

1 **Q. Please state your name, business address and present position with**  
2 **PacifiCorp, dba Rocky Mountain Power (the “Company”).**

3 A. My name is Brian S. Dickman. My business address is 825 NE Multnomah St.,  
4 Suite 600, Portland, Oregon 97232. My title is Manager, Net Power Costs.

5 **Q. Are you the same Brian Dickman who filed direct and supplemental direct**  
6 **testimony in this proceeding?**

7 A. Yes.

8 **PURPOSE AND SUMMARY OF TESTIMONY**

9 **Q. What is the purpose of your rebuttal testimony?**

10 A. My rebuttal testimony first responds to certain issues addressed in the  
11 supplemental direct testimony of Mr. Matthew Croft and Mr. Richard S. Hahn of  
12 the Utah Division of Public Utilities (“Division”) and the direct testimony of Dr.  
13 J. Robert Malko of the Utah Industrial Energy Consumers (“UIEC”) related to the  
14 Division’s Audit Report. Next, I respond to various adjustments proposed in the  
15 direct testimony of Mr. Randall J. Falkenberg on behalf of the Office of  
16 Consumer Services (“OCS”). Finally, I discuss the proposals made for additional  
17 information to be provided in future EBA filings.

18 **Q. Do any other Company witnesses also provide rebuttal testimony in response**  
19 **to issues raised by intervenors?**

20 A. Yes. The Company is introducing three additional witnesses: Mr. Stefan A. Bird,  
21 Senior Vice President Commercial & Trading, and Mr. Frank C. Graves, Principal  
22 for The Brattle Group, respond to hedging related issues raised by UIEC; and Mr.  
23 Dana M. Ralston, Vice President of Thermal Generation, responds to the

24 adjustments proposed by the Division and OCS related to plant outages in the  
25 Deferral Period.

26 **Q. Has the Company made any corrections or updates to the EBA deferral**  
27 **amount since its supplemental direct filing on December 13, 2012?**

28 A. No. The Company has not identified any corrections or updates since its  
29 December 13, 2012, filing.

### 30 **AUDIT REPORT ISSUES**

31 **Q. Did the Division file supplemental testimony revising its recommendation in**  
32 **its initial Audit Report?**

33 A. Yes. On December 13, 2012, the Division filed supplemental direct testimony  
34 wherein it updated its recommendations regarding the EBA deferral amount.  
35 Based on the additional information provided by the Company since the initial  
36 Audit Report was filed, the Division recommended two adjustments to the EBA  
37 deferral: a \$0.3 million dollar increase for out-of-period accounting entries and a  
38 \$2.7 million dollar decrease for outages at certain thermal generating facilities.  
39 The Company incorporated the adjustment for out-of-period accounting entries in  
40 its December 13, 2013, supplemental direct filing. Company witness Mr. Ralston  
41 provides rebuttal testimony responding to the recommended reduction due to  
42 thermal generation outages.

43 **Q. Have the various accounting and reconciliation issues raised in the Audit**  
44 **Report been resolved?**

45 A. Yes. Mr. Croft identified seven items, in addition to plant outages, that remained  
46 open in the initial Audit Report. Mr. Croft's testimony confirms that all issues

47 surrounding supporting documentation for power and gas transactions, both  
48 physical and financial, and reconciliation of variances between two power  
49 physical reports have been resolved.

50 Mr. Hahn confirms in his testimony that the Company adequately  
51 explained the non-outage related variance in output from coal and gas generation.  
52 He also explains that the Company provided supplemental information that  
53 summarized short-term transactions by market hub to facilitate a comparison  
54 between actual transactions and modeled transactions in GRID. He says the data  
55 was broken out without consideration of book-outs so he was not able to complete  
56 his comparison. Mr. Hahn comments that he also received helpful information  
57 supporting the purpose of certain power and gas transactions, and will continue to  
58 explore this area of the Company's business in future proceedings.

59 Neither Mr. Croft nor Mr. Hahn recommended any adjustments to the  
60 EBA deferral related to these items.

61 **Q. Do you have any comments regarding the breakout of short-term firm**  
62 **transactions by market hub?**

63 A. Yes. It is important to note that the Company provided transaction level detail for  
64 every short-term purchase and sale transaction with relevant data including points  
65 of delivery and receipt as part of the filing requirements with the original filing.  
66 The supplemental information provided by the Company at Mr. Hahn's request  
67 summarized the detailed transactions into generalized market hubs in a similar  
68 format as the GRID model output. Furthermore, the issue of bookouts was  
69 addressed in the initial Audit Report and the Division confirmed that bookouts

70 have a net impact of zero on the EBA.

71 **Q. Do you agree with UIEC witness Dr. Malko that, based on Mr. Hahn's**  
72 **preliminary assessment, short-term firm purchases and sales have not been**  
73 **shown to be prudently incurred?**

74 A. No. As described above, the Company provided detailed information supporting  
75 the actual short-term firm transactions in the Deferral Period. In addition, the  
76 Company worked with the Division to provide additional information supporting  
77 the short-term firm purchases and sales and participated in follow-up conference  
78 calls to explain the nature of these transactions. In Mr. Hahn's supplemental  
79 testimony he did not recommend any adjustment related to these transactions.

80 **Q. Did Dr. Malko present any of his own evidence supporting an adjustment to**  
81 **short-term purchase and sale transactions?**

82 A. No. With no supporting evidence, Dr. Malko claims that the variance between  
83 forecast and actual short term firm purchases and sales may have been associated  
84 with day trading and should not be recovered through the EBA. The testimony of  
85 Company witness Mr. Bird explains that the Company does not engage in  
86 speculative day trading and Dr. Malko's proposal is without merit.

#### 87 **REBUTTAL OF PROPOSED ADJUSTMENTS**

88 **Q. Please summarize the Company's response to the specific adjustments**  
89 **proposed by the OCS that are addressed in your testimony.**

90 A. My testimony responds to five specific adjustments proposed by the OCS as listed

91 below.<sup>1</sup>

- 92 **1. Direct Current (“DC”) Intertie Contract** – The Company uses its rights on  
93 the DC Intertie to serve customers in Central Oregon. This contract is  
94 essential to system operations in the Company’s western control area. The  
95 Company’s 2011 Integrated Resource Plan (“IRP”) Update relies on the  
96 contract to provide system capacity through 2031, and eliminating the contract  
97 would require the Company to purchase other capacity to serve customers.
- 98 **2. Centralia Point-to-Point (“PTP”) Contract** – The current use of the  
99 Centralia PTP contract represents the most cost-effective use of the contract  
100 capacity under current circumstances. Utilization of the Centralia PTP  
101 contract changed when the Company acquired the Chehalis generating station  
102 and accompanying transmission rights, a transaction that was in the best  
103 interest of customers. The Company has actively managed the Centralia PTP  
104 contract by reselling capacity where possible and redirecting capacity on other  
105 transmission paths.
- 106 **3. Legal Fees at Owned Mines** – The legal expenses described by OCS witness  
107 Mr. Falkenberg are related to ongoing legal matters common to the operation  
108 of the Company’s owned mines. The expenses identified are properly  
109 included in the Deferral Period and are not, as claimed, expenses belonging to  
110 prior periods.
- 111 **4. Huntington Unit 2 Contractor Delay** – Liquidated damages clauses are  
112 routinely included in contractual agreements with contractors performing  
113 planned overhaul work. Mr. Falkeberg’s proposal is an unbalanced penalty to  
114 the Company with no supporting evidence of imprudence.
- 115 **5. Non-owned Wind Integration** – Costs related to providing wind integration  
116 services to Open Access Transmission Tariff (“OATT”) customers are  
117 properly included in the Deferral Period. The Company was diligent in filing a  
118 transmission rate case after the Federal Energy Regulatory Commission  
119 (“FERC”) issued its Notice of Proposed Rulemaking (“NOPR”) establishing  
120 the mechanism for recovering integration services from OATT customers. In  
121 the past two Utah general rate cases the issue of compensation for wind  
122 integration costs has been specifically addressed in settlements signed by OCS  
123 which include these costs and provide for full credit to customers of any  
124 incremental OATT revenue received as a result of the Company’s  
125 transmission rate case.

126 The other Company witnesses will address the remaining adjustments proposed in

---

<sup>1</sup> The OCS approximated the impact of its proposed adjustments on the Utah-allocated EBA balance by applying Utah allocation and sharing percentages, but did not calculate the precise impact including the change to carrying charges.

127 this case, including an adjustment proposed by UIEC to remove natural gas swap  
128 losses, and adjustments for outages at thermal generating units proposed by the  
129 Division and OCS.

130 **DC INTERTIE CONTRACT**

131 **Q. Please explain the adjustment proposed by Mr. Falkenberg to costs**  
132 **associated with the DC Intertie contract.**

133 A. Mr. Falkenberg argues that costs associated with the DC Intertie should be  
134 removed from the Deferral Period because the contract was neither needed nor  
135 economic during the period. He argues that the contract must be imprudent since  
136 the Company only used it to transfer energy 13 times in the Deferral Period. The  
137 impact of the proposed adjustment is a reduction of \$358,171 to the EBA balance.

138 **Q. Please provide some background on the DC Intertie contract.**

139 A. The DC Intertie contract was executed 18 years ago on May 26, 1994, to provide  
140 deliveries of 200 MW of power from Southern California Edison at the Nevada  
141 Oregon Border (“NOB”) under Amendment 1 to the Winter Power Sales  
142 Agreement (“WPSA”). The WPSA was executed on December 14, 1993, and  
143 provided up to 422 MW of power to be delivered to the Company’s west control  
144 area. At the time the WPSA was executed, the Company had sufficient  
145 transmission rights to import 222 MW of power into the west control area. The  
146 agreement provided that if the Company procured additional transmission rights  
147 by June 1, 1993, then it could import the remaining 200 MW to its system. The  
148 Company secured the remaining 200 MW of transmission rights by acquiring 200  
149 MW of transmission capacity on the DC intertie. The Company terminated the

150 WPSA effective January 1, 2002, but the DC Intertie contract remained effective  
151 by its terms.

152 **Q. Is there a benefit in having a contract like the DC Intertie for Company's**  
153 **customers today?**

154 A. Yes. The agreement takes advantage of the load diversity between summer-  
155 peaking California and the winter-peaking Pacific Northwest. The contract  
156 provides a valuable means of securing capacity and energy from California  
157 entities to meet retail loads. Loads in California are relatively low in the winter  
158 when loads in the Company's west control area and the rest of the Pacific  
159 Northwest are at their highest. It is an integral piece of the transmission network  
160 in the west control area for meeting load.

161 The DC Intertie provides firm capacity to the Central Oregon area, an area  
162 with increasing commercial load. There are currently two delivery points serving  
163 the load, neither of which individually can meet peak load: Summer Lake, which  
164 is fed by PACW system energy, and Buckley, which is fed by Colstrip, Hermiston  
165 and the DC Intertie. Colstrip and Hermiston are generation sources subject to  
166 planned and forced outage events, and the DC Intertie provides access to the  
167 California ISO market that can be used to reliably serve load.

168 **Q. Mr. Falkenberg points out that the only energy purchases transacted during**  
169 **the Deferral Period that used the DC Intertie were spot purchases. Is this a**  
170 **cause for concern?**

171 A. No. Mr. Falkenberg's testimony highlights that the transactions utilizing the DC  
172 Intertie during the Deferral Period were real-time transactions used to balance the

173 Company's system. He minimizes the need for these transactions by averaging the  
174 hourly megawatts purchased. In reality, the transactions range from 25 MW up to  
175 the full 200 MW contract capacity. The DC Intertie is a direct connection to the  
176 California ISO and other counter-parties, which operate on a day ahead, hour  
177 ahead and real time basis. The Company can, and does, count on the DC Intertie  
178 for access to a market that provides the Company with the assured ability to  
179 purchase next hour. In the Company's experience, the California ISO is always a  
180 willing counter-party.

181 **Q. Is the DC Intertie contract comparable to the recently expired BPA peaking**  
182 **contract?**

183 A. Yes. The DC Intertie is counted on for reliability purposes and, similar to the  
184 expired BPA peaking contract where the Company had the ability to increase its  
185 power deliveries in the next hour, the firm access to California ISO at NOB  
186 provides the same assurance and additional delivery of power to serve load in the  
187 Company's central Oregon load pocket.

188 **Q. Given the above information, do you agree with Mr. Falkenberg's assertion**  
189 **that the DC Intertie contract is not used and useful?**

190 A. No. In fact, Mr. Falkenberg's testimony shows that the contract is used and  
191 useful. It seems he is changing the standard to be 'not used and useful enough'.

192 **Q. If the contract costs more than the dollar benefit of the transactions that use**  
193 **the contract, why is it appropriate to include the full costs of the DC Intertie**  
194 **agreement in rates?**

195 A. It is needed to serve load. Furthermore, it would be inappropriate to penalize the



196 Company by disallowing costs today based solely on a snapshot-view of the  
197 energy transferred over a resource that was prudently acquired 18 years ago and  
198 which facilitates the delivery of both capacity and energy. By purchasing these  
199 transmission rights, the Company purchased assurance that it can reliably serve its  
200 retail customers loads. The OCS's proposal based on its limited energy-only view  
201 of this contract is similar to arguing that the Company should only be able to  
202 recover insurance premiums when it receives proceeds large enough to fully  
203 offset the premiums.

204 **Q. Mr. Falkenberg claims the Company stated it would not utilize the type of**  
205 **transactions included in the Deferral Period under normal circumstances. Is**  
206 **this true?**

207 A. No. Mr. Falkenberg cites a data request from a Washington general rate case (UE-  
208 100749) wherein the Company described how purchases at the NOB market hub,  
209 the same type of transactions included in the Deferral Period in this case, would  
210 be treated in a *normalized* GRID study. Because GRID has perfect foresight and  
211 represents normalized, not actual, operating conditions, it perfectly optimizes  
212 system operations and in that case did not purchase energy at NOB for the test  
213 year. A perfectly optimized GRID study assuming normalized conditions will by  
214 definition be different than the actual day-to-day operation of the system under  
215 real and varying conditions. In fact, the entire purpose of the EBA mechanism is  
216 to account for these variations from normalized conditions and allow recovery of  
217 actual costs, prudently incurred to serve customers.

218 **Q. Does the Company include purchases at NOB and utilization of the DC**  
219 **Intertie in its Integrated Resource Plan (“IRP”)?**

220 A. Yes. The 2011 IRP Update relies on market purchases from NOB to serve peak  
221 capacity. The Company has shown that it currently utilizes the DC Intertie  
222 capacity and plans to continue relying on the contract to transact in the wholesale  
223 market in order to serve customer load in the future.

224 **Q. Mr. Falkenberg points out that the Washington Utilities and Transportation**  
225 **Commission (“WUTC”) disallowed the costs of the DC Intertie in UE-**  
226 **100749. On what basis were the costs disallowed in that case?**

227 A. The WUTC reasoned that, even if the contract was prudent at its inception, the  
228 Company must show that the resource continues to be used and useful. While Mr.  
229 Falkenberg quotes a portion of the Washington Commission’s order, he omits the  
230 portion that makes clear that the Commission decided this issue prior to the  
231 Company’s modeling change that incorporates the DC Intertie into the GRID  
232 model. The Commission’s decision expressly relies upon the fact that the  
233 contract’s capacity was not reflected in GRID in that case.<sup>2</sup> Since that case,  
234 however, the Company has updated the GRID topology used in Washington cases  
235 to include the DC Intertie contract and access to the NOB market. Mr. Falkenberg  
236 also omits that the Idaho and Oregon Commissions rejected this adjustment in  
237 2011.

238 **Q. Has the cost of the DC Intertie contract already been included in Utah rates?**

239 A. Yes. The Company’s approved Utah rates have included the cost of the DC  
240 Intertie contract for many years. These costs have been specifically included in at

---

<sup>2</sup> *WUTC v. PacifiCorp*, Docket UE-1000749, Order 06, ¶18 (March 25, 2011).

241 least the last 5 general rate cases, since Docket No. 07-035-93. Mr. Falkenberg  
242 noted that the OCS questioned the prudence of these costs in the 2010 and 2011  
243 general rate cases. These cases were both settled with no finding on the prudence  
244 of the DC Intertie. It is important to note that these costs were also included in  
245 Docket No. 09-035-23, the last fully litigated Utah general rate case, and no  
246 adjustment was proposed to remove them at that time.

247 **Q. How should the Commission judge the prudence of this contract?**

248 A. Whether it was prudent to acquire the contract 18 years ago should be judged  
249 based on the information that was known at the time the contract was executed.  
250 The Company's approved rates in Utah have included the DC Intertie for many  
251 years and the Company has demonstrated that it continues to be used and useful  
252 today.

253 **CENTRALIA POINT TO POINT CONTRACT**

254 **Q. Does Mr. Falkenberg propose an adjustment related to the Centralia PTP**  
255 **wheeling contract?**

256 A. Yes. Mr. Falkenberg proposes that the cost of the Centralia PTP contract be  
257 removed from the Deferral Period, which would result in a \$555,984 decrease to  
258 the EBA balance.

259 **Q. What did Mr. Falkenberg present in support of his adjustment to remove the**  
260 **Centralia PTP contract costs?**

261 A. Mr. Falkenberg claims that the Centralia PTP contract is not adequately utilized  
262 and therefore the costs should be removed from the EBA deferral.

263 **Q. Please provide background on the Centralia Point-to-Point wheeling**  
264 **contract.**

265 A. In April 2007, the Company entered into a power purchase agreement with  
266 TransAlta with a delivery rate of up to 200 MW per hour for the three-and-one-  
267 half year period ending December 31, 2010. The power was delivered to the  
268 Company at the C. W. Paul (“Paul”) substation located near the Centralia Coal  
269 plant in Centralia, Washington. The Company needed to enter into a new  
270 wheeling contract with BPA to move the power from the Paul substation to  
271 various load pockets in Oregon and Washington because the Company’s Formula  
272 Power Transmission (“FPT”) wheeling contract with BPA was expiring on June  
273 30, 2007. BPA was no longer offering FPT service at that time and required the  
274 Company to take new service under a PTP contract at prices specified in BPA’s  
275 OATT.

276 **Q. Why would the Company choose a five-year term for the Centralia PTP**  
277 **contract?**

278 A. In 2007, the Company elected a five-year term to assure that it had firm rights to  
279 serve load during a period of potential change to the resource and transmission  
280 portfolio mix and to reduce exposure to the number of parties challenging and  
281 competing for the same transmission capacity. At the time of execution, a five-  
282 year term was perceived to be the standard term for transmission service  
283 agreements that would continually be rolled over, so it discouraged any other  
284 party from competing.

285 **Q. How have circumstances changed since the Centralia PTP was executed in**  
286 **2007?**

287 A. In 2008 the Company took advantage of an opportunity to purchase the Chehalis  
288 generating plant, which is located within approximately 10 miles south of the  
289 Centralia plant. Purchasing the Chehalis plant produced a significant benefit for  
290 the Company's customers, and it included its own transmission rights the  
291 Company could use to move the energy from the plant to its Oregon, Washington  
292 and California load. The economic analysis supporting the Chehalis acquisition  
293 identified that the Centralia PTP contract would no longer need to be extended  
294 once it expired in June 2012.

295 **Q. Did the Company use this contract during the Deferral Period?**

296 A. Yes. The Company has been able to redirect a portion the contract capacity to  
297 displace incremental wheeling purchases from BPA on other transmission paths,  
298 and the Company resold some of the contract rights. These benefits are included  
299 in the EBA deferral.

300 **Q. Does Mr. Falkenberg accurately characterize the Company's use of this**  
301 **contract during the Deferral Period?**

302 A. No. First, Mr. Falkenberg references an exchange transaction with TransAlta that  
303 expired in 2010 and was not a part of the Deferral Period. Furthermore, he  
304 understates the capacity that was redirected (used on other transmission paths) by  
305 the Company, with no reference to the source of his calculation. Mr. Falkenberg  
306 states the Company redirected 41 MW out of the 638 MW contract capacity,

307 when in fact the Company redirected 122 MW.<sup>3</sup> The Company also reassigned  
308 (i.e. sold) an average of 350 MW of capacity to third parties over the deferral  
309 period. When all reassignments and redirects are considered, 74 percent of the  
310 contract was monetized to the benefit of customers.

311 **Q. Has the Centralia PTP contract now expired?**

312 A. Yes. Effective June 2012 the Centralia PTP contract has expired. During the EBA  
313 Deferral Period customers benefitted from the acquisition of Chehalis, and it  
314 would be improper to make a one-sided adjustment to remove the costs of the  
315 Centralia PTP contract during the final months of its term.

316 **Q. Has the cost of the Centralia PTP contract already been included in Utah  
317 rates?**

318 A. Yes. Similar to the DC Intertie contract, the Company's approved rates in Utah  
319 have included the Centralia PTP contract for the past 5 years, since Docket No.  
320 07-035-93. Mr. Falkenberg noted that the OCS questioned the prudence of these  
321 costs in the 2010 and 2011 general rate cases. These cases were both settled with  
322 no finding on the prudence of the Centralia PTP contract. It is important to note  
323 that these costs were also included in Docket No. 09-035-23, the last fully  
324 litigated Utah general rate case, and no adjustment was proposed to remove them  
325 at that time.

326 **Q. Why should customers pay for the last few months of the Centralia PTP  
327 contract?**

328 A. At the time the Company entered into the Centralia PTP contract in 2007 it  
329 viewed purchases from Centralia as a viable long-term source of power to meet its

---

<sup>3</sup> 34 MW firm and 88 MW conditional firm.

330 loads especially given the ability to deliver that power directly to five separate  
331 locations at four distinct load pockets in its western balancing area. The  
332 acquisition of Chehalis in 2008 enhanced the Company's ability to serve load and  
333 enabled it to allow the Centralia PTP contract to expire in June 2012 at the end of  
334 its term. Any evaluation of prudence must recognize the commercial reality that  
335 the Centralia PTP contract would have been difficult or risky to obtain for a  
336 period of less than five years. Because the contract was unavailable on a year-by-  
337 year basis, it should not be evaluated in that manner for ratemaking purposes.  
338 Since the Chehalis acquisition the Company has redirected or reassigned the  
339 Centralia PTP capacity to the extent it reasonably could.

340 **LEGAL FEES**

341 **Q. Please explain Mr. Falkenberg's proposed adjustment for out-of-period legal**  
342 **fees at Company mines.**

343 A. Mr. Falkenberg proposes to remove legal fees from expenses at Company-owned  
344 coal mines that he claims are related to events that took place prior to the Deferral  
345 Period. His adjustment would reduce the EBA balance by \$61,056.

346 **Q. What evidence did Mr. Falkenberg rely on as the basis of his adjustment?**

347 A. Mr. Falkenberg cited no evidence in his testimony, but provided a workpaper  
348 based on the Company's response to data request OCS 2.2. Data request OCS 2.2  
349 asked for a summary of all legal expenses for Bridger Coal Company and Energy  
350 West for issues other than fines and citations. In response to OCS 2.2 legal  
351 expenses are summarized by the month they were paid, and the date each matter  
352 initially arose is identified. Mr. Falkenberg's adjustment removes the amounts

353 during the Deferral Period for each matter identified as initially arising prior to  
354 October 2011.

355 **Q. Do you agree that all costs for matters that initially arose prior to October**  
356 **2011 should be classified as out-of-period costs and removed from the EBA**  
357 **deferral?**

358 A. No. The costs identified as being paid during the Deferral Period are for  
359 contemporaneous services. The Company continues to address many legal matters  
360 that first arose prior to the Deferral Period, and costs for services rendered  
361 continue to be incurred. For example, approximately \$167,000 out of the  
362 \$203,000 total Mr. Falkenberg is proposing to disallow (on a total Company  
363 basis) is related to labor negotiations for soon-to-expire collective bargaining  
364 agreements. OCS 2.1 identifies that the matter first arose in August 2011, but the  
365 negotiations are ongoing and costs continue to be incurred. It is inaccurate to  
366 attribute all of these costs as related to a prior period based on the date the matter  
367 initially arose. Mr. Falkenberg's proposal implies that, in order for the Company  
368 to recover these types of legal expenses, the Company would be required to  
369 anticipate all future expenses for a given matter at the time the issue first arises  
370 and book them prior to actually incurring such expenses. This is contrary to  
371 generally accepted accounting principles and the purpose of the EBA which is  
372 designed to allow recovery of actual costs.

373 **Q. Has the Commission addressed recovery of legal expenses in a previous**  
374 **general rate case?**

375 A. Yes. In Docket No. 09-035-23, the Commission recognized that the Company is



376 subject to continuing litigation from events occurring in the past, and agreed that  
377 depending on the circumstance, such expenses are legitimate and unavoidable.  
378 The Commission further acknowledged a certain level of legal risk is  
379 characteristic in the electric utility industry and that settlement and legal expenses  
380 are unavoidable.

381 **HUNTINGTON UNIT 2 CONTRACTOR DELAY**

382 **Q. Please explain Mr. Falkenberg's proposed adjustment for the Huntington**  
383 **Unit 2 Contractor Delay.**

384 A. Mr. Falkenberg proposes to impute a profit margin on what he claims to be lost  
385 generation when an outage on Huntington Unit 2 took 10 days longer than  
386 anticipated. His adjustment would reduce the EBA balance by \$342,898.

387 **Q. What the basis of his adjustment?**

388 A. Mr. Falkenberg argues that because the Company sought liquidated damages from  
389 the contractor performing the work then the delay must have been imprudent and  
390 the Company should be penalized by reducing NPC by the market value of the  
391 lost energy.

392 **Q. Does Mr. Falkenberg present any evidence that the Company's actions were**  
393 **imprudent?**

394 A. No. Mr. Falkenberg merely points out that the Company sought liquidated  
395 damages because a contractor failed to meet its estimated completion date. He  
396 argues that, even if the Company prudently managed the relationship with the  
397 contractor it should bear the entire cost of the delay. In this instance, completing  
398 the outage after the expected completion date in the contract resulted in

399 approximately \$262,366<sup>4</sup> of liquidated damages on a Utah-allocated basis being  
400 booked as a credit to the capital cost of the overhaul which will be passed back to  
401 customers in the form of a lower rate base. Since customers will receive credit for  
402 the liquidated damages Mr. Falkenberg's proposal amounts to double dipping.

403 **Q. Does the Company regularly include liquidated damages clauses in its**  
404 **external contractor agreements?**

405 A. Yes. Planned outages are major events involving complex inter-dependent  
406 scheduling of internal personnel and external contractors with the goal of rapidly  
407 returning units to service. The Company attempts to negotiate the most cost-  
408 effective contract that will achieve the project milestones. Liquidated damages  
409 clauses are essentially insurance, passing some of the risk of delay from the  
410 Company to contractors and are useful in ensuring contractor's objectives are  
411 aligned with the Company's. However, as with any insurance, liquidated damages  
412 come at a cost in higher overall payments for the contractor services. Therefore,  
413 the Company seeks to include liquidated damages at a level which balances the  
414 overall risk to the outage schedule against contractor costs.

415 **Q. Is Mr. Falkenberg's proposal balanced?**

416 A. No. Mr. Falkenberg makes a one-sided adjustment to penalize the Company for a  
417 schedule delay but does not recommend that an opposite adjustment would be  
418 warranted if an outage is completed earlier than scheduled.

---

<sup>4</sup> \$624,682 total Company.

419 **OATT WIND INTEGRATION**

420 **Q. What is the recommendation of Mr. Falkenberg in regards to costs**  
421 **associated with wind integration for OATT customers?**

422 A. Mr. Falkenberg recommends excluding costs associated with providing wind  
423 integration services to OATT customers from the EBA deferral balance. He  
424 argues that the Company should have sought approval to include charges for this  
425 service in its OATT, and until it does, the costs should not be charged to retail  
426 customers. This adjustment would result in a \$228,111 reduction in the deferral.

427 **Q. Please provide background on this issue.**

428 A. The Company is required to provide services necessary to integrate wind  
429 resources delivered by wholesale customers under federal law and as a function of  
430 being a balancing authority area. FERC's *pro forma* OATT, which the Company  
431 is required to follow, historically has not permitted mechanisms for charging for  
432 this service and has taken a restricted view of the ability to charge transmission  
433 customers delivering wind resources differently than other transmission  
434 customers. Notwithstanding FERC's restrictions on wind integration charges,  
435 customers benefit from the Company being a balancing authority area and the  
436 revenues associated with wheeling for wholesale customers collected through the  
437 OATT. Customers also benefit by having access to Company-owned transmission  
438 for network and PTP service which are necessary to serve load and transact in  
439 wholesale markets.

440 **Q. Was this issue already addressed in the 2010 and 2011 general rate case**  
441 **settlements?**

442 A. Yes. The issue of cost recovery for non-owned wind integration was raised in  
443 Docket Nos. 10-035-124 (the case that set the Base NPC for the Deferral Period  
444 in the EBA) and 11-035-200. The settlements reached in each of these cases  
445 acknowledged that the Company had filed a rate case with FERC to modify its  
446 OATT, and established a procedure to defer and credit back to customers any  
447 incremental revenue received as a result of the pending FERC rate case. The cost  
448 of integrating the non-owned wind resources remained in the test period NPC in  
449 each case. Now Mr. Falkenberg is proposing an adjustment to the EBA deferral  
450 that, despite the previous settlement agreements, removes three months of  
451 integration costs that are already included in rates. It would be improper to allow  
452 these costs in base rates, but disallow them in the EBA.

453 **Q. Does Mr. Falkenberg acknowledge that the Company has filed with FERC**  
454 **for approval of new rates that will charge OATT customers for wind**  
455 **integration?**

456 A. No. Rather than acknowledge the Company's recent FERC filing, Mr. Falkenberg  
457 claims that by October 1, 2011, the Company will have had more than six years  
458 since its 2004 IRP to file with FERC to recover wind integration costs from  
459 wholesale transmission customers. In fact, the Company filed a rate case with  
460 FERC on May 26, 2011, which included updated charges for ancillary services  
461 needed to integrate wind, including a new Schedule 3A governing generator  
462 regulation and frequency response service. FERC accepted the filing, suspended

463 the filing for five months, and allowed the new rates to become effective subject  
464 to refund at the conclusion of the suspension period. The FERC case is currently  
465 in the settlement phase, and revenue under the new rates continues to be subject to  
466 refund.

467 **Q. Mr. Falkenberg points to decisions from the Washington and Idaho**  
468 **Commission disallowing third-party wind integration costs. How do you**  
469 **respond?**

470 A. Most notably, two of these decisions pre-date the filing of the Company's FERC  
471 rate case. In addition, Mr. Falkenberg fails to mention that both this Commission  
472 and the Oregon Public Utility Commission have allowed third-party wind  
473 integration costs in previous orders. Notably in Docket No. 09-035-23 the  
474 Commission acknowledged that the Company did not yet have a FERC-approved  
475 tariff and directed the Company to address the issue prior to its next general rate  
476 case.

477 **EBA ADJUSTMENTS**

478 **Q. Do you have any general comments about the nature of the EBA and the**  
479 **types of adjustments proposed by the OCS in this case?**

480 A. Yes. Three of Mr. Falkenberg's adjustments in this case – his proposals to  
481 disallow costs of the DC Intertie, Centralia PTP contract, and non-owned wind  
482 integration – are really just repeated attempts to disallow these costs entirely, this  
483 time outside of the general rate case process. If the entirety of an issue is again  
484 subject to complete review and disallowance in the EBA after it has been  
485 addressed in a general rate case, it would render the determination of just and

486 reasonable NPC in a general rate case a meaningless exercise. If an issue has  
487 previously been deemed to be reasonably included in base NPC then deviations  
488 from the forecast can and ought to be examined in the EBA, and this annual  
489 review of actual NPC will identify whether the factors that led to the deviation  
490 from base NPC were caused by imprudence on the Company's part. If imprudent  
491 actions on the part of the Company result in increases to actual NPC then it would  
492 be appropriate to disallow recovery of a portion of the difference. If not, the  
493 Company should be allowed to recover the full amount of the difference  
494 consistent with the structure and purpose of the EBA.

495 **FUTURE FILING REQUIREMENTS**

496 **Q. Have any intervening parties recommended that the Company provide**  
497 **additional information in its future EBA filings?**

498 A. Yes. Specifically, the OCS proposed a list of additional filing requirements  
499 consisting of the current filing requirements for the Company's Wyoming Energy  
500 Cost Adjustment Mechanism ("ECAM") and an additional requirement to provide  
501 root cause analysis reports related to outage events occurring in the Deferral  
502 Period. The Division recommended various additional pieces of information  
503 should be provided, including: explanations of why specific transactions were  
504 made; detail on trading strategies, objectives, and instructions given to its traders;  
505 discussion of the interaction between trading strategies and policies; detailed  
506 breakdown of actual purchases and sales; details on long-term purchases.

507 **Q. Is the Company willing to provide additional information with its EBA**  
508 **filings?**

509 A. Yes. The Company recognizes the Utah EBA is a pilot program that will continue  
510 to evolve as it is implemented, and the Company is willing to work with parties to  
511 determine what information would be useful to provide with its EBA filings.  
512 Additional information must be 1) relevant to Utah's EBA, 2) available, and 3)  
513 not duplicative of filing requirements already approved by this Commission. For  
514 example, the Wyoming filing requirements referenced by Mr. Falkenberg include  
515 information about renewable energy credits and SO<sub>2</sub> emission sales, neither of  
516 which are relevant to the Utah EBA. Others require operational data for  
517 generating resources, detail of short term firm transactions, and monthly  
518 accounting for wheeling expenses and revenues, all of which is already provided  
519 as part of the Utah EBA filing requirements. Root cause analyses could only be  
520 provided if they have been completed by the filing of the EBA application each  
521 March.

522 **Q. Do you agree that the list of information identified by the Division should be**  
523 **included as filing requirements in future EBA filings?**

524 A. No. All but two of the issues listed in Mr. Hahn's testimony are not requests for  
525 data. Many are requests for explanations regarding the nature of the Company's  
526 business. Since the filing of his direct testimony where he recommended the list  
527 of additional information, the Company has provided explanations regarding these  
528 types of issues (e.g. why certain trades are made) and explained to Mr. Hahn the  
529 type of informational archives that are available. For these types of issues it would

530 be more appropriate to obtain additional information as needed (i.e. for samples of  
531 transactions) in future filings through the discovery process. The remaining two  
532 items – a detailed breakdown of actual purchases and sales and details on long-  
533 term purchases – were provided in this case, either in discovery or with the  
534 original filing. Details on long-term firm purchases and sales are best obtained  
535 through the individual contracts, and new or modified contracts of this nature are  
536 provided under Wyoming ECAM filing requirement 4.

537 **Q. Does this conclude your testimony?**

538 **A. Yes.**