

1 **Q. Please state your name, business address and present position.**

2 A. My name is Stefan A. Bird. My business address is 825 NE Multnomah, Suite
3 600, Portland, Oregon, 97232. I am Senior Vice President, Commercial and
4 Trading, PacifiCorp Energy.

5 **Qualifications**

6 **Q. Please describe your business and educational background.**

7 A. I hold a B.S. in mechanical engineering from Kansas State University. I joined
8 PacifiCorp Energy and assumed my current position in January 2007. From 2003
9 to 2006, I served as president of CalEnergy Generation U.S., an owner and
10 operator of Qualifying Facility and merchant generation assets, including
11 geothermal and natural gas-fired cogeneration projects across the United States.
12 From 1999 to 2003, I was vice president of acquisitions and development for
13 MidAmerican Energy Holdings Company (“MEHC”). From 1989 to 1997, I held
14 various positions at Koch Industries, Inc., including energy marketing, financial
15 services, corporate acquisitions, project engineering and maintenance planning in
16 the United States, Latin America and Europe.

17 In my current position I oversee the Company’s Commercial and Trading
18 organization which is responsible for dispatch of the Company’s owned and
19 contracted generation resources, procurement of natural gas and electricity
20 wholesale purchases and sales to balance the Company’s load and resources. I am
21 responsible for acquisition of power resources for utilization in the Company’s
22 east and west balancing authorities (the “System”) by means that include the
23 negotiation of power purchase agreements (“PPAs”) and the acquisition of

24 generation resources through the requests for proposals (“RFP”) process. My
25 organization is also responsible for the Company’s load and revenue forecast,
26 integrated resource plan (“IRP”) and net power costs (“NPC”) modeling.

27 **Purpose of Testimony**

28 **Q. What is the purpose of your testimony?**

29 A. The purpose of my testimony is to demonstrate the prudence of, and provide
30 information regarding, the Dunlap I wind-powered generation resource,
31 associated 230 kilovolt (kV) transmission and all of the necessary facilities to
32 interconnect the resource to the transmission network and operate the Dunlap I
33 resource (collectively, the “Wind Project”). Specifically, my testimony provides a
34 description of the Wind Project and describes the economic analysis and selection
35 of the Wind Project as a supply side resource for which the Company is seeking
36 cost recovery in this proceeding.

37 **Q. Would you please summarize your testimony in this proceeding?**

38 A. The Wind Project has not been acquired to satisfy any state’s renewable portfolio
39 standard but is, instead, a prudent system resource that contributes to PacifiCorp’s
40 diverse and cost-effective portfolio of resources. It was acquired through a fair,
41 transparent and robust competitive bidding process, namely the 2009R RFP,
42 which was overseen by an independent evaluator (“IE”). Specifically, my
43 testimony covers the following:

- 44 • A general description and overview of the Wind Project;
- 45 • A general overview of the 2009R RFP;
- 46 • A description of the economic analysis and selection of the Initial Short

47 List and Final Short List in the 2009R RFP;

48 • A detailed description of the site and all the facilities that are essential
49 components of the Wind Project.

50 **Overview of the Wind Project**

51 **Q. Please describe the Wind Project.**

52 A. The Wind Project is a 111 megawatt (MW) wind project consisting of:

- 53 • seventy four wind turbine generators (WTGs),
- 54 • a 34.5 kV electrical collector system,
- 55 • a 34.5 kV to 230 kV collector substation (known as the Dunlap
56 Substation),
- 57 • a 230 kV transmission line (approximately 11.6-miles in length) from the
58 Dunlap Substation to a transmission interconnection substation,
- 59 • a 230 kV transmission interconnection substation (known as the Shirley
60 Basin Substation),
- 61 • 230 kV breakers,
- 62 • 230 kV take off structures,
- 63 • metering,
- 64 • line switches,
- 65 • facilities necessary to route the Company's 230 kV Miners-Difficulty 230
66 kV transmission line into and out of the Shirley Basin Substation, and
- 67 • access roads, an operations & maintenance (O&M) building and required
68 communication and control facilities (e.g., hardware, software, and
69 associated communication circuits and other equipment).

70 **Q. What costs related to the Wind Project are included in the revenue**
71 **requirement in this case?**

72 A. The case includes a capital investment of \$264.5 million total Company for the
73 Wind Project (\$108.8 million on a Utah basis). Of this amount, \$253.7 million
74 total Company (\$104.4 million on a Utah basis) is associated with generation
75 plant. The remaining investment of \$10.8 million total Company (\$4.4 million on
76 a Utah basis) is related to transmission plant required to interconnect the
77 generation plant to the Company's network transmission system at the Shirley
78 Basin Substation. The case also includes O&M costs associated with the Wind
79 Project of \$2.4 million (total Company) for WTG maintenance, permitting
80 obligations, local levy tax and ongoing land use payments. The investment and
81 operating costs are offset by \$1.3 million (total Company) in renewable energy
82 credit (REC) revenues forecast through 2011 and by \$8.0 million (total Company)
83 NPC savings due to the Wind Project. Dr. Hui Shu's testimony addresses the NPC
84 savings and Mr. Brian S. Dickman's testimony reflects the impacts of all of these
85 components on the Company's Utah revenue requirement and resulting rate relief
86 necessary to recover the cost of the Wind Project.

87 **Q. Please describe the difference between the generation plant costs and the**
88 **transmission plant costs.**

89 A. Generation plant costs include those costs associated with the wind-powered
90 generation resource and the facilities necessary to deliver the output from the
91 resource to the point of interconnection ("POI") with the Company's transmission
92 system. Generation plant costs generally include the O&M building, the WTGs,

93 the 34.5 kV collector system, the Dunlap Substation, the 230 kV transmission line
94 from the Dunlap Substation to the Shirley Basin Substation and any costs
95 determined by a Federal Energy Regulatory Commission (“FERC”) compliant
96 Large Generator Interconnection Agreement (“LGIA”) study process to be
97 directly associated with interconnecting the generation resource to the Company’s
98 transmission network at the POI. Transmission plant costs generally include costs
99 associated with the Shirley Basin Substation and constitute the “Interconnection
100 Facilities”. Transmission plant costs are considered network upgrades and are
101 utilized by other PacifiCorp wholesale customers.

102 **Q. Who will operate the generation plant facilities and who will operate the**
103 **transmission plant facilities?**

104 A. The Company’s transmission function will have operational responsibility for the
105 transmission plant facilities (e.g., Shirley Basin), and the Company’s generation
106 group (aka PacifiCorp Energy) will have operational responsibility for the
107 generation plant (e.g., the WTGs, the collector system, the Dunlap Substation and
108 the 11.6 mile 230 kV transmission line from the Dunlap Substation to the Shirley
109 Basin Substation). The point of demarcation between the transmission plant
110 facilities and the generation plant facilities is outside the Shirley Basin Substation
111 fence. This point of demarcation is typically described in FERC-compliant LGIA
112 studies as the “point of change in ownership” between the interconnection
113 customer and the transmission provider.

114

115 **Q. What is the cost in this case associated with interconnection facilities**
116 **classified as network facilities?**

117 A. \$10.8 million total Company (\$4.4 million on a Utah basis) is related to
118 Interconnection Facilities classified as network facilities pursuant to the FERC-
119 compliant LGIA process. The Shirley Basin Substation comprises the majority of
120 these costs.

121 **Q. Please provide additional details on the REC related revenues included in**
122 **Mr. Dickman's revenue requirement calculation.**

123 A. The REC sale price is estimated based on the Company's current understanding of
124 REC market liquidity and information obtained from broker quotes when
125 available. See Exhibit RMP___(SAB-1). The estimated volume of RECs available
126 for sale from the Wind Project in this case is approximately 188,703 MWh per
127 year resulting in estimated revenues of \$1.3 million per year (total Company).

128 **Q. What is the projected commercial operation date for the Wind Project?**

129 A. September 30, 2010.

130 **Q. Is this project consistent with the Company's IRP?**

131 A. Yes. Although the economic recession has slowed load growth in the Company's
132 service areas, the 2008 IRP, as amended by the 2008 IRP Update, continues to
133 indicate a need for additional supply to serve growing load, replace expiring
134 contracts, and the on-going obligation to serve customers energy needs. Under
135 current market conditions, the Company's cost-effective long-term supply options
136 are primarily limited to natural gas fueled generation and wind-powered

137 generation resources. The Company's addition of the Wind Project to its portfolio
138 is consistent with the 2008 IRP action plan, as amended by the 2008 IRP Update.

139 **Q. Did the Company obtain a Certificate of Public Convenience and Necessity**
140 **for the Wind Project?**

141 A. Yes. The Wyoming Public Service Commission issued an order approving the
142 Company's request for a Certificate of Public Convenience and Necessity
143 ("CPCN") for the Wind Project in Docket No. 20000-348-EA-09 (Record No.
144 12223), Order Granting a CPCN, issued December 21, 2009, attached hereto as
145 Exhibit RMP___(SAB-2).

146 **2009R RFP**

147 **Q. How did the Company acquire the Wind Project?**

148 A. The Wind Project was selected through a competitive bidding process in the
149 2009R RFP.

150 **Q. Please describe the 2009R RFP.**

151 A. The 2009R RFP targeted acquisition of up to 500 MW of system-wide renewable
152 resources with commercial operation dates between 2010 and 2012 and where no
153 single resource exceeding 300 MW would be acquired.¹ Eligible resources were
154 also required to: (1) meet an expected annual output of at least 25,000 megawatt
155 hours ("MWh") after accounting for planned and unplanned outages; (2) include
156 associated RECs; and (3) comply with renewable portfolio standard ("RPS")
157 requirements in the Company's six-state service area. The 2009R RFP also

¹ 300 MW is the upper limited permitted by Utah Code Ann. § 54-17-502. Qualifying facilities that are at least 10 MW are eligible, pursuant to Guideline 6 in Order No. 05-446.

158 allowed for the submission of a Company cost-based benchmark alternative (the
159 “Benchmark”).

160 **Q. Was an Independent Evaluator hired to oversee the 2009R RFP?**

161 A. Yes. On May 22, 2009, the Oregon Public Utility Commission selected, and the
162 Company contracted with, Boston Pacific to be the IE.

163 **Q. Did the Utah Commission retain a consultant in the 2009R RFP?**

164 A. No. The Utah Commission had retained a Utah consultant (the “Utah Consultant”)
165 for the 2008R-1 RFP. The 2008R-1 and the 2009R RFPs both took place in
166 calendar 2009. As such, the Utah Consultant reviewed, commented and oversaw
167 the 2008R-1 RFP.

168 **Q. Was the 2009R RFP approved by a commission?**

169 A. Yes. The Oregon Public Utility Commission approved the 2009R RFP at its
170 Public Meeting on July 7, 2009.

171 **Q. Who was the Utah Consultant?**

172 A. Merrimack Energy reviewed and provided comments to the format and structure
173 of the 2008R-1 RFP. See Confidential Exhibit RMP___(SAB-3) for a copy of the
174 Utah Consultant’s comments in the 2008R-1 RFP Final Report.

175 **Q. Did the Utah Consultant provide any comments on the transmission
176 assumptions and if so what?**

177 A. Yes, the Utah Consultant acknowledged the Company held two workshops
178 focused on transmission related costs, requirements and assumptions in both the
179 2008R-1 RFP and the 2008 All Source RFP. The workshops explained the costs
180 and assumptions of those costs in each of the referenced RFPs.

181 **Q. What was the Utah Consultant’s conclusion regarding the 2008R-1 RFP?**

182 A. The Utah Consultant concluded:

183 *“The solicitation process was undertaken in a fair, consistent and*
184 *equitable manner by the Company with the oversight of the Oregon IE and*
185 *the Utah Consultant at all stages of the process. While we did have some*
186 *concerns about potential biases in the evaluation of PPA vs. BOT options,*
187 *the Company was responsive to our requests to conduct analysis to assess*
188 *the potential bias, which led to a fair selection process.”²*

189 **Q. Did the Utah Consultant provide any comments regarding the models,**
190 **assumptions and or methodologies used in the evaluation in the 2008R-1**
191 **RFP?**

192 A. Yes, the Utah Consultant commented that:

193 *“the models and methodologies used are very detailed and*
194 *comprehensive, accurately accounting for all costs associated with the*
195 *evaluation. The modeling methodologies are state of the art and are*
196 *among the most comprehensive and effective methodologies utilized in all*
197 *the solicitation process in which we have participated. PacifiCorp*
198 *provided the quantitative and qualitative evaluation results, all model*
199 *outputs, and the qualitative evaluation to the IE and Utah Consultant in a*
200 *timely manner, which allowed for a through review and assessment by the*
201 *IE and Consultant”.*³

² Final Report of the Utah Consultant (RFP 2008R-1), December, 2009, p. 36.

³ Id., at p. 38 – 39.

202

203 **Q. Were the same models and methodologies used in the 2008R-1 RFP also used**
204 **in the 2009R RFP?**

205 A. Yes.

206 **Q. Please describe the timeline associated with the 2009R RFP process.**

207 A. The 2009R RFP was issued to the market July 8, 2009, with the Company's
208 Benchmark submittal due no later than September 3, 2009. Proposals from the
209 market were due September 10, 2009. Following review by the IE, the
210 Benchmark was formally submitted to the IE on September 3, 2009. The price
211 and non-price analysis of the Benchmark was completed by the Company and
212 reviewed by the IE prior to the Company opening proposals from the market on
213 September 10, 2009. The IE provided a memo on the Benchmark to the Company
214 on September 11, 2009 (the "Benchmark Memo"), attached hereto as Confidential
215 Exhibit RMP____(SAB-4).

216 **Q. Describe the market response to the 2009R RFP.**

217 A. The Company received 82 bids from 26 bidders on September 10, 2009.

218 **Q. Please explain how the IE conducted its analysis and established the**
219 **conclusions set forth in the Benchmark Memo.**

220 A. The IE undertook a detailed examination of the Benchmark by reviewing the
221 submittal and detailed cost backup sheets and through conversations with the
222 Company's resource development personnel. The IE's stated primary concern was
223 the potential omission of capital costs. Accordingly, the IE focused on ensuring
224 that appropriate capital costs were included in the Benchmark. As an additional

225 check, the IE compared the Benchmark capital costs and estimated capacity factor
226 to proposals from the 2008R-1 RFP⁴ the IE considered comparable.

227 **Q. What did the Benchmark Memo conclude with respect to the estimated**
228 **capital costs for the Benchmark?**

229 A. The Benchmark Memo concluded that all capital costs were properly included
230 and that the level of the Benchmark's estimated capital costs were appropriate.
231 The IE also found that the Benchmark capital costs were within the range of
232 comparable costs as indicated by proposals in the 2008R-1 RFP. Finally, the IE
233 found that the estimated Benchmark capacity factor was within the range of
234 capacity factors from proposals associated with potential resources in the nearby
235 vicinity.⁵

236 **Q. Why did the Company submit a Benchmark and what role did it play in the**
237 **RFP process?**

238 A. The Benchmark played an important role in the 2009R RFP process by providing
239 a cost-based alternative for the benefit of customers. The Company received
240 proposals in the 2009R RFP under a multitude of structures with varying terms
241 and conditions. The proposals received were compared to the Benchmark and
242 consisted of PPAs and the BOT of an asset. Including a Benchmark provides a
243 benefit for customers because it serves as a check on market-based proposals,
244 provides a resource alternative the Company is prepared to undertake, and it
245 shields customers from 100 percent market exposure.

⁴ The 2008R-1 RFP was issued to request and evaluate proposals to fulfill a portion of the renewable resource generation identified in the Company's 2007 Integrated Resource Plan.

⁵ See Benchmark Memo at p. 11-12.

246

247 **Economic Analysis and Resource Selection**

248 **Q. Please describe the 2009R RFP initial shortlist selection process.**

249 A. The Company's analysis of the 2009R RFP proposals focused on determining
250 which resources would provide the best value to customers on a system-wide
251 planning basis to meet customer requirements at the least cost and on a risk
252 adjusted basis. To achieve these objectives, the Company evaluated alternatives in
253 a two step process. First, the Company selected three initial shortlists: (a) west
254 wind; (b) east wind; and (c) all other renewable resources. The purpose of first
255 selecting three separate Initial Shortlists was to capture location resource diversity
256 and the different sources of renewable resources.

257 The IE agreed with the Company's goal to select groups of proposals to
258 comprise each of the three initial shortlists. The criteria used by the Company in
259 selecting shortlisted proposals were to:

- 260 (1) select proposals with the greatest net benefit in terms of price and non-
261 price benefits;
- 262 (2) select a diversity of proposals and projects;
- 263 (3) select a mix of PPAs and BOTs;
- 264 (4) determine a relatively clear split between the score of the last proposal
265 included and the next proposal that was not selected; and
- 266 (5) achieve the RFP goal that each category contain up to 500 MW or five
267 proposals.

268 *See* The Oregon Independent Evaluator's Final Closing Report on

269 PacifiCorp's 2009R Renewables RFP (November 5, 2009) ("Final Report") at
270 p.12, attached hereto as Confidential Exhibit RMP____(SAB-5).

271 Each proposal received up to a maximum of 100 points. The three initial
272 shortlists were comprised of the highest scoring proposals in each of the three
273 respective segments, based on price (up to 70 points) and non-price factors (up to
274 30 points). The price factor was derived by using the Company's proprietary RFP
275 base model. The RFP base model determines the top performing proposals on the
276 basis of the net present value revenue requirement ("Net PVRR")/kW-mo. The
277 Net PVRR component views the value of the energy and capacity as a positive
278 and the offsetting costs of the proposal as a negative. The higher the Net PVRR,
279 the more valuable a given resource is to the Company's customers as compared to
280 undifferentiated alternatives from the market.

281 Non-price factors evaluated were negative or positive as applicable, based
282 on the following criteria: (a) conformity with 2009R RFP proposal requirements;
283 (b) conformity with the *pro forma* PPA or BOT documents and/or Asset
284 Acquisition and Sale Agreement attached as exhibits to the 2009R RFP; (c)
285 feasibility of the alternative; (d) site control or permitting of the alternative; and
286 (e) operational viability. Based on the application of the price and non-price
287 factors, the Company selected proposals to comprise the initial shortlists
288 containing a total of 14 resource alternatives (13 proposals from the market and
289 the Company Benchmark). The 14 alternatives contained five east wind resources,
290 four west wind resources and five other renewable resources.

291

292 **Q. Did the IE agree with the Company's selection of alternatives contained in**
293 **the three initial shortlists?**

294 A. Yes. The IE agreed with the Company's selection of the three initial shortlists.⁶

295 **Q. Please describe the 2009R final shortlist selection process.**

296 A. After the Company selected the three initial shortlists, it moved to step two of the
297 evaluation process – selection of the final shortlist. To select the final shortlist, the
298 Company applied its next highest alternative cost for compliance (“ACC”) analysis
299 methodology for renewable resources to each of the three initial
300 shortlists. This resource-specific analysis allows the Company to compare a
301 resource against the potential next highest alternative cost for renewable resource
302 compliance. In essence, the result of the ACC analysis shows how the resource
303 compares to the undifferentiated power market. The ACC analysis also
304 incorporates a resource's risk-adjusted system benefit, using the Company's IRP
305 stochastic production cost model. A negative ACC indicates that the resource is
306 valued below undifferentiated market alternatives; whereas a positive ACC
307 indicates that the resource is valued above undifferentiated market alternatives.
308 Upon completion of the ACC analysis the Company selected two alternatives for
309 inclusion in the final shortlist. One of the alternatives was the Benchmark.

310 **Q. Did the IE concur with the selection of the Wind Project on the final**
311 **shortlist?**

312 A. Yes. The IE concurred with the selection of the final shortlist

⁶ See Final Report at pp. 11-14.

313

314 **Q. Did the Company obtain a qualified third party expert evaluation of the**
315 **wind potential at the Site?**

316 A. Yes. Wind potential studies were performed by the Company's consultant in
317 support of the Company's Benchmark submittal. In addition, as part of the 2009R
318 RFP process, the Company retained a separate consultant to perform an
319 independent wind study for the Benchmark and the other final shortlist bids. The
320 second study confirmed the Site's suitability for the Wind Project. The second
321 study also supplied an independent estimate of the annual capacity factor forecast
322 for the Wind Project. The independent study was used in the RFP analyses of the
323 Benchmark.

324 **Q. Please describe the qualifications and experience of the technical consultants**
325 **utilized to assess the estimated annual capacity factor of the Wind Project.**

326 A. The first technical study was completed by the Company consultant, Black &
327 Veatch supported by V-Bar, attached hereto as Confidential Exhibit RMP____
328 (SAB-6). The second technical study was conducted by Global Energy Concepts
329 ("GEC"), a Det Norske Veritas ("DNV") company. DNV-GEC provided a report
330 on the expected capacity factors of the four final shortlisted bidders, attached
331 hereto as Confidential Exhibit RMP____(SAB-7).

332 **Q. What factors did Black & Veatch take into account in formulating its**
333 **technical study expected annual capacity factor of the Wind Project?**

334 A. Black & Veatch took into account Site details including: Site topology; factors
335 affecting the Site wind speeds; surface roughness; terrain features; air density;

336 meteorological data (on-Site data and off-Site reference data); data correlations;
337 the WTG power curve; WTG layout; and ten energy production loss factors. The
338 Black & Veatch technical study resulted in an annual fifty percent probability
339 (“P50”) capacity factor estimate over the life of the project; meaning that there is
340 a 50 percent chance the actual production in any given year will be higher or
341 lower than the P50 estimate. The Company generally regards the P50 estimate
342 akin to the normalized estimations the Company makes associated with run of
343 river hydro resources and retail load. In a subsequent report, Black & Veatch
344 reported on the expected annual exceedence levels associated with the Wind
345 Project on a 1-year, 10-year and 20-year basis. For example, Black & Veatch
346 estimated, for any given year, there is a 90 percent chance that energy production
347 will be 34.75% or greater in any given year whereas there is a 10 percent chance
348 production will exceed 42.77 % or greater and a 5 percent chance production will
349 be 43.90 % or greater.

350 **Q Did DNV-GEC perform a similar evaluation regarding estimated exceedence**
351 **levels?**

352 A. Yes. DNV-GEC roughly estimated that for any given year there is a 90 percent
353 chance that energy production will be 30.7% or greater.

354 **Q Were the results of the DNV-GEC report different than the Black & Veatch**
355 **report?**

356 A. Yes, the DNV-GEC report reduced the expected annual capacity factor for all
357 final shortlisted bidders, including the expected capacity factor for the Wind
358 Project. The attached Confidential Exhibit RMP__(SAB-8) provides a

359 comparison of the expected capacity factors and underlying assumptions provided
360 by the four final shortlisted proposals as compared to the assumptions utilized in
361 the DNV-GEC report. The report compares the key areas where DNV-GEC
362 assumptions differed from that of the original proposals. Generally, DNV-GEC
363 utilized more conservative energy production loss factors due to: availability,
364 wakes, turbine performance, electrical and environmental.

365 **Q. Please describe any safeguards or controls that have been put in place to**
366 **guard against the possibility that the actual costs to construct the Wind**
367 **Project generation plant will exceed the costs assumed in the RFP bid**
368 **evaluations.**

369 A. At the time of submittal into the RFP 2009R process, a large majority of the costs
370 associated with the Wind Project generation plant could reasonably be forecasted
371 on the basis of then-current contractual commitments or actual expenditures up
372 until that time. For example, property costs were materially known and major
373 equipment in the form of WTGs, switch gear and the Dunlap Substation step-up
374 transformer were subject to contract. In addition, the balance of plant construction
375 costs was contractually established at that point in time. In total, at the time of
376 submittal into the RFP 2009R process, approximately 95 percent of the Wind
377 Project generation plant costs could reasonably be forecasted on the basis of
378 contractual commitments or actual spend to date.

379 **Q. What expected costs were evaluated in RFP 2009R for the Benchmark?**

380 A. The Benchmark costs submitted and used in the 2009R RFP evaluation were
381 \$261,183,699.

382

383 **Q. What is the currently forecasted cost associated with the Benchmark?**

384 A. The current forecast for the Benchmark costs is \$253,401,317.

385 **Q. Does the current Benchmark cost forecast include the Interconnection**
386 **Facilities?**

387 A. No. As described earlier in my testimony, the Interconnection Facilities are
388 expected to cost \$10.8m. My testimony later addresses why transmission
389 interconnection costs are not included in the RFP process of evaluating alternative
390 long-term supply-side resources.

391 **Q. Please describe the primary reason the estimated costs used to evaluate the**
392 **Benchmark in the 2009R RFP are higher than the actual costs currently**
393 **being forecasted by the Company.**

394 A. The primary reason for the forecasted reduced cost is a reduction in the need to
395 use planned contingency.

396 **Q. Is contingency a valid assumption to include in capital project planning?**

397 A. Yes. Including contingency dollars as part of a planned wind construction project
398 is a reasonable and standard construction practice that constitutes a prudent
399 industry practice to predict and address unknown project costs. In fact, a number
400 of functional organizations recommend including contingency in establishing
401 project estimates.

402 **Q. What functional organizations are you referring to?**

403 A. Two examples include the Association for the Advancement of Cost Engineering
404 (“AACE”) and the Project Management Institute (“PMI”).

405 **Q. Is the Company’s practice with respect to estimating contingency consistent**
406 **with that put forth by AACE and PMI?**

407 A. Yes.

408 **Q. Does federal law establish that contingency is part of eligible project costs?**

409 A. Yes, a reference is included in Part 80 of Title 49⁷.

410 **Q. What do you mean by “prudent industry practices”?**

411 A. Prudent industry practices include those practices, methods, standards and acts
412 (including those engaged in or approved by a significant portion of the power
413 industry for similar facilities in the United States) that, at a particular time, in the
414 exercise of good judgment, would have been expected to accomplish the desired
415 result in a manner consistent with applicable laws, safety, environmental
416 protection, economy and expedition.

417 **Q. What did the IE conclude in its 2009R RFP Final Report on the final**
418 **shortlist?**

419 A. First, the selected alternatives represented the resources with the greatest net

⁷ Eligible project costs mean amounts substantially all of which are paid by, or for the account of, an obligor in connection with a project, including the cost of:

(1) Development phase activities, including planning, feasibility analysis, revenue forecasting, environmental review, permitting, preliminary engineering and design work, and other pre-construction activities;

(2) Construction, reconstruction, rehabilitation, replacement, and acquisition of real property (including land related to the project and improvements to land), environmental mitigation, construction contingencies, and acquisition of equipment; and

(3) Capitalized interest necessary to meet market requirements, reasonably required reserve funds, capital issuance expenses, and other carrying costs during construction.

(emphasis added)

420 benefits to customers as determined by the ACC. Second, the alternatives
421 represented the top options from a competitive process where the Company
422 received proposals from 26 suppliers offering a total of 39 projects. Some of these
423 projects offered multiple options for a total of 82 proposal options and over 9,400
424 MW. Third, the IE’s report states:

425 *“[i]ndependent analysis confirmed that the selected bids*
426 *represent the lowest cost alternatives for ratepayers, with*
427 *an accounting for risk. Our independent analysis included*
428 *the creation of our own cost annuity models for each bid*
429 *option, a review of PacifiCorp’s models, and a thorough*
430 *review of the terms and condition of each bid”*.⁸

431 Fourth, The RFP aligns with the Company’s IRP process. The initial and final
432 shortlist analyses used current assumptions from the IRP. In addition, the ACC
433 analysis uses a model from the Company’s IRP process to calculate the benefit of
434 renewable resources. Fifth, the Company Benchmark is included in the final
435 shortlist and the IE took special care to confirm that selection, noting:

437 *“[w]e confirmed the accuracy of the Benchmark costs and*
438 *scoring and provided the Commission with a complete*
439 *review of all costs of the project prior to bid receipt. We*
440 *also confirmed the Benchmark’s status by; (a) reviewing*
441 *the project’s initial and final shortlist scores and models,*
442 *(b) independently scoring the project’s non-price*
443 *characteristics, (c) comparing the cost and output of the*
444 *project to recent third-party bids, and (d) evaluating the*
445 *bid costs in our own cost model”*.⁹

446 Sixth, while there were two bids targeted for acquisition, the shortlist also
447 includes two ‘back-up’ bids which provides some assurance that, should
448 negotiations fall through with a bidder, the RFP may still result in a winner in

⁸ Id. at p. 3.

⁹Final Report at p. 3.

449 addition to the Benchmark.¹⁰

450 **Q. Does the record developed in the RFP process show that the Wind Project is**
451 **a prudent and cost-effective resource?**

452 A. Yes.

453 **Q. Is the Wind Project cost-effective and more attractive than the alternative**
454 **market bids received in the 2009R RFP because of a favorable capacity**
455 **factor or because of favorable capital costs?**

456 A. Both. The Wind Project is competitive and cost-effective because of both
457 favorable capital costs and a favorable expected capacity factor.

458 **Q. What is the effect of reduced capital cost on the nominal levelized ACC as**
459 **compared to an increase in expected annual capacity factor?**

460 A. A \$100 per kilowatt reduction in capital cost has the effect of reducing the
461 nominal levelized ACC by approximately \$3.05 per megawatt hour, whereas a 1
462 percent (1%) increase in annual capacity factor (i.e. moving from 36.4% capacity
463 factor to 37.4% capacity factor) has the effect of reducing the nominal levelized
464 ACC by approximately \$2.58 per megawatt hour.

465 **Q. What is the Company's current forecast for cost reduction of the Wind**
466 **Project generation plant versus the cost evaluated in the RFP 2009R process?**

467 A. The Company is currently forecasting an actual cost for the Wind Project
468 generation plant that is approximately \$7.8 million, or \$70 per kilowatt, lower
469 than the estimated cost evaluated in the 2009R RFP process.

¹⁰ Id. at p. 4.

470

471 **Q. Is the acquisition of the Wind Project consistent with PacifiCorp's renewable**
472 **resource commitments resulting from the MEHC acquisition?**

473 A. Yes.

474 **Q. Please describe the MEHC transaction commitments to which you refer.**

475 A. As part of the regulatory approvals related to the acquisition of the Company,
476 MEHC and the Company committed to:

- 477 • Bring at least 100 MW of cost-effective wind resources in-service within
478 one year of the close of the transaction;
- 479 • Have 400 MW of cost-effective new renewable resources in the
480 Company's generation portfolio by December 31, 2007; and
- 481 • Reaffirm the Company's commitment to acquire 1,400 MW of cost-
482 effective new renewable generation resources.

483 The Wind Project was acquired consistent with these commitments.

484 **Wind Project Site and Facilities**

485 **Q. Where will the Wind Project WTGs be located?**

486 A. The WTGs associated with the Wind Project will be located approximately eight
487 miles north of Medicine Bow, Wyoming in Carbon County on property primarily
488 owned by the Company (the "Site").

489 **Q. Why is the Site an appropriate place to construct Wind Project?**

490 A. The Site is appropriate for Wind Project for three primary reasons: (1) studies
491 indicate the Site will result in a desirable wind resource; (2) the Site is located in
492 close proximity to the Company's transmission system and another Company-
493 owned wind project; and (3) the Company owns the majority of the Site land,
494 thereby avoiding third-party royalty payments at a benefit to customers.

495 **Q. Please explain the division of land ownership within the Site and land**
496 **associated with the Shirley Basin Substation.**

497 A. The Company owns the vast majority of the Site land. The Bureau of Land
498 Management (“BLM”) owns two sections, the state of Wyoming owns
499 approximately two and one half sections and one section is held by a private third
500 party. The Shirley Basin Substation also resides on fee land owned by the
501 Company.

502 **Q. Please explain if any of the Wind Project facilities will be located on land not**
503 **owned by the Company.**

504 A. The Wind Project does not have WTGs on land not owned by the Company.
505 Although the Company installed electrical facilities on the third-party lands, no
506 WTGs were placed on those lands. The Company holds a lease for the state lands
507 within the Site boundaries and has utilized those rights to cross one section with
508 the 230 kV transmission line from the Dunlap Substation to the Shirley Basin
509 Substation. The Company additionally holds easements to other state sections that
510 the 230 kV transmission line from the Dunlap Substation to the Shirley Basin
511 Substation crosses and transmission facilities required to route the Miners-
512 Difficulty 230 kV transmission line into and out of the Shirley Basin Substation
513 cross. The remainder of the 230 kV transmission right-of-way from the Dunlap
514 Substation to the Shirley Basin is on land leased from a private entity. Likewise,
515 the remainder of the 230 kV transmission right-of-way from the Miners-Difficulty
516 230 kV line into and out of the Shirley Basin Substation is leased from a private
517 entity. See the map attached hereto as Confidential Exhibit RMP___(SAB-9).

518 **Q. Does the Company own the subsurface rights to the fee lands it holds?**

519 A. No. The Company does not own any of the subsurface rights to fee lands
520 associated with the Wind Project.

521 **Q. Is there an inferred risk that future mineral development on the land could**
522 **displace the Interconnection Facilities before the end of their useful life?**

523 A. No. The Company does not believe that any subsurface right holder will be able
524 to unreasonably displace any portion of the Wind Project.

525 **Q. What precaution is the Company taking to mitigate the risk that customers**
526 **could pay for an asset that may be removed before the end of its useful life**
527 **due to the interests of subsurface right holders?**

528 A. The Company has done prudent legal research on its rights as a surface right
529 holder, as compared to those of subsurface right holders, and is comfortable that
530 the law does not allow subsurface right holders to unilaterally displace the
531 Company's facilities and that any given subsurface right holder would be required
532 to enter into good faith negotiations to reasonably accommodate their subsurface
533 extraction objective.

534 **Q. Who will supply the towers, WTGs and control systems for the Wind**
535 **Project?**

536 A. The towers, WTGs and control systems will be supplied by the General Electric
537 Company ("GE").

538 **Q. How was GE selected as the turbine supplier?**

539 A. The Company solicited offers from multiple turbine suppliers, and GE was
540 determined to provide the lowest cost and risk to customers.

541 **Q. Is GE a proven supplier of WTG equipment?**

542 A. Yes. GE is one of the leading and most creditworthy WTG suppliers in the market
543 and has an established track record of manufacturing wind generation
544 components.

545 **Q. Will GE supply a warranty?**

546 A. Yes. GE will provide a two year warranty.

547 **Q. Who will supply contracted O&M services for the Wind Project?**

548 A. GE will provide O&M services for the WTGs and related Wind Project facilities
549 located at the Site. GE will not be providing O&M services associated with the
550 Shirley Basin Substation, any 230 kV transmission facilities or the Shirley Basin
551 Substation.

552 **Q. How was GE selected as the O&M provider?**

553 A. The Company solicited offers from multiple O&M providers and GE was
554 determined to provide the lowest cost and risk to customers.

555 **Q. Please explain how the Wind Project will interconnect to the Company's
556 transmission system.**

557 A. The Wind Project will interconnect to the Company's transmission system via the
558 new 230 kV Shirley Basin Substation and associated facilities. The
559 Interconnection Facilities are essential components of the Wind Project.

560 **Q. Please further describe the Interconnection Facilities.**

561 A. The Interconnection Facilities will generally consist of the Shirley Basin
562 Substation, associated switching and protective equipment and all associated work
563 required to safely interconnect the Wind Project to the Company's transmission

564 system. More specifically, the Interconnection Facilities will consist of:

565 • a new three breaker ring bus interconnection substation;

566 • 230 kV take off structures;

567 • revenue metering;

568 • line switches;

569 • facilities necessary to route the Company's 230 kV Miners-Difficulty

570 transmission line into and out of the Shirley Basin Substation; and,

571 • communication facilities and associated communication programming or

572 other work on Company facilities to enable the safe operation of the

573 interconnected generation.

574 **Q. On what analysis or process did the Company base its determination that the**

575 **Interconnection Facilities are needed?**

576 A. As per procedures outlined in PacifiCorp's Federal Energy Regulatory

577 Commission regulated OATT (the Tariff), the Company's PacifiCorp Energy

578 division filed an application for generator interconnection. Under the Tariff

579 defined study process, a facility study was completed for the Wind Project.

580 Included with my testimony is Exhibit RMP___(SAB-10), a copy of the facility

581 study. The study identifies a need for the Interconnection Facilities to connect the

582 Wind Project to the Company's network transmission system. Following

583 completion of the facility study, an LGIA was executed.

584 **Q. Why is the Shirley Basin Substation considered transmission plant instead of**

585 **generation plant?**

586 A. Under the FERC compliant LGIA study process, the Shirley Basin substation is

587 considered an enhancement to the Company's network transmission system and,
588 as such, is accounted for as transmission plant instead of generation plant. This
589 means that that the Shirley Basin Substation becomes part and parcel to the
590 network transmission system that is made available on a non-discriminatory basis
591 to the Company's transmission customers under currently established rate tariffs
592 for network transmission service or point-to-point transmission service.

593 **Q. Are there other recent examples of transmission interconnection substations**
594 **associated with new wind-powered generation facilities?**

595 A. Yes. The Company is purchasing all of the output and associated attributes from
596 the 99 MW Three Buttes, LLC wind project as delivered to their POI with the
597 Company's network transmission system. The substation constructed to enable
598 interconnection of that third-party owned and operated generation resource to the
599 Company's Dave Johnston to Casper 230 kV transmission line is the Latigo
600 Substation, a 230 kV substation with a 3 breaker ring bus configuration. The
601 Windstar Substation represents another example. The Windstar Substation was
602 constructed to interconnect the Company's Glenrock wind-powered generation
603 resource to the transmission network. Subsequently, because the Windstar
604 Substation was in place and classified as a network facility, it is being used as the
605 POI for the Top of the World Wind Energy, LLC project, a 200.2 MW wind-
606 powered generation resource for which the Company has entered into a PPA and
607 is purchasing all of the generation output and associated attributes. Knowing it
608 had multiple LGIA applications in and around the Dave Johnston 230 kV area, the
609 Company's transmission function specified the Windstar Substation footprint and

610 design to accommodate that expected future need.

611 **Q. How are interconnection facilities classified as network facilities funded?**

612 A. Under the FERC compliant non-discriminatory LGIA process followed by the
613 Company, the transmission provider generally has the option to fund the
614 construction itself or ask the interconnection customer to fund the construction;
615 subject to refund. If the interconnection customer funds the construction then it is
616 refunded an amount based on the actual costs to construct the interconnection
617 facility or provided transmission credits that can be used to take transmission
618 service. Once a generator is interconnected to the transmission network, it can
619 then apply for and take transmission services (e.g., network transmission service
620 or point-to-point transmission service). Point-to-point transmission service is the
621 type of service a generator would use to wheel out of, or through, the Company's
622 transmission system. Network transmission service is the type of service a
623 generator would use to meet retail load service obligations interconnected to the
624 Company's transmission system. Transmission credits are subject to a FERC
625 determined interest rate and, if unused, the value of the transmission credit
626 account is ultimately returned to the interconnection customer after a period of
627 time.

628 **Q. In the example cited above involving the interconnection of the Three Buttes,**
629 **LLC resource at the new Latigo Substation, did the interconnection**
630 **customer refuse, pass back or otherwise forfeit their LGIA related refund?**

631 A. No. The Three Buttes, LLC reference is an example of a PPA. Under the PPA
632 approach, the generation owner is typically afforded any refunds associated with

633 the LGIA process. However, when the Company is considering the BOT structure
634 in a RFP process, the Company will typically seek a three-way agreement
635 between the interconnection customer, the Company's transmission function and
636 the Company's generation group (aka PacifiCorp Energy). The three-way
637 agreement, or other form of agreement, is typically intended to define that any
638 refunds shall be assigned to PacifiCorp Energy as part of the LGIA assignment.
639 This is done because, under a BOT structure, the Company is typically acquiring
640 an asset and all of its associated rights (including the LGIA) for a negotiated
641 price. This is to be distinguished between a PPA structure where the asset is
642 owned by a third party, including all associated rights (including the LGIA).

643 **Q. In the Company's Renewable RFP process, how are costs associated with**
644 **interconnection facilities treated?**

645 A. Because the FERC LGIA process allows a generator to non-discriminatorily
646 interconnect to the transmission system, but not directly bear the costs associated
647 with facilities classified as network transmission facilities (typically the
648 interconnection substation), the Company evaluates the cost associated with the
649 generation resource as delivered to the POI.

650 **Q. Why does the Company not include the cost of the interconnection facilities**
651 **in its RFP analysis?**

652 A. There are three important reasons the Company focuses on the generation costs as
653 delivered to the POI. First, the Company does not include the cost associated with
654 the interconnection facilities because those costs for all bidders are typically not
655 known at the time a RFP is being processed. Second, notwithstanding anything

656 else, the interconnection cost recovery process is set by FERC. Finally, because it
657 is reasonable to expect that any new long-term supply-side resource will result in
658 new generation asset construction and new or upgraded network interconnection
659 facilities, the costs associated with those facilities can be expected to be capital
660 costs borne by the Company and will become part and parcel to the revenue
661 requirement policies established by FERC for transmission expense recovery.

662 **Q. As it relates to interconnection facilities, does the Company's Renewable**
663 **RFP process distinguish between who the generation owner will be?**

664 A. No. In an RFP process where third party owned and operated generation supply is
665 being compared to generation supply that could be owned by the Company, the
666 RFP process applies the same analytical approach to all considered resource
667 alternatives, regardless of potential ownership. This is done to create a fair,
668 transparent and non-discriminatory RFP process.

669 **Q. How were bidders notified of their transmission interconnection obligation?**

670 A. The Company provided the following statement in its RFP document issued to the
671 market:

672 *"This RFP requires that all Bidders must enter into a separate*
673 *Interconnection Agreement if their facilities are located within the PacifiCorp*
674 *footprint in accordance with PacifiCorp's Open Access Transmission Tariff."*

675 See Section 5.E of the Company RFP issuance at
676 <http://www.pacificorp.com/content/dam/pacificorp/doc/Suppliers/RFPs/RFP2>
677 [009R_MainDocOnly_7-8-09.pdf](http://www.pacificorp.com/content/dam/pacificorp/doc/Suppliers/RFPs/RFP2).

678

679 **Q. Did the IE review the treatment of interconnection costs as part of its overall**
680 **RFP responsibilities?**

681 A. Yes.

682 **Q. Please explain why the Wind Project is in the public interest?**

683 A. The Wind Project is in the public interest because: (1) it is an important piece to
684 the resource portfolio that is needed (as demonstrated by the 2008 IRP); (2) it is a
685 resource that is desirable due to its location-specific attributes; and (3) the project
686 will benefit customers as clearly demonstrated through the competitive
687 procurement process of the 2009R RFP. The Wind Project will also make it
688 possible for the Company to meet a portion of the Company's network load
689 service obligation including Rocky Mountain Power's obligation to serve its Utah
690 customers.

691 **Q. Does this complete your testimony?**

692 A. Yes.