

1 **Q. Please state your name, business address, and position with PacifiCorp dba**
2 **Rocky Mountain Power (“the Company”).**

3 A. My name is Douglas L. Marx. My business address is 1407 West North Temple,
4 Salt Lake City, UT 84095. I am director of Engineering Standards and Technical
5 Services for Rocky Mountain Power (“RMP”).

6 **Q. Please briefly describe your educational and professional background.**

7 A. I’ve worked for RMP for 33 years in various engineering, operations and
8 management positions. I hold a bachelor’s degree in electrical engineering from the
9 University of Utah and a master’s degree in business administration from Utah
10 State University.

11 **Q. Please describe your present duties.**

12 A. I oversee all non-routine technical studies including distributed generation, power
13 quality and smart grid reports. I am responsible for the development of all material
14 and equipment specifications and standards used in the construction and
15 maintenance of the transmission and distribution systems.

16 **Q. What is the purpose of your rebuttal testimony?**

17 A. The purpose of my rebuttal testimony is to show the operational effects of rooftop
18 solar, primarily through engineering studies the Company has performed in the Salt
19 Lake Valley. I will demonstrate that conventional rooftop solar does not
20 significantly reduce the need for the Company to add capacity to its system and that
21 customers with rooftop solar do in fact utilize the full benefit of the local electric
22 distribution system.

23 **Q. What experience does Rocky Mountain Power have with large penetrations of**
24 **solar or other renewable resources?**

25 A. Presently, there are not high levels of Net Energy Metered (“NEM”) solar
26 penetration on RMP’s distribution system. To understand the potential impacts and
27 prepare for the future, we work closely with industry associations as well as
28 perform our own studies. Several studies have shown that, depending on the
29 electrical characteristics of the distribution system, a high penetration of NEM will
30 require infrastructure upgrades to maintain safe and reliable electrical service to our
31 customers. RMP operates a complex electrical infrastructure in a safe, reliable and
32 cost-effective manner, and it remains in the best interest of our customers for us to
33 continue to do so. Though we encourage solar NEM on our system, we also realize
34 that there are technical challenges, sometimes subtle and unintended, caused by the
35 increasing interconnection of solar NEM systems.

36 **Q. Has Rocky Mountain Power studied the impacts or potential benefits or**
37 **impacts of large penetrations of conventional rooftop solar in its service area?**

38 A. Yes. In 2011, the Company completed a study to evaluate the viability of rooftop
39 solar and its ability to offset utility infrastructure upgrades, attached hereto as RMP
40 Exhibit___(DLM-1R). We selected a single distribution circuit located near the
41 University of Utah campus in Salt Lake City, Utah for the study. This area has a
42 very modest annual load growth of two percent and was an ideal candidate as it has
43 a diverse mixture of residential and commercial customers. The study is unique as
44 it utilizes detailed data that takes into account the true viability of available roof
45 space by accounting for the roof angle, shape and impeding items such as chimneys

46 or dormers. The model also accounted for the impact on solar output caused by
47 shading from nearby trees and other structures adjacent to the subject roof. Further,
48 the model was developed for the various weather conditions throughout the year
49 including clear sky conditions, partly cloudy skies and overcast days. The study
50 evaluated each roof independently to determine the viability of that roof to
51 accommodate solar photovoltaic (“PV”) systems. The study placed high efficiency
52 solar panels on every viable roof space and the total generation potential from all
53 roofs was calculated.

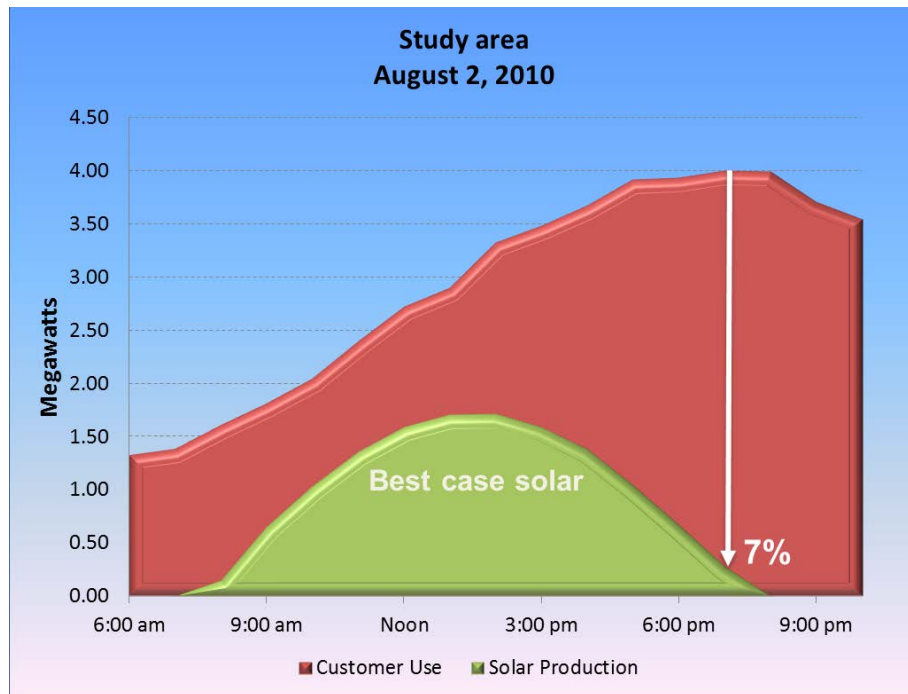
54 **Q. Why was this study initiated?**

55 A. In 2010 the Company was in the process of seeking permits for a substation
56 expansion project to address load growth in the area. The Company had shifted all
57 loads that it could to adjacent substations with capacity, and in order to address the
58 continual load growth the substation expansion was needed. During the permitting
59 process for the Northeast Substation expansion the Salt Lake City council and local
60 residents raised the issue of the potential to eliminate a substation expansion by use
61 of distributed solar generation.

62 **Q. Did this study align with the common belief that roof top solar concentrated
63 in a given area could defer or eliminate distribution system capacity upgrades?**

64 A. No. The study considered various critical factors such as roof aspects, shading
65 characteristics, interference caused by rooftop objects such as chimneys, and
66 accurately estimated the total number of solar PV panels that could be practically
67 installed on each rooftop. The study found that on the day when the highest annual
68 demand on the circuit under consideration was recorded, the best case solar

69 generation only offset seven percent at the hour when the demand on the circuit
70 was the highest. Thus, the utility had to provide 93 percent of the customer's
71 demand. But more importantly, the peak demand continues for an hour even as the
72 solar production continues to drop requiring more power from the utility. This is
73 shown in the study area figure below.



74 The seven percent contribution of solar generation would be reduced if served by
75 similar generation remote to the study area due to additional power delivery losses.

76 **Q. Do you have other data that supports the detailed study given above?**

77 A. Yes. In an effort to validate the model, we installed interval meters on several NEM
78 customers to measure their total solar production, energy delivered to RMP and
79 energy received by the customer from RMP. The data was collected for a calendar
80 year that included the summer of 2012. This coincidental data validated the model
81 in as much as the customer's generation peaked between 1:00 and 2:00 p.m. and
82 the peak energy received from RMP occurred at 4:00 p.m. or later.

83 Additionally, Mr. Nathanael Miksis, on behalf of The Alliance for Solar
84 Choice, cites a study completed by Crossborder Energy. Figure 1 of his testimony
85 shows the typical energy production and consumption of a customer with solar PV
86 production as derived by Crossborder Energy. The data from that study correlates
87 nicely with the results of our study. The customers' peak energy requirements are
88 between the hours of 5:00 p.m. and 7:00 p.m. extending well past the end of the
89 solar generation. We need to design the distribution system for this peak time of
90 energy consumption to ensure reliable electric service for these customers.

91 **Q. Do NEM customers rely on RMP's electric grid?**

92 A. Absolutely. NEM customers use the electric grid to store power at times when their
93 generation units produce more energy than they need and then return that energy
94 from the grid when their systems are not producing. From a customer's viewpoint,
95 the electric grid is the cheapest form of energy storage available. Due to the high
96 cost of energy storage devices such as batteries with corresponding charge
97 controllers and special inverters, nearly all NEM customers refrain from installing
98 energy storage systems. Even the grid-connected customers who do install energy
99 storage systems tend to not use them regularly, preferring instead to use the grid for
100 storage because it is less costly and will extend the life of their batteries. For
101 instance, NEM customers rely on RMP's electric system during night times when
102 the sun is not shining. Further, during daytime when there are rapid cloud transients,
103 NEM customers rely on RMP's grid to help support their voltage and thus maintain
104 a high level of reliability and power quality at their location.

105 The examples illustrated above clearly show that NEM customers heavily

106 rely on the grid to meet their total energy needs in a reliable way.

107 **Q. How could the solar generation peak be shifted to better align with the system**
108 **load peak shown in the above figure?**

109 A. In the absence of time-of-use rates, customers design their rooftop solar
110 installations to maximize annual energy production. For optimal energy production
111 from rooftop solar installations, the solar panels are installed on the south-facing
112 roof. Ignoring this basic design criterion, there are three ways to align these peaks,
113 each with tradeoffs. First, the modules on the rooftops could be turned or tilted to a
114 more optimal angle to align with the system load peak in the late afternoon. To get
115 the highest level of solar production coinciding with RMP's system peak, panels
116 would need to be mounted on the south-facing roof and have an approximate 60-
117 80 degree orientation towards the west. For rooftop solar installations, this would
118 be a structurally impractical and cost prohibitive endeavor. Irrespective of the
119 higher rooftop installation cost, if all the panels were oriented for output at 5:00
120 p.m., the total annual energy production would decrease about 40-50 percent
121 compared with south-facing panels. Furthermore, the maximum output level would
122 drop nearly 70 percent due to the lower number of panels caused by shading and
123 the reduced angle of incidence from the sun.

124 Second, tracking systems could be added to the systems. This would allow
125 the panels to follow the sun throughout the day, but is a more expensive installation
126 requiring more space and usually requiring ground-mounted pedestals to hold the
127 arrays. Third, energy storage systems could be added; this adds significant cost, and
128 regular use would reduce the life of batteries, but also add resiliency to each home

129 generation system in case of a power outage.

130 **Q. What other experience does Rocky Mountain Power have with large**
131 **penetrations of solar or other renewable resources?**

132 A. In addition to the study referenced above, RMP monitors closely the activities in
133 Pacific Power. Pacific Power operates in Oregon, California and Washington and
134 is owned by the same parent company as RMP. Pacific Power has incurred the cost
135 of replacing distribution system transformers to accommodate the increasing levels
136 of NEM customers in its service territory. The primary reason for the need to
137 replace transformers was the absence of a primary neutral connection on the
138 existing transformers. A line to neutral transformer connection is needed on the
139 transformer bank's primary and secondary sides to meet the "effectively grounded"
140 requirement as stated in the IEEE standards for customer generation.

141 Pacific Power also found that two solar customer generation units in Oregon
142 with installed capacities of 500 kilowatts ("kW") and 363 kW each were having
143 issues with line protection devices. This led to rapid voltage fluctuation of 5.3
144 percent every 15 seconds. These two projects are interconnected to Pacific Power's
145 12.5 kilovolt distribution circuit serving a total of 1760 customers. The voltage
146 fluctuations triggered by these solar projects propagated into Pacific Power's
147 distribution system, causing operational issues to not only the distribution circuit
148 they were connected to, but also the adjacent circuit. A total of 2515 customers
149 were affected by this event, several of whom complained about voltage fluctuation
150 and light flicker. On investigation, we determined that the customer generation
151 reclosing device was operating incorrectly and was the root cause of the problem.

152 Further, a significant amount of time, effort and money was spent by the Company
153 to identify and mitigate the problem. The existing rules do not allow RMP to
154 recover costs associated with such procedures from the owner of the customer
155 generation unit. Such instances are not widespread; however, when they do occur,
156 the costs associated with investigating and mitigating the problem is borne by our
157 customers.

158 As I have previously mentioned, RMP operates a complex electrical
159 infrastructure in a safe, reliable and cost-effective manner, and it remains in the best
160 interest of our customers for us to continue to do so.

161 **Q. Do voltage fluctuations caused by these solar systems affect other customers?**
162 **Why do industry voltage limits exist?**

163 A. Customers' electrical equipment can typically only operate reliably if the voltage
164 is steady and within five percent of its normal level. These normal levels and their
165 tolerances have been standardized for the United States in ANSI C84.1. RMP, along
166 with nearly every other utility in America, implements this standard very
167 rigorously. Voltage variations outside these limits may present operational
168 problems or damage to customer and utility equipment. Also, for rapid voltage
169 changes caused by the customer's load/generation, RMP requires customers to
170 maintain strict levels that are listed in the Company's voltage fluctuation and light
171 flicker standards.

172 **Q. How does Rocky Mountain Power currently manage voltage regulation**
173 **without NEM customers to meet ANSI voltage standards?**

174 A. Usually RMP meets the ANSI C84.1 voltage standards by deploying voltage

175 regulating equipment at substation transformers or distributed along the distribution
176 system to keep voltage within the specified tolerances. This equipment works well
177 for normal changes in load, such as when homes and businesses turn on appliances
178 and equipment over the course of the day. Fast changes in large load or generation,
179 such as sudden changes in customer generation, must be handled with other
180 equipment if the voltage is to stay within range.

181 **Q. Do you have any observations regarding the testimony filed by Mr. Dustin**
182 **Mulvaney representing the Sierra Club?**

183 A. Yes. Mr. Mulvaney summarizes his review of several studies discussing the
184 beneficial attributes of distributed generation. It is important to note that distributed
185 generation includes, but is not limited to, synchronous generators, reciprocating
186 engines, micro turbines, combustion gas turbines, fuel cells and wind turbines as
187 well as solar PV. Each of these technologies presents different characteristics to the
188 local distribution system. Precisely defining the form of distributed generation
189 being cited is necessary to avoid confusion when stating system benefits.

190 Our studies are based on rooftop solar PV, by far the most popular form of
191 customer generation, and are based on data from actual customer load profiles and
192 local atmospheric conditions and solar insolation levels. They are not based on
193 simplified hypothetical examples. Mr. Mulvaney presents data from models
194 developed by his team but does not offer any actual or measured data for solar
195 installations in Utah, and he does not acknowledge that the peak demand occurs
196 when the solar production is very low and declining fast. He states that “PV
197 capacity value is directly tied [to] its capacity for peak shaving”. As our studies

198 demonstrate, PV systems do not significantly shave the peak. He further states that
199 “the Commission should assume that there is a benefit to the system from NEM
200 installations”. This is an erroneous assumption. I have demonstrated with a detailed
201 case study as well as actual measured data that this is not the case.

202 **Q. What are your thoughts regarding the impact of NEM on maintaining reliable**
203 **and safe voltage levels on the distribution system?**

204 A. Considering PV systems, and even wind systems, variability in customer generation
205 output will cause voltage fluctuations that will trigger increased automated
206 operations in line equipment (e.g., line voltage regulator) reducing life of the
207 equipment, thus leading to larger maintenance costs to the Company. It has been
208 found that voltage regulating devices can operate about 70 to 80 times on a cloudy
209 day as compared to 12 to 19 operations during clear-sky days on systems with high
210 levels of solar generation. It is a known fact that increased operations in any
211 switching device leads to increased maintenance and will shorten its life
212 expectancy.

213 Though I agree with Mr. Mulvaney that modern inverters can regulate
214 voltage to ensure proper voltage is maintained on the system, the IEEE 1547
215 standard for interconnecting distributed resources with electric power systems,
216 presently does not allow NEM installations to regulate voltage at the point of
217 interconnection. Until the current standards are updated by IEEE and these devices
218 become commercially available, RMP would not expect NEM customers to own
219 inverters with advanced functionalities. Furthermore, Mr. Mulvaney states “End of
220 line voltage will be increased resulting in lower energy consumption for end users’

221 equipment as well.” This is simply not true. It violates Ohms law and is contrary to
222 the findings from studies of conservation voltage reduction.

223 In addition, Figure 1 in Mr. Miksis’ testimony demonstrates a condition that
224 can create a transient overvoltage condition. When the distributed generation
225 exceeds the load on the circuit and events occur that require RMP’s protective
226 equipment to isolate that circuit, the delay in the inverters to disconnect from the
227 system will create an overvoltage condition. This condition could have damaging
228 effects on customer’s equipment throughout the circuit if not properly mitigated,
229 especially electronic-based devices. Due to these factors, RMP continues to
230 maintain its concern regarding voltage fluctuation issues caused by a high
231 penetration of NEM customers.

232 **Q. What value do energy storage devices play in the role of NEM customers?**

233 A. As Mr. Mulvaney describes in his testimony, proper planning can overcome some
234 of the technical challenges triggered by high penetration of NEM on a utility’s
235 network. As I have previously mentioned, RMP remains concerned about voltage
236 fluctuation issues on its distribution system. However, we also believe that energy
237 storage could play a significant role in solving some of these issues.

238 Various techniques can be employed to reduce the impacts of sudden
239 voltage fluctuations caused by clouds passing over the PV panels of the NEM
240 customer. One technique is to install smart inverters that enable voltage control and
241 help maintain a constant voltage irrespective of the rapid movement of cloud cover.
242 Another technique is to install energy storage devices at the customer site (batteries
243 or similar) to help bridge the gap in power flow caused by moving clouds. The

244 current costs of energy storage devices are very high and have thus led most
245 customers to not use this technology. This is the fastest moving area of research
246 and development in the electric utility industry and RMP is following developments
247 in energy storage very closely.

248 **Q. What are the relative impacts of customer generation as compared to energy**
249 **efficiency upgrades?**

250 A. Energy requirements are predicated by the load characteristics at the customer's
251 premise, and the end-use device will use the exact same energy regardless of the
252 energy source. Solar generation does not reduce the customer's energy
253 requirements, it only shifts and divides the source of energy between the
254 distribution system and the solar system. When the solar system is not available,
255 the total energy requirements must be met by the distribution system. In contrast,
256 energy efficiency reduces the actual energy requirements for the end-use device.
257 For instance, a 100 watt incandescent lamp produces about 1400 lumens. A
258 fluorescent lamp producing the same lumen output consumes only 22 watts. This
259 reduction in energy requirement will be seen for the entire life of the lamp, Energy
260 efficiency contributes to a reduction in the customer's peak demand whereas
261 customer generation does not.

262 **Q. Please summarize your testimony.**

263 A. RMP believes that customers should have the ability to install their own generation
264 mix and to be subject to the benefits and costs resulting from their choices.
265 However, with its continuing mandate to serve its customers safely and reliably at
266 the lowest reasonable cost, the Commission must consider the evidence offered by

267 RMP about some of the impacts of customer solar generation that are not often seen
268 by the public and not discussed by solar advocates. These impacts are (1) little, if
269 any, change in a customer's need for the RMP distribution system to supply energy;
270 (2) customer solar generation does not reduce the distribution system's peak load;
271 (3) continued capital investments in distribution infrastructure are required as load
272 levels increase, even with significant penetration of customer generation; (4)
273 increased labor to implement new standards and carefully study the distribution
274 system to assure that customer generation can be accommodated; (5) increased
275 capital cost for adjustments indicated by such study, where needed; (6) unintended
276 additional operations and maintenance costs from an increased number of
277 interconnections to RMP's system; and (7) increased wear and tear on equipment
278 caused by the intermittent nature of customer generation.

279 These impacts are real and must be addressed, but they are not
280 insurmountable. The application of proper engineering techniques for a known
281 disruptive technology will enable RMP, working with regulators and customers, to
282 maintain a safe and reliable electrical system while transitioning from a traditional
283 grid to a grid integrated with more customer generation.

284 **Q. Does this conclude your rebuttal testimony?**

285 A. Yes.