

1 **Q. Please state your name, business address and present position with PacifiCorp,**
2 **dba Rocky Mountain Power (the “Company”).**

3 A. My name is Brian S. Dickman. My business address is 825 NE Multnomah St.,
4 Suite 600, Portland, Oregon 97232. My title is Manager, Net Power Costs.

5 **Q. Are you the same Brian S. Dickman who submitted direct testimony and**
6 **response testimony on behalf of the Company in this proceeding?**

7 A. Yes.

8 **Q. What is the purpose of your rebuttal testimony?**

9 A. My testimony responds to certain issues raised by Mr. Kevin C. Higgins on behalf
10 of the Utah Association of Energy Users Intervention Group (“UAE”) and Mr.
11 Philip Hayet on behalf of the Office of Consumer Services (“OCS”).

12 **Q. Please summarize the Company’s response to the specific adjustments**
13 **proposed by UAE and OCS that are addressed in your testimony.**

14 A. My testimony responds to two proposed adjustments as summarized below:

15 1. **Non-owned Wind Integration** - The Federal Energy Regulatory Commission
16 (“FERC”) approved the Company’s Open Access Transmission Tariff
17 (“OATT”) Schedule 3A to provide recovery of the capacity costs required to
18 integrate third-party wind resources. UAE and OCS now argue that the revenue
19 approved for collection is not adequate, and both impute a credit to retail
20 customers for lost opportunity costs related to OATT wind integration. The
21 effect of the proposed adjustments is to charge OATT customers for the capacity
22 held to integrate their wind projects *and* allow the same capacity to be used to
23 make off-system sales to generate a margin to be credited back to retail

24 customers, providing double benefits to retail customers. Since revenue from
25 OATT customers is already passed back to retail customers, there is no need to
26 impute an additional credit to retail customers for lost opportunity costs related
27 to OATT wind integration.

28 2. **Direct Current (“DC”) Intertie Contract** - The Company uses its rights on
29 the DC Intertie to serve customers in Central Oregon. This contract is essential
30 to system operations in the Company’s western control area. The Company’s
31 2013 Integrated Resource Plan (“IRP”) relies on the contract to provide system
32 capacity through 2032, and eliminating the contract would require the Company
33 to purchase other capacity to serve customers.

34 **Q. Do any other Company witnesses also provide rebuttal testimony in response**
35 **to issues raised by OCS and UAE?**

36 A. Yes. Company witness Mr. Dana M. Ralston provides testimony concerning plant
37 outages.

38 **Third-Party Wind Integration**

39 **Q. Please describe the adjustments pertaining to third-party wind integration as**
40 **proposed by UAE and OCS.**

41 A. Both UAE and OCS claim the revenue collected pursuant to the Company’s OATT
42 does not provide the Company with adequate compensation from wholesale
43 transmission customers to cover the cost of integrating third-party wind generation.
44 UAE argues the OATT does not include recovery of the opportunity cost of holding
45 back reserves to support third-party wind integration. OCS argues that the OATT
46 only covers capacity costs and does not cover variable costs of fuel and purchased

47 power. UAE and OCS both propose to impute a credit to the EBA based on the
48 impact of holding reserves quantified in Docket No. 11-035-200 (the “2012 general
49 rate case”). UAE and OCS propose reducing the EBA by approximately \$1.2
50 million and \$898,000 respectively.

51 **Q. Please provide some background on how the Company provides service to its**
52 **retail and transmission customers.**

53 A. As a regulated electric utility, the Company is obligated to provide power and
54 ancillary services to serve retail customers at embedded cost. In addition, as a
55 transmission provider regulated by the FERC, the Company is obligated to provide
56 ancillary services to transmission customers at embedded cost. To provide these
57 services to both retail and transmission customers, the Company effectively
58 allocates a portion of its resources to each group. In the same way they pay for
59 transmission service, wholesale customers pay OATT rates to cover the embedded
60 cost of the generation resources required to provide ancillary services, and these
61 resources are no longer available to provide benefits to retail customers.

62 **Q. What is meant by third-party wind integration?**

63 A. Third-party wind generators are projects that are located in the Company’s
64 balancing authority and transmission service provider service area, but do not
65 provide any power to help meet the Company’s load. The Company’s OATT
66 requires the Company to provide ancillary services, including regulation and
67 frequency response, to manage the wholesale wind generators’ moment-to-moment
68 variability.

69 **Q. Does the Company recover the cost of integrating third-party wind generators**
70 **through its OATT?**

71 A. Yes. The Company recovers the cost of integrating third-party wind generators by
72 charging the projects directly through OATT Schedule 3A for the capacity required
73 to manage their moment-to-moment variability. Schedule 3A was implemented
74 through the Company's transmission rate case ER11-3643-000 with FERC, and the
75 Company began collecting revenues under Schedule 3A on January 1, 2012. OATT
76 Schedule 9 also provides compensation for generator imbalance when there is a
77 difference between the actual energy output of the third-party generator compared
78 to its scheduled output.¹

79 **Q. How are Schedule 3A rates calculated?**

80 A. Schedule 3A rates are based on the fixed costs of PacifiCorp's generating units used
81 to provide the necessary reserves to manage the moment-to-moment variations in
82 the output of third-party wind projects. The result is that third-party wind projects
83 pay for a portion of the capacity used to provide reserves, and this payment is
84 credited back to the Company's retail customers through wheeling revenue.

85 **Q. Do third-party generators pay both Schedule 3A and Schedule 9 under the**
86 **Company's OATT?**

87 A. Yes. The Company's testimony in its April 1, 2013, filing with FERC supporting
88 an update to Schedule 3 and 3A rates describes how the schedules work:

89 Schedule 3A recovers the Company's costs associated with holding
90 generation capacity on-line and available to mitigate the moment-
91 to-moment variations in generation output on an intra-hour basis.

¹ Third-party generators exporting from PacifiCorp's balancing authority area are subject to Schedules 3A and 9. OATT customers that serve third-party load within PacifiCorp's balancing authority area are subject to Schedule 3 Regulation and Frequency Response Service, and Schedule 4 Energy Imbalance Service.

92 Schedule 9 recovers the costs of imbalance energy the Company
93 must provide or accommodate when a difference occurs between the
94 output of a generator located in a BAA and a delivery schedule from
95 that generator based on output and schedule changes at the
96 beginning of the scheduling hour and the end of the scheduling hour.
97 In sum, Schedule 3A is a capacity-based charge and Schedule 9 is
98 an energy-based charge that includes possible penalties to encourage
99 accurate scheduling practices, consistent with Commission
100 precedent acknowledging the difference between these charges.²

101 **Q. Do retail customers benefit from the Company's OATT?**

102 A. Yes. In 2013 the Company received over \$84 million in wheeling revenue through
103 the various OATT schedules. These revenues are passed on to retail customers as a
104 benefit, and could not have been received without providing all FERC-required
105 services including third-party wind integration.

106 **Q. What is the cost of third-party wind integration that UAE and OCS propose
107 to remove from the EBA?**

108 A. The proposals to remove costs related to third-party wind integration are described
109 slightly differently by UAE and OCS, but in concept they are the same adjustments.
110 Both state that the OATT only provides revenue covering capacity costs of holding
111 reserves. UAE further argues that the OATT does not include any recovery of the
112 opportunity cost of holding back generation capacity to provide reserves rather than
113 make off-system sales. The OCS argues that the OATT does not cover the variable
114 costs of fuel and purchased power associated with providing third-party wind
115 integration.

116 **Q. Is there an opportunity cost associated with third-party wind integration as
117 suggested by UAE?**

² Docket No. ER13-1206-000, Exhibit No. PAC-1, page 16.

118 A. No. Opportunity cost refers to the benefit that would have been received had an
119 alternative action been taken. In the case of providing third-party wind integration
120 there is no alternative action that could have been taken, and therefore there is no
121 opportunity cost. UAE's suggestion that the Company could use its capacity to
122 make off-system sales in place of providing capacity for the regulation reserve is
123 mistaken. As the balancing authority and OATT service provider the Company has
124 no other alternative but to provide these services to third-party wind generators.

125 **Q. Is UAE correct that the Company charges retail customers the opportunity**
126 **cost of holding reserves for wholesale customers?**

127 A. No. The reserves held to integrate third-party wind resources are offset by the
128 generation capacity that is included in the GRID model but that is paid for by these
129 wholesale customers through the OATT rates. UAE states that the Company
130 included wind integration costs of \$3.44/MWh in the net power costs projected in
131 its most recent general rate case. However, this is not a charge that is added to net
132 power costs as implied by UAE. Rather, for informational purposes the Company
133 has typically calculated the impact on projected net power costs from holding
134 capacity in reserve to provide wind integration. The impact on net power costs of
135 holding reserves is compared to the total wind generation in the test period to
136 develop a figure that can be referenced and compared across different studies; in
137 the 2012 general rate case the result was a cost of \$3.44/MWh for the test period
138 ending May 2013.

139 **Q. What is the practical effect of UAE's proposed adjustment to impute**
140 **additional revenue in the EBA?**

141 A. In effect, UAE is proposing that the Company should charge OATT customers for
142 the capacity held to integrate their wind projects *and* allow the same capacity to be
143 used to make off-system sales to generate a margin to be credited back to retail
144 customers. Since revenue from OATT customers is already passed back to retail
145 customers, implementing UAE's proposal would provide double benefits to retail
146 customers. UAE's proposal is not reasonable or practicable.

147 **Q. Did you find any errors in UAE's calculation of the proposed wind integration**
148 **adjustment?**

149 A. Yes. Notwithstanding my overall objection to the proposed adjustment, I note that
150 UAE incorrectly calculated the dollar impact of its adjustment. To arrive at the total
151 Company impact of the adjustment, UAE applied integration costs identified in the
152 2012 general rate cases to the actual volume of third-party wind generation during
153 the 2013 deferral period. However, there are two errors in UAE's calculation of the
154 adjustment.

155 First, the third-party wind generation should not include BPA Foote Creek
156 II and PSCo Foote Creek III. During the deferral period the Company did not
157 provide integration services to these customers under OATT. Rather, an exchange
158 contract existed with specific charges for wind integration, and the revenue for such
159 is passed onto retail customers as a benefit. These exchange contracts expire during
160 2014, and for purposes of the forecasted test period in the previous general rate case
161 the Company assumed the facilities would become OATT customers.

162 Second, UAE used \$3.44/MWh for integration costs from the 2012 general
163 rate case to impute revenue during the deferral period. This amount includes the net

164 power cost impact of holding reserves for integration, as discussed in detail
165 previously, as well as the impact of rebalancing the Company's resource portfolio
166 due to deviations from the wind generation schedule relied on to commit thermal
167 resources for the next day. This cost is not applied to third-party generators in the
168 general rate case and should not be included as part of an adjustment to the EBA.
169 If this cost is excluded, the integration costs from the 2012 general rate cases are
170 \$2.56/MWh.

171 These two corrections account for the difference between the adjustments
172 proposed by UAE and OCS.

173 **Q. Do you agree with the claim made by the OCS that the Company is not**
174 **compensated for the fuel and purchased power costs associated with providing**
175 **third-party wind integration?**

176 A. No. As noted above, OATT Schedule 9 accounts for times when there is a difference
177 between the actual energy output and the scheduled energy output from a generator.
178 If there is no imbalance, fuel and purchased power costs do not increase.

179 **Q. Both UAE and OCS cite a decision from the Idaho Public Utilities Commission**
180 **disallowing third-party wind integration costs. How do you respond?**

181 A. Notably, this decision was made prior to the implementation of Schedule 3A from
182 the Company's FERC rate case. In addition, they fail to mention that the Utah and
183 Oregon Commissions have allowed third-party wind integration costs in previous

184 orders.

185 **Q. What was the OCS position on third-party wind integration in the last EBA**
186 **proceeding (Docket No. 13-035-32)?**

187 A. As noted by Mr. Hayet, OCS witness Mr. Dan Gimble did not recommend an
188 adjustment but stated “If a future FERC rulemaking or other policy mandate allows
189 utilities to add a variable cost component to the charge for wind integration services,
190 PacifiCorp should promptly petition the FERC to change its OATT accordingly.”³

191 **Q. Has there been any “FERC rulemaking or other policy mandate” that would**
192 **allow the Company to add a variable cost component to its OATT tariff?**

193 A. No.

194 **Q. The OCS states that in Docket No. ER13-1206 PacifiCorp requested authority**
195 **to increase its Schedule 3A rates. Was the purpose of that filing to add a**
196 **variable cost component to Schedule 3A of its OATT tariff?**

197 A. No. The Company’s filing in Docket No. ER13-1206 was made to establish
198 differentiated rates within Schedule 3A for variable energy resources (“VERs”) and
199 non-VERs. The filing did not add a variable cost component for calculating the
200 costs recovered through Schedule 3A. As described by the OCS, in August 2013
201 FERC rejected the Company’s filing, and identified that the Company’s filing did
202 not adequately consider the operational reforms of FERC’s Order No. 764 on intra-
203 hour scheduling issued in November 2013.

204 **Q. Please explain the Company’s reasoning for waiting to refile until 2016.**

³ Docket 13-035-32, Gimble Redacted Direct, Pg. 5, line 130-131.

205 A. As noted by the OCS, the FERC order rejecting the Company's filing in 2013
206 indicated that more detailed information would be required concerning the current
207 operational practices for variable energy resources and cost savings that would
208 result from intra-hour scheduling required by Order 764. PacifiCorp anticipates
209 operational improvements in its ability to identify regulating reserve requirements
210 in conjunction with its planned October 2014 implementation of the Energy
211 Imbalance Market ("EIM"). To allow a full year of EIM operational data in addition
212 to Order 764 operational reforms, the Company's next FERC filing is targeted for
213 2016.

214 **Q. Do you believe it is appropriate to impute a reduction to the EBA to remove**
215 **third-party wind integration costs?**

216 A. No. The Company is required to provide services necessary to integrate wind
217 resources delivered by wholesale customers under federal law and as a function of
218 being an OATT service provider and balancing authority area. Third-party wind
219 integration services cannot be separated from the other OATT services the
220 Company is required to provide. The Company has FERC tariff schedules in place
221 to recover the cost of integrating non-owned wind generators located in
222 PacifiCorp's balancing authority area. The Company cannot charge OATT
223 customers for the capacity held to integrate their wind projects *and* allow the same
224 capacity to be used to make off-system sales to generate a margin to be credited
225 back to retail customers.

226 **DC Intertie Contract**

227 **Q. Please explain the adjustment proposed by UAE for costs associated with the**
228 **DC Intertie contract.**

229 A. UAE argues the costs associated with the DC Intertie should be removed from the
230 Deferral Period because the contract cost was unreasonable when compared to its
231 benefit. UAE argues that the contract cost was unreasonable since the Company
232 only used it to transfer energy a limited number of times in the Deferral Period. The
233 impact of the proposed adjustment is a reduction of \$1,446,806 to the EBA balance.

234 **Q. Please provide some background on the DC Intertie contract.**

235 A. In anticipation of the expansion of the Alternating Current (“AC”) Intertie to 4,800
236 MW, PacifiCorp and the Bonneville Power Administration (“BPA”) reached a
237 settlement of outstanding issues about the right to use the AC and DC Interties and
238 the Midpoint-Medford transmission line. The settlement was documented in a
239 Letter of Understanding (“LOU”) which was executed on May 28, 1993.⁴ As a
240 result of the LOU, PacifiCorp received 400 MW of bidirectional rights on the AC
241 Intertie, priority rights to an additional 125 MW of southbound transmission, four
242 additional delivery points to the AC Intertie, and 200 MW of northbound rights on
243 the DC Intertie. BPA received rights to up to 400 MW of eastbound transmission
244 on PacifiCorp’s Summer Lake-Midpoint line, rights to certain PacifiCorp
245 transmission, and the option to take energy under spring and summer exchanges.
246 The agreement states that the DC Intertie contract term will be equal to the term of
247 the AC Intertie agreement, and that the AC Intertie agreement is extended for the

⁴ A copy of the LOU was provided as Exhibit RMP____(GND-2) accompanying the direct testimony of Gregory N. Duvall in the Company’s last general rate case, Docket No. 13-035-184.

248 life of the facilities it covers. These rights are functionally equivalent to ownership.

249 Consistent with the LOU, the DC Intertie contract was executed on May 26, 1994.

250 **Q. Why is this background important?**

251 A. It is important because under the LOU, BPA and PacifiCorp agreed that the
252 provisions of the LOU are interdependent and not severable. In other words, an
253 analysis of the DC Intertie cannot be conducted without addressing all of the other
254 rights and obligations PacifiCorp signed up to in the LOU.

255 **Q. Is there a benefit in having a contract like the DC Intertie for Company's**
256 **customers today?**

257 A. Yes. The DC Intertie is a valuable transmission asset to the Company and its
258 customers. The contract provides a means to secure capacity and energy from
259 California sources in order to reliably meet retail loads. The transmission rights take
260 advantage of the load diversity between summer-peaking California and the winter-
261 peaking Pacific Northwest and represent an integral piece of the transmission
262 network for maintaining reliability in PACW. The DC Intertie contract is the only
263 PacifiCorp contract that provides firm import rights from the Nevada-Oregon
264 Border ("NOB") market, thereby providing unique market diversity to the
265 Company for the benefit of retail customers.

266 **Q. Does the Company include purchases at NOB and utilization of the DC Intertie**
267 **in its Integrated Resource Plan ("IRP")?**

268 A. Yes. The Company's 2013 IRP relies on market capacity from the DC Intertie and
269 the NOB market to serve peak load. Between 2013 and 2032, the Company's 2013
270 IRP preferred portfolio selected 100 MW of front office transactions from the NOB

271 market annually to reliably meet its retail loads. If the DC Intertie was not available
272 in the IRP, the Company would be required to acquire capacity from another source.
273 An analysis completed using the Company's IRP models with and without the DC
274 Intertie capacity shows higher system costs if the DC Intertie is excluded, with the
275 20-year present value revenue requirement differential benefit of the DC Intertie
276 exceeding \$85 million.

277 **Q. UAE cites that the Company identified only a limited number of transactions**
278 **that 'could' have used the DC Intertie during the Deferral Period. Is this a**
279 **cause for concern?**

280 A. No. The transactions utilizing the DC Intertie during the Deferral Period were real-
281 time transactions used to balance the Company's system when power was needed.
282 UAE minimizes the need for these transactions by averaging the hourly megawatts
283 purchased, and emphasizing the number of hours the maximum capacity of 200
284 MW was utilized. The DC Intertie is a direct connection to the California ISO and
285 other counter-parties, which operate on a day-ahead, hour-ahead and real-time
286 basis. The Company can, and does, count on the DC Intertie for access to a market
287 that provides the Company with the assured ability to purchase next hour. In the
288 Company's experience, the California ISO is always a willing counter-party. UAE's
289 testimony shows that the contract is used and useful, but it seems UAE's argument
290 is that the DC Intertie is not 'used and useful enough'.

291 **Q. Is the cost of the DC Intertie out of line with the cost of other transmission?**

292 A. No. For example, point-to-point transmission service under the Company's OATT,
293 including scheduling, costs approximately \$2.35 per KW-month, and the cost of the
294 DC Intertie is approximately \$1.98 per KW-month.

295 **Q. Has the cost of the DC Intertie contract already been included in Utah rates?**

296 A. Yes. The Company's approved Utah rates have included the cost of the DC Intertie
297 contract for many years. These costs have been specifically included in at least the
298 last 6 general rate cases, since Docket No. 07-035-93. Notably, these costs were
299 also included in Docket No. 09-035-23, the last fully litigated Utah general rate
300 case, and no adjustment was proposed to remove them at that time.

301 Furthermore, in the 2012 EBA, Docket No. 12-035-67, the Commission
302 approved a stipulation that allowed the cost of the DC Intertie to remain in the EBA
303 and provided that parties to the stipulation "will not challenge rate treatment of the
304 DC Intertie...on the basis of imprudence of the original contracts or actions the
305 Company undertook or failed to undertake related to the contracts through
306 December 31, 2012."

307 **Q. Was UAE party to the stipulation in the 2012 EBA?**

308 A. No.

309 **Q. UAE claims that the Company has not undertaken any steps to determine if**
310 **there are options available to renegotiate, modify, terminate or buy out the DC**
311 **Intertie contract. Can the Company resell or renegotiate the rights to the DC**
312 **Intertie contract?**

313 A. No. Transmission capacity under BPA’s Formula Power Transmission (“FPT”) rates
314 cannot be resold. BPA’s business practices only allow for the resale of transmission
315 rights for PTP service. Renegotiating the DC Intertie contract would likely open up
316 all of the issues that were agreed to by BPA and the Company under the LOU
317 because the premise of the LOU was that the multiple parts of the LOU are
318 interdependent and not severable.

319 **Q. Can the Company terminate the DC Intertie contract?**

320 A. Yes. The right to terminate the DC Intertie contract is triggered by termination of
321 the AC Intertie agreement. If this were to occur, the Company would no longer have
322 the ability to sell wholesale power over the AC Intertie. This outcome would
323 certainly increase NPC. For example, in the 2012 general rate case Base NPC
324 included \$34.3 million in sales at the California-Oregon Border (“COB”) market.

325 **Q. How should the Commission judge the prudence of this contract?**

326 A. Whether it was prudent to acquire the contract years ago should be judged based on
327 the information that was known at the time the contract was executed. The
328 Company’s approved rates in Utah have included the DC Intertie for many years
329 and it continues to be used and useful today, providing access to a liquid market
330 and a ready source of power for its customers. The LOU illustrates that the DC
331 Intertie is an integral piece of the transmission network in PACW for meeting load
332 and providing access to wholesale power over the DC Intertie as well as the AC
333 Intertie.

334 **Q. Does this conclude your rebuttal testimony?**

335 A. Yes.