say?

11 COMMISSIONER CAMPBELL: Oh three.

12 CHAIRMAN BOYER: Okay. It's 09-035-23,
13 09-035-03. Let's, let's take appearances and then
14 we'll talk about how we proceed. Let's start with the
15 Company.

16 MS. HOGLE: Hi. I'm Yvonne Hogle. And with
17 me are Jeff Larsen and Ryan Fuller, who will be
18 testifying on behalf of the Company.

19 CHAIRMAN BOYER: Thank you and welcome.

20 MR. GINSBERG: Michael Ginsberg. And our
21 witnesses today will be Artie Powell and Dave Thomson.

22 CHAIRMAN BOYER: Okay. Also welcome.

23 Ms. Murray, all by yourself there?

24 MS. MURRAY: Apparently. I'm sure my
25 attorney will be here shortly.

1 CHAIRMAN BOYER: Okay. Well, we'll take --

2 MS. MURRAY: I'm almost sure.

3 CHAIRMAN BOYER: -- Mr. Proctor's appearance
4 when, when he arrives.

5 Mr. Dodge?

6 MR. DODGE: Gary Dodge on behalf of the UAE.

7 CHAIRMAN BOYER: And Mr. Reeder?

8 MR. REEDER: I'm Bob Reeder on behalf of a
9 group of industrial customers known on this record as
10 UIEC.

11 CHAIRMAN BOYER: Are there parties
12 participating by telephone? Does not appear so.
13 Okay. What we thought we'd do in this case is hear
14 first from the proponents of the stipulation. We'll
15 hear from each witness. Give other parties an
16 opportunity to ask questions, cross examine if they
17 will.

18 The Commissioners will reserve questions
19 until after we've heard from all of the proponents.
20 And then we'll hear from opponents to the stipulation,
21 if any. And so we'll let you decide who goes first.

22 Ms. Hogle, I'm --

23 MS. HOGLE: Sure. Actually, neither Jeff
24 Larsen nor Ryan Fuller have been sworn in.

25 CHAIRMAN BOYER: Sworn in? Let's swear them

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1 both then. Would you like to both stand and -- let's
2 see, who else are the other people that will be
3 testifying here?

4 Okay, Artie and -- Mr. Thomson, are you gonna
5 testify as well? And the lawyers are gonna play
6 lawyers today?

7 MR. DODGE: Yes.

8 CHAIRMAN BOYER: Excellent. Excellent.
9 Okay.

10 Ms. Murray?

11 MS. MURRAY: I better swear just in case.

12 (The witnesses were duly sworn.)

13 CHAIRMAN BOYER: Thank you, please be seated.

14 Okay, Ms. Hogle?

15 MS. HOGLE: Chairman Boyer, it appears that
16 somebody is here representing Wal-Mart. And they're
17 here on behalf of Holly Rachel Smith.

18 CHAIRMAN BOYER: Very well. Would you like
19 to enter an appearance?

20 MR. MAUSS: Yes.

21 CHAIRMAN BOYER: Are you an attorney?

22 MR. MAUSS: Yes, please. My name is Joshua
23 Mauss. I'm with Kelly & Bramwell. I'm just here
24 making a personal appearance on the record for
25 Wal-Mart Stores, Inc. and Sam's West, Inc.

1 CHAIRMAN BOYER: Great, welcome.

2 MR. MAUSS: Thank you.

3 CHAIRMAN BOYER: Okay. Now we'll turn to
4 you, Ms. Hogle.

5 MS. HOGLE: Thank you.

6 JEFFREY LARSEN,
7 called as a witness, having been duly sworn,
8 was examined and testified as follows:

9 DIRECT EXAMINATION

10 BY MS. HOGLE:

11 Q. Can you please state your name and your
12 position at PacifiCorp?

13 A. Yes. My name is Jeffrey K. Larsen. It's
14 L-a-r-s-e-n. I'm employed as vice president of
15 regulation for PacifiCorp.

16 Q. And can you tell us what the purpose of your
17 testimony is here today?

18 A. Yes. The, the Company's entered into a
19 stipulation regarding treatment of certain tax-related
20 issues we're here today to explain to the Commission.
21 The Company will also identify the impacts of this
22 stipulation on the current rate case if the
23 stipulation is accepted and the rate case is a vehicle
24 to implement it.

25 As the Commission is aware from prior cases,

1 the Company has had the desire to move to full
2 normalization on temporary book and tax differences.
3 The Company's tax department has been reviewing the
4 tax treatment of these temporary differences recently
5 and identified an issue with equity AFUDC -- that
6 we'll explain in a moment -- that, if modified, would
7 allow the Company to move to full normalization of
8 appropriate temporary differences while still
9 providing a net benefit to customers through the rate
10 case.

11 Additionally, the tax department has
12 continuously reviewed the Company's tax deductions to
13 make sure that we're approp -- appropriately providing
14 the tax benefits due to customers that are provided
15 under the law.

16 This effort resulted in the Company pursuing
17 a new tax deduction recently related to the
18 capitalization versus expensing of repairs. Other
19 companies have been taking this deduction. And the
20 Company's researched it and has brought it forward for
21 implementation at PacifiCorp.

22 As a result of these activities the Company
23 approach -- the Company approached the parties in the
24 case with a proposal to address these issues on a fair
25 and equitable base -- equitable basis for both the

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1 Company and for our ratepayers and customers that
2 would provide a benefit to the customers if
3 propose -- if the proposal was accepted and
4 implemented in the current rate case.

5 After several months of discussions with the
6 parties and after a thorough review of the Company
7 information, detailed audits, and discussions with
8 them, we were able to reach an agreement that would
9 bring forward these changes and implement them through
10 the rate case.

11 The parties that entered into the stipulation
12 include Rocky Mountain Power, the Utah Division of
13 Public Utilities, the Utah Office of Consumer
14 Services, the Utah Industrial Energy Consumers, UAE
15 Intervention Group, and Wal-Mart Stores.

16 In order to explain the, the nuances of the
17 tax-related issues we also have with us today Mr. Ryan
18 Fuller from our tax department at PacifiCorp. And he
19 will help to explain the, the details of the, the tax
20 related mat -- matters. And I'll also help to answer
21 any questions to the Commission's satisfaction on any
22 of the implications for the rate case.

23 We are very, very pleased to bring this
24 forward. It is a benefit to our consumers and we
25 believe it's in the public interest. And we, we hope

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1 that we can express that to you and provide the
2 evidence necessary that you can support us with a, an
3 affirmative decision on the stipulation.

4 With that, I would now turn the time over to
5 Mr. Fuller to walk through the details and explain
6 the, the tax intricacies.

7 CHAIRMAN BOYER: Thank you Mr. Larsen.

8 Are there any questions for Mr. Larsen before
9 we move on to Mr. Fuller?

10 Seeing none, let's hear from Mr. Fuller.

11 RYAN FULLER,

12 called as a witness, having been duly sworn,

13 was examined and testified as follows:

14 DIRECT EXAMINATION

15 BY MS. HOGLE:

16 Q. Can you please state your name and tell us
17 what your position is with the Company for the record?

18 A. My name's Ryan Fuller, F-u-l-l-e-r. And I'm
19 employed as an assistant tax director for PacifiCorp.

20 Q. And can you tell us what the purpose of your
21 testimony is today?

22 A. Yeah. I'm here today to review the history
23 of events leading up to this stipulation. And also to
24 confirm the sup -- the Company's support for the
25 stipulation and the Company's belief that the

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1 stipulation is in the public interest.

2 Q. So before you go into the details of the
3 stipulation can you explain the basic tax concepts
4 that you will be referring to today?

5 A. Yeah. And I appreciate the opportunity to do
6 this. I know that income taxes can sometimes be an
7 arcane area of discussion and so I'll just lay forth
8 some of the basic principles that we'll be discussing
9 today.

10 And I apologize to the extent that you guys
11 are already well informed on this, but I think it will
12 be good to kind of go over them at a higher level
13 before we dig into the terms of the stipulation.

14 The stipulation can be kind of discussed in,
15 broadly in two pieces. One is income tax
16 normalization, and the other is the change in
17 accounting method that we've recently made for income
18 tax purposes only.

19 With respect to the normalization piece, that
20 really relates to how we treat temporary book tax
21 differences in ratemaking. And there's, really
22 there's permanent income -- there's permanent book tax
23 differences and there's temporary book tax
24 differences.

25 Permanent book tax differences are items in

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1 pre-tax book income that are either includable or
2 deductible in arriving at book income, but not
3 includable or deductible when arriving at taxable
4 income.

5 So a good example of that would be tax exempt
6 interest income. We would record that as an item of
7 income for book purposes that's not recognizable for
8 tax purposes. And it never will be, and that's why
9 it's permanent in nature. It's a permanent book tax
10 difference.

11 Then there are items that are temporary in
12 nature. These are temporary book tax differences.
13 These are items that are both includable or deductible
14 for book purposes and also includable or deductible
15 for income tax purposes.

16 An, an example of that would be the, the
17 Internal Revenue Code allows for the current deduction
18 of certain, certain software development costs in the
19 year that they're paid or incurred, but typically for
20 book purposes they require those costs to be
21 capitalized and amortized over a period of time.

22 Well, ultimately the same amount of deduction
23 is taken for both book and tax purposes, but the
24 deduction is taken in different accounting periods.
25 Temporary book tax differences give rise to deferred

1 income taxes. And deferred income taxes give rise to
2 accumulated deferred income tax assets or liabilities.

3 Deferred income tax expense is really
4 recognizing the tax effects of the book transactions
5 in that accounting period that the book transaction
6 arose. But it's treating that -- the tax effects as
7 if they are deferred to a future period. And that's
8 really what's happening with deferred income taxes.

9 The deferred tax expense impacts the
10 accumulated deferred income tax liability. And the
11 accumulated deferred income tax liability reflects
12 that amount of tax benefit or tax liability that you
13 will owe in the future to the IRS in a tax return.

14 Kind of with that as the framework, there's
15 two basic ways to account for income taxes in -- for
16 regulative purposes. There's normalization accounting
17 and flow-through accounting. Normalization accounting
18 accounts for the tax effect to the book's transactions
19 in the accounting period in which they arise.

20 So it looks at the total tax expense of the
21 Company, which can be broken into current tax expense
22 and deferred tax expense. And under normalized
23 accounting the income tax is recognized in that the
24 expense component of ratemaking is typically greater
25 than the current tax payable to the Internal Revenue

1 Service because you recov -- you, you recognize both
2 current and deferred income taxes.

3 And the, you know, primary -- or the
4 underlying policy reasons for tax normalization are
5 the matching principle and intergenerational equity.
6 And in -- income tax normalization spreads the tax
7 benefits of temporary book tax differences over the
8 entire life of a book asset. And that principle of
9 spreading the benefits over the life of the assets is
10 a longstanding principle.

11 And it's, it matches the tax benefits with
12 the cost responsibility. So in other words, customers
13 that are responsible for the cost of the book
14 transaction in an accounting period also are
15 accountable for the tax expense associated with that
16 book transaction. Even though that tax expense might
17 not be payable to the IRS until some future time, or
18 it might be pay -- or ben -- a benefit earlier than it
19 would be recognized for both purposes.

20 And that also kind of highlights the
21 intergenerational equity issue in terms of not
22 deferring a tax liability for these book costs where
23 future customers won't be responsible for those book
24 costs but then would be ultimately responsible for the
25 tax effects of the book transactions.

1 The other type of regulatory accounting for
2 income taxes would fall under, under flow-through
3 accounting. And under flow-through accounting
4 generally speaking the tax expense, recognized in
5 rates -- in the expense components of rates for an
6 accounting period, would be equal to the amount
7 payable to the taxing authorities for the same period.

8 That's notwithstanding requirements by the
9 Internal Revenue Service to use normalized account --
10 normalized accounting for method and life differences
11 associated with accelerated tax depreciation as well
12 as investment tax credits.

13 Finally, I'll briefly discuss the AFUDC. The
14 AFUDC can be broken into debt and equity components.
15 And the, the debt component of AFUDC equity really has
16 its roots in interest expense or financing costs that
17 have specific rates assigned to them and generates a
18 book cost associated with that financing.

19 Whereas AFUDC equity is, is representative of
20 the equity component of financing of a CWHIP, or
21 construction in progress. And doesn't really have its
22 roots in a, a book cost, if you will. Under
23 generally-accepted accounting principles the equity
24 AFUDC is, is treated as a book-only timing difference.

25 In other words, the originating entry for

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1 AFUDC equity is to credit other income, and to debit
2 the asset under construction or CWHIP. And then,
3 excuse me, that AFUDC equity is then recovered in
4 rates through book depreciation. So ultimately, over
5 the life of that asset, the amount that is recognized
6 in book income is zero.

7 So in other words, for AFUDC equity there's a
8 credit to income. And then as the asset depreciates
9 there's a debit through a depreciation expense. And
10 they would be equal in offsetting over the life of the
11 asset.

12 AFUDC -- as a result of that book-only timing
13 difference, U.S. GAAP requires that equity AFUDC be
14 treated as a temporary book tax difference. And
15 accordingly there is deferred income taxes reported on
16 that under U.S. GAAP.

17 However, for ratemaking purposes it more
18 closely resembles a permanent book tax difference.
19 And that's because AFUDC equity is never deductible
20 for tax purposes, nor is the income that is originally
21 credited to see what -- that is not includable as
22 income for tax purposes.

23 So when you employ normalized accounting to
24 AFUDC equity what, what essentially ends up happening
25 is you collect deferred expense from customers,

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1 through rates, on the origination of the entry. And
2 then as the book asset depreciates you give those same
3 dollars back but also with the, you know, the interest
4 on it. So essentially at the Company's weighted
5 average cost of capital.

6 So it ends up being an exchange of money
7 between the Company and customers, but never manifests
8 itself in a tax liability to the Internal Revenue
9 Service. And so that's what makes AFUDC equity a
10 unique item, and particularly for income tax purposes.

11 Under flow-through accounting what you would
12 essentially end up doing is not recognizing the
13 deferred tax expense. And so no dollars would be
14 collected through the expense component of rate making
15 or at all for any income tax consequences of AFUDC
16 equity.

17 Q. (By Ms. Hogle) Mr. Fuller, before we go on
18 can you explain what "AFUDC" stands for and, and
19 define it generally?

20 A. Yeah. I apologize for that. It's Allowance
21 For Funds Used During Construction is AFUDC. And as I
22 explained before, there's a -- these are costs that
23 are capitalized to assets for the financing costs
24 during the construction period.

25 Q. Thank you. Can you continue with an overview

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1 of the stipulation that we're presenting here today?

2 A. Yes, thank you. Subject to Commission
3 approval, the parties have agreed in the stipulation
4 that the recommended ongoing regulatory policy for
5 deferred income taxes in the, in the Company's Utah
6 jurisdiction is the normalized accounting treatment of
7 all temporary book tax differences. With the
8 exception of the book tax difference for AFUDC equity,
9 which should be flowed through -- or receive
10 flow-through accounting treatment for regulatory
11 purposes in Utah.

12 And also subject to Commission approval, the
13 parties have --

14 (Someone coughed.)

15 THE REPORTER: I'm, I'm sorry, I couldn't
16 hear. Also subject to Commission approval the parties
17 what?

18 THE WITNESS: Have agreed in the stipulation
19 that the Utah general rate case in Docket 09-035-23
20 should be updated to reflect the rate base deduction
21 for our recent change in accounting method for income
22 tax purposes related to deductible repairs for income
23 tax purposes.

24 I'm sorry, was that? Okay, thanks.

25 Q. (By Ms. Hogle) With respect to the

1 recommended regulatory policy for deferred income
2 taxes, can you recount the key events that led to the
3 agreement presented here today?

4 A. Yes, thank you. Prior to 1982 the Company
5 had -- was partially on a flow-through accounting
6 policy and -- in Utah. And in the Utah general rate
7 case the Company began the process of normalizing its
8 deferred income taxes. You know, over, over a period
9 of time.

10 And as a result of that we ended up at
11 basically a normalization level of approximately
12 40 percent. Meaning that, with regards to our -- and
13 specific, you know, specifically with regards to book
14 tax differences related to assets under construction,
15 we were 40 percent normalized on those book tax
16 differences and 60 percent flow through on those book
17 tax differences.

18 And for various reasons we never got beyond
19 that level of normalization, but we had started the
20 process of normalizing all of our book tax
21 differences.

22 And then in the 2007 general rate case we
23 filed that using a fully normalized level of
24 accounting for deferred income taxes. And ultimately
25 that was -- the decision on that was deferred until a

1 future date.

2 And the Commission subsequently opened
3 Docket No. 08-999-02 and 0 -- 09-035-03 to audit the
4 Company's regulatory treatment and deferred income
5 taxes and to analyze the effects of a future change to
6 full normalization.

7 And essentially, as a result of that
8 activity, we started working with the parties to
9 explore normalization and. And we had, you know,
10 multiple detailed discussions on the issues.

11 And ultimately reached agreement in this
12 stipulation that the recommended policy on a
13 go-forward basis on an ongoing basis by these -- by
14 the parties to the stipulation would be for full
15 normalization of all book tax differences. With the
16 exception of AFUDC equity, which will be accounted for
17 on a flow-through basis.

18 May I just state that this proposed
19 regulatory policy is compliant with the normalization
20 requirements of the Internal Revenue Code. So to
21 recap that, the ongoing recommended regulatory policy
22 is full normalization of all temporary book tax
23 differences, and flow-through treatment of equity
24 AFUDC.

25 And subject to any questions, I would now

1 like to discuss the recent change in accounting method
2 for income tax purposes.

3 Q. Okay. Please proceed.

4 A. On December 30, 2008, the Company filed for a
5 change in accounting method with the Internal Revenue
6 Service. This was done with an application. It's,
7 it's a non-automatic change in accounting method.
8 Meaning that we must get IRS approval before we can
9 start accounting for the, the deductions. In this
10 case the deductions associated with repairs under the
11 new method of accounting.

12 We, we filed two Forms 3115 -- these are the
13 applications for change in accounting method -- with
14 the Internal Revenue Service. One with respect to
15 generation assets. And one with respect to, to what
16 we called network assets in the filing, which would be
17 transmission and distribution.

18 And the new accounting method, which we
19 called the repairs deductions -- and I'll, I'll try to
20 refer to it as that going forward -- permits
21 PacifiCorp and other companies to expense costs
22 associated with the repair and maintenance of
23 generation transmission and distribution assets in the
24 accounting period in which they're paid or incurred.

25 And currently those costs -- or prior to this

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1 change in accounting method -- the accounting method,
2 those costs were being capitalized for both book and
3 tax purposes and recovered through depreciation. And
4 the IRS granted consent to the Company's proposed
5 change in accounting methods respectively on
6 October 2nd and October 7th. Of 2009.

7 So an example, I just wanted to give a brief
8 example of what this accounting method would allow.
9 It really is tied to the concept of a, of a unit of
10 property.

11 Taking, for example, an entire turbine being
12 a unit of property. If the IRS would, would agree
13 that the, that the turbine was a unit of property,
14 then replacing a turbine blade would potentially
15 qualify as a repair.

16 Even though the turbine blade itself could be
17 quite expensive and maybe the repair itself could be
18 quite expensive, under this new method of accounting,
19 where we would have previously capitalized and
20 depreciated that cost, we would now take that as a
21 deduction in the year that we paid or incurred that
22 cost.

23 And so that's kind of the general concept
24 here. It's not a complex concept. But the issue of
25 deductible versus capitalizable costs has long been a

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1 disputed area between the IRS and taxpayers.

2 And as a result of some new guidance that was
3 issued by the IRS in the past year or two, this change
4 in accounting method has presented itself. And
5 taxpayers, including PacifiCorp, are taking the
6 opportunity to review their method of accounting for
7 these costs and change that method of accounting.

8 As I noted, we, we got the change in
9 accounting method -- or the IRS granted consent for
10 the change in accounting method on October 2nd and
11 October 7th of 2009. We reflected the change in
12 accounting method in our 2008 income tax return. And
13 that was the year of change ultimately granted by the
14 IRS in its consent.

15 So the Company's 2008 Federal Income Tax
16 return contains two components for this change in
17 method of accounting. One is known as an Internal
18 Revenue Code 41A adjustment, and the other is the 2008
19 repairs deduction.

20 An Internal Revenue Code Section 41A
21 adjustment essentially is a one-time catch up
22 adjustment that is meant to, yeah, reflect your tax
23 books as if you'd been on this new method of
24 accounting since the inception of the Company.

25 And the idea of the adjustment is to make

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1 sure that you don't duplicate any of these costs that
2 are associated with the change in method of accounting
3 in a future tax return. And in this case it generated
4 a one-time tax benefit or a tax deduction, a large
5 one. And that entire tax deduction is taken in --
6 over a one-year period of time in the 2008 tax return.

7 The IRS did break our deduction into two
8 pieces. We filed for -- yeah, we -- under the method
9 that we filed with the IRS they would have -- we would
10 have liked for them to issue just one consent. But
11 they broke our consent out into a component that would
12 be deemed to be the repairs deduction and a component
13 that would be deemed to be the reversal of gains and
14 losses on tax retirements.

15 And the tax retirements are an increase in
16 taxable income under this change in method of
17 accounting. And they're -- that's being taken into
18 income over a four-year period of time. The tax
19 benefits associated with the repairs deduction is
20 taken over a one-year period in the 2008 tax returns.
21 And we also have the 2008 repairs deduction in the tax
22 return.

23 Sorry if that was long-winded. And I just
24 note that the repairs deduction was not included in
25 the, in the initial filing of the 2009 general rate

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1 case because at the time we weren't certain that we
2 would receive consent from the Internal Revenue
3 Service. And if we did receive consent, we weren't
4 sure that we would receive consent in time to get it
5 into our 2008 income tax return.

6 In fact we reported it in our income tax
7 return, but received consent after it was filed. We
8 made that decision after -- understanding that other
9 taxpayers were, were receiving consent for this change
10 in method of accounting.

11 And there's also significant uncertainty
12 about how much of this new method of accounting will
13 be sustained on, on ultimate exam by the IRS. And
14 those, and those were the reasons that we didn't
15 include it into -- in the current rate case
16 originally.

17 Q. Thank you for that overview of the
18 stipulation, Mr. Fuller. Now, can you get into the
19 details and then describe the terms of the
20 stipulation?

21 A. Sure. So the -- in the stipulation the
22 parties agreed that the, the recommended ongoing
23 regulatory policy for deferred income taxes in the
24 Company's Utah jurisdiction would be the normalized
25 treatment of all temporary book tax differences and

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1 the flow-through treatment of AFUDC equity.

2 And the parties request that the Commission
3 approve the implemation -- implementation of this
4 policy coincident with the test period in this -- in
5 the docket beginning July 1, 2009.

6 The estimated amount of this adjustment would
7 be a reduction to revenue requirement of \$2.18 million
8 at the Company's filed weighted average cost of
9 capital. So that, that amount would be updated based
10 on the weighted average cost of capital as decided by
11 the Commission in this case.

12 Secondly, the parties would agree in the
13 stipulation that the general rate case, Docket
14 No. 09-035-23, should be updated to reflect the rate
15 base deduction -- or reduction, I should say, for the
16 new accounting method or the repairs deduction.

17 The estimated amount of this adjustment is
18 \$7.35 million reduction to revenue requirement, based
19 on the Company's filed weighted average cost of
20 capital. And again, this adjustment would be updated
21 to reflect the weighted average cost of capital as
22 decided by the Commission in this case.

23 There's two other terms I'd like to go
24 through that have to do with the uncertainty of the
25 estimates that we made for the repairs deduction in

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1 this filing, as well as the uncertainty that exists
2 with respect to the, the ultimate amount of the
3 deduction, the repairs deduction that will be
4 sustained upon IRS examination.

5 In this stipulation the Company has reflected
6 the full value of the tax benefits of the repairs
7 deduction. This includes the, the one-time Internal
8 Revenue Code Section 41A adjustment. It includes the
9 2008 repairs deduction. And it also includes
10 estimates of the 2009 and 2010 repairs deductions.

11 And as I alluded to before, there, there is a
12 significant amount of uncertainty with regards to how
13 much of this adjustment will be sustained upon
14 ultimate IRS examination. This is a new method of
15 accounting. We're, we're in on the front wave of
16 this.

17 And there's not a lot of experience with how
18 the IRS will view this. Except to say it's my
19 understanding that this will be implemented as what's
20 known as a tier one issue before the Internal Revenue
21 Service.

22 "Tier one" meaning it's coordinated
23 nationally, so that they understand how the
24 information is coming in from all taxpayers who have
25 participated in this change in method of accounting.

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1 So they'll be dedicating a significant amount of
2 resources to auditing this adjustment.

3 And while we feel like we're on solid grounds
4 with our filing, the IRS does have the ability to
5 change its views of these things. And so while
6 they've granted permission to make the change in the
7 method of accounting, they haven't approved the
8 amounts that we filed in our tax returns yet. And
9 those are subject to audit. And that could -- we
10 could receive substantive adjustments from the
11 Internal Revenue Service.

12 Also, this method of accounting is performed
13 on a facts-and-circumstances basis. So you have to go
14 through your accounting records on a
15 project-by-project basis and review each expenditure
16 to determine whether or not it qualifies as a tax
17 deduction under this new method of accounting, or the
18 repairs deduction.

19 The Company has only done this for the
20 initial change in method of accounting. It doesn't
21 have significant experience with estimating or
22 forecasting these amounts. And accordingly we
23 forecasted these amounts in this, in this case for the
24 2009 and 2010 time frames for the forecast test period
25 at the level that we took the deduction for the 2008

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1 time period.

2 We won't know what those amounts actually are
3 until we get into those years and actually look at
4 these -- look at the expenditures incurred during that
5 year. So as a result of those uncertainties the
6 parties have agreed that the -- excuse me.

7 The parties have agreed that the regulatory
8 asset or liability would estab -- be established for
9 over or underestimates of the repairs deduction
10 projected for 2009 and 2010. And that regulatory
11 asset would be included in rate base. And would begin
12 amortization of that regulatory asset in its next
13 general rate case over a period not to exceed five
14 years.

15 And finally, the parties have agreed in the
16 stipulation that a regulatory asset or liability would
17 be established for interest paid to or received from
18 the IRS, with respect to audit adjustments made by the
19 IRS, to only the repairs deduction for the IRC
20 Section -- or the Internal Revenue Code Section 41A
21 adjustment for 2008, '9, and '10 repairs deductions
22 forecast in this case.

23 That, again, would be included in rate base
24 and amortized in the next general rate case over a
25 period not to exceed five years.

1 Q. Thank you Mr. Fuller. Can you go through the
2 calculation of the \$2.18 million to the Company's case
3 by using Attachment 1 to the stipulation?

4 A. Yes. I don't know if the Commissioners have
5 Attachment 1 to the stipulation in from of them.
6 Thank you.

7 The first table in the -- in Attachment 1
8 describes those fee adjustments that are forecasted in
9 our rate case. And this really represents the
10 difference between -- it's called the flow-through
11 variance.

12 And this, this really reflects the difference
13 of moving from our prior regulatory precedent of
14 40 percent normalized/60 percent flow through. Moving
15 from that to 100 percent normalized, with the
16 exception of moving AFUDC equity to full flow through.

17 That would change the expense component,
18 under the total column in that box, by \$1.4 million.
19 Excuse me. The \$1.4 million would then need to be
20 grossed up, for income taxes, at the Company's
21 statutory tax rate.

22 So what you see in the second box is the
23 \$1.4 million being grossed up, at a gross-up factor of
24 1.6116, to arrive at a revenue requirement decrease of
25 \$2.3 million, roughly.

1 As a result of that -- the expense changing,
2 that would also impact the accumulated deferred income
3 taxes that are applied at a rate base reduction. And
4 that rate base reduction would be decreased by
5 \$1.4 million, or on a beginning/ending average
6 \$700,000.

7 At the Company's weighted average cost of
8 capital as filed in this case, and the pretax weighted
9 average cost of capital of 11.979 percent, that would
10 increase revenue requirement for the rate base
11 component by \$84,000.

12 Arriving at a total rate base reduction for
13 that -- for this update of about \$2.2 million, or
14 \$2.18 million as I noted previously.

15 Q. Mr. Fuller, I'll sorry, did you say that
16 would increase or decrease the revenue requirement?

17 A. On a net basis it's a decrease to revenue
18 requirement of 2.8 -- \$2.18 million. The expense
19 component generates a rate base reduct -- or revenue
20 requirement reduction of \$2.27 million, offset
21 partially by a rate -- revenue requirement increase of
22 \$84,000 for the rate base impacts.

23 Q. And can you do the same thing for the
24 \$7.35 million adjustment?

25 A. Certainly, thank you. In the second

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1 attachment to the stipulation the first box shows what
2 the Utah allocated and accumulated deferred income tax
3 liability is, on a Utah allocated basis, generated by
4 the repairs deduction. And as you can see, it's a
5 pretty significant rate base reduction.

6 The first column is with respect to the
7 one-time Internal Revenue Code Section 41A adjustment.
8 And that shows the accumulated deferred income tax
9 liability, by year, through 2010.

10 Then you -- the next three columns establish
11 the accumulated deferred income tax liability for the
12 annual repairs deduction for 2008, 2009, and 2010, as
13 forecasted for this rate, this rate case. Arriving at
14 a total rate base reduction that was utilized for the
15 purpose of this rate base reduction in this
16 stipulation.

17 That annual activity was then broken into
18 six-month periods, because the, the test period for
19 this case was July 1, 2009, through June 30, 2010.
20 And that necessitated us to break this out into
21 slightly different accounting periods.

22 The second box shows the computation of the
23 pre-tax weighted average cost of capital as filed in
24 this case. The second-to-the-last column has that
25 pre-tax cost at 11.979 percent.

1 And finally the, the third table is the
2 revenue requirement calculation. The revenue
3 requirement calculation shows the beginning balance as
4 of June 30, 2009. The change in balance -- the ending
5 balance as of June 30, 2010. These are based on the
6 numbers generated on the -- in the first table.

7 We then took a beginning/ending average of
8 that rate base reduction and applied the weighted
9 average cost of capital of 11.979 percent, to arrive
10 at a revenue requirement reduction for before pro --
11 before the pro rata percentage of \$11.7 million.

12 Based on various factors, the parties agreed
13 to a pro rata percentage of about 62.9 percent, to
14 arrive at an agreed-upon rate base reduction of
15 \$7.35 million.

16 Q. Thank you Mr. Fuller. And do you have any
17 final comments on the stipulation?

18 A. Yeah, I do. And I want to thank all the
19 parties to the stipulation for their time and effort,
20 and in listening to us on these arcane and sometimes
21 complicated tax issues. And I want to restate the
22 Company's support for the stipulation.

23 I think it was negotiated in good faith by
24 all the parties to the stipulation. And I believe
25 that the stipulation is in the public interest. And

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1 that it's all -- all of its terms and conditions,
2 considered together as a whole, will produce fair,
3 just, and reasonable Utah retail electric utility
4 rates.

5 I recommend that the Commission approve the
6 stipulation as filed. Thank you. And this concludes
7 my comments.

8 CHAIRMAN BOYER: Thank you Mr. Fuller.

9 Are there questions for Mr. Fuller?

10 Anything further from you, Ms. Hogle?

11 MS. HOGLE: Yes.

12 CHAIRMAN BOYER: Okay.

13 MS. HOGLE: Thank you, your Honor. I would
14 like now to turn the time over to Mr. Jeff Larsen. He
15 has some additional items that he would like to cover.

16 CHAIRMAN BOYER: Very well.

17 Mr. Larsen?

18 MR. LARSEN: Yes. Just a, a couple of
19 comments to follow up on Mr. Fuller. One point just
20 to be clear on. The adjustments that we've reflected
21 here resulting in a \$9.5 million reduction to our case
22 is based on the Company's requested weighted average
23 cost of capital.

24 And so as the hearing and case proceeds, if
25 there are any changes to what the Company's requested,

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1 that ultimately would factor through and impact the,
2 the calculation and the rate base reduction component
3 of this adjustment. It would just reflect the
4 Commission's final decision on the rate of return
5 incorporated into this case.

6 The other point that I would make is the
7 repair deduction is a, a unique issue. It's got
8 elements of an ongoing component with the 2 -- 2008
9 level. The 481A adjustment is a, a catch-up
10 adjustment that reflects the deductibility of these
11 repairs from 1999 through 2007. And so there's a, a
12 prior-period aspect to it.

13 And so as the Company looked at this, the
14 appropriate and fair way to treat it was moving
15 forward on a fully-normalized basis. Which would
16 avoid the, the arguments of whether it was a prior
17 period, how much of it would be flow through, how much
18 would be normalized. Because you would apply a
19 40 percent normalized/60 percent flow-through basis to
20 it.

21 And by incorporating it into the overall
22 approach of moving to a full normalization we're able
23 to reflect the benefits of the entire adjustment for
24 customers as a rate base deduction. And avoid those,
25 those issues and arguments from prior period treatment

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1 of the catch-up adjustment. Because we think that
2 also is, is a very compelling 4A move towards the full
3 normalization.

4 And on that component, just to reiterate from
5 somewhat of a layman's point of view as you look at
6 the, the two items that are in play for full
7 normalization. Currently we have equity AFUDC that's
8 at 40 percent normalized, and we have all of our other
9 temporary items that are 40 percent normalized.

10 What we're doing is moving the temporary
11 items to 100 percent, moving equity AFUDC to zero, and
12 the net effect is a benefit to customers of
13 \$2 million. By doing that and making those changes,
14 that allows us to now implement the policy of moving
15 to full normalization and providing that benefit to
16 customers.

17 And in, in the past cases we brought forward
18 the issue. And ultimately determined was -- moving to
19 full normalization just on its own was a detriment to
20 customers. Even though long-term policy basis it's a,
21 a good policy to implement, it was also raising the
22 revenue requirement.

23 But eliminating equity AFUDC and moving to a
24 fully flow-through, or a zero percent normalization
25 treatment, allows us to offset that benefit -- or

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1 offset the cost of implementing that appropriate
2 policy of full normalization and provide customers
3 with the benefit of it.

4 And so just with those follow-up comments,
5 that completes my remarks.

6 CHAIRMAN BOYER: Okay. Thank you,
7 Mr. Larsen.

8 Anything further, Ms. Hogle?

9 MS. HOGLE: Nothing further. Thank you.

10 CHAIRMAN BOYER: Are there any questions for
11 Messrs. Fuller or Larsen?

12 Let's let the record reflect that Attorney
13 Paul Proctor has joined us now, representing the
14 Office of Consumer Services.

15 And now let's turn to Mr. Ginsberg from the
16 Division.

17 MR. GINSBERG: The Division's witness will be
18 Dr. Powell. And Mr. Dave Thomson is available to
19 answer questions, but has no prepared statement.

20 CHAIRMAN BOYER: Very well. We've already
21 sworn him if he does answer any of those questions.

22 MR. GINSBERG: Okay.

23 CHAIRMAN BOYER: Please proceed.

24 ARTIE POWELL,
25 called as a witness, having been duly sworn,

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1 Namely the normalization of certain basis differences,
2 and the tax treatment of routine repairs and
3 maintenance expenditures. Or as been -- has been
4 characterized as a repairs reduction. Or deduction, I
5 should say.

6 The combination of these two issues decreases
7 Rocky Mountain Power's revenue requirement in the
8 current rate case by approximately \$9.5 million. And
9 as Mr. Larsen just explained, that amount in the
10 reduction is based on the Company's filed cost of
11 capital and capital structure.

12 As the Commission decides what the
13 appropriate capital cost should be or the capital
14 structure should be, that amount will change somewhat.

15 I did do some preliminary calculations as we
16 were going through the stipulation or negotiating the
17 stipulation. And the amount doesn't vary very much
18 if, for instance, the Commission were to adopt the
19 Division's position on capital structure and cost of
20 capital.

21 Paragraphs 3 and 4 of the stipulation explain
22 that, for certain property-related book tax
23 differences, the Company treats the deferred income
24 taxes as 40 percent normalized. As, as I understand
25 it, the way -- or the way I understand it what that

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1 means is that the deferred income taxes are treated on
2 a levelized basis. They're equal over the life of the
3 asset. At least for 40 percent of those deferred
4 income taxes.

5 The other 60 percent are treated under a flow
6 through. And that is, the tax advantages are flowed
7 through to current taxpayers. The Company is able to
8 charge, for example, higher depreciation expense in
9 the early years of the life of an asset than would be
10 charged under, say, a straight line depreciation
11 method.

12 The effect is to produce lower tax payments
13 in the early years of the life under flow through that
14 are offset by higher tax payments in the latter years.
15 Many of these issues between tax normalization or flow
16 through were discussed under Docket No. 09-035-03, the
17 tax normalization docket.

18 And they were also discussed in the Division
19 white paper that was filed under that docket, entitled
20 "Normalization of Deferred Income Taxes for Rocky
21 Mountain Power." Which was prepared by the Division's
22 consultant, Mr. Edward Ferrar of the Garrett Group.

23 In the Division's opinion the flow-through
24 treatment of deferred income taxes creates a mismatch
25 between the tax expense and the benefits associated

1 with the underlying assets, and thus creates an
2 interger -- generational inequity.

3 Normalizing these tax effects better matches
4 the benefits and the expenses over the life of the
5 asset and eliminates this inequity. Excuse me. Thus
6 the Division believes that moving to 100 percent
7 normalization is good public policy, and is in the
8 best interest of right -- ratepayers over the long
9 run.

10 Because of the immediate rate impacts,
11 however, the Division has been reluctant to recommend
12 moving to full normalization on a short time period.
13 In this case, for example, moving to full
14 normalization would increase the Company's revenue
15 requirement by approximately \$6 million.

16 If I remember correctly, on a previous rate
17 case that estimate was quite a bit larger. Something
18 around \$18 million. However, this impact in this
19 case, the way the stipulation is put together, is
20 offset by two other adjustments that are -- first was
21 the AFUDC equity treatment that has been described by
22 Mr. Fuller and Mr. Larsen, which would be done under a
23 flow-through method.

24 The net effect of these two, moving to full
25 normalization for the temporary differences and

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1 using -- or treating AFUDC as a flow through, is
2 approximately \$2 million, as explained in Attachment 1
3 and as detailed by Mr. Fuller.

4 It should be noted that the magnitude of
5 these two items, the impact that the full
6 normalization has and the impact that the AFUDC equity
7 piece has on revenue requirement, will fluctuate from
8 year to year.

9 Among other things, it will depend on the
10 procurement of assets by the Company. However, the
11 offsetting impacts of these two should go forward. Or
12 in other words, the treatment of AFUDC equity on a
13 flow-through basis should offer a mitigating effect of
14 the full normalization going into the future.

15 So again, the Division believes that these
16 two treatments together are in the public interest.

17 The second adjustment, as described in
18 paragraphs 7 through 9 of the stipulation, deal with
19 the repairs reduction -- deduction. This adjustment,
20 which has several parts and involves a change in
21 accounting treatment for certain routine repairs and
22 maintenance costs.

23 The Company currently capitalizes these
24 costs, but has petitioned and received permission from
25 the IRS, as Mr. Fuller explained, to treat these costs

1 as expenses in the year that they occur.

2 The stipulation -- or the parties to the
3 stipulation have agreed, for purposes of this rate
4 case, that the repairs reduction will be valued at
5 \$7,350,000. There's several parts to this repairs
6 reduction that -- as explained in the stipulation and
7 by Mr. Fuller.

8 The first part deals with the 481 -- 481A
9 adjustment, which basically evaluates what would have
10 happened if the Company had expensed the repair costs
11 instead of capitalizing them over the years 1999
12 through 2007.

13 The other pieces of the repairs reduction are
14 estimates for the -- of amounts for the calendar year
15 2008. And as was explained by the Company, both the
16 481A adjustment and that estimate for 2008 were
17 deducted on the Company's tax return for 2008.

18 The other pieces deal with estimates for the
19 repairs reductions for the years 2009 and 2010. And
20 as explained in Attachment 2 of the stipulation,
21 arrive at an estimate of the repairs reduction for the
22 test year.

23 However, since the IRS has not completed an
24 audit of the Company's 2008 return, and thus leaving a
25 great deal of uncertainty as to the final amount of

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1 the repairs reduction that will ultimately be allowed
2 by the IRS for both the test year and for the 2008
3 return, the stipulation specifies that the Company's
4 end ratepayers will be held harmless for any
5 adjustments that the IRS might make with resp -- with
6 respect to these deductions.

7 For example, once the IRS completes its audit
8 in 2 -- of the 2008 return it may determine that, say,
9 30 percent of the deductions taken by the Company as
10 expenses should have been treated as capital
11 additions.

12 As a consequence, the Company will be
13 obligated to pay interest on that amount or that
14 adjustment by the IRS. A similar IRS adjustment would
15 also be expected for the repairs reduction taken by
16 the Company on its 2009 and 2010 returns.

17 In paragraphs 12 and 13 of the stipulation it
18 explains how each component of the repairs reduction
19 will be treated once the IRS completes its audit of
20 the 2008 return, and the IRS adjustment to the duct --
21 to the deducted amounts is known.

22 As specified in paragraph 13, any interest
23 paid by the Company to the IRS will accrue. An
24 account which the Company will amortize in its next
25 general rate case over a period not to exceed five

1 years.

2 Paragraph al -- 13 also specifies that the
3 IRS disallowance ratio -- say that 30 percent that I
4 was using as an example -- would be applied to the
5 repairs deduction taken on the 2009 and 2010 returns.
6 And the appropriate interest would accrue to the
7 account for amortization in the, in the future.

8 Additionally, paragraph 12 specifies that any
9 over or underestimate of the repairs deduction for
10 purposes of this rate case, again as specified in
11 Attachment 2, and the actual deductions taken by the
12 Company on its 2009 and 2010 returns will accrue to
13 the account for amortization.

14 Based on the Company's representations, the
15 Division anticipates that the IRS will complete its
16 audit of the 2008 return in the latter half of 2011.
17 The full benefits of the reduction, as specified in
18 Attachment 2, is approximately \$11.7 million.

19 However, since the audit will not be
20 completed for several years, and assuming that the IRS
21 will make some adjustments to the return as filed by
22 the Company, the stipulation weights this full benefit
23 of the repairs reduction to arrive at the
24 \$7.35 million to the Company's revenue requirement.

25 The Division believes that the treatment of

1 any IRS adjustments as outlined in the stipulation is
2 fair and reasonable.

3 In conclusion I would just say again that the
4 stipulation solves the two important tax issues.
5 Namely the full normalization treatment of these
6 temporary book tax differences, and the tax deduction
7 for the routine repairs and maintenance costs.

8 Taken as a whole, the Division believes that
9 the stipulation is reasonable and in the public
10 interest, and therefore the Division recommends that
11 the Commission adopt the stipulation. And that would
12 conclude my summary remarks. Thank you for your time.

13 CHAIRMAN BOYER: Thank you, Dr. Powell.

14 Anything further, Mr. Ginsberg?

15 MR. GINSBERG: No, sir.

16 CHAIRMAN BOYER: Are there any questions for
17 Dr. Powell?

18 Okay, very well. Let's turn now to the
19 Office of Consumer Services. Mr. Proctor?

20 MR. PROCTOR: Thank you Mr. Chairman. I --
21 would this be the right time for me to humbly
22 apologize for allowing myself to be delayed?

23 CHAIRMAN BOYER: No need.

24 MR. PROCTOR: Okay.

25 CHAIRMAN BOYER: Thank you.

1 MR. PROCTOR: Ms. Murray largely coordinated
2 the Office's consideration of the stipulation in its
3 proposal forms, and also spoke extensively with our
4 outside expert consultant. But beyond the support for
5 the stipulation that is stated within it and which the
6 Office has signed, we would have nothing further.

7 CHAIRMAN BOYER: Thank you, Mr. Proctor.

8 Mr. Dodge?

9 MR. DODGE: We, we have no testimony. UAE
10 signed and supports the stipulation.

11 CHAIRMAN BOYER: Thank you.

12 And Mr. Reeder?

13 MR. REEDER: We signed and support the
14 stipulation. Thank you.

15 CHAIRMAN BOYER: Thank you.

16 And let's not overlook Mr. Mauss?

17 MR. MAUSS: Same. We signed and supported
18 the stipulation.

19 CHAIRMAN BOYER: Very well, thank you.

20 Let's turn now to the Commissioners and see
21 if they have any questions.

22 Commissioner Allen?

23 Commissioner Campbell?

24 COMMISSIONER CAMPBELL: Let me just ask a
25 few. First to the Company. Does the Company, in any

1 of the other states, have full normalization for
2 AFUDC?

3 MR. FULLER: We -- yes. The answer to that
4 is yes. And we've been changing that recently. In
5 Oregon and in California we had flow-through AFUDC
6 equity. In Washington we were on flow through for
7 AFUDC equity. And in Idaho flow through. And then
8 recently in, in Wyoming we proposed flow through of
9 AFUDC equity. So we're --

10 COMMISSIONER CAMPBELL: So this was, this was
11 a Company change. This wasn't a decision made just to
12 arrive at this stipulation, but that the Company has
13 made a policy decision on AFUDC equity?

14 MR. FULLER: Right. We believe this is the
15 proper treatment of AFUDC equity.

16 MR. LARSEN: And if I could just add. In the
17 recent Wyoming case we propose -- proposed that
18 change. As I indicated in my initial remarks, the,
19 the tax department had reviewed the treatment on all
20 of the, the tax items.

21 And determined that basically what was
22 occurring with A -- equity AFUDC is that the Company
23 was getting a loan from customers that we were paying
24 back to them over time at our rate of return, but
25 there was no real tax consequence or payment to the

1 IRS.

2 And so looking at that we, we determined
3 there's no real need to be normalizing that and taking
4 that loan from customers through rates. And rather it
5 should just be treated as a flow-through basement --
6 flow-through basis. So there's no money coming in
7 from customers that we're holding on to and just
8 returning back over time.

9 So we've made that change across all of our
10 jurisdictions where it was being normalized.

11 COMMISSIONER CAMPBELL: Is, is that -- is
12 this also one of the explanations for why your
13 previous normalization number was so much higher than
14 we're seeing now, is that, that previous number in the
15 prior rate case included the AFUDC equity piece?

16 MR. FULLER: Yeah. I think they -- as we
17 would have proposed it in the prior rate cases we
18 would have moved AFUDC equity from 40 percent
19 normalized to --

20 COMMISSIONER CAMPBELL: To a hundred?

21 MR. FULLER: -- 100 percent.

22 COMMISSIONER CAMPBELL: Okay. That helps
23 understand that, that difference that we're seeing.

24 Let me ask as it relates to the repairs
25 expense. Is, is the prior ex -- experience where you

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1 capitalized repair expense, was that just under -- on
2 your tax books?

3 MR. FULLER: The prior treatment for income
4 tax purposes followed book accounting. So to the
5 extent that these costs were previously capitalized
6 for book purposes, they were also capitalized and
7 depreciated for tax purposes.

8 COMMISSIONER CAMPBELL: So under the
9 current -- under the stipulation would not your repair
10 expense increase?

11 MR. FULLER: Right. And so under the --
12 well. Under the accounting method change that we've
13 made, that would allow us to deduct those expenses
14 that were previously capitalized, for income tax
15 purposes only, in the year that they were paid or
16 incurred. It wouldn't change the book treatment at
17 all.

18 COMMISSIONER CAMPBELL: So is what -- what is
19 the book treatment for these repair expenses?

20 I mean, are --

21 MR. FULLER: Yeah.

22 COMMISSIONER CAMPBELL: Are they capitalized
23 or are they?

24 MR. FULLER: Yeah, they're capitalized.

25 COMMISSIONER CAMPBELL: And you're not

1 changing that treat -- treatment at all?

2 MR. FULLER: Nope.

3 COMMISSIONER CAMPBELL: Why not?

4 MR. FULLER: Well, that treatment is covered
5 by, um...

6 MR. LARSEN: GAAP?

7 MR. FULLER: GAAP and FERC. And this
8 treatment that we're -- that we -- this method change
9 is covered by the Internal Revenue Code and the
10 interpretation.

11 COMMISSIONER CAMPBELL: So GAAP requires you
12 to capitalize those repairs, whereas the IRS now is
13 allowing you to expense those?

14 MR. FULLER: Yeah, that's right.

15 COMMISSIONER CAMPBELL: Is that a fair
16 summary? Okay.

17 And then I guess my final question has to do
18 with this pro rata percentage. And I first -- when I
19 first saw that one I wondered how you arrived at that.
20 And I guess my second thought is, does it really
21 matter?

22 And then I guess that's my question. Does it
23 matter, if the Company and customers are held harmless
24 because of this uncertainty, if that pro rata were
25 70 percent or 50 percent would that matter in the long

1 term? Or does it matter?

2 Is that just a judgment call that that --
3 that that will affect the actual amount customers pay?

4 MR. LARSEN: That, that amount was arrived at
5 through negotiations. You know, ultimately, you know,
6 we looked at the timing of it. The relationship to
7 the, the test period. The timing of when the Company
8 receives the actual cash from the IRS for the, for the
9 deduction.

10 So it was a process of negotiation on where
11 you end up and how that would be reflective of the
12 test period in this case. The, the receipt of the
13 dollars. And ultimately what would be used as a basis
14 for the calculation on the benefits that customers
15 received, and how we calculate that for trueing up to
16 the no harm for customers or for the Company.

17 And so we would say it, it was a number that
18 we arrived at or backed into when we agreed on the,
19 the \$7.35 million and determined that that percentage
20 was the appropriate level that would be applied in the
21 calculations for 2009 and '10.

22 COMMISSIONER CAMPBELL: Okay. Now I'd like
23 to hear from the Division on that pro rata and how you
24 came to that number.

25 MR. POWELL: Well, I think Mr. Larsen's

1 characterization of it is accurate. It was a
2 negotiated amount. The parties first agreed on the
3 \$7.35 million. And then the question is, is how do
4 you get from -- if you look at the Attachment 2, the
5 box, it says 11 million -- \$11.8 million.

6 And then you have the 60-some-odd percent.
7 And then the 7.3. How do you get from those two
8 numbers? And that's -- you're just backing into that
9 prorated percent.

10 One way of looking at it, and the way that --
11 one way that the Division looks at it is that we know
12 that the IRS is gonna make some adjustments once
13 they've completed their audit of the 2008 return. And
14 so that the Company will be liable for interest on
15 whatever adjustments they have to make to the
16 accounting treatment of these expenses that they've
17 made on their -- for tax purposes.

18 And so it -- by reducing that 11.8 million
19 down to 7.35 million it's kind of a little insurance,
20 if you will, on what customers are going to -- or
21 could ultimately be exposed to in terms of having to
22 amortize their rates in the future.

23 COMMISSIONER CAMPBELL: So I, I guess my
24 question is, what number is going to change based on
25 the IRS audits? What numbers are gonna go up and what

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1 numbers are gonna go -- well, what numbers could go --
2 what number could go up or what number go down based
3 on how the IRS evaluates the 2008 tax return?

4 MR. POWELL: I'm sure Mr. Fuller can address
5 it in a lot more detail than I can. But if you look
6 at Attachment 2, the repairs reduction, there's two
7 pieces to it. There was the piece that the Company
8 did as a catch up for the years 1997 through 2000 --
9 or excuse me, 1999 through 2007. And that's
10 approximately \$80 million that's reflected in that
11 Attachment 2.

12 That's the piece that the IRS will be
13 audit -- or that's part of the -- what the IRS will be
14 auditing. And, and the example that I used in my
15 statement was is let's say that the IRS decides that
16 30 percent of that should be treated as capitalized,
17 or cannot be expensed under this change in the
18 accounting treatment.

19 Then the Company would be liable for the
20 interest that would accrue -- or that the IRS would
21 charge based on that adjustment. And then there's
22 also the estimate for the repairs reduction for the
23 2008 calendar year that the Company also deducted on
24 its tax returns.

25 So those things -- those pieces will be

1 audited by the IRS.

2 MR. FULLER: I'll just say that, in terms of
3 the updated calculation, I think what will end up
4 being updated in this calculation anyway has been --
5 for the terms of the stipulation are the estimates
6 that were made for 2009 and 2010. They would update
7 this calculation.

8 So preserving the form of this calculation is
9 important, because one of the terms of the stipulation
10 says that we will update for the differences between
11 the amount we forecasted for 2009 and 2010 in this
12 case betw -- and what we actually file in our 2009 and
13 2010 income tax returns, which we don't know at this
14 time.

15 That said, you know, as we -- as this
16 process -- as we negotiated this amount there were
17 various ways to compute the rate base reduction, in
18 terms of the beginning/ending average and the timing
19 of the establishment of the deferred tax liability.
20 Which wouldn't have technically been established as of
21 June 30, 2009, as this calculation implies, it would
22 have occurred later on during the test period.

23 And so as the negotiations continue we, you
24 know, I believe that the pro rata percentage kind of
25 takes into account some of the stuff that Artie is

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1 talking about. But also takes into account that you
2 could have started out with a begin -- either the
3 beginning/ending average.

4 You could have started out with zero as your
5 beginning accumulated deferred income tax liability.
6 Or you could have done a, closer to a 13-month
7 average, which might be closer to the 62.917 percent
8 that we've backed into. But ultimately it was a
9 number that was agreed upon.

10 COMMISSIONER CAMPBELL: You -- it was a
11 judgment.

12 MR. FULLER: Yes.

13 COMMISSIONER CAMPBELL: That's why the
14 negotiation for the parties --

15 MR. FULLER: Yeah, correct.

16 COMMISSIONER CAMPBELL: -- and that's where
17 the judgement is in this. Okay. So my initial
18 understanding was correct and my, my sub -- subsequent
19 was incorrect.

20 So, so help me. I guess my final question
21 is, the hold harmless piece, that just relates to the
22 interest?

23 MR. FULLER: It relates to pieces. The hold
24 harmless piece does. One is the interest incurred.
25 Which will just be with respect to the amounts that we

1 see -- or the, the tax years that we see in, in this
2 case.

3 And then also the other hold harmless piece
4 is for the amounts that we've estimated for 2009 and
5 '10.

6 COMMISSIONER CAMPBELL: Okay. Thank you.

7 CHAIRMAN BOYER: Okay. Thank you. And
8 Commissioner Campbell asked the one question I had.

9 Is there anything further from the proponents
10 of the stipulation?

11 Okay, let's see if there -- are there any
12 parties to this matter who oppose the stipulation?
13 And I see none.

14 Let's -- we'll take a five-minute -- or a
15 six-minute recess. We have another commitment at
16 3:00. And we'll reconvene in five or six minutes.

17 (A recess was taken from 2:45 to 2:53 p.m.)

18 CHAIRMAN BOYER: First of all I'd like to
19 thank the witnesses for explaining these arcane issues
20 to the, the one non-accountant on the Commission. Me.
21 Moi.

22 We've deliberated and we have reviewed, of
23 course, the stipulation prior to the hearing. And
24 we've, we've determined to approve the stipulation as
25 proposed.

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1 And we'd like to ask Ms. Hogle to draft an
2 order for us. Circulate it among counsel present
3 before you file it. And we'll proceed from there.

4 Thank you all for your participation.

5 One more thing, Ms. Hogle?

6 MS. HOGLE: Yes. I'm not sure that anyone
7 offered the stipulation into the record.

8 CHAIRMAN BOYER: Oh, let's -- yeah, let's do
9 that. I mean, it's -- we filed it in the docket, but
10 let's do. Let's make that motion now.

11 MS. HOGLE: Okay.

12 CHAIRMAN BOYER: Any objection to the
13 stipulation being entered into the record?

14 MR. REEDER: No objection.

15 CHAIRMAN BOYER: Okay. It is admitted.

16 Thank you.

17 (The hearing was concluded at 2:54 p.m.)

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C E R T I F I C A T E

STATE OF UTAH)
) ss.
COUNTY OF SALT LAKE)

This is to certify that the foregoing proceedings were taken before me, KELLY L. WILBURN, a Certified Shorthand Reporter and Registered Professional Reporter in and for the State of Utah.

That the proceedings were reported by me in stenotype and thereafter caused by me to be transcribed into typewriting. And that a full, true, and correct transcription of said proceedings so taken and transcribed is set forth in the foregoing pages, numbered 1 through 58, inclusive.

I further certify that I am not of kin or otherwise associated with any of the parties to said cause of action, and that I am not interested in the event thereof.

SIGNED ON THIS 10th DAY OF November, 2009.

Kelly L. Wilburn, CSR, RPR
Utah CSR No. 109582-7801

