



1407 W North Temple, Suite 310
Salt Lake City, Utah 84116

April 27, 2017

VIA ELECTRONIC FILING

Utah Public Service Commission
Heber M. Wells Building, 4th Floor
160 East 300 South
Salt Lake City, UT 84114

Attention: Gary Widerburg
Commission Secretary

RE: Docket No. 16-035-36 - In the Matter of the Application of Rocky Mountain Power to Implement Programs Authorized by the Sustainable Transportation and Energy Plan Act

Pursuant to the Commission's Phase Three Scheduling Order dated February 27, 2017, in the above referenced matter, Rocky Mountain Power hereby submits for filing the rebuttal testimony of Mr. William J. Comeau and Mr. Robert M. Meredith, including exhibits and workpapers supporting the filing.

Rocky Mountain Power respectfully requests that all formal correspondence and requests for additional information regarding this filing be addressed to the following:

By E-mail (preferred): datarequest@pacificorp.com
bob.lively@pacificorp.com
daniel.solander@pacificorp.com

By regular mail: Data Request Response Center
PacifiCorp
825 NE Multnomah, Suite 2000
Portland, OR 97232

Informal inquiries may be directed to Bob Lively at (801) 220-4052.

Sincerely,

Jeffrey K. Larsen
Vice President, Regulation

Rocky Mountain Power
Docket No. 16-035-36
Witness: William J. Comeau

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Rebuttal Testimony of William J. Comeau

April 2017

1 **Q. Are you the same William J. Comeau who submitted direct testimony in Phase**
2 **Three of this proceeding on behalf of the Company?**

3 A. Yes.

4 **PURPOSE OF TESTIMONY**

5 **Q. What is the purpose of your testimony in this proceeding?**

6 A. The purpose of my rebuttal testimony is to respond to and/or rebut issues regarding the
7 proposed Plug-in Electric Vehicle (“PEV”) Program raised by Utah Office of Consumer
8 Services witness Ms. Cheryl Murray, Utah Clean Energy and Southwest Energy
9 Efficiency Project witness Mr. Kevin Emerson, and ChargePoint witness Mr. James
10 Ellis. Specifically, my testimony will address recommended changes to the proposed
11 Schedule 120, outreach and education concerns, and future adjustments to annual
12 incentive caps raised by Ms. Murray, incentive offering and budget recommendations
13 raised by Mr. Emerson, and eligible equipment qualifications raised by Mr. Ellis.
14 Company witness Mr. Robert M. Meredith is submitting rebuttal testimony to respond
15 to parties regarding the residential time-of-use pilot, Schedule 2E.

16 **SCHEDULE 120 REVISIONS**

17 **Q. Ms. Murray suggests minor language modifications to Schedule 120. Does the**
18 **Company agree with some of these suggestions?**

19 A. Yes, the Company agrees with three of the four suggestions. Ms. Murray suggests the
20 following changes be made to Schedule 120:

21 a) Revise the title of Table 1 in Sheet 120.1 to better capture the range of measures
22 eligible for incentives;

- 23 b) Revise Special Conditions 2 and 4 under Non-Residential AC Level 2 Charger
24 and DC Fast Charger, respectively, to clarify incentives will be available on a
25 first come first served basis;
- 26 c) Revise Footnote 1 on Sheet 120.1 to clarify time of use load research
27 participants “are eligible” rather than “may be eligible” for a separate \$200
28 payment; and
- 29 d) Split the \$200 incentive for time of use participants in Schedule 2E with \$100
30 paid upon signing up and \$100 paid upon completion of the customer survey.

31 The Company agrees with modifications a, b, and c above and has included
32 revisions to Sheet Nos. 120.1 and 120.2 to address them and other modifications,
33 attached as Exhibit RMP____(WJC-1R). It should be noted that Footnote 1 has been
34 removed from Sheet 120.1 and instead been incorporated under the Time of Use Rate
35 Special Conditions on Sheet 120.2. The Company believes that modification d is an
36 unnecessary complication. Splitting the incentive as Ms. Murray suggests will create
37 additional administrative costs to track when each participant enrolls in time of use
38 rates on Schedule 2E and when the same participant completes the customer survey. It
39 may also create confusion and require additional customer outreach materials to
40 adequately explain how and when participants will receive incentive payments. The
41 Company believes simplifying the process will result in greater participation, and also
42 expects to obtain enough customer surveys to be statistically relevant without allocating
43 incentive funds to that end.

44 **OUTREACH AND EDUCATION & ANNUAL INCENTIVE CAPS**

45 **Q. Ms. Murray suggests the minimum \$100,000 allocated to outreach and education,**
46 **as part of the \$500,000 overall administrative budget, may be inadequate to**
47 **launch a successful outreach and education campaign. Does the Company share**
48 **this concern?**

49 A. No. The proposed budget takes into consideration that the first program year (2017)
50 consists of only 6 months, assuming a program start date of July 1, 2017. Based on our
51 experience launching new programs, the Company believes \$500,000, which is 25
52 percent of the total annual budget, is sufficient to successfully launch the PEV Program.
53 Actual spend for outreach and education is dependent on the results of the Program
54 Administrator Request for Proposals and final contract, but will not be less than
55 \$100,000.

56 **Q. Ms. Murray suggests that additional technical conferences be required of the**
57 **Company to provide specific information regarding its outreach and education**
58 **plans as they are developed. Does the Company agree with this suggestion?**

59 A. No. The Company believes mandatory technical conferences for outreach and
60 education are not needed for a successful 2017 launch of the PEV Program. The
61 Company will provide annual reports documenting the results of the PEV Program,
62 including marketing efforts, the first of which will be provided the first part of 2018.
63 The annual report will include improvements needed for the PEV Program, including
64 marketing and outreach. If unforeseen issues occur that will prevent the PEV Program
65 from being successful we will meet with stakeholders and file with the Commission,

66 as needed. In addition, the Company will respond to any stakeholder request for an
67 update on current marketing efforts and materials.

68 **Q. Does the Company have a strategy for marketing and outreach?**

69 A. Yes. Marketing and outreach during the first two years will include:

- 70 • A targeted approach to reach the approximate 2,500 PEV owners in Utah to:
- 71 1. Obtain participation in the TOU Pilot;
- 72 2. Obtain participation in the TOU Load Research Study; and
- 73 3. Educate all PEV owners on the need to charge during off-peak time
- 74 periods for the purpose of changing their behavior to charge during off-
- 75 peak.
- 76 • A robust online resource website to provide customers information about
- 77 electric vehicles and benefits of charging during off-peak times.
- 78 • Scoping the benefits and cost of an online app for PEV owners. The main
- 79 purpose would be to facilitate charging behavior during off-peak times.
- 80 • Direct business marketing to create awareness for the PEV charging
- 81 infrastructure incentives, with a focus on obtaining participation in the PEV
- 82 Program.

83 The strategy for future years will be driven from the lessons learned and the evolving
84 needs of the PEV Program and customers.

85 **INCENTIVE OFFERINGS AND BUDGET**

86 **Q. Mr. Emerson recommends that the Company reallocate \$50,000 from the Grant-**
87 **Based Custom Projects and Partnerships category to a new Residential Level 2**
88 **EV Charger incentive category, with the incentive set at \$500 per charger. Does**
89 **the Company agree with this recommendation?**

90 A. No. The Company believes it is more beneficial to promote participation in time of use
91 rates to incentivize PEV charging during off-peak periods than to incentive residential
92 AC Level 2 chargers. Customers may choose to use the incentive they receive from
93 participating in time of use rates towards the purchase of an AC Level 2 charger.

94 **Q. Mr. Emerson recommends increasing the incentive cap for Non-Residential Level**
95 **2 chargers to \$4,000 for single port, and \$7,000 for dual port stations. Does the**
96 **Company agree with this recommendation?**

97 A. Yes. As shown in Exhibit RMP___(WJC-1R), Table 1 has been modified to include
98 separate incentives for single and multi-port chargers. The maximum up to amounts for
99 Non-Residential AC Level 2 Chargers have been increased to \$4,000 per single port
100 and \$7,000 per multi-port, up to 75 percent of total charger cost, as recommended by
101 Mr. Emerson. The initially offered amount the Company will provide for single port
102 chargers will be increased to \$2,500, and \$3,500 for multi-port chargers. If these
103 incentive amounts need to be adjusted based on participation levels, the Company will
104 do so through a 45-day notice posted to its website.

105 **Q. Mr. Emerson recommends increasing the incentive cap for DC Fast Chargers to**
106 **\$45,000. Does the Company agree with this recommendation?**

107 A. Yes. Similar to Non-Residential AC Level 2 Chargers, and as shown in Exhibit
108 RMP___(WJC-1R), DC Fast Chargers have been defined by single vs. multi-port. The
109 single port maximum incentive has been increased to \$45,000 and multi-port maximum
110 incentive has been set at \$63,000, up to 75 percent of total charger and installation
111 costs. The initially offered incentive amount for single port chargers will be increased
112 to \$30,000, and \$42,000 for multi-port chargers. If these incentive amounts need to be
113 adjusted based on participation levels and budgets, the Company will do so through a
114 45-day notice posted to its website.

115 **Q. Mr. Emerson recommends breaking out a separate multi-family offering with**
116 **higher incentive offerings than the Non-Residential AC Level 2 Charger offering.**
117 **Does the Company agree with this recommendation?**

118 A. No. The multi-family sector is adequately addressed by being allowed to participate in
119 all the Non-Residential offerings, such as AC Level 2, DC Fast Chargers, and Grant-
120 based Custom Project offerings.

121 **Q. Mr. Emerson expresses concerns about re-allocating unused funds after**
122 **September 30th into the Grant-based Custom Projects and Partnerships category,**
123 **only allowing for 3 months in the first year of the PEV Program to provide the full**
124 **spectrum of offerings, assuming an effective date of July 1, 2017. Does the**
125 **Company share these concerns?**

126 A. No. To clarify, after September 30th each year, the Non-Residential AC Level 2 and DC
127 Fast Charger incentives will still be available to customers, but the funds at that point

128 will be part of the subsequent year's budget. For example, as of October 1, 2017, all
129 applications received for Non-Residential AC Level 2 and DC Fast Chargers going
130 forward will be counted towards the budget for 2018. In essence, the PEV Program
131 prescriptive incentives budget will follow an October 1st through September 30th
132 program year, while Grant-based custom projects and partnerships will follow a
133 January 1st through December 31st program year. Accounting for the PEV Program in
134 this manner will help ensure funding for the PEV Program is used efficiently, and avoid
135 the unnecessary loss of funds due to the use-it-or-lose-it nature of the PEV Program's
136 funding.

137 **Q. Mr. Ellis recommended eliminating the fund re-allocation after September 30th**
138 **each year, and instead rolling over remaining funds to the same budget category**
139 **in the following year. Does the Company agree with this recommendation?**

140 A. No. Funds allocated to the PEV Program are on an annual use-it-or-lose-it basis. The
141 PEV Program may spend up to \$2 million per year, with any remaining funds being
142 forfeited and ineligible to be rolled over to the subsequent calendar year. The purpose
143 of the fund re-allocation is to use funds efficiently.

144 **Q. Mr. Emerson provides an alternative proposal to Table 1 from your direct**
145 **testimony. Does the Company agree with the alternative proposal?**

146 A. No. Due to the limited budget for the PEV Program, the Company believes the overall
147 package for the PEV Program, including Table 1 below, is consistent with U.C.A. §54-
148 20-103(1), promoting customer choice in electric vehicle charging equipment and
149 provides all eligible customers an option for incentives.

Table 1 - Annual Incentive Caps and Estimated 2017 Budget

PEV Program Year	Incentive Measure	Annual Incentive Caps	Administrative/Outreach & Awareness Costs	Total
2017	Time of Use Pilot	\$200,000*	Up to \$500,000*	
	Non-Residential AC	\$400,000*		
	DC Fast Chargers	\$400,000*		
	Grant-based custom	\$500,000**		
Total		\$1,500,000	\$500,000	\$2,000,000

*This is the maximum amount of funds that may be spent annually. A minimum of \$100,000 will be allocated to outreach and awareness.

**After September 30th each year, any remaining funds below the maximum annual spending limits identified in Table 1 above, may be re-allocated at the Company's discretion based on participation to Grant-based custom projects and partnerships, increasing its incentive cap for the calendar year.

150 **Q. Mr. Emerson recommends that chargers receiving incentives through the PEV**
 151 **Program meet all industry-accepted standards for EV charger safety and**
 152 **performance, published by entities such as Underwriters Laboratories. Does the**
 153 **Company agree with this recommendation?**

154 A. Yes. The Company intends to require all electric vehicle charging equipment to be UL
 155 certified. As PEV charging technology and standards evolve, the Company will adjust
 156 standards, as appropriate.

157 **ELIGIBLE EQUIPMENT QUALIFICATIONS**

158 **Q. Mr. Ellis recommends the PEV Program only incentivize charging stations that**
 159 **can communicate to provide data and load management tools. Does the Company**
 160 **agree with this recommendation?**

161 A. No. If the PEV Program only incentivized communicating chargers we would not be
 162 promoting customer choice with plug-in electric vehicle charging infrastructure. The
 163 Company believes both communicating and non-communicating Level 2 chargers are
 164 part of the overall electric vehicle charging infrastructure solution. As noted in the

165 proposed Schedule 120, projects receiving incentives for DC fast chargers and custom
166 projects will be required to provide the Company access to charging data.

167 **Q. Mr. Ellis recommends the Company be required to work with the electric vehicle**
168 **supply equipment ("EVSE") industry and other stakeholders on the development**
169 **of a common qualification framework. Does the Company agree with this**
170 **recommendation?**

171 A. No. The Company is in the process of finalizing the PEV Program administrator
172 request-for-proposal. The PEV Program administrator will be an EVSE expert and will
173 be responsible for continually improving the PEV Program to ensure program targets
174 are being met, which includes consulting with the electric vehicle industry.

175 **Q. Does the Company have any other revisions or recommendations at this time for**
176 **the PEV Program other than those described in this rebuttal testimony?**

177 A. No.

178 **Q. Does this conclude your rebuttal testimony?**

179 A. Yes.

Rocky Mountain Power
Exhibit RMP__(WJC-1R)
Docket No. 16-035-36
Witness: William J. Comeau

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Exhibit Accompanying Rebuttal Testimony of William J. Comeau

Schedule 120 New Plug-in Electric Vehicle Pilot Tariff

April 2017

ROCKY MOUNTAIN POWER
ELECTRIC SERVICE SCHEDULE NO. 120
STATE OF UTAH
Plug-in Electric Vehicle Incentive Pilot Program

PURPOSE: This Schedule is intended to promote plug-in electric vehicle charging infrastructure and Time of Use (TOU) rates.

APPLICABLE: To Rocky Mountain Power and all Customers taking service under the Company’s General Service Schedules 1, 2, 2E, 3, 6, 6A, 6B, 7, 8, 9, 9A, 10, 11, 12, 15, 21, 23, 31, and 32.

CUSTOMER PARTICIPATION: Customer participation is voluntary and is initiated by following the participation procedures on the Company website. The Company shall have the right to qualify participants, at its discretion, based on criteria the Company considers necessary to ensure the effective operation of the measures, utility system, and program budget. Program details, requirements, and current incentive levels can be viewed on the Company’s website at www.rockymountainpower.net/pev.

Table 1 – Plug-in Electric Vehicle (PEV) Program Offerings

Category	Measure		Incentives “up to”
Time of Use Pilot Program	Participation in Time of Use Rate in Electric Service Schedule 2E		\$200 per customer
Plug-in Electric Vehicle Charging Stations	Non-Residential AC Level 2 Charger	Single Port	\$4,000 per charger up to 75% of total charger cost
		Multi-Port	\$7,000 per charger up to 75% of total charger cost
	DC Fast Charger	Single Port	\$45,000 per charger up to 75% of total charger and installation costs
		Multi-Port	\$63,000 per charger up to 75% of total charger and installation costs
	Grant-based custom projects and partnerships		Custom

(continued)

ELECTRIC SERVICE SCHEDULE NO. 120 – Continued

AVAILABILITY: Availability for incentives listed in Table 1 above is subject to available funds. Availability of funds will be listed on the Company website and updated on a monthly basis.

SPECIAL CONDITIONS:

Time of Use Rate:

1. Eligibility criteria for participation may include, but is not limited to:
 - a. Customers must meet all participation requirements and special conditions established in Electric Service Schedule 2E.
2. Participation incentives for Electric Service Schedule 2E will be provided to customers shortly after enrollment.
3. Participants in the Time of Use Load Research Study are eligible for an additional incentive payment, as specified in Electric Service Schedule 121.

Non-Residential AC Level 2 Charger Prescriptive Incentive:

1. To be eligible for an incentive, Customers must submit a Program Administrator approved post-purchase application and meet all Program requirements.
2. Incentives will be available on a first come first served basis with an annual cap.
3. The Company and its agents reserve the right to inspect installations.

DC Fast Charger Prescriptive Incentive:

1. To be eligible for an incentive, Customers must submit a Program Administrator approved application(s), provide all required documentation, and receive pre-approval.
2. Equipment purchased or installed prior to receipt of the Company's pre-approval may not be eligible for incentives.
3. Pre-approval criteria may include, but is not limited to:
 - a. Location variables such as proximity to other DC Fast Chargers;
 - b. Overall benefits to the public;
 - c. Costs of project and incentive amount;
 - d. Technology being used;
 - e. Consent to provide charger usage data;
 - f. Availability to the public; and
 - g. Number of chargers and per project caps.
4. Incentives will be available on a first come first served basis with an annual cap.
5. The Company and its agents reserve the right to inspect installations.

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: April 27, 2017

EFFECTIVE: July 1, 2017

ROCKY MOUNTAIN POWER
ELECTRIC SERVICE SCHEDULE NO. 120
STATE OF UTAH
Plug-in Electric Vehicle Incentive Pilot Program

PURPOSE: This Schedule is intended to promote plug-in electric vehicle charging infrastructure and Time of Use (TOU) rates.

APPLICABLE: To Rocky Mountain Power and all Customers taking service under the Company’s General Service Schedules 1, 2, 2E, 3, 6, 6A, 6B, 7, 8, 9, 9A, 10, 11, 12, 15, 21, 23, 31, and 32.

CUSTOMER PARTICIPATION: Customer participation is voluntary and is initiated by following the participation procedures on the Company website. The Company shall have the right to qualify participants, at its discretion, based on criteria the Company considers necessary to ensure the effective operation of the measures, utility system, and program budget. Program details, requirements, and current incentive levels can be viewed on the Company’s website at www.rockymountainpower.net/pev.

Table 1 – Plug-in Electric Vehicle (PEV) Program-Infrastructure Offerings

Category	Measure		Incentives “up to”
Time of Use Pilot Program ⁺	Participation in Time of Use Rate in Electric Service Schedule 2E		\$200 per customer
Plug-in Electric Vehicle Charging Stations	Non-Residential AC Level 2 Charger	Single Port	\$ 43 ,000 per charger up to 75% of total charger cost
		Multi-Port	\$ 7,000 per charger up to 75% of total charger cost
	DC Fast Charger	Single Port	\$ 4530 ,000 per charger up to 75% of total charger and installation costs
		Multi-Port	\$ 63,000 per charger up to 75% of total charger and installation costs
	Grant-based custom projects and partnerships		Custom

⁺ See Electric Service Schedule 2E. TOU load research participants may be eligible for a separate \$200 incentive per customer.

(continued)

ELECTRIC SERVICE SCHEDULE NO. 120 – Continued

AVAILABILITY: Availability for incentives listed in Table 1 above is subject to available funds. Availability of funds will be listed on the Company website and updated on a monthly basis.

SPECIAL CONDITIONS:

Time of Use Rate:

1. Eligibility criteria for participation may include, but is not limited to:
 - a. Customers must meet all participation requirements and special conditions established in Electric Service Schedule 2E.
2. Participation incentives for Electric Service Schedule 2E will be provided to customers shortly after enrollment.
3. Participants in the Time of Use Load Research Study are eligible for an additional incentive payment, as specified in Electric Service Schedule 121.

Non-Residential AC Level 2 Charger Prescriptive Incentive:

1. To be eligible for an incentive, Customers must submit a Program Administrator approved post-purchase application and meet all Program requirements.
2. Incentives will be available on a first come first served d basis with an annual cap.
3. The Company and its agents reserve the right to inspect installations.

DC Fast Charger Prescriptive Incentive:

1. To be eligible for an incentive, Customers must submit a Program Administrator approved application(s), provide all required documentation, and receive pre-approval.
2. Equipment purchased or installed prior to receipt of the Company's pre-approval may not be eligible for incentives.
3. Pre-approval criteria may include, but is not limited to:
 - a. Location variables such as proximity to other DC Fast Chargers;
 - b. Overall benefits to the public;
 - c. Costs of project and incentive amount;
 - d. Technology being used;
 - e. Consent to provide charger usage data;
 - f. Availability to the public; and
 - g. Number of chargers and per project caps.
4. Incentives will be available on a first come first served d basis with an annual cap.
5. The Company and its agents reserve the right to inspect installations.

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: April 27~~January 31~~, 2017

EFFECTIVE: July 1, 2017

Rocky Mountain Power
Docket No. 16-035-36
Witness: Robert M. Meredith

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Rebuttal Testimony of Robert M. Meredith

April 2017

1 **Q. Are you the same Robert M. Meredith that presented direct testimony in phase**
2 **III of this proceeding?**

3 A. Yes.

4 **PURPOSE OF REBUTTAL TESTIMONY**

5 **Q. What is the purpose of your rebuttal testimony?**

6 A. The purpose of my rebuttal testimony is to further support the rate structure and design
7 of the Company’s proposed EV TOU Pilot and respond to the testimony of Division of
8 Public Utilities “(DPU)” witness Mr. Robert A. Davis, Office of Consumer Services
9 “(OCS)” witnesses Mr. James W. Daniel, Mr. Jacob Thomas and Ms. Cheryl Murray,
10 Utah Clean Energy “(UCE)” witness Ms. Sarah Wright, Western Resource Advocates
11 “(WRA)” witness Mr. Kenneth L. Wilson, and ChargePoint, Inc. “(ChargePoint)”
12 witness Mr. James Ellis.

13 **GENERAL DISCUSSION OF EV TOU PILOT**

14 **Q. What is your general reaction to the phase III direct testimony of other parties?**

15 A. I think that the workshops to discuss the legislative requirement for “time of use pricing
16 for electric vehicle charging” were useful in building consensus around many of the
17 elements surrounding the Company’s proposed EV TOU Pilot, except rate design.
18 During the workshops, the topic of the actual rate designs that should be included in a
19 pilot prompted the most discussion. Achieving consensus on which rates to include in
20 the pilot seems to be as elusive now as it was during the workshops.

21 During the workshops, many different rate designs were explored, with pros
22 and cons to each. The range of different options discussed reflected the diversity and
23 unique perspectives of the stakeholders. Designing rates is a balancing act which must

24 take into consideration many different and often conflicting goals. What the Company
25 ultimately filed does not necessarily reflect what the Company's most preferred rate
26 options would have been absent the discussions at the workshops. I think that the
27 Company's proposed Option 1 and Option 2 rates, which include both a moderate on-
28 to off-peak energy price differential and a more elevated on- to off-peak energy price
29 differential, best balance different parties' perspectives, while testing rate options that
30 are sufficiently different enough from each other and from the Company's existing
31 residential time-of-use tariff, Schedule 2, that useful information will be learned.
32 Ultimately, the purpose of a pilot is to test a program's feasibility, effectiveness, and
33 acceptance in order to develop an offering that can be more broadly rolled-out to
34 provide longer-term benefits. In this case, the pilot is intended to test customer
35 responsiveness to time-of-use rates to encourage electric vehicle owners to charge their
36 vehicles to off-peak hours.

37 **REBUTTAL OF MR. ROBERT A. DAVIS**

38 **Q. To what aspects of DPU witness Mr. Davis' direct phase III testimony are you**
39 **responding?**

40 A. I address the following in Mr. Davis' phase III direct testimony:

- 41 1. Mr. Davis' recommendation to reject the Company's proposed Schedule 2E,
42 because of his misgivings with the Company's proposed rate design.
- 43 2. The DPU's concern that the Annual Guarantee Payment may undermine the
44 integrity of the load research study.
- 45 3. His request for clarity on the accounting treatment of the cost of meters for the
46 proposed EV TOU Pilot.

47 4. A discrepancy in my Exhibit RMP ___(RMM-5), which Mr. Davis identified.

48 **Q. Why does Mr. Davis recommend rejection of proposed Schedule 2E?**

49 A. While Mr. Davis seems to generally agree with the other features of the Company's
50 proposed EV TOU Pilot's general design, he expresses concerns with the actual design
51 for the two rate options which the Company proposed for the pilot.¹

52 **Q. What are Mr. Davis' chief concerns with the Company's proposed rate design
53 options?**

54 A. While it is somewhat unclear to me what his exact reservations with the Company's
55 proposed rates are, his concerns appear to be that: 1) Option 1 and 2 may not be
56 different enough for lessons to be learned about customer behavior;² 2) The on-/off-
57 peak price ratio of about 3:1 on Option 1 is too small and may not induce behavioral
58 changes³ and; 3) The on-/off-peak price ratio of about 10:1 on Option 2 is too large and
59 may be punitive to customers who may not be able to shift their household usage.⁴

60 **Q. Does Mr. Davis offer a specific alternative to the Company's proposed rates?**

61 A. No. Mr. Davis suggests that maybe a rate with a 4:1 or 5:1 on-/off-peak price ratio
62 could be used along with maybe using some other unspecified party's rate design that
63 the DPU would evaluate for rebuttal or surrebuttal testimony.⁵

64 **Q. What reasons does Mr. Davis present for rejecting the Company's proposed rates?**

65 A. Mr. Davis' three reasons for rejecting the Company's two proposed rate options seem
66 somewhat inconsistent. Mr. Davis suspects, but expresses uncertainty about whether

¹ See lines 67 through 72 of DPU witness Mr. Robert A. Davis' Direct Testimony.

² See lines 94 through 100 of DPU witness Mr. Robert A. Davis' Direct Testimony.

³ See lines 101 through 110 of DPU witness Mr. Robert A. Davis' Direct Testimony.

⁴ See lines 111 through 113 of DPU witness Mr. Robert A. Davis' Direct Testimony.

⁵ See lines 115 through 121 of DPU witness Mr. Robert A. Davis' Direct Testimony.

67 the on-/off-peak price ratio of Option 1 may be too small of a differential for customers
68 to respond. Mr. Davis also suspects, but expresses uncertainty about whether the
69 on-/off-peak price ratio of Option 2 may be so large that customers will be overly
70 penalized. Although he describes price responsiveness and potential impacts to
71 customers as important considerations which he feels are not well understood with the
72 two proposed rate options, he is concerned that not enough useful information would
73 be learned from them.

74 To me, it is also unclear how Option 1 or Option 2 may induce changes in
75 customer behavior or what the customer acceptance of the two options may be. It is
76 this uncertainty that makes me believe that testing these particular rate designs in the
77 EV TOU Pilot would be keenly insightful. Perhaps, the on-/off-peak price ratio is too
78 small on Option 1 and perhaps too large on Option 2. The Company proposed these
79 two options, whose differences in price for energy consumed during the on- and off-
80 peak periods represent two different extremes, precisely because they would be
81 instructive and lead to a better understanding of the impact of price differential.

82 **Q. While generally agreeing that the Company's proposed Annual Guarantee**
83 **Payment should be included in the pilot's design, Mr. Davis expresses concern that**
84 **it may prevent customers from changing the timing of their consumption habits.⁶**
85 **Please respond to this concern.**

86 A. As I mentioned in my direct testimony, I think that the Company's proposed Annual
87 Guarantee Payment is needed to persuade customers to enroll in the pilot. While in
88 theory the Annual Guarantee Payment could keep some customers from responding to

⁶ See lines 67 through 72 of DPU witness Mr. Robert A. Davis' Direct Testimony.

89 the time-based price signals, I do not think that this would have a significant impact to
90 participants' behavior during their first year after enrollment. Customers would still
91 face an annual consequence of up to an increase of ten percent in their energy charges,
92 if they did not adequately manage the timing of their energy consumption. They would
93 also have the upside potential of saving on their bills if they were successful in shifting
94 enough usage to the off-peak period. Furthermore, it is important to note that the
95 Annual Guarantee Payment is a lump sum *annual* payment made after the first 12
96 months on proposed Schedule 2E. Customers would still see and need to pay their bills
97 on a monthly basis. I believe that experiencing a large monthly bill, or the potential to
98 experience a large monthly bill, will still encourage customers to respond to the price
99 signals of the tariff, even if there may be some relief after the end of the first year of
100 participation.

101 **Q. Mr. Davis expresses uncertainty regarding the accounting treatment of the costs**
102 **of meters for the proposed EV TOU Pilot.⁷ Please describe the accounting for the**
103 **cost of meters.**

104 A. The cost to install meters necessary for the EV TOU Pilot will be recovered from STEP
105 funds and will be a part of the cost and budget for electric vehicle incentives. Mr. Davis
106 states that the cost of meters may need to be included in the budget for Conservation,
107 Efficiency and Other New Technology Programs. I do not think that this is necessary,
108 because the meters are needed for the Time of Use Pilot Program incentive described
109 in Mr. Comeau's direct testimony and are therefore a necessary element of the budget
110 for electric vehicle incentives.

⁷ See lines 201 through 212 of DPU witness Mr. Robert A. Davis' Direct Testimony.

111 Concerning the accounting of the meter costs, the capital spend for the meters
112 will be offset by contributions in aid of construction “(CIAC)” from STEP funds. While
113 the labor and materials cost of installing a meter is capitalized, the Company will not
114 earn a return on or depreciate the meters, since the costs will be eliminated by the STEP
115 funds’ CIAC.

116 **Q. Mr. Davis notes that for the incremental cost to charge a plug-in electric vehicle**
117 **“(PEV)” shown on Exhibit RMP___(RMM-5), Schedule 2 and proposed Schedule**
118 **2E do not include various surcharges. Please respond.**

119 A. When preparing Exhibit RMP___(RMM-5), the Company inadvertently left off
120 Schedule 94 and Schedule 98 adjustments to the energy charges for proposed Schedule
121 2E. Please refer to Revised Exhibit RMP___(RMM-5) which corrects this issue.
122 Exhibit RMP___(RMM-5) presents estimates of the incremental cost to charge a PEV
123 and therefore Schedule 91, which is a fixed monthly surcharge, is not relevant to this
124 calculation. Also, Schedule 2’s surcharge for on-peak energy and credit for off-peak
125 energy are adders to Schedule 1 and are not subject to Schedule 94 and 98. The “fuel”
126 comparison presented in Exhibit RMP___(RMM-5) is therefore accurate for Schedule
127 2.

128 **Q. What is the change in the estimated “fuel” savings for proposed Schedule 2E**
129 **presented in Revised Exhibit RMP___(RMM-5) relative to what you presented in**
130 **direct testimony?**

131 A. The change is relatively minor. The estimated monthly “fuel” savings shown on
132 Revised Exhibit RMP___(RMM-5) for TOU Option 1 is \$46.62, or \$0.27 per month
133 less than presented in my direct testimony. For TOU Option 2, the estimated monthly

134 “fuel” savings was corrected to be \$59.05, or \$0.14 per month less than presented in
135 my direct testimony.

136 **Q. Does this correction impact the prices calculated for proposed Schedule 2E?**

137 A. No. The Company’s estimates for the incremental cost to “fuel” PEV’s and internal
138 combustion vehicles “(ICE)” were provided in my direct testimony for informational
139 purposes and do not influence the calculation of the actual prices.

140 **REBUTTAL OF MR. JAMES W. DANIEL**

141 **Q. Please summarize OCS witness Mr. Daniel’s concerns with the Company’s**
142 **proposed rates for the EV TOU Pilot.**

143 A. Mr. Daniel feels that the on-peak energy charge for Option 2 is too large and the time
144 periods for the on-peak period contain too many hours.⁸ Mr. Daniel argues that Option
145 2 is problematic, because a customer who shifts a significant level of energy
146 consumption to the off-peak period could avoid paying distribution-related costs which
147 could shift those costs to other customers.⁹

148 **Q. Would the Company’s Option 2 cause distribution costs to be shifted to non-**
149 **participating customers?**

150 A. It is unclear to me whether either of the Company’s rate options for the pilot would
151 shift costs to non-participants. The issue of potential cost shifting and the degree to
152 which customers participating in the different rate designs for the EV TOU Pilot are
153 fully covering their costs may be perhaps the most important aspect to examine in this
154 pilot. I do not think that the Company’s proposed rate options would necessarily create

⁸ See lines 65 through 70 of OCS witness Mr. James W. Daniel’s Direct Testimony.

⁹ See lines 146 through 156 of OCS witness Mr. James W. Daniel’s Direct Testimony.

155 a cost shifting situation, since both options are guided by the Company's cost of service
156 study from the last general rate case.

157 The margin by which the on-peak energy charge exceeds the off-peak energy
158 charge for Option 2 was designed to recover all costs that are not energy-related and
159 are not recovered by the customer charge.¹⁰ In other words, the on-peak energy charge
160 for Option 2 was primarily designed to recover those costs that are demand related.
161 Costs that are allocated on the basis of demand in the last general rate case made up
162 approximately 60 percent of the residential class' cost of service. In comparison, the
163 premium for the on-peak energy charge over the off-peak energy charge for Option 2
164 recovers about 61 percent of residential revenue requirement. Since the on-peak energy
165 charge premium from Option 2 was designed to recover demand-related costs, which
166 make up most of the residential class' cost of service, the on-peak period was set to
167 include the vast majority of both system coincident peaks and distribution coincident
168 peaks.¹¹

169 While both the rates and the time-of-use periods are strongly aligned with the
170 Company's cost of service study, it is not entirely clear that a customer's time-based
171 volumetric usage in response to time-of-use prices will correspond with that customer's
172 demand at the times of the Company's peaks. If the Commission approves the
173 Company's proposed rates and load research study plan, I think that this important
174 question could be answered.

175 I think that it is quite possible that analysis at the pilot's conclusion could show
176 that customers on the Company's proposed rates could pay quite close to their cost of

¹⁰ See lines 295 through 301 of Company witness Mr. Robert M. Meredith's Direct Testimony.

¹¹ See lines 227 through 239 of Company witness Mr. Robert M. Meredith's Direct Testimony.

177 service, since those rates were guided by the cost of service study. I also think that it is
178 possible that analysis could show that they do not fully cover their costs creating
179 potential cost shifting. In consideration of this uncertainty surrounding the potential for
180 cost shifting, the Company's proposal for time-of-use pricing for PEV drivers is for a
181 limited five year pilot which will at most include about 1,200 customers. The
182 Company's expectation is that the proposed EV TOU Pilot, if approved by the
183 Commission, would shed some light on this issue before any TOU option would be
184 more broadly implemented.

185 **Q. Mr. Daniel indicates that the Company "arbitrarily" set Option 1's off-peak**
186 **energy charge halfway between the average energy charge for residential**
187 **customers and the off-peak charge for Option 2.¹² Were the rates for Option 1 set**
188 **arbitrarily?**

189 A. No. Given the uncertainty I just described regarding the effectiveness of volumetric
190 time-based rates to adequately capture cost, it was important for another rate option to
191 be developed from which all variables, except one, were kept constant. Option 1 was
192 therefore designed to be identical to Option 2 in all ways, except for having a smaller
193 on- to off-peak energy charge price differential. The rates resulting from using halfway
194 between average energy charges and Option 2's rates produces prices that are
195 sufficiently different from both Option 2 and present Schedule 2, such that meaningful
196 information could be obtained from testing and studying them.

¹² See lines 141 through 143 of OCS witness Mr. James W. Daniel's Direct Testimony.

197 **Q. Does Mr. Daniel present alternative rates for the two options for the EV TOU**
198 **Pilot?**

199 A. Yes. Mr. Daniel recommends a rate option 1 with an approximately 2:1 on-/off-peak
200 price differential “(OCS Option 1)” as well as another rate option 2 with an
201 approximately 4:1 on-/off-peak price differential “(OCS Option 2).”¹³

202 **Q. What is your opinion of Mr. Daniel’s proposed rates?**

203 A. Relative to the Company’s proposed prices, the on- to off-peak energy price
204 differentials of the rate options presented by Mr. Daniel are significantly closer
205 together. I also note that the on- to off-peak energy price differential for OCS Option 1
206 is about 2:1, which is fairly close to the differential of the Company’s existing Schedule
207 2 tariff. Given the similarities between OCS Option 1 and OCS Option 2 as well as
208 OCS Option 1 and Schedule 2, I think the information that could be learned from the
209 pilot would be less useful, if the Commission were to approve Mr. Daniel’s proposed
210 prices instead of those proposed by the Company.

211 **Q. Does Mr. Daniel present alternative on-peak time periods for the EV TOU Pilot?**

212 A. Yes. Mr. Daniel also recommends a slight modification to the hours of the on-peak
213 period for OCS Option 1 such that the winter morning non-holiday weekday on-peak
214 hours include only 8am to 9am instead of the Company’s proposed 8am to 10am period,
215 and the non-holiday weekday late afternoon/early evening on-peak hours are shortened
216 to three hours and staggered one hour apart (5pm to 8pm in the winter and 4 to 7pm in
217 the summer as compared to the Company’s proposed 3pm to 8pm).¹⁴

¹³ See lines 164 through 177 of OCS witness Mr. James W. Daniel’s Direct Testimony.

¹⁴ See lines 204 through 232 of OCS witness Mr. James W. Daniel’s Direct Testimony.

218 **Q. What is your opinion of Mr. Daniel's proposed on-peak period for OCS Option 1?**

219 A. The on-peak period which Mr. Daniel selected for OCS Option 1, while shorter and
220 less restrictive from a customer perspective, captures a smaller percentage of the system
221 coincident and distribution system coincident peaks. While the Company's on-peak
222 period includes 94 percent of the peaks that occurred in the past five filed cost of service
223 studies, the on-peak period that Mr. Daniel proposes for OCS Option 1 would only
224 include 80 percent of those same peaks in the summer period and 83 percent in the
225 winter period. The Company selected the hours which it did so that the on-peak period
226 would include the timing for almost all of the Company's potential peaks with the hope
227 that energy shifted away from on-peak hours would result in demand reductions at the
228 time of the Company's peaks.

229 Also, varying the time-of-use periods as well as the on- and off-peak energy
230 price differentials would make it more challenging for useful information to be learned
231 from the pilot. As I indicated earlier in my testimony, I think that whichever two rate
232 options are included in the pilot should be the same in all respects except for one useful
233 variable which could be studied. If OCS Option 1 and OCS Option 2 were to be used
234 for the pilot, it may be impossible to accurately parse out the impacts from price
235 differential versus time-of-use period. Furthermore, I believe that price differential is a
236 more important variable to test, since the Company's proposed time of use periods
237 accurately reflect the times of the Company's peak periods and price may be more
238 impactful than a subtle change in the hours.

239 **Q. Mr. Daniel recommends that the Company’s final report for the EV TOU Pilot**
240 **include several particular analyses.¹⁵ Does the Company agree to include these**
241 **analyses in its final report?**

242 A. Yes. The analyses that Mr. Daniel references would be useful and the Company agrees
243 to include them in its final report.

244 **Q. Mr. Daniel recommends that the Company’s proposed Annual Guarantee**
245 **Payment be limited to a period less than 12 months. Does he provide any support**
246 **for this recommendation?**

247 A. No. Mr. Daniel simply recommends that the proposed Annual Guarantee Payment
248 should be limited to some unspecified period that would be less than the proposed 12
249 months without providing any reasoning for his suggestion.¹⁶

250 **Q. Why is an annual period for a guarantee payment a good length of time?**

251 A. For many customers, their usage patterns fluctuate over the different months of a year.
252 They may use electricity to either cool or heat their home and consequently the timing
253 of their electric consumption may be quite different in July than it is in March. For PEV
254 drivers, who this pilot is specifically targeted towards, the number of miles driven on
255 their PEV’s may also vary significantly during the different months of a year. If the
256 guarantee payment did not cover a full annual period, it would be challenging for
257 customers to know if participating in the EV TOU Pilot would be a good choice for
258 them. Any period less than a year may not include the full range of end-uses for which
259 a customer uses electricity. Furthermore, the seasonality of a customer’s hourly energy
260 consumption may make it more or less challenging to effectively shift usage to the off-

¹⁵ See lines 261 through 269 of OCS witness Mr. James W. Daniel’s Direct Testimony.

¹⁶ See lines 278 through 279 of OCS witness Mr. James W. Daniel’s Direct Testimony.

261 peak period during different months. I believe that providing participants with a
262 guarantee that covers a full year will be an important tool for signing up participants
263 who might otherwise be on the fence about time-of-use rates. Accordingly, the
264 Company recommends that the Commission adopt the Company's proposal for the
265 guarantee payment to cover one year.

266 **REBUTTAL OF MR. JACOB THOMAS**

267 **Q. How does OCS witness Mr. Thomas recommend the Company modify the design**
268 **of its proposed load research study?**

269 A. Along with the Company's proposed approach of stratifying customers with PEVs on
270 the basis of energy usage, Mr. Thomas recommends another dimension of stratification
271 be included which would consider the type of PEV charging that a sample customer
272 uses. Mr. Thomas recommends including the variable of whether a customer uses a
273 Level 1 or a Level 2¹⁷ PEV charger in the design of the load research study.

274 **Q. Why does Mr. Thomas recommend this change to the Company's proposed load**
275 **research study?**

276 A. Mr. Thomas reasons that the underlying electric characteristics of different chargers
277 would likely have different usage patterns.¹⁸ He further describes how stratifying upon
278 energy usage alone may not fully correct for the differences in load profile for
279 customers with different PEV charger types, since residential customers have a variety
280 of different end-uses for their household consumption. For example, a customer with
281 central air conditioning and a Level 1 charger that uses less overall energy on PEV

¹⁷ A Level 1 PEV charger is connected to a standard 120 volt household outlet and supplies a slower charge that draws less power. A Level 2 PEV charger is connected to a 240 volt circuit, which are commonly used to supply power to an oven or a clothes dryer, and charges faster with a greater draw of power.

¹⁸ See lines 152 through 170 of OCS witness Mr. Jacob Thomas' Direct Testimony.

282 charging and a customer with a swamp cooler and a Level 2 charger that uses more
283 energy on PEV charging may have similar overall energy consumption but very
284 different hourly profiles.¹⁹

285 **Q. Do you agree with Mr. Thomas' recommended changes?**

286 A. No. I respectfully think that his recommended changes are unnecessary to achieve the
287 goal of a load research study that is robust and accurate, and could overly complicate
288 the process of recruiting participants for the load research study.

289 **Q. Please describe why you believe that stratifying based upon charger type is**
290 **unnecessary.**

291 A. The Company has several load research studies in place for different rate classes such
292 as residential, irrigation, and small general service. Within each of these rate classes,
293 there can be a wide range of end-uses that are present within each sample customer's
294 electric consumption. Like Mr. Thomas referenced, some residential customers have
295 central air conditioning and some do not. It has never been the practice of the Company
296 to try and determine which customers within a particular rate class have different end
297 use energy applications and then stratify the study based upon those end uses. As a
298 practical matter, the Company does not know exactly which customers within the
299 population have central air conditioning, heat their home with electricity, or have a pool
300 pump. Even if the Company knew all end use energy applications for all its customers,
301 basing load research design for a particular rate class upon the end uses within that
302 class could be a never-ending process of segmentation. Should the residential load
303 research study be stratified for those who heat with gas versus electricity? Should it

¹⁹ See lines 171 through 182 of OCS witness Mr. Jacob Thomas' Direct Testimony.

304 also be stratified on cooling type? What about square footage of the home? Unless there
305 was an ultimate expectation to develop mandatory rates for a specific end use, such as
306 a customer with a Level 2 charger, this further stratification is unnecessary.

307 The logic behind Mr. Thomas' recommendation to stratify on charger type could
308 also be applied to the Company's present residential load research study which is
309 stratified on energy usage alone. In the same way that someone with a Level 2 charger
310 and a swamp cooler could have similar energy use to a customer with a Level 1 charger
311 and central air, a customer who lives in a small house but heats with electricity could
312 use about the same amount of kilowatt hours as someone else who lives in a larger
313 home and heats with gas. Ultimately, the Company's residential load research study is
314 not designed upon end use, but on energy usage, because it is known and because
315 different end uses are naturally inherent within a properly designed random sample of
316 customers. In the same way, the Company's proposed load research study for the EV
317 TOU Pilot will examine those customers who have a PEV and its random selections of
318 customers from that population will naturally reflect the penetrations of different
319 charger types within the study.

320 **Q. Please describe why stratifying based upon charger type could make the load**
321 **research recruitment process overly complicated.**

322 A. The Company's proposed load research study will include 3 groups of customers (TOU
323 Option 1, TOU Option 2, and the Control Group), which may be in three different strata
324 for a total of nine separate tranches from which the Company must successfully recruit
325 a certain number of customers. Adding the dimension of charger type would double the
326 number of tranches from which the Company would need to recruit its target numbers

327 to 18, which could make full recruitment by the Company's deadlines more challenging
328 to achieve. Furthermore, the Company would need to survey existing customers who
329 have PEVs regarding whether each customer used Level 1 or Level 2 charging before
330 it could begin the process of stratification, random sampling, and recruitment. If the
331 response rate from this initial survey, which would ask about charger type, were to be
332 low, recruitment targets could be further challenged. I do not think that the additional
333 complexity and challenges of adding this dimension are worth any incremental
334 precision that could be achieved.

335 **Q. Are there any other reasons why stratifying based upon charger type (Level 1 or**
336 **Level 2) could be problematic?**

337 A. Yes. Like other end uses, charger type could evolve over time with a customer. A
338 customer who used to charge her PEV on a Level 1 charger could install a Level 2
339 charger in the middle of the load research study. Charger type also may not necessarily
340 be a binary choice between Level 1 and Level 2. For example, a household could have
341 two PEVs with one which is charged on a Level 1 charger and another which is charged
342 on a Level 2 charger.

343 **Q. Is the charger type an irrelevant data point which should be ignored?**

344 A. No. In my direct testimony, I include charger type as one of the items for which the
345 Company plans to ask customers about in its surveys.²⁰ Certainly, the charger type can
346 have a significant impact on a customer's hourly load profile. The Company intends to
347 analyze the types of chargers which pilot participants indicate they use on the surveys
348 and compare this back to the load research study results along with other data. From

²⁰ See line 157 of Company witness Mr. Robert M. Meredith's Direct Testimony.

349 this analysis, the Company hopes to draw useful inferences on the significance of
350 charger type. While I do not think the load research study should be stratified on charger
351 type, I do think that collecting this information through surveys will likely prove
352 insightful.

353 **Q. Is there another way that the Company could ensure that the Control Group as**
354 **well as the groups on TOU Option 1 and TOU Option 2 include penetrations of**
355 **Level 1 versus Level 2 charging that are representative of the existing population**
356 **of customers with PEVs?**

357 A. Yes. While I continue to believe that the Company's load research study as proposed is
358 statistically defensible for the reasons previously described, another approach could be
359 pursued which would more intentionally account for Level 1 and Level 2 penetration.
360 Although I believe this alternative process is unnecessary, I think that it would be more
361 manageable than Mr. Thomas' recommended approach.

362 **Q. Please describe this alternative approach.**

363 A. The load research study period could be extended for two years. At the time that
364 randomly selected customers agree to participate in the study, they could indicate
365 whether their charging was Level 1 or Level 2. Simultaneous with the first year of the
366 study, the Company would analyze the occurrence of Level 1 and Level 2 charger type
367 in the different groups. From all of the responses received from load research study
368 participants, the Company could estimate Level 1 versus Level 2 penetration for the
369 population of customers with PEVs. This estimate could then be used to determine
370 whether each group (Control Group, TOU Option 1, and TOU Option 2) had a
371 statistically defensible representation of charger penetration. If some of the groups did

372 not adequately represent the population's charger penetration levels, the Company
373 would recruit more participants during the first year of the study until it did. By the
374 second year of the study, any potential disparities related to charger type penetration
375 would be eliminated.

376 **REBUTTAL OF MS. CHERYL MURRAY**

377 **Q. To which of OCS witness Ms. Murray's recommendations will you respond?**

378 A. I will respond to three of Ms. Murray's recommendations presented in her direct
379 testimony. First, I will respond to two minor changes which she recommends for
380 proposed Schedule 2E. Second, I will respond to her recommendation for a tariff which
381 would explain the details for the load research study. Finally, I will address her
382 recommendation to exclude customers in the ASG from the Annual Guarantee
383 Payment.

384 **Q. Do you agree to make the two minor changes which Ms. Murray recommends for**
385 **Schedule 2E?²¹**

386 A. Yes. Please refer to Revised Exhibit RMP____(RMM-7) for revised tariff sheets for
387 proposed Schedule 2E.

388 **Q. What is your opinion of Ms. Murray's recommendation to include a tariff for load**
389 **research study participants?²²**

390 A. I think that having a tariff that explains eligibility for participation in the proposed load
391 research study and the payment that customers would receive for their participation is
392 a good idea. Having this tariff will make it clear who can participate in the proposed
393 study. While Schedule 2E makes this clear for customers who are on either Company

²¹ See lines 199 through 206 of OCS witness Ms. Cheryl Murray's Direct Testimony.

²² See lines 212 through 231 of OCS witness Ms. Cheryl Murray's Direct Testimony.

394 proposed Option 1 or Option 2, having a tariff would make it clear that the control
395 group participants must be subject to many of the same requirements. For example,
396 control group participants should not be able to participate in the net metering program,
397 so that study participants who are on one of the time-of-use options can be cleanly
398 compared to the control group. Please refer to Exhibit RMP___(RMM-1R) for tariff
399 sheets for proposed Schedule 121 - Plug-in Electric Vehicle Load Research Study
400 Program.

401 **Q. Do you agree with Ms. Murray's recommendation that customers on proposed**
402 **Schedule 2E, who would not be part of the load research study, be ineligible for**
403 **the Annual Guarantee Payment?**²³

404 A. No. I think that providing some protection against a severely adverse annual bill impact
405 will be a necessary tool to persuade customers to enroll. I think that without the Annual
406 Guarantee Payment, enrollment in the EV TOU Pilot could be low, because many
407 customers might view time-of-use as simply too risky a proposition for them.
408 Achieving a decent participation rate in the pilot from customers who are not randomly
409 selected to be on the load research study is important, because the Company hopes to
410 learn some important things from the ASG. Which rate option is more desirable? How
411 might these time-of-use rates impact potential PEV adoption? Which marketing
412 methods are the most effective? These are some of the questions which cannot be
413 answered with the load research study alone.

414 Furthermore, I do not think that the Annual Guarantee Payment makes
415 enrollment in time-of-use without risk for customers. As I discussed in my rebuttal of

²³ See lines 257 through 271 of OCS witness Ms. Cheryl Murray's Direct Testimony.

416 DPU witness Mr. Davis, customers who do not sufficiently respond to the time-based
417 price signal would still face a potential 10 percent annual bill increase along with the
418 potential for high monthly bills even with the Annual Guarantee Payment.

419 **REBUTTAL OF MS. SARAH WRIGHT**

420 **Q. Please summarize the direct testimony of UCE witness Ms. Sarah Wright.**

421 A. Ms. Wright argues that the Company's proposed rate options for the EV TOU Pilot
422 undermine the policy objective of promoting energy conservation, since they do not
423 include inverted tier block pricing.²⁴ She also argues that the Company's proposed rate
424 options would unduly reward large energy users and punish small energy users.²⁵ Ms.
425 Wright proposes two alternative rate options. Her first rate option "(UCE Option 1)"
426 has a roughly 3:1 on-/off-peak energy price differential and inverted tier pricing for
427 kilowatt hour consumption greater than 1,000 for both on- and off-peak kilowatt
428 hours.²⁶ The on-peak period that she proposes for UCE Option 1 is the same as the
429 Company's proposed on-peak period for the pilot, except that it excludes the winter
430 non-holiday weekday morning period (8am to 10am).²⁷ Her second rate option "(UCE
431 Option 2)" employs a similar rate design, but includes a 3.4 cents per kilowatt hour
432 super off-peak energy charge that applies to usage between midnight and 6am each
433 day.²⁸

²⁴ See lines 154 through 176 of UCE witness Ms. Sarah Wright's Direct Testimony.

²⁵ See lines 129 through 153 of UCE witness Ms. Sarah Wright's Direct Testimony.

²⁶ See lines 268 through 273 of UCE witness Ms. Sarah Wright's Direct Testimony.

²⁷ See lines 248 through 254 of UCE witness Ms. Sarah Wright's Direct Testimony.

²⁸ See lines 309 through 326 of UCE witness Ms. Sarah Wright's Direct Testimony.

434 **Q. Do you agree with Ms. Wright that the Company's proposed rates would**
435 **undermine energy efficiency?**

436 A. No. While the Company's proposed rate options offer prices that are less during the
437 off-peak period, the prices during the on-peak period are much higher. Both of the
438 Company's proposed rate options encourage energy conservation during all hours, but
439 specifically prioritize conservation that targets the periods of time when the Company's
440 peaks occur. Both rate options also continue to support customers making investments
441 in energy efficiency and avoiding wasteful energy consumption.

442 The expectation with the EV TOU Pilot is that customers will be able to shift
443 some of their usage, particularly PEV charging, to the off-peak period and effectively
444 reduce their contribution to the Company's peaks. Most customers would not be able
445 to entirely eliminate their energy consumption during the on-peak period. Since many
446 customers will likely have usage during the on-peak period, there will be even more of
447 an incentive to reduce usage during those times through energy efficiency measures.

448 **Q. Have you prepared an analysis that demonstrates that the Company's proposed**
449 **TOU rate options would send conservation price signals that are similar to those**
450 **sent by present Schedule 1 tiered rates?**

451 A. Yes. To further understand how the price signal from the Company's proposed TOU
452 rate options would compare to current Schedule 1 tiered rates, I prepared Exhibit
453 RMP___(RMM-2R). Taking the profiles from the energy efficiency measures of
454 residential cooling and residential lighting, I determined the proportions of these
455 profiles that occur during the Company's proposed on- and off-peak periods as well as
456 the proportions that occur during the summer and winter months for 1,000 kilowatt

457 hours of annual energy savings. From these proportions, I calculated an average price
458 for savings on both measures for a customer on TOU Rate Option 1, TOU Rate Option
459 2, Schedule 1 subject to the highest tier prices, and Schedule 1 subject to the lowest tier
460 price.

461 From the average profile for cooling-related energy efficiency, the average price
462 for bill savings from this measure is 12.43 cents per kilowatt hour and 14.68 cents per
463 kilowatt hour for TOU Rate Option 1 and TOU Rate Option 2, respectively. This
464 compares to average price of bill savings of 8.85 cents per kilowatt hour for a customer
465 on Schedule 1 who is subject to the lowest tier of energy charges and 14.39 cents per
466 kilowatt hour for a customer on Schedule 1 who is subject to the highest tier of energy
467 charges. In other words, a customer on TOU Rate Option 2 who enacted cooling-related
468 energy efficiency measures would face slightly higher average savings to a customer
469 on Schedule 1 who was subject to the highest tier of energy charges.

470 The result for lighting-related energy efficiency also shows average bill savings
471 between the two TOU rate options and Schedule 1 which are in a similar range. From
472 the average profile for lighting-related energy efficiency, the average price for bill
473 savings from this measure is 10.29 cents per kilowatt hour and 10.41 cents per kilowatt
474 hour for TOU Rate Option 1 and TOU Rate Option 2, respectively. This compares to
475 average price of bill savings of 8.85 cents per kilowatt hour for a customer on Schedule
476 1 who is subject to the lowest tier of energy charges and 11.98 cents per kilowatt hour
477 for a customer on Schedule 1 who is subject to the highest tier of energy charges. For
478 lighting-related energy efficiency measures, a customer on TOU Rate Option 2 would

479 face average savings that is about 15 percent lower than a customer on Schedule 1 who
480 was subject to the highest tier of energy charges.

481 **Q. Does time-of-use send a better price signal for energy efficiency than non time**
482 **differentiated pricing?**

483 A. Yes. When the Company evaluates energy efficiency as part of the Integrated Resource
484 Plan “(IRP)” process, it determines that different conservation measures have more
485 value than others.²⁹ The differences in value generally relate to the ability of a particular
486 conservation measure to reduce load during the time of the Company's peak. Well-
487 designed time-of-use rates that target consumption at peak times, like those proposed
488 by the Company, provide a stronger price signal for those conservation measures that
489 have more value. For example, RMP ___(RMM-2R), which I just described, shows that
490 the average price of bill savings under both of the Company's proposed TOU rate
491 options, are greater for cooling-related energy efficiency than for lighting-related
492 energy efficiency. This is consistent with the Company's 2015 IRP DSM Decrement
493 Study, which also shows a value for residential cooling measures that is greater than
494 for residential lighting measures.²⁹

495 **Q. Do you think that energy charges for the EV TOU Pilot should be subject to**
496 **inverted tier block pricing?**

497 A. No. Inverted tier block pricing, under which customers pay more for energy that they
498 use each month in excess of some threshold, does not align well with the core principles
499 which I espoused for the EV TOU Pilot in my direct testimony. Specifically, I do not

²⁹ See PacifiCorp Class 2 DSM Decrement Study for the 2015 IRP which can be found at http://www.pacificorp.com/content/dam/pacificorp/doc/Energy_Sources/Demand_Side_Management/2015/2015_Class_2_DSM_Decrement_Study.pdf.

500 think inverted tier pricing aligns with the core principles of encouraging electric vehicle
501 adoption and ease of use/customer acceptance. Energy prices that become higher as a
502 customer uses more energy during a monthly billing period directly dis-incentivize
503 PEV adoption. A customer who makes the decision to purchase or lease a PEV and
504 charge it at home will use incrementally more kilowatt hours than they would have
505 otherwise. This incremental usage associated with PEV charging will be more likely to
506 be charged at a higher price tier than that customer's other existing usage. Charging a
507 higher energy price for a customer's PEV charging increases the payback period
508 associated with the decision to drive a PEV and can potentially hamper PEV adoption.

509 Inverted tier pricing layered on top of time-of-use rates may also be more
510 confusing for customers and harder for them to understand. It is of primary importance
511 for the pilot that customers understand well the time periods for which prices are higher
512 or lower under time-of-use rates. Including a component that also makes energy more
513 costly as a customer uses more during a monthly billing period may confuse customers
514 and distract from the message to them to manage their loads to avoid the on-peak
515 period. Including both a time-of-use element and an inverted tier block element within
516 the rates for the pilot may also make it harder for a customer to evaluate whether to
517 enroll.

518 Charging a lot for energy during the on-peak period along with charging less
519 for usage during the off-peak period sends a robust cost-informed price signal to which
520 customers can respond. Including inverted prices which increase cost as overall usage
521 rises distracts from the primary price signal to shift usage away from the on-peak
522 period, can be confusing to customers, and can undermine PEV adoption. Also, while

523 time-of-use pricing has a basis in cost, tiered energy charges introduce arbitrary
524 demarcation(s) over the course of a billing month which are not cost-based.

525 **Q. Ms. Wright cites a presentation made by the Regulatory Assistance Project**
526 **“(RAP)” that indicates that time-of-use rates which include inclining tier block**
527 **rates can more effectively encourage conservation. Please comment.**

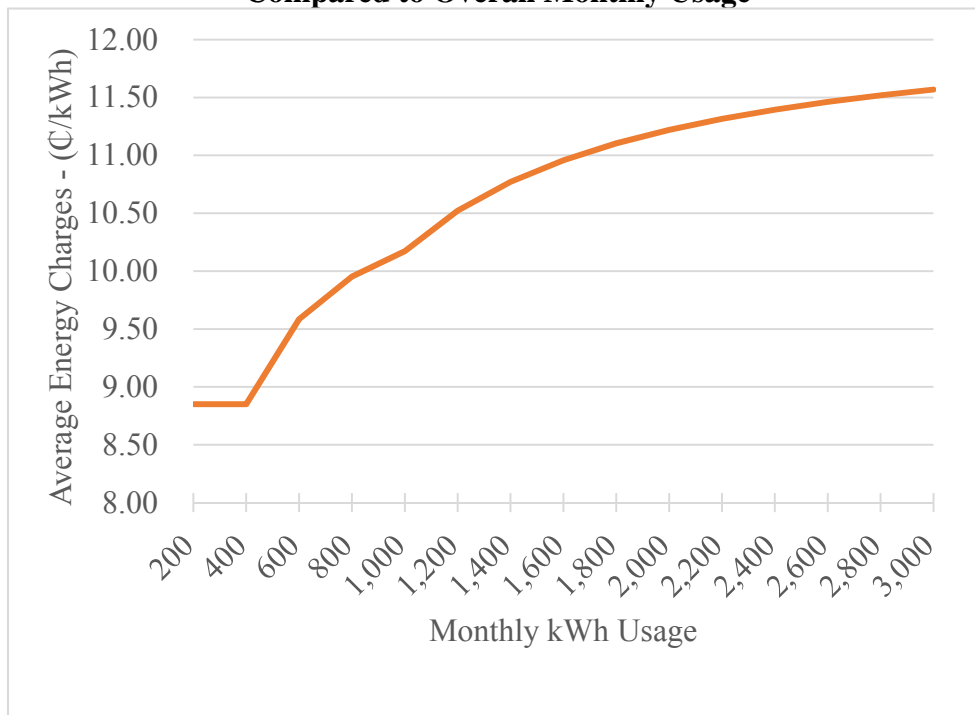
528 A. On November 3, 2016, RAP made a presentation regarding time-of-use rates to
529 participants of the workshop sessions. In its presentation, RAP presented a table that
530 suggested that a time-of-use rate with inclining tier pricing reduces peak demand and
531 total energy more than a time-of-use rate without inclining tier pricing. I think that this
532 table that Ms. Wright presents in her direct testimony should be viewed with some
533 skepticism. Without the underlying data for the table, which shows very generic ranges
534 of change to baseline energy and peak demand from different rate design structures, it
535 is hard to substantiate these claims and whether they would specifically apply to
536 customers in the Company’s Utah service territory. Certainly, there are far more
537 variables than the mode (i.e. critical peak pricing, demand charges, time-of-use with or
538 without tiers) of a rate design that would impact the extent to which participants may
539 conserve energy or reduce peak load. I do not know whether the rate designs being
540 examined in RAP’s table may be from other parts of the country or the even the world,
541 where electricity may be more costly. I also do not know whether the underlying
542 characteristics of the customers from the utilities included in RAP’s table are similar to
543 the Company’s customers. To accurately measure the extent to which tiered pricing
544 may actually influence energy usage and peak loads for time-of-use customers, it would
545 be necessary for a well-designed statistically significant study to be conducted which

546 would test customers with tiered rates to a control group which did not have tiered
547 prices. I think that the information which RAP presented, while interesting, does not
548 present clear evidence that a time-of-use rate with tiers would achieve greater energy
549 and peak reductions than a time-of-use rate without tiers or that there is a reasonable
550 cost basis for the tiers.

551 **Q. Ms. Wright claims that the Company's proposed rates could unfairly benefit**
552 **larger energy users and penalize smaller energy users. Please discuss the impacts**
553 **of the Company's proposed rates for the pilot to customers with different usage**
554 **sizes and put them into context.**

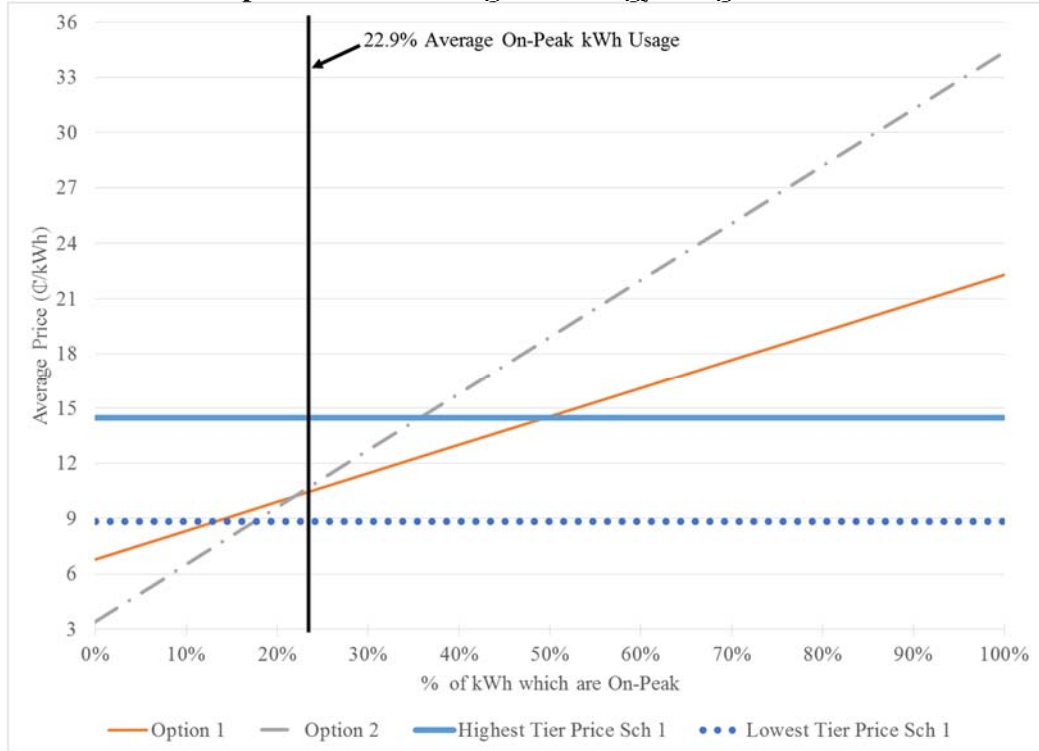
555 A. The Company's present rates for residential customers include inverted block pricing
556 which makes the average price of energy higher for customers with higher overall
557 monthly usage and lower for customers with lower overall monthly usage. Figure 1
558 below shows the price signal which Schedule 1, the Company's standard tariff for
559 residential customers, presents to customers where average energy charges rise with
560 overall monthly consumption.

Figure 1. Schedule 1 Average Energy Charges Compared to Overall Monthly Usage



561 The Company's proposed Option 1 and Option 2 do not discriminate based upon overall
562 monthly usage, but rather send a more cost-informed price signal by varying average
563 energy price for both large and small energy users by the extent to which they use
564 energy in different time periods. Figure 2 below shows the price signal presented by
565 the Company's proposed Option 1 and Option 2 where average energy price varies by
566 the extent to which a customer uses during the on- and off-peak periods.

Figure 2. Proposed Schedule 2E Average Energy Charges Compared to Percentage of Energy Usage that is Off-Peak



567 As can be seen above in Figure 2, on-peak energy charges for both Option 1
 568 and Option 2 have a higher price than the price of the highest tier on Schedule 1. Figure
 569 2 also shows that the off-peak energy charges for both of the Company’s proposed rate
 570 options are less than the price of the lowest tier on Schedule 1. The different bill
 571 comparisons presented by the Company and also by UCE reflect the impacts to
 572 customers at different overall energy usage levels assuming that they would have the
 573 average hourly profile. Large energy users who use disproportionately more energy
 574 during the on-peak period could have bills much higher than they would have had
 575 otherwise on Schedule 1. Conversely smaller energy users who use disproportionately
 576 more energy during the off-peak period could have bills much lower than they would
 577 have had otherwise on Schedule 1. I do not think that the Company’s proposed rate
 578 options for the pilot unjustly reward large users nor unjustly punish small users. The

579 Company's proposed rate options would simply charge customers an average energy
580 price that reflects the degree to which they use energy during different time periods
581 without rewarding smaller users or punishing larger users.

582 **Q. What is your general opinion of the rate options which Ms. Wright proposes for**
583 **the EV TOU Pilot?**

584 A. I think that the rate options which Ms. Wright proposes for the EV TOU Pilot run
585 contrary to many of the core principles discussed at the workshops. Below is a
586 discussion why I think that the rate options which she proposes are problematic relative
587 to some of these core principles:

588 **Encouraging Electric Vehicle Adoption** - UCE Option 1 and UCE Option 2 both
589 include inverted tier pricing. As I discussed earlier in my rebuttal of Ms. Wright,
590 inverted tier pricing can dis-incentivize PEV adoption. On UCE Option 1, off-peak
591 usage greater than 1,000 kilowatt hours in a month has a price of about 9.7 cents per
592 kilowatt hour. This is only about five percent less than the average of energy charges
593 for current Schedule 1 and about 43 percent and 186 percent higher than the Company's
594 proposed Option 1 and Option 2 off-peak energy charges, respectively. While a
595 customer's potential bill savings may vary considerably and be dependent upon
596 individual circumstances, I think that there is much less opportunity to save money
597 charging a PEV during the off-peak period with UCE Option 1 than with either of the
598 Company's proposed options. Table 1 below presents the percentage savings a
599 customer with an average profile shifting 25 percent of her usage to the off-peak period
600 could achieve on UCE Option 1 as compared to the Company's proposed Option 1 and
601 Option 2.

Table 1. Bill Savings from Switching 25 percent of Usage from On-Peak to Off-Peak for UCE Option 1 and Company Option 1 and Option 2

Savings from Switching 25 percent Usage from On-Peak to Off-			
kWh	UCE Option 1	Company Option 1	Company Option 2
500	-0.6 percent	-0.4 percent	7.6 percent
750	5.0 percent	5.1 percent	13.0 percent
1,000	7.7 percent	7.8 percent	15.6 percent
1,250	6.7 percent	11.4 percent	18.9 percent
1,500	6.0 percent	13.6 percent	21.1 percent
1,750	5.5 percent	15.2 percent	22.6 percent
2,000	5.2 percent	16.4 percent	23.7 percent
2,500	4.7 percent	17.9 percent	25.1 percent
3,000	4.4 percent	19.0 percent	26.1 percent

602 As can be seen in Table 1, a customer with an average hourly profile who had
 603 shifted 25 percent of energy to the off-peak period would save more under all usage
 604 levels presented in the bill comparison with the Company’s rate options than with UCE
 605 Option 1.

606 For UCE Option 2, there may be a better opportunity to save on charging a PEV,
 607 since the super off-peak energy charge is as low as the off-peak energy charge from the
 608 Company’s proposed Option 2. I will specifically address why I think that UCE Option
 609 2 is problematic later in my testimony.

610 **Promoting Economic Efficiency** - As discussed above, UCE Option 1 provides a
 611 weaker price signal for customers to shift usage away from the on-peak period than
 612 either of the Company’s proposed rate options. I think that UCE Option 1 would
 613 therefore be less effective at encouraging changes in behavior that would reduce usage
 614 at the times of the Company’s peaks.

615 **Ease of Use/Customer Acceptance** - As discussed earlier in my rebuttal of Ms. Wright,
 616 I believe that her proposed rates, which include both time-of-use and inverted tier block

617 elements, will be more confusing for customers than the Company's proposed rate
618 options.

619 **Q. What is your response to the super off-peak energy charge proposed by Ms.**
620 **Wright for UCE Option 2?**

621 A. I think that including a third time-of-use period for a super off-peak is more confusing,
622 not cost-based, and may not provide PEV drivers sufficient time to charge their vehicles
623 during the period.

624 **Q. Please explain why the super off-peak energy charge concept that Ms. Wright**
625 **presents for UCE Option 2 is not cost-based.**

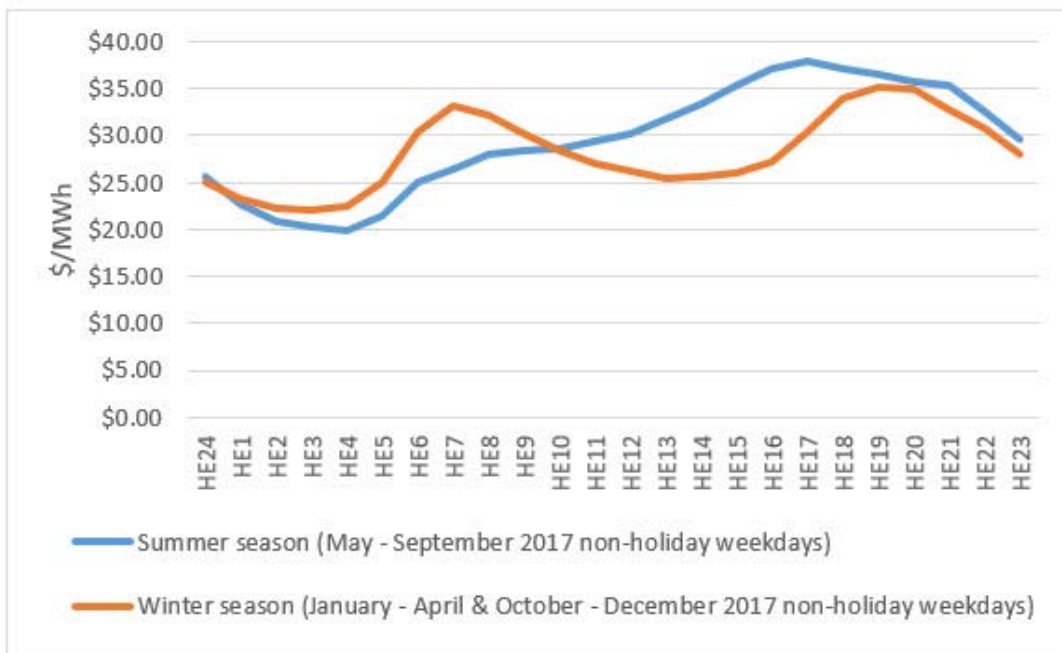
626 A. The basis for the on-peak and off-peak periods for the Company's proposed rate options
627 is that the on-peak period specifically targets the hours under which the vast majority
628 of the Company peaks occur. The Company chose this design, because significant value
629 exists in targeted reductions to coincident peak load. As discussed earlier in my rebuttal
630 testimony, about 60 percent of the residential class's cost of service study in the last
631 general rate case was demand-related. For the times selected by the Company, having
632 on-peak energy prices much higher than those during the off-peak period has a strong
633 basis in cost.

634 In contrast, Ms. Wright's proposed super off-peak period is informed by times
635 when UCE determined that loads were the lowest.³⁰ I do not think that this construct is
636 well grounded by cost of service-based principles. Depending upon the tier, the off-
637 peak energy charge is between 4.4 cents and 7 cents higher than the super off-peak
638 energy price. Since neither the off-peak period nor the super off-peak period occur at

³¹ See lines 365 through 392 of UCE witness Ms. Sarah Wright's Direct Testimony.

639 the same times as the Company's peaks, the only significant basis for a difference in
 640 cost between the two periods would be the difference in wholesale prices between both
 641 periods. During the workshops, the Company presented the Company's average
 642 forecast wholesale power prices at the Palo Verde hub for non-holiday weekdays.
 643 Please refer to Figure 3 below for hourly forecast Palo Verde prices for non-holiday
 644 weekdays.

Figure 3. Average Hourly Forecast Palo Verde Prices for 2017



645 As can be seen in Figure 3, average wholesale price does not have large absolute
 646 differences by time period relative to the magnitude of total retail residential rates.
 647 Comparing these average non-holiday weekday prices shows that prices during UCE's
 648 off-peak period are about \$8.66 per megawatt hour or about 0.9 cents per kilowatt hour
 649 higher than for UCE's super off-peak period during the summer months and about
 650 \$4.25 per megawatt hour or about 0.4 cents per kilowatt hour higher than for UCE's
 651 super off-peak period during the winter months. Ascribing far more value to Ms.

652 Wright's proposed off-peak period than to her proposed super off-peak period is not
653 supportable.

654 **Q. Do you think that Ms. Wright's proposed super off-peak period would provide a**
655 **sufficient amount of time for a customer to charge a PEV?**

656 A. I think that it could be challenging for some customers to fully charge their PEVs during
657 the six hour super off-peak period proposed by Ms. Wright. While this may be less of
658 a concern for customers who have installed a Level 2 charger, customers who have a
659 Level 1 charger can only achieve about 4.5 miles per hour of charging.³¹ During Ms.
660 Wright's six hour super off-peak window, a customer could only charge his PEV for 27
661 miles of range with a Level 1 charger. This could result in customers needing to install
662 more expensive Level 2 chargers, which could potentially be avoided with the
663 Company's proposed time-of-use periods which include more hours of less costly
664 energy and are more closely based upon cost as I demonstrated earlier in my testimony.

665 **Q. Do you agree with Ms. Wright's recommendation to eliminate the morning period**
666 **(8am to 10am) from the winter on-peak hours which the Company proposed?**

667 A. No. The 8am to 10am morning period during the winter months may not be a time
668 when Utah's loads are higher, but it is a time when the Company's overall six state
669 system peaks occur during the winter. The Company plans on a system wide basis and
670 costs are specifically assigned to the state of Utah based upon 12 monthly system
671 coincident peaks. These two hours should remain part of the on-peak period for the
672 pilot.

³² Saxton, T. (2011, January 31). *Understanding Electric Vehicle Charging*. Retrieved from <https://pluginamerica.org/understanding-electric-vehicle-charging/>.

673 **RESPONSE TO MR. KENNETH L. WILSON**

674 **Q. Please summarize WRA witness Mr. Wilson's testimony.**

675 A. Mr. Wilson strongly supports the Company's proposed EV TOU Pilot, since it was
676 developed collaboratively and would provide useful insights into time-of-use rates as
677 they relate to customers who charge PEVs.³² Mr. Wilson recommends that all aspects
678 of the Company's proposed EV TOU Pilot, except one, be approved by the
679 Commission. Mr. Wilson recommends that the proposed load research study run for a
680 second year, since this would provide more data and the first year could have atypical
681 weather.³³

682 **Q. What are your thoughts on running the load research study for a second year?**

683 A. I agree with Mr. Wilson that a second year of data could be more useful. A single year
684 may have unusual weather that would not be typical of most years. I would also add
685 that customers may gain experience during their first year on time-of-rates and be able
686 to more effectively shift usage to the off-peak period in a second year.

687 **Q. Do you think that the load research study should include a second year?**

688 A. I do not think that load research study participants should be required to be on the study
689 for two years. While the information obtained from a second year would be useful, I
690 am concerned that requiring a second year could be too difficult of a decision for many
691 customers to make. Based upon discussions I have had with more externally facing
692 Company employees, requiring a second year for the load research study may be too
693 much of a burden for many customers. If customers believe that the requirements of

³³ See lines 14 through 26 of WRA witness Mr. Kenneth L. Wilson's Direct Testimony.

³⁴ See lines 153 through 161 of WRA witness Mr. Kenneth L. Wilson's Direct Testimony.

694 participating in the load research study are too onerous, the Company may not achieve
695 the necessary level of participation to obtain scientific results.

696 Although the Company's proposed load research study only includes a one year
697 customer commitment, the Company would continue collecting hourly profile
698 information from participants in the load research after the first year. Many of the
699 participants may remain on the rate option assigned to them. Also many on the control
700 group may not choose to enroll in one of the time-of-use rate options. Even without a
701 customer commitment, there may still be adequate data from the second year to make
702 some useful inferences.

703 I recommend that the Commission require only a single year commitment from
704 load research participants. However, if the Commission determines that a two year
705 commitment should be required, I recommend that the Annual Guarantee Payment,
706 which ensures that customers do not pay more than 110 percent of what their annual
707 energy charge would have been under Schedule 1, be applied for two years for the load
708 research study participants. The provision for the Annual Guarantee to apply for two
709 years could be included in the load research study tariff, Schedule 121, I proposed
710 earlier in my testimony. Requiring a two year commitment without an Annual
711 Guarantee Payment for both years would make load research study recruitment very
712 challenging.

713 **REBUTTAL OF MR. JAMES ELLIS**

714 **Q. On lines 154 through 161 of his direct testimony, ChargePoint witness Mr. Ellis**
715 **recommends that the Company allow participants of the EV TOU Pilot to be**
716 **metered through the “embedded metering capabilities” of charging stations.**
717 **Could the Company bill proposed Schedule 2E customers on the readings from a**
718 **third-party sub-meter on a charging station?**

719 A. No. I believe that Mr. Ellis’ suggestion reflects a misunderstanding of the Company’s
720 proposed EV TOU Pilot. The Company’s proposed Schedule 2E is not intended to be
721 a tariff that would apply to a separately metered PEV charger. The Company’s
722 proposed EV TOU Pilot would be what is considered a “whole house” pilot. In other
723 words, the time differentiated energy charges on the Company’s proposed Schedule
724 2E would be applied to all household energy consumption, not just the charging of a
725 PEV. Without installing a new meter for the entire household, a residential customer
726 could not be billed under proposed Schedule 2E. While I appreciate Mr. Ellis’ desire
727 to share creative solutions to minimize the costs of the pilot, utilizing the embedded
728 metering capabilities of a charging station would not eliminate the need to install a
729 new meter.

730 **Q. Are there other reasons why utilizing the “embedded metering capabilities” of**
731 **charging stations to bill customers on the pilot would be problematic?**

732 A. Yes. There are several reasons why this would be problematic. First, utilizing the
733 information from third-party equipment that has not necessarily been designed to
734 measure energy at a level of precision that is revenue grade could cause the Company
735 to inaccurately bill customers. These “meters” are not subject to the same testing

736 requirements as the Company's meters which are required to ensure accurate billing
737 determinants over the life of the meter. Second, there could be potentially many
738 different charging station manufacturers with different measurement and
739 communication protocols. Developing the processes to integrate that data from those
740 sub-meters into the Company's billing system would be more costly than the cost to
741 install new time-of-use meters for the limited number of participants that the Company
742 intends to have on the pilot. Third, the need to incorporate "meter" reads from multiple
743 different vendors into Company's systems could needlessly expose the Company to
744 cyber-attacks. Fourth, as mentioned earlier in my testimony, the Commission has a
745 statutory obligation to authorize the Company to establish a program that includes
746 "time of use pricing for electric vehicle charging" before July 1, 2017. Revising the
747 Company's proposed EV TOU Pilot to incorporate sub-metering from charging
748 equipment would likely complicate the pilot's design such that this deadline would be
749 missed. Finally, there are losses that are incurred between the point of delivery to the
750 customer at the meter and any charging equipment which would not be appropriately
751 captured by charger's sub-metering. For all of these reasons along with the Company's
752 proposed pilot design being for a "whole house" time-of-use pilot that requires
753 metering of all household usage, the Commission should reject Mr. Ellis's
754 recommendation.

755 **CONCLUSION**

756 **Q. Please summarize your rebuttal testimony.**

757 A. The Company's proposed rate options are the most reasonable of those proposed by all
758 parties who submitted testimony in this proceeding. It balances all of the important

759 principles for a pilot which I discussed in my direct testimony and would meet the goals
760 of the STEP legislation. The Company's proposed Annual Guarantee Payment feature
761 for Schedule 2E is reasonable and would make it easier for customers to make the
762 decision to enroll. The Company's plans for its load research study were well designed
763 and will result in accurate and actionable information without stratifying on the variable
764 of charger type.

765 **Q. What is your recommendation for the Commission?**

766 A. The Company recommends that the Commission approve the Company's proposed EV
767 TOU Pilot as modified in this testimony along with its proposed Schedule 2E and
768 Schedule 121.

769 **Q. Does this conclude your rebuttal testimony?**

770 A. Yes.

Rocky Mountain Power
Exhibit RMP__(RMM-1R)
Docket No. 16-035-36
Witness: Robert M. Meredith

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Exhibit Accompanying Rebuttal Testimony of Robert M. Meredith

Schedule 121

April 2017

ROCKY MOUNTAIN POWER

ELECTRIC SERVICE SCHEDULE NO. 121

STATE OF UTAH

Plug-in Electric Vehicle Load Research Study Program

PURPOSE: To study the load profiles of customers who have plug-in electric vehicles that are registered with the Department of Motor Vehicles to the Customer or are registered to the site address under which electric service is provided.

APPLICABLE: To Rocky Mountain Power and all residential Customers taking service under the Company's Schedules 1, 2E, and 3.

CUSTOMER PARTICIPATION: Customer participation is voluntary and is initiated by the Company for randomly selected Customers who the Company's information indicates have a plug-in electric vehicle registered with the Department of Motor Vehicles in the Customer's name or at the Customer's site address. The Company shall have the right to qualify participants, at its discretion, based on criteria the Company considers necessary to ensure the effective operation of the load research study.

COMMITMENT PERIOD: Customers who agree to participate commit to remaining on the program until the load research study's completion.

THANK YOU PAYMENT: At the end of the commitment period and upon completion of a survey, Customers who participate in the Load Research Study program who fully meet all its requirements shall receive a \$200 "thank you" payment from the Company. Customers may also be eligible for a separate incentive for participating in the Time of Use Pilot Program as specified in Schedule 120.

Load Research Study Program: Customers selected for the Load Research Study Program will be randomly selected by the Company to participate in either Rate Option 1 or Rate Option 2 on Schedule 2E or the Control Group. After notifying selected Customers, each Customer must agree to participate in the Load Research Study. Selected Customers who do not agree to participate within any deadlines which may be specified by an offer extended from the Company to the Customer may be rendered ineligible for this program.

Control Group: During the commitment period, Customers on the Control Group may not receive service from Electric Service Schedule 2 or Schedule 2E and may not participate in Net Metering (Schedule 135) or Subscriber Solar (Schedule 73).

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: April 27, 2017

EFFECTIVE: July 1, 2017

ELECTRIC SERVICE SCHEDULE NO. 121 – Continued

SPECIAL CONDITIONS:

1. Customers participating in this program who are selected to be on one of the rate options on Schedule 2E, must remain on that rate option and otherwise abide by the conditions specified in Schedule 2E for the full commitment period.
2. Customers shall provide safe and unobstructed access to the Company's meter.

TERM: This Schedule terminates January 1, 2022, unless modified by order of the Public Service Commission of Utah.

ELECTRIC SERVICE REGULATIONS: Service under this Schedule will be in accordance with the terms of the Electric Service Agreement between the Customer and the Company. The Electric Service Regulations of the Company on file with and approved by the Public Service Commission of the State of Utah, including future applicable amendments, will be considered as forming a part of and incorporated in said Agreement.

Rocky Mountain Power
Exhibit RMP___(RMM-2R)
Docket No. 16-035-36
Witness: Robert M. Meredith

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Exhibit Accompanying Rebuttal Testimony of Robert M. Meredith

Estimated Savings from Energy Efficiency on Time-of-Use

April 2017

Estimated Savings from Energy Efficiency on Time-of-Use

1,000 kWh of Annual Cooling Energy Efficiency

	On-Peak	Off-Peak	Total	Average
Energy (kWh)	364	636	1,000	
TOU Option 1 Price (¢ per kWh)	22.2755	6.7881		12.4277
TOU Option 2 Price (¢ per kWh)	34.3753	3.4003		14.6796
	Summer	Winter	Total	
Energy (kWh)	984	16	1,000	
Price for Customer on Lowest Tier (¢ per kWh)	8.8498	8.8498		8.8498
Price for Customer on Highest Tier (¢ per kWh)	14.4508	10.7072		14.3895

1,000 kWh of Annual Lighting Efficiency

	On-Peak	Off-Peak	Total	Average
Energy (kWh)	226	774	1,000	
TOU Option 1 Price (¢ per kWh)	22.2755	6.7881		10.2936
TOU Option 2 Price (¢ per kWh)	34.3753	3.4003		10.4114
	Summer	Winter	Total	
Energy (kWh)	341	659	1,000	
Price for Customer on Lowest Tier (¢ per kWh)	8.8498	8.8498		8.8498
Price for Customer on Highest Tier (¢ per kWh)	14.4508	10.7072		11.9840

Footnote:

This analysis used the same end use load shapes used to develop Utah Class 2 DSM inputs for the 2017 Integrated Resource Plan. The cooling load shape was developed through building simulation modeling with Utah weather. The lighting load shape is based on metering results from the Northwest Energy Efficiency Alliance's Residential Building Stock Assessment.

Rocky Mountain Power
Revised Exhibit RMP___(RMM-5)
Docket No. 16-035-36
Witness: Robert M. Meredith

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Revised Exhibit Accompanying Direct Testimony of Robert M. Meredith

Incremental Cost to Fuel Comparison

April 2017

Rocky Mountain Power Cost to "Fuel" Plug-In Electric Vehicle under Current and Proposed EV TOU Pilot Rates

	Present		Proposed	
	Residential Sch 1	Time-of-Day Sch 2	EV TOU Pilot Option 1	EV TOU Pilot Option 2
Gasoline				
Incremental Internal Combustion Engine (ICE) Vehicle Fuel Cost	\$71.52			
Incremental Plug-In Electric Vehicle (PEV) "Fuel" Cost	\$41.13	\$38.66	\$24.90	\$12.47
Savings from Fueling with Gasoline	\$30.39	\$32.86	\$46.62	\$59.05

Assumptions

Average Monthly Usage (not including PEV) 698
 PEV kWh (Off-Peak) 347
 Average Miles per Year¹ 13,884
 per Month 1,157
 Price of gas per gallon² \$2.250
 PEV Fuel Efficiency (kWh per Mile)³ 0.3
 ICE fuel efficiency (mpg)⁴ 36.4

¹U.S. Department of Transportation Average Annual Miles per Vehicle for the year 2000. See: <http://www.fhwa.dot.gov/ohim/ohh00/ohh2p11.htm>

²Utah Average Gas Price as of January 24, 2017. See: <http://gasprices.aaa.com/?state=UT>

³EPA rating for 2015 Nissan Leaf is 30 kWh per 100 miles. See: <http://www.pluginamerica.org/drivers-seat/how-much-does-it-cost-charge-electric-car>

⁴New passenger vehicle fuel efficiency for 2014. See: http://www.rita.dot.gov/bts/sites/rita.dot.gov/bts/files/publications/national_transportation_statistics/html/table_04_23.html

Rocky Mountain Power
Revised Exhibit RMP___(RMM-7)
Docket No. 16-035-36
Witness: Robert M. Meredith

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Revised Exhibit Accompanying Direct Testimony of Robert M. Meredith

Schedule 2E

April 2017

ROCKY MOUNTAIN POWER
ELECTRIC SERVICE SCHEDULE NO. 2E

STATE OF UTAH

Residential Service – Electric Vehicle Time-of-Use Pilot Option

AVAILABILITY: At any point on the Company's interconnected system where there are facilities of adequate capacity. This Electric Service Schedule shall be available for qualifying Customers (1) selected by the Company to participate in a load research study, and (2) up to 1,000 additional Customers on a first-come, first-served basis. To qualify under this Electric Service Schedule, Customers must either submit a copy of a Department of Motor Vehicle registration for a plug-in electric vehicle that is registered to the Customer or is registered to the site address under which electric service is provided, or have been selected to participate in Schedule 121 - Plug-In Electric Vehicle Load Research Study Program by the Company.

APPLICATION: This Schedule is for alternating current electric service for residential purposes supplied at approximately 120 or 240 volts through one meter at a single point of delivery for service required on the premises for residential purposes.

When conditions are such that service is supplied through one meter to more than one dwelling or apartment unit, the charge for such service will be computed by multiplying the number of kWh in each applicable usage block, and the Customer Service Charge by the maximum number of dwelling or apartment units that may be served.

When a portion of a dwelling is used regularly for business, professional or other gainful purposes and 50 percent or more of the electrical energy supplied to that dwelling is being used for residential purposes, the premises shall be subject to this or other residential rates. If 50 percent or more of the electrical energy supplied to the premises is used for other than residential purposes, the premises will be classified as non-residential and electric service shall be provided under the appropriate non-residential schedule. However, if the wiring is so arranged that the service for residential purposes can be metered separately, this Schedule will be applied to such service.

MONTHLY BILL:

Customer Service Charge:

Single phase: \$6.00 per customer

Three phase: \$12.00 per customer

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: April 27, 2017

EFFECTIVE: July 1, 2017

ELECTRIC SERVICE SCHEDULE NO. 2E – Continued

MONTHLY BILL: (continued)

Energy Charge:

Rate Option 1:

22.2755¢ per kWh for all On-Peak kWh

6.7881¢ per kWh for all Off-Peak kWh

Rate Option 2:

34.3753¢ per kWh for all On-Peak kWh

3.4003¢ per kWh for all Off-Peak kWh

MINIMUM:

\$ 8.00 for single-phase service

\$16.00 for three-phase service

SURCHARGE ADJUSTMENT: All monthly bills shall be adjusted in accordance with Schedule 80.

TIME PERIODS:

On-Peak: October through April inclusive
8:00 a.m. to 10:00 a.m., and 3:00 p.m. to 8:00 p.m., Monday thru Friday,
except holidays.
May through September inclusive
3:00 p.m. to 8:00 p.m., Monday thru Friday, except holidays.

Off-Peak: All other times.

Holidays include only New Year's Day, President's Day, Memorial Day, Independence Day, Pioneer Day, Labor Day, Thanksgiving Day, and Christmas Day. When a holiday falls on a Saturday or Sunday, the Friday before the holiday (if the holiday falls on a Saturday) or the Monday following the holiday (if the holiday falls on a Sunday) will be considered a holiday and consequently Off-Peak.

GUARANTEE PAYMENT: The Company shall guarantee against increase of Customer costs for the first 12 months of enrollment on this tariff schedule. If the total annual energy costs incurred on this Schedule exceed 10% over what costs would have been for the same period under Schedule 1 rates, the net difference, Guarantee Payment, will be credited on the customer's bill following the last month of the one-year commitment. No Guarantee Payment shall be given if Customer terminates service before the end of the initial one-year period.

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: April 27, 2017

EFFECTIVE: July 1, 2017

ELECTRIC SERVICE SCHEDULE NO. 2E – Continued

SPECIAL CONDITIONS:

1. Customer on this tariff schedule shall have a term of not less than one year. Service will continue under this schedule until Customer notifies the Company to discontinue service, or if the Company, upon approval by the Commission, otherwise terminates this optional tariff schedule.
2. Customer on this tariff schedule who is not a part of the load research study shall elect either rate option 1 or rate option 2. Upon request of the Customer, the Company shall change the rate option under which the customer is billed up to one time per year.
3. Billing under this schedule shall begin for the Customer following installation of the time-of-use meter and the initial meter reading.
4. Enrollment in this Electric Service Schedule is subject to the availability of funds for the Plug-In Electric Vehicle Incentive Pilot Program.
5. The Company will not accept enrollment for accounts that have:
 - Time-payment agreement in effect
 - Received two or more final disconnect notices
 - Been disconnected for non-payment within the last 12 months.
6. Customers being served under this schedule may not participate in Net Metering (Schedule 135) or Subscriber Solar (Schedule 73).
7. After December 31, 2020, the Company will no longer accept Customers onto this tariff schedule.

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: April 27, 2017

EFFECTIVE: July 1, 2017

ELECTRIC SERVICE SCHEDULE NO. 2E – Continued

CONNECTION FEE: Each time a Customer, eligible to receive electric service under this Schedule, begins to receive electric service at a point of delivery not previously used, or at a point of delivery which has been used previously by another Customer, or each time a Customer changes his point of delivery or reconnects after voluntary disconnection to the same point of delivery, that Customer shall be charged a connection fee of \$10.00.

At the discretion of the Company, the connection fee may be waived for account holders such as landlords and real estate agents who accept, on a temporary basis, responsibility for the accounts of vacant residential units during the transitional time of vacancy in those cases where the cost to the Company of the physical discontinuance and restoration of electrical service would exceed the amount of the connection fee.

ELECTRIC SERVICE REGULATIONS: Service under this Schedule will be in accordance with the terms of the Electric Service Agreement between the Customer and the Company. The Electric Service Regulations of the Company on file with and approved by the Public Service Commission of the State of Utah, including future applicable amendments, will be considered as forming a part of and incorporated in said Agreement.

ROCKY MOUNTAIN POWER
ELECTRIC SERVICE SCHEDULE NO. 2E

STATE OF UTAH

Residential Service – Electric Vehicle Time-of-Use Pilot Option

AVAILABILITY: At any point on the Company's interconnected system where there are facilities of adequate capacity. This Electric Service Schedule shall be available for qualifying Customers (1) selected by the Company to participate in a load research study, and (2) up to 1,000 additional Customers on a first-come, first-served basis. To qualify under this Electric Service Schedule, Customers must either submit a copy of a Department of Motor Vehicle registration for a plug-in electric vehicle that is registered to the Customer or is registered to the site address under which electric service is provided, or have been selected to participate in Schedule 121 - Plug-In Electric Vehicle Load Research Study Program by the Company.

APPLICATION: This Schedule is for alternating current electric service for residential purposes supplied at approximately 120 or 240 volts through one meter at a single point of delivery for service required on the premises for residential purposes.

When conditions are such that service is supplied through one meter to more than one dwelling or apartment unit, the charge for such service will be computed by multiplying the number of kWh in each applicable usage block, and the Customer Service Charge by the maximum number of dwelling or apartment units that may be served.

When a portion of a dwelling is used regularly for business, professional or other gainful purposes and 50 percent or more of the electrical energy supplied to that dwelling is being used for residential purposes, the premises shall be subject to this or other residential rates. If 50 percent or more of the electrical energy supplied to the premises is used for other than residential purposes, the premises will be classified as non-residential and electric service shall be provided under the appropriate non-residential schedule. However, if the wiring is so arranged that the service for residential purposes can be metered separately, this Schedule will be applied to such service.

MONTHLY BILL:

Customer Service Charge:

Single phase: \$6.00 per customer

Three phase: \$12.00 per customer

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: ~~January 31~~ April 27, 2017

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ELECTRIC SERVICE SCHEDULE NO. 2E – Continued

MONTHLY BILL: (continued)

Energy Charge:

Rate Option 1:

22.2755¢ per kWh for all On-Peak kWh

6.7881¢ per kWh for all Off-Peak kWh

Rate Option 2:

34.3753¢ per kWh for all On-Peak kWh

3.4003¢ per kWh for all Off-Peak kWh

MINIMUM:

\$ 8.00 for single-phase service

\$16.00 for three-phase service

SURCHARGE ADJUSTMENT: All monthly bills shall be adjusted in accordance with Schedule 80.

TIME PERIODS:

On-Peak: October through April inclusive
8:00 a.m. to 10:00 a.m., and 3:00 p.m. to 8:00 p.m., Monday thru Friday,
except holidays.
May through September inclusive
3:00 p.m. to 8:00 p.m., Monday thru Friday, except holidays.

Off-Peak: All other times.

Holidays include only New Year's Day, President's Day, Memorial Day, Independence Day, Pioneer Day, Labor Day, Thanksgiving Day, and Christmas Day. When a holiday falls on a Saturday or Sunday, the Friday before the holiday (if the holiday falls on a Saturday) or the Monday following the holiday (if the holiday falls on a Sunday) will be considered a holiday and consequently Off-Peak.

GUARANTEE PAYMENT: The Company shall guarantee against increase of Customer costs for the first 12 months of enrollment on this tariff schedule. If the total annual energy costs incurred on this Schedule exceed 10% over what costs would have been for the same period under Schedule 1 rates, the net difference, Guarantee Payment, will be credited on the customer's bill following the last month of the one-year commitment. No Guarantee Payment shall be given if Customer terminates service before the end of the initial one-year period.

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: ~~January 31~~ April 27, 2017

EFFECTIVE: July 1, 2017

ELECTRIC SERVICE SCHEDULE NO. 2E – Continued

SPECIAL CONDITIONS:

1. Customer on this tariff schedule shall have a term of not less than one year. Service will continue under this schedule until Customer notifies the Company to discontinue service, or if the Company, upon approval by the Commission, otherwise terminates this optional tariff schedule.
2. Customer on this tariff schedule who ~~are-is~~ not a part of the load research study shall elect either rate option 1 or rate option 2. Upon request of the Customer, the Company shall change the rate option under which the customer is billed up to one time per year.
- ~~3. To qualify under this Electric Service Schedule, Customers must either submit a copy of a Department of Motor Vehicle registration for a plug-in electric vehicle that is registered to the Customer or is registered to the site address under which electric service is provided, or have been selected to participate in a load research study by the Company based upon Department of Motor Vehicle information.~~
- ~~4.3.~~ Billing under this schedule shall begin for the Customer following installation of the time-of-use meter and the initial meter reading.
- ~~5.4.~~ Enrollment in this Electric Service Schedule is subject to the availability of funds for the Plug-In Electric Vehicle Incentive Pilot Program.
- ~~6.5.~~ The Company will not accept enrollment for accounts that have:
 - Time-payment agreement in effect
 - Received two or more final disconnect notices
 - Been disconnected for non-payment within the last 12 months.
- ~~7.6.~~ Customers being served under this schedule may not participate in Net Metering (Schedule 135) or Subscriber Solar (Schedule 73).
- ~~8.7.~~ After December 31, 2020, the Company will no longer accept Customers onto this tariff schedule.

(continued)

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 16-035-36

FILED: ~~January 31~~ April 27, 2017

EFFECTIVE: July 1, 2017

ELECTRIC SERVICE SCHEDULE NO. 2E – Continued

CONNECTION FEE: Each time a Customer, eligible to receive electric service under this Schedule, begins to receive electric service at a point of delivery not previously used, or at a point of delivery which has been used previously by another Customer, or each time a Customer changes his point of delivery or reconnects after voluntary disconnection to the same point of delivery, that Customer shall be charged a connection fee of \$10.00.

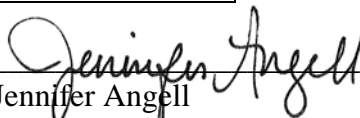
At the discretion of the Company, the connection fee may be waived for account holders such as landlords and real estate agents who accept, on a temporary basis, responsibility for the accounts of vacant residential units during the transitional time of vacancy in those cases where the cost to the Company of the physical discontinuance and restoration of electrical service would exceed the amount of the connection fee.

ELECTRIC SERVICE REGULATIONS: Service under this Schedule will be in accordance with the terms of the Electric Service Agreement between the Customer and the Company. The Electric Service Regulations of the Company on file with and approved by the Public Service Commission of the State of Utah, including future applicable amendments, will be considered as forming a part of and incorporated in said Agreement.

CERTIFICATE OF SERVICE

I hereby certify that on April 27, 2017, a true and correct copy of the foregoing was served by electronic mail on the following:

OFFICE OF CONSUMER SERVICES
Michele Beck - mbeck@utah.gov
UTAH DIVISION OF PUBLIC UTILITIES
Erika Tedder - etedder@utah.gov
ASSISTANT UTAH ATTORNEYS GENERAL
Patricia Schmid - pschmid@utah.gov Justin Jetter - jjetter@utah.gov Robert Moore - rmoore@utah.gov Steven Snarr - ssnarr@utah.gov
WESTERN RESOURCE ADVOCATES
Jennifer E. Gardner - jennifer.gardner@westernresources.org Nancy Kelly - nkelly@westernresources.org Dave Effross - dave.effross@westernresources.org Penny Anderson - penny.anderson@westernresources.org Ken Wilson - ken.wilson@westernresources.org
UTAH CLEAN ENERGY
Sophie Hayes - sophie@utahcleanenergy.org Mitalee Gupta - mgupta@utahcleanenergy.org
SIERRA CLUB
Gloria Smith - gloria.smith@sierraclub.org Travis Ritchie - travis.ritchie@sierraclub.org Joseph Halso - joe.halso@sierraclub.org
UTAH ASSOCIATION OF ENERGY USERS
Gary A. Dodge - gdodge@hjdllaw.com Phillip J. Russell - prussell@hjdllaw.com Kevin Higgins - khiggins@energystrat.com Neal Townsend - ntownsend@energystrat.com
SALT LAKE CITY CORPORATION
Megan J. DePaulis - megan.depaulis@slcgov.com
CHARGEPOINT, INC.
Stephen F. Mecham - sfmecham@gmail.com



Jennifer Angell
Supervisor, Regulatory Operations