

1 **Q. Please state your name, business address and present position with**  
2 **PacifiCorp, dba Rocky Mountain Power (“Company”).**

3 A. My name is C. Craig Paice. My business address is 825 NE Multnomah, Suite  
4 2000, Portland, Oregon 97232. I am currently employed as a Regulatory  
5 Consultant in the Regulation Department.

6 **Qualifications**

7 **Q. Please briefly describe your education and business experience.**

8 A. I received a Bachelor of Science Degree in Business Management from Brigham  
9 Young University in 1976. I have also attended various educational, professional  
10 and electric industry seminars during my career with the Company. I have been  
11 employed by PacifiCorp since the merger in 1989. Prior to that time, I was  
12 employed with Utah Power & Light Company beginning in 1978 holding various  
13 positions in the accounting, customer service, and regulatory areas.

14 **Q. Please describe your present duties.**

15 A. My primary responsibilities are to prepare, present, and explain the results of the  
16 Company’s cost of service studies to regulators and interested parties in  
17 jurisdictions where PacifiCorp provides retail electric service.

18 **Q. Have you been a witness in other regulatory proceedings?**

19 A. I have previously provided cost of service testimony in the states of Utah,  
20 Wyoming, Idaho, Oregon, Washington, and California.

21 **Purpose of Testimony**

22 **Q. What is the purpose of your testimony?**

23 A. I will present the Company’s functionalized Class Cost of Service Study based on

24 the 12 month forecasted test period ending June 30, 2012.

25 **Summary of Results**

26 **Q. Please identify Exhibit RMP\_\_\_(CCP-1) and explain what it shows.**

27 A. Exhibit RMP\_\_\_(CCP-1) is the summary table from PacifiCorp's 12 Months  
28 Ending June 2012 Class Cost of Service Study for the State of Utah. It is based on  
29 PacifiCorp's annual results of operations for the State of Utah as presented in the  
30 testimony of Mr. Steven R. McDougal. It summarizes, both by customer group  
31 and by function, the results of the cost study for the 12 months ending June 2012.  
32 Page 1 presents the results at the Company's June 2012 Rate of Return assuming  
33 current rate levels. Page 2 shows the results using the return provided by the  
34 \$232.4 million revised protocol rate mitigation premium increase.

35 **Q. Please identify Exhibit RMP\_\_\_(CCP-2) and explain what it shows.**

36 A. Exhibit RMP\_\_\_(CCP-2) shows the cost of service results in more detail by class  
37 and by function. Page 1 summarizes the total cost of service summary by class  
38 and pages 2 through 6 contain a summary by class for each major function.

39 **Changes in Cost of Service Study**

40 **Q. Are there any differences between this cost of service (COS) study and the**  
41 **study filed with the Utah Commission in Docket No. 09-035-23?**

42 A. Yes. Several modifications were made to the COS study to comply with the  
43 Commission's order in Phase I of Docket No. 09-035-23. First, income taxes are  
44 calculated for each customer class based on taxable income instead of rate base.  
45 Next, the Commission acknowledged that there were inconsistencies between the  
46 allocation factors used in the jurisdictional allocation model (JAM) and the class

47 cost of service model. They directed a work group be convened to review, update  
48 and revise these allocation issues. Although work group parties did not reach  
49 consensus, the Company identified and revised various functional and COS  
50 allocation factors to address consistency concerns. The revised factors used in the  
51 COS study are listed by FERC account in Exhibit RMP\_\_\_(CCP-4).

52 **Q. Given the Commission’s concerns with consistency between the JAM and**  
53 **COS study, why does the Company continue to seasonally weight generation**  
54 **and transmission fixed costs and allocate Net Power Costs (NPC) on a**  
55 **monthly basis as it did in Docket No. 09-035-23?**

56 A. The seasonal weighting of generation and transmission fixed costs and monthly  
57 allocation of NPC was first introduced by Company witness Mr. David L. Taylor  
58 in Docket No. 06-035-21 and has been used in every COS study presented since  
59 that time. These methodology revisions were the Company’s response to the 2005  
60 Utah COS Taskforce’s general consensus that a cost of service methodology  
61 better reflecting seasonal and time differentiated load and cost differences be  
62 explored. As such, the Company continues to employ these methodologies in the  
63 COS study.

64 **Q. Did the Commission address the classification and allocation of generation**  
65 **and transmission costs in its order in Docket No. 09-035-23?**

66 A. Yes. The Commission’s order in Docket No. 09-035-23 stated the following on  
67 page 123:

68 “We find the Company’s classification and allocation methods  
69 for generation and transmission costs are generally consistent  
70 with our prior decisions.”

71 As such, the Company believes the methods currently used in the COS study to  
72 classify and allocate generation and transmission fixed costs in the state of Utah  
73 are appropriate.

74 **Classification of Wind Generation Costs**

75 **Q. In Docket No. 09-035-23, what direction did the Commission provide**  
76 **regarding the classification of wind generation costs?**

77 A. The Commission stated that the Company should separately identify wind  
78 resources in its accounting system. These costs have been identified within  
79 various accounts in the JAM and are allocated using the SG factor. They are  
80 included in the cost study in the appropriate accounts and allocated to customer  
81 classes using the same system coincident peak allocation factor (F10) used to  
82 allocate all demand-related generation resources.

83 **Treatment of the Rate Mitigation Cap**

84 **Q. Was the cost of service study modified to address the Commission's direction**  
85 **in Docket No. 09-035-23 regarding treatment of the rate mitigation cap under**  
86 **the Roll-In method?**

87 A. No. This change was not necessary because the revenue requirement used in the  
88 COS study was not based on the Roll-In method multiplied by a rate mitigation  
89 cap. The revenue requirement employed is the Revised Protocol method  
90 multiplied by a rate mitigation premium.

91 **Description of Procedures**

92 **Q. Please explain how the Cost of Service Study was developed.**

93 A. Based on the results from Mr. McDougal's Exhibit RMP\_\_\_\_(SRM-3), the COS

94 study employs a three-step process referred to as functionalization, classification,  
95 and allocation. These three steps recognize the way a utility provides electrical  
96 service and assigns cost responsibility to the groups of customers for whom those  
97 costs were incurred.

98 **Q. Please describe functionalization and how it is employed in the Cost of**  
99 **Service Study.**

100 A. Functionalization is the process of separating expenses and rate base items  
101 according to five utility functions - production, transmission, distribution, retail  
102 and miscellaneous.

103 • The production function consists of the costs associated with power  
104 generation, including coal mining, and wholesale purchases.

105 • The transmission function includes the costs associated with the high voltage  
106 system utilized for the bulk transmission of power from the generation source  
107 and interconnected utilities to the load centers.

108 • The distribution function includes the costs associated with all the facilities  
109 that are necessary to connect individual customers to the transmission system.

110 This includes distribution substations, poles and wires, line transformers,  
111 service drops and meters.

112 • The retail services function includes the costs of meter reading, billing,  
113 collections and customer service.

114 • The miscellaneous function includes costs associated with Demand Side  
115 Management, franchise taxes, regulatory expenses, and other miscellaneous  
116 expenses.

117 **Q. Describe classification and explain how it is used by the Company in the COS**  
118 **study.**

119 A. Classification identifies the component of utility service being provided. The  
120 Company provides and customers purchase service that includes at least three  
121 different components: demand-related, energy-related, and customer-related.  
122 Demand-related costs are incurred by the Company to meet the maximum  
123 demand imposed on generating units, transmission lines, and distribution  
124 facilities. Energy-related costs vary with the output of a kWh of electricity.  
125 Customer-related costs are driven by the number of customers served.

126 **Q. How does PacifiCorp determine cost responsibility between customer**  
127 **groups?**

128 A. After the costs have been functionalized and classified, the next step is to allocate  
129 them among the customer classes. This is achieved by the use of allocation factors  
130 that specify each class' share of a particular cost driver such as system peak  
131 demand, energy consumed, or number of customers. The appropriate allocation  
132 factor is then applied to the respective cost element to determine each class' share  
133 of cost. A detailed description of PacifiCorp's functionalization, classification and  
134 allocation procedures and the supporting calculations for the allocation factors are  
135 contained in my workpapers.

136 **Q. How are generation and transmission fixed costs apportioned among**  
137 **customer classes?**

138 A. The Company classifies production and transmission fixed costs as 75 percent  
139 demand and 25 percent energy with the demand component of Factor 10

140 developed using 12 monthly weighted coincident peak demands. In lieu of all 12  
141 monthly load values receiving an equal weight, each monthly value is assigned a  
142 different weighting factor. Monthly weighting factors are calculated by dividing  
143 each month's system coincident retail peak by the annual system retail peak. For  
144 the 12 months ending June 2012, the system retail peak is forecasted to be 9,999  
145 MW during July 2011. The month of July receives a weighting of 1.00  
146 (9,999/9,999). The forecasted system retail peak in January 2012 is forecasted to  
147 be 8,984 MW, therefore it receives a weighting of 0.8985 (8,984/9,999). The 12  
148 monthly class coincident peaks are multiplied by the monthly weighting factors  
149 and summed to calculate the demand allocation factor. This methodology was  
150 first introduced in Docket No. 06-035-21.

151 **Q. Are the factors used to allocate Net Power Costs (NPC) calculated the same**  
152 **as those used in Docket No. 09-035-23?**

153 A. Yes. Since monthly class coincident peak and energy loads are included in the  
154 Cost of Service Study and Net Power Costs are calculated and summarized by  
155 month in the NPC study, PacifiCorp recommends that fuel and other NPC  
156 components be allocated on a monthly basis. Factors F85 through F96 are used in  
157 the Cost of Service Study to allocate monthly net power costs. A description of  
158 factor development is contained in Exhibit RMP\_\_\_\_(CCP-3).

159 **Q. How are distribution costs allocated?**

160 A. Distribution costs are classified as either demand related or customer related. In  
161 this study, only meters and services are considered as customer related with all  
162 other costs considered demand related. Distribution substations and primary lines

163 are allocated using the weighted monthly coincident distribution peaks.  
164 Distribution line transformers and secondary lines are allocated using the  
165 weighted non-coincidental peak method. Meter costs are allocated to all  
166 customers. The meter allocation factor is developed using the installed costs of  
167 new metering equipment for different types of customers.

168 **Q. How are services costs allocated to customers?**

169 A. Services costs continue to be allocated to secondary voltage delivery customers  
170 using an allocation factor based on the installed cost of new services for different  
171 customer types. The cost of new services reflects the Company's current method  
172 of allocating service costs assuming a single service drop per average customer  
173 regardless of class. This methodology is used since Company records do not  
174 contain data regarding the number of customers per service drop.

175 **Q. Are there concerns with how services drop costs are allocated in the cost of**  
176 **service study?**

177 A. Yes. The Commission's order in Docket No. 09-035-23 directed the Division of  
178 Public Utilities (Division) to conduct a comprehensive analysis regarding the  
179 Company's current method of allocating service drop costs and recommend  
180 alternatives. The status of the Division's investigation remains undetermined at  
181 this time.

182 **Q. Please explain how customer accounting, customer service, and sales**  
183 **expenses are allocated.**

184 A. Customer accounting expenses are allocated to classes using weighted customer  
185 factors. The weightings reflect the resources required to perform such activities as



186 meter reading, billing, and collections for different types of customers. Customer  
187 service expenses are allocated on the number of customers in each class.

188 **Q. How are administrative & general expenses, general plant and intangible**  
189 **plant allocated by PacifiCorp?**

190 A. Most general plant, intangible plant, and administrative and general expenses are  
191 functionalized and allocated to classes based on generation, transmission, and  
192 distribution plant. Employee pensions and benefits have been assigned to  
193 functions and classes on the same basis as labor costs. Costs that have been  
194 identified as supporting customer systems are considered part of the retail services  
195 function and have been allocated using customer factors. Coal mine plant costs  
196 are allocated using the energy factor.

197 **Q. How are costs and revenues associated with wholesale contracts and other**  
198 **electric revenues treated in the Cost of Service Study?**

199 A. No costs are assigned to wholesale contracts and other electric revenues. The  
200 revenues from these transactions are treated as revenue credits and are allocated to  
201 customer groups using the appropriate allocation factors. Revenue credits reduce  
202 the revenue requirement that is to be collected from firm retail customers. This is  
203 consistent with the treatment of these revenues in the inter-jurisdictional results of  
204 operations.

## 205 **Special Contracts**

206 **Q. Have you included cost of service results for the Utah special contracts?**

207 A. Yes. Consistent with both the treatment in the last case and the Revised Protocol,  
208 the loads and revenues associated with service to special contract customers are

209 included as part of the jurisdictional allocation and included in the revenue  
210 requirement. The loads and revenues for special contract customers are also  
211 included in the Cost of Service Study.

212 **Partial Requirements/Back-up/Electric Furnace Service**

213 **Q. Does the Cost of Service Study include results for partial requirements, back-**  
214 **up service and electric furnace customers?**

215 A. No. Cost of service results were not calculated for these categories of customers,  
216 which includes one special contract customer and those customers taking service  
217 on Schedule 21 and Schedule 31.

218 **Q. Why are these customers removed from the Cost of Service Study?**

219 A. Partial requirements, back-up service and electric furnace customers are not  
220 included in the embedded Cost of Service Study because they do not lend  
221 themselves well to this type of analysis. These customers usually have very  
222 sporadic loads from year-to-year producing volatile cost of service results  
223 depending on whether or not service is required during the hour of monthly  
224 system peak. It is the Company's practice to derive prices for partial requirements  
225 and back-up service from the prices and costs for full requirements service.

226 **Marginal Cost of Service Study**

227 **Q. Why is the Company providing a Utah marginal cost of service study in this**  
228 **proceeding?**

229 A. The Company prepared a Utah marginal cost of service study to comply with the  
230 Commission's Phase II order on Rate Design in Docket No. 09-035-23. These  
231 results are provided for informational purposes only.

232 **Q. Please describe the marginal cost of service study.**

233 A. The marginal cost study shows, by customer class, the Company's marginal cost  
234 of resources required to produce one additional unit of electricity, or to add one  
235 additional customer. The study contains seven summary tables followed by  
236 seventeen sections of supporting data.

237 **Q. How are marginal costs calculated?**

238 A. One-year marginal costs include only changes in operating costs while 10 and 20  
239 year marginal costs also include the cost of expanding facilities. The costs of  
240 these added facilities results in long-run costs that are higher than short-run costs.  
241 Short-run costs include only one year of generation energy costs and some billing  
242 costs. They do not include any demand-related generation, transmission or  
243 distribution costs.

244 **Q. Please describe the marginal cost summary tables.**

245 A. Tables 1 and 2 summarize the one, 10, and 20-year marginal costs on a mills per  
246 kWh or dollars per customer basis. Table 3 summarizes the unit costs based on  
247 the results of the long-run (20-year) marginal cost study. Unit costs are shown for  
248 generation, transmission, distribution and various customer service functional  
249 categories. Table 3 also includes energy usage, peak demand and number of  
250 customers by customer class for the 12-months ending June 30, 2012. This  
251 information is used to calculate annual long-run marginal costs by class shown on  
252 Table 4.

253 . Table 5 summarizes embedded revenue requirements for each function at  
254 the target level. On Table 6, the total embedded revenue requirement for the state

255 of Utah is reduced by the proposed revenues for those classes which are excluded  
256 from the marginal cost of service study (partial requirements, electric furnace, and  
257 lighting that is closed to new service) and by AGA revenue. Embedded revenue  
258 requirement for each function is then reduced proportionately and shown on line  
259 5. Table 7 shows full marginal cost of service by function and class. The values  
260 in Columns B through M are divided by the total in Column A to develop  
261 allocation percentages for each class by function. Production, Transmission,  
262 Distribution, and Retail function percentages by class are based upon full  
263 marginal costs. Miscellaneous function percentages by class are based upon share  
264 of total MWh sales. The embedded revenue requirement is then reduced for  
265 excluded revenues from Table 6 and spread to the classes based upon the  
266 functional allocation factors and summed to produce the target revenue  
267 requirements by class. Present operating revenues are deducted from the total  
268 revenue requirements to calculate the dollar and percentage change required to  
269 achieve full cost of service for each class.

270 **Q. Please explain how generation marginal costs are calculated.**

271 A. The marginal generation costs in this study are based on the Company's most  
272 recently approved Utah avoided cost calculations from Docket No. 10-035-T07.  
273 New resource costs are based on the fixed and variable cost of a combined cycle  
274 combustion turbine, which operates as a base load unit. Recognizing that base  
275 load generation produces the dual products of capacity and energy, capacity costs  
276 are determined using the fixed costs of a simple cycle combustion turbine. The

277 remaining fixed and all variable costs of the combined cycle turbine are  
278 considered energy related. Marginal generation costs are summarized on Table 8.

279 **Q. Please explain how are transmission costs calculated?**

280 A. Transmission costs are based on a five-year analysis of forecasted expenditures to  
281 meet increased load on the transmission system. Expenditures identified as  
282 growth-related are used to develop marginal transmission costs. All of these  
283 growth-related transmission investments, except bulk power lines, are classified  
284 entirely to demand. Bulk power lines are classified both to demand and energy in  
285 the same proportions as the long-run marginal costs of generation resources.  
286 Marginal transmission costs are summarized on Table 9.

287 **Q. Please provide a general overview of how marginal distribution costs are**  
288 **determined.**

289 A. Table 10 provides a unit cost summary by class and load size of marginal  
290 distribution costs. Distribution costs are classified into three components: (1)  
291 Demand-related, shown in dollars per kW/year; (2) Commitment-related, shown  
292 in dollars per customer/year; and (3) Billing-related, shown in dollars per  
293 customer/year. Commitment-related distribution costs consist of the costs of  
294 transformers, poles and conductors that are not determined by the level of demand  
295 customers place on the system. Demand-related distribution costs include  
296 additional costs of larger transformers, substations, poles and conductors with  
297 sufficient capacity to serve the level of demand a customer class places on the  
298 system.

299 **Q. Please describe how are substation marginal costs calculated?**

300 A. Marginal substation costs are determined using the per kW cost of substation  
301 additions being considered for a five-year period. The cost per kW is determined  
302 by dividing the growth related distribution substation investment in the capital  
303 budget horizon by the related increase in substation capacity. Substation marginal  
304 costs are classified entirely to demand and are allocated to customer classes based  
305 on the distribution peak load for each class.

306 **Q. Please describe how the marginal costs of distribution circuits are calculated.**

307 A. Marginal costs of distribution poles and wires are calculated using the Company's  
308 Distribution Circuit Model. The circuit model focuses on several key  
309 characteristics that influence distribution cost of service. Among these are  
310 customer density, customer size and usage characteristics, and customer location  
311 on the circuit. The hypothetical circuit is constructed with seven branches of  
312 equal length using the composite line statistics and current cost estimates for the  
313 State of Utah. Customer locations are based on actual customer distances from  
314 the substation as determined by the Company's Computer Aided Design  
315 Operations (CADOPS) database. The results are segregated into commitment-  
316 related and demand-related costs for each customer class.

317 **Q. Please describe how the marginal costs of distribution line transformers are**  
318 **calculated.**

319 A. Marginal commitment and demand transformer costs are calculated using a least  
320 squares regression analysis of installed cost versus size of the Company's  
321 commonly installed transformers. The regression provides an intercept term,

322 which represents the commitment costs, and a slope, which represents the demand  
323 cost per kW. The regression also identifies the additional costs of a three-phase  
324 transformer over a single-phase transformer.

325 **Q. Please identify the costs included in the service drop category?**

326 A. The service drop category includes the marginal cost of service drops with  
327 associated operation and maintenance costs (O&M). Current typical installed  
328 costs for service drops are determined for each customer load size.

329 **Q. What is included in the metering category?**

330 A. The metering category includes the marginal cost of metering equipment with  
331 associated O&M and meter reading expense. Typical installed metering costs are  
332 determined for each customer load size by analyzing service requirements, such  
333 as single or three-phase service and voltage level. Meter O&M is based on  
334 historical expenditures.

335 **Q. What is included in the billing and customer service/other categories?**

336 A. This category includes the costs of billing, payment processing and debt recovery,  
337 meter reading expense and all the remaining customer accounting and customer  
338 service activities. Meter reading expense is based on historical costs and allocated  
339 to customer classes based on typical meter reading costs. Customer accounting  
340 and customer service expense are based on historical expenditures and are  
341 assigned to each customer class based on the various resources required to  
342 perform billing, collections, and customer service activities.

343 **Workpapers**

344 **Q. Have you included your workpapers?**

345 A. Yes. Workpapers showing the complete functionalized results of operations and  
346 embedded class cost of service detail are included as Exhibit RMP\_\_\_\_(CCP-3).  
347 Also included is a detailed narrative describing the Company's functionalization,  
348 classification and allocation procedures. The marginal cost of service study is  
349 provided as Exhibit RMP\_\_\_\_(CCP-5), portions of which are confidential.

350 **Q. Does this conclude your direct testimony?**

351 A. Yes, it does.