In the Matter Of:

In RE: RMP - Approval of Resource Decision to Repower Wind Facilities

HEARING, DOCKET NO. 17-035-39

May 04, 2018

Job Number: 434926-A

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH Voluntary Request of Rocky Mountain Docket No. 17-035-39 Power for Approval of Resource Decision to Repower Wind Facilities HEARING PROCEEDINGS Utah Public Service Commission TAKEN AT: 4th Floor 160 East 300 South Salt Lake City, Utah DATE: Thursday, May 4th, 2018 9:00 a.m. TIME: REPORTER: Mary R. Honigman, R.P.R. JOB NO.: 434926-A

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		Page 4
1	INDEX OF EXAMINATION	
2	WITNESS:	PAGE
3	DANIEL PEACO	_
4	Cross-Examination by MS. MCDOWELL Redirect Examination by MS. SCHMID	8 49
	Examination by COMMISSIONER CLARK	52
5	CHARLES E. PETERSON	
6	Direct Examination by MS. SCHMID Cross-Examination by MR. RUSSELL	55 62
7	Examination by COMMISSIONER WHITE	63
8	Examination by COMMISSIONER CLARK Examination by COMMISSIONER LEVAR	66 69
	Redirect Examination by MS. SCHMID	70
9	Cross-Examination by MS. MCDOWELL	71
10	RICK T. LINK	75
11	Direct Examination by MS. MCDOWELL Cross-Examination by MS. SCHMID	75 78
12	Examination by COMMISSIONER CLARK	80 81
	Examination by COMMISSIONER WHITE	01
13	CHERYL MURRAY Direct Examination by MR. SNARR	82
14	Examination by COMMISSIONER WHITE	87
15	DONNA RAMAS	
16	Direct Examination by MR. MOORE Cross-Examination by MR. LOWNEY	88 93
	-	
17	PHILIP HAYET Direct Examination by MR. SNARR	108
18	Cross-Examination by MR. LOWNEY Examination by COMMISSIONER WHITE	121 151
19	Examination by COMMISSIONER LEVAR	145, 156
20	Examination by COMMISSIONER CLARK	159
	KEVIN C. HIGGINS	
21	Direct Examination by MR. RUSSELL Cross-Examination by MR. LOWNEY	162 175
22	Redirect Examination by MR. RUSSELL	192
23	Examination by COMMISSIONER WHITE Examination by COMMISSIONER LEVAR	195 197
	Examination by COMMISSIONER CLARK	200
24		
25		

Page 5 1 2 EXHIBITS 3 ROCKY MOUNTAIN POWER: 4 EXHIBIT NO. DESCRIPTION PAGE 5 RMP CROSS NO. 4 Confidential Peaco 48 Workpapers 6 RMP CROSS NOS. 7,8 Direct Revenue Requirement 106 7 Testimony of Donna Ramas RMP CROSS NO. 9 8 Kevin Higgins May 2017 191 Testimony before the Public Utility Commission of Oregon 9 10 RMP CROSS NO. 10 Kevin Higgins Surrebuttal 191 Testimony, Docket 11 No. 15-035-53 12 RMP CROSS NO. 13 Kevin Higgins August 2016 191 Testimony, Public Utility Commission of Oregon 13 DIVISION OF PUBLIC UTILITIES: 14 DPU CROSS NOS. 4-D, Peterson April 2, 2018 56 15 4-SR, 4-RESP Testimony 16 17 OFFICE OF CONSUMER SERVICES: OCS 1D, 1S 18 Mangelson, Murray 84 Mangelson, Testimony 1 RESP Murray 19 20 OCS NOS. 2.1-2.7D, Philip Hayet Testimony 111 2-S, 2-RESP, 21 1-2 Rebuttal 22 UTAH ASSOCIATION OF ENERGY USERS: 23 Paul Clements Direct 164 UAE NO. 1.0 Testimony 24 25

1	Page 6 PROCEEDINGS
2	COMMISSIONER LEVAR: We're back this
3	morning in Public Service Commission Docket No.
4	17-035-39, the Voluntary Request of Rocky Mountain
5	Power for the Approval of Resource Decision to
6	Repower Wind Facilities. My recollection is we had
7	Mr. Daniel Peaco on the stand and everyone except
8	Ms. McDowell had declined cross-examination, and we
9	were about to start cross-examination from Rocky
10	Mountain Power. Is my recollection correct on that?
11	No one else had an interest in cross-examining
12	Mr. Peaco?
13	Okay. We'll bring Mr. Peaco back to
14	the stand. You're still under oath from yesterday,
15	and we'll start with Ms. McDowell's questions.
16	MS. MCDOWELL: While Mr. Peaco is
17	getting settled, I just want to let everyone know
18	that I have distributed a cross-examination exhibit,
19	Rocky Mountain Power Cross-Exhibit 4, and I believe
20	the witness has that and I believe the Commission
21	was provided copies of that.
22	COMMISSIONER LEVAR: And then I'll
23	just clarify that it's on yellow paper. I assume
24	are all the numbers confidential or just the shaded
25	ones?

1	Page 7 MS. MCDOWELL: Just the shaded ones.
2	Just to clarify, because I think it may help sort
3	out the confidentiality issues. Project costs on
4	an individual basis, the project cost numbers are
5	confidential, so the overall project cost isn't
6	confidential, but it's broken down into the
7	individual project costs, and that's what
8	confidential here. The cells that are shaded, I
9	don't intend to I think I can navigate through
10	this without actually asking confidential questions,
11	but if, you know, if my questions elicit a response
12	that is confidential, maybe we can take it from
13	there.
14	COMMISSIONER LEVAR: And just to
15	clarify, I think what you just said means that the
16	multi-colored shading on the far right is not
17	confidential?
18	MS. MCDOWELL: That's correct. You
19	know, I stand corrected. Even though they're not
20	shaded, they are confidential because I understand
21	that, as I'm thinking about it now, you could
22	actually back into those numbers
23	COMMISSIONER LEVAR: So all the
24	multicolored shaded numbers are also?
25	MS. MCDOWELL: That's correct. So I

1	Page 8 will try to ask questions at a high level
2	although it may be impossible to navigate through
3	this without some closed session, so we'll just see
4	how that goes.
5	COMMISSIONER LEVAR: Thank you.
б	CROSS-EXAMINATION
7	BY MS. MCDOWELL:
8	Q Good morning, Mr. Peaco.
9	A Good morning.
10	Q So at the end of day the yesterday,
11	Ms. Hickey asked about your recommendation that the
12	Company make a new voluntary resource filing scaling
13	back the scope of the project. Do you recall that
14	question?
15	A I do.
16	Q And are you aware that the timeline for a
17	voluntary approval filing in front of this
18	Commission is six months, 180 days?
19	A I'm not. I'll take your representation of
20	that. I'm not real familiar with the requirements.
21	Q So your recommendation didn't take into
22	account the amount of time that it would take the
23	Commission to actually process that additional
24	request?
25	A Well, the recommendation is based on the

Page 9 1 fact that we don't have -- in our opinion, we don't 2 have a record here to make an affirmative decision 3 and so if there was one desire, then it would require new information. 4 So in this case, we're in the ninth month 5 0 6 of the filing, does that sound right, filed in June? 7 Α Yes, at least. So wouldn't the delay associated with a 8 0 9 new filing potentially cause risks associated with 10 the qualification for the PTCs with these projects? 11 To my understanding, there's still some Α 12 float in the schedule, but I invited the Company to 13 file that in their last responsive testimony but 14 didn't, so I don't really see that it's on us. We 15 asked you to file that so we could hear that 16 downsize filing today, and that didn't occur. 17 Well, I would -- I noticed an 0 18 inconsistency between your testimony and 19 Dr. Zenger's testimony where she expressed concerns about the projects even being one day late and 20 21 losing eligibility for PTCs. Your recommendation 22 would add at least another six months in the 23 schedule, so wouldn't that actually add to the risks that Dr. Zenger expressed concern about? 24 25 Well, it would, but my understanding is Α

Page 10 1 that the critical path is not such that there isn't 2 more time to consider this, but the alternative is to deny the projects outright, so I think you'd have 3 4 to make that choice. 5 0 So I'd like to turn to your testimony 6 at -- it's in your supplemental response testimony, 7 lines 376 through 378. 8 Α 370 --9 0 It's page 22, and basically the Q begins 10 on line 374 and it goes to 378. Do you have that? 11 Α Yes. 12 0 So there are -- the question asks whether 13 you've done any analysis to test the economics of 14 the repowering projects in light of the problems with the Company's analysis, and there you say, 15 16 "Yes, I have. I've calculated a set of benefit cost metrics for each of the repowering projects using 17 different estimates of the energy benefits. 18 The benefit cost metrics are summarized in Table 4." 19 Do 20 you see that? 21 Α I do. 22 Q So I've handed you, or cause to be 23 distributed to you in advance of the hearing, RMP Cross-Exhibit 4. Do you recognize this as the work 24 paper that underlies your table 4? 25

1	A Yes.
2	Q So that everybody is on the same page
3	here, when you calculate a benefit-to-cost ratio
4	just so everybody understands it, a benefit-to-cost
5	ratio higher than 1.0 indicates that the benefits
6	are exceed the costs on a particular project; is
7	that correct?
8	A Correct.
9	Q And just so everybody understands your
10	methodology, I'd like to go through it. Instead of
11	using the Company's modeling, the IRP modeling, you
12	used the Company's Palo Verde prices the price
13	curve for the Palo Verde market for the entire
14	study period through 2050; is that correct?
15	A Well, there are two columns of numbers
16	that are the Company's numbers, and then the last
17	four columns as you describe.
18	Q And basically you did this, according to
19	your testimony, to avoid the issues that you believe
20	are associated with the IRP models; is that correct?
21	A The IRP models and the alternative that
22	Mr. Link offered in his testimony.
23	Q So just, again, to understand what you've
24	done here, in your columns P through Q, where you
25	say a hundred percent PV and then have both the

Page 12 medium and low case, is what you've done, basically, 1 2 is take the Company's medium Palo Verde price curve and its low Palo Verde price curve and reprice the 3 4 incremental energy using those curves? That's correct. 5 Α 6 Q And then your --All of the entire energy from the project. 7 Α And then -- so it would be the incremental 8 0 9 energy up until 2037 and then the entire energy output between 2037 and 2050? 10 11 That's correct. А 12 0 So using those -- just to make sure we 13 understand the way this chart flows -- then in the 14 70 percent case, you've basically, again, taken the Company's medium and low price curves and then 15 16 reduced them by 30 percent; is that right? 17 Α The Company offered medium and low Palo Verde price scripts at 70 percent. Mr. Link 18 described and offered Palo Verde price scripts for 19 20 medium and low as case assumptions, and then he used 21 a 130 percent of those values and 70 percent of 22 those values in his testimony. So the 70 percent 23 value here are the medium and low Palo Verde price 70 percent versions that Mr. Link refers to in his 24 testimony. 25

Page 13 So just referring to Column P, this is 1 0 2 your benefit-to-cost ratio using the hundred percent of the PV pricing under the Company's medium-priced 3 4 forecast. Are you with me on that column? 5 Α Yes. 6 0 So every column is higher than 1.0, 7 correct? 8 Α Correct. 9 0 And the Company's medium case is in Column N, correct? 10 11 Correct. А 12 Q And comparing your results in Column P to 13 the results in Column N, doesn't it show that your results produce higher benefit-to-cost ratios than 14 the Company's medium/medium results for every single 15 16 project? 17 The assumption that using the Palo Verde А 18 medium/medium at a hundred percent does produce that It's simply a demonstration of what that 19 result. set of assumptions produces. Correct. 20 21 0 And would you accept, subject to check, 22 that a simple average of the Company's benefit-to-cost ratios using the medium case is 1.29 23 24 and yours is 1.42? 25 Simple average is not appropriate for Α

1	Page 14 these calculations. I'll accept your math, but I
2	reject the concept that a simple average has any
3	meaning. You would need to do a weighted average to
4	have any meaning.
5	Q So if you're right that the SO and PaR
6	models are flawed, at least in this instance, the
7	flaws have understated the benefits of repowering in
8	the medium case?
9	A No, that's not correct.
10	Q Well, your benefit-cost ratios are higher
11	than the Company's, correct?
12	A That's not my recommended case.
13	Q With respect to the medium case, which is
14	my question, in the medium case, don't the PaR and
15	SO models understate the benefits as compared to
16	your calculations?
17	A My calculation of the cost benefit using
18	Mr. Link's assumptions of Palo Verde and 100 percent
19	medium/medium does produce a higher result than the
20	Company's modeling analysis, correct. I don't
21	accept the representation that it's anything other
22	than the calculation of that result when you
23	associate that with that's not a number that I
24	would recommend the Commission put any weight on in
	would recommend the commission put any weight on in

	Page 15
1	going, so I just want to make that distinction.
2	Q You know, your counsel can ask you
3	questions on redirect, but I'm just asking you some
4	specific questions about your analysis that you've
5	provided in this case which you said was designed to
6	assess the benefits of this project.
7	A Correct.
8	Q So if you could refer to Column Q, these
9	are your results for the low gas, zero CO2 scenario,
10	correct?
11	A At 100 percent Palo Verde, correct.
12	Q At 100 percent Palo Verde. So under that
13	column, every project except Leaning Juniper shows
14	net benefits in your study, correct?
15	A Correct.
16	Q And if you compare those results, again,
17	to the Company's results in Column O, your
18	methodology produced higher benefit-cost ratios for
19	8 of the 12 projects, correct?
20	A I haven't counted those. There are some
21	that are higher, some that are lower.
22	Q If you can accept, subject to check, you
23	produced lower benefits only for Glenrock I, Seven
24	Mile Hill I, Leaning Juniper, and Goodnoe Hills.
25	A I'm sorry. Those four again?

1	Page 16 Q Glenrock I, Seven Mile Hill I, Leaning
2	Juniper, and Goodnoe Hills.
3	A That's correct.
4	Q So now, I'm going to ask you about your
5	Columns R and S. In those cases, I think we have
6	already been through this, that you basically took,
7	again, the medium and low price curves that the
8	Company provided, and then you discounted them by
9	another 30 percent?
10	A Correct.
11	Q And you did this even though you'd already
12	run a low forecast in Column Q, correct?
13	A I'd run the Mr. Link's low hundred
14	percent Palo Verde prices in Column Q.
15	Q So isn't the effect of reducing the medium
16	Palo Verde curve by 30 percent to basically turn
17	that into the low case? If you look at the
18	benefit-cost ratios between your 100 percent
19	Palo Verde low curve and 70 percent Palo Verde
20	medium, aren't those results virtually the same?
21	A They're very close, yes.
22	Q So you basically have two low curves then?
23	A I'm not following that question.
24	Q Well, you have Q is the low curve at a
25	hundred percent Palo Verde, and Column R is the

Page 17 1 medium case at 70 percent Palo Verde, and they're 2 essentially equivalent cases, low gas cases? No. That's not true. 3 Α 4 0 Well, they produce essentially the same 5 results, don't they? 6 Α Right, but your representation of the 7 cases are what I'm objecting to. So then if you go over to one more column, 8 0 9 Column S, there you take the low benefit case -- so you basically take the low Palo Verde curve and you 10 11 reduce it another 30 percent. That's what that case 12 does, right? 13 А Right. 14 0 So it's really a low/low case, correct? You're taking the low curve and then you're reducing 15 16 it a step further; is that correct? 17 We're taking Mr. Link's low Palo Verde А 18 prices and reducing those and taking the 70 percent 19 value of those and running those in that case, 20 correct. 21 0 And just to be clear, you did not test any 22 of this using the high Palo Verde curve, correct? 23 Α Correct. 24 0 Which you could have done, you had those 25 numbers.

Page 18 1 Α There was no reason to. 2 Q Because you just want to look at the 3 medium/low and low/low case here? 4 А In other places in my testimony, I No. did -- I tested the Palo Verde prices against 5 Mr. Link's natural gas prices and found that all of 6 the Palo Verde prices tracked well above what 7 8 natural gas prices would produce for values in 9 PacifiCorp's system. And that's the basis upon which I concluded that the results in Column R and S 10 11 most closely align with what Mr. Link has assumed 12 for natural gas price forecasts in the medium and 13 low cases. And so my -- based on that analysis, my 14 conclusion is Column R most closely aligns with Mr. Link's natural gas price assumptions in the 15 16 medium case, and Column S most closely aligns with his assumptions for natural gas prices in the low 17 18 case. 19 0 Now, isn't it true that Mr. Link used that 70 percent scenario only in the out years, beginning 20 21 in 2017? 2.2 Α That's my understanding. 23 0 And isn't it also true that when you test the implied heat rate -- which I think is the 24 analysis you're talking about -- in those out years, 25

Page 19 the heat rate is much more aligned with the numbers 1 2 that you say are appropriate? 3 I'm sorry. What are you referring to? Α 4 0 So you tested the heat rate in the near-term right, like 2022? 5 6 Α Yeah, I'd have to look at the numbers. But it was within the period of time that 7 0 8 the Company uses, basically, available market data 9 to set its curve, right? I don't have -- I'd have to look at the 10 Α numbers to see what you're referring to. 11 12 0 But do you recall that your test for the 13 heat rate was in the near-term, not out in 2037? I don't recall exactly how far we went out 14 А with that. 15 16 So I wanted to ask you to turn to -- I 0 guess I want to back up and ask you about the 17 reasonableness of discounting the Company's price 18 19 curves, the low price curve, by an additional 30 percent, and specifically wanted to ask you about 20 21 DPU's Cross-Exhibit 1 from yesterday, which is the 22 order and stipulation from the Idaho Commission 23 approving this proposal. Do you have that? 24 I do not have that. Α 25 I only have one copy. 0

Page 20 1 MS. SCHMID: Could we go off the 2 record for just one moment? COMMISSIONER LEVAR: Certainly. 3 4 We'll be in brief recess. (A brief recess was taken.) 5 6 BY MS. MCDOWELL: 7 So, Mr. Peaco, you have been handed DPU 0 Cross-Exhibit 1. Do you see that? 8 9 А I have that. 10 Can you please turn to the back part of 0 11 that exhibit? The order approving the stipulation 12 is attached, and I'd like you to turn to what is the 13 page that's labeled page 4 of that order. 14 Α I have that. 15 Q And I'll represent to you that the order was issued on December 28, 2017, approving the 16 repowering project in Idaho. 17 The cover letter has a November 24 date. 18 Α 19 Is that something different? 20 So just so there's no confusion, the Q 21 exhibit has -- as the Division presented it -- has 22 the stipulation in the first group of pages, and 23 that was presented to the Commission on November 24, 2017. And then the order approving the stipulation 24 is the back part of the exhibit, and that's what I 25

Page 21
have questions about. The first page of that order
is page 1 and indicates the date of December 28,
2017.

4 A I have that.

So you if you could, turn to page 4 of 5 0 that order. And there in the second full 6 7 paragraph -- the second paragraph, down from the 8 top, the Commission is explaining why the -- in 9 part, why it accepted the recommendation of staff to approve the stipulation, and it specifically refers 10 to the staff, Idaho staff's position on forward 11 12 price curves. And I just wanted to read that 13 language to you and then ask you a question about The paragraph states, "The staff also described 14 it. natural gas price risk if natural gas prices are 15 16 less than the Company assumes, then the project's net benefits will also be less than estimated. 17 While the impact of lower gas prices could be large, 18 19 Staff believes the natural gas price risk is low. Staff compared the Company's natural gas price 20 21 forecasts with those of the U.S. Energy Information 22 Administration (EIA), and found that the Company's 23 forecasts are consistently lower than the EIA's. Staff thus believed that the Company's forecasts are 24 conservative, and explained that if actual gas 25

1	Page 22 prices are closer to EIA's forecasts, there will be
2	more benefits than the Company has estimated." So
3	with that language, doesn't the Commission's order
4	citing Staff's position on the reasonableness of the
5	Company's gas forecast undermine your position that
6	these forecasts should be reduced by an additional
7	30 percent to determine cost-benefit ratios in this
8	case?
9	A No.
10	Q Your analysis, as you indicated, does not
11	include a high case, correct?
12	A But that wasn't the purpose of my
13	analysis.
14	Q So you start with a conservative analysis
15	that does not reflect which reflects conservative
16	price curves based on, at least, the Idaho
17	Commission's order, and then you reduce that low
18	forecast by an additional 30 percent?
19	A No. That's not right. What I explained
20	to you was that I compared the 70 percent Palo Verde
21	to the Company's own low gas price forecast, that
22	70 percent that I was aligning up with the Company's
23	natural gas price forecast. I'm not offering
24	something different than that. I'm saying the
25	70 percent Palo Verde script is consistent with the

Page 23 1 Company's own low natural gas price with a 2 reasonable system heat rate. But you take the Company's low natural gas 3 0 forecast and you reduce it by 30 percent in your 4 Column S. 5 6 Α No, that's not correct. 7 MS. SCHMID: Pardon me, Mr. Peaco, 8 could you speak a little more loudly and a little 9 more directly into the microphone? 10 THE WITNESS: Sure. 11 That is not correct. Α 12 BY MS. MCDOWELL: 13 Well, then, how is it that you have a 0 medium case and a low case? You've used the 14 15 Company's medium Palo Verde curve and its low Palo Verde curve. 16 17 You're comparing the Palo Verde price А 18 curve with the Company's natural gas price forecast, 19 and they're two different things. 20 So you basically reduced the medium Q 21 forecast and the low forecast, each by 30 percent, 22 correct? 23 Α Palo Verde forecast. 24 0 So even after taking that low forecast -the low Palo Verde price curve -- and reducing that 25

Page 24 by 30 percent, isn't it true that even in that case, 1 2 only two projects show a benefit-cost ratio of less than 1? 3 4 Α Yes. So in total, you performed either -- I 5 0 don't know if you want to call it two studies or 6 four studies, but produced 48 results, correct? 7 Your columns P, Q, R, and S had 48 results, correct? 8 9 Α Yes. And of those 48, only five returned 10 0 results showing that repowering does not provide net 11 12 benefits, correct? 13 Yes. Α So in your testimony, you indicated that 14 0 RMP should be -- or the Company should be required 15 to demonstrate benefits to customers under the low 16 gas, zero CO2 scenario. Do you recall that 17 18 testimony? I do. 19 А 20 Well, doesn't table 4 show that even under 0 21 your own analysis, the repowering project meets the 22 standard for every facility but Leaning Juniper? 23 Α If you ignore all the risks that are 24 inherent in those projects, yes. But my testimony 25 goes on to explain that these numbers do not address

1	Page 25 all the remaining outstanding risks associated with
2	those.
3	Q So I wanted to ask you about applying a
4	simple average to calculate risk-weighted benefits,
5	like the Division's expert, Mr. Evans did in the SCR
6	case. Were you here yesterday when we discussed the
7	SCR case?
8	A I was.
9	Q So do you agree that a simple average for
10	the Leaning Juniper plant under a hundred percent PV
11	case shows that you would produce a benefit-cost
12	ratio of greater than 1.0?
13	A I'm sorry. A simple average of what?
14	Q Of the Leaning Juniper results for the
15	medium for the hundred percent Palo Verde case
16	produces a benefit cost ratio greater than 1.0? So
17	it's basically your Column P and Column Q, under
18	cell 12?
19	A So is your question, if you average the
20	four numbers
21	Q The two numbers in the hundred percent
22	case. This is awkward because I'm trying not to say
23	the numbers since they're confidential.
24	A But we've got rows and column here, and I
25	want to make sure

1	Page 26 Q So basically it's 12, which is the Leaning
2	Juniper row, and columns P and Q.
3	A Averaging just those two?
4	Q A simple average of those two produces a
5	benefit-cost ratio of greater than one 1.0, correct?
6	A Slightly.
7	Q So you indicate that this table
8	illustrates the problems with the SO model, but
9	doesn't it ultimately validate the results of the SO
10	model, at least in the medium hundred percent Palo
11	Verde case?
12	A Well, I think we're talking about two
13	different issues. The issue that I was pointing to
14	was the fact that, as you pointed out in talking
15	about the results in Column Q, they're not uniformly
16	different. And what we found was, one of the things
17	about the method that we did would at least
18	you're measuring consistently each project against
19	the same metric, whereas in the Company's results,
20	we've pointed repeatedly to the notion that there's
21	a lot of anomalous results. And what this points to
22	is that the relative sequence of projects changes
23	when you go from the Company's method to ours. And
24	that confirms to me that System Optimizer and PaR
25	results are producing different results because
1	

1	Page 27 there are some numerical issues within the models
2	that don't produce consistent results across the
3	project, and that was the issue I was referring to.
4	You're asking about the bottom line benefit-cost
5	ratio comparisons, and that's a different issue.
6	Q Well, when you have two different models,
7	you've run two different models, you would the
8	results of those two models could be different on,
9	you know, a detailed basis, correct? But if the two
10	models end up directionally showing the same thing,
11	don't those models validate one another?
12	A It doesn't validate the models, it happens
13	to be they come out to have similar results in some
14	aggregate sense. But what I was focusing on in the
15	testimony that you asked me about was the fact that
16	the rank order of the projects is materially
17	different between those results and our results,
18	which suggest to me that there were some differences
19	in going from project to project that we've
20	issues that we've identified in our testimony that
21	mean that you have some results that are anomalous
22	coming out for some projects so that there's in
23	some cases, maybe, the PaR System Optimizer results
24	were producing higher or lower values than they
25	would if you used basically, priced all the

1	Page 28 energy at some constant price, as we have done here.
2	Q So in your summary yesterday, you said a
3	50/50 proposition was not acceptable, and a dollar
4	benefit was not enough. Do you recall that?
5	A Correct.
6	Q So don't your results in Column P and Q
7	show that this is anything but a 50/50 proposition?
8	A No.
9	Q When all of your benefit-cost ratios in
10	Column P are positive and positive by a significant
11	margin, doesn't this show that this is more than a
12	dollar of benefit for customers?
13	A The implicit assumption in your question
14	is, you're ignoring the litany of risk issues that
15	remain for customers that have not been factored
16	into those numbers. And one of those is a low gas
17	price risk, which points me to, at the low end,
18	there's a probability that even ignoring the risks
19	that some of the these projects are under water and
20	they don't even produce a dollar benefit.
21	Q So when you indicate that there is
22	disparity of results among the individual projects,
23	isn't that something you would expect, given the
24	different size and configuration of the projects?
25	A Well, no. I would expect there to be

1	Page 29 proportionality, but I would expect, based upon what
2	I understand about the System Optimizer model, is
3	using that model to measure it's modeling only
4	the first 17 years. There's small, incremental
5	energy differential in the model, there's no
6	incremental capacity, yet the model might change 500
7	megawatt combined cycle unit by a year or two as a
8	result of that change. It's a very nonlinear result
9	and, at least, a very anomalous result, which we've
10	pointed out before. And that's what I believe is
11	happening here, and then that builds into the
12	extrapolation methodology. And I think this is not
13	the right tool to evaluate these kinds of projects.
14	Q So under your alternative tool, you have
15	not taken into account the proportionality or other
16	project-specific attributes that you acknowledged
17	might differ project to project, correct?
18	A I'm sorry?
19	Q Under your analysis here, you haven't
20	taken into account proportionality or different
21	project's attributes, correct?
22	A I'm not sure I understand proportionality.
23	Q You said you would have to look at
24	proportionality, and you haven't taken that into
25	account here, have you?
1	

1	Page 30 A I'm still not understanding what you're
2	referring to.
3	Q So when I asked you the question of,
4	wouldn't you need to look at or wouldn't you
5	expect that, given the project's different
6	attributes, you would have different outcomes on a
7	project-by-project basis. You said, yes, you would
8	need to look at proportionality. Do you recall
9	that?
10	A I don't.
11	Q That was what I recall I heard in your
12	answer. So would you agree that you need to take
13	into account proportionality among the projects in
14	looking at the variability of benefit-cost ratios?
15	A Let me try this and see if it's what
16	you're after. Our use of benefit-cost ratios was
17	intended to compare the proportion of benefits to
18	costs, which hasn't been done elsewhere. If that's
19	what you're referring to as proportionality, we've
20	done that.
21	Q Would you accept, subject to check, in
22	this case, since you have reviewed all of these
23	studies, that the Company provided 135 different
24	studies with respect to the repowering project in
25	its most recent set of testimony?

Page 31 I'm not sure where the 135 comes from. 1 Α 2 Q So I can go through that with you. Do you 3 have Mr. Link's testimony with you? 4 А Which testimony? Supplemental direct testimony, and I'm on 5 0 pages 13 through 14. 6 7 MS. SCHMID: I'm sorry. Was that his supplemental direct? 8 9 MS. MCDOWELL: That's correct. 10 THE WITNESS: I'm sorry. Which page? 11 MS. MCDOWELL: Pages 13 and 14 of the 12 supplemental direct. 13 BY MS. MCDOWELL: 14 0 So there, the Company provided project-by-project results using the SO and PaR 15 models for both the medium and low scenarios. Do 16 you see that? 17 18 Which table are you referring to? Α So basically, there's two tables, one for 19 Q 20 the medium and one for the low gas. One is on page 21 13, one is on page 14. Do you see those? 2.2 А Yes. I'm with you. So there's a total of 72 different studies 23 0 embedded in those -- in those results. Do you see 24 25 that?

	Page 32
1	A Six runs for each of the 12 projects?
2	Q Right. So 72 different studies.
3	A I see that.
4	Q Okay. And then, if you go to Mr. Link's
5	testimony on page 15
6	A Yes.
7	Q and there, he provides an overall
8	project or basically on page 15, he provides the
9	nominal revenue requirement studies for each project
10	for the medium and low gas scenarios. Do you see
11	that?
12	A For the 30-year project life? Yes.
13	Q So that's another 24 studies. Would you
14	accept that, subject to check?
15	A 24 runs. Yes, I will accept that.
16	Q Of these 96 results that we just went
17	through, only one project showed net cost, and that
18	was in the low gas, zero CO2 scenario using the SR
19	and PaR model, correct?
20	A On the 20-year analysis. And there's a
21	in that project, it's zero in the 30-year.
22	Q And then, the Company also provided
23	analysis of all of the projects together using the
24	SO and PaR models for all nine price policy
25	scenarios; do you recall that?
1	

Page 33 1 Α I understand that, yes. 2 Q And so that was on page 20 and that, I'll represent to you, comprised 27 different studies. 3 4 Α I would call them runs, but yes. And then on page 22, the Company provided 5 0 that same analysis through the 2050 period, which 6 was an additional nine studies? 7 8 Α Yes. And under all 36 of those studies, 9 0 10 repowering provided net benefits to customers, 11 correct? 12 А Correct. 13 And then, the Company also provided 0 sensitivities using market prices to value the 14 energy benefits for the longer-term economic 15 analysis. That was the discussion we had this 16 morning about the use of Palo Verde prices? 17 18 Α Correct. And there were three studies in that case. 19 0 20 Do you recall that? 21 Α I will accept that. I believe you're 2.2 right, but I don't have it in front of me. Is there 23 a page reference? 24 0 That's on page 26. 25 Okay. I see that. Α

Page 34 So I got to 135 by adding 72 -- the first 1 0 2 set of runs we talked about -- 24, 27, and 3, and that got to 135 different studies in Mr. Link's 3 4 testimony. Do you accept that number? 5 А I would label them runs, but yes, I would 6 accept that. And then you performed an additional 48 7 0 studies -- you got an additional 48 results, I 8 9 guess, if you want to call them results -- so that from a results standpoint, that brings us to a total 10 number of 183 studies that we have between your 11 12 analysis and Mr. Link's. Would you accept that? 13 Well, runs again, but yes. Α So how can you claim there's not enough 14 0 information in this case to determine whether 15 16 repowering is most likely to reduce customer costs when there are now 183 study results, and the vast 17 majority of them show net benefits to customers? 18 All of Mr. Link's results suffer from the 19 А 20 problems that I critiqued in my testimony, so I 21 consider them of no value. And in a number of the 2.2 cases I've done, I've shown to illustrate how 23 Mr. Link's assumptions would run through those, but the only ones that I have really focused on are, 24 25 sort of, the last two columns in the exhibit we've

1	Page 35 been talking about this morning. So there's a lot
2	of runs there, but most of them I would say to just
3	set aside and they're not worth considering, because
4	they have a number of problems which have been
5	identified in my testimony and others.
6	Q So the SO and PaR runs which are have
7	been conducted using the Company's IRP models,
8	you're discounting entirely?
9	A Correct.
10	Q So you understand that the statute that
11	the Company filed under the voluntary resource
12	approval statute requires consideration of short-
13	and long-term impacts, correct?
14	A Correct.
15	Q And can you turn to your supplemental
16	response testimony? And that's your testimony on
17	April 2nd, and can you turn to line 663, please?
18	A I'm there.
19	Q And actually, I should have directed you
20	to 659, which is the Q and A where you respond to
21	the short- and long-term impacts. And with respect
22	to the short-term impacts, you indicate that on
23	lines 662 to 663 that with respect to short-term
24	impacts, the PTC benefits, if realized, would
25	mitigate much of the costs in the first ten years.
Page 36 1 Do you see that? 2 Α Yes. And on an NPV basis, which I think is what 3 0 4 you were discussing in your supplemental -- let's call that the Hearing Exhibit 1 that you produced 5 6 yesterday --7 Α Correct. -- you were looking at production tax 8 0 9 credit value on a net present value basis, correct? I think the exhibit actually had 10 Yes. Α nominal and present value, but we talked about 11 12 present value. 13 But your point was to show NPV -- the 0 14 Company had relied on nominal numbers, and you wanted to show what the NPV of those numbers was, 15 16 correct? 17 Α Correct. So -- and on an NPV basis, would you agree 18 0 19 that the PTCs are roughly -- provide about 65 percent of the project costs? 20 21 Α Yeah. I'm not sure that's a number that 22 can be made public, but yes. 23 0 I appreciate your sensitivity. I think it's an issue around the overall. Project costs are 24 not confidential, it's only on a project-by-project 25

Page 37 basis. 1 2 Α Depending on what the numeric denominator is, it's approaching 70 percent of the total on a 3 4 net present value basis. And then on line 666, you indicate that 5 0 the long-term benefit, much of the benefit -- I 6 guess here on line 665 you say, "Much of the benefit 7 is derived from the years 20 to 30 of the projects, 8 9 the life extension period." Do you see that? 10 Α Yes. 11 Q And that's because that's when the 12 existing facilities are assumed to be retired, based on the expiration of their 30-year life? 13 14 Α Correct. And during years 20 to 30, that's when the 15 Q 16 Company estimates an approximate 3,500 of gigawatt hours annually of incremental generation? 17 I'll accept your number. I don't have it 18 Α in front of me. 19 20 Do you understand that during those years, 0 21 repowering will also provide a capacity benefit, 22 approximately equal to a thousand megawatts of wind 23 resources? 24 Α But that would not be the capacity. That's the nameplate of the total installation, but 25

Page 38 1 that would not be the capacity benefit. 2 Q But it would provide a substantial capacity --3 4 Α Well, that would be some small fraction of 5 the thousand ---- off of the --6 0 7 I don't know the exact ratio, but it's Α 8 somewhere in the 100 to 200 watt range of capacity. 9 0 So I wanted to ask you about your testimony on -- your response testimony on lines 584 10 11 to 586. 12 Α Yes. 13 And there, you indicate -- with respect to 0 14 the PTC qualification risks -- you indicate that PTC 15 qualification risks that remain are largely within 16 the Company's control to manage, but as in the prior testimony, the Company is not agreeing to assume any 17 of the remaining risk. Were you here yesterday when 18 19 Mr. Hoogeveen testified about the Company's willingness to guarantee PTC qualification for all 20 21 risks within the Company's control? 2.2 А Within the Company's control, yes. 23 0 And so here, you indicate that the risks are largely within the Company's control to manage, 24 but the Company is not agreeing to assume those 25

Page 39 1 risks. Isn't it true that the Company has agreed to 2 assume PTC qualification risk for all risks within 3 its control?

4 А My statement may not be as articulate as it should have been, but the distinction I was 5 trying to draw here is, there are certain risks that 6 the Company assumes within its control. But one in 7 8 particular we talked about yesterday is the risk 9 that the production in the first ten years is not --10 is clearly a risk that the Company is not willing to 11 take. And that was the risk remaining that I was --12 one of the risks remaining that I was referring to 13 is that the Company has claimed it's outside of its control and it's not willing to take. 14

15 Q But that's not a PTC qualification risk, 16 is it?

17 That's what I'm saying. I could have А No. said this better. If you said, the PTC risks that 18 19 remain are largely within the Company's control to 20 manage. However, there are risks outside the 21 Company's control that they're not willing to take, 2.2 and the production risk is one of those. And so 23 that was my intent here, and I'm sorry that was not articulated as it should have been. 24

Q So this is a -- I have a final line of

25

	Page 40
1	questioning that will involve some confidential
2	information. And it's just a short amount of
3	confidential information, so I don't know if it
4	makes sense for me to finish up all my questions and
5	then just have those questions at the very end and
6	just indicate to you when I'm going to be asking
7	about confidential information.
8	COMMISSIONER LEVAR: That would be
9	the most efficient way to do it.
10	BY MS. MCDOWELL:
11	Q So I have a couple of questions before I
12	get into confidential information. In your summary
13	yesterday, you indicated that the benefits of the
14	project have declined from the Company's rebuttal
15	case in the fall to its supplemental filing in
16	February. Do you recall that?
17	A Yes.
18	Q And isn't it true that the declining
19	benefits is associated largely with the tax reform
20	changes and the reduction in the corporate income
21	tax rate?
22	A That would be my expectation. I don't
23	have a breakdown of all the changes between those,
24	but that would be my expectation, that that would be
25	one important driver of the change.

Page 41 1 0 So can you turn to your direct testimony, 2 this is your testimony from last fall on September 20, at pages 54 to 55? 3 4 Α I'm there. So just to -- before I ask you about that 5 0 6 specific testimony, I just want to provide a little background. Yesterday, Commissioner Clark asked 7 Mr. Hemstreet about the voltage of frequency support 8 9 equipment that's part of the repowering. Do you recall those questions? 10 11 Α I do. 12 Q Do you recall that Mr. Hemstreet's 13 testimony was that this equipment would help the Company comply with FERC quidelines on inertial 14 15 response? I recall that. 16 Α And just to summarize what we're talking 17 0 about, the particular equipment is referred to as 18 19 the wind-free and wind inertia equipment. Do you 20 understand that? 21 Α Yes. 22 0 And I've come to understand that the 23 wind-free equipment provides reactive power to the grid, and the wind inertia equipment provides 24 inertial response capability during under-frequency 25

1	Page 42 events. Is that your understanding also?
2	A It's been a while since I've looked at
3	these, but I'll take your representation of that.
4	Q So in your direct testimony, you opposed
5	this equipment, claiming that the Company had not
6	shown a need for it, correct?
7	A Correct.
8	Q And I wanted to ask you about surrebuttal
9	testimony on this same point, and this is when I
10	will be asking about some confidential information.
11	COMMISSIONER LEVAR: Thank you. So
12	I'll take that as a motion to close the hearing to
13	the public. There's a section of Title 54 I
14	don't have the section number handy that gives
15	the Commission the authority to do that upon a
16	finding that it is in the public interest to do so.
17	So I'll first ask all the parties if there's any
18	objection to a Commission finding that would be in
19	the public interest to sorry, Mr. Burnett, you
20	might have to go sit in our lobby if we do this
21	but if any party objects to that motion for the
22	Commission to make a finding, that it would be in
23	the public interest to close the hearing for a
24	period of time and I'll turn to my colleagues if
25	we need any deliberation.

1	Page 43 COMMISSIONER CLARK: I'd support
2	whatever is necessary to flesh out this issue for
3	us.
4	COMMISSIONER WHITE: I likewise
5	support.
6	COMMISSIONER LEVAR: With that, we
7	make a finding that it is in the public interest to
8	close the hearing while this confidential material
9	is discussed. We'll stop the streaming temporarily,
10	and then this material will be reflected only in the
11	confidential transcript, not the public one.
12	MS. MCDOWELL: Thank you very much.
13	I appreciate that accommodation.
14	(The following testimony was deemed confidential.)
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16	///
17	///
18	///
19	///
20	///
21	///
22	///
23	///
24	///
25	///

Page 48 MS. MCDOWELL: So I would like to 1 2 offer Cross-Exhibit 4, and with that, I'll conclude my cross-examination. 3 4 COMMISSIONER LEVAR: If anyone objects to the admission into the record of RMP 5 Cross-Exhibit 4, please indicate to me. And I'm not 6 seeing any objection, so that motion is granted. 7 Thank you. 8 (Confidential RMP Cross-Exhibit 4 admitted.) 9 10 COMMISSIONER LEVAR: Any redirect, 11 Ms. Schmid? 12 MS. SCHMID: Yes, but may we have a 13 moment and maybe go off the record for one second? COMMISSIONER LEVAR: Would a five or 14 ten-minute break be appropriate? 15 16 MS. SCHMID: That would be very 17 appropriate. Thank you. 18 COMMISSIONER LEVAR: Why don't we 19 just take a ten-minute recess. 20 (A brief recess was taken.) 21 COMMISSIONER LEVAR: We're back on 2.2 the record, and we're with Ms. Schmid's redirect of 23 Mr. Peaco. 24 25

1	Page 49 REDIRECT EXAMINATION
2	BY MS. SCHMID:
3	Q Thank you very much. Good morning. You
4	were asked a series of questions about negative and
5	positive values. And you were asked questions about
6	the statute that applies to voluntary request for
7	resource decision review and things the Commission
8	should, or actually must shall consider. Do you
9	recall that line of questions?
10	A I do.
11	Q Is it true that the Commission has many
12	things that it must take into consideration?
13	A That's my understanding, yes.
14	Q And is it true that those are (1) whether
15	it will most likely result in the acquisition,
16	production, and delivery of utility services at the
17	lowest reasonable cost to the retail customers of an
18	energy utility located in this state, (2) the
19	long-term and short-term impacts, (3) risk,
20	(4) reliability, (5) financial impacts on the energy
21	utility, and (6) other factors determined by the
22	Commission to be relevant?
23	A That's my understanding, yes.
24	Q And is it also your understanding that
25	these things, including 6, the other factors

Page 50 determined to be -- determined by the Commission to 1 2 be relevant, are what the Commission shall take into consideration when it is determining whether or not 3 4 the requested resource is in the public interest? That's also my understanding. 5 Α So we talked just a little bit about the 6 0 7 other factors, and you were also asked -- or actually, we talked a lot about what net present 8 9 values mean and things like that. Isn't it possible 10 that net present values may not reveal when costs 11 and benefits actually hit the system and actually 12 impact customers? 13 The net present value collapses all of the Α 14 nominal benefits and costs as they play out over 15 time into a single number of present value. So it does not have any information about when those 16 benefits in costs occur, it just aggregates into one 17 metric over the life of the project. 18 And so the fact that those values are 19 0 aggregated, is it something that the Commission, in 20 21 your opinion, should take into consideration as one 22 of those others factors? 23 Α The net present value metric will not tell 24 you anything about the timing of cost and benefits 25 and how it would impact customers over time.

Page 51 1 0 Thank you. You were also asked questions 2 addressing long-term market heat rates. Do you recall that line of questioning? 3 4 Α Yes. I'd like you to turn, please, to your 5 0 6 response testimony on page 16, figure 1. 7 I'm there. А 8 Could you tell us what you see in this 0 9 chart? 10 This chart shows our analysis for the low А and the medium gas cases, the two cases that we 11 12 evaluated, and it shows that we tested the market 13 heat rates from 2017 to 2042. 14 0 Thank you. Turning now to what's been entered into evidence as RMP Cross-Exhibit 4 and, 15 again, this chart and exhibit does contain 16 confidential information, so I will refer to things 17 by rows. Could you please explain why columns P and 18 O should not be the basis for the Commission's 19 decisions, but R and S should be considered by the 20 21 Commission? 2.2 Δ The values in P and Q are based upon the 23 Company's two provided Palo Verde scripts that are at a hundred percent of that price script. And we 24 tested it, the market heat rate -- which was part of 25

1	Page 52 the prior line of questioning about the market heat
2	rate test we tested those prices, and we found
3	that those price scripts were well in excess of the
4	Company's own natural gas price forecast for those
5	scenarios. And from that, we concluded that these
6	clearly overstated the market value of energy, and
7	so we believe that the medium and low numbers that
8	most closely align with the Company's own medium and
9	low natural gas prices are the numbers in columns R
10	and S.
11	MS. SCHMID: Thank you. Those are
12	all my redirect questions.
13	COMMISSIONER LEVAR: Thank you. Any
14	recross, Ms. McDowell?
15	MS. MCDOWELL: No, thank you.
16	COMMISSIONER LEVAR:
17	Commissioner Clark, do you have any questions for
18	Mr. Peaco?
19	BY COMMISSIONER CLARK:
20	Q Yes. I want to start with the last
21	questions you had from Counsel, because I just want
22	to make this as clear as I can in my own mind what R
23	and S columns R and S are. I think what Mr. Link
24	did is he used a Palo Verde price script for the
25	years subsequent to 2036; is that right?

Page 53 1 Α He used those numbers to provide an Yes. 2 alternative methodology to what he used as an 3 extrapolation method that we've talked about. So he 4 used that to provide an alternative to that 5 methodology for that part of his analysis, but he kept the System Optimizer PaR results intact and 6 just used that for the extrapolation period. 7 And am I right that here, you have used 8 0 the Palo Verde price script for the entire period 9 under analysis, right? 10 11 Correct. А 12 0 And are there price scripts that apply to a low natural gas, or a medium natural gas, or a 13 high natural gas scenario, or is there just one 14 price script that would be utilized? 15 16 The Company actually offered in its А analysis a separate Palo Verde price script for its 17 medium case and its low case. So we used those two 18 19 separate ones. 20 Okay. So in Column S, is the Palo Verde 0 21 price script that you've taken 70 percent of 22 associated with the Company's low natural gas scenario or the medium? 23 24 The numbers in there are the Company's low Α Palo Verde price script. And what we did separately 25

1	Page 54 is to compare that price script to the Company's low
2	natural gas price, times the market heat rate to see
3	where those compared. And when we did that analysis
4	to compare, you know did the Palo Verde prices
5	make sense relative to the, basically, marginal cost
6	of energy on their system, we found that 70 percent
7	of Palo Verde prices was most closely aligned with a
8	reasonable price for gas fire generation on their
9	own system. And that's how we came to get
10	comfortable that that was a number that was useful
11	to look at.
12	Q And just to be clear, it's 70 percent of
13	the Palo Verde price script that's associated with
14	the low natural gas forward price scripts?
15	A The Company represented it as their low
16	Palo Verde price script, but they also separately
17	have a low natural gas price. And so we looked at
18	both of those to see where those two prices lined up
19	to each other.
20	COMMISSIONER CLARK: That concludes
21	my questions. Thank you.
22	COMMISSIONER LEVAR:
23	Commissioner White.
23	Commissioner White. COMMISSIONER WHITE: No questions,

Page 55 1 COMMISSIONER LEVAR: And I don't have 2 anymore, so thank you, Mr. Peaco. We appreciate your testimony this morning. Ms. Schmid. 3 4 MS. SCHMID: Thank you. The Division would like to call its next witness, 5 Mr. Charles Peterson. 6 7 CHARLES E. PETERSON, 8 having been first duly sworn to tell the truth, was 9 examined and testified as follows: DIRECT EXAMINATION 10 11 BY MS. SCHMID: 12 Q Good morning. 13 Α Good morning. 14 0 Could you please state your full name, 15 title, employer, and business address for the record? 16 17 Α Yes. Charles E. Peterson. I'm a utility technical consultant with the Division of Public 18 Utilities. 19 20 And your business address? 0 21 Α 160 East 300 South, Heber Wells Building, 2.2 Fourth Floor, Salt Lake City, Utah. 23 0 Thank you. In connection with your employment by the Division, have you participated in 24 25 this docket?

1	Page 56 A Yes.
2	Q Did you prepare or cause to be filed
3	what's been pre-marked as DPU Exhibit 4.0 Direct,
4	DIR, your prefiled direct testimony, DPU Exhibit No.
5	4.0-SR, your prefiled surrebuttal testimony, and
6	what's marked at DPU Exhibit No. 4-RESP, which is
7	your prefiled response testimony, and that was filed
8	on April 2nd, 2018?
9	A Yes.
10	Q Do you have any changes or corrections to
11	that testimony?
12	A None that I'm aware of.
13	Q If I were to ask you today the same
14	questions that were presented in your prefiled
15	testimony, would your answers be the same?
16	A Yes.
17	MS. SCHMID: With that, the Division
18	moves for the admission of DPU Exhibit No.
19	4.0-Direct, 4.0-SR, and 4.0-RESP.
20	COMMISSIONER LEVAR: If any party
21	objects to that motion, please indicate to me. I'm
22	not seeing any objections, so the motion is granted.
23	(DPU Exhibit Nos. 4.0-DIR, 4.0-SR, and 4.0-RESP
24	admitted.)
25	BY MS. SCHMID:

1	Page 57 Q Mr. Peterson, do you have prepared
2	comments and live testimony to give today?
3	A Yes, I do.
4	Q Please proceed.
5	A Good morning, Commissioners. My testimony
6	covers three matters in this docket. The first
7	matter pertains to a statutory requirement of
8	whether the Company has the financial capabilities
9	or the financial impacts on the Company of the
10	repowering proposal.
11	The second point is whether or not it's
12	appropriate under traditional regulatory practice to
13	recover the cost on and earn a return on property
14	that is no longer useful, and if so, under what
15	circumstances that is allowable.
16	And the third issue is the issue of
17	intergenerational equity. With respect to the
18	first, I believe that it is well within the
19	Company's financial capacity to pursue the
20	repowering projects as it has proposed them. This
21	is especially true if the Company maintains a
22	capital structure of approximately 50 percent
23	equity, which the Company has at least implied that
24	it will do. And also implicitly, is the Company has
25	regulatory support and recovery for the projects.

1	Page 58 With respect to the second point, the
2	Division understands that the Company's
3	justification for the repowering project is
4	primarily economic. That is, ratepayers and the
5	Company will be economically better off with the
6	repowering projects as proposed than without them.
7	As I detailed in my direct testimony, the
8	authorities I cited suggest that it may be
9	appropriate to allow recovery of equipment that is
10	no longer used and useful for purely economic
11	reasons. One authority, Phillips, for example,
12	presents cases where the recovery of equipment taken
13	out of service was over a four- or five-year period.
14	I concluded that, for economic reasons alone, it may
15	be appropriate for the recovery of equipment that is
16	no longer used and useful but, if so, it should be
17	over a relatively short period of time.
18	This leads into my final issue of
19	intergenerational equity. The Company cites three
20	cases that have come before the Commission as
21	precedential to the recovery of equipment taken out
22	of service. In the Powerdale decision, the
23	Commission allowed a recovery over three years. The
24	other two cases, which the Division believes were
25	inappropriately cited by the Company because they

Page 59 were parts of settlements, had recovery periods of 1 2 approximately five years. I did not find any 3 evidence, neither did the Company offer any 4 evidence, of a regulator anywhere allowing recovery of and return on equipment taken out of service over 5 a 30-year period. The intergenerational equity 6 7 issue is this: There will be future ratepayers who will receive no benefit from the production tax 8 9 credits -- the economic justification for the repowering projects -- and there will be future 10 11 ratepayers toward the end of the ten years of the 12 PTC benefits that will inadequately be compensated 13 by the PTCs to offset the payment on the equipment removed from service. 14

15 The Company proposes to remove the legacy 16 equipment, the equipment that is currently 17 operating. And after removal, this legacy equipment will no longer be used and useful. However, 18 ratepayers who would receive no PTC benefits and 19 20 ratepayers who would be inadequately compensated 21 with the PTCs for the cost of those -- for the cost 22 those ratepayers incur, will both pay the Company 23 for the legacy equipment for its remaining 24 amortizable value over 20 years or more. This 25 scenario is unprecedented, to my knowledge.

1	Page 60 I made the suggestion that the Commission
2	consider that if the Commission considers the
3	intergenerational issue to be of some importance,
4	then the amortization period of the legacy
5	equipment the equipment which will no longer be
6	used or useful could be reduced to at least match
7	the period of the PTC benefits. While even ten
8	years is beyond the length of recovery of legacy
9	equipment that has typically been given, it at least
10	can be justified by matching costs with benefits.
11	It is also true that any benefits to current
12	ratepayers will be reduced over that ten-year
13	amortization period, which could undermine the
14	project's justification.
15	In its latest filings, the Company
16	witness, Ms. Joelle Steward, made some new
17	observations concerning my testimony. It is
18	noteworthy that she makes no specific mention of
19	intergenerational equity issue, which implies to me
20	that Company is aware of and has no answer for it.
21	Ms. Steward correctly notes that I did not include
22	the Company's return on the legacy equipment that it
23	is proposing to continue to receive from ratepayers
24	for 30 years in the calculations I made in
25	estimating the value or cost of reducing the

DOCKET NO. 17-035-39 - 05/04/2018 HEARING,

1	Page 61 amortization period to ten years. Including the
2	return on the equipment only makes it worse for
3	future ratepayers, in that they will not only pay
4	the Company for the cost of the equipment, but will
5	also reward the Company for keeping it out of
б	service.

7 Ms. Steward also suggests that the Company's proposal to amortize the legacy equipment 8 is consistent with typical ratemaking. At best, the 9 10 typical ratemaking treatment has been to amortize 11 equipment over the remaining original life of that 12 equipment. She continues to ignore the fact that 13 amortizing equipment that is not used or useful over a 30-year period is unprecedented and creates an 14 intergenerational equity issue that is also 15 unprecedented. This is not typical ratemaking in my 16 17 view.

And finally, Ms. Steward suggests that the 18 Company should wait until the next depreciation 19 20 study cycle to determine the appropriate 21 amortization of this legacy equipment. This is a 22 new idea that the Company is proposing, and has the effect of delaying a decision on this matter. 23 The Company itself did not wait for the depreciation 24 25 study cycle to make the unprecedented proposal to

Page 62 1 amortize equipment that was not used or useful over 2 a 30-year period. And that concludes my opening 3 comments. 4 MS. SCHMID: Thank you. Mr. Peterson 5 is now available for questions. 6 COMMISSIONER LEVAR: Mr. Moore or 7 Mr. Snarr, do you have any questions for Mr. Peterson? 8 9 MR. SNARR: No questions. COMMISSIONER LEVAR: Mr. Russell? 10 11 CROSS-EXAMINATION 12 BY MR. RUSSELL: 13 Mr. Peterson, on that last point regarding 0 14 the depreciation study, as you note, Ms. Steward has testified that the Company would recommend that we 15 16 address the length of the period of amortization in the upcoming depreciation study. I note your 17 comments, but it's unclear to me, what is your view 18 as to when the Commission ought to address that 19 20 issue? In this docket or in some other docket? 21 Α If the Commission considers the issue of 2.2 intergenerational equity to be important, it should 23 definitely be decided in this docket. 24 MR. RUSSELL: That's all I have. 25 Thank you.

Page 63 1 COMMISSIONER LEVAR: Ms. Hickey? 2 MS. HICKEY: I think I'll waive in 3 the interest of time. 4 COMMISSIONER LEVAR: Ms. McDowell or 5 Mr. Lowney? 6 MS. MCDOWELL: Just one moment. No 7 questions. 8 COMMISSIONER LEVAR: Ms. Schmid, any 9 redirect based on Mr. Russell's questions? 10 MS. SCHMID: None. Thank you. 11 BY COMMISSIONER WHITE: 12 0 I just want to be clear. So are you --13 you're suggesting it would be inappropriate to postpone consideration of this matter until the 14 15 depreciation study? Do we need to decide now, or 16 would that be something you would consider appropriate during that time? 17 Well, obviously, we could re-debate it at 18 А 19 that time, but I can't see that the position of the 20 Division would be any different. The Company is 21 taking this equipment out of service and putting it 22 somewhere. That puts time -- it becomes an 23 amortizable amount on the balance sheet that is not 24 considered depreciation at that point. It's just simply, purely cost recovery, and not tied to any 25

DOCKET NO. 17-035-39 - 05/04/2018

HEARING,

1	Page 64 particular economic period, which normal
2	depreciation is supposed to be at least nominally
3	tied to. So the issue is, over what period are you
4	going to amortize this equipment to give the Company
5	cost recovery. And so, yes, you could delay making
6	a decision on it, but I think it's more appropriate
7	to be done here, in this setting here, so that we
8	tie up any loose ends with that.
9	Q Would it be appropriate also to discuss
10	to address the question of return of as well as a
11	return on during that time period, or is that
12	something that would also be more appropriate?
13	A Well, if you want to delay to another
14	docket setting, then I guess we could, but I think
15	we can decide in this docket whether a return on or
16	a return of is appropriate. The Division is taking
17	the position that the legacy equipment it would
18	be appropriate for the Company to return or to
19	receive cost recovery from this equipment, assuming
20	the Commission believes that the proposal, the
21	repowering proposal, is appropriate. If the
22	Commission approves the repowering proposal as being
23	appropriate, then the equipment that would be taken
24	out of service for that proposal, whether it's for

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1	some reduced package that reduced number of
2	projects but in any case, whatever equipment is
3	taken out to implement a repowering of any size, the
4	Division takes the position that it would be
5	appropriate for the Company to receive a return of
6	its costs, which would include the return of capital
7	costs.
8	Otherwise, I think the Company is correct
9	in its assertion, or its implicit assertion, that it
10	will not pursue projects because they don't make
11	sense without the recovery of the legacy equipment.
12	Q Putting aside the intergenerational how
13	to depreciate or what period of time to recover the
14	investment, are you aware of any case, at least of
15	this Commission, where there's been an initial
16	approval and then when an investment is retired
17	earlier than the return-of portion is then taken
18	out when you're recovering that strata portion?
19	A I'm not aware of any, but that doesn't
20	mean it's never happened.
21	COMMISSIONER WHITE: That's all the
22	question I have.
23	COMMISSIONER LEVAR:
24	Commissioner Clark?
25	

1	Page 66 BY COMMISSIONER CLARK:
2	Q I have a few questions. Good morning,
3	Mr. Peterson. Do you have enough understanding of
4	the Company's economic analysis to know whether or
5	not its analysis assumes both a return of the
6	investment, as well as a return on the investment in
7	this, what would be the stranded plant?
8	A My understanding is that the Company has
9	not included the legacy equipment in these economic
10	calculations. My understanding of what the Company
11	is saying here is that we can go and repower this
12	equipment and pay for the repowering with the PTC
13	benefits, and in addition to paying for the
14	repowered equipment with the PTC benefits, there
15	will be additional benefits left over, say, in the
16	\$150 million range that would then go to effectively
17	reducing the cost of the legacy equipment. So
18	therefore, ratepayers are better off because I'm
19	just kind of picking a number out of the air, but I
20	think it's in the ballpark \$150 million better
21	off because without doing the repowering, they would
22	have to pay for the full cost the full remaining
23	cost of the legacy equipment, and they would not get
24	the benefit of this \$150 million. And so that's, at
25	least, how I conceptualize what the Company is

1	Page 67
2	Q Have you evaluated, or has anyone at the
3	Division, evaluated the Company's proposals,
4	assuming that the cost of the stranded assets would
5	be recovered over the life of the PTCs, for example,
6	over that 10-year period, so that it would be
7	matched against the credits?
8	A I have performed that sort of analysis.
9	If I understand your question correctly, you are
10	comparing the 30-years versus the 10-year period?
11	Q Right.
12	A Yes. And I've suggested in my testimony
13	that the present value of the the present value
14	as of 2019 the present value of the equipment
15	that would be recovered under the Company's 30-year
16	proposal, in other words, from year 10 to year 30,
17	is in the ballpark of \$200 million. Now, I need to
18	clarify this. The \$200 million is part of the
19	intergenerational equity issue, but the \$200 million
20	would be if it's part of the let me try to
21	start over. Obviously, there's going to be turnover
22	in the Company's mix of customers over the years.
23	The full \$200 million would only be applicable if
24	the Company experienced a 100 percent turnover in
25	customers in the 10 years, which is extremely

1	Page 68 unlikely. But there would be some portion of the
2	future customers that the Company will undoubtedly
3	have who will not be adequately compensated from the
4	PTC benefits who would be paying into some of that
5	\$200 million figure and those so you have an
6	intergenerational equity that has a present value of
7	about \$200 million, and the \$200 million would apply
8	if every customer were changed out in the next 10
9	years. And it would be zero if no customer is
10	changed out over 30 years.
11	It's hard to say what the churn rate would
12	be, and even if we knew that, there might be
13	difficulties with interpreting it. But the Division
14	believes that there would be some sizable fraction
15	of customers in the future that will fall into this
16	category, that they will not receive any benefits
17	from the PTCs, but they will have to continue to pay
18	on the legacy equipment if you follow the 30 years.
19	Q And in the Division's view, is this an
20	important consideration for the Commission in
21	evaluating the proposal? You've said a few times,
22	if the Commission feels that it's this
23	intergenerational equity issue is of importance.
24	What's the Division's position?
25	A The Division's position is, first of all,

1	Page 69 to the best of my knowledge again, there hasn't
2	been a clear statement by the Commission of
3	intergenerational equity, per se, and what would
4	constitute inequity. So we're struggling a little
5	bit to say what the Commission should do, based on
6	precedent. However, the Division's position is that
7	the there is intergenerational inequity, and that
8	the best way to solve it would be to shift the costs
9	of the legacy equipment to at least the period of
10	time when the ratepayers would be receiving the
11	benefits, which is amortizing it over the 10-year
12	period. I have the feeling I lost some of your
13	question.
14	COMMISSIONER CLARK: I think you've
15	answered my questions. That concludes my questions.
16	BY COMMISSIONER LEVAR:
17	Q Thank you. And just maybe one or two
18	questions in addition to that. Some years back,
19	there was a stipulated agreement to establish, I
20	believe, a 5-year depreciation study cycle; is that
21	correct?
22	A A 5-year depreciation you're talking
23	about the depreciation study cycle?
24	Q Is it five years; is that right?
25	A You know, since I haven't been intimately

Page 70 involved with those matters that have come up since 1 2 I've been here, I'm not sure it's five years. That 3 sounds correct. 4 So you don't have information on the 0 agreement that led to that cycle or how it's been 5 implemented since then? 6 I'm not familiar with it. I'm sorry. 7 Α So you wouldn't be able to answer whether 8 0 9 what you're suggesting would be in any way inconsistent with the stipulation that established 10 11 that cycle? 12 А I couldn't speak that directly, no. 13 COMMISSIONER LEVAR: Okay. Thank 14 you, Mr. Peterson. We appreciate your testimony 15 today. 16 MS. SCHMID: Pardon me. Would I be permitted to ask one question, or would that not --17 18 COMMISSIONER LEVAR: We typically 19 don't, but I think we'll allow that right now. 20 REDIRECT EXAMINATION 21 BY MS. SCHMID: 22 0 Thank you. Mr. Peterson, in your opinion 23 and in the opinion of the Division, is it likely that some customers will be worse off if the 24 application is approved? 25

Page 71 As a whole? 1 Α 2 Q Yes. Α Yes. 3 4 MS. SCHMID: Thank you. MS. MCDOWELL: Commissioner Levar, 5 6 I'm going to ask for your indulgence for one other follow-up question, if it's possible. 7 COMMISSIONER LEVAR: I think since we 8 allowed that question, it's only fair to allow a 9 follow-up. 10 11 MS. MCDOWELL: I really appreciate 12 that. I just want to be sure the record is clear. 13 RECROSS EXAMINATION 14 BY MS. MCDOWELL: 15 Were you here when Ms. Steward gave her Q 16 summary of her testimony yesterday? 17 А Yes. And do you recall, she summarized her 18 0 19 testimony on the cost recovery of the legacy equipment, and that testimony included the rebuttal 20 21 testimony of Jeff Larsen, which states, "The Company 22 included cost recovery of the legacy plant in its 23 economic analysis that demonstrated repowering is lower cost than other alternatives." Does that 24 refresh your recollection on whether the legacy 25

Page 72 1 plant was included in the Company's economic 2 analysis? Well, if it was, we don't know where it 3 Α 4 was included because I've attempted to ascertain the lines from the testimony that included that. 5 6 Q Mr. Peterson, isn't the legacy equipment, including the full return on that equipment as 7 Ms. Steward testified yesterday, included within the 8 9 project-cost side of the equation? 10 My answer is the same, is that, to the А 11 best of my knowledge, the -- and I did attempt to 12 ascertain this -- the legacy equipment was not part 13 of the benefits that the Company calculated. Now, that's to the best of my knowledge. 14 15 Just to be clear, it's not part of the Q 16 benefits, but did you review the cost side to see 17 whether it was within -- embedded as one of the costs within the project costs? 18 I attempted to look at that and I asked 19 А 20 for help, with my colleagues, to see if that was in 21 there, and we were unable to identify specific line 2.2 items, at least when I asked about it. 23 MS. MCDOWELL: Thank you. Because this an important point, we would be pleased to 24 25 provide additional data on that point to verify that

Page 73 the legacy equipment, including the return of and 1 2 return on, is included in the project-cost side. Ιt 3 is in there, and we're happy the demonstrate that it 4 is in some way. 5 COMMISSIONER LEVAR: To clarify, are 6 you asking to recall a witness in rebuttal to this 7 testimony or --MS. MCDOWELL: We could do it that 8 9 way, or we could just produce -- for example, in response to a bench request or clarification -- just 10 11 verification that that cost and the return of and 12 return on is in the cost side of the Company's 13 economic analysis. 14 COMMISSIONER LEVAR: Ms. Schmid, do 15 you have a response? 16 MS. SCHMID: I do. The Division believes this question could be answered by 17 18 Mr. Peaco, and he would be the appropriate person to address it. 19 20 COMMISSIONER LEVAR: Okay. If we go 21 that route, we probably ought to allow the Utility 2.2 to bring up a witness to address the issue also. Is 23 there interest in moving forward that way from the parties? 24 25 It seems like an MS. MCDOWELL:

1	Page 74 important point. It would be one question, and we
2	could establish it in that way.
3	COMMISSIONER LEVAR: Well, I think
4	we'll excuse Mr. Peterson. Thank you for your
5	testimony. And while we're still on the Division's
6	presentation, it seems to make sense to go
7	forward Commissioner Clark, did you want to add
8	something?
9	COMMISSIONER CLARK: No. I just
10	wanted to say, I'm interested in the process you
11	described. Thank you.
12	MS. SCHMID: Pardon me. If the
13	Company provides information, the Division
14	respectfully requests the opportunity to respond to
15	that.
16	COMMISSIONER LEVAR: Certainly.
17	Well, I think what we'll do is allow the Utility to
18	call a witness to rebut this issue, and then we'll
19	allow the Division to call a witness to rebut this
20	issue. We'll allow cross-examination on both, if
21	there's no objection from anyone in the room to that
22	process.
23	MS. SCHMID: Or the Division okay.
24	Thank you.
25	MS. MCDOWELL: Commissioner LeVar, is
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	Page 75
1	it your intention to do that now or at the
2	conclusion?
3	COMMISSIONER LEVAR: Why don't we do
4	that now.
5	MS. MCDOWELL: All right. One moment
6	while I figure out which of my witnesses. It will
7	be Mr. Link.
8	COMMISSIONER LEVAR: Well, I hadn't
9	really thought of that question. If the parties
10	would prefer to do this at the end, I was thinking
11	while it's fresh in everyone's mind
12	MS. MCDOWELL: Let's just do it.
13	COMMISSIONER LEVAR: Okay. Mr. Link,
14	you're still under oath from yesterday.
15	DIRECT EXAMINATION
16	BY MS. MCDOWELL:
17	Q Good morning, again, Mr. Link.
18	A Good morning.
19	Q So were you present during Mr. Peterson's
20	testimony?
21	A Yes.
22	Q And did you hear the question that
23	Commissioner Clark asked Mr. Peterson regarding
24	whether the legacy equipment was included in the
25	Company's economic analysis?
1	Page 76 A Yes.
----	--
2	Q And can you explain how you've included
3	the legacy equipment in the Company's economic
4	analysis of repowering in this docket?
5	A I can.
6	Good morning, Commissioners. I'm happy to
7	verify and clarify precisely what was in our
8	economic analysis. And I'll start by simply stating
9	that the return on, return of the existing equipment
10	is included in every study that we've performed in
11	our economic analysis. The way that that is
12	included and it probably helps explain, in part,
13	Mr. Peterson's response as to why he couldn't find
14	it I think there's a rational explanation for
15	both of these.
16	Essentially, as I think I discussed
17	yesterday in my testimony, we do two runs of our
18	system, one with and one without repowering. And in
19	essentially both of those runs, the assumption is
20	that all embedded cost is the same, and so they net
21	out as a difference. And so if one is looking at
22	the change in results, it doesn't show up that there
23	is a return on and return of the existing equipment.
24	But became virtue of making that assumption in the
25	approach, it is to say that regardless of whether we

1	Page 77 repower or don't repower, we still recover our
2	return on and return of the existing equipment.
3	It's the same in either case over the term of the
4	existing the amortization period of that
5	equipment, so roughly, an additional twenty years.
6	Q So, Mr. Link, just to be clear, that
7	including the legacy equipment with a full return of
8	and return on in both the "with repowering" and
9	"without repowering" than in the "with repowering"
10	case, return of and return on the legacy equipment
11	would be included in the cost-side of the equation?
12	A Yes. It's included in the overall project
13	economics.
14	Q So when you're calculating the net
15	benefits, those are benefits over and above the
16	Company's recovery of the legacy equipment,
17	including return of and return on?
18	A Right. I think if we had assumed anything
19	other than what I described let's say we assumed
20	there was no return on, then in the case with
21	repowering, there would be a separate cost item to
22	account for that, and there is not. It's a net to
23	zero.
24	MS. MCDOWELL: That's all the
25	questions I have. Thank you.

	Page 78
1	COMMISSIONER LEVAR: Ms. Hickey, do
2	you want to ask Mr. Link any questions on this
3	issue?
4	MS. HICKEY: No, thank you, sir.
5	COMMISSIONER LEVAR: Mr. Russell?
6	MR. RUSSELL: No, Chairman. Thank
7	you.
8	COMMISSIONER LEVAR: Mr. Moore or
9	Mr. Snarr?
10	MR. SNARR: No questions.
11	COMMISSIONER LEVAR: Ms. Schmid?
12	MS. SCHMID: Yes.
13	CROSS-EXAMINATION
14	BY MS. SCHMID:
15	Q So is it true that because of the way that
16	you've included return on and return of in your
17	analysis, it doesn't make any difference because
18	it's
19	A I wouldn't quite characterize it that way.
20	I would say the way that we applied it is that it
21	nets to zero, which implies we have the same revenue
22	requirement on that equipment, whether we repower or
23	we don't. And so by not repowering or repowering,
24	we're capturing the return on and return of that
25	equipment in either scenario.
1	

Page 79 1 0 But you're capturing the return on with or 2 without, but if you add the new equipment, you'll also be recapturing -- or capturing a new return on 3 4 rate base; is that correct? 5 Α No, it's not correct. By virtue of making 6 the same assumption in both views of the system going forward with or without, the case without, if 7 8 we did not repower, we would continue to earn our 9 return on and return of the existing equipment. In 10 the next case, we have the exact same assumption, 11 return on and return of, the net impact of that in 12 our present value revenue requirement differential 13 analysis is zero, so it has no impact on the net benefits, but it is included in the economic 14 15 analysis. We think about directionally, if we had 16 not included that, that would essentially improve the present value revenue requirement benefits for 17 18 customers because the case without repowering would 19 be lower cost relative to what we reported, but of 20 course, result in a lower return on that investment 21 in the Company's side of the equation. 2.2 MS. SCHMID: May we have just one 23 moment? COMMISSIONER LEVAR: 24 Yes. 25 Thank you. The Division MS. SCHMID:

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1	has no further questions.
2	COMMISSIONER LEVAR: Thank you.
3	Commissioner Clark, do you have any questions for
4	Mr. Link?
5	BY COMMISSIONER CLARK:
6	Q Thank you. Is there any aspect of the
7	Company's proposal or analysis that would have the
8	affect of altering the normal depreciation schedule
9	for the assets that would be I'll call them
10	stranded or would be retired early if we approve
11	the application that would extend them beyond the
12	lives that they have now? In other words, are they
13	going to be recovered for 30 years beginning with
14	the implementation of the new equipment, or do they
15	just are they recovered over the lives that they
16	currently have on the Company's books?
17	A I would say as assumed I'll start with
18	as assumed in our economic analysis, they were
19	not extended on the existing equipment to go the
20	full new 30-year life of the repowered assets once
21	those are placed in service. They're retained by
22	virtue of how we did this by saying it's the same in
23	either case, that they would continue to be
24	amortized over their current depreciable lives,
25	which would be roughly that approximately additional

1	Page 81 20 years or so, depending on the project. And I
2	believe, just to reiterate some of the description
3	of Ms. Steward's testimony, the latest proposal
4	here, then, is actual treatment of that would be
5	picked up again and reassessed in the depreciation
6	study, which we plan to file later this year.
7	COMMISSIONER CLARK: That concludes
8	my questions. Thank you.
9	COMMISSIONER LEVAR:
10	Commissioner White, any other questions?
11	BY COMMISSIONER WHITE:
12	Q I think I understood, but I just want to
13	make sure, like, one more time. The economic
14	analysis the Company did in these projects assumed
15	that the overall benefits would incorporate the
16	concept that you're retiring these assets earlier
17	that were previously approved with return on and
18	return of, back in 2000-whatever, right?
19	A Yes. It accounts for the continued return
20	on and return of those assets.
21	Q And even with that early retirement, the
22	overall benefits for the Company's case, you know,
23	shows a net benefit?
24	A Yes. That assumption is included in all
25	of the numbers in my testimony.

Page 82 1 COMMISSIONER WHITE: That's all I 2 have. Thanks. 3 COMMISSIONER LEVAR: Ms. Schmid, do 4 you want to supplement this issue further? MS. SCHMID: The Division has nothing 5 6 further. Thank you. 7 COMMISSIONER LEVAR: Okay. And then, nothing further, generally? You're finished with 8 all your witnesses? 9 10 MS. SCHMID: Both. Yes. Thank you. 11 COMMISSIONER LEVAR: Mr. Moore or 12 Mr. Snarr? 13 MR. SNARR: We'd like to proceed with the presentation of the case on behalf of the 14 Office. I do have an exhibit list here that I'd 15 like to distribute here to the Commissioners and 16 others that might help. 17 The Office would like to first call 18 19 Cheryl Murray as a witness. 20 CHERYL MURRAY, 21 having been first duly sworn to tell the truth, was 2.2 examined and testified as follows: 23 DIRECT EXAMINATION BY MR. SNARR: 24 Ms. Murray, could you please state your 25 Q

Page 83 name and your employment, and provide your business 1 2 address? My name is Cheryl Murray. I am employed 3 Α 4 by the Office of Consumer Services, and my business address is 160 East 300 South, Salt Lake City, Utah. 5 And in connection with your duties with 6 0 the Office, have you caused to be filed, testimony, 7 8 or had the opportunity to review testimony filed by 9 others who were employed by the Office, such as you could adopt their testimony in connection with this 10 11 proceeding? 12 Α Yes. 13 And would that include the direct 0 14 testimony that was filed by Gavin Mangelson on September 20, surrebuttal testimony, again, by 15 Mr. Mangelson on November 15, 2017, as well as your 16 responsive testimony, filed on April 2, 2018? 17 18 Yes. Α And if you were asked all those questions, 19 Q would you provide the same answers today? 20 21 Α I would. 22 Q Do you have any corrections? 23 Α Yes. On the Mangelson surrebuttal 24 testimony cover page, there was a date of October 2017, and the correct date is November 15, 25

Page 84 2017. 1 2 Q Are there any other additions or 3 corrections? 4 А Not that I'm aware of. 5 MR. SNARR: With that explanation, we would offer these exhibits into testimony. 6 7 COMMISSIONER LEVAR: If any party 8 objects to that motion, please indicate to me. I'm not seeing any objections, so the motion is granted. 9 (OCS Exhibit Nos. 1D Mangelson, 1S Mangelson, and 1 10 11 Response Murray admitted.) 12 BY MR. SNARR: 13 Ms. Murray, have you prepared a summary to Q 14 present today? 15 Yes. Α 16 Can you proceed to provide that? 0 17 А Yes. Good morning, Commissioners. 18 In my 19 testimony, I introduced two expert witnesses for the 20 Office, and briefly summarized the Office's 21 positions that were informed by the analyses 22 conducted by those experts. Mr. Philip Hayet 23 conducted the analysis regarding the costs, benefits, and risks associated with the wind 24 repowering projects. He determined that the Company 25

1	Page 85 has not demonstrated that repowering its wind
2	projects will most likely result in the acquisition,
3	production, and delivery of electricity to its
4	customer at the lowest reasonable cost considering
5	risk, thus he recommends that the wind projects be
6	rejected by the Commission, or in the alternative,
7	that a much more limited set of projects receive
8	pre-approval. Mr. Hayet also recommended several
9	ratepayer protection measures.
10	Ms. Donna Ramas testified regarding cost
11	recovery of the projects and the proposed revenue
12	tracking mechanism. Based on her analysis and
13	extensive background with revenue requirement and
14	accounting issues, Ms. Ramas explains why the RTM
15	is unnecessary, adds complexity to the regulatory
16	process, and should be rejected by the Commission.
17	Both witnesses are available today to respond to
18	questions related to the analyses they conducted,
19	their conclusions, and their ultimate
20	recommendations.
21	In summary, the Office recommends that the
22	Commission reject the Company's request for
23	pre-approval for the wind repowering project in its
24	entirety. However, if the Commission decides not to
25	reject the Company's request for approval, it should

1	Page 86 grant pre-approval of only a limited number of the
2	resources, as explained fully by Mr. Hayet.
3	Finally, the Office is concerned with the
4	uncertainty surrounding the multi-state process and
5	the allocation of costs and perhaps even resources
6	among PacifiCorp's six states. In order to mitigate
7	that uncertainty as it pertains to the projects at
8	issue in this docket, the Office recommends that if
9	the Commission approves all or any of the wind
10	projects, it should only pre-approve Utah's share
11	of the projects as calculated under the current MSP
12	allocation methods.
13	And that concludes my statement.
14	MR. SNARR: Ms. Murray is available
15	for cross-examination.
16	COMMISSIONER LEVAR: Ms. Schmid, do
17	you have any questions for Ms. Murray?
18	MS. SCHMID: No questions.
19	COMMISSIONER LEVAR: Mr. Russell?
20	MR. RUSSELL: No questions,
21	Mr. Chairman.
22	COMMISSIONER LEVAR: Ms. Hickey?
23	MS. HICKEY: No, thank you.
24	COMMISSIONER LEVAR: Ms. McDowell or
25	Mr. Lowney?
1	

1	Page 87 MS. MCDOWELL: No questions.
2	COMMISSIONER LEVAR:
3	Commissioner White?
4	BY COMMISSIONER WHITE:
5	Q On that last point about MSP, is it the
6	Office's recommendation to if the Commission were
7	to approve you mentioned that you would be
8	limited to Utah's share of the costs. Would that
9	include Utah's share of the benefits, or would that
10	be an open question going forward?
11	A I believe we would view it as symmetrical.
12	COMMISSIONER WHITE: Thank you.
13	That's all the questions I have.
14	COMMISSIONER LEVAR:
15	Commissioner Clark?
16	COMMISSIONER CLARK: No further
17	questions.
18	COMMISSIONER LEVAR: And I don't have
19	any either. Thank you for your testimony this
20	morning. Mr. Moore?
21	MR. MOORE: The Office calls
22	Donna Ramas and ask that she be sworn.
23	DONNA RAMAS,
24	having been first duly sworn to tell the truth, was
25	examined and testified as follows:

1	Page 88 DIRECT EXAMINATION
2	BY MR. MOORE:
3	Q Could you please state and spell your
4	name, and give your business address, and state for
5	whom you are testifying?
6	A My name is Donna, D-o-n-n-a, Ramas,
7	R-a-m-a-s. My business address is 4654 Driftwood
8	Drive, Commerce Township, Michigan. And in this
9	case, I'm testifying on behalf of the Office of
10	Consumer Services.
11	Q Did you prepare and cause to be filed
12	redacted confidential versions of a September 20,
13	2017, direct testimony, a November 15, 2017,
14	supplemental rebuttal testimony, an April 2, 2017
15	response testimony together with exhibits, and did
16	you participate in the filing of the April 30, 2018,
17	errata?
18	A Yes, I did. And that errata was directed
19	to my April 2nd, 2018, response testimony.
20	Q Do you have any corrections to these
21	testimonies?
22	A Outside of the errata, no, I do not.
23	Q If I asked you the same questions, would
24	your answers be the same today?
25	A Yes, they would.

1	Page 89 MR. MOORE: The Office moves for
2	admission of the testimony and associated exhibits.
3	COMMISSIONER LEVAR: If anyone
4	objects to that motion, please indicate to me. I'm
5	not seeing any objections, so the motion is granted.
6	BY MR. MOORE:
7	Q Have you prepared a summary of your
8	testimony?
9	A Yes, a brief summary.
10	Q Please proceed.
11	A Good morning, Commissioners, Chair.
12	In my testimonies, I recommend that the
13	new resource tracking mechanism proposed by the
14	Company in this case be rejected. It's my opinion
15	that there's no need to establish a new recovery
16	mechanism that adds a substantial amount of
17	complexity to the regulatory process.
18	If the Company does, in fact, go forward
19	with the repowering projects in this case, or a
20	subset of those projects, adequate means currently
21	exist to address the revenue requirements associated
22	with those projects without the need for this
23	complex new recovery mechanism. As I explained in
24	my direct testimony, if the Company forecasts that
25	the projects will cause it to be unable to earn its

1	Page 90 Commission-authorized rate of return in the State of
2	Utah when taking into consideration all of the items
3	that impact its overall revenue requirements, it has
4	the ability to file a rate case before the
5	Commission. The Company also has the ability to
6	seek the use of a future test in a general rate case
7	that would include the period the projects are in
8	service.

As pointed out in my direct testimony, my 9 surrebuttal testimony, and again in my response 10 11 testimony, the Company has provided no information 12 in this case addressing whether or not the wind 13 repowering projects at issue in this case will cause it to be unable to earn its authorized rate of 14 return if the resource tracking mechanism is 15 16 rejected. Under the Company's resource tracking mechanism proposal, the Company could, in fact, end 17 up earning in excess of its authorized rate of 18 19 return during the period the repowering projects are 20 in place and in service, and yet still be able to 21 recover additional costs from Utah ratepayers under 22 its proposed mechanism. In addition, under the Company's new proposal, they could also defer 23 additional amounts to be recovered from customers 24 25 beyond the amounts flowing through the resource

	Page 91
1	tracking mechanism with impacts of tax reform.
2	That's being addressed in a completely separate
3	docket that's been established. Again, both the
4	resource tracking mechanism and the newly proposed
5	deferral of cost would operate under the Company's
6	proposal regardless of the rate of return being
7	earned by the Company under the current rates in
8	effect.
9	As addressed in my surrebuttal testimony,
10	I also recommend that any deferrals authorized by
11	the Commission in this proceeding be limited only to
12	the unrecovered costs associated with the projects
13	being replaced. That would be the stranded costs
14	that were discussed earlier today. Thus, if the
15	Commission determines that the projects or a subset
16	thereof are prudent and in customer interest, the
17	Company would not have to write off the unrecovered
18	costs associated with existing wind assets being
19	recovered earlier. As discussed earlier today, this
20	could be achieved early either through the Company's
21	proposal of transferring the costs, the unrecovered
22	costs into the accumulated depreciation reserved to
23	be addressed in the depreciation case, or the
24	Commission could authorize the establishment of a
25	regulatory asset to address those costs in a future
1	

1	Page 92 rate case, or potentially as part of the decision in
2	this case.
3	In my direct testimony, I also point out
4	several problems and concerns with actual mechanics
5	in calculations that go into the resource tracking
6	mechanism. It's my opinion that these problems and
7	concerns were not alleviated by the information
8	presented in the Company's rebuttal testimonies.
9	In conclusion, I strongly continue to
10	recommend that the Company's proposed resource
11	tracking mechanism be rejected in this case. Thank
12	you.
13	MR. MOORE: Ms. Ramas is available
14	for cross.
15	COMMISSIONER LEVAR: Thank you.
16	Ms Schmid, do you have any questions for Ms. Ramas?
17	MS. SCHMID: No questions.
18	COMMISSIONER LEVAR: Mr. Russell?
19	MR. RUSSELL: No questions.
20	COMMISSIONER LEVAR: Ms. Hickey?
21	MS. HICKEY: No, thank you.
22	COMMISSIONER LEVAR: Ms. McDowell or
23	Mr. Lowney?
24	MR. LOWNEY: Yes, the Company does
25	have a few questions. Before I get started, we've

1	Page 93 got a few cross-examination exhibits, so we'll
2	distribute those to the group before we start
3	questioning.
4	CROSS-EXAMINATION
5	BY MR. LOWNEY:
6	Q Good morning, Ms. Ramas. My first few
7	questions are not going relate to those exhibits. I
8	would just like to ask you a few questions about tax
9	reform to get started. So, Ms. Ramas, would you
10	agree that you testified extensively in your direct
11	and surrebuttal testimony related to the
12	uncertainties surrounding potential tax reform?
13	A Yes, I did.
14	Q And would you agree and I believe you
15	testified that a lot of that uncertainty is now
16	resolved, correct?
17	A Yes. The majority of that has been
18	resolved through the new tax act that was passed in
19	December 2017.
20	Q If you could, turn to your response
21	testimony. That would be the most recent testimony
22	you filed. Page 3, if you're on page 3, lines 60 to
23	63. At the bottom of that page, you testified that,
24	"The recommendations presented in my direct and
25	surrebuttal testimonies will not be repeated

Page 94 1 herein." But you continue to stand behind those 2 recommendations, correct? Yes. But I did then elaborate in the 3 Α 4 following paragraph that a lot of the concerns and uncertainties pertaining to the tax law have since 5 6 been resolved. 7 I just wanted to clarify. In your 0 Okay. 8 surrebuttal testimony, you had a specific 9 recommendation related to accounting for tax reform in the economic analysis, and I wanted to make sure 10 11 that recommendation of yours has been resolved. Is 12 that fair? 13 For the most part. There's still one Α 14 issue that I see as -- at least, in the areas I reviewed -- as being a concern. And that is in, I 15 16 believe it's Mr. Hoogeveen's testimony yesterday, he indicated that the hold harmless provisions or the 17 18 guarantees the Company is making in this case 19 wouldn't include future changes in tax law. But as 20 part of that discussion, my recollection was that he 21 specifically referenced IRS guidance because, again, 2.2 it's -- a lot of the safe harbor provisions at issue 23 in this case to get the hundred percent production tax credit allowances are dependent on IRS guidance, 24 so not necessarily anything in the new tax code, 25

Page 95 but guidance issued by the IRS. And I took his 1 2 testimony -- and I may be wrong -- but my 3 understanding of his testimony was that if the IRS 4 changes that guidance such that ratepayers no longer get that hundred percent -- or the Company no longer 5 qualifies for the hundred percent production tax 6 credits, that that's not something the Company would 7 be willing to assume the risk for. And that's a big 8 9 concern for me because absent those production tax 10 credits, I'm not even sure the Company could argue 11 that any of these projects could be considered 12 economic. So I do still have that concern, and it's 13 still my view that if something changes the 14 qualification for the hundred percent production tax credits, that that should be a risk that the 15 16 Company is willing to accept in that case and not pass on to ratepayers. 17

And just one quick qualifier. With 18 0 19 respect to those provisions that the Company is relying on in order to allow the repowering 20 21 facilities to become PTC eligible, it is your 22 understanding that, during the tax reform debate 23 that occurred last year, there were proposals out there that would have changed substantively the 24 treatment and eligibility of PTCs in all of those 25

1	Page 96 proposals, ultimately did not make it into the final
2	bill that was passed, correct?
3	A Yes, that's my understanding. But again,
4	my concern is just with my understanding of
5	Mr. Hoogeveen's qualification that if those
6	guidelines change going forward, that that risk
7	isn't a Company risk. And it's my view that that
8	should be a Company risk and not a ratepayer risk.
9	Q Let's turn to your direct testimony,
10	please, page 24.
11	A I'm there.
12	Q And I'm going to direct your attention to
13	the Q and A that begins on line 509. And really,
14	the substantive portion of your response begins on
15	511. And you state that this is in response to
16	the RTM you say, "Shifting costs from base rates
17	to automatic recovery mechanisms removes some of the
18	incentive to control costs." Do you see that?
19	A Yes, I do.
20	Q And then on lines so the next sentence,
21	you refer to the RTM as an automatic true-up. Is
22	that a fair characterization of your testimony?
23	A Yes, because that's my understanding of
24	how it would operate, that you're truing up certain
25	components of the revenue requirements associated

1	Page 97 with the assets at issue in this case.
2	Q And I guess the word that I'm going to ask
3	you about is the word "automatically," because would
4	you agree that the Company must demonstrate the
5	prudence of any expenses before they're included in
6	the RTM mechanism?
7	A I guess it's my understanding that, if the
8	RTM is approved which I'm advising against
9	that you would still have an annual review, such as
10	you do with the EBA mechanism or the renewable
11	energy credit balancing account that's in place. So
12	there would still be a review of those costs under
13	the Company's proposal.
14	Q And are you familiar with the Voluntary
15	Approval Statute that the Company is relying on in
16	this case?
17	A Yes. I've read the statute. I'm not an
18	attorney, but I am familiar with it.
19	Q I'm going to ask a very general question.
20	Is it your understanding that under the terms of
21	that statute, even if the Company were to receive
22	pre-approval in this case, it is still obligated to
23	implement the resource decision prudently and can
24	experience a disallowance if it doesn't do so?
25	A If you give me a moment to look at the
1	

	Page 98
1	statute I agree the Company would still be
2	required to do so and at risk for amounts above the
3	amount that's pre-approved. I'm not sure that
4	parties could go back and challenge up to the level
5	that's pre-approved under the statute.
6	Q And I'll direct your attention the
7	statute is 54-17-403, subsection 2A. And it reads,
8	"The Commission may disallow some or all costs
9	incurred in connection with an approved resource
10	decision if the Commission finds that an energy
11	utility's actions in implementing an approved
12	resource decision are not prudent because of
13	information or changed circumstances that occur
14	after." And then it has a couple of events,
15	including approval.
16	A Yeah, that's contingent on the new
17	information or changed circumstances.
18	Q So given that the Company is still
19	required to demonstrate the prudence of all costs
20	before they go into the RTM, isn't the difference
21	between the RTM and the general rate making only an
22	issue of timing, not of substance, in terms of the
23	incentive to control costs?
24	A First, I would disagree that the RTM
25	mechanism follows, necessarily, the statute. My

1	Page 99 understanding of the statute is the pre-approval of
2	the resource decision, not approval of the RTM,
3	because there's nothing within the statute
4	addressing the allowance of such a recovery
5	mechanism. The costs are still subject to review,
6	however, that review doesn't consider overall
7	revenue requirements of the Company. So even though
8	those costs would be reviewed in an annual review of
9	the resource energy tracking mechanism, that doesn't
10	mean the Company has a revenue requirement need to
11	have that special mechanism. There is the potential
12	the Company could still earn its authorized rate of
13	return, even without that mechanism in place.
14	Q Let's move on to a different topic. If
15	you could, turn to page 31 of your direct testimony,

16 please. This section of your testimony is 17 addressing the impacts of renewable energy credits, 18 correct?

19 A Correct.

20 Q And it's your understanding that the 21 Company's economic analysis in this case did not 22 include any specific value for the RECs that would 23 generated -- incremental RECs that would be 24 generated by the repowering projects, correct? 25 A It wasn't included in the SO -- in the PaR

1	Page 100
1	runs is my understanding, but Mr. Link did reference
2	it as a potential benefit in his testimony and did
3	include some dollar amounts based on a dollar per
4	REC value in his testimony. So in this section of
5	testimony, I'm recommending that that not be
6	considered in evaluating whether or not this project
7	should be approved.
8	Q And that's exactly what I was going to ask
9	you about. So if you go to your testimony on line
10	661, you testify that the Commission not give
11	credence to the possibility of future revenues from
12	the increment RECs, correct?
13	A Correct. For the reasons cited on that
14	same page and the next page in my testimony.
15	Q And I see a lot of your reasoning is
16	confidential, so I don't want to ask you about those
17	specific reasons. But obviously, if something I ask
18	requires to you to go there, just let us know and
19	we'll close the hearing.
20	A And I'll try my best to respond without
21	having to do that.
22	Q So if I could direct your attention to the
23	document that's labeled RMP Cross-Exhibit 8.
24	A I have that.
25	Q And just to give everybody a frame of

Page 101 1 reference, these are comments filed by the Office of 2 Consumer Services on August 4, 2017, in the Company's annual -- in the docket that reviews or 3 4 audits the Company's Renewable Energy Credits Balancing Account. Is that correct? 5 Yes, it is. 6 Α And if you could, just turn to page 2 of 7 0 that document. Under the heading, "Office 8 9 Analysis," it indicates that you provided assistance 10 in reviewing the Company's application, correct? 11 Α Correct. 12 0 And I'd like to direct your attention now 13 to the very bottom of that page 2, the first 14 sentence of the last paragraph which says, "The Office notes that the annual amount of REC revenues 15 received by the Company are increasing." Do you see 16 that? 17 18 Yes, I do. Α 19 Q And then, if you could turn to the top of 20 the next page, page 3, the second paragraph that 21 begins with "The Office agrees," and if you go down 22 a little bit to the next line, it says, "Given the 23 increase in REC revenues being realized by the Company, coupled with the Company's outstanding 24 proposals to expand its wind resources which would 25

1 increase the RECs available for sale, the RBA
2 benefits ratepayers by ensuring that they receive
3 the advantage of the increased revenues during the
4 long span between general rate cases." Do you see
5 that?

A Yes, I do. But, again, this goes to the revenues received and the amount available for sale. Without giving anything confidential, my testimony goes more towards the ability to sell those and not necessarily the sale price received on each of those.

Q Fair enough. But what I'd like to ask is, it appears that you're testifying in this case that there's going to be very little, if any, future REC revenues, while just a matter of months ago the Office was testifying that, in fact, those revenues are increasing and increasing specifically because of projects like wind repowering.

19 А I think you're misrepresenting what I'm saying in these documents. In Cross-Exhibit 8, we 20 21 acknowledge that the resources would increase the 22 RECs available for sale, and we indicate that the 23 revenues in this time frame being addressed in this -- the revenues have increased, but that it 24 doesn't include only the amount billed. 25 That's

	Page 103
1	based on the amount actually sold and the price
2	received for those sales. In my testimony in this
3	case if you give me a moment, I just want to make
4	sure I don't say anything that falls under the
5	confidential section, so just give me a moment,
6	please.
7	In the interest of utmost caution, my
8	confidential testimony section which I believe
9	the Commissioners have or have access to
10	addresses more the ability to sell additional RECs,
11	and the fact the nonconfidential part addresses
12	the fact that there are going to be a lot more RECs
13	out there in the market between if these projects go
14	forward and other companies throughout the country
15	that are adding wind resources as a result of the
16	production tax credit allowances will put further
17	downward pressure on the ability to sell additional.
18	So even though the Company anticipates generating a
19	lot more RECs in the event that it goes forward with
20	these projects or the Commission finds them prudent,
21	or a subset thereof prudent, that doesn't
22	necessarily translate to more REC revenues overall
23	in the long term.
24	Q If I could direct your attention, please,
25	to Cross-Exhibit 7. And just for reference, this is

Page 104 1 testimony that you filed in Docket No. 10-035-124 in 2 May of 2011, correct?

3 A Correct.

4 And again, one of the issues you addressed 0 in this testimony is -- and I should represent this 5 an excerpt. The testimony is much longer, but in 6 the interest of conserving paper, I've included just 7 the section where you address additional REC 8 9 revenues. So that began on page 25 of your prefiled testimony in that case. And if I could direct your 10 11 attention to page 33. And on lines 721 to 722, you 12 recommended that in 2011 --

13 A I'm sorry. Just a moment. What line is 14 that?

15 Q I'm sorry. Lines 721 and 722. You 16 recommended that the REC revenues for purposes of 17 the Company's revenue requirement be calculated on a 18 price per REC of \$36, correct?

In that case, based on the facts and 19 А Yes. 20 circumstances at that time. I do distinctly 21 remember this issue in that case and some 2.2 frustrations that I had with the Company with regard 23 to getting information on this issue in that case. But yes, that was amount, as of the -- when this 24 testimony was filed back in 2011, but since that the 25

Page 105
market has changed substantially. And I think I'll
leave it with that for now to try not to get into
confidential information from prior dockets and this
docket.

5 Q And I guess my question is, if the market 6 can change substantially between 2011 and today, 7 it's quite possible it could change substantially 8 over the next 30 years, correct?

It could, but I don't see that happening 9 А because the circumstances currently and as projected 10 11 going forward are substantially different than what 12 was the case back in this docket. There's been 13 changes in California legislation and other states regarding RECs and REC qualification, as well as a 14 significant increase in the amount of RECs available 15 in the market since that time frame. 16

Q And just to be clear, despite that fact that there are more RECs in the market, the Office's position is that the Company is going to be earning greater revenue on those RECs, based on the comments that were filed in August?

A The comments filed in August said that the revenues were increasing received by the Company -and I don't want to get into confidential information -- I don't recall if that was more

1	Page 106 volume sale in that time frame, or the dollar per
2	REC had changed, and again, it may very well happen
3	that the Company does generate some additional
4	revenues from RECs coming in this case. But based
5	on my opinion, the current circumstances, the
6	confidential section of my testimony, and what I
7	just seen happening out there coming up, in
8	evaluating whether or not these projects are prudent
9	and in customer's best interests, it's my view that
10	not lot of weight, if any, should be given to those
11	additional RECs that are generated. I'm not saying
12	they may not result in a good benefit in the future,
13	but they're way too uncertain at this point to give
14	them any weight in deciding if this project is
15	economic or not.
16	MR. LOWNEY: Thank you, Ms. Ramas. I
17	have no further questions. I would move to admit
18	RMP Cross-Exhibit 7 and 8 into the record.
19	COMMISSIONER LEVAR: If anyone
20	objects to this motion, please indicate to me. I'm
21	not seeing any objections, so that motion is
22	granted.
23	(RMP Cross-Exhibit Nos. 7 and 8 admitted.)
24	COMMISSIONER LEVAR: Mr. Moore, any
25	redirect?
1	

Page 107 MR. MOORE: No redirect -- excuse me. 1 2 No redirect, Mr. Chairman. 3 COMMISSIONER LEVAR: Okay. Thank 4 you. Commissioner White, any questions for Ms. Ramas? 5 6 COMMISSIONER WHITE: No questions. 7 Thank you. 8 COMMISSIONER LEVAR: 9 Commissioner Clark? 10 COMMISSIONER CLARK: No questions. 11 Thank you. 12 COMMISSIONER LEVAR: And I don't 13 either. So thank you, Ms. Ramas. 14 THE WITNESS: Thank you. Have a good 15 afternoon. 16 MR. MOORE: Excuse me. Ms. Ramas has 17 to catch a plane. I wonder if she could be excused? 18 COMMISSIONER LEVAR: Let me just ask any party or Commissioner if they see any reason not 19 20 to do so. I'm not seeing any indication from 21 anyone. So thank you, Ms. Ramas. 2.2 THE WITNESS: Thank you. 23 MR. SNARR: Could we take just a 24 five-minute break before we commence with the next 25 witness?

HEARING, DOCKET NO. 17-035-39 - 05/04/2018

1	Page 108 COMMISSIONER LEVAR: Certainly. And
2	looking at the time, we probably won't have time to
3	do cross-examination before lunch. But maybe we can
4	get through the if, in your opinion, we can get
5	through the direct examination after a five-minute
6	break before lunch, that would probably be good.
7	MR. SNARR: Let's proceed in that
8	fashion.
9	COMMISSIONER LEVAR: Okay. So we'll
10	take a five-minute recess and then we'll go with
11	direct.
12	(A brief recess was taken.)
13	COMMISSIONER LEVAR: We'll go ahead
14	with presenting Mr. Hayet's direct testimony.
15	MR. SNARR: Yes. May he be called as
16	a witness?
17	PHILIP HAYET,
18	having been first duly sworn to tell the truth, was
19	examined and testified as follows:
20	DIRECT EXAMINATION
21	BY MR. SNARR:
22	Q Mr. Hayet, could you please state your
23	name and tell us about your employment and
24	association with the Office of Consumer Services?
25	A Yes. My name is Philip Hayet. My Company

1	Page 109 is J. Kennedy and Associates. And did you say my
2	address?
3	Q I didn't say address, but you can provide
4	that and then tell us how you're associated with the
5	Office.
6	A Okay. My address is
7	570 Colonial Park Drive, Roswell, Georgia 30075.
8	And I've been asked to assist the Office with the
9	economic analysis that the Company has conducted.
10	Q In connection with that assignment, have
11	you prepared or caused to be prepared, testimony to
12	be filed in this docket?
13	A I have.
14	Q Did that include direct testimony and
15	related exhibits on September in September
16	of 2017, surrebuttal testimony in November of 2017,
17	responsive testimony in April of 2018, and rebuttal
18	to response testimony in late April of 2018?
19	A Yes.
20	Q And with respect to the testimonies that
21	you have presented, do you have any corrections that
22	need to be made to anything that's been filed?
23	A I have one correction to my April 2nd
24	testimony, at Page 34, Line 300 677.
25	There's a number, it refers to Table 4, as typed, and that

Page 110 should be Table 5, at that line. 1 2 Q Thank you. With that correction, if you were asked the same questions today in various filed 3 4 testimonies, would your replies be the same? They would. 5 Α COMMISSIONER LEVAR: I don't think we 6 have the line number right on the correction. 7 You're in your April testimony? 8 9 THE WITNESS: April 2nd and Page 34, 10 Line 677. I thought that I got this off the 11 Commission website. 12 COMMISSIONER WHITE: That works for 13 me. 14 COMMISSIONER LEVAR: Somehow, my correct copy is different, but I'll -- Commissioner 15 16 Clark's matches yours, so I'm --17 MR. SNARR: Do you have the confidential version? 18 19 COMMISSIONER LEVAR: No. I -- oh, 20 yes, I did have a copy. I thought I printed the 21 confidential version, but, no, I have the redacted. 2.2 I'm going to go back and -- so that's the different 23 supplemental. Okay. We're good. Thank you. BY MR. SNARR: 24 You did provide both confidential and 25 Q

Page 111 nonconfidential --1 2 А Yes. -- versions of some of the testimony; is 3 0 4 that correct? 5 Α Yes. 6 Q All right. MR. SNARR: The Office would move the 7 admission of the identified testimony, including the 8 9 correction that was made to those, as Office Exhibits 2-D, for the testimony, Exhibits 2.1 10 11 through 2.7-D, as exhibits related to direct 12 testimony, Office Exhibit 2-S, for the surrebuttal, 13 and Office Exhibit 2 Response, for the responsive testimony, and Office Exhibit 1-2, rebuttal, as 14 indicated in our exhibit list provided to the 15 Commission. We move for the admission of those 16 17 exhibits. 18 COMMISSIONER LEVAR: If any party 19 objects, please indicate that to me. I'm not seeing 20 any objections, so the motion is granted. 21 (OCS Exhibit Nos. 2-D, 2.1-2.7D, 2-S, 2-RESP, 2.2 1-2 Rebuttal admitted.) 23 BY MR. SNARR: 24 0 Mr. Hayet, did you prepare a summary of your testimony for presentation today? 25
1	Page 112 A Yes.
2	Q Could you provide that now?
3	A Good morning, Commissioners. I think it's
4	still morning. In my testimony, I address concerns
5	with the Company's proposal to repower
6	nearly 1,000 megawatts of wind capacity, while
7	continuing to recover the revenue requirements
8	associated with its existing investment in the same
9	currently operating facilities.
10	While the Company asserts that these
11	projects will provide net benefits to customers
12	primarily by increasing wind energy production and
13	PTC benefits, the benefits are not substantial,
14	given the magnitude of the investment and the risk
15	of the project, that under some circumstances may
16	actually increase costs to ratepayers. Furthermore,
17	the repowering projects are unnecessary as the
18	existing resources are being maintained and are
19	currently operating, and the Company has no resource
20	need driving the decision to repower these
21	resources. Despite the risk that the benefits might
22	be small or might not materialize at all, the
23	Company desires these projects greatly because it
24	will benefit by increasing its rate base and growing
25	its earnings and profits.

1	Page 113 In my direct and surrebuttal testimony, I
2	discuss concerns about potential tax law changes,
3	the need to conduct evaluations on a
4	project-by-project basis, and flaws in the Company's
5	economic analysis. I reviewed the Company's two
6	economic analyses. One, covering a 20-year, and the
7	other covering a 34-year time horizon, and I
8	concluded that both analyses have problems. I
9	identified potential problems in the Company's
10	modeling assumptions related to tax law changes that
11	appeared likely, and I addressed flaws in the
12	Company's longer term analysis, stemming from the
13	Company's decision to use an extrapolation approach
14	to develop net power cost benefits beyond 2036
15	instead of running its normal PaR and system
16	optimizing models.
17	
18	In recognition that the pending tax law
19	changes would have a substantial impact on the
20	results, the Company filed an unopposed motion to
21	amend the procedural schedule in late November to
22	further evaluate impacts. While it appeared that
23	the Company was going to report a much lower benefit
24	after the corporate tax rate drop from 35
25	to 21 percent, the Company's February supplemental

Page 114 direct filing reported benefits in its 20-year study 1 2 that surprisingly were higher than the benefits 3 presented in its October testimony. 4 A major reason for the increase was attributed to PacifiCorp's sudden decision to make a 5 change to the way production tax credits were 6 7 modeled in its economic analysis. Apparently, PacifiCorp decided that it had not been modeling 8 PTCs accurately enough all along, when it had been 9 modeling them using a levelized cost representation 10 11 and it concluded it would be necessary to model 12 them, instead, using a non-levelized or nominal cost 13 representation. While PacifiCorp could have made this change prior to filing two rounds of testimony 14 in this proceeding, or earlier than that in the 2017 15 IRP or even in an earlier IRP, the sudden decision 16 17 to make this change increased net benefits nearly \$200 million in its 20-year studies, at 18 nearly the same time the tax law impacts reduced 19 20 benefits by a similar amount. 21 Table 1 of my April 2 response testimony 2.2 indicates that every single one of PacifiCorp's nine 23 price policy cases showed positive economic 24 benefits, but after reverting back to PacifiCorp's prior PTC modeling approach, just three out of nine 25

Page 115 price policy cases had positive benefits. 1 And the 2 positive benefits in those three high gas price 3 cases were small. Table 2 of my response testimony 4 indicates that on a project-by-project basis, not only is Leaning Juniper uneconomic as PacifiCorp's 5 results indicated, but eight other repowering 6 projects are uneconomic after reverting back to 7 8 PacifiCorp's prior approach in the low gas, zero CO2 9 case. 10 I found that PacifiCorp's to-2050 analysis 11 was also flawed, based on the extrapolation approach 12 that PacifiCorp used. Instead of running its SO and PaR models to derive optimal expansion plans and 13 produce energy related benefits, PacifiCorp never 14 15 conducted any modeling tests to demonstrate the reasonableness of this extrapolation technique. 16 This was especially concerning in this repowering 17 18 docket because replacement energy costs produced 19 when the difference in the repowering energy was 20 around 750 gigawatt hours, was then used to 21 extrapolate energy benefits at a later period when 22 the difference in repowered energy was 23 over 3,000 gigawatt hours. This necessarily overstated the energy benefits and biased the 24 25 results in favor of repowering.

Page 116 Recognizing that PacifiCorp's to-2050 1 2 analysis was flawed, I still evaluated the Company's 3 results and concluded that on a project-by-project 4 basis, there were significant differences in benefits between the projects. Based on the results 5 of both the to-2036, and the to-2050 analysis, I 6 7 concluded there were significant modeling risks that led to the benefits of the projects being overstated 8 9 and that several of the repowering projects, if not all, were likely uneconomic. In addition, despite 10 11 PacifiCorp's claims that the risk of the projects 12 have been mitigated, I found there were risks that 13 the Company simply did not consider, including the risk that the cost to repower the wind resources 14 15 could ultimately exceed PacifiCorp's approximately, \$1 billion estimate and that the energy and PTCs 16 produced by the repowered projects might not fully 17 materialize. 18

Based on analysis that I conducted, I found that even small increases in costs or small reductions in energy and PTCs could lead to a significant erosion of the benefits of the repowering project. Furthermore, I'm not convinced that PacifiCorp has evaluated all resource alternatives to repowering, and the possibility

	Page 117
1	still exists that other more economic resources,
2	such as solar, could be part of the Company's
3	least-cost, least-risk resource plan. While the
4	Company updated its modeling for the latest
5	repowering cost assumptions, it has not updated its
6	solar resource cost assumptions, based on more
7	current information that is available, such as from
8	the 2007 RFP.
9	Based on these concerns, my primary
10	recommendation is that the Commission should deny
11	the Company's repowering request. However, if the
12	Commission is inclined to permit the Company to
13	proceed with repowering any of its wind projects, I
14	have conducted an analysis to determine the most
15	cost-effective set of projects to repower, that I
16	believe would result in a significant savings and
17	capital cost without substantially reducing the
18	total repowering benefits, if they really exist.
19	Table 6 in my response testimony includes the results of my
20	analysis in which I have grouped the best performing and
21	worst performing projects separately, and I found that by
22	repowering just half of the projects, 87 percent of the
23	total benefits could be preserved, while a significant
24	portion of the capital costs could be eliminated. Figure 3
25	in my response testimony presents this graphically. And it
1	

1	Page 118 shows that year by year, the amounts of benefits lost by
2	only repowering half of the projects is inconsequential
3	compared to the annual pattern of benefits preserved.
4	Table 7 and 8 of my response testimony demonstrates further,
5	how the benefits of the best performing projects are
6	preserved in the faces of the risks that I identified,
7	including higher capital cost and lower and PTC benefits.
8	The six projects that the Commission
9	should consider if it decides to allow PacifiCorp to
10	repower some of its wind resources include, Goodnoe
11	Hills, Marengo I and II, Seven Mile Hill I, Dunlap
12	Ranch and Glenrock. My April 23rd rebuttal
13	testimony revisited the notion of limiting
14	repowering to more optimal portfolio and compared my
15	subset of repowering projects to the subsets the
16	Division and UAE recommended as well. I provided a
17	comparison of the different repowering proposals that each
18	of us made in Table 1 of my April 23rd testimony. Though
19	each of those primarily recommended that the Company's
20	repowering proposal should be rejected, we all provided
21	reasonable subsets of projects that could be repowered and
22	would reduce ratepayer risk if the Commission decides to
23	allow PacifiCorp to repower just some of its wind resources.
24	In summary, I continue to recommend that
25	the Company's repowering request be denied, but
i	

	Page 119
1	should the Commission decide to allow PacifiCorp to
2	proceed with repowering any of its wind projects, I
3	recommend that the Commission allow the Company to
4	repower a limited set of wind resources. And given
5	these projects primarily intend to provide economic
6	benefits, I believe that the Commission should
7	impose ratepayer protection conditions.
8	These conditions include: (1) PacifiCorp should be required
9	to assume all the responsibility for the successful
10	completion of the projects that the Commission authorizes
11	PacifiCorp to repower, based on the schedule and cost for
12	those projects as identified in Mr. Hemstreet's supplemental
13	direct testimony.
14	(2) I recommend that PacifiCorp should be limited to
15	recovery of future capital expenditures and $O_{\&M}$ cost for the
16	approved repowering projects to the amount that it included
17	in the economic evaluation in the supplemental direct
18	filing. And Ms. Ramas has an additional recommendation to
19	limit pre-approval based on the current Utah jurisdictional
20	allocation.
21	And (3) in addition, given all the assurances of the
22	accuracy of the Company's modeling assumptions, I recommend
23	that PTCs and energy benefits be guaranteed at 95 percent of
24	the amounts that PacifiCorp assumed in its supplemental
25	filing analysis for the life of the repowered wind projects.

Page 120 1 This concludes my summary. 2 MR. SNARR: Mr. Hayet is available 3 for cross-examination. 4 COMMISSIONER LEVAR: Thank you, Mr. Snarr. With that, I think we will recess 5 until 1:00, and we will begin with 6 cross-examination. 7 (A recess was taken.) 8 9 COMMISSIONER LEVAR: We are back on 10 the record. Mr. Hayet is still under oath. You just finished your direct examination summary, so 11 12 I'll go first to Ms. Schmid. 13 Do you have any questions for Mr. Hayet? MS. SCHMID: The Division does not 14 have any questions. 15 16 COMMISSIONER LEVAR: Okay. Thank you. Mr. Russell, do you have any questions for 17 18 Mr. Hayet? 19 MR. RUSSELL: I do not. Thank you. 20 COMMISSIONER LEVAR: Okay. 21 Ms. Hickey. 2.2 MS. HICKEY: No, thank you, sir. COMMISSIONER LEVAR: Okay. 23 Thank you. Ms. McDowell or Mr. Lowney? 24 25 MR. LOWNEY: Yes, the Company does

Page 121 1 have some questions. 2 CROSS-EXAMINATION 3 BY MR. LOWNEY: 4 0 Good afternoon, Mr. Hayet. 5 Α Good afternoon. 6 Q Now, in your response testimony, you conducted an economic assessment of each facility on 7 an individual basis, correct? 8 9 А Yes. And in that analysis, you used what you 10 0 11 described as non-levelized capital costs and 12 non-levelized PTCs, correct? 13 А Yes. 14 0 And that would be the same -- same thing as saying nominal capital costs and nominal PTCs, 15 16 correct? 17 А Yes. 18 And you also focused on the 20-year 0 planning horizon to, as you say, "ensure the 19 projects are economic in the near-term horizon," 20 21 correct? 2.2 А Yes. 23 0 And your results are presented on Table 5, which is on Page 28 of your response testimony; is 24 that right? And if you could just turn to that 25

Page 122 1 page, please? 2 Α Okay. All right. And this is the scenario -- or 3 0 4 excuse me. This Table 5 represents your individual assessment of each of the 12 projects under both the 5 low and medium gas scenarios, correct? 6 7 А Yes. And looking at each of those columns, it's 8 0 9 true that 11 of the 12 projects produced net 10 benefits for customers, correct? 11 They do. Α 12 0 Under both scenarios? 13 That's correct. But these analyses don't Α take into consideration other risk factors that are 14 also important to consider. 15 16 But at a minimum, your economic assessment 0 of these projects indicates that even under a low 17 18 gas scenario, for 11 of the 12 projects, it's more 19 expensive to not repower them than to repower them, 20 correct? 21 Α And -- and what I respond to that is: 2.2 It's true, but there are also fairly moderate 23 benefits in -- in many of these. I think that if you look across these, you can see a wide variation 24 in benefits, some that are fairly small, there's a 25

1	Page 123 benefit of one, two, and so up to up to four or
2	five. We consider those to be pretty moderate
3	pretty small benefits. And therefore, in the fact
4	that these are economic projects, we're concerned
5	about proceeding necessarily with projects that have
6	benefits this low without also taking into
7	consideration other factors.
8	Q And just to be clear, though. Your
9	study given that your study goes only
10	through 2036, your benefit assessments here do not
11	account for the roughly 3,500 gigawatt hours that
12	will be generated in the 2037
13	A No. And I also talked about some other
14	factors related to that as well.
15	Q Okay. And if you could, turn to Line 487
16	of your response testimony, please. And on that
17	line, you state that, "If any consideration is to be
18	given to the to-2050 analysis results, the focus
19	should be on Mr. Link's Table 3-SD."
20	Do you see that testimony?
21	A Yes. But I'll have to explain what I mean
22	by that.
23	Q Well, let's just turn to you re-created
24	that table
25	A Right.

Page 124 1 0 -- as Table 4, on the following Page 24 of 2 your response --3 Right. А 4 -- testimony, correct? 0 5 Α Yes. 6 Q And just examining those results, which, again, is your -- the results through 2050 -- that 7 you say should receive consideration if any results 8 should receive consideration -- you provide a 9 10 project-by-project assessment under both the medium and low gas scenario. And in the medium scenario, 11 12 every single project produces net benefits, correct? 13 Α Right. 14 0 And under the low gas scenario, the only project that does not produce net benefits is 15 Leaning Juniper and that's a net breakeven 16 essentially, correct? 17 Essentially, but it's -- that's -- what I 18 Α meant by that was, if any of the benefits should be 19 20 considered -- and I meant on a project-by-project or 21 on a -- looking across the price policy scenarios I 22 was referring to, this should be considered more. 23 And the reason for that, is because, again, you can see that there is a wide variation in benefits across the projects, 24 and that leads you to conclude that it probably -- that 25

	Page 125
1	given that these are economic projects, it leads you to the
2	conclusion that, if you're going to do them at all, you
3	ought to do just the subset of the projects or the most
4	economic of these projects. And that's the point that I try
5	to make.
6	Q So following up on that statement, if you
7	could turn to Page 31 of your response testimony.
8	A I'm there.
9	Q And Table 6, at the top of that page is
10	sort of the table that describes your projects that
11	you identify as the most economic and the least
12	economic, correct?
13	A Exactly.
14	Q And I will note, there's a confidential
15	column in that table. My goal is to not ask any
16	questions that would require that information to be
17	disclosed, but if you need to, please let me know.
18	Now, just looking down that table, the top six projects are
19	the most economic, the bottom six are the least economic,
20	according to your conclusions, correct?
21	A Yes.
22	Q And to identify the projects that you say
23	are the least economic, you examined the net
24	benefits only, correct?
25	A Yes.

Page 126 And arbitrarily, anything under \$7 million 1 0 2 in net benefits is a least economic project, in your assessment, correct? 3 4 Α I wouldn't call it arbitrarily. I think 5 that what you can see is that we -- we perhaps could have excluded another one that's on that list, the 6 7 Marengo II. There's a -- there's a fairly wide gap in that range. We decided to include the 8 9 Marengo II, but from -- there's a -- there's a clear 10 delineation between Marengo II and Goodnoe Hills, 11 but even if you consider where we did break it, 12 which was at five, there is a -- is a very big gap 13 between five, 11, all the way up to a net benefit of 23. 14 15 So we've -- we've kept significant 16 benefits in this portfolio of the best projects, and we've eliminated the worst performing. And through 17 all of the testing that we've done, it -- it seemed 18 19 to confirm that that was a reasonable set to accept, 20 on a risk basis. 21 0 Well, and going back to something you said 22 in your summary, which was that one of the issues 23 you had -- you -- one of the considerations you -one of the items you considered in making your 24 recommendations in this case, is the relative 25

Page 127 1 quantity of benefits -- or the quantity of benefits 2 relative to the cost, correct? Yes. 3 Α 4 0 I believe I heard you say that. I -- I'm not sure that I -- I'm not sure 5 А 6 exactly what I said that you're referring to. So I 7 don't necessarily want to say yes, but maybe if you 8 can explain. 9 0 Fair enough. Let me just follow-up on that. When you are identifying what you described 10 11 as the least economic projects, you didn't consider 12 the relationship between the net benefit 13 quantification and the overall project cost, this -the benefit-to-cost ratio that we discussed this 14 morning with Mr. Peaco. That was not part of your 15 16 consideration, correct? 17 А No. So, for example, if you look at the Seven 18 0 Mile Hill II project, which is one that you 19 described as least economic -- and I don't want to 20 21 divulge the confidential investment cost number --22 but just examining the net benefit relative to that 23 cost, it has a fairly high benefit-to-cost ratio relative to some other projects, correct? 24 Say -- which -- I'm sorry, which project? 25 Α

Page 128 Seven Mile Hill II. 1 0 It's the second, 2 below Glenrock III. So it's second in the list of least economic projects. 3 4 Α And you said it has a fairly high, 5 compared to the other ones? 6 0 If you compare the net benefit that you report in the far right-hand column to the 7 investment cost, the confidential number in the 8 middle column, the ratio of those two numbers. 9 In other words, the benefit-to-cost ratio. 10 11 Fairly small. Α 12 0 Relative to the other projects? 13 Well, I'd have to do the -- I -- I told Α 14 you that I haven't done that math, but --15 Well, I'm just comparing five to the Q confidential number in the column next to it, 16 relative to example -- to, for example, the seven 17 for Marengo II, relative to its cost in the column 18 19 next to it. You would agree that Seven Mile Hill II has higher benefits, relative to its cost, than, for 20 21 example, Marengo II? 2.2 А Yeah. But I mean, I have -- I wouldn't 23 necessarily dispute you on that point, but I -- I've done it on an impact basis, and I think that's the 24 25 basis that we did it to come up with this -- this

Page 129 Now, I understand that the Division did it on 1 list. 2 a benefit-cost ratio approach, and except for two projects that they accepted, two projects that we 3 4 accepted, we had the same list. Let's move on and discuss some of the 5 0 risks that you describe, both in your summary today 6 7 and in your response testimony. And in particular, 8 two risks you highlighted are the risks of cost 9 overruns and the risk that there will be less energy production than expected, correct? 10 11 А Yes. 12 0 And you performed a sensitivity analysis to specifically understand how these risk factors 13 14 impact the net benefits of the repowering project, 15 correct? 16 Α Yes. If you could turn to Line 657 of your 17 0 response testimony, please. 18 I'm there. 19 А 20 Now, to test the cost overrun sensitivity, 0 21 you modeled a 5 percent increase in total capital 22 costs, correct? 23 Α Yes. 24 0 And you acknowledge, however, down beginning on Line 657, that because some of these 25

	- 100
1	Page 130 projects have a high proportion of fixed costs,
2	a 5 percent overrun is actually a much larger
3	percentage relative to the unfixed costs?
4	A Yes, I acknowledge that.
5	Q And I note, on Line 661, you include that
6	percentage and I I've talked to my client and the
7	number that is on 661, at 50 percent, that's not a
8	confidential number. Again, going back to what we
9	said earlier, the individual project cost
10	information is confidential, but given that you
11	can't use this number alone to back into that, we
12	can discuss it non-confidentially.
13	A Okay.
14	Q So I will ask you to confirm that what
15	you're essentially testing with your 5-percent cost
16	overrun is the impact of a 50-percent cost overrun,
17	for the costs that are not currently fixed?
18	A That's possibly true, but there are other
19	things that potentially that are force majeure
20	conditions. There are other things that could lead
21	to cost overruns. There is project management cost.
22	So it's yes, I this does say 50 percent of the
23	non-fixed costs, but there are other costs as well, that
24	possibly could increase, so it wouldn't just only be the
25	non-fixed costs. So there are other things that could lead

1	Page 131 to cost overruns that could drive up the cost such that
2	a 5-percent total cost I don't see that on a project of a
3	billion dollar magnitude, coming up with 5-percent increase
4	when all the different ways there could be a cost overrun,
5	is out of the question.
6	So I I consider that 5 percent of the billion dollars,
7	not to be out of the realm of possibility.
8	Q Let's turn to Table 8 of your testimony.
9	It's on Page 35, and this is the results of your two
10	sensitivities. And, again, just to provide a little
11	context, this is the medium/medium case, and you're
12	studying it to 2036, using both nominal capital and
13	PTC costs, correct?
14	A Correct.
15	Q And if we just look at the 5-percent cost
16	overrun column, which, again, you had previously
17	acknowledged and it sounds like maybe you're
18	qualifying it a little bit here, that's equivalent
19	in some sense to a 50-percent cost overrun?
20	A Plus, it could equivalent to having a cost
21	overrun on other components. So it's not just
22	a 50-percent cost overrun on on the non-fixed
23	costs.
24	Q And and just to be clear. Your
25	analysis shows that both the, what you describe as

Page 132 the least economic and the most economic projects, 1 2 can withstand a 5-percent cost overrun and still provide net benefits, correct? 3 4 А They do, but -- but if you look at it, 5 the 5-percent overrun case supports the fact that we can still achieve -- for the same exact cost, we can 6 still achieve, in that case, 94 out of 107 of the 7 total benefits, 94 out of a total --8 9 that's 87 percent of the total benefits can still be 10 achieved. 11 12 So if it were my money being invested on a 13 risk basis, I would want to take -- take advantage of the opportunity to select those projects that are 14 going to give me the opportunity to still 15 16 get 87 percent of the benefits. And I forgot if you released me to talk about -- you didn't release me 17 18 to talk about the percentage of the costs. So I won't -- I won't say that. But the point being, I 19 20 can still achieve a big portion of the benefits 21 at -- at a much reduced capital cost. I think 2.2 that's a pretty good bet. 23 0 Well, and -- and let's move onto the next The next column is the 5 percent reduced 24 column. production. And just to be clear, what you're 25

Page 133
modeling in this case is the assumption that over
the life of these projects, they're going to produce
systematically a sustained 5-percent reduction in
energy?

5 Α Yes, that's true. Because there could be 6 inaccuracies in -- in the modeling. Despite all the great data and the millions of data points, I don't 7 think it's out of the question, over the life of the 8 9 project, for anybody to consider that you could not achieve 90 -- that -- that the ultimate result at 10 11 the end of the period would be that the wind 12 resources have produced 95 percent of the total 13 energy that you had expected you would produce. And if that reasonable case were to occur, you'll 14 achieve 91 percent of all the benefits at a much greatly 15 16 reduced capital cost.

Q And just to be clear. Even that
sensitivity, the least economic projects as you
describe them, still provide net benefits?

A Small.

21 Q But they provide net benefits?

22 A Very small.

Q Now, going to the final column on Table 8,
the combined column. This models a scenario where
there's both a 50-percent cost overrun and a

Page 134 1 sustained 5-percent reduction energy production 2 across all projects, correct? Yes. 3 А 4 And that is the only scenario where the 0 least economic projects result in a net cost --5 In a scenario that I don't believe is out 6 А of the realm of possibility, and I would put -- I 7 would note that, either the Company has 100 percent 8 9 confidence in its assumptions about the energy and 10 about the capital costs, or the -- if it doesn't, 11 then the Company should have studied cases such as 12 this, but if it does, the Company certainly could --13 could accept the total risk that you'll achieve this -- these outcomes. But I think it's reasonable 14 to study the possibility that you may not achieve 15 16 the entire amount of energy, production, capital, PTC benefits, capital costs that you're expecting, 17 18 necessarily. 19 0 Well, and while I won't disagree that it's within the realm of possibility, you would agree 20 21 that it's not the most likely scenario, correct? 2.2 А I wouldn't say that. 23 0 You'd say it's --24 I would not say that a 5-percent cost Α 25 overrun or a 5-percent reduction in the energy and

Page 135 PCC is unlikely. I wouldn't say that. 1 2 My question is the most unlikely or the Q most -- are you saying that's the most likely 3 4 scenario? I don't -- I don't think that -- that I 5 Α 6 would say -- I would say that it's -- it's entirely possible and could occur. That's all I -- that's 7 8 all I can say. 9 0 So it's possible? Yeah. I think it's entirely possible 10 Α 11 that -- that this outcome could be -- could be the 12 outcome that occurs. And it's surprises me that the 13 Company wouldn't -- you know, the Company stopped 14 short by saying it was sufficient to look at price policy cases. You've got to look at all the 15 16 variables for which could potentially lead to having your project that you're putting forth becoming 17 18 uneconomic. 19 0 Well, and your own analysis shows that's not necessarily the case, because net benefits are 20 21 still produced even in these extreme scenarios? 2.2 А No. I -- I'm sorry. I have -- if both of 23 these cases were to occur, we'd have -- it'd be -you'd be better off doing the six projects that I've 24 25 talked -- suggested that you do.

1	Page 136 Q All right. Now let's turn back to
2	Page 31, and that's Table 6. And let's talk a
3	little bit more about the specific projects that you
4	described as the least economic, and that's the
5	bottom the bottom six in that table, correct?
6	A Correct.
7	Q Now, were you here yesterday when
8	Mr. Hemstreet described the protections and
9	mitigations measures included in the GE contracts
10	that will cover the projects being repowered in
11	Wyoming?
12	A Yes.
13	Q And isn't it true that of the projects
14	that you've described as the least economic, five of
15	those projects are subject to the protections
16	provided by that GE contract
17	A Yes, but
18	Q that Mr. Hemstreet described?
19	A But I might also note that there are also
20	provisions in those contracts that are excluded that
21	would still subject PacifiCorp to at risk to be
22	at risk. There's a force majeure provision, there's
23	a provision and I know that the contract is
24	confidential, so I don't know how far I can go to
25	to talk about the fact that there are still
1	

Page 137 1 provisions built into that contract that put 2 PacifiCorp back on the hook if certain conditions 3 occur. 4 And so there's not -- the note -- to 5 suggest -- to suggest that the contract perfectly 6 protects ratepayers and PacifiCorp for every outcome, I think is going a step too far. 7 And -- and just to be clear, I don't think 8 0 9 anybody in the Company testified that customers are 10 perfectly protected, correct? 11 Α I don't know that anybody has. I'm -- I 12 would say, it's been -- it seems like that's what --13 I wouldn't necessarily say I can recall hearing that somebody said that, but it seems like that's the 14 15 impression that has been left. 16 0 I'm sorry. I just want to jump back. I got a little bit out of order. Going back to the 17 sensitivity studies that you analyzed, consistent 18 with everything else, with the other results that we 19 already discussed, those sensitivities only go 20 21 through 2036, correct? 2.2 А Correct. 23 0 So, again, when you're calculating those benefits, the capacity and energy benefits that are 24 provided after 2036 are completely left out of that 25

Page 138 analysis? 1 2 Α That's a long time in the future, and --3 and the fact that the analysis that the Company did 4 without looking at technology that could exist in 5 the future, at -- the advancement in technology, and the fact that a different optimal plan that could be 6 derived through running the models, led me to be 7 concerned that, taking all those factors together, 8 9 that I'd rather have these projects show and be analyzed, at this point in time, especially given 10 11 the modeling issues that I've pointed out, or all 12 those factors taken together, we came to the 13 conclusion that for this analysis, it was reasonable to consider it on a 2036 basis. 14 15 And just to be clear, the Company's Q testimony -- and I don't think this has been 16 17 disputed -- is that after 2036, these projects are expected to generate approximately 3,500 gigawatt 18 19 hours of incremental energy annually. 20 Would you agree with that? 21 Α I would, assuming that there's no 2.2 extension, of course, on the existing wind 23 resources, which could potentially happen. Those units could operate longer and, therefore, the 24 25 differential is not necessarily the 3,600.

Page 139 1 0 And you agree -- we can dispute how to 2 value that, but you agree that energy has value, 3 correct? 4 А Yes. 5 0 And would you also agree that those repowered wind facilities are going to provide a 6 capacity value after 2036, that is also not 7 accounted for in your sensitivities? 8 It's like on the order of a hundred 9 А Yeah. and something out of a 10,000 megawatt peak. 10 11 I'd like to ask you a few questions about Q 12 how to model PTCs. That's something that has come 13 up in this case, and you discussed it in your summary today. So just to sort of set the table 14 15 here, the Company refined the way it modeled PTCs in its February 2018 supplemental filing, correct? 16 17 Α I believe refinement has been used, inaccurate has been used, different words have been 18 used to describe the changes that the Company has 19 20 I've heard a number of different made. 21 representations of how PacifiCorp --22 Q We can agree it was a change? 23 Α It was a change. 24 0 It was a change. And we can also agree that that change did not impact the -- any of the 25

1	Page 140 analysis that extended through 2050, correct?
2	A We can agree.
3	Q Now, if you could turn to Page 26 of your
4	response testimony. And I'd like to ask you a few
5	questions about Figure 2, at the top of that page,
6	and, again, I note that's a confidential figure. I
7	don't intend to ask you about specific numeric
8	values, more just, sort of, shape and directional
9	questions. So obviously, if you need to speak
10	confidentially, let me know.
11	A Okay.
12	Q Now, this table is for one specific
13	project and it demonstrates the differences in the
14	modeling based on different treatment of production
15	tax credits, correct?
16	A Yes.
17	Q And just to be clear, that this, sort of,
18	solid line is the levelized capital, levelized PTC
19	technique?
20	A Yes, and that
21	Q And that was the modeling that the Company
22	used prior to February 2018, correct?
23	A Yes.
24	Q And if you look at the dashed line, that
25	is levelized capital, non-levelized PTC, and that's
1	

1	Page 141 the modeling the Company is using right now,
2	correct?
3	A Yes.
4	Q And then the, sort of, the middle curve
5	that has the diamonds, is non-levelized capital,
6	non-levelized PTC, correct?
7	A Correct.
8	Q And that would also be the nominal
9	capital, nominal PTC, which is the same modeling
10	used through 2050, right?
11	A Yes.
12	Q And would you agree that the non-levelized
13	capital I'm just going to say, the line with the
14	diamonds on it is the line that best reflects the
15	ratemaking impact of this particular project?
16	A Yes.
17	Q And looking at these curves, would you
18	agree that the Company's modeling, as it stands
19	today, the dashed line is closer, both in shape and
20	value to that diamond line than was the earlier
21	modeling that relied on levelized PTCs?
22	A Yes. And and what I would say about
23	that is that, first, it is higher. It's it's
24	definitely closer, but it is higher. And the fact
25	is, it does add in additional costs not accounted

1	Page 142 for in that analysis within the Company's study.
2	And it does lead there is no doubt the Company cannot
3	deny that, based on using the old approach that it did, that
4	that old approach led to adding in a lot more cost and
5	therefore, the Company abandoned that because it wanted to
6	make sure it had every you know, at at least it was
7	able to show that all of its projects were economic.
8	It couldn't it in my view, it seems
9	that the Company could not report, "Oh, we have this
10	to-2036 analysis, which is our standard, we could
11	not show results that had a large number of cases
12	that were uneconomic," and then at the same time
13	say, "Oh, but ignore those cases. Look at the
14	to-2050." And that's essentially what you're asking
15	me right now. You're asking me to forget about
16	the you know, we've changed our approach, you
17	know, don't even look at the old results. We're
18	now we're now advising using this new approach,
19	and the but if we just focus on the to-2050, you
20	know, that's the reason why the Company had had
21	gone away from that approach.
22	Q Well, and just to be clear, regardless of
23	motives, the new approach is more accurate
24	A No.
25	Q just based on looking at this diagram,

1	Page 143 Page 143
2	A No. The new approach is not necessarily
3	more accurate.
4	Q Well, I think we established it's closer
5	in value, as well as shape, to the
б	A Let
7	Q nominal/nominal modeling, correct?
8	A Let me let me explain something. The
9	reason that the Company believes that protection tax
10	credits should be done on a nominal basis, is
11	because it says that that's closer to the way that
12	production tax credits will be flowed through to
13	ratepayers through rates. The same the same
14	thing is true about capital revenue requirements.
15	To represent them as levelized, which is what the
16	Company still wants to do, it also is not levelizing
17	those in the way that the Company does it. And we
18	should all be clear that levelization, by the way,
19	in the way that the Company is doing it, doesn't
20	necessarily mean flat, straight-across levelization.
21	It's real levelization, which is adding it's
22	taking a real discount rate, and the ultimate result
23	of that is that something that is charged through
24	rates over the life of a project that is front-end
25	loaded over the life, and declines over the life,

1	Page 144 for modeling purposes, the Company is saying and
2	I'm not sitting here necessarily disagreeing that
3	economic analyses are done this way, but the Company
4	is saying that is it appropriate, necessarily, to
5	use a profile for which you begin at the first year,
6	at the lowest point you possibly can, and you rise
7	over the life. So you've taken you've actually
8	flipped the profile entirely.
9	And in doing that, that puts the least
10	amount of capital revenue requirements into the
11	analysis as a result, since there's a point in time
12	in which the costs are cut off, and at the same
13	time, it puts the highest amount or the greatest
14	amount of production tax credits in because it
15	ensures the entirety of the production tax credits
16	are in.
17	So I'm I'm going to suggest to you that
18	that's still a problem with the way that you're
19	modeling production tax credits and capital revenue
20	requirements. And I will also suggest to you, the
21	Company the notion that the Company never, ever
22	supported in this case, the idea of doing
23	levelized/levelized is wrong, because there was a
24	point in this case where the Company responded to
25	data requests that that justified, that's how you

1	Page 145 have to model the cost. You have to model the cost
2	on a levelized/levelized basis that's in discovery
3	that we have, in my testimony, in my in my
4	April 2nd testimony, OCS 5.8. It's in there and
5	explains that that was the right way to do it.
6	I think at the point in time that the Company found it
7	produced results that were undesirable, the Company went to
8	this levelized capital approach with nominal PTCs.
9	Q And created a more accurate result
10	A No.
11	Q according to this table, correct?
12	A No.
13	MR. LOWNEY: No further questions.
14	COMMISSIONER LEVAR: Thank you.
15	Any redirect, Mr. Moore or Mr. Snarr?
16	MR. SNARR: No redirect.
17	COMMISSIONER LEVAR: No redirect?
18	Okay. I think I have a couple questions.
19	BY COMMISSIONER LEVAR:
20	Q Excuse me if I ramble a bit as I'm trying
21	to get this question, but, you know
22	A These are complicated.
23	Q We have we have a lot of different
24	sensitivity runs with different inputs and, you
25	know, levelized and non-levelized talk, different

1	Page 146 different starting points. There's been discussion
2	earlier in the hearing of what happened a few years
3	ago in the Jim Bridger SCR case. I don't know if
4	you were involved in that one, but but one high
5	level, as we were shown the orders, that the
6	Commission chose a somewhat objective standard, if
7	we're going to average some six different
8	sensitivity runs. Now, that may or may not be the
9	appropriate outcome here. But as we're looking at
10	the choice between repowering or not repowering, and
11	we're looking at all these different sensitivity
12	runs, can we can we articulate any kind of
13	objective standard for what's an acceptable level of
14	risk? What's an adequate level of benefit, that's
15	not just a a gut check for each project?
16	A I think that's a good question and a fair
17	question. And I recall, I asked that myself, to the
18	Company, or raised that issue we'll call it
19	that in this regard early on in the case, or in
20	the 40 Docket, which is a similar case to this, I
21	noticed, of course, that we did have the nine price
22	policy scenarios. And the question then becomes,
23	how much weight should you give to the different
24	cases? How much weight should you give to the CO2?
25	And we, in fact, don't, at this time, have CO2, and

1	Page 147 we just don't know what will happen with CO2. How
2	much weight should you give to high gas cases? And
3	I ask I raise the question of, does is there a
4	weighting to the cases and to the results that we
5	should apply? Should we consider the low gas, low
6	CO2 case to have a higher probability of occurring?
7	I've taken the position in the case, that I think
8	that my view is that there ought to be a higher
9	weighting given to the low gas and the low to
10	moderate gas CO2 cases because that's the future I
11	believe, at this time, is more likely, given that
12	what we know now about about especially about
13	gas and especially about CO2.
14	So I think I'm answering your question, in
15	that, I don't necessarily think you ought to do an
16	average of the nine cases. I think a higher
17	probability ought to be assigned to cases that you
18	believe to have a higher likelihood of occurring.
19	And so I don't think you can necessarily take the nine
20	cases, average them, get a number, compare it against all
21	the other cases that way and say that's the outcome. I
22	think you've got to weight the cases that you think have a
23	higher chance of occurring and then come to the conclusion,
24	you know, that that might be a better way for you to
25	evaluate.
1	Page 148 And I also think you ought to I want to
----	--
2	emphasize, I also think you ought to take into
3	consideration the risk factors that aren't included
4	in those tables. And I tried to make that point
5	clear, that there are other factors besides price
6	policy. And when there are other factors besides
7	price policy, they ought to be studied, and two
8	alone I think I raised a couple, and I know
9	Mr. Peaco raised a few more. Those factors need to
10	be considered in making a decision. Is this a valid
11	project that should go forward?
12	Q So would I be correctly summarizing what
13	you're saying is, to do that requires us as a
14	Commission to make some findings and conclusions
15	based on which scenarios we consider more or less
16	likely, which risks we consider more or less likely?
17	A Well, the Company is doing it and the
18	parties are disagreeing that they don't think
19	that I think it's clear that that several
20	parties don't have a belief, necessarily, that the
21	highest likelihood is going to be the higher gas
22	cases. So I think the advice the parties are
23	giving, is to give much less weight to the higher
24	gas, higher CO2 cases.
25	Q Okay. And I think I just have one more

1	Page 149
1	question. If I were to looking at your Table 6,
2	on Page 31, for Glenrock III, Seven Mile Hill II,
3	Rolling Hills, High Plains, McFadden Ridge and
4	Leaning Juniper, if I were to ask you, individually,
5	for each one of those you have listed on your
6	second in your second box, does your analysis
7	lead to your professional conclusion, that not
8	repowering gives more benefit to ratepayers than
9	repowering, for each individual project?
10	A In this regard, we don't know what the
11	outcome will be, nobody does. But we're we're
12	being asked to take a risk on doing every one of
13	these 12 projects, and every one of them should be
14	done because there's a dollar benefit or or
15	higher than a dollar benefit. They're that's a
16	pretty small benefit. This range of benefits is
17	fairly small, in my view. If you were going out and
18	investing your money to make a decision on something
19	that has risk and you and you think it has the
20	potential economic reward, wouldn't you want to try
21	to limit your exposure in the case in the chance
22	that the risks manifest themselves and that the
23	benefits don't materialize?
24	And if you eliminate these six projects
25	and the cost of those six projects, you knock out a

r	2 150
1	Page 150 huge amount of the costs, but you're not eliminating
2	a substantial amount of the benefits. So the
3	ratepayers are still would still be getting a
4	considerable benefit, just not having the Company
5	spend a billion dollars, you know, and the since
6	it's confidential, it's a sizable amount of dollars
7	not being spent, but you're still achieving a great
8	deal of the benefits.
9	Q I said that was my last question, but one
10	follow-up.
11	A That's okay.
12	Q Would you describe the answer you just
13	gave then, as suggesting that we should look at
14	the 12 projects holistically rather than one by one?
15	A No. No, I don't think I
16	Q You don't think that's not how you
17	would describe your answer?
18	A No. I think I think I'm recommending
19	you look at the when you do DSM, typically,
20	DSM people want to try to avoid the trap of
21	adding in additional measure DSM measures where
22	they have small value. But if you add it into the
23	portfolio, you wind up having still an economic
24	portfolio, but you've added in a measure that maybe
25	had a very small value or had a negative value. You
1	

1	Page 151 added it in and nobody sees a difference because the
2	overall portfolio still has a positive value.
3	So that's I view that the same way. I think you can
4	eliminate these projects that are fairly marginal and still
5	keep a considerable benefit. So I think I've answered your
6	question, that I would look at it project by project.
7	COMMISSIONER LEVAR: Thank you. I
8	appreciate your answers.
9	Commissioner Clark, do you have questions for Mr. Hayet?
10	COMMISSIONER CLARK: No questions.
11	Thank you, Mr. Hayet.
12	THE WITNESS: Thank you.
13	COMMISSIONER LEVAR:
14	Commissioner White?
15	BY COMMISSIONER WHITE:
16	Q I assume you were here when Mr. Peaco was
17	testifying earlier. You you both have kind of
18	identified different projects that may or may not
19	be you know, have a higher risk profile or have
20	less benefits. Do you share his view, that if the
21	Commission were to determine that some of the
22	projects were more economic or less economic, that
23	it would require a whole separate application for
24	those projects?
25	A You know, we gave that consideration and
1	

Page 152 if -- the fact is, our first recommendation is to 1 2 reject. However, if you decide that you'd prefer to 3 go forward and have some of the projects, then we 4 didn't make the same recommendation that you have a separate proceeding. We think that you have the 5 6 information you need. It places too much -- there are too many problems that are -- if you really want 7 to do it, there's not time to be able to take it 8 back and study it further, and there's probably a 9 chance you wouldn't achieve the PTC benefits that's 10 you're looking for anyway. So we're not making that 11 12 recommendation. We think that you can make the recommendation on the basis of the information you 13 14 have.

15 Then there's the final question. I mean, Q there's been a lot of discussion about risk, and I'm 16 just looking at the statute and that's certainly 17 one of the things to consider. But in your view, 18 typically -- and, again, I think the only time we've 19 ever actually utilized this statute, and I could be 20 21 wrong, is the SCR case. Is there a different -- is 22 there something, from your perspective, that creates 23 a heightened, you know, risk look, I guess, here in this case, because of the measure -- because, again, 24 every commercial transaction has a risk shifting 25

Page 153 that has --1 2 Α Right. 3 -- costs that go along with it. 0 4 Is there something that -- that you're reading into this, that's beyond the typical risk --5 Well, I -- I'm sorry. 6 Α 7 That's okay. 0 8 Α It definitely isn't your typical. I mean, 9 we all have to recognize, this is not a typical utility type of investment, and you may never see 10 another investment like -- you know, recommendation 11 12 like this again, to this degree. When you count 13 this case and the new wind/new transmission, billions of dollars are at stake. And it's not, you 14 15 know, my view. I know that the Company has a different view, but there's not a need built in 16 that's -- that's a burning need for reliability and 17 a burning need for capacity to add those. 18 19 And therefore, then you have to give it a 20 heightened standard for the risk that ratepayers are 21 being placed at, because we know that the ratepayers 22 are taking on most of the risk, unless you adopt 23 conditions that we have proposed in this case. And that would go to, you know, helping to mitigate --24 mitigating the risk for the ratepayers. But it --25

	Page 154
1	again, it's not your typical situation. And
2	therefore, I think you have to look at it in a in
3	a different way than you would look at the other
4	like, there's a need for capacity, we need a
5	combined cycle, or some type of resource, then it's
6	a decision between two resource choices you have to
7	make, and you pick the best of the two.
8	Here, it's pretty much a decision and I
9	know the Company talks about it displacing front
10	office transactions, but it really is a need a
11	decision between we just don't upgrade perfectly
12	good wind turbine resources that are operating right
13	now. I know that there are all the benefits they
14	talk about in O&M savings and all these potential
15	for availability improvement and so forth, but,
16	again, you've got operating resources, ratepayers
17	could use their money for other purposes, all those
18	things go into it when you don't absolutely have a
19	critical, burning need to do these projects.
20	Q One final question. And, again, we've
21	heard a lot of testimony in the context of what was
22	agreed to in Wyoming, in terms of potential risk
23	mitigation or what the Company has agreed to.
24	But is there something, in your mind, that is there any
25	level of, you know, additionality, in terms of risk

page 155
1 protection or risks that would -- that would ultimately
2 satisfy that? I mean, I know -- I understand we can't
3 control -- the Company can't control Congress or the
4 President or what have you, but is there anything in your
5 mind that provides something that's beyond what they've
6 already offered?

Well, they've given assurances. Haven't 7 Α they built a strong case to say that -- they're 8 9 highly confident that they're going to achieve the 10 level of energy production that they've estimated 11 and that they're going to produce the PTC benefits. 12 Why not just have them accept the risk of that, hold 13 harmless the ratepayers, in the event that they don't achieve those benefits over a period of time? 14

15 I made a recommendation that you require 16 the Company to achieve 95 percent. I gave a margin 17 of 5 percent that -- in other words, the energy production could be 5 percent under, which is what I 18 used, by the way, in my sensitivity analysis. 19 Ι 20 said a 5-percent reduction in energy. So I have 21 given them what I've found to be uneconomic, but 22 in -- in some of the cases. So the Company has to 23 be -- protect the ratepayer and that's, by the way, not unheard of. I'm understanding there's some 24 25 settlements in other states on proposals that are

Page 156 1 similar to this that are just coming out in late 2 April, in Oklahoma, that are being agreed to by the 3 utility that they're going to accept the risk of 4 these kinds of projects. It's another build a transmission, build 5 wind power resources, billions of dollars of 6 7 investment and the ratepayer, at considerable risk, 8 and the utility has agreed that it's going to adopt the risk. 9 10 So I -- my recommendation is to give consideration to the conditions of -- that I've put 11 12 into my testimony that would protect the ratepayer. 13 COMMISSIONER WHITE: That's all the 14 questions I have. Thanks. 15 COMMISSIONER LEVAR: Do you have a 16 follow-up? 17 COMMISSIONER CLARK: Do you mind if I 18 do? 19 COMMISSIONER LEVAR: No, and I have 20 one more, too. Go ahead. Mine is kind of related 21 to his answer he's just given to Commissioner White. 2.2 COMMISSIONER CLARK: Please. 23 BY COMMISSIONER LEVAR: I kind of asked this question before, but 24 0 after hearing your answer to Commissioner White, 25

1	Page 157 I'll ask it in a different way. Should we or
2	shouldn't we considering the comparisons you've
3	drawn on and said, I think what you said to him is,
4	"This isn't a situation of choosing option A or
5	option B."
6	A Right.
7	Q But shouldn't we be looking at each of
8	these 12 projects and consider option A, repowering,
9	option B, not repowering, and look at the cost
10	benefits and risks of each of those of those two
11	options for each of the 12 projects; is that how we
12	should be looking at it or is that is that the
13	A Well
14	Q wrong way to look at it?
15	A Are you saying to look at it as a bundle
16	or look at them one at a time? Because if
17	looking
18	Q What I'm suggesting is, should it be one
19	at a time, that he take Seven Mile Hill I, and
20	compare cost benefits and risks of repowering and
21	cost benefits and risks of not repowering?
22	A That's what's been done actually,
23	Commissioner. That's what the project-by-project
24	analysis that, in fact, you as a Commission got the
25	Company to agree to do. That they would look at the
1	

 $D_{a} = 1 \Gamma 0$

1	Page 158 cost and benefits on a project-by-project basis, and
2	that's what's been done to develop the
3	these cases any of the table that you see where
4	they have the names of the units and they have the
5	net benefits, that's a project-by-project
б	evaluation. The tables in which they have the price
7	policy cases, where they have the nine price policy
8	cases, that was a bundle of projects put into the
9	model all as one unit, put in at one time. And that
10	was a that was not a project-by-project net
11	benefit evaluation.

12 Q Okay. Well, at the risk of beating the 13 dead horse, if we're looking at it that way, though, doesn't that mean, even if the benefit is small --14 you know, I mean, there's been a lot of discussions. 15 Should it even be a -- what about if there's a 16 17 dollar benefit? But if we're really comparing repowering with not repowering, should the size of 18 the benefit matter, as long as one is above the 19 20 other?

A I hear you. And that is the argument. I'm not going to suggest -- I won't suggest that -that is an argument that I, perhaps, would make. That, look, it's a \$1 benefit, you know. I mean, I'd like a little cushion by the way, but -- but

	- 150
1	Page 159 that presumes that you're only looking at the price
2	policy cases because the Company was the one that
3	put in the testimony that says, "Here's our
4	analysis," and they did what about what about
5	when you also consider the other risk factors?
6	Now, let's get a single economic number. Is it still these
7	numbers that the Company no, it's not. And that's why I
8	attempted to look at other factors, like a reduction in
9	energy and a cost overrun and and Mr. Peaco also spoke
10	about additional risk factors.
11	So when you take all those into consideration, it's a
12	different story than just the \$1 of benefit on the price
13	policy cases to consider.
14	COMMISSIONER LEVAR: Okay. Thank
15	you. I really do appreciate your indulging my
16	stream of consciousness thought process.
17	THE WITNESS: No, I don't find it to
18	be
19	COMMISSIONER LEVAR: Commissioner
20	Clark.
21	BY COMMISSIONER CLARK:
22	Q I'm also going to address this general
23	area of risk and, particularly, your testimony on
24	the bottom of Page 38, and the top of 39, where
25	you're talking about conditions that might be
1	

1	Page 160 imposed. On Line 785 or actually, 784, you say
2	that you would be concerned if PacifiCorp is taking
3	the position that nonperformance by one of its
4	contractors would be outside of its influence to
5	or its ability to influence. So as you have sat
6	through the hearing, and I think you've been here
7	throughout
8	A I have.
9	Q have you heard anything that's given
10	you an impression that contractor performance that
11	the Company would use that or has reserved the
12	opportunity to use that as an excuse for not meeting
1 1 2	
13	the project cost of I'll call them guarantees,
14	the project cost of 1'll call them guarantees, that have been given?
14	that have been given?
14 15	that have been given? A Well, they've given guarantees to us that
14 15 16	<pre>that have been given? A Well, they've given guarantees to us that they will have the project online, on time,</pre>
14 15 16 17	<pre>that have been given? A Well, they've given guarantees to us that they will have the project online, on time, guaranteed that they're going to be able to achieve</pre>
14 15 16 17 18	<pre>that have been given? A Well, they've given guarantees to us that they will have the project online, on time, guaranteed that they're going to be able to achieve the PTCs. I've heard that. But they also say, to</pre>
14 15 16 17 18 19	<pre>that have been given? A Well, they've given guarantees to us that they will have the project online, on time, guaranteed that they're going to be able to achieve the PTCs. I've heard that. But they also say, to the extent that it's within their control or their</pre>
14 15 16 17 18 19 20	that have been given? A Well, they've given guarantees to us that they will have the project online, on time, guaranteed that they're going to be able to achieve the PTCs. I've heard that. But they also say, to the extent that it's within their control or their ability to control. And what my testimony is and
14 15 16 17 18 19 20 21	<pre>that have been given? A Well, they've given guarantees to us that they will have the project online, on time, guaranteed that they're going to be able to achieve the PTCs. I've heard that. But they also say, to the extent that it's within their control or their ability to control. And what my testimony is and that I'm concerned about is, what does that mean?</pre>
14 15 16 17 18 19 20 21 22	<pre>that have been given? A Well, they've given guarantees to us that they will have the project online, on time, guaranteed that they're going to be able to achieve the PTCs. I've heard that. But they also say, to the extent that it's within their control or their ability to control. And what my testimony is and that I'm concerned about is, what does that mean? And I've raised the the question is: Are they saying</pre>

1	Page 161 is coming in the latest, is unable to come online by the
2	end, it loses the opportunities to get to the get the
3	PTCs. Is PacifiCorp taking responsibility, under that
4	circumstance, and holding the ratepayer harmless for the
5	PTCs that will be lost, or will they say, No, it was outside
6	of our ability? We couldn't control their means and methods
7	and their ability to operate their business and the fact
8	that they went bankrupt, we had no control over. Therefore,
9	we are not going to hold the ratepayer harmless in that
10	condition.
11	That's what I'm trying to hope to impress
12	upon you, that that ought to be it should be a
13	clear statement: PacifiCorp, you're the party
14	that's managing the development, you're managing
15	your contractors, you're the one, the ratepayer is
16	not. Hold the ratepayer harmless if you're giving a
17	guarantee, and that guarantee has to be almost
18	unconditional.
19	COMMISSIONER CLARK: Thanks for
20	illustrating what you had in mind there. That
21	concludes my questions.
22	COMMISSIONER LEVAR: Thank you,
23	Mr. Hayet. We appreciate your testimony today.
24	THE WITNESS: Thank you.
25	MR. SNARR: May Mr. Hayet be excused?

	Page 162
1	COMMISSIONER LEVAR: Yeah. I'll ask
2	if any party or Commissioner in the room sees any
3	reason not to excuse Mr. Hayet from the proceeding?
4	I'm not seeing any indications, so he's excused. Thank you.
5	THE WITNESS: Thank you.
6	COMMISSIONER LEVAR: Mr. Moore or
7	Mr. Snarr, anything further from the Office?
8	MR. SNARR: No, that concludes are
9	presentation.
10	COMMISSIONER LEVAR: Okay. Thank
11	you. Mr. Russell.
12	MR. RUSSELL: UAE calls Kevin Higgins
13	to the stand.
14	KEVIN C. HIGGINS,
15	having been first duly sworn to tell the truth, was
16	examined and testified as follows:
17	DIRECT EXAMINATION
18	BY MR. RUSSELL:
19	Q Can you please state and spell your name
20	for the record, please?
21	A My name is Kevin C. Higgins H-i-g-g-i-n-s.
22	Q Mr. Higgins, by whom are you employed and
23	in what capacity?
24	A I'm a principle in the consulting firm
25	Energy Strategies.

Page 163 And what is your business address, please? 1 0 2 My business address is Α 215 South State Street, Suite 200, Salt Lake City, 3 4 Utah 84111. 5 0 And in your capacity as a principle of 6 Energy Strategies, have you offered testimony on behalf of Utah Association of Energy Users in this 7 docket? 8 Yes, I have. 9 А And, specifically, did you prepare and 10 0 11 submit direct testimony on September 20, 2017, 12 identified as UAE Exhibit 1.0, along with 13 Exhibits 1.1 and 1.2, surrebuttal testimony on November 16, 2017, identified as UAE Exhibit 1.0-S, 14 along with UAE Exhibits 1.1-S and 1.2-S, and 15 response testimony on April 2nd of 2018, identified 16 as UAE Exhibit 1.0-RE, along with UAE 17 Exhibits 1.1-RE, 1.2-RE and 1.3-RE? 18 19 А Yes. 20 Do you have any corrections to make to any 0 21 of that testimony? 2.2 А I have two minor corrections that are the 23 same correction that has to be made twice. They are in my response testimony, Page 40, Line 714. 24 25 The correction is to replace the number of 150 million

Page 164 with 142 million. Then, again, on Page 49 --1 2 Q I'm sorry. Was that 142? 3 Α Yes. 4 0 Thank you. Then on Page 49, Line 865, the same 5 Α correction, replace 150 million with 142 million. 6 And with those two corrections, if you 7 0 were asked the same questions today that you were 8 9 asked in your pre-filed testimony, would you answer 10 it the same way? 11 Α Yes, I would. 12 MR. RUSSELL: With that, I will move 13 for the admission of Mr. Higgins' pre-filed testimony, as previously identified. 14 15 COMMISSIONER LEVAR: If any party 16 objects to the motion, please indicate to me. I'm not seeing any objections, so the motion is granted. 17 (UAE Exhibit No. 1.0 admitted.) 18 BY MR. RUSSELL. 19 20 Have you prepared a summary of your 0 21 pre-filed testimony? 2.2 Α Yes, I have. 23 Q Please proceed. 24 Good afternoon. Α 25 I recommend against approval of the

Page 165 repowering project. Rocky Mountain Power's wind 1 2 repowering proposal is not a typical utility 3 investment proposition. The wind repowering project 4 might best be described as an opportunity investment in that it seeks to take advantage of the 5 availability of PTCs before the Federal Tax Credit 6 7 Program begins to phase out. Since it is an opportunity investment, the relative benefits to 8 9 customers, taking account of the range of risks to customers in relation to the benefits to Rocky 10 11 Mountain Power, should be considered as part of the 12 Commission's review.

13 The magnitude of the claimed benefits to 14 customers identified by the Company in relation to certain benefits -- to certain benefits to the 15 16 Company, does make a compelling case for UAE's endorsement of this project, particularly in light 17 of the large capital cost required, the lack of 18 public necessity for this project, the Ad-Hoc 19 20 deviation from the integrated resource plan process 21 surrounding this project, and the uncertainties that 22 may impair the realization of projected customer benefits. Additional risks that could further 23 affect customer benefits include deviations in the 24 25 actual performance, maintenance costs, or durability

Page 166 1 of the new assets as compared to the Company's 2 assumptions. 3 In its supplemental filing, Rocky Mountain 4 Power has changed the evaluation method it uses to project claimed customer benefits for the 20-year 5 period, 2017 to 2036. I have three serious concerns 6 7 with this change. First, it is highly problematic and troubling for the Company to change a key 8 9 measurement method at this late juncture of the proceeding. After three rounds of prior Company 10 11 testimony, particularly given that, without this 12 change in method the Company would not be able to 13 show claimed net benefits for multiple scenarios, the change, thus, appears to be aimed at supporting 14 15 the Company's desired result. 16 Second, the changed valuation approach for PTCs is inconsistent with the valuation method that 17 has long been used for PTCs in the Company's IRP, 18 which I have been able to check as far back as 2003. 19 20 So for at least 15 years, the method -- methodology 21 for valuing PTCs has been in place in the IRP that

And third, the changed valuation approach for PTCs is inconsistent with the Company's treatment of capital costs for the repowering

was now just recently changed.

2.2

1	Page 167 projects, which the Company continues to measure on
2	a real levelized basis in its 20-year benefits
3	analysis. By changing the method for valuing PTCs
4	without also changing the method for valuing capital
5	costs, the Company is effectively cherry picking the
6	combination valuation method that achieves the most
7	favorable optics for the projects. If these
8	concerns not withstanding, the Commission considers
9	approval of the Company's proposal, I offer some
10	recommendations for better aligning risks and
11	benefits of the proposal between the Company and
12	ratepayers.
13	First, I recommend the Commission
14	expressly condition the Company's future cost
15	recovery associated with the wind repowering project
16	on the Company's ability to demonstrate that
17	construction costs have come in at or below its
18	estimated cost in this case, and that measured over
19	a reasonable period of time, the megawatt hours
20	produced by the repowered facilities are equal to or
21	greater than the forecasted production that is
22	provided in this proceeding.
23	If those conditions are not satisfied, not
24	withstanding any determination of prudence in this
25	proceeding, I recommend that the Commission

1	Page 168
1	expressly reserve the right, in a future rate case,
2	to reduce the Company's recovery of costs associated
3	with the repowering project, to allow for a
4	reasonable sharing of the risks and benefits of the
5	project between the Company and customers.
6	
7	Second, I am concerned that when measured
8	over the 20-year period, used in the Company's
9	2017 IRP, the benefits from this opportunity
10	investment are significantly weighted in favor of
11	the Company. To address this concern, if the
12	Commission approves the wind repowering project, I
13	recommend that it be made conditional on a reduction
14	of 200 basis points to the authorized rate of return
15	on common equity applicable to the undepreciated
16	balance of the retired plant. This adjustment would
17	have the effect of better balancing the benefits
18	between customers and the Company.
19	I note that, although my recommendation
20	recommended modifications would improve the terms of
21	the outcome for customers, they will not, by
22	themselves, overcome UAE's overall objections to
23	this project. And since this 200-basis point aspect
24	of my conditional recommendation is a bit unusual,
25	let me spend a moment elaborating on the basis for

Page 169 it. 1 2 Rocky Mountain Power would have you 3 believe that if these projects were to produce \$1 of 4 net benefits, then they should be approved as proposed, irrespective of the relative distribution 5 of benefits between customers and the Company. 6 Ι 7 disagree. I disagree that simply providing some amount of projected benefits to customers is 8 sufficient justification for committing customers to 9 10 pay off a \$1.1 billion investment for a project that 11 is not needed to meet reliability requirements, not 12 needed to meet load growth, and not needed to replace a retired plant that has come to the end of 13 its useful life. 14 15 The balance of equities is important here. We need to bear in mind that the Company is a 16 17 monopoly provider. Consequently, Utah customers do not have the benefit of alternative providers 18 19 offering to undertake repowering on better terms 20 than the Company is offering. The only place for 21 Utah customers to get a better deal on repowering is 22 in the approval process. And a key lever that the Commission has is the allowed return on the retired 23 24 plant. 25 To make this deal happen, the Company will

1	Page 170 be removing equipment that has around 20 years left
2	on its useful life and seeking a full return on and
3	of that retired investment, as if it remained
4	useful. Absent the pre-approval process, the
5	Company would run the risk of disallowance of the
6	recovery of this early retired plant.
7	Taking all factors into account, I believe
8	it is appropriate to make any approval of this
9	project conditional on a reduced return on this
10	retired plant to achieve a better balance of
11	equities. And if requiring such a condition means
12	that the project does not move forward, then as the
13	Commission is hearing from parties advocating on
14	behalf of customer interests, that would be okay.
15	Utah customers are not here to serve as a vehicle to
16	facilitate the Company's financial aspirations for
17	projects that are not necessary.
18	If the repowering project is allowed to
19	proceed, my third recommendation is that the overall
20	project should be scaled back to exclude at least
21	the Leaning Juniper project, as this project fails
22	to provide net benefits over a 20-year period, even
23	when measured using nominal PTCs and nominal capital
24	costs, in either the medium gas, medium CO2 or the
_	

25 low gas, zero CO2 scenarios. Moreover, the

1	Page 171 Commission should also consider excluding
2	Glenrock III, High Plains, McFadden Ridge, Dunlap
3	Ranch, Rolling Hills, Marengo I, Marengo II and
4	Goodnoe Hills from any pre-approval because these
5	projects, as well as Leaning Juniper, failed to
6	provide net benefits over a 20-year period, using
7	the measurement metrics from the IRP, that is, real
8	levelized PTC values for one or both of the gas CO2
9	scenarios.
10	Fourth, the resource tracking mechanism
11	proposed by the Company to defer and recover
12	projects should not be approved. The proposed
13	mechanism is quite complex. This departure from
14	conventional ratemaking practice is not necessary,
15	and taken as a whole, not desirable. Because the
16	RTM is an exercise in single issue ratemaking, it
17	brings with it attended concerns about the efficacy
18	of identifying costs and setting rates in isolation.
19	Rather than adopting the RTM, I believe it would be
20	preferable for the Company to instead file a general
21	rate case at the appropriate time to recover its
22	repowering costs in the context of the Company's
23	overall costs and revenues.
24	However, if the RTM is approved, it should
25	be modified. In particular, the Company's proposed

1	Page 172 long-term continuation of the RTM as a PTC tracking
2	mechanism should be eliminated. PTCs are not
3	tracked today in the manner proposed by the Company,
4	nor is it necessary to track PTCs going forward to
5	ensure just and reasonable rates.
6	Therefore, I recommend that if the RTM is approved, the
7	Company's proposal for a long-term PTC tracker be rejected.
8	In addition, the Company's original proposal to cap the
9	surcharge at the amount of incremental net power cost
10	benefits should be retained, with no deferral of costs
11	exceeding the cap, as proposed by the Company in its
12	supplemental filing.
13	And finally, if a form of the RTM is
14	adopted, the treatment of property tax expense
15	should be modified to take into account the expected
16	reduction in property tax on existing plant that
17	would occur as the repowering project is implemented
18	and the existing plant is retired.
19	And that concludes my summary.
20	Q Thank you, Mr. Higgins.
21	Before I turn you over to cross-examination, I did have a
22	question. You've had the opportunity to listen to the
23	testimony yesterday and today, right?
24	A Yes, I have. When I wasn't here
25	physically, I was listening to the online broadcast.
1	

1	Page 173 Q Okay. And did you hear there have been
2	a number of witnesses who've testified with respect
3	to the amortization of the retired plant, included
4	in that was Ms. Steward yesterday, Mr. Peterson
5	today, as well as Mr. Link.
6	Did you hear testimony on behalf of those witnesses on that
7	topic?
8	A Yes, I did.
9	Q And do you I'm interested in your view
10	on whether the Commission ought to address the
11	period of time of amortization in this proceeding or
12	in some separate proceeding?
13	A I would strongly recommend that the
14	Commission consider this issue in the context of the
15	depreciation docket that will be forthcoming in the
16	future. I have concerns that, if the Commission
17	were to lock in, say, to a ten-year amortization,
18	for example, as proposed by Mr. Peterson, that that
19	would have implications for customers in the
20	near-term that have not been fully vetted.
21	I also have I also believe that it would be appropriate,
22	as part of the discussion, to take into consideration the
23	impacts on customers in the years '21 through '30. I
24	understand that the Division of Public Utilities is
25	concerned about customers in years '11 through '20, but
1	

1	Page 174 customers in the years '21 through '30, if this project were
2	to go forward, would in fact be have a bequest given to
3	
	them by the customers of today, by investing in a plant
4	today that is likely to be providing benefits 21 years from
5	now, and obviating the need for new investments 21 years
б	from now.
7	And so I think that when you take all of
8	those things into consideration, the most reasonable
9	course of action is to consider all those questions
10	in the context of the larger depreciation study
11	that's going to come that's going to have
12	implications for Utah ratepayers from issues outside
13	of this docket. And I think that it would be best
14	to consider the implications and the impacts of the
15	amortization period, if there be one, for for
16	this the retired plant in that larger context.
17	MR. RUSSELL: Thank you, Mr. Higgins.
18	Mr. Higgins is available for cross-examination.
19	COMMISSIONER LEVAR: Thank you.
20	Mr. Moore or Mr. Snarr, any questions for
21	Mr. Higgins?
22	MR. SNARR: No questions.
23	COMMISSIONER LEVAR: Ms. Schmid or
24	Mr. Jetter?
25	MS. SCHMID: No questions.

Page 175 1 COMMISSIONER LEVAR: Ms. Hickey. 2 MS. HICKEY: No, I think I'll waive. 3 Thank you. 4 COMMISSIONER LEVAR: Okav. Thank 5 you. Ms. McDowell or Mr. Lowney? 6 MR. LOWNEY: Yes, the Company does 7 have questions. Okay. 8 COMMISSIONER LEVAR: 9 MR. LOWNEY: And, again, I've got a few cross-examination exhibits, so I'll just pause a 10 moment while those get distributed. 11 12 CROSS-EXAMINATION 13 BY MR. LOWNEY: 14 0 Good afternoon, Mr. Higgins. 15 Good afternoon. Α 16 Now, I'd just like to ask you a question 0 about something you said in your pre-filed 17 testimony, as well as in your summary today. 18 19 And that is, that according to your testimony, to be analytically consistent, PTCs must be modeled on the same 20 21 basis as capital costs, correct? 2.2 Α Correct. For the -- certainly for the purposes of this docket, in which there's been a 23 separation made, in my view, from the IRP structure 24 and the IRP valuation methods, that if we were to 25

Page 176 1 look at impacts, ratepayer impacts, in isolation for 2 a 20-year period, then I do believe that a consistent approach is going to be necessary, yes. 3 4 But you would agree that you've filed 0 prior testimony where you've questioned why PTCs are 5 6 treated in the same ways as capital costs, correct? 7 The -- are you --А 8 0 Let me point your attention to --9 Α What are you referring to in the 10 testimony? 11 This the document that's labeled RMP Q 12 Cross-Exhibit 9. 13 А Yes. 14 0 And this was testimony you filed in May of last year, 2017, before the Public Utility 15 Commission of Oregon? 16 17 А Yes. 18 And, again, I'll represent to you, this is 0 19 a short excerpt of that testimony, just in the interest of conserving paper. And this case 20 21 involved a calculation of avoided cost pricing, 22 correct? 23 Α That's correct. 24 0 And one of the issues in the case, at least a marginal issue in the case, was how to 25

Page 177 account for PTCs in calculating avoided cost 1 2 pricing, correct? The -- I actually discussed this issue in 3 А 4 my testimony, which is the excerpt that you have here, and I don't know that it was necessarily an 5 issue for other parties, but I certainly did a walk 6 through of the issue in this excerpt. 7 And I'll just direct your attention to 8 0 Page -- it's Page 14 of the testimony, footnote 10. 9 10 А Yes. 11 And you testify there that, "PacifiCorp Q 12 apparently treats PTCs as a negative fixed cost and 13 thus an offset against capacity costs, even though PTCs are actually a function of energy output and 14 15 arguably should be included in the calculation of 16 avoided energy costs." That was your testimony before the Oregon Commission, correct? 17 And that testimony, as you pointed 18 Yes. А 19 out, was in the context of avoided cost, and that 20 testimony was really speaking about the curiosity of 21 reflecting PTCs in the capacity payment to 22 qualifying facilities, as opposed to the energy 23 payment. 24 And, of course, as you can tell in context, this was simply a footnote, it was a 25

	Page 178
1	parenthetical comment that I made in passing. And I
2	didn't challenge the Company's approach, nor does
3	this discussion here speak to the issue that's being
4	considered in this docket, which is real
5	levelization versus nominal treatment of PTCs.
6	This footnote says nothing, whatsoever, about real
7	levelization or nominal treatment of PTCs. This simply
8	mentions the fact that, in the Company's avoided cost
9	calculations, the avoidance of PTCs is reduced from a QFs
10	capacity payment, rather than its energy payment. And I
11	did point out that, arguably, it could be reflected in the
12	avoided energy payment, as opposed to the avoided capacity
13	payment, but then didn't
14	Q Didn't pursue
15	A how it was done.
16	Q Well, just to be clear, the avoided
17	capacity payment is essentially a reflection of the
18	capital costs of whatever resource is being avoided
19	in the context of a PURPA transaction, correct?
20	A Correct. Correct.
21	Q And just to be clear, where you testified
22	in Oregon that PTCs are actually a function of
23	energy output, in this case, the energy output from
24	these projects is modeled on a nominal/nominal
25	basis, correct?
1	

Page 179 The energy output, the kilowatt hour, net 1 Α 2 power cost is modeled on a nominal/nominal basis, 3 that's correct. 4 0 So at a minimum, your testimony in front of the Oregon Commission, even if it was in passing, 5 suggests that there's no reason PTCs and capital 6 costs need to be modeled on the same basis because 7 they're reflected differently in rates, correct? 8 9 Α I disagree. That's not what I said. What I said is that one could treat the PTCs in the 10 context of a payment to a qualifying facility, as an 11 12 offset to the capacity payment or to the energy 13 payment, arguably. You could look at it either way. 14 And -- but I did not say that one should treat the PTCs on a 15 nominal basis. That's not what this footnote says, and 16 that's not what I was suggesting in this testimony. Now, something that you mentioned in your 17 0 18 summary, as well as in your pre-filed testimony, is 19 that it's your opinion that there is no need, no 20 resource need for the repowering projects, correct? 21 Α That's correct. 22 Q Now, you've also testified that the energy 23 that's produced by these repowered facilities' incremental energy is going to displace market 24 purchases or thermal generation, correct? 25

Page 180 1 Α Correct. 2 Q And you previously testified that market 3 transactions or market purchases represent a need 4 that can be displaced by a lower cost resource, 5 correct? That is correct, but if you -- but in 6 А terms of a nexus between that statement and my 7 8 statement that there is no need for these projects, 9 the context is important. The current facilities, 10 the current repowering facility -- the current 11 facilities that would be repowered, today, produce 12 about 2,600,000-megawatt hours per year of energy. 13 Okay? The new proposal would generate about 3-and-a-half-million megawatt hours a year of 14 15 energy. So there's an increase of 16 about 600,000-megawatt hours a year from this project. So in essence, there's -- there is some 17 18 incremental energy coming out of this project, but 19 it's really a byproduct of the larger project to 20 generate new PTCs. And so one -- I don't think one 21 could say, with a straight face, could assert that 22 you would make a \$1.1 billion investment for the 23 purpose of generating 600,000 -- 600,000 extra 24 megawatt hours a year. 25 So, yes, while there is some incremental

1	Page 181 energy, that is not the underlying driver of this
2	project and why it's being presented for approval.
3	Q Let me direct your attention to the
4	document that I've labeled RMP Cross-Exhibit 10.
5	And this is testimony you filed in front of the
6	Commission in Docket 15-035-53. And I'd just like
7	to direct your attention, please, line excuse
8	me to Page 3, and beginning on Line 46.
9	You testified that, "The IRP," this is PacifiCorp's IRP
10	"anticipates a need to acquire hundreds of thousands of
11	megawatt hours every year through market purchases." Do you
12	see that testimony?
13	A Yes.
14	
	Q And then on if I could direct your
15	attention to Page 6, of that same testimony. On
16	Line 108, you testified, with respect to a
17	transaction with the QF, "Thus" and I'm quoting
18	you, "it is not a matter of taking unneeded or
19	uneconomic energy, rather substituting one source of
20	energy for another source." Do you see that
21	testimony there?
22	A Yes.
23	Q Now, in this case, if repowering generates
24	incremental megawatt hours or energy at a lower cost
25	than the alternative in the same way you're

Page 182
describing QFs meeting a resource of need, the
repowering project meets that same resource need,
correct?

4 А Only the incremental amount of energy, which, as I said, is a byproduct of the investment. 5 There's about a 25-percent increase in the kilowatt 6 7 hour production relative to the existing facilities, and in terms of context, I will point out, this 8 9 case -- that this testimony was in a case, which I 10 testified, in which the Company's position was -- it 11 did not need new resources for a decade. So the 12 Company's position in 2015 was, it did not need new 13 resources for a decade. That was in Mr. Clements' 14 testimony in this very docket, and I was pointing 15 out the QF power would -- would displace market purchases, but of course, that was all incremental. 16 17 This proposal before the Commission now has -- essentially replaces existing Company 18 generation, two-and-a-half million megawatt hours of 19 20 existing generation, and then produces, on top of 21 it, an extra 600,000-megawatt hours. So I would 22 agree, to the extent you want to talk solely about 23 the increment, there is some displacement of 24 resources taking place, but you're also paying 25 \$1.1 billion for that.

1	Page 183 Q If you could turn to your direct
2	testimony, please, Page 18. I'm sorry. I lost
3	myself in the wrong testimony, so if you could just
4	give me a moment.
5	Okay. I'm there. The last one in there. So if I could
6	direct your attention, please, to Line 358?
7	A Is this my response testimony?
8	Q This is your direct testimony.
9	A My direct testimony. I'm sorry. I
10	thought that's what you said.
11	Q And I went to the response, was my
12	problem, so I excuse myself on that one.
13	Are you there on Page 18?
14	A Yes, I am.
15	Q And on Line 358, you testified that, "RMP
16	has made it clear that recovering the costs and
17	earning a return on the retired assets is an
18	integral part of its proposal," correct?
19	A Yes.
20	Q And then you continue that you believe
21	it's a significant reason for the Company seeking
22	pre-approval, is to ensure that that will occur.
23	And then you testified that it would not make sense
24	for the Company to present an opportunity investment
25	designed to reduce long-term rates that exchange
1	Page 184 the Company was susceptible to an after-the-fact
----	--
2	disallowance. Do you see that testimony?
3	A The after-the-fact disallowance on its
4	retired plant?
5	Q On its retired plant.
6	A Yes.
7	Q Now, if I could direct your attention
8	I'm sorry, now back to your response testimony,
9	Line 767. And actually, it begins a little bit
10	further up. It's one of the conditions that you
11	proposed, you begin on Line 764, and the condition
12	recommends that the future cost recovery associated
13	with repowering be conditioned on the ability to
14	demonstrate the construction cost coming at or below
15	the estimates and then measured over a reasonable
16	amount of time. The energy is equal to a
17	greater-than forecast, correct?
18	A Correct.
19	Q And if those conditions are not met, you
20	specifically ask the Commission to have the
21	opportunity to, after the fact, reassess the
22	prudence of the repowering project, correct?
23	A I recommend that the Commission keep open
24	the option to evaluate whether the cost and benefits
25	should be redistributed between the Company and

Page 185 1 customers. 2 Q So doesn't this -- this condition that you 3 recommend, is indeed the exact type of 4 after-the-fact disallowance you specifically testified would not make sense in this case? 5 No. And the -- with respect to the 6 А reduction in -- in the term and basis upon reduction 7 8 on the return on the retired plant, I do believe that it would make sense for the Commission to 9 address that up front in this case and make that as 10 11 a condition of any approval up front, rather than 12 make it an after-the-fact risk that was not tied 13 down at some point. 14 Separate and apart from that, the 15 projected benefits from this project are contingent 16 on the Company's plants performing in the way the Company has projected. And if over a reasonable 17 period of time, it turns out that that -- the plants 18 just don't perform, I do believe it would be 19 20 reasonable to reexamine the relationship of the 21 benefits between the Company and customers. And, 22 yes, after the fact. 23 But, again, it would be -- the Company 24 would be put on notice now. So that's why I'm 25 saying these things now and up front. It wouldn't

	Page 186
1	be the case that it gets through and then someone
2	necessarily raises the issue later, but I think the
3	Commission should make it clear now, the Commission
4	is open to looking at reassessment.
5	Q And, Mr. Higgins, your proposed condition
6	if the opposite occurs let's say, for example,
7	the energy production is more than expected, where
8	the costs come in at less than forecast. I presume
9	you would be open to also reexamining the sharing of
10	costs and benefits and perhaps giving the Company a
11	larger return on its investment or increasing its
12	rates somehow, to account for the fact that the
1.2	
13	performance increased over what gets accrued in this
13	case?
14	case?
14 15	case? A That's not part of my proposal. If the
14 15 16	case? A That's not part of my proposal. If the Commission were to feel that that would make it a
14 15 16 17	case? A That's not part of my proposal. If the Commission were to feel that that would make it a more symmetrical approach, the Commission could
14 15 16 17 18	<pre>case? A That's not part of my proposal. If the Commission were to feel that that would make it a more symmetrical approach, the Commission could consider that, but that's not part of my proposal.</pre>
14 15 16 17 18 19	<pre>case? A That's not part of my proposal. If the Commission were to feel that that would make it a more symmetrical approach, the Commission could consider that, but that's not part of my proposal. And, you know, it's part of my proposal, in part, because</pre>
14 15 16 17 18 19 20	<pre>case? A That's not part of my proposal. If the Commission were to feel that that would make it a more symmetrical approach, the Commission could consider that, but that's not part of my proposal. And, you know, it's part of my proposal, in part, because the I already see the benefits of this project as skewed</pre>
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14 15 16 17 18 19 20 21 22	<pre>case? A That's not part of my proposal. If the Commission were to feel that that would make it a more symmetrical approach, the Commission could consider that, but that's not part of my proposal. And, you know, it's part of my proposal, in part, because the I already see the benefits of this project as skewed in favor of the Company to start with. And so the to the extent that things turn out a little bit better than the</pre>
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1	Page 187 reasonable for the customers to see those benefits because
2	that was part of how this whole thing was sold, if you will.
3	So nevertheless, depending on the specific re-openers that
4	the Commission wishes to consider, I suppose that they could
5	consider a better deal for the Company if the project
6	outperforms, but that's not specifically part of what I'm
7	proposing.
8	Q Now, if you could turn to your response
9	testimony, Page 36, please, and beginning on
10	Line 636. You recommend that the project be scaled
11	back to exclude Leaning Juniper, correct?
12	A Correct.
13	Q And the basis for this recommendation, as
14	described on Line 639 and 40, is that Leaning
15	Juniper, according to your analysis, fails to
16	provide projected net benefits under a 20-year
17	period, using nominal PTCs and nominal capital costs
18	under either the medium or low gas scenarios,
19	correct?
20	A Correct.
21	Q And if we just turn back one page, to
22	Page 35, the table on that page is the table that
23	describes those results that you were describing.
24	It shows, under the medium gas case, Leaning Juniper as a
25	cost under all three of the models, correct?

Page 188 1 Α Correct. 2 Q And then on Page 14, it shows your low gas results, correct? 3 4 Α On Page 36? Table KCH-14. 5 0 Yeah. Excuse me. 6 Α Correct. 7 Now, Mr. Link testified that the Company's 0 economic analysis in this case conservatively did 8 9 not include any values for REC's, correct, the renewable energy credits? 10 11 Α Correct. 12 0 And are you familiar with the fact that Mr. Link testified that for Leaning Juniper in 13 14 particular, for every dollar of REC, for every 15 dollar assigned to an incremental REC, the benefits 16 of that project increased by \$1.1 million? 17 I am familiar with his testimony, yes. А 18 Now, isn't it true that you've testified 0 in the last several cases in front of the Oregon 19 20 Commission about how valuable REC's are? 21 Α I have testified, not about -- not 2.2 necessarily about how valuable REC's are, but I've testified that direct access customers should 23 receive credit for renewable energy that their 24 producer, their supplier, supplies them because 25

1	Page 189 they're also paying PacifiCorp for the same kilowatt
2	hours of renewable energy, and that there should be
3	a recognition of that. And I've had disagreements
4	with the Company in Oregon about an appropriate
5	approach to value that. But I did not argue that
6	they had tremendous value; I argued that, what value
7	they have should be recognized. And I argued about
8	the method for for which it should be of value.
9	And, of course, the Company countered by arguing
10	that they had very, very little value.
11	Q And I guess you've made that
12	recommendation, at least, in the last three annual
13	power cost filings in Oregon, correct?
14	A That is correct.
15	Q And presumably, if you believed REC's had
16	no value or had de minimis value, you wouldn't be
17	making the same recommendation three years in a row,
18	right?
19	A I it was a it was an argument that I
20	made that I stand by and I believe is valid, but it
21	wasn't based on the REC's having a tremendous amount
22	of value, it was based on the fact that they have
23	value in Oregon. And I believe that the value
24	should be recognized, yes.
25	Q Now, if you could turn to document RMP

Page 190 Cross-Exhibit 13. 1 2 Α Sure. 3 And this is testimony that you filed in 0 4 one of the cases we were just discussing. This testimony was filed with the Public Utility 5 Commission of Oregon in August of 2016. And if you 6 could turn to page 7 of that testimony, please? 7 Beginning on line 3, of page 7, you're describing a 8 9 hypothetical to value the exercise you just described, and you assume the hypothetical value of \$1 for an unbundled 10 11 REC, correct? 12 Α Correct. 13 And then in the footnote, you say, "This 0 14 value, this \$1 value is in the general range of REC values that are identified in public sources," 15 16 correct? 17 Α Correct. Now, if we could turn back, just briefly, 18 0 19 to Page 35 of your response testimony, that's the 20 table that shows the medium -- medium/medium 21 scenario for each project. And assuming a \$1 value 22 for RECs under the SO model results, Leaning Juniper 23 would go from a \$1 million cost to a small incremental benefit, correct? 24 Well, I believe it would go to about a 25 Α

Page 191 1 breakeven, based on the numbers you represented to 2 me. 3 0 1.1 versus 1? 4 А Well, this one -- let's be clear, right? This one is a rounded number, right? It's 1 million 5 mas o menos. So we don't -- we -- I don't know how 6 many decimal points this goes out. So if we're 7 talking about rounding in the table, then you've got 8 9 to round the number that you've got for the REC value as well. So I'd say that, you know, it rounds 10 11 to about zero in -- in the SO model case and it's 12 still a cost in the other two cases. 13 MR. LOWNEY: Thank you, Mr. Higgins. 14 I have no further questions. I would move to admit 15 Rocky Mountain Power Cross-Exhibits 9, 10 and 13. 16 COMMISSIONER LEVAR: If any party 17 objects to the admission of those exhibits, please indicate to me. I'm not seeing any objections, so 18 19 the motion is granted. 20 (RMP Cross-Exhibit Nos. 9, 10, and 13 admitted.) 21 COMMISSIONER LEVAR: Mr. Russell, any 2.2 redirect? 23 MR. RUSSELL: Yes, Chairman. 24 25

Page 192 1 REDIRECT EXAMINATION 2 BY MR. RUSSELL: Mr. Higgins, do you recall being asked 3 Q 4 questions about testimony you provided in Docket 15-035-53 in this Commission? 5 6 Α Yes. I've got a couple of follow-ups on that, 7 0 but first I need to hand out some testimony, so I'll 8 9 do that very briefly. 10 COMMISSIONER LEVAR: And if anyone 11 has a cellphone close to your microphone or an iPad 12 that's getting a signal or something, maybe move it 13 away from your microphone. Or maybe my new sound 14 system just isn't quite good. 15 MR. RUSSELL: The document I've just 16 handed out is the direct testimony of Paul Clements. 17 It was filed May 11 of 2015. It was filed with 18 Rocky Mountain Power's application and in support of 19 that application in Docket Number 15-035-53. Ι 20 think for purposes of this hearing, we can identify 21 this document as UAE Hearing Exhibit 1. 2.2 BY MR. RUSSELL: 23 0 Before I ask a specific question about that testimony, Mr. Higgins, are you familiar with 24 the IRP that was in effect at the time of this 25

1	Page 193 testimony that was filed in May of 2015?
2	A Generally, yes.
3	Q Okay. And is it your recollection that
4	that IRP included, as a method of meeting the
5	Company's loaded resource requirements, that it
6	would have included an expectation of acquiring
7	energy through market purchases and front office
8	transactions?
9	A Yes.
10	Q Okay. And you mentioned in
11	cross-examination that the Company's position was
12	that it did not need resources for a decade, and I
13	just I want to I'm going to explore that for
14	just a second. I'll have you turn to Page 3 of UAE
15	Hearing Exhibit 1. Do you have that?
16	A I do.
17	Q And Line 62, starting in the middle of
18	that line.
19	A Yes.
20	Q And it states, "The Company has no need
21	for resources for the next decade."
22	A Yes.
23	Q Okay. And then let's turn to Page 18, and
24	Line 370. And the testimony there reads, "The
25	Company primarily enters into long-term transactions
1	

1	Page 194 (those that exceed 36 months) only when there is a					
2	clearly identified long-term resource need in its					
3	IRP. Long-term resource needs are typically					
4	identified in the IRP only after lower cost,					
5	lower-risk short-term resource opportunities are					
6	exhausted such that a long-term resource is required					
7	to meet customer load requirements." My question to					
8	you is, the testimony that we've just highlighted					
9	from this, is this consistent with your recollection					
10	of the Company's position in that docket?					
11	A Yes. And this was the context that I was					
12	referring to when I was responding to Counsel for					
13	the Company.					
14	Q Okay. And just to tie this up.					
15	Do you recall what that docket was about?					
16	A Yes. That docket was about the primary					
17	issue in that docket was that Rocky Mountain Power					
18	was recommending the QF contract terms be reduced					
19	from 20 years to three years. That was that was					
20	the primary issue under consideration.					
21	MR. RUSSELL: Okay. No further					
22	questions.					
23	COMMISSIONER LEVAR: Thank you. Any					
24	recross based on those questions?					
25	Commissioner Clark, any questions for Mr. Higgins?					

Page 195 1 COMMISSIONER CLARK: No questions. 2 Thank you. 3 COMMISSIONER LEVAR: 4 Commissioner White? 5 COMMISSIONER WHITE: Yes, just one 6 question. 7 BY COMMISSIONER WHITE: 8 0 To your proposal, I -- essentially, I 9 guess, to be characterizing it incorrectly, but 10 essentially to give a haircut on the return on the 11 legacy assets, is that something you have ever seen 12 done before? I mean, is that -- and I'm just 13 wondering, I mean, legally, those were approved --14 those projects were approved -- I mean, I guess I'm just wondering, is that something you've seen done 15 in this Commission or others? 16 I have seen haircuts given on existing 17 А assets for various reasons, and the -- I've seen 18 19 them ordered by Commissions and I've also seen them as a result of stipulations, which, of course, are 20 21 typically considered maybe not precedential. But to 22 your specific question, for example, here in Utah, 23 there was a stipulation in which the Company agreed 24 to take a lower rate of return on regulatory assets 25 associated with the Klamath Dam Project, and

1	Page 196 essentially, receives a debt return on that project.
2	And, again, that that's something that was
3	approved by the Commission, it wasn't mandated by
4	the Commission. It was something the Company agreed
5	to do, but it has happened before here.
6	I've also seen Commissions order lower rates of return on
7	certain regulatory assets, which which this would be.
8	This would be or could be structured as a regulatory asset,
9	but as the unrecovered retired plant could be carved out and
10	considered to be a regulatory asset. And I've seen lower
11	returns and regulatory assets in the context of prepaid
12	pension assets. For example, the Kansas Commission, to my
13	recollection, has ordered that.
14	So you do see, from time to time, certain
15	assets singled out and treated that way. And I
16	certainly think that in a case like this, where you
17	have an extraordinary retirement, that as a
18	retirement on an asset that's only ten years old, in
19	essence that's got another 20 years left on it, as
20	part of a proposal for, you know, an opportunity
21	investment, if you will, I do think that the return
22	allowed on a retired asset can be considered part of
23	the equation for coming up with a balanced result.
24	COMMISSIONER WHITE: That's all the
25	questions I have. Thanks.

Page 197 1 COMMISSIONER LEVAR: Thank you. One 2 follow-up to Commissioner White's question. 3 BY COMMISSIONER LEVAR: Just to the issue of whether that 4 0 suggested baseline reduction would be a single-item 5 rate case, were any of those examples you cited 6 outside of a general rate case that you're aware of? 7 I know they weren't your testimony. 8 9 Α Those examples were in the context of a 10 rate case, and my recommendation is actually that it 11 would be addressed in rate cases. So I'm not -- I'm 12 really not recommending that the 200 basis point 13 reduction be a single-issue ratemaking event. I'm 14 recommending that it be part of the Commission's pre-approval and that, as I've actually described in 15 16 my testimony, that it would be going forward, 17 adjustment in rate cases so that it wouldn't be anything that necessarily took effect until there 18 was a rate case. And at that time, this regulatory 19 20 asset, which would be carved out recognizing this 21 separate retired plant, would be subject to this 22 basis point adjustment. And it would really be an 23 adjustment to whatever the allowed returned equity 24 happened to be in that case. So it really would 25 look forward with rate cases and would happen purely

Page 198 1 in the context of general rate cases moving forward. 2 Q Okay. Thank you. Thank you. 3 А 4 And I don't want to belabor this issue. 0 Ι had some discussion with Mr. Hayet about it, but in 5 search of some kind of objective standard where the 6 statute arguably doesn't really give us one and 7 gives us some things to consider, if we look at each 8 9 of the individual 12 projects and try on one site to -- to analyze or -- not analyze, but to find some 10 11 path for putting the numeric value to cost benefits 12 and low risks, for each repowering project compared 13 with cost benefits and unknown risks of not repowering and then try to make a decision on each 14 of the 12 based on something like that, can you 15 16 suggest any kind of objective way to look at that? 17 Α This is what I would suggest. I would 18 suggest that you look at each project separately and 19 see how they stand on their own merit. I would 20 further suggest that you examine various of the 21 analyses that have been put forward by Mr. Peaco and 22 Mr. Hayet because they've looked at -- they've done 23 some framing of the analysis. I also believe that 24 you could look at it in the context of two analyses that -- that are grounded in the Company's analysis. 25

Page 199 First, you could look at the nominal and 1 2 nominal treatment, which is -- shows up in my -- my 3 testimony. It's not really the Company's analysis, 4 but it's derived from the Company's numbers. Look at each project there. In that case, the Leaning 5 Juniper would fail. But you could also then look at 6 it under the initial IRP method, which is also laid 7 8 out in my testimony. And in that case, about eight 9 or nine of the projects would fail. And so that will at least allow you to really eliminate the 10 11 projects that appear to be least economic and I 12 would encourage you to -- in terms of a metric that 13 you're looking for, I would encourage you to look at it conservatively. That is, I would encourage you 14 to look at the low gas, zero CO2 case, and the 15 16 reason for that is that this a project that's not 17 fundamentally needed. And so if what you're trying to do is assess whether there's some upside for 18 19 customers that you don't want them to miss from all 20 of this, even though it's not a needed project, I 21 think the appropriate format to look at that is from 2.2 a conservative standpoint. And look at it and say, 23 how -- how does it do under the, in essence, the worst case scenario, because we don't otherwise 24 really need to do this. 25

Page 200 1 COMMISSIONER LEVAR: Thank you. Т 2 appreciate that answer. Do either of you have anything further? 3 4 COMMISSIONER CLARK: Can I just follow up for a second? 5 6 BY COMMISSIONER CLARK: So as we look at the projects, addressing 7 0 the 200 basis point reduction on return on the 8 assets that would be retired, are you offering that 9 as another lever or another mechanism that we can 10 11 use to -- in the event that we have concerns about, 12 especially, the -- some of the specific projects 13 where the benefits are slimmest, that another way we could address that is to reduce the return on the 14 retired assets as a way to alter the balance of 15 benefits and burdens that has been a concern to you. 16 Is that -- is that what you're -- is that --17 Commissioner, that is exactly what I'm 18 А recommending. And I wouldn't -- I would describe it 19 exactly as you described it, as another -- it's 20 21 another lever at your disposal. And I really 2.2 believe that in the position that you're in, it's 23 important to have those levers available to you. 24 COMMISSIONER CLARK: Thank you. That 25 concludes my questions.

1	Page 201 COMMISSIONER LEVAR: Did you have					
2	anything further?					
3	COMMISSIONER CLARK: Nothing further.					
4	COMMISSIONER LEVAR: Thank you,					
5	Mr. Higgins. We appreciate your testimony today.					
6	THE WITNESS: Thank you.					
7	COMMISSIONER LEVAR: Mr. Russell,					
8	anything else from you?					
9	MR. RUSSELL: No, Chairman. Thank					
10	you.					
11	COMMISSIONER LEVAR: Okay. And,					
12	Ms. Hickey, did you have anything else?					
13	MS. HICKEY: No. Thank you, sir.					
14	COMMISSIONER LEVAR: Anything else					
15	from anyone? Okay. Well, we will take this matter					
16	under advisement and issue a written order in					
17	reasonable time.					
18	Thank you for your participation in					
19	this hearing yesterday and today. We're adjourned.					
20	(The hearing concluded at 2:50 p.m.)					
21						
22						
23						
24						
25						

1	Page 202 REPORTER'S CERTIFICATE						
2	STATE OF UTAH)						
3	COUNTY OF SUMMIT)						
4							
5	I, Mary R. Honigman, a Registered Professional						
6	Reporter, hereby certify:						
7	THAT the foregoing proceedings were taken before						
8	me at the time and place set forth in the caption hereof;						
9	that the witnesses were placed under oath to tell the truth,						
10	the whole truth, and nothing but the truth; that the						
11	proceedings were taken down by me in shorthand and						
12	thereafter my notes were transcribed through computer-aided						
13	transcription; and the foregoing transcript constitutes a						
14	full, true, and accurate record of such testimony adduced						
15	and oral proceedings had, and of the whole thereof.						
16	I have subscribed my name on this 16th day of May,						
17							
18	Mary R. Monigman						
19	Registered Professional Reporter #972887						
20							
21							
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23							
24							
25							

Index: \$1..175

\$	(5) 49:20	1.2 163:13	11 122:9,18 126:13	145 4:19
\$1 116:16	(6) 49:21	1.2-RE 163:18	173:25 192:17	15 32:5,8 83:16,25
158:24 159:12 169:3	1	1.2-S 163:15	111 5:20	88:13 166:20
190:10,14,21, 23	1 5:19 19:21	1.29 13:23	11th 2:7,10	15-035-53 5:11 181:6 192:5,19
\$1.1 169:10 180:22	20:8 21:2 24:3 36:5	1.3-RE 163:18	12 15:19	
182:25 188:16	51:6 84:10 114:21 118:18 191:3,	1.42 13:24	25:18 26:1 32:1 122:5,9, 18 149:13	150 163:25 164:6
\$150 66:16, 20,24	5 192:21 193:15	10 5:10 67:16, 25 68:8 177:9	150:14 157:8, 11 198:9,15	151 4:18
\$200 67:17,	1,000 112:6	181:4 191:15, 20	121 4:18	156 4:19
18,19,23 68:5,7 114:18	1-2 5:21 111:14,22	10,000 139:10	13 5:12 31:6, 11,21 190:1	159 4:19
\$36 104:18	1.0 5:23 11:5	10-035-124 104:1	191:15,20	16 51:6 163:14
\$7 126:1	13:6 25:12,16 26:5 163:12 164:18	10-year 67:6, 10 69:11	130 12:21 1300 3:10	160 2:23 55:21 83:5
(1.0-RE 163:17	100 14:18 15:11,12	135 30:23 31:1 34:1,3	162 4:21
(1) 49:14 119:8	1.0-S 163:14	16:18 38:8 67:24 134:8		164 5:23
(2) 49:18	1.1 163:13 191:3	106 5:6	136 3:10	17 29:4
119:14	1.1-RE 163:18	107 132:7	14 31:6,11,21 177:9 188:2	17-035-39 1:2 6:4
(3) 49:19 119:21	1.1-S 163:15	108 4:17	1407 2:14	175 4:21
(4) 49:20		181:16	142 164:1,2,6	

Index: 18..3-and-a-half-million

r				
18 183:2,13 193:23	2-RESP 5:20 111:21	2003 166:19	113:14 123:10	182:6
180 8:18	2-S 111:12,21	2007 117:8	131:12 137:21,25 138:14,17	26 33:24 140:3
183 34:11,17	2.1 111:10	2011 104:2, 12,25 105:6	139:7 166:6	27 33:3 34:2
191 5:8,10,12	2.1-2.7D 5:20 111:21	2015 182:12 192:17 193:1	2037 12:9,10 19:13 123:12	28 20:16 21:2 121:24
192 4:22	2.7-D 111:11	2016 5:40	2042 51:13	2:50 201:20
195 4:22	20 33:2 37:8,	2016 5:12 190:6	2050 11:14 12:10 33:6	2:50 201:20 2A 98:7
197 4:23	15 41:3 59:24 81:1 83:15	2017 5:8 18:21 20:16, 24 21:3 51:13	124:7 140:1 141:10	2nd 35:17
1:00 120:6	88:12 163:11 170:1 173:25 194:19	83:16,25 84:1 88:13,14	21 113:25 173:23 174:1,	56:8 88:19 109:23 110:9 145:4 163:16
1D 5:18 84:10	196:19	93:19 101:2 109:16	4,5	
1S 5:18 84:10	20-year 32:20 113:6 114:1,	114:15 163:11,14 166:6 168:9	215 163:3	
2	18 121:18 166:5 167:2 168:8 170:22	176:15	22 10:9 33:5	3 34:2 93:22 101:20
2 5:15 83:17	171:6 176:2 187:16	2018 1:12 5:15 56:8 83:17 88:16,	23 126:14	117:24 181:8 190:8 193:14
88:14 101:7, 13 111:13 114:21 115:3	200 4:23 38:8 163:3 168:14	19 109:17,18 139:16 140:22	23rd 118:12, 18	3,000 115:23
140:5	197:12 200:8	163:16	24 20:18,23	3,500 37:16 123:11
2,600,000- megawatt 180:12	200-basis 168:23	2019 67:14	32:13,15 34:2 96:10 124:1	138:18
	2000-	2022 19:5	25 104:9	3,600 138:25
2-D 111:10,21	whatever 81:18	2036 52:25	25-percent	3-and-a-half- million

Index: 3-SD..60

Г				
180:14	110:9	4-RESP 5:15 56:6	49 4:4 164:1,5	2:8
3-SD 123:19	34-year 113:7	4.0 56:3	4th 1:9,12	503 595-3926 2:11
30 12:16 16:9, 16 17:11 19:20 22:7,18	35 113:24 131:9 187:22 190:19	4.0-DIR 56:23	5	509 96:13
23:4,21 24:1 37:8,15 60:24 67:16 68:10,	358 183:6,15	4.0-direct 56:19	5 110:1 121:23 122:4 129:21 130:2	511 96:15
18 80:13 88:16 105:8	36 33:9 187:9 188:4 194:1	4.0-RESP	131:6 132:24 155:17,18	52 4:4
173:23 174:1	100.4 194.1	56:19,23		54 41:3 42:13
30-year 32:12,21 37:13 59:6	370 10:8 193:24	4.0-SR 56:5, 19,23	5-percent 130:15 131:2, 3,15 132:2,5 133:3 134:1,	54-17-403 98:7
61:14 62:2 67:15 80:20	374 10:10	40 146:20 163:24	24,25 155:20	55 4:6 41:3
30-years 67:10	376 10:7	187:14	5-year 69:20, 22	56 5:15
	378 10:7,10	400 2:7,10 3:2	5.8 145:4	570 109:7
300 1:9 2:18, 23 55:21 83:5 109:24	38 159:24	419 2:7	50 57:22	584 38:10
30075 109:7	39 159:24	434926-A 1:15	130:7,22	586 38:11
31 99:15	4	46 181:8	50-percent 130:16	6
125:7 136:2 149:2	4 5:5 6:19	4654 88:7	131:19,22 133:25	6 49:25
320 2:14	10:19,24,25 20:13 21:5 24:20 48:2,6,	48 5:5 24:7,8, 10 34:7,8	50/50 28:3,7	117:19 125:9 136:2 149:1
33 104:11	9 51:15 101:2 109:25 124:1	487 123:15	500 29:6	181:15
34 109:24	4-D 5:15		503 595-3924	60 93:22

Index: 600,000..absent

r				
600,000 180:23	110:10	764 184:11	80903 3:7	94 132:7,8
600,000-	69 4:8	767 184:9	81 4:12	95 119:23 133:12
megawatt 180:16	7	78 4:11	82 4:13	155:16
182:21	7 103:25	784 160:1	84 5:18	96 32:16
62 4:6 193:17	106:18,23 118:4 190:7,8	785 160:1	84101 3:3	97205 2:7,11
63 4:7 93:23	7,8 5:6	8	84111 2:23	9:00 1:13
636 187:10	, o olo		3:10 163:4	Α
639 187:14	70 4:8 12:14, 18,21,22,24	8 4:3 15:19 100:23	84114 2:19	
65 36:20	16:19 17:1,18 18:20 22:20, 22,25 37:3	102:20 106:18,23	84116 2:14	a.m. 1:13
657 129:17,25	53:21 54:6,12	118:4 131:8 133:23	865 164:5	abandoned 142:5
659 35:20	71 4:9	80 4:11	87 4:14 117:22 132:9,	ability 90:4,5
66 4:7	714 163:24	801 220-4050 2:15	16	102:9 103:10, 17 160:5,20 161:6,7
661 100:10	719 302-2142 3:7	801 363-5678	88 4:15	167:16 184:13
130:5,7	72 31:23 32:2	3:11	9	able 70:8
662 35:23	34:1	801 363-6363	0 5:0 470:40	90:20 142:7 152:8 160:17
663 35:17,23	721 104:11,15	3:3	9 5:8 176:12 191:15,20	166:12,19
665 37:7	722 104:11,15	801 366-0158 2:24	90 133:10	above 18:7 77:15 98:2
666 37:5	75 4:10	801 366-0335 2:19	91 133:15	158:19
677 109:24	750 115:20		93 4:16	absent 95:9

Index: absolutely..addressed

			1	
170:4	170:7 172:15 177:1 186:12	91:20 132:10	81:4 92:4 165:25	66:13 69:18 90:22 116:10 119:21 172:8
absolutely		achieves		119.21 172.0
154:18	accounted	167:6	actually 7:10,	
	139:8 141:25		22 8:23 9:23	additional
			35:19 36:10	8:23 19:19
accept 13:21		achieving	49:8 50:8,11	22:6,18 33:7
14:1,21 15:22	accounting	150:7	53:16 103:1	34:7,8 66:15
30:21 32:14,	85:14 94:9		112:16 130:2	72:25 77:5
15 33:21		aaknawladaa		
34:4,6,12		acknowledge	144:7 152:20	80:25 90:21,
37:18 95:16	accounts	102:21	157:22 160:1	24 103:10,17
126:19	81:19	129:24 130:4	177:3,14	104:8 106:3,
134:13			178:22 184:9	11 119:18
155:12 156:3	accrued	acknowledge	197:10,15	141:25
100.12 100.0	186:13	d 29:16		150:21
	100.15	131:17	Ad-hoc	159:10
acceptable		131.17		165:23
28:3 146:13	accumulated		165:19	
	91:22	acquire		· • • • • • • • • • • • • • • • • • • •
		181:10	Adam 2:9	additionality
accepted				154:25
21:9 129:3,4	accuracy			
	119:22	acquiring	adam@mrg-	additions
access 103:9		193:6	law.com 2:12	84:2
188:23	accurate			04.2
100.20	142:23 143:3	acquisition	add 9:22,23	
	145:9	49:15 85:2	74:7 79:2	address
accommodati	140.8	49.10 00.2	141:25	24:25 55:15,
on 43:13				20 62:16,19
	accurately	across 27:2	150:22	64:10 73:19,
	114:9	122:24	153:18	22 83:2,5
according		124:21,24		88:4,7 89:21
11:18 125:20	aabiauc	134:2	added 150:24	91:25 104:8
145:11	achieve		151:1	109:2,3,6
175:19	132:6,7,20		-	112:4 159:22
187:15	133:10,15	act 93:18		163:1,2
	134:13,15		adding 34:1	168:11
account 8:22	152:10 155:9,	action 174:9	103:15 142:4	173:10
29:15,20,25	14,16 160:17		143:21	185:10
30:13 77:22	170:10		150:21	200:14
97:11 101:5		actions 98:11		200.14
123:11 165:9	achieved		addition	
123.11 103.9		actual 21:25	audition	addressed
		-	•	-

Index: addresses..all

91:2,9,23 191:14 170:13 96:3 102:6 176:4 18 102:23 104:4 113:11 admitted 48:9 affect 80:8 124:7,23 agreed 39 197:11 56:24 84:11 165:24 16137:23 154:22,2 154:2,2 addresses 111:22 affirmative 24 153:12 195:23 1 103:10,11 164:18 9:2 154:1,16,20 195:23 1	9:1 3 96:4
197:11 admitted 48:9 affect 80:8 130:8 131:10, agreed 39 197:11 56:24 84:11 165:24 130:8 131:10, 154:22,2 106:23 111:22 140:6 152:19, 156:24 156:23,8 103:10,11 164:18 9:2 154:1 16 20 154:22	3 96:4
addresses 111:22 affirmative 24 153:12 195:23 1 103:10,11 164:18 9:2 154:1 16 20 154:1 16 20	
164:1 175:9 agreeing	
addressing adopt 83:10 afforded 176:18 38:17,25 99:4 17 200:7 153:22 156:8 186:23 185:23 196:2 185:23 196:2	
adds 85:15 adopted after 23:24 against 18:5 69:19 70	
89:16 172:14 30:16 59:17 98:14 108:5 113:24 97:8 147:20 164:25 101:21 agrees 101:21	
adequate adopting 114:24 115:7 177:13 89:20 146:14 171:19 137:25 aggregate ahead 10 138:17 139:7 aggregate 156:20	8:13
adequately advance 156:25 27:14 68:3 10:23 166:10 aimed 16	6:14
adjourned advancement 50:20 201:19 138:5 air 66:19	
adjustment advantage after-the-fact aggregates align 18:1,3 168:16 102:3 132:13 185:4,12 50:17 align 18:1	11
197:17,22,23 165:5 afternoon ago 102:15 aligned 1 107:15 121:4, 146:3 aligned 1 54:7	9:1
Administratio advice 148:22 5 164:24 agree 25:9 n 21:22 advisement 30:12 36:18 aligning	
admission201:16again11:2393:10,1497:422:221648:556:1812:1415:16,98:1128:19134:20	
89:2 111:8,16 advising 97:8 25 16:7 34:13 138:20 139:1, aligns 16 164:13 142:18 51:16 69:1 2,5,22,24 16	.14,
admit 106:17 advocating 10111 0110 140:2 141:12, 18 157:25 all 6:24 7	:23

Index: alleviated..analysis

12:7 18:6	3:5	153:3 163:12,	10:2 11:21	40:2 63:23
24:23 25:1	5.5	15,17	29:14 53:2,4	40.2 03.23 89:16 98:3
27:25 28:9		13,17	85:6 169:18	101:15 102:7,
30:22 32:23,	allocation			,
,	86:5,12	already 16:6,	181:25	25 103:1
24 33:9 34:19	119:20	11 137:20		104:24
38:20 39:2		155:6 186:20	alternatives	105:15
40:4,23 42:17	- 11		71:24 116:25	114:20
50:13 52:12	allow 58:9	1 704		119:16
62:24 65:21	70:19 71:9	also 7:24		134:16
68:25 75:5	73:21 74:17,	18:23 21:14,	although 8:2	144:10,13,14
76:20 77:24	19,20 95:20	17 32:22	168:19	150:1,2,6
81:24 82:1,9	118:9,23	33:13 37:21		169:8 172:9
83:19 86:9	119:1,3 168:3	42:1 49:24	amend	182:4 184:16
87:13 90:2	199:10	50:5,7 51:1	113:21	189:21
95:25 98:8,19		54:16 57:24	110.21	
111:6 112:22	allowable	60:11 61:5,7,		amounts
114:9 116:10,	57:15	15 64:9,12	among 28:22	90:24,25 98:2
24 118:20	57.15	73:22 79:3	30:13 86:6	100:3 118:1
119:9,21		90:5,23 91:10		119:24
122:3 125:2	allowance	92:3 115:11	amortizable	119.24
126:13,18	99:4	121:18	59:24 63:23	
131:4 133:6,		122:15,22	39.24 03.23	analyses
15 134:2	allowances	123:6,13		84:21 85:18
135:7,8,15	94:24 103:16	136:19 139:5,	amortization	113:6,8
136:1 138:8,	94.24 103.10	7,24 141:8	60:4,13 61:1,	122:13 144:3
11 142:7		143:16	21 62:16 77:4	198:21,24
143:18	allowed 58:23	144:20 148:1,	173:3,11,17	· ·
146:11	71:9 169:23	2 159:5,9,22	174:15	
147:20 153:9	170:18	160:18 167:4		analysis
154:13,14,17	196:22	171:1 173:21		10:13,15
156:13 158:9	197:23	179:22	amortize	14:20 15:4
159:11 170:7		182:24 186:9	61:8,10 62:1	18:13,25
174:7,9		189:1 195:19	64:4	22:10,13,14
182:16	allowing 59:4	196:6 198:23		24:21 29:19
187:25		199:6,7	amortized	32:20,23
196:24	almost	100.0,1	80:24	33:6,16 34:12
199:19	161:17			51:10 53:5,
		alter 200:15		10,17 54:3
			amortizing	66:4,5 67:8
alleviated	alone 58:14	altering 80:8	61:13 69:11	71:23 72:2
92:7	130:11 148:8			73:13 75:25
			amount 8:22	76:4,8,11
ALLIANCE	along 114:9	alternative		78:17 79:13,
	5			

HEARING, DOCKET NO. 17-035-39 - 05/04/2018 Index: analytically..approving

15 80:7,18 81:14 84:23 85:12 94:10 99:21 101:9 109:9 113:5, 12 114:7 115:10 116:2, 6,19 117:14, 20 119:25 121:10 123:18	anomalous 26:21 27:21 29:9 another 9:22 16:9 17:11 27:11 32:13 64:13 126:6 153:11 156:5 181:20 196:19	14:21 28:7 50:24 77:18 94:25 102:8 103:4 109:22 126:1 155:4 160:9 162:7 197:18 200:3 201:2,8,12,14 anyway 152:11	67:23 168:15 application 70:25 80:11 101:10 151:23 192:18,19 applied 78:20	appropriate 13:25 19:2 48:15,17 57:12 58:9,15 61:20 63:17 64:6,9,12,16, 18,21,23 65:5 73:18 144:4 146:9 170:8 171:21 173:21 189:4
129:12	200:10,13,20,	_	applies 49:6	199:21
131:25	21	anywhere		
3,13 140:1 142:1,10 144:11 149:6	answering 147:14	59:4	apply 53:12 68:7 147:5	approval 1:3 6:5 8:17 35:12 65:16
155:19		apart 185:14	applying 25:3	85:25 97:15
157:24 159:4 167:3 187:15 188:8 198:23, 25 199:3	answers 56:15 83:20 88:24 151:8	apparently 114:7 177:12	appreciate 36:23 43:13	98:15 99:2 164:25 167:9 169:22 170:8 181:2 185:11
analytically 175:20	anticipates 103:18 181:10	appear 199:11	55:2 70:14 71:11 151:8 159:15 161:23 200:2	approve 21:10 80:10 87:7
analyza		APPEARANC ES 2:1	201:5	
analyze 198:10	anybody	LJ 2.1		approved
analyzed 137:18	133:9 137:9, 11 anymore 55:2	appeared 113:11,22	approach 76:25 113:13 114:25 115:8, 11 129:2	70:25 81:17 97:8 98:9,11 100:7 119:16 169:4 171:12,
138:10 annual 97:9	anyone 48:4 67:2 74:21	appearing 2:13	142:3,4,16, 18,21,23 143:2 145:8 166:16,23	24 172:6 195:13,14 196:3
99:8 101:3,15 118:3 189:12	89:3 106:19 107:21 192:10	appears 102:13 166:14	176:3 178:2 186:17 189:5	approves 64:22 86:9 168:12
annually	201:15		approaching	100.12
37:17 138:19		applicable	37:3	
	anything			approving

	_	_	_	_
19:23 20:11, 16,24	7	112:10	associate 14:23	138:21 190:21
approximate 37:16	arguing 189:9 argument 158:21,23	assess 15:6 199:18 assessment	associated 9:8,9 11:20 25:1 40:19	assumption 13:17 28:13 76:19,24
approximatel y 37:22 57:22 59:2 80:25	189:19 around 36:24	121:7 122:5, 16 124:10 126:3	53:22 54:13 84:24 89:2,21 91:12,18 96:25 109:4	79:6,10 81:24 133:1
116:15 138:18 April 5:15	115:20 170:1 articulate	assessments 123:10	112:8 167:15 168:2 184:12 195:25	assumptions 12:20 13:20 14:18 18:15, 17 34:23
35:17 56:8 83:17 88:14, 16,19 109:17, 18,23 110:8,9	39:4 146:12 articulated 39:24	asset 91:25 196:8,10,18, 22 197:20	Associates 109:1	113:10 117:5, 6 119:22 134:9 166:2
114:21 118:12,18 145:4 156:2	ascertain 72:4,12	assets 67:4 80:9,20	association 3:1 5:22 108:24 163:7	assurances 119:21 155:7
163:16 arbitrarily 126:1,4	aside 35:3 65:12	81:16,20 91:18 97:1 166:1 183:17 195:11,18,24	assume 6:23 38:17,25 39:2 95:8 119:9	attached 20:12
area 159:23	asks 10:12	196:7,11,12, 15 200:9,15	151:16 190:10	attempt 72:11 attempted
areas 94:14	aspect 80:6 168:23	assigned 147:17 188:15	assumed 18:11 37:12 77:18,19	72:4,19 159:8 attended
arguably 177:15 178:11	aspirations 170:16	assignment 109:10	80:17,18 81:14 119:24	171:17 attention
179:13 198:7 argue 95:10	assert 180:21	assist 109:8	assumes 21:16 39:7 66:5	96:12 98:6 100:22 101:12
189:5 argued 189:6,	assertion 65:9	assistance 101:9	assuming 64:19 67:4	103:24 104:11 176:8 177:8 181:3,
	asserts			
N				

Index: attorney..become

7,15 183:6 184:7	automatically 97:3	56:12 60:20 65:14,19 84:4 197:7	balanced 196:23	basically 10:9 11:18 12:1,14 16:6,16,22
attorney 97:18	availability 154:15 165:6	away 142:21 192:13	balancing 97:11 101:5 168:17	17:10 19:8 23:20 25:17 26:1 27:25 31:19 32:8
attributed	available 19:8			54:5
114:5 attributes	62:5 85:17 86:14 92:13 102:1,7,22	awkward 25:22	ballpark 66:20 67:17	basis 7:4 18:9 27:9 30:7
29:16,21 30:6	105:15 117:7 120:2 174:18 200:23	B	bankrupt 161:8	36:3,9,18 37:1,4 51:19 113:4 115:4
audits 101:4	Avenue 2:7,	back 6:2,13 7:22 8:13	bankruptcy 160:23	116:4 121:8 126:20
August 5:12 101:2 105:21, 22 190:6	10	19:17 20:10, 25 48:21 69:18 81:18	base 79:4	128:24,25 132:13 138:14
authorities	average 13:22,25 14:2,3 25:4,9,	98:4 104:25 105:12	96:16 112:24	143:10 145:2 152:13 158:1 167:2 168:14,
58:8	13,19 26:4 146:7 147:16, 20	110:22 114:24 115:7 120:9 126:21	based 8:25 18:13 22:16 29:1 37:12	25 175:21 178:25 179:2,
authority 42:15 58:11	Averaging	130:8,11 136:1 137:2, 16,17 152:9	51:22 63:9 69:5 85:12 100:3 103:1	7,15 185:7 187:13 197:12,22
authorize 91:24	26:3	166:19 170:20 184:8	104:19 105:20 106:4	200:8
authorized 90:14,18	avoid 11:19 150:20	187:11,21 190:18	115:11 116:5, 19 117:6,9 119:11,19	bear 169:16
91:10 99:12 168:14	avoidance 178:9	background 41:7 85:13	140:14 142:3, 25 148:15 189:21,22	beating 158:12
authorizes 119:10	avoided 176:21 177:1,	balance 63:23 168:16	191:1 194:24 198:15	became 76:24
automatic	16,19 178:8, 12,16,18	169:15 170:10	baseline 197:5	become 95:21
96:17,21	aware 8:16	200:15		

Index: becomes..best

becomes 63:22 146:22	88:9 163:7 170:14 173:6	200:22	25:11 26:5 27:4 28:9	24 125:24 126:2,16
becoming 135:17	behind 94:1	believed 21:24 189:15	30:14,16 129:2	127:1 128:20 129:14 132:3, 8,9,16,20
BEDNAR 3:9	being 9:20 64:22 91:2,6, 13,18 94:15 101:23	believes 21:19 58:24 64:20 68:14 73:17 143:9	benefit-to- cost 11:3,4 13:2,14,23 127:14,23	133:15,19,21 134:17 135:20 137:24 149:16,23
before 1:1 5:8 29:10 40:11 41:5 58:20 90:4 92:25 93:2 97:5	102:23 112:18 116:8 132:12,19 136:10 149:12 150:7	below 128:2 167:17 184:14	128:10 benefits 10:18 11:5 14:7,15 15:6,	150:2,8 151:20 152:10 154:13 155:11,14
98:20 107:24 108:3,6 156:24 165:6 172:21 176:15	153:21 156:2 178:3,18 181:2 192:3	bench 73:10 benefit 10:16,	14,23 21:17 22:2 24:12,16 25:4 30:17 33:10,15	157:10,20,21 158:1,5 165:8,10,13, 15,23,24
177:17 182:17 192:23	belabor 198:4 belief 148:20	19 14:17 17:9 25:16 28:4, 12,20 37:6,7,	34:18 35:24 40:13,19 50:11,14,17, 24 59:12,19	166:5,13 167:2,11 168:4,9,17 169:4,6,8
195:12 196:5 began 104:9	believe 6:19, 20 11:19	21 38:1 59:8 66:24 81:23 100:2 106:12 112:24	60:7,10,11 66:13,14,15 68:4,16 69:11 72:13,16	170:22 171:6 172:10 174:4 184:24
begin 120:6 144:5 184:11	29:10 33:21 52:7 57:18 69:20 81:2 87:11 93:14 94:16 103:8	113:23 123:1, 10 126:13 127:12,22 128:6 146:14 149:8,14,15,	77:15 79:14, 17 81:15,22 84:24 87:9 102:2 112:11,	185:15,21 186:10,20 187:1,16 188:15 198:11,13
beginning 18:20 80:13 129:25 181:8 187:9 190:8	94.16 103.8 117:16 119:6 127:4 134:6 139:17 147:11,18 169:3 170:7	149.8,14,15, 16 150:4 151:5 158:11, 14,17,19,24 159:12 169:18	13,21 113:14 114:1,2,17, 20,24 115:1, 2,14,21,24 116:5,8,22	200:13,16 bequest 174:2
begins 10:9 96:13,14 101:21 165:7 184:9	171:19 173:21 176:2 183:20 185:8, 19 189:20,23	190:24 benefit-cost	117:18,23 118:1,3,5,7 119:6,23 122:10,23,25	besides 148:5,6
behalf 82:14	190:25 198:23	14:10 15:18 16:18 24:2	123:3,6 124:12,15,19,	best 61:9 69:1,8 72:11,

Index: bet..call

				lex. Detcall
14 100:20	115:24	124:10 129:6	73:22	83:1,4 88:4,7
106:9 117:20	110.21	131:12,25	10.22	161:7 163:1,2
118:5 126:16		133:25		101.7 100.1,2
141:14 154:7	big 95:8	135:22	brings 34:10	
165:4 174:13	126:12	141:19	171:17	byproduct
105.4 174.15	132:20	151:17 171:8		180:19 182:5
		101.17 171.0	broadcast	
bet 132:22	bill 96:2		172:25	
	DIII 90.2	bottom 27:4	172.20	C
		93:23 101:13		
better 39:18	billed 102:25	125:19 136:5	Broadway 3:2	
58:5 66:18,20		159:24		calculate
135:24				11:3 25:4
147:24	billion 116:16		broken 7:6	
167:10	131:3,6 150:5	box 149:6		
168:17	169:10		build 156:5	calculated
169:19,21	180:22	BRADSHAW		10:16 72:13
170:10	182:25	3:9		86:11 104:17
186:22,25		0.0	Building	
187:5	billions		55:21	calculating
	153:14 156:6	break 48:15		77:14 137:23
between 9:18	133.14 130.0	107:24 108:6	builds 29:11	177:1
12:10 16:18		126:11		
27:17 34:11	bit 50:6 69:5			
	101:22	breakdown	built 137:1	calculation
40:23 98:21 102:4 103:13	131:18 136:3	40:23	153:16 155:8	14:17,22
	137:17	40.23		176:21
105:6 116:5	145:20		bundle	177:15
126:10,13	168:24 184:9	breakeven	157:15 158:8	
127:12	186:22,25	124:16 191:1	157.15 156.6	calculations
146:10 154:6,				
11 167:11		D	burdens	14:1,16 60:24 66:10 92:5
168:5,18	books 80:16	Bridger 146:3	200:16	
169:6 180:7				178:9
184:25	both 11:25	brief 20:4,5	Burn off 40.40	
185:21	31:16 54:18	48:20 89:9	Burnett 42:19	California
	59:22 66:5	108:12		105:13
beyond 60:8	74:20 76:15,		burning	
80:11 90:25	19 77:8 79:6		153:17,18	
113:14 153:5	82:10 85:17	briefly 84:20	154:19	call 24:6 33:4
155:5	91:3 110:25	190:18 192:9		34:9 36:5
	113:8 116:6			55:5 74:18,19
	122:5,12	bring 6:13	business	80:9 82:18
biased	·	. J	55:15,20	126:4 146:18

Index: called..changed

160:13	24 118:7 119:15	88:9 89:14,19 90:4,6,12,13	135:15,23 142:11,13	165:15 196:7, 14
called 108:15	121:11,15 129:21 131:12	91:23 92:1,2, 11 94:18,23 95:16 97:1,	146:24 147:2, 4,10,16,17, 20,21,22	certainly 20:3
calls 87:21 162:12	132:21 133:16 134:10,16,17	16,22 99:21 102:13 103:3 104:10,19,21,	148:22,24 155:22 158:3, 7,8 159:2,13	74:16 108:1 134:12 152:17
came 54:9 138:12	140:18,25 141:5,9,13 143:14	23 105:12 106:4 115:9 126:25	188:19 190:4 191:12 197:11,17,25	175:22 177:6 196:16
can't 63:19 130:11 155:2, 3	144:10,19 145:8 165:18 166:25 167:4	131:11 132:5, 7 133:1,14 135:20	198:1 catch 107:17	Chair 2:2 89:11
cannot 142:2	170:23 175:21 176:6 178:18 179:6 187:17	139:13 144:22,24 146:3,19,20 147:6,7	category 68:16	Chairman 78:6 86:21 107:2 191:23 201:9
cap 172:8,11	capturing 78:24 79:1,3	149:21 152:21,24 153:13,23 155:8 165:16	cause 9:9 10:22 56:2	challenge 98:4 178:2
capabilities 57:8	carved 196:9 197:20	167:18 168:1 171:21 176:20,24,25	88:11 89:25 90:13	chance 147:23
capability 41:25	case 9:5 12:1, 14,20 13:9,23	178:23 181:23 182:9 185:5,10 186:1 14 25	caused 83:7 109:11 160:25	149:21 152:10
capacity 29:6 37:21,24 38:1,3,8	14:8,12,13,14 15:5 16:17 17:1,9,11,14,	186:1,14,25 187:24 188:8 191:11 196:16 197:6,	caution 103:7	change 29:6, 8 40:25 76:22 96:6 105:6,7
57:19 112:6 137:24 139:7 153:18 154:4 162:23 163:5	19 18:3,16,18 22:8,11 23:14 24:1 25:6,7, 11 15 22	7,10,19,24 199:5,8,15,24	cell 25:18 cellphone	114:6,14,17 139:22,23,24, 25 166:7,8,
177:13,21 178:10,12,17 179:12	11,15,22 26:11 30:22 33:19 34:15 40:15 53:18	cases 16:5 17:2,7 18:13 27:23 34:22	192:11	12,14 changed
capital 57:22 65:6 117:17,	65:2,14 77:3, 10,20 79:7, 10,18 80:23	51:11 58:12, 20,24 102:4 114:23 115:1,	cells 7:8	68:8,10 95:24 98:13,17 105:1 106:2
	81:22 82:14	3 134:11	96:24 137:2	142:16 166:4,

Index: changes..columns

r				1
16,22,23	82:19,20 83:3	claimed 39:13 165:13	63:12 69:2 71:12 72:15	141:19,24 143:4,11
changes 26:22 40:20,	choice 10:4 146:10	166:5,13	77:6 105:17 123:8 126:9 131:24	CO2 15:9
23 56:10 94:19 95:4,13 105:13 113:2,	choices 154:6	claiming 42:5	132:25 133:17 137:8 138:15	24:17 32:18 115:8 146:24, 25 147:1,6,
10,19 139:19	choosing	clarification	140:17 142:22	10,13 148:24 170:24,25 171:8 199:15
changing 167:3,4	157:4	73:10	143:18 148:5, 19 161:13 178:16,21	code 94:25
characterizati on 96:22	chose 146:6	clarify 6:23 7:2,15 67:18 73:5 76:7	183:16 186:3 191:4	collapses
characterize	churn 68:11	94:7	clearly 39:10 52:6 194:2	50:13
78:19 characterizin	circumstance 161:4	Clark 2:4 4:4, 7,11,19,23 41:7 43:1	Clements	colleagues 42:24 72:20
g 195:9	circumstance s 57:15 98:13,	52:17,19 54:20 65:24	5:23 192:16	Colonial 109:7
charged 143:23	17 104:20 105:10 106:5 112:15	66:1 69:14 74:7,9 75:23 80:3,5 81:7	Clements' 182:13	Colorado 3:7
Charles 4:5 55:6,7,17	cited 58:8,25	87:15,16 107:9,10 151:9,10	client 130:6	column 13:1, 4,6,10,12,13
chart 12:13	100:13 197:6 cites 58:19	156:17,22 159:20,21 161:19	close 16:21 42:12,23 43:8 100:19	15:8,13,17 16:12,14,25 17:8,9 18:10,
51:9,10,16	citing 22:4	194:25 195:1 200:4,6,24	192:11	14,16 23:5 25:17,24
check 13:21 15:22 30:21 32:14 146:15	City 1:10	201:3	closed 8:3	26:15 28:6,10 53:20 125:15 128:7,9,16,18
166:19	2:14,19,23 3:3,10 55:22 83:5 163:3	Clark's 110:16	closely 18:11, 14,16 52:8 54:7	131:16 132:24 133:23,24
cherry 167:5	claim 34:14	clear 17:21 52:22 54:12	closer 22:1	columns
Cheryl 4:13				

Index: combination..Company

			1	
11:15,17,24 16:5 24:8 26:2 34:25 51:18 52:9,23 122:8 combination 167:6	178:1 comments 57:2 62:3,18 101:1 105:20, 22 Commerce 88:8	157:24 167:8, 13,25 168:12 169:23 170:13 171:1 173:10,14,16 176:16 177:17 179:5 181:6 182:17 184:20,23 185:9 186:3,	71:5,8 73:5, 14,20 74:3,7, 9,16,25 75:3, 8,13,23 78:1, 5,8,11 79:24 80:2,3,5 81:7, 9,10,11 82:1, 3,7,11 84:7 86:16,19,22, 24 87:2,3,4,	Commissione rs 2:3 57:5 76:6 82:16 84:18 89:11 103:9 112:3 Commissions 195:19 196:6
combined 29:7 133:24 154:5	commercial 152:25	16,17 187:4 188:20 190:6 192:5 195:16 196:3,4,12	12,14,15,16, 18 89:3 92:15,18,20, 22 106:19,24	committing 169:9 common
 come 27:13 41:22 58:20 70:1 128:25 139:12 147:23 161:1 167:17 169:13 174:11 186:8 comes 31:1 comfortable 54:10 coming 27:22 106:4,7 131:3 156:1 161:1 180:18 184:14 196:23 commence 107:24 	Commission 1:1,8 5:9,13 6:3,20 8:18, 23 14:24 19:22 20:23 21:8 42:15, 18,22 49:7, 11,22 50:1,2, 20 51:21 58:20,23 60:1,2 62:19, 21 64:20,22 65:15 68:20, 22 69:2,5 85:6,16,22,24 86:9 87:6 90:5 91:11, 15,24 98:8,10 100:10 103:20 110:11 111:16 117:10,12 118:8,22 119:1,3,6,10 146:6 148:14	Commission' s 22:3,17 51:19 165:12 197:14 Commission- authorized 90:1 Commissione r 2:2 4:4,7,8, 11,12,14,18, 19,22,23 6:2, 22 7:14,23 8:5 20:3 40:8 41:7 42:11 43:1,4,6 48:4, 10,14,18,21 52:13,16,17, 19 54:20,22, 23,24 55:1 56:20 62:6,10 63:1,4,8,11 65:21,23,24	107:3,4,6,8,9, 10,12,18,19 108:1,9,13 110:6,12,14, 15,19 111:18 120:4,9,16, 20,23 145:14, 17,19 151:7, 9,10,13,14,15 156:13,15,17, 19,21,22,23, 25 157:23 159:14,19,21 161:19,22 162:1,2,6,10 164:15 174:19,23 175:1,4,8 191:16,21 192:10 194:23,25 195:1,3,4,5,7 196:24 197:1, 2,3 200:1,4,6, 18,24 201:1, 3,4,7,11,14	168:15 companies 103:14 Company 8:12 9:12 12:17 16:8 19:8 21:16 22:2 24:15 30:23 31:14 32:22 33:5,13 35:11 36:14 37:16 38:17, 25 39:1,7,10, 13 41:14 42:5 53:16 54:15 57:8,9,21,23, 24 58:5,19,25 59:3,15,22 60:15,20 61:4,5,19,22, 24 62:15 63:20 64:4, 18,25 65:5,8 20 42.95
comment	151:21	66:1 69:14,16 70:13,18		66:8,10,25 67:24 68:2

Index: Company's..concludes

171:11,20 172:3,11	13,25 116:2 117:2,11	comparisons 27:5 157:2	66:25
183:21,24 184:1,25 185:17,21,23	119:22 138:15 141:18 142:1	compelling 165:16	concern 9:24 94:15 95:9,12 96:4 168:11 200:16
187:5 189:4,9 193:20,25	24 167:9,14, 16 168:2,8	compensated 59:12,20 68:3	concerned 86:3 123:4
195:23 196:4	171:22,25 172:7,8 178:2,8	completely 91:2 137:25	138:8 160:2, 21 168:7 173:25
Company's 10:15 11:11, 12,16 12:2,15 13:3,9,15,22 14:11,20	193:5,11 194:10	completion 119:10	concerning 60:17 115:17
15:17 19:18 21:20,22,24 22:5,21,22	198:25 199:3, 4	complex 89:23 171:13	concerns 9:19 92:4,7 94:4 112:4
23:1,3,15,18 26:19,23 35:7 38:16,19,21,	compare 15:16 30:17 54:1,4 128:6	complexity 85:15 89:17	113:2 117:9 166:6 167:8 171:17
22,24 39:19, 21 40:14 51:23 52:4,8	147:20 157:20	complicated 145:22	173:16 200:11
57:19 58:2 60:22 61:8	compared 14:15 21:20 22:20 54:3	comply 41:14	conclude 48:2 124:25
66:4 67:3,15, 22 72:1 73:12 75:25 76:3 77:16 79:21	118:3,14 128:5 166:1 198:12	components 96:25 131:21	concluded 18:10 52:5 58:14 113:8
85:22,25 90:16,23	comparing 13:12 23:17 67:10 128:15	comprised 33:3	114:11 116:3, 7 201:20
10 97:13 99:21 101:3,	158:17	concept 14:2 81:16	concludes 54:20 62:2 69:15 81:7
104:17 112:5 113:4,5,9,12,	comparison 118:17	conceptualize	86:13 120:1 161:21 162:8
	172:3,11 175:6 182:18 183:21,24 184:1,25 185:17,21,23 186:10,21,23 187:5 189:4,9 193:20,25 194:13 195:23 196:4 Company's 10:15 11:11, 12,16 12:2,15 13:3,9,15,22 14:11,20 15:17 19:18 21:20,22,24 22:5,21,22 23:1,3,15,18 26:19,23 35:7 38:16,19,21, 22,24 39:19, 21 40:14 51:23 52:4,8 53:22,24 54:1 57:19 58:2 60:22 61:8 66:4 67:3,15, 22 72:1 73:12 75:25 76:3 77:16 79:21 80:7,16 81:22 85:22,25 90:16,23 91:5,20 92:8, 10 97:13 99:21 101:3, 4,10,24 104:17 112:5	172:3,11 $117:2,11$ $175:6$ $182:18$ $118:19,25$ $183:21,24$ $119:22$ $184:1,25$ $138:15$ $185:17,21,23$ $141:18$ $186:10,21,23$ $166:1,15,18,$ $187:5$ $189:4,9$ 24 $167:9,14,$ $193:20,25$ 16 $194:13$ $170:16$ $195:23$ $196:4$ $171:22,25$ $172:7,8$ $10:15$ $1111,$ $12,16$ $12:2,15$ $13:3,9,15,22$ $14:11,20$ $15:17$ $15:17$ $13:3,9,15,22$ $14:11,20$ $15:17$ $15:17$ $19:18$ $21:20,22,24$ $22:5,21,22$ $23:1,3,15,18$ $26:19,23$ $26:19,23$ $25:2,24$ $22:2,24$ $29:2,24$ $29:2,24$ $29:2,24$ $29:2,24$ $51:23$ $52:4,8$ $53:22,24$ $53:22,24$ $54:1,4$ $128:5$ $16:16:1$ $75:25$ $76:3$ $77:16$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,23$ $90:16,17$ $18:17$	172:3,11 $117:2,11$ $27:5 157:2$ $175:6 182:18$ $118:19,25$ $183:21,24$ $119:22$ $compelling$ $184:1,25$ $138:15$ $165:16$ $165:16$ $185:17,21,23$ $141:18 142:1$ $165:16$ $165:16$ $185:17,21,23$ $141:18 142:1$ $165:16$ $165:16$ $185:17,21,23$ $141:18 142:1$ $165:16$ $185:17,21,23$ $166:1,15,18,$ $compensated$ $193:20,25$ $16 168:2,8$ $59:12,20 68:3$ $194:13$ $170:16$ $59:12,20 68:3$ $194:13$ $170:16$ $59:12,20 68:3$ $195:23 196:4$ $171:22,25$ $completely$ $17:27,8$ $178:2,8$ $completely$ $10:15 11:11,$ $185:16 188:7$ $completion$ $13:3,9,15,22$ $178:2,8$ $completion$ $14:11,20$ $198:25 199:3,$ $complex$ $21:20,22,24$ 44 $89:23 171:13$ $22:5,21,22$ $23:13,15,18$ $complex$ $23:13,15,18$ $compare$ $14:15 21:20$ $22:4 39:19,$ $147:20$ $complexd$ $21:40:14$ $157:20$ $complexd$ $51:23 52:4,8$ $14:15 21:20$ $complexd$ $53:22,24 54:1$ $14:15 21:20$ $complexd$ $66:4 67:3,15,$ $18:12$ $complexd$ $77:16 79:21$ $39:12$ $3:3:3$ $90:16,23$ $9:12 23:17$ $90:16,23$ $13:12 23:17$ $9:21 101:3,$ $158:17$ $9:21 101:3,$ $18:17$ $4,10,24$ $comparison$ $104:17 112:5$ <td< td=""></td<>

Index: conclusion..Consumer

				
170.40				1
172:19	conducted	confirm	99:6 116:13	195:21
200:25	35:7 84:22,23	126:19	118:9 122:15	196:10,22
	85:18 109:9	130:14	123:2 126:11	
conclusion	115:15		127:11 131:6	considering
18:14 75:2	116:19	confirms	133:9 138:14	35:3 85:4
92:9 125:2	117:14 121:7	26:24	147:5 148:15,	157:2
138:13		20.24	16 152:18	107.2
	. (157:8 159:5,	
147:23 149:7	confidence	confusion	13 171:1	considers
	134:9	20:20	173:14 174:9,	60:2 62:21
conclusions			14 186:18	167:8
85:19 125:20	confident		187:4,5 198:8	107.0
148:14	155:9	Congress	107.4,5 130.0	
140.14	100.8	155:3		consistent
			considerable	22:25 27:2
condition	confidential	connection	150:4 151:5	61:9 137:18
161:10	5:5 6:24 7:5,		156:7	175:20 176:3
167:14	6,8,10,12,17,	55:23 83:6,10		194:9
170:11	20 25:23	98:9 109:10		
184:11 185:2,	36:25 40:1,3,		consideration	
11 186:5	7,12 42:10	consciousnes	35:12 49:12	consistently
	43:8,11,14	s 159:16	50:3,21 63:14	21:23 26:18
	48:9 51:17	3 100.10	68:20 90:2	
conditional	88:12 100:16		122:14 123:7,	constant 28:1
168:13,24		Consequently	17 124:8,9	
170:9	102:8 103:5,8	169:17	127:16 148:3	
	105:3,24		151:25	constitute
	106:6 110:18,		156:11	69:4
conditioned	21,25 125:14	conservative	159:11	
184:13	127:21 128:8,	21:25 22:14,	173:22 174:8	
	16 130:8,10	15 199:22	194:20	construction
conditions	136:24 140:6		134.20	167:17
119:7,8	150:6	conservativel		184:14
130:20 137:2		y 188:8	consideration	
		y 100.0	s 126:23	consultant
153:23	confidentialit	199.14		55:18
156:11	y 7:3			55.16
159:25		conserving	considered	
167:23	confidentially	104:7 176:20	51:20 63:24	consulting
184:10,19	140:10		95:11 100:6	162:24
			124:20,22	
conduct		consider 10:2	126:24	
113:3	configuration	34:21 49:8	148:10	Consumer
	28:24	60:2 63:16	165:11 178:4	2:21 5:17
			I	
Index: contain..cost

	•	•		-
83:4 88:10 101:2 108:24	112:7 contract	40:20 113:24	139:3,16 140:1,15,22 141:2,6,7	cost 7:4,5 10:16,19 14:17 25:16
contain 51:16	136:16,23 137:1,5	7:18,25 11:7, 8,14,20 12:5,	143:7 145:11 175:21,22 176:6,22,23	32:17 49:17 50:24 54:5 57:13 59:21
context 131:11	194:18	11 13:7,8,10, 11,20 14:9,	177:2,17	60:25 61:4
154:21 171:22 173:14 174:10,16 177:19,25 178:19 179:11 180:9 182:8 194:11	contractor 160:10,24 contractors 160:4,24 161:15	11,20 15:7, 10,11,14,15, 19 16:3,10,12 17:14,16,20, 22,23 22:11 23:6,11,22 24:7,8,12 26:5 27:9	178:19,20,25 179:3,8,20, 21,25 180:1, 5,6 182:3 183:18 184:17,18,22 187:11,12,19, 20,25 188:1, 3,6,9,11	63:25 64:5,19 66:17,22,23 67:4 71:19, 22,24 72:16 73:11,12 76:20 77:21 79:19 85:4,10 91:5 113:14 114:10,12
196:11 197:9 198:1,24	contracts 136:9,20	28:5 29:17,21 31:9 32:19 33:11,12,18 35:9,13,14	189:13,14 190:11,12,16, 17,24	116:14 117:5, 6,17 118:7 119:11,15
contingent 98:16 185:15	control 38:16, 21,22,24 39:3,7,14,19,	36:7,9,16,17 37:14 42:6,7 53:11 65:8	corrected 7:19	127:2,13,21, 23 128:8,18, 20 129:8,20
continuation 172:1	21 96:18 98:23 155:3 160:19,20 161:6,8	69:21 70:3 79:4,5 83:25 93:16 94:2 96:2 99:18,	correction 109:23 110:2,	130:9,15,16, 21 131:1,2,4, 15,19,20,22 132:2,6,21
continue 60:23 68:17 79:8 80:23 92:9 94:1	conventional 171:14	19,24 100:12, 13 101:5,10, 11 104:2,3,18 105:8 110:15	7 111:9 163:23,25 164:6	133:16,25 134:5,24 142:4 145:1 149:25 157:9, 20,21 158:1
118:24 183:20	convinced 116:23	111:4 121:8, 12,16,21 122:6,10,13,	corrections 56:10 83:22 84:3 88:20	159:9 160:13 165:18 167:14,18
continued 81:19	copies 6:21	20 124:4,12, 17 125:12,20, 24 126:3 127:2,16,24	109:21 163:20,22 164:7	172:9 176:21 177:1,12,19 178:8 179:2
continues 61:12 167:1	copy 19:25 110:15,20	129:10,15,22 131:13,14 132:3 134:2,	correctly 60:21 67:9 148:12	180:4 181:24 184:12,14,24 187:25 189:13
continuing	corporate	21 136:5,6 137:10,21,22	170.12	190:23

Index: cost-benefit..customers

		•	•	
191:12 194:4	17 168:2	83:24 136:10	10,12,15	80:24 86:11
198:11,13	170:24	00.27 100.10	92:14	91:7 106:5
	171:18,22,23		52.14	117:7 119:19
	172:10	covering		180:9,10
cost-benefit	175:21 176:6	113:6,7	cross-	100.0,10
22:7	177:13,16		examination	
	178:18 179:7	covers 57:6	4:3,6,9,11,16,	currently
cost-effective	183:16 186:8,		18,21 6:8,9,	59:16 80:16
117:15	10 187:17		18 8:6 48:3	89:20 105:10
		created 145:9	62:11 74:20	112:9,19
			78:13 86:15	130:17
cost-side	counsel 15:2	creates 61:14	93:1,4 108:3	
77:11	52:21 194:12	152:22	120:3,7 121:2	CURTIS 3:9
			172:21	
costs 7:3,7	count 153:12	credence	174:18 175:10,12	curve 11:13
11:6 30:18		100:11	193:11	12:2,3 16:16,
34:16 35:25	counted	100.11	190.11	19,24 17:10,
36:20,24	15:20			15,22 19:9,19
50:10,14,17	10.20	credit 36:9	cross-	23:15,16,18,
60:10 65:6,7		94:24 97:11	examining	25 141:4
69:8 72:18	countered	103:16 165:6	6:11	
84:23 86:5	189:9	188:24		40.4
87:8 90:21			Cross-exhibit	curves 12:4,
91:12,13,18,	country	credits 59:9	6:19 10:24	15 16:7,22
21,22,25	103:14	67:7 95:7,10,	19:21 20:8	19:19 21:12 22:16 141:17
96:16,18 97:12 98:8,		15 99:17	48:2,6,9	22.10 141.17
19,23 99:5,8	couple 40:11	101:4 114:6	51:15 100:23	
112:16	98:14 145:18	140:15	102:20	cushion
115:18	148:8 192:7	143:10,12	103:25	158:25
116:20	110.0 102.7	144:14,15,19	106:18,23	
117:24		188:10	176:12 181:4	customer
121:11,15	coupled		190:1 191:20	34:16 68:8,9
129:22 130:1,	101:24	critical 10:1		85:4 91:16
3,17,23,25		154:19	Cross-	165:22,24
131:13,23	course 79:20	160:24	exhibits	166:5 170:14
132:18	138:22		191:15	194:7
134:10,17	146:21 174:9	critiqued		
141:25	177:24	34:20	curiosity	customer's
144:12 150:1	182:16 189:9	57.20	177:20	106:9
153:3 165:25	195:20		111.20	100.9
166:25 167:5,		cross 5:5,6,8,		
	cover 20:18		current 60:11	customers
	Titication	-	■ 200_220_1112	

Index: cut..depreciable

			1	
24:16 28:12, 15 33:10	data 19:8 72:25 133:7	152:2	40:18	demonstrate 24:16 73:3
34:18 49:17	144:25	decided	deemed	97:4 98:19
50:12,25		62:23 114:8	43:14	115:15
67:22,25	date 1:12	126:8		167:16
68:2,15 70:24	20:18 21:2	120.0		184:14
79:18 90:24	83:24,25		defer 90:23	
112:11	03.24,25	decides	171:11	demonstrated
122:10 137:9		85:24 118:9,		
165:9,10,14	David 2:4	22	deferral 91:5	71:23 85:1
168:5,18,21				
169:6,8,9,17,			172:10	demonstrates
21 170:15	day 8:10 9:20	deciding		118:4 140:13
173:19,23,25		106:14	deferrals	
174:1,3	days 8:18		91:10	
185:1,21		decimal	01110	demonstratio
187:1 188:23		191:7		n 13:19
199:19	de 189:16	101.7	definitely	
199.19			62:23 141:24	denied
	dead 158:13	decision 1:3	153:8	118:25
cut 144:12	ueau 150.15	6:5 9:2 14:25		110.20
		49:7 58:22	dograa	
	deal 150:8	61:23 64:6	degree	denominator
cycle 29:7	169:21,25	92:1 97:23	153:12	37:2
61:20,25	187:5	98:10,12 99:2		
69:20,23		112:20	delay 9:8	
70:5,11 154:5		113:13 114:5,	64:5,13	deny 10:3
	debate 95:22	16 148:10	160:25	117:10 142:3
D		149:18 154:6,	100.20	
	debt 196:1	8,11 198:14		departure
		0,11190.14	delaying	171:13
			61:23	171.15
D-o-n-n-a	decade	decisions		
88:6	182:11,13	51:20	deliberation	dependent
	193:12,21		42:25	94:24
Dom 105:05			42.20	
Dam 195:25	December	declined 6:8		
		40:14	delineation	depending
Daniel 4:3 6:7	20:16 21:2		126:10	37:2 81:1
	93:19	declines	-	187:3
		143:25	l	
dashed	decide 63:15	110.20	delivery	depreciable
140:24	64:15 119:1		49:16 85:3	80:24
141:19		declining		00.2

Index: depreciate..disagree

	1		-	-
depreciate 65:13	describing 182:1 187:23 190:8	49:21 50:1 84:25	differences 27:18 116:4 140:13	13,15,17,21 5:6,23 31:5,8, 12 41:1 42:4
depreciation 61:19,24 62:14,17	description 5:4 81:2	determines 91:15	different 10:18 20:19	55:10 56:3,4 58:7 75:15 82:23 83:13 88:1,13 89:24
63:15,24 64:2 69:20,22,23 80:8 81:5 91:22,23	designed 15:5 183:25	determining 50:3	22:24 23:19 26:13,16,25 27:5,6,7,8,17 28:24 29:20	90:9 92:3 93:10,24 96:9,12 98:6
173:15 174:10	desirable 171:15	develop 113:14 158:2	30:5,6,23 31:23 32:2 33:3 34:3	99:15 100:22 101:12 103:24 104:10 108:5,
derive 115:13 derived 37:8	desire 9:3	development 161:14	63:20 99:14 105:11 110:15,22	104:10 108:3, 11,14,20 109:14 111:11 113:1
138:7 199:4	desired 166:15	deviation 165:20	118:17 131:4 138:6 139:18, 20 140:14 145:23,24,25	114:1 119:13, 17 120:11 162:17
describe 11:17 129:6 131:25 133:19	desires 112:23	deviations 165:24	146:1,7,11,23 151:18 152:21	163:11 177:8 181:3,7,14 183:1,6,8,9 184:7 188:23
139:19 150:12,17 200:19	despite 105:17 112:21	diagram 142:25	153:16 154:3 157:1 159:12 186:24	192:16 directed
described 12:19 21:14	116:10 133:6 detailed 27:9	diamond 141:20	differential 29:5 79:12	35:19 88:18
74:11 77:19 121:11 127:10,20	58:7	diamonds 141:5,14	138:25 differently	directional 140:8
136:4,8,14,18 165:4 187:14 190:9 197:15	determination 167:24	differ 29:17	179:8 difficulties	directionally 27:10 79:15
200:20 describes	determine 22:7 34:15 61:20 117:14	difference 76:21 78:17	68:13	directly 23:9 70:12
125:10 187:23	151:21 determined	98:20 115:19, 22 151:1	DIR 56:4 direct 4:6,10,	disagree 98:24 134:19
		Services 8	800-330-1112	

Index: disagreeing..DPU

169:7 179:9	137:20 139:13 177:3	138:17	docket 1:2 5:10 6:3	dollars 131:6 150:5,6
disagreeing 144:2 148:18	discussing 36:4 190:4	distinction 15:1 39:5	55:25 57:6 62:20,23 64:14,15 76:4	153:14 156:6 done 10:13
disagreement s 189:3	discussion 33:16 94:20	distinctly 104:20	86:8 91:3 101:3 104:1 105:4,12	11:24 12:1 17:24 28:1 30:18,20
disallow 98:8	146:1 152:16 173:22 178:3 198:5	distribute 82:16 93:2	109:12 115:18 146:20 163:8 173:15	34:22 64:7 126:18 128:14,24
disallowance 97:24 170:5 184:2,3 185:4	discussions 158:15	distributed 6:18 10:23 175:11	173:13 174:13 175:23 178:4 181:6 182:14 192:5,19	143:10 144:3 149:14 157:22 158:2 178:15 195:12,15
disclosed 125:17	disparity 28:22	distribution 169:5	194:10,15,16, 17	198:22
discount 143:22	displace 179:24	Division 2:17 5:14 20:21	dockets 105:3	Donna 4:15 5:7 85:10 87:22,23 88:6
discounted 16:8	182:15 displaced	55:4,18,24 56:17 58:2,24 63:20 64:16	document 100:23 101:8 176:11 181:4	doubt 142:2
discounting 19:18 35:8	180:4	65:4 67:3 68:13 70:23 73:16 74:13,	189:25 192:15,21	down 7:6 21:7 101:21 125:18
discovery 145:2	displacement 182:23	19,23 79:25 82:5 118:16 120:14 129:1	documents 102:20	129:24 185:13
discuss 64:9	displacing 154:9	173:24	DODGE 3:2	downsize 9:16
113:2 129:5 130:12	disposal 200:21	Division's 25:5 68:19, 24,25 69:6 74:5	dollar 28:3, 12,20 100:3 106:1 131:3	downward 103:17
discussed 25:6 43:9 76:16 91:14, 19 127:14	dispute 128:23 139:1	divulge 127:21	149:14,15 158:17 188:14,15	DPU 5:15 20:7 56:3,4,6, 18,23
	disputed		l	
	Titication	~ ' (

Index: DPU'S..employed

DPU'S 19:21	20 41:25 63:17 64:11	105:19 183:17	economically 58:5	94:3
draw 39:6	75:19 90:19 95:22 102:3	earnings 112:25	economics 10:13 77:13	elaborating 168:25
drawn 157:3	duties 83:6			electricity
Driftwood 88:7	E	East 1:9 2:18, 23 3:10 55:21 83:5	effect 16:15 61:23 91:8 168:17	85:3 elicit 7:11
drive 88:8 109:7 131:1	each 10:17 23:21 26:18 32:1,9 54:19	EBA 97:10	192:25 197:18	eligibility 9:21 95:25
driver 40:25 181:1	102:10 118:17,19 121:7 122:5,8	economic 33:15 58:4, 10,14 59:9	effectively 66:16 167:5	eligible 95:21
driving 112:20	146:15 149:5, 9 157:7,10,11 190:21 198:8,	64:1 66:4,9 71:23 72:1 73:13 75:25 76:3,8,11	efficacy 171:17	eliminate 149:24 151:4 199:10
drop 113:24	12,14,18 199:5	79:14 80:18 81:13 94:10 95:12 99:21	efficient 40:9 EIA 21:22	eliminated 117:24
DSM 150:19, 20,21	earlier 65:17 81:16 91:14, 19 114:15,16	106:15 109:9 113:5,6 114:7,23	EIA'S 21:23 22:1	126:17 172:2
duly 55:8 82:21 87:24 108:18	130:9 141:20 146:2 151:17	117:1 119:5, 17 121:7,20 122:16 123:4	eight 115:6	eliminating 150:1
162:15	early 80:10 81:21 91:20 146:19 170:6	125:1,4,11, 12,19,23 126:2 127:11,	199:8 either 24:5	elsewhere 30:18
Dunlap 118:11 160:25 171:2	earn 57:13 79:8 89:25	20 128:3 132:1 133:18 134:5 136:4, 14 142:7	77:3 78:25 80:23 87:19 91:20 107:13 134:8 170:24	embedded 31:24 72:17 76:20
durability 165:25	90:14 99:12 earned 91:7	144:3 149:20 150:23 151:22 159:6 188:8 199:11	179:13 187:18 200:2	emphasize 148:2
during 37:15,	earning 90:18		elaborate	employed

Index: employer..evaluating

83:3,9 162:22 employer	137:24 138:19 139:2 155:10,17,20	135:6,10 144:8	equity 57:17, 23 58:19 59:6 60:19 61:15	establish 69:19 74:2 89:15
55:15	159:9 162:25 163:6,7 177:14,16,22 178:10,12,23	entirety 85:24 144:15	62:22 67:19 68:6,23 69:3 168:15 197:23	established 70:10 91:3
55:24 83:1	179:1,12,22,	equal 37:22	101120	143:4
108:23	24 180:12,15, 18 181:1,19, 20,24 182:4	167:20 184:16	equivalent 17:2 131:18, 20	establishment 91:24
199:12,13,14 end 8:10	184:16 186:7 188:10,24 189:2 193:7	equation 72:9 77:11 79:21 196:23	erosion 116:22	estimate 116:16
27:10 28:17 40:5 59:11 75:10 90:17 133:11 161:2 169:13	enough 28:4 34:14 66:3 102:12 114:9 127:9	equipment 41:9,13,18, 19,23,24 42:5 58:9,12,15,21	errata 88:17, 18,22	estimated 21:17 22:2 155:10 167:18
endorsement 165:17	ensure 121:19 172:5 183:22	59:5,13,16, 17,23 60:5,9, 22 61:2,4,8, 11,12,13,21 62:1 63:21	especially 57:21 115:17 138:10 147:12,13 200:12	estimates 10:18 37:16 184:15
ends 64:8 energy 3:1,5 5:22 10:18	ensures 144:15	64:4,17,19,23 65:2,11 66:9, 12,14,17,23 67:14 68:18	essence 180:17	estimating 60:25
12:4,7,9 21:21 28:1 29:5 33:15	ensuring 102:2	69:9 71:20 72:6,7,12 73:1 75:24	196:19 199:23	evaluate 29:13 113:22 147:25
49:18,20 52:6 54:6 97:11 98:10 99:9,17	entered 51:15	76:3,9,23 77:2,5,7,10, 16 78:22,25	essentially 17:2,4 76:16, 19 79:16	184:24
101:4 112:12 115:14,18,19,	enters 193:25	79:2,9 80:14, 19 170:1	124:17,18 130:15 142:14	evaluated 51:12 67:2,3 116:2,24
21,22,24	entire 11:13		178:17	
116:16,21 119:23 129:9 133:4,13	12:7,9 53:9 64:25 134:16	equities 169:15 170:11	182:18 195:8, 10 196:1	evaluating 68:21 100:6
134:1,9,16,25	entirely 35:8			106:8

Index: evaluation..expansion

				_
evaluation	68:8 76:10	49:1 55:10	excerpt 104:6	6:18 20:11,
119:17 158:6,	114:22	70:20 71:13	176:19 177:4,	21,25 34:25
11 166:4	124:12 137:6	75:15 82:23	7	36:5,10 51:16
	142:6 149:12,	88:1 108:5,20		56:3,4,6,18,
	13 152:25	120:11		23 82:15
evaluations		162:17 192:1	excess 52:3	
113:3	181:11	162:17 192:1	90:18	84:10 111:12,
	188:14			13,14,15,21
		examine	_	163:12,14,17
Evans 25:5	everybody	198:20	exchange	164:18
	11:2,4,9	100.20	183:25	192:21
even 7:19	100:25			193:15
	100.25	examined	avaluda	
9:20 16:11		55:9 82:22	exclude	
23:24 24:1,20	everyone 6:7,	87:25 108:19	170:20	exhibits 84:6
28:18,20 60:7	17	125:23	187:11	88:15 89:2
68:12 81:21		162:16		93:1,7 109:15
86:5 95:10		102.10	excluded	111:10,11,17
97:21 99:7,13	everyone's			163:13,15,18
103:18	75:11	examining	126:6 136:20	175:10
114:16		124:6 127:22		191:17
116:20			excluding	
122:17	everything		171:1	
126:11	137:19	example	.,	exist 89:21
133:17		58:11 67:5		117:18 138:4
	evidence	73:9 127:18	excuse 74:4	
135:21		128:17,21	107:1,16	
142:17	51:15 59:3,4	173:18 186:6	122:4 145:20	existing
158:14,16		195:22	160:12 162:3	37:12 76:9,23
170:22	exact 38:7	196:12	181:7 183:12	77:2,4 79:9
177:13 179:5	79:10 132:6	100.12	188:5	80:19 91:18
199:20	185:3		100.0	112:8,18
	100.0	examples		138:22
		197:6,9	excused	172:16,18
event 103:19	exactly 19:14		107:17	182:7,18,20
155:13	100:8 125:13		161:25 162:4	195:17
197:13	127:6 200:18,	exceed 11:6		100.17
200:11	20	116:15 194:1		
	20		exercise	exists 117:1
		ovooding	171:16 190:9	
events 42:1	examination	exceeding		
98:14	4:1,4,6,7,8,	172:11		expand
	10,11,12,13,		exhausted	101:25
every 13:6,15	14,15,17,18,	except 6:7	194:6	
15:13 24:22	19,21,22,23	15:13 129:2		expansion
13.13 24.22	13,21,22,23	10.10 120.2	exhibit 5:4	expansion
			CALINIC J.4	
			•	

Index: expect..fall

115:13	84:19	extend 80:11	F	188:12 189:22
expect 28:23, 25 29:1 30:5	experts 84:22	extended 80:19 140:1	face 180:21	factored 28:15
	expiration	_		20110
expectation	37:13	extension	faces 118:6	
40:22,24		37:9 138:22		factors 49:21,
193:6	explain 24:25 51:18 76:2,12	extensive	facilitate 170:16	25 50:7,22 122:14 123:7, 14 129:13
expected	123:21 127:8	85:13		138:8,12
129:10	143:8		facilities 1:3	148:3,5,6,9
133:13		extensively	6:6 37:12	159:5,8,10
138:18 172:15 186:7	explained 21:25 22:19	93:10	95:21 112:9 139:6 167:20	170:7
expecting	86:2 89:23	extent 160:19 182:22	177:22 180:9, 11 182:7	facts 104:19
134:17	explaining 21:8	186:22	facilities'	fail 199:6,9
expenditures		extra 180:23	179:23	
119:15	explains	182:21		failed 171:5
	85:14 145:5	102.21	facility 24:22	
expense		e da e a Para	121:7 179:11	fails 170:21
172:14	explanation 76:14 84:5	extraordinary 196:17	180:10	187:15
expenses			fact 9:1 26:14	fair 71:9
97:5		extrapolate	27:15 50:19	94:12 96:22
	explore 193:13	115:21	61:12 89:18	102:12 127:9
expensive	193.13		90:17 102:16	146:16
122:19		extrapolation	103:11,12	
	exposure	29:12 53:3,7	105:17 123:3	fairly 122:22,
	149:21	113:13	132:5 136:25	25 126:7
experience		115:11,16	138:3,6	127:23 128:4,
97:24	expressed		141:24	11 149:17
	9:19,24	extreme	146:25 152:1 157:24 161:7	151:4
experienced		135:21	174:2 178:8	
67:24	expressly		184:21	fall 40:15 41:2
	167:14 168:1	extremely	185:22	68:15
expert 25:5		67:25	186:12	00.10
	1		8	

Index: falls..following

	-	-	-	
falls 103:4	68:21 92:25 93:1,6,8	final 39:25 58:18 96:1	34:1 35:25 39:9 42:17	flipped 144:8
familiar 8:20 70:7 97:14,18	139:11 140:4 146:2 148:9 175:10	133:23 152:15 154:20	55:8 57:6,18 68:25 82:18, 21 87:24 93:6	float 9:12
188:12,17 192:24	Fifth 2:18,23	finally 61:18	98:24 101:13 108:18	Floor 1:9 2:18,23 55:22
far 7:16 19:14 128:7 136:24	figure 51:6	86:3 172:13	120:12 141:23 144:5 152:1 162:15	flowed 143:12
137:7 166:19	68:5 75:6 117:24 140:5, 6	financial 49:20 57:8,9, 19 170:16	166:7 167:13 192:8 199:1	flowing 90:25
fashion 108:8	0	19 170.16		nowing 90.25
favor 115:25 168:10	file 9:13,15 81:6 90:4	find 59:2 76:13 159:17	five 24:10 48:14 59:2 69:24 70:2	flows 12:13
186:21	171:20	198:10	123:2 126:12, 13 128:15 136:14	focus 123:18 142:19
favorable 167:7	filed 9:6 35:11 56:2,7	finding 42:16, 18,22 43:7		focused
February	83:7,8,14,17 88:11 93:22 101:1 104:1,	findings	five-minute 107:24 108:5, 10	34:24 121:18
40:16 113:25 139:16	25 105:21,22	148:14		focusing 27:14
140:22	109:12,22 110:3 113:20 176:4,14	finds 98:10 103:20	five-year 58:13	follow 68:18
Federal 165:6	181:5 190:3,5 192:17 193:1	finish 40:4	fixed 130:1,	200:5
feel 186:16	filing 8:12,17	finished 82:8	17 177:12	follow-up 71:7,10 127:9
feeling 69:12	9:6,9,16 40:15 88:16 114:1,14	120:11	flat 143:20	150:10 156:16 197:2
feels 68:22	119:18,25 139:16 166:3	fire 54:8	flawed 14:6 115:11 116:2	follow-ups
FERC 41:14	172:12	firm 162:24	flaws 14:7 113:4,11	192:7
few 66:2	filings 60:15 189:13	first 20:22 21:1 29:4	flesh 43:2	following 16:23 43:14
			_	

Index: follows..generated

94:4 124:1 125:6	format 199:21	105:16 106:1	fundamentall y 199:17	31:20 32:10, 18 51:11
follows 55:9 82:22 87:25	forthcoming 173:15	framing 198:23	further 17:16 80:1 82:4,6,8	52:4,9 53:13, 14,22 54:2,8, 14,17 115:2,8
98:25 108:19 162:16	forward 21:11 54:14 73:23 74:7 79:7	frequency 41:8	87:16 103:16 106:17 113:22 118:4	122:6,18 124:11,14 147:2,5,9,10, 13 148:21,24
footnote 177:9,25 178:6 179:15	87:10 89:18 96:6 103:14, 19 105:11	fresh 75:11	145:13 152:9 162:7 165:23 184:10	170:24,25 171:8 187:18, 24 188:2
190:13	148:11 152:3 170:12 172:4 174:2 197:16,	front 8:17 33:22 37:19 154:9 179:4	191:14 194:21 198:20 200:3	199:15
force 130:19 136:22	25 198:1,21	181:5 185:10, 11,25 188:19 193:7	201:2,3 future 59:7,10	gave 71:15 150:13 151:25
forecast 13:4 16:12 22:5, 18,21,23	found 18:6 21:22 26:16 52:2 54:6 115:10	front-end 143:24	61:3 68:2,15 90:6 91:25 94:19 100:11	155:16 Gavin 83:14
23:4,18,21, 23,24 52:4 184:17 186:8, 24	116:12,20 117:21 145:6 155:21	frustrations	102:14 106:12 119:15 138:2, 5 147:10	GE 136:9,16
forecasted 167:21	four 11:17 15:25 24:7 25:20 123:1	full 21:6 55:14 66:22	167:14 168:1 173:16 184:12	general 90:6 97:19 98:21 102:4 159:22 171:20
forecasts 18:12 21:21,	four- 58:13	67:23 72:7 77:7 80:20 170:2	G	190:14 197:7 198:1
23,24 22:1,6 89:24	Fourth 55:22 171:10	fully 86:2 116:17	gap 126:7,12	generally 82:8 193:2
forget 142:15	fraction 38:4	173:20	gas 15:9 17:2 18:6,8,12,15,	generate
forgot 132:16	68:14	function 177:14 178:22	17 21:15,18, 19,20,25 22:5,21,23	106:3 138:18 180:13,20
form 172:13	frame 100:25 102:23	170.22	23:1,3,18 24:17 28:16	generated 99:23,24

Index: generates..handed

	-		_	-
106:11 123:12	153:19 156:10 183:4	good 8:8,9 49:3 55:12,13	167:21	94:18 160:13, 15
	195:10 198:7	57:5 66:2 75:17,18 76:6	greater-than	
generates 181:23	given 28:23	84:18 89:11	184:17	guess 19:17 34:9 37:7
	30:5 60:9	93:6 106:12 107:14 108:6	greatest	64:14 97:2,7
generating	98:18 101:22 106:10	110:23 112:3	144:13	105:5 152:23 189:11 195:9,
103:18 180:23	112:14 119:4,	121:4,5 132:22		14
	21 123:9,18 125:1 130:10	146:16	greatly 112:23	
generation	138:10 147:9,	154:12 164:24	133:15	guidance 94:21,24
37:17 54:8 179:25	11 155:7,21 156:21 160:9,	175:14,15		95:1,4
182:19,20	14,15 166:11	192:14	grid 41:24	idelinee
Coorgia	174:2 195:17	Goodnoe	grounded	guidelines 41:14 96:6
Georgia 109:7	gives 42:14	15:24 16:2 118:10	198:25	
	149:8 198:8	126:10 171:4	group 20:22	gut 146:15
getting 6:17 104:23 150:3	giving 102:8		93:2	н
192:12	148:23	grant 86:1		
	161:16 186:10	granted 48:7	grouped 117:20	Higging
GIBSON 2:6, 10		56:22 84:9 89:5 106:22		H-i-g-g-i-n-s 162:21
	Glenrock 15:23 16:1	111:20	growing 112:24	
gigawatt 37:16 115:20,	118:12 128:2	164:17 191:19	112.27	haircut 195:10
23 123:11	149:2 171:2	101.10	growth	
138:18	goal 125:15	graphically	169:12	haircuts
give 57:2 64:4	5	117:25	guarantee	195:17
88:4 97:25 100:10,25	goes 8:4 10:10 24:25	great 133:7	38:20 161:17	half 117:22
103:3,5	102:6,9	150:7	guaranteed	118:2 160:25
106:13 132:15	103:19 123:9 191:7	greater 25:12,	119:23	hand 192:8
146:23,24		16 26:5	160:17	
147:2 148:23	gone 142:21	105:20	guarantees	handed 10:22

Index: handy..Hills

r				
20:7 192:16	131:20	156:25 160:6	39:6,23 53:8	17:22 22:11
20.7 102.10	135:16 150:4,	170:13	64:7 66:11	53:14 115:2
		192:20,21	67:1 70:2	
handy 42:14	23 162:15	,		127:23 128:4
-	189:21	193:15	71:15 81:4	130:1 146:4
		201:19,20	82:15,16	147:2 149:3
happen 106:2	Hayet 4:17		123:10	171:2
138:23 147:1	5:20 84:22	heat 18:24	131:18 136:7	
169:25			139:15 144:2	higher 115
197:25	86:2 108:17,	19:1,4,13	146:9 151:16	higher 11:5
	22,25 111:24	23:2 51:2,13,	152:23 154:8	13:6,14
	120:2,10,13,	25 52:1 54:2	160:6 169:15	14:10,19
happened	18 121:4		170:15	15:18,21
65:20 146:2	151:9,11	Heber 55:21	172:24 177:5	27:24 114:2
196:5 197:24	161:23,25		178:3 195:22	118:7 128:20
	162:3 198:5,			141:23,24
honnoning	22	heightened	196:5	147:6,8,16,
happening		152:23		18,23 148:21,
29:11 105:9		153:20	Here's 159:3	23,24 149:15
106:7	Hayet also			151:19
	85:8			101110
happens		help 7:2	Hickey 3:5,6	
27:12	Hayet's	41:13 72:20	8:11 63:1,2	highest
21.12	108:14	82:17	78:1,4 86:22,	144:13
	100.14		23 92:20,21	148:21
happy 73:3		holping	120:21,22	
76:6	heading	helping	175:1,2	
	101:8	153:24	201:12,13	highlighted
			,	129:8 194:8
harbor 94:22		helps 76:12		
	hear 9:15		Higgins 4:20	highly 155:9
hard 68:11	75:22 158:21		5:8,10,12	166:7
	173:1,6	Hemstreet	162:12,14,21,	100.7
		41:8 136:8,18	22 172:20	
harmless	heard 00.11		174:17,18,21	Hill 15:24
94:17 155:13	heard 30:11		175:14 186:5	16:1 118:11
161:4,9,16	127:4 139:20	Hemstreet's	191:13 192:3,	127:19 128:1,
- ,-, -	154:21 160:9,	41:12 119:12	24 194:25	19 149:2
	18		201:5	157:19
HATCH 3:2		here 7:8 9:2	201.0	107.10
	hearing 1:7	11:3,24 12:23		
having 55:8	10:23 36:5	18:3 25:6,24	Higgins'	Hills 15:24
82:21 87:24			164:13	16:2 118:11
	42:12,23 43:8	28:1 29:11,		126:10 149:3
100:21	100:19	19,25 37:7		171:3,4
108:18	137:13 146:2	38:18,23	high 8:1	- ,

Index: hit..impression

hit 50:11 Hogle 2:13	123:11 138:19 167:19	144:22 identified	illustrates 26:8	implications 173:19 174:12,14
hold 94:17 155:12 161:9, 16	180:12,14,16, 24 181:11,24 182:19,21 189:2	27:20 35:5 111:8 113:9 118:6 119:12 151:18 163:12,14,16	illustrating 161:20 impact 21:18	implicit 28:13 65:9
holding 161:4	however 39:20 59:18 69:6 85:24	163:12,14,16 164:14 165:14 190:15 194:2,	50:12,25 79:11,13 90:3 113:19	implicitly 57:24
holistically 150:14	99:6 117:11 129:24 152:2 171:24	4	128:24 129:14 130:16	implied 18:24 57:23
Honigman 1:14	huge 150:1	identify 72:21 125:11,22 192:20	139:25 141:15	implies 60:19 78:21
Hoogeveen 38:19	hundred 11:25 13:2,18 16:13,25	identifying 127:10 171:18	impacts 35:13,21,22, 24 49:19,20 57:9 91:1	importance 60:3 68:23
Hoogeveen's 94:16 96:5	25:10,15,21 26:10 51:24 94:23 95:5,6, 14 139:9	ignore 24:23 61:12 142:13	99:17 113:22 114:19 173:23 174:14 176:1	important 40:25 62:22 68:20 72:24 74:1 122:15
hook 137:2	hundreds 181:10	ignoring 28:14,18	impair 165:22	169:15 180:9 200:23
horizon 113:7 121:19,20	hypothetical 190:9,10	Ⅱ 118:11 126:7,9,10 127:19 128:1,	implement 65:3 97:23	impose 119:7 imposed
horse 158:13	I	18,19,21 149:2 171:3	implementati on 80:14	160:1
hour 179:1 182:7	Idaho 19:22 20:17 21:11	III 128:2 149:2 171:2	implemented 70:6 172:17	impossible 8:2
hours 37:17 115:20,23	22:16	illustrate 34:22	implementing 98:11	impress 161:11
	idea 61:22		00.220.1110	impression

Index: improve..information

137:15	118:10 119:8	incorporate	180:18,25	individual
160:10	126:8 130:5	81:15	181:24 182:4,	7:4,7 28:22
	165:24 188:9		16 188:15	121:8 122:4
	100.21100.0		190:24	130:9 149:9
improve		incorrectly	130.24	
79:16 168:20	included 66:9	195:9		198:9
	71:20,22		incur 59:22	
	72:1,4,5,8			individually
improvement	73:2 75:24	increase		149:4
154:15		101:23 102:1,	incurred 98:9	143.4
	76:2,10,12	21 105:15		
	77:11,12	112:16 114:4		indulgence
inaccuracies	78:16 79:14,	129:21	INDEX 4:1	71:6
133:6	16 81:24 97:5	130:24 131:3		71.0
	99:25 104:7		indicate 26.7	
	119:16 136:9	180:15 182:6	indicate 26:7	indulging
inaccurate	148:3 173:3		28:21 35:22	159:15
139:18	177:15 193:4,	increased	37:5 38:13,	
	6	102:3,24	14,23 40:6	
inadequately	0	114:17	48:6 56:21	inequity 69:4,
			84:8 89:4	7
59:12,20	includes	186:13	102:22	
	117:19	188:16	106:20	
inappropriate			111:19	inertia 41:19,
63:13		increases	164:16	24
00.10	including	116:20	191:18	
	49:25 61:1	110.20	191.10	
inappropriatel	72:7 73:1			inertial 41:14,
y 58:25	77:7,17 98:15	increasing	indicated	25
	111:8 116:13	101:16	22:10 24:14	
	118:7	102:17	40:13 94:17	influence
incentive	110.7	105:23	111:15 115:6	160:4,5
96:18 98:23			111.15 115.0	100.4,5
	income 40:20	112:12,24		
lineline		186:11	indicates	information
inclined			11:5 21:2	9:4 21:21
117:12	inconsequent	increment	101:9 114:22	34:15 40:2,3,
	ial 118:2	100:12	115:4 122:17	7,12 42:10
include 22:11		182:23	110.7122.17	50:16 51:17
60:21 65:6	inconsistence	102.23		70:4 74:13
	inconsistency		indication	
83:13 87:9	9:18	incremental	107:20	90:11 92:7
90:7 94:19		12:4,8 29:4,6	-	98:13,17
99:22 100:3	inconsistent	37:17 99:23		104:23 105:3,
102:25	70:10 166:17,	138:19 172:9	indications	25 117:7
109:14	24	179:24	162:4	125:16
	24	179.24		
	T	~ ' / /		

Index: informed..items

130:10 152:6,	30:17	8:21 16:17	168:10	issue 26:13
130.10 152.0,	30.17			
13		23:9 28:16	169:10 170:3	27:3,5 36:24
	intent 39:23	29:11,15,20,	180:22 182:5	43:2 57:16
informed		24 30:13	183:24	58:18 59:7
84:21		40:12 48:5	186:11	60:3,19 61:15
	intention 75:1	49:12 50:2,	196:21	62:20,21 64:3
		15,17,21		67:19 68:23
inherent	interest 6:11	51:15 58:18	investments	73:22 74:18,
24:24	42:16,19,23	68:4,15 84:6	174:5	20 78:3 82:4
	43:7 50:4	90:2 91:22	17 1.0	86:8 90:13
initial 65:15	63:3 73:23	92:5 96:1		94:14,22 97:1
199:7	91:16 103:7	98:20 105:2,	invited 9:12	98:22 104:21,
100.7	104:7 176:20	24 106:18		23 146:18
	104.7 170.20	122:14 123:6	involve 40:1	171:16
inputs 145:24		130:11 137:1		173:14
	interested	144:10 148:2		176:25 177:3,
installation	74:10 173:9	150:22 153:4	involved 70:1	6,7 178:3
37:25		154:18	146:4 176:21	186:2 194:17,
57.25	interests	156:12 158:8		20 197:4
		159:11 170:7	ined 100.11	198:4 201:16
instance 14:6	106:9 170:14	172:15	ipad 192:11	
		173:22 174:8		
instead 11:10	intergeneratio	193:25	IRP 11:11,20,	issued 20:16
	nal 57:17		21 35:7	95:1
113:15	58:19 59:6		114:16	
114:12	60:3,19 61:15	introduced	166:18,21	issues 7:3
115:12	62:22 65:12	84:19	168:9 171:7	11:19 26:13
171:20	67:19 68:6,23		175:24,25	27:1,20 28:14
	69:3,7	invested	181:9 192:25	85:14 104:4
intact 53:6	,	132:12	193:4 194:3,4	126:22
		102.12	199:7	138:11
	interpreting			174:12
integral	68:13	investing		176:24
183:18		149:18 174:3	irrespective	· · V.LT
	INTERWEST		169:5	
integrated	3:5	investment		item 77:21
165:20		65:14,16 66:6	IRS 94:21,24	
		79:20 112:8,	95:1,3	items 72:22
	intimately	14 127:21	00.1,0	90:2 126:24
intend 7:9	69:25	128:8 153:10,		JU.2 120.27
119:5 140:7		11 156:7	isolation	
	into 7:6,22	165:3,4,8	171:18 176:1	
intended		100.0,4,0		

Index: JAMES..least

J	190:22 199:6	126:15	labeled 20:13 100:23	189:12
JAMES 3:2	jurisdictional 119:19	Kevin 4:20 5:8,10,12 162:12,14,21	176:11 181:4	late 9:20 109:18 113:21 156:1 166:9
Jeff 71:21	justification			100.5
Jetter 2:18 174:24	58:3 59:9 60:14 169:9	key 166:8 169:22	laid 199:7 Lake 1:10	later 81:6 115:21 186:2
Jim 146:3	justified 60:10 144:25	kilowatt 179:1 182:6 189:1	2:14,19,23 3:3,10 55:22 83:5 163:3	latest 60:15 81:3 117:4 161:1
jjetter@	Justin 2:18	lained CO.10		101.1
agutah.gov 2:20	К	kind 66:19 146:12 151:17	language 21:13 22:3	law 94:5,19 113:2,10,18
JOB 1:15	Kansas	156:20,24 198:6,16	large 21:18 142:11	114:19 lead 116:21
Joelle 60:16	196:12	kinds 29:13 156:4	165:18	130:20,25 135:16 142:2
Jordan 2:4	Katherine 2:6	Klamath	largely 38:15, 24 39:19	149:7
jump 137:16	katherine@ mrg-law.com	195:25	40:19 larger 130:2	leads 58:18 124:25 125:1
juncture	2:8	knew 68:12	174:10,16	
166:9	KCH-14 188:5	knock 149:25	180:19 186:11	Leaning 15:13,24 16:1 24:22 25:10,
June 9:6	keep 151:5 184:23	knowledge	Larsen 71:21	14 26:1 115:5 124:16 149:4
Juniper 15:13,24 16:2 24:22 25:10,	keeping 61:5	59:25 69:1 72:11,14	last 9:13 11:16 34:25	170:21 171:5 187:11,14,24 188:13
14 26:2 115:5 124:16 149:4	Kennedy	L	41:2 52:20 62:13 87:5	190:22 199:5
170:21 171:5 187:11,15,24 188:13	109:1	label 34:5	95:23 101:14 150:9 176:15 183:5 188:19	least 9:7,22 14:6 22:16
	Kept 53:6			
187:11,15,24	kept 53:6	label 34:5		

Index: least-cost..limiting

r				
26:10,17 29:9	72:6,12 73:1	65:23 69:16	178:5,7	51:5 55:5
57:23 60:6,9	75:24 76:3	70:13,18		73:25 81:13
64:2 65:14	77:7,10,16	71:5,8 73:5,	levelized	82:13,16,18
66:25 69:9	195:11	14,20 74:3,		93:8 101:12
72:22 94:14		16,25 75:3,8,	114:10	102:12,18
125:11,19,23		13 78:1,5,8,	140:18,25	131:17
126:2 127:11,	legally 195:13	11 79:24 80:2	141:21	137:12,14
20 128:3		81:9 82:3,7,	143:15 145:8,	139:9,11
132:1 133:18	legislation	11 84:7	25 167:2	140:4 153:11,
134:5 136:4,	105:13	86:16,19,22,	171:8	12 154:4
14 142:6	100.10	24 87:2,14,18		158:25 159:8
144:9 166:20		89:3 92:15,	levelized/	175:16 181:6
170:20	length 60:8	18,20,22	levelized	196:16
176:25	62:16	106:19,24	144:23 145:2	198:15
189:12		,	144.23 143.2	190.15
199:12	less 21:16,17	107:3,8,12,18 108:1,9,13		
199.10,11	24:2 129:9		levelizing	likelihood
	148:15,16,23	110:6,14,19	143:16	147:18
least-cost	151:20,22	111:18 120:4,		148:21
117:3	·	9,16,20,23	lever 169:22	
	186:8	145:14,17,19		Block 0440
		151:7,13	200:10,21	likely 34:16
least-risk	let 6:17 30:15	156:15,19,23		49:15 70:23
117:3	67:20 100:18	159:14,19	levers 200:23	85:2 113:11
	107:18	161:22 162:1,		116:10
leave 105:2	125:17 127:9	6,10 164:15		134:21 135:3
	140:10 143:6,	174:19,23	life 32:12	147:11
	8 168:25	175:1,4,8	37:9,13 50:18	148:16 174:4
led 70:5 116:8	176:8 181:3	191:16,21	61:11 67:5	
138:7 142:4		192:10	80:20 119:25	likewise 43:4
		194:23 195:3	133:2,8	
left 66:15	letter 20:18	197:1,3 200:1	143:24,25	
137:15,25		201:1,4,7,11,	144:7 169:14	limit 119:19
170:1 196:19	Levar 2:2 4:8,	14	170:2	149:21
	19,23 6:2,22			
	7:14,23 8:5	level 8:1 98:4	light 10:14	limited 85:7
legacy 59:15,	20:3 40:8	146:5,13,14	165:17	86:1 87:8
17,23 60:4,8,	42:11 43:6	154:25	100.17	91:11 119:4,
22 61:8,21	48:4,10,14,			91.11 119.4, 14
64:17 65:11	18,21 52:13,	155:10	like 10:5	
66:9,17,23	16 54:22 55:1		11:10 19:5	
68:18 69:9	56:20 62:6,10	levelization	20:12 25:5	limiting
71:19,22,25	63:1,4,8	143:18,20,21	48:1 50:9	118:13
	03.1,4,0			
				1

Index: line..lower

line 10:10 27:4 35:17	16:13 17:17 18:6,15 31:3	15,24	33:15	154:21 158:15
37:5,7 39:25 49:9 51:3 52:1 72:21	32:4 34:3,12, 19,23 123:19	LLC 3:6	Longson 3:9	loudly 23:8
96:13 100:9 101:22 104:13	Lisa 3:5	load 169:12 194:7	looked 42:2 54:17 198:22	low 12:1,3,15, 17,20,23 15:9
109:24 110:1, 7,10 123:15, 17 129:17,25 130:5 140:18,	lisahickey@ newlawgroup. com 3:8	loaded 143:25 193:5	looking 30:14 36:8 76:21 108:2 122:8	16:7,12,13, 17,19,22,24 17:2,9,10,15, 17 18:13,17
24 141:13,14, 19,20 160:1 163:24 164:5	list 82:15 111:15 126:6	lobby 42:20	124:21 125:18 138:4 141:17	19:19 21:19 22:17,21 23:1,3,14,15,
181:7,8,16 183:6,15 184:9,11	128:2 129:1,4 listed 149:5	located 49:18	142:25 146:9, 11 149:1 152:11,17 157:7,12,17	21,24,25 24:16 28:16, 17 31:16,20
187:10,14 190:8 193:17, 18,24	listen 172:22	long 102:4 103:23 138:2	158:13 159:1 186:4 199:13	32:10,18 51:10 52:7,9 53:13,18,22,
lined 54:18	listening 172:25	158:19 166:18	loose 64:8	24 54:1,14, 15,17 115:8 122:6,17
lines 10:7 35:23 38:10	litany 28:14	long-term 35:13,21 37:6	loses 161:2	123:6 124:11, 14 147:5,9 170:25
72:5 93:22 96:20 104:11, 15	little 23:8 41:6 50:6	49:19 51:2 172:1,7 183:25	losing 9:21 lost 69:12	187:18 188:2 198:12 199:15
Link 4:10 11:22 12:18,	69:4 101:22 102:14 131:10,18	193:25 194:2, 3,6	118:1 161:5 183:2	low-end 186:25
24 18:11,19 52:23 75:7, 13,17 77:6 78:2 80:4	136:3 137:17 158:25 184:9 186:22,25 189:10	longer 57:14 58:10,16 59:18 60:5 95:4,5 104:6	lot 26:21 35:1 50:8 93:15 94:4,22 100:15	low/low 17:14 18:3
100:1 173:5 188:7,13 Link's 14:18	live 57:2 lives 80:12,	113:12 138:24 longer-term	103:12,19 106:10 142:4 145:23 152:16	lower 15:21, 23 21:18,23 27:24 71:24
		-		79:19,20

Index: lower-risk..may

				
113:23 118:7	magnitude	169:25 170:8	MANNING 3:9	110:16
180:4 181:24	112:14 131:3	180:22		
194:4 195:24	165:13	183:23 185:5,	many 40.11	matakina
196:6,10		9,10,12	many 49:11	matching
		186:3,16	122:23 152:7	60:10
	maintained	198:14	191:7	
lower-risk	112:18			material 43:8,
194:5			Marengo	10
	maintains	makes 40:4	118:11 126:7,	10
lowest 49:17	57:21	60:18 61:2	9,10 128:18,	
85:4 144:6	57.21		21 171:3	materialize
05.4 144.0		making 14:25	21 17 1.5	112:22
	maintenance	making 14:25		116:18
Lowney 2:9	165:25	64:5 76:24	margin 28:11	149:23
4:16,18,21		79:5 94:18	155:16	
63:5 86:25		98:21 126:24		
92:23,24 93:5	majeure	148:10	·	materially
106:16	130:19	152:11	marginal 54:5	27:16
120:24,25	136:22	189:17	151:4 176:25	
121:3 145:13				math 14:1
175:5,6,9,13	major 114:4	manage	marked 56:6	128:14
191:13		-	marked 50.0	120.14
191.13		38:16,24		
	majority	39:20	market 11:13	matter 57:7
lunch 108:3,6	34:18 93:17		19:8 33:14	61:23 63:14
		management	51:2,12,25	102:15
		130:21	52:1,6 54:2	158:19
M	make 8:12 9:2		103:13 105:1,	181:18
	10:4 12:12	_	5,16,18	201:15
	15:1 25:25	managing	179:24 180:2,	
made 36:22	42:22 43:7	161:14	3 181:11	
60:1,16,24	52:22 54:5		182:15 193:7	matters 57:6
109:22 111:9	61:25 65:10	mandated	102.10 130.1	70:1
114:13	74:6 78:17	196:3		
118:18	81:13 94:10	190.3	Mary 1:14	may 1:12 5:8
139:20	96:1 103:3			
	114:5,17	Mangelson	maa 101-0	7:2 8:2 39:4
155:15	125:5 142:6	5:18 83:14,	mas 191:6	48:12 50:10
163:23	148:4,14	16,23 84:10		58:8,14 79:22
168:13	149:18 152:4,	,	match 60:6	95:2 98:8
175:24 178:1	12 154:7			104:2 106:2,
183:16	158:23	manifest		12 108:15
189:11,20	163:20	149:22	matched 67:7	112:15
	165:16			134:15 146:8
Madre 3:6	105.10	manner 172:3	matches	
-		-		

Index: maybe..might

151:18 153:10 161:25	128:22 143:20 152:15 153:8	92:4 mechanism	13:15,18 14:19 131:11 190:20	met 184:19 method
165:22 176:14 192:17 193:1	155:2 158:14, 15,24 160:21 186:23 195:12,13,14	85:12 89:13, 16,23 90:15, 17,22 91:1,4 92:6,11 97:6,	meet 169:11, 12 194:7	26:17,23 53:3 166:4,9,12, 17,20 167:3, 4,6 189:8
maybe 7:12 27:23 48:13 69:17 108:3 127:7 131:17	meaning 14:3,4	10 98:25 99:5,9,11,13 171:10,13 172:2 200:10	meeting 160:12 182:1 193:4	193:4 199:7 methodology 11:10 15:18
150:24 192:12,13 195:21	means 7:15 89:20 161:6 170:11	mechanisms 96:17	meets 24:21 182:2	29:12 53:2,5 166:20
Mcdowell 2:6, 10 4:3,9,10 6:8,16 7:1,18,	meant 124:19,20	medium 12:1, 2,15,17,20,23 13:9,23 14:8,	megawatt 29:7 139:10 167:19	methods 86:12 161:6 175:25
25 8:7 20:6 23:12 31:9, 11,13 40:10 43:12 48:1	measure 29:3 150:21,24 152:24 167:1	13,14 16:7, 15,20 17:1 18:12,16 23:14,15,20	180:14,24 181:11,24 182:19	metric 26:19 50:18,23 199:12
52:14,15 63:4,6 71:5, 11,14 72:23 73:8,25 74:25	measured 167:18 168:7 170:23	25:15 26:10 31:16,20 32:10 51:11 52:7,8 53:13,	megawatts 37:22 112:6	metrics 10:17,19 171:7
75:5,12,16 77:24 86:24 87:1 92:22 120:24 175:5	184:15 measurement	18,23 122:6 124:10,11 170:24	menos 191:6	Michigan 88:8
Mcdowell's	166:9 171:7	187:18,24 190:20	60:18 mentioned	microphone
6:15 Mcfadden	measures 85:9 136:9 150:21	medium- priced 13:3	87:7 179:17 193:10	23:9 192:11, 13
149:3 171:2 mean 27:21	measuring 26:18	medium/low 18:3	mentions 178:8	middle 128:9 141:4 193:17
50:9 65:20 99:10 123:21	mechanics	medium/ medium	merit 198:19	might 29:6,17 42:20 68:12
			-	

Index: Mile..most

r				
82:17 112:21,	minor 163:22	modeled	172:15	103:10,12,19,
22 116:17		114:7 129:21		22 105:18,25
136:19		139:15		117:1,6
147:24	misrepresenti	175:20	moment 20:2	118:14
	ng 102:19		48:13 63:6	-
159:25 165:4		178:24 179:2,	75:5 79:23	122:18
		7	97:25 103:3,5	124:22 136:3
Mile 15:24	miss 199:19		104:13	140:8 142:4,
16:1 118:11		modeling	168:25	23 143:3
	Mitch 2.0	11:11 14:20		145:9 147:11
127:19 128:1,	Mitch 3:9		175:11 183:4	148:9,15,16,
19 149:2		29:3 113:10		25 149:8
157:19	mitigate	114:8,10,25	money	151:22
	35:25 86:6	115:15 116:7	132:12	-
	153:24	117:4 119:22	-	156:20 186:7,
million 66:16,	155.24	133:1,6	149:18	17
20,24 67:17,		138:11	154:17	
18,19,23	mitigated	140:14,21		Moreover
68:5,7 114:18	116:12	141:1,9,18,21	monopoly	170:25
126:1 163:25	110.12		169:17	170.25
164:1,6		143:7 144:1,	109.17	
182:19	mitigating	19		morning 6:3
188:16	153:25		month 9:5	8:8,9 33:17
190:23 191:5		models		35:1 49:3
190.23 191.3				
	mitigation	11:20,21	months 8:18	55:3,12,13
millions	154:23	14:6,15 27:1,	9:22 102:15	57:5 66:2
133:7		6,7,8,10,11,	194:1	75:17,18 76:6
		12 31:16		84:18 87:20
	mitigations	32:24 35:7		89:11 93:6
mind 52:22	136:9	113:16	Moore 2:22	112:3,4
75:11 154:24		115:13	4:15 62:6	127:15
155:5 156:17		133:24 138:7	78:8 82:11	-
161:20	mix 67:22	187:25	87:20,21 88:2	
169:16		107.20	89:1,6 92:13	most 18:11,
103.10	mlongson@		106:24 107:1,	14,16 30:25
	-	moderate	· ·	34:16 35:2
Mine 156:20	mc2b.com	122:22 123:2	16 145:15	40:9 49:15
	3:11	147:10	162:6 174:20	52:8 54:7
		177.10		85:2 93:21
minimis	model 26:8,		more 10:2	
189:16	10 29:2,3,5,6	modifications		94:13 117:14
		168:20	17:8 19:1	125:3,11,19
	32:19 114:11		22:2 23:8,9	132:1 134:21
minimum	139:12 145:1		28:11 59:24	135:2,3
122:16 179:4	158:9 190:22	modified	64:6,12 81:13	153:22 167:6
	191:11	171:25	85:7 102:9	174:8

Index: motion..new

				1
motion 42:12,	much 19:1	162:19,21	186:2 188:22	177:12
21 48:7	35:25 37:6,7	102.13,21	197:18	177.12
56:21,22	43:12 49:3		137.10	
84:8,9 89:4,5	43.12 49.3 85:7 104:6	nameplate		neither 59:3
		37:25	necessary	
106:20,21	113:23 130:2		43:2 114:11	not 15.14
111:20	132:21		170:17	net 15:14
113:20	133:15	names 158:4	171:14 172:4	21:17 24:11
164:16,17	146:23,24		176:3	32:17 33:10
191:19	147:2 148:23	natural 18:6,		34:18 36:9
	152:6 154:8	8,12,15,17	-	37:4 50:8,10,
motives		21:15,19,20	necessity	13,23 76:20
142:23	multi-colored	22:23 23:1,3,	165:19	77:14,22
142.23	7:16	18 52:4,9		79:11,13
	7.10	53:13,14,22	need 14:3	81:23 112:11
Mountain 1:2		54:2,14,17	30:4,8,12	113:14
2:5,13 5:3	multi-state	04.2,14,17		114:17 122:9
6:4,10,19	86:4		42:6,25 63:15	124:12,15,16
165:1,11		navigate 7:9	67:17 89:15,	125:23 126:2,
166:3 169:2		8:2	22 99:10	13 127:12,22
191:15	multicolored		109:22	128:6 129:14
192:18	7:24		112:20 113:3	132:3 133:19,
194:17		near-term	125:17 140:9	21 134:5
	multiple	19:5,13	148:9 152:6	135:20 158:5,
	166:13	121:20	153:16,17,18	10 166:13
move 99:14	100.10	173:20	154:4,10,19	169:4 170:22
106:17 111:7,			169:16 174:5	171:6 172:9
16 129:5	Murray 4:13	nearly 112:6	179:7,19,20	179:1 187:16
132:23	5:18,19	114:18,19	180:3,8	179.1 107.10
164:12	82:19,20,25	114.10,13	181:10 182:1,	
170:12	83:3 84:11,13		2,11,12 192:8	nets 78:21
191:14	86:14,17	necessarily	193:12,20	
192:12		94:25 98:25	194:2 199:25	
	must 40.0.40	102:10		never 65:20
50.40	must 49:8,12	103:22		115:14
moves 56:18	97:4 175:20	115:23 123:5	needed	144:21
89:1		127:7 128:23	169:11,12	153:10
	Ν	134:18	199:17,20	
moving 73:23		135:20		new 8:12 9:4,
198:1		137:13	needs 194:3	9 60:16 61:22
		138:25 143:2,		79:2,3 80:14,
	name 55:14	20 144:2,4		20 89:13,15,
MSP 86:11	83:1,3 88:4,6	147:15,19	negative 49:4	23 90:23
87:5	108:23,25	148:20 177:5	150:25	93:18 94:25
		110.20 111.0		00.10 04.20

Index: newly..objects

	1			
98:16 142:18,	178:5,7	normal 64:1	20:18,23	numerical
23 143:2	179:15	80:8 113:15	83:16,25	27:1
153:13 166:1	187:17 199:1,	00.0 110.10	88:13 109:16	27.1
174:5 180:13,	2		113:21	
20 182:11,12	2	North 2:14	163:14	0
192:13		3:6	103.14	
192.13	nominal/			
	nominal	Nos 5:6,15,20	NPV 36:3,13,	O&m 119:15
newly 91:4	143:7 178:24	56:23 84:10	15,18	154:14
	179:2	106:23		104.14
next 55:5		111:21	number 14:23	
	n eminelly			oath 6:14
61:19 68:8	nominally	191:20	34:4,11,21	75:14 120:10
79:10 96:20	64:2		35:4 36:21	
100:14		note 62:14,17	37:18 42:14	objecting
101:20,22	non-	125:14 130:5	50:15 54:10	17:7
105:8 107:24	confidentially	134:8 136:19	65:1 66:19	17.7
128:16,19	130:12	137:4 140:6	86:1 109:25	
132:23,24		168:19	110:7 127:21	objection
193:21			128:8,16	42:18 48:7
	non-fixed		130:7,8,11	74:21
nexus 180:7	130:23,25	notes 60:21	139:20	
	131:22	101:15	142:11	ahiaatiana
			147:20 159:6	objections
nine 32:24	non-levelized	noteworthy	163:25 173:2	56:22 84:9
33:7 114:22,	114:12	60:18	191:5,9	89:5 106:21
25 146:21	121:11,12		192:19	111:20
147:16,19	140:25 141:5,			164:17 168:22
158:7 199:9	6,12 145:25	nothing 82:5,	numbers 6:24	191:18
	,	8 99:3 178:6	7:4,22,24	191:18
ninth 9:5		201:3	11:15,16	
	nonconfidenti		17:25 19:1,6,	objective
	al 103:11	notice 185:24	11 24:25	146:6,13
nobody	111:1		25:20,21,23	198:6,16
149:11 151:1		notional 0:47	28:16 36:14,	
	None 56:12	noticed 9:17	15 52:7,9	objects 42:21
nominal 32:9	63:10	146:21	53:1,24 81:25	48:5 56:21
36:11,14			128:9 159:7	
50:14 114:12	nenlineer	notion 26:20	191:1 199:4	84:8 89:4 106:20
121:15	nonlinear	118:13		111:19
131:12 141:8,	29:8	144:21		164:16
9 143:10			numeric 37:2	191:17
145:8 170:23	nonperforma	November	140:7 198:11	191.17
	nce 160:3	November		

Index: obligated..optimal

٦

obligated	48:13 58:5	179:12	23 161:15	opening 62:2
97:22	66:18,21	_	171:8 174:15	Jan Jan
	70:24 91:17		176:24	
	110:10	Oklahoma	179:10,14	operate 91:5
observations	135:24	156:2	180:20	96:24 138:24
60:17	144:12		181:19 183:5,	161:7
	169:10	old 142:3,4,	12 184:10	
obviating		17 196:18	187:21 190:4	operating
174:5	offer 48:2		191:4,5 195:5	59:17 112:9,
	59:3 84:6	once 80:20	197:1 198:7,9	19 154:12,16
obviously	167:9	Once 00.20		
63:18 67:21	107.9		ones 6:25 7:1	opinion 9:1
100:17 140:9		one 6:11 9:3,	34:24 53:19	50:21 70:22,
	offered 11:22	20 17:8 19:25	128:5	23 89:14 92:6
	12:17,19	20:2 26:5,16	120.0	106:5 108:4
occur 9:16	53:16 155:6	27:11 28:16		179:19
50:17 98:13	163:6	31:19,20,21	online 160:16	
133:14 135:7,		32:17 39:7,	161:1 172:25	
23 137:3	offering	12,22 40:25		opportunities
172:17	22:23 169:19,	43:11 48:13	only 15:23	161:2 194:5
183:22	20 200:9	50:17,21	18:20 19:25	
		53:14 58:11	24:2,10 29:3	opportunity
occurred		63:6 69:17	32:17 34:24	74:14 83:8
95:23	office 2:21	70:17 71:6	36:25 43:10	132:14,15
	5:17 82:15,18	72:17 74:1	61:2,3 67:23	160:12 165:4,
occurring	83:4,7,9 84:20 85:21	75:5 76:18,21 79:22 81:13	71:9 86:1,10	8 168:9
147:6,18,23	86:3,8 87:21	94:13 95:18	91:11 98:21	172:22
147.0,10,23	88:9 89:1	104:4 109:23	102:25 115:5	183:24
	101:1,8,15,21	113:6 114:22	118:2 123:9	184:21
occurs	101:1,8,13,21	123:1 126:6,	124:14	196:20
135:12 186:6	108:24 109:5,	22,23,24	125:24	
	8 111:7,9,12,	127:19	130:24 134:4	opposed 42:4
OCS 5:18,20	13,14 154:10	140:12 146:4	137:20	177:22
84:10 111:21	162:7 193:7	148:25 149:5,	152:19 159:1	178:12
145:4		12,13 150:9,	169:20 182:4	
		14 152:18	194:1,4	ann a alta
Ootobor	Office's 84:20	154:20	196:18	opposite
October 83:25 114:3	87:6 105:18	156:20		186:6
03.23 1 14:3		157:16,18	open 87:10	
	offset 59:13	158:9,19	184:23 186:4,	optics 167:7
off 20:1 38:6	177:13	159:2 160:3,	9	
				optimal

Index: Optimizer..Pardon

				•
115:13	172:8	50:14,18,25	overruns	naakaga
	172.0			package
118:14 138:6		58:13,17,23	129:9 130:21	64:25 65:1
	others 35:5	59:5,24 60:12	131:1	
Optimizer	50:22 82:17	61:11,13 62:1		pages 20:22
26:24 27:23	83:9 195:16	64:3 66:15	overstated	31:6,11 41:3
29:2 53:6	00.0 100.10	67:5,6,21,22	52:6 115:24	51.0,11 41.5
29.2 55.0		68:10 69:11		
	otherwise	77:3,15	116:8	Palo 11:12,13
optimizing	65:8 199:24	80:15,24		12:2,3,18,19,
113:16		105:8 115:23	own 22:21	23 13:17
		133:1,8	23:1 24:21	14:18 15:11,
	outcome	143:24,25	52:4,8,22	12 16:14,16,
option 157:4,	135:11,12	,		
5,8,9 184:24	137:7 146:9	144:7 155:14	54:9 135:19	19,25 17:1,
	147:21	161:8 167:18	198:19	10,17,22
	149:11	168:8 170:22		18:5,7 22:20,
options	168:21	171:6 172:21	Р	25 23:15,17,
157:11	100.21	184:15	• • • • • • • • • • • • • • • • • • •	23,25 25:15
		185:17		26:10 33:17
order 19:22	outcomes	186:13		51:23 52:24
	30:6 134:14		P.C. 3:2	53:9,17,20,25
20:11,13,15,				54:4,7,13,16
24 21:1,6		overall 7:5		01.1,1,10,10
22:3,17 27:16	outperforms	32:7 36:24	p.m. 201:20	
86:6 95:20	187:6	77:12 81:15,		paper 6:23
137:17 139:9		22 90:3 99:6	Pacificorp	10:25 104:7
196:6 201:16	autout 10:10	103:22	114:8,13	176:20
	output 12:10	127:13 151:2	,	
	177:14	168:22	115:12,14	
ordered	178:23 179:1	170:19	116:24 118:9,	Par 14:5,14
195:19			23 119:1,8,	26:24 27:23
196:13	outright 10.2	171:23	11,14,24	31:15 32:19,
	outright 10:3		136:21 137:2,	24 35:6 53:6
		overcome	6 139:21	99:25 113:15
orders 146:5	outside	168:22	160:2 161:3,	115:13
	39:13,20		13 177:11	
Oregon 2:7,	88:22 160:4		189:1	
11 5:9,13	161:5 174:12	overrun	100.1	paragraph
176:16		129:20 130:2,		21:7,14 94:4
	197:7	16 131:4,16,	Pacificorp's	101:14,20
177:17		19,21,22	18:9 86:6	,
178:22 179:5	outstanding	132:2,5	114:5,22,24	
188:19 189:4,	25:1 101:24	133:25	115:5,8,10	Pardon 23:7
13,23 190:6	20.1 101.21	134:25 159:9	116:1,11,15	70:16 74:12
		134.23 139.9	181:9	
original 61.11	over 17:8		101.3	
original 61:11	I			I

	_	-	-	-
parenthetical 178:1	159:23 165:17	192:16	196:12	perform 185:19
Park 109:7	166:11	pause 175:10	people 150:20	performance
part 20:10,25 21:9 41:9 51:25 53:5	parties 42:17 73:24 75:9 98:4 148:18, 20,22 170:13	pay 59:22 61:3 66:12,22 68:17 169:10	percent 11:25 12:14,16,18, 21,22,24	160:10 165:25 186:13
67:18,20 72:12,15 76:12 92:1 94:13,20	177:6 parts 59:1	paying 66:13 68:4 182:24 189:1	13:2,18 14:18 15:11,12 16:9,14,16, 18,19,25	performed 24:5 34:7 67:8 76:10 129:12
103:11 117:2 127:15 165:11 173:22 183:18 186:15,18,19 187:2,6	party 42:21 56:20 84:7 107:19 111:18 161:13 162:2 164:15	payment 59:13 177:21, 23 178:10,12, 13,17 179:11, 12,13	17:1,11,18 18:20 19:20 22:7,18,20, 22,25 23:4,21 24:1 25:10, 15,21 26:10 36:20 37:3	performing 117:20,21 118:5 126:17 185:16
196:20,22 197:14	191:16 pass 95:17	PC 2:6,10	51:24 53:21 54:6,12 57:22 67:24 94:23	perhaps 86:5 126:5 158:23 186:10
participate 88:16	passed 93:18 96:2	PCC 135:1 Peaco 4:3 5:5	95:5,6,14 113:25 117:22 119:23	period 11:14 19:7 33:6
participated 55:24	passing 178:1 179:5	6:7,12,13,16 8:8 20:7 23:7 48:23 52:18 55:2 73:18	129:21 130:2, 7,22 131:6 132:9,16,24	37:9 42:24 53:7,9 58:13, 17 59:6 60:4, 7,13 61:1,14
participation 201:18	path 10:1 160:24 198:11	127:15 148:9 151:16 159:9 198:21	133:12,15 134:8 155:16, 17,18	62:2,16 64:1, 3,11 65:13 67:6,10 69:9, 12 77:4 90:7,
particular 11:6 39:8 41:18 64:1 129:7 141:15	Patricia 2:17	peak 139:10 pending	percentage 130:3,6 132:18	19 115:21 133:11 155:14 166:6 167:19 168:8
171:25 188:14	pattern 118:3	113:18	perfectly 137:5,10	170:22 171:6 173:11 174:15 176:2
particularly	Paul 5:23	pension	154:11	185:18

Index: periods..potentially

187:17	Phillips 58:11	plant 25:10 66:7 71:22 72:1 168:16	pointed 26:14,20 29:10 90:9	65:4 68:24,25 69:6 105:19 147:7 160:3
periods 59:1	physically 172:25	72:1168:16 169:13,24 170:6,10	29:10 90:9 138:11 177:18	147:7 160:3 182:10,12 193:11
permit 117:12	pick 154:7	172:16,18 173:3 174:3,	pointing	194:10 200:22
permitted 70:17	picked 81:5	16 184:4,5 185:8 196:9 197:21	26:13 182:14	positions
person 73:18	picking 66:19 167:5	plants 185:16,18	points 26:21 28:17 133:7 146:1 168:14 191:7	84:21 positive 28:10 49:5
perspective 152:22	place 90:20 97:11 99:13	play 50:14	policy 32:24	114:23 115:1, 2 151:2
pertaining 94:5	166:21 169:20 182:24	pleased 72:24	114:23 115:1 124:21 135:15	possibility 100:11
pertains 57:7 86:7	placed 80:21 153:21	PLLC 3:9	146:22 148:6, 7 158:7 159:2,13	116:25 131:7 134:7,15,20
Peterson 4:5 5:15 55:6,7, 17 57:1 62:4,	places 18:4 152:6	Plus 131:20 point 36:13	portfolio 118:14 126:16	possible 50:9 71:7 105:7 135:7,9,10
8,13 66:3 70:14,22 72:6 74:4 75:23	Plains 149:3 171:2	42:9 57:11 58:1 62:13 63:24 72:24,	150:23,24 151:2	possibly 130:18,24 144:6
173:4,18 Peterson's 75:19 76:13	plan 81:6 117:3 138:6 165:20	25 74:1 87:5 92:3 106:13 125:4 128:23 132:19 138:10 144:6,	portion 65:17,18 68:1 96:14 117:24 132:20	postpone 63:14
phase 165:7	plane 107:17	11,24 145:6 148:4 168:23 176:8 178:11	Portland 2:7,	potential 93:12 99:11
Philip 3:1 4:17 5:20 84:22 108:17,	planning 121:19	182:8 185:13 197:12,22 200:8	position 21:11 22:4,5	100:2 113:2,9 149:20 154:14,22
25	plans 115:13		63:19 64:17	potentially

Index: power..probably

			F0	Jwer probably
9:9 92:1	pre-filed	present 36:9,	186:8	16:14 17:18
130:19	164:9,13,21	11,12 37:4		18:5,6,7,8,17
135:16	175:17	50:8,10,13,		21:15,18 22:1
138:23	179:18	15,23 67:13,	presumes	33:14,17
100.20	170.10	14 68:6 75:19	159:1	52:2,9 54:4,7,
		79:12,17		18
power 1:3	pre-marked	84:14 183:24	pretty 123:2,3	10
2:5,13 5:3	56:3	04.14 103.24	132:22	
6:5,10,19			-	pricing 13:3
41:23 113:14		presentation	149:16 154:8	176:21 177:2
156:6 165:11	precedent	74:6 82:14		
166:4 169:2	69:6	111:25 162:9	previously	
172:9 179:2			81:17 131:16	primarily 58:4
182:15	precedential		164:14 180:2	112:12
189:13	58:21 195:21	presented	10111100.2	118:19 119:5
191:15	00.21100.21	20:21,23		193:25
191.15		56:14 92:8	price 11:12	
194.17	precisely	93:24 109:21	12:2,3,15,18,	primary 117:9
	76:7	114:3 121:23	19,23 16:7	194:16,20
Power's		181:2	18:12,15	194.10,20
165:1 192:18			19:18,19	
	prefer 75:10		21:12,15,19,	principle
	152:2	presenting	20 22:16,21,	162:24 163:5
Powerdale		108:14	23 23:1,17,	
58:22	preferable		18,25 28:1,17	
	171:20	presents	32:24 51:24	printed
practice		58:12 117:25	52:3,4,24	110:20
57:12 171:14		00.12 117.20	53:9,12,15,	
	prefiled 56:4,		17,21,25	prior 38:16
	5,7,14 104:9	preserved	54:1,2,8,13,	52:1 105:3
pre-approval		117:23 118:3,		114:14,25
85:8,23 86:1	prepaid	6	14,16,17	
97:22 99:1			102:10 103:1	115:8 140:22
119:19 170:4	196:11	Dresident	104:18	166:10 176:5
171:4 183:22		President	114:23 115:1,	
197:15	prepare 56:2	155:4	2 124:21	probability
	88:11 111:24		135:14	28:18 147:6,
	163:10	pressure	146:21 148:5,	17
pre-approve		103:17	7 158:6,7	
86:10		100.17	159:1,12	
	prepared			probably
pre-approved	57:1 84:13	presumably	priced 27:25	73:21 76:12
98:3,5	89:7 109:11	189:15		108:2,6
30.3,5	164:20			124:25 152:9
		presume	prices 11:12	
		Presuite		
			00 220 1110	

Index: problem..projects

problem 144:18 183:12	169:22 170:4 produce	129:10 132:25 134:1,	131:2 133:9 135:17	project-
procedural 113:21 proceed 57:4	13:14,18 14:19 17:4 18:8 25:11 27:2 28:20 73:9 115:14 124:15 133:2, 13 155:11 169:3 180:11 produced 15:18,23 24:7 36:5 115:18 116:17 122:9 133:12 135:21 145:7	16 140:14 143:12 144:14,15,19 155:10,18 167:21 182:7 186:7 professional 149:7 profile 144:5, 8 151:19 profits 112:25	140:13 141:15 143:24 146:15 148:11 149:9 151:6 160:13, 16 165:1,3, 17,19,21 166:5 167:15 168:3,5,12,23 169:10 170:9, 12,18,20,21 172:17 174:1 180:17,18,19 181:2 182:2 184:22 185:15	specific 29:16 projected 105:10 165:22 169:8 185:15,17 187:16 projects 9:10, 20 10:3,14,17 15:19 24:2,24 26:22 27:16, 22 28:19,22, 24 29:13 30:13 32:1,23 37:8 57:20,25
82:13 84:16 89:10 108:7 117:13 119:2 164:23 170:19	167:20 179:23 producer 188:25	Program 165:7 project 7:3,4, 5,7 8:13 11:6	186:20 187:5, 10 188:16 190:21 195:25 196:1 198:12,18 199:5,16,20	58:6 59:10 65:2,10 81:14 84:25 85:2,5, 7,11 86:7,10, 11 89:19,20, 22,25 90:7,
83:11 91:11 114:15 123:5 152:5 162:3 166:10 167:22,25	produces 13:20 25:16 26:4 124:12 182:20 producing	12:7 13:16 15:6,13 20:17 24:21 26:18 27:3,19 29:17 30:24 32:8,9, 12,17,21 36:20,24 40:14 50:18	project's 21:16 29:21 30:5 60:14 project-by- project 30:7	13,19 91:12, 15 95:11 99:24 102:18 103:13,20 106:8 112:11, 17,23 115:7 116:5,8,9,11, 17 117:13,15,
PROCEEDING S 1:7 6:1 process 8:23 74:10,22 85:16 86:4 89:17 159:16 165:20	26:25 27:24 production 36:8 39:9,22 49:16 59:8 85:3 94:23 95:6,9,14 103:16 112:12 114:6	58:3 72:18 77:12 81:1 85:23 100:6 106:14 112:15 116:23 124:12,15 126:2 127:13, 19,25 129:14 130:9,21	31:15 36:25 113:4 115:4 116:3 124:10, 20 157:23 158:1,5,10 project-cost 72:9 73:2	21,22 118:2, 5,8,15,21 119:2,5,10, 12,16,25 121:20 122:5, 9,17,18 123:4,5 124:24 125:1, 3,4,10,18,22

Index: property..PTCS

	-	-	-	1
126:16	64:20,21,22,	protect	137:25	prussell@
127:11,24	24 67:16	155:23	167:22 192:4	hjdlaw.com
128:3,12	68:21 80:7	156:12		3:4
129:3 130:1	81:3 90:17,23		provider	
132:1,14	91:6,21 97:13	protected	169:17	ncohmid@
133:2,18	112:5 118:20	•	109.17	pschmid@
134:2,5	165:2 167:9,	137:10		agutah.gov 2:20
135:24 136:3,	11 172:7,8		providers	2:20
10,13,15	180:13	protection	169:18	
138:9,17	182:17	. 85:9 119:7		PTC 35:24
142:7 149:13,	183:18	143:9 155:1		38:14,20
24,25 150:14	186:15,18,19		provides	39:2,15,18
151:4,18,22,	195:8 196:20		32:7,8 41:23,	59:12,19 60:7
24 152:3		protections	24 74:13	66:12,14 68:4
154:19 156:4		136:8,15	155:5	95:21 112:13
157:8,11	proposals			114:25 118:7
158:8 167:1,7	67:3 95:23	protects	providing	131:13
169:3 170:17	96:1 101:25	137:6	169:7 174:4	134:17
171:5,12	118:17	107.0		140:18,25
178:24	155:25			141:6,9
179:20 180:8		provide 24:11	provision	152:10
195:14 198:9	proposed	36:19 37:21	136:22,23	155:11 171:8
199:9,11	57:20 58:6	38:2 41:6		172:1,7
200:7,12	85:11 89:13	53:1,4 72:25	provisions	172.1,7
200.7,12	90:22 91:4	83:1,20 84:16	94:17,22	
	90.22 91.4 92:10 153:23	109:3 110:25	95:19 136:20	PTCS 9:10,21
property		112:2,11	137:1	36:19 59:13,
57:13 172:14,	169:5 171:11,	119:5 124:9	137.1	21 67:5 68:17
16	12,25 172:3,	131:10 132:3		95:25 114:9
	11 173:18	133:19,21	prudence	116:16,21
	184:11 186:5	139:6 170:22	97:5 98:19	119:23
proportion		171:6 187:16	167:24	121:12,15
30:17 130:1	proposes		184:22	139:12,15
	59:15	provided 6:01		141:21 145:8
proportionalit		provided 6:21	prudant	160:18 161:3,
y 29:1,15,20,		15:5 16:8	prudent	5 165:6
22,24 30:8,	proposing	30:23 31:14	91:16 98:12	166:17,18,21,
13,19	60:23 61:22	32:22 33:5,	103:20,21	24 167:3
	64:25 187:7	10,13 51:23	106:8	170:23 172:2,
		90:11 101:9		4 175:20
proposal	proposition	111:15	prudently	176:5 177:1,
19:23 57:10	28:3,7 165:3	118:16,20	97:23	12,14,21
61:8,25	,	136:16		178:5,7,9,22
				, _ , _ , _ ,
	Titingtion			

Index: public..Ranch

	-	-	-	-
179:6,10,14	103:16 134:7	131:18	40:1 51:3	105:7 171:13
180:20	137:1 156:11	177:22	52:1 93:3	192:14
187:17	158:8,9 159:3	179:11		
	185:24		questions	quoting
	198:21	au antification		
public 1:1,8		quantification	6:15 7:10,11	181:17
2:17 5:8,12,		127:13	8:1 15:3,4	
14 6:3 36:22	puts 63:22		21:1 40:4,5,	R
42:13,16,19,	144:9,13	quantity	11 41:10	
23 43:7,11		127:1	49:4,5,9 51:1	
50:4 55:18	putting 63:21	127.1	52:12,17,21	
165:19	65:12 135:17		54:21,24	R-a-m-a-s
173:24		question 8:14	56:14 62:5,7,	88:7
176:15 190:5,	198:11	10:12 14:14	9 63:7,9 66:2	
15		16:23 21:13	69:15,18	R.P.R. 1:14
	PV 11:25 13:3	25:19 28:13	77:25 78:2,10	К.Г.К. 1.14
<u>.</u>	25:10	30:3 64:10	80:1,3 81:8,	
purchases		65:22 67:9	10 83:19	RACKNER
179:25 180:3		69:13 70:17	85:18 86:17,	2:6,10
181:11	Q	71:7,9 73:17	18,20 87:1,	
182:16 193:7		74:1 75:9,22	13,17 88:23	
		87:10 97:19		raise 147:3
	QF 181:17		92:16,17,19,	
purely 58:10		105:5 131:5	25 93:7,8	raised 146:18
63:25 197:25	182:15	133:8 135:2	106:17 107:4,	
	194:18	145:21	6,10 110:3	148:8,9
PURPA		146:16,17,22	120:13,15,17	160:22
178:19	QFS 178:9	147:3,14	121:1 125:16	
	182:1	149:1 150:9	139:11 140:5,	raises 186:2
		151:6 152:15	9 145:13,18	
purpose		154:20	151:9,10	
22:12 180:23	qualification	156:24	156:14	Ramas 4:15
	9:10 38:14,	160:22	161:21 164:8	5:7 85:10,14
	15,20 39:2,15	172:22	174:9,20,22,	87:22,23 88:6
purposes	95:14 96:5	175:16	25 175:7	92:13,16
104:16 144:1	105:14	192:23 194:7	191:14 192:4	93:6,9 106:16
154:17		195:6,22	194:22,24,25	107:5,13,16,
175:23		197:2	195:1 196:25	21 119:18
192:20	qualifier	131.2		
	95:18		200:25	
pursue 57:19		questioned		ramble
	qualifies 95:6	176:5	quick 95:18	145:20
65:10 178:14	Yuannes 30.0			
	qualifying	questioning	quite 78:19	Ranch 118:12
put 14:24	quantynig			
			•	

Index: range..REC'S

				TangeKEC 5
171:3	58:4 59:7,11,	15:18 16:18	really 9:14	115:16
	19,20,22	22:7 28:9	17:14 34:24	
range 38:8	60:12,23 61:3	30:14,16	71:11 75:9	reasoning
66:16 126:8	66:18 69:10		96:13 117:18	100:15
149:16 165:9	90:21 95:4,17	RBA 102:1	152:7 154:10	100.15
190:14	102:2 112:16	KDA 102.1	158:17	
190.14	137:6 143:13		159:15	reasons
	149:8 150:3	re-created	177:20	58:11,14
rank 27:16	153:20,21,25	123:23	180:19	100:13,17
	154:16		197:12,22,24	195:18
	155:13	an debate	198:7 199:3,	
rate 18:24	167:12	re-debate	10,25 200:21	
19:1,4,13	174:12	63:18		reassess
23:2 40:21				184:21
51:25 52:2		re-openers	realm 131:7	
54:2 68:11	rates 51:2,13	187:3	134:7,20	reassessed
79:4 90:1,4,6,	91:7 96:16			81:5
14,18 91:6	143:13,24		reason 18:1	••
92:1 98:21	171:18 172:5	reactive	107:19 114:4	
99:12 102:4	179:8 183:25	41:23	124:23	reassessment
112:24	186:12 196:6		142:20 143:9	186:4
113:24		read 21:12	162:3 179:6	
143:22 168:1,	rather 138:9	97:17	183:21	rebut 74:18,
14 171:21	150:14	0	199:16	19
195:24 197:6,	171:19		100.10	10
7,10,11,17,	178:10	reading 153:4		
19,25 198:1	181:19		reasonable	rebuttal 5:21
	185:11	reads 98:7	23:2 49:17	40:14 71:20
ratemaking	105.11	193:24	54:8 85:4	73:6 88:14
61:9,10,16			118:21	92:8 109:17
141:15	ratio 11:3,5		126:19	111:14,22
171:14,16	13:2 24:2	real 8:20	133:14	118:12
197:13	25:12,16 26:5	143:21,22	134:14	
	27:5 38:7	167:2 171:7	138:13	REC 100:4
	127:14,23	178:4,6	167:19 168:4	101:15,23
ratepayer	128:9,10		172:5 174:8	101:13,23
85:9 96:8	129:2	realization	184:15	103:22 104:8,
118:22 119:7		165:22	185:17,20	16,18 105:14
155:23 156:7,	rational 76:14	100.22	187:1 201:17	106:2 188:14,
12 161:4,9,	rauviiai 70.14			15 190:11,14
15,16 176:1		realized	reasonablene	191:9
	ratios 13:14,	35:24 101:23		131.3
ratonavore	23 14:10		ss 19:18 22:4	
ratepayers				REC'S 188:9,
			-	-

Index: recall..reducing

20.22.190.15	93:21	recommendat	20.2 40.5 42	105.11 15 10
20,22 189:15,	93.21		20:2 48:5,13,	105:14,15,18,
21		ion 8:11,21,	22 55:16	20 106:4,11
	recently	25 9:21 21:9	71:12 106:18	190:22
recall 8:13	166:22	87:6 94:9,11	120:10	
	100.22	117:10	162:20	redacted
19:12,14		119:18 152:1,		
24:17 28:4	recess 20:4,5	4,12,13		88:12 110:21
30:8,11 32:25	48:19,20	153:11	recover 57:13	
33:20 40:16	108:10,12	155:15	65:13 77:1	redirect 4:4.8,
41:10,12,16			90:21 112:7	22 15:3
49:9 51:3	120:5,8	156:10	171:11,21	
71:18 73:6		168:19,24		48:10,22 49:1
105:25	recognition	170:19		52:12 63:9
137:13	113:18 189:3	187:13	recovered	70:20 106:25
	113.10 103.5	189:12,17	67:5,15	107:1,2
146:17 192:3		197:10	80:13,15	145:15,16,17
194:15	recognize		90:24 91:19	191:22 192:1
	10:24 153:9			
recapturing	10.21100.0	recommendat		
79:3		ions 85:20	recovering	redistributed
19.5	recognized	93:24 94:2	65:18 183:16	184:25
	189:7,24	126:25		
receive 59:8,		167:10		
19 60:23			recovery	reduce 17:11
64:19 65:5	recognizing		57:25 58:9,	22:17 23:4
	116:1 197:20	recommende	12,15,21,23	34:16 118:22
68:16 85:7		d 14:12 85:8	59:1,4 60:8	168:2 183:25
97:21 102:2	we call a stimu	104:12,16	63:25 64:5,19	200:14
124:8,9	recollection	118:16,19	65:11 71:19,	
188:24	6:6,10 71:25	168:20	22 77:16	
	94:20 193:3	100.20	85:11 89:15,	reduced
no o o ivro d	194:9 196:13			12:16 22:6
received		recommendin	23 96:17 99:4	23:20 60:6,12
101:16 102:7,		g 100:5	119:15	65:1 114:19
10 103:2	recommend	150:18	167:15 168:2	132:21,24
105:23	14:24 62:15	194:18	170:6 184:12	133:16 170:9
	89:12 91:10			178:9 194:18
roopiyaa	92:10 118:24	197:12,14		170.3 134.10
receives	119:3,14,22	200:19	recross 52:14	
196:1	164:25		71:13 194:24	reducing
	167:13,25	recommends		16:15 17:15,
receiving	168:13 172:6	85:5,21 86:8	RECS 99:22,	18 23:25
69:10	173:13	184:12	23 100:12	60:25 66:17
09.10		104.12		
	184:23 185:3		102:1,22	117:17
recent 30:25	187:10	record 9:2	103:10,12,19	

HEARING, DOCKET NO. 17-035-39 - 05/04/2018 Index: reduction..replace

r				±
reduction 40:20 133:3	21:10 109:25	regardless 76:25 91:6	relationship 127:12	170:3
134:1,25 155:20 159:8 168:13	refined 139:15	142:22 regulator	185:20 relative 26:22	remaining 25:1 38:18 39:11,12
172:16 185:7 197:5,13 200:8	refinement 139:17	59:4 regulatory	54:5 79:19 126:25 127:2, 22,24 128:12,	59:23 61:11 66:22
reductions 116:21	reflect 22:15	57:12,25 85:15 89:17 91:25 195:24	17,18,20 130:3 165:8 169:5 182:7	remember 104:21
reexamine 185:20	reflected 43:10 178:11 179:8	196:7,8,10,11 197:19	relatively 58:17	removal 59:17
reexamining 186:9	reflecting 177:21	reiterate 81:2	release 132:17	remove 59:15
refer 15:8 51:17 96:21	reflection 178:17	reject 14:2 85:22,25 152:2	released 132:17	removed 59:14
reference 33:23 100:1 101:1 103:25	reflects 22:15 141:14	rejected 85:6, 16 89:14 90:16 92:11 118:20 172:7	relevant 49:22 50:2	removes 96:17 removing
referenced 94:21	reform 40:19 91:1 93:9,12 94:9 95:22	relate 93:7	reliability 49:20 153:17 169:11	170:1 renewable
referred 41:18	refresh 71:25	related 85:18 93:11 94:9 109:15	relied 36:14 141:21	97:10 99:17 101:4 188:10, 24 189:2
referring 13:1 19:3,11 27:3 30:2,19 31:18	regard 104:22 146:19 149:10	111:11 113:10 115:14 123:14	relying 95:20 97:15	repeated 93:25
39:12 124:22 127:6 176:9 194:12	regarding 62:13 75:23 84:23 85:10	156:20 relation	remain 28:15 38:15 39:19	repeatedly 26:20
refers 12:24	105:14	165:10,14	remained	replace

Index: replaced..respect

				
163:25 164:6	119:25	180:10	require 9:4	93:16,18
				•
169:13	136:10 139:6	181:23 182:2	125:16	94:6,11
	167:20	184:13,22	151:23	
replaced	179:23	198:12,14	155:15	resource 1:3
91:13	180:11			6:5 8:12
01.10		represent	required	35:11 49:7
	repowering	20:15 33:3	24:15 98:2,19	50:4 89:13
replacement				
115:18	10:14,17 14:7	104:5 143:15	119:8 165:18	90:15,16,25
	20:17 24:11,	176:18 180:3	194:6	91:4 92:5,10
	21 30:24			97:23 98:9,12
replaces	33:10 34:16	representatio	requirement	99:2,9 112:19
182:18	37:21 41:9	n 8:19 14:21	5:6 32:9 57:7	116:24 117:3,
	57:10,20	17:6 42:3	78:22 79:12,	6 154:5,6
replies 110:4	58:3,6 59:10	114:10,13	17 85:13	165:20
	64:21,22 65:3	114.10,13		171:10
	66:12,21		99:10 104:17	178:18
report 113:23	71:23 76:4,18	representatio		179:20 180:4
128:7 142:9	77:8,9,21	ns 139:21	requirements	182:1,2 193:5
	78:23 79:18		8:20 89:21	194:2,3,5,6
	84:25 85:1,23		90:3 96:25	,.,.,.,.
reported	89:19 90:13,	represented	99:7 112:7	
79:19 114:1	19 95:20	54:15 191:1	143:14	resources
	99:24 102:18		144:10,20	37:23 86:2,5
REPORTER		represents	169:11 193:5	101:25
1:14	112:17 115:6,	122:4		102:21
1.14	17,19,25	122.4	194:7	103:15
	116:9,23,25			112:18,21
repower 1:3	117:5,11,13,	reprice 12:3	requires	116:14 117:1
6:6 66:11	18,22 118:2,		35:12 100:18	118:10,23
77:1 78:22	14,15,17,20,		148:13	119:4 133:12
79:8 112:5,20	25 119:2,16	request 1:2		138:23
116:14	129:14	6:4 8:24 49:6		154:12,16
117:15	146:10 149:8,	73:10 85:22,	requiring	156:6 182:11,
118:10,23	9 157:8,9,20,	25 117:11	170:11	13,24 193:12,
119:4,11	21 158:18	118:25		21
122:19	165:1,2,3		reserve 168:1	21
122.13	166:25	roquested	16361VE 100.1	
	167:15 168:3,	requested		RESP 5:19
repowered	12 169:19,21	50:4	reserved	
66:14 80:20	170:18		91:22 160:11	
115:22	171:22	requests		respect 14:13
116:17	172:17	74:14 144:25		30:24 35:21,
118:21	179:20		resolved	23 38:13
	173.20			
HEARING, DOCKET NO. 17-035-39 - 05/04/2018 Index: respectfully..right-hand

responsibility 102:3,7,15, 7,8 131:9 17,20 78:16, 57:17 58:1 95:19 109:20 119:9 161:3 137:19 24 79:1,3,9, 16,23,24 173:2 181:16 142:11,17 11,20 81:17, 103:22 104:9, 185:6 145:7 147:4 18,19,20 16 105:23 responsive 187:23 188:3 106:4 171:23 90:1,15,19 9:13 83:17 190:22 91:6 99:13 respectfully 109:17 168:14 74:14 111:13 reverting 169:23 170:2, 114:24 115:7 **retail** 49:17 9 183:17 result 13:19 respond 185:8 186:11 **review** 49:7 35:20 74:14 14:19.22 retained 195:10.24 85:17 100:20 80:21 172:10 29:8,9 49:15 196:1,6,21 72:16 83:8 122:21 97:9,12 99:5, 79:20 85:2 200:8,14 103:15 6.8 165:12 **retired** 37:12 106:12 responded 65:16 80:10 return-of 117:16 144:24 168:16 reviewed 65:17 133:10 134:5 169:13.23 30:22 94:15 143:22 170:3,6,10 99:8 113:5 responding 144:11 145:9 returned 172:18 173:3 194:12 24:10 197:23 166:15 174:16 reviewing 195:20 183:17 184:4. 101:10 196:23 response 5 185:8 returns 7:11 10:6 196:9.22 196:11 35:16 38:10 results 13:12, 197:21 200:9, **reviews** 101:3 41:15,25 51:6 13,14,15 15 **reveal** 50:10 56:7 73:10,15 15:9,16,17 revisited 76:13 84:11 16:20 17:5 retirement 118:13 revenue 5:6 88:15,19 18:10 24:7,8, 81:21 196:17. 90:10 93:20 11 25:14 32:9 78:21 18 96:14,15 26:9,15,19, 79:12,17 **reward** 61:5 149:20 109:18 21,25 27:2,8, 85:11,13 retiring 81:16 111:13 89:21 90:3 13,17,21,23 114:21 115:3 96:25 99:7,10 28:6,22 **RFP** 117:8 117:19,25 104:17 31:15,24 return 57:13 105:20 112:7 118:4 121:6, 32:16 34:8,9, 59:5 60:22 **RICK** 4:10 24 123:16 143:14 10,17,19 53:6 61:2 64:10, 124:2 125:7 144:10,19 76:22 113:20 11,15,16,18 129:7,18 115:6,25 **Ridge** 149:3 65:5,6 66:5,6 140:4 163:16, 116:3,5 171:2 72:7 73:1,2, revenues 24 183:7,11 117:19 11,12 76:9,23 100:11 184:8 187:8 121:23 77:2,7,8,10, 101:15.23 right-hand 190:19 123:18 124:6.

Index: rise..same

128:7 rise 144:6 risk 21:15,19 28:14,17 38:18 39:2,8, 10,11,15,22 49:19 85:5	118:6 129:6,8 148:16 149:22 155:1 157:10,20,21 165:9,23 167:10 168:4 198:12,13 rmoore@	109:7 roughly 36:19 77:5 80:25 123:11 round 191:9	running 17:19 113:15 115:12 138:7 runs 32:1,15 33:4 34:2,5, 13 35:2,6 76:17,19 100:1 145:24	137:14 150:9 155:20 157:3 175:17 179:9, 10 182:5 183:10 sale 102:1,7, 10,22 106:1
95:8,15 96:6,	utah.gov 2:24	rounded	146:8,12	sales 103:2
7,8 98:2 112:14,21 116:11,14 118:22 122:14	RMP 5:5,6,8, 10,12 10:23 24:15 48:5,9 51:15 100:23	191:5 rounding 191:8	Russell 3:1 4:6,21,22 62:10,12,24 78:5,6 86:19,	Salt 1:10 2:14,19,23 3:3,10 55:22 83:5 163:3
126:20 129:9, 13 132:13 134:13 136:21,22 146:14 148:3	106:18,23 176:11 181:4 183:15 189:25 191:20	rounds 114:14 166:10 191:10	20 92:18,19 120:17,19 162:11,12,18 164:12,19 174:17	same 11:2 16:20 17:4 26:19 27:10 33:6 42:9
149:12,19 151:19 152:16,23,25	Robert 2:22	route 73:21	191:21,23 192:2,15,22 194:21 201:7,	56:13,15 72:10 76:20
153:5,20,22, 25 154:22,25 155:12 156:3, 7,9 158:12 159:5,10,23	Rocky 1:2 2:5,13 5:3 6:4,9,19 165:1,10	row 26:2 189:17 rows 25:24	9 Russell's 63:9	77:3 78:21 79:6,10 80:22 83:20 88:23, 24 100:14 110:3,4 112:8
170:5 185:12	166:3 169:2	51:18		114:19
risk-weighted 25:4	191:15 192:18 194:17	RTM 85:14 96:16,21 97:6,8 98:20,	S safe 94:22	121:14 129:4 132:6 141:9 142:12 143:13
risks 9:9,23 24:23 25:1 28:18 38:14,	Rolling 149:3 171:3	97.6,8 98.20, 21,24 99:2 171:16,19,24 172:1,6,13	said 7:15 15:5 28:2 29:23	144:12 151:3 152:4 163:23 164:5,8,10 175:20 176:6
15,21,23	room 74:21		30:7 39:18	179:7 181:15,
39:1,2,6,12,	162:2	run 16:12,13	68:21 105:22	25 182:2
18,20 84:24	-	27:7 34:23	126:21 127:6	189:1,17
116:7,12	Roswell	170:5	128:4 130:9	,

Index: sat..separate

r				÷
sat 160:5 satisfied	67:1 80:22 102:20 106:11 121:15 135:3,	170:25 171:9 186:24 187:18	21,25 54:1, 13,16	195:11,15,17, 18,19 196:6, 10
167:23 satisfy 155:2	14 144:1,4 148:13 157:15 160:22	schedule 9:12,23 80:8 113:21 119:11	scripts 12:18, 19 51:23 52:3 53:12 54:14	sees 151:1 162:2
savings 117:16	185:25		search 198:6	select 132:14
154:14 say 10:15 11:25 19:2	says 101:14, 22 143:11 159:3 178:6 179:15	Schmid 2:17 4:4,6,8,11 20:1 23:7 31:7 48:11, 12,16 49:2	second 21:6, 7 48:13 57:11 58:1 101:20 128:1,2 149:6 166:16 168:7	sell 102:9 103:10,17 sense 27:14
25:22 35:2 37:7 66:15 68:11 69:5 74:10 76:25 77:19 78:20	scaled 170:20 187:10 scaling 8:12	52:11 55:3,4, 11 56:17,25 62:4 63:8,10 70:16,21 71:4 73:14,16	193:14 200:5 section 42:13,14	40:4 54:5 65:11 74:6 131:19 183:23 185:5, 9
80:17 96:16 103:4 109:1,3 121:19 124:8	scenario 15:9	74:12,23 78:11,12,14 79:22,25	99:16 100:4 103:5,8 104:8 106:6	sensitivities
125:22 127:4, 7,25 130:22 132:19	18:20 24:17 32:18 53:14, 23 59:25	82:3,5,10 86:16,18 92:16,17	seek 90:6	33:14 131:10 137:20 139:8
134:22,23,24 135:1,6,8 137:12,13 141:13,22	78:25 122:3, 18 124:11,14 133:24 134:4, 6,21 135:4	120:12,14 174:23,25	seeking 170:2 183:21	sensitivity 36:23 129:12, 20 133:18 137:18
141:13,22 142:13 147:21 155:8 160:1,18,23	190:21 199:24	Schmid's 48:22	seeks 165:5	145:24 146:8, 11 155:19
161:5 173:17 179:14 180:21 186:6,	scenarios 31:16 32:10, 25 52:5	scope 8:13 SCR 25:5,7	seemed 126:18	sentence 96:20 101:14
25 190:13 191:10 199:22	122:6,12 124:21 135:21	146:3 152:21 script 22:25	seems 73:25 74:6 137:12, 14 142:8	separate 53:17,19 77:21 91:2
saying 22:24 39:17 66:11	146:22 148:15 166:13	51:24 52:24 53:9,15,17,	seen 106:7	151:23 152:5 173:12
	l		l	I

Index: separately...since

				
185:14	set 10:16	sharing 168:4	147:2,5	135:19
197:21	13:20 19:9	186:9	148:11	187:24 188:2
	30:25 34:2		149:13	190:20 199:2
	35:3 85:7		150:13 157:1,	
separately	117:15 119:4	sheet 63:23	12,18 158:16,	
53:25 54:16	126:19		18 161:12	side 72:9,16
117:21	139:14	shift 69:8	165:11 169:4	73:2,12 79:21
198:18	153.14	Shirt 00.0	170:20 171:1,	
				Sierra 3:6
	setting 64:7,	shifting 96:16	12,24 172:2,	Sierra 3.0
separation	14 171:18	152:25	10,15 177:15	
175:24			179:14	signal 192:12
			184:25 186:3	
September	settled 6:17	short 40:2	188:23 189:2,	
41:3 83:15		58:17 135:14	7,8,24	significant
		176:19		28:10 105:15
88:12 109:15	settlements			116:4,7,22
163:11	59:1 155:25		shouldn't	117:16,23
		short- 35:12,	157:2,7	126:15
sequence	seven 15:23	21		183:21
26:22	16:1 118:11		show 13:13	100.21
20.22	127:18 128:1,	short-term		
			24:2,20 28:7,	significantly
series 49:4	17,19 149:2	35:22,23	11 34:18	168:10
	157:19	49:19 194:5	36:13,15	
			76:22 138:9	
serious 166:6	several 85:8	should 22:6	142:7,11	similar 27:13
	92:4 116:9	24:15 35:19	166:13	114:20
serve 170:15	148:19	39:5,24 49:8		146:20 156:1
Serve 170.15		·	ah awa d	
	186:23	50:21 51:19,	showed	aimple 10:00
service 1:1,8	188:19	20 58:16	32:17 114:23	simple 13:22,
6:3 58:13,22		61:19 62:22		25 14:2 25:4,
59:5,14 61:6	shaded 6:24	69:5 85:16,25	showing	9,13 26:4
63:21 64:24	7:1,8,20,24	86:10 95:15	24:11 27:10	
80:21 90:8,20	7.1,0,20,27	96:8 100:7	27.1121.10	simply 13:19
00.21 00.0,20		104:5 106:10		63:25 76:8
	shading 7:16	110:1 117:10	shown 34:22	116:13 169:7
services 2:21	_	118:9,20	42:6 146:5	
5:17 49:16	ah an a 1 10 0	119:1,6,8,14		177:25 178:7
83:4 88:10	shape 140:8	123:19 124:8,		
101:2 108:24	141:19 143:5	9,19,22	shows 15:13	since 25:23
		134:11	25:11 51:10,	30:22 42:2
	share 86:10	143:10,18	12 81:23	69:25 70:1,6
session 8:3	87:8,9 151:20	146:23,24	118:1 131:25	71:8 94:5
	07.0,9 101.20	140.23,24		71.034.0

Index: single..spend

104:25 105:16	149:24,25	solar 117:2,6	198:15	55:21 83:5 163:3
144:11 150:5 165:7 168:23	sizable 68:14 150:6	sold 103:1 187:2	somewhat 146:6	Southwest 2:7,10
single 13:15 50:15 114:22 124:12 159:6	size 28:24 65:3 158:18	solely 182:22	somewhere 38:8 63:22	span 102:4
171:16	skewed 186:20	solid 140:18	sorry 15:25 19:3 25:13	speak 23:8 70:12 140:9
single-issue 197:13	Slightly 26:6	solve 69:8	29:18 31:7,10 39:23 42:19	178:3
single-item 197:5	slimmest	somebody 137:14	70:7 104:13, 15 127:25 135:22	speaking 177:20
singled	200:13	somehow 110:14	137:16 153:6 164:2 183:2,9 184:8	special 99:11
196:15	small 29:4 38:4 112:22 115:3 116:20	186:12	sort 7:2 34:25	specific 15:4 41:6 60:18
sir 78:4 120:22 201:13	122:25 123:3 128:11 133:20,22	someone 186:1	67:8 125:10 139:14 140:8, 17 141:4	72:21 94:8 99:22 100:17 136:3 140:7,
sit 42:20	149:16,17 150:22,25 158:14	something 20:19 22:24 28:23 50:20	sound 9:6	12 187:3 192:23 195:22
site 198:9	190:23	63:16 64:12 74:8 95:7,13	192:13	200:12
sitting 144:2	Snarr 2:22 4:13,17 62:7, 9 78:9,10	100:17 126:21 139:10,12	sounds 70:3 131:17	specifically 19:20 21:10 94:21 102:17
situation 154:1 157:4	82:12,13,24 84:5,12 86:14 107:23 108:7,	143:8,23 149:18 152:22 153:4 154:24 155:5	source 181:19,20	129:13 163:10 184:20 185:4
six 8:18 9:22 32:1 86:6	15,21 110:17, 24 111:7,23 120:2,5	175:17 179:17	sources 190:15	187:6
118:8 125:18, 19 135:24 136:5 146:7	145:15,16 161:25 162:7, 8 174:20,22	192:12 195:11,15 196:2,4	South 1:9 2:18,23 3:10	spell 88:3 162:19
	0 11 7.20,22		2.10,20 0.10	spend 150:5

Index: spent..study

	1			
168:25	22:14 52:20 67:21 76:8	statutory 57:7	143:16 144:18 150:3,	162:25 163:6
spent 150:7	80:17 93:2 186:21	stemming 113:12	7,23 151:2,4 159:6 191:12	stream 159:16
spoke 159:9	started 92:25 93:9		stipulated 69:19	streaming
Springs 3:7		step 17:16 137:7		43:9
SR 32:18	starting 146:1 193:17	Steven 2:22	stipulation 19:22 20:11, 22,24 21:10	Street 163:3
staff 21:9,11, 14,19,20,24	state 49:18 55:14 82:25	steven. snarr@	70:10 195:23	strong 155:8
staff's 21:11 22:4	88:3,4 90:1 96:15 108:22 123:17	agutah.gov 2:25	stipulations 195:20	strongly 92:9 173:13
stake 153:14	162:19 163:3	Steward 60:16,21	stop 43:9	structure 57:22 175:24
stand 6:7,14 7:19 94:1	statement 39:4 69:2 86:13 125:6 161:13 180:7,	61:7,18 62:14 71:15 72:8 173:4	stopped 135:13	structured 196:8
162:13 189:20	8	Steward's	story 159:12	struggling
198:19	states 21:14 71:21 86:6	81:3	straight 180:21	69:4
standard 24:22 142:10 146:6,13	105:13 155:25 193:20	still 6:14 9:11 30:1 74:5 75:14 77:1	straight- across	studied 134:11 148:7
153:20 198:6	stating 76:8	90:20 94:13 95:12,13 97:9,12,22	143:20	studies 24:6, 7 30:23,24
standpoint 34:10 199:22	statute 35:10, 12 49:6	98:1,18 99:5, 12 112:4 116:2 117:1	stranded 66:7 67:4 80:10 91:13	31:23 32:2,9, 13 33:3,7,9, 19 34:3,8,11
stands	97:15,17,21	120:10 132:2,	01.10	114:18
141:18	98:1,5,7,25 99:1,3	6,7,9,15,20 133:19	strata 65:18	137:18
start 6:9,15	152:17,20 198:7	135:21 136:21,25	Strategies	study 11:14 15:14 34:17

Index: studying..sworn

r				
61:20,25 62:14,17 63:15 69:20,	112:13 113:19 150:2	20 158:22 198:16,17,18, 20	111:24 118:24 120:1, 11 126:22	132:5 suppose
23 76:10 81:6 114:1 123:9 134:15 142:1 152:9 174:10	substantially 105:1,6,7,11 117:17	suggested 67:12 135:25 197:5	129:6 139:14 164:20 172:19 175:18 179:18	187:4 supposed 64:2
studying 131:12	substantive 96:14	suggesting 63:13 70:9 150:13	supplement 82:4	surcharge 172:9
subject 13:21 15:22 30:21 32:14 99:5	substantively 95:24 substituting	157:18 179:16	supplemental 10:6 31:5,8, 12 35:15 36:4	surprises 135:12
136:15,21 197:21 submit	181:19	suggestion 60:1	40:15 88:14 110:23 113:25	surprisingly 114:2
163:11	119:9	suggests 61:7,18 179:6	119:12,17,24 139:16 166:3 172:12	surrebuttal 5:10 42:8
subsection 98:7 subsequent	such 10:1 83:9 95:4 97:9 99:4 117:2,7 131:1 134:11	Suite 2:7,10, 14 3:2,10 163:3	supplier 188:25	56:5 83:15,23 90:10 91:9 93:11,25 94:8 109:16 111:12 113:1
52:25	170:11 194:6	summarize 41:17	supplies 188:25	163:13
subset 89:20 91:15 103:21 118:15 125:3	sudden 114:5,16	summarized 10:19 71:18 84:20	support 41:8 43:1,5 57:25	surrounding 86:4 93:12 165:21
subsets 118:15,21	suffer 34:19	summarizing	192:18	susceptible 184:1
substance	sufficient 135:14 169:9	148:12	supported 144:22	sustained
98:22	suggest 27:18 58:8	summary 28:2 40:12	supporting 166:14	133:3 134:1
substantial 38:2 89:16	137:5 144:17,	71:16 84:13 85:21 89:7,9	supports	sworn 55:8

Index: symmetrical..testimony

				
82:21 87:22,	tables 31:19	153:22 160:2	technique	test 10:13
24 108:18	148:4 158:6	161:3 165:9	115:16	17:21 18:23
162:15		170:7 181:18	140:19	19:12 52:2
	teke 7:10	182:24		90:6 129:20
	take 7:12			
symmetrical	8:19,21,22	(-III - 400 47 40	technology	
87:11 186:17	12:2 17:9,10	talk 132:17,18	138:4,5	tested 18:5
	23:3 30:12	136:2,25		19:4 51:12,25
system 18:9	39:11,14,21	145:25	telephonically	52:2
23:2 26:24	42:3,12 48:19	154:14	2:13	
27:23 29:2	49:12 50:2,21	182:22	2.10	testified
50:11 53:6	107:23			38:19 55:9
54:6,9 76:18	108:10	talked 34:2	Temple 2:14	62:15 72:8
79:6 113:15	122:14	36:11 39:8	3:10	
192:14	132:13	50:6,8 53:3		82:22 85:10 87:25 93:10,
192.14	147:19 148:2	,	tomporerily	,
	149:12 152:8	123:13 130:6	temporarily	15,23 108:19
systematicall	157:19	135:25	43:9	137:9 162:16
y 133:3	159:11 165:5			173:2 178:21
,	172:15	talking 18:25	ten 35:25	179:22 180:2
	173:22 174:7	26:12,14 35:1	39:9 59:11	181:9,16
T	195:24	41:17 69:22	60:7 61:1	182:10
	201:15	159:25 191:8	196:18	183:15,23
	201.15	109.20 191.0	100.10	185:5 188:7,
table 10:19,				13,18,21,23
25 24:20 26:7	taken 1:8	talks 154:9	ten-minute	
31:18 109:25	12:14 20:5		48:15,19	1
110:1 114:21	29:15,20,24	1.00-0		testify 100:10
	48:20 53:21	tax 36:8	1	177:11
115:3 117:19	58:12,21 59:5	40:19,21 59:8	ten-year	
118:4,18	64:23 65:3,17	91:1 93:8,12,	60:12 173:17	testifying
121:23 122:4	108:12 120:8	18 94:5,9,19,		88:5,9
123:19,24	138:12 144:7	24,25 95:6,9,	term 77:3	102:13,16
124:1 125:9,	147:7 171:15	15,22 103:16	103:23	151:17
10,15,18	ו ז ז ז ז ז די 1.13	113:2,10,18,	113:12 185:7	101.17
131:8 133:23		24 114:6,19	110.12 100.7	
136:2,5	takes 65:4	140:15 143:9,		testimonies
139:14		12 144:14,15,	terms 14:25	88:21 89:12
140:12	10king 17:15	19 165:6	97:20 98:22	92:8 93:25
145:11 149:1	taking 17:15,	172:14,16	154:22,25	109:20 110:4
158:3 187:22	17,18 23:24	,	168:20	
188:5 190:20	63:21 64:16		169:19 180:7	
191:8	90:2 123:6	technical	182:8 194:18	testimony
	138:8 143:22	55:18	199:12	5:7,8,10,12,

Index: testing..tie

15,18,20,23 9:13,18,19 10:5,6 11:19, 22 12:22,25 18:4 24:14, 18,24 27:15, 20 30:25 31:3,4,5 32:5 34:4,20 35:5, 16 38:10,17 41:1,2,6,13 42:4,9 43:14 51:6 55:3 56:4,5,7,11, 15 57:2,5 58:7 60:17 67:12 70:14 71:16,19,20, 21 72:5 73:7 74:5 75:20 76:17 81:3,25 83:7,8,10,14, 15,17,24 84:6,19 87:19 88:13,14,15, 19 89:2,8,24 90:9,10,11 91:9 92:3 93:11,21 94:8,16 95:2, 3 96:9,22 99:15,16 100:2,4,5,9, 14 102:8 103:2,8 104:1,5,6,10, 25 106:6 108:14 109:11,14,16, 17,18,24 110:8 111:3, 8,10,12,14,25	112:4 113:1 114:3,14,21 115:3 117:19, 25 118:4,13, 18 119:13 121:6,24 123:16,20 124:4 125:7 129:7,18 131:8 138:16 140:4 145:3,4 154:21 156:12 159:3, 23 160:20 161:23 163:6, 11,13,16,21, 24 164:9,14, 21 166:11 172:23 173:6 175:18,19 176:5,10,14, 19 177:4,9, 16,18,20 179:4,16,18 181:5,12,15, 21 182:9,14 183:2,3,7,8,9 184:2,8 187:9 188:17 190:3, 5,7,19 192:4, 8,16,24 193:1,24 194:8 197:8, 16 199:3,8 201:5 testing 126:18 130:15	Thad 2:2 than 11:5 13:6,14 14:11,19,22 21:16,17,23 22:2,24 24:3 25:12,16 26:5 27:24 28:11 58:6 65:17 71:24 77:9,19 105:11 114:2, 15 122:19 128:20 129:10 141:20 149:8, 15 150:14 154:3 159:12 167:21 169:20 171:19 178:10 181:25 185:11 186:7, 8,22,25 their 9:13 37:13 54:6,8, 15 80:24 83:10 85:19 154:17 160:19,23 161:6,7 188:24,25 198:19 themselves 149:22 168:22	66:18 123:3 138:24 142:5 153:19 154:2 161:8 172:6 thereof 91:16 103:21 thermal 179:25 thing 27:10 121:14 143:14 187:2 things 23:19 26:16 49:7, 12,25 50:9 51:17 130:19, 20,25 152:18 154:18 174:8 185:25 186:22,24 198:8 thinking 7:21 75:10 third 57:16 166:23 170:19 thought 75:9 110:10,20 159:16 183:10	37:22 38:5 thousands 181:10 three 33:19 57:6 58:19,23 114:25 115:2 166:6,10 187:25 189:12,17 194:19 through 7:9 8:2 10:7 11:10,14,24 16:6 31:2,6 32:17 33:6 34:23 90:25 91:20 93:18 108:4,5 111:11 123:10 124:7 126:17 137:21 138:7 140:1 141:10 143:12,13,23 160:6 173:23, 25 174:1 177:7 181:11 186:1 193:7 throughout 103:14 160:7 Thursday 1:12 tie 64:8
	tests 115.15		thousand	tie 64:8
0,10,12,14,20	10313 110.10	thenefore		
		therefore		
				a

Index: tied..truth

r				
194:14	timing 50:24 98:22	tool 29:13,14	tracking 85:12 89:13	196:15
tied 63:25 64:3 185:12	title 42:13 55:15	top 21:8 101:19 125:9, 18 140:5 159:24	90:15,16 91:1,4 92:5, 11 99:9 171:10 172:1	treatment 61:10 81:4 95:25 140:14 166:25
time 1:13 8:22 10:2 19:7 42:24	to-2036 116:6 142:10	182:20	traditional 57:12	172:14 178:5, 7 199:2
50:15,25 58:17 63:3, 17,19,22	to-2050 115:10 116:1,	topic 99:14 173:7	transaction	treats 177:12
64:11 65:13 69:10 81:13 102:23 104:20	6 123:18 142:14,19	Tormoen 3:5, 6	152:25 178:19 181:17	tremendous 189:6,21
104.20 105:16 106:1 108:2 113:7 114:19 138:2,	today 9:16 56:13 57:2 70:15 83:20	total 24:5 31:23 34:10 37:3,25	transactions 154:10 180:3	tried 148:4
114:19 138.2, 10 142:12 144:11,13 145:6 146:25	84:14 85:17 88:24 91:14, 19 105:6	117:18,23 129:21 131:2 132:8,9	193:8,25 transcript	troubling 166:8
147:11 152:8, 19 155:14	110:3 111:25 129:6 139:14 141:19	133:12 134:13	43:11	true 17:3 18:19,23 24:1 39:1 40:18
157:16,19 158:9 160:16 167:19 171:21	161:23 164:8 172:3,23 173:5 174:3,4	toward 59:11	transferring 91:21	49:11,14 57:21 60:11 78:15 122:9,
173:11 184:16	175:18 180:11 201:5,	towards 102:9	translate 103:22	22 130:18 133:5 136:13
185:18 192:25 196:14	19	Township	transmission	143:14 188:18
197:19 201:17	together 32:23 88:15 138:8,12	88:8 track 172:4	153:13 156:5 trap 150:20	true-up 96:21
timeline 8:16	told 128:13	tracked 18:7	treat 179:10,	truing 96:24
times 54:2 68:21	took 16:6	172:3	14	truth 55:8 82:21 87:24
	95:1 197:18	tracker 172:7	treated 176:6	108:18 162:15

Index: try..understood

try 8:1 30:15 67:20 100:20 105:2 125:4	twenty 77:5	152:19 194:3 195:21	93:12 94:5 165:21	underlies 10:25
149:20 150:20 198:9,	twice 163:23	U	uncertainty 86:4,7 93:15	underlying 181:1
14	two 11:15 16:22 23:19			-
trying 25:22 39:6 145:20	24:2,6 25:21 26:3,4,12	U.S. 21:21	unclear 62:18	undermine 22:5 60:13
161:11 199:17	27:6,7,8,9 29:7 31:19 34:25 51:11,	UAE 5:23 118:16	unconditional 161:18	understand
turbine 154:12	23 53:18 54:18 58:24 69:17 76:17 84:19 113:5	162:12 163:12,14,15, 17 164:18 192:21	undepreciate d 168:15	7:20 11:23 12:13 29:2,22 33:1 35:10 37:20 41:20,
turn 10:5 16:16 19:16 20:10,12 21:5	114:14 123:1 128:9 129:2, 3,8 131:9	193:14 UAE'S 165:16	under 6:14 13:3 15:12 24:16,20	22 67:9 129:1,13 155:2 173:24
35:15,17 41:1 42:24 51:5 93:20 96:9 99:15 101:7, 19 121:25	148:7 154:6,7 157:10 163:22 164:7 191:12 198:24	168:22 ultimate 85:19 133:10 143:22	25:10,17 28:19 29:14, 19 33:9 35:11 53:10 57:12, 14 67:15	understandin g 9:11,25 18:22 30:1 42:1 49:13, 23,24 50:5
123:15,23 125:7 129:17 131:8 136:1 140:3 172:21 183:1 186:22, 24 187:8,21	two-and-a- half 182:19 type 153:10	ultimately 26:9 96:1 116:15 155:1	75:14 86:11 90:16,21,22 91:5,7 97:12, 20 98:5 101:8 103:4 112:15 120:10 122:5,	66:3,8,10 95:3,22 96:3, 4,23 97:7,20 99:1,20 100:1 155:24
189:25 190:7, 18 193:14,23	154:5 185:3 typed 109:25	unable 72:21 89:25 90:14 161:1	120:10 122:3, 12,17 124:10, 14 126:1 155:18 161:3 187:16,18,24,	understands 11:4,9 58:2
Turning 51:14	typical 61:9, 10,16 153:5, 8,9 154:1	unbundled 190:10	25 190:22 194:20 199:7, 23 201:16	understate 14:15
turnover 67:21,24	165:2	uncertain 106:13	under-	understated 14:7
turns 185:18	typically 60:9 70:18 150:19	uncertainties	frequency 41:25	understood

Index: undertake..value

r				
81:12	153:22	upside 199:18	using 10:17 11:11 12:4,12 13:2,17,23	utilized 53:15 152:20
undertake 169:19	unlikely 68:1 135:1,2	use 30:16 33:17 90:6	14:17 17:22 29:3 31:15 32:18,23	utmost 103:7
undesirable 145:7	unnecessary 85:15 112:17	113:13 130:11 144:5 154:17	33:14 35:7 114:10,12 131:12 141:1	V
undoubtedly 68:2	unneeded 181:18	160:11,12 200:11	142:3,18 170:23 171:6 187:17	valid 148:10 189:20
uneconomic 115:5,7 116:10	unopposed 113:20	used 11:12 12:20 18:19 23:14 27:25 52:24 53:1,2,	UT 2:14	validate 26:9 27:11,12
135:18 142:12 155:21	unprecedente d 59:25 61:14, 16,25	4,7,8,18 58:10,16 59:18 60:6	Utah 1:1,8,10 2:19,23 3:1,3, 10 5:22 55:22	valuable 188:20,22
181:19 unfixed 130:3	unrecovered 91:12,17,21 196:9	61:13 62:1 115:12,20 121:10 139:17,18,19 140:22	83:5 90:2,21 119:19 163:4, 7 169:17,21 170:15 174:12	valuation 166:16,17,23 167:6 175:25
unheard 155:24	until 12:9 61:19 63:14	141:10 155:19 166:18 168:8	195:22 Utah's 86:10	value 12:23 17:19 33:14 34:21 36:9,
uniformly 26:15	120:6 197:18 unusual	useful 54:10 57:14 58:10, 16 59:18 60:6	87:8,9 Utilities 2:17	11,12 37:4 50:13,15,23 52:6 59:24 60:25 67:13,
unit 29:7 158:9	168:24 upcoming	61:13 62:1 169:14 170:2, 4	5:14 55:19 173:24	14 68:6 79:12,17 99:22 100:4
units 138:24 158:4	62:17	Users 3:1	utility 5:9,12 49:16,18,21 55:17 73:21	139:2,7 141:20 143:5 150:22,25
unknown 198:13	updated 117:4,5	5:22 163:7 uses 19:8	74:17 153:10 156:3,8 165:2 176:15 190:5	151:2 189:5, 6,8,10,16,22, 23 190:9,10,
unless	upgrade 154:11	166:4	utility's 98:11	14,21 191:10 198:11

Index: values..whether

	-	-	-	-
values 12:21, 22 18:8 27:24	25 23:15,16, 17,23,25	16:20	150:20 152:7 182:22	ways 131:4 176:6
49:5 50:9,10, 19 51:22 140:8 171:8	25:15 26:11 33:17 51:23 52:24 53:9,	virtue 76:24 79:5 80:22	193:13 198:4 199:19	website 110:11
188:9 190:15	17,20,25 54:4,7,13,16	voltage 41:8	wanted 19:16,20	weight 14:24
valuing 166:21 167:3, 4	verification 73:11	volume 106:1	21:12 25:3 36:15 38:9 42:8 74:10	106:10,14 146:23,24 147:2,22
variability	verify 72:25	voluntary 1:2 6:4 8:12,17	94:7,10 142:5	148:23
30:14	76:7	35:11 49:6 97:14	wants 143:16	weighted 14:3 168:10
variables	version		water 28:19	
135:16	110:18,21	W		weighting
			watt 38:8	147:4,9
variation	versions			
122:24	12:24 88:12	wait 61:19,24	way 12:13	Wells 55:21
124:24	111:3		40:9 69:8	Wells 00.21
		waive 63:2	70:9 73:4,9,	
various 110:3	versus 67:10	175:2	23 74:2 76:11	went 19:14
195:18	178:5 191:3		78:15,19,20	32:16 145:7
198:20		wells 177.0	106:13 114:6	161:8 183:11
	<i></i>	walk 177:6	126:13	
0447	vetted 173:20		139:15	West 2:14 3:2
vast 34:17		want 6:17	143:11,17,18,	
	view 61:17	15:1 18:2	19 144:3,18	whatever
vehicle	62:18 68:19	19:17 24:6	145:5 147:21,	43:2 65:2
170:15	87:11 95:13	25:25 34:9	24 151:3	178:18
	96:7 106:9	41:6 52:20,21	154:3 155:19,	197:23
Verde 11:12,	142:8 147:8	63:12 64:13	23 157:1,14	107.20
13 12:2,3,18,	149:17 151:3,	71:12 74:7	158:13,25	
19,23 13:17	20 152:18	78:2 81:12	164:10	whatsoever
14:18 15:11,	153:15,16	82:4 100:16 103:3 105:24	179:13	178:6
12 16:14,16,	173:9 175:24	103.3 105.24	181:25	
19,25 17:1,		132:13	185:16	whereas
10,17,22	views 79:6	137:16 148:1	196:15 198:16	26:19
18:5,7 22:20,		149:20	200:13,15	
	virtually		200.10,10	whether
	Titication			

Index: while..wrong

				williewrong
				1
10:12 34:15	whole 71:1	196:21	27:1 38:15,	173:2,6
49:14 50:3	151:23	199:10	21,22,24	
57:8,11	171:15 187:2	201:15	39:2,7,19	
64:15,24 66:4			57:18 72:8,	wonder
70:8 71:25			17,18 99:3	107:17
72:17 75:24	whom 88:5	willing 39:10,	134:20 142:1	
76:25 78:22	162:22	14,21 95:8,16	160:19	wondering
90:12 100:6				195:13,15
106:8 173:10	wide 122:24	willingness		,
184:24 197:4	124:24 126:7	38:20	without 7:10	
199:18	124.24 120.7	00.20	8:3 58:6	word 97:2,3
199.10			65:11 66:21	
	will 8:1 21:17	wind 1:3 6:6	76:18 77:9	words 67:16
while 6:16	22:1 32:15	37:22 41:19,	79:2,7,18	80:12 128:10
21:18 42:2	33:21 37:21	24 84:24	89:22 99:13	139:18
43:8 60:7	40:1 42:10	85:1,5,23	100:20 102:8	
74:5 75:6,11	43:10 49:15	86:9 90:12	117:17 123:6	155:17
102:15 112:6,	50:23 51:17	91:18 101:25	138:4 166:11	
10 113:22	57:24 58:5	102:18	167:4	work 10:24
114:13 117:3,	59:7,8,10,12,	103:15 112:6,		
23 134:19	18,22 60:5,12	12 116:14		
175:11	61:3,4 65:10	117:13	withstand	Workpapers
180:25	66:15 68:2,3,	118:10,23	132:2	5:5
100.20	15,16,17	119:2,4,25		
	70:24 75:6	133:11	withstanding	works 110:12
White 2:4 4:7,	85:2 89:25	138:22 139:6	167:8,24	
12,14,18,22	90:13 93:25	150:22 155:0	107.0,24	
43:4 54:23,24	103:16	154:12 156:6		worse 61:2
63:11 65:21	112:11,24	165:1,3	witness 4:2	70:24
81:10,11 82:1			6:20 23:10	
87:3,4,12	120:5,6	167:15	31:10 55:5	worst 117:21
107:4,6	123:12	168:12	60:16 73:6,22	126:17
110:12	125:14 129:9		74:18,19	199:24
151:14,15	130:14	wind-free	82:19 107:14,	199.24
156:13,21,25	136:10	41:19,23	22,25 108:16	
195:4,5,7	143:12	-, -	110:9 151:12	worth 35:3
196:24	144:20 147:1		159:17	
	149:11	wind/new	161:24 162:5	
	160:16 161:5	153:13	201:6	write 91:17
White's 197:2	164:12		201.0	
	168:21	wishes 187:4		written
who've 173:2	169:25		witnesses	201:16
	173:15 182:8		75:6 82:9	
	183:22 187:2	within 19:7	84:19 85:17	
				wrong 95:2
	-	-	-	-

Index: Wyoming..zero

144:23	yesterday		
152:21	6:14 8:10		
157:14 183:3	19:21 25:6		
	28:2 36:6		
	38:18 39:8		
Wyoming	40:13 41:7		
136:11	71:16 72:8		
154:22	75:14 76:17		
	94:16 136:7		
Y	172:23 173:4		
T			
	201:19		
year 29:7	yet 29:6 90:20		
67:16 81:6			
95:23 118:1			
144:5 176:15	yours 13:24		
180:12,14,16,	94:11 110:16		
24 181:11			
	Yvonne 2:13		
Veerle 160.25			
year's 160:25	Versee		
	Yvonne.		
years 18:20,	hogle@		
25 29:4 35:25	pacificorp.		
37:8,15,20	com 2:15		
39:9 52:25			
58:23 59:2,	z		
11,24 60:8,24			
61:1 67:22,25			
68:9,10,18	7		
69:18,24 70:2	Zenger 9:24		
77:5 80:13			
81:1 105:8	Zenger's 9:19		
146:2 166:20	Ŭ		
170:1 173:23,			
25 174:1,4,5	zero 15:9		
189:17	24:17 32:18,		
194:19	21 68:9 77:23		
196:18,19	78:21 79:13		
130.10,13	115:8 170:25		
	191:11		
yellow 6:23	199:15		
	1		