

1 **Introduction and Purpose of Testimony**

2 **Q. Please state your name, business address and position with PacifiCorp dba**  
3 **Rocky Mountain Power (“Company”).**

4 A. My name is Chad A. Teply. My business address is 1407 West North Temple,  
5 Suite 210, Salt Lake City, Utah. My position is vice president of resource  
6 development and construction for PacifiCorp Energy. I report to the president of  
7 PacifiCorp Energy. Both Rocky Mountain Power and PacifiCorp Energy are  
8 divisions of PacifiCorp.

9 **Q. Please describe your education and business experience.**

10 A. I have a Bachelor of Science Degree in Mechanical Engineering from South  
11 Dakota State University. I joined MidAmerican Energy Company in November  
12 1999 and held positions of increasing responsibility within the generation  
13 organization, including project manager for the 790-megawatt Walter Scott Jr.  
14 Energy Center Unit 4 completed in June 2007. In April 2008, I moved to Northern  
15 Natural Gas Company as senior director of engineering. In February 2009, I  
16 joined PacifiCorp as vice president of resource development and construction, at  
17 PacifiCorp Energy. In this role, I have responsibility for development and  
18 execution of major resource additions and major environmental projects.

19 **Q. What is the purpose of your testimony?**

20 A. The purpose of my testimony is to provide the Commission with information  
21 regarding proposed capital investments in emissions control equipment, namely  
22 selective catalytic reduction (“SCR”) systems, at the Company’s Jim Bridger  
23 Units 3 and 4 facilities in support of the Company’s Request for Approval (the

24 “Request”) of those investments. My testimony also discusses the Company’s  
25 long-term emissions control plan.

26 **Q. Please summarize the results of the economic analyses performed on the**  
27 **environmental investments.**

28 A. As further discussed by Company witness Mr. Rick T. Link in the Docket, the  
29 base case results of the Company’s economic analyses show a [REDACTED]  
30 present value revenue requirement differential (“PVRR(d)”) favorable to  
31 investment in the emissions control investments that are the subject of the  
32 Request, namely SCR systems, and other incremental environmental compliance  
33 projects required to continue operating Jim Bridger Units 3 and 4 as coal-fueled  
34 assets. Mr. Link’s testimony and exhibits support the economic analyses  
35 completed in support of the Request.

36 **Q. Please summarize the topics your testimony addresses.**

37 A. My testimony addresses the following:

- 38 1. the reason why the Company is filing the Request;
- 39 2. the need for the proposed emissions control equipment;
- 40 3. the alternatives considered;
- 41 4. the drivers, risks and planning processes associated with the  
42 Company’s long-term emissions control plan; and
- 43 5. why the proposed emissions control investments are in the best interest  
44 of customers and in the best interest of the state of Utah.

45 **Q. Has the Company filed a similar application in Wyoming in support of these**  
46 **same proposed investments?**

47 A. Yes. The Company has recently filed an application for public convenience and  
48 necessity (“CPCN”) with the Wyoming Public Service Commission. That  
49 application was filed in accordance with paragraph 13.b of the Stipulation and  
50 Agreement (“Stipulation”) approved by the Wyoming Public Service Commission  
51 in Docket 20000-384-ER-10 as it pertains to Major Plant Investments:  
52 Environmental Projects (Stipulation Article 13.b).

53 **Q. Which Rules apply to this Request?**

54 A. Utah Admin. Code R746-440 applies to this Request. The information required by  
55 this Rule is found in the exhibits to my testimony described below and the  
56 testimony of Mr. Link.

57 **Q. What exhibits are provided in support of your testimony?**

58 A. The following exhibits are provided in support of my testimony:

- 59 • Confidential Exhibit RMP\_\_(CAT-1) – including associated exhibit  
60 subparts:
- 61 ○ Confidential Exhibit RMP\_\_(CAT-1.1) – EPC Contract Technical  
62 Specification B-6964, including Appendix 1: Conceptual Design  
63 Drawings, February 1, 2012, Bid Issue
  - 64 ○ Confidential Exhibit RMP\_\_(CAT-1.2) – Initial Capital Cost  
65 Estimates
  - 66 ○ Confidential Exhibit RMP\_\_(CAT-1.3) – Incremental Operational  
67 and Maintenance and Ongoing Capital Costs

- 68           • Exhibit RMP\_\_(CAT-2) – including associated exhibit subparts:
- 69                 ○ Exhibit RMP\_\_(CAT-2.1) – Jim Bridger Plant Property Ownership
- 70                     Key Plan
- 71                 ○ Exhibit RMP\_\_(CAT-2.2) – Surrounding Site Information
- 72                 ○ Exhibit RMP\_\_(CAT-2.3) – Permits
- 73           • Exhibit RMP\_\_(CAT-3) – including associated exhibit subparts:
- 74                 ○ Exhibit RMP\_\_(CAT-3.1) – Soil Engineering and Geologic
- 75                     Investigations for Jim Bridger Power Plant, Woodward-Clyde and
- 76                     Associates, Volumes I, II and III, September 30, 1970
- 77                 ○ Exhibit RMP\_\_(CAT-3.2) – Jim Bridger Power Plant
- 78                     Geology/Hydrogeology
- 79                 ○ Exhibit RMP\_\_(CAT-3.3) – Operating Mineral Deposits
- 80                 ○ Exhibit RMP\_\_(CAT-3.4) – Topography of Site and Surrounding
- 81                     Area
- 82           • Confidential Exhibit RMP\_\_(CAT-4) – including associated exhibit
- 83                     subparts:
- 84                 ○ Exhibit RMP\_\_(CAT-4.1) – Overview of PacifiCorp’s
- 85                     Environmental Control Plan
- 86                 ○ Exhibit RMP\_\_(CAT-4.2) – Known Regulatory Drivers and
- 87                     Environmental Projects
- 88                 ○ Exhibit RMP\_\_(CAT-4.3) – Mercury and Air Toxics Standards
- 89                     Projects
- 90                 ○ Exhibit RMP\_\_(CAT-4.4) – Coal Combustion Residuals Projects

- 91                   ○ Exhibit RMP\_\_(CAT-4.5) – Potential Impacts of Environmental  
92                   Regulation on the U.S. Generation Fleet
- 93                   ○ Exhibit RMP\_\_(CAT-4.6) – Jim Bridger Units 3 and 4 Projected  
94                   Emissions Reductions
- 95                   • Exhibit RMP\_\_(CAT-5) – Resolution on the Role of State Regulatory  
96                   Policies in the Development of Federal Environmental Regulations
- 97                   • Confidential Exhibit RMP\_\_(CAT-6) – 2011 Integrated Resource Plan  
98                   Supplemental Coal Replacement Study, September 21, 2011
- 99                   • Confidential Exhibit RMP\_\_(CAT-7) – 2011 Integrated Resource Plan  
100                  Update, March 30, 2012
- 101                  • Confidential Exhibit RMP\_\_(CAT-8) – Major Contracts
- 102                  • Confidential Exhibit RMP\_\_(CAT-9) – Template Turnkey Contract for  
103                  Engineering, Procurement and Construction Services For Selective Catalytic  
104                  Reduction System Project for Jim Bridger Plant Units 3 and 4, Revision: RFP  
105                  Version – PAC Rev. 2-17-2012.

106   **Background Information and Basis for the Projects**

107   **Q.   Did the Company recently seek authorization in Wyoming, similar to this**  
108   **Request, for SCR and baghouse systems to be installed at the Company’s**  
109   **Naughton Unit 3?**

110   A.   Yes. The Company filed a similar CPCN application for SCR and baghouse  
111   systems to be installed at the Naughton Unit 3 in Wyoming. That docket is  
112   Wyoming Docket No. 20000-400-EA-11 (Record No. 12953). Ultimately,  
113   however, given that project’s particular economics, the Company withdrew that

114 application and is instead pursuing natural gas conversion of that unit.

115 **Q. What are the key drivers that result in a recommendation to invest in**  
116 **emissions control equipment at Jim Bridger Units 3 and 4, versus pursuing**  
117 **gas conversion as proposed for Naughton Unit 3?**

118 A. The key drivers resulting in a different decision are:

119 1. There is a significant difference in capital investment costs associated  
120 with the required emissions control retrofit projects for Jim Bridger  
121 Units 3 and 4. Significantly, the cost on a dollars per kilowatt basis is  
122 approximately half of that required for the Naughton Unit 3 retrofits  
123 because of the lack of baghouse requirements for Jim Bridger Units 3  
124 and 4 and the larger generation capacity of the Jim Bridger units.

125 2. There are also differences in levelized annual operating costs and run-  
126 rate capital costs between the individual units. The differences in  
127 ongoing costs between gas conversion and continued coal operation  
128 for Naughton Unit 3 as compared to Jim Bridger Units 3 and 4 are  
129 primarily driven by lower operational and maintenance costs at the Jim  
130 Bridger units when fueled by coal as compared to Naughton Unit 3.

131 Each of these drivers is also discussed in Mr. Link's testimony.

132 **Q. What significant developments have occurred regarding environmental**  
133 **regulations affecting Jim Bridger Units 3 and 4 since the Naughton Unit 3**  
134 **CPCN filings?**

135 A. The U.S. Environmental Protection Agency ("EPA") has proposed action on  
136 Wyoming's Regional Haze State Implementation Plan ("SIP") as it pertains to

137 oxides of nitrogen (“NO<sub>x</sub>”). EPA recommends approval of the SCR and low NO<sub>x</sub>  
138 burner installations on Jim Bridger Units 3 and 4 as Best Available Retrofit  
139 Technology (“BART”) within the deadlines prescribed in the state’s SIP as  
140 associated permits. EPA’s proposed action on Wyoming’s Regional Haze SIP as  
141 it pertains to sulfur dioxide (“SO<sub>2</sub>”), recommends approval of the state’s SIP in  
142 this regard, which incorporates the established emissions limits assigned to the  
143 Jim Bridger Units 3 and 4 scrubbers as currently configured.

144 The final Mercury and Air Toxics Standards (“MATS”) were published in  
145 the *Federal Register* on February 16, 2012, with an effective date of April 16,  
146 2012, and require that new and existing coal-fueled facilities achieve emission  
147 standards for mercury (“Hg”), acid gases and other non-mercury hazardous air  
148 pollutants. Existing sources are required to comply with the new standards by  
149 April 16, 2015. Individual sources may be granted up to one additional year, at  
150 the discretion of the Title V permitting authority, to complete installation of  
151 controls or for transmission system reliability reasons.

152 The Company believes that its emissions reduction projects completed to  
153 date on Jim Bridger Units 3 and 4 are consistent with the EPA's MATS and will  
154 support the Company’s ability to comply with the final rule's standards for acid  
155 gases and non-mercury metallic hazardous air pollutants. The Company will be  
156 required to take additional actions to reduce mercury emissions through the  
157 installation of controls and use of reagent injection at Units 3 and 4 to otherwise  
158 comply with the final rule's standards. Budgeted costs for these additional actions  
159 have been incorporated into the financial analyses supporting the Request.

160 In April 2012, the EPA proposed new source performance standards for  
161 new fossil-fueled generating facilities that would limit emissions of CO<sub>2</sub> to  
162 1,000 pounds per megawatt hour. The EPA indicated in its proposal that it does  
163 not have sufficient information to establish greenhouse gas (“GHG”) new source  
164 performance standards for existing, modified or reconstructed units and has not  
165 established a schedule for when these units, or other existing sources, will be  
166 regulated. Until standards for existing, modified or reconstructed units are  
167 finalized, the impact on the Company’s existing facilities cannot be determined.

168 On July 24, 2012, the EPA provided notice that the final rule affecting  
169 power plant cooling water intake structures has been delayed. The EPA had been  
170 under court order to issue a final rule by July 27, 2012; however, a modified  
171 settlement agreement has delayed issuance of the final rule until June 27, 2013.  
172 The rulemaking pertains to the protection of aquatic wildlife affected by the  
173 operation of cooling water intake structures.

174 **Q. Do any of the environmental regulation developments described above alter**  
175 **the Company’s recommendation and request in the Request to invest in the**  
176 **emissions control retrofits described herein?**

177 A. No.

178 **Q. What is the status of the Company’s procurement effort underlying this**  
179 **request?**

180 A. In February 2012, the Company transmitted engineer, procure, construct (“EPC”)  
181 contract request for proposal (“RFP”) packages to approximately 26 potential  
182 technology providers, engineers and constructors that were prequalified by the



183 Company as being capable of completing various components of the EPC contract  
184 scope. The RFP packages included a template contract and exhibits, RFP  
185 instructions, and a comprehensive technical specification. In order to execute the  
186 full EPC contract scope, the invited entities generally formed teams to respond  
187 that include a technology provider, a “balance of project” engineer and a  
188 constructor. A copy of the template contract is attached as Confidential Exhibit  
189 RMP\_\_(CAT-9).

190 **Q. What is the Company’s anticipated schedule for completing this major**  
191 **procurement effort?**

192 A. The Company is currently evaluating the proposals received from the five EPC  
193 contract teams that responded to the Company’s RFP and expects that it will be  
194 able conclude the evaluation and subsequent negotiations with the least cost  
195 evaluated contractor by [REDACTED]. The contract will be negotiated such that  
196 notice to proceed to the selected contractor will be released by [REDACTED] upon  
197 receipt of internal Company approvals, necessary permits, and Commission  
198 orders from the states of Utah and Wyoming, including the order expected to  
199 result from this Request. The Company believes that Spring 2013 is the latest time  
200 in which it can begin work on the Project and effectively meet its deadlines.

201 **Q. How has the Company calculated the estimated project capital cost used to**  
202 **support this Request and its underlying analyses?**

203 A. The Company’s estimated project capital cost used to support this Request and its  
204 underlying analyses includes line item project execution costs based on engineer’s  
205 estimates and a “calibrated” cost for the EPC contract based on initial bids

206 received from the competitive RFP process. The various estimate components  
207 were compiled line by line and are provided in Confidential Exhibit  
208 RMP\_\_\_(CAT-1.2) for reference and the cost analysis is discussed at Confidential  
209 Exhibit RMP\_\_\_(CAT-1). In addition to the EPC contract, a list of other major  
210 contracts necessary to complete the Project is attached as Confidential Exhibit  
211 RMP\_\_\_(CAT-8).

212 [REDACTED]  
213 [REDACTED]  
214 [REDACTED]  
215 [REDACTED]  
216 [REDACTED]  
217 [REDACTED]

218 **Q. Will the Company confirm that the final negotiated contract cost remains**  
219 **aligned with the Company’s estimated project capital cost assumptions used**  
220 **to support this Request prior to completion of this Docket?**

221 A. Yes. Pursuant to the anticipated procurement schedule described above, the  
222 Company will confirm that the final negotiated contract cost remains aligned with  
223 the Company’s estimated project capital cost assumptions used to support this  
224 Request prior to completion of this Docket.

225 **Description of Jim Bridger Plant and Projects**

226 **Q. Describe the Jim Bridger plant and the operating features of Units 3 and 4.**

227 A. The Jim Bridger plant consists of four coal fueled units which are two-thirds co-  
228 owned by PacifiCorp and one-third co-owned by the Idaho Power Company. The

229 plant is maintained and operated by PacifiCorp Energy. Water for operation is  
230 conveyed approximately 40 miles through a pipeline originating at a diversion  
231 from the Green River. Unit 3 began commercial operation in 1976 and Unit 4  
232 followed in 1979. Unit 3 and Unit 4 have nominal net (or “net reliable”)   
233 generation capacities of 523<sup>1</sup> and 530 megawatts (“MW”) respectively, of which  
234 the corresponding PacifiCorp two-thirds share 349 and 353 MW. Both units are  
235 configured with Alstom (formerly Combustion Engineering) controlled  
236 circulation, tangentially fired, pulverized coal boilers and General Electric steam  
237 turbine-generators. Nominal steam conditions are 2,400 pounds per square inch  
238 gauge pressure at 1,000 degrees Fahrenheit (“F”) at the turbine-generator throttle  
239 valve. Both units are configured with closed loop circulating water cooling  
240 systems that include mechanical draft cooling towers and electrostatic  
241 precipitators. Unit 4 was originally equipped with a sodium-based wet flue gas  
242 desulfurization (“FGD”) system, and Unit 3 was retrofitted in 1985 with a  
243 sodium-based wet FGD system.

244 The Plant has been, and remains, integral to the Company’s charge of  
245 providing electrical service to its customers, not only in Wyoming, but also in  
246 Utah and the other states served by the Company. The Rocky Mountain Power  
247 Jim Bridger substation is contiguous to the plant and connects six transmission  
248 lines: Populus #1 at 345 kilovolts (“kV”), Populus #2 at 345 kV, Threemile Knoll  
249 at 345 kV, Rock Springs at 230 kV, Point of Rocks at 230 kV and Mustang at 230

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<sup>1</sup> On February 22, 2012, a Unit 3 re-rating from 530 to 523 MW was executed. The economic evaluation represented herein was based on an assumed Unit 3 total net reliable capacity of 530 MW and accounting for the incremental increase in auxiliary power consumption by the addition of the SCR system on each unit.

250 kV. The Plant is dispatched on a system wide basis to serve PacifiCorp customers,  
251 including Utah customers.

252 The plant is adjacent to PacifiCorp's and Idaho Power's co-owned Jim  
253 Bridger mine, which supplies approximately six million tons per year of sub-  
254 bituminous coal to the plant along a 2.4-mile long, 42-inch wide overland belt  
255 conveyor at a rate of approximately 1,500 tons per hour. An additional  
256 approximately three million tons per year of sub-bituminous coal is delivered to  
257 the plant from other mines in southwestern Wyoming via rail or truck. Coal  
258 combustion residuals ("CCR") are disposed of on plant property in a solid waste  
259 landfill and a FGD waste surface impoundment.

260 The Plant currently employs approximately 327 personnel, including  
261 approximately 262 union craft personnel represented by the Utility Workers  
262 Union of America Local 127.

263 **Q. Please provide a general description of the emissions control investments**  
264 **included in the Company's long-term emissions control plan and the benefits**  
265 **gained from the investments.**

266 A. The emissions control equipment investments included in the Company's long-  
267 term emissions control plan primarily result in the reduction of SO<sub>2</sub>, NO<sub>x</sub>, Hg,  
268 and particulate matter ("PM") emissions from generation facilities subject to  
269 federal and state emissions requirements. The Company has developed and  
270 executed its emissions control plan with a focus on maintaining a reasonable  
271 balance between protecting the interests of customers, meeting the obligation to  
272 be in a position to serve the current and reasonably projected demands of our

273 customers, and complying with environmental requirements, all in the face of an  
274 uncertain regulatory environment.

275 The Company's environmental projects are required to comply with  
276 existing Regional Haze Rules, Regional SO<sub>2</sub> Milestone and Backstop Trading  
277 Programs, National Ambient Air Quality Standards, and New Source Review  
278 requirements. The projects are also required to comply with stand-alone  
279 requirements in state SIPs, BART permits, construction permits, and approval  
280 orders enforceable by the laws of the respective states. The projects completed to  
281 date and/or currently permitted also position the Company well to comply with  
282 the EPA's recently finalized MATS standards.

283 **Q. Please describe the specific emissions control investments planned at Jim**  
284 **Bridger Units 3 and 4 for which the Company is seeking approval.**

285 A. The Jim Bridger Units 3 and 4 emissions control investments proposed in the  
286 Request are SCR systems and associated ancillary equipment for each unit. Each  
287 SCR system would be comprised of two separate universal reactors, with multiple  
288 catalyst levels; inlet and outlet ductwork; a shared ammonia reagent system; an  
289 economizer upgrade; structural reinforcement of the boiler and flue gas path  
290 ductwork and equipment; and extension of the existing plant distributed control  
291 system ("DCS"). An induced draft ("ID") fan upgrade and an associated auxiliary  
292 power system variable frequency drive ("VFD") insertion is required on Unit 4  
293 only. Details are further described in Confidential Exhibit RMP\_\_(CAT-1) to  
294 my testimony.

295 **Q. Please explain the decision on timing of the emissions control equipment**  
296 **investments at Jim Bridger Units 3 and 4.**

297 A. Pursuant to the Regional Haze Rules, Wyoming has imposed environmental  
298 standards under which the SCR systems are required to be installed at Bridger  
299 Units 3 and 4 for those Units to be able to continue to operate beyond 2015 and  
300 2016 respectively. The Company's "Best Available Retrofit Technology" permit  
301 for the Bridger facility issued by Wyoming's Department of Environmental  
302 Quality on December 31, 2009 (the "BART Permit) required the Company to  
303 submit permit applications for the installation of SCR on Jim Bridger Units 3 and  
304 4 by 2015 and 2016, respectively, under the state of Wyoming's Regional Haze  
305 Long-Term Strategy. The Company appealed these requirements; ultimately  
306 reaching a settlement agreement with the Wyoming Department of Environmental  
307 Quality, Air Quality Division in November 2010 (the "BART Settlement  
308 Agreement"). The BART Settlement Agreement requires the Company to install  
309 SCR or alternative add-on NOx control systems on Unit 3 by the end of 2015 and  
310 on Unit 4 by the end of 2016 to comply with required NOx emission limits. The  
311 Wyoming Regional Haze 309(g) State Implementation Plan (the "Wyoming SIP")  
312 issued on January 7, 2011, also includes these requirements. Specifically, the  
313 BART Settlement Agreement and the Wyoming SIP require NOx emission limits  
314 of 0.07 pounds per million British thermal units ("lb/mmBtu) to be achieved on  
315 Unit 3 by the end of 2015 and on Unit 4 by the end of 2016 via the installation of  
316 SCR or alternative add-on NOx control systems; with SCR being the emissions  
317 control technology solution identified during the state's BART-determination

318 process as producing the required results. The Company has filed its construction  
319 permit applications with the WDEQ reflecting these requirements.

320 Moreover, the EPA proposed to approve these requirements in a notice  
321 published in the *Federal Register* on June 4, 2012. Final action by the EPA is  
322 expected by mid-October 2012; EPA's expected final approval would make these  
323 emission reduction requirements at Jim Bridger Units 3 and 4 federally  
324 enforceable as well.

325 **Q. Has the Company provided analyses of the Jim Bridger Units 3 and 4**  
326 **emissions control investments versus other compliance alternatives to**  
327 **demonstrate that the projects are the least-cost, adjusted for risk, outcome**  
328 **for its customers?**

329 A. Yes. The analyses completed by the Company support retrofitting Jim Bridger  
330 Units 3 and 4 with emissions control equipment to allow ongoing coal fueled  
331 energy production from this facility through the depreciable life currently  
332 approved for ratemaking as the least-cost, adjusted for risk, outcome for  
333 customers. The testimony of Mr. Link provides additional detail in this regard.

### 334 **Jim Bridger Units 3 and 4 Alternatives and Regulations**

#### 335 **Compliance Alternatives**

336 **Q. Does the Company focus solely on investment in emissions control equipment**  
337 **as a means of environmental compliance?**

338 A. No. As part of the Company's compliance planning efforts, consideration is given  
339 to selection of appropriate emissions control technologies as well as alternate  
340 compliance options such as retirement of a unit and replacing it with market

341 power purchases, procurement of replacement generation, and converting a unit to  
342 be fueled with natural gas. The results of these analyses are discussed further in  
343 the testimony of Mr. Link.

344 **Q. Does the Company believe that it has appropriately assessed the cost**  
345 **effectiveness of the emissions control technologies selected?**

346 A. Yes. Beyond the analyses described in Mr. Link's testimony and before  
347 determining to proceed with the proposed emissions control investments, the  
348 Company considered the cost effectiveness of alternate compliance technologies.  
349 Measures of capital cost on a dollars per ton of pollutant removed have been  
350 reviewed, which is applied specifically as part of Wyoming's BART  
351 determination process.

352 **Q. Has the Company applied least-cost, risk adjusted, principles to selection of**  
353 **its emissions control investments?**

354 A. Yes. The various analyses discussed in my testimony and in the testimony of Mr.  
355 Link all demonstrate application of least-cost, risk adjusted, principles by the  
356 Company in support of the Request.

357 **Q. Does the Company need to make the investments for Jim Bridger Units 3 and**  
358 **4 if it expects to continue operating these Units?**

359 A. Yes. In order to comply with the requirements that are set forth in the facility's air  
360 quality permit applications and the state of Wyoming's Regional Haze SIP, it is  
361 necessary to install and operate the controls in question. The Company has an  
362 obligation to operate its facilities in compliance with its permit requirements and  
363 the applicable laws and regulations, as well as satisfy the Company's other



364 statutory and regulatory requirements. Installing and operating the proposed  
365 emissions control equipment that allows the units to continue operating is the  
366 least-cost, adjusted for risk, option to meet all the applicable requirements, as  
367 indicated by the Company's analyses.

368 **Q. What is the currently approved depreciable life for ratemaking purposes of**  
369 **Jim Bridger Units 3 and 4?**

370 A. Both Unit 3 and 4's currently approved depreciable life, for ratemaking purposes,  
371 is through 2037, except for in Oregon which utilizes 2025. The Company  
372 currently reviews the depreciable lives of its assets every five years.

373 **Q. What other factors does the Company consider?**

374 A. Factors such as ongoing compliance with existing operating requirements, fuel  
375 supply flexibility, equipment end of life considerations, and operational  
376 efficiencies are also factors typically included in the Company's investment  
377 decisions.

378 **Q. How has fuel supply flexibility factored into planning of emissions control**  
379 **investments?**

380 A. Since the Jim Bridger plant is primarily a mine-mouth facility, fuel supply design  
381 flexibility has been focused on establishing appropriate fuel quality design ranges  
382 representative of potential fuel quality to be received from the mine. It is expected  
383 that secondary coal reserves in the area of the Jim Bridger facility demonstrate  
384 similar fuel quality characteristics. In addition to primary and secondary coal  
385 sources, the Company is incorporating design parameters into the Jim Bridger  
386 SCR systems to accommodate Power River Basin ("PRB") coals to allow future

387 PRB coal switching to remain a viable long-term planning alternative with limited  
388 modifications required to the SCR systems.

389 **Q. What other operational considerations have factored into planning of**  
390 **emissions control investments?**

391 A. The Company has considered several other operational factors in its project  
392 planning including the following: planned maintenance outage cycles, local  
393 weather conditions, urea costs, ammonia handling safety, ammonia injection grid  
394 tuning, ammonia slip effects, catalyst activity testing, catalyst lifecycle, catalyst  
395 cleaning, ash particle sizes, long-term operational and maintenance (“O&M”)  
396 costs, run-rate capital costs, and emerging CCR disposal requirements.

397 **Regional Haze Rules**

398 **Q. Please describe the primary environmental regulation requiring emission**  
399 **control investments at the Jim Bridger Units 3 and 4.**

400 A. Through the 1977 amendments to the Clean Air Act, Congress set a national goal  
401 for visibility to remedy impairment from man-made emissions in designated  
402 national parks and wilderness areas; this goal resulted in development of the  
403 Regional Haze Rules, adopted in 2005 by EPA. The first phase of these rules  
404 trigger BART reviews for all coal-fired generation facilities built between 1962  
405 and 1977 that emit at least 250 tons of visibility-impairing pollution per year.  
406 Visibility-impairing pollutants include SO<sub>2</sub>, NO<sub>x</sub> and PM. The Company owns  
407 and operates 14 units that meet the construction and emissions threshold criteria  
408 and are, therefore, “BART-eligible units.” Pursuant to federal regulations at 40  
409 *Code of Federal Regulations* (“CFR”) 51.308(e)(1)(ii), each state is required to

410 determine which BART-eligible sources are also “subject to BART.” BART-  
411 eligible sources are subject to BART if they emit any air pollutant that may  
412 reasonably be anticipated to cause or contribute to impairment of visibility in any  
413 designated national park or wilderness area. The investments in emissions control  
414 equipment at the Company’s BART-eligible units, including Jim Bridger Units 3  
415 and 4, have been determined by the state environmental regulators to be necessary  
416 after considering available technology; costs of compliance; energy and non-air  
417 quality environmental impacts; existing control equipment and the remaining  
418 useful life of the facility; and the degree of improvement in visibility reasonably  
419 anticipated to result from the use of such technology.

420 **Q. Has the Company undertaken reasonable efforts to ensure that**  
421 **environmental regulators consider the risks associated with requiring**  
422 **investments in certain emissions controls prior to knowing the nature and**  
423 **extent of control requirements for other emissions?**

424 A. Yes. The Company filed an appeal of certain BART permits in Wyoming for this  
425 exact reason, including those requiring SCR for NO<sub>x</sub> emissions control on Jim  
426 Bridger Units 3 and 4. Wyoming was the first state to make the determination that  
427 BART required the installation of SCR controls for NO<sub>x</sub> emissions, and also to  
428 impose long-term strategy requirements for SCR in a BART permit. The  
429 Company disagreed with the determination that SCR was BART and asserted that  
430 Appendix Y of 40 CFR Part 51 did not contemplate the installation of post-  
431 combustion controls. The Company further disagreed that a long-term strategy  
432 requirement could be included in a BART permit.

433                    Additionally, the Company was concerned that other environmental laws  
434                    and or regulations could impact the Company’s facilities affected by Wyoming’s  
435                    BART determinations in a way that impacted the economic analysis associated  
436                    with the installation of the contemplated controls. These requirements not only  
437                    include greenhouse gas reduction requirements, but also a host of regulatory  
438                    initiatives underway by EPA, including the outcome of pending CCR regulation  
439                    and MATS for mercury and non-mercury hazardous air pollutants (“HAPS”). Due  
440                    to the uncertainty associated with the potential impact of these rules on the  
441                    Company’s facilities, the Company appealed the BART permits to ensure that  
442                    these and other issues were considered in the agency’s decision and, to the extent  
443                    these issues had an impact on long-term viability of the facilities, the economic  
444                    analysis of adding emission reduction equipment was properly reflected.

445    **Q.    Has this appeal been resolved?**

446    A.    Yes. In November 2010, PacifiCorp settled the Wyoming BART appeal to resolve  
447                    the matter in a way that did not require more controls and impose additional costs  
448                    earlier than originally proposed in the Wyoming Department of Environmental  
449                    Quality’s (“Wyoming DEQ”) BART permits. To provide maximum flexibility in  
450                    the event that other environmental requirements or uncertainties arose, PacifiCorp  
451                    and the Wyoming DEQ included terms in the Bart Settlement Agreement to  
452                    address a modification if future changes in either federal or state requirements or  
453                    technology would materially alter the emissions controls and rates that would  
454                    otherwise be required.

455 **Q. Please describe the efforts taken to evaluate available emissions control**  
456 **technologies.**

457 A. As part of the BART review of each facility, the Company evaluated several  
458 technologies on their ability to economically achieve compliance and support an  
459 integrated approach to control criteria pollutants (*e.g.* SO<sub>2</sub>, NO<sub>x</sub>, and PM for the  
460 facility), if it were to continue to operate and to burn coal. The BART analyses  
461 reviewed available retrofit emission control technologies and their associated  
462 performance and cost metrics. Each of the technologies was reviewed against its  
463 ability to meet a presumptive BART emission limit based on technology and fuel  
464 characteristics. The BART analyses outlined the available emission control  
465 technologies, the cost for each and the projected improvement in visibility which  
466 can be expected by the installation of the respective technology. For each unit or  
467 source subject to BART, the state environmental regulatory agencies identify the  
468 appropriate control technology to achieve what the air quality regulators  
469 determine are cost-effective emission reductions. The state's BART determination  
470 for Jim Bridger Units 3 and 4, including the SCR projects as discussed herein, is  
471 discussed further in Confidential Exhibit RMP\_\_\_(CAT-4) and has been  
472 incorporated into the BART permits issued for the facility as well as the  
473 Wyoming Regional Haze SIP. Once the appropriate BART technology was  
474 identified, the Company moved forward with its permitting and competitive  
475 bidding processes to specify, evaluate and ultimately select the preferred provider  
476 for the projects. Evaluation and selection of the preferred provider for the projects  
477 has not yet been completed.

478 **Q. Have emerging environmental regulations been factored into the evaluation**  
479 **of Jim Bridger Units 3 and 4 emissions control investments?**

480 A. Yes. Emerging environmental regulations; specifically MATS regulations,  
481 proposed CCR regulations, proposed Clean Water Act 316(b) water intake  
482 rulemaking, and CO<sub>2</sub> emissions costs sensitivities have been considered in the  
483 Jim Bridger Units 3 and 4 analyses. Proxy compliance costs associated with  
484 potential effluent guidelines have not been incorporated, as information that  
485 would offer insight into the reasonably anticipated requirements of that proposed  
486 rulemaking effort has not been made available.

487 **Mercury and Air Toxics Standards - MATS**

488 **Q. What is the Company's current assessment of potential impacts of MATS**  
489 **regulations on Jim Bridger Units 3 and 4?**

490 A. The Company believes that its emissions reduction projects completed to date on  
491 Jim Bridger Units 3 and 4 are consistent with the EPA's MATS and will support  
492 the Company's ability to comply with the final rule's standards for acid gases and  
493 non-mercury metallic HAPS. The MATS standards (in general terms):

- 494 • 1.2 pounds per trillion British thermal unit ("lb/TBtu") for mercury;
- 495 • 0.0020 pounds per million British thermal unit ("lb/mmBtu") (0.02  
496 pounds per megawatt-hour ("lb/MWh")) for acid gases or a surrogate  
497 0.20 lb/mmBtu SO<sub>2</sub> limit; and
- 498 • individually prescribed limits for non-mercury metals or a surrogate  
499 0.030 lb/mmBtu (0.3 lb/MWh) filterable particulate matter limit.

500 While the Jim Bridger Units 3 and 4 SCR projects required by the state of  
501 Wyoming's permits and Regional Haze SIP will not directly control emissions  
502 required to support MATS compliance, the units are otherwise positioned well to  
503 comply with the standards for acid gases and non-mercury metallic HAPS. As  
504 discussed previously, the Company will be required to take additional actions to  
505 reduce mercury emissions through the installation of controls and use of reagent  
506 injection at Jim Bridger Units 3 and 4 to otherwise comply with the final rule's  
507 standards.

508 **Q. What is the Company's current assessment of additional actions the**  
509 **Company will need to take to comply with MATS mercury emissions**  
510 **regulations on Jim Bridger Units 3 and 4?**

511 A. The Company's current assessment of MATS mercury emissions regulations  
512 suggests that for Jim Bridger Units 3 and 4 it will be necessary to add a coal  
513 additive, namely calcium bromide ("CaBr<sub>2</sub>"), to oxidize mercury and then add a  
514 scrubber additive to prevent readmission of mercury in the scrubber system. The  
515 potential exists to reduce the coal additive requirements due to the SCR and the  
516 SCR catalyst oxidizing the vapor phase mercury, but that potential is not currently  
517 being counted on as a compliance mechanism. Current plans do not anticipate  
518 changing waste disposal practices after installation and use of the above additives.  
519 The SCR is not expected to affect the need for a scrubber additive. The costs of  
520 the mercury emissions control systems have been incorporated into the financial  
521 analyses completed in support of the Request.

522 **Proposed Coal Combustion Residuals Regulations - CCR**

523 **Q. What is the Company's current assessment of potential impacts of proposed**  
524 **EPA CCR regulations on Jim Bridger Units 3 and 4?**

525 A. As the Company assesses decisions to continue to invest in its coal fueled  
526 generation assets, it is important to note that the Company will be faced with  
527 certain CCR storage, handling, and long-term management costs at its existing  
528 facilities whether the facilities continue to operate or not. Therefore, the Company  
529 continually updates its CCR-related costs and asset retirement obligations in its  
530 planning processes.

531 In response to the proposed EPA rulemaking regarding CCR, the  
532 Company has updated its CCR-related costs and asset retirement obligations on a  
533 preliminary basis to incorporate proposed Subtitle D or near-Subtitle D  
534 infrastructure requirements, which will serve as a planning proxy for the  
535 Company until such time as EPA responds to the completed public comment  
536 period for CCR regulations. It is currently anticipated that compliance with final  
537 CCR rules promulgated as a result of the ongoing EPA effort will be required five  
538 years after final rulemaking, or by late-2017 at the earliest, based on the EPA's  
539 current intent. Until a final rule is promulgated, the cost, timing, equipment,  
540 monitoring, and recordkeeping to comply with the rule cannot be fully  
541 ascertained. However, the costs of the Company's proxy CCR Subtitle D  
542 compliance projects have been incorporated into the analyses. The Company has  
543 also incorporated appropriate CCR design provisions and compliance planning  
544 into the technical specifications for the Jim Bridger Units 3 and 4 SCR systems.



545 **Q. Has the Company participated in the public comment period associated with**  
546 **the EPA’s proposed CCR regulations?**

547 A. Yes. The Company has filed written comments in the EPA rulemaking on this  
548 matter, Docket ID No. EPA-HQ-RCRA-2009-0640, and also provided comments  
549 at one of the EPA’s public hearings, held in Denver, Colorado. In general, the  
550 Company’s perspective is that the Subtitle C hazardous waste regulatory approach  
551 proposed by the EPA would lead to a myriad of draconian results for all utilities  
552 and the U.S. economy, as agricultural, transportation, infrastructure, and  
553 construction benefits of CCR use would be halted. PacifiCorp vigorously supports  
554 the development of CCR as a non-hazardous waste under the Resource  
555 Conservation and Recovery Act (“RCRA”) Subtitle D non-hazardous waste rule.  
556 The uncertainty surrounding the breadth of Subtitle C impacts on the industry and  
557 the economy makes attempting to analyze the associated economics unproductive.  
558 Therefore, PacifiCorp has not completed specific studies to fully ascertain the  
559 impacts of the proposed Subtitle C rulemaking outcome.

560 **Proposed Clean Water Act 316(b) Regulations**

561 **Q. What is the Company’s current assessment of potential impacts of proposed**  
562 **Clean Water Act 316(b) water intake regulations on Jim Bridger Units 3 and**  
563 **4?**

564 A. Due to the preliminary status of the 316(b) rulemaking process, the Company has  
565 not completed specific detailed studies to fully ascertain and verify that intake  
566 structure retrofits or new technologies are necessary to comply with the currently  
567 proposed 316(b) water intake regulations, particularly since a key element of the

568 proposed rule is to conduct plant-specific studies and assessments. While the EPA  
569 was expected to issue a final rule by July 27, 2012, the issuance of the rule has  
570 now been deferred to June 2013. The Jim Bridger plant utilizes cooling towers  
571 and closed cycle cooling, significantly reducing potential 316(b) rulemaking  
572 exposure. Nonetheless, modifications may be needed at the Jim Bridger cooling  
573 water intake structure, located at the Green River diversion, to comply with the  
574 proposed impingement mortality standards. As such, the Company has developed  
575 a preliminary estimate of the costs associated with potential studies and potential  
576 mitigation projects at Jim Bridger by extrapolating results of a 2007 study  
577 completed at the Company's Dave Johnston facility prior to the suspension of the  
578 Phase II Section 316(b) rule. The currently estimated costs for the Jim Bridger  
579 facility have been incorporated into the analyses completed and are described in  
580 Confidential Exhibit RMP\_\_\_(CAT-1) to my testimony.

581 **Q. Has the Company participated in the public comment period associated with**  
582 **the proposed Clean Water Act 316(b) water intake regulations?**

583 A. Yes. The Company has filed comments in the EPA rulemaking on this matter,  
584 Docket ID No. EPA-HQ-OW-2008-0667. In general, the Company's perspective  
585 is supportive of EPA's willingness to provide for case by case, site-specific  
586 flexibility for facilities related to the establishment of and compliance with  
587 entrainment standards. However, the Company does have concerns with:

588 1. the ability of regulated entities to achieve the proposed numeric limits  
589 for impingement;

- 590 2. the potentially subjective interpretation and implementation of  
591 entrainment standards by the delegated state permitting authorities;  
592 3. the potential multiple definitions and redefinitions of Best Technology  
593 Available;  
594 4. the proposed cost-benefit analysis process for species of concern;  
595 5. the lack of a de minimis impact exemption;  
596 6. the proposed monitoring and recordkeeping requirements; and  
597 7. the proposed timing of compliance requirements. In addition, the  
598 Company asserted its position in the rulemaking docket that since  
599 closed cycle cooling already represents Best Technology Available, it  
600 should be deemed to meet compliance with the 316(b) requirements.

601 **Proposed Effluent Rulemaking**

602 **Q. What is the Company's current assessment of potential impacts of proposed**  
603 **EPA effluent rulemaking on Jim Bridger Units 3 and 4?**

604 A. The EPA's announced intention to undertake effluent rulemaking has not yet  
605 materialized into proposed guidelines to regulate effluent limits for wastewater  
606 discharges from steam electric plants. While the Company is aware that the  
607 effluent guidelines may be revised, how they may be revised is entirely  
608 speculative. While the Jim Bridger facility does have effluent outflows that may  
609 be impacted by the proposed rulemaking, attempting to analyze hypothetical  
610 scenarios with no basis for direction would not produce meaningful results. The  
611 EPA's "Steam Electric Power Generating Point Source Category: Final Detailed  
612 Study Report" dated October 2009, largely reviewed plants in the Eastern U.S.

613 and was not sufficient to provide the Company with information regarding what  
614 the revised guidelines would entail and or how the CCR rulemaking may impact  
615 those guidelines.

616 **CO<sub>2</sub> Cost Sensitivities**

617 **Q. Has the Company assessed the costs of continuing to invest in individual coal**  
618 **fueled generation with consideration given to CO<sub>2</sub> cost sensitivities?**

619 A. Yes. As discussed further in the testimony and exhibits of Mr. Link, the Company  
620 has included various CO<sub>2</sub> cost sensitivities and resulting market pricing  
621 assumptions in its System Optimizer modeling efforts in support of the projects.

622 **Future Environmental Regulations**

623 **Q. Does the Company consider future environmental requirements when**  
624 **planning and undertaking emissions reduction projects?**

625 A. Yes. While the projects requested for approval in the Request are driven by  
626 current environmental requirements, the Company has also considered the need  
627 for the incremental emission reductions and the type of controls that could be  
628 required in the future when planning for these projects. There are a multitude of  
629 environmental requirements the electric industry faces over the next several years.  
630 An EPA environmental regulations development timeline provided in  
631 Confidential Exhibit RMP\_\_\_(CAT-4, Figure 4.1) identifies some of the  
632 environmental requirements that are currently underway or in development. There  
633 is a great deal of uncertainty associated with future environmental requirements;  
634 however, the Company must comply with the requirements that exist today and  
635 prepare for the regulations that will be adopted in the future.

636 **Q. Has the Company assessed the costs of continuing to invest in individual coal**  
637 **fueled generation assets with consideration given to increasingly more**  
638 **stringent National Ambient Air Quality Standards?**

639 A. Yes. Increasingly more stringent National Ambient Air Quality Standards have  
640 been and are being adopted for criteria pollutants, including SO<sub>2</sub>, nitrogen dioxide  
641 (“NO<sub>2</sub>”), ozone, and PM. However, Utah and Wyoming have not yet made any  
642 determinations as to what, if any areas may be in nonattainment with respect to  
643 the new standards.<sup>2</sup> Implementation of the Jim Bridger Units 3 and 4 emissions  
644 control projects, as described in Confidential Exhibit RMP\_\_\_(CAT-1) to my  
645 testimony, is expected to assist in meeting these more stringent standards,  
646 avoiding the negative consequences of an area being declared to be in  
647 nonattainment. Recognizing that there is a great deal of uncertainty associated  
648 with these future requirements, attempting to analyze hypothetical compliance  
649 scenarios without information pertaining to potentially affected areas and or units  
650 would not produce meaningful results. This uncertainty is highlighted by  
651 President Obama’s determination on September 2, 2011, that the EPA should  
652 withdraw its pending reconsideration of the ozone standard and, instead,  
653 reconsider the standard during the 2013 scheduled review.

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<sup>2</sup> Portions of Lincoln, Sweetwater and Sublette Counties in Wyoming have been classified as being in marginal nonattainment areas of the 2008 ozone standard. However, the ozone nonattainment area does not currently extend to the area in which the Jim Bridger plant is located.

654 **Greater Sage-grouse Considerations**

655 **Q. Has the Company provided specific information pertaining to potential**  
656 **impacts to plant and animal life in the areas surrounding the project?**

657 A. Yes. Exhibit RMP\_\_\_(CAT-2) to my testimony specifically discusses potential  
658 impacts to plant and animal life in the areas surrounding the project. In general,  
659 because the project will be executed entirely within the plant-proper boundaries of  
660 the existing Jim Bridger facility, no material impacts in this regard are expected.  
661 The Company remains aware of State of Wyoming Executive Order 2011-5  
662 regarding protection of the greater sage-grouse core area in the state. The Jim  
663 Bridger facility is not located within a state designated greater sage-grouse core  
664 area.

665 **Critical Nature of Request Approval**

666 **Q. Has the Company established its project development schedule to**  
667 **successfully complete the Jim Bridger Units 3 and 4 SCR projects in**  
668 **accordance with established compliance timelines and project budgets?**

669 A. Yes. The Company has developed its project development schedule with a  
670 sufficient period of time to allow the Commission to evaluate the Request  
671 pursuant to the requirements of Utah Code Ann. 54-17-402.

672 **Q. What construction related cost risks could result should the approval of the**  
673 **Request be delayed?**

674 A. To benefit from competitive market pricing and establish an accurate project  
675 critical path schedule aligned with the planned major maintenance outage  
676 schedule for Jim Bridger Unit 3, the Company initiated a competitive

677 procurement process for the Jim Bridger Units 3 and 4 SCR project in January  
678 2012. The Company will negotiate in good faith with requests for proposal  
679 respondents toward establishing an EPC contract for the project. Delayed receipt  
680 of approval could result in a request from the ultimately selected contractor for  
681 additional project costs due to expired bid validity periods for subcontractors,  
682 commodity cost increases, labor cost increases, accelerated equipment deliveries,  
683 accelerated work schedules, and conditional cash flow adjustments by way of  
684 example.

685 **Q. What schedule risks could result if approval on the Request is delayed?**

686 A. The project critical path schedule has been established to align with the planned  
687 major maintenance outage schedule for Jim Bridger Unit 3 in the spring of 2015  
688 and subsequent performance testing thereafter to achieve emission compliance by  
689 the end of 2015. Delayed approval could result in the remaining schedule duration  
690 being unachievable, either resulting in a need to defer the planned major  
691 maintenance outage for Jim Bridger Unit 3 or potentially the inability of the  
692 contractor to meet a 2015 completion schedule. Significant risks associated with  
693 delayed approval on the Request include missing the compliance window, loss or  
694 deferral of manufacturing queue for key materials and or components, labor  
695 unavailability, inclement weather delays, costs associated with deferral of other  
696 planned major maintenance outage work, and potential seasonal replacement  
697 power cost impacts by way of example.

698 **Long-Term Emissions Plan Discussion**

699 **Q. Has the Company provided discussion of its long-term emissions control plan**  
700 **up to and including December 31, 2022?**

701 A. Yes. Confidential Exhibit RMP\_\_\_(CAT-4) to my testimony presents the  
702 Company's long-term emissions control plan up to and including December 31,  
703 2022.

704 **Q. Does this testimony discuss the complexity in balancing stakeholder interests**  
705 **that the Company faces in making prudent emissions control capital**  
706 **investment decisions?**

707 A. Yes. There are many different viewpoints regarding whether the Company should  
708 make investments in its coal fueled facilities. These viewpoints include:

709 (1) ardent opposition to continued investment in and operation of coal fueled  
710 generation,

711 (2) recommendations for deferred decision-making while awaiting regulatory  
712 certainty and final EPA action, and

713 (3) support of the Company's emissions control investments and continued  
714 utilization of coal for generation, with consideration given to regulation of  
715 its obligation to reliably and cost-effectively serve its customers, while  
716 balancing compliance with current and anticipated likely environmental  
717 requirements and regulations.



718 **Emissions Control Plan Overview**

719 **Q. Please provide an overview of the projects included in the Company's**  
720 **emissions control plan, along with their costs and key regulatory drivers.**

721 A. The Company wholly-owns or has partial ownership share in 26 coal fueled units  
722 within the states of Wyoming, Utah, Arizona, Colorado, and Montana. The  
723 Company maintains operational responsibility for 19 of those units. The  
724 Company's emissions control plan has been developed and maintained to ensure  
725 compliance with environmental regulations governing the Company's operations.  
726 Exhibits RMP\_\_(CAT-4.1) through RMP\_\_(CAT-4.4) to my testimony have  
727 been prepared to provide a forward-looking overview of the projects currently  
728 included in the Company's emissions control plan and other environmental  
729 compliance plans, including current status and key regulatory drivers.

730 **Q. What priorities have been established as part of the Company's emissions**  
731 **control plan?**

732 A. The Company began implementing its emissions control plan in 2005. The initial  
733 focus of the plan has been on installing controls to reduce SO<sub>2</sub> emissions which  
734 are the most significant contributors to regional haze in the western United States.  
735 The Company's emissions control plan also includes the installation or retrofit of  
736 five baghouses to control particulate matter emissions. For units which utilize dry  
737 scrubbers, baghouses have the added benefit of improving SO<sub>2</sub> removal.  
738 Baghouses also significantly improve mercury emissions control capability. In  
739 addition to its SO<sub>2</sub> and PM emissions reductions, the Company continues to rely  
740 on installation of low NO<sub>x</sub> burners to significantly reduce NO<sub>x</sub> emissions. The

741 Company's major environmental compliance projects going forward will  
742 primarily focus on the reduction of NO<sub>x</sub> emissions, also regulated under the  
743 Regional Haze Rule. The Company currently anticipates completing installation  
744 of four SCRs (or similar NO<sub>x</sub>-reducing technologies) by 2022, further reducing  
745 NO<sub>x</sub> emissions from its Jim Bridger units. The first two of those SCRs are the  
746 subject of the Request.

747 **Q. What level of emissions reductions are expected to occur at the Company's**  
748 **Wyoming, Utah, and Arizona facilities as a result of the Company's**  
749 **emissions control plan?**

750 A. The following figures represent the reductions in SO<sub>2</sub> and NO<sub>x</sub> emissions that are  
751 expected to occur at units owned by the Company in Wyoming, Utah, and  
752 Arizona as a result of the Company's emissions control plan including the Bridger  
753 SCR Projects.

Figure 1

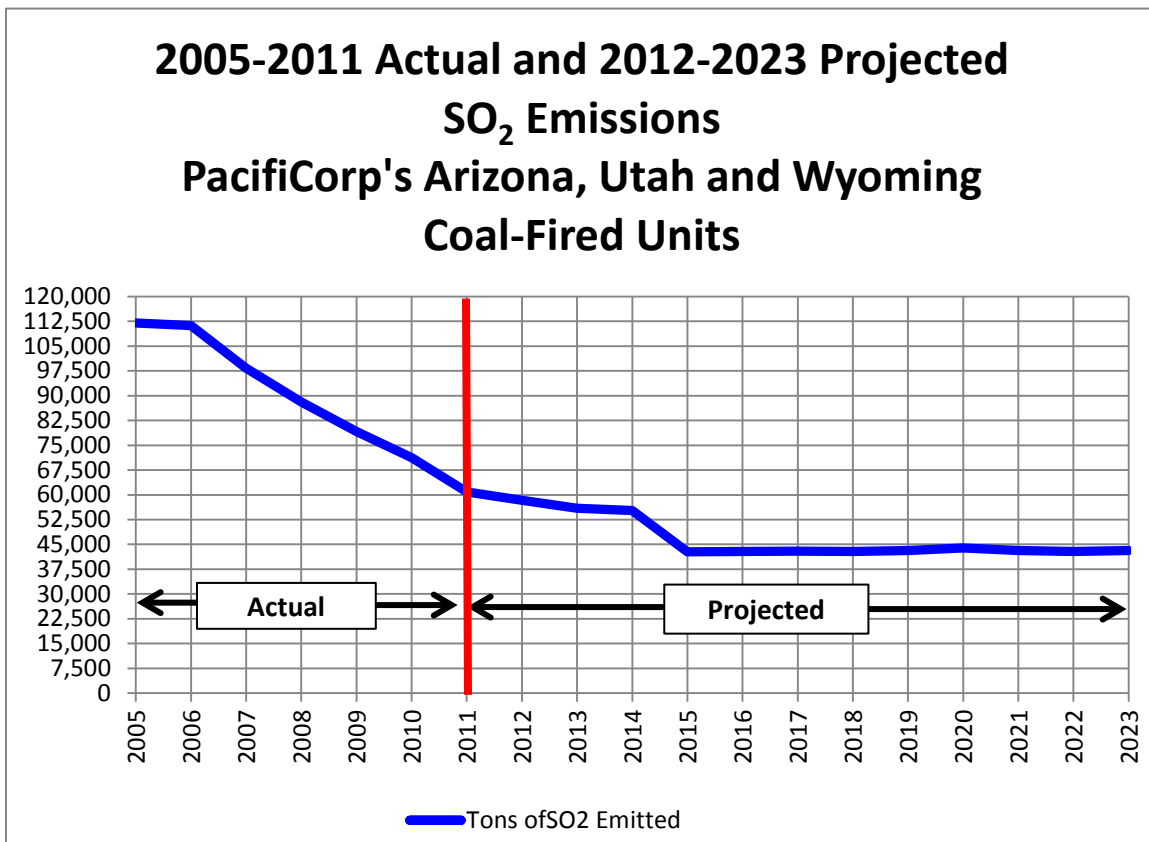
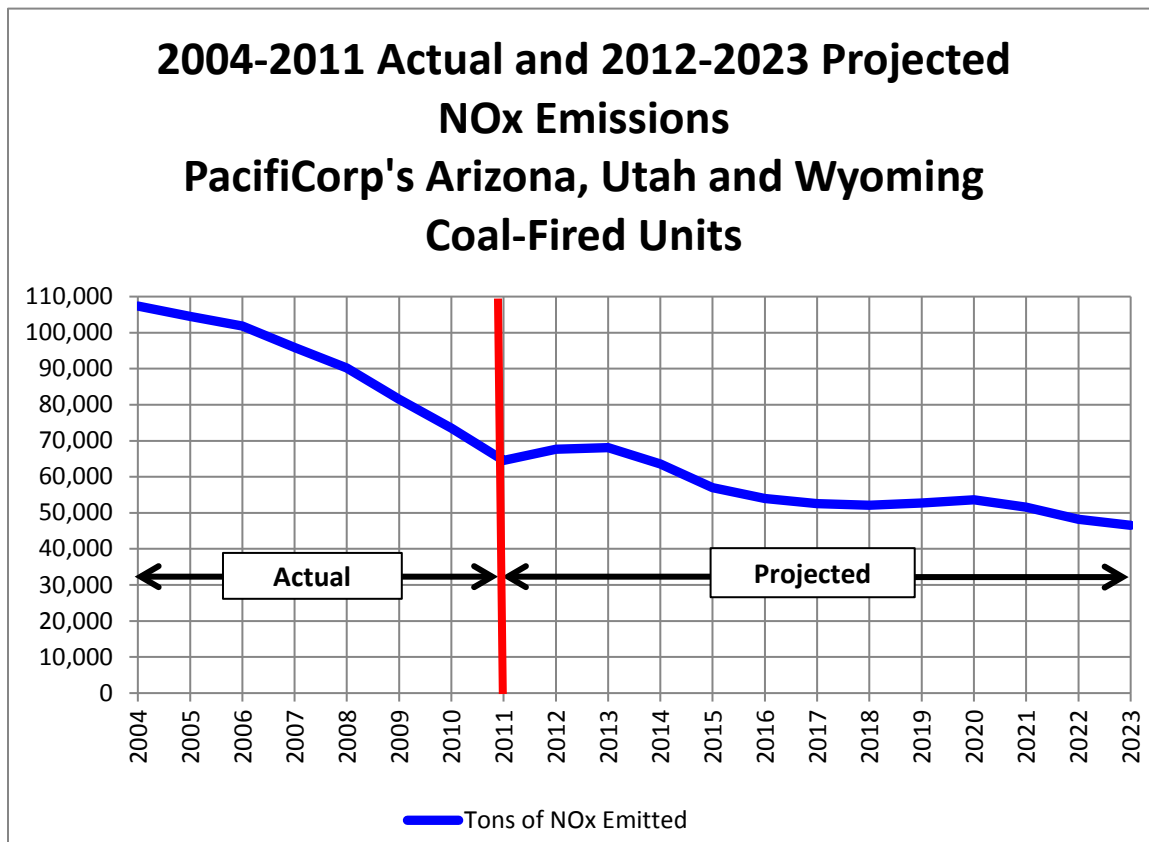


Figure 2



754 **Q. What significant developments regarding environmental regulations have**  
755 **recently occurred that could impact the Company's long term emissions**  
756 **control plan?**

757 **A.** The EPA has recently published its proposals to partially approve and partially  
758 disapprove Regional Haze SIPs in Utah, Wyoming, and Arizona; and has  
759 approved the Colorado Regional Haze SIP. The Company owns and operates, or  
760 has partial ownership share in, several units affected by these proposed actions.

761 The EPA's proposed action on Wyoming's Regional Haze SIP as it  
762 pertains to SO<sub>2</sub>, recommends approval of the state's SIP. The EPA proposed  
763 action on Wyoming's Regional Haze SIP as it pertains to NOx is to partially  
764 approve and partially disapprove the state's SIP and issue a Federal

765 Implementation Plan (“FIP”) for those portions proposed to be disapproved. The  
766 EPA’s action proposes to accelerate the installation of SCR currently required at  
767 the Company's Jim Bridger Units 1 and 2 from 2022 and 2021 to 2017, but agreed  
768 to accept comment on maintaining the schedule as the state determined in its SIP.  
769 In addition, the EPA proposes to reject the SIP for the Wyodak facility and Dave  
770 Johnston Unit 3 and require the installation of additional controls, namely a  
771 selective non-catalytic reduction system (“SNCR”), within five years, as well as  
772 requiring the installation of low-NOx burners and overfire air at Dave Johnston  
773 Units 1 and 2 by July 31, 2018. The EPA held public hearings on its proposed  
774 disapproval on June 26 and 28, 2012, and the written comment period closed  
775 August 3, 2012.

776 The EPA’s proposed action on Utah’s Regional Haze SIP as it pertains to  
777 SO<sub>2</sub>, recommends approval of the state’s SIP. The EPA’s proposed action on  
778 Utah’s Regional Haze SIP as it pertains to NO<sub>x</sub> and PM is to partially approve  
779 and partially disapprove the state’s SIP and request five factor analyses of NO<sub>x</sub>  
780 controls be completed by the state. The Company is assisting Utah in that regard.  
781 The EPA has indicated that their action on Utah’s SIP may involve requirements  
782 for the installation of additional NO<sub>x</sub> controls, namely SCR, none of which are  
783 required by the state of Utah’s SIP.

784 The EPA’s proposed action on Arizona’s Regional Haze SIP as it pertains  
785 to NO<sub>x</sub> is to partially approve and partially disapprove the state’s SIP and issue a  
786 FIP for those portions proposed to be disapproved. The EPA’s proposed action on  
787 Colorado’s Regional Haze SIP as it pertains to NO<sub>x</sub> recommends approval of the

788 state's SIP. The Colorado SIP requires SCR to be installed on Hayden Units 1 and  
789 2 and Craig Unit 2, all by year-end 2016, each unit of which the Company has  
790 partial ownership share. In addition, the Colorado SIP requires installation of  
791 SNCR on Craig Unit 1, in which the Company also has partial ownership, by  
792 year-end 2017.

793 The Company cannot fully determine the impacts of EPA's proposals on  
794 the affected units listed above until final SIP and/or FIP actions are taken and the  
795 appropriate appeal periods pass.

796 **Q. Has the Company participated in the public comment period associated with**  
797 **the proposed EPA actions described above?**

798 A. Yes. The Company has filed comments in Docket ID No. EPA-R08-OAR-2012-  
799 0026, with respect to Wyoming's Regional Haze SIP as it pertains to NO<sub>x</sub>;  
800 Docket ID No. EPA-ROA-OAR-2011-0400, with respect to Wyoming's Regional  
801 Haze SIP as it pertains to SO<sub>2</sub>; and Docket ID No. EPA-R08-OAR-2011-0114,  
802 with respect to Utah's Regional Haze SIP. The Company will also participate in  
803 each of the dockets associated with the other proposed EPA actions described  
804 above. In general, the Company will communicate the following concerns with  
805 the EPA's proposed actions:

- 806 1. the EPA's proposals fail to give proper deference to the individual  
807 state's regional haze determinations as required by the Clean Air Act;
- 808 2. the Company is not opposed to implementing cost-effective emissions  
809 controls to meet existing requirements and achieve environmental  
810 benefits, including perceptible regional haze improvements. However,

811 this effort must be balanced with the Company's ability to meet its  
812 responsibility to supply reliable, affordable electricity; and  
813 3. the EPA's proposed actions impose costs and expenses prematurely  
814 with no perceptible benefit in visibility.

815 **Q. Does the Company believe that its emissions control plan properly balances**  
816 **stakeholder interests?**

817 A. Yes. Environmental benefits, including visibility improvements as calculated by  
818 EPA models, will flow from the projects installed under the Company's emissions  
819 control plan. The Company believes that the emission reduction projects and their  
820 timing appropriately balance the need for emission reductions over time with the  
821 cost and other concerns of our customers, our state utility regulatory  
822 commissions, and other stakeholders. PacifiCorp believes this plan is  
823 complementary to and consistent with BART and Regional Haze planning  
824 requirements of the states in which the Company operates, and that it is a  
825 reasonable approach to achieving required emission reductions in Wyoming, Utah  
826 and other states.

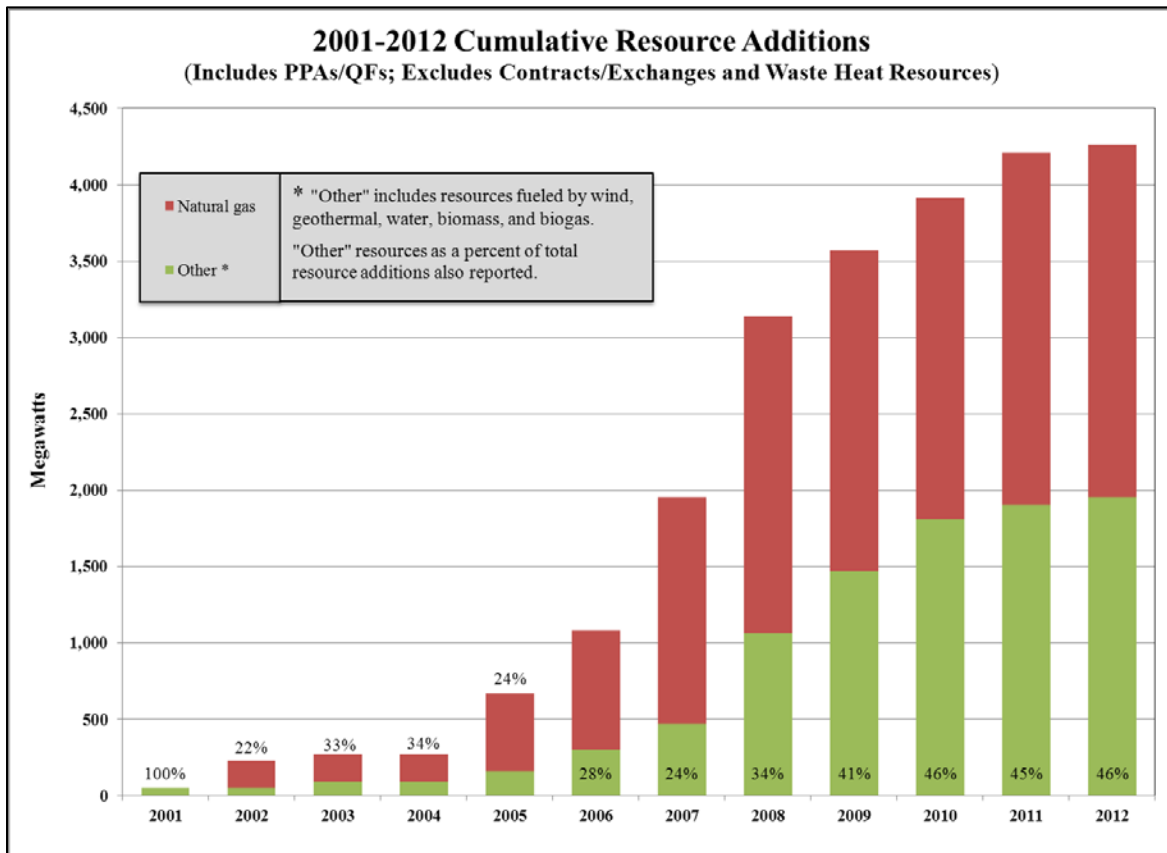
827 **Other Company Actions**

828 **Q. In addition to the Company's emissions control plan investments, what other**  
829 **actions has the Company taken to address environmental stakeholder**  
830 **interests?**

831 A. In addition to reducing emissions at existing facilities, the Company has also  
832 avoided increasing emissions by adding more than 1,400 megawatts of non-  
833 emitting wind generation between 2006 and 2010. Figure 3 below depicts the

834 Company's cumulative resource additions from 2001 through 2012 along with the  
835 percentage of the total that are from resources fueled by wind, geothermal, water,  
836 biomass, and biogas.

**Figure 3**



837 **Q. What types of generation comprise the non-renewable portion of the**  
838 **cumulative resource additions shown in Figure 3 above?**

839 **A.** The non-renewable generation resource additions depicted in Figure 3 above are  
840 primarily natural gas resources, the most significant of which are the Company's  
841 Carrant Creek block 1 combined cycle combustion turbine facility that was placed  
842 in service in March 2006, the Company's Lake Side block 1 combined cycle  
843 combustion turbine facility that was placed in service in September 2007, and the



844 Chehalis combined cycle combustion turbine facility that was acquired in  
845 September 2008.

846 **Pending Regulations Considerations**

847 **Q. Does the Company's long-term emissions control plan support compliance**  
848 **with other environmental regulations beyond the Regional Haze Rules**  
849 **discussed in testimony above?**

850 A. Yes. In addition to the BART requirements under the Regional Haze Rules  
851 discussed in testimony above, the EPA has promulgated MATS, also discussed  
852 above, that requires coal fueled generating facilities to reduce mercury, and other  
853 emissions of HAPs. Facilities have three years to comply with the final MATS -  
854 until April 16, 2015 - with the possibility of up to a one-year incremental  
855 extension that may be granted by the appropriate agencies on a case by case basis.  
856 The projects included in the Company's emissions control plan have positioned  
857 the Company well to meet MATS requirements.

858 Further, increasingly more stringent National Ambient Air Quality  
859 Standards have been and are being adopted for criteria pollutants, including SO<sub>2</sub>,  
860 NO<sub>2</sub>, ozone, and PM<sub>2.5</sub>. Implementation of the emissions control projects in the  
861 Company's emissions control plan are expected to assist in meeting these more  
862 stringent standards, avoiding the negative consequences of an area being declared  
863 to be a nonattainment area.

864 **Q. How does the Company plan for existing and future environmental**  
865 **requirements?**

866 A. Existing environmental permit and regulatory requirements, such as operating  
867 within a permitted emission limit or complying with the regulatory requirements  
868 of waste management activities, are implemented through operating practices,  
869 procedures, monitoring and plans on a daily basis within the Company's operating  
870 facilities. When regulatory requirements or operating conditions change, new  
871 compliance obligations may be imposed when operating permits are applied for or  
872 renewed.

873 To assess the potential impacts of new environmental regulatory  
874 initiatives, the Company employs environmental professionals in the business  
875 units who coordinate with dedicated staff in the MidAmerican Energy Holdings  
876 Company ("MEHC") environmental policy and strategy group. The MEHC  
877 environmental policy and strategy group reviews proposed and final regulatory  
878 requirements and is actively engaged in the regulatory processes at both the state  
879 and at the federal level. The group seeks feedback from environmental regulators  
880 to assess their concerns, reads and analyzes legislation and regulations proposed  
881 at the state and federal levels, provides feedback on legislation, and reviews and  
882 comments on proposed regulations. MEHC and or the Company submits written  
883 comments in regulatory proceedings and participates in public hearings on the  
884 proposals, ensuring that the Company's concerns or support, as appropriate, are  
885 considered in these public forums. The Company is both well informed and  
886 engaged on these issues.

887           In addition, when significant environmental rulemaking or legislative  
888 proposals are released, MEHC and Company staff assesses those proposals and  
889 advises Company management of the potential impacts of the proposals. If the  
890 preliminary or final form of a proposal would alter the Company's business plan,  
891 those plans may be amended to reflect the likely impact on the Company to  
892 achieve compliance with the requirements within the relevant compliance period  
893 after considering our compliance options.

894 **Q.   When you contemplate the Company's compliance options, what factors are**  
895 **considered?**

896 A.   There are a multitude of factors, depending on the specific regulation. If a  
897 regulation prescribes a specific emissions limit, the Company reviews what types  
898 of controls may be available to achieve the requisite emissions limit, given the  
899 specific characteristics of each unit. As applicable, impacts on reliability, capital  
900 costs, operating and maintenance costs, the life of the controls, the life of the unit  
901 itself, cost of replacement generation, and other factors are considered. If an  
902 emissions trading mechanism is available to achieve compliance, the costs of  
903 obtaining the emissions allowances is compared to the costs to install and operate  
904 controls, considering the factors noted above.

905 **Q.   How are future environmental requirements factored into the Company's**  
906 **analysis of its environmental compliance options?**

907 A.   The Company updates its environmental compliance assumptions annually (or  
908 more frequently if significant regulatory changes occur) to reflect the most likely  
909 rulemaking outcome to comply with air, water and waste regulations. These

910 environmental assumptions reflect both existing and expected requirements under  
911 the most likely scenario and are utilized as the basis for the Company's integrated  
912 resource planning ("IRP") input assumptions, as well as for the Company's 10-  
913 year business plan. We also examine the actual and potential compliance  
914 timeframes and how those timeframes may be coordinated with planned plant  
915 outage schedules. Coordinating major environmental control projects with  
916 existing outage schedules allows the Company to avoid additional outage time  
917 and reduces the need for replacement power which minimizes costs and maintains  
918 system reliability.

919 **Q. What process is in place to explore ongoing investment in the Company's**  
920 **coal units?**

921 A. The existing IRP process conducted across the six states served by the Company  
922 provides the process to analyze and address ongoing investment in the Company's  
923 coal units versus alternatives including idling, replacement and natural gas  
924 conversion. Future IRPs will increasingly focus upon the complexity in balancing  
925 factors such as:

926 (1) pending environmental regulations and requirements to reduce  
927 emissions in addition to addressing waste disposal and water quality  
928 concerns;

929 (2) avoidance of excessive reliance on any one generation technology;

930 (3) costs and trade-offs of various resource options including energy  
931 efficiency, demand response programs, and renewable generation;

- 932 (4) state-specific energy policies, resource preferences, and economic  
933 development efforts;
- 934 (5) the need for additional transmission investment to reduce power costs  
935 and increase efficiency and reliability of the integrated transmission  
936 system; and
- 937 (6) managing the impact on customer rates.

938 **Timing of Investments and Consideration of Alternatives**

939 **Q. Why is PacifiCorp installing emissions control equipment at this time?**

940 A. The Company is installing emissions control equipment at this time to comply  
941 with the Regional Haze Rules, as well as in response to more stringent National  
942 Ambient Air Quality Standards, MATS, and a number of other existing and  
943 emerging emission reduction requirements. Final installation activities and tie-in  
944 of the Company's emissions control projects are typically accomplished when the  
945 units are off-line. Meeting the timing requirements of construction permits and  
946 Approval Orders and reducing plant outage time typically necessitates completion  
947 of final installation activities and tie-in of the emissions control equipment during  
948 scheduled overhauls. Installation of the emissions control equipment and  
949 associated systems included in the Request represent a significant step for the  
950 Company's coal fueled power plant fleet toward meeting the NO<sub>x</sub> reductions  
951 required by the Regional Haze Rules.

952 **Q. Can installation of emissions control equipment be prudently deferred?**

953 A. No. The Company has been engaged in Regional Haze Rule compliance planning  
954 with the respective state departments of environmental control since the initial

955 development of the western states' regional program. During the initial 2003 to  
956 2008 planning period, the Company was required by the Wyoming Department of  
957 Environmental Quality Air Quality Division ("WDAQ") to conduct detailed  
958 BART reviews. It was the initial expectation of the western states' Regional Haze  
959 program that individual states would establish BART emission limits for BART  
960 eligible units and would require installation of appropriate controls by 2013.

961 PacifiCorp originally submitted these evaluations of its BART eligible  
962 facilities in Wyoming in January 2007, with revisions submitted in October 2007.  
963 Addendums to individual facility BART reviews were developed in March 2008.  
964 WDAQ completed its final reviews of the BART evaluations and the Company's  
965 associated permit applications and issued Air Quality Permits (construction  
966 permits) for individual emissions control projects. WDAQ followed up by issuing  
967 BART permits for individual emissions control projects; the BART Appeal  
968 Settlement Agreement was executed in November 2010; followed by issuance of  
969 amendments to certain BART permits in December 2010. The emissions control  
970 projects presented in the Request support the Company's obligations in this  
971 regard.

972 **Q. Did the Company follow a similar process for its Utah coal fueled plants?**

973 A. Yes. As an example, the Company completed detailed scrubber technology  
974 screening studies in 2007 for the Hunter and Huntington scrubber projects and  
975 submitted its Notice of Intent (construction permit) applications to the Utah  
976 Division of Air Quality ("UDAQ") for the Hunter project in August 2006, with a  
977 final revision submitted in November 2007, and its Notice of Intent application

978 for the Huntington project in April 2008, with a final revision submitted in  
979 January 2009. UDAQ included these projects in its Regional Haze SIP in 2008  
980 and subsequent revisions. UDAQ completed its final reviews of the Company's  
981 permit applications for the emissions control projects and issued Approval Orders  
982 (construction permits) in March 2008 for the Hunter projects and January 2010  
983 for the Huntington projects.

984 **Q. Do the timelines discussed above provide a reasonable progression of**  
985 **evaluation, agency coordination, and decision-making for the respective**  
986 **emissions control projects?**

987 A. Yes. Emissions control projects of the types discussed above and included in the  
988 Request are extremely complex and require a significant amount of evaluation  
989 and planning to bring to fruition. The permitting processes described above are  
990 required to define the technical requirements the Company needs to move forward  
991 with establishing competitive pricing for the work and ultimately executing the  
992 projects. The timeline for securing contracts for this type of work through project  
993 completion often has a multi-year duration.

994 **Q. What other factors impact the planning and execution timelines for the**  
995 **projects included in the Company's emissions control plan?**

996 A. Emission reduction projects of the number and size included in the Company's  
997 emissions control plan take many years to plan, permit, engineer, procure,  
998 construct and commission. When considering a fleet the size of the Company's,  
999 there is a practical limitation on available construction resources and labor. There  
1000 is also a limit on the number of units that may be taken out of service at any given

1001 time, as well as the level of construction activities that can be supported by the  
1002 local infrastructures at and around these facilities. Additional cost and  
1003 construction timing limitations include the loss of large generating resources  
1004 during some parts of construction and the associated impact on the reliability of  
1005 the Company's electrical system during these extended outages. In other words, it  
1006 is not practical, and it is unduly expensive, to expect to build these emission  
1007 reduction projects all at once or even in a compressed time period.

1008 **Q. Should the uncertainty associated with future environmental regulations**  
1009 **weigh in favor of waiting until the regulations are final to install any**  
1010 **controls?**

1011 A. No. The full and final scope of environmental regulations is not easily  
1012 determined, particularly when rulemakings are often lengthy in their own right  
1013 and just as often followed by extensive and lengthy litigation before the rule is  
1014 finalized. Perfect foresight is not possible; the EPA has recently begun to  
1015 acknowledge that its approach to regulation makes it difficult for companies with  
1016 compliance obligations to make long-term decisions on compliance. In EPA  
1017 Administrator Lisa Jackson's remarks presented on the release of the proposed  
1018 Utility HAPS maximum achievable control technology ("MACT") rules (now  
1019 known as MATS) on March 16, 2011, she stated:

1020 "The proposal and implementation of these standards will also  
1021 have benefits for American utilities. For the first time in twenty  
1022 years, they will have certainty about the standards they must meet.  
1023 And setting national standards for mercury and air toxics will level  
1024 the competitive playing field and close loopholes for big polluters.  
1025 Utilities that have already put pollution control technology in place  
1026 will no longer have to compete with those who have delayed those  
1027 investments – a group that includes almost half of the nation's



1028 coal-fired plants, which lack advanced pollution control  
1029 equipment. In fact, facilities that have already taken responsible  
1030 steps to reduce the release of toxins into our air will be at a  
1031 competitive advantage over their heavy-polluting counterparts.  
1032 And to ensure cost-effectiveness, we have proposed flexibility in  
1033 meeting the standards. The technologies being required already  
1034 exist in abundance, and under the proposal, power providers have  
1035 four years to comply.”<sup>3</sup>

1036 The lack of certainty in environmental regulation is well recognized, but  
1037 does not obviate existing compliance obligations. The uncertainty of future  
1038 environmental regulations is also acknowledged by state utility regulators. On  
1039 February 16, 2011, the National Association of Regulatory Utility Commissioners  
1040 Board of Directors adopted a resolution, included as Exhibit RMP\_\_\_(CAT-5) to  
1041 my testimony, urging the EPA to ensure that reliability, cost, compounded  
1042 economic impacts of multiple environmental rulemakings, and flexibility of  
1043 timeframes for compliance be considered as the agency develops public health  
1044 and environmental programs.

1045 **Q. Is waiting until all the regulations are considered, finalized, and quantified to**  
1046 **install controls a feasible approach for the Company?**

1047 A. No. Doing so would put the facilities at substantial risk of noncompliance and  
1048 does not reflect the reality of the multistate operations and planning process for a  
1049 utility the size of PacifiCorp. Moreover, it would be imprudent for a utility the  
1050 size of PacifiCorp to assume it can install all required controls under a “just-in-  
1051 time” plan. This approach to compliance poses a significant risk to the Company  
1052 and its stakeholders; as a practical matter, it cannot be economically achieved on a

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<sup>3</sup> Remarks available at:  
<http://yosemite.epa.gov/opa/admpress.nsf/12a744ff56dbff8585257590004750b6/b7e570d651cad03852578550057011c!OpenDocument>.

1053 system the size of the Company's. Emission reduction projects are complex,  
1054 multi-year projects. Trying to install multiple controls within the same short time  
1055 frames poses a significant risk of noncompliance with penalties that can be  
1056 substantial. Even if a regulatory agency did not impose penalties for failing to  
1057 achieve emission reduction deadlines, third parties have not hesitated to bring  
1058 lawsuits against the operators of those facilities that miss deadlines or are  
1059 otherwise not in compliance with permit and emission limits. Indeed, the federal  
1060 Clean Air Act specifically allows for private citizen enforcement of air quality  
1061 requirements.

1062           Considering future environmental regulatory requirements when planning  
1063 compliance projects for existing regulations avoids the concern many companies  
1064 are expressing about the short three-year compliance period. Because MATS had  
1065 its genesis in the Clean Air Mercury Rule, which was issued by the EPA in 2005  
1066 but vacated by the court in 2008, the Company was able to, and did, consider the  
1067 potential impacts of a mercury rule on its equipment decisions.

1068 **Q. Why doesn't the Company wait until it knows the outcome of all air quality,**  
1069 **waste and water rules to implement its environmental projects?**

1070 A. The structure of the EPA and the nature of its rulemaking process are not  
1071 conducive to the agency producing coordinated air quality, waste and water rules  
1072 for the electricity sector; these media-based rules address different issues through  
1073 varying methods with different compliance timeframes. Nonetheless, the  
1074 Company undertakes efforts to ensure that the potential compliance requirements  
1075 for all these rulemaking activities are understood and reflected in its plans,

1076 making decisions based on the best available information at the time the decisions  
1077 are made and updating that information as additional details on requirements  
1078 become available.

1079 Environmental regulations and the cost of implementation are only one  
1080 factor that influences whether or not to make investments in environmental  
1081 projects; the Company also must consider the cost of alternative generation.  
1082 Future natural gas prices, construction costs for renewable generation, existing  
1083 coal contracts, and associated transmission availability and costs are also among  
1084 the factors that are contemplated in a determination of whether it is economic to  
1085 install emissions control equipment at coal fueled plants.

1086 **Q. Does the Company believe that any of the emissions control equipment**  
1087 **included in its emissions control plan will not be necessary as a result of**  
1088 **future environmental requirements?**

1089 A. No. The Company does not anticipate that environmental regulations will become  
1090 less stringent and history demonstrates that regulations become more stringent  
1091 over time. The controls included in the Company's emissions control plan are  
1092 necessary to allow the Company to continue operating these facilities given that  
1093 increasing stringency. Further, the Company's analysis suggests that these  
1094 controls place the facilities in a position to continue to generate reasonably priced  
1095 electricity under contemplated environmental regulations, even if greenhouse gas  
1096 legislation is adopted. The Company's analysis suggests that the cost of carbon  
1097 under a regulatory regime for greenhouse gas emissions would have to approach  
1098 \$40 per ton on a levelized basis with gas prices sustained below the \$7 to \$9 per

1099 mmBtu range to begin to make replacement of coal fueled resources cost effective  
1100 prior to 2030. Utilizing greenhouse gas reduction requirements as a basis for  
1101 current investment decisions is highly speculative given that the current  
1102 Congressional activity is focused on delay or repeal of the EPA's authority to  
1103 regulate greenhouse gases, and not on a comprehensive legislative effort to reduce  
1104 greenhouse gas emissions.

1105           Additionally, in the course of applying environmental requirements to the  
1106 Company's facilities, the respective state Department of Environmental Quality or  
1107 the EPA consider what constitutes cost-effective emission reductions, taking the  
1108 position that all cost-effective reductions are required. As discussed earlier in my  
1109 testimony, in the context of the Regional Haze program's BART determinations,  
1110 the reviewing environmental agency must consider:

- 1111           (a) the costs of compliance;
- 1112           (b) the energy and non-air quality environmental impacts of compliance;
- 1113           (c) any existing emissions control technology in use at the source;
- 1114           (d) the remaining useful life of the source; and
- 1115           (e) the degree of visibility improvement which may reasonably be anticipated  
1116           from the use of BART.

1117           Within the foregoing mandatory BART factors are considerations such as  
1118 greenhouse gas regulation and other environmental regulatory drivers that may  
1119 have an impact on the remaining useful life of the source are considered.

1120 **Q. What efforts are being taken by the Company to understand and evaluate**  
1121 **impacts of potential future environmental regulations on the Company's**  
1122 **business?**

1123 A. PacifiCorp and its parent, MEHC, are active in the current state and federal  
1124 legislative and agency activities regarding environmental rulemaking affecting  
1125 virtually all coal fueled and natural gas fueled generating units. With respect to  
1126 potential restrictions on greenhouse gas emissions in particular, the Company's  
1127 IRP process is utilized to incorporate the impacts of CO<sub>2</sub> cost into its preferred  
1128 portfolio results.

1129 **Q. Is the Company obligated to install emissions controls required by state**  
1130 **permits, regardless of whether final EPA review and approval of the**  
1131 **respective Regional Haze state implementation plans remains pending?**

1132 A. Yes. The Wyoming SIP and BART Settlement Agreement (and permits issued  
1133 reflecting their requirements) constitute stand-alone requirements that are  
1134 enforceable independent of whether EPA has approved the respective state  
1135 implementation plans. Notwithstanding the underlying state requirements, the  
1136 EPA has proposed to approve the installation of the SCR controls, which would  
1137 also make the obligation federally enforceable upon final approval.

1138 **Q. Does the Company anticipate that final EPA approval of the respective state**  
1139 **implementation plans will require alternate emissions control equipment to**  
1140 **be installed, making the equipment included in the Company's emissions**  
1141 **control plan obsolete?**

1142 A. No. While it is possible that the EPA will require additional emission reductions,

1143 any such requirements will be in addition to – not in place of – the emissions  
1144 control technology selections completed to date, which apply best available  
1145 retrofit technology, comply with existing state and federal regulations, and  
1146 support Regional Haze Rule objectives. The Company also incorporates into its  
1147 emissions control equipment contract specifications design considerations  
1148 intended to provide appropriate levels of operating margin, equipment  
1149 redundancy, and system maintainability and reliability provisions to support an  
1150 expected range of process inputs, operating conditions, and system performance.  
1151 Although the Company cannot predict future emissions control regulations and  
1152 associated emissions limits, the Company does take steps to procure a prudent  
1153 level of design flexibility to accommodate potential changes in system  
1154 performance requirements, where practical.

1155 **Planning Environment**

1156 **Q. Does the Company evaluate market risk associated with emerging**  
1157 **environmental regulations, particularly risks associated with greenhouse**  
1158 **gases?**

1159 A. Yes. The Company evaluates greenhouse gas risks in its IRP process by  
1160 considering a range of CO<sub>2</sub> price scenarios that inform selection of a preferred  
1161 resource portfolio. Through the 2011 IRP process, the Company made  
1162 advancements in its modeling of incremental investments that could be required  
1163 to achieve compliance with emerging environmental regulations. The modeling  
1164 improvements were documented in an IRP Supplemental Coal Replacement  
1165 Study filed in September 2011 and in an updated coal study analysis that was filed

1166 with the Company's 2011 IRP Update in March 2012. Moreover, the Company  
1167 will continue to evaluate environmental investment costs in its 2013 IRP process.

1168 **Q. What modeling improvements were made in the System Optimizer Model**  
1169 **("SO Model") to support the Company's IRP Supplemental Coal**  
1170 **Replacement Study filed in September 2011?**

1171 A. Improvements were made in three areas. First, the Company made improvements  
1172 to the configuration of model inputs that more accurately capture the tradeoff in  
1173 cost between existing coal resources requiring incremental environmental  
1174 investments and costs for replacement resource options. Second, the Company  
1175 updated environmental compliance cost assumptions for all coal resources to  
1176 reflect updated information regarding environmental regulations. Third, the  
1177 Company updated market price and CO<sub>2</sub> cost scenarios to update alignment with  
1178 then current economic conditions and policy developments.

1179 **Q. Please describe the incremental environmental investment cost assumptions**  
1180 **used in the Company's IRP Supplemental Coal Replacement Study.**

1181 A. Incremental environmental investment costs assumptions were expanded to  
1182 include proxy compliance costs required for CCR and Clean Water Act Section  
1183 316(b) regulations, as well as costs for out-year SCR installations with proxy in-  
1184 service dates beyond 2022 at the Company's Hunter, Huntington, and Wyodak  
1185 facilities. The proxy SCR costs at these facilities were included in the model to  
1186 add conservatism to results by reflecting potential future environmental project  
1187 requirements, although no such requirements or obligations currently exist. With  
1188 those costs included, total environmental compliance costs, inclusive of AFUDC,

1189 in the IRP Supplemental Coal Replacement Study total just over [REDACTED] for  
1190 the period 2011 through 2030.

1191 **Q. Did the results of the IRP Supplement identify coal fueled generation assets**  
1192 **operated by the Company as candidates for accelerated idling?**

1193 A. No. Please refer to the IRP Supplemental Coal Replacement Study attached as  
1194 Confidential Exhibit RMP\_\_\_(CAT-6).

1195 **Q. Did the Company further update the IRP Supplemental Coal Replacement**  
1196 **Study as part of its 2011 IRP Update?**

1197 A. Yes. The Company included an updated coal replacement study as part of its 2011  
1198 IRP Update filed in March 2012. Please refer to Exhibit A of the 2011 IRP  
1199 Update attached as Confidential Exhibit RMP\_\_\_(CAT-7). The updated coal  
1200 replacement study was performed using the SO Model and analyzed near term  
1201 investments needed to meet compliance obligations with emerging environmental  
1202 regulations for eight specific generating units under a range of natural gas prices  
1203 and CO<sub>2</sub> costs in varying combinations.

1204 **Q. Were Jim Bridger Units 3 and 4 included on the list of eight specific**  
1205 **generating units analyzed in the updated coal replacement study?**

1206 A. Yes.

1207 **Q. Are the SO Model input assumptions and results supporting investment in**  
1208 **the Jim Bridger Units 3 and 4 SCRs as discussed in the accompanying**  
1209 **testimony and exhibits of Mr. Link consistent with the information presented**  
1210 **in the Company's 2011 IRP Update?**

1211 A. Yes.



1212 **Customer Considerations**

1213 **Q. What are the benefits to customers of installing the projects included in the**  
1214 **Company's emissions control plan?**

1215 A. Customers directly benefit from the continued availability of low-cost generation  
1216 produced at the facilities while also achieving environmental improvements from  
1217 these resources. In addition, the tie-in of these controls is being accomplished  
1218 during planned maintenance outages, as opposed to scheduling separate outages  
1219 for this work, which reduces replacement power costs. The Company has 10  
1220 BART-eligible units in Wyoming and four in Utah. The BART controls for each  
1221 of these units must be installed as expeditiously as possible, but no later than five  
1222 years from the date the respective SIPs are approved and prior to the compliance  
1223 dates specified in the respective permits.

1224 Postponing installation of emissions control equipment to later planned  
1225 maintenance outages would make it virtually impossible for the Company to  
1226 effectively ensure that all of its affected units meet compliance deadlines and  
1227 would place the Company at risk of not having access to necessary capital,  
1228 materials, and labor while attempting to perform these major equipment  
1229 installations in a compressed timeframe. As the deadlines for environmental  
1230 requirements across the country draw closer, the demand for equipment and  
1231 skilled labor is likely to increase, making timely compliance more difficult  
1232 without incurring significant additional cost.

1233 Finally, maintaining the ability to operate the existing coal fueled units  
1234 that have been or are planned to be retrofitted with economic emissions control

1235 equipment represents the least-cost option for customers, especially when  
1236 considered in conjunction with the other generation resource addition projects that  
1237 the Company has completed and intends to complete as part of its regularly  
1238 updated IRP preferred portfolio implementation effort. This is even before  
1239 considering factors associated with retirement of the coal units prior to their  
1240 ratemaking depreciation lives, such as stranded depreciation expense, the  
1241 economic impact on the respective states in which the assets reside, and the  
1242 potential impact on system reliability.

1243 **Conclusion**

1244 **Q. Please summarize your testimony.**

1245 A. The base case results of the Company's economic analyses show a [REDACTED]  
1246 PVRR(d) favorable to investment in the emissions control investments that are the  
1247 subject of the Request, namely SCR systems, and other incremental  
1248 environmental compliance projects required to continue operating Jim Bridger  
1249 Units 3 and 4 in compliance as coal fueled assets. The Company respectfully  
1250 requests an Order granting the Request to construct the two SCR systems at its  
1251 Jim Bridger Units 3 and 4 facilities.

1252 **Q. Does this conclude your direct testimony?**

1253 A. Yes.