

1 **Q. Please state your name, business address, and present position with PacifiCorp**  
2 **dba Rocky Mountain Power (“the Company”).**

3 A. My name is Rick T. Link. My business address is 825 NE Multnomah St., Suite  
4 600, Portland, Oregon 97232. I am Director, Origination within Commercial and  
5 Trading, for PacifiCorp Energy, a division of PacifiCorp.

6 **Q. Please describe your education and business background.**

7 A. I received a Bachelor of Science degree in Environmental Science from the Ohio  
8 State University in 1996 and a Masters of Environmental Management from Duke  
9 University in 1999. I have been employed in the Commercial & Trading  
10 organization of PacifiCorp since 2003, where I have held positions in market  
11 fundamentals, valuation, planning, and origination. Currently, I direct the work of  
12 the market assessment group, a group of valuation analysts, the integrated resource  
13 plan (“IRP”), contract administration, and origination. Prior to joining the  
14 Company, I was an energy and environmental economics consultant for ICF  
15 Consulting (now ICF International) from 1999 to 2003.

16 **Q. Have you previously testified for the Company before the Utah Public Service**  
17 **Commission?**

18 A. Yes. I provided direct and rebuttal testimony on the financial analysis supporting  
19 the Company’s voluntary request for approval for the selective catalytic reduction  
20 (“SCR”) controls at Jim Bridger Units 3 and 4 in Docket No. 12-035-92.

21 **Purpose and Summary of Rebuttal Testimony**

22 **Q. What is the purpose of your rebuttal testimony?**

23 A. The purpose of my rebuttal testimony is to respond to the direct testimony of

24 Sierra Club witness Mr. Jeremy I. Fisher and Utah Clean Energy (“UCE”) witness  
25 Ms. Sarah Wright.

26 **Q. Please summarize your rebuttal testimony in this proceeding.**

27 A. My rebuttal testimony responds to Sierra Club’s direct testimony on the Company’s  
28 System Optimizer modeling and financial analysis supporting SCR investments  
29 required at Jim Bridger Units 3 and 4 in Docket No. 12-035-92. I also respond to  
30 UCE direct testimony on the Company’s resource planning and acquisition  
31 activities. My rebuttal testimony is summarized as follows:

- 32 • Sierra Club’s recommendation sanctions related to Jim Bridger Unit 3 and 4  
33 SCR costs, which are not at issue in this docket, are not supported.
- 34 • Sierra Club’s claim that the benefits of the Jim Bridger Unit 3 and 4 SCR  
35 investments are insignificant is dependent upon a series of improper cost  
36 comparisons and is not credible.
- 37 • Settings used in the Company’s System Optimizer modeling are appropriate,  
38 and despite Sierra Club’s claim to the contrary, have no bearing on the  
39 Company’s analysis showing benefits associated with Jim Bridger Unit 3 and  
40 Unit 4 SCR investments.
- 41 • The Company’s PVRR(d) analysis, when reviewed with consideration of  
42 market conditions current at the time the Commission approved the EPC  
43 contract, continues to support the SCR investments required at Jim Bridger  
44 Units 3 and 4.

45 • UCE’s position on resource planning and acquisition is not germane to this  
46 docket, is best suited for the IRP, and is inconsistent with resource planning  
47 principles.

48 **System Optimizer Modeling**

49 **Q. Sierra Club witness Mr. Fisher challenges the accuracy of the System**  
50 **Optimizer model as used to analyze the SCR investments required at Jim**  
51 **Bridger Units 3 and 4 in Docket No. 12-035-92. How do you respond?**

52 A. The Jim Bridger Unit 3 and 4 SCR investments have no bearing on revenue  
53 requirement in this docket. In fact, Mr. Fisher testifies that “[t]he SCRs at Jim  
54 Bridger are not currently part of this rate case, and thus are not available for a full  
55 or partial disallowance.”<sup>1</sup> The Commission reviewed the Company’s System  
56 Optimizer analysis in Docket No. 12-035-92 and the Company’s analysis in that  
57 docket is accurate, and Sierra Club’s recommendations for sanctions in this docket  
58 are not supported.

59 **Q. Please describe the System Optimizer model and how it is used by the**  
60 **Company.**

61 A. System Optimizer is a resource expansion optimization tool that uses a mixed  
62 integer programming (“MIP”) solver to produce least cost resource portfolios.  
63 System Optimizer is equipped to analyze tradeoffs between operating and capital  
64 revenue requirement costs, associated with both existing and prospective new  
65 resources, while simultaneously evaluating the tradeoffs in energy value between  
66 existing and prospective new resource alternatives. System Optimizer is used in the

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<sup>1</sup> See Direct Testimony of Mr. Fisher, page 24, line 21 and page 25, line 1.

67 Company's IRP and business planning process. The model is also used by the  
68 Company in its analysis of resource acquisition opportunities, resource  
69 procurement activities, and resource investments.

70 **Q. Is System Optimizer an appropriate tool for analyzing incremental**  
71 **environmental investments required for coal resources?**

72 A. Yes. System Optimizer is well equipped to evaluate capital investment decisions in  
73 which alternatives to those investments include early retirement or conversion to  
74 natural gas. System Optimizer's system dispatch and resource expansion  
75 capabilities can be used to understand how system operating costs and the cost for  
76 future resource needs change if alternatives to making environmental investments,  
77 such as early retirement or natural gas conversion, are pursued. Total system costs  
78 for each of these alternatives can be compared and analyzed among a wide range  
79 of scenarios to understand how future uncertainties, such as long term natural gas  
80 prices and potential future carbon dioxide ("CO<sub>2</sub>") emission prices, affect the  
81 relative economics of each alternative.

82 **Q. Describe how System Optimizer was used to analyze the SCR investments**  
83 **required for Jim Bridger Units 3 and 4.**

84 A. For each of nine natural gas price and CO<sub>2</sub> emission price scenarios, the Jim  
85 Bridger Unit 3 and 4 SCR investments were analyzed by performing two System  
86 Optimizer runs. In one run, Jim Bridger Units 3 and 4 are assumed to continue  
87 operating as coal-fired resources, which requires the installation of SCR in 2015  
88 for Jim Bridger Unit 3 and in 2016 for Jim Bridger Unit 4. In the second run, coal-  
89 fired operation ceases, the SCR equipment is not installed, and both units are

90 converted to natural gas. The present value revenue requirement (“PVRR”) of each  
91 System Optimizer run is recorded, and the PVRR differential (“PVRR(d)”)   
92 between the two model runs establishes the benefit or cost of the SCR investment  
93 relative to the gas conversion alternative.

94 **Q. Are the PVRR(d) benefits of the Jim Bridger Unit 3 and 4 SCR investments**  
95 **calculated from System Optimizer insignificant?**

96 A. No, and Sierra Club’s claims to the contrary are not valid. Sierra Club asserts that  
97 Jim Bridger coal costs have increased, that these higher coal costs erode the  
98 PVRR(d) benefits of the SCR equipment at Jim Bridger Unit 3 and 4, and that an  
99 adjusted PVRR(d) result reflecting these higher coal costs is insignificant due to  
100 perceived limitations in System Optimizer. As discussed in the rebuttal testimony  
101 of Company witness Ms. Cindy A. Crane, Sierra Club recklessly misapplied the  
102 Company’s coal cost data when developing its own long term coal cost forecast to  
103 draw misinformed conclusions that are entirely dependent upon an improper cost  
104 comparison. Ms. Crane also testifies that the Company correctly applied a coal cash  
105 coal cost forecast in its analysis of SCR investments at Jim Bridger Units 3 and 4.  
106 Consequently, Sierra Club’s claim that the PVRR(d) benefit of the Jim Bridger Unit  
107 3 and 4 SCR investments is greatly reduced due to higher coal costs is based on  
108 flawed analysis, and therefore, this claim is not credible. Moreover, Sierra Club  
109 inappropriately speculates that there are limitations in any given System Optimizer  
110 run that translate into a mathematical uncertainty in the PVRR(d) calculated from  
111 two System Optimizer runs.

112 **Q. Could you briefly highlight the major differences in coal costs between what**  
113 **are included in the current proceeding and what were included in the analysis**  
114 **of SCR investments at Jim Bridger Units 3 and 4?**

115 A. As described by Ms. Crane, the test period costs for Bridger Coal are prepared in  
116 accordance with Generally Accepted Accounting Principles (“GAAP”) for  
117 regulated entities. GAAP accounting requires the recognition of both cash and non-  
118 cash costs for the period in which they occur. More specifically, the Bridger Coal  
119 Company test period costs include both the cash and accrued expenditures for the  
120 period and the non-cash costs of depreciation, depletion and amortization that are  
121 associated with past investments. The SCR analysis studies the impact of future  
122 investments and costs on customer rates by comparing present values of revenue  
123 requirements between alternative investment options and therefore excludes non-  
124 cash costs such as depreciation, depletion and amortization associated with past  
125 expenditures. Inclusion of the non-cash costs for past expenditures would not  
126 impact the result of the SCR analysis because the same value would be included  
127 across all scenarios. In other words, the SCR analysis studies are forward looking  
128 revenue requirement comparisons which capture the return on and of future  
129 investments. As a result, the Bridger Coal costs included in the test period of the  
130 current proceeding are not directly comparable to the coal supply costs included in  
131 the analysis of the SCR investments.

132 **Q. Sierra Club describes the use of a gap setting in System Optimizer. Please**  
133 **describe this setting and explain how it is used.**

134 A. The solution gap is setting available in commercial solvers that are used to find  
135 solutions to MIP optimization problems, which is the type of mathematical problem  
136 found in System Optimizer. The solution gap is a measure of how far the optimized  
137 solution is from an estimate of a perfectly optimal solution. The estimate of the  
138 perfectly optimal solution is calculated by the System Optimizer solver by relaxing  
139 integer constraints and treating the optimization problem as a linear program  
140 (“LP”). Because the LP optimization ignores the integer constraints found in the  
141 true MIP optimization problem, the solution to the LP optimization can reflect  
142 outcomes that are not possible to implement in the real world (i.e. building 2.5  
143 megawatts of a 600 megawatt combined cycle plant or retiring 7.8 megawatts of a  
144 400 megawatt coal unit). As a result, the estimate of the perfectly optimal solution  
145 may not be achievable and is not necessarily representative of the perfectly optimal  
146 MIP solution.

147 The gap setting, which is specified as a percentage, defines an acceptable  
148 maximum percentage variance from an estimate of a perfectly optimal solution.  
149 MIP optimization problems are complex mathematical problems, and configuring  
150 a commercial solver to find a perfectly optimal solution can lead to excessive model  
151 run times or cause the run to terminate due to computing power limitations. With  
152 current computer software and hardware capabilities, it is often not practical to  
153 configure a commercial solver to find the perfectly optimal solution for complex  
154 MIP optimization problems. In these instances, the gap setting is used to prevent  
155 early termination of a simulation and excessive model run times. The Company  
156 used a solution gap setting of 0.2 percent in System Optimizer when analyzing the

157 SCR investments required at Jim Bridger Units 3 and 4 in Docket No. 12-035-92.

158 **Q. Is Sierra Club’s estimate of the mathematical uncertainty in the Jim Bridger**  
159 **Unit 3 and 4 PVRR(d) results from System Optimizer correct?**

160 A. No. Sierra Club uses the variance between System Optimizer’s MIP solution and  
161 an estimate of the perfectly optimal solution from System Optimizer studies that  
162 were not used to analyze the Jim Bridger Unit 3 and 4 SCR investments. Sierra  
163 Club then incorrectly speculates that these unrelated results are indicative of System  
164 Optimizer runs that were used to analyze the Jim Bridger Unit 3 and 4 SCR  
165 investments in Docket No. 12-035-92.

166 **Q. Would Sierra Club’s calculations be correct if it had analyzed similar metrics**  
167 **from the System Optimizer runs used to analyze the Jim Bridger Unit 3 and 4**  
168 **SCR investments?**

169 A. No. As is the case in its analysis of Jim Bridger coal costs, Sierra Club is again  
170 formulating conclusions that are entirely dependent upon improper cost  
171 comparisons. Sierra Club compares a PVRR that is a rough measure of the level of  
172 optimality from a single System Optimizer run to the PVRR(d) between two runs.  
173 This approach is flawed in that it completely ignores the relative level of optimality  
174 between the two System Optimizer runs used to calculate the PVRR(d).

175 **Q. Can one estimate how the solution gap setting might affect the PVRR(d)**  
176 **results reported by System Optimizer?**

177 A. Yes. A PVRR(d) is calculated from two System Optimizer runs. For each System  
178 Optimizer run, the model reports the PVRR from the MIP solution and the PVRR  
179 from an estimate of the perfectly optimal solution. The PVRR(d) from the MIP



180 solutions can be calculated and the PVRR(d) from the estimates of the perfectly  
181 optimal solutions can be calculated. The two PVRR(d) results can then be compared  
182 to understand whether the gap setting is influential to the overall outcome.

183 An illustrative example of this calculation is summarized in Table 1R  
184 below. Using the actual MIP solution between the two runs, the PVRR(d) result  
185 shows a \$300 million benefit to the first System Optimizer run. Using the estimated  
186 perfectly optimal solution between the two runs, there is a \$305 million benefit to  
187 the first System Optimizer run. The difference in the two PVRR(d) results is \$5  
188 million, which is an accurate approximation of how influential the gap setting is on  
189 the overall MIP PVRR(d) results reported by System Optimizer. Note, the variance  
190 between the MIP PVRR and the estimated perfectly optimal PVRR is \$50 million  
191 and \$45 million for the first and second System Optimizer runs, respectively. Taken  
192 alone, neither of these figures approximate how the gap setting might be influencing  
193 the PVRR(d) outcome reported by System Optimizer.

<b>Metric Description</b>	<b>System Optimizer Run 1 (\$ million)</b>	<b>System Optimizer Run 2 (\$ million)</b>	<b>PVRR(d) Benefit/(Cost) of Run 1 (\$ million)</b>
MIP PVRR	\$30,200	\$30,500	\$300
Estimated Perfectly Optimal PVRR	\$30,150	\$30,455	\$305
MIP PVRR less Estimated Optimal PVRR	\$50	\$45	\$5

194 **Q. Did Sierra Club have access to the type of calculations illustrated in Table 1R**  
195 **of your rebuttal testimony?**

196 A. Yes. Sierra Club cites a highly confidential attachment to the Company's response

197 to SC 2.1 in the direct testimony of Sierra Club witness Mr. Fisher.<sup>2</sup> The cited  
198 attachment explicitly describes how the Company evaluates the gap setting in a  
199 manner that is consistent with the calculations summarized in Table 1R.

200 **Q. Does the Company routinely check to see if the gap setting might have undue**  
201 **influence on the PVRR(d) results calculated from System Optimizer runs?**

202 A. Absolutely. When evaluating the relative difference in solutions from MIP  
203 optimization problems that are configured with a gap setting, it is sound modeling  
204 practice to check whether the effect of the gap setting needs to be considered when  
205 interpreting model results. As it relates to System Optimizer, this is of greatest  
206 concern when the relative difference between the MIP solution and the estimate of  
207 the perfectly optimal solution varies significantly between two model runs and  
208 when this variance is equal to or greater than the PVRR(d) calculated from the MIP  
209 solution.

210 **Q. Did the Company evaluate the gap setting impacts on the PVRR(d) results for**  
211 **the System Optimizer runs used to analyze the SCR investments required at**  
212 **Jim Bridger Units 3 and 4?**

213 A. Yes. In the Company's base case analysis of the Jim Bridger Unit 3 and 4 SCR  
214 investments, the reported variance from the estimated perfectly optimal PVRR was  
215 [REDACTED] in the continued coal operation System Optimizer run and [REDACTED]  
216 for the gas conversion System Optimizer run. The difference between these two  
217 figures indicate that the PVRR(d) of the estimated perfectly optimal solution is  
218 [REDACTED] in favor of the SCR investments. As such, the [REDACTED] base case

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<sup>2</sup> Ibid, page 15, Footnote 30.

219 benefit of the SCR investments, which I presented in my rebuttal testimony in  
220 Docket No. 12-035-92, could be as high as [REDACTED] when taking into  
221 consideration the potential impact of the gap setting on the reported MIP PVRR(d)  
222 results. When correctly evaluating the potential impact of the gap setting on these  
223 runs, the differences between the MIP solution and the estimate of the perfectly  
224 optimal solution are not significant and have no bearing on the overall conclusion  
225 that the SCR investments at Jim Bridger Unit 3 and 4 is lower cost than the gas  
226 conversion alternative.

227 **Natural Gas Prices**

228 **Q. How do natural gas prices impact the economic benefits of the SCR**  
229 **investments required at Jim Bridger Units 3 and 4?**

230 A. There is a strong relationship between natural gas price assumptions and the  
231 PVRR(d) benefit or cost associated with the Jim Bridger Unit 3 and 4 SCRs as  
232 compared to a natural gas conversion alternative. When natural gas prices  
233 assumptions are increased, the SCR investments become more favorable to the  
234 natural gas conversion alternative. Conversely, low natural gas prices improve the  
235 PVRR(d) results in favor of the natural gas conversion alternative. Reduced natural  
236 gas prices lowers the fuel cost of the gas conversion alternative, lowers the fuel cost  
237 of other natural gas-fueled system resources that partially offset the generation lost  
238 from the coal-fueled Jim Bridger units, and lowers the opportunity cost of reduced  
239 off system sales when Jim Bridger Units 3 and 4 operate as gas-fueled generation  
240 assets.

241 **Q. Did the Company analyze the impacts of different natural gas price**

242 **assumptions in its analysis of the Jim Bridger Unit 3 and 4 SCR investments?**

243 A. Yes. The Company is keenly aware that natural gas prices are influential to the  
244 benefits of the SCR investments at Jim Bridger Unit 3 and 4 and that future natural  
245 gas prices are uncertain. For these very reasons, the Company evaluated both low  
246 and high natural gas price sensitivities, and I summarized these sensitivities in my  
247 rebuttal testimony in Docket No. 12-035-92.<sup>3</sup>

248 **Q. Did the Company estimate how far natural gas prices would need to fall in**  
249 **order to achieve breakeven economics between the SCR investments and the**  
250 **natural gas conversation alternative?**

251 A. Yes. Based upon the strong relationship between the levelized natural gas price at  
252 the Opal market hub and the PVRR(d) results, I testified that natural gas prices  
253 would need to fall by 15 percent, from \$5.72 per MMBtu to \$4.86 per MMBtu, to  
254 achieve a breakeven PVRR(d).<sup>4</sup>

255 **Q. Sierra Club's claims that the relationship between the levelized natural gas**  
256 **price at Opal and its re-analysis of the PVRR(d) results shows the break-even**  
257 **natural gas price should be \$5.30 per MMBtu. Is this claim valid?**

258 A. No. As mentioned earlier in my rebuttal testimony and as addressed in the rebuttal  
259 testimony of Company witness Ms. Crane, Sierra Club arrives at this figure on the  
260 basis of a flawed coal cost analysis that is not credible.

261 **Q. How did the natural gas price forecast at the Opal market hub change between**  
262 **the time the Company filed its rebuttal testimony and the time the Commission**

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<sup>3</sup> Confidential Rebuttal Testimony of Rick T. Link in Docket No. 12-035-92, pages 30 - 31, lines 580 - 616.

<sup>4</sup> Ibid, page 31, lines 606 - 609.

263 **approved the EPC contract in Docket No. 12-035-92?**

264 A. The Company's rebuttal analysis in Docket No. 12-035-92 was performed using  
265 the September 2012 official forward price curve ("OFPC") for its base case  
266 analysis. At the time the Commission approved the EPC contract, the most current  
267 OFPC was from September 2013. The levelized natural gas price at Opal over the  
268 period 2015 through 2030 from the Company's September 2013 OFPC is \$5.35 per  
269 MMBtu, which is \$0.49 per MMBtu above the estimated breakeven natural gas  
270 price described in my rebuttal testimony in Docket No. 12-035-92.<sup>5</sup> Contrary to  
271 Sierra Club's claims, this demonstrates that the Company's analysis, when  
272 reviewed with consideration of market conditions current at the time the  
273 Commission approved the EPC contract, continues to support the SCR investments  
274 required at Jim Bridger Units 3 and 4.

275 **Resource Planning**

276 **Q. UCE witness Ms. Wright states that resource planning and acquisition must**  
277 **be undertaken with the specific objective of reducing greenhouse gas emissions**  
278 **to ensure that rates are just and reasonable and in the public interest. How do**  
279 **you respond?**

280 A. While UCE expresses its position on this topic, it does not identify any specific  
281 revenue requirement items germane to this docket that run counter to its views, and  
282 in fact, Ms. Wright states that she "does not propose specific revenue requirement  
283 adjustments."<sup>6</sup> UCE does provide commentary on the Company's IRP; however,

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<sup>5</sup> Ibid.

<sup>6</sup> Highly Confidential Direct Testimony of Ms. Wright on behalf of Utah Clean Energy, page 5, lines 65 - 66.

284 the IRP is not being litigated in this docket. UCE's comments appear to be better  
285 suited for consideration in the Company's IRP, which is performed consistent with  
286 the Commission's IRP Standards and Guidelines as outlined in Docket No. 90-  
287 2035-01.

288 **Q. Notwithstanding the applicability of UCE's position on this issue in this**  
289 **docket, do you agree with its views?**

290 A. No. UCE contends that any resource activity that does not significantly reduce  
291 greenhouse gas emissions from electricity generation cannot be in the public  
292 interest.<sup>7</sup> In taking this view, UCE entirely dismisses critical resource planning and  
293 acquisition considerations that include reliability, cost, and a wide range of different  
294 types of risk. In its IRP, the Company evaluates many different criteria, including  
295 CO<sub>2</sub> emissions, reliability, cost, and risk when choosing a preferred portfolio that  
296 is consistent with the long-run public interest.

297 **Q. Is UCE's analysis of carbon costs from the Company's 2013 IRP reasonable?**

298 A. No. UCE's analysis is inherently flawed because it inappropriately applies system  
299 CO<sub>2</sub> emission levels from two resource portfolios to CO<sub>2</sub> price assumptions that  
300 differ from those used to generate the resource portfolios in the first place. This  
301 method produces projections of CO<sub>2</sub> costs across a range of CO<sub>2</sub> price scenarios  
302 that are not comparable because it inherently and inappropriately assumes the  
303 Company would blindly pursue a resource strategy without taking into  
304 consideration changes in the planning environment over time.

305 UCE's analysis simply shows that should the planning environment change such

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<sup>7</sup> Ibid. page 8, lines 129 - 131.

306 that future costs for CO<sub>2</sub> emissions and coal costs increase and future prices for  
307 natural gas decrease, then the least cost resource plan would be different. The  
308 Company clearly and specifically addresses this precise observation in its 2013 IRP  
309 acquisition path analysis, which explains how the Company's near-term and long-  
310 term resource acquisition strategy would change should the planning environment  
311 materialize consistent with the conditions used to develop the low carbon portfolio  
312 that Ms. Wright chose to summarize in her direct testimony.<sup>8</sup>

313 **Conclusion**

314 **Q. Please summarize the conclusions of your testimony.**

315 A. The conclusions of my testimony are as follows:

- 316 • The solution gap setting used in System Optimizer has no bearing on the  
317 Company's analysis showing benefits associated with Jim Bridger Unit 3 and 4  
318 SCR investments as analyzed in Docket No. 12-035-92.
- 319 • Contrary to Sierra Club's claims, the Company's PVR(d) analysis, when  
320 reviewed with consideration of market conditions current at the time the  
321 Commission approved the EPC contract, continues to support the SCR  
322 investments required at Jim Bridger Units 3 and 4.
- 323 • UCE's position on resource planning and acquisition is not germane to this  
324 docket, is best suited for the IRP, and is inconsistent with resource planning  
325 principles.

326 **Q. Does this conclude your rebuttal testimony?**

327 A. Yes.

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<sup>8</sup> See the Company's acquisition path analysis in the 2013 IRP, Volume I, Table 9.2, page 267.