

1 **Introduction and Purpose of Testimony**

2 **Q. Are you the same Bruce N. Williams who submitted pre-filed direct**
3 **testimony in this proceeding?**

4 A. Yes, I am.

5 **Q. What is the purpose of your rebuttal testimony?**

6 A. My rebuttal testimony provides an update to the Company's cost of debt and the
7 resulting impact on overall cost of capital. In addition, I respond to several
8 elements of the testimony of Mr. Daniel J. Lawton on behalf of the Office of
9 Consumer Services and the testimony of The Federal Executive Agencies witness
10 Mr. Michael Gorman.

11 **Q. Are there items concerning the cost of capital in your direct testimony with**
12 **which the parties agreed?**

13 A. Yes. No party has proposed adjustments to the Company's capital structure, cost
14 of debt or preferred stock.

15 **Update to Cost of Debt**

16 **Q. Please describe the update to cost of debt that you are proposing and why it**
17 **is appropriate?**

18 A. The Company recently completed a new issuance of long-term debt and I am
19 updating the cost of debt and the overall cost of capital in this docket to reflect the
20 specifics of this debt issuance.

21 **Q. Please provide the details on this recent debt issuance.**

22 A. On May 12, 2011 the Company completed the issuance of \$400 million of first
23 mortgage bonds with a coupon rate of 3.85 percent and a maturity of 2021. The

24 rate on these bonds compares very favorably to debt issuances at approximately
25 the same period of time by similarly or higher rated utility issuers including
26 Pacific Gas & Electric Company, The Detroit Edison Company and Southern
27 California Edison Company.

28 **Q. Does this debt issuance result in a change to the capital structure?**

29 A. No. The Company's capital structure included a \$400 million debt issuance
30 during May, 2011. As such, no change to the proposed capital structure is
31 necessary or appropriate.

32 **Q. What is the updated cost of debt and overall cost of capital that you are
33 proposing in this proceeding?**

34 A. The updated cost of debt is 5.71 percent as shown in Exhibit RMP___(BNW-1R).
35 The table below shows the Company updated cost of debt and overall cost of
36 capital in this proceeding.

Component	Percent of Total	% Cost	Weighted Average
Long-Term Debt	47.8%	5.71%	2.73%
Preferred Stock	0.3%	5.43%	0.02%
Common Stock Equity	51.9%	10.50%	5.45%
Total	100.0%		8.20%

37 **Reply to FEA's Credit Metric Analysis**

38 **Q. Please comment on Mr. Gorman's discussion concerning financial integrity
39 and his credit metrics.**

40 A. Mr. Gorman attempts to support his proposed return on equity and resulting
41 overall rate of return through an analysis of key credit metrics.

42 **Q. Do you agree with Mr. Gorman's credit metric analysis?**

43 A. No, Mr. Gorman's analysis is seriously flawed, not supported by facts and

44 therefore should not be relied upon by the Commission.

45 Mr. Gorman and I do agree that rating agencies make adjustments to the
46 Company's published financial statements when undertaking their credit analysis;
47 however, Mr. Gorman's measurement of these adjustments is incomplete and one
48 sided.

49 While Mr. Gorman relies upon Standard & Poor's metrics, he
50 conveniently and clearly chose to include only a portion of the adjustments that
51 Standard & Poor's uses in their analysis of the Company. While Mr. Gorman
52 attempts to explain his inclusion of only a portion of the adjustments it does not
53 change the fact that his analysis fails to include over half the adjustments. Had
54 Mr. Gorman properly included these items and been consistent with S&P's own
55 analysis, his resulting ratios would be further weakened.

56 **Q. Are there other issues with Mr. Gorman's credit metric analysis?**

57 A. Yes, in addition to including less than half of the adjustments, Mr. Gorman's
58 model does not include the qualitative aspects that rating agencies and other
59 financial analysts' assessments take into account. Mr. Gorman is attempting to
60 focus attention onto one (flawed) model while giving no consideration to the
61 qualitative aspects that may be as important or perhaps more important. For
62 example, Moody's states that two of their key rating factors are (i) regulatory
63 framework and (ii) ability to recover costs and earn returns. These two factors
64 alone make up 50 percent of the total rating factors. As I noted in my direct
65 testimony, Standard & Poor's also views regulatory risk as perhaps the most
66 important factor in their analysis of the U.S. regulated, investor owned utility

67 business risk.¹

68 It may be difficult for the rating agencies and other market participants to
69 view the Commission agreeing to Mr. Gorman's proposed rate of return as
70 providing "supportive rate case outcomes"² or "reasonable outcomes in pending
71 and future rate proceedings"³ or "reasonable regulatory treatment for the recovery
72 of its higher capital expenditures."⁴ All of these are key criteria of the rating
73 agencies which help provide support for the Company maintaining its current
74 ratings.

75 Finally, parties in this case have proposed a number of adjustments to the
76 Company's case that would reduce the inputs to Mr. Gorman's model. Should the
77 Commission decide to accept these adjustments it should be aware that resulting
78 ratios will be further weakened.

79 **Reply to OCS witness Mr. Lawton**

80 **Q. Are Mr. Lawton's concerns about negative impacts on consumers related to**
81 **credit rating agencies actions as a result of the Company paying dividends⁵**
82 **well founded?**

83 A. No. The credit rating agencies are all aware of the Company's recent dividend
84 payments and projected payments and no agency has stated concerns such as Mr.
85 Lawton is speculating about. Further, Moody's and Standard & Poor's have both
86 published reports subsequent to the dividend payments and ratings remained
87 unchanged.

¹ Williams direct testimony - lines 147 through 150.

² Standard & Poor's Ratings Direct – April 1, 2009

³ Fitch Ratings – October 1, 2010

⁴ Moody's Investor Service - May 9, 2011

⁵ Lawton direct testimony - lines 866 through 879.

88 Absent these dividends, the common equity component of PacifiCorp's
89 projected capital structure would materially exceed the amount currently allowed
90 by the Commission in rates. Issuing incremental debt solely for the purpose of
91 reducing the common equity component of capital structure is not reasonable
92 since the proceeds from that portion of an incremental debt issuance cannot be
93 usefully deployed at this time. Similarly, it is not reasonable for PacifiCorp to
94 maintain common equity in its regulated capital structure upon which it earns no
95 equity return. Therefore, the only viable option for reducing the common equity
96 component of capital structure was to issue dividends. When considered in
97 combination with its cash flow metrics, the level of common equity in the capital
98 structure is expected to support the Company's current credit rating.

99 In fact, absent these dividends, the Company's capital structure would
100 contain a higher common equity component and the resulting revenue
101 requirement in this proceeding would also be higher. This higher cost outcome
102 directly conflicts with the Company's goal of maintaining a balanced capital
103 structure that provides cost efficient financings for the benefit of customers while
104 maintaining financial integrity, credit ratings and access to capital markets.

105 Mr. Lawton's concerns about the dividend payments having a negative
106 impact on customers are simply not valid.

107 **Q. Does Mr. Lawton also attempt to support his proposed return on equity**
108 **through financial ratios?**

109 A. Yes, Mr. Lawton provides financial ratios in his Exhibit (OCS 1.9) in which he
110 concludes that his recommendations would support the Company's current bond

111 rating.

112 **Q. Have you reviewed Mr. Lawton’s analysis and if so, do you agree with it?**

113 A. I have reviewed Mr. Lawton’s analysis and believe it to have a number of serious
114 flaws and as such should not be relied upon by the Commission.

115 First, Mr. Lawton fails to include any of the adjustments that rating
116 agencies and others make when calculating financial ratios. This means that he
117 has failed to include nearly \$1 billion of additional debt and \$78 million of
118 interest that Standard & Poor’s included in their analysis.⁶ The impact of
119 ignoring these adjustments is to understate the debt component of the capital
120 structure, overstate the cash flow coverage ratios and financial flexibility.

121 Further, like Mr. Gorman, Mr. Lawton attempts to look at the ratios in
122 isolation and not consider the qualitative aspects of the ratings analysis. In
123 particular whether his recommended rate of return would provide “supportive rate
124 case outcomes”⁷ or “reasonable outcomes in pending and future rate
125 proceedings”⁸ or “reasonable regulatory treatment for the recovery of its higher
126 capital expenditures”⁹ is at best uncertain. As noted with Mr. Gorman’s model,
127 these incorrect and overstated ratios will be further weakened should the
128 Commission accept adjustments proposed by parties in this case.

129 For these reasons, Mr. Lawton’s attempted use of financial ratios to
130 support his return on equity recommendation should be ignored by the
131 Commission.

⁶ Standard & Poor’s Ratings Direct October 7, 2010

⁷ Op cit

⁸ Op cit

⁹ Op cit

132 **Q. Does this conclude your rebuttal testimony?**

133 A. Yes.