

# State of Utah Department of Commerce Division of Public Utilities

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# **ACTION REQUEST RESPONSE**

To: Utah Public Service Commission

From: Utah Division of Public Utilities

Chris Parker, Director Artie Powell, Manager

Doug Wheelwright, Technical Consultant Supervisor

Bhavana Venjimuri, Utility Analyst Joanna Matyjasik, Utility Analyst

Date: September 13, 2021

Re: Information Memo

Docket No. 21-035-10 - PacifiCorp's Semi-Annual Hedging Report

# RECOMMENDATION (NO ACTION)

The Division of Public Utilities (Division) has reviewed PacifiCorp's Semi-Annual Hedging Report along with the information included as Attachments A – F. The information presented is similar in format and content to previous reports and includes both historical information along with a forecast of future hedging activities. The Public Service Commission of Utah (Commission) has not been asked to approve or acknowledge this report. The Division's review has revealed no matters in the report that need Commission attention and recommends no further action.

#### ISSUE

On August 13, 2021, Rocky Mountain Power (RMP) filed the PacifiCorp Semi-Annual Hedging Report with the Commission. On August 13, 2021, the Commission issued an Action Request to

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the Division to review the filing for compliance and make appropriate recommendations with comments due on or before September 13, 2021.

# BACKGROUND

During a general rate case, Docket No. 10-035-124, it became apparent that parties did not understand the various products, timing, volume, and nature of the PacifiCorp¹ hedging transactions. As part of the settlement stipulation, RMP agreed to participate in a collaborative process to discuss appropriate changes to PacifiCorp's existing hedging practices. The goal of the collaborative process was to provide a better understanding of the PacifiCorp hedging program and discuss appropriate changes to better reflect customer risk tolerances and preferences.<sup>2</sup> One of the terms outlined in the stipulation requires RMP to provide a semi-annual hedging report to the Commission.<sup>3</sup> A hedging report is to be produced on a semi-annual basis representing periods ending in June and December of each year.

The purpose of the report is to provide insights into PacifiCorp's hedging activity for the previous six months, report on the current market conditions, and indicate future hedging activities. The current report covers the six month period ending June 30, 2021. The report describes market fundamentals, basis risk, liquidity, energy positions, hedging activity, products, instruments, and physical supply. The hedging guidelines are outlined in the current PacifiCorp Energy Risk Management Policy. Due to the specific content, **the hedging report and portions of this memo are considered confidential.** 

# DISCUSSION

"The Company hedges and procures

5 The decisions for when and how much to hedge can be

influenced by the guidelines established in the Energy Risk Management Policy, the market

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<sup>&</sup>lt;sup>1</sup> Rocky Mountain Power is DBA PacifiCorp where the hedging transactions originate.

<sup>&</sup>lt;sup>2</sup> Collaborative Process to Discuss Appropriate Changes to PacifiCorp's Hedging Practices, March 30, 2012, page 2.

<sup>&</sup>lt;sup>3</sup> Docket No. 10-035-124, Settlement Stipulation, page 14.

<sup>&</sup>lt;sup>4</sup> PacifiCorp - Energy Risk Management Policy, approved January 30, 2019.

<sup>&</sup>lt;sup>5</sup> Semi-Annual Hedging Report, page 30.

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strategy established by the PacifiCorp Energy and Trading function, and by
The PacifiCorp hedging program involves
used for power generation. The specific hedging strategy will also
The hedging strategy for electricity is somewhat
confusing since PacifiCorp is
The Energy Risk Management Policy identifies a natural gas hedging program with a
Within that period, PacifiCorp is allowed to
Specific transactions may be executed to position the
Company depending on the
current market outlook. If there is no specific direction or change in the market conditions or prices,
While it is a similar concept, it is different than a "dollar cost averaging" program, which
is designed to purchase a fixed dollar amount or quantity on a predetermined or prescribed
schedule. The Company may also execute hedging transactions for power or gas to correct an
exception (such as a limit exceedance) in order to remain in compliance with the guidelines
established in the Energy Risk Management Policy. During the past six months,
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In addition to PacifiCorp uses the
to analyze the potential impact of

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<sup>&</sup>lt;sup>6</sup> Semi-Annual Hedging Report, page 21.

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The Company provides a summary of the calculations and the minimum and
maximum threshold limits in Confidential Figure 24. Underlying the maximum limit is a
are designed to control
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is an internal model – the assumptions used in the calculations are not readily available
and the results cannot be verified or replicated by the Division. Due to evolving market conditions
that consistently raised
The Company updated the Energy Risk Management Policy on July 1, 2021 to implement a new
and discontinued use of historical

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 $<sup>^{7}</sup>$  Pacifi Corp Hedging Policy Update, January 23, 2019, page 4.



The next Semi-Annual Hedging Report, to be published in February 2022, will show positions and

# ELECTRIC HEDGING - HISTORICAL AND FORECAST

Since January 1, 2021,	forward price curve (FPC) for power on the east side of
PacifiCorp's system	per megawatt-hour (\$/MWh),
and	per megawatt-hour (\$/MWh), on the west
side. <sup>9</sup> The electric portion of the he	dging program is unique since PacifiCorp
	In the Company's
report, Confidential Figure 21 provi	des a summary of the changes that have occurred in the electric
hedging program for the total Comp	any since December 30, 2016. Confidential Chart 1 below has
been prepared to graphically show	how the electric hedging percentages have changed over the
last six reporting periods.	

<sup>&</sup>lt;sup>8</sup> Semi-Annual Hedging Report, page 21.<sup>9</sup> Semi-Annual Hedging Report, page 1.

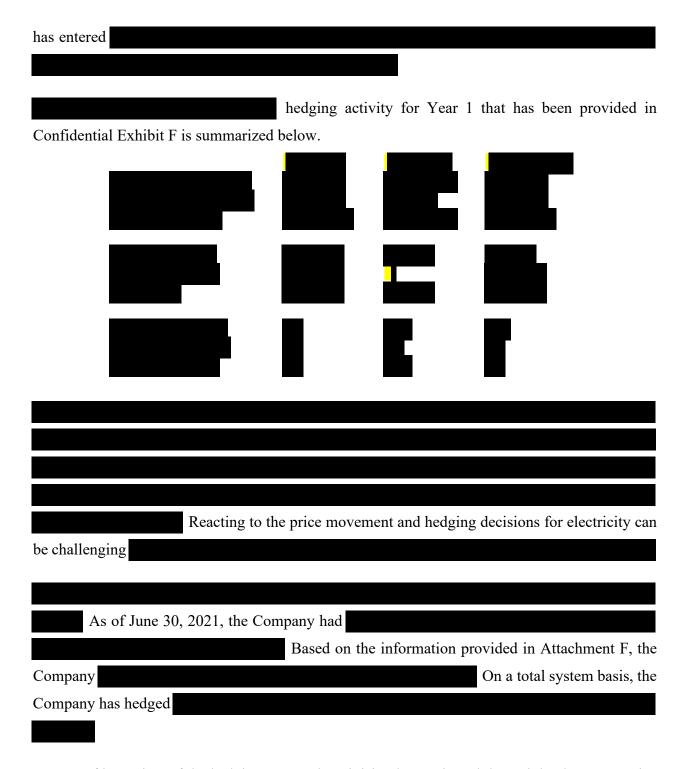


As of June 30, 2021, the Company has hedged					
<sup>10</sup> While the calculated hedging percentage for PacifiCorp	in Confidential				
Chart 1 is correct, the total Company percentage calculation does not provide	de an accurate				
understanding of the hedging activity.					
can distort the view of the total Company hedging activities. In order to	to gain a better				
understanding of the hedging activity, it is helpful to look at the forecasted electric requirements					
and the hedging activities for the east and the west sides of the service area individually. In the					
Company's report, Confidential Exhibit F provides a breakdown of the electric hedging activities					
for the east side and west side of the system and provides a better understanding of the current					
hedging position for each area.					
The Commons, noncorte on executil electric hodge	aimatian mayaala				
The Company reports an overall electric hedge  A closer exam	nination reveals				
that on the east side the Company has e	executed				
On the west side	the Company				

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 $<sup>^{\</sup>rm 10}$  Semi-Annual Hedging Report, page 18, Confidential Figure 21.

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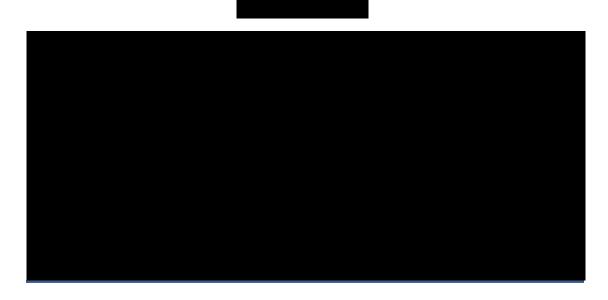


As part of its review of the hedging report, the Division has reviewed the weighted average price of the hedging contracts compared to the spot market price to determine if there is a premium or discount on the hedging contracts. Confidential Chart 2 and Confidential Chart 3 below have been

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produced from the information in Confidential Figure 26 and provide a comparison of the spot price and the weighted average hedged power price from 2017 through June 2021. Confidential Chart 2 compares the average high load hedged price at to the average spot market price in the same location.
the Company has entered into hedging contracts
Confidential Chart 3 compares the average high load hedged price at

to the average spot market price



In 2017, 2019, and 2020, the Company executed hedging While not represented in the charts, a review of the information in Confidential Exhibit 26 indicates a similar price comparison in the same trading locations.

The PacifiCorp Official Forward Price Curve (OFPC) and the IHS<sup>11</sup> electricity price forecast is provided in the Hedging report as Confidential Figure 4 and 5. While these two forecasts are included together, they represent different perspectives of the price forecast. The IHS value represents a forecast of the spot or expected price of the commodity on a date in the future. The spot price forecast cannot be transacted upon and represents the IHS view of the future. The PacifiCorp OFPC is developed

Market forwards represent a view of the market and are derived from contracts that bind counterparties to stipulated prices and delivery schedules. The difference in the calculation of the

<sup>&</sup>lt;sup>11</sup> IHS Markit, second-half 2020 and first-half 2021 natural gas and power price forecast.

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OFPC and the forecast spot price used by IHS is the primary reason for the difference in these two price forecasts provided in Confidential Figure 5.

In order to provide some points for comparison, Confidential Chart 4 has been prepared to look at the changes in the Company's OFPC over the last four reporting periods with specific emphasis on how the price outlook has changed since the last hedging report six months ago.

The plan for power is to				
			The Company in	itends to
	In dealing with	th the		
and in general practice, the Com	pany will continue			

This is consistent with what the Company has executed in the past as seen in the historical information provided as Attachment A of the filing.

## NATURAL GAS HEDGING - HISTORICAL AND FORECAST

PacifiCorp is exposed to natural gas price risk due to its natural gas-fired generating fleet. Natural gas hedging guidelines have been established to address the exposure to changes in market conditions. During the previous six months, the market price of natural gas has on the east side of the PacifiCorp service territory by On the west side of the service territory, natural gas prices have MMBtu or For the forecast natural gas hedging limits have been established and are included in Appendix E of the PacifiCorp Energy Risk Management Policy. Hedging and hedging limits are designed to The established ranges for hedging the forecast natural gas requirement are as follows: Transactions extending but must comply with transaction limit approval guidelines. As of June 30, 2021, the Company had hedged natural gas requirement, and the current hedging position is consistent with the strategy that was outlined in the previous hedging report. Confidential Chart 5 has been

<sup>&</sup>lt;sup>12</sup> Semi-Annual Hedging Report, page 33.

<sup>&</sup>lt;sup>13</sup> Semi-Annual Hedging Report, page 1.

<sup>&</sup>lt;sup>14</sup> Semi-Annual Hedging Report, page 18, Confidential Figure 21.

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prepared to graphically show the change in the hedging percentages of natural gas for the last six reporting periods.



As demonstrated in Confidential Chart 5, PacifiCorp has maintained a fairly consistent natural gas hedging strategy.

As part of the review of the hedging practices, Confidential Figure 25<sup>15</sup> provides a comparison of the weighted average price for the hedged natural gas contracts with the weighted average spot market index price. The hedge price and spot market price comparison has been provided to calculate

This information is also useful in comparing the price of the hedged contracts to the market price to evaluate if the prices paid for hedging contracts have been significantly higher or lower than the spot market price. Confidential Chart 6 provides a summary of the average price for hedged contracts from 2017 through 2021 compared to the average spot market price.

The chart illustrates

<sup>&</sup>lt;sup>15</sup> Semi-Annual Hedging report, page 23

how the spread between the contract price of the hedged transactions and the spot price

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<sup>16</sup> By hedging only a portion of the total natural gas requirement, the Company can purchase the remaining unhedged portion of the gas requirement at the spot market price, The Company has provided a comparison of the PacifiCorp OFPC with the IHS national price

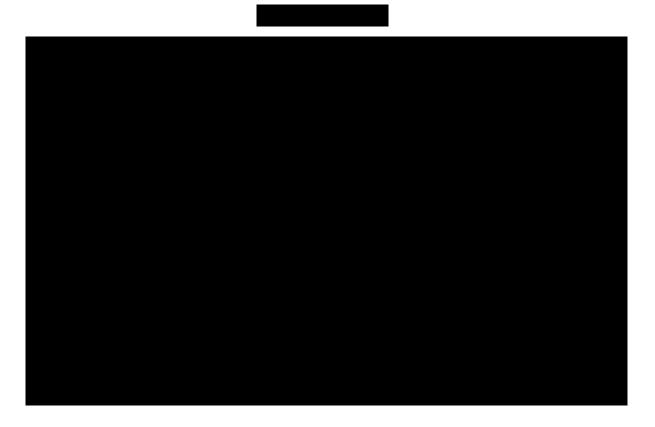
reflected in the last four reporting periods.

forecast as Confidential Figure 4. To provide a comparison of how the Company's OFPC for

natural gas has changed over time, Confidential Chart 7 has been prepared to show the OFPC as

 $<sup>^{16}</sup>$  Semi-Annual Hedging Report, page 3.

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The PacifiCorp OFPC for natural gas is reflecting

compared to the December 31, 2020 forecast. The longerrange forecast in the OFPC is anticipating natural gas prices that are

As economic conditions and market prices change, the forecast requirement for natural gas used for electric generation will also change. Confidential Chart 8 has been prepared to show how the forecast natural gas requirement for the next 24 months has changed in the current report compared to the forecast requirement in the last two hedging reports. The forecast natural gas requirement is overall lower than the previous forecast.

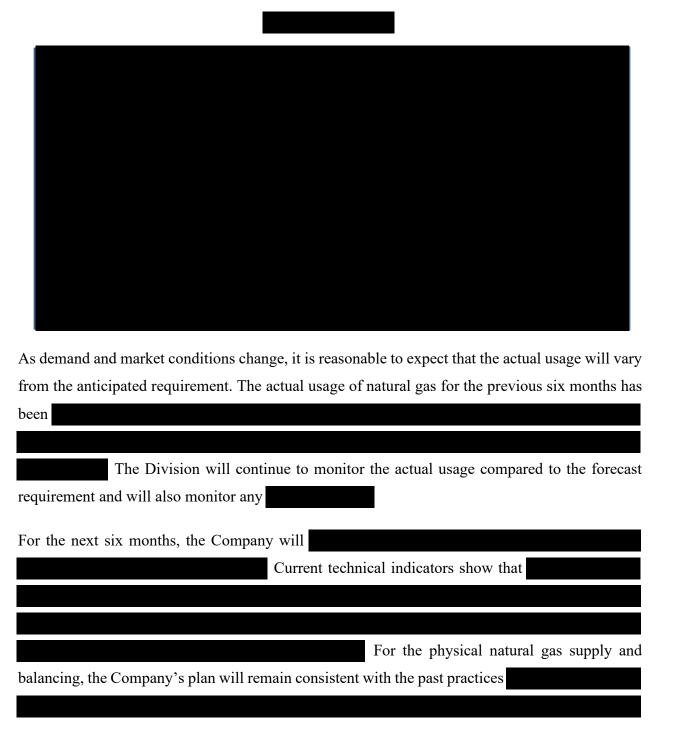


As part of the review of the forecast natural gas requirement, it is useful to compare the historical usage and actual volume of natural gas consumed to the volume that was forecast. A comparison of the actual natural gas consumption with the previous forecast is important since

In response to data requests, the Company has provided the actual MMBtu consumed by each of the natural gas generating units. The actual usage has been compared to the most recent natural gas requirement as identified in the hedging reports. <sup>17</sup> Confidential Chart 9 has been prepared to provide a visual comparison of the actual volume of natural gas consumed for the past three years compared to the most recent forecast requirement for the same period.

<sup>&</sup>lt;sup>17</sup> Actual natural gas usage for each month has been compared to the forecast requirement provided in the semiannual hedging report. The forecast requirement has been updated with each filing to reflect the requirement identified for the following six-month period.

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the Company

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## CONCLUSION

The Division has reviewed the Semi-Annual Hedging Report and responses to data requests. The information presented in the current report is similar in format and content to previous reports and includes both historical information and a forecast of future hedging activities. As of June 30, 2021, the natural gas and electric hedging activities are within the established guidelines. No further action by the Commission is required.

cc: Joelle R. Steward, Rocky Mountain Power Jana Saba, Rocky Mountain Power Yvonne Hogle, Rocky Mountain Power Michele Beck, Office of Consumer Services

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<sup>&</sup>lt;sup>18</sup> Semi-Annual Hedging Report, page 32.