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Action Request Response

To: Public Service Commission of Utah

From: Utah Division of Public Utilities

Chris Parker, Director

Brenda Salter, Assistant Director

Abdinasir Abdulle, Utility Technical Consultant Supervisor

Justin Shelton, Utility Analyst

Date: September 14, 2026

Re: **Docket No. 26-028-04**, Garkane Energy Cooperative, Inc.'s Carbon Emissions Reduction Final Progress Report through December 2025

Recommendation (Acknowledge)

The Division of Public Utilities ("Division") has reviewed Garkane Energy Cooperative, Inc.'s ("Garkane Energy" or "Cooperative") Carbon Emissions Reduction Final Progress Report ("Final Progress Report") through December 2025 and recommends that the Public Service Commission of Utah ("Commission") acknowledge the Final Progress Report, as it appears to comply with the Utah Energy Resource Procurement Act, Title 54, Chapter 17, Section 604. As a cooperative association, Garkane Energy filed its Final Progress Report with its Board of Directors, as required by Section 54-17-604(5), and represents that the 20 percent Renewable Portfolio Goal for 2025 was achieved.¹ The Division recommends the Commission acknowledge that no further reporting under the Renewable Portfolio Goal provisions of the Act is required.

Issue

Garkane Energy, a cooperative association and a member of Utah Rural Electric Cooperative Association (URECA), filed its Carbon Emissions Reduction Final Progress Report through December 2025 with its Board of Directors in compliance with the Utah

¹ Nathaniel Johnson URECA Executive Director verified on 9/11/2026.



Energy Resource Procurement Act (“the Act”), Title 54, Chapter 17, Section 604(5). Under Section 54-17-604(12), the plan and progress reports filed by a cooperative association are made publicly available at the cooperative association’s office.² The Final Progress Report is the concluding report in the reporting cycle established under Title 54, Chapter 17, Part 6, and addresses actual results through the end of December 2025. In the Final Progress Report, Garkane Energy represents that it achieved Utah’s 20 percent Renewable Portfolio Goal for 2025 primarily through electricity purchases from its generation and transmission provider, Deseret Generation and Transmission Cooperative (Deseret). Garkane Energy is contractually obligated to purchase all wholesale electricity through Deseret through 2080. This memo is in response to the Division’s review of the Final Progress Report.

Discussion

Utah Code Ann. § 54-17, Part 6 establishes the Renewable Portfolio Goal (“RPG”), a voluntary, cost-effective target for privately owned electrical corporations and cooperative associations to derive 20 percent of their adjusted retail electric sales from renewable energy sources by 2025, but only to the extent that it is cost effective to do so. Under Section 54-17-604(5), by July 1, 2026, each electrical corporation must file a final progress report demonstrating either how Subsection 54-17-602(1) is satisfied for the year 2025, or the reason why it is not satisfied for the year 2025. The reporting entity reports the actual and projected amount of qualifying electricity through 2025 and the source of that qualifying electricity, provides cost or cost-effectiveness information, and describes conditions impacting renewable energy and qualifying electricity markets.

Garkane Energy is committed, through an all-requirements contract, to purchase all of its electricity from its generation and transmission provider, Deseret, through 2080, and Deseret has had excess capacity at least through 2025. Accordingly, Garkane Energy was not seeking additional resources from the market during the reporting period.

Included in the Final Progress Report is a summary of the actual amount and source of qualifying electricity purchased from Deseret through 2025. The data represents the aggregate total of Garkane Energy and its fellow member-owner cooperatives’ electricity

² *Id*

purchases from Deseret. The composition of 2025 qualifying electricity by source is summarized below.

Source	2025 MWh Forecasted	2025 MWh Actual
CRSP, Hydro, and DGT solar	430,933	343,599
Community Solar Projects	1,386	630
EIM Purchases	391,826	487,639
Total	824,145	831,868
Qualifying Electricity as a percentage of retail sales	37%	37%

With respect to recommended legislative or program changes, Garkane Energy representatives recommend that the 20 percent Renewable Portfolio Goal be eliminated from the code after 2025, given the realities of the electricity market from the program's inception to date. Garkane further recommends that increases in renewable resources occur through technological advances and innovation rather than government mandates. The Division has reviewed Garkane Energy's methodologies and the qualifying resources listed in the Final Progress Report, including the treatment of WAPA hydropower deliveries certified through the Western Renewable Energy Generation Information System³ and the optional member programs, and finds that the Final Progress Report appears to comply with the reporting requirements of the Act.

Conclusion

The Division has reviewed Garkane Energy's Carbon Emission Reduction Final Progress Report through December 2025 and finds that it appears to comply with the Utah Energy Resource Procurement Act, Title 54, Chapter 17, Section 604. The Final Progress Report demonstrates that Garkane Energy, as a member-owner of Deseret, derived its share of the approximately 37 percent of its 2025 retail sales from renewable energy, above the 20 percent Renewable Portfolio Goal, principally through its existing all-requirements contract with Deseret. The Division recommends the Commission acknowledge the Final Progress

³ [Wapa.gov/about-wapa/regions/dsw/power-marketing/dsw-rec-program/](https://wapa.gov/about-wapa/regions/dsw/power-marketing/dsw-rec-program/)

Report and confirm that no further reporting under the Renewable Portfolio Goal provisions of the Act is required.

cc: Michele Beck, Office of Consumer Services
Nathaniel J Johnson, Utah Rural Electric Cooperative Association