BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

UM 1802

In the Matter of)
Investigation into PacifiCorp's Non-Standard Avoided Cost Pricing.)))
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REPLY TESTIMONY OF KEVIN C. HIGGINS

ON BEHALF OF RENEWABLE ENERGY COALITION AND THE COMMUNITY RENEWABLE ENERGY ASSOCIATION

May 5, 2017



values are compensated more than those with lower capacity values, all else being equal.

This observation leads to my third response to PacifiCorp on this point: the Company's explanation is faulty because it focuses on avoided capacity prices in isolation from avoided energy prices. Analyzing avoided capacity prices in isolation is misleading because, in accordance with the PDDRR the method, capacity and energy prices for any QF are inextricably linked. If both are considered in tandem, then the combined result is much more reasonable than the Company's analysis of capacity pricing in isolation suggests.

Capacity pricing and energy pricing must be considered in tandem because the GRID runs used to determine avoided energy costs also take into account the displacement of the output from the deferred resource. So, for example, if a 10 MW biomass facility were to displace 63 MW of east-side wind in the determination of avoided capacity price, then the GRID run (starting in the deferral year) would remove 63 MW worth of wind resources in the "with QF" case. This means that the biomass resource – which would produce 74,400 MWh per year – would be responsible for displacing 238,194 MWh per year of nearly free energy (at the margin) from the deferred wind plant. The net effect of such a displacement is a minimal, or even negative, avoided energy cost (in isolation) for a biomass QF when biomass displaces wind. Further, if the displaced wind plant is eligible for PTCs, the foregone benefit from the PTCs will be included in

The wind energy is not entirely free because wind integration costs must also be taken into account.

the avoided cost calculation. Combining the very low or negative avoided energy cost with the seemingly "too-high" avoided capacity cost – and taking into consideration foregone PTCs when applicable – produces a *total* avoided cost that reasonably represents the true avoided cost of the displaced wind plant within the framework of the PDDRR method. So while, in isolation, both the avoided capacity cost *and* avoided energy cost may appear to be unreasonable (one too high, the other too low), taken together, within the framework of the PDDRR method accepted by the Commission, they produce an accurate avoided cost result.

Ultimately, it is <u>PacifiCorp's</u> costs that are being avoided through the PDDRR calculation. If, for some reason, the resulting avoided costs appear too high to the Company, the cause is directly traceable to the assumed costs of the Company's owned planned resources.

Q How does the Company's position on the non-interchangeability of different renewable resource types compare with the Company's acknowledgment that a renewable QF can partially defer a thermal resource?

As I noted above, the Company's proposal allows a prospective QF the option of having its avoided cost pricing based on the next deferrable thermal resource. Mr. MacNeil explains this seeming inconsistency in the Company's approach by stating that, "Deferring a smaller quantity of a thermal resource with little seasonality would create less of a potential mismatch." Based on this statement.

PacifiCorp apparently treats PTCs as a negative fixed cost, and thus an offset against capacity costs, even though PTCs are actually a function of energy output and arguably should be included

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in the calculation of avoided energy cost.

Direct Testimony of Daniel MacNeil, p. 6.