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**BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH**

In the Matter of Glen Canyon Solar A, LLC and Glen Canyon Solar B, LLC's Request for Agency Action to Adjudicate Rights and Obligations under PURPA, Schedule 38 and Power Purchase Agreements with Rocky Mountain Power	Docket No. 17-035-36
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**PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

Glen Canyon Solar A, LLC and Glen Canyon Solar B, LLC hereby submit the Prefiled Rebuttal Testimony of Keegan Moyer in this docket.

DATED this 25th day of September 2017.

HATCH, JAMES & DODGE

*/s/ Phillip J. Russell*  
\_\_\_\_\_  
Gary A. Dodge  
Phillip J. Russell  
*Attorneys for Glen Canyon Solar A, LLC &  
Glen Canyon Solar B, LLC*

CERTIFICATE OF SERVICE  
**Docket No. 17-035-36**

I hereby certify that a true and correct copy of the foregoing was served by email this 25th day of September 2017 on the following:

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**Rebuttal Testimony of Keegan Moyer**

**On Behalf of Glen Canyon Solar A, LLC and Glen Canyon Solar B, LLC**

**September 25, 2017**

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Please state your name for the record.**

3 A. My name is Keegan Moyer.

4 **Q. Have you previously filed testimony in this docket?**

5 A. Yes. On behalf of Glen Canyon Solar A, LLC and Glen Canyon Solar B,  
6 LLC (collectively, “Glen Canyon Solar”), I filed direct testimony in this docket  
7 on June 29, 2017.

8 **Q. What is the purpose of your rebuttal testimony?**

9 A. I will respond to direct testimony submitted by PacifiCorp witnesses Rick  
10 A. Vail, Kelcey A. Brown, and Daniel J. MacNeil.

11 **Q. Please summarize your rebuttal testimony.**

12 A. In this rebuttal testimony, I address the following matters:

13 First, I discuss the guidance and direction that Glen Canyon Solar is  
14 seeking from the Public Service Commission of Utah (“**Commission**”) in this  
15 docket. In its testimony, PacifiCorp’s witnesses inaccurately characterize Glen  
16 Canyon Solar’s request for relief and my testimony seeks to provide an accurate  
17 statement of the relief sought.

18 Second, I discuss the redispatch tools available to Rocky Mountain Power  
19 (“**RMP**”) and note that the technical principles underlying the redispatch tool  
20 discussed in the Amendment to the Network Operating Agreement can and should  
21 be applied to interconnection studies for *certain* transmission-constrained QFs,  
22 including the QFs at issue in this docket. Adding this flexibility into QF

23 interconnection studies will ensure that the PURPA transmission deliverability  
24 obligation remains with RMP and its ability to arrange transmission for the Glen  
25 Canyon QF projects is not compromised as a result. This approach seeks to make  
26 the most out of the transfer capability of existing transmission assets and it would  
27 help to avoid unnecessary and uneconomic transmission investments.

28 Third, PacifiCorp's witnesses note in their testimony that RMP holds 95  
29 MW of point-to-point transmission service on the Glen Canyon to Sigurd  
30 transmission line to honor an existing contract with Arizona Public Service  
31 ("APS") that will expire shortly after the scheduled commercial operation date of  
32 the Glen Canyon Solar projects. I have reviewed this contract and have  
33 determined that should the Commission determine that QF interconnections are  
34 eligible for redispatch considerations when studying deliverability, the APS  
35 agreement should not prevent this outcome for the following reasons.

- 36 • The contract requires PacifiCorp to honor an APS call option from  
37 either the Glen Canyon or Four Corners substations and PacifiCorp has  
38 flexibility to decide how the power is scheduled through their system;
- 39 • Given that the call option is rarely invoked and that PacifiCorp  
40 holds sufficient transmission on the Four Corners to PACE path to meet  
41 the contractual need, the PacifiCorp rights on the Glen Canyon to PACE  
42 path are excessive and generally unused for this purpose; and
- 43 • The contract terminates once Cholla 4 is retired, which will happen  
44 at the end of 2020 according to PacifiCorp's 2017 IRP filed with this

45 Commission. This timing makes this contract relevant for only the first  
46 year of the Glen Canyon Solar QF PPAs. After Cholla 4 is retired, the 95  
47 MW will (or should) be available for Glen Canyon Solar’s interconnection  
48 and transmission service year-round. The interconnection that Glen  
49 Canyon Solar QFs are required to obtain should not be so inflexible as to  
50 require hundreds of millions of dollars of transmission upgrades on  
51 account of a single year (or potentially months) of overlapping contractual  
52 commitments that, as stated above, are not expected to be used.

53 I address these topics in the order they are outlined above.

54 **II. GLEN CANYON SOLAR’S REQUEST IN THIS DOCKET**

55 **Q. Do you agree with the characterization by PacifiCorp’s witnesses regarding**  
56 **the relief sought by Glen Canyon Solar in this docket, and why?**

57 A. No. PacifiCorp’s witnesses do not accurately convey what Glen Canyon  
58 Solar is seeking in this docket. For instance, contrary to the testimony of  
59 PacifiCorp’s witness Rick Vail, Glen Canyon Solar does not seek to make  
60 PacifiCorp’s Network Operating Agreement (“NOA”) redispatch a “mandatory  
61 interconnection study assumption” and I do not interpret its request for relief in  
62 this docket as an attempt to protect QFs from valid and non-discriminatory  
63 interconnection costs at the expense of PacifiCorp’s customers.

64 **Q. Please describe your interpretation of the relief that Glen Canyon Solar is**  
65 **requesting in this docket?**

66 A. The narrow relief that Glen Canyon Solar seeks in this docket is set forth

67 in its Request for Agency Action. As the Request makes clear, Glen Canyon  
68 contends that major upgrades to the transmission system are not necessary for  
69 PacifiCorp to transmit the power from the Glen Canyon Solar QF projects and  
70 Glen Canyon Solar requests assistance from the Commission because PacifiCorp  
71 refuses to consider its own transmission rights and certain redispatch options that,  
72 because PacifiCorp refuses to take them into account, will likely result in an  
73 interconnection study that incorrectly asserts that such upgrades are required to  
74 interconnect the project. PacifiCorp further asserts that the Glen Canyon Solar  
75 QFs will be responsible for the costs of these upgrades. Glen Canyon Solar is,  
76 then, requesting that the Commission order PacifiCorp to consider in  
77 interconnection studies RMP's transmission rights as well as the same redispatch  
78 techniques afforded to RMP in its transmission service studies. Redispatch, or  
79 changing the output of the existing generation resources to accommodate a new  
80 generation resource, is fundamental to QF resources and is consistent with  
81 PURPA and PacifiCorp's own avoided-cost pricing models, as well as the  
82 requirement that QF interconnection costs are assessed on a non-discriminatory  
83 basis.

84 **Q. Does this Commission have jurisdiction over the QF interconnection**  
85 **process?**

86 A. PacifiCorp and Glen Canyon Solar agree that this Commission has  
87 jurisdiction over the QF interconnection process related to the Glen Canyon Solar  
88 QF projects.

89 **Q. Does PacifiCorp claim that QFs must obtain a particular type of**  
90 **interconnection service?**

91 A. Yes. PacifiCorp witness Rick Vail asserts in his testimony in this docket  
92 that QFs must obtain Network Resource (“NR”) interconnection service. To my  
93 knowledge, this Commission has not issued an order requiring QFs to obtain a  
94 certain type of interconnection service and has not considered, in detail, how QF  
95 interconnections should be handled in transmission constrained areas in which  
96 PacifiCorp maintains transmission capacity. I understand PacifiCorp’s Business  
97 Practice #70 (“Generation Interconnection Procedures for Qualifying Facility  
98 Projects”), to be the guiding procedural document on QF interconnections and  
99 importantly, I do not interpret the process outlined in this business practice as  
100 preventing PacifiCorp from conducting the study that Glen Canyon seeks. I’ll  
101 explain this in more detail later in my testimony, but for now, it is worth noting  
102 that based on PacifiCorp’s testimony it is clear that they are asserting this  
103 Business Practice to mean that they will study QFs as NR interconnections.

104 **Q. Explain why Glen Canyon Solar’s request for relief on this docket does not**  
105 **seek to protect QFs from paying interconnection costs?**

106 A. My understanding is that Glen Canyon Solar is committed to paying for  
107 costs that are required to interconnect its projects to the PacifiCorp transmission  
108 system, transferring the power to RMP at the point of interconnection. RMP  
109 would then would arrange for the delivery of the power to its loads. Glen Canyon  
110 Solar’s transmission scope and cost commitment is best demonstrated using the



111 terminology adopted by FERC in several dockets, including *Tennessee Power*  
112 *Company*, 90 FERC ¶ 61,238 (FERC 2000), in which FERC describes  
113 transmission service as containing two “components”: interconnection and  
114 delivery. *Id.* ¶¶ 61,761-62. According to FERC, the interconnection component  
115 encompasses the system upgrades needed to “accept power into the grid at the  
116 interconnection receipt point.” *Id.* ¶ 61,762 n.5. Glen Canyon Solar should be  
117 responsible for the costs to facilitate this interconnection component. The  
118 delivery component of transmission service identifies any “additional system  
119 upgrades [that] are needed to deliver [the generator’s] output to a particular  
120 delivery point.” *Id.* For a network customer such as RMP, the “particular  
121 delivery point” is its system load,<sup>1</sup> and RMP is responsible for the costs to  
122 facilitate this delivery component.

123 Glen Canyon Solar argues that in order for PacifiCorp to discharge its  
124 PURPA responsibilities, RMP should be responsible for making these delivery  
125 arrangements and bearing the costs of delivery to load, recognizing that  
126 PacifiCorp’s NOA allows RMP to redispatch its generation to avoid these  
127 delivery-driven upgrades when it seeks to designate the Glen Canyon Solar  
128 project as a network resource by obtaining Network Integration Transmission  
129 Service.

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<sup>1</sup> See *OATT* § 28.1 (stating that the purpose of Network Integration Transmission Service is for the Network Customer to “efficiently and economically utilize their Network Resources . . . . to serve their Network Load located in the Transmission Provider's Control Area . . . .”).

130 In this manner, Glen Canyon Solar believes that uneconomic and  
131 unnecessary deliverability-driven transmission upgrades can be avoided, and that  
132 the ratepayer indifference standard of PURPA can be maintained.

133 **Q. Explain how Glen Canyon Solar’s request for relief in this docket aligns with**  
134 **the requirements of PURPA?**

135 PURPA requires RMP to take possession of power generated by a QF at  
136 the point of interconnection and to secure transmission service for that power  
137 from the point of interconnection to RMP’s load.<sup>2</sup> Using FERC’s terminology  
138 from above, this means RMP is responsible for arranging the transmission  
139 *delivery* component of the QF project’s transmission service, and Glen Canyon  
140 Solar is responsible for ensuring the transmission *interconnection* component for  
141 the same. Glen Canyon Solar argues that when arranging for transmission  
142 delivery services for the QF, RMP should consider its existing transmission rights  
143 and the redispatch of its existing resources or purchases. These tools, when  
144 properly used, can reduce or eliminate network upgrades identified in both the  
145 transmission service study and the transmission interconnection study.

146 **III. REBUTTAL OF PACIFICORP WITNESS RICK A. VAIL**

147 **Q. Do you have a response to the testimony of PacifiCorp witness Rick A. Vail?**

148 A. Yes. I disagree with many aspects of the testimony offered by Mr. Vail

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<sup>2</sup> See *Pioneer Wind Park I, LLC*, 145 FERC ¶ 61,215 at P 38 (FERC 2013) (“The Commission has specifically held that: (1) the QF’s obligation to the purchasing utility is limited to delivering energy to the point of interconnection by the QF with that purchasing utility; [and] (2) the QF is not required to obtain transmission service, either for itself or on behalf of the purchasing utility, in order to deliver its energy from the point of interconnection with the purchasing utility to the purchasing utility’s load . . .”).

149 and respond to that testimony below. My responses address what I consider to be  
150 the most relevant matters. If I do not respond to a specific statement offered in  
151 Mr. Vail's testimony, that should not be read as an endorsement of his testimony.

152 **Q. Do you agree with Mr. Vail's assertion that the redispatch discussed in the**  
153 **NOA Amendment cannot be considered in interconnection studies?**

154 A. No. While the specific application of the NOA Amendment is limited to  
155 transmission service, there is no reason that the technical *principles* of redispatch  
156 discussed in that NOA Amendment cannot also be used in interconnection  
157 studies.

158 **Q. Please explain further.**

159 A. In its filing with FERC seeking to amend the NOA, PacifiCorp explicitly  
160 sought permission to consider redispatch of generation resources when  
161 determining whether a new QF generation source can be designated as a network  
162 resource. Designation of a generation source as a network resource occurs as part  
163 of the provision of the delivery component of transmission service.<sup>3</sup> As such, Mr.  
164 Vail and other PacifiCorp witnesses repeatedly assert that the NOA Amendment  
165 can only be used during transmission service studies. However, NR  
166 interconnection studies also consider aspects of the delivery component of  
167 transmission service. Since the technical principles of generation redispatch were  
168 not created by PacifiCorp out of whole cloth for the NOA Amendment, its uses

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<sup>3</sup> See *Standardization of Generator Interconnection Agreements and Procedures* (Order on Rehearing), 106 FERC ¶ 61,220 at P 535 (FERC 2004) (hereinafter "FERC Order 2003-A") ("A QF need not obtain network resource interconnection service in order be designated as a network resource or to obtain network integration transmission service.")

169 are not limited only to transmission service studies and the designation of  
170 generation resources as network resources. Those same study techniques can and  
171 should be used in interconnection studies for transmission constrained QFs when  
172 doing so could eliminate study results that call for unnecessary network upgrades  
173 that are driven by the *deliverability component of the interconnection study*. This  
174 is only true because RMP is responsible for arranging the delivery of the QF  
175 power from the point of interconnection to their load.

176 **Q. Explain why you believe generation redispatch tools should be used in the**  
177 **interconnection studies for the Glen Canyon Solar QF projects?**

178 A. First and foremost, PacifiCorp should have an obligation to seek the best  
179 and most efficient transmission and interconnection products on behalf of *both* its  
180 ratepayers and interconnection customers. Refusal to consider options such as  
181 redispatch are unduly discriminatory to QFs and ultimately may raise the cost of  
182 service to its customers.

183 My direct testimony discusses this topic at length, focusing particularly on  
184 the overarching ineffectiveness of the existing process, which makes different  
185 assumptions about transmission use and redispatch, depending on the model,  
186 while allowing only certain parties (PacifiCorp) access to the tools (redispatch)  
187 that could allow for the re-alignment of these assumptions while also avoiding  
188 unnecessary transmission upgrades. In this rebuttal testimony, I approach the  
189 topic of redispatch in interconnection studies from two angles: (1) there is no  
190 reason why interconnection redispatch cannot be done; and (2) in this instance,

191 where RMP already has existing transmission rights, redispatch is a necessary  
192 step in order to effectively divide the interconnection and delivery components of  
193 transmission service given that a division is consistent with each entity's  
194 respective PURPA obligations.

195 **Q. Please expand on these two issues. First, what evidence do you have that**  
196 **supports the claim that there is no justification for *not* considering redispatch**  
197 **in QF interconnection studies?**

198 A. Earlier in my testimony I mention PacifiCorp Business Practice #70,  
199 which is titled "Generation Interconnection Procedures for Qualifying Facility  
200 Projects" and which, as the name suggests, describes PacifiCorp Transmission's  
201 interconnection procedures for QFs. Business Practice #70 includes a short  
202 statement about the service product and the interconnection study itself:

203 *PacifiCorp will study all proposed QF generation interconnection projects*  
204 *assuming that the full output of the project will be used by PacifiCorp to*  
205 *serve its network load. PacifiCorp Transmission will attempt to identify*  
206 *alternatives to **alleviate any transmission capacity issues**. Potential*  
207 *alternatives could include, but are not limited to, the construction of new*  
208 *transmission infrastructure or the implementation of a remedial action*  
209 *scheme ("RAS").<sup>4</sup>*

210 Another portion of Business Practice #70 states that "conversion to QF  
211 status may require PacifiCorp Transmission to study a more flexible and  
212 comprehensive level of interconnection, akin to FERC's Network Resource  
213 Interconnection Service."<sup>5</sup>

214 I offer two notable observations on these excerpts from the business practice:

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<sup>4</sup> PacifiCorp Business Practice #70 at 2-3 (attached hereto as Exhibit 1).

<sup>5</sup> *Id.* at 2

215 (1) it does not specifically describe the product as being Network Integration  
216 Transmission Service, although it does say that the service *could* be *akin to* NR  
217 interconnection service, and (2) it *encourages* the use of “potential alternatives” that  
218 can alleviate transmission capacity issues. The product and study approach for QF  
219 interconnections, according to the Business Practice, is nothing if not flexible and  
220 redispatch should be considered a “potential alternative” in the definition of the QF  
221 interconnection product.

222 **Q. Does the flexible approach identified in PacifiCorp’s Business Practice #70**  
223 **contradict the testimony of Mr. Vail?**

224 A. Yes. Mr. Vail testifies that in the wake of FERC’s ruling in *Pioneer Wind*  
225 *I, LLC*, in which FERC ruled that a transmission customer cannot curtail a QF’s  
226 output except under very limited circumstances, PacifiCorp is obligated to use  
227 “firm *network* transmission service” to deliver QF power and that this “aligns  
228 only with the comprehensive, higher-priority *network* resource (or NR)  
229 interconnection service.”<sup>6</sup> This contradicts the statements in Business Practice  
230 #70, which states that PacifiCorp Transmission *may* study interconnection service  
231 “akin” to NR interconnection service, and does not state anywhere that the level  
232 of transmission service required is Network Integration Transmission Service.

233 Moreover, Mr. Vail’s statement in this regard—that a particular  
234 transmission service product requires a particular interconnection service  
235 product—contradicts PacifiCorp’s claims in this docket that transmission service  
236 and interconnection service are separate and distinct. Mr. Vail’s statement

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<sup>6</sup> See Direct Testimony of Rick A. Vail (“Vail Test.”) at 13:269-278.

237 supports Glen Canyon Solar’s core point: that studies performed regarding NR  
238 interconnection service are intended to, and do, support the purchasing utility’s  
239 ability to deliver the QF’s power to its network loads. As such, interconnection  
240 studies for NR interconnection service identify network upgrades that relate to the  
241 utility’s delivery obligation, and transmission rights and redispatch tools available  
242 in transmission service studies should be utilized to address those deliverability-  
243 driven upgrades that can be identified in NR interconnection service studies for  
244 certain QFs.

245 **Q. What other evidence supports your position that generation redispatch tools**  
246 **should be used in the interconnection studies for the Glen Canyon Solar QF**  
247 **projects?**

248 A. As I mentioned previously, FERC distinguishes between two components  
249 of transmission service: interconnection and delivery.<sup>7</sup> Interconnection service,  
250 once secured, permits the generator (or QF) to inject the generating facility’s  
251 output onto the transmission system.<sup>8</sup> It is RMP’s current practice to require QFs

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<sup>7</sup> See *Tennessee Power Co.*, 90 FERC ¶ 61,238 at ¶ 61,761 (FERC 2000) (discussing “the interconnection and delivery components of a transmission service request); *id.* (noting that customers may “request the interconnection component of transmission service separately from the delivery component”).

<sup>8</sup> See *id.* at ¶ 61,761-62 (“Interconnection by itself conveys no right to delivery service. However, once secured, the interconnection component of transmission service does convey a right to the network capacity at the receipt point . . .”). See also *Standardization of Generator Interconnection Agreements and Procedures, Order No. 2003-A*, 106 FERC ¶ 61,220 at P. 516 (FERC 2004) (“FERC Order 2003-A”) (“Energy Resource Interconnection Service and Network Resource Interconnection Service both provide the Interconnection Customer with the technical capability to inject the output of the Generating Facility onto the Transmission System at the Point of Interconnection, and the Network Resource Interconnection Service makes it possible for the Generating

252 to obtain NR interconnection service, which is intended to allow the network  
253 customer—RMP—to designate the QF’s generating facility as a network  
254 resource. NR interconnection studies consider aspects of deliverability.  
255 PacifiCorp witness Rick Vail states that, for NR interconnection service, “the  
256 interconnection service study includes a deliverability analysis that assumes the  
257 new interconnecting generator, along with all other generators in the local area,  
258 must be capable of delivery to load.”<sup>9</sup> Mr. Vail goes on to state that “[i]f there is  
259 not enough room (or firm ATC) on the system to ensure this level of  
260 interconnection will be available, then the NR interconnection study will identify  
261 the facilities or upgrades necessary to create that additional room.”<sup>10</sup>

262 Because interconnection studies for NR interconnection service study  
263 whether the interconnecting generator is capable of delivery to the aggregate of  
264 load—delivery that is the obligation of RMP for QFs under PURPA—it is  
265 reasonable to require PacifiCorp Transmission to determine whether redispatch  
266 will ease existing transmission constraints, thereby eliminating the identification  
267 of unnecessary network upgrades. This outcome can only be accomplished if  
268 redispatch assumptions from the transmission service study are incorporated into  
269 the deliverability component of the interconnection service study.

270 **Q. Mr. Vail’s testimony also implies that the only way to obtain firm network**  
271 **transmission service for a QF is to require NR interconnection service. Do**

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Facility to be designated as a Network Resource.”).

<sup>9</sup> Direct Testimony of Rick A. Vail (“Vail Test.”) at 8:163-169.

<sup>10</sup> *Id.*



272           **you agree?**

273    **A.**           No. While requiring NR interconnection service is *one way* to obtain firm  
274           network transmission service designation for a QF, it is not the only way and it  
275           may not be the most cost-effective or appropriate approach when the  
276           interconnection customer and network customer are different parties and each are  
277           responsible for different components of transmission service. FERC originally  
278           designed transmission and interconnection transmission service products to be  
279           more flexible such that the entity responsible for transmission interconnection can  
280           get the product they want and need, and the entity responsible for transmission  
281           delivery can get the product they want and need. Network Integration  
282           Transmission Service is not dependent on an NR interconnection.

283    **Q.    What is the basis for your statement that Network Integration Transmission**  
284           **Service is not dependent on the generation resource obtaining Network**  
285           **Resource interconnection service?**

286           FERC rulings have made clear that Network Integration Transmission  
287           Service is not dependent on the generation resource obtaining Network Resource  
288           interconnection service. I am not a lawyer and do not offer legal opinions of  
289           FERC rulings, but I have reached certain conclusions based on my review of  
290           those rulings.

291           In 2003, FERC issued a ruling (“FERC Order 2003”)<sup>11</sup> seeking to  
292           standardize interconnection agreements and procedures—a break from prior

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<sup>11</sup> See *Standardization of Generator Interconnection Agreements and Procedures*, 104 FERC ¶ 61,103 (FERC 2003) (hereinafter “FERC Order 2003”).

293 practice that addressed interconnections on a case-by-case basis. The purpose of  
294 FERC Order 2003 was to “ensure[] that generators independent of Transmission  
295 Providers and generators affiliated with Transmission Providers are offered  
296 Interconnection Service on comparable terms.”<sup>12</sup> FERC subsequently issued  
297 rulings to clarify FERC Order 2003, including a clarifying ruling in March of  
298 2004 (“FERC Order 2003-A”) in which FERC responded to numerous  
299 stakeholder concerns.<sup>13</sup> In FERC Order 2003-A, FERC responded to a  
300 stakeholder comment regarding a perceived reduction in flexibility as a result of  
301 FERC Order 2003. In response to that concern, FERC stated as follows:

302 *A Network Customer that does not need all of the features of Network*  
303 *Resource Interconnection Service may determine that the most economical*  
304 *and practical approach to interconnecting a new Network Resource is to*  
305 *request Energy Resource Interconnection Service and at the same time*  
306 *request Network Integration Transmission Service under the Transmission*  
307 *Provider's OATT. This process would be completely analogous to the*  
308 *approach that a Network Customer now uses when it constructs a new*  
309 *Network Resource to serve its Network Load. The fact that Energy*  
310 *Resource Interconnection Service, by itself, allows access to the existing*  
311 *capacity of the Transmission System only on an “as available” basis*  
312 *should be of no concern to the Network Customer. **The Network Customer***  
313 *can simultaneously obtain firm deliverability to its Network Loads by*  
314 *requesting the Transmission Provider to construct, under the terms of*  
315 *the Network Integration Transmission Service provisions of the OATT,*  
316 *any additional upgrades that may be necessary to ensure deliverability of*  
317 *the Network Resource to serve Network Load.*<sup>14</sup>

318 This statement from FERC demonstrates that Mr. Vail’s testimony is  
319 misguided in its characterization of what is required for a network customer (in

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<sup>12</sup> See *Standardization of Generator Interconnection Agreements and Procedures* (Order on Rehearing), 106 FERC ¶ 61,220 at P 3 (FERC 2004) (hereinafter “FERC Order 2003-A”) (noting that this was the “core” purpose of FERC Order 2003).

<sup>13</sup> See *id.*

<sup>14</sup> *Id.* at P 535.

320 this case, RMP) to arrange firm network resource integration transmission service  
321 for a QF in locations where RMP already holds transmission rights or there is  
322 ATC.<sup>15</sup>

323 **Q. Why is this finding important in maintaining fair and unbiased treatment of**  
324 **QFs?**

325 Currently, redispatch that facilitates transmission delivery for new  
326 resources can only be used by PacifiCorp when arranging transmission service for  
327 QFs and its own resources. Under the status quo, contemplate how PacifiCorp  
328 and RMP might handle their own hypothetical 95 MW solar resource  
329 interconnecting at Glen Canyon. RMP could seek Energy Resource  
330 interconnection status from PacifiCorp Transmission (“**PacTrans**”) (as this  
331 service does not require deliverability), and then seek Network Integration  
332 Transmission Service status for the new resource by leveraging their existing  
333 transmission capacity, putting aside the APS contracts for a moment). Contrast  
334 this scenario to the current situation for Glen Canyon Solar, which may be  
335 required to build hundreds of millions of dollars as a part of the NR  
336 interconnection requirement that is allegedly required in order for RMP to obtain  
337 Network Integration Transmission Service.

338 A QF interconnection product that allows for the consideration of  
339 redispatch keeps utility-owned resources and QFs on an even playing field by not

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<sup>15</sup> See also *Large Generator Interconnection Agreement (LGIA)*, § 4.1.2.2 (stating that an interconnection customer with ER interconnection service may obtain Network Integration Transmission Service).

340 giving one competitive advantage over the other due to inconsistent handling of  
341 their transmission delivery requirements.

342 **Q. Do you agree with Mr. Vail’s assertion that the use of generation redispatch**  
343 **in interconnection studies for Glen Canyon Solar’s QF projects would**  
344 **require PacifiCorp to consider it in all QF interconnection studies?**

345 A. No. I disagree with Mr. Vail’s testimony that the use of generation  
346 redispatch in interconnection studies for Glen Canyon Solar’s QF projects would  
347 result in a “mandatory QF interconnection study assumption.”<sup>16</sup> Glen Canyon  
348 Solar’s request for relief in this matter only applies to Glen Canyon Solar and  
349 would only be extended to QFs that meet each of the following criteria:

- 350 • The QF project is studied under NR interconnection service.
- 351 • The QF project is located in an area where RMP has existing  
352 network transmission rights from the resource to RMP’s network load.
- 353 • The QF project size is equal to or less than RMP’s existing  
354 network transmission rights.
- 355 • There is insufficient ATC on the system to accommodate a portion  
356 or all of the project’s deliverability as part of the interconnection.

357 **Q. Explain why you believe the interconnection studies for the Glen Canyon**  
358 **Solar QF projects should consider RMP’s existing transmission rights on the**  
359 **transmission path?**

360 A. As discussed above, NR interconnection service is designed to allow

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<sup>16</sup> Vail Test. at 24:512-521.

361 RMP—as the network customer—to designate the Glen Canyon Solar QF projects  
362 as a network resource. PURPA requires RMP to provide firm transmission  
363 service to deliver the power from the Glen Canyon Solar QF projects point of  
364 interconnection to RMP’s load. RMP claims that the requirement that it ensure  
365 firm delivery of QF power to its load requires it to designate QF generating  
366 facilities as network resources, and therefore requires QFs to obtain network  
367 resource interconnection service. But the obligation to provide firm delivery  
368 service belongs to RMP as the network customer, not to Glen Canyon Solar as the  
369 QF interconnection customer. As such, if a QF is required to obtain Network  
370 Resource interconnection service to enable RMP to designate the QF project as a  
371 network resource, the QF should not be required to create additional transmission  
372 rights when the network customer has existing rights on the transmission path.

373 **Q. Should the use of the network customer’s transmission rights in**  
374 **interconnection studies have the same limitations as the use of redispatch**  
375 **discussed above?**

376 A. Yes. The criteria still apply.

377 **Q. How would you boil down the debate surrounding obligations for arranging**  
378 **delivery of QF power, redispatch, and QF interconnection studies?**

379 A. The issue comes down to a decision as to which entity the Commission  
380 determines has the responsibility for arranging the delivery component of  
381 transmission service, and what actions that party should take to make sure that  
382 costs are minimized or wholly avoided in doing so. Absent any change, the Glen

383 Canyon Solar projects will be studied as a NR Interconnection, which includes the  
384 transmission delivery component described earlier, and Glen Canyon Solar will  
385 be required to pay for the costs for transmission upgrades identified in this  
386 deliverability study to ensure the project can deliver its output to RMP load.  
387 Also, under the status quo, RMP's existing transmission rights in transmission  
388 constrained areas will not be used by QFs under any circumstances to facilitate  
389 QF output delivery to network load.

390 If the Commission determines that the transmission delivery component is  
391 the responsibility of RMP, then the Glen Canyon Solar QFs can still be studied as  
392 a NR Interconnection, but RMP and PacifiCorp will need to work together to  
393 reflect RMP's existing transmission capacity and to consider redispatch options in  
394 the study. This may allow for unnecessary delivery-driven transmission upgrades  
395 to be avoided while still achieving the interconnection and delivery components  
396 of the projects transmission service, and RMP would discharge its PURPA  
397 responsibilities by facilitating delivery of the QF output and maintaining ratepayer  
398 indifference.

399 **IV. REBUTTAL OF PACIFICORP WITNESS KELCEY A. BROWN**

400 **Q. Do you have a response to the testimony of PacifiCorp witness Kelcey A.**  
401 **Brown?**

402 **A.** Yes. I disagree with many aspects of the testimony offered by Ms. Brown  
403 and respond to that testimony below. My responses below address what I  
404 consider to be the most relevant matters. If I do not respond to a specific

405 statement offered in Ms. Brown’s testimony, that should not be read as an  
406 endorsement of that testimony.

407 **Q. Do you agree with the testimony of Ms. Brown that PacTrans cannot**  
408 **consider redispatch in connection with the Glen Canyon Solar QF projects**  
409 **because of certain agreements between PacifiCorp and Arizona Public**  
410 **Service Company?**

411 A. No. I do not agree that the legacy power exchange and transmission  
412 agreement between PacifiCorp and Arizona Public Service Company (“APS”)  
413 prevents PacifiCorp Transmission from considering redispatch in the  
414 interconnection studies for the Glen Canyon Solar QF projects. I disagree for a  
415 number of reasons. First, PacifiCorp can fulfill its obligations under the  
416 agreements with APS by utilizing the Four Corners substation and the Four  
417 Corners to PACE transmission path, rather than utilizing the Glen Canyon  
418 substation and the Glen Canyon to PACE transmission path. Second, the Glen  
419 Canyon to PACE transmission path is substantially underutilized in the south to  
420 north direction. Third, PacifiCorp’s agreement with APS will terminate when  
421 Cholla 4 is retired, which PacifiCorp has asserted in its 2017 IRP filing will be at  
422 the end of 2020. Fourth, redispatch in this context would consider whether the  
423 APS agreements could be fulfilled by using a transmission path other than the  
424 Glen Canyon to PACE path, and it would be appropriate for PacifiCorp  
425 Transmission to study this matter.

426 **Q. Do the Glen Canyon Solar QF projects affect PacifiCorp’s ability to**

427 **sell and transmit power to APS under the power exchange and transmission**  
428 **agreements?**

429 A. No. When the Glen Canyon Solar QF projects are built and  
430 interconnected to the Glen Canyon to Sigurd transmission line, the power  
431 generated by Glen Canyon Solar can be used by PacifiCorp to fulfill any north to  
432 south, PacifiCorp-to-APS exchanges under the agreements. As such, PacifiCorp's  
433 ability to sell and transmit power to APS under the power exchange and  
434 transmission agreements is not affected by the Glen Canyon Solar QF projects.

435 **Q. Do the Glen Canyon Solar QF projects prevent PacifiCorp from transmitting**  
436 **APS' power across the PacifiCorp Transmission system as contemplated in**  
437 **the agreements?**

438 A. No. The Glen Canyon Solar QF projects do not preclude PacifiCorp from  
439 fulfilling the south to north, APS-to-PacifiCorp aspects of the power exchange  
440 and transmission agreements attached as exhibits to Ms. Brown's direct  
441 testimony. I am not a lawyer and do not offer legal opinions, but I have read the  
442 Power Exchange Agreement and Restated Transmission Agreement. The Restated  
443 Transmission Agreement between PacifiCorp and APS is intended to fulfill a  
444 power exchange agreement, a component of which allows APS to sell power to  
445 northwest utilities by delivering power south to north across the PacifiCorp  
446 Transmission system to substations in Idaho. This effectively grants APS a "call  
447 option," in which APS can call on PacifiCorp Transmission to receive up to 100  
448 MW of APS power and transfer it across the PacifiCorp Transmission system.



449 The Power Exchange Agreement gives PacifiCorp a similar “call option” to sell  
450 power via the APS transmission system. The Restated Transmission Agreement  
451 addresses transmission issues to facilitate the power exchanges identified in the  
452 Power Exchange Agreement.

453 Section 5.01 of the Restated Transmission Agreement states as follows:

454 5.01 During the term of this Agreement, APS shall have  
455 100 MW of net bidirectional firm transfer rights through  
456 PacifiCorp’s system between the Glen Canyon/Four Corners  
457 Substations and the Borah/Brady Substations in Idaho; however,  
458 the sum of North-bound transfers and South-bound transfers shall  
459 not exceed 300 MW in any hour.

460 My understanding of the language in Section 5.01 is that APS is granted  
461 100 MW of firm transfer rights south-to-north across the PacifiCorp Transmission  
462 system, and that PacifiCorp must take receipt of APS power to be delivered under  
463 the Restated Transmission Agreement at either the Four Corners substation, or the  
464 Glen Canyon substation, or some combination of the two. PacifiCorp must then  
465 deliver that power either to the Borah substation, or the Brady substation, or some  
466 combination of the two.

467 In her direct testimony, Ms. Brown states that PacifiCorp meets what it  
468 interprets as a year-round contractual requirement to provide APS with 100 MW  
469 of south-to-north firm transmission rights in two different ways, depending on the  
470 season. During the summer, PacifiCorp has procured point-to-point transmission  
471 rights from south-to-north on the Glen Canyon-Sigurd transmission line. In the  
472 summer months, PacifiCorp is a seller under the Power Exchange Agreement and  
473 power flows from PacifiCorp’s transmission system southward to the APS system

474 in the north-to-south direction. This north-to-south flow during the summer does  
475 not require Network Integration Transmission Service for PacifiCorp to meet its  
476 obligations to transmit APS power from south-to-north and, as such, PacifiCorp  
477 has procured only point-to-point transmission rights in the south-to-north  
478 direction to honor the APS call option during this season.

479 Conversely, during the winter, PacifiCorp has procured network  
480 integration transmission rights from south-to-north on the Glen Canyon-PACE  
481 transmission path. In the winter months, PacifiCorp is a recipient of power under  
482 the Power Exchange Agreement and power flows from APS in the south to  
483 PacifiCorp in the north and then northward across the PacifiCorp Transmission  
484 system to Idaho. Power that PacifiCorp receives from APS in the winter months  
485 is designated as a Network Resource and PacifiCorp has procured Network  
486 Integration Transmission Service rights from south-to-north across the Glen  
487 Canyon to Sigurd path to facilitate delivery of that power.

488 Below, I discuss the fact that PacifiCorp can meet the APS call option at  
489 either the Four Corners or Glen Canyon substations and that it has secured the  
490 same point-to-point (summer months) and network integration transmission rights  
491 (winter months) along the Four Corners to PACE transmission path that would  
492 allow PacifiCorp to satisfy its obligations to APS without utilizing the Glen  
493 Canyon to Sigurd path.

494 **Q. Can PacifiCorp transmit 100 MW of APS power without utilizing the Glen**  
495 **Canyon to Sigurd transmission line?**

496 A. Yes. As stated above, PacifiCorp can transmit APS power under the  
497 exchange and transmission agreements at either the Four Corners or Glen Canyon  
498 substations. If APS were to exercise its right to require PacifiCorp to accept 100  
499 MW of power, PacifiCorp could take delivery of all 100 MW at the Four Corners  
500 substation and transmit that power across the PacifiCorp Transmission system  
501 along the Four Corners to PACE transmission path, and ultimately on to the  
502 Borah or Brady substations in Idaho.<sup>17</sup>

503 **Q. Does PacifiCorp have sufficient transmission rights to deliver 100 MW of**  
504 **APS power across the PacifiCorp Transmission system from the Four**  
505 **Corners substation?**

506 A. Yes. PacifiCorp has 100 MW of firm point-to-point transmission rights  
507 from Four Corners to PACE.<sup>18</sup> PacifiCorp has an additional 465 MW of firm  
508 network transmission rights from Four Corners to PACE.<sup>19</sup> Absent a direct  
509 response from PacifiCorp on their ability to use these rights to meet the APS call  
510 option contract, it appears that the 100 MW of point-to-point transmission service  
511 is being held for this purpose. This must be the case as Network Integration

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<sup>17</sup> In PacifiCorp's response to Glen Canyon Solar Data Request No. 4.3, the Company states [that] "in accordance with Section 8 of the Restated Transmission Agreement, APS chooses the specific substation(s) and direction(s) when it preschedules its transfer requirements under the Restated Transmission Agreement..." See PacifiCorp response to Glen Canyon Solar Data Request No. 4.3 (attached hereto as Exhibit 2) However, in my review of the Restated Transmission Agreement, I have found no language that would distinguish which entity is responsible for prescheduling power transfers to or from specific substations pursuant to the agreement.

<sup>18</sup> See PacifiCorp response to Glen Canyon Solar Data Request No. 3.7 (attached hereto as Exhibit 3).

<sup>19</sup> *Id.*

512 Transmission Service must be used to serve network loads, which is not the  
513 purpose of the APS call option. The call option allows APS to deliver power to  
514 markets in Idaho, essentially an off-system delivery facilitated by PacifiCorp.  
515 This means that, based on my interpretation of the contract, this 100 MW of  
516 point-to-point transmission capacity is sufficient for PacifiCorp to discharge its  
517 responsibilities to APS. It appears that PacifiCorp has set aside 100 MW of  
518 capacity from Four Corners and 95 MW of capacity at Glen Canyon to meet a 100  
519 MW call option for APS to deliver power from one of those two locations to  
520 markets in Idaho. At the very least, this capacity mismatch between the  
521 transmission rights and the contract obligation should be explained.

522 **Q. Do the Glen Canyon Solar QF projects prevent PacifiCorp from delivering**  
523 **APS power across the PacifiCorp Transmission system starting at the Glen**  
524 **Canyon substation?**

525 A. No. The Glen Canyon Solar QF projects will sell 95 MW of power to  
526 RMP at the point of interconnection on the Glen Canyon to Sigurd transmission  
527 line, which RMP will use to meet its load requirements. RMP's load is north of  
528 the point of interconnection, so the Glen Canyon Solar QF power will be  
529 scheduled from south-to-north along the Glen Canyon to PACE transmission  
530 path. The Glen Canyon Solar QF projects have a combined nameplate capacity of  
531 95 MW, which match RMP's 95 MW of transmission rights on the Glen Canyon  
532 to Sigurd line. The Glen Canyon Solar QF projects are an intermittent resource,  
533 so when they are generating at full capacity, they will utilize all 95 MW of RMP's

534 transmission rights on that line. When the Glen Canyon Solar QF projects are not  
535 generating at full power, which will frequently be the case, RMP can utilize its  
536 transmission rights to transmit APS power across the PacifiCorp Transmission  
537 system from the Glen Canyon substation, utilizing the Glen Canyon to PACE  
538 transmission path.

539 **Q. Please state why you believe the Glen Canyon to PACE transmission path is**  
540 **substantially underutilized in the south to north direction?**

541 A. I have reviewed documents showing the last five years of PacifiCorp's  
542 transmissions along the Glen Canyon to PACE path. These documents show that  
543 power flows on this path are almost always north-to-south. Table 1, below,  
544 contains a summary of the number of hours in which flows on the path are either  
545 south-to-north, north-to-south, or zero, over the last five years:<sup>20</sup>

546 **Table 1**

547 **Summary of hourly flows on Glen Canyon to PACE transmission path**

<b>Percentage of year during which hourly power flows were in the...</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>5-year Average</b>
North-to-South direction	93%	77%	92%	90%	86%	88%
South-to-North direction	7%	13%	8%	10%	13%	10%
Zero (no flow)	0%	9%	0%	0%	1%	2%

548  
549 As shown, flows are in the north-to-south direction during 88% of the  
550 hours in the year, on average. Flows are in the south-to-north direction in only  
551 10% of the hours in the year, on average. As shown in Table 2, below, even in

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<sup>20</sup> See PacifiCorp response to Glen Canyon Solar Data request No. 1.14 (attached hereto as Exhibit 4).

552 the rare instances when power flows *are* going south-to-north, they are not  
553 flowing at anywhere near the total transfer capability of the transmission line.  
554 Table 2, below, summarizes the magnitude of the flows for the 10% of the year in  
555 which flows are south-to-north:<sup>21</sup>

556 **Table 2**

557 **Summary of volume of south-to-north flows on Glen Canyon to PACE path**

Percentage of South-to-North flows that were greater than...	2012	2013	2014	2015	2016	5-year Average
>0 MW	100%	100%	100%	100%	100%	100%
>50 MW	18%	26%	7%	19%	18%	17%
>100 MW	1%	9%	1%	5%	3%	4%
>150 MW	0%	2%	0%	0%	0%	1%

558  
559 What this data means is that over the last five years northbound flows  
560 were rare, and when northbound flow did happen the flows were almost always  
561 between zero and 50 MW, reaching higher than 50 MW only 17% of the time,  
562 and above 150 MW only 1% of the time. These flows account for the aggregate of  
563 schedules and resulting flows on the transmission path, including the schedules of  
564 other owners of the path's capacity.

565 While there is no long-term firm available transfer capability (ATC) on  
566 this Glen Canyon to PACE transmission path, **there is significant operational**  
567 **ATC on the path.** Since schedules on the path almost always “net” in the  
568 southbound direction, flows follow suit. These flows consistently create “counter-  
569 flows” that create operational ATC in the northbound direction.

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<sup>21</sup> See *id.*

570 In addition to the flow data above, I have reviewed documents produced  
571 by PacifiCorp showing hourly firm and non-firm ATC for the PACE-  
572 GLENCANYON2 transmission contract path since June of 2014 and since that  
573 time over three years ago, the path has had on average 79 MW of firm ATC and  
574 213 MW of non-firm ATC, combined resulting in almost 300 MW of transfer  
575 capability that has been available for use in the operating horizon.<sup>22</sup>

576 Based on this historical usage, if the Glen Canyon Solar QF projects were  
577 to interconnect today, at almost all times there would be sufficient operational  
578 ATC on an hour-ahead basis to support deliverability. Since operational ATC is  
579 not long-term firm ATC, it alone is not sufficient to guarantee delivery of the  
580 project and cannot be used to grant long-term transmission service. Such data  
581 does not fit into our planning paradigms and it, alone, is certainly not sufficient to  
582 justify the addition of generation capacity at a given location. However, the data  
583 does suggest that if the project's delivery components of transmission service was  
584 ultimately based on the application of redispatch under the most *stressed* system  
585 conditions, these conditions would not be the norm. The norm, as represented by  
586 this data, suggests that the system has ample *operational* capacity to deliver the  
587 projects from Glen Canyon to PACE.

588 **Q. To what do you attribute this underutilization of the Glen Canyon to PACE**  
589 **transmission path in the northbound direction?**

590 A. This underutilization of the path is largely driven by the fact that RMP

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<sup>22</sup> See RMP Response to Glen Canyon Data Request 1.28 (attached hereto as Exhibit 5).

591 holds 95 MW of firm transmission rights in the northbound direction along the  
592 path, which PacifiCorp witnesses have stated shift between network service in the  
593 winter and point-to-point service in the summer. In the summer, PacifiCorp holds  
594 the 95 MW of point-to-point rights in the northbound direction as a result of the  
595 power exchange and transmission agreements with APS discussed above, in  
596 which APS essentially has a call option to send power north to Idaho. However,  
597 PacifiCorp rarely transmits power along this path in the summer.

598 At the time of this testimony filing I did not have the needed data to  
599 analyze the exact number of MW scheduled by RMP in the northbound direction  
600 on the path pursuant to the Power Exchange and Restated Transmission  
601 Agreements with APS. However, an analysis of the last five years of firm and  
602 non-firm total hourly transmission schedules on the PACE-GLENCANYON2  
603 transmission path indicates that, during summer months (April – August), total  
604 south-to-north firm schedules from all entities average 64 MW, which is a small  
605 portion of the path’s total 285 MW of capacity (of which RMP has rights to 95  
606 MW). From this analysis, we can infer that RMP is not frequently scheduling  
607 major south-to-north flows on the path during the summer months.<sup>23</sup>

608 Moreover, the same trend holds true in the winter, when RMP rarely  
609 schedules power flow from south-to-north along this path. Using the same firm  
610 and non-firm hourly transmission schedules on the PACE-GLENCANYON2  
611 transmission path cited above, during winter months (February – November), total

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<sup>23</sup> See RMP Response to Glen Canyon Data Request 1.15 (using data attached hereto as Exhibit 6).



612 firm schedules from all parties average 91 MW, which are also much lower than  
613 the total capacity rights (285 MW) on the paths.

614 As a result, the transmission rights that RMP would use to transmit the  
615 Glen Canyon Solar QF power appear to have been historically unused and,  
616 without the Glen Canyon Solar QF projects, would continue to be underutilized.  
617 Moreover, the Glen Canyon Solar QFs are intermittent solar resources and there  
618 will be ample periods, especially at night, when the Glen Canyon to PACE path  
619 will continue to support APS power exchanges as it did before the Glen Canyon  
620 projects were deployed.

621 **Q. Do PacifiCorp’s power exchange and transmission agreements with APS run**  
622 **throughout the course of the agreements between RMP and Glen Canyon**  
623 **Solar?**

624 A. No. In addition to the fact that the Glen Canyon Solar QF projects do not  
625 prevent PacifiCorp from transmitting 100 MW of APS power across the  
626 PacifiCorp Transmission system, the agreement with APS will expire at the end  
627 of 2020—approximately one year after the Glen Canyon Solar QF projects are  
628 scheduled to begin commercial operation. The Glen Canyon Solar QF projects  
629 are scheduled to begin commercial operation in September and October of 2019.<sup>24</sup>

630 The power exchange and transmission agreements between PacifiCorp and APS

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<sup>24</sup> See Applications for Approval of PPA and Redacted PPAs, on file in Docket No. 17-035-26, *In the Matter of the Application of Rocky Mountain Power for Approval of Power Purchase Agreement between Rocky Mountain Power and Glen Canyon Solar A, LLC* & Docket No. 17-035-28, *In the Matter of the Application of Rocky Mountain Power for Approval of Power Purchase Agreement between Rocky Mountain Power and Glen Canyon Solar B, LLC*.

631 cited by PacifiCorp’s witnesses are scheduled to terminate upon the retirement of  
632 Cholla 4. PacifiCorp’s 2017 IRP filing with this Commission asserts that Cholla  
633 4 will be retired at the end of 2020. As such, even if the APS agreements  
634 prevented PacifiCorp from using the combination of redispatch and RMPs  
635 existing firm transmission rights to transmit the power from the Glen Canyon  
636 Solar QF projects—which I argue they do not for multiple reasons—that  
637 limitation would exist only for approximately the first year of the Glen Canyon  
638 Solar PPAs. After the termination of the power exchange and transmission  
639 agreements with APS, RMP will not need to hold winter network transmission  
640 rights or summer point-to-point northbound transmission rights on the Glen  
641 Canyon to Sigurd transmission line. As such, after 2020, there should be  
642 sufficient ATC to deliver the power from the Glen Canyon Solar QF projects to  
643 RMP network load. Moreover, that delivery post-2020 will not require any  
644 redispatch of PacifiCorp generation or contracts.

645 **Q. Are there any other reasons that the power and exchange agreements**  
646 **between PacifiCorp and APS do not prevent PacifiCorp Transmission from**  
647 **considering redispatch in the interconnection studies for the Glen Canyon**  
648 **Solar QF projects?**

649 A. In addition to the foregoing, redispatch is never studied without limitations  
650 on its use. When redispatch studies consider backing down generation resources,  
651 they do not assume that a generation facility can be backed beyond the  
652 operational and reliability limits of that generation facility. Similarly, when

653 PacifiCorp Transmission studies redispatch in the context of the interconnection  
654 of the Glen Canyon Solar QF projects, it will not assume that redispatch can be  
655 utilized in circumstances that would be prevented by contractual limitations. As  
656 such, PacifiCorp Transmission should not be prevented from considering  
657 redispatch in the interconnection studies for the Glen Canyon Solar QF projects.

658 **IV. REBUTTAL OF PACIFICORP WITNESS DANIEL J. MACNEIL**

659 **Q. Do you have a response to the testimony of PacifiCorp witness Daniel J.  
660 MacNeil?**

661 A. Yes. I disagree with a number of aspects of Mr. MacNeil’s testimony,  
662 although I respond to only one element related to the nature of the relief. In this  
663 response, I address what I consider to be the most critical and relevant matters.  
664 Not responding to testimony offered by Mr. MacNeil should not be read as an  
665 endorsement of that testimony.

666 **Q. Mr. McNeil asserts that Glen Canyon’s position, when taken to a “logical  
667 extreme,” would allow a QF to skip the interconnection process when they  
668 receive a non-zero PPA price from their avoided cost study. Can you please  
669 respond to Mr. McNeil’s position?**

670 A. My earlier testimony in response to Mr. Vail’s characterization of Glen  
671 Canyon Solar’s request for relief addresses this topic and it appears that, like Mr.  
672 Vail, Mr. McNeil does not fully understand Glen Canyon Solar’s position. Glen  
673 Canyon Solar does not wish to “skip the interconnection process” based on results  
674 from avoided cost model studies, nor does it wish to render the OATT study

675 process obsolete. Glen Canyon Solar recognizes their project will have  
676 interconnection costs and they are willing to fund them. Avoided cost model  
677 studies, interconnection studies, and transmission studies all have their place in  
678 the QF process as they are required analyses to secure avoided-cost pricing, the  
679 interconnection component of transmission service, and the delivery component  
680 of transmission service. PURPA has requirements surrounding the pricing  
681 approach and transmission and interconnections service obligations, and Glen  
682 Canyon Solar seeks to have PacifiCorp conduct OATT and avoided-cost studies  
683 in a way that allows both parties to discharge their duties consistent with PURPA.  
684 Based on this, Mr. McNeil's representation of Glen Canyon Solar's relief is not  
685 consistent with how I understand its request.

686 **Q. Does this conclude your rebuttal testimony?**

687 **A.** Yes, it does.

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**BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH**

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In the Matter of Glen Canyon Solar A, LLC and Glen Canyon Solar B, LLC's Request for Agency Action to Adjudicate Rights and Obligations under PURPA, Schedule 38 and Power Purchase Agreements with Rocky Mountain Power	Docket No. 17-035-36
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**EXHIBIT 1 TO THE PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

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Business Practice # 70: Generation Interconnection Procedures  
for Qualifying Facility Projects

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## **Business Practice # 70: Generation Interconnection Procedures for Qualifying Facility Projects**

**Posted:** February 2, 2016

**Effective:** February 1, 2016

**Revision No.:** 0.0

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### **Purpose**

The purpose of this business practice is to clarify the procedures which PacifiCorp will use for generation interconnection projects that are designated as qualifying facilities (“QFs”) by the Interconnection Customer.

This business practice applies to all Interconnection Customers who designate their projects as QFs under The Public Utility Regulatory Policies Act of 1978 (“PURPA”) and for which PacifiCorp will take 100% of the output. QFs that may sell output to another entity other than PacifiCorp will be processed as any other generator under PacifiCorp’s Open Access Transmission Tariff (“OATT”).

Given that QF interconnections are state-jurisdictional, specific state schedules or rules may apply.

### **QF Designation Notification**

Interconnection Customers desiring to designate a project as a QF with PacifiCorp as the sole power purchaser shall submit a PacifiCorp-provided attestation document formally declaring QF status. A copy of the attestation document can be found at the following link:

#### [QF Attestation](#)

Following the provision of the attestation document, PacifiCorp will request that the Interconnection Customer sign a voluntary consent form allowing PacifiCorp Transmission employees to discuss the Interconnection Customer’s project with representatives of PacifiCorp’s Merchant function. PacifiCorp’s voluntary consent form can be found at the following link:

#### [Voluntary Consent Form](#)

### **Timing of QF Designation**

#### ***Application***

Interconnection Customers desiring to designate a project as a QF at the beginning of the interconnection process shall submit the appropriate application based on project size and jurisdiction along with PacifiCorp’s official attestation document. Interconnection Customers unsure as to which application is appropriate should consult with PacifiCorp prior to submitting an application to prevent possible delays or restudies.

***Study Phase***

If an Interconnection Customer decides to designate a project as a QF at any point after PacifiCorp has initiated a System Impact Study but prior to signing an interconnection agreement, PacifiCorp will determine, in its sole discretion, if any restudies are necessary. Interconnection Customer shall be required to pay the costs of any necessary restudies.

Restudies may be necessary if, for example, the Interconnection Customer initially requested to only be studied as an Energy Resource (“ER”) under PacifiCorp’s Open Access Transmission Tariff (“OATT”). This is because conversion to QF status may trigger the need for PacifiCorp Transmission to study a more flexible and comprehensive level of interconnection, akin to FERC’s Network Resource Interconnection Service.

The designation of a project as a QF during the study phase could result in the project losing its queue position in PacifiCorp’s generation interconnection queue, depending on whether the modification is determined to be material in accordance with the OATT Material Modification policies applied to non-QF interconnection customers.

***Post Generation Interconnection Agreement Execution***

If an Interconnection Customer proposes to designate a project as a QF after a non-QF generation interconnection agreement has been executed, PacifiCorp will determine, in its sole discretion, if the Interconnection Customer’s proposed designation of its project as a QF is possible based on the progress of the project. If PacifiCorp determines that the Interconnection Customer’s proposed designation of its project as a QF is a material modification under PacifiCorp’s OATT, the request may require the Interconnection Customer to submit a new application. If PacifiCorp determines that the proposed designation as a QF is possible, the existing generation interconnection agreement will be terminated and replaced by the appropriate form of QF generation interconnection agreement, and PacifiCorp will determine, in its sole discretion, if any restudies are necessary to effectuate the change in status. Interconnection Customer shall be required to pay the costs of any required restudies.

***QF Undesignation***

Interconnection Customers with a QF project wishing to un-designate their project as a QF will be required to follow the same basic framework as described above except that no formal attestation is required. PacifiCorp will accept a signed letter from the Interconnection Customer as formal notification of a change from a QF to non-QF project. If a QF form of interconnection agreement already exists for the Interconnection Customer’s project, the agreement will be terminated and replaced by a non-QF form of interconnection agreement in accordance with the OATT. PacifiCorp will determine, in its sole discretion, if any restudies are necessary in accordance with the OATT. Interconnection Customer shall be required to pay the costs of any necessary restudies in accordance with the OATT.

***QF Generation Interconnection Service***

PacifiCorp will study all proposed QF generation interconnection projects assuming that the full output of the project will be used by PacifiCorp to serve its network load.

PacifiCorp Transmission will attempt to identify alternatives to alleviate any transmission capacity issues. Potential alternatives could include, but are not limited to, the construction of new transmission infrastructure or the implementation of a remedial action scheme (“RAS”).

**Contact for Assistance:** [BusinessPractices@PacifiCorp.com](mailto:BusinessPractices@PacifiCorp.com)

**Revision History**

<b>Version</b>	<b>Posted Date</b>	<b>Change Summary</b>
0.0	2/2/16	Final version posted.
DRAFT 0.0	11/24/2015	Initial draft posted for public comment



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**BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH**

In the Matter of Glen Canyon Solar A, LLC and Glen Canyon Solar B, LLC's Request for Agency Action to Adjudicate Rights and Obligations under PURPA, Schedule 38 and Power Purchase Agreements with Rocky Mountain Power	Docket No. 17-035-36
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**EXHIBIT 2 TO THE PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

Response to Glen Canyon Solar Data Request No. 4.3

### **Glen Canyon Solar Data Request 4.3**

Paragraph 5.01 of the Restated Transmission Agreement states as follows: “5.01 During the term of this Agreement, APS shall have 100 MW of net bidirectional firm transfer rights through PacifiCorp’s system between the Glen Canyon/Four Corners Substations and the Borah/Brady Substations in Idaho; however, the sum of North-bound transfers and South-bound transfers shall not exceed 300 MW in any hour”.

With respect to this provision, please explain which party has the right to determine the specific substation (Glen Canyon or Four Corners) at which PacifiCorp must accept North-bound transfers of power and energy and how much power and energy must be accepted at either substation, and identify the specific portion of any agreement or instrument that documents such right and produce any documents that support your contention. Please provide similar explanations and documentation for APS’ acceptance of South-bound transfers of power and energy.

### **Response to Glen Canyon Solar Data Request 4.3**

The Company objects to this request as vague and ambiguous. Without waiving this objection, the Company responds as follows:

In accordance with Section 8 of the Restated Transmission Agreement, APS chooses the specific substation(s) and direction(s) when it preschedules its transfer requirements under the Restated Transmission Agreement, and PacifiCorp chooses the specific substation(s) and direction(s) when it preschedules its transfer requirements under the Restated Transmission Agreement.

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**EXHIBIT 3 TO THE PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

Response to Glen Canyon Solar Data Request No. 3.7

17-035-36 / Rocky Mountain Power  
September 15, 2017  
Glen Canyon Solar Data Request 3.7

**Glen Canyon Solar Data Request 3.7**

Please explain in detail PacifiCorp ESM's transmission rights on the FOURCORNE345-PACE transmission contract path in both directions.

**Response to Glen Canyon Solar Data Request 3.7**

Long term, PacifiCorp merchant (energy supply management or ESM) has 530 megawatts (MW) firm point-to-point (PTP) transmission rights from PacifiCorp East (PACE) to FOURCORNE345 under Open Access Same-Time Information System (OASIS) AREF 78363274. ESM also has 100 MW firm PTP transmission rights from FOURCORNE345 to PACE under OASIS AREF 77695118. ESM has 465 MW firm network transmission rights from FOURCORNE345 to PACE under OASIS AREF 195423 and OASIS AREF 367199.

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**EXHIBIT 4 TO THE PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

Response to Glen Canyon Solar Data Request No. 1.14

17-035-36 / Rocky Mountain Power  
August 10, 2017  
Glen Canyon Solar Data Request 1.14

**Glen Canyon Solar Data Request 1.14**

Please produce documents sufficient to show the last five (5) years of hourly power flows on the Sigurd-Glen Canyon transmission path (WECC Path TOT 2B1).

**Response to Glen Canyon Solar Data Request 1.14**

Please refer to Attachment Glen Canyon Solar 1.14, which provides five-year hourly power flows for the TOT 2B1 path.

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**EXHIBIT 5 TO THE PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

Response to Glen Canyon Solar Data Request No. 1.28

17-035-36 / Rocky Mountain Power  
August 10, 2017  
Glen Canyon Solar Data Request 1.28

### **Glen Canyon Solar Data Request 1.28**

Please produce documents sufficient to show the last give (5) years of hourly firm and non-firm available transfer capability (ATC) for the PACE-GLENCANYON2 transmission contract path.

### **Response to Glen Canyon Solar Data Request 1.28**

The Company assumes that “last give (5) years” is intended to represent “last five (5) years.” Based on the foregoing assumption, the Company responds as follows:

Please refer to Attachment Glen Canyon Solar 1.28, as well as the Company’s response to Glen Canyon Solar Data Request 1.27, specifically Attachment Glen Canyon Solar 1.27-1, which contains workbooks representing firm available transfer capability (ATC) for the PacifiCorp East (PACE)–Glen Canyon 2 transmission path. Please also refer to the Company’s responses to Glen Canyon Solar Data Request 1.15.



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**EXHIBIT 6 TO THE PREFILED REBUTTAL TESTIMONY OF KEEGAN MOYER**

Response to Glen Canyon Solar Data Request No. 1.15

17-035-36 / Rocky Mountain Power  
August 10, 2017  
Glen Canyon Solar Data Request 1.15

**Glen Canyon Solar Data Request 1.15**

Please produce documents sufficient to show the last five (5) years of firm and non-firm hourly transmission schedules on the PACE-GLENCANYON2 transmission contract path.

**Response to Glen Canyon Solar Data Request 1.15**

Please refer to Attachment Glen Canyon Solar 1.15, which contains a workbook representing firm and non-firm (NF) hourly schedules on the Glen Canyon to PacifiCorp East (PACE) path segment from January 1, 2012, through August 7, 2017.