

REDACTED

Rocky Mountain Power

Docket No. 20-035-04

Witness: David G. Webb

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

REDACTED

Direct Testimony of David G. Webb

May 2020

1 **I. INTRODUCTION AND QUALIFICATIONS**

2 **Q. Please state your name, business address and present position with PacifiCorp**
3 **d/b/a Rocky Mountain Power (the “Company”).**

4 A. My name is David G. Webb and my business address is 825 NE Multnomah Street,
5 Suite 600, Portland, Oregon 97232. My title is Manager, Net Power Costs.

6 **Q. Please describe your education and professional experience.**

7 A. I received a Master of Accountancy degree from Southern Utah University in 1999 and
8 a Bachelor of Science degree in Business Management from Brigham Young
9 University in 1994. I am a Certified Public Accountant licensed in the state of Nevada.
10 I have been employed by PacifiCorp since 2005 and have held various positions in the
11 regulation, finance, fuels, and mining departments. I assumed my current role
12 managing the regulatory net power cost group in 2019.

13 **Q. Have you testified in previous regulatory proceedings?**

14 A. Yes. I have previously provided testimony to the public utility commissions in Utah,
15 Wyoming, Idaho, and Oregon.

16 **II. SUMMARY AND PURPOSE OF TESTIMONY**

17 **Q. What is the purpose of your testimony in this proceeding?**

18 A. The purpose of my testimony is to present the Company’s proposed net power costs
19 (“NPC”) for the 12-month forecast period ending December 31, 2021 (“test period”).

20 Specifically, my testimony:

- 21 • Summarizes forecasted NPC for the 2021 test period in this general rate case
- 22 and explains the calculation of NPC using the Company’s Generation and
- 23 Regulation Initiative Decision Tools (“GRID”) model;

- 24 • Describes several modeling changes the Company has made in order to improve
25 the NPC forecast accuracy since the previous general rate case in Docket No.
26 13-035-184 (“2014 GRC”);
- 27 • Explains the primary drivers behind the decrease in NPC compared to the
28 current base NPC approved by the Public Service Commission of Utah
29 (“Commission”) and incorporated into customer rates in the 2014 GRC, that
30 includes a discussion of the changes to the Company’s resource portfolio since
31 the last case;
- 32 • Discusses the Company’s treatment of its participation in the Western Energy
33 Imbalance Market (“EIM”) and the expected incremental benefits relative to
34 the NPC forecast produced by the GRID model;
- 35 • Explains and supports the Company’s proposed change to the Energy Balancing
36 Account (“EBA”) to include production tax credits (“PTCs”);
- 37 • Discusses the treatment of the Subscriber Solar program in this proceeding and
38 in the EBA.

39 III. SUMMARY OF COMPANY NET POWER COSTS

40 **Q. Please explain the components of the Company’s NPC.**

41 A. NPC are defined as the sum of fuel expenses, wholesale purchase power expenses and
42 wheeling expenses, less wholesale sales revenue. The NPC forecast approved in this
43 case becomes the base NPC used for comparison to actual NPC in a subsequent EBA
44 filing.

45 **Q. Please explain how the Company calculates NPC.**

46 A. NPC are calculated for the forecast test period based on projected data using GRID, a

47 production cost model that simulates the operation of the Company's power system on
48 an hourly basis. GRID respects all system requirements and constraints and uses
49 incremental pricing to dispatch the Company's generation units for a cost minimizing
50 output where demand and supply are balanced.

51 **Q. Is the Company's general approach to the calculation of NPC using the GRID**
52 **model the same in this case as in previous cases?**

53 A. Yes. The Company has used the GRID model to determine NPC in its Utah filings for
54 many years. However, to improve the accuracy of the NPC forecast, the Company is
55 proposing several modeling changes in this case.

56 **Q. What GRID inputs were updated for this filing?**

57 A. All inputs have been updated since the 2014 GRC, including system load, wholesale
58 sales and purchase contracts for electricity, natural gas and wheeling, market prices for
59 electricity and natural gas also known as the Official Forward Price Curve ("OFPC"),
60 fuel expenses, transmission topology, and the characteristics and availability of the
61 Company's generation facilities.

62 **Q. What is the date of the OFPC the Company used for its forecast NPC?**

63 A. The forecast NPC used the OFPC dated December 31, 2019.

64 **Q. What reports does the GRID model produce?**

65 A. The major output from the GRID model is the NPC report. This is attached to my
66 testimony as Exhibit RMP___(DGW-1). The GRID model also produces more detailed
67 reports in hourly, daily, monthly and annual formats by heavy-load hours ("HLH") and
68 light-load hours ("LLH").

69 **Q. What are the proposed system-wide NPC for the test period?**

70 A. The proposed NPC for the test period are \$1.421 billion on a total-Company basis and
71 \$619.2 million on a Utah-allocated basis.

72 **Q. Please generally describe the changes in NPC compared to the 2014 GRC.**

73 A. The decrease in NPC is driven by lower coal fuel expense, lower purchased power
74 expense, lower wheeling expense and increased zero-fuel cost renewable generation.
75 The decrease is partially offset by a reduction in wholesale sales revenue and a small
76 increase in natural gas fuel expense. Figure 1 below illustrates the total-Company
77 change in NPC by category compared to the NPC approved in the 2014 GRC.

78 **Figure 1**

Net Power Cost Reconciliation		
	(\$ millions)	\$/MWh
UT GRC 2014	\$1,491	\$25.26
Increase/(Decrease) to NPC:		
Wholesale Sales Revenue	168	
Purchased Power Expense	(6)	
Coal Fuel Expense	(248)	
Natural Gas Fuel Expense	19	
Wheeling and Other Expense	(3)	
Total Increase/(Decrease) to NPC	(70)	
UT GRC 2020	\$1,421	\$23.46

79

80 As shown in Figure 1, total-Company NPC has decreased from \$1,491 million to
81 \$1,421 million, which is \$70 million (4.7 percent) lower than in the 2014 GRC. The
82 price per megawatt-hour (“MWh”) has decreased from \$25.26/MWh to \$23.46/MWh.
83 Unless otherwise noted, references to NPC or various individual cost items throughout
84 my testimony are stated in total-Company system amounts.

85 **Q. Please explain the reduction in wholesale sales revenue.**

86 A. The reduction in wholesale sales revenue is driven by lower wholesale sales volumes,
87 which are 2,839 GWh lower than in the 2014 GRC. Wholesale sales revenue is \$168.3
88 million lower than the 2014 GRC with the reduction coming from market transactions
89 (represented in GRID as short-term firm, and system balancing sales) and the expiration
90 or termination of several long-term wholesale sales contracts. The reduction in volume
91 is coupled with lower average market prices forecast in the test period. The average
92 market price of wholesale sales is \$31.98/MWh, a 17 percent decrease over the average
93 market sale price in the 2014 GRC, which was \$38.69/MWh. Several long-term sales
94 contracts have expired or been terminated since the 2014 GRC, which reduces the total-
95 Company wholesale sales revenue by about \$58.0 million. The wholesale sales
96 contracts removed from NPC are:

- 97 • Los Angeles Department of Water and Power (2016);
- 98 • Utah Municipal Power Agency (2017);
- 99 • Shell 2013-2014 Sale (2014)
- 100 • Sacramento Municipal Utility District (2015); and
- 101 • Bonneville Power Administration (“BPA”) wind sales contract (2019).¹

102 The average sales price of long-term contracts is \$24.85/MWh, compared to the
103 average price in the 2014 GRC of \$44.82/MWh.

104 **Q. Why did purchased power expense decrease?**

105 A. The decrease in purchased power expense is driven by a decrease in the volume of
106 system balancing purchases as well as lower system balancing prices, offset by an

¹ The Company negotiated a termination of the Foote Creek I BPA power purchase agreement as discussed in Mr. Timothy J. Hemstreet’s direct testimony.

107 increasing volume of long-term purchases, primarily in the form of purchases from
108 qualified facilities (“QFs”). Market purchases (represented in GRID as short-term firm
109 and system balancing purchases) in the current case have an average price of
110 \$17.14/MWh, while the 2014 GRC had an average price of \$29.80/MWh—a drop of
111 approximately 42 percent. The market purchase volume is 1,471 GWh lower than in
112 the 2014 GRC on a total-Company basis.

113 This case also includes 10 new long-term contracts with an average price of
114 \$18.95/MWh, with the expiration of eight long-term contracts with an average price of
115 \$57.66/MWh.

116 Several new QFs have come online since the 2014 GRC. The total expense for
117 power purchased from QFs increased by \$173.6 million which is driven by an
118 anticipated generation volume increase of 3,296 GWh compared to the 2014 GRC. The
119 average price for QFs included in this case is \$59.74/MWh, compared to the average
120 price of QFs in the 2014 GRC of \$69.79/MWh. The impact of this increase in QF
121 expenses almost completely offsets the savings from the market purchases described
122 above, resulting in a net decrease in purchased power expense of \$6 million.

123 **Q. Please explain the decrease in coal expense in the current proceeding.**

124 A. Total-Company coal fuel expense is \$248.2 million lower than the 2014 GRC due to
125 lower coal generation volume, partially offset by higher coal prices. The lower coal
126 fuel expense is driven in part by the closure of the Carbon power plant in April 2015
127 and Cholla Unit 4, which the Company is proposing to remove from service in
128 December 2020. Excluding the impacts of the Carbon and Cholla Unit 4 power plants,
129 coal generation is approximately 11,542 GWh or 29 percent, lower than the 2014 GRC.

130 The average coal generation price across PacifiCorp's generation fleet is \$1.69/MWh
131 higher than the average coal generation price from the 2014 GRC. The increase is
132 driven by changes in third-party coal supply and rail contracts. I provide additional
133 detail regarding the coal fuel expense later in my testimony.

134 **Q. Please discuss the change in natural gas fuel expense compared to the 2014 GRC.**

135 A. Total-Company natural gas fuel expense is \$19.5 million higher than the natural gas
136 fuel expense in the 2014 GRC. The increased natural gas fuel expense is primarily due
137 to higher forecasted generation volume, partially offset by lower natural gas market
138 prices. The average cost of natural gas generation decreased 48 percent from
139 \$39.73/MWh to \$20.74/MWh in the current proceeding. This decrease is more than
140 offset by higher natural gas generation volume. Generation from natural gas power
141 plants is 7,374 GWh more than the 2014 GRC, more than double the amount from the
142 2014 GRC.

143 **Q. Please describe the decrease in the wheeling and other expense category.**

144 A. Expenses in this category are lower due to expiration of several legacy wheeling
145 contracts with BPA and Idaho Power Company. This decrease is partially offset by an
146 \$8 million service fee charged by the California Independent System Operator
147 ("CAISO") for grid management related to the new nodal pricing model being
148 developed as a requirement of the 2020 inter-jurisdictional cost allocation agreement
149 ("2020 Protocol").

150 **Q. Please explain the changes to the Company's generation resources since the 2014**
151 **GRC.**

152 A. There have been multiple changes to the Company's generation resources since the

153 2014 GRC. The following is a list of some of the major changes affecting NPC:

- 154 • *Cholla Unit 4 Termination* – Unit 4 of the Cholla power plant is expected to be
155 removed from service in December 2020, and will not operate during the test
156 period;
- 157 • *Naughton Unit 3 Gas Conversion* – Naughton Unit 3 is being converted from a
158 coal-fired resource to a natural gas resource in 2020;
- 159 • *New Renewable Resources* – The Energy Vision 2020 Projects, other renewable
160 projects (wind and solar), and power purchase agreements are expected to be
161 online during the test period.

162 **IV. MODELING CHANGES TO GRID**

163 **Q. Has the Company made any changes to improve the accuracy of its NPC**
164 **modeling?**

165 A. Yes. The Company has made various modifications to the GRID inputs in order to
166 increase the accuracy of forecast NPC, including changes to the following items:

- 167 • Updated the scalar method for the OFPC;
- 168 • Updated the regulating reserve requirement based on the Flexible Reserve
169 Study in the 2019 Integrated Resource Plan (“IRP”);
- 170 • Included actual capacity factors for owned wind power plants and purchased
171 wind power plants; and
- 172 • Developed a solar hourly profile consistent with the method used for the wind
173 hourly profile.

174 • Implemented a day-ahead/real-time (“DA/RT”) adjustment to reflect system
175 balancing costs that are not fully reflected in the Company’s forward price
176 curve or modeled in GRID

177 Details supporting each modeling change are provided below.

178 **Q. Why is the Company proposing changes to NPC modeling in this case?**

179 A. An accurate NPC forecast is important to send appropriate price signals to customers
180 so they can make informed decisions regarding their energy consumption. The
181 modeling changes proposed in this case are necessary to either improve the accuracy
182 of the forecasts or to recognize costs and benefits that have previously not been
183 modeled in the Company’s forecasts.

184 *Updated Scalars to the Official Forward Price Curve*

185 **Q. Please briefly describe the hourly scalars and how they are applied to the OFPC**
186 **the Company used in GRID.**

187 A. Scalars are multipliers that are applied to the monthly prices from the OFPC to derive
188 an hourly price profile. In other words, scalars give the monthly prices an hourly shape.
189 These multipliers are unique for every hour in a month for a given day type (i.e.,
190 weekdays excluding holidays, Saturdays excluding holidays, and Sundays/holidays),
191 and therefore yield hour-to-hour price variability that is consistent with historical price
192 data. Scalars greater than one would result in an hourly price for a given day type that
193 is higher than the monthly forward price, and scalars that are less than one would result
194 in an hourly price for a given day type that is lower than the monthly forward price.
195 For example, if the average market price during hour-ending 10 in May is \$18/MWh,
196 and the average market price during all hours in May is \$20/MWh, then the scalar for

197 hour-ending 10 in May would be 0.9 or 90 percent.² The hourly price profile that is a
198 result of applying scalars to forward monthly prices yields hourly prices that, when
199 averaged across a given month, precisely equal the forward monthly prices in the
200 OFPC.

201 **Q. Please explain the change to the hourly scalars used in this case.**

202 A. To better reflect ongoing changes in power markets and to increase transparency,
203 PacifiCorp is no longer using five years of historical hourly prices from PowerDex.
204 Instead, PacifiCorp is using the CAISO day-ahead hourly market prices at California-
205 Oregon Border (“COB”) and Palo Verde (“PV”) for the most recent 24-month period.
206 The change in data inputs that determine the scalars does not, however, alter the
207 application of the scalars as described above.

208 **Q. What are the hourly market price shapes using the CAISO day-ahead hourly**
209 **market prices mentioned above?**

210 A. Figure 2 and Figure 3 compare the average hourly market price shapes using the scalars
211 derived from historical PowerDex prices (green line) and the scalars derived from
212 historical CAISO prices (red line). As seen in both Figure 2 and Figure 3, the hourly
213 market price shape using the CAISO prices more closely matches the actual hourly
214 day-ahead prices from 2019 for the COB and PV market hubs.

² \$18/MWh divided by \$20/MWh equals 0.9 or 90 percent.

Figure 2

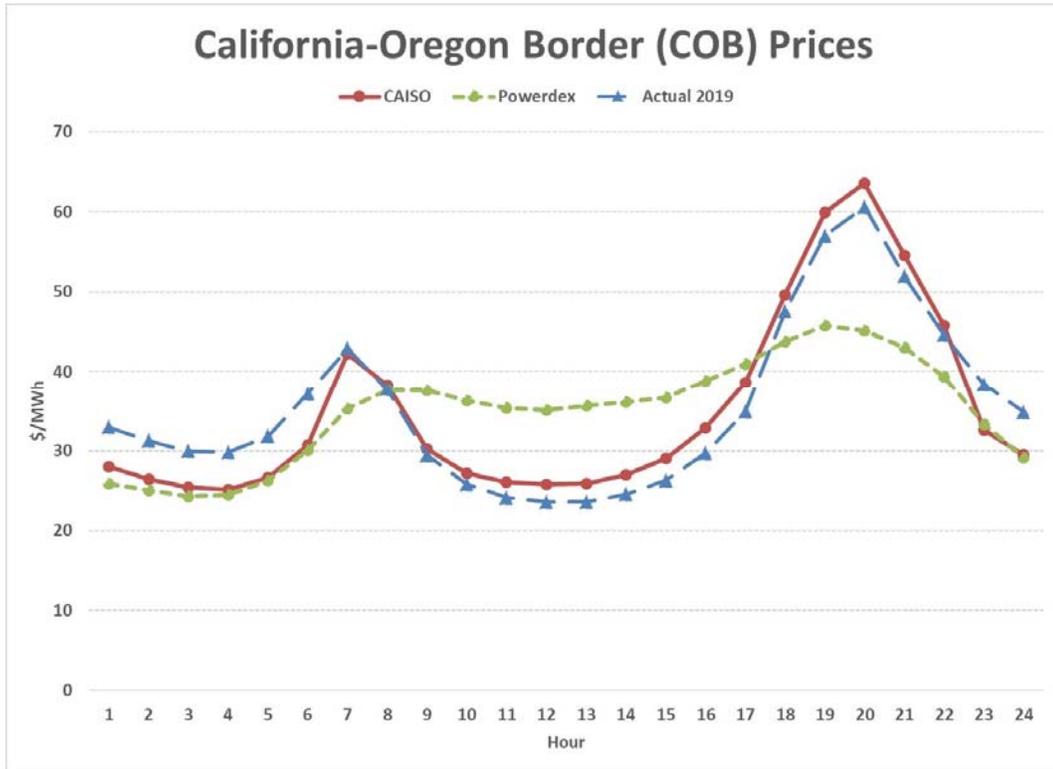
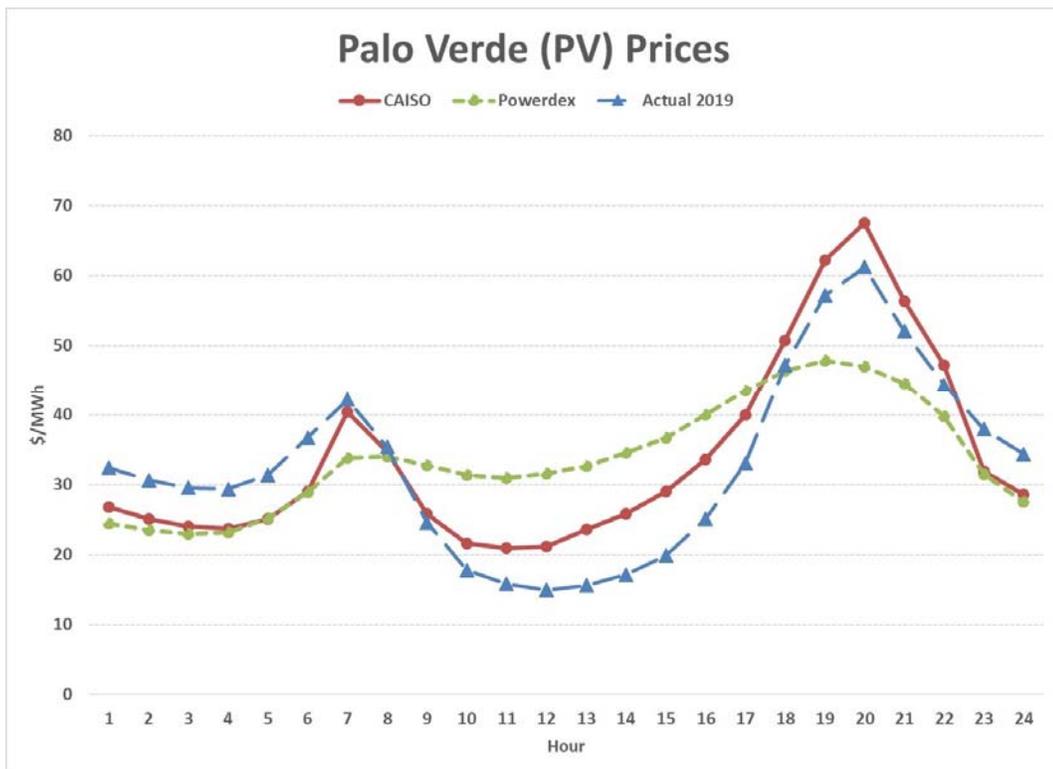


Figure 3



217 **Q. Why is PacifiCorp making this change to its scalars?**

218 A. As seen in the charts above, the updated scalars (red line) produce a more reasonable
219 and accurate shape with a peak in the morning hours, depressed prices during mid-day,
220 and larger peak in the evening hours. Comparing to the actual 2019 day-ahead hourly
221 prices, the updated forecast scalars follow the actual hourly shape much better than the
222 scalars based on the PowerDex prices. This type of shape is expected given the solar
223 penetration in the West and is the result of higher quality CAISO trade data that better
224 reflects actual and ongoing conditions in the power markets. The volume of actual trade
225 data reported from CAISO is substantially higher than the volume of actual trade data
226 that is reported in PowerDex. The use of the CAISO trade data results in scalars that
227 better represent the increasing solar capacity in California and price volatility on a day-
228 ahead basis. PowerDex is based on hour-ahead trade data. In 2019, only 4.3 percent of
229 the Company's short-term firm transactions were hourly trades. Finally, the historical
230 CAISO day-ahead hourly prices are publicly available resulting in greater transparency
231 compared to the proprietary PowerDex prices.

232 **Q. Why is the use of data from the most recent 24 months reasonable?**

233 A. The scalars give the monthly prices an hourly shape and the most recent 24 months is
234 indicative of the hourly shapes the Company expects to see in the markets in the future.
235 Both PacifiCorp and the western interconnect as a whole have experienced a significant
236 increase in the number of solar resources, including additional solar resources in the
237 last 24 months, and this trend is expected to continue over the next several years.³ This
238 trend of increased solar resources has a meaningful impact on market price shape and

³ U.S. Energy Information Administration. Annual Energy Outlook 2017, Figures 58.19-58.22, *available at* https://www.eia.gov/outlooks/aeo/Figures_ref.php.

239 the former use of a five-year average dulls the impact of this trend. This effect can be
240 seen in Figure 2 and Figure 3 above as the green line is much flatter. The figures show
241 how the hourly shape of power prices over the past five years is not an accurate
242 representation of the hourly shape expected in the future given the impact of solar
243 resources. Additionally, using a more representative hourly pattern to provide a shape
244 is consistent with how the Company shapes the wind generation and how the Company
245 is proposing to shape the solar generation in this proceeding.

246 **Q. Are there considerations in the calculations of hourly scalars for very high or very**
247 **low price variations?**

248 A. Yes. CAISO prices can vary widely, and the price shape for an hour and month can be
249 skewed by the presence of a few very high or very low prices. Therefore, the CAISO
250 prices used to calculate the hourly scalars are capped to limit the impact of potentially
251 more extreme results. Large price variations are generally a result of unexpected
252 conditions, which can include significant deviations from forecasted load, wind, or
253 solar. Such deviations are largely random, so the presence of extreme values is
254 generally a chance occurrence, rather than a characteristic of a given hour. Therefore,
255 the CAISO prices used to calculate the scalars are capped at +\$250/MWh
256 and -\$50/MWh. The price cap balances the evidence that extreme events did occur in
257 particular hours, with the likelihood that such events could occur in any hour.

258 Additionally, as the historical monthly prices approach zero, the magnitude of
259 the shaping becomes unrealistically large. When this happens, the historical prices are
260 uniformly shifted until the average monthly price over the calculation period is

261 \$25/MWh, at which point, the scalars are calculated based on the adjusted historical
262 prices resulting in a more reasonable shape.

263 **Q. What is the NPC impact of the change to the scalars?**

264 A. This change increased total-Company NPC by \$4.3 million.

265 ***Regulating Reserve Requirement***

266 **Q. How did PacifiCorp update its regulating reserve requirement modeling?**

267 A. The Company's regulating reserve requirements are now based on the 2019 Flexible
268 Reserve Study ("2019 FRS") that was submitted as part of the development of the 2019
269 IRP.⁴

270 **Q. How has the modeling of regulating reserve requirement changed as a result of**
271 **the 2019 FRS?**

272 A. The Company included several modeling changes compared to the 2014 Wind
273 Integration Study ("WIS") that was used in the 2014 GRC:⁵

274 • The regulating reserve requirement is a function of a specific value that is fixed in
275 all hours and a variable regulation reserve requirement that is based on the change
276 in the resource balance from hour to hour.

277 • The regulating reserve requirement varies when wind and solar generation changes.
278 The load and non-variable energy resource ("VER") variables have fixed amount
279 of regulation reserve requirements. VERs refer to variable energy resources, which:
280 (1) are renewable; (2) cannot be stored by the facility owner or operator; and (3)
281 have variability that is beyond the control of the facility owner or operator.

⁴ 2019 Integrated Resource Plan, Volume II at Appendix F, Docket No. 19-035-02.

⁵ The system impact to NPC from the change of using the 2014 WIS to the 2019 FRS is difficult to quantify due to the many changes to the Company's system since the 2014 GRC. Various generation resources have been added and removed from the system which affects how the regulating reserves studies are prepared and applied to NPC.

- 282 • A unit can be allocated reserves up to the lesser of its 30-minute ramp rate and the
283 difference between its minimum and maximum operating levels. If a unit is
284 allocated reserves, the allocated capacity is subtracted from the unit's maximum
285 operating level, resulting in a reduced maximum dispatch level.
- 286 • The 2014 WIS included EIM diversity benefits associated with transfers between
287 PacifiCorp's west balancing authority area and CAISO. Since then, a number of
288 additional utilities have joined EIM, and diversity benefits have increased. After
289 accounting for EIM diversity benefits, the 2014 WIS identified a total regulation
290 requirement of approximately 561 MW to integrate load and wind. The 2019 FRS
291 identified a total regulation requirement of 531 MW to integrate load, wind and
292 solar.
- 293 For additional details, please refer to the Company's regulating reserve
294 requirements based on the 2019 Flexible Reserve Study that was included in the
295 2019 IRP.

296 *Actual Capacity Factor for Owned Wind Generation and Purchased Wind Generation*

- 297 **Q. Please describe the adjustment made to the forecast capacity factor for Company-**
298 **owned wind generation and purchased wind generation.**
- 299 A. Previously, the generation from PacifiCorp's owned wind power plants and purchased
300 wind was based on long-range forecasts provided to the Company by the project
301 developers. In this case, PacifiCorp proposes to calculate the annual capacity factor
302 using a cumulative average methodology for any wind power plants with a history
303 longer than four years. For those projects with less than four years of history, the project

304 developer's forecast is used until four years of actual results become available at which
305 point, actual historical data is then used.

306 Actual wind generation at these facilities has varied somewhat from developer
307 forecasts, so to better align forecasted NPC with actual results, the Company modeled
308 the forecasted wind generation for each wind plant to match the levels in the cumulative
309 historical period. This change brings the modeling of wind plants in line with the
310 historical actuals, which will better reflect a reasonable level of generation for the
311 future period.

312 **Q. With the increasing renewable generation on the Company system, does the**
313 **Company plan to use the historical average method for the forecasted capacity**
314 **factor for its owned and purchased solar resources?**

315 A. Yes. Currently, the Company uses the long-range forecasts provided by the project
316 developers for all owned and purchased solar resources since they have been on the
317 Company's system for less than a four-year period. The Company proposes to switch
318 to the annual capacity factor using a cumulative average methodology for any solar
319 power plants with a history of longer than four years.

320 **Q. What is the impact of using the cumulative historical generation rather than the**
321 **project developers' forecast?**

322 A. In this case, reflecting the generation output as described above decreases total-
323 Company NPC by approximately \$1.1 million.

324 *Solar Hourly Shape*

325 **Q. Please explain how the Company used historical solar output to calculate the solar**
326 **generation shape in this case.**

327 A. In this case, the Company continues to use the P50⁶ forecast approach for determining
328 total solar generation, and used the Company's actual 2019 energy output data from its
329 purchased solar facilities to shape hourly solar generation profiles. The Company
330 scaled actual generation levels up or down so that, when the output is averaged over
331 the course of a month, it is the same as in the P50 forecast. In other words, the total
332 energy output of the solar facilities is the same as the P50 forecast used in previous
333 cases, but the shape of the generation varies on an hourly basis consistent with actual
334 output during 2019. This method is consistent with the wind hourly shape method used
335 by the Company in the 2014 GRC.

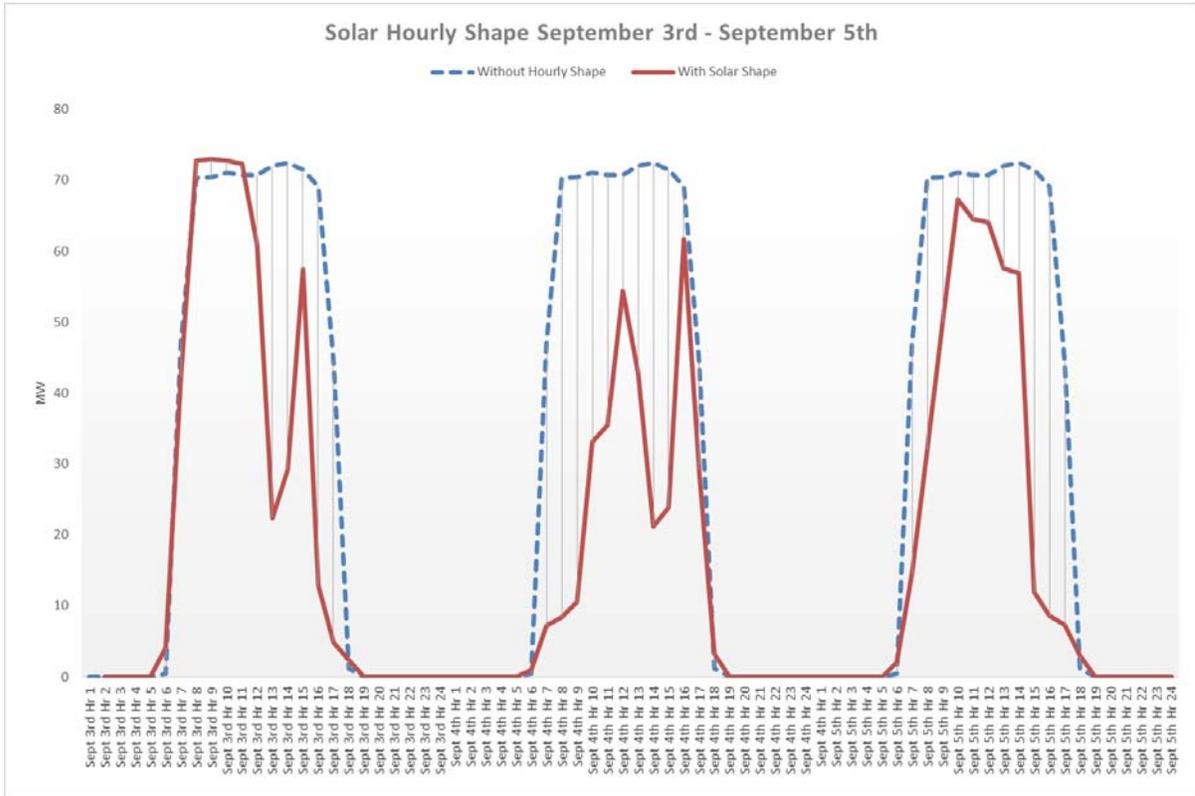
336 **Q. Why did the Company choose to use the hourly solar profile to reflect historical**
337 **performance?**

338 A. Figure 4 illustrates the difference in solar generation profiles. The solid line shows one
339 solar plant's hourly energy shape on the dates September 3rd to September 5th in this
340 case. The dashed line shows the solar hourly shape for the same dates without hourly
341 shaping. The shaded area shows the difference between the two hourly shapes and
342 represents the difference in solar generation for that day. The dashed line does not have
343 any day-to-day variation in each month. The solid line better represents the solar inputs

⁶ A P50 forecast projects generation at a level that is expected to have an equal probability of being higher or lower than forecast. Typically such a forecast is developed for an individual project by combining solar exposure taken before the project is constructed with a detailed plant location and performance characteristics. The projected output in a given month is then averaged across a given month to produce a 12 x 24 matrix of average hourly output.

344 that vary hourly based on historical volatility, with the same total monthly solar
345 generation volume as the P50 forecast.

346 **Figure 4**



347 ***Day-Ahead and Real-Time Balancing Transactions***

348 **Q. Please summarize the Company’s proposal to more accurately model system**
349 **balancing transactions in GRID NPC.**

350 **A.** To more accurately model system balancing transactions, the Company adjusted
351 forward market prices to reflect historical variations from average actual market prices
352 for purchases and sales. The Company also adjusted system balancing transaction
353 volume to reflect transacting on a forward basis using standard block products,
354 balanced on an hourly basis in the real-time markets.

355 **Q. Please explain how the GRID model currently balances load and resources on an**
356 **hourly basis.**

357 A. The GRID model calculates the least-cost solution to balance the Company's load and
358 resources to fractions of a MW for each hour. The model makes purchases in the
359 wholesale market (labeled as "system balancing purchases" in the NPC report) in the
360 hours for which the Company does not have enough owned or contracted resources to
361 meet its load. The model also makes wholesale market sales (labeled as "system
362 balancing sales" in the NPC report) when it has excess resources for a given hour.
363 These system balancing transactions are calculated for each hour independently and are
364 for the precise volume required by the model. The model assumes execution in a single
365 perfectly balanced step. Wholesale market prices for the system balancing sales are
366 based on an hourly forward price curve that is developed from monthly HLH and LLH
367 prices with hourly scalars applied. These scalars are identical within a given month for
368 each weekday of that month. The prices are input into the model and do not change
369 based on the volume of the system balancing transactions.

370 **Q. How do actual operations differ from the GRID model logic?**

371 A. In actual operations, the Company continually balances its market position first with
372 monthly products, then with daily products, and finally with hourly products, in
373 contrast to the single perfect balancing step described above. The monthly and daily
374 position is calculated as the average for the respective time horizon during HLH and
375 LLH periods; for example, the average hourly HLH position during the month of
376 January, or the average hourly LLH position on a given day in February. The monthly
377 and daily products utilized to balance the Company's position in the wholesale market

378 are available in flat 25 MW blocks. The Company's load and resource balance,
379 however, varies continuously each hour in quantities that may vary widely from a flat
380 25 MW block. In real-time operations, the Company balances its hourly position in the
381 hourly real-time market. At that point, the Company must transact to maintain a
382 balanced system and, as a result, becomes a price-taker subject to whatever price is
383 available at the time.

384 **Q. How do the system balancing volumes in GRID compare to the Company's actual**
385 **volumes?**

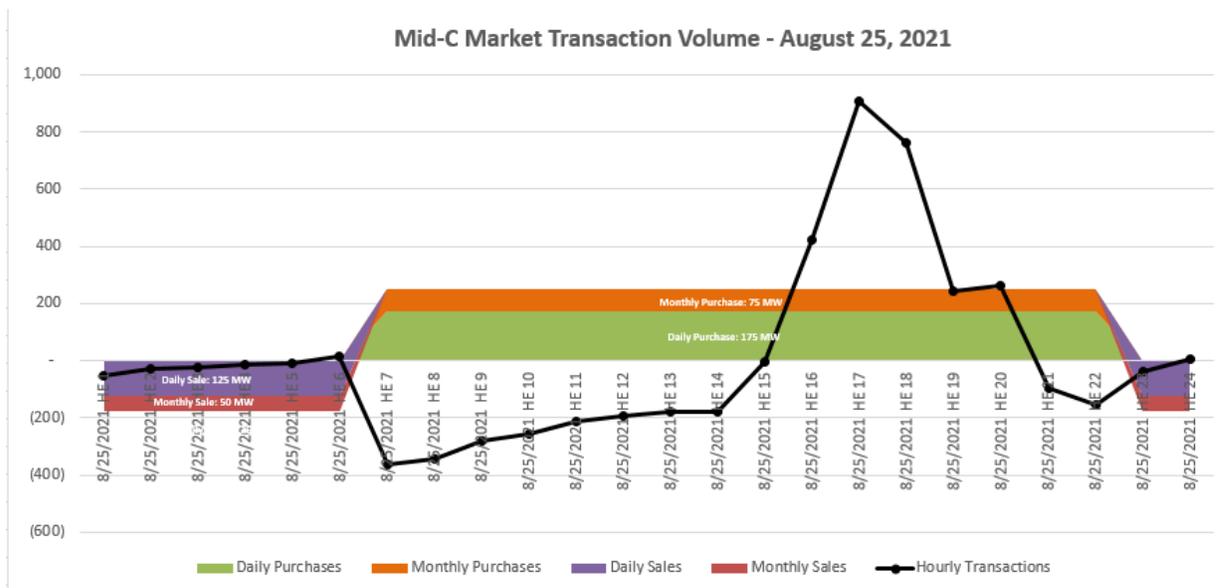
386 A. The volume of system balancing transactions generated by GRID is smaller than the
387 volume of similar transactions in actual results. Because GRID balances the
388 Company's load and resources to fractions of a MW for each hour in a single step, it
389 avoids the additional purchase and sale transactions that occur in actual operations as
390 the Company progresses through balancing its system on a monthly, daily, and real-
391 time system basis.

392 For instance, when the Company buys a monthly product that aligns with the
393 Company's average open position for the month, one can expect that roughly half of
394 the days will still have a remaining position to be covered by additional daily purchases.
395 On the other days, the Company will have to make daily sales to unwind the excess
396 volume. The same is true for daily transactions—in some hours the volume acquired
397 will be too low, while in others it will be too high, and additional purchases and sales
398 will be required to cover the Company's actual position.

399 In addition, buying or selling standard block products for monthly and daily
400 average requirements will not result in a perfect balance of load and resources. This

401 difference then must be closed out in the real-time market where the Company is a
 402 price-taker. Figure 5 below illustrates this effect for transactions at the Mid-C market
 403 hub during a sample day in the NPC forecast. The solid line represents the hourly sales
 404 and purchases generated by the GRID model, and the shaded areas represent monthly
 405 and daily standard block products.

406 **Figure 5**



407 **Q. Please describe the difference between the hourly price forecast used in GRID**
 408 **and the actual prices for day-ahead and real-time transactions.**

409 A. The GRID model uses an hourly forward price curve that is developed from monthly
 410 HLH and LLH prices with hourly scalars applied. These scalars are identical within a
 411 given month for each weekday of that month. In reality, prices vary within each month,
 412 and the Company has historically bought more during higher than average price periods
 413 in each month, and sold more during lower than average price periods. As a result, the
 414 average cost of the Company’s daily and hourly short term firm purchases has been

415 consistently higher than the average actual monthly market price, while the average
416 revenues from its daily and hourly short term firm sales has been consistently lower
417 than the average actual monthly market price.

418 **Q. Is some of the unfavorable price impact already reflected in GRID due to the**
419 **hourly price scalars?**

420 A. Yes. However, the hourly scalars only capture the costs associated with the Company
421 buying more in the highest load hours around the daily peak, and less in the shoulder
422 hours when loads are well below the peak. They do not capture the impact of buying
423 more on the highest cost days in a month, and selling more on the lowest cost days,
424 since every weekday has the same prices.

425 **Q. How does the Company propose to capture the cost of day-ahead and real-time**
426 **balancing transactions in the NPC forecast for the test period?**

427 A. To better reflect the market prices available to the Company when it has volumes to
428 transact in the real-time market, the Company has included in GRID separate prices for
429 purchases and sales. These prices are adjusted to account for the historical price
430 differences between the Company's purchases and sales compared to the average
431 market prices. For instance, the Mid-Columbia HLH price in January is increased by
432 \$2.21/MWh for purchases and decreased by \$1.39/MWh for sales.

433 The price adjustment does not need to be positive for purchases and negative
434 for sales. For instance, the Mid-Columbia LLH price in April is increased by
435 \$1.58/MWh for purchases, but is also increased by \$1.14/MWh for sales. Thus sales at
436 Mid-Columbia in light load hours in August result in incremental revenue compared
437 with the average market prices, reducing NPC.

438 As described above, in some periods the Company's average purchase costs
439 were lower than its average sales prices. If the inputs to the GRID model for a single
440 market showed a purchase price that was less than the sales price, then the GRID model
441 would buy and sell arbitrarily large volumes of power under this situation. In reality
442 the volumes in question were very limited. To prevent this, when the average monthly
443 sales price exceeds the monthly purchase price in the same market, a single price
444 adjustment is used for both sales and purchases based on the volume-weighted average
445 of the historical sales and purchases.

446 **Q. Have you also calculated a forecast of additional purchase and sale volumes that**
447 **arise from using monthly, daily, and hourly products to meet the balancing**
448 **position determined by GRID?**

449 A. Yes. The system balancing sales volume determined by GRID would need to be
450 increased by 1.6 million MWh, or roughly 31.7 percent, to account for the use of
451 monthly, daily, and hourly products. System balancing purchase volume would be
452 increased by an equal and offsetting amount as the net position determined by GRID is
453 unchanged.

454 **Q. Have these additional volumes been included in the test period NPC forecast?**

455 A. Yes. The Company has added to its NPC forecast the incremental balancing volumes
456 associated with using standard products to cover the open position determined by
457 GRID. These volumes are priced such that the overall cost of the Company's day-ahead
458 and real-time balancing transactions relative to the forecasted monthly market prices is
459 equal to the historical average.

460 **Q. What is the impact to NPC when GRID is adjusted to reflect the historical impact**
461 **of day-ahead and real-time balancing transactions?**

462 A. When the adjustments to reflect the impact of historical day-ahead and real-time
463 transactions are included in GRID, total-Company NPC increased by approximately
464 \$43.7 million in the case.

465 **Q. How does the resulting short term purchase volume in the Company's forecast**
466 **compare to the historical level?**

467 A. The Company's forecast includes 3.5 million MWh of short term wholesale market
468 purchases, whereas the Company's 48 month average is 3.3 million MWh per year. In
469 actual operations, the Company's net position is a forecast, and varies over time with
470 changes in forecasts of load, wind, hydro, unit outages, and the economics of the
471 Company's thermal fleet compared with market. As these forecasts change, the
472 Company will buy and sell to limit or cover its revised open position.

473 **V. SUMMARY OF COMPANY COAL COSTS**

474 **Q. How does PacifiCorp plan to meet fuel supplies for its coal power plants in 2021?**

475 A. PacifiCorp employs a diversified coal supply strategy, with 81 percent of its 2021 coal
476 requirements supplied by third-party coal supplies and 19 percent with coal from its
477 captive affiliate mines. The third-party contracts consist of fixed-price and variable-
478 priced contracts. Coal amounts in my testimony are shown on a total-Company basis.

479 *Jim Bridger*

480 **Q. Please describe the coal supply arrangement for the Jim Bridger power plant for**
481 **2021.**

482 A. The Jim Bridger power plant is supplied by the Company-owned Bridger Coal

483 Company (“BCC”) mine and the Black Butte mine in the test period.

484 **Q. Please describe the change in BCC costs in this case.**

485 A. BCC costs in this case are forecast to be [REDACTED] million higher than the 2014 GRC. The
486 cost for the BCC deliveries increases by [REDACTED] per ton, from [REDACTED] per ton in the 2014
487 GRC to [REDACTED] per ton in this case. The test period includes the delivery of [REDACTED] million
488 tons which is [REDACTED] million tons less than in the 2014 GRC. The tonnage reduction is
489 primarily due to the reduction in coal consumption forecasted for Jim Bridger at a cost
490 of [REDACTED] million, [REDACTED] million for final reclamation contributions and [REDACTED] million for
491 other miscellaneous costs, partially offset by a decrease of [REDACTED] million for coal
492 inventory, and a [REDACTED] million decrease due to improved heat content of the delivered
493 coal.

494 **Q. What is the expected change in third-party coal prices for the Jim Bridger power
495 plant in this case?**

496 A. Delivered costs for the [REDACTED] million tons of Black Butte coal increased from [REDACTED] per
497 ton in the 2014 GRC to [REDACTED] per ton in this case, or [REDACTED] million overall. The price
498 of Black Butte coal increased [REDACTED] per ton, from a cost of [REDACTED] per ton in the 2014
499 GRC to [REDACTED] per ton in this case. The coal price increase is approximately
500 [REDACTED] million, or [REDACTED] percent. The Union Pacific Railroad agreement is forecast to
501 increase by [REDACTED] million in delivered costs. These increases are primarily due to
502 inflation.

503 *Naughton*

504 **Q. Please describe the coal supply arrangement for the Naughton power plant in**
505 **2021.**

506 A. The Naughton power plant is supplied by the adjacent Kemmerer mine under a long-
507 term coal supply agreement (“CSA”) through 2021. The CSA contains an
508 environmental response provision to reduce the minimum annual tonnage volume
509 quantity in the event of a reduction in coal-fired generation at the plant due to changes
510 in environmental laws or rules.

511 As a result of Naughton Unit 3 converting from a coal-fired to a natural gas-
512 fired resource,⁷ PacifiCorp exercised the environmental provision in the CSA and the
513 annual minimum take-or-pay quantity was reduced from ■■■ million tons to ■■■ million
514 tons. In lieu of a full take-or-pay payment of approximately ■■■ per ton or ■■■ million
515 for the ■■■ million tonnage decrease, an environmental shortfall payment of
516 ■■■ million, will be owed in 2021. The environmental shortfall payment is a direct
517 result of the reduction in the coal purchases due to Naughton Unit 3 discontinuing as a
518 coal-fired unit.

519 **Q. Please describe the Naughton power plant’s coal cost change from the 2014 GRC.**

520 A. Total delivered coal cost at Naughton increased ■■■ per ton, from ■■■ per ton in
521 the 2014 GRC to ■■■ per ton in this case resulting in an overall increase of ■■■
522 million. The 2021 price forecast is based upon the 2019 price reopener with escalations
523 based upon projected diesel fuel prices and other price indices. The contract escalation
524 results in a price increase of ■■■ million after royalties and taxes. Another driver of

⁷ As discussed in the direct testimony of Mr. Robert Van Engelenhoven in this case.

525 the price increase is the [REDACTED] million environmental shortfall payment in 2021. The
526 change in the amount of coal purchased under each price tier—namely less lower-
527 priced tier-2 coal—increases costs by [REDACTED] million. The forecasted tier-2 coal delivered
528 in calendar year 2021 is [REDACTED] tons less than the 2014 GRC. The increase in coal
529 costs is partially offset by a reduction of [REDACTED] million for contract amortization costs.
530 The amortization of these costs were completed at the end of 2016.

531 *Wyodak*

532 **Q. Please describe the price increase related to the Wyodak power plant contract.**

533 A. Delivered coal cost increased from [REDACTED] per ton in the 2014 GRC to [REDACTED] per ton
534 in this case, or [REDACTED] million overall. The cost increase is primarily the result of
535 escalation in diesel fuel and other contract indices.

536 *Dave Johnston*

537 **Q. Please describe the Dave Johnston power plant coal supply cost increase.**

538 A. Dave Johnston power plant delivered coal cost decreased by [REDACTED] million compared to
539 the 2014 GRC, or [REDACTED] percent. The reduction is due to a decrease in coal costs of
540 [REDACTED] million, as described in further detail below, partially offset by an increase in rail
541 costs of approximately [REDACTED] million.

542 **Q. Please describe the open coal position for the Dave Johnston power plant in 2021.**

543 A. The Dave Johnston power plant is projected to consume approximately [REDACTED] million tons
544 in 2021; the Company currently has [REDACTED] million tons of coal under contract for the plant
545 resulting in an unidentified or open position of [REDACTED] million tons. The Company will
546 solicit coal supplies from Powder River Basin (“PRB”) mines through a request for
547 proposals during 2020 to fill a reasonable portion of the open position, which may be

548 adjusted according to market conditions. The Company has used this fueling strategy
549 for the Dave Johnston power plant for several years.

550 **Q. What are the coal supply arrangements for the Dave Johnston power plant in this**
551 **case?**

552 A. Arch Coal's Coal Creek mine will supply █ million tons and Peabody Energy's
553 Caballo mine will supply █ million tons in 2021 (█ percent of the plant's
554 requirements). The coal price for the Dave Johnston power plant's open position of
555 approximately █ million tons in this case reflects the average 2021 forward price for
556 PRB 8400 British thermal units ("Btu") coal of █ per ton, as published in Energy
557 Ventures Analysis Fuelcast in November 2019. The 2021 price is lower than the 2014
558 PRB 8400 Btu price of █ per ton that was used for the open position in the 2014
559 GRC. The coal cost decrease of █ million is the aggregate of a decrease to coal costs
560 of █ million for refined coal, partially offset by an increase to the cost of coal of
561 █ million. The rail cost increase of █ million is primarily a result of inflation
562 partially offset by a shorter rail distance for the spot coal purchases compared to the
563 Dry Fork mine location, which is further from the Dave Johnston power plant.

564 ***Hunter***

565 **Q. Please explain how the Company's Hunter power plant is supplied with coal in**
566 **this case.**

567 A. Historically, the primary coal supply for the Hunter power plant has been provided
568 through a CSA with Wolverine Fuels, LLC ("Wolverine") formerly known as Bowie
569 Resource Partners that expires December 31, 2020. For this case, the pricing for coal

570 costs is based upon a market forward price for Utah coal, as published in Energy
571 Ventures Analysis Fuelcast in November 2019.

572 **Q. Please describe the change in coal costs at the Hunter power plant in this case.**

573 A. Coal prices have decreased [REDACTED] per ton, from [REDACTED] per ton in the 2014 GRC to
574 [REDACTED] per ton in this case ([REDACTED] million overall). The decrease is primarily due to the
575 estimated price for the new CSA(s) beginning in 2021 for a decrease of [REDACTED] million,
576 [REDACTED] million for refined coal and a decrease to Energy West costs of [REDACTED] million,
577 partially offset by increases of [REDACTED] million for the Energy West pension costs, [REDACTED]
578 million for the expiring Wolverine agreement, and [REDACTED] million for the expiring
579 Westridge agreement.

580 ***Huntington***

581 **Q. Please describe the coal supply arrangement for the Huntington power plant in**
582 **2021.**

583 A. The primary coal supply to the Huntington power plant is provided through a
584 requirements CSA with Wolverine. This is a “delivered to the plant” agreement with
585 Wolverine responsible for transportation of the coal from the sourced mines to the plant,
586 although PacifiCorp is responsible for limited trucking cost escalation. In the 2014
587 GRC, the Huntington power plant also received coal under a CSA with Rhino Energy,
588 LLC’s Castle Valley mine. That CSA ends December 31, 2020.

589 **Q. What coal supply costs for the Huntington power plant are included in this case?**

590 A. For the Huntington power plant, delivered coal prices increased from [REDACTED] per ton in
591 the 2014 GRC to [REDACTED] per ton in this case, an overall increase of [REDACTED] per ton or
592 [REDACTED] million. The overall price per ton for the Wolverine contract increased [REDACTED] per

593 ton, from [REDACTED] per ton in the 2014 GRC to [REDACTED] per ton in this case, [REDACTED] million
594 overall on [REDACTED] million tons. The increase is due to contractual price changes and
595 escalation associated with transportation costs.

596 **Q. Does the current proceeding reflect Energy West pension costs?**

597 A. Yes. This proceeding includes [REDACTED] million, PacifiCorp share, for contributions to the
598 1974 United Mine Workers Association pension plan.⁸ [REDACTED] million of the pension
599 cost is included in the Huntington plant fuel costs, and [REDACTED] million, is included in the
600 Hunter plant fuel costs in this case.

601 *Cholla*

602 **Q. Please describe the coal supply arrangement for the Cholla power plant.**

603 A. PacifiCorp exercised a provision in the CSA with Peabody Energy's Lee Ranch/El
604 Segundo mine complex to terminate the contract at the end of 2020. Due to the
605 termination of the CSA and closure of Unit 4 at the Cholla power plant at the end of
606 2020, there are no coal fuel expenses associated with Cholla in this case.

607 *Craig*

608 **Q. Please describe the coal supply arrangements for the Craig power plant.**

609 A. In 2021, the Craig power plant will be supplied by the Trapper mine, which is an
610 affiliate captive mine owned by four of the five Craig power plant owners. PacifiCorp's
611 share of the mine is 21.4 percent. The pricing under the CSA is based upon the annual
612 mine cost associated with the Trapper mine.

⁸ *In the Matter of PacifiCorp d/b/a Rocky Mountain Power Application for Approval of the Transaction for Closure of Deer Creek Mine and a Deferred Accounting Order*, Docket No. 20000-464-EA-14 (Record No. 14041) (May 15, 2015).

613 **Q. Have coal costs changed from the 2014 GRC?**

614 A. Yes. For the Craig power plant, delivered coal prices increased from [REDACTED] per ton in
615 the 2014 GRC to [REDACTED] per ton in this case, an overall increase of [REDACTED] per ton or
616 [REDACTED] million. Trapper mine costs have increased [REDACTED] per ton, from [REDACTED] per ton in
617 the 2014 GRC to [REDACTED] per ton in this case, a [REDACTED] million overall price increase. The
618 price increase is due to reduced volume from the Trapper mine and increases to overall
619 mining costs at the Trapper mine.

620 The Colowyo CSA expired at the end of 2017. In the 2014 GRC, the Colowyo
621 mine was projected to deliver [REDACTED] tons of coal annually to the Craig plant. The
622 expiration of the Colowyo mine CSA decreased the coal costs at the Craig plant by [REDACTED]
623 million, as the Trapper mine has a lower cost than the expired Colowyo CSA.

624 *Hayden*

625 **Q. Please describe the change in Hayden power plant's coal cost from the 2014 GRC.**

626 A. Delivered coal prices increased [REDACTED] per ton, from [REDACTED] per ton in the 2014 GRC to
627 [REDACTED] per ton in this case. Under the terms of the January 1, 2018 reopener provision,
628 the coal price was lowered and adjusts on a fixed annual schedule from 2018 to 2022.

629 *Colstrip*

630 **Q. Please describe the change in coal cost at the Colstrip power plant in this case.**

631 A. Delivered coal prices increased [REDACTED] per ton, from [REDACTED] per ton in the 2014 GRC to
632 [REDACTED] per ton in this case, an increase of [REDACTED] million. PacifiCorp based the costs for
633 the Colstrip power plant on the new CSA that was signed December 5, 2019. The CSA
634 has changed from a [REDACTED].

635 **Q. Please summarize how the changes to the coal fuel expenses described in this**
636 **section affected NPC in this case.**

637 A. Customers have benefited from the Company's diversified fueling strategy, which
638 relies upon fixed-price contracts, index-priced contracts, and affiliate-owned mines to
639 meet the fuel needs of its coal-fired power plants. Several factors have contributed to
640 the \$248 million decrease in coal-fuel expense in this filing, primarily reduced coal
641 volumes. PacifiCorp's fueling strategy has resulted in long-term, stable, coal supplies
642 for its customers.

643 **VI. CUSTOMER BENEFITS OF THE ENERGY IMBALANCE MARKET**

644 **Q. Please describe the EIM and the Company's participation in the EIM.**

645 A. The EIM is a real-time balancing market that optimizes generator dispatch every five
646 and 15 minutes within and among PacifiCorp, the CAISO and other EIM participants.
647 Through the EIM, the Company's participating generation units are optimally
648 scheduled and dispatched using the CAISO's security constrained unit optimization
649 and economic dispatch models. The EIM's automated, expanded footprint and co-
650 optimized dispatch replaced the Company's isolated and manual dispatch within its
651 two balancing authority areas ("BAAs"). Participation in the EIM benefits customers
652 by reducing NPC, with relatively low ongoing operation costs.

653 **Q. Has the EIM continued to provide customer benefits since the 2014 GRC?**

654 A. Yes. The Company has participated in the EIM since 2014. The EIM has continued to
655 provide benefits to customers through more efficient and economical dispatch, inter-
656 regional transfers (i.e., exports and imports between EIM participants), reduced reserve

657 requirements, and greenhouse gas (“GHG”) revenue. Each year the benefits have
658 increased as regional participation in the inter-regional markets has increased.

659 **Q. Are new EIM entrants in 2020 and 2021 projected to substantially impact**
660 **PacifiCorp’s forecasted EIM inter-regional transfer benefits?**

661 A. No. The EIM footprint currently encompasses approximately 60 percent of Western
662 Electricity Coordinating Council load including CAISO (2014), PacifiCorp (2014), NV
663 Energy (2015), Arizona Public Service (2016), Puget Sound (2016), Portland General
664 Electric (2017), Powerex (2018), Idaho Power (2018) and Balancing Authority of
665 Northern California phase 1 (2019). The entities joining the EIM in 2020 and 2021 will
666 not increase this percentage substantially. More importantly, the new entrants bring
667 little to no transmission connectivity between themselves and PacifiCorp. With these
668 combined factors, the projected impact to PacifiCorp’s EIM transfer benefits is
669 expected to be minimal.

670 **Q. Please summarize the EIM benefits included in this case.**

671 A. The NPC forecast from GRID includes an adjustment to reflect incremental EIM
672 benefits from inter-regional dispatch reduced flexibility reserves, and GHG revenue.
673 Specifically, the NPC forecast includes approximately [REDACTED] million in EIM benefits
674 and [REDACTED] million in GHG revenue. In this case, the Company’s share of the reserve
675 benefit based on the diversified footprint of the EIM is explicitly accounted for and the
676 regulating reserve requirement is reduced by approximately 104 MW.⁹

677 **Q. What are the EIM inter-regional transfer benefits?**

678 A. The inter-regional transfer benefits reflect the benefits received by PacifiCorp when it

⁹ [2019 IRP Volume II Appendices A-L.pdf](#), Appendix F, pages 101 - 102 [Appendices A-L.pdf](#), Appendix F, pages 101 - 102. Docket No. 19-035-02.

679 economically exports energy to the EIM and when it economically imports energy from
680 the EIM which allows displacement of a more expensive resource on the Company
681 system. Generally, the benefit of EIM exports is equal to the revenue received less the
682 production cost of generation assumed to supply the transfer. The production cost used
683 in the Company's calculation of EIM benefits is the marginal cost to produce an
684 additional MWh at a given resource. The Company's production costs used to calculate
685 EIM benefits are equal to the resource bids submitted to the EIM. The benefit of EIM
686 imports is equal to the import expense less the avoided expense of the generation that
687 would have otherwise been dispatched.

688 **Q. How does the Company calculate the inter-regional dispatch EIM benefits**
689 **forecast?**

690 A. The Company uses historical actual EIM inter-regional transfer benefits in statistical
691 models to forecast EIM transfer benefits as a function of market prices and transfer
692 volume inputs, which are the underlying drivers of actual EIM transfer benefits. The
693 price inputs are the energy and natural gas market prices from the OFPC. The transfer
694 volume inputs are the total transfer capacity of transmission along with spring
695 oversupply conditions, based on the current and expected solar capacity in California.
696 This market fundamentals approach to forecasting EIM transfer benefits mimics the
697 method which the Company uses to calculate actual EIM transfer benefits and
698 maintains consistency with the bilateral market price inputs that drive the Company's
699 GRID forecasted NPC. By utilizing the same inputs, the forecast of EIM inter-regional
700 transfer benefits, the calculation of actual EIM inter-regional transfer benefits, and the
701 GRID forecasted NPC are aligned and produce a reasonable forecast of EIM inter-

702 regional transfer benefits. The regression modeling for this rate case is a method which
703 provides the comprehensive view from all the variables actually impacting inter-
704 regional EIM benefits in the future. When the EIM market stabilizes as new participant
705 growth slows, the regression modeling creates a robust and accurate view of the future.

706 **Q. How does the Company calculate the EIM GHG benefits?**

707 A. GHG benefits are realized when the GHG revenue is higher than the Company's
708 resulting compliance cost. GHG revenues are received from the energy dispatched to
709 serve the CAISO's GHG obligations and the associated payment for GHG compliance
710 costs which is embedded within the EIM price as the marginal cost of GHG. The
711 Company's compliance cost is the expenditure to procure the necessary California
712 Carbon Allowances for the portion of the energy dispatched to serve the CAISO's GHG
713 obligations.

714 **VII. PRODUCTION TAX CREDITS IN CUSTOMER RATES**

715 **Q. What are PTCs and how are they included in customer's rates?**

716 A. The generation of energy at certain company-owned facilities is eligible for the
717 renewable electricity PTCs, and the credit is included as an offset to the Company's
718 federal income taxes. For each kilowatt-hour of energy generated at eligible wind-
719 powered generating facilities, the Company receives a \$0.025 credit on its tax return,
720 for a duration of 10 years beginning on the date which the facility became commercially
721 operational. The value of these credits is reflected as a reduction to current income tax
722 expense on the financial statements and for rate-making purposes.

723 The amount of renewable electricity PTCs received is dependent on the amount
724 of generation at eligible facilities, and the forecasted generation of these facilities

725 included in NPC is the same output currently used to calculate the value of the
726 renewable electricity PTCs in a GRC. To the extent the generation from these plants
727 varies from the forecast, the impact on NPC is updated via the EBA filings, but the PTC
728 impact is not currently trued-up.

729 **Q. Please explain the Company's proposal to include PTCs in the EBA.**

730 A. Although PTCs are not currently included in NPC, it is logical to treat PTCs similarly
731 for ratemaking purposes since they are tied to generation. As PacifiCorp completes the
732 Energy Vision 2020 projects, leading to new renewable and repowered renewable
733 resources on the system, the PTCs associated with these projects represent a significant
734 source of additional value for customers. PacifiCorp's proposal to track and true-up
735 PTCs through the EBA is designed to pass back to customers the full and actual value
736 of PTCs.

737 **Q. Why is it appropriate to start including PTCs in the EBA now?**

738 A. PTCs are only available during the first 10 years of an eligible resource's life.
739 PacifiCorp's existing wind fleet was repowered in 2019 or is being repowered in 2020
740 and will therefore requalify for PTCs. Additionally the new Company-owned wind
741 resources that will come online at the end of 2020 will also qualify for PTCs. Updating
742 the EBA to include PTCs will allow customers to receive the full PTC benefits from
743 the new eligible resources.

744 **Q. Is the Company's proposed treatment of PTCs in the public interest?**

745 A. Yes. The customer will be able to receive the actual benefits from PTCs.

746 **Q. What is the current level of PTCs included in rates?**

747 A. As shown in Mr. Steven R. McDougal's Exhibit RMP___(SRM-3), Page 7.5.3, this

748 case includes approximately \$193.5 million of total-system PTCs.

749 **VII. SUBSCRIBER SOLAR**

750 **Q. Please describe the current Subscriber Solar program and how it is treated in the**
751 **EBA.**

752 A. The current Subscriber Solar program is served by a single PPA that is situs allocated
753 to Utah customers. Subscriber Solar customers pay the PPA price and receive a credit
754 in their rates for the value of the energy equal to the avoided costs. An NPC adjustment
755 is included in this case that situs assigns the portion of the PPA that is over the market
756 value to Utah. This adjustment will be included in the future EBA filings consistent
757 with how it is included in this case.

758 **Q. How will the expanded Subscriber Solar program proposed in the testimony of**
759 **Mr. William J. Comeau be treated in the EBA?**

760 A. The new resource for the expanded Subscriber Solar program will generally be treated
761 the same as the current Utah subscriber solar program once it is commercially
762 operational. The only exception will be that the PPA and any credit for the value of the
763 energy produced by the Subscriber solar resource will also be situs assigned to Utah
764 customers in NPC and the EBA.

765 **VIII. CONCLUSION**

766 **Q. Please summarize your direct testimony.**

767 A. The Company's NPC for the 2021 test period in this case have decreased by \$70 million
768 on a total-Company basis, almost five percent, since the 2014 GRC. This reduction is
769 largely driven by reductions in coal fuel expense, declining purchased power expense,
770 lower wheeling expense and increased zero-fuel cost renewable generation, partially

771 offset by declining sales revenue and a small increase in natural gas fuel expense. The
772 Company has updated its GRID modeling in order to send appropriate price signals to
773 customers, improve the accuracy of the net power cost forecast, or recognize costs and
774 benefits not previously modeled. The Company also proposes to include PTCs in the
775 EBA in order to pass back the full and actual value of PTCs. The Company also
776 proposes changes to how the expanded Subscriber Solar Program will be accounted for
777 in the NPC and EBA as discussed in my testimony.

778 **Q. Please summarize your recommendation to the Commission.**

779 A. I recommend that the Commission approve the proposed GRID modeling
780 improvements as outlined in my testimony and adopt the proposed base NPC for the
781 test period of \$1.421 billion on a total-Company basis and \$619.2 million on a Utah-
782 allocated basis. I also recommend that the Commission allow the inclusion of PTCs in
783 the EBA and approve the Company's recommended changes with regards to the
784 Subscriber Solar Program.

785 **Q. Does this conclude your direct testimony?**

786 A. Yes.

Rocky Mountain Power
Exhibit RMP__ (DGW-1)
Docket No. 20-035-04
Witness: David G. Webb

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

ROCKY MOUNTAIN POWER

Exhibit Accompanying Direct Testimony of David G. Webb

GRID Model NPC Report

May 2020

UTGR20 NPC CONF

Net Power Cost Analysis

12 months ended December 2021

PacifiCorp

01/21-12/21

Apr-21

May-21

Jun-21

Jul-21

Aug-21

Sep-21

Oct-21

Nov-21

Dec-21

\$

Special Sales For Resale

Long Term Firm Sales

- Black Hills
- BPA Wind
- East Area Sales (WCA Sale)
- Hurricane Sale
- LADMP (IPP Layoff)
- Leaning Juniper Revenue
- SMUD
- UMPA II s45631

Total Long Term Firm Sales

Short Term Firm Sales

- COB
- Colorado
- Four Corners
- Idaho
- Mead
- Mid Columbia
- Mona
- NOB
- Palo Verde
- SP15
- Utah
- Washington
- West Main
- Wyoming
- Electric Swaps Sales
- STF Trading Margin
- STF Index Trades

Total Short Term Firm Sales

System Balancing Sales

- COB
- Four Corners
- Mead
- Mid Columbia
- Mona
- NOB
- Palo Verde
- Trapped Energy

Total System Balancing Sales

Total Special Sales For Resale

	Jan-21	Feb-21	Mar-21	Apr-21	May-21	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21
Black Hills	7,505,785	563,577	510,677	345,626	371,342	595,055	746,190	736,430	730,582	717,386	703,085	748,658
BPA Wind	-	-	-	-	-	-	-	-	-	-	-	-
East Area Sales (WCA Sale)	-	-	-	-	-	-	-	-	-	-	-	-
Hurricane Sale	8,780	732	732	732	732	732	732	732	732	732	732	732
LADMP (IPP Layoff)	-	-	-	-	-	-	-	-	-	-	-	-
Leaning Juniper Revenue	110,091	7,295	10,304	5,026	5,690	5,945	16,774	16,065	12,717	8,713	6,709	8,041
SMUD	-	-	-	-	-	-	-	-	-	-	-	-
UMPA II s45631	-	-	-	-	-	-	-	-	-	-	-	-
Total Long Term Firm Sales	7,624,656	571,604	521,713	351,384	377,763	601,732	763,696	753,226	744,011	726,831	710,526	757,431
Short Term Firm Sales												
COB	-	-	-	-	-	-	-	-	-	-	-	-
Colorado	-	-	-	-	-	-	-	-	-	-	-	-
Four Corners	371,000	356,160	400,680	-	-	-	-	-	-	-	-	-
Idaho	-	-	-	-	-	-	-	-	-	-	-	-
Mead	-	-	-	-	-	-	-	-	-	-	-	-
Mid Columbia	-	-	-	-	-	-	-	-	-	-	-	-
Mona	-	-	-	-	-	-	-	-	-	-	-	-
NOB	-	-	-	-	-	-	-	-	-	-	-	-
Palo Verde	1,646,150	1,524,600	1,699,350	-	-	-	-	-	-	-	-	-
SP15	-	-	-	-	-	-	-	-	-	-	-	-
Utah	-	-	-	-	-	-	-	-	-	-	-	-
Washington	-	-	-	-	-	-	-	-	-	-	-	-
West Main	-	-	-	-	-	-	-	-	-	-	-	-
Wyoming	-	-	-	-	-	-	-	-	-	-	-	-
Electric Swaps Sales	-	-	-	-	-	-	-	-	-	-	-	-
STF Trading Margin	-	-	-	-	-	-	-	-	-	-	-	-
STF Index Trades	-	-	-	-	-	-	-	-	-	-	-	-
Total Short Term Firm Sales	5,997,940	1,880,760	2,100,030	-								
System Balancing Sales												
COB	3,021,063	2,581,609	2,469,727	1,146,541	1,740,985	1,892,518	2,201,146	2,681,767	2,718,220	3,862,223	3,685,574	3,895,146
Four Corners	6,222,291	3,699,657	2,938,074	2,299,634	1,910,011	3,186,366	4,518,242	4,327,486	4,528,125	4,810,730	4,651,519	5,642,447
Mead	3,593,453	3,677,234	1,720,455	975,425	1,054,651	1,511,501	1,958,593	3,158,072	2,577,449	3,097,321	2,860,465	3,176,037
Mid Columbia	1,881,453	1,097,186	572,446	1,592,950	2,267,046	1,112,488	6,062,710	5,191,344	3,186,855	3,148,872	1,963,893	1,707,522
Mona	21,716,134	1,408,512	440,450	744,214	1,017,867	1,619,597	1,746,410	1,812,044	4,143,124	2,105,940	1,568,208	2,346,089
NOB	6,494,307	446,062	430,433	618,619	121,665	312,102	1,103,090	1,118,677	582,062	75,182	411,762	833,670
Palo Verde	41,866,401	574,912	1,374,942	2,427,253	2,726,022	4,518,774	7,030,025	8,044,454	5,085,260	2,704,237	2,588,356	3,065,601
Trapped Energy	17,896	2,088	-	224	71	-	-	-	-	-	539	-
Total System Balancing Sales	209,871,260	13,487,258	9,946,527	9,804,860	10,838,319	14,153,345	24,620,217	26,333,844	22,831,094	19,804,505	17,730,317	20,666,512
Total Special Sales For Resale	223,493,856	15,939,622	12,568,270	10,156,244	11,216,082	14,755,078	25,383,912	27,087,071	23,575,106	20,531,335	18,440,843	21,423,943

Qualifying Facilities	2,459,726	215,701	236,633	267,245	312,697	302,769	244,243	166,228	138,407	130,335	133,735	138,107	173,627
QF California	8,526,070	665,205	622,486	675,919	549,895	791,695	853,072	804,323	706,952	676,893	710,906	692,910	775,869
QF Idaho	50,659,824	2,918,983	3,102,799	4,070,906	5,035,956	5,468,588	5,691,241	5,542,450	5,239,793	4,548,505	3,590,005	2,663,496	2,787,021
QF Oregon	11,686,984	799,972	834,747	964,336	1,035,869	1,137,833	1,155,642	1,078,323	1,069,390	1,006,203	958,094	845,641	770,935
QF Washington	208,630				3,598	16,682	34,292	47,832	51,603	41,039	13,584		
QF Wyoming	149,045	14,566	13,067	14,455	11,422	10,419	8,672	12,538	12,397	9,613	12,059	12,545	17,290
Biomass One QF	14,325,868	1,137,736	1,170,257	1,267,946	1,426,566	928,933	496,148	1,441,224	1,430,184	1,394,481	1,437,697	1,443,413	751,283
Boswell Wind I QF													
Boswell Wind II QF													
Boswell Wind III QF													
Boswell Wind IV QF													
Chevron Wind QF													
DCFP QF	119,066	3,390	6,084	5,901	4,769	4,661	7,241	17,585	19,050	24,343	12,375	6,980	6,686
Enterprise Solar I QF	12,563,411	617,060	758,870	980,643	1,117,038	1,257,240	1,382,198	1,554,604	1,501,679	1,181,692	957,986	710,651	545,749
Enterprise Solar II QF	11,601,502	565,498	685,084	883,730	1,015,840	1,191,044	1,306,249	1,436,464	1,391,659	1,094,914	874,125	608,324	508,570
Escalante Solar I QF	10,921,713	531,489	645,513	832,362	955,502	1,126,572	1,235,898	1,359,761	1,304,268	1,031,738	818,007	606,453	474,150
Escalante Solar II QF	10,520,640	517,551	627,997	806,129	929,679	1,098,975	1,206,563	1,321,201	1,268,974	1,003,181	750,305	555,442	434,642
Evergreen BioPower QF													
ExxonMobil QF													
Five Pine Wind QF	8,399,980	515,184	843,295	749,871	802,885	485,845	529,260	630,392	591,216	751,568	738,975	881,157	880,334
Foot Creek III Wind QF													
Glen Canyon A Solar QF													
Glen Canyon B Solar QF													
Granite Mountain East Solar QF	10,913,761	548,826	619,770	895,198	990,554	1,158,651	1,258,453	1,338,832	1,261,328	978,568	810,799	585,874	467,909
Granite Mountain West Solar QF	7,220,477	363,517	409,549	593,815	657,017	766,608	830,760	887,222	834,460	645,109	536,218	387,167	309,035
Iron Springs Solar QF	11,200,371	634,276	666,108	897,183	1,017,893	1,130,820	1,283,100	1,346,598	1,318,721	1,006,219	817,161	582,281	500,011
Kenecott Refinery QF													
Kenecott Smelter QF													
Laligo Wind Park QF	9,674,740	1,007,477	917,570	1,126,955	897,120	856,897	745,979	673,722	567,152	616,686	799,252	709,690	756,240
Monticello Wind QF													
Mountain Wind 1 QF	8,916,080	1,397,705	1,044,898	869,816	693,024	479,607	498,327	410,860	440,933	454,827	672,574	927,984	1,025,515
Mountain Wind 2 QF	13,895,033	2,038,485	1,566,199	1,352,529	1,078,715	750,861	890,296	761,455	734,168	757,712	1,009,557	1,435,299	1,519,756
North Point Wind QF	18,786,576	1,081,867	1,817,411	1,672,826	1,801,611	1,084,551	1,202,040	1,464,551	1,465,394	1,786,186	1,717,960	1,871,542	1,821,132
Oregon Wind Farm QF	12,468,790	729,863	971,742	1,115,635	1,260,507	1,201,740	1,201,740	1,261,216	1,114,406	919,426	735,727	1,044,447	1,044,447
Pavant I Solar QF	4,310,019	177,389	225,179	346,901	399,215	454,358	476,933	558,197	543,942	425,101	330,218	205,953	166,635
Pioneer Wind Park I QF	10,668,383	1,307,976	927,722	1,190,414	907,777	706,952	651,560	651,076	681,633	462,761	823,624	1,265,841	1,101,946
Power County North Wind QF	5,460,338	415,705	548,470	525,351	519,896	350,950	344,576	370,353	360,112	380,493	511,430	530,622	602,361
Power County South Wind QF	4,865,045	367,049	482,868	474,030	482,998	302,560	306,289	327,761	335,462	336,896	447,464	479,428	522,241
Roseburg Dillard QF	1,042,678	52,652	45,323	49,453	117,831	106,620	104,258	164,486	131,433	66,116	76,189	75,916	52,402
Sage I Solar QF	2,270,456	80,679	79,891	190,158	206,003	234,995	262,709	337,883	333,611	208,547	155,711	104,870	75,399
Sage II Solar QF	2,272,891	80,764	79,986	190,360	206,223	235,208	263,006	338,244	333,976	208,784	155,870	105,000	75,469
Sage III Solar QF	1,870,483	68,007	66,563	157,054	167,907	192,623	214,974	275,730	272,050	172,117	130,624	88,886	64,050
Spanish Fork Wind 2 QF	2,754,693	217,428	177,317	204,533	160,626	154,092	210,749	289,636	315,766	271,043	242,505	250,579	260,620
Sunnyside QF	30,904,807	2,757,966	2,571,196	2,680,631	1,719,211	2,720,081	2,750,586	2,752,683	2,714,228	2,571,478	2,387,927	2,749,169	2,537,628
Sweetwater Solar QF	7,797,376	259,240	374,746	567,022	689,492	814,366	985,566	1,121,979	1,038,739	815,928	628,052	300,112	202,134
Tesco QF	299,767	50,859	22,516	27,152	24,386	45,902	8,670	11,194	17,560	15,963	18,144	18,180	39,251
Threemile Canyon Wind QF													
Three Peaks Solar QF	8,452,878	411,976	477,957	625,721	834,509	860,254	911,132	1,042,848	998,463	794,907	672,624	450,022	372,466
Utah Pavant Solar QF	5,611,720	206,301	240,534	410,490	470,172	563,656	662,527	772,097	721,480	602,883	450,433	279,646	229,501
Utah Red Hills Solar QF	11,565,119	484,032	621,327	787,698	1,034,405	1,204,547	1,240,486	1,530,453	1,463,983	1,326,491	812,004	594,449	465,244
Qualifying Facilities Total	335,365,139	23,244,375	24,504,675	28,500,365	29,590,624	30,255,524	31,455,334	34,102,001	32,724,591	28,714,814	25,929,922	24,005,344	22,337,570
Mid-Columbia Contracts													
Douglas - Wells													
Grant Reasonable	(373,959)												
Grant Meaningful Priority													
Grant Surplus	2,136,095	178,008	178,008	178,008	178,008	178,008	178,008	178,008	178,008	178,008	178,008	178,008	178,008
Grant - Priest Rapids													
Mid-Columbia Contracts Total	1,762,136	146,845	146,845	146,845	146,845	146,845	146,845	146,845	146,845	146,845	146,845	146,845	146,845
Total Long Term Firm Purchases	534,310,836	42,816,475	40,962,780	46,631,801	45,981,002	45,617,645	46,601,937	48,874,701	47,189,644	43,928,027	43,025,276	41,529,121	41,172,427

