

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp dba Rocky Mountain Power (“the Company”).**

3 A. My name is Gregory N. Duvall. My business address is 825 NE Multnomah, Suite
4 600, Portland, Oregon 97232. My present position is Director, Net Power Costs.

5 **QUALIFICATIONS**

6 **Q. Briefly describe your education and business experience.**

7 A. I received a degree in Mathematics from University of Washington in 1976 and a
8 Masters of Business Administration from University of Portland in 1979. I was
9 first employed by PacifiCorp in 1976 and have held various positions in resource
10 and transmission planning, regulation, resource acquisitions and trading. From
11 1997 through 2000 I lived in Australia where I managed the Energy Trading
12 Department for Powercor, a PacifiCorp subsidiary at that time. After returning to
13 Portland, I was involved in direct access issues in Oregon and was responsible for
14 directing the analytical effort for the Multi-State Process (“MSP”). Currently, I
15 direct the work of the load forecasting group, the net power cost group, and the
16 renewable compliance area.

17 **PURPOSE OF TESTIMONY AND RECOMMENDATION**

18 **Q. What is the purpose of your testimony?**

19 A. My testimony is provided in support of the Company’s Request for Approval of
20 Changes to Renewable Avoided Cost Methodology for Qualifying Facilities
21 Projects Larger than Three Megawatts (“Request for Agency Action”) filed
22 October 9, 2012. In the Request for Agency Action, PacifiCorp requested re-
23 examination of the current methodology for determining avoided cost pricing for

24 renewable qualifying facilities (“QFs”), approved by the Commission in its Order
25 dated October 31, 2005 in Docket No. 03-035-14 (“2005 Order”). Specifically,
26 the Company requested re-examination of:

27 a. whether the Market Proxy method continues to produce avoided
28 costs that are in the public interest, including (i) the definition the
29 Integrated Resource Plan (“IRP”) target; (ii) the timing of the need for
30 renewable resources; and (iii) the treatment of resources acquired for
31 renewable portfolio standard (“RPS”) compliance;

32 b. what the proper implementation of the Proxy/Partial Displacement
33 Differential Revenue Requirement (“Proxy/PDDRR”) method for
34 renewable QF resources is, including (i) the capacity contribution of
35 intermittent resources; (ii) the type of resource deferred (thermal or
36 renewable); and (iii) integration costs; and

37 c. what the ownership of renewable energy credits (“RECs”) from
38 renewable QF resources is, including (i) the ownership of RECs under the
39 Proxy/PDDRR method; and (ii) the right of a QF to buy-back RECs and
40 the associated price.

41 I will address the questions related to the appropriate method for calculating
42 renewable avoided costs raised in parts a and b, and Company witness Mr. Paul
43 H. Clements will address the issue of REC ownership raised in part c.

44 **Q. Why did the Company request re-examination of the method for calculating**
45 **wind avoided costs?**

46 A. The Market Proxy method no longer aligns with the Company’s IRP and therefore

47 does not reflect the avoided cost of new wind resources. The Company is not
48 currently seeking to acquire renewable resources. Yet under the Market Proxy
49 method, Utah wind QFs receive the winning price from the most recent renewable
50 request for proposal (“RFP”) as if the Company were actively acquiring new
51 renewable resources.

52 In sharp contrast, the Company was actively seeking to acquire renewable
53 resources when the 2005 Order was implemented. In October 2005, when the
54 2005 Order was issued by the Commission, the Market Proxy method made sense
55 because the Company was regularly conducting renewable RFPs and planned to
56 continue acquiring renewable resources on a regular basis for a number of years.
57 This is no longer the case. Without changes to the methodology, retail customers
58 will pay prices for QFs that are higher than the avoided cost of energy and
59 capacity from other sources. Since the Public Utility Regulatory Policies Act of
60 1978 (“PURPA”) standard for avoided cost pricing is that customers remain
61 indifferent as to whether the energy is purchased from a QF or from other
62 resources, it is necessary for this Commission to re-examine the use of the Market
63 Proxy method for wind QFs exceeding three megawatts.

64 **Q. How does the Company propose to calculate avoided cost prices for**
65 **renewable QFs exceeding three megawatts?**

66 A. The Company recommends using the Proxy/PDDRR method approved by the
67 Commission in the 2005 Order as the basis for producing avoided costs for all
68 renewable resources, including wind resources. The Proxy/PDDRR method,
69 however, should be updated to account for more current information regarding the

70 capacity contribution of renewable resources and the cost of integrating
71 intermittent generation. In its 2005 Order, the Commission acknowledged that the
72 Proxy/PDDRR method is an accurate method to calculate avoided cost prices for
73 wind resources in excess of the IRP target amount. My testimony demonstrates
74 why the Market Proxy method no longer produces accurate avoided cost prices
75 and provides details on how to implement the Proxy/PDDRR method in a manner
76 that is in the public interest and reflects the best available data known at this time.

77 **Q. How is your testimony organized?**

78 A. My testimony is divided into two sections. In the first section, I show why the
79 Market Proxy method is no longer in the public interest due to the flawed
80 definition of the IRP target, the impact of the timing of the need for renewable
81 resources, and the treatment of resources acquired for RPS compliance. In the
82 second section, I discuss the proper implementation of the Proxy/PDDRR method
83 for renewable resources, including accounting for the capacity contribution of
84 intermittent resources, the type of resource deferred (thermal or renewable), and
85 integration costs.

86 **THE MARKET PROXY METHOD**

87 **Q. Please describe the currently approved method for calculating avoided costs**
88 **for wind QFs.**

89 A. The currently approved method incorporates both a Market Proxy method and a
90 Proxy/PDDRR method. The Market Proxy method prices a wind QF resource
91 based on the winning bid in the most recently executed renewable RFP. To derive
92 avoided cost prices using the Market Proxy method, the Commission requires use

93 of the Company’s “most recently executed RFP contract ... against which project
94 specific adjustments are made to produce an indicative price for wind QFs in
95 Utah.”¹ The last RFP conducted by the Company was the 2009R RFP, which was
96 issued on July 8, 2009. The 2009R RFP resulted in the selection of the Dunlap
97 wind facility; therefore, the Dunlap wind facility is the resource currently used to
98 set the Market Proxy avoided cost prices.

99 For wind QFs exceeding the IRP target for wind resources, the
100 Proxy/PDDRR method is used. Under the Proxy/PDDRR method, the Company
101 performs two energy simulations using GRID to determine the system energy
102 value of adding a QF resource, taking into account its specific operating
103 characteristics and point of delivery on the Company’s system. The
104 Proxy/PDDRR method also provides a capacity payment based on the cost and
105 timing of the next deferrable thermal resource in the IRP, and includes the cost of
106 integrating the intermittent generation into the Company’s system. In applying the
107 capacity payment to wind QFs, the Proxy/PDDRR method accounts for the
108 capacity contribution that the wind QF resource makes to displace the next
109 deferrable resource.

110 **Q. Why is the Market Proxy method no longer in the public interest?**

111 A. The Market Proxy method produces prices that exceed the Company’s avoided
112 cost because it does not take into account the Company’s current need for new
113 resources in Utah. The three fundamental issues raised in the Company’s Request
114 for Agency Action outline the limitations of the Market Proxy method.

115 First, the Market Proxy method is linked to the concept of an IRP target

¹ 2005 Order, p. 21.

116 for renewable resources that originated in the 2004 IRP and called for the
117 acquisition of 1,400 MW of cost effective wind resources. That target was later
118 confirmed through a commitment made by MidAmerican Energy Holdings
119 Company when it acquired PacifiCorp in March 2006.² The Company fulfilled
120 that commitment by October 2010.³ However, the 2011 IRP Update shows no
121 additional wind resources are needed or cost-effective for Utah.

122 Second, the Market Proxy method does not reflect the timing of the need
123 for new resources. QFs are paid the full cost of the Dunlap project as soon as the
124 QF comes online, even though the 2011 IRP Update does not show the need to
125 add new wind resources until November 2018. Even then, the new wind resources
126 in the 2011 IRP Update are not cost-effective and are only added to meet RPS
127 requirements outside of Utah. In addition, the Company currently does not need a
128 new natural-gas fired resource until 2025 as was documented in the updated
129 resource needs assessment filed with the Commission on September 28, 2012, in
130 Docket No. 11-035-73. Pricing a wind QF at the full cost of a wind resource
131 during years when there are no resources to defer results in prices that exceed the
132 Company's avoided costs.

133 Third, the Market Proxy method does not account for circumstances where
134 the IRP wind resources are not cost-effective and are acquired solely for the
135 purpose of complying with RPS requirements outside of Utah. When the Market
136 Proxy method was adopted in October 2005, wind resources in the IRP were all
137 cost-effective and were acquired as part of the least cost, least risk portfolio. They

² The acquisition and accompanying commitments were approved by the Utah Commission in Docket No. 05-035-54.

³ 2011 Integrated Resource Plan, Docket No. 11-2035-01 (Utah PSC Mar. 31, 2011) at 100.

138 were not driven solely by RPS requirements. The current situation raises inter-
139 jurisdictional cost allocation issues that have not previously been contemplated.

140 **IRP Wind Resources Target**

141 **Q. Please provide further details of the IRP target for wind resources**
142 **referenced in the 2005 Order.**

143 A. At the time the 2005 Order was issued, PacifiCorp had planned to acquire 1,400
144 MW of new wind resources by issuing frequent system-wide RFPs for wind
145 resources. In its 2005 Order, the Commission cited the testimony of the Office of
146 Consumer Services, then the Committee of Consumer Services (the “Office”) in
147 support of the Market Proxy method.⁴ The referenced Office testimony explained
148 that the Market Proxy method was appropriate because PacifiCorp would be
149 adding wind resources every year in the foreseeable future:

150 We now recommend that special treatment should be afforded
151 wind QF resources that supply PacifiCorp with capacity that helps
152 bring PacifiCorp’s total wind capacity up to the limits specified in
153 PacifiCorp’s IRP 2004, 200 MW per year and 1,400 MW in total.
154 ... PacifiCorp determined that it would be economic to add
155 approximately 200 MW of wind per year, and up to 1,400 MW
156 total. As part of implementing its IRP action plan, PacifiCorp has
157 signed some wind contracts and is working to add more wind
158 resources to its system. In meeting the goals that the Company
159 established in IRP 2004, it makes no difference whether a wind
160 resource is acquired through an RFP solicitation or through a QF
161 contract.⁵

162 **Q. How does the 2005 Order define the IRP target?**

163 A. In the 2005 Order, the Commission defined the IRP target amount as follows:

⁴ 2005 Order, p. 20.

⁵ *In the Matter of the Application of PacifiCorp for Approval of an IRP Based Avoided Cost Methodology For QF Projects Larger Than One Megawatt*, Docket No. 03-035-14, Rebuttal Testimony of Philip Hayet, September 8, 2005, p. 24.

164 All parties agree a Proxy approach for determining the avoided
165 generation capacity and energy costs associated with a wind QF is
166 appropriate for meeting the IRP planned acquisition of *cost*
167 *effective* wind resource, the IRP target amount. The IRP target
168 amount is defined as an accumulated target, currently 1,400
169 megawatts, with annual overages and underages rolled forward for
170 the next year.⁶ (Emphasis added)

171 The 2005 Order is clear that to be included in the IRP target, a wind resource has
172 to be cost-effective.

173 **Q. Has the 1,400 MW IRP target changed?**

174 A. Yes. In the Commission’s order in Docket No. 12-2557-01 issued September 20,
175 2012 (“2012 Order”), the Commission clarified that “under the 2005 Order, as
176 long as wind resources are present in the IRP, [the Company] should use the
177 market price proxy method to determine indicative avoided cost pricing for wind
178 QFs.” The Commission further clarified, “our intent is clear that the
179 Proxy/PDDRR method is not applicable until the wind resource seeking indicative
180 avoided cost pricing exceeds the IRP wind resource target level.” The 2012 Order,
181 however, is silent on the matter of cost-effectiveness. Since none of the wind
182 included in the 2011 IRP Update is cost-effective, the IRP target is zero.

183 **Q. What is the difference between the 1,400 MW IRP target and approximately**
184 **2,075 MW of new wind resources included in the 2011 IRP Update?**

185 A. The Company acquired the 1,400 MW of wind identified in the 2004 IRP and the
186 2005 Order on the basis of cost-effectiveness. Acquisition was an ongoing
187 process; the Company routinely issued renewable RFPs between 2005 and 2009.
188 In sharp contrast, the wind resources in the 2011 IRP Update are not currently

⁶ 2005 Order, p. 18.

189 being acquired, are not cost-effective and are planned for RPS requirements
190 outside of Utah. A system-wide renewable RFP has not been issued since 2009
191 for renewable resources nor does the Company expect to issue a system-wide
192 renewable RFP in the near future.

193 Under the Market Proxy method, QFs continue to receive prices as if the
194 Company were still conducting regular renewable RFPs. The 2005 Order
195 adopting the Market Proxy method did not envision the situation that PacifiCorp
196 is in now. The Market Proxy method does not capture these important distinctions
197 and is no longer appropriate in the current environment.

198 **Timing of New Resources**

199 **Q. You have noted that the Market Proxy method does not account for the**
200 **timing of new resource additions in the IRP, but the Proxy/PDDRR method**
201 **does. Why is it important to account for the timing of new resources in the**
202 **IRP?**

203 A. The primary reason to account for the timing of new resources in the IRP is to
204 ensure QF prices do not exceed the costs the Company can avoid. The IRP
205 determines the timing and type of new resource additions. The Market Proxy
206 method is designed to reflect the market cost to PacifiCorp if it were to
207 competitively procure a new resource today, and customers are not indifferent if
208 they pay the full cost of a new resource today if that new resource is not needed
209 until some date in the future.

210 **Q. Have you prepared an example illustrating the impact of resource timing on**
211 **avoided cost prices?**

212 A. Yes. Table 1 below compares streams of avoided cost prices under different
213 assumptions and the resulting 20 year nominal levelized payment. Column 2
214 contains the currently approved Market Proxy prices based on the Dunlap wind
215 facility. Column 3 contains prices calculated using differential GRID runs, with
216 one run including the energy of an 80 MW wind project at zero cost. Prices in
217 column 3 do not include any capacity contribution. Column 4 is a combination of
218 columns 2 and 3 – for years 2013 through 2018 the prices are the differential
219 energy prices from column 3, and for years 2019 through 2032 the prices are the
220 Dunlap prices from column 2. Column 4 illustrates the impact of using the full
221 Market Proxy price beginning with the in service date of the next wind resource
222 included in the 2011 IRP Update. Column 5 contains the prices under the
223 Proxy/PDDRR method with a capacity contribution beginning in 2025 consistent
224 with the recently filed resource needs assessment. Column 6 contains the prices
225 for a thermal QF as calculated in the Company’s 2012.Q4 Schedule 38
226 compliance filing made with the Commission on December 28, 2012, and is
227 provided for comparison purposes.

Table 1

(1) Year	(2) Market Proxy (Dunlap 1)	(3) GRID Energy Value	(4) GRID (2013-2018) Mkt Proxy (2019-2032)	(5) Proxy/PDDRR	(6) Utah 2012.Q4 Compliance Filing
2013	\$50.78	\$24.84	\$24.84	\$24.93	\$28.10
2014	\$51.75	\$23.57	\$23.57	\$23.71	\$28.34
2015	\$52.73	\$25.18	\$25.18	\$25.36	\$30.22
2016	\$53.73	\$24.37	\$24.37	\$24.66	\$31.23
2017	\$54.81	\$25.71	\$25.71	\$26.01	\$32.35
2018	\$55.90	\$28.16	\$28.16	\$28.52	\$34.69
2019	\$56.96	\$30.41	\$56.96	\$30.84	\$38.98
2020	\$58.05	\$35.76	\$58.05	\$36.13	\$43.02
2021	\$59.15	\$37.92	\$59.15	\$38.12	\$45.27
2022	\$60.21	\$45.30	\$60.21	\$45.55	\$52.23
2023	\$61.36	\$47.82	\$61.36	\$48.20	\$55.96
2024	\$62.52	\$51.15	\$62.52	\$51.65	\$58.83
2025	\$63.71	\$50.74	\$63.71	\$51.09	\$58.40
2026	\$64.92	\$54.07	\$64.92	\$54.54	\$62.35
2027	\$66.16	\$54.85	\$66.16	\$55.23	\$62.97
2028	\$67.48	\$56.86	\$67.48	\$57.20	\$64.35
2029	\$68.83	\$52.29	\$68.83	\$53.16	\$66.11
2030	\$70.20	\$54.67	\$70.20	\$55.52	\$66.97
2031	\$71.61	\$56.74	\$71.61	\$57.48	\$68.81
2032	\$73.04	\$60.18	\$73.04	\$60.63	\$69.98

20 Year Nominal Levelized Payment at 7.154% Discount Rate

\$/MWH	\$58.63	\$37.09	\$45.99	\$37.43	\$44.23
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228 **Q. When does PacifiCorp plan to add its next wind resource addition for Utah**
229 **customers?**

230 A. In the 2011 IRP Update, no wind resources are added for Utah customers.

231 **Q. Does the Market Proxy method consider whether a Utah wind QF could**
232 **replace the wind resources included in the 2011 IRP Update?**

233 A. No. The Market Proxy method does not include a mechanism to ensure that the
234 QF can offset a corresponding volume of wind resources that is needed for
235 compliance with RPS requirements in other states. In Docket No. 03-035-14,

236 Division of Public Utilities (“Division”) witness Artie Powell mentioned this
237 issue as one of the necessary criteria for an acceptable proxy method:

238 A proxy method provides reasonable results when: 1) the operating
239 characteristics of the proxy plant closely match those of the QF
240 being evaluated; 2) the QF exactly replaces the entire capacity and
241 energy of the proxy plant; and 3) the QF does not significantly
242 affect other plant additions or system operations.⁷

243 In other words, for the Market Proxy method to be reasonable, PacifiCorp must
244 avoid the need to acquire IRP wind resources when procuring a Utah wind QF
245 contract. The IRP target set in the 2004 IRP was premised on acquiring cost-
246 effective system-wide wind resources, and Utah wind QFs would have served as
247 effective offsets to the resources called for in the then current IRP. However, a
248 Utah wind QF is unable to exactly replace IRP wind resources acquired solely for
249 compliance.

250 RPS Compliance

251 **Q. If PacifiCorp were to procure a Utah renewable QF contract today, could the**
252 **full output from that facility be used to fulfill RPS compliance requirements**
253 **in other states?**

254 A. No. Under the 2010 Protocol inter-jurisdictional cost allocation methodology a
255 QF is treated as a system resource, so each state is allocated a share of the costs
256 and RECs (if retained by the Company) from a Utah renewable QF.
257 Approximately 25.0 percent and 1.6 percent of a Utah renewable QF could be
258 used for RPS compliance in Oregon and California, respectively. The volume of
259 wind additions included in the 2011 IRP Update was determined based on the

⁷ *In the Matter of the Application of PacifiCorp for Approval of an IRP Based Avoided Cost Methodology For QF Projects Larger Than One Megawatt*, Docket No. 03-035-14, Direct Testimony of Artie Powell, Division of Public Utilities, July 29, 2005, p.7.

260 Company's compliance obligation in Oregon, Washington, and California
261 assuming all of the costs, benefits and RECs were assigned to these three states. A
262 Utah QF, assuming RECs from the QF are retained by the Company, can only
263 replace a fraction of the capacity and energy of wind resource additions in the
264 2011 IRP Update that were solely added to meet these RPS requirements.

265 **Q. Can the RECs generated from a Utah QF be used to fulfill RPS compliance**
266 **requirements in Washington at all?**

267 A. No. RECs generated from resources located in Utah, even if the Company retains
268 the RECs, cannot be used to meet Washington's RPS requirements because of
269 their geographical location.

270 **Q. How does the option of a Utah wind QF to buy back RECs impact**
271 **PacifiCorp's ability to use that facility for RPS compliance?**

272 A. If a Utah wind QF exercises the option to buy back RECs, PacifiCorp cannot use
273 the RECs from that facility to satisfy its RPS requirements in any state.

274 **Q. Have any Utah wind QFs exercised the option to buy back RECs?**

275 A. Yes. Spanish Fork Wind Park 2 exercised the option to buy back RECs from
276 PacifiCorp.

277 **Q. Why was this concern not addressed in the proceeding that resulted in the**
278 **2005 Order?**

279 A. At the time of the 2005 Order, all wind in the 2004 IRP was cost-effective. This is
280 no longer the case. In the 2011 IRP Update, 1,175 MW of wind resources were
281 needed to comply with RPS requirements from 2018 through 2030, and an
282 additional 900 MW of wind resources were assumed to be added between 2025

283 and 2030 in recognition of long-term public policy goals and a potential green
284 future.

285 **Q. How does this change in circumstance impact the calculation of avoided cost**
286 **for Utah QFs?**

287 A. Since Utah QFs cannot offset the needed volume of renewable resources that are
288 acquired solely for compliance, such resources should not be the basis for setting
289 Utah avoided costs. Furthermore, the wind resources included in the IRP should
290 not be used to set avoided costs in Utah as long as they are not cost-effective
291 resource additions.

292 **Q. What allocation issues arise when renewable resources are acquired solely**
293 **for RPS compliance?**

294 A. The primary issue is whether the full costs and RECs are assigned situs to the
295 states with RPS requirements, or only the costs which exceed the costs PacifiCorp
296 would have otherwise incurred are assigned situs to the states with the RPS
297 requirements. The 2010 Protocol allocation method, approved by the Commission
298 in its February 3, 2012, order in Docket No. 02-035-04, addresses the allocation
299 of state resources procured either for portfolio standard compliance or state-
300 specific initiatives. However, the 2010 Protocol is effective only through 2016,
301 and the Company is currently working with the Multi State Protocol Standing
302 Committee to evaluate alternatives for inter-jurisdictional cost allocation beyond
303 2016.

304 **Q. Were the new wind resources included in the 2011 IRP Update assumed to be**
305 **assigned situs by the Company?**

306 A. Yes. All of the costs and RECs of the new wind resources in the 2011 IRP Update
307 were assumed to be assigned situs to the states with the RPS requirements. If that
308 were not the case, the RPS requirements would not be met based on the volume of
309 wind generation included in the 2011 IRP Update. If system allocated resources
310 were assumed to be used to meet RPS requirements then additional renewable
311 resources that are not cost-effective would be required.

312 **Q. What would be the impact if the Commission were to use the wind resource**
313 **costs from the 2011 IRP Update to set avoided costs?**

314 A. If that were the case then the method would produce prices that exceed avoided
315 costs, contrary to PURPA.

316 **THE PROXY/PDDRR METHOD**

317 **Q. Has the Commission determined that the Proxy/PDDRR method can**
318 **accurately produce avoided costs for renewable resources?**

319 A. Yes. In the 2005 Order the Commission determined that once the IRP target is
320 met, the Proxy/PDDRR method should be used to calculate avoided cost prices
321 for wind resources. The Proxy/PDDRR method should be used for all QFs,
322 including wind and other renewables, because the IRP target does not account for
323 the timing of wind resource additions, should only include cost-effective wind
324 plants, and does not reflect PacifiCorp's ability to use Utah wind QFs for the
325 purpose of satisfying other states RPS requirements.

326 **Q. What specific aspects of the Proxy/PDDRR method need to be addressed as**
327 **applied to renewable resource?**

328 A. In its Request for Agency Action, PacifiCorp requested a review of several
329 aspects of the Proxy/PDDRR method that apply to all renewable resources, not
330 just wind. First, PacifiCorp requested a review of the capacity contribution to
331 apply to intermittent resources when used to partially displace the next deferrable
332 thermal proxy resource in the IRP. Second, PacifiCorp requested a review of what
333 proxy resource to use in the Proxy/PDDRR method. Third, PacifiCorp requested a
334 review of integration costs included in the Proxy/PDDRR calculation.

335 **Capacity Contribution**

336 **Q. How did the 2005 Order address the capacity contribution to assign**
337 **intermittent resources under the Proxy/PDDRR method?**

338 A. The 2005 Order addressed the capacity contribution of wind resource, but did not
339 address the appropriate capacity contribution for other renewable resources. In the
340 2005 Order, the Commission determined that the high load hour (“HLH”)
341 capacity factor of a wind resource should be used to assign a capacity value to
342 wind resources. The Commission found that:

343 Wind power delivered in high load hours should receive a capacity
344 payment consistent with the wind QF capacity factor in high load
345 hours.⁸

346 The 2005 Order did not address what capacity contribution to assign to solar,
347 hydro and other types of resource.

⁸ 2005 Order, p. 23.

348 **Q. In the 2005 Order, the Commission noted the Division “states that the**
349 **percentage of capacity payment should be updated as better information**
350 **becomes available.”⁹ Is better information available?**

351 A. Yes. The Company recently conducted a study to determine the historical capacity
352 contribution of wind and solar resources on its system. The study measured the
353 actual capacity contribution provided by the Company’s wind portfolio over the
354 period 2007 to 2011. The capacity contribution for solar resources was calculated
355 using solar profile data produced by the National Renewable Energy Laboratory
356 (“NREL”). The solar profile data was developed using the NREL PVWATTS¹⁰
357 tool and was designed to be representative of a geographically dispersed fleet of
358 solar resource in the Company’s service area over the period 2007 to 2011.
359 Exhibit RMP___(GND-1) provides an overview of the capacity contribution
360 study. This type of study is used by the Company to calculate avoided costs of
361 renewable resources in Idaho and will also be used to determine the capacity
362 contribution of intermittent resources in the Company’s 2013 IRP.

363 **Q. What does the study show?**

364 A. The study shows that the contribution of wind resources in meeting the highest
365 100 hours of summer load is 4.1 percent of nameplate capacity. The
366 corresponding capacity contribution of solar resources is 11.5 percent for energy-
367 oriented facilities and 25.9 percent for peak-oriented and tracking facilities.

⁹ 2005 Order, p. 22.

¹⁰ <http://rredc.nrel.gov/solar/calculators/pvwatts/version1/>.

368 **Q. Do you believe that the capacity contribution used for avoided cost pricing**
369 **should be consistent with the capacity contribution used in the IRP?**

370 A. Yes. The IRP selects resources based on their ability to meet PacifiCorp's peak
371 load in a least cost, least risk manner. The capacity payment used in the
372 Proxy/PDDRR method is based on partially deferring the resources selected in the
373 IRP. If a different value is used for purposes of avoided cost pricing under the
374 Proxy/PDDRR than the IRP, the two will no longer be consistent and the basis for
375 the capacity payment will not be valid.

376 **Q. Why is it inaccurate to use the HLH capacity factor to measure the capacity**
377 **contribution of a resource?**

378 A. An HLH capacity factor represents an average amount of power, and is not
379 representative of a resource's ability to be used by the Company to meet its peak
380 load. To be used for capacity, a resource needs to be available at the time of the
381 peak load. The Company's study on resource capacity contribution looks at the
382 level of generation produced during the highest 100 summer hours. While the
383 peak load used for planning in the IRP is the single highest hour, the Company
384 chose to use the highest 100 summer hours as a means to prevent undesirable
385 swings that may occur if only one hour was used. The current HLH approach
386 determines the capacity contribution over about 4,800 hours, which is not
387 capacity at all; rather it is the energy produced during HLH hours. The Company
388 believes its approach outlined in Exhibit RMP___(GND-1) is more appropriate
389 than using the contribution in all HLH which has little bearing to the capacity
390 needs evaluated in the IRP.

391 **Deferrable Resource**

392 **Q. What proxy resource has the Commission approved for use in the**
393 **Proxy/PDDRR method as it is applied to renewable resources?**

394 A. The Commission has approved the use of the next deferrable thermal resource as
395 the proxy in the Proxy/PDDRR method as it is applied to renewable resources.

396 **Q. Does the Company support this assumption in the currently approved**
397 **Proxy/PDDRR method?**

398 A. Yes.

399 **Q. Would it be reasonable for the Commission to change the deferrable proxy**
400 **resource to a wind resource?**

401 A. No. As discussed in the Market Proxy section above, the use of a wind proxy
402 resource would not be reasonable. If the proxy were from the IRP, it would
403 produce costs that exceed avoided costs since the IRP wind proxy is not cost-
404 effective. If the proxy were from the last RFP, it would be the Dunlap resource
405 which is out of date and will become more out of date in the future. In addition,
406 the Dunlap resource has little chance of being superseded by a more current
407 project in the near future since the Company has no current plans to conduct a
408 renewable RFP.

409 **Integration Costs**

410 **Q. Has the Commission addressed how wind integration costs should be**
411 **included in the calculation of avoided costs for intermittent resources?**

412 A. Yes. In the 2005 Order the Commission adopted the Division's recommendation
413 to use a \$3.00 per megawatt hour as the starting point for integration costs. It also

414 adopted the Division's recommendation to revisit the issue of wind integration as
415 real data became available.¹¹

416 **Q. Is real data now available that should be used in the calculation of avoided**
417 **costs?**

418 A. Yes. Since the 2005 Order, PacifiCorp has performed several wind integration
419 analyses including the 2010 Wind Integration Study, and the current draft 2012
420 Wind Integration Study. The Company's studies are developed using a
421 collaborative process involving input from various stakeholders. The draft 2012
422 Wind Integration Study also involved a technical review committee. These studies
423 are used in the IRP and to set rates in general rate cases and should form the basis
424 for the integration costs used in the calculation of renewable avoided costs.

425 **Q. How does PacifiCorp propose to calculate the integration rate used in the**
426 **Proxy/PDDRR method?**

427 A. PacifiCorp plans to use the same method to account for intermittent resource
428 integration that is currently used in the IRP and general rate cases. This method
429 was also presented in the Company's 2012.Q2 Schedule 38 compliance filing
430 identifying changes made to the Proxy/PDDRR modeling.¹² In the compliance
431 filing, the wind integration value represented the incremental cost of wind
432 reserves on the Company's system and was calculated nominally for each year
433 based on differential GRID model runs. The differential GRID model runs
434 calculated the cost of 20 average megawatts of incremental reserves to integrate
435 wind capacity (equivalent to about 192 MW of wind based on the 2010 Wind

¹¹ 2005 Order, p.24.

¹² In its 2012.Q2 Schedule 38 compliance filing the Company proposed to calculate the price of wind QFs using the PDDRR methodology.

436 Integration Study) in excess of the wind additions in the 2011 IRP Update. In the
437 2012.Q2 Schedule 38 compliance filing, the Company calculated wind integration
438 cost to be \$4.35 per megawatt hour on a 20 year nominal levelized basis
439 beginning in 2013.

440 **Q. Does PacifiCorp intend to periodically update its wind integration avoided**
441 **cost calculations?**

442 A. Yes. To reflect changing market conditions and the issuance of new wind
443 integration studies, the calculation of the cost to integrate intermittent resources
444 would be periodically updated and presented in the ongoing quarterly compliance
445 filings.

446 **Q. Has the Company independently calculated integration costs for solar**
447 **resources?**

448 A. No. The Company proposes to use the wind integration costs as a proxy for
449 integrating solar at this time.

450 **Q. Does this conclude your direct testimony?**

451 A. Yes.