UTAH UTILITY FACILITY REVIEW BOARD

Docket No. 20-035-03

PUBLIC HEARING

February 25, 2020

ADVANCED REPORTING SOLUTIONS

801-746-5080 | office@advancedrep.com | advancedrep.com SALT LAKE | 159 West Broadway, Broadway Lofts, Suite 100 | Salt Lake City, Utah 84101 PROVO | 3507 North University Avenue, Suite 350-D | Provo, Utah 84604 ST. GEORGE | 20 North Main Street, Suite 301 | St. George, Utah 84770



Public Hearing February 25, 2020

1	UTAH UTILITY FACILITY REVIEW BOARD
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4	Rocky Mountain Power's) Petition for Review to the)
5	Utah Utility Facility Review) Docket No. 20-035-03 Board
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9	PUBLIC HEARING
10	Held on February 25, 2020
11	at 1:00 p.m.
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18	UTAH UTILITY FACILITY REVIEW BOARD 160 East 300 South, 4th Floor
19	Salt Lake City, Utah 84111
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24	Reported by: Michelle Mallonee, RPR, CSR
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1
                            APPEARANCES
 2
    Thad LeVar, Chair
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    David R. Clark, Board Member
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    Troy Fitzgerald, Board Member
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    Glenn Wright, Board Member
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 7
    For Rocky Mountain Power:
 8
 9
             BRET W. REICH, ESQ.
             PacifiCorp
              1407 West North Temple, Suite 320
10
             Salt Lake City, Utah 84116
11
              (801) 220-4337
             bret.reich@pacificorp.com
12
             HEIDI GORDON, ESQ.
13
             FABIAN VANCOTT
              215 South State Street, Suite 1200
             Salt Lake City, Utah 84111
14
              (801) 323-2255
15
             hgordon@fabianvancott.com
16
    For Midway City:
17
18
             CORBIN B. GORDON, ESQ.
             JOSHUA JEWKES, ESQ.
             GORDON LAW GROUP
19
              322 East Gateway Drive, Suite 201
20
             Heber City, Utah 84032
              (435) 657-0984
21
             cgordon@utglg.com
              jjewkes@utglg.com
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PROCEEDINGS

2.1

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CHAIRMAN LEVAR: Okay. Good afternoon. We are here for the Utah Utility Facility Review Board. Four of the members of the board are present here. David Clark and I are here as members of the Public Service Commission. Jordan White is also a member of the Public Service Commission, but he's not in attendance today at this initial hearing. We also have Glenn Wright and Troy Fitzgerald, who are members of the Board. This is the first board meeting since they have both been appointed to this Board, so we welcome both of you here today.

And we will jump right into what we have in front of us. We have a petition for review filed by Rocky Mountain Power involving a dispute between Rocky Mountain Power and Midway City.

This is the initial hearing, and our statutory responsibility today is to set a schedule for the hearing -- for this -- a schedule for the proceeding, designate it as either formal or informal under the Administrative Proceedings Act, and -- well, that and the schedule.

So there are -- we've had some filings this morning with some disputed issues that go to the schedule and to the formal or informal designation.

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             So since Rocky Mountain Power is the applicant
 2
    who filed the petition, why don't I let you speak to
 3
    those a little bit. And then we'll go to Midway City.
 4
    And then we'll see how we need to progress this hearing
 5
    forward in terms of finding a path to decision points on
 6
    these issues.
             Why don't we start with -- I didn't do
 7
    appearances. Why don't we start with appearances?
 8
             MR. REICH:
 9
                         Sure. Bret Reich with Rocky
10
    Mountain Power.
                         Heidi Gordon with Fabian VanCott
11
             MS. GORDON:
12
    for Rocky Mountain Power.
13
             MR. GORDON: Corbin Gordon for Midway City.
14
             MR. JEWKES:
                          Joshua Jewkes for Midway City.
15
             CHAIRMAN LEVAR: Okay. Thank you. So why don't
16
    you go ahead and just speak to these issues generally.
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             MR. REICH:
                         Sure. We appreciate you putting
18
    together the facility review board in response to the
19
    petition that we filed.
                             I believe I read the
20
    submission --
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             CHAIRMAN LEVAR: I think your microphone is not
22
         We are streaming this proceeding on our YouTube
23
    channel and maintaining a record of this proceeding.
    didn't mention that. I'm sorry.
24
                                Is that better?
25
             MR. REICH:
                         Okay.
                                                 Thanks.
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1 CHAIRMAN LEVAR: Yeah.

MR. REICH: So we -- I've reviewed the submission by Midway City requesting a formal hearing. Rocky Mountain Power is in agreement with that, with a formal hearing.

We do, however, believe that the formal hearing should consist -- not be limited to just the record that was before Midway City during the conditional use permit application. The reason for that is that the Utah Facility Review Board Act contemplates -- it doesn't contemplate that the record be restricted to what is just before the -- before Midway City at the time of the conditional use permit granting. In fact, many of the issues -- and I think the primary issue involved in this dispute has to do with excess costs. And so we believe there's going to be a significant amount of evidence regarding excess costs that will be applicable to this proceeding.

One of those, for example, is the City has requested Rocky Mountain Power prepare or obtain bids for undergrounding this section of the line that goes through Midway City. We are in the process of obtaining those bids. We'll have those by this Friday. And once those are reviewed, we will give those to the City. So there's a perfect example of something that falls outside of the

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1
    scope of the record that was created in front of Midway
 2
    City during the conditional use permit.
 3
             So that's our request is that we have a formal
 4
    hearing and it's not limited.
 5
             CHAIRMAN LEVAR: Okay.
                                     Thank you.
             Do any of the board members want to ask
 6
    Mr. Reich any questions at this point before --
 7
             MR. WRIGHT: Yeah, one quick -- is this on?
 8
 9
             CHAIRMAN LEVAR:
                              It's on.
10
             MR. WRIGHT: Okay. How long will it take you to
11
    review those bids and get them to Midway?
12
             MR. REICH: Our intention is to take by the end
13
    of the following week.
14
             MR. CLARK:
                         I have a question, too.
             To what extent was the issue of excess costs
15
16
    presented to the City and considered by Midway City?
                         Yeah.
17
             MR. RETCH:
                                That was at the forefront
18
    when the City expressed their desire to underground the
19
    line. We presented estimates of undergrounding the line,
20
    so it was -- it was extensive. There were extensive
2.1
    discussions about that with the City, and we provided
22
    those estimates to them.
23
             MR. CLARK: But bid information was not
24
    provided?
25
             MR. REICH:
                         No.
                              No, because the project that we
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1
    proposed was an overhead power line. So we had not gone
 2
    out and obtained bids.
                            It wasn't until the City passed
 3
    in their conditional use permit as one of the conditions
 4
    that we wanted to explore this option to see if they
    could raise the funds necessary to pay for undergrounding
 5
 6
    the line. And then at that time, according to the
    statute, it says that the City can either rely on our
 7
    estimates, or they can request bids.
 8
             The City requested the bids. And so we've been
 9
10
                     I believe we have approximately a
    in the process.
11
    50-page document that we put together to go out to our
12
    potential bidders to have them prepare their bids.
13
    is, you know, not something that the power company does.
14
    It's a little bit of an anomaly. We don't underground a
    lot of transmission lines, so it's taken a significant
15
16
    amount of work to put together that information to obtain
    the bids.
17
                         Thank you for that background.
18
             MR. CLARK:
19
             MR. REICH:
                         Sure.
20
             MR. CLARK:
                         That's my only question.
2.1
             CHAIRMAN LEVAR:
                              Mr. Fitzgerald, do you have any
22
    other questions?
23
             MR. FITZGERALD:
                              No questions.
24
             CHAIRMAN LEVAR:
                              I don't have any other at this
25
    time.
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1 Why don't we go to Midway City.

MR. GORDON: Certainly. We appreciate being able to come and appear before you this afternoon.

Midway City has some deep concerns about due process that we want to talk through and make sure that we're covering the bases and protecting Midway City's interests. In order to set that up, I need to give you just a little bit of background on why this is a unique application. I know that this Board has only been adjourned three or four times, so everything is unique, probably, in front of this Board.

But this is unique because we have two parties who are applying for this transmission line through our valley, Heber Light & Power as well as Rocky Mountain Power. Heber Light & Power will have distribution that will be served off of this on the valley floor; Rocky Mountain Power will not.

It's important to understand that because the different parties have different interests in this line as it goes through the valley.

This line is extremely controversial to Midway
City residents because the portion that goes through our
city is right in people's front yards. It's only .8 of a
mile, but it has significant impact on the homeowners
there. And the City is doing everything it possibly can

to see if there's a possibility to bury this line.

I wanted to point out that only one of those parties on the application has actually appealed before you, and that's Rocky Mountain Power. Heber Light & Power has not appealed the conditional use permit that we issued to Midway City. In doing so, they've put themselves before this Board and are going to need to meet the statutory requirements and the evidentiary requirements for you to make a decision. I'm going to walk through those and discuss some of the concerns that we have.

As the application process went forward before Midway City, the primary person that was taking care of it was Heber Light & Power. And there was evidence that we received from them, but really little to no evidence from Rocky Mountain Power regarding the need for this line, and little evidence demonstrating that -- their insistence that we have to have this line installed by the end of 2020, right? We have no evidence on the record that shows why that is or what will happen. They claim that there will be severe outcomes, but there's nothing that's been presented to us.

Because of that, there is an expectation that there's going to be extensive evidence that you're going to have to consider. And under the statute, it says that

we have to hold a hearing within 60 days, which Midway
City feels is completely unfair because it will not give
us the opportunity to look at and prepare for the expert
testimony that they're going to be putting on.

I want to emphasize that there's three things primarily that this Board can decide. And I want to clarify one thing in the record, that we have filed a counterpetition. So there was a petition filed by Rocky Mountain Power. We do have a counterpetition pending before this Board.

The three things that this Board can decide -and I'm going to outline these so that we can talk about
the necessary evidentiary standards. No. 1, and this is
under 54-14-305: Do the conditions imposed by Midway
City impair the ability of Rocky Mountain Power to
provide safe, reliable, and adequate service to its
customers? And I'll walk through what we're going to
need there.

You can resolve disputes between the standard cost of going above ground and the excess cost of burying the line, which will also require expert testimony.

And you can also decide the date construction should commence and avoid -- to avoid impairing Rocky Mountain Power's capacity to service its customers, which will also require extensive evidentiary evidence coming

into the record.

So I want to walk through what I perceive to be the evidentiary -- the evidence needed to show these things so we can decide on what's going to be a fair way to proceed to protect everybody's interests here.

First, do the conditions imposed by Midway City impair the ability of Rocky Mountain Power to provide safe, reliable, and adequate service to its customers? During the application process, Rocky Mountain Power provided no evidence or little evidence that this line is actually necessary to its customers to provide safe and reliable service.

We've been told numerous times that the line must be finished by the end of 2020. Rocky Mountain Power has provided no evidence as to why the line has to be finished in this time frame. Rocky Mountain Power claims that failure to finish the line in these time frames will result in blackouts to their customers. Midway City does not believe these claims and has no evidence that they are true.

In order to meet its burden of showing a delay of time will impair its ability to provide safe and reliable service, Rocky Mountain Power will be required to present extensive expert testimony before this Board.

Midway City refuses to waive its right to due

process regarding the evidence that Rocky Mountain Power will be required to present to prove its claims.

2.1

Under the rules of civil procedure the normal process in expert discovery would take around 246 days, much longer than the 60 days that we're supposed to have this initial hearing. And this would involve the disclosure of their expert testimony so that we have time to review it, prepare for cross-examination, and then prepare our own experts to counter what they're saying.

So there's really two ways that we've proposed in our motion to deal with this in a fair way. One would be that we limit the record to what was actually presented to Midway City in the application process, which is the foundation for why we issued the decision that we issued, right? And I think that that would be fair based on we're looking at the same things that Midway City, and this is called a "review" under the statute.

The second way that we can deal with this is establish a discovery schedule, as outlined in the administrative code, that allows adequate time for Midway City to receive all of the expert testimony -- and we've already heard that Rocky Mountain Power is going to have extensive testimony from their experts -- so that we have full opportunity to review it and prepare and bring our

own experts. I don't see any other way that we can do this that would be fair and protect, procedurally, Midway City's rights.

And so that's really the biggest issue that we've got right now is due process and thinking that we're going to come back here in 60 days, and that we'll be in any way, shape, or form prepared to challenge what are fundamental issues here. So as we walk through -- so those are our primary arguments.

If you look at the other two things that they need to prove, resolving the disputes between the standard cost of going above ground and excess costs of burying the line, once again, you're going to need expert testimony to come in. We have not received the bids.

And we're going to need to prepare and possibly look at those, and we have the opportunity to bring our own witnesses in.

And I want to kind of emphasize this. Really, I think the core of what we're arguing about here is Midway City is trying to get the money to put this line underground. And we're receiving extreme pressure from Rocky Mountain Power saying, We have to have this line in by 2020. We have no evidence in the record, none, that says it has to go in by 2020. We have no evidence in the record that

says, as they claim, that there will be rolling blackouts because we don't get this line in.

I don't believe it. I don't think that there will be any problem to any of their end users if we don't get this line in by 2020.

So the question is: Should Midway City be allowed the opportunity to pursue the money necessary to bury it? And they're currently doing that. But what we kind of see is this is kind of an end run around our opportunity to raise that money. We need additional time. And what I'm asking the Board and what we will be arguing is unless they can prove an absolute need under the statute, which is what the standard requires, why wouldn't you give us an opportunity and the time necessary to raise the money so we can bury it?

And once again, our portion of the line is different than the rest of the line that comes through our valley. Ours is the only portion that goes through front yards of our citizens. And we've done a formal study, and our citizens have voted that -- 70 percent of them have said we're willing to pay to bury the line.

As you know, raising the amount of money that we're talking about here, \$5 million, those types of things, is not something you just snap your fingers and have happen overnight.

So based on that and the date of construction, primary to what you're trying to decide here is what would be the appropriate date that construction needs to start so that it doesn't impact their capacity to provide reliable power to their people, right? And they're going to have to put on a bunch of evidence to prove that to you. And at the end of the day, you're going to get to decide, We don't believe that you have to put this in by the end of 2020. And I think, ultimately, that's what the evidence is going to show, and that we can get another three or four or five months here to raise the money necessary to bury this line. So that's really at the core of what we're talking about here.

And as counsel for Midway City, we just simply refuse to waive our due process rights to challenge their experts because the core of this is whether they absolutely have to have this line in by the end of 2020. And we should have every opportunity to challenge that with our own experts and prepare to cross-examine theirs. Does that make sense?

CHAIRMAN LEVAR: Yes. I just have a couple questions before I go to the other Board members.

First, on a legal issue. Presume as a starting point that we, as an executive board, do not have jurisdiction to rule that the 60-day time frame in our

1 statute violates due process. Presume that that's an 2 issue for the courts, not for an agency to decide. 3 Is there any other jurisdiction that you can 4 point to that would give us the ability to do anything 5 with that statutory --MR. GORDON: With our request? A couple of 6 7 things. No. 1, we did raise in our brief -- I mean, we 8 are concerned about the constitutionality of this process 9 10 that would potentially deny us a fair opportunity to 11 appear in appellate court, right? If you limit us to the 12 record that we're going to be tied to in 60 days, and 13 then we go up to the appellate court and all they can do 14 is look at that record, we never had our day in court, It wasn't fair. And so we're concerned about 15 riaht? 16 that. 17 The other part of this that you could potentially think about is the statute requires you to 18 19 hold the -- what's the name of the hearing? -- the 20 hearing on the merits within 60 days, but it does not say 2.1 you have to conclude it within 60 days. It says you have 22 to hold one. 23 And we could begin this process, but also you

have full power as the Chair under the Administrative

Code to assure that all parties have a fair opportunity

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to present their sides of the case. And that's one of
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 2
    the obligations that, you know, is posed on you.
 3
    think it's well within your purview to say, Well, we may
 4
    need to come back a couple of times as we fully develop
    the record on this to make a decision.
 5
             It doesn't -- in my mind, I don't believe it
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    says anything in the record or in the statute that says
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    you have to issue a decision within a particular period
 8
 9
    of time, if I remember correctly. And I may be wrong on
10
    that.
11
             CHAIRMAN LEVAR:
                              I think the statute says we
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    have to issue our decision within 75 days of today.
13
             MR. GORDON:
                          Within 75 days of today.
14
    makes it -- that makes it pretty difficult, then, if
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    that's --
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             CHAIRMAN LEVAR: The following section, if
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    today's the initial hearing.
             MR. GORDON: So if that's the case, then, you
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19
    know, we can maybe buy a little bit of time. But it's a
20
    very difficult thing. And we're deeply concerned, and
    you understand why we're concerned. There's no way we're
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22
    going to cover this ground in 60 days fairly, guys.
23
    just don't see it. And so that raises some deep
24
    questions about the fairness of this process.
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             CHAIRMAN LEVAR: I just want to drill on a
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couple more issues, then.

On relevance, do you dispute that the bid results that Rocky Mountain Power has stated they'll receive in a few days would be relevant to this proceeding and are not part of the record that's at Midway City so far?

MR. GORDON: Certainly, I believe that that would -- yeah, I mean, it's going to be helpful as far -- we cannot get the loan. I mean, one of the things we're looking at is getting a loan from Heber Light & Power to cover the difference. And we can't get a loan until we know what those actual costs are. And that's why those bids are so important. So yes, we certainly -- those would be helpful in what we're trying to accomplish here.

CHAIRMAN LEVAR: Sure. And then just so I understand, as I read your filing this morning, you kind of presented three different options to weave between those your position on formal versus informal.

Is it correct to say your preference is for a formal proceeding, but if this Board were to schedule a hearing within the 60 days, your request would be that it would be informal if it's held within that time frame? Your first request is to limit it to what's already in the record, but your request is for that to be formal, correct?

1 Yes, that is correct. MR. GORDON: 2 So explain to me what your CHAIRMAN LEVAR: 3 option is for informal. I just want to make sure I have 4 everyone's positions on formal versus informal. 5 MR. GORDON: Yeah, we didn't propose, really, an 6 informal option. Expectation was we were going to have 7 to cross-examine expert witnesses, and so we need a 8 formal process. So we didn't really present an informal 9 way to deal with this. 10 I'm just trying to think through here how we 11 could possibly do that. If we limit it to the record 12 presented before Midway City, it may be that there 13 wouldn't be any witnesses, and we could potentially 14 explore an informal possibility there. But I'd have to 15 think that one through. 16 CHAIRMAN LEVAR: And, of course, that has 17 consequences on the appellate posture, also. Yes. Yes. So I'd have to think 18 MR. GORDON: 19 that -- I wouldn't stipulate to that, but, I mean, we'd 20 be willing to think about it at least. 21 Okay. Before I go to the other CHAIRMAN LEVAR: 22 board members, when we're finished with this, I want to 23 come back to -- I'm sure you're going to have a little 24 bit more to add. But I'd like your position on whether

the issue -- on the issue of the need for the line to be

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1 in by 2020, whether there is -- whether your view is there's already evidence that was put before Midway City, 3 or whether your view is that you would need to present 4 evidence to this Board that wasn't yet in front of Midway 5 City. 6 But before we get to that question, I'll go to board members for Midway. 7 Mr. Fitzgerald, do you have any questions? 8 9 MR. FITZGERALD: I do have a couple. 10 I haven't had the opportunity to see or view the 11 counterpetition, so some of this may be in there. 12 was my understanding from some of the initial pleadings 13 that there's a current line in that location already; is 14 that correct? 15 That is correct. MR. GORDON: There is an 16 above-ground line that is in this corridor, yes. 17 MR. FITZGERALD: And then for my benefit, can 18 you explain your relationship to Heber Light & Power and 19 whether or not they should be involved in these 20 proceedings --21 MR. GORDON: Certainly. So Heber Light & Power 22 is owned by Heber City, Midway City, and Charleston, I 23 believe. And so our mayor sits on the board of Heber 24 Light & Power, along with the mayor of Heber City. 25 So expectations would be that we wouldn't

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1
    probably be suing ourselves. And that's why Heber Light
 2
    & Power is not the one that's filing this, would be my
 3
    quess.
 4
             MR. FITZGERALD: Okay. So who owns the line
 5
    right now, or is it a mix?
 6
                          Heber Light & Power owns that line.
             MR. GORDON:
             MR. FITZGERALD: The line and the easements?
 7
             MR. GORDON:
 8
                          Yes.
 9
             MR. FITZGERALD: Okay. And then you mentioned
10
    in your remarks there a discovery schedule and made a
11
    reference to the Administrative Code.
12
             Is that specifically in reference to the
13
    statutory authority for this, or something different, or
14
    do you have a citation to what you're referencing?
15
             MR. GORDON: Certainly. Let me give you that.
16
    So under 63G-4-205, it gives power under formal
17
    adjudicative proceedings for the agency. They can
    prescribe means of discovery adequate to permit the
18
19
    parties to obtain all relevant information necessary to
20
    support their claims or defenses. If the Agency does not
21
    enact rules under this section, the parties may conduct
22
    discovery according to the Utah Rules of Civil Procedure.
    Then it talks about subpoenas and all that.
23
24
             So you as a Board under this Act, you do have
25
    power to establish what discovery is going to look like
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    in this process.
 2
             MR. FITZGERALD:
                              Okay. Thank you.
 3
             CHAIRMAN LEVAR: And just to clarify, that
 4
    citation was to the Utah Administrative Procedures Act,
 5
    correct?
 6
             MR. GORDON: That is correct, yes. And it's
 7
    63G-4-205.
 8
             MR. FITZGERALD:
                              That's it.
                                          Thank you.
 9
                              Mr. Clark?
             CHAIRMAN LEVAR:
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             MR. CLARK:
                         No questions.
11
             CHAIRMAN LEVAR: Mr. Wright, any questions?
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             MR. WRIGHT: I guess one more question.
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             If you receive the bid -- you know, the current
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    bids that Rocky Mountain Power is anticipating by the end
    of the week or the week after that, how long would it
15
16
    take you to get a loan approval or timing from Heber
17
    Light & Power?
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             MR. GORDON:
                          We're in the process of doing that.
19
    I believe the next meeting is in March on that where it
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    is on the agenda to be discussed. So they could
2.1
    potentially take action then. But I don't know what the
22
    requirements are going to be.
                                   That would be the fastest
23
    it could occur would be in March.
24
             MR. WRIGHT: Okay. So that at least addresses
25
    one of your three issues?
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1 MR. GORDON: Yes. 2 The other two issues, is it needed MR. WRIGHT: 3 and is it needed by the end of the year will require some 4 discussion. How long do you -- you know -- you know, I'm a 5 6 rookie on this Board. But how long will Rocky Mountain Power take to make your case and provide it to Midway so 7 they can have their expert witnesses look at it? 8 9 MR. REICH: I'm not sure exactly what -- could 10 you clarify your question? By make our case, do you mean 11 file our testimony? 12 MR. WRIGHT: Make your case in terms of the need 13 and the timing for when the construction needs to be 14 completed. 15 Are you prepared to provide documents to them 16 fairly quickly so they can obtain expert witnesses to 17 start investigating? Well, and we can talk a little bit 18 MR. REICH: 19 more about that. Let me answer it this way. 20 First, let me get back to his initial point that 21 Rocky Mountain Power doesn't serve anyone in this Heber 22 I think that's an incorrect statement that I'd Vallev. 23 like to clarify. As we filed in our petition, I'm just 24 going to refer to that on the second page, it says: 25 "Rocky Mountain Power is the wholesale

provider of electrical services to HLP 1 2 through HLP's membership in the Utah 3 Associated Municipal Power Systems and is 4 the certificated retail provider for the 5 unincorporated portions of Wasatch County, 6 Due to the explosive growth within Utah. Wasatch County, the project is urgently 7 needed to provide safe, reliable, adequate, 8 and efficient service to both companies' 9 10 customers." 11 So I think it's -- anybody that's been up to the 12 Heber Valley has -- can see there's explosive growth. 13 There's a huge need for electricity and electricity 14 services. This project will allow the transmission system 15 16 in the region to be operated in the looped configuration 17 if any one of the regional transmission lines goes out of service, thereby reducing the risk of widespread, 18 19 prolonged outages.

In addition, this project will provide a second point of transmission interconnection to Heber Light & Power, allowing it to provide needed redundancy and capacity to benefit its customers. So that has been the focus, I think, before the -- Midway City to the extent of our evidence about need.

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If you look at the Utah statutes, you know, the difficult thing that we face as we go to get these conditional use permits is cities sometimes want to exceed their authority. And I think need is one of those things that really is not within their purview to determine. Whether or not -- does Rocky Mountain Power need to work with Heber Light & Power in this project? Is there really a need? Well, I don't think Midway City is really situated to address that issue.

The Utah statute that talks about what's within the municipality's authority says a municipality may adopt a land use ordinance that includes conditional uses and provisions for conditional uses that require compliance with standards set forth in an applicable ordinance.

So our focus in front of the -- in front of the Midway City Planning Commission first, which is where we went and got approval from them, and then it went in front of the Heber City Council -- or, sorry, Midway City Council, was to focus on did it meet with the applicable standards in their ordinance? Need is not one of those.

So we are prepared to present evidence about need. Nobody has said that we're going to require lots of experts and tons of testimony. But we certainly can address it, and we certainly will.

And, you know, getting back to the statute, the statute that is before us said that the hearing shall be -- you know, you have 60 days after the initial hearing. And this statute has never been declared unconstitutional. Nobody is asking Midway City to waive their due process rights. Sixty days is enough for due process. We have the same issue. We have to get ready within 60 days, and we're asking the Facility Review Board to enforce the statute as it's written.

CHAIRMAN LEVAR: Yeah, I have a couple follow-up questions. I'd just like to get some sense, then -- I mean, we're being asked by Midway City to limit our consideration of what was presented before City. You've given us a couple of examples of things that would fall beyond that, bids that are coming in. You've explained why the case before Midway City didn't involve your case on need for the line by the end of 2020.

What other evidentiary issues -- I mean, I know this is preliminary to ask you this question, but do you have any other high-level issues that you would feel a need to provide evidence to that was not -- not in the record at Midway City so far? Just -- I mean, I'm just trying to get a high-level sense of the dispute that we're faced with.

MR. REICH: Sure. For example, one of the

issues that Midway City put in their conditional use
permit, one of the conditions is that we need to
underground the line when it's within three miles within
their city limits -- one mile, sorry. And then they want
us to take the line above ground over in Wasatch County,
which isn't within city limits.

2.1

Well, we already have a conditional use permit from Wasatch County that doesn't authorize that, okay. So they imposed a condition on a sister jurisdiction they don't have any jurisdiction over and basically said, Hey, we don't want the line above ground, but you can have it come above ground over in the sister jurisdiction.

So I think to some extent we would have to discuss our conditional use permit that we have from Wasatch County that doesn't give us the authority to do that. So that's just one thing that comes to mind in addition to the bids.

You know, we see this as a -- as a process to discuss the excess costs. That was our concern with the conditional use permit conditions. That's why we requested the assistance of the facility review board, is to -- Rocky Mountain Power is neutral whether it's an above-ground or below-ground line. We just need and want for the ratepayers' sake to be compensated if Midway City decides to put it underground.

As you already noted, there's an existing 1 2 above-ground facility there already. So it creates a 3 myriad of issues that we think can be dealt with 4 properly. And yes, it will take a lot of work in the next two months, but we think that we can meet the 5 6 statutory deadlines. And we want to meet the statutory deadlines because, as we put in our submission, the --7 some of the first meetings on this occurred back in 2017. 8 9 This isn't a new project that we just came up with. 10 So when we initially met with Midway City, they didn't even have an ordinance about conditional use 11 12 permits. And the initial meeting was, yeah, you know, 13 just go ahead and start your project. We started working 14 on conditional use permits with Wasatch County. Midway City came up and drafted a conditional use permit. 15 16 Out of respect and out of being cooperative, we then 17 applied for it. 18 So this has been a very long process. 19 been in discussions with Midway City for several years on 20 this. So I think it's interesting now that they're

saying, Oh, my gosh. We need more time. We need more time to talk about that.

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25

The point of this proceeding is to focus on the excess costs and whether or not those excess costs are going to be paid for by Midway City, or are they -- and

1	that's the point of our petition.
2	CHAIRMAN LEVAR: Okay. Any other questions for
3	Rocky Mountain Power?
4	Mr. Fitzgerald?
5	MR. FITZGERALD: No.
6	CHAIRMAN LEVAR: Mr. Clark?
7	MR. CLARK: No.
8	CHAIRMAN LEVAR: Mr. Wright?
9	MR. WRIGHT: No.
10	CHAIRMAN LEVAR: I think we'll shortly move to
11	Board discussion, I think, of the issue in front of us.
12	But I think it would be fair to come back if you want to
13	make any surrebuttal comments.
14	MR. GORDON: Sure.
15	CHAIRMAN LEVAR: And we may have more back and
16	forth as we move to Board discussion.
17	MR. GORDON: Certainly.
18	CHAIRMAN LEVAR: But I'll ask you to
19	MR. GORDON: Yeah, let me just respond just
20	briefly.
21	Let's go back to the touchstone of what it is
22	you guys are here to decide. No. 1: Do the conditions
23	imposed by Midway City impair the ability of Rocky
24	Mountain to provide safe, reliable, and adequate service
25	to its customers? That's primary No. 1. And that's

their burden, and they are going to have to prove it,
that this line is needed and that this line is needed in
the time frames that they're saying. That's what you're
here to decide. I'm not sure what Rocky Mountain Power
expected coming over here, but that's what's in front of

you.

No. 2, to resolve the disputes between the above -- the standard costs and the excess costs. And those are going to require bids that we don't even have yet, and that's going to require expert testimony to establish that.

And then No. 3, the date the construction should commence to avoid impairing Rocky Mountain Power.

You can't make those decisions, you can't make findings, you can't submit findings of fact or conclusions of law without a bunch of evidence that's going to have to come into this record. And we're going to have to think through how we deal with this. But I still think that the 60 days is completely unfair given that this is -- I mean, we're going to have to analyze the entirety of Rocky Mountain Power's system and determine if what they're actually telling us is true or not. And we should have full opportunity to bring our own experts to counter if we disagree with what it is they're saying.

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1
             So based on that, I would just come back to
 2
    let's not get lost on what's happened in the past. We're
 3
    here before you, and those are the questions that you
 4
    have to decide. And we want to make sure that Midway
 5
    City's rights are protected and that we've given the full
 6
    opportunity to present our side of the case.
             CHAIRMAN LEVAR:
                                     Thank you.
 7
                              Okay.
             Any other questions for Midway City,
 8
 9
    Mr. Fitzgerald?
10
             MR. FITZGERALD:
                              Yeah.
                                     Just -- I mean, my
11
    understanding from your opening remarks would be that
12
    we're here to decide whether a formal or informal process
13
    is occurring. Both of you seem to have said we need a
14
    formal process. And whether evidence would be limited to
15
    the record or not limited -- and I'm hearing from both of
16
    you that it should not be limited unless I'm
17
    misunderstanding something.
                          Well, our position would be if
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             MR. GORDON:
19
    you're going to proceed forward in 60 days, limit it to
20
    what's already been presented to the City.
                                                That's the
2.1
    only fair way, and I think that we could probably proceed
22
    through it and we would be able to present our case.
23
             If we're going to open it to the type of
24
    evidence that I've outlined you need, it's going to take
25
    a long time.
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1
             MR. FITZGERALD:
                              And then the last question I
 2
    have is the 60 days seems to be statutory, and we don't
 3
    have much of a way to change that sitting up here that I
 4
    am aware of. You indicated a constitutional argument to
 5
    get around that. We don't have any other statutory or
 6
    administrative code.
 7
             Any other arguments to make on that?
             MR. GORDON:
                          No.
                               We've set the arguments forth
 8
 9
    that we have.
10
             MR. FITZGERALD:
                              Thank you.
11
             CHAIRMAN LEVAR: Mr. Clark, do you have any
12
    questions?
13
             MR. CLARK:
                         I'm also -- sorry.
                                              I'm used to
14
    having my own microphone and getting to operate it
15
    myself.
             CHAIRMAN LEVAR: We don't share well.
16
17
             MR. CLARK:
                         I'm interested if you have anything
    further to say on the duty, and maybe you disagree with
18
19
    the premise that we have a responsibility to adopt a
20
    statewide perspective and to examine the impacts of the
21
    decision we make relative to reliability and adequacy of
22
    service independent of whatever may have happened in
23
    front of Midway City. So I'm interested in do you have
24
    anything further to say to us --
25
             MR. GORDON:
                          Certainly.
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MR. CLARK: -- to reconcile that duty to your -- with your request that we limit the information that we would receive?

MR. GORDON: Certainly. So let's talk through kind of what your duty is here.

You're sitting as a judge, and your duty is to consider the evidence that is presented to you. That's not a greater duty beyond: They have to come in. If they want to come to this Board, you're here to resolve the three things that I've talked about. And you have to determine if the conditions that we've put on them impair their capacity to provide safe, reliable, and adequate service. That's what we're here to decide.

And they're the ones that have to prove that.

They're insistent that this has to go in by 2020 and that we shouldn't have the time to raise money to bury it.

And in order for you to make a decision to say, Well, is this going to impair them or not, they're going to have to come in with that evidence.

So I don't think that there's, you know, a contradiction in anything that you're saying. Your duty is to listen to the evidence that they have. And if they can prove that they're going to have rolling blackouts, well, then, you can make the decision. But if that's hyperbole, if that's just something that they're saying

and there's no evidence for it and we can get additional 1 2 time and no one is going to get hurt by it, then that's 3 part of your duty as well, to decide what time should 4 this project start, when it -- you know, how long do we have before it actually does start to actually impair 5 them? And you can't make those decisions without the 6 evidence that they need to provide to you. 7 Does that make sense? 8 I guess swinging back around to if we limit the 9 10 record, I will be honest with you that they did not focus 11 on any of this in front of Midway City, which means 12 they're not going to have the evidence necessary to show 13 that this is a line that is needed. And they're not 14 going to have evidence necessary to show that this line has to be put in by 2020. It's just not going to happen. 15 16 It's not there. They never addressed it. 17 And so it was their application. They could do what they want with it. And it may be that they have to 18 19 live with what it is that they presented before Midway 20 City. I don't see another fair way to do it. 21 Thank you. I understand. MR. CLARK: 22 MR. GORDON: Thank you. Mr. Wright, any other 23 CHAIRMAN LEVAR: 24 questions? I'm still questioning the 25 MR. WRIGHT: Yeah.

1 using the existing record versus bringing in new facts. 2 And it seems to me that if you use the existing record, 3 you're still looking for additional facts as to why, or 4 you're going to provide your own, you know, opposing 5 testimony as to why the statements they made as to the need and the timing that they did make in front of you 6 were unsubstantiated. 7 I mean, we would just argue based 8 MR. GORDON: 9 on the record that there were statements that did not 10 have any factual basis to them. And so you would be 11 sitting as a Board going, We can't rely on that because 12 there's no factual basis to -- I mean, anybody can say 13 anything. But you've got to have actual evidence to 14 support that. And so you would be stuck with a situation where you cannot make a finding based on the record. 15 16 MR. WRIGHT: That seems to be an argument that 17 relying on the existing record is not a way to go. Well, it's difficult because if you 18 MR. GORDON: 19 want to come in -- you're in a very unique situation 20 because normally you would have one applicant, and one 21 applicant would have come in and presented a lot of this 22 on the record already, and we would have had an 23 opportunity to look at it here. 24 Here, you had Heber Light & Power and Rocky 25 Mountain Power. Heber Light & Power kind of focused on

their side of it, Rocky Mountain Power just kind of came 1 along on their coat tails. They were working with them, 3 but they did not submit the evidence necessary to 4 establish the need for their line. And now, if we have to come in in 60 days, they're going to have to do a lot 5 of work, and we're not going to be able to cover that in 6 60 days. I'm just telling you, it's not going to be a 7 8 fair process. But you're telling me that the 9 MR. WRIGHT: 10 existing record is not something we can work with, even 11 though you were asking that --12 Oh, we can work with it. MR. GORDON: 13 MR. WRIGHT: -- we work with the existing 14 record. 15 MR. GORDON: No, we can work with it. What I'm 16 saying is if we go on the existing record, Midway City 17 will win because there's simply not evidence in that record to show that this line is needed or that it has to 18 19 go in by the end of 2020. And so we're okay with that, 20 too. 21 Could I just follow up with ...? MR. REICH: 22 CHAIRMAN LEVAR: I'd like to ask one more 23 question of Midway City before you follow up, if that's 24 okay. 25 Let me make sure I have my question phrased

right.

What's your view of just general due process and fairness on the issue of whether Rocky Mountain Power would have had any notice that they needed to present to Midway City all evidence that they might in a future proceeding need to present to this Board? Would they have had any way to anticipate a need? Maybe discuss the different -- your view. We've already heard Rocky Mountain Power's view and the different standards that Midway City looks at versus this Board. But maybe add to that your view of that.

MR. GORDON: Well, I mean, they have the necessity under the statute that we're talking about. The touchstone here is that they have to demonstrate if they have any power come through a jurisdiction, they've got to show that there's a need. If you want to come in front of this Board, you've got to show that there's an actual need, right? So they can't just come in and willy-nilly say, Well, this is a good idea, we kind of like it, or, It sure would be nice because these lines are huge and they're ugly and they have an impact. And we all understand that, right? So it's very strict on their side and what it is that they can and can't do. And they know this. I mean, we're a municipality. This is their profession. This is what they do. They get

transmission lines through things.

And so I can't apologize for what they've put on the record and what they haven't put on the record. All I can tell you is they didn't put on what they needed to put on in front of us.

CHAIRMAN LEVAR: Okay. Thank you. I think we've worked through the issues pretty well. I think it's probably appropriate to give both Rocky Mountain Power and Midway City one more chance for some brief wrap up or any points that you -- that the questions have raised. And then I think at that point, we'll move to Board discussion.

I'll mention to our two new Board members since we haven't really communicated yet, it's my view -- at least I'm not aware of anything that gives us legal authority to deliberate in any other way other than this public meeting. So at least that was our practice in the last case we had, was that all of our Board discussions and deliberations were done in open meeting. I'm not aware of anything that gives us authority otherwise. I'm open to being convinced otherwise, because the Public Service Commission operates differently.

MR. WRIGHT: The Open Meetings Act applies.

CHAIRMAN LEVAR: Yes. So that's where we are, I think. So we'll go to any final wrap-up comments and

then back to the Board if there's no objection to that, 1 2 going forward that way. 3

MR. FITZGERALD: That's fine.

CHAIRMAN LEVAR: Okay.

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Okay. Let me just first -- I just MR. REICH: wanted to refer to the approved, the conditional use permit approval by Midway City. And in their conditional use permit, they said, "We accept the following findings." And it says that the proposal will create a second point of power access that will benefit residents of the entire valley. The proposal will allow more power into the valley that will benefit the entire valley and meet present and future community needs.

So I think the actual permit that they issued acknowledges that there is, in fact, a need, that we did discuss it in front of them, and they agreed with that, that there is a need to receive power in the valley.

The other thing I wanted to get back to is the purpose of this Board. And Rocky Mountain Power doesn't build transmission lines for fun. Obviously, we have a duty to provide reliable service to our customers. And as you well know better than I do, we have to then justify those costs and expenses to be reimbursed by the Commission. So certainly, in a proper forum, we have a responsibility to prove that our costs are necessary for

1 providing reliable electric service.

This very Act says in Section 54-14-102(1)(c),

"Excess costs imposed by requirements of a local
government," which is what we have here, "for the
construction of facilities may affect either the rates
and charges of the public utility to customers, other
than customers within the jurisdiction of the local
government, or the financial viability of the public
utility unless the local government pays for those excess
costs."

So I think the statute, the legislative finding in the statute gives you the express purpose of why this Utah -- why the Utility Facility Review Board was created.

And then finally, in Section 54-14-301, it says the creation, purposes, and composition of the Board, the Utility Facility Review Board, is created to resolve disputes between local governments and public utilities regarding the siting and construction of facilities as provided in this part.

So the dispute is more general, and it's not limited to a conditional use permit. But the very issue in this case is going to be the excess costs, which is outside of what was, you know, as we've already discussed, specifically presented to Heber City.

1	So for that reason, you know, I just wanted to
2	provide those additional points.
3	CHAIRMAN LEVAR: Okay. Thank you.
4	Any final comments from
5	MR. GORDON: Just the last thing.
6	In our report of action, when the city council
7	indicated that this would benefit its citizens, nobody
8	argues that it wouldn't benefit them. That's not the
9	standard. We did not submit any finding that said that
10	this line is needed, and there was no evidence presented
11	to us that it was an actual need. And that's the
12	standard you've got to determine.
13	Based on that, I would submit.
14	CHAIRMAN LEVAR: Okay. I'll open it to Board
15	discussion.
16	And again, the issues we have in front of us are
17	designating the proceeding as formal versus informal, and
18	then setting the schedule, which, in my mind, starts with
19	a hearing date, and then we need to do some things going
20	backwards from that.
21	Anyone feel a desire to speak first?
22	MR. WRIGHT: I guess I'll start.
23	CHAIRMAN LEVAR: Sure.
24	MR. WRIGHT: I think the general agreement is we
25	go formal proceeding and, given the concerns of Midway,

stretch it out as late in the 60-day period is as 1 2 reasonable for our five schedules. That's it. I'll go ahead. 3 CHAIRMAN LEVAR: 4 You go ahead. No, I mean my personal view is I think we have a 5 6 very clear statute here. I understand the concerns on due process. I don't view that as our jurisdiction to 7 So I -- I'm personally in favor of what you 8 decide. 9 described, designating it as formal and then moving on to 10 setting a hearing date and a process from that. 11 I believe the policy decision on the speed of 12 this process has been made above my pay grade. And I 13 just don't see us as having any legal path to anything 14 other than that. 15 MR. CLARK: And I agree that it's appropriate to 16 conduct the proceeding formally. And I also agree with 17 the expressions of my colleagues up to this point that the statute -- statutory requirements are clear for us. 18 19 Our responsibilities are clear. And I hope we can set a 20 schedule that will create as much opportunity to have the kind of record we'll need. But we have to do that within 21 22 the time frame that the statute requires, which calls for 23 hearings within 60 days and an order within 75 days under 24 Subsection 305. So that's my view. MR. FITZGERALD: I've watched city councils 25

1	operate for a lot of years now. I know how exciting it			
2	is to really have it doesn't matter what I say because			
3	all three I can say whatever I want.			
4	But actually, I agree with what's been said			
5	here. I think it should be formal. And let's get this			
6	scheduled and hear what we need to hear.			
7	CHAIRMAN LEVAR: So I think I will restate			
8	Mr. Wright's comments as a motion to the Board to say			
9	that a motion that we designate this proceeding as a			
10	formal proceeding under Utah Administrative Proceedings			
11	Act, with the intention to then take our next action to			
12	schedule a hearing date within 60 days from today.			
13	It that the common understanding of the motion			
14	in front of us?			
15	MR. WRIGHT: Yes.			
16	MR. FITZGERALD: Yes.			
17	MR. CLARK: I second it.			
18	CHAIRMAN LEVAR: And I think we typically have			
19	voted in alphabetical order.			
20	So, Mr. Clark?			
21	MR. CLARK: I vote yea.			
22	CHAIRMAN LEVAR: Mr. Fitzgerald?			
23	MR. FITZGERALD: Yes.			
24	CHAIRMAN LEVAR: I vote yes.			
25	Mr. Wright?			

MR. WRIGHT: 1 Yes. 2 CHAIRMAN LEVAR: Do we need a few minutes to 3 look at calendars? My understanding is our 60-day 4 deadline is April 24th and then -- to come to a hearing date. And then obviously from that -- I haven't asked 5 6 the parties if their intention is to provide written testimony or other kind of briefing prior to a hearing 7 date, if we need motion deadlines and discovery deadlines 8 9 and issues like that. 10 Do we need a few minutes off the record to 11 discuss, or should we just move forward and start picking 12 Would a short recess be helpful or not? 13 MR. GORDON: I don't know that I'm as concerned 14 about the date. We'd like the ultimate hearing to be 60 15 days out. But I'm more concerned about the deadlines 16 leading up to it as far as having access to what they're 17 going to be presenting so we have time to prepare. 18 CHAIRMAN LEVAR: Okay. Should we go ahead and 19 move --20 MR. GORDON: Sure. 2.1 -- for a date at this point? CHAIRMAN LEVAR: 22 MR. FITZGERALD: Do we have any idea how long 23 the hearing might last? 24 CHAIRMAN LEVAR: Oh, yeah. That's an important 25 question.

1 Why don't we start with Rocky Mountain Power. 2 MR. REICH: With respect to how long we think the hearing is going to last, I think if we submit 3 4 written testimony and then the hearing is limited to just cross-examination. I'm assuming that's the -- if that's 5 acceptable to Midway City, then I think we could get it 6 done in a day, maybe a day and a half. 7 CHAIRMAN LEVAR: 8 Okay. 9 Midway City? 10 MR. GORDON: That might be a little bit 11 optimistic, and then I'm not sure how many experts we 12 would have on our side. I would probably say three to 13 four just to be safe. If they've got to go through -- I 14 don't know how many experts they're going to call. mean, I really -- normally, these things are set out long 15 16 before we're -- I mean, this is going to be an 17 interesting process here. But I would say that we would probably have an 18 19 expert to oppose every one of theirs, potentially. 20 so whatever time they need to present their 21 case-in-chief, we would need to present ours as well. So 22 probably three to four days. 23 CHAIRMAN LEVAR: Okay. Considering that, I 24 mean, it looks like the latest we would want to begin the 25 hearing would probably be Monday, April 20th. And I have

the Public Service Commission calendar in front of me. 1 2 Rocky Mountain Power has a hearing on the 21st 3 that I don't know -- I doubt would involve either of you 4 two, and I don't think it would -- it's being conducted by our administrative law judge. So I think that the 5 Board members wouldn't be involved in that. 6 We have one Board member with a tentative 7 conflict, the 22nd and 23rd, but I think that's movable 8 9 also, from what I'm seeing on the calendar. 10 So let me ask the other Board members or other 11 parties: Does the week of April 20th -- and I'm 12 recognizing that pushing it that late in terms of drafting and issuing a written order does put us under 13 14 the gun. There is a process to getting something written and then getting it approved by all five Board members. 15 16 So we're assuming -- it's a difficult task that sometimes communication back and forth is difficult. 17 But so I'm asking anybody in the room, parties 18 19 or the other board members, does that week look possible, 20 or do we need to go earlier? 21 I would say for my schedule, it's MR. WRIGHT: 22 possible but I've got some conflicts in there. 23 Do we have to go -- say if we're going to go 24 four days, can we go Monday, Tuesday, Thursday, Friday? 25 Because I have a standard council meeting on -- county

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1
    council meeting on Wednesdays. And how many -- from what
    time to what time? I have, you know, some morning and
    some evening meetings I should attend I can probably
 3
 4
    avoid. But I could make it to both all the better on
 5
    those other days. So I don't know what your normal
 6
    scheduling is.
             CHAIRMAN LEVAR: Well, considering that this
 7
    Board has done two prior hearings, I don't know if there
 8
    is a normal scheduling, but at least the Public Service
 9
10
    Commission would typically run hearings 9 to 5, 9 a.m. to
11
    5 p.m. roughly.
12
             So you said the week of the 20th isn't ideal for
13
    you?
14
             MR. WRIGHT: Well, every week has a Wednesday
15
    council meeting for me, so the 20th is as good as any.
16
             CHAIRMAN LEVAR: If we do it Monday, Tuesday,
17
    Thursday, Friday?
18
             MR. WRIGHT:
                          Yes.
19
             CHAIRMAN LEVAR:
                              Okav.
20
             Mr. Fitzgerald?
2.1
             MR. FITZGERALD: I have a conference that week,
22
    but right now I can schedule out of that if it's
23
    convenient for everybody else.
24
             CHAIRMAN LEVAR: Well, let me go to Rocky
25
    Mountain Power and Midway City, then.
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1	MR. REICH: Yeah, we're available that week.
2	MR. GORDON: We're fine with April 20th through
3	the 24th as well.
4	CHAIRMAN LEVAR: I didn't go to you,
5	Commissioner Clark.
6	MR. CLARK: That's all right. That week works.
7	I think it's it really presents a significant
8	challenge for us to contemplate producing a written order
9	that we all concur in or that may have even dissents
10	associated with it in two weeks.
11	My only point in saying that is that I think
12	that burden is appropriate under the circumstances, and
13	that we should do that in order to accommodate the
14	fullest evidentiary process that we can.
15	CHAIRMAN LEVAR: And Mr. Fitzgerald, you're sure
16	you're comfortable with making that adjustment to your
17	schedule?
18	MR. FITZGERALD: Yeah, I looked deeper into the
19	week. I am not available on the 24th, but I can make the
20	other days of the week work.
21	CHAIRMAN LEVAR: Well, are three days enough?
22	You had some concern that you might need a fourth.
23	MR. GORDON: It's almost impossible to tell
24	until we see what they've got. If we could say the first
25	three days and then reserve the 25th, if needed, then I

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1
    think that that would probably be pretty safe.
                                                     Т
 2
    think --
 3
             CHAIRMAN LEVAR: By the 24th?
             MR. GORDON: -- get it done. Is it -- the 24th
 4
 5
    is a Friday? Is that okay?
 6
               (Multiple people speaking at once.)
             MR. GORDON:
 7
                          Yeah.
             CHAIRMAN LEVAR: Okay. And of course, the
 8
    hearing can proceed with a quorum of the Board, but
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10
    that's not ideal because if we're making evidentiary
11
    decisions, it's not ideal --
12
             MR. FITZGERALD:
                              Sure.
13
             CHAIRMAN LEVAR: -- to go that way.
14
             Are you comfortable with scheduling it that way,
15
    with the understanding there might be a need for a fourth
16
    day?
17
             MR. FITZGERALD: Well, are we saying -- I mean,
    are we doing Monday through Thursday because that is four
18
19
    days? Are we going to take the Wednesday off, or what's
20
    the thought process there?
21
             CHAIRMAN LEVAR: Does your council meeting allow
22
    for a partial --
23
             MR. WRIGHT: Yes, it does, particularly -- you
24
    know, I may be able to cut down my agenda -- the agenda
25
    that day. I may be able to get to this -- you know, a
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1
    Board meeting here and have partial attendance at the
 2
    council meeting. So I can probably -- if I give enough
 3
    notice to my council mates, the agenda scheduler can
 4
    probably cut me some slack.
             MR. FITZGERALD: My Friday is a wedding that my
 5
 6
    wife may not be too happy if I'm not present at.
             How late do you think this --
 7
             MR. WRIGHT: I'll deal with Monday through
 8
 9
    Thursday if that's what's going to work best for
10
    everybody.
11
             CHAIRMAN LEVAR:
                              Should we schedule Wednesday to
12
    be a shorter day, or should we schedule it for a normal
13
    day?
14
             MR. WRIGHT: If you can schedule Wednesday as
15
    shorter day, that would help.
16
             CHAIRMAN LEVAR: How much shorter do you think?
17
             MR. FITZGERALD:
                              When does your meeting start?
             MR. WRIGHT:
                          Our meetings can start anywhere
18
19
    from 11 o'clock in the morning and run until 10 o'clock
20
    at night, or they can run from 2 o'clock in the afternoon
21
    to 6 o'clock.
                   They always have to run until at least
22
    6 o'clock because that's when we have public comment.
23
             But there's not always issues that we have to
24
    vote on at every meeting that are vital for my presence.
25
    So I can -- this far in advance, I think I can -- I'll
```

1 make some accommodations so that I'm not a vital 2 participant in the county council that day. 3 CHAIRMAN LEVAR: Okay. Well, it seems like it 4 makes sense, then, to schedule this hearing beginning on April 20th and reserving through April 23rd. 5 We might put some caveat language that on the 22nd, depending how 6 things develop, we might end early that day, might not. 7 But we'll put that into the scheduling order. 8 If there's no objection to this, I think we'll 9 10 also put it in the scheduling order the Public Service 11 Commission filing requirements, which are just electronic 12 filing. If you have materials to file that are not 13 confidential, it's simply an email to our email address. 14 If you have confidential materials, it's a little bit more of a process. But it's fairly straightforward. 15 16 With that hearing date, do we need some time to 17 discuss building up to that hearing date, or should we recess for a few minutes, or should we just plow through 18 19 it in an open meeting at this point? 20 MR. REICH: I have a question for clarification. You said that we're going to do a formal process and in 21 22 the two months. You did not clarify whether or not it's 23 going to be limited to the record or not. 24 CHAIRMAN LEVAR: We did not rule on -- you know, 25 we didn't rule on that motion from Heber City.

```
1
             Board discussion to that issue, or a motion from
 2
    a Board member?
 3
             MR. CLARK:
                         I'll speak to it first. I don't see
 4
    how we can faithfully carry out the responsibilities we
    have under the Act without allowing the utility to
 5
    present and -- all parties to present the information
 6
    that they think we need to make to -- or the information
 7
    they think we need to make the judgments that we need to
 8
 9
    under the Act.
             So my vote would be to receive whatever
10
11
    information that is relevant that the parties present and
12
    not to limit it to the record that was made before Midway
13
    City, who had different sets of responsibilities and
14
    different sets of issues to examine than ours are, in my
15
    view.
16
                          I agree with that.
             MR. WRIGHT:
17
             CHAIRMAN LEVAR:
                              Any further discussion?
18
             Do you want to make that as a motion?
19
             MR. CLARK:
                         So my motion is that we not limit
20
    the information, the evidence that comes before us, to
21
    the record that was made before Midway City in their
22
    proceeding.
23
             MR. WRIGHT:
                          Second it.
24
             CHAIRMAN LEVAR: Mr. Clark, how do you vote on
    the motion?
25
```

1	MR. CLARK: I vote yes.
2	CHAIRMAN LEVAR: Mr. Fitzgerald?
3	MR. FITZGERALD: Yes.
4	CHAIRMAN LEVAR: I vote yes.
5	MR. WRIGHT: Yes.
6	CHAIRMAN LEVAR: So that motion passes.
7	So then moving on to schedule in terms of
8	discovery schedule, testimony schedule.
9	Did you indicate that it's your intention to
10	file written testimony for Rocky Mountain Power?
11	MR. REICH: That is our proposal, yes.
12	CHAIRMAN LEVAR: Okay. And again, that's
13	mandatory for Midway City to do that also, but it's
14	certainly your option to do that.
15	MR. GORDON: We don't have an objection to that.
16	That's just fine. Normally, in this process what would
17	happen is Rocky Mountain Power would disclose to us what
18	their witness list is going to be by a particular date.
19	We would have an opportunity to review that.
20	And then we would have an opportunity to
21	disclose who our witness list is going to be with an
22	outline of what each witness is supposedly going to say,
23	and then a deadline as well on disclosures from their
24	experts.
25	So we receive those, and then we also have an

1 opportunity, then, to review those and then submit back 2 our expert testimony, whatever that's going to be, prior 3 to trial. 4 So we would like to have those deadlines. I 5 think those are the primary ones we're concerned about. If we can establish that, it would be fantastic. 6 then we'll all know what we need to do to proceed. 7 8 CHAIRMAN LEVAR: Okay. And two ways to move 9 forward. Some of those issues are disclosed as they file 10 their written testimony. So depending on how much time 11 there is between their written testimony and your time to 12 respond, or whether there is a need to have some of that 13 material sooner than their written testimony is filed. 14 Let me just see if you have any comments on either --MR. REICH: Yeah, our preference is to file a 15 16 written a testimony and not -- I think what he's 17 referring to are the Rules of Civil Procedure. And I 18 don't know that that is necessary or required in this 19 proceeding. So I think he's referring to initial 20 disclosures, all that. 21 I mean, we would propose filing a response to 22 his counterpetition and then filing our written 23 testimony. They can file their written testimony. 24 if we have any intervenors, we can set a hearing to 25 determine whether or not that's appropriate. So I think

that is the schedule that we would propose.

CHAIRMAN LEVAR: And how much time would you request to file your written testimony? I think I'd like to know that before we decide whether any preliminary disclosures are appropriate.

MR. REICH: Yeah, I would say the -- let me just pull this up. March 20th.

CHAIRMAN LEVAR: Mr. Gordon, if their written testimony were filed on March 20th, would you ask for any disclosures prior to that date of witnesses? Because their testimony would essentially be their witness list and their expert statements of their case.

MR. GORDON: Really the only thing that I'm thinking through here is normally in initial disclosures, you have an opportunity to kind of see generally what their case is going to be and the types of experts that they will be calling, which gives us an opportunity to start to look at who we also need to respond. And so if we don't do that and wait until we actually get their stuff in, then that's going to chop off two, three weeks.

I think that it's well within their capacity to tell us who they think they're going to put on within a couple of weeks here so that we have time to go and look at that and determine who we need to gather up. It's going to be hard for us to get responsive experts with 30

```
1
    days remaining before the hearing.
 2
             CHAIRMAN LEVAR:
                              That doesn't seem to me to be
 3
    an unrealistic request, considering the short time frame.
 4
             Is some kind of preliminary disclosure of what
 5
    you intend to present in your testimony a week or two
 6
    before reasonable?
             MR. REICH: A week or two before March 20th, is
 7
    that what you're saying?
 8
             CHAIRMAN LEVAR: I think -- I think that's what
 9
10
    we're talking about, right?
11
             MR. GORDON: I would say within a couple of
12
    weeks of, like, this hearing. I mean, if they get a
13
    couple weeks, put it together, and then give us a
14
    deadline to disclose back to them, that way we kind of --
    we're all proceeding forward and know kind of where we're
15
16
    headed here.
17
             CHAIRMAN LEVAR:
                              Right. And we're roughly -- I
18
    mean between today and March 20th, we're less than four
19
            So yeah, one or two weeks either way, either
20
    direction is about where we are.
21
             MR. REICH: Yeah, we can do that.
22
             CHAIRMAN LEVAR: Okay. So should we --
23
    March 20th is a Friday.
24
             What about March 10th or 11th as the preliminary
25
    disclosure deadline? The 10th is two weeks from today.
```

1	Is that		
2	MR. GORDON: Yeah, that's fine with us.		
3	MR. REICH: So that's our initial disclosures		
4	are due on the 10th or the 11th?		
5	CHAIRMAN LEVAR: Yeah. I think we'll go with		
6	10th.		
7	MR. REICH: Okay.		
8	CHAIRMAN LEVAR: And then are you seeking any		
9	disclosures from Midway City		
10	MR. REICH: Sure.		
11	CHAIRMAN LEVAR: prior to their testimony?		
12	MR. REICH: Sure.		
13	CHAIRMAN LEVAR: So let's go to the next what		
14	should be our next deadline, then?		
15	So we have preliminary disclosures by Rocky		
16	Mountain Power on the 10th. Their written testimony on		
17	the 20th.		
18	MR. GORDON: I would propose another two weeks		
19	we would have it back over to them, so whatever that is.		
20	MR. CLARK: The 24th.		
21	MR. GORDON: 24th would be fine.		
22	CHAIRMAN LEVAR: No, wait. Two weeks after		
23	March		
24	MR. GORDON: Ten.		
25	CHAIRMAN LEVAR: After March 10th.		

```
1
             MR. GORDON:
                          Yes.
 2
             CHAIRMAN LEVAR: Okay. Okay.
                                            Yeah.
 3
             And then the testimony date -- is it your
 4
    intention to file written testimony?
             MR. GORDON: I think that that would probably be
 5
    our intention, yes. So if we could get theirs and
 6
    then -- maybe 30 days out get theirs, and then give us
 7
 8
    two weeks to get ours back to them.
             CHAIRMAN LEVAR: Well, if theirs is filed on
 9
10
    March 20th, that's about a month from hearing.
                                                    And then
11
    do we need a -- we'll need a rebuttal testimony date
12
    for --
13
             MR. REICH:
                         Correct.
14
             CHAIRMAN LEVAR: Well, for both sides. Rebuttal
    on one date for both sides. I don't know that our
15
16
    schedule is going to allow for written surrebuttal.
17
             MR. GORDON: So if we have experts on our
18
    side -- I mean, oh, boy. Two weeks is going to be really
19
    tight to try to cover and get written testimony back from
20
    our experts. But, I mean, I would maybe say three weeks,
2.1
    if they have them a week before. I mean, these time
22
    frames are just really brutal.
23
             But we would ask for as much time as we could
24
          So probably three weeks out from their deadline,
25
    and that would give us one week before the hearing.
```

```
1
                              Yeah, that puts us to April
             CHAIRMAN LEVAR:
 2
    3rd, which is a little more than -- which is two weeks
 3
    before the Friday, and then two more weeks before the
 4
    hearing.
             If we set their -- so this will be written
 5
    direct testimony from Heber City. If that is on the 3rd,
 6
    does that give everyone time for both sides to have any
 7
    rebuttal testimony, you know, the 14th or the 15th? It's
 8
    about a week and a half later, getting to us a couple of
 9
10
    days before the hearing.
11
             MR. GORDON: We'll have to do it, I think.
12
             CHAIRMAN LEVAR: Okay. So I'm not hearing any
13
    objection to April 3rd as a direct testimony for Midway
14
    City.
                          That's fine.
15
             MR. GORDON:
16
             CHAIRMAN LEVAR: And then rebuttal from both
17
    sides on April 14th?
                         That's fine.
18
             MR. REICH:
19
                          That's fine, your Honor.
             MR. GORDON:
20
             CHAIRMAN LEVAR:
                              Okay. Do we need any discovery
21
    deadlines or dispositive motion deadlines? We're in a
22
    pretty tight time frame. So, I mean, discovery usually
23
    needs to be best efforts to respond to discovery when
24
    we're in this short of time frame.
25
             Any dispositive motion needs to be filed pretty
```

1 darn fast. So I don't know if we need -- if any party desires some deadlines on either of those things, we're happy to accommodate that if you think it's necessary. 3 4 And, of course, you know, all legal motions and objections are still all, you know, tight. 5 MR. GORDON: What I'd maybe propose on that is 6 if something comes up where a party feels like they need 7 to file something, I think we could work together to 8 stipulate to a briefing time frame on that. 9 10 CHAIRMAN LEVAR: Okay. And the common 11 understanding that discovery will just happen and best 12 efforts to respond to discovery? 13 MR. REICH: That's fine with us. 14 CHAIRMAN LEVAR: Any objections from the rest of 15 the Board to the scheduled plan? 16 MR. FITZGERALD: No objection. Is there going 17 to be a requirement to release those bids so both parties can review them? 18 19 Will that -- with Rocky CHAIRMAN LEVAR: Oh. 20 Mountain Power's March 10th preliminary disclosure date, 21 is that appropriate for -- I mean, that will -- I assume 22 that will be a discovery issue. Then it's up to Rocky 23 Mountain Power to decide what of that to present to us in 24 their testimony on the 20th. 25 So in terms of discovery, is there any concern

```
1
    about that will be provided to Midway City as soon as
 2
    they're available? Is that your question?
 3
             MR. FITZGERALD: Yeah, basically.
 4
    that's the thing that potentially can resolve this, too,
 5
    right, is what those costs are?
             MR. REICH:
                         Yeah. Let me say, it's in our best
 6
    interest to get those to Midway City as soon as we get
 7
    those, so that is certainty what we're going to do. And
 8
    we're certainly going to make every effort to resolve
 9
10
    this without the assistance of the Board.
                                               And I think
11
    Midway City feels the same.
12
             I mean, we filed this just to -- because we had
13
    to under the statutory deadline. So, hopefully we won't
14
    be back. So, yes. We're going to provide those bids as
15
    soon as we get them, review them, make sure they're
16
    adequate for our purposes. We'll get them to Midway
17
    City.
18
             MR. FITZGERALD:
                              Thank you.
19
             CHAIRMAN LEVAR:
                              Any party see a need for us to
20
    address that in our scheduling order, or is that ...?
21
                          I think we're fine.
             MR. GORDON:
22
             CHAIRMAN LEVAR:
                              Okay.
23
             MR. GORDON: Could I ask one just procedural
24
    question?
25
             Given the time frames that we're dealing with
```

here and the counterpetition, is there -- I mean, the 1 2 counterpetition deals with the -- pretty much the same 3 factual aspects of what we're dealing with here. But our 4 counterpetition was filed more recently, which could potentially give us additional time. And so I raise that 5 6 question as far as has the Board ever dealt with that, and how have you dealt with petitions and 7 counterpetitions and the timing under the statute? 8 9 CHAIRMAN LEVAR: The answer to your first 10 question is no. 11 If you don't mind, I can give -- I've given some 12 thought to this today, too. I think you have a legal --13 you know, as I look at the statute, either the utility or 14 the municipality has a right to ask this Board to resolve disputes. So Midway City has a right to ask this Board, 15 16 separate and apart from Rocky Mountain Power's petition, 17 to resolve any dispute between Rocky Mountain Power and 18 Midway City. 19 I personally, speaking for myself, I don't think 20 it makes sense to exclude your counterclaims from the 21 case that we're setting up right here. But if you want 22 to proceed in a separate Board proceeding on a separate 23 schedule to pursue those, I would suggest a petition 24 clarifying that intent to the Board so that we can move 25 forward that way. I mean, I think I see that as really

```
1
    your right to do so.
 2
             MR. GORDON:
                          Okay.
 3
             CHAIRMAN LEVAR: Unless anyone on the Board or
 4
    anyone else in the room wants to comment differently.
 5
             MR. CLARK:
                         I don't feel differently.
    say that, in my view, your petition doesn't relieve us of
 6
    the time constraints with respect to the initial
 7
 8
    petition.
 9
             MR. GORDON:
                          Absolutely.
10
             MR. CLARK:
                         So we don't have a way of gaining
11
    more overall time to address the fundamental issues by --
12
             MR. GORDON:
                          That makes sense. And we want to
13
    be very respectful of your time as well and not have to
14
    put evidence on twice. So let's think about that, I'll
    get guidance from my client. And if we need to proceed,
15
16
    we'll let you know.
17
             CHAIRMAN LEVAR:
                              Is anyone aware of anything
18
    else we need to handle today?
19
             MR. GORDON: I don't think so.
20
                              Thank you. Thank you for --
             CHAIRMAN LEVAR:
2.1
    oh --
22
                         Sorry. Did we set a date for an
             MR. REICH:
23
    intervention deadline for any intervenors that want to
24
    intervene in the proceeding?
25
             CHAIRMAN LEVAR: We did not.
```

1	MR. REICH: Should we do that?
2	CHAIRMAN LEVAR: Typically, that's well, with
3	this schedule, I would think probably a little bit of
4	time after your direct testimony so parties would have
5	the benefit of that direct testimony before deciding
6	whether to intervene. At least that's how the Public
7	Service Commission generally does it. But this is a
8	pretty tight time frame.
9	Is there any objection to setting that a few
10	days after your March 20th direct?
11	MR. REICH: I'd prefer we set it earlier, but, I
12	mean, maybe once our initial disclosures are submitted.
13	CHAIRMAN LEVAR: Midway, any objection to maybe
14	in the neighborhood of March 15th, then? If their
15	initial disclosures are on the 10th, which is a
16	Wednesday, the following Monday, the 16th, for
17	intervention?
18	MR. GORDON: I don't have any no, I mean, I
19	don't have any objection to that.
20	CHAIRMAN LEVAR: Is that soon enough,
21	March 16th?
22	MR. REICH: Well, I prefer tomorrow, but.
23	CHAIRMAN LEVAR: Sure. As we learned in the
24	last case, the intervention issues can be tricky here.
25	MR. REICH: Sure. That will be fine.

```
1
                              I think we -- at least we can
             CHAIRMAN LEVAR:
 2
    give the benefit of some -- I mean, we have your petition
 3
    that gives some information. But if we're going to set a
 4
    deadline, probably after the March 10th filing.
             Why don't -- Friday, March 13th, any objection
 5
 6
    to Friday, March 13th as an intervention deadline?
 7
    That's three business days after their preliminary
    disclosures. Any concern with that?
 8
                        And then if there is an intervenor,
 9
             MR. REICH:
10
    they'll be subject to this other -- the same deadlines
11
    that we all have?
12
                              You know, anyone who petitions
             CHAIRMAN LEVAR:
13
    to intervene can petition for whatever they want to
14
    petition for. I don't know that it would be appropriate
    to say any more than that at this time. But I think we
15
16
    will issue a written scheduling order this week before
17
    the end of the week outlining all of this, so.
18
             MR. REICH:
                         Okay.
19
             MR. GORDON:
                          Thank you so much.
20
             CHAIRMAN LEVAR:
                              Thank you. We're adjourned.
21
              (The matter concluded at 2:14 p.m.)
22
23
24
25
```

1	CERTIFICATE			
2				
3	State of Utah)			
4	ss. County of Salt Lake)			
5 6	I, Michelle Mallonee, a Registered Professional Reporter in and for the State of Utah, do hereby certify:			
7	That the proceedings of said matter was reported by me in stenotype and thereafter transcribed into typewritten form;			
9 10	That the same constitutes a true and correct transcription of said proceedings so taken and transcribed;			
11 12 13	I further certify that I am not of kin or otherwise associated with any of the parties of said cause of action, and that I am not interested in the event thereof.			
14	WITNESS MY HAND at Salt Lake City, Utah, this 6th day of March, 2020.			
15				
16	Michelle Wallonce			
17	Michelle Mallonee, RPR, CSR			
18	Utah CSR #267114-7801 Expires May 31, 2020			
19				
20 21				
21				
23				
23 24				
25				

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