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BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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| In the Matter of the Application of Rocky Mountain Power to Establish Export Credits for Customer Generated Electricity | Docket No. 17-035-61 Phase 2 |
|---|-------------------------------------|

REVISED AFFIRMATIVE TESTIMONY OF CURT VOLKMANN

ON BEHALF OF

VOTE SOLAR

~~March 3~~ May 8, 2020

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1 **I. Introduction**

2 **Q. Please state your name and business address.**

3 A. My name is Curt Volkmann. My business address is 132 Lake Vista Circle, Fontana,
4 Wisconsin, 53125.

5 **Q. On whose behalf are you submitting this revised direct testimony?**

6 A. I am submitting this revised testimony on behalf of Vote Solar.

7 **Q. By whom are you employed and in what capacity?**

8 A. I am President and founder of New Energy Advisors, LLC, an independent consulting
9 firm. I work with clients in a variety of regulatory proceedings related to distribution
10 system planning, distributed energy resources, and grid modernization.

11 **Q. Please summarize your education and professional experience.**

12 A. I have a BS in Electrical Engineering from the University of Illinois with a
13 concentration in Electrical Power Systems. I also have an MBA from the University of
14 California at Berkeley with a concentration in Finance. I have 35 years of experience
15 in the utilities industry, primarily in electric transmission and distribution. My work
16 experience includes nine years at Pacific Gas & Electric in various transmission and
17 distribution engineering roles and eighteen years at Accenture with several positions
18 including Executive Director in the North American Utilities practice. Since 2015, I
19 have worked independently and supported clients in distribution-related regulatory

20 proceedings around the country. Exhibit 1-CV provides a statement of my
21 qualifications and experience.

22 **Q. Have you previously testified before the Utah Public Service Commission (“PSC”**
23 **or “Commission”)?**

24 A. No. However, I have testified and commented before regulatory commissions in
25 various distribution planning, grid modernization, and distributed energy resources
26 proceedings in Arkansas, Arizona, California, Iowa, Illinois, Michigan, Minnesota,
27 New York, Ohio, and Virginia. Exhibit 2-CV provides a summary of my prior
28 testimony and contributions to comments since 2013.

29 **II. Purpose of Testimony**

30 **Q. What is the purpose of your testimony in this proceeding?**

31 A. I will explain the impacts that distributed customer generation (“CG”) installations can
32 have on the electric distribution system of Rocky Mountain Power (“RMP” or
33 “Company”). Because over 99% of CG installations in RMP’s Utah service territory
34 are solar photovoltaic (“PV”) systems, I focus my analysis on CG exports from solar
35 PV.¹ Specifically, I will explain how CG exports can:

36 1) Defer or avoid distribution capacity costs;

¹ Rocky Mountain Power, *Rocky Mountain Power’s Customer Owned Generation and Net Metering Report and Attachment A for the Period April 1, 2018 through March 31, 2019*, Docket No. 19-035-29, July 1, 2019, <https://pscdocs.utah.gov/electric/19docs/1903529/308974RMPCustomrOwndGeneandNetMeterReptforthePerdApril12018thrMarch3120197-1-2019.pdf>.

- 37 2) Reduce line losses; and
- 38 3) Require negligible integration costs at RMP’s current levels of CG penetration.

39 I will also provide recommendations for Vote Solar witnesses, Drs. Spencer Yang and
 40 Carolyn Berry, to incorporate these impacts into Vote Solar’s proposed valuation of
 41 CG exports.

42 **III. Summary of Recommendations**

43 **Q. Please provide a brief summary of your recommendations.**

44 A. I recommend that valuation of CG exports:

45 1) Include a distribution capacity deferral component based on the distribution
 46 capacity costs and utilization weighting RMP uses for demand-side management
 47 programs in its Integrated Resources Plan (“IRP”). Vote Solar witnesses, Drs.
 48 Berry and Yang, provide details of the methodology for including these
 49 components.

50 2) Include the following loss expansion factors:

| | Loss Expansion Factor | |
|--------------------------------|-----------------------|---------------------|
| <u>Export Credit Component</u> | <u>Demand (MW)</u> | <u>Energy (MWh)</u> |
| Avoided Energy | | 1.08621 |
| Avoided Generation Capacity | 1.09080 | |
| Avoided Transmission Capacity | 1.09080 | |
| Avoided Distribution Capacity | 1.04624 | |

51

52 3) Exclude any alleged RMP distribution costs for CG integration.

53 I also recommend that the Commission consider exploring the lessons learned and best
54 practices from other states in implementing Integrated Distribution Planning to reduce
55 costs and increase the reliability and sustainability of the distribution grid.

56 My lack of comments on any components of RMP's affirmative testimony should not
57 be interpreted as acquiescence or agreement with RMP. I reserve the right to express
58 additional opinions, to amend or supplement the opinions in this testimony, or to
59 provide additional rationale for these opinions as additional documents are produced
60 and new facts are introduced during discovery and trial. I also reserve the right to
61 express additional opinions in response to any opinions or testimony offered by other
62 parties in this proceeding.

63 **IV. CG Can Defer or Avoid Distribution Capacity Costs**

64 **1) Impact of CG on Peak Loads**

65 **Q. Does the output from CG reduce peak loads and the need for future distribution**
66 **investments?**

67 A. Yes. The output from CG reduces system loads and reduces the need for future
68 distribution capacity expansion. Distribution capacity deferral benefits are greater
69 when the solar CG output coincides with local substation or circuit peak demand.

70 **Q. How does the output from CG reduce loads?**

71 A. Customers install CG systems to directly serve the load of their home or business and
72 offset the need to purchase electricity from the local utility. Any excess power not

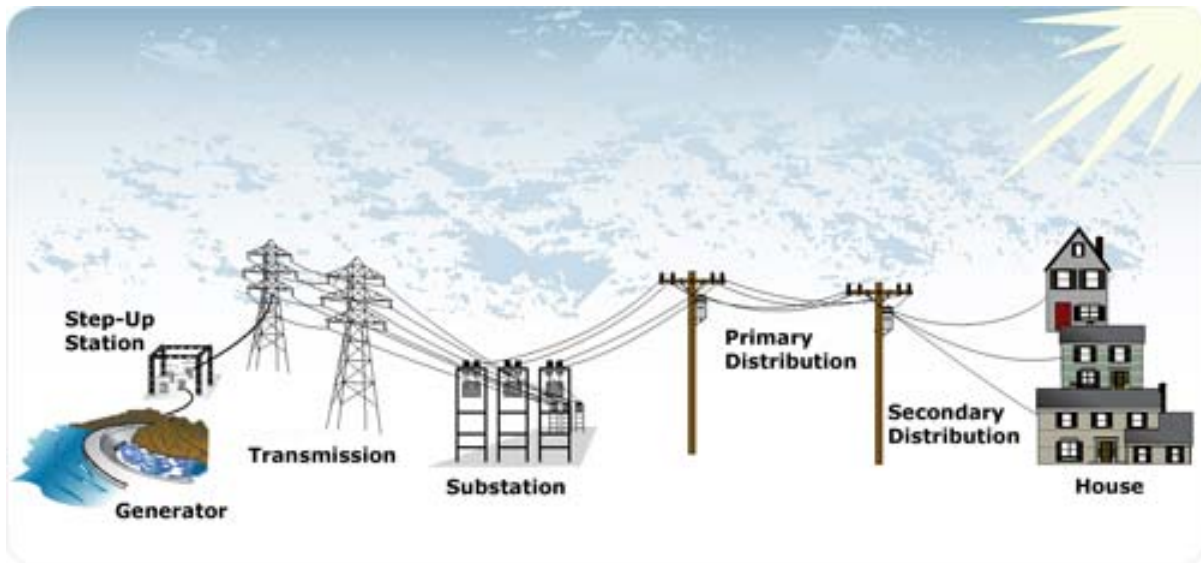
73 required at the customer home or business is exported and flows to serve other
74 customers connected to the same distribution line transformer (*i.e.*, via the secondary
75 distribution system). Occasionally, during low daytime load and high CG output
76 conditions (*e.g.*, cool, bright sunny days), excess power may flow onto the primary
77 system and serve additional local customer load. All output from CG systems, whether
78 consumed by a customer's home or exported and consumed by neighboring loads,
79 reduces the need for centralized generation and reduces the power flowing on the
80 transmission and primary distribution system. In this analysis, I focus on the avoided
81 distribution capacity costs associated with exported CG.

82 **Q. What do you mean by primary and secondary distribution systems?**

83 A. The primary distribution system includes the overhead and underground equipment
84 between the distribution substation and pole-top and/or pad-mounted distribution line
85 transformers, energized at primary distribution voltage levels. RMP's primary
86 distribution voltages range from 2.2 kV to 34.5 kV, with most circuits at 12.5 kV.²

87 The secondary distribution system refers to the low-voltage (120V to 480V) overhead
88 and/or underground equipment between pole-top and pad-mounted transformers and
89 the customer meter. Figure 1 below illustrates the relationship between primary and
90 secondary distribution systems.

² Exhibit 3-CV, Attach Vote Solar 6.3-1.xlsx, RMP's Responses to Vote Solar 6th Set Data Requests – Attach Vote Solar 6.3-1 (Aug. 23, 2019).



91

92

Figure 1 – Typical Conventional Electric Power System³

93 **Q. Does the exported generation from CG reduce distribution peak loads?**

94 A. Yes, in varying degrees. The output from CG’s contribution to reducing distribution
 95 peak loads depends on its coincidence with the local peak when a circuit is most
 96 constrained. These local circuit peak periods are typically only a few hours every year,
 97 are not always coincident with the overall system peak, and are very dependent on the
 98 nature of the circuit load (*i.e.*, residential, commercial, or industrial). If the load is
 99 primarily commercial/industrial, the peak is typically earlier in a weekday when
 100 businesses are open and employees are at work. If the load is primarily residential, the
 101 peak is typically later in the day when customers return home and increase their
 102 electricity usage.

³Transmission Line FAQ, GATEWAY WEST Transmission Line Project, http://www.gatewaywestproject.com/faq_general_transmission.aspx (last visited Feb. 29, 2020).

103 Also, the timing of CG production depends on its orientation, with the peak output of
104 south-facing panels occurring earlier in the day than for more west-facing panels.
105 Therefore, the ability of CG exports to reduce circuit peak loads depends, among other
106 factors, on circuit characteristics and the orientation of each CG system.

107 RMP was not able to provide information about the timing of its distribution peaks in
108 response to a Vote Solar data request.⁴ However, as Vote Solar witness, Dr. Yang,
109 explains in his testimony, there is a significant and persistent overlap between RMP's
110 system and distribution peaks, especially in summer months when CG output is the
111 highest.⁵

112 **Q. Does the output from CG reduce the need for distribution capital investment?**

113 A. Yes. To the extent that CG exports coincide with local distribution loads, it can
114 contribute to the deferral or avoidance of distribution capital investment for increased
115 capacity.

116 **2) RMP's Approach to Quantifying Deferred Distribution Capacity Costs**

117 **Q. Does RMP acknowledge the distribution capacity deferral value of customer-sited**
118 **distributed energy resources?**

⁴ Exhibit 4-CV, *Response to Vote Solar Data Request 9.3(1)(b)*, RMP's Responses to Vote Solar 9th Set Data Requests (Feb. 6, 2020).

⁵ Vote Solar, *Revised Affirmative Testimony of Spencer Yang*, [lines 118–27](#).

119 A. Yes, the Company includes a distribution deferral value for demand-side management
120 (“DSM”), such as energy efficiency programs, in its IRP.⁶

121 **Q. How has RMP determined this distribution deferral value?**

122 A. RMP has identified the cost and incremental capacity of planned distribution capacity
123 additions in the next five years and calculates an average cost per kW. RMP converts
124 this value to an avoided cost per kW-year based on distribution system utilization and
125 a real levelized annual distribution carrying charge.

126 **Q. What values has RMP calculated?**

127 The Company identified [REDACTED] projects across the PacifiCorp companies adding [REDACTED] MW
128 of distribution capacity at a total capital cost of \$ [REDACTED] million. This is \$ [REDACTED] per kW.
129 The Company applies a utilization weighting of [REDACTED]% for Utah and a real carrying
130 charge of [REDACTED]% to calculate a distribution deferral value for Utah of \$ [REDACTED] per kW-
131 year.⁷ This is an updated value from the Utah distribution deferral value of \$9.02 per
132 kW-year shown in PacifiCorp’s 2019 IRP.⁸

133 **Q. Were you able to review details of the [REDACTED] distribution capacity projects included**
134 **in these calculations?**

⁶ Exhibit 5-CV, *Response to Vote Solar Data Request 6.5*, RMP’s Responses to Vote Solar 6th Set Data Requests (Aug. 8, 2019).

⁷ Exhibit 6-CV, Attach Vote Solar 7.2 CONF.xlsx, RMP’s Responses to Vote Solar 7th Set Data Requests – Attach 7.2 (Oct. 10, 2019).

⁸ *2019 Integrated Resources Plan*, PacifiCorp, Volume 1, p. 165, Table 6.8, October 18, 2019, https://www.pacificorp.com/content/dam/pcorp/documents/en/pacificorp/energy/integrated-resource-plan/2019_IRP_Volume_I.pdf.

135 A. No. However, the brief descriptions of the projects and ranges of costs are consistent
136 with capacity-related projects I have seen at other utilities. I consider it to be a
137 representative list of PacifiCorp capacity-related distribution projects, but it may not
138 be a comprehensive list.

139 **Q. Is it unusual that you were unable to review details of the planned projects?**

140 A. No, it is not unusual, as distribution planning has historically been a very closed process
141 with minimal regulator and stakeholder visibility into actual grid conditions and the
142 rationale for planned projects. However, more and more states are taking steps to
143 increase the transparency of distribution planning and take full advantage of customer-
144 owned distributed energy resources to reduce costs. This is often referred to as
145 Integrated Distribution Planning (“IDP”).

146 **Q. What do you recommend?**

147 A. I recommend that the Commission consider exploring the lessons learned and best
148 practices from other states in implementing IDP to reduce costs and increase the
149 reliability and sustainability of the distribution grid.⁹

150 **Q. Based on your experience, is the Company’s calculated value of \$ [REDACTED] per kW a**
151 **reasonable number for the cost of distribution capacity additions?**

⁹ See, e.g., GridLab, *Integrated Distribution Planning – A Path Forward*, GridLab, 2018, <http://gridlab.org/works/integrated-distribution-planning/>; Regulatory Assistance Project, *Integrated Distribution Planning for Electric Utilities: Guidance for Public Utility Commissions*, RAP Online October 16, 2019, <https://www.raponline.org/knowledge-center/integrated-distribution-planning-for-electric-utilities-guidance-for-public-utility-commissions/>.

152 A. Yes. Many utilities publish the cost per kW of historical and planned distribution
 153 capacity additions. \$ [REDACTED] per kW is consistent with what I've seen with other utilities
 154 and is reasonable. Figure 2 below shows the cost per kW for distribution capacity
 155 additions from select utilities.

| Company | Average \$ per kW | Years | Docket No. |
|---------------------------------------|----------------------|-----------|----------------------|
| Con Edison | \$223 | 2018 | NY PSC 19-E-0283 |
| New York State Electric & Gas (NYSEG) | \$268 | 2018 | NY PSC 19-E-0283 |
| Orange & Rockland (O&R) | \$291 | 2019-2028 | NY PSC 19-E-0283 |
| Rochester Gas & Electric (RG&E) | \$310 | 2015-2019 | NY PSC 19-E-0283 |
| Xcel Energy - MN | \$191 | 2017-2021 | MN PUC E002/M-13-867 |

157 **Figure 2 – Cost per kW for Select Utility Distribution Capacity Additions¹⁰**

158 **Q. Based on your experience, is it appropriate to include a utilization weighting to**
 159 **calculate the distribution deferral value?**

160 A. Yes. As the Company explains,

161 [The] utilization weightings represent the average loading of the
 162 distribution system in a given state, relative to the total distribution
 163 system capacity in that state. Applying the utilization weighting results
 164 in differentiation between regions with significant unused distribution

¹⁰ Consolidated Edison Company of New York, Inc., *The Marginal Cost of Service Study*, New York State Department of Public Service, Docket No. 16-00253, p. 22, July 30, 2018, <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?MatterCaseNo=16-E-0060&submit=Search>; New York State Electric & Gas Corporation, *NYSEG Elec LSRV DRV MC 2018-07-30 1700*, New York State Department of Public Service, Docket No. 19-00952, June 21, 2019, <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?Mattercaseno=19-E-0283> (tab 'LSRV + DRV', average of cells J16:Z16); Orange and Rockland Utilities, Inc., *Workpapers for O&R 2019 MCOS*, New York State Department of Public Service, Docket No. 19-00952, June 21, 2019, <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?Mattercaseno=19-E-0283> (tab 'P_NetCost', average of cells F11:O60); NERA Economic Consulting, *Rochester Gas & Electric Corporation Marginal Cost of Electric Delivery Service*, p. 14, Oct. 23, 2015, <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?Mattercaseno=19-E-0283>; Xcel Energy, *VOS Calculation, Community Solar Garden Program, Attachment P*, Minnesota Public Utilities Commission, Docket No. E002/M-13-867, p. 5, Aug. 30, 2019, <https://www.edockets.state.mn.us/EFiling/edockets/searchDocuments.do?method=showPoup&documentId={9016E46C-0000-C810-8D1C-569FF0B43870}&documentTitle=20198-155601-01>.

165 capacity, which would not incur costs for additional distribution
166 capacity until significant load growth occurs, and regions with little
167 unused distribution capacity, which would require additional
168 distribution capacity after a small amount of additional growth ...
169 [T]he idea is that for a state with a 60 percent utilization factor,
170 approximately six out of 10 locations would have a distribution
171 capacity need while four out of ten locations would not. If the
172 transmission and distribution (T&D) capacity credit is to be applied to
173 all locations in the state, and not targeted to locations with a near-term
174 need, the effective benefits are expected to only be 60 percent of the
175 cost of distribution upgrades, since not all locations would have
176 incurred distribution upgrade costs in the first place.¹¹

177 This is a reasonable approach to account for the impacts of DSM programs and a
178 reasonable approach to account for the impact of CG in deferring distribution capacity
179 projects across RMP's system.

180 **Q. Is it reasonable to adopt RMP's capacity costs and utilization weighting to**
181 **determine the distribution capacity deferral value for CG exports?**

182 A. Yes. I previously explained how CG exports contribute to distribution peak load
183 reduction in varying degrees, much like energy efficiency programs and other DSM
184 measures contribute to peak load reduction in varying degrees. I have reviewed RMP's
185 list of distribution projects and utilization weightings and find the assumptions to be
186 reasonable to adopt for valuing CG exports.

187 **Q. What do you recommend?**

188 A. I recommend that the valuation of CG exports include a distribution deferral component
189 based on a distribution capacity cost of [REDACTED] per kW and a utilization weighting of

¹¹ Exhibit 7-CV, *Response to Vote Solar Data Request 7.2(4)*, RMP's Responses to Vote Solar 7th Set Data Requests (Oct. 10, 2019).

190 █%. Vote Solar witnesses, Drs. Berry and Yang, provide details of the methodology
191 for including these components in the valuation of CG exports.¹²

192 **V. CG’s Impact on System Losses**

193 **1) Categories of System Losses**

194 **Q. What are system losses?**

195 A. Losses are the difference between the total energy inputs to a power delivery system
196 and the total energy delivered to and paid for by customers. They consist of non-
197 technical losses and technical losses. Typically, between five to ten percent of the total
198 kWh requirements of an electric utility is lost or unaccounted for in the delivery of
199 power to customers.¹³

200 **Q. What are non-technical losses?**

201 A. Non-technical losses are related to energy theft, metering, non-payment by customers,
202 and accounting errors. Non-technical losses are generally very small and can be
203 extremely difficult and subjective to quantify.¹⁴

204 **Q. What are technical losses?**

¹² See Vote Solar, [Revised Affirmative Testimony of Carolyn Berry](#); [lines 484–86](#); Vote Solar, [Revised Affirmative Testimony of Spencer Yang](#); [lines 276–332](#).

¹³ Exhibit 8-CV, PacifiCorp Utah 2009 Analysis of System Losses_November 2011.pdf, p. 6, RMP’s Responses to Vote Solar 6th Set Data Requests – Attach 6.8 (Aug. 16, 2019).

¹⁴ *Id.* at 7.

205 A. Technical losses are a natural occurrence of power delivery systems and consist mainly
206 of power dissipation in system components. Technical losses consist of no-load and
207 load losses.

208 **Q. What are no-load losses?**

209 A. No-load losses represent energy required by a power system to energize various
210 components regardless of their loading levels. The major portion of no-load losses
211 consists of core or magnetizing energy related to transformers installed throughout the
212 power system.¹⁵

213 **Q. What are load losses?**

214 A. Load losses are caused by the electrical resistance of a power system and are
215 proportional to the square of the current. As system load or current increases, system
216 components lose more energy in the form of heat, and load losses increase
217 exponentially. Load losses are therefore greatest during peak loading periods.

218 **2) Losses on RMP's System**

219 **Q. How has RMP quantified losses on its system?**

220 A. RMP conducted its most recent system line loss study in 2011 based on 2009 data. The
221 study quantified loss expansion factors for each segment of RMP's T&D system as

¹⁵ *Id.*

222 shown in Figure 3 below. The loss expansion factors include both load and no-load
 223 losses.

| <u>Segment</u> | <u>Demand (MW)</u> | | <u>Energy (MWh)</u> | |
|----------------------------|--------------------|-------------------|---------------------|-------------------|
| | <u>Factor</u> | <u>Cumulative</u> | <u>Factor</u> | <u>Cumulative</u> |
| 1) Transmission System | 1.04259 | 1.04259 | 1.04527 | 1.04527 |
| 2) Distribution Substation | 1.00602 | 1.04887 | 1.00665 | 1.05222 |
| 3) Primary Line | 1.02375 | 1.07377 | 1.01342 | 1.06635 |
| 4) Line Transformer | 1.01586 | 1.09080 | 1.01863 | 1.08621 |
| 5) Secondary | 1.00246 | 1.09348 | 1.00141 | 1.08774 |
| 224 6) Service Drop | 1.00694 | 1.10106 | 1.00504 | 1.09322 |

225 **Figure 3 – Loss Expansion Factors by RMP T&D System Segment¹⁶**

226 **Q. Please explain the loss expansion factors.**

227 A. The loss expansion factors provide estimates of the demand (peak) and energy
 228 (average) system losses associated with the transmission and delivery of power to each
 229 voltage level over a designated period of time.¹⁷

230 **Q. What can you conclude from RMP’s loss analysis and the loss expansion factors**
 231 **shown in Figure 3?**

232 A. Cumulative technical losses on RMP’s system for energy delivered through the
 233 transmission system to the customer meter are 10.106% of demand and 9.322% of
 234 energy. Losses on the transmission system are 4.259% of demand and 4.527% of
 235 energy. Losses on the primary distribution system (including the distribution

¹⁶ *Id.* at Appendix B, Exhibit 9.

¹⁷ *Id.* at 9.

236 substation, primary line, and line transformer) are 4.624% of demand¹⁸ and 3.917% of
237 energy.¹⁹ Cumulative losses from the transmission system through the primary
238 distribution system are 9.080% of demand and 8.621% of energy.

239 **3) Reduced Losses and the Valuation of CG Exports**

240 **Q. Please explain how CG exports reduce losses.**

241 A. I previously explained how any excess power not required at a CG customer's home or
242 business typically serves other customers connected to the same distribution line
243 transformer (*i.e.*, via the secondary distribution system). These CG system exports
244 reduce the need for centralized generation capacity and reduce the energy flowing on
245 the transmission and primary distribution system, thus reducing losses.

246 **Q. What are the appropriate loss expansion factors for reduced or avoided energy
247 and generation capacity?**

248 A. Because CG exports typically utilize the secondary and service segments of the
249 distribution system, it is appropriate to consider the avoided cumulative losses from the
250 transmission system through the primary distribution system up to and including line
251 transformers. As shown in Figure 3, *supra* at line 224, these loss expansion factors are
252 1.09080 for demand and 1.08621 for energy.

¹⁸ From Figure 3, the cumulative demand loss expansion factor at line transformers (1.09080) / the demand loss expansion factor of the transmission system (1.04259) = the demand loss expansion factor of the primary distribution system (1.04624).

¹⁹ From Figure 3, the cumulative energy loss expansion factor at line transformers (1.08621) / the energy loss expansion factor of the transmission system (1.04527) = the energy loss expansion factor of the primary distribution system (1.03917).

253 **Q. Are there other ways that CG exports impact losses?**

254 A. Yes. I previously explained how CG exports contribute to the deferral or avoidance of
255 distribution capacity additions. Dr. Yang will explain how CG exports can additionally
256 contribute to the deferral of transmission capacity additions. Avoided distribution
257 capacity additions avoid primary distribution system losses, with a loss expansion
258 factor of 1.04624.²⁰ Avoided transmission capacity additions result in avoided
259 transmission and primary distribution system losses, with a loss expansion factor of
260 1.09080.²¹

261 **Q. Please summarize your recommendations for the valuation of CG exports with**
262 **regard to avoided losses.**

263 A. I recommend that the valuation of CG exports include the following loss expansion
264 factors:

| <u>Export Credit Component</u> | <u>Loss Expansion Factor</u> | |
|--------------------------------|------------------------------|---------------------|
| | <u>Demand (MW)</u> | <u>Energy (MWh)</u> |
| Avoided Energy | | 1.08621 |
| Avoided Generation Capacity | 1.09080 | |
| Avoided Transmission Capacity | 1.09080 | |
| Avoided Distribution Capacity | 1.04624 | |

265
266 **Figure 4 – Loss Expansion Factors for the Valuation of CG Exports**

²⁰ See *supra*, fn.18.

²¹ See *supra* at line 224.

267 **4) CG is Reducing Line Losses on RMP's System**

268 **Q. What impact have the exports of RMP's customers with distributed generation**
269 **had on reducing line losses?**

270 A. RMP's customers with distributed generation exported ~~231,629~~234,661 MWh of
271 electricity in 2019.²² I previously explained how CG exports typically serve the load of
272 neighboring customers connected to the same distribution line transformer. This
273 therefore means that ~~231,629~~234,661 MWh of electricity did not flow through RMP's
274 transmission, distribution substation, primary line, and line transformer segments.
275 Applying the cumulative energy loss expansion factor at the line transformer of
276 1.08621 from Figure 3 results in ~~19,969~~20,230 MWh of avoided technical losses from
277 the CG exports in 2019.²³

278 **VI. RMP is not Incurring Significant CG Integration Costs**

279 **Q. Did you conduct a review of RMP's CG integration costs?**

280 A. Yes. Vote Solar requested that I analyze if it may be appropriate to include an
281 integration cost component in the valuation of CG exports.

282 **Q. What information did you review in this analysis?**

²² Vote Solar, Revised Affirmative Testimony of Albert J. Lee, Exhibit 1-~~AJL~~AJL-REVISED, sum of values in column E.

²³ ~~231,629~~234,661 x (1.08621 - 1) = ~~19,969~~20,230

283 A. I reviewed the penetration level of CG in RMP's territory as well as information
284 provided by RMP regarding distribution system investment in Docket Nos. 13-035-184
285 and 14-035-114.

286 **Q. What is the penetration of CG in RMP's Utah service territory?**

287 A. In 2019, the 314 MW_{DC} of CG capacity in RMP's Utah service territory produced
288 405,890 MWh.²⁴ With 2019 sales in Utah of 23,708,729 MWh,²⁵ this represents a CG
289 penetration of 1.7% in RMP's Utah service territory.

290 **Q. In your experience, are significant integration costs incurred at a CG penetration**
291 **of 1.7%?**

292 A. No. In my experience, typical distribution systems are very capable of accommodating
293 CG penetrations at much higher levels than 1.7% before requiring significant
294 investment.

295 **Q. Has RMP claimed the need to invest in its distribution system due to CG?**

296 A. Yes. In Docket No. 14-035-114, which led to this proceeding, RMP witness, Douglas
297 L. Marx, claimed that "increasing levels of rooftop solar can actually force the

²⁴ [Vote Solar, Revised Affirmative Testimony of Albert J. Lee](#), Exhibit 1-~~AJL~~[AJL-REVISED](#), sum of values in column D.

²⁵ *2019 Integrated Resources Plan*, PacifiCorp, Volume II – Appendices A-L, Table A.12, p. 17, October 18, 2019, https://www.pacificorp.com/content/dam/pcorp/documents/en/pacificorp/energy/integrated-resource-plan/2019_IRP_Volume_II_Appendices_A-L.pdf.

298 Company to increase the local distribution system including distribution transformers,
299 secondary cables, and service conductors to handle the excess generation.”²⁶

300 **Q. Is this a credible claim?**

301 A. No. In response to Vote Solar discovery requesting details on these alleged costs to
302 “increase the local distribution system,” RMP provided the values in Figure 5 below.²⁷

| 2015 | 2016 | 2017 | 2018 | 2019 |
|-------------|-------------|-------------|-------------|-------------|
| \$ 49,698 | \$ 375,991 | \$ 484,254 | \$ 724,116 | \$ 439,586 |

303

304

Figure 5 – RMP Gross Costs for CG Integration

305 In response to a follow-up discovery request, RMP acknowledged that these are “gross”
306 costs and do not reflect offsetting customer contributions in aid of construction
307 (“CIAC”). Additionally, RMP’s follow-up response included the double counting of
308 \$244,026 in 2018 for a “Cust Generation Load Study.”²⁸ Excluding CIAC, correcting
309 for the double counting error, and excluding the costs of the load study, I show actual
310 CG integration costs incurred by RMP in Figure 6 below.

²⁶Rocky Mountain Power, *Direct Testimony of Douglas L. Marx* (“Marx Testimony”), Docket No. 14-035-114, lines 57–60, Nov. 9, 2016, <https://pscdocs.utah.gov/electric/14docs/14035114/290114DirTestMarx11-9-2016.pdf>.

²⁷ Exhibit 9-CV, *Responses to Vote Solar Data Request 6.8(3)*, RMP’s Responses to Vote Solar 6th Set Data Requests (Aug. 16, 2019); Exhibit 10-CV, *Responses to Vote Solar Data Request 6.21(2)*, RMP’s Responses to Vote Solar 6th Set Data Requests (Aug. 26, 2019) (referring to RMP Response to Vote Solar Data Request 6.8 subpart (3)).

²⁸ Exhibit 11-CV, *Attach Vote Solar 7.3.xlsx*, RMP’s Responses to Vote Solar 7th Set Data Requests - Attach 7.3 (Oct. 10, 2019).

| | 2015 | 2016 | 2017 | 2018 | 2019 |
|----------------------------|-------------|--------------|--------------|--------------|--------------|
| Gross integration Costs | \$ 49,698 | \$ 375,991 | \$ 484,254 | \$ 480,090 | \$ 439,586 |
| CIAC | \$ (70,332) | \$ (312,301) | \$ (448,326) | \$ (185,974) | \$ (382,725) |
| Cust Generation Load Study | | | | \$ (244,026) | \$ (73,114) |
| Actual Integration Costs | \$ (20,635) | \$ 63,690 | \$ 35,928 | \$ 50,091 | \$ (16,253) |

Figure 6 – RMP Actual Costs for CG Integration

313 **Q. Has RMP further explained what is included in these integration costs?**

314 A. No. The spreadsheet provided by RMP with the alleged integration costs has mostly
315 abbreviated and cryptic descriptions of the line items, such as “ACC” and “/ R/R
316 XFRMR.” It is not possible to fully understand what is included in these costs without
317 additional information.²⁹

318 **Q. Would these costs have a material impact on the CG export valuation if included?**

319 A. No. I previously explained, *supra* at lines ~~287–88~~286–88, that RMP’s CG customers
320 produced 405,890 MWh in 2019.³⁰ Assuming worst-case integration costs of \$64,000
321 per year from Figure 6 translates to 0.016 cents per kWh. This is negligible.

322 **Q. What do you recommend?**

323 A. Even if RMP is able to demonstrate that its actual integration costs in Figure 6 are
324 legitimate, the impact on CG valuation is negligible. The valuation of CG exports
325 should exclude any integration costs claimed by RMP.

²⁹ *Id.*

³⁰ [Vote Solar, Revised Affirmative Testimony of Albert J. Lee](#), Exhibit 1-~~AJL~~AJL-REVISED, sum of values in column D.

326 **Q. What other claims has RMP made about the need for distribution system**
327 **investment?**

328 A. RMP witness, Mr. Marx, has also claimed: “If customers . . . (become) net zero-electric
329 energy customers, the Company will need to increase the size of the local distribution
330 system to handle the reverse energy flow delivered to the grid by the customers.”³¹

331 **Q. Is this a credible claim?**

332 A. No. In response to a Vote Solar discovery request seeking evidence to support this
333 statement, RMP directed us to a 2017 NEM Distribution Line Loss Study.³² The study
334 shows an increase in the average peak loading from █ kW per customer of imports in
335 the Base Case scenario to █ kW per customer of peak exports in the 100% Net Zero
336 scenario, a worst-case increase of █ kW.³³

337 As points of reference, a typical hair dryer on high heat will use around 1.5 kW.³⁴ A
338 customer plugging in an electric vehicle (“EV”) to a standard 120 V household outlet

³¹ Marx Testimony, lines 60–63.

³² Exhibit 12-CV, NEM Distribution Line Loss Study BNG11 FINAL CONF.pdf, RMP’s Responses to Vote Solar 6th Set Data Requests – Attach 6.21-1 CONF (Aug. 23, 2019). █

³³ Exhibit 13-CV, Attachment Vote Solar 7.4.pdf, RMP’s Responses to Vote Solar 7th Set Data Requests – Attach 7.4 (Oct. 10, 2019) (Providing corrected table for p. 10, Table 5 of Exhibit 12-CV). Base Case Scenario: █ kW / █ customers = █ kW per customer. Net Zero Scenario: █ kW / █ customers = █ kW per customer.

³⁴ Electricity usage of a Hair Dryer, Energy Use Calculator, http://energyusecalculator.com/electricity_hairdryer.htm.

339 increases demand by 1.4 kW when charging. Adding a Level 2 (240 V) EV charger
340 increases household demand by 6.2-7.6 kW when charging.³⁵

341 RMP's distribution system is sufficiently sized and more than capable of handling CG
342 exports, EV charging, and other increases in power flow.³⁶

343 **Q. Has RMP made changes to its design and construction standards following the**
344 **NEM Distribution Line Loss Study?**

345 A. No. In response to a Vote Solar data request, RMP acknowledges that it has taken no
346 action to revise its design and construction standards in response to the results of the
347 NEM Distribution Line Loss Study.³⁷

348 **Q. Has RMP made other claims of increased distribution system costs due to CG?**

349 A. Yes. RMP Witness, Mr. Marx, also cited, as an example of increased distribution
350 system costs, RMP's sister company, Pacific Power, having to replace distribution
351 transformers to accommodate CG customers due to the absence of a primary neutral
352 connection.³⁸

³⁵Doyle, Kevin, *Level Up Your EV Charging Knowledge*, Chargepoint, <https://www.chargepoint.com/blog/level-your-ev-charging-knowledge/>.

³⁶ According to RMP's response to Vote Solar Data Request 7.4(10), the Company allows a maximum loading of 150 amps (17 kW at 120 V, 34 kW at 240 V assuming a 0.95 power factor) for its standard service cable. According to RMP's response to Vote Solar 7.4(8), the Company allows a maximum loading of 316 amps (36 kW at 120 V, 72 kW at 240 V assuming a 0.95 power factor) for its standard secondary cable. Exhibit 7-CV, *Response to Vote Solar Data Request 7.4(10) & 7.4(8)*, RMP's Responses to Vote Solar 7th Set Data Requests (Oct. 10, 2019).

³⁷ *Id.* RMP Response to Vote Solar Data Request 7.4(12).

³⁸ Rocky Mountain Power, *Rebuttal Testimony of Douglas L. Marx*, Docket No. 13-035-184, lines 134–38, June 26, 2014.

353 **Q. Is this a credible and compelling example?**

354 A. No. When pressed through discovery, RMP acknowledges this happened only once for
355 Pacific Power.³⁹ RMP further acknowledges it has never experienced a similar
356 incident.⁴⁰

357 **Q. What do you conclude?**

358 A. I conclude that there is no evidence that RMP is incurring significant distribution costs
359 to accommodate or integrate CG. The valuation of CG exports should exclude any
360 integration costs claimed by RMP.

361 **VII. Summary of Recommendations**

362 **Q. Please provide a summary of your recommendations.**

363 A. I recommend that the valuation of CG exports:

364 1) Include a distribution deferral component based on a distribution capacity cost of
365 \$■■■ per kW and a utilization weighting of ■■■%. Vote Solar witnesses, Drs.
366 Berry and Yang, provide details of the methodology for including these
367 components.

368 2) Include the following loss expansion factors:

³⁹ Exhibit 14-CV, *Response to Vote Solar Data Request 6.24(11)*, RMP's Responses to Vote Solar 6th Set Data Requests (Aug. 23, 2019).

⁴⁰ *Id. Response to Vote Solar Data Request 6.24(14)*.

| | <u>Export Credit Component</u> | Loss Expansion Factor | |
|-----|--------------------------------|-----------------------|---------------------|
| | | <u>Demand (MW)</u> | <u>Energy (MWh)</u> |
| | Avoided Energy | | 1.08621 |
| | Avoided Generation Capacity | 1.09080 | |
| | Avoided Transmission Capacity | 1.09080 | |
| 369 | Avoided Distribution Capacity | 1.04624 | |

370 3) Exclude any alleged RMP distribution costs for CG integration.

371 I also recommend that the Commission consider exploring the lessons learned and
372 best practices from other states in implementing Integrated Distribution Planning to
373 reduce costs and increase the reliability and sustainability of the distribution grid.

374 **Q. Does this conclude your [revised](#) testimony?**

375 A. Yes.

CERTIFICATE OF SERVICE

I hereby certify that on this ~~3rd~~^{8th} day of ~~March~~^{May}, 2020 a true and correct copy of the foregoing was served by email upon the following:

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