## BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Rocky Mountain Power Proposed Schedule 94, Energy Balancing Account (EBA) Pilot Program Tariff	DOCKET NO. 11-035-T10
	Exhibit No. DPU 2.0SR
	Sur-rebuttal Testimony and Exhibits
	<b>Matthew Croft</b>
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## FOR THE DIVISION OF PUBLIC UTILITIES DEPARTMENT OF COMMERCE STATE OF UTAH

Sur-rebuttal Testimony of

**Matthew Croft** 

**April 5, 2012** 

- 1 Q. Please state your name and occupation?
- 2 A. My name is Matthew Allen Croft. I am employed by the Utah Division of Public Utilities
- 3 ("Division") as a Utility Analyst.
- 4 Q. What is your business address?
- 5 A. Heber M. Wells Office Building, 160 East 300 South, Salt Lake City, Utah, 84111.
- 6 Q. Did you testify previously in this docket?
- 7 A. Yes. I provided direct and rebuttal testimony in this docket.
- 8 **Q.** What is the purpose of your testimony?
- 9 A. I will first summarize other parties' comments with regards to my recommended medium
- level of FERC detail. I will then more directly address the comments by Rocky Mountain
- Power (Company) witness Mr. McDougal in his rebuttal testimony.
- 12 Q. What are the reactions of the other parties to your recommended medium level of
- 13 **FERC detail?**
- 14 A. Although UIEC witness Mr. Brubaker recommended more transparency and greater FERC
- account detail in his direct testimony, he did not comment on my medium detail in his
- rebuttal testimony. Mr. Gimble for the Office of Consumer Services has accepted my
- medium level of FERC detail. Company witness Mr. McDougal believes the medium level
- of detail is not necessary.<sup>2</sup>
- 19 Q. Will you please reiterate what the Commission's order said with respect to the detail to
- be included in the tariff?
- A. Yes. Page 76 of the March 3<sup>rd</sup> EBA Order states:

<sup>&</sup>lt;sup>1</sup> See Mr. Gimble's rebuttal testimony lines 247-249.

<sup>&</sup>lt;sup>2</sup> See Mr. McDougal's rebuttal testimony lines 20-22.

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22 We direct the Company to file a revised Schedule 94 for our approval which 23 provides the equation for the balancing account noted above and itemizes each 24 FERC account and subaccount approved for balancing account treatment, similar 25 to the Questar Gas Company gas balancing account tariff. The description must 26 also explain in detail the types of adjustments the Company intends to make to 27 actual costs booked. 28 29 Q. Based on the Commission's direction to the Company, do you believe your medium 30 level of detail to be necessary? 31 A. Yes. I believe the Commission wanted the Company to "explain in detail the types of 32 adjustments the Company intends to make to actual costs booked." It's important to 33 remember that "actual costs booked" are assigned to a particular FERC account. The FERC 34 accounts included in the EBA (as directed by the Commission) are not in and of themselves "Net Power Cost" ("NPC") or "EBA Cost" ("EBAC") accounts. Each of the Commission 35 36 approved FERC accounts are specifically defined in the Code of Federal Regulations and 37 include NPC or EBAC as well as other types of costs. Therefore, it becomes necessary to 38 filter out these other types of costs through adjustments to booked costs and indicate what the 39 FERC subaccount and/or SAP account number is as well as the title of the subaccount or 40 SAP account if one exists. The Company's proposed tariff does not include any FERC sub 41 account or SAP account numbers. From an analyst standpoint, the Company's proposed tariff "explains in general" the adjustments the company intends to make rather than "explains in 42 43 detail" those adjustments, which is what I understand the Commission wanted. 44 Q. In your direct testimony you mentioned that SAP accounts may change as the business 45 itself changes. If this is the case, why have a detailed listing as you have proposed? 46 A. In general, I believe the vast majority of sub-accounts or SAP accounts will remain the same. 47 Such was the case when I recently compared some of the 2010 sub-account and SAP account

detail to the sub-account and SAP account detail used in the October 2011 to December 2011 48 time period. Since the changes from year to year are not expected to be significant I believe 50 the medium level of detail I have proposed will still provide a valuable tool to the analyst. In fact, when sub-accounts or SAP accounts do change it will help the analyst focus in on 52 specific areas that may need more careful review.

- Q. While the medium level you have proposed may be useful to the analyst, what about the understandability of the tariff for customers?
- A. This appears to be the Company's only concern<sup>3</sup> with regards to the medium level of detail I 55 56 have proposed. I believe the tariff serves a dual purpose. One purpose is to help customers 57 understand their electric utility rates. A second purpose is to provide the regulators and other 58 parties with guidelines to audit, analyze, or otherwise review actions by the Company to see 59 if it is compliant. I acknowledge that my medium level of detail would present more 60 information for the customer to understand but it would better reflect what the Company 61 intends to include or exclude from the FERC accounts used for the EBA.
  - O. Is there a solution for balancing customer understandability with analyst usefulness?
- 63 A. Yes. A simple solution would be to leave the Company's proposed FERC detail as proposed 64 but include a sentence that states something to the effect of, "For further detail on specific 65 exclusions and inclusions refer to the detail included at the end of the tariff." The medium 66 level of detail I have proposed would then be added to the end of the tariff. I believe this 67 solution would both satisfy the Company's concern over customer understandability and my 68 concern of analyst usefulness and meeting the Commission's direction.

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<sup>&</sup>lt;sup>3</sup> See Mr. McDougal's rebuttal testimony lines 20-21.

69 Q. Do you agree with Mr. McDougal's statement on lines 34-36 that "it would make no 70 sense to include all of the FERC accounts that make up the revenue requirement 71 underlying each of the Company's general tariffs?" A. Yes. However, there is no tracking of a comparison between actual costs and revenues and 72 73 base costs and revenues associated with general rates. General rates simply are what they are. 74 In the case of a settlement we may not even know what FERC accounts are included in rates. Again, page 76 of the Commission's March 3<sup>rd</sup> Order states, "The description must also 75 explain in detail the types of adjustments the Company intends to make to actual costs 76 77 booked." I believe my medium level of detail, while not actually depicting every FERC 78 sub-account or SAP account, provides adequate detail of the adjustments the Company 79 intends to make to actual costs booked. 80 **Q.** Does that conclude your testimony? 81 A. Yes.