

1 **Q. Are you the same Gregory N. Duvall who submitted direct testimony in this**
2 **proceeding on behalf of PacifiCorp dba Rocky Mountain Power (“the**
3 **Company”)?**

4 A. Yes.

5 **Q. What is the purpose of your rebuttal testimony in this proceeding?**

6 A. I respond to the adjustments affecting the Company’s net power costs (“NPC”)
7 proposed by Mr. Philip Hayet on behalf of the Utah Office of Consumer Services
8 (“OCS”), Mr. Kevin Higgins on behalf of the Utah Association of Energy Users
9 Intervention Group (“UAE”), and Mr. George Evans on behalf of the Utah Division
10 of Public Utilities (“DPU”).

11 **Q. Please explain how your testimony is organized.**

12 A. I first present the Company’s rebuttal recommendation for NPC (“Rebuttal NPC”),
13 which is unchanged from the Company’s updated NPC filed in
14 April 2014. Next I provide a general response to the NPC testimony filed by the
15 OCS, DPU, and UAE, followed by a detailed response to the specific adjustments
16 proposed that the Company opposes.

17 **NPC Recommendation**

18 **Q. What is your NPC recommendation in this case?**

19 A. My rebuttal testimony supports total-Company NPC of \$1.510 billion (\$25.59 per
20 megawatt-hour), which is a reduction of approximately \$11.7 million from the
21 Company’s initial filing. Utah allocated NPC were reduced \$5.0 million to \$636.1
22 million. The results of the Company’s Rebuttal NPC study are provided in
23 Exhibit RMP___(GND-1R).

24 **Q. Does the Company's Rebuttal NPC reflect any adjustments proposed by**
25 **the parties?**

26 A. No. The Company has not reflected any of the adjustments to NPC proposed by
27 others in this case.

28 **Q. Has the Company received notice that one of the adjustments proposed by the**
29 **DPU will be withdrawn?**

30 A. Yes. In response to the Company's data request 1.13, the DPU indicated it will
31 withdraw its adjustment to solar integration charges.

32 **Q. How has the Company modeled the operation of Naughton unit 3 in its**
33 **Rebuttal NPC?**

34 A. The Company continues to model Naughton unit 3 under the assumption that it will
35 cease coal-fired operations December 31, 2014, and be converted to a natural gas
36 fired unit returning to service in June 2015. Additional details regarding Naughton
37 unit 3 and the status of its conversion to a natural gas fired unit are provided in the
38 rebuttal testimony of Company witnesses Mr. Chad A. Teply and Mr. Steven R.
39 McDougal.

40 **Response to Proposed NPC Adjustments**

41 **Q. Please generally describe the Intervenor's NPC testimony.**

42 A. The OCS, DPU, and UAE have proposed a total of 20 adjustments to the
43 Company's NPC calculation, with all but one lowering projected NPC. These
44 adjustments are in addition to the Company's updates, which reduced NPC by
45 \$11.7 million on a system basis or approximately \$5.0 million on a Utah-allocated
46 basis.

47 **Q. Did the Company provide testimony related to some of the proposed NPC**
48 **adjustments in this case in advance of the intervenors' testimony?**

49 A. Yes. My direct testimony describes several changes in the Company's NPC study
50 to respond to issues raised in the Company's last general rate case,
51 Docket No. 11-035-200 ("2012 GRC"), including a change to the application of
52 market caps lowering NPC. I also provided testimony supporting the Company's
53 proposed treatment of costs and benefits related to participating in an energy
54 imbalance market ("EIM") with the California Independent System Operator
55 ("CAISO") and the continued inclusion of wheeling expenses for the DC Intertie
56 transmission line. Despite this testimony, adjustments were proposed by the DPU
57 to impute EIM benefits in the test period and to disallow costs related to the DC
58 Intertie. UAE also proposed to disallow the DC Intertie costs. Neither party
59 acknowledged or rebutted the Company's direct testimony or supported why their
60 adjustments are reasonable in spite of the facts provided with the Company's filing.

61 **Company NPC Update (DPU; OCS Adjustment 1)**

62 **Q. Please describe the Company's update to NPC filed in April 2014.**

63 A. In accordance with the scheduling order in this docket, the Company filed an NPC
64 update on April 10, 2014. The update filing identified four corrections and 11
65 updates incorporating new information and had a cumulative impact of reducing
66 NPC by approximately \$11.7 million on a total-Company basis. Details supporting
67 the Company's April 2014 update are provided in
68 Exhibit RMP___(GND-2R) and all of the supporting workpapers have been
69 provided along with my rebuttal testimony. The Company's updates consisted of:

- 70 • Extension of one power sales contract.
- 71 • Three updates incorporating new pricing according to contract terms.
- 72 • Two updates for pipeline tariff rates.
- 73 • One update removing contract that have been terminated.
- 74 • Two updates to reflect reserve requirements in NERC standards
- 75 BAL-002-WECC-2 and BAL-003.
- 76 • An update of market prices to the Company's March 30, 2014 official forward
- 77 price curve ("OFPC").
- 78 • An update of coal costs to account for the change in coal volumes and changes
- 79 in contract prices.

80 These updates are transparent, apply equally whether they increase or decrease
81 NPC, can be easily verified and are straightforward to model in GRID. These
82 updates improve the accuracy of the Company's forecast and should be accepted.
83 The Company's Rebuttal NPC shown in Exhibit RMP___(GND-1R) is unchanged
84 from the April 2014 update.

85 **Q. Did any of the intervenors accept the Company's updated NPC?**

86 A. Yes. The OCS adopted the Company's updated NPC as its first adjustment, and the
87 DPU used the Company's updated NPC as the starting point for making subsequent
88 adjustments. However, both the DPU and OCS were critical of the update process
89 and proposed that restrictions to the updates be implemented in future cases.

90 **Q. What restrictions did the OCS and DPU propose regarding NPC updates for**
91 **future cases?**

92 A. The OCS and DPU both blamed the timing of the update as a restriction in their
93 analysis. The DPU suggested that both the complexity and timing of the NPC
94 update hinders its ability to perform the analysis required to incorporate the update
95 in its testimony. The OCS claimed to be unable to review the updates in the time
96 between receipt of the update and the testimony due date, but accepted the updates
97 as an adjustment, including the update to the OFPC which lowered total-Company
98 NPC by \$11.7 million, or \$4.9 million on a Utah-allocated basis.

99 **Q. Do you agree with the restrictions proposed by the OCS and DPU regarding**
100 **NPC updates in future cases?**

101 A. No. The Company delivered the updated NPC in compliance with the schedule set
102 by the Commission. In an effort to facilitate timely review of changes to NPC after
103 the case was filed, the Company identified all four of the corrections to NPC and
104 five of the eleven NPC updates as responses to discovery requests¹ prior to the April
105 10th scheduled update. However, April 10th represents the earliest date the Company
106 could provide an updated NPC report that included the quarterly update to the
107 OFPC published March 31, 2014.

108 **Market Caps Adjustment (DPU Adjustment 2; OCS Adjustment 9)**

109 **Q. What adjustments do the DPU and OCS make to the GRID market caps?**

110 A. Both the OCS and DPU propose elimination of market caps for all markets except
111 the Mona market. Both argue that the market caps artificially restrict coal-fired
112 generation to below historical levels. The adjustment decreases system NPC by
113 \$16.1 million total company, or \$6.8 million Utah-allocated.

¹ NPC corrections 1-3 and updates 1-5 were supplied to DPU in response to data request 2.9, at the end of January, NPC correction 4 was sent in response to OCS 17.16 in March.

114 **Q. Why are market caps required in GRID?**

115 A. As described in my direct testimony, the GRID model automatically assumes
116 unlimited market depth, bound only by the Company's transmission constraints for
117 system balancing sales and purchases; it does not consider regional load
118 requirements, all third-party transmission constraints, market illiquidity, or the
119 dynamic response of market prices as volumes increase. Market caps are a surrogate
120 for these actual market constraints to ensure that GRID does not model transactions
121 and impute sales revenues that, in reality, are not available to the Company. Market
122 caps have been an input to GRID since its inception.

123 **Q. Do the DPU and OCS agree that market caps continue to be relevant in the**
124 **Mona market?**

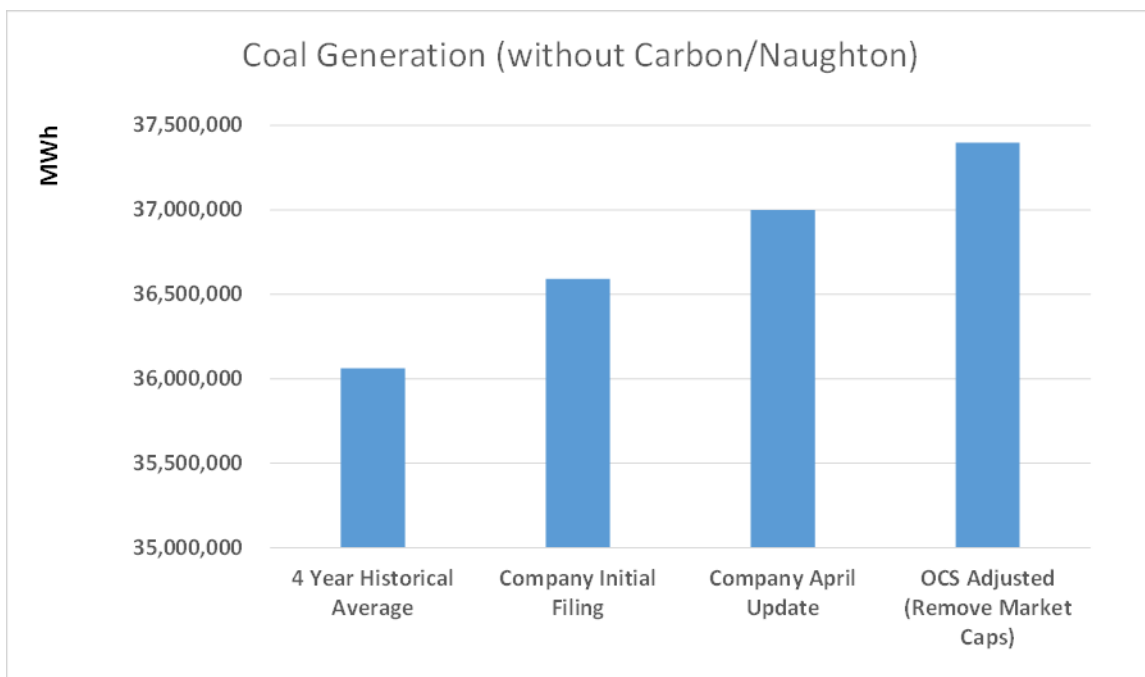
125 A. Yes. Both the DPU and OCS left the cap at the Mona market in place stating it was
126 warranted because the Mona market is more illiquid than the other markets in which
127 the Company transacts. The OCS characterized the Mona market as highly illiquid,
128 and the DPU indicated Mona is a small market with limited participation.

129 **Q. Do you agree with the conclusion reached by both the OCS and the DPU that**
130 **the remaining market caps in GRID restrict coal generation to below historical**
131 **levels?**

132 A. No. The comparisons of coal generation in GRID to historical levels are in error.
133 First, the DPU presents charts comparing total historical coal generation from July
134 2009 through June 2013 to the generation in GRID for the test period. However,
135 the DPU failed to adjust the historical generation to account for the retirement of
136 the Carbon plant and the conversion of Naughton unit 3 to a gas-fired unit, both of

137 which are reflected in the GRID numbers. The OCS, on the other hand, properly
138 excluded Carbon and Naughton unit 3 from its comparison, but failed to remove
139 the share of generation from the Hunter plant not owned by the Company. The
140 corrected comparison, shown in Figure 1 below, presents a drastically different
141 result than the one supported by either the DPU or OCS. In reality, coal generation
142 in the Company's Rebuttal NPC, including market caps, is already about 2.6
143 percent higher than the four-year average historical generation.

Figure 1

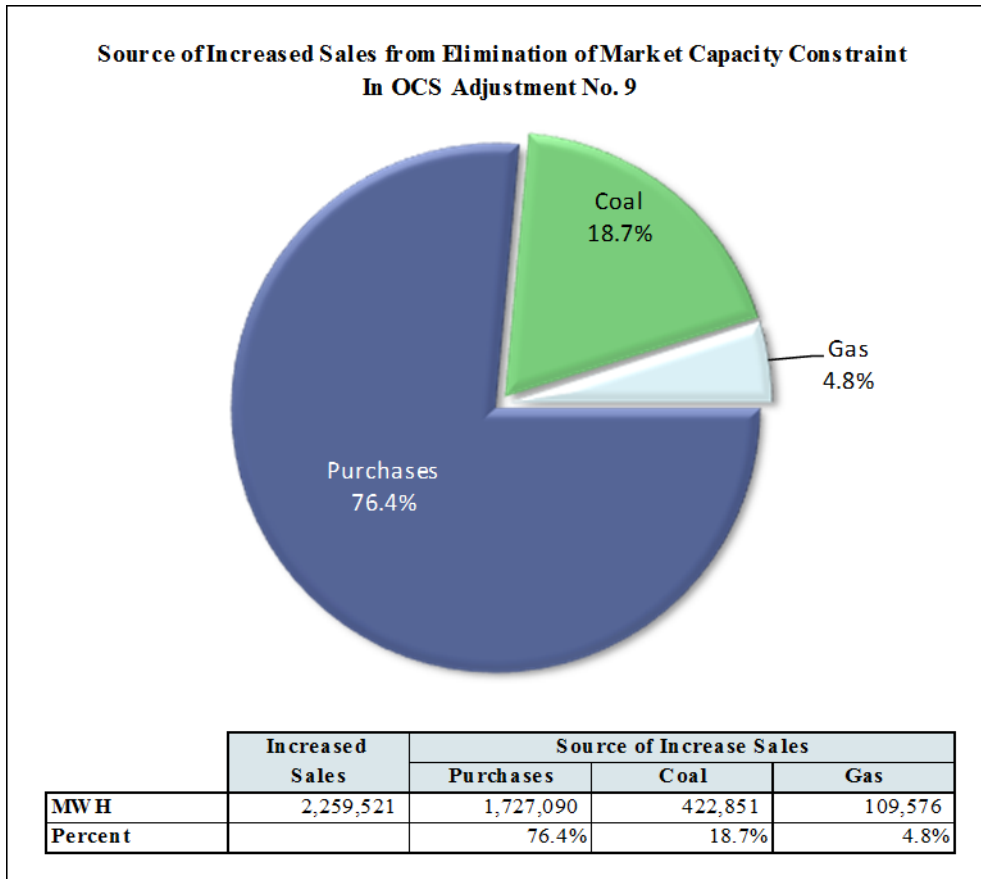


144 **Q. Is the change in coal generation the main driver of the reduction in NPC when**
145 **market caps are removed?**

146 A. No. As described earlier, when the market caps are removed from GRID the model
147 will maximize the off system sales through any means available, subject only to the
148 Company's transmission constraints. The chart above demonstrates that coal
149 generation does increase when market caps are removed, but only by about 423,000

150 MWh, or 1.3 percent. Of the 2.3 million MWh of additional off-system sales
 151 occurring when the market caps are removed, 76 percent were the result of the
 152 GRID model making purchases in other markets to then sell in the un-capped
 153 markets. Figure 2, below breaks out the simulated increase in sales by source.

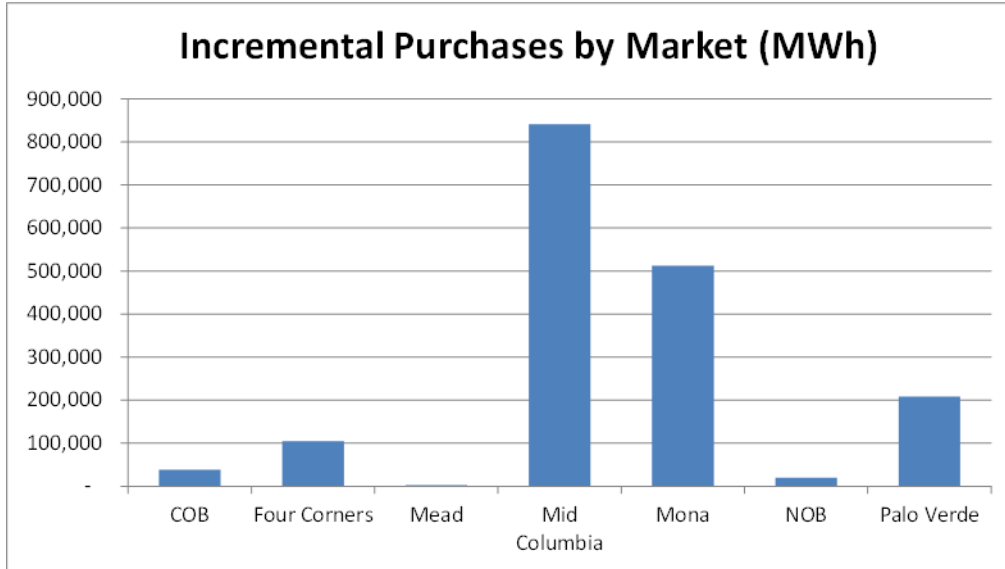
Figure 2



154 **Q. From which markets did the GRID model purchase power to supply the**
 155 **simulated increase in sales?**

156 **A.** The top three markets that were affected by the release of the caps on off-system
 157 sales were Mid-Columbia, Mona and Palo Verde. Figure 3 provides the increased
 158 purchases, by market, used by the model solely to make additional off-system sales
 159 when the market caps are removed.

Figure 3



160 Notably, purchases at the very market described by the OCS as “highly illiquid”
161 increase by over 511,000 MWh, or 51 percent, when caps on market sales are
162 removed from the other market hubs.

163 **Q. The OCS claimed that the Company has not demonstrated the relative**
164 **liquidity of markets other than Mona. Do you agree?**

165 A. No. In response to the Company’s data request 1.2, the OCS stated that “liquidity
166 in this context has to do with a sellers’ ability to be able to sell power at various
167 market hubs.” Market caps are based on the historical transactions, by market, that
168 the Company was actually able to transact over a four year period. Removing the
169 caps as proposed by the DPU and OCS will result in the GRID model selling more
170 than the Company has been able to do in actual operations.

171 **Q. NPC from this case will be used as a base for comparison to actual NPC in the**
172 **Company’s energy balancing account (“EBA”) filings. How have wholesale**
173 **sales modeled in GRID compared to actual sales in past EBA filings?**

174 A. Even with market caps in place, the GRID model has consistently overestimated
 175 wholesale sales in comparison to actuals. Table 1 below shows a comparison of the
 176 volumes of short-term wholesale sales modeled in GRID versus the actual sales
 177 volume since 2011 - the EBA was implemented beginning in October 2011.

Table 1

GRID vs Actual Short Term Wholesale Market Sales (MWh)			
	2011	2012	2013
GRID Sales Volume	9,490,558	10,369,940	11,401,751
Actual Sales Volume	6,802,152	7,746,564	7,841,251
Difference	(2,688,406)	(2,623,376)	(3,560,500)

178 **Q. Has this Commission addressed market caps in the past?**

179 A. Yes. The Commission previously approved market caps in the Company's 2003
 180 avoided cost case² because they increased forecast production cost accuracy. In
 181 Docket No. 09-035-23 the Commission accepted the Company's use of market caps
 182 and stated that, going forward, the Commission will want updated support to
 183 determine if market caps continue to be relevant.

184 **Q. What do you recommend with regard to the adjustments proposed by the DPU
 185 and OCS?**

186 A. The proposals to remove caps from all markets in GRID are undermined by faulty
 187 comparisons of coal generation in the test period with actual generation over the
 188 past four years. When corrected, the comparisons support the Company's market
 189 caps and no longer support the DPU and OCS proposals. The Commission should
 190 reject the adjustments to market caps proposed by the DPU and OCS.

191 **Third Party Wind Integration (DPU Adjustment; UAE Adjustment)**

² Re Application of PacifiCorp for Approval of an IRP-based Avoided Cost Methodology For QF Projects Larger Than One Megawatt, Docket No. 03-035-14 at 13 (Oct. 31, 2005).

192 **Q. Please describe the adjustment proposed by the DPU with regard to third-**
193 **party wind integration costs?**

194 A. The DPU proposes an adjustment of approximately \$250,000 on a company-wide
195 basis to cover what is described as a shortfall in revenue credit between what is
196 collected under the Company's Open Access Transmission Tariff ("OATT") and
197 the cost for integrating third-party³ wind generation. To calculate the adjustment,
198 the DPU compared the NPC impact of holding reserves required to integrate the
199 wind resources (i.e. the intra-hour costs) to revenue received under OATT
200 Schedules 3 and 3A.

201 **Q. Do you agree that the DPU's comparison is appropriate?**

202 A. No. The NPC impact of holding reserves to integrate wind resources represents an
203 opportunity cost of not having economic generation capacity available to serve
204 customers or to sell into the wholesale market. OATT rates applicable to third-party
205 generators, on the other hand, are determined as prescribed by the Federal Energy
206 Regulatory Commission ("FERC") based on the fixed costs of PacifiCorp's
207 generating units used to provide the necessary reserves to manage the moment-to-
208 moment variations in output of the projects. The result is that third-party wind
209 projects pay for a portion of the capacity used to provide reserves, and this payment
210 is credited back to the Company's retail customers through wheeling revenue. It is
211 not appropriate to impute a reduction to NPC based on the difference between
212 OATT revenue and an opportunity cost of holding reserves in the test period.

³ Third-party wind resources are projects that are located in the Company's balancing authority area that export their output to another balancing area. These projects do not provide any power to help meet loads in PacifiCorp's balancing authority area.

213 **Q. Please describe UAE's adjustment related to integrating third-party wind**
214 **resources.**

215 A. UAE argues that the rates contained in PacifiCorp's OATT do not include
216 compensation for the cost of integrating third-party wind resources included in
217 NPC. Specifically, UAE claims that the OATT rates were not designed to recover
218 the opportunity cost of holding reserves for wind integration identified in the
219 Company's general rate cases for retail customers.

220 **Q. Is UAE correct that the Company charges retail customers opportunity costs?**

221 A. No. The Company provides retail service, including NPC, at embedded costs.
222 UAE's claim that the Company charges retail customers opportunity costs is
223 contrary to ratemaking practices in Utah and cannot be true by definition. The
224 Company only charges Utah retail customers for the embedded cost of providing
225 power and ancillary services.

226 **Q. Please provide some background on how the Company provides service to its**
227 **retail and transmission customers.**

228 A. As a regulated electric utility, the Company is obligated to provide power and
229 ancillary services to retail customers at embedded cost. As a balancing authority,
230 the Company is obligated to provide ancillary services to transmission customers
231 at embedded cost. In neither venue is the Company allowed to charge customers
232 opportunity costs. To provide these services to both retail and transmission
233 customers, the Company effectively allocates a portion of its embedded resources
234 to each group. A portion of the Company's generation resources are used to provide
235 power and ancillary services to retail customers and a portion of the Company's

236 generation resources are used to provide ancillary services to transmission
237 customers.

238 **Q. If the Company is required by FERC to provide service to wholesale customers**
239 **is there an “opportunity cost” that the Company is choosing to forgo?**

240 A. No. The definition of an opportunity cost is that it is the choice of one alternative
241 over another and it is the value of the alternative that was forgone. Where UAE
242 falls short in its suggestion is that the Company is not making a choice - it is
243 required by FERC to serve these customers and the opportunity cost that is foregone
244 is the penalty that the Company would incur if it did not provide service. UAE’s
245 argument of an opportunity cost relies on the premise that the Company has an
246 ability to sell those reserves used for purposes of wholesale customers into the open
247 market. This is just not true.

248 **Q. What is the practical effect of UAE’s proposed adjustment?**

249 A. In effect, UAE is proposing that the Company should charge OATT customers for
250 the capacity held to integrate their wind projects *and* allow the same capacity to be
251 used to make off-system sales to generate a margin to be credited back to retail
252 customers. Since revenue from OATT customers is already passed back to retail
253 customers through wheeling revenue, implementing UAE’s proposal would
254 provide double benefits to retail customers. UAE’s proposal is not reasonable or
255 practicable.

256 **Q. UAE cites a decision from the Idaho Public Utility Commission disallowing**
257 **third-party wind integration costs. How do you respond?**

258 A. Most notably, this decision was made prior to implementation of Schedule 3A from

259 the Company's FERC rate case. In addition, UAE fails to mention that the
260 Washington commission had made a similar ruling prior to implementation of
261 Schedule 3A. But in the Company's most recent Washington general rate case the
262 commission approved the inclusion of these costs now that the OATT revenue was
263 also included as an offset to retail rates. The Utah and Oregon commissions have
264 also allowed third-party wind integration costs in previous orders.

265 **Q. Did you identify any errors in UAE's calculation of its adjustment to NPC?**

266 A. Yes. UAE proposes to impute additional wholesale sales revenue to lower NPC
267 based on the \$2.03/MWh cost of wind integration. However, the \$2.03/MWh
268 includes both the intra-hour cost of holding reserves for Company-owned and third-
269 party wind, as well as the inter-hour integration cost that is only applicable to
270 Company-owned facilities. If the Commission adopts UAE's adjustment, the
271 calculation should use only the intra-hour integration cost of \$1.66/MWh, which
272 would reduce UAE's proposed adjustment from \$1.0 million to
273 approximately \$844,000.

274 **Q. Do you believe it is appropriate to impute a reduction to NPC to remove third-**
275 **party wind integration costs?**

276 A. No. The Company is required to provide services necessary to integrate wind
277 resources delivered by wholesale customers under federal law and as a function of
278 being a balancing authority area. The Company now has the appropriate FERC
279 tariff schedules in place to recover the cost of integrating non-owned wind

280 generators located in PacifiCorp's balancing authority area.

281 **EIM Market Benefits (DPU Adjustment 3)**

282 **Q. Please describe the DPU's proposed adjustment related to the Company's**
283 **participation in the EIM with CAISO?**

284 A. The DPU proposes to impute benefits resulting from the Company participating in
285 the EIM effective October 1, 2014, i.e. for nine months of the test period in this
286 case. Projected EIM benefits were calculated based on a financial analysis that
287 supplied a range of potential benefits over the first 11 years of operation. The DPU
288 simply took the average of the net present value calculated at the two extreme ends
289 of the potential benefits (high and low benefit outcomes), divided the average by
290 eleven to get an annual value, and prorated the annual value to the test period.

291 **Q. Is the calculation of test period benefits proposed by the DPU appropriate?**

292 A. No. The DPU relied on estimated benefits that extend 10 years beyond the test
293 period and are based on assumptions that are unknowable at this time. In particular,
294 the range of potential benefit outcomes depends on several factors including the
295 amount of transmission capacity that will be made available to facilitate transfers
296 of energy between PacifiCorp and CAISO. Furthermore, the simple average and
297 pro-ration of an 11-year net present value financial analysis is simplistic and fails
298 to consider the timing of benefits achieved, in particular during the initial stages of
299 the Company's participation in EIM. Finally, the DPU's approach doesn't conform
300 to typical methods of cost-recovery (i.e. including in the test period an average of
301 benefits projected for years into the future) and would likely preclude full recovery
302 of prudent costs incurred to enable EIM participation.

303 **Q. Did the DPU address the Company's cost recovery proposal detailed in your**
304 **direct testimony?**

305 A. No. The DPU did not address the Company's proposal nor did it provide specifics
306 about how its proposal ensures that prudently incurred costs will be recovered
307 while the benefits of participation are passed through to customers.

308 **Q. Did any other party respond to the Company's proposal related to the**
309 **treatment of EIM costs and benefits?**

310 A. Yes. The OCS agreed that it is reasonable to allow realized EIM benefits (and
311 costs that would normally be booked to NPC accounts) to flow through the EBA
312 mechanism subject to the EBA sharing mechanism. The OCS also stated it would
313 be reasonable to allow deferral of some EIM costs (not otherwise booked to NPC
314 accounts) effective with the date of new rates in this case. A 70 percent sharing
315 factor would be applied to deferred costs, consistent with the sharing of benefits
316 through the EBA. Labor costs associated with new employees hired as
317 a result of the Company's participation in EIM would not be included in the
318 deferral account.

319 **Q. What is the Company's response to the OCS proposal?**

320 A. The Company is not opposed to the OCS proposal to defer EIM-related costs in
321 an account separate from the EBA. However, the Company would propose to
322 establish a regulatory asset for deferral of incremental operation and maintenance
323 ("O&M") costs beginning July 1, 2014, including any labor for employees hired
324 as a result of the Company's participation in EIM. Deferred O&M costs would
325 be deferred at a 70 percent level consistent with the EBA sharing of costs and

326 benefits. Capital costs associated with the EIM implementation should be 100
327 percent recoverable - the assets would be included in rate base in the Company's
328 next general rate case, and amortization would not begin until included in rates
329 from the next rate case.

330 **Remove Constellation Purchase (DPU Adjustment 4)**

331 **Q. Please describe the DPU's proposed adjustment to the Constellation**
332 **purchase on how the contract should be handled?**

333 A. The DPU proposes removing the third quarter, heavy-load-hour purchase contract
334 with Constellation Energy Commodities Group, Inc. ("Constellation") from NPC.
335 The DPU claims the purchase is not necessary because system load in this case is
336 relatively flat compared to the 2012 GRC and Utah load is lower compared to the
337 2012 GRC. He also states that when the Constellation purchase is removed from
338 GRID "NPC are lower and the system is not short of resources."

339 **Q. Please provide some background on how this contract came to be.**

340 A. On March 31, 2011, the Company published its 2011 Integrated Resource Plan
341 ("IRP"). Action Item 3 of that IRP indicated that the Company should acquire up
342 to 1,400 MW of front office transactions or power purchase agreements as needed
343 through multiple means such as periodic mini-RFPs that seek resources less than
344 five years in term. In March 2012 the Company entered into a heavy-load-hour
345 purchase power contract with Constellation with deliveries during the third
346 quarter each year beginning in 2013 and extending through 2016. The transaction
347 was executed as a result of a competitive market RFP process in February 2012

348 that carried out the directive contained in Action Item 3 of the 2011 IRP.

349 **Q. Is the change in load between rate cases an appropriate basis for determining**
350 **whether this transaction was necessary?**

351 A. No. Looking at the change in load forecast between rate cases is irrelevant to
352 determining what resources are needed by the Company to serve its customers
353 loads. This type of analysis is done as part of the IRP process as noted above.

354 **Q. Is the NPC impact of pulling this contract out of the GRID model the**
355 **appropriate measure of the need for this capacity contract?**

356 A. No. Need is determined in the IRP; not by a GRID run in a general rate case. The
357 GRID model is an energy model, and relies on static inputs to determine the net
358 variable cost of meeting system requirements during a test period. GRID is not
359 used to determine the least-cost adjusted for risk portfolio of resources needed to
360 reliably serve customers.

361 **Q. Did the DPU define what it meant when it stated that the system is not short**
362 **of resources when the Constellation purchase is removed?**

363 A. Yes. In response to Company data request 1.2, the DPU responded that it meant
364 the GRID model did not access emergency resources without the Constellation
365 purchase. However, emergency resources merely are a tool used in GRID to
366 enable the model to balance loads and resources when all other constraints are
367 hit, and are only called on if the model cannot reach a logical solution. Removing
368 the Constellation purchase from GRID would require the model to replace the
369 energy with another resource, like another market purchase or increased thermal
370 generation. As noted by the DPU, GRID was able to find replacement resources

371 for the Constellation purchase contract and did not require use of emergency
372 purchases, but this is not an indication of the capacity value provided by the
373 contract since GRID is an energy model.

374 **Q. What do you conclude with regard to the adjustment removing the**
375 **Constellation purchase?**

376 A. The adjustment is based on an improper analysis of the need and value of this
377 capacity contract and the adjustment should be rejected by the Commission.

378 **DC Intertie Transmission (DPU Adjustment 5; UAE Adjustment)**

379 **Q. Please explain the adjustment proposed by the DPU and UAE to remove costs**
380 **associated with the DC Intertie.**

381 A. The DPU and UAE both argue that costs associated with the DC Intertie should be
382 removed from the NPC study. The DPU asserts the net of the benefit and cost be
383 removed, reducing Utah-allocated NPC by \$1.95 million. UAE recommends a
384 reduction of \$2.0 million on a Utah-allocated basis, representing the total cost of
385 the contract.

386 **Q. You provided information related to the history and need for the DC Intertie**
387 **in your direct testimony. Did either DPU or UAE respond or provide any**
388 **rebuttal to that testimony?**

389 A. No. In fact, the DPU provides no evidence or discussion supporting its adjustment
390 other than to state that NPC are lower when the DC Intertie is removed from GRID.

391 **Q. Can you please summarize the main points of your direct testimony related to**
392 **the DC Intertie?**

393 A. Yes. In my direct testimony I described that this contract is a means to secure

394 capacity and energy from California to reliably meet retail loads, especially during
395 winter peaking months where needed energy can be called upon from California
396 markets. Additionally, the Company's DC Intertie rights and obligations are not
397 severable from the Company's other rights and obligations resulting from the 1993
398 Letter of Understanding ("LOU") with BPA, including the Company's rights on
399 the AC Intertie which provides the COB market with access and transfer capability
400 between Idaho and Oregon. In the absence of these agreements, alternate measures
401 would be necessary to ensure the load carrying capability of the Company's own
402 transmission system could be maintained. Neither the DPU nor UAE addressed
403 how their adjustment to disallow the DC Intertie is congruent with this evidence or
404 how it would impact all of the other rights and obligations in the LOU.

405 **Q. What current benefits do customers receive from the DC Intertie?**

406 A. As described in my direct testimony, the DC Intertie transmission rights take
407 advantage of the load diversity between summer-peaking California and the winter-
408 peaking Pacific Northwest and represent an integral piece of the transmission
409 network for maintaining reliability in PACW. The DC Intertie contract is the only
410 PacifiCorp contract that provides firm import rights from the Nevada-Oregon
411 Border ("NOB") market, thereby providing unique market diversity to the
412 Company for the benefit of retail customers.

413 In past years the DC Intertie was used to facilitate delivery of 200MW of
414 power from Southern California Edison at NOB under Amendment 1 to the Winter
415 Power Sales Agreement ("WPSA"). More recently, the DC Intertie facilitates
416 access to a liquid market and willing seller in the CAISO. The Company can

417 transact in real time with the CAISO to import power as needed over the DC
418 Intertie.

419 **Q. If the annual expense for the contract is more than the dollar benefit to NPC**
420 **of the transactions that use the contract, why is it appropriate to include the**
421 **full costs of the DC Intertie agreement in rates?**

422 A. As discussed previously with regard to the Constellation purchase, GRID is and
423 energy model and is not the appropriate tool for measuring all of the benefits,
424 including capacity and other benefits, provided by a contract such as the DC
425 Intertie. The adjustments proposed by the DPU and UAE ignore the capacity value
426 of the DC Intertie and the overall value created by the AC Intertie rights the
427 Company procured under the LOU. UAE's analysis also relies on a distorted
428 comparison of costs, comparing an imputed cost per MWh of energy transmitted
429 across the DC Intertie to the embedded cost of transmission resources allocated to
430 Wyoming in a previous cost of service study. A comparison of the actual rate for
431 transmission service over the DC Intertie is revealing - the costs included for the
432 test period in this case equate to a rate of \$1.95/kW-month. In comparison,
433 PacifiCorp's OATT rate for long term PTP service effective June 1, 2014 was
434 \$2.35/kW-month.

435 **Q. Does the Company include the capacity derived from the DC Intertie in its**
436 **2013 IRP?**

437 A. Yes. The 2013 IRP and IRP Update rely on market capacity from the DC Intertie
438 and the NOB market to serve peak load. Between 2013 and 2032, the Company's
439 2013 IRP preferred portfolio selected 100 MW of front office transactions from the

440 NOB market to reliably meet its retail loads. This was the maximum amount of
441 front office transactions allowed for selection in the 2013 IRP from the NOB
442 market. The other 100 MW of access to the NOB market were included in the IRP
443 models for purposes of system balancing. If the DC intertie was not available in the
444 IRP, the Company would be required to acquire capacity from another source.

445 **Q. UAE claims that the Company has not taken any steps to determine if there**
446 **are options available to “renegotiate, modify, or terminate or buy out of the**
447 **contract.” Is this true?**

448 A. No. Transmission capacity under BPA’s Formula Power Transmission (“FPT”)
449 rates, like the DC Intertie, cannot be resold. BPA’s business practices only allow
450 for the resale of transmission rights for PTP service. Renegotiating the DC Intertie
451 contract would likely open up all of the issues that were agreed to by BPA and the
452 Company under the LOU because the premise of the LOU was that the multiple
453 parts of the LOU are interdependent and not severable. The right to terminate the
454 DC Intertie contract is triggered by termination of the AC Intertie agreement. If this
455 were to occur, the Company would no longer have the ability to sell wholesale
456 power over the AC Intertie. This outcome would certainly
457 increase NPC.

458 **Q. How should prudence and the economics of the DC Intertie contract be**
459 **determined?**

460 A. Prudence and the economics of the contract should be determined based on the
461 information that was known at the time the contract was executed and should
462 account for capacity value, energy value, and the fact that the DC Intertie contract

463 was part of a multi-part settlement agreement. The DC Intertie has been in the
464 Company's Utah rates for many years. It would be contrary to Utah precedent to
465 disallow the 20-year old DC Intertie contract based on information that is available
466 today that was not available 20 years ago. The proposals to disallow the contract
467 are improperly based on its incomplete economic analysis that does not account for
468 the capacity value of the contract, and only considers one year rather than the value
469 of the agreement over the life of the contract.

470 **Heat Rate and Minimum Capacity (DPU Adjustment 6; OCS Adjustment 5)**

471 **Q. What adjustment do the DPU and OCS propose with regard to heat rate?**

472 A. The DPU and OCS each propose adjustments to reduce the heat rate of the
473 Company's thermal generating units over the entire operating range. In addition,
474 OCS proposes to reduce the minimum output of each unit. Both argue that the
475 Company's current modeling artificially inflates heat rates, resulting in increased
476 fuel costs.

477 **Q. Please explain how the Company adjusts the maximum capacity of its thermal
478 units?**

479 A. The Company models forced outages and derates as a percentage reduction to the
480 maximum capacity of the unit. The percentage reduction is calculated using a four-
481 year average of actual outage events and is applied equally in every hour of the
482 year, constituting a "hair cut" in unit availability.

483 **Q. How would the proposed adjustments change this method?**

484 A. Both the DPU and OCS propose to also alter the thermal units' heat rate curves to
485 artificially increase their efficiency as compared with the heat rate curves that are

486 developed from actual plant operating data. In addition, the OCS proposed to apply
487 the same percentage reduction to the thermal plant minimum generation levels
488 allowing GRID to run thermal units at levels they are physically incapable of
489 reaching.

490 **Q. Are heat rates significantly understated if the derate for outages is applied to**
491 **the entire heat rate curve?**

492 A. Yes. The only time when the derate adjustment to the heat rate may be applicable
493 is when the unit is dispatched at one particular level of generation-its derated
494 maximum capacity, with the assumption that the unit would have otherwise been
495 dispatched at its stated maximum capacity in GRID if there were not the availability
496 “haircut”. When the unit is dispatched at any level below its derated maximum
497 capacity, GRID has made the optimal decision to dispatch that unit at a lower and
498 less efficient generation level, whether it has been derated or not. Therefore,
499 derating the entire heat rate curve overstates the efficiency of the unit and
500 understates the heat inputs.

501 **Q. Does this suggest that the Company should adjust the heat rates at least at the**
502 **derated maximum capacities of the units?**

503 A. No. The Company uses the “haircut” to adjust down a unit’s capacity that is still at
504 a relatively efficient level. In actual operations, a unit can be derated to any level
505 between its minimum and maximum capacities.

506 **Q. Does the OCS admit that the adjustment to plant minimum capacities results**
507 **in thermal plant generation levels they are physically incapable of reaching?**

508 A. Yes. The OCS rationalizes that it is done for modeling convenience, and since the

509 maximum capacity is scaled down, the minimum capacity should also be scaled
510 down.

511 **Q. How do you respond?**

512 A. The justification presented by the OCS is nonsensical. The purpose of the “haircut”
513 to the maximum generating capability is to reflect the amount of generation no
514 longer available due to outages. That is fully accomplished through the adjustment
515 to the maximum generating capacity. Generators are physically capable of
516 operating below the maximum capacity; they are not capable of operating below
517 the minimum capacity. Reducing the minimum generation level of units below their
518 technical capability artificially increases the operating range of each unit, thereby
519 incorrectly reducing NPC.

520 **Q. Did the DPU accurately characterize Chart 3 in its testimony?**

521 A. No. The DPU compared actual heat rates to those in the Company’s NPC update
522 and concluded that actual average heat rates for both coal and natural gas combined
523 cycle units were lower than the heat rates for the same plants in GRID. That
524 conclusion is incorrect as it relates to the coal units - the average heat rates for the
525 coal units in the Company’s GRID study are 0.01 percent less than the historical
526 average, whereas the average GRID heat rates for the referenced combined cycle
527 natural gas plants are 1.05 percent higher than the historical average.

528 **Q. Should the heat rates calculated by the Company’s GRID model always be**
529 **similar to historical heat rates?**

530 A. No. In general, thermal units are most efficient around peak output. As a unit’s
531 output is reduced its heat rate increases. If the GRID model chooses to operate a

532 unit at a lower capacity factor than occurred historically, for instance to provide
533 reserves, that unit should have a higher heat rate. The heat rates produced by the
534 GRID model cannot both match actual heat rates and reflect the heat rate impacts
535 of the model's dispatch decisions.

536 **Q. Has the Commission ruled on this issue in the past?**

537 A. Yes. As referenced by the OCS, in Docket No. 09-035-23 the Commission accepted
538 the Company's methodology and directed the Company, DPU, and others to review
539 and understand the issue. Subsequent to that order, the Company participated in
540 discussions with the DPU, OCS, and others, but discussions were limited due to the
541 ongoing litigation of the issue in Oregon.

542 **Lake Side, Colstrip and Gadsby 4 Outage Rate (DPU Adjustment 8; OCS**
543 **Adjustments 2-4)**

544 **Q. Please describe the adjustments proposed by the DPU and OCS to remove**
545 **forced outages at three generating facilities.**

546 A. The OCS and DPU both propose removing one long forced outage from the
547 calculation of the Lake Side 1 48-month average outage rate. Additionally, the OCS
548 proposes removing one long outage each at Colstrip unit 4 and Gadsby unit 4 from
549 the 48-month average outage rate. Although neither party claims that any of the
550 outages were imprudent, they claim such outages are unlikely to recur on those
551 specific units during the test period.

552 **Q. How do you respond to the proposed adjustments?**

553 A. The subject of prudence was not questioned by the DPU or OCS; only that it is
554 unrealistic to assume such extreme events will occur once every four years. The

555 OCS argues that the identified outages should be removed from the historical
556 average because it is “unlikely that future problems will occur resulting in having
557 to shut the unit down again...to repair the same problem.” This statement misses
558 the mark. It is not a matter of whether the same problem with the same unit will
559 happen in the test period; it is a question of whether this unit, or some other unit in
560 the Company’s fleet of generators, will experience an outage of similar magnitude,
561 whatever the cause.

562 With a fleet of 40 individual thermal units, a four-year history creates an
563 opportunity for over 160 years of unit-year operations. This could certainly result
564 in long outages across the fleet as being normal. This case includes three forced
565 outages in the four year historical period which lasted longer than 28 days each. In
566 the past 8.5 years there have been 10 such outages, implying such events can
567 reasonably be expected to occur somewhere in the Company’s fleet during the test
568 period.

569 **Q. Have the identified outages been included in the outage rate calculation in**
570 **previous Utah general rate cases?**

571 A. Yes. The outages at both Colstrip unit 4 and Lake Side 1 occurred in 2009, and
572 were included in the outage rate calculations in the previous two general rate case
573 proceedings (Docket Nos. 10-035-124 and 11-035-200) in Utah. The inclusion of
574 these outages was challenged in the past, but each case was resolved through a
575 settlement. The outage at Gadsby unit 4 occurred in 2012, and has not been used in
576 the outage rate calculations in previous filings.

577 **Q. Did you find any issues with the calculation of the outage rates proposed by**

578 **the OCS and DPU?**

579 A. Yes. The OCS recommended that the identified outages should be removed from
580 the four-year averaging period and the outage rates should be re-computed, stating,
581 “This is equivalent to assuming that the energy lost during these long outages was
582 the same as the average amount of energy lost for the rest of the historic period.”
583 However, in the revised outage rate calculation, the lost energy from each event
584 was removed from the numerator but not the denominator. The same is true for the
585 outage rate proposed by the DPU for Lake Side 1. The result is that, rather than
586 assuming that the energy lost was equal to the average for the period, the OCS and
587 DPU unrealistically assume these plants were available 100 percent of the time
588 during the period of the outage. Any outage that is removed from the historical data
589 set should be excluded from both the numerator and denominator of the outage rate
590 calculation, ensuring that the resulting outage rate properly reflects the unit
591 availability from the remainder of the historical period.

592 **Q. Is the ad hoc exclusion of certain forced or planned outages from the four-year**
593 **average consistent with the Commission’s adoption of the EBA?**

594 A. No. By design, the EBA accounts for forced outage rates that are higher or lower
595 than the average used to compute normalized NPC. Adjusting the forced outage
596 rate in base rates to remove normal fluctuations in the forced outage rate
597 misrepresents the expected outage rate. Furthermore, excluding outages of any type
598 from the calculation of base NPC on the premise that the related costs will be
599 subject to recovery in the EBA inappropriately subjects prudent outage costs to the
600 sharing band mechanism included in the EBA calculation.

601 **Q. Do you have any additional comments regarding outages at the Company's**
602 **thermal facilities?**

603 A. Yes. When judging the prudence of the operation of the Company's generating fleet
604 it is important to look at plant performance as a whole because focusing on a single
605 metric can be misleading. There are two important statistics that can explain how
606 the Company's thermal fleet compares to its peer group: equivalent availability and
607 capacity factor.

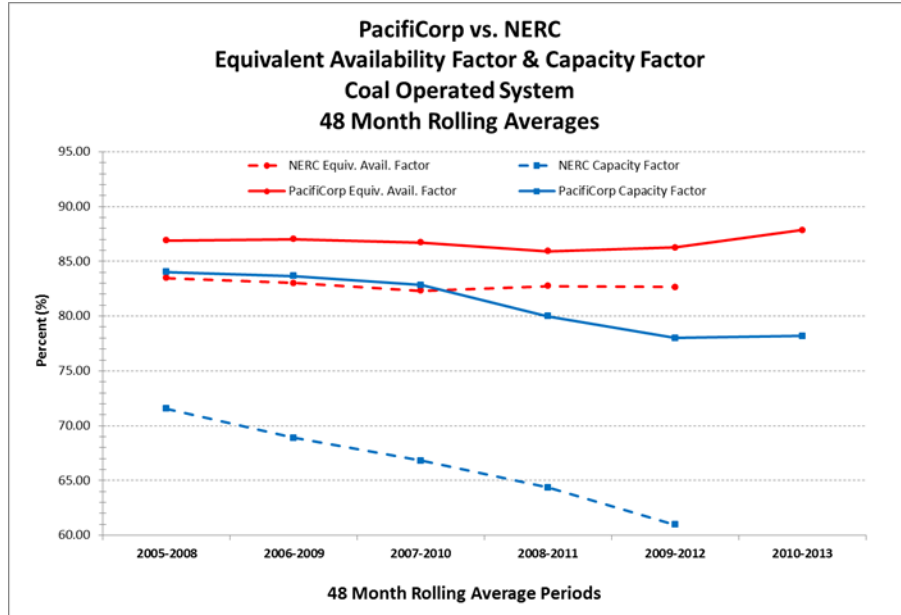
608 **Q. Why is equivalent availability an important statistic when comparing plant**
609 **performance?**

610 A. Equivalent availability is a measure of the optimal energy that could have been
611 generated during a given report period. Equivalent availability takes into account
612 all the reasons a plant could be off-line, including planned outages, planned derates,
613 forced outages, maintenance outages, equivalent forced derates, and equivalent
614 maintenance derates. This means that the equivalent availability data removes the
615 bias that can appear if a Company outage is placed in a different category than a
616 comparable outage from the peer group. For example, it does not matter if an outage
617 is classified as maintenance or forced; they are all treated equally in equivalent
618 availability.

619 **Q. When viewed as a whole, how does the performance of the Company's coal**
620 **fleet compare to its peer group?**

621 A. Figure 4 below compares the Company's coal fleet performance to equivalent
622 industry averages. In Figure 4, it is evident that the Company's performance is better
623 than industry averages.

Figure 4



624 **Q. What do you conclude regarding the performance of the Company’s thermal**
625 **fleet and the adjustments proposed by the OCS and DPU related to plant**
626 **outages?**

627 **A.** The Company is already operating its fleet above industry standards. Adjustments
628 to increase plant availability by selective, ad hoc changes to specific unit outage
629 rates unfairly ignore this overall level of performance and artificially decrease NPC.
630 The proposed adjustments should be rejected.

631 **Start-Up Energy Value (DPU Adjustment 9, OCS Adjustment 6)**

632 **Q. What do the DPU and OCS propose the Company do in terms of startup**
633 **energy?**

634 **A.** The DPU and OCS both argue that the Company includes the startup costs, but not
635 the benefit of the energy produced during gas plant startups. The DPU proposes to
636 impute 260 MWh of energy per start, valued at the cost of coal generation. The
637 OCS also values the startup energy at the cost of coal generation, but calculates the

638 amount of energy based on the 48-month hourly generator logs, resulting in less
639 startup energy compared to the DPU adjustment.

640 **Q. How does the Company calculate the cost of start-up fuel included in GRID?**

641 A. The Company adds to GRID the cost of start-up fuel for the natural gas fired
642 thermal units based on the market cost of gas and the actual average fuel required
643 per start at each plant. These plants are routinely cycled on and off during a test
644 period, each plant is assumed to be immediately available at its minimum
645 generating capacity upon startup. The cost of fuel required to reach minimum
646 operating capacity must be added to GRID since the model doesn't recognize this
647 start-up period on its own. To be conservative, the Company calculates the typical
648 start-up fuel requirements based hot start conditions for combustion turbines and
649 warm start conditions for the steam units. Additional fuel would be required under
650 other circumstances.

651 **Q. Why does the Company believe that it is inappropriate to model the value of
652 start-up energy in GRID?**

653 A. Start-up costs are not limited to fuel. In order to accommodate the start-up of a 500
654 to 600 MW gas unit, the Company must re-dispatch the system. In doing so, the
655 Company incurs costs beyond what it would have incurred had the start-up not
656 occurred. These costs could result from ramping down the lower-cost hydro and
657 thermal units to lower efficiency levels, and increasing generation from higher-cost
658 units prior to when they are needed. None of these costs are included in GRID. In
659 addition, if start-up energy is to be considered, the multi-hour start-up sequence
660 must also be considered. The end result is that the units would need to stay off-line

661 and be unavailable for a longer time than is currently modeled in GRID in order for
662 the adjustment for start-up energy to be applicable.

663 **Q. Did the Company find any flaws with the calculations provided by the DPU**
664 **and OCS?**

665 A. In reviewing the calculations performed by the OCS, the Company found various
666 flaws in the logic. For instance, the implied heat rates for Gadsby CT's during start-
667 up amounted to roughly 7,000 Btu/kWh, which is significantly lower than the units
668 achieve during normal operation. Additionally, many types of startup conditions
669 were included in the historical data, not just the hot and warm starts used by the
670 Company to calculate the amount of start-up fuel. Including a range of start
671 conditions - hot, cold, warm, and longer cold starts - would result in higher startup
672 costs, not already included in GRID.

673 **Q. What does the Company recommend with regard to startup energy modeling?**

674 A. The Company recommends the Commission reject the proposed adjustments to
675 impute the value of start-up energy because they overstate the amount of startup
676 energy and do not account for the additional start-up costs not already included in
677 GRID.

678 **Line Losses (DPU Adjustment 10; OCS Adjustment 8)**

679 **Q. Please describe the adjustments to line losses proposed by the OCS and DPU.**

680 A. The OCS and DPU each propose rolling the line loss factor forward through 2013
681 to capture the benefit of the Populus-Terminal line. DPU also proposes to use a
682 three-year average rather than the traditional five-year average. The Company's
683 filing is based on a historical five-year average from 2008 through 2012.

684 **Q. What impact would rolling the base period have?**

685 A. To streamline the process and avoid controversy, the Company proposed to limit
686 NPC updates to the OFPC for electricity and natural gas, coal costs, wholesale sales
687 and purchase contracts for both physical and financial products, transmission
688 contracts to wheel generation to load centers, and transportation contracts to deliver
689 natural gas to generation facilities. Many of the normalizing assumptions used to
690 compute test period NPC are based on rolling historical averages, such as the rolling
691 four-year average for plant availability. The Company's filing used the most current
692 averages available at the time it was prepared, and the Company does not agree that
693 these averages should be updated during the case proceeding. In fact, the OCS
694 provided recommendations regarding updates in future cases which contradict its
695 own adjustment to line losses. It stated, "The Company should not change the time
696 frames, methodologies or assumptions relied upon in developing NPC inputs as it
697 would be difficult to review these type of changes in the available time."

698 Updating losses would require updating the load forecast which is not the
699 type of update that normally would take place during the course of a general rate
700 case. Furthermore, any changes to the load forecast, including line losses, are not
701 isolated to updating NPC. These changes also affect the inter-jurisdictional
702 allocation factors applied to all components of the Company's revenue requirement
703 and such an update does not fit well with a streamlined update to NPC.

704 **Q. Did the OCS or DPU propose to update any other components in the load**
705 **forecast other than line losses?**

706 A. No. The proposed adjustments update only one of the many components that go

707 into the load forecast, such as industrial sales, monthly peak forecasts, economic
708 drivers, industrial customer usage, weather, customer class data, and usage per-day.
709 They selectively used only the most recent information with regard to line losses,
710 and did not propose that the total load forecast be updated with more current
711 information.

712 **Q. Is it reasonable to update only line losses in the load forecast, and not update**
713 **all of the components that are used to calculate the load forecast?**

714 A. No. Updating only one component of the load forecast is a one-sided adjustment
715 that does not take into consideration several other components that drive the load
716 forecast.

717 **Q. Does the Company believe that a five-year average is a reasonable measure of**
718 **line losses?**

719 A. Yes. A five-year time period achieves a reasonable balance between choosing a
720 time period that is long enough to reduce volatility, but not so long that the average
721 is based on stale data.

722 **Q. Does changing from a five-year to a three-year average represent a significant**
723 **departure from the current methodology?**

724 A. Yes. If the Commission made this change it would be a policy decision that would
725 have implications system-wide. The Company would need to further evaluate and
726 take into consideration the implications this change may have on any individual
727 state, including Utah, not only in the current GRC proceedings, but in the IRP and
728 any other filing in which the load forecast is used in all six states.

729 **Black Hills Contract (OCS Adjustment 7)**

730 **Q. Please describe the adjustment proposed by the OCS regarding modeling of**
731 **the Black Hills sales contract.**

732 A. The OCS proposes to force the Black Hills sales contract load factor to a minimum
733 of 40 percent in all hours to better match the approximate level of energy scheduled
734 historically in light-load hours. The Company allows GRID to schedule deliveries
735 in the highest cost periods which assumes ruthless execution by Black Hills.
736 Delivery points are determined based on a 48-month historical average of actual
737 deliveries.

738 **Q. Does the OCS adjustment approach result in a more realistic delivery pattern?**

739 A. No. The Black Hills contract has two types of optionality: volume and delivery
740 point. Delivery is available at various points on the Company's system, and has
741 occurred at Wyodak, Jim Bridger, Hunter, and Mid-Columbia. The historical data
742 demonstrates that Black Hills has relatively low take at Mid-Columbia during the
743 spring and summer when market prices are low. The adjustment proposed by OCS
744 forces higher levels of take at Mid-Columbia in the spring run-off, when market
745 prices are lower than Black Hills' variable cost under the contract, which is contrary
746 to the historical delivery pattern.

747 **Q. What changes to modeling does the Company propose?**

748 A. The Company proposes to continue modeling the Black Hills sales contract as it is
749 currently.

750 **Qualifying Facilities Pricing (DPU)**

751 **Q. What did the DPU state in terms of prices paid to Qualifying Facilities**

752 (“QFs”)?

753 A. Although it did not propose any adjustment, the DPU stated it had concerns
754 regarding a perceived increase in the average price of QFs in the test period, and it
755 may have an adjustment to propose following the receipt of additional discovery
756 requests.

757 **Q. The DPU concludes that because the contracts are included in the current**
758 **forecast for NPC, it would appear the contracts should be based on the**
759 **Company’s recent avoided costs. Do you agree?**

760 A. No. A QF’s inclusion in the test period in this case does not signify that the contract
761 must have been executed recently. Standard avoided cost tariffs in the states served
762 by the Company currently allow a QF to sign a power purchase agreement (“PPA”)
763 for terms up to 20 years in length. In the past, even longer contracts have been
764 allowed in some states and, in fact, this case includes several small QF contracts
765 executed in the mid-1980s that are still in effect.

766 **Q. Is the rise in the average cost of QFs related, at least in part, to these long-term**
767 **contracts?**

768 A. Yes. The prices included in long-term QF PPAs often escalate each year according
769 to the fixed price schedules approved when the PPA was executed. Such is the case
770 with many of the small QFs included in this case.

771 **Q. Is it true that the Company has not provided the details for the individual**
772 **small QF contracts included in the test period, as claimed by the DPU?**

773 A. No. All of the details, including for the individual small QF contracts making up
774 the small QF totals by state, were included in the filing requirements accompanying

775 the Company's case on the date it was filed

776 **Conclusion**

777 **Q. Does this conclude your rebuttal testimony?**

778 **A. Yes.**