

May 16, 2017

VIA ELECTRONIC FILING

Utah Public Service Commission Heber M. Wells Building, 4th Floor 160 East 300 South Salt Lake City, UT 84114

Attention: Gary Widerburg

Commission Secretary

RE: Docket No. 16-035-36 - In the Matter of the Application of Rocky Mountain

Power to Implement Programs Authorized by the Sustainable Transportation and

Energy Plan Act

Pursuant to the Commission's May 11, 2016 Order on Request for Extension of Time in the above referenced matter, Rocky Mountain Power hereby submits for filing the surrebuttal testimony of Mr. Robert M. Meredith. Also, the Company hereby submits for approval a Stipulation and Partial Settlement Agreement of Phase III Issues.

Rocky Mountain Power respectfully requests that all formal correspondence and requests for additional information regarding this filing be addressed to the following:

By E-mail (preferred): datarequest@pacificorp.com

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PacifiCorp

825 NE Multnomah, Suite 2000

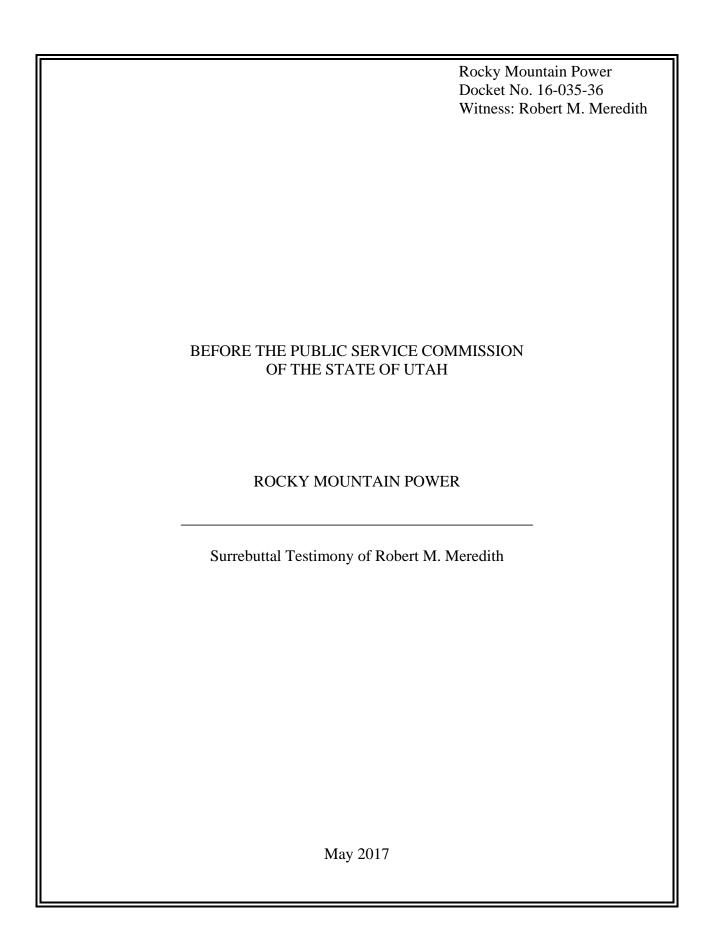
Portland, OR 97232

Informal inquiries may be directed to Bob Lively at (801) 220-4052.

Sincerely,

Jeffrey K. Larsen

Vice President, Regulation



- Q. Are you the same Robert M. Meredith that presented direct and rebuttal testimony in phase III of proceeding?
- 3 A. Yes, I am.

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- 4 Purpose of Surrebuttal Testimony
- 5 Q. What is the purpose of your surrebuttal testimony?
- 6 Α. The purpose of my surrebuttal testimony is to summarize and respond to the positions 7 of various parties concerning the energy charges and time of use periods for the Electric 8 Vehicle Time of Use ("EV TOU") Pilot proposed by the Company in Phase III of this 9 proceeding, and to describe why the Company's proposed rates and time periods for 10 the pilot continue to be the most reasonable and well-suited to meet the objectives of 11 the Sustainable Transportation and Energy Plan Act ("STEP Act") among those offered 12 up by other parties. Aspects of the EV TOU Pilot other than the rates and time periods 13 have been agreed to by parties in the Stipulation and Partial Settlement Agreement of 14 Phase III Issues, filed along with this surrebuttal testimony on May 16, 2017.
 - **Discussion of Rebuttal Testimony from Other Parties**
- Q. Do the rebuttal testimonies from other parties introduce any new issues related to the EV TOU Pilot?
- 18 A. I do not think that rebuttal from other parties introduces any significant new issues
 19 related to the EV TOU Pilot which are different than those raised in direct testimony.
- Q. Do the rebuttal testimonies from other parties provide any new arguments for their positions regarding certain elements of the Company's proposed pilot?
- A. While some parties have modified their positions and have provided arguments against some of the positions of parties other than the Company's, I do not think that any new

24		arguments have been made to support the various positions which parties have taken
25		against aspects of the Company's proposal.
26	Posit	ions of Other Parties
27	Q.	Since the parties have reached a partial settlement that covers many design and
28		tariff features of the EV TOU Pilot, what issues still remain in dispute?
29	A.	The following issues for the proposed pilot are still in dispute:
30		• Should the rates or one of the rate options for the EV TOU Pilot include inverted
31		tier prices, such that energy is more expensive for higher monthly usage?
32		• What should be the difference in price for energy charges during the on-peak
33		period as compared to the off-peak period(s)?
34		What are the appropriate time periods for the EV TOU Pilot under which energy
35		prices would vary?
36		• Should there be a rate option that includes a super off-peak energy charge for
37		charging during the middle of the night?
38	Q.	Have you summarized the positions of the parties on these different issues?
39	A.	Yes. Exhibit RMP(RMM-1SR) summarizes the Company's understanding of the
40		positions taken by the Division of Public Utilities ("DPU"), Office of Consumer
41		Services ("OCS"), Western Resource Advocates ("WRA"), and Utah Clean Energy
42		("UCE") on these different items.
43	Q.	What observations do you have from Exhibit RMP(RMM-1SR)?
44	A.	There is a wide diversity of opinions among the parties. None of the parties are fully
45		aligned on all of the items. Every party holds a different position from the Company on
46		at least one of the issue. Also for all items, there is at least one party that supports the

Company's position. From my perspective, Exhibit RMP___(RMM-1SR) demonstrates that trying to achieve consensus on these various items is very challenging. I also think that Exhibit RMP___(RMM-1SR) shows the Company's proposed pilot is reasonable because it balances many of the interests of the parties.

Proposed EV TOU Pilot

Q. Please describe how the Company's proposed time periods and rates for an EV

TOU Pilot would be valuable for customers.

A. Plug-in electric vehicles ("PEV") are a relatively nascent market. PEV charging also presents a new type of load that may be very flexible. If this charging occurs largely outside of times when the Company's system peaks, this load has the potential to put downward pressure on rates over time. If enough of this charging occurs when the Company's system peaks, this load could make Company investments occur earlier than they would otherwise, potentially putting upward pressure on rates over time. One key way to encourage PEV adoption that occurs outside of those times when the Company's system peaks is to offer time of use pricing. Recognizing this opportunity, the legislature included a provision in the STEP Act that the Commission would authorize a program that promotes customer choice in electric vehicle charging equipment and service that includes "time of use pricing for electric vehicle charging."

The Company's proposed EV TOU Pilot includes two very simple, easy to understand rate options. One option would have a moderate difference in price between two time periods and another would have a more pronounced difference in price. For the proposed pilot, a load research study would be conducted on both rate options as well as a control group. Up to 1,000 customers could also opt-in to one of the rate

options separately from the load research study. From the load research study, the Company would hope to obtain valuable information about when PEV charging naturally occurs absent a time-based price signal as well as how customers respond when on one of these two rate options. Along with customer perceptions of the rates, the Company would also hope to learn from the pilot what impact, if any, the time of use options would have on PEV adoption. From the information gleaned from the proposed pilot, a more broadly available time of use rate offering, targeted to customers with PEVs, could be developed which would be informed by the pilot.

A.

Q. Why do you think that the Company's proposed pilot plans and rates are more reasonable than the counter proposals from other parties?

The different parties generally agree that the EV TOU Pilot should include two different rate options. Offering more than two options could be confusing for customers and could make it challenging to draw clear conclusions. From these two rate options, the advantages and disadvantages of both can be studied. With two different rates, there are many different ideas which could be tested. In their direct and rebuttal testimonies, other parties suggest that the two options could test energy price tiers, different time periods, and having three pricing periods instead of two. The Company believes that testing how large of a difference in price exists between two time periods would be the most important variable to study. Ultimately, consumers, if they are able, respond and change behavior relative to the prices that they see.

Exhibit RMP___(RMM-1SR), which I presented earlier in this testimony, shows the various positions of parties on a few aspects of the rates and time periods of

an EV TOU Pilot. I will now address each of these aspects and explain why I think the

Company's position will best serve the interests of customers.

Inverted Tier Energy Prices

- Q. Why do the Company's proposed rate options not include energy price tiers, where energy is more expensive with higher overall monthly usage?
- A. Including both tiered rates and time of use pricing could be potentially very confusing for customers. Keeping rate options simple and easy to evaluate will help customers be able to make the choice to participate and will better reflect an economic price signal than tiers, which just encourage a reduction in total monthly energy consumption. In this pilot, tiers would distract from the primary message for customers to manage their hourly energy consumption with time of use.

Furthermore, tiered prices may discourage PEV adoption, since PEVs are often a new and significant load for customers, and would likely push monthly consumption into the more costly tiers. While tiers have been generally instituted to encourage energy efficiency for policy reasons, they can be a barrier for customers seeking to buy or lease a PEV. PEV adoption can provide potential benefits, so it makes sense to exclude tiers from this pilot which is specifically targeted for customers who drive PEVs.

- Q. Do you think that an EV TOU Pilot should include one rate option with tiers and another without tiers?
- 112 A. No. In their rebuttal testimonies, the DPU¹ and UCE² both recommend including one 113 option that has tiers and one that does not. The OCS also recommends in rebuttal

¹ See lines 143 through 145 of DPU witness Mr. Robert A. Davis' Rebuttal Testimony.

² See lines 109 through 114 of UCE witness Ms. Sarah Wright's Rebuttal Testimony.

testimony that this may be a good option.³ I do not think that including one option with tiers and another without tiers fits well with objectives and core principles discussed at the workshops and in my testimony. While understanding the impact that energy price tiers may have on customer behavior could be interesting, the purpose of having an EV TOU Pilot is not to put tiered pricing on trial. I think the purpose of an EV TOU Pilot should be to better understand how customers who drive PEVs respond to time of use prices, not necessarily tiered energy rates.

I also question what inferences could be drawn from such an evaluation of tiered rate as compared to rates without tiers. For customers outside the load research study, I think that larger energy users will simply select the option that does not have tiers and smaller energy users will select the one that does. It could also be more difficult to fully recruit participants for each stratum in the load research study, because larger energy users may know about the different options and hesitate to participate in a tiered option if they were randomly selected for it.

- Q. UCE witness Ms. Wright expresses concerns that the Company's proposed rates would reward large users for going on the rate even if they don't shift any usage.⁴

 Do you think that the Company's proposed rates would unduly reward large users?
- A. No. The billing comparisons that I presented in Exhibit RMP___(RMM-4) show what the impacts that the Company's proposed rate options would be for customers with different energy usage levels who have the *average* energy profile. It is important to keep in mind that many customers have energy profiles which have more on-peak

³ See lines 177 through 183 of UCE witness Ms. Cheryl Murray's Rebuttal Testimony.

⁴ See lines 115 through 123 of UCE witness Ms. Sarah Wright's Rebuttal Testimony.

energy use than the average customer. While a large energy user might have more to gain from enrolling in one of the Company's proposed rate options, that customer also takes on much more risk for the potential of very high bills with time of use prices. I think that it is inaccurate to portray a large energy user who enrolls and receives a lower bill as having done nothing to merit those bill savings. That particular high usage customer has chosen to be subject to time-based rates which present the possibility of far more risk in absolute dollar terms than for smaller energy users. I think that it is fair for both large energy users and smaller energy users to face the same cost-based price signal irrespective of their size.

In Ms. Wright's testimony she recommends including tiered prices that are about 2.5 cents per kilowatt hour higher for monthly usage greater than 700 kilowatt hours.⁵ What difference could 2.5 cents per kilowatt hour make for a customer who is thinking about whether to buy or lease a PEV?

A price that is 2.5 cents higher per kilowatt hour can make a surprisingly large difference for the economics of a PEV. Please refer to Exhibit RMP__(RMM-2SR) for an examination that I prepared of the potential impact of increasing the cost of charging by 2.5 cents per kilowatt hour. In Exhibit RMP__(RMM-2SR), I used the same assumptions as those I presented in Exhibit RMP__(RMM-5) and examined the incremental "fuel" savings from charging a PEV off-peak on the Company's proposed rate option 1 versus charging for 2.5 cents per kilowatt hour more. Exhibit RMP__(RMM-2SR) shows that the monthly incremental cost from 2.5 cents per kilowatt hour is about \$9 a month. From online searches, I have found that right now a

 $^{\rm 5}$ See Table 1 on UCE witness Ms. Sarah Wright's Rebuttal Testimony.

Q.

used Nissan Leaf can sell for as low as about \$6,000. Assuming a PEV can be bought for about \$6,000, or that the incremental costs of a PEV would be \$6,000, Exhibit RMP__(RMM-2SR) shows a simple payback of 10.7 years for charging off-peak on the Company's proposed option 1 rates and 13.2 years for a rate that is 2.5 cents per kilowatt hour higher. In other words, an additional 2.5 cents per kilowatt hour could mean a simple payback period that is about 2.5 years longer. For many customers, the added cost of tiered rates may keep them from choosing to buy or lease a PEV.

Price Difference between Time Period(s)

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Q. How did the Company select its proposed price differentials between the on- and off-peak periods?

The Company first developed Rate Option 2 such that the off-peak energy charge would be based upon the level of costs from the cost of service study in the last general rate case that were considered energy-related. By constructing Rate Option 2 in this way, an off-peak energy charge that is substantially lower than existing residential energy charges would be used that still covers what the cost of service study indicates as being energy-related. With setting the off-peak energy rate at this level, the on-peak energy charge then must be set at a price that is about 10 times higher in order to recover the revenue requirement.

Rate Option 1 was set such that the off-peak energy charge was set halfway between current average energy charges for residential customers and the off-peak charge from Rate Option 2. Setting an off-peak energy charge at this level resulted in an on-peak energy charge that was about three times larger than the off-peak energy charge. This method of developing prices for Rate Option 1 was used, because the

difference between on- and off-peak prices was sufficiently different from Rate Option 2, as well as, the Company's current residential time of use tariff Schedule 2. See Table 1 below for the differences between the on- and off-peak price differential as well as the incremental cost to "fuel" a PEV for a Rate Option 1, Rate Option 2, a smaller user on Schedule 2, and a larger user on Schedule 2.

Table 1. Time of Use Price Differential and Incremental Cost to "Fuel" a PEV⁶ of Different Rate Options

	Schedule 2 Monthly kWh Usage		Proposed	
			Schedule 2E	
	300	3,000	Rate Option 1	Rate Option 2
On-Peak Energy Price (¢ per kWh)	13.2058	17.4784	22.2755	34.3753
Off-Peak Energy Price (¢ per kWh)	7.2164	11.489	6.7881	3.4003
Ratio of On-Off Peak Prices	1.8:1	1.5:1	3:1	10:1
Incremental Cost to "Fuel" a PEV	\$35.75	\$42.53	\$24.90	\$12.47

As can be seen on Table 1, the price differential between on- and off-peak energy charges varies considerably among the Company's proposed rate options and existing Schedule 2. Consequently, Table 1 shows that the potential savings from charging a PEV during the off-peak period also varies considerably with the Company's proposed rate options and with Schedule 2.

I think that utilizing two options that represent rates which are spread out from each other in terms of price differential will yield the most useful information for an EV TOU Pilot. Customers respond to price and an EV TOU Pilot is primarily concerned with varying price on different time periods. Testing two different extremes with respect to price differential will allow the Company to draw a line between both options

⁶ The incremental cost to "fuel" a PEV for Table 1 uses the same assumptions as those presented in Revised Exhibit RMP___(RMM-5).

in terms of how they might perform relative to different metrics. What is the typical retention rate of one option compared to another? How close will Rate Option 1 be to paying full cost of service relative to Rate Option 2? Might one option encourage PEV adoption more than another? These are all questions that could be answered by the Company's proposed pilot. Since what is currently being discussed is a pilot with a limited duration for a limited number of customers from which useful information is to be learned, customers are not served by trying to pick at this time a "goldilocks" price differential that is just right. Rather, including two different extremes for price differential should be tested and then data-driven conclusions can be made from those prices to inform a more optimal permanent program.

Q. If only very moderate differentials between on- and off-peak energy charges were tested, what opportunity could be missed?

A. If prices with only very moderate price differentials were tested or if something else were to be tested with a moderate rate differential, such as the influence of different periods or of tiers, I think a substantial opportunity would be missed. I think that testing the price itself will yield the most information and using two differentials that are far apart from one another will make it easier to draw clear conclusions.

On-Peak Time Period

Q. Why did the Company propose the time period that it did for on-peak?

A. The Company proposed the time periods for the on- and off-peak period that it did, because they capture 94 percent of system coincident and distribution coincident peaks.⁷ The purpose of using an on-peak period that aligns with the times of the

⁷ See lines 227 through 239 of Company witness Mr. Robert M. Meredith's Direct Testimony.

Company's peaks is to encourage peak demand reductions. Specifically targeting those times also enables a large differential between prices for usage in both periods to be based upon cost. The times for the late afternoon/early evening on-peak periods could be set to 3pm to 7pm for the summer months and 4pm to 8pm for the winter months with minimal impact to the percentage of peaks captured relative to the Company's proposed times. The Company instead opted for a consistent 3pm to 8pm for the late afternoon/early evening on-peak period in both summer and winter months to avoid customer confusion. For the winter months, the on-peak period includes a two hour morning period from 8am to 10am, because a significant number of system coincident peaks occur during those hours.⁸

Q. What value do you think there is in testing other on-peak periods?

A. While testing different on- and off-peak periods could be of some interest, but I do not think that the timing of the Company's peaks would support time periods that are very different from those that the Company proposed. Simply testing two similar time periods would not be as informative as testing price differential.

Three Time of Use Periods

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Q. Why does the Company only recommend two time of use periods?

236 A. Having an option with three time of use periods like UCE originally proposed⁹ could 237 be confusing for customers. Also, having a super off-peak period that has a 238 substantially lower price than an off-peak period lacks support or any basis in cost.¹⁰

⁸ See Exhibit RMP (RMM-3).

⁹ See lines 309 through 392 of UCE witness Ms. Sarah Wright's Direct Testimony.

¹⁰ See lines 624 through 653 of Company witness Mr. Robert M. Meredith's Rebuttal Testimony.

239		Using the two time of use periods recommended by the Company is supportable and
240		easier for customers to understand.
241	Concl	lusion
242	Q.	Please summarize your surrebuttal testimony.
243	A.	The Company's proposed EV TOU Pilot, which includes plans to evaluate two rate
244		options that are the same in all ways except for price differential, will yield the most
245		useful information relating to customers with PEVs and potential time of use pricing.
246		Alternatives to the Company's proposed rate options that would test energy price tiers
247		or different time periods would not provide information that is as useful for ratepayers.
248	Q.	What is your recommendation for the Commission?
249	A.	The Company recommends that the Commission approve the Company's proposed EV
250		TOU Pilot as modified in my rebuttal testimony along with its proposed Schedule 2E
251		and Schedule 121.
252	Q.	Does this conclude your surrebuttal testimony?
253	A.	Yes.

Rocky Mountain Power Exhibit RMP___(RMM-1SR) Docket No. 16-035-36 Witness: Robert M. Meredith BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF UTAH **ROCKY MOUNTAIN POWER** Exhibit Accompanying Surrebuttal Testimony of Robert M. Meredith Summary of Positions Taken on Various EV TOU Pilot Issues May 2017

Line No.	Issue	Company Proposal	DPU Position	OCS Position	WRA Position	UCE Position
	Should the rates or one of the rate options for the EV TOU Pilot include inverted tier prices, such that energy is more expensive for higher	No.ª	Yes. The DPU recommends that one option include tiered prices.	The OCS could support having one option that includes tiered prices. ⁱ	No."	Yes. UCE recommends that one option include tiered prices.
7	What should be the difference in price for energy charges during the on-peak period as compared to the off peak 2 period(s)?	3:1 differential for one option and 10:1 differential for another option."	The DPU supports a 3:1	WRA supports the Company's 3:1 differential for one option along with another option which would use the off-The OCS offers two alternatives. One with peak energy charge from the Company's a 4:1 differential and another with a 2:1 price differential for a super off-differential. ¹	WRA supports the Company's 3:1 differential for one option along with another option which would use the offpeak energy charge from the Company's 10:1 price differential for a super offpeak energy charge."	UCE supports a 2:1 differential for both options.'
	What are the appropriate time nericde for the EV	The Company proposes the following On- Peak Hours: Oct - Apr - 8am - 10am, 3pm - 8pm. M-F, except holidays.		The OCS offers two alternatives. One which would use the Company's periods and one with the following On-Peak hours: Oct - Apr - 8am - 9am, 5pm - 8pm, M-F, except holidays.	WRA thinks including a winter morning	UCE recommends the following On-Peak Hours: Oct - Apr - 5pm - 8pm (maybe include 8am-9am too), M-F, except holidays.
3	TOU Pilot under which May - Sel 3 energy prices would vary? holidays.	May - Sept - 3pm - 8pm, M-F, except holidays.	Same as the Company.8	May - Sept - 4pm - 7pm, M-F, except holidays.	because it could be confusing to customers.	May - Sept - 5pm - 8pm, M-F, except holidays.
4	Should there be a rate option that includes a super off-peak energy charge for charging during 4 the middle of the night?	No. d	No."	Zo.	Yes. ^p	Not at this time.'

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Footnotes			
a - Meredith Rebuttal Testimony, lines 434 - 581	i - Murray Rebuttal Testimony, lines 140 - 161	q - Wright Rebuttal Testimony, lines 64 - 71	
b - Meredith Direct Testimony, lines 241 - 249	j - Daniel Direct Testimony, lines 157 - 177	r - Wright Rebuttal Testimony, lines 64 - 71	
c - Meredith Direct Testimony, lines 221 - 239	k - Daniel Direct Testimony, lines 195 - 232	s - Wright Rebuttal Testimony, lines 128 - 143	
d - Meredith Rebuttal Testimony, lines 619 - 664	1 - Murray Rebuttal Testimony, lines 132 - 139	t - Wright Rebuttal Testimony, lines 128 - 143	
e - Davis Rebuttal Testimony, lines 143 - 145	m - Wilson Rebuttal Testimony, lines 47 - 56		
f - Davis Rebuttal Testimony, lines 141 - 143	n - Wilson Rebuttal Testimony, lines 101 - 118		
g - Davis Rebuttal Testimony, lines 138 - 141	o - Wilson Rebuttal Testimony, lines 120 - 128		
h - Davis Rebuttal Testimony, lines 75 - 80	p - Wilson Rebuttal Testimony, lines 112 - 118		

Rocky Mountain Power Exhibit RMP___(RMM-2SR) Docket No. 16-035-36 Witness: Robert M. Meredith

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Exhibit Accompanying Surrebuttal Testimony of Robert M. Meredith

Incremental Simple Payback for a Plug-In Electric Vehicle under Current and Proposed EV TOU Pilot Rates

Incremental Simple Payback for a Plug-In Electric Vehicle under Current and Proposed EV TOU Pilot Rates Rocky Mountain Power

Difference from	2.5¢ per kWh		\$9.17	-\$9.17	2.63
Proposed EV TOU Pilot	Option 1 Option 1 + 2.5¢ per kWh		\$34.07	\$37.45	13.35
Proposed EV TOU Pilot	Option 1		\$24.90	\$46.62	10.73
	Gasoline	\$71.52			
	•	Incremental Internal Combustion Engine (ICE) Vehicle Fuel Cost	Incremental Plug-In Electric Vehicle (PEV) "Fuel" Cost	Savings from Fueling with Gasoline	Simple Payback on a \$6,000 PEV (Years)

Assumptions

869	347	13,884	1,157	\$2.250	0.3	36.4
Average Monthly Usage (not including PEV)	PEV kWh (Off-Peak)	Average Miles per Year ¹	per Month	Price of gas per gallon ²	PEV Fuel Efficiency (kWh per Mile) ³	ICE fuel efficiency (mpg) ⁴

U.S. Department of Transportation Average Annual Miles per Vehicle for the year 2000. See: http://www.fhwa.dot.gov/ohim/onh00/onh2p11.htm

²Utah Average Gas Price as of January 24, 2017. See: http://gasprices.aaa.com/?state=UT

PEPA rating for 2015 Nissan Leaf is 30 kWh per 100 miles. See: http://www.pluginamerica.org/drivers-seat/how-much-does-it-cost-charge-electric-car

⁴New passenger vehicle fuel efficiency for 2014. See: http://www.rita.dot.gov/bts/sites/rita.dot.gov.bts/files/publications/national_transportation_statistics/html/table_04_23.html