

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp (“Company”).**

3 A. My name is Cindy A. Crane. My business address is 1407 West North Temple,
4 Suite 310, Salt Lake City, Utah 84116. My position is Vice President, Interwest
5 Mining Company and Fuel Resources for PacifiCorp Energy.

6 **Q. Briefly describe your business experience.**

7 A. I joined PacifiCorp in 1990 and have held positions of increasing responsibility,
8 including Director of Business Systems Integration, Managing Director of
9 Business Planning and Strategic Analysis and Vice President of Strategy and
10 Division Services. My responsibilities have included the management and
11 development of PacifiCorp’s ten-year business plan, assessing individual business
12 strategies for PacifiCorp Energy, managing the construction of the Company’s
13 Wyoming wind plants and assessing the feasibility of a nuclear power plant. In
14 March 2009, I was appointed to my present position as Vice President of
15 Interwest Mining Company and Fuel Resources. In my position I am responsible
16 for the operations of Energy West Mining Company and Bridger Coal Company
17 as well as overall coal supply acquisition and fuel management for PacifiCorp’s
18 coal plants.

19 **Q. Have you previously filed testimony in this proceeding?**

20 A. No. I did not file direct testimony in this proceeding.

21 **Q. What is the purpose of your rebuttal testimony?**

22 A. The purpose of my rebuttal testimony is to:

- 23
 - Present the Company’s update to coal prices utilized in rebuttal;

- 24
- Discuss the Company’s fuel cost update to the base case, four-unit
25 operation as well as the two -unit operation;
- 26
- Respond to the testimony of Division of Public Utilities witness Mr. Croft
27 requesting the Company provide a sinking fund calculation for the
28 underground and surface mine for the base case that extends through the
29 life of the mine;
- 30
- Respond to Mr. Croft’s recommendation that post-2030 mine reclamation
31 trust contribution costs be a component of the Company’s analysis;
- 32
- Respond to the Office of Consumer Services witness Mr. Falkenberg’s
33 claim that the Company has created a mismatch between recovery of the
34 final reclamation costs in the selective catalytic reduction (“SCR”) and gas
35 firing cases;
- 36
- Address the testimony of Division of Public Utilities witness Mr. Evans
37 regarding the demand for Bridger Coal and describe the overall supply and
38 demand for coal in Southwest Wyoming as well as the current fuel supply
39 arrangements and transportation options for the Company plants;
- 40
- Rebut the contention of Sierra Club witness Dr. Fischer and DPU’s
41 witness Mr. Evans that the Company could feasibly sell coal to other
42 facilities, sell coal to other Company coal plants and explore other markets
43 and avoid immediate reclamation of the mine.
- 44
- Rebut Dr. Fischer’s contention that if Black Butte coal can be delivered
45 economically, then the Bridger mine could be delivered to other
46 PacifiCorp locations at a competitive price; and

47 • Rebut the Western Resource Advocates witness Ms. Kelly’s claim that it
48 appears the Bridger Coal surface mine would remain competitive and that
49 the timing and purpose of the reclamation costs for beginning reclamation
50 in 2012, prior to beginning installation of the SCR retrofit, does not seem
51 reasonable.

52 **Company Updates to Coal Costs**

53 **Q. Has the Company updated coal costs as part of the Company’s rebuttal?**

54 A. Yes. The Company has updated its long-term price projections for the coal fleet.
55 The coal update reflects the Company’s most recent coal price projections of mine
56 operating costs for the captive mines as well as forward market and transportation
57 prices for purchased coal.

58 **Q. Does the Company’s rebuttal testimony include updated coal price
59 projections for both the Jim Bridger plant four-unit and two-unit
60 operations?**

61 A. Yes. Bridger Coal’s mine operating costs and mine capital, as well as third party
62 coal costs, have been updated to reflect both plant operating scenarios.

63 **Q. Please explain the nature of the updates and the change in assumptions
64 associated with the Jim Bridger plant scenarios.**

65 A. Subsequent to the original filing, Bridger Coal Company completed extensive life
66 of mine planning and cost analysis, and as a result, the Company has more current
67 and detailed mine plans to rely on as part of this analysis. Consistent with the
68 Company’s direct testimony, the two-unit coal operations scenario still reflects
69 the closure of the Bridger Coal surface mine in connection with conversion to gas

70 of Jim Bridger Units 3 and 4. The base case continues to reflect a two dragline
71 operation, but due to the new mine plan, the draglines are no longer both deployed
72 in the southern part of the surface mine. Instead, one of the draglines will be
73 uncovering coal in [REDACTED], a previously undisturbed mining area. By
74 placing the second dragline in [REDACTED], Bridger Coal dramatically
75 reduces the increasing overburden required to be removed in mining the deeper
76 seams in the southern portion of the mine.

77 . **Coal Cost Update**

78 **Q. Please explain the coal cost updates to the Jim Bridger plant fuel options**
79 **included in the Company's rebuttal filing.**

80 A. As shown in Mr. Link's Confidential Exhibit RMP__(RTL-1R), coal costs in the
81 four-unit operation increased. Measured on a price related basis, cash coal costs
82 increased by approximately [REDACTED] on a net present value ("NPV") basis.
83 The increase incorporates updated third party coal prices and transportation costs
84 for Black Butte coal as well as updated cash operating costs for Bridger Coal
85 Company.

86 Coal costs in the two-unit operation decreased, which is also shown in Mr. Link's
87 Confidential Exhibit RMP__(RTL-1R). On a price related basis, Jim Bridger
88 plant cash coal costs decreased by approximately [REDACTED] on a NPV basis and
89 also incorporate updated third party coal prices and transportation costs for Black
90 Butte coal and Bridger Coal cash operating costs.

91 **Q. Have the final reclamation trust contributions and sinking fund analyses**
92 **been updated for Bridger Coal Company?**

93 A. Yes. As reflected in Mr. Link's Confidential Exhibit RMP__ (RTL-3R), the
94 Company updated its sinking fund analysis and final reclamation trust
95 contribution rates. The Company's share of annual contributions to the final
96 reclamation trust in the base case increased from [REDACTED] in the original
97 filing to [REDACTED] in the update. In the two-unit scenario, final reclamation trust
98 contributions decreased slightly through 2017 and increased thereafter.

99 **Coal Cost Update – Four-Unit Operation (Base Case)**

100 **Q. Can you please identify the primary drivers which resulted in the estimated**
101 **[REDACTED] coal cost related increase for the base case between the original**
102 **filing and rebuttal?**

103 A. Yes. The table below lists the major cost related variances from the original filing.

<u>Source</u>	<u>NPV Millions</u>
Black Butte Coal Costs	[REDACTED]
Union Pacific Rail Costs	[REDACTED]
Bridger Coal Operating Costs	[REDACTED]
Change in Supply Mix	[REDACTED]

110 Approximately [REDACTED] million of the [REDACTED] million increase in Bridger Coal operating
111 costs is associated with the increased final reclamation contribution trust levels
112 identified above. The remainder of the increase is primarily associated with
113 higher mine operating costs during the 2015 - 2017 period while [REDACTED]
114 is being permitted and developed. During this period both draglines continue to
115 operate in the southern portion of the surface mine; however, each dragline is

116 operating on a single shift per day rather than two shifts per day.

117 **Q. What is causing the [REDACTED] increase for Change in Supply Mix in the**
118 **base case?**

119 **A.** The change in supply mix reflects the increase in supply cost for the Jim Bridger
120 plant primarily during the development of the [REDACTED] Wash reserves. The
121 increase principally occurs during the 2015 – 2017 timeframe and reflects the
122 additional cost associated with replacement of Bridger Coal Company with Black
123 Butte deliveries during the 2015-2017 timeframe while the [REDACTED]
124 reserves are being developed.

125 **Q. Why are both Black Butte coal costs and Union Pacific rail costs projected to**
126 **increase in the base case?**

127 **A.** [REDACTED]
128 [REDACTED]
129 [REDACTED]
130 [REDACTED]
131 [REDACTED]
132 [REDACTED]
133 [REDACTED]
134 [REDACTED]
135 [REDACTED]
136 [REDACTED]

137 **Coal Cost Update – Two-Unit Operation**

138 **Q. Please identify the primary drivers of the approximate [REDACTED] cost**
139 **related decrease (NPV), between the original filing and rebuttal.**

140 A. There is approximately a [REDACTED] decrease in Bridger Coal cash operating
141 costs and an [REDACTED] increase in plant coal costs due to a change in supply
142 mix between Bridger Coal Company and Black Butte coal supplies. The decrease
143 in Bridger Coal Company cash operating costs reflects reduced underground mine
144 operating costs starting in 2017 partially offset by an increase associated with
145 higher final reclamation costs starting in 2019.

146 **Q. Have mine capital projections been updated?**

147 A. Yes, as provided in Mr. Link's Confidential Exhibit RMP__(RTL-2R), mine
148 capital expenditures have increased in both the base case and two-unit operation
149 scenarios. The increase reflects additional surface and underground mine reserve
150 acquisition costs as well as additional mine extension costs and longwall system
151 rebuild/replacement costs.

152 **Division of Public Utilities/Sinking Fund Calculation**

153 **Q. Please explain the purpose of Bridger Coal Company's sinking fund**
154 **calculation.**

155 A. The Bridger Coal Company owners established a final reclamation trust in 1989
156 to fund actual final reclamation work. The purpose of the sinking fund
157 calculation is to determine the appropriate contribution rate and ensure sufficient
158 funds exist in the trust to support final reclamation work once coal production
159 ceases. Contributions to the final reclamation trust are included as part of Jim

160 Bridger plant coal costs and are a component of net power costs for ratemaking
161 purposes.

162 **Q. On page 10, lines 186-189, of his direct testimony, Mr. Croft recommends**
163 **that the Company be required to provide a surface and underground**
164 **reclamation sinking fund analysis related to the four-unit operation. Has the**
165 **Company updated its sinking fund analysis for the Jim Bridger plant fueling**
166 **operations as part of its rebuttal?**

167 A. Yes. As discussed earlier, the Company has updated its sinking fund analysis for
168 each fueling operations scenario and final reclamation trust contribution rates
169 have been updated accordingly.

170 **Q. A sinking fund analysis was provided in discovery for the different**
171 **operational scenarios. Was a sinking fund analysis previously prepared for**
172 **the four-unit operation base case in the Company's original filing?**

173 A. Yes. A final reclamation plan for the base case was originally prepared in 2009
174 and utilized in development of a sinking fund analysis and final reclamation trust
175 contributions. That final reclamation plan, however, was not updated prior to the
176 original filing and therefore no longer reflected the final reclamation trust
177 contributions necessary to support future final reclamation expenses.

178 **Q. On page 11, lines 211-212, of his direct testimony, Mr. Croft recommends**
179 **that the post-2030 surface mine reclamation costs be a final component in the**
180 **Company's analysis. Has the Company incorporated the post-2030 final**
181 **reclamation contribution costs in its analysis?**

182 A. Yes. As described in the rebuttal testimony of Company witness Mr. Link, the
183 Company's rebuttal analysis now includes the impact of the different final
184 reclamation trust contributions through 2037, when coal production ceases and
185 the Jim Bridger plant is assumed to retire at the end of its book life.

186 **Office of Consumer Services/Mismatch of Final Reclamation Funds**

187 **Q. Mr. Falkenberg states on page 15, lines 410-411, of his direct testimony that**
188 **the Company has created a mismatch between the recovery of the costs**
189 **associated with the final reclamation in the SCR and gas-firing cases because**
190 **in the continued coal operation case, some of the reclamation costs are not**
191 **recovered until the period after the study horizon, while full recovery occurs**
192 **in the gas conversion case. Is this correct?**

193 A. Yes. In the Company's original filing, contributions to the final reclamation trust
194 were included through 2030 as a component of cash costs used in the System
195 Optimizer model ("SO Model"). The Company's rebuttal analysis now includes
196 reclamation costs contributions through 2037.

197 **Bridger Coal Company Surface Mine - Supply and Demand**

198 **Q. With respect to the shutdown of the Bridger surface mine, Mr. Evans, on**
199 **page 14 of his direct testimony, and Dr. Fischer, on page 24 of his direct**
200 **testimony, both contend that the Company has not seriously considered the**
201 **international market or the possibility that other Company coal plants could**
202 **utilize the excess Bridger coal. Further, Mr. Evans contends that the**
203 **Company could continue to extract small quantities of coal through surface**
204 **mining. Please comment.**

205 A. Mr. Evans and Dr. Fischer intimate that the Company has not considered other
206 options for Bridger surface coal. As the Company previously communicated in
207 its responses to data requests DPU 8.7 and OCS 15.1, there is already a significant
208 imbalance between supply and demand for coal in Southwest Wyoming. With the
209 impending gas conversion of Naughton 3, that imbalance surges. The Company
210 believes that under a two-unit coal operation at the Bridger plant at least one other
211 mine in Southwest Wyoming would be shuttered. Southwest Wyoming is a niche
212 market with limited participants. The relatively low heat content in comparison to
213 Colorado and Utah coals and the high ash content relative to Powder River Basin
214 coals confines Southwest Wyoming coal largely to the local area.

215 **Q. Mr. Evans suggests that the coal produced by the Bridger mine can be**
216 **shipped to other Company plants. Do you agree?**

217 A. No, not with the current infrastructure. Significant capital investments by Bridger
218 Coal Company would be required for the construction of a rail loadout facility
219 and a spur to the Union Pacific mainline, and attainment of any necessary permits.
220 Besides ignoring the lack of a rail loadout facility at Bridger Coal Company, Mr.
221 Evans and Dr. Fischer disregard the fact that most of the Company plants are not
222 capable of receiving coal by rail. There are only two Company operated plants
223 that can accept coal delivery by rail: Jim Bridger and Dave Johnston. Dave
224 Johnston is the lowest cost coal resource in the system and served by the
225 Burlington Northern Railway not the Union Pacific, the rail line closest to Bridger
226 Coal Company. Both the Naughton and Wyodak plants receive their coal via
227 overland conveyor. The Utah plants receive all of their coal either via conveyor

228 from Deer Creek or trucked from local mines; neither the Hunter plant nor the
229 Huntington plant are located near enough to the Union Pacific mainline to make
230 coal deliveries feasible.

231 **Q. Besides the lack of rail infrastructure, are there other obstacles to shipping**
232 **coal from Bridger Coal's surface mine?**

233 A. Yes. Both Mr. Evans and Dr. Fischer ignore the coal quality characteristics
234 particular to the Bridger Coal surface mine. Relative to other Southwest
235 Wyoming mines, Bridger surface coal is a relatively low heat content, high ash
236 coal and would be problematic for the Naughton plant resulting in increased
237 opacity levels. Bridger surface coal's low heat content and low ash fusion
238 temperature are incompatible with the quality specifications for the Utah plants
239 and result in boiler slagging. The high ash content would likely cause increased
240 opacity levels at the Dave Johnston plant.

241 In addition to the coal quality challenges discussed above, Mr. Evans and
242 Dr. Fischer also ignore the Company's contractual obligations under its long-term
243 coal supply agreements. With the exception of the Dave Johnston plant, the
244 Company-operated plants have long-term supply commitments that extend
245 through 2020 and failure to take the minimum contract obligations would result in
246 liquidated damages.

247 **Q. Would Bridger Coal shipments to Company non-operated plants face similar**
248 **obstacles?**

249 A. Yes. With the exception of Colstrip, the Company non-operated plants all have
250 rail unloading facilities. However, the current coal supply arrangements for

251 Cholla extend through 2024; Hayden through 2027 and Craig through 2020 and
252 failure to take the minimum contract obligations would result in liquidated
253 damages. The jointly owned plants require all coal supplies to meet plant quality
254 specifications. These quality specifications are collectively set and agreed to by
255 the plant owners; the Company cannot arbitrarily elect to consume Bridger coal
256 on its own account in any of the joint owned plants.

257 **Q. Can the Bridger surface mine operate at a reduced level in the two-unit**
258 **scenario?**

259 A. No. This could not be done economically and not without increasing the
260 production risk of Bridger Coal's underground mine and potentially the safety of
261 its employees. Operation of the surface mine at a reduced level in a two-unit
262 operation would necessitate a further reduction in the underground mine
263 production. Due to the geological characteristics of the roof for the underground
264 mine, the Company cannot shutdown the longwall machine, the main piece of
265 mining equipment for the underground mine, for an extended period of time once
266 longwall mining has commenced in a panel. Once a longwall panel is depleted
267 and the longwall machine is relocated to a new panel and setup face, the
268 Company may be able to idle the longwall machine depending on geologic
269 conditions in the localized area and the propensity for convergence. However,
270 idling the longwall system which produces typically 80-85% of underground
271 mine's coal production would create significant disruptions to the efficient
272 utilization of resources and result in higher costs.

273 **Q. In his direct testimony on page 26, lines 4 through 11, Dr. Fischer states:**

274 **In 2011, Black Butte delivered coal to Jim Bridger at an**
275 **average price of \$1.87/MMBtu and to Valmy at \$2.87/MMBtu.**
276 **If the differential here of approximately \$1/MMBtu is due to**
277 **transportation cost alone, evidence indicates that Bridger mine**
278 **could be delivered to other PacifiCorp locations at a**
279 **competitive price to their anticipated supply costs.**
280

281 **Has Dr. Fischer presented any evidence to support this claim?**

282 A. No. Dr. Fischer has not provided any evidence nor is Dr. Fischer entitled to his
283 own set of facts. Whether the \$1/MMBtu differential for the Valmy plant is
284 related to transportation costs is entirely irrelevant to the Company's options for
285 Bridger Coal. The actual facts cannot be misconstrued. Black Butte has a rail
286 loadout facility; Bridger Coal does not. Valmy has a rail unloading facility; Dave
287 Johnston is the only Company operated plant, other than Jim Bridger, with a rail
288 unloading facility. Valmy can consume Black Butte coal without any coal quality
289 challenges; the Company-operated plants cannot. The Company would incur
290 contract liquidated damages associated with taking Bridger coal to its coal plants;
291 at this time Valmy would not.

292 **Q. On page 14 of his direct testimony, Mr. Evans suggests that the Company has**
293 **not seriously considered the international market for excess Bridger coal.**
294 **Please comment.**

295 A. Mr. Evans does not specify which export terminals or international markets the
296 Company can access. Historically, and due to its coking properties, metallurgical
297 coal has constituted the majority of the United States exports rather than steam
298 coal like Bridger coal. With the demise of the LAXT (Los Angeles) coal terminal
299 in 2003 there ceased to be a domestic outlet in the western United States for coal.
300 Almost all of the steam exports today are shipped through terminal facilities in

301 Houston, Louisiana, Virginia and Maryland. Transportation rates to these eastern
302 and gulf coal terminals would be prohibitive for Bridger Coal production.
303 Furthermore, even if there were a rail loadout facility in place at Bridger Coal
304 mine, both the cost structure of Bridger Coal coupled with its lower heat content
305 does not allow Bridger coal to compete with the much larger Powder River Basin
306 mines and the higher heat content of coal from the Utah and Colorado coal
307 regions.

308 **Q. Are there any proposed domestic coal terminals in the western United**
309 **States?**

310 A. Yes. There are several proposed coal export terminals in Oregon and
311 Washington. All of these projects are still in the preliminary stage of the
312 permitting process and each project requires permits and approvals from a myriad
313 of regulatory agencies. There is, however, significant public resistance to
314 exporting coal in the Northwest. Both the governors of Oregon and Washington,
315 native tribes and many cities and counties have raised concerns about the potential
316 environmental and health impacts of these projects.

317 At this time, the Company can only speculate whether any of these terminals will
318 ever be built; the Company cannot make long-term decisions regarding Bridger
319 Coal's surface operation based on speculation of whether these export facilities
320 will ever be constructed.

321 **Western Resource Advocates - Bridger Coal surface mine**

322 **Q. On page 14, lines 259-266, of her direct testimony, Ms. Kelly states:**

323 **[I]t appears to me from information contained within the**
324 **confidential workpapers that the mine would remain**

325 competitive from a cost perspective. WRCA Confidential
326 Exhibit (NLK-2) displays the comparative coal costs and coal
327 cost forecasts from 2007 to 2021 measured in \$/ton for the
328 Bridger surface mine, the underground mine, and the current
329 third party provider. The exhibit demonstrates that the
330 surface mine will remain cost competitive.

331

332 Does this exhibit demonstrate that the surface mine will remain cost
333 competitive?

334 A. No. First, Ms. Kelly grossly understates Bridger surface and underground costs
335 by failing to include any mine capital for either the Bridger surface or the Bridger
336 underground in her analysis. Comparatively, all of Black Butte's capital
337 expenditures would have been amortized as part of the purchase price; therefore,
338 the Company would not incur any mine capital expenses under a purchase
339 contract with Black Butte.

340 Q. What is the magnitude of the capital expenditures for the Bridger surface
341 and underground mines that Ms. Kelly omitted?

342 A. Mr. Link's testimony provides the capital expenditures, on a nominal basis in
343 Confidential Exhibit RMP (RTL-2R). Updated mine capital expenditures over
344 the period 2013 through 2030 average \$26 million per year in the 4-unit operation
345 scenario and \$19 million per year in the 2-unit operation scenario.

346 Q. Are there additional problems with Ms. Kelly's conclusion?

347 A. Yes, Ms. Kelly ignores the impact of coal production volumes on costs. For
348 instance, WRCA Confidential Exhibit (NLK-2) depicts Bridger surface coal costs
349 dramatically decreasing in 2015 and Black Butte costs significantly increasing at
350 the same time. This sudden shift in Bridger Coal and Black Butte costs is not
351 coincidental.

352 **Q. Please explain.**

353 A. The Company's long-term coal supply agreement with Black Butte extends
354 through 2014 with a provision for a limited amount of carryover tonnage into
355 2015. The decrease in costs for the Bridger surface mine coincide with Bridger
356 Coal's ramping up surface production. With an increase in Bridger's surface
357 production the Company's requirements for coal purchases from Black Butte
358 dramatically decrease. The shift in the Black Butte price reflects a projection of
359 the impact on Black Butte costs of reduced coal production.

360 **Q. Can you identify coal deliveries from the Bridger surface mine and Black
361 Butte in the original filing during this period?**

362 A. The table below reflects the Company's tonnage from the original filing.

	Annual Tonnage	
	Bridger	Black
Year	Surface	Butte
366 2012		
367 2013		
368 2014		
369 2015		
370 2016		
371 2017		
372 2018		
373 2019		
374 2020		
375 2021		
376		

377 **Q. Do you have any other thoughts about Ms. Kelly's exhibit?**

378 A. Yes. Besides Ms. Kelly's failure to address mine capital, WRCA Confidential
379 Exhibit (NLK-2) is illustrative of how reduced coal production can impact
380 Bridger surface mine's costs. The years with the highest cash mine operating
381 costs, 2013 – 2014, coincide with the years with the lowest production. Long-

382 term operation of the Bridger surface mine under a Jim Bridger two-unit operation
383 would result in excessive costs of the surface mine and increased costs and risks
384 for the underground mine.

385 **Summary**

386 **Q. Please summarize your testimony.**

387 A. The updated coal costs and assumptions reflect the Company's most recent coal
388 price projections of mine operating costs and capital costs for the captive mines as
389 well as forward market and transportation prices. Cash operating costs have been
390 revised to reflect updated final reclamation expenditures. Finally, these updated
391 costs have been incorporated into the rebuttal testimony of Mr. Link.

392 **Q. Does this conclude your testimony?**

393 A. Yes, it does.