- BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH -

In the Matter of the Applica-)
tion of UTAH POWER & LIGHT)
COMPANY and PC/UP&L MERGING)
CORP. (to be renamed Pacifi-)
corp) for an Order Authorizing)
the Merger of Utah Power &)
Light Company and Pacificorp)
into PC/UP&L Merging Corp.,)
Authorizing the Issuance of)
Securities, Adoption of)
Tariffs and Transfer of Cert-)
ificates of Public Convenience)
and Necessity and Authorities)

in Connection Therewith.

CASE NO. 87-035-27

ORDER RE STANDARD OF

APPROVAL FOR MERGER

ISSUED: November 20, 1987

SYNOPSIS

By this Order the Commission establishes the "positive benefits" test as the standard for adjudging the merits of the proposed merger and assigns the burden for showing positive benefits or negative impacts.

BY THE COMMISSION:

Pursuant to motion filed by Applicants, the parties in the above-entitled matter appeared before the Commission on Tuesday, November 10, 1987, to argue the issue of the appropriate standard by which the proposed merger of Utah Power & Light Company and PacifiCorp should be adjudged by this Commission. The simplest statement of the issue is whether the Applicants must show only the absence of adverse impacts from the proposed merger ("no harm" standard) or whether they must demonstrate that on balance the merger as proposed will result in benefits not otherwise enjoyed ("positive benefits" standard).

Here, as in Re CP National Corp., 43 PUR 4th 315 (Utah PSC 1981) Case No. 80-023-01, we are of the view that the necessary predicate for a determination that the proposed merger is "in the public interest" is some net positive benefit to the public in this State. Applicants seek strict adherence to the Utah decision, Collett v. Public Service Commission, 116 Utah 413, 211 P.2d 185 (1949) which they cite in favor of the "no harm" standard. We rejected this argument in CP National as we do now. Such a standard is too narrow for use in a fixed-utility situation such as that before us. Also, we believe Applicants acknowledged this fact in their oral arguments and application wherein they have voluntarily offered to accept the burden of showing a positive benefit.

We do not think it reasonable to assume that the result of the merger will be entirely positive or entirely negative. In all likelihood there will be some positive benefits and some negative impacts. Our task is to consider them all, giving each its proper weight, and determine whether on balance the merger is beneficial or detrimental to the public.

With respect to considerations outside our normal regulatory jurisdiction and enforcement powers, for example the health of the coal mining industry, antitrust effects, et cetera, which nonetheless bear on the public interest, Applicants bear no affirmative burden to demonstrate benefits or even an absence of harm. In those areas other parties will carry the burden of demonstrating either some benefit or some substantial harm by reason of the merger.

However, Applicants do carry the burden in all areas subject to our jurisdiction to show that on balance the merger will be beneficial and those areas will be our primary focus in the case.

We anticipate publishing shortly an order setting forth in more detail the sub-issues that we would expect to be addressed in this case.

ORDER

NOW, THEREFORE, IT IS HEREBY ORDERED, That the "positive benefits" standard is hereby established for approval of the Applicants merger proposal in this case as above discussed.

DATED in Salt Lake City, Utah this 20th day of November,

1987.

Brian T. Stewart, Chairman

Brent H. Cameron, Commissioner

James M. Byrne, Commissioner

Attest:

Stephen C. Hewlett, Commission Secretary

AFFIDAVIT OF MAILING

In the Matter of the Application)
of UTAH POWER & LIGHT COMPANY,)
PC/UP&L MERGING CORP. (to be renam-)
ed Pacificorp) for an Order Author-)
izing the Merger of Utah Power &)
Light Company and Pacificorp into)
PC/UP&L Merging Corp. and Author-)
izing the Issuance of Securities,)
Adoption of Tariffs, and Transfer)
of Certificates of Public Convenience and Necessity and Author-)
ities in Connection Therewith.

CASE NO. 87-035-27

ORDER RE STANDARD OF APPROVAL FOR MERGER

ORDER ALLOWING INTERVENTION
OF UTAH MUNICIPAL POWER
AGENCY

ORDER ON MOTION TO MODIFY HEARING SCHEDULE

County of Salt Lake)
) ss.
State of Utah
)

Brenda Warner, being duly sworn, deposes and says that she is a secretary regularly employed in the office of the Public Service Commission of Utah, whose office is located at 160 East 300 South, Fourth Floor, Heber M. Wells State Office Building, Salt Lake City, Utah.

That there is a United States Post Office at Salt Lake City, and at the place of residence or place of business of the persons whose names are set forth below; and between Salt Lake City and residence or places of business, there is a regular communication by mail.

That on the 23rd day of November, 1987, affiant served a true copy of the hereto attached ORDER ON MOTION TO MODIFY HEARING SCHEDULE, ORDER ALLOWING INTERVENTION OF UTAH MUNICIPAL POWER AGENCY, and ORDER RE STANDARD OF APPROVAL FOR MERGER on the said persons by mailing such copy on said date in a post office in Salt Lake City, Utah, properly enclosed in a sealed envelope with postage prepaid thereon, legibly addressed to the following persons, at the addresses shown:

See attached mailing list

Subscribed and sworn to before me this 23rd day of November, 1987.

Secretary

Notary Public

My Commission Expires

- * Thomas W. Forsgren, Esq. Sidney G. Baucom Edward A. Hunter UP&L P.O. Box 899 SLC, UT 84110
- * Fredric D. Reed Pacific Power & Light Co. 920 Southwest 6th Ave. Portland, OR

Dale A. Kimball, Esq. Gary A. Dodge, Esq. Kimball, Parr, Crockett & Waddoups 185 South State, Ste 1300 SLC, UT 84147

Donald R. Allen, Esq. John P. Williams, Esq. Duncan, Allen & Mitchell 1575 Eye Street, N.W. Washington, D.C. 20005

Charles F. McDevitt, Esq. Suite 200, Park Place 277 North 6th Street Boise, ID 83702

Wesley F. Merrill 109 North Arthur Spaudling Building Pocatello, ID 83204

Robert S. Campbell, Esq. Gregory B. Monson, Esq. Watkiss & Campbell 310 South Main, Ste 1200 SLC, UT 84101 Stephen P Randle & Deamer S20 Boston Building Salt Lake City, UT 84111

F. Robert Reeder, Esq. Val R. Antczak, Esq. Parsons, Behle & Latimer P.O. Box 11898 SLC, UT 84147-0898

Richard W. Giauque Gregory P. Williams Gary F. Bendinger 500 Kearns Building SLC, UT 84101

Raymond W. Gee, Esq. Kirton, McConkie & Bushnell 330 South 300 East SLC, UT 84111

James A. Holtkamp, Esq. VanCott, Bagley, Cornwall & McCarthy 50 South Main Street, Suite 1600 SLC, UT 84144

Dale A. Kimball, Esq.
Gary A. Dodge, Esq.
Kimball, Parr, Crockett &
Waddoups
P.O. Box 11019
SLC, UT 84147

Donald B. Holbrook, Esq.

Calvin L. Rampton, Esq.
Ronald J. Ockey, Esq.
L. R. Curtis, Jr.
1500 First Interstate Plaza
SLC, UT 84101

A. Wally Sandack, Esq. - 370 East Fifth South 531-0555 SLC, UT 84111

Alice Ritter Burns
110 North Main Street
P.O. Box 249
Cedar City, UT 84720

Roger Cutler
Salt Lake City Attorney
324 South State
SLC, UT 84111

Paul T. Morris West Valley City Attorney I. Robert Wall Assistant City Attorney 2470 South Redwood Road WVC, UT 84119

Lynn W. Mitton
F. Elgin Ward
8722 South 300 West
Sandy, UT 84070

Chris L. Engstrom Snow, Nuffer, Engstrom & Drake P.O. Box 400 St. George, UT 84770

Donald R. Allen, Esq. John P. Williams, Esq. 1575 Eye Street, NW Washington, D.C. 20005

Myrna J. Walters Michael S. Gilmore Lori Mann Idaho Public Utilities Commission Statehouse Mail Boise, ID 83720

Charles M. Darling, IV
J. Patrick Berry
Sheryl S. Hendrickson
555 West 13th Street, N.W.
Suite 500 East
Washington, D.C. 20004-1109

Salli Brash Willkie, Farr & Gallagher One Citicorp Center 153 E. 53rd Street New York, NY 10022

L. Christian Hauck Colorado Utah Electric Assoc. P.O. Box 1149 Montrose, CO 81402

Glen J. Ellis Dean B. Ellis 60 E. 100 South, Ste. 102 P.O. Box 1097 Provo, UT 84603

John Morris, Esq. LeBoeuf, Lamb, Leiby & MacRae 136 South Main, Suite 1000 SLC, UT 84101

- UTILITY MAILING LIST

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Olof E. Zundel Utility Shareholders Assoc. of Utah 1200 Beneficial Life Tower 36 South State SLC, UT 84111

Gregory P. Williams, Esq.
GIAUQUE, WILLIAMS, WILCOX
& BENDINGER
Soo Kearns Building
136 South Main
South Main
BUILDING MAIL SCC, UT 84101

James A. Holtkamp, Esq. VAN COTT, BAGLEY, CORNWALL & McCARTHY P.O. Box 45340 SLC, UT 84145

Stephen Randle, Esq. 520 Boston Building SLC, UT 84111

Thomas M. Zarr, Esq. SNOW, CHRISTENSEN & MARTINEAU P.O. Box 45000 SLC, UT 84145

Glen H. Robinson Vice President, Marketing Mountain Fuel Supply P.O. Box 11368 SLC, UT 84139

Scott A. Gutting, Esq. c/o UCIPP/MTB, Inc. 1110 Walker Center 175 South Main SLC, UT 84111

Michael Ginsberg Office of Attorney General 236 State Capitol BUILDING MAIL

Sandy Mooy Office of Attorney General 236 State Capitol BUILDING MAIL

Bob Sugino Tax Commission Assessed Property Division BUILDING MAIL

Mark Jones Governor's Office 203 State Capitol BUILDING MAIL

Energy Office 355 West North Temple 3 Triad Center, Ste 450 SLC, UT 84180-1204 BUILDING MAIL

LAW OFFICES OF

KIMBALL, PARR, CROCKETT & WADDOUPS

A PROFESSIONAL CORPORATION

Property.

SUITE 1300 185 SOUTH STATE STREET POST OFFICE BOX 11019 SALT LAKE CITY, UTAH 84147 TELEPHONE (801) 532-7840

GARY A. DODGER NOV 12 A 9:37

SERVICE COMMISSION

November 11, 1987

HAND-DELIVERED

Brian T. Stewart, Chairman Utah Public Service Commission 160 East 300 South Salt Lake City, Utah 84111

RE: Proposed Order Allowing Intervention of UMPA
Dear Commissioner Stewart:

At your request, I have prepared and enclosed herein a proposed Order Allowing the Intervention of UMPA. If I can be of any further assistance, please contact me.

Singerely

ary A Dodge

GAD:pls

Enclosure