

1 August 3, 1999

2 2:03 p.m.

3

4 P R O C E E D I N G S

5 CHAIRMAN MECHAM: Let's go back on the
6 record. Mr. Randle.

7 MR. RANDLE: Thank you. I just have a few
8 more questions. I'll address these to Mr. Wright.
9 Continuing on with that hypothetical, just to
10 illustrate how this credit works, Mr. Wright, assume
11 now that the merger occurred as of January 1, 2000
12 and the merger credit was implemented by a tariff
13 approximately a month later, and then I guess
14 assuming that there was no rate case in between the
15 beginning of 2001 and the first tariff, credit
16 tariff, then I guess the only thing that would happen
17 at the beginning of 2001 is you would make some
18 adjustments based on whether you over- or
19 under-refunded for the first year and then based on
20 projections for the next year; is that correct?

21 MR. WRIGHT: That is correct.

22 MR. RANDLE: And then let's assume that in

23 the fall of 2001 you filed a general rate case and

24 that was not decided until, let's say, the spring of

25 2002, being very optimistic. What would then happen

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1 at the beginning of 2002 with regard to the credit
2 tariff?

3 MR. WRIGHT: At the beginning of 2002, the
4 credit would stay in place as previous. The key date
5 would be the effective date of the new rates. If, in
6 those rates, or a possible rate case, ScottishPower
7 demonstrated that savings of 12 million, or whatever
8 amount of merger-related savings were in there, the
9 credit would need to be either amended or removed
10 based upon the amount of savings ScottishPower had
11 identified.

12 MR. RANDLE: Let's assume, then, further in
13 that rate case that you had identified and proven to
14 the Commission's satisfaction that there were 12
15 million in merger-related savings and that those
16 would be ongoing. Then would the merger credit
17 disappear at that point, on the filing of the rate
18 case tariff?

19 MR. WRIGHT: Not on the filing. On the
20 date of the effective rates.

21 MR. RANDLE: Right. Excuse me. That's

22 what I meant. So at that point, then, the merger

23 credit would be over?

24 MR. WRIGHT: The merger credit would be

25 over, but it would be replaced in that example by an

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1 equivalent \$12 million reduction in rates going
2 forward and, as such, would be captured in rates
3 going forward until the next rate case.

4 MR. RANDLE: And let's say that -- you
5 wouldn't be asking for any refund back to the
6 beginning of 2002?

7 MR. WRIGHT: No, we would not.

8 MR. RANDLE: That's all I have.

9 CHAIRMAN MECHAM: Thank you, Mr. Randle.
10 Mr. Sandack, something on this one?

11 MR. SANDACK: Just briefly.

12 CHAIRMAN MECHAM: Go ahead.

13 MR. SANDACK: Thank you. There was a
14 discussion, Mr. Larson, that you had with Mr. Reeder
15 regarding the refocus program. As I understand it,
16 that essentially has been implemented in terms of the
17 employee layoffs and the cost savings as a result of
18 that.

19 MR. LARSON: To the best of my knowledge,
20 the refocus program has been implemented and the vast

21 majority of the savings associated with that program

22 will be captured in 1999.

23 MR. SANDACK: Okay. So that any future

24 layoffs then would be, I guess, to use your word,

25 incremental in terms of what ScottishPower might

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1 implement in terms of cost savings in the future; is
2 that correct?

3 MR. LARSON: Anything that would occur, any
4 transition plan items that would occur would be
5 incremental.

6 MR. SANDACK: So any future layoffs would
7 be related to the merger, then; is that correct?

8 MR. LARSON: If there -- yeah, if there
9 were layoffs related to transition plan, then those
10 would be related to actions of the transaction.

11 MR. SANDACK: If I could just ask Mr. Alt,
12 does that simplify, from your point of view,
13 enforcement scheme of job protection in terms of the
14 problems that you last ran into with the last merger?

15 MR. ALT: I'm not sure I understand what
16 you mean. Clarify it or --

17 MR. SANDACK: Wasn't, with the last merger,
18 the problem enforcement? You had some problems
19 assessing what was merger related and what wasn't
20 merger related?

21 MR. ALT: Yeah, that was a problem.

22 MR. SANDACK: Wasn't that the problem?

23 MR. ALT: I think so.

24 MR. SANDACK: And so doesn't this

25 simplify -- eliminate that problem, essentially, in

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1 terms of what PacifiCorp has essentially done is over
2 and future job layoffs will be related to the
3 merger?

4 MR. ALT: I'm sorry. I must have missed
5 something. Are you talking about what Mr. Larson --

6 MR. SANDACK: Right. The refocus program
7 essentially being implemented and the layoffs have
8 been made, the cutbacks have been made. Future
9 layoffs are related to the merger.

10 MR. ALT: I'm not sure that all future
11 layoffs you could say would be related to the
12 merger. How could you say that?

13 MR. SANDACK: Well, because --

14 MR. ALT: I mean, PacifiCorp might have a
15 second refocus program had there not been a merger.

16 MR. SANDACK: Well, but for the merger,
17 PacifiCorp wouldn't have any more programs to refocus
18 on, would they?

19 MR. ALT: How do we know that?

20 MR. SANDACK: So you're willing -- your

21 concern is purely of a speculative nature, then; is

22 that correct?

23 MR. ALT: Well, I'm not sure I'd

24 characterize it that way, but --

25 MR. SANDACK: If you'll permit me, I've

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1 just got maybe two questions follow-up on Item Number
2 42 that I feel I must clarify based on the impression
3 that was left in the testimony that I'm just not
4 clear on.

5 CHAIRMAN MECHAM: Go ahead.

6 MR. SANDACK: Mr. Larson, when you were
7 testifying on Item 42, you indicated that the
8 conditions preserving benefits for two years is one
9 of the conditions of the merger, and I don't -- in
10 fact, I don't see that. I see that they've
11 eliminated the word "stability" from the Division's
12 original conditions, which might have given us that
13 assurance, and substituted with simply saying
14 "complying with provisions of the merger agreement."
15 As I understood your testimony, you said that under
16 the present ERISA plan you had the ability annually
17 to cut back or reduce benefits. Wouldn't
18 ScottishPower still have that ability under this
19 condition?

20 MR. WRIGHT: Could I perhaps clarify? From

21 ScottishPower's perspective --

22 CHAIRMAN MECHAM: Yes.

23 MR. WRIGHT: -- I believe that the merger

24 agreement does go into some more detail here. The

25 commitment is as per the merger agreement. I believe

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1 that does allow changes in benefits, but there would
2 be a commensurate level of other benefits provided
3 such that, overall, the benefits are not --

4 MR. SANDACK: I'm not sure I understand how
5 the merger agreement preserves the level of benefits
6 that PacifiCorp otherwise was paying at the time of
7 the merger. Can you explain that to me?

8 MR. WRIGHT: Well, I believe that the
9 stipulation here references that agreement. It shall
10 comply with the provisions of the merger agreement.
11 The merger agreement is a document that is in the
12 record, I believe, in this proceeding and therefore
13 it can be referenced in terms of what that commitment
14 is.

15 MR. SANDACK: Well, as I reviewed the
16 merger agreement, the amendment restated agreement
17 per the merger, principally the paragraphs regarding
18 benefits at page 19, they just simply seem to
19 reference these plans, that they're in effect, and I
20 guess they're continued, but if the plans themselves

21 allow the Company to unilaterally change the benefits
22 for exempt employees, I don't -- it seems like an
23 illusory promise to me.

24 MR. FELL: Mr. Chairman?

25 CHAIRMAN MECHAM: Yes.

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1 MR. FELL: I could show counsel the
2 provision that we're relying on. It may be that he's
3 relying on a provision of the merger agreement that
4 just recites what there is. There's another one in
5 Section 6.09 which contains this representation and
6 promise. May I approach counsel and show him this?

7 MR. SANDACK: I'm looking at it here. I've
8 got a copy of it.

9 MR. FELL: Fine.

10 MR. SANDACK: If I can just look over it
11 quickly, I'd appreciate it. Can you cite the
12 specific language that you would like that would
13 clarify how the benefits are preserved?

14 MR. FELL: Well, the opening clause sets it
15 out. It says HOLDCO, which is referring to the
16 ScottishPower parent, shall use its reasonable best
17 efforts to cause the Company employee benefit plans
18 in effect at December 6th, 1998 that have been
19 disclosed to ScottishPower prior to such date to
20 remain in effect until the second anniversary of the

21 effective time, or to the extent such Company
22 employee benefit plans are not continued, HOLDCO will
23 maintain, until such date, benefit plans which are no
24 less favorable in the aggregate to the employees
25 covered by such Company employee benefit plans. And

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1 then there are some more provisos to that, but that's
2 the overall structure.

3 MR. SANDACK: All right. So, to the extent
4 that the benefit plan then permits the Company to
5 unilaterally amend that plan, they could not do so on
6 terms less favorably than PacifiCorp offered to
7 employees at the time of the merger; is that
8 correct?

9 MR. FELL: That's correct. In the
10 aggregate, the plans would be equivalent -- of
11 equivalent value.

12 MR. SANDACK: Thank you.

13 CHAIRMAN MECHAM: That do it?

14 MR. SANDACK: That's all I have.

15 CHAIRMAN MECHAM: Thank you. Mr. Dodge has
16 a few succinct questions.

17 MR. DODGE: I've never been succinct, but
18 I'll try. Mr. Alt, in your opening, you referenced
19 using a few other measures of the reasonableness of
20 the rate concession given in this state, and one of

21 them was the Wyoming rate cap. Do you understand
22 that rate cap to have been related to this merger?

23 MR. ALT: Yes, clearly.

24 MR. DODGE: Is that the Company's view?

25 MR. WRIGHT: No, it is not.

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1 MR. DODGE: What is the Company's view?

2 MR. WRIGHT: The Company's view that the
3 rate cap -- the rate plan agreed in Wyoming was
4 agreed between PacifiCorp and the staff at the
5 Wyoming Public Service Commission. It was a business
6 as usual decision and was outside of the merger
7 commitment. To the extent it was merger related, it
8 was that the Wyoming staff wanted the issue related
9 to rates to be resolved before they would proceed
10 with the merger proceeding, so they're linked in a
11 time frame, if you like, but they're not linked in
12 terms of the merger benefits. The cap grade in
13 Wyoming is a business as usual decision.

14 MR. LARSON: And I might add, since I was
15 part of the negotiations and discussions with the
16 Wyoming staff and WIEC, that I personally have been
17 involved in discussions about a Wyoming rate case
18 since mid 1998, well before any discussions with
19 ScottishPower.

20 MR. DODGE: Mr. Alt, in Paragraph 43 it

21 talks about allocating the credit among retail tariff
22 customers. Is that intended to include any customer
23 who pays a rate that fluctuates with established
24 tariffs?
25 MR. ALT: Well --

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1 MR. DODGE: Let me say it differently.
2 That it's set at tariff rates and would fluctuate as
3 those tariff rates fluctuate?

4 MR. ALT: Well, I think the intent is that
5 it deals with rates that are in the tariff,
6 customers who pay rates that are in the tariff,
7 customers who are on a rate -- billed on a rate
8 schedule in the tariff. I gather you're alluding to
9 the thing I mentioned earlier this morning about
10 Oregon where apparently someone told me -- and I
11 don't know it for a fact -- that their merger credit
12 could apply to some large customers that were on
13 contract because those contracts simply say in them
14 the rate you pay will be the rate in tariff rate such
15 and such, and therefore they are actually paying
16 tariffed rates.

17 I don't know -- well, in any of our
18 discussions about this with ScottishPower and
19 PacifiCorp and the Committee, I don't recall it ever
20 coming up. I don't know that we have such a

21 situation in Utah. I'm not aware of any, but I'd be
22 willing to talk about it, if you can produce such a
23 situation.

24 MR. LARSON: I guess I would just add to
25 what Mr. Alt said, and it was certainly our

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1 interpretation that this would apply in much the same
2 way as the credit that went back to customers in the
3 last general rate case. As I understand it, there
4 are a couple of special contract customers that also
5 take some firm service on tariff, and I think in the
6 credit in the last rate case they got credit for
7 that, for that firm piece of their tariff, but for
8 anything that was in special contract, it did not
9 apply, that the contract basically insulated them
10 from the presort increase.

11 MR. DODGE: Thank you. Mr. Alt, the bottom
12 of the first paragraph in 43 indicates that, after
13 the first three years, the excess or shortfall will
14 then be pushed into the fourth year. What about the
15 end of the fourth year? It would be a true-up and,
16 if so, how will it be accounted for?

17 MR. ALT: That wasn't discussed. I think
18 that Mr. Larson this morning, in response to Mr.
19 Randle's questions, indicated it was the Company's
20 intent to clearly pay the full \$48 million and to

21 show that it had been fully paid to customers as a
22 credit, and this also provides for a -- I believe for
23 a Division audit. Or does it? Yes. It's in the
24 middle of that first paragraph. These calculations
25 shall be audited by the DPU, shall report their audit

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1 results to the Commission. I presume that would
2 mean, similar to like the refund, that the purpose of
3 the audits was to show that it was given back and
4 that all of what was committed was given back, and I
5 guess Mr. Larson can respond to that.

6 MR. DODGE: Is that the Company's
7 understanding?

8 MR. LARSON: It's certainly our intent to
9 give it all back. We believe, after three years of
10 projecting, that the fourth year will be fairly
11 close, and if there is any deviation from the final
12 \$12 million, I mean, certainly we -- it's our intent
13 that that money belongs to -- or is committed to
14 customers and would figure out how best to get that
15 back cost effectively to customers if it's a small
16 amount.

17 MR. DODGE: Thank you. Mr. Wright, the
18 third paragraph in 43 talks about the assumption that
19 the merger transaction will close this year. What
20 things, to your understanding, might delay the

21 closing beyond the end of the year? There's
22 obviously the Commission approval if those don't
23 come. What else might delay it beyond the end of the
24 year?
25 MR. WRIGHT: I can't think of anything else

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1 off the top of my head. Most of the approvals that
2 are required that are conditions precedent to the
3 merger agreement have already been satisfied. What
4 is largely outstanding is the state Commission
5 approvals which this point references.

6 MR. DODGE: Does the merger agreement deal
7 with the possibility of an appeal and indicate
8 whether closing will occur with or without a final
9 and appealable Commission order?

10 MR. WRIGHT: Sorry. Could you repeat?

11 MR. DODGE: To your knowledge, does the
12 merger agreement deal with what happens in terms of
13 closing if there is an appeal from the Commission
14 approval in any state?

15 MR. WRIGHT: I'm afraid I don't know.

16 MR. DODGE: Mr. Wright, just so that it's
17 clear, in proposing this merger, ScottishPower is not
18 prepared to guarantee Utah ratepayers that their
19 rates will decrease from current level as a result of
20 the merger; is that correct?

21 MR. WRIGHT: That's correct. There is a
22 guaranteed merger benefit, but rates will be what
23 they are based upon current earnings positions and
24 future earnings positions. The whole idea with the
25 merger credit is that it's independent from rates,

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1 but, nevertheless, provides a clear quantifiable
2 benefit to customers.

3 MR. DODGE: Do you -- is it not accurate,
4 Mr. Larson, in fact, that the Company intends
5 presently to file a rate case?

6 MR. LARSON: That's our intention, is
7 sometime later this year to file a rate case. As
8 you'll remember, Mr. Dodge, the Commission delayed
9 several issues out of the rate case last year and
10 those are ones that we will need to deal with in the
11 1998 test year.

12 MR. DODGE: In fact, the plan is to file
13 almost immediately after this hearing?

14 MR. LARSON: The decision has not been made
15 exactly, but sometime before the end of the year.

16 MR. DODGE: The decision hasn't even been
17 made that it will be filed before the end of the
18 month?

19 MR. LARSON: No, there has not been a
20 decision that it will be filed before the end of the

21 month.

22 MR. DODGE: A rate case has been filed in

23 Wyoming for an increase; is that correct?

24 MR. LARSON: That's correct. On July 26th.

25 MR. DODGE: And but for your rate cap

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1 there, can you tell us what your results of operation
2 would indicate the increase would be in Wyoming?

3 MR. LARSON: In that filing, we filed the
4 case as a case in its entirety, which showed a \$48.3
5 million rate increase at an 11 and a quarter ROE.

6 MR. DODGE: And if you used that same
7 analysis in Utah at the authorized return on equity,
8 what kind of a rate increase could be arguably
9 justified from your results of operation?

10 MR. LARSON: I think that number is
11 somewhere around \$100 million.

12 MR. DODGE: Do you believe that there will
13 be at least a public perception that a \$12 million
14 rate credit followed by a \$100 million -- if that's
15 what's filed -- rate increase somehow doesn't make
16 the merger look as good?

17 MR. LARSON: Well, I think, as Mr. Wright
18 said, you know, PacifiCorp -- and I think we've
19 stated it in public forums -- that we would file a
20 rate case -- rate cases in Utah on a more regular

21 basis. Mr. O'Brien has stated that several times.
22 Our filing of the rate case is entirely independent
23 of this transaction. I think what I hope the public
24 perception is that the transaction with ScottishPower
25 helps to mitigate whatever this Commission decides is

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1 an appropriate increase out of that case.

2 MR. DODGE: Mr. Gimble, what's your view on
3 the PR reaction to that kind of a rate increase?

4 MR. GIMBLE: Well, I agree with Mr. Larson
5 that Mr. O'Brien has put, I guess, the regulatory
6 agencies in Utah on notice that they're planning on
7 filing a rate case, as he calls them, conversations
8 with Utah regulators over the next couple of years.
9 We had a first meeting with Mr. O'Brien where he set
10 forth -- gave notification. I think it was last
11 August. Last August or September. I just hope, you
12 know, that ScottishPower and PacifiCorp are sensitive
13 that there would be probably negative public reaction
14 to a \$100 million rate increase on the heels of this
15 merger.

16 MR. DODGE: Thank you. Mr. Alt, I have
17 some questions going back to special contract
18 issues. You referenced the fact that under the
19 criteria promoted by a task force back in the early
20 '90s, the Division has looked at and recommended

21 approval of each of the special contracts that have
22 come up for approval since that time. The ones that
23 were approved, at least, you recommended approval; is
24 that right?

25 MR. ALT: Yes.

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1 MR. DODGE: And using those standards?

2 MR. ALT: Well, the ones I'm more familiar
3 with, I think there was -- I think it was like a half
4 a dozen contracts that the Division has looked at
5 since I became manager of the energy section in
6 October of 1995, and I'm fully aware that each and
7 every one of those was reviewed against that criteria
8 that I referenced this morning and we recommended
9 approval on each of those and the Commission issued
10 an order approving each one of those and did not take
11 exception to our use of that criteria.

12 MR. DODGE: And one of the criteria that
13 you indicated was that what is often referred to as
14 the "but for" test, if this price weren't given, then
15 the load wouldn't be on the system?

16 MR. ALT: Correct.

17 MR. DODGE: And among the -- tell me if you
18 can verify this, that among the "but for" type
19 criteria that have been in place that have warranted
20 these contracts have been a company otherwise not

21 willing to locate to Utah? Are you familiar with any

22 of the contracts negotiated under that context?

23 MR. ALT: No, I guess I'm not specifically

24 familiar with that.

25 MR. DODGE: Are you familiar, for example,

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1 when the WECCO contract was negotiated and they were
2 negotiating between Utah and Nevada as to where to
3 locate, and the contract was a requirement for them
4 to locate there? You weren't aware of that?

5 MR. ALT: No.

6 MR. DODGE: You recognize that the "but
7 for" -- one of the "but for" test qualifiers would be
8 a company willing to locate here with a lower
9 electric rate but not otherwise? You recognize
10 that's a possible qualifier for the "but for" test?

11 MR. ALT: I'm not sure I understand.

12 Before I answer the question, I've got to make sure I
13 understand the question.

14 MR. DODGE: If a company came and said we
15 will locate in Utah assuming rates are X, otherwise
16 we won't, and you believe that, and the rate that
17 they were proposing to pay met the other standards,
18 you would agree that satisfies the "but for" test?

19 MR. ALT: Today I do. I mean, on the
20 surface it seems like it does, yeah.

21 MR. DODGE: What about -- have any of these
22 contracts been supported on the grounds that
23 production from existing plants can be shifted to
24 other states where rates may be lower or economic
25 conditions more favorable, and with a contract rate

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1 at a certain level, production will either increase
2 here or stay at a higher level here?

3 MR. ALT: I mean, it seems like it on the
4 surface, but Mr. Powell, Ken Powell, was the Division
5 witness that actually is the one that took the lead
6 on the approval and wrote the recommendations for the
7 Division on each and every one of those contracts
8 that I talked about and he's probably a lot more
9 knowledgeable. He's also the chairman of the
10 Commission's special contract task force that's
11 currently meeting, you know, over the last few
12 months, and he might be the better person to ask
13 these questions. I don't want to misstate anything
14 without talking to him, and if you get too detailed,
15 maybe I should stop now.

16 MR. DODGE: Well, let me restate it, then.
17 I'm not trying to talk per se about existing ones.
18 I'm trying to get your understanding of the types of
19 situations that might, if the other criteria are
20 satisfied, satisfy the "but for" test for economic

21 incentive contracts.

22 MR. ALT: Well, to me, it's simply, if they
23 can -- again, the Company and the customer are the
24 ones that do the negotiating and they simply present
25 it to us, but I would think that if the customer can

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1 demonstrate that they clearly have another
2 alternative and that they don't have to take the
3 power from PacifiCorp, that that would satisfy that
4 test. That's just my perception today.

5 MR. DODGE: And among the types of things
6 that might satisfy that, we talked about locating
7 here, keeping production here or shifting production
8 here. You mentioned self-generation as a
9 possibility.

10 MR. ALT: Right.

11 MR. DODGE: And also other options,
12 municipal power supply or some other option along
13 that line?

14 MR. ALT: Yes, as long as it could be
15 demonstrated that it was actually feasible.

16 MR. DODGE: And, presumably, if the
17 Division signed off on those, they concluded that
18 that test was met and that the rates were sufficient
19 to cover all costs of provision the service and
20 provide something to other ratepayers? Is that a

21 fair statement?

22 MR. ALT: Well, not providing all costs to

23 providing the service because the criteria is really

24 only providing -- I think the word is the variable

25 costs, plus some contribution, and then there's some

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1 question about how much contribution towards the
2 fixed costs is required. That's more or less
3 subjective, because even the original criteria wasn't
4 specific about that.

5 MR. DODGE: Conceptually, though, the
6 Division wouldn't agree to the approval of a contract
7 if they didn't believe the additional costs imposed
8 upon the system of bringing that load in would be a
9 benefit to the system; is that accurate? Excuse me.
10 The additional cost of bringing the load in would be
11 covered by the rate sufficient to be a net benefit to
12 the rest of the system?

13 MR. ALT: Well, yes, because, I mean, we
14 wouldn't approve something that we didn't feel was in
15 the public interest. In other words, paying all its
16 costs, plus making a contribution. All of its
17 variable costs. If it paid all the costs -- all the
18 fully distributed embedded costs, then it would be
19 the same as a tariffed rate, theoretically.

20 MR. DODGE: But, by definition, if you

21 charged them the fully embedded cost, they wouldn't

22 be here?

23 MR. ALT: Well, presumably --

24 MR. DODGE: If they met the "but for" test.

25 MR. ALT: -- the customer would not choose

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1 that option because they feel they can get something
2 better somewhere else.

3 MR. DODGE: Given that fact that they
4 wouldn't have located or wouldn't have stayed or
5 would have exercised another alternative, plus the
6 fact that the costs were deemed to cover all the
7 incremental costs and contribute something else, can
8 you understand why special contract customers chafe
9 at your suggestion that it's subsidized by the other
10 ratepayers?

11 MR. ALT: Well, the word subsidy, different
12 people have different ideas about what that means.
13 To me, a customer that's paying full tariffed rate on
14 Schedule 9 and looks at a customer, like maybe a
15 client of yours, if you have one on a special
16 contract that has a rate that's actually less than
17 that, probably feels he's subsidizing your customer.

18 MR. DODGE: Well, I can assure you I have
19 both Schedule 6, Schedule 9 and special contract
20 customers in my group.

21 MR. ALT: So you can answer the question by

22 just talking to your clients.

23 MR. DODGE: I'll assure you they don't look

24 at it that way, because if you believe the "but for"

25 analysis, then the load wouldn't be there but for

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1 that contract, therefore it's a benefit to them and
2 not a detriment. Isn't that what the Division said
3 each time they've recommended approval of these
4 contracts?

5 MR. ALT: Well, to me, any rate that's
6 below fully allocated cost is getting a subsidy.
7 That's my personal definition, okay? And that
8 doesn't mean that you shouldn't do it. What we're
9 saying is, even if there's a subsidy involved, the
10 rest of the customers might be better off paying the
11 subsidy than not paying the subsidy because, by not
12 paying the subsidy, their rates actually go up.

13 MR. DODGE: But you can understand why
14 someone chafes at saying paying the subsidy. They're
15 not paying anything. They're getting a benefit
16 because this contract is here and this load is on the
17 system, or the "but for" test failed?

18 MR. GINSBERG: I think he's just being
19 argumentative now.

20 MR. ALT: Like I said, I characterize it as

21 a subsidy that's paid by customers and it's in their
22 interest to pay the subsidy. I still call it a
23 subsidy. You can't talk me out of that.
24 MR. DODGE: My question is: Do you
25 understand why customers chafe at that suggestion and

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1 find that a fairly difficult word to deal with?

2 MR. ALT: No, I don't. I'm not in their
3 shoes. I'm a regulator, and in my shoes, I see a
4 subsidy that is wisely implemented.

5 CHAIRMAN MECHAM: Mr. Alt, you clearly feel
6 strongly about this. The points are very well
7 defined.

8 MR. DODGE: Thank you. Let me move on.

9 CHAIRMAN MECHAM: All right. Thank you.

10 MR. DODGE: Mr. Alt, you identified in
11 yours and others' testimony that there are a whole
12 bunch of risks of this merger that require conditions
13 to mitigate. One of those was a rate risk; is that
14 right? The risk that rates actually go up.

15 MR. ALT: I would call that a broad
16 category of risk. There's a lot of individual risks
17 that can cause rates to go up. In fact, I would say
18 that probably the bulk of the conditions that the
19 Division proposed related to rates going up, and so
20 that is a broad category. Not a risk, but a broad

21 category of a lot of ways risks that could result in
22 rates going up, if I can characterize --
23 MR. DODGE: Thank you. So a rate risk
24 category. You identified a category of risks that
25 included rate issues.

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1 MR. ALT: Right.

2 MR. DODGE: You testified briefly about the
3 nature of the rate risk, but I think you described it
4 as a lack of rate risk for special contract
5 customers. Are you familiar that some special
6 contracts, at least, have cost adjustment clauses
7 that cause annual adjustments in their rates,
8 depending on the Company's costs?

9 MR. ALT: Right. I consider a risk dealing
10 with an uncertainty. If that's in the contract, it's
11 not an uncertainty and therefore not a risk.

12 MR. DODGE: If costs go up as a result of
13 the merger, then have they not faced a direct rate
14 risk, if they have an adjustment clause that follows
15 the Company's costs up?

16 MR. ALT: Well, what type of cost?

17 MR. DODGE: The costs that go -- energy
18 costs, let's say, or any other costs that go into the
19 adjustment formula, whatever that formula may be.
20 I'm saying, if costs go up as a result of the merger,

21 which your conditions are designed to prevent, but if
22 they do and if there's an adjustment clause, then
23 special contract customers face some risk of cost
24 adjustment from that; is that not a fair statement?
25 MR. ALT: I would agree with that.

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1 MR. DODGE: Secondly, are you aware that
2 some of the contracts have clauses that at least some
3 people interpret to mean at any time they could be
4 re-opened and the rates adjusted to meet then current
5 cost considerations?

6 MR. ALT: I'm well aware of those.

7 MR. DODGE: And under that, if someone
8 deemed under the current costs of the Company, if
9 they went up as a result of the merger, then special
10 contract customers would face the potential of risk
11 in that circumstance?

12 MR. ALT: That risk sort of exists, even
13 absent the merger.

14 MR. DODGE: Well, sure, but I mean --

15 MR. ALT: The only question is how big is
16 the risk, and you're implying that the merger would
17 impose some additional risk beyond the original risk.
18 My answer to that would be that I think part of risk
19 is not just what's possible, but also what is
20 probable. In my personal experience in working for

21 the Division for 19 years, I'm not aware of anytime
22 where that particular contract provision has actually
23 been implemented, and if you can cite one, I'd be
24 happy to recognize it and deal with it.
25 MR. DODGE: For the last ten years rates

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1 have been going down. We've now been total there's a
2 potential of a \$100 million rate increase going the
3 other way. Do you see the last ten years as
4 indicative of that risk in the next ten years?

5 MR. ALT: Well, I've been here 19 years,
6 not just ten years. I've been here during a period
7 of a lot of rapid rate increases, and even in the
8 early '80s when PacifiCorp -- well, Utah Power was
9 adding power plants and rates were going up, we had
10 one time period where, six months from filing one
11 general rate case, they filed a second one. We
12 hadn't even started the hearings on one and they
13 already filed a new application. Rates were going up
14 rapidly. And even then we -- didn't, to my
15 knowledge, we did not raise special contract rates.

16 MR. DODGE: You may -- ought to check how
17 many special contracts there were in that period.
18 There weren't very many. But that's neither here nor
19 there. Your committee -- your Commission -- excuse
20 me, Division identified this category of rate risks

21 resulting from the merger. My question is simply:
22 Special contract customers face that potentially in
23 the context of the re-opener clause as well as in the
24 context of the cost adjustment clauses?
25 MR. ALT: And I granted you the first and

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1 I'll grant you the second but make the qualification
2 that I think the probability and therefore the risk
3 of this latter is very small. That's just a personal
4 observation.

5 MR. WRIGHT: And I would also point to
6 Condition 44 at this time, which says that rates in
7 Utah shall not increase as a result of the merger, so
8 if it's a cost increase and the future rates has
9 anything to do with the merger, it would be caught by
10 44. If it's a cost increase as a result of a
11 position that we inherit, then that's a different
12 issue and has nothing whatsoever to do with this.

13 MR. DODGE: I'll ask you a series of
14 questions about that on Condition 44, but I'll defer
15 that right now. And, lastly -- and I believe you
16 acknowledge this risk -- contracts expire during this
17 four-year term. I believe every contract in the
18 state of Utah expires well before the end of the
19 four-year term that you've negotiated credits for the
20 tariffed customers. You acknowledge that increased

21 risks, if they exist, could come to bear at the time

22 they renegotiate new contracts? Is that accurate?

23 MR. ALT: Yes.

24 MR. DODGE: Now, for the tariff customers,

25 you suggested, if I heard you right, that the risks

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1 of the merger were significant enough and the
2 benefits slight enough that you would actually only
3 recommend approval of the merger on the condition
4 that the stipulation be adopted, specifically
5 including the condition that pushed it over the top,
6 being the rate credit for four years. When you were
7 asked by Mr. Mattheis what kind of comparable
8 protection the special contract customers have, as I
9 understood your answer, it was essentially they can
10 exercise their "but for" option. Now, you recognize
11 the "but for" options may take years to implement?
12 In some cases, moving facilities, closing down
13 production, building cogeneration, municipalizing.
14 Is it really the position of the Division or -- tell
15 me it's not the position of the Division that the
16 special contract customers should come out of this
17 hearing believing that the Division's advice to them
18 is this merger that we would not approve without
19 these protections for the other customer that's so
20 real, your protection against that is to move out of

- 21 the state of Utah, close down production, build
- 22 self-generation and municipalize so you can exercise
- 23 your comparable protection that you think exists.
- 24 Tell me what isn't what you're trying to say.
- 25 MR. ALT: Well, you didn't mention the

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1 alternative that they already have their own
2 self-generation and just turning it on.

3 MR. DODGE: Some have that. What about the
4 ones that don't? One has that, has, to my knowledge,
5 has sufficient self-generation currently built to
6 cover the load. Are you telling the rest of them,
7 start moving your production facilities and creating
8 municipal systems and get off this system now because
9 the risks are so real I can only recommend approval
10 for the tariffed customers with this rate protection
11 but I didn't get you anything like that?

12 MR. ALT: Well, first of all, I think the
13 point I was trying to make with Mr. Mattheis is that
14 the risk to the tariffed ratepayers I consider to be
15 quite different from the risk that the contract
16 customers have. You have some protection to the end
17 of your contract that the other ratepayers simply
18 don't have at all during that time period. You just
19 heard from a response to your question that there's a
20 possibility of as much as a \$100 million rate

21 increase, the primary brunt of which would be borne
22 by tariffed customers and your customers would sit
23 there with the protection of the tariff -- I mean, of
24 their contract for the next year or two or whatever,
25 and how do you deal with that inequity? Doesn't

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1 there need to be some balancing of this risk? You're
2 making the case that they're being treated unfairly
3 when, in fact, they're being not exposed to this huge
4 risk that we're going to face that we talked about.

5 MR. DODGE: And under the "but for" test,
6 if they were exposed to that risk, they would have
7 never located here. You seem to lose site of that
8 fact. Is your answer to these customers, anytime
9 there's a rate question, get out of the state because
10 we're not going to let you stay with the contract you
11 negotiated, or at the end of it we're going to
12 subject you to whatever rates may be there without
13 protection?

14 MR. ALT: My point would be why would
15 someone move here with only a five-year contract and
16 willingly sign a contract for five years knowing that
17 at the end of that five years there was risk of
18 uncertainty of what was going to happen to their
19 rates, knowing that if that risk turned out that the
20 rates were higher than what they could tolerate, the

21 only option was to move out of the state. This has
22 nothing to do with the merger. That risk existed
23 before because of all kinds of uncertainties. What
24 would your customers say to that? Why did they sign
25 a contract for only five years if they felt that they

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1 might have to move out of the state? I find that
2 hard to believe.

3 MR. DODGE: You don't accept the notion
4 that they trusted in good faith that the contract
5 approval process and contract review process that you
6 went through and this Commission went through would
7 be followed again?

8 MR. ALT: We recommended that each of those
9 contracts, even though most of them, if not all of
10 them, had automatic renewal provisions if both
11 parties were willing, and we did not support any
12 automatic renewals. We recommended that none of the
13 contracts be renewed beyond their original term
14 without coming back into the Commission and getting
15 an approval. Part of the reason was the criteria may
16 change, the environment, the circumstances. Costs
17 that made the contract look like it was in the public
18 interest at that time may not bear out with the same
19 end result decision, and so we didn't want all the
20 other ratepayers to accept the risk of a long -- real

21 long-term contract, and so that's why we limit it to
22 five years and -- I'll stop and let you --
23 MR. DODGE: So you don't accept that any
24 risks are imposed on special contract customers by
25 this merger that they didn't anticipate five years

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1 ago or whenever they entered into those contracts, or
2 12 years ago, or whenever it may have been?

3 MR. ALT: Well, the first -- I think that
4 large customers like your clients, because they can
5 afford to hire attorneys to represent their
6 interests, are different from residential customers
7 that don't have that kind of luxury. They depend on
8 us and so we feel that we have to balance all these
9 interests, but we realize that large customers are a
10 lot smarter. When you call them up and ask them what
11 rate they're on, they know. You call up a lot of
12 small commercial or residential or they call in and
13 complain and you ask what rate they're on and they
14 have no idea. You ask them about demand charges.
15 They have no idea. Your customers we perceive as
16 being considerably more sophisticated, and in that
17 regard, they're also -- they do quite extensive
18 analysis, I would expect. Before they sign five-year
19 contracts, they're well aware of business risks and
20 risks with rates and they make decisions based on

21 their best guess, but to assume that the world is not
22 going to change and everything is going to go along
23 the same forever and ever and ever I think is short
24 sighted, and I wouldn't buy that argument that they
25 expected that there would never be any mergers and

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1 that the review of their contract at the end of the
2 term would always be done on the same basis as it was
3 done in the past.

4 MR. DODGE: You think they knowingly
5 accepted the possibility that the rules would change
6 completely? They'd be bait and switched into the
7 state?

8 MR. ALT: I don't call it bait and switch.
9 I think the key point here, like Mr. Wright pointed
10 out, the next condition says simply rates in Utah
11 shall not increase as a result of the merger, and I
12 think that's a pretty important one. It was one very
13 fundamental to our list of conditions, and I think
14 there's some protection there, and I think that, you
15 know -- I'm going to stop again and let you get
16 another question.

17 MR. DODGE: Would it surprise you if you
18 found that your views are very frightening to people
19 who look at it, say, from an economic development
20 perspective?

21 MR. GINSBERG: I find these argumentative,
22 these questions.

23 MR. DODGE: I'll withdraw it. No further
24 questions.

25 CHAIRMAN MECHAM: Thank you, Mr. Dodge.

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1 MR. REEDER: Mr. Alt, obviously there are a
2 few follow-up questions that are necessary.

3 MR. ALT: I'm not surprised.

4 CHAIRMAN MECHAM: But just a few, right?

5 MR. REEDER: Mr. Alt, I understand you've
6 got religious fever about the word "subsidize," so
7 I'll try not to prompt you too much on that. It's
8 true that your benchmark for subsidy is Schedule 9?

9 MR. ALT: That's the only current large
10 industrial rate. Or large -- it's not a -- it's a
11 large high voltage general service rate, but it's
12 primarily for industrial service.

13 MR. REEDER: And it's true that it includes
14 a classification of customers that includes the ski
15 resorts and the summer asphalt plants, doesn't it?

16 MR. ALT: I presume. I don't know.

17 MR. REEDER: You're an electrical engineer,
18 aren't you?

19 MR. ALT: Yes.

20 MR. REEDER: If I were to attach a large

21 generating unit to the transmission system of
22 PacifiCorp, would there be benefits to that system
23 from that generator?

24 MR. ALT: It depends on where it's located.

25 MR. REEDER: If it's located near the load?

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1 MR. ALT: That's always helpful.

2 MR. REEDER: And --

3 MR. ALT: Sometimes it may cause voltage
4 problems.

5 MR. REEDER: But it's true it could also
6 provide reactive support for the load, couldn't it?
7 The generator could provide reactive support for the
8 load other than the generator's load, couldn't it?

9 MR. ALT: No. The generator provides --

10 MR. REEDER: It just depends on where you
11 put the handle. You either generate bars or hours,
12 so we could provide reactive support, couldn't we?

13 MR. ALT: Well, you can do it with
14 capacitor banks. There's a lot of ways to provide --

15 MR. REEDER: So it provides some potential
16 benefits in the reactive power. It provides reduced
17 losses, doesn't it?

18 MR. ALT: Having it close to the load?

19 Yeah.

20 MR. REEDER: And it be true that if we were

21 connected to the 138 backbone system, it would depend
22 on where on the system what the transmission losses
23 were for serving us, wouldn't it?

24 MR. ALT: Right.

25 MR. REEDER: And it would also depend where

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1 on the system we were located what the in fact costs
2 of providing services would be because the distance
3 from standby load would be vastly different, wouldn't
4 it?

5 MR. ALT: Yes.

6 MR. REEDER: And if we were connected to
7 the backbone system, we would not have the advantage
8 of any of the lesser voltage systems in the
9 subtransmission or distribution system, would we?

10 MR. ALT: Can you say that one again?

11 MR. REEDER: Isn't it true that the
12 Schedule 9 service includes customers who take
13 service at 46 KV?

14 MR. ALT: That's the application paragraph
15 in tariff, 46 KV or higher.

16 MR. REEDER: So if you're a customer who
17 takes service at a significantly higher voltage, you
18 wouldn't impose those costs on the system, would
19 you?

20 MR. ALT: Below that voltage.

21 MR. REEDER: Below that voltage.
22 MR. ALT: That's right.
23 MR. REEDER: Now, if it's true that there
24 are benefits from having generators on the system and
25 if it's true that there's lesser costs, depending

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1 where you're located on the system, have you
2 conducted any kind of a study that would suggest to
3 you what the cost of serving a customer as I've
4 described to you might be?

5 MR. ALT: For a specific customer?

6 MR. REEDER: Yes.

7 MR. ALT: No.

8 MR. REEDER: All of your service studies
9 have been limited to this broad class of Schedule 9
10 that includes the skis resorts and the summer asphalt
11 plants, haven't they?

12 MR. ALT: Well, you could take any customer
13 on, not just on Schedule 9 but on any rate schedule,
14 and try to calculate the cost of service, and very
15 likely it would be different than the average cost of
16 service for a whole class, but the ratemaking
17 principles that we've been using and have been used
18 widely around the country is that you develop rate
19 classes. We have 600,000 customers and we don't want
20 600,000 rates.

21 MR. REEDER: That's for your convenience

22 and not because of the customers' costs, isn't it?

23 MR. ALT: No, not just ours. It's also for

24 the customers because we find that customers

25 generally accept that and that we'd find it very

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1 confusing. One of our objectives in the statute is
2 to have rates that are simple to understand and easy
3 to administer.

4 MR. REEDER: There are at least six
5 customers who believe their classification should be
6 somewhat different than Schedule 9 in this hearing,
7 though, aren't there?

8 MR. ALT: Well, I think that anytime a
9 customer feels he's been misclassified or that the
10 generate class or schedule that he's on is not right
11 for him because that customer has characteristics,
12 cost characteristics that warrant special treatment,
13 I welcome -- I would welcome an application or
14 petition to deal with it.

15 MR. REEDER: That's also a reason for a
16 special contract, isn't it?

17 MR. ALT: Quite so. You can either do it
18 by special contract or have a separate class with
19 just a handful of customers. We used to have
20 Schedule 30 that we got rid of in the last case. It

21 only had two customers on it.

22 MR. REEDER: So then can we conclude that

23 unless we do some kind of analysis that suggests to

24 customers who may have usage characteristics that

25 depart from a ski resort or summer asphalt plant

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1 that's being subsidized may be a bit liberal with the
2 use of the word "subsidy"? In other words, Mr. Alt,
3 we don't have a clue what cost of service special
4 customers do. We haven't done a study.

5 MR. ALT: We've -- well, that's not
6 completely true. The studies that the Company does
7 in support of the contracts, we routinely ask for
8 cost studies. In other words, before we could even
9 approve a contract, we have to have a showing that
10 they're at least covering the incremental or variable
11 costs of providing it, and I know in times past I've
12 seen cost studies where they do not only the
13 incremental but also a fully embedded study and show
14 the difference and therefore identify the subsidy, so
15 I would have to answer no to your earlier question
16 because I've actually seen those. Now, I don't know
17 that I've seen them for each and every contract.

18 MR. REEDER: When was the last time you saw
19 one?

20 MR. ALT: Well, actually, I remember seeing

21 that type of analysis for the MAGCORP a few years ago

22 when we were working on that one.

23 MR. REEDER: And what other than MAGCORP?

24 MR. ALT: The only cost studies I've seen

25 for the others have been incremental.

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1 MR. REEDER: The MAGCORP was in litigation,
2 was it not?

3 MR. ALT: Yes, for some time.

4 MR. REEDER: Forever.

5 MR. ALT: Well, no. It's over.

6 MR. REEDER: Pushing from that topic to a
7 second topic, Mr. Alt, would you agree that one of
8 the risks that this merger might bring is a change in
9 control?

10 MR. ALT: I see that clearly.

11 MR. REEDER: And would you agree that one
12 of those risks in the change in control is a new
13 attitude about how to price services?

14 MR. ALT: I don't know that. I have not
15 seen anything.

16 MR. REEDER: Wouldn't you agree that's one
17 of the risks of a change in control?

18 MR. ALT: Oh, sure. Sure.

19 MR. REEDER: Can you tell me when
20 PacifiCorp first came to the business strategy for

21 conversations with the Division of Public Utilities,
22 if you will, that they would begin to increase rates
23 on a regular basis?

24 MR. ALT: Well, I remember it being last
25 summer. Mr. Gimble mentioned Mr. O'Brien being here

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1 in August or September. I don't remember the
2 months. I just remember I think it was last --

3 MR. REEDER: September or October of last
4 year sometime?

5 MR. ALT: Summer, fall. I -- sometime last
6 year.

7 MR. REEDER: September or October
8 sometime? Would that be about the time these
9 discussions began?

10 MR. ALT: I don't recall. I simply don't
11 recall. It's been many months.

12 MR. GIMBLE: It was somewhere in August,
13 September.

14 MR. REEDER: Could you tell me when
15 ScottishPower began its due diligence of PacifiCorp?

16 MR. ALT: No.

17 MR. REEDER: If I were to represent to you
18 that the report to shareholders discloses these
19 discussions began in September of 1998, would you
20 suggest that our fear of a change in control and a

21 change in attitude may be reflected in the change in
22 attitude about pricing strategies?

23 MR. ALT: Well, I'm not sure I would jump
24 to make that link. I mean, my personal observation
25 was -- or opinion is that I think the reaction came

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1 probably from the Commission's order in the last rate
2 case for UP&L, was probably the prime trigger. They
3 seem to be nodding.

4 MR. REEDER: It is your judgment that this
5 Company did not put itself in play in September or
6 October?

7 MR. ALT: Oh, I don't -- I told you I don't
8 know that.

9 MR. REEDER: And if this Company put itself
10 in play and begin merger discussions with merger
11 partners and we see a pricing change as a result of
12 putting itself in play, wouldn't that be a detriment
13 to this merger, to these companies or this company as
14 a result of this merger?

15 MR. ALT: I'm not quite sure I understood
16 how you were using detriment.

17 MR. REEDER: Pricing strategies from the
18 new owner, isn't that a detriment that these
19 customers face as a result of this merger?

20 MR. ALT: Well, it's a possible detriment.

21 MR. REEDER: Yes. And if those discussions
22 began and those strategies began to change in
23 September at our near the time that these discussions
24 on this merger began, wouldn't you say the customers
25 would have a fair degree of concern about the change

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1 in control bringing a change in business policy?

2 MR. ALT: Well, I mean, I'm sure they have
3 a right -- if they can make that link, they have a
4 right to be concerned about it. I'm sure there are
5 other reasons for them to be concerned.

6 MR. REEDER: Mr. Alt, this Company put
7 itself in play in September and began discussions
8 with ScottishPower in September and if this Company
9 began to discuss increasing prices with this Division
10 in September, would you not make that link?

11 MR. FELL: We object. That's at least four
12 levels of hypothetical.

13 MR. WRIGHT: Plus it isn't true.

14 MR. REEDER: Mr. Wright, isn't it true that
15 on September 24th, 1998, Mr. Robinson and Mr.
16 McKennon began to discuss accelerating the renewed
17 discussions of discussions for the acquisition of
18 PacifiCorp by ScottishPower?

19 MR. WRIGHT: Correct.

20 MR. REEDER: What's untrue about the

21 statement that in September --

22 MR. WRIGHT: You somehow linked the
23 commencements of the discussions for the merger with
24 a change in terms of the way in which PacifiCorp was
25 conducting its business with respect to prices. I

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1 can assure you no such connection exists.

2 MR. REEDER: You argue that it is simply a
3 coincidence that pricing strategies changed as this
4 Company put itself in play?

5 MR. WRIGHT: I don't argue anything. I'm
6 stating a fact.

7 MR. LARSON: And I will speak for one that
8 has been in several of the meetings. I think -- you
9 know, we -- at the time of the last general rate
10 case, Mr. O'Brien -- and he can speak to this in more
11 detail -- but Mr. O'Brien has been to Utah on several
12 occasions and has talked with the Division, the
13 Committee, other parties, and let them know that we
14 would have more frequent rate cases, that one of the
15 issues that was stated in the last rate cases is it
16 had been several years since the Commission had a
17 rate filing with Utah Power and --

18 CHAIRMAN MECHAM: Let's be done with that
19 point.

20 MR. LARSON: Okay.

21 MR. REEDER: I have no further questions.
22 CHAIRMAN MECHAM: Thank you.
23 COMMISSIONER JONES: Almost forgot my
24 questions because of the side show, but paragraph
25 two, I just want to clarify that in my own mind. The

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1 last part of that sentence says, "cost reductions
2 related to the merger." Are we talking about the
3 cost reductions based on the transition plan?

4 MR. WRIGHT: That is correct. The
5 transition plan -- as I say, Andrew MacRitchie is our
6 expert witness on the transition plan, but the
7 transition plan will, in effect, become the business
8 plan for PacifiCorp going forward so it will be a
9 thorough piece of work looking at the way in which we
10 intend to transform the business, so savings and
11 efficiencies with respect to PacifiCorp would be in
12 the transition plan; that is correct.

13 COMMISSIONER JONES: Did I understand you
14 this morning saying that any tax savings would not be
15 a cost reduction in relation to this paragraph?

16 MR. WRIGHT: Well, the issue of the tax
17 savings I think is preserved. My position would be
18 if that were raised as an issue and hypothetically if
19 it were determined that tax savings resulting from
20 the merger were a merger benefit, were there because

21 the merger has taken place, then arguably those are
22 savings resulting from the merger. I find it
23 difficult on the one hand to say that those savings
24 directly result from the merger and on the other not
25 to say that that benefit should not be credited

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1 against what ScottishPower has brought to the party,
2 but I would suggest that that issue be dealt with in
3 the rate case as preserved.

4 COMMISSIONER JONES: I think Mr. Randle
5 covered most of my questions on the timing, but
6 assuming the merger took place as -- or consummated
7 as of January 1st, 2000, six months later the
8 transition plan would be filed. The first rate case
9 that we could have to determine these cost reductions
10 would be a test year of 2000; is that correct?

11 MR. WRIGHT: Yeah. I think that would give
12 us a six-month window, yes. I was just trying to
13 work it out because of the time from when a rate case
14 is initiated through to when rates would be in
15 effect.

16 COMMISSIONER JONES: So that rate case
17 would be held probably in 2001, and any resulting
18 rate changes would take place probably in 2002; is
19 that correct?

20 MR. WRIGHT: Yes, that's correct.

21 COMMISSIONER JONES: Okay. That's all.

22 COMMISSIONER WHITE: I'm still not sure I

23 understand how Paragraph 43 works so I'd invite

24 anybody to respond to any of my questions. The

25 guaranteed merger credit is a minimum; is that

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1 right? Assuming that we had ongoing rate cases and
2 determined that costs had gone down by more than \$12
3 million in a single year, that the reduction would
4 theoretically not be capped at 12 million; is that
5 right?

6 MR. WRIGHT: That is correct.

7 MR. ALT: No. The only thing that -- we
8 should have buttons here we push to see who gets to
9 answer. Go ahead.

10 MR. WRIGHT: What I was going to say --
11 that is, in effect, correct, because the 12 million
12 is guaranteed minimum.

13 COMMISSIONER WHITE: So if we found that
14 costs had gone down by 3 million, nevertheless, there
15 would be a \$12 million reduction because of that
16 provision?

17 MR. WRIGHT: That's correct.

18 COMMISSIONER WHITE: Was that your
19 understanding?

20 MR. ALT: I was simply going to say when

21 you use the word cap, the 12 million -- the credit is
22 capped at 12 million. In other words, they're not
23 going to credit on the customer's bill any more than
24 the 12 million each year, but the savings that
25 actually are reflected in rates are unlimited.

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1 COMMISSIONER WHITE: So the bill could go
2 down separately and then it would also be reduced by
3 12 million a year? Or it would --

4 MR. LARSON: No, no. There won't be double
5 counting. What will happen, when the transition plan
6 is filed -- I mean, for the first two years, there
7 will be a \$12 million credit. Customers will get
8 that. \$24 million over that 12-month period.

9 COMMISSIONER WHITE: But I want to explore
10 that in the context of a rate case.

11 CHAIRMAN MECHAM: It's going to appear as
12 an item on the bill that says merger credit, and
13 whatever their piece of the action is in the first
14 year and in the second year --

15 MR. LARSON: They will get it.

16 CHAIRMAN MECHAM: Where the issue arises is
17 in the third year and the fourth year and how you
18 deal with those in a rate case.

19 MR. LARSON: Right. And so let's go to
20 year three, which would be 2002, and let's use the

21 example that Commissioner Jones stated, that the
22 transition plan is filed in July or June of 2000 and
23 some benefits are captured in that six-month period
24 of 2000 and we file a rate case in the first part of
25 2001, and in that rate case we demonstrate from the

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1 transition plan that six -- or we'll use the \$15
2 million worth of benefits from the transition plan
3 have been captured for Utah customers and the
4 Commission agrees with that demonstration and there
5 are \$15 million worth of merger-related cost
6 reductions included in that 2000 test year. Then
7 when prices are set in the end of 2002, customers
8 will be receiving, in their base price, \$15 million
9 worth of merger-related price reductions and there
10 will no longer need to be the merger credit because
11 customers will have already received the 15 million.
12 The cost reductions that are achieved are going to
13 find their way into reduced costs that will show up
14 in rate cases. The reason for the credit is to set a
15 minimum, a guaranteed amount, a down payment, if you
16 will, of these benefits, and the Commission will
17 always determine the level of those that are included
18 in the test year as an offset to that credit.

19 COMMISSIONER WHITE: Mr. Gimble?

20 MR. GIMBLE: I would just say in the latter

21 two years it's more of an -- I would say it's more of
22 an incentive, a target for ScottishPower to try to
23 surpass in terms of getting efficiency gains and
24 passing them through in terms of merger-related cost
25 savings.

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1 COMMISSIONER WHITE: Explain how that
2 incentive works in the last two years.

3 MR. GIMBLE: Well, just as Mr. Larson said,
4 if they can show, demonstrate to the Commission the
5 cost savings are in excess of \$12 million, they're
6 flowing through into base rates, then the credit
7 would go to zero and the merger-related cost
8 reductions would be in base rates.

9 COMMISSIONER WHITE: Now, are we going to
10 get into arguments over a class reduction being
11 merger related or not merger related?

12 CHAIRMAN MECHAM: Of course.

13 MR. LARSON: We shouldn't. I think, as Mr.
14 Wright has talked about, there will be a detailed
15 transition plan that will be filed with the
16 Commission and it will lay out initiatives that
17 will --

18 COMMISSIONER WHITE: Well, so what you're
19 saying is that if anything -- any costs go down that
20 you can point to having been planned for in the

21 merger plan, you would say that's a result of the

22 merger?

23 MR. LARSON: Correct.

24 COMMISSIONER WHITE: So will there be any

25 cost reductions not a result of the merger?

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1 MR. LARSON: Well, there may be. I mean,
2 you know -- as you know -- I mean, the O&M costs. A
3 lot of costs, you know, fluctuate. The price of a
4 computer or something may go down. The price of
5 something else may go up. Those will be reflected,
6 but those probably will not necessarily be, you know,
7 in the transition plan.

8 COMMISSIONER WHITE: So for every cost that
9 goes up or goes down, an O&M or any other costs,
10 we're going to have to track it to the merger plan to
11 see if it was a merger-related benefit or not?

12 MR. WRIGHT: And that's one of the main
13 reasons, obviously, for filing a transition plan such
14 that we can track back to the transition plan the
15 specific initiatives that ScottishPower has put in.

16 COMMISSIONER WHITE: So are you saying that
17 there's a chance that we will use some reductions as
18 not being merger related and therefore those will
19 flow through to customers completely separate in
20 addition to the merger credits?

21 MR. LARSON: Right. I mean, the normal
22 cost fluctuations related to operation and
23 maintenance expense or anything else -- I mean,
24 there's a lot of costs out there that will vary year
25 to year. Those things -- you know, we don't intend

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1 to do stand-alone calculations or try to capture
2 those. As Mr. Wright said, I mean, the transition
3 plan will be very specific. It will be initiatives,
4 and those -- I believe Mr. Alt said once you've
5 identified specific initiatives of here are the
6 expenditures, here are the savings, they will be able
7 to audit those and verify that there were actually
8 savings resulting from those initiatives.

9 I don't think it's a whole lot different
10 than things that we do now as PacifiCorp on specific
11 decisions. I mean, we will implement a program, and
12 certainly one of the things that the Division and the
13 Committee look at is the cost effectiveness of it,
14 determine whether or not the initiative truly brings
15 benefits to customers. I don't see the transition
16 plan as any different than that.

17 There will be several initiatives in the
18 transition plan that are very detailed and we will
19 make it -- the Commission will make a determination
20 as to the impact of those.

21 COMMISSIONER WHITE: Does anyone see
22 possible problems in the case of rate increases?
23 There is a provision in another couple of paragraphs
24 that rates will not go up as a result of the merger,
25 so it seems to me that, to the extent it seems

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1 appropriate to raise rates because costs are going
2 up, is it really plausible to think that we can
3 figure out what cost increases might be as a result
4 of the merger and what might not have been? I mean,
5 does anybody see that as a problem in the future?

6 MR. ALT: Well, I concur that that will
7 be --

8 COMMISSIONER WHITE: I've got another
9 question for you, Mr. Reeder.

10 MR. REEDER: I was just raising my hand.

11 MR. ALT: I agree that I think that will be
12 not easy.

13 COMMISSIONER WHITE: I mean, the incentive
14 on one side is to say no increases are as a result of
15 the merger and all decreases are as a result of the
16 merger, but then countervailing pressures on the
17 other side.

18 MR. ALT: And I see the Division and our
19 audit team as having a burden there to, if we see a
20 rate increase application after the merger, and we're

21 going to start looking to see if any of these cost
22 increases are in areas that we could link directly to
23 the merger and therefore make a case that they
24 shouldn't be allowed, and like -- I think we did a
25 lot with conditions to help us with that, like the

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1 conditions that relate to the cost of capital. We
2 felt this was one area where we felt exposed that the
3 cost of capital if ScottishPower got into unregulated
4 activities. Yesterday I mentioned the Pinnacle West
5 thing in Arizona as an example of what can really go
6 wrong, and so we felt we really conditioned around
7 that to prevent that so that we don't have a
8 tremendous audit burden. But that's not to say that
9 we won't look at it and every time there's an
10 application for an increase after the merger, that we
11 won't try to find things.

12 COMMISSIONER WHITE: Now, would it be
13 dangerously oversimplifying just to declare that
14 anything that happens after the merger would be
15 deemed to be a result of the merger and anything --

16 MR. ALT: Oh, no, I don't think we can do
17 that.

18 COMMISSIONER WHITE: You don't think that
19 would be appropriate?

20 MR. ALT: No, I don't.

21 COMMISSIONER WHITE: It would be new
22 management in charge there.

23 MR. ALT: Well, I mean, wage increases.
24 Every year, because of inflation, cost of living,
25 they have to give their employees wage increases, and

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1 so every year they're going to go up, and to say just
2 because, well, at this point after that date we had a
3 merger and therefore it's because of the merger, I
4 mean, that's, to me, a clear example of where it
5 would be unreasonable.

6 COMMISSIONER WHITE: Okay. I understand.

7 MR. ALT: We have to be reasonable and --

8 COMMISSIONER WHITE: Oh, yeah.

9 MR. ALT: You know, it's in the statute,
10 so --

11 COMMISSIONER WHITE: As I see it, the
12 standard that this Commission is operating under here
13 is we can only approve this if it's in the public
14 interest, and I think the way we're setting that
15 standard is if the benefits outweigh the drawbacks.

16 MR. ALT: Right.

17 COMMISSIONER WHITE: And I know that the
18 Division is taking the position that this stipulation
19 ensures that and therefore it's in the public
20 interest and therefore we can approve it, so don't --

21 I don't mean to be disrespectful. I value your
22 opinion. However, I'd really like to understand
23 better the reasons for that opinion. How did you
24 arrive at that recommendation? And what I'm really
25 driving at is did you perform -- is there any way to

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1 perform a calculation and assign a dollar amount to
2 the risks that you've identified? You're telling us
3 that one side outweighs the other, but it doesn't
4 seem to be quantified very well, other than the \$48
5 million.

6 MR. ALT: Well, we found it difficult to
7 quantify a lot of the risks, but we felt that our
8 approach of drafting up conditions that would prevent
9 the adverse outcome of the risk from impacting rates
10 and/or service quality, so if we just look at
11 rates -- service quality is even more difficult to
12 quantify. Now, granted, the Company filed as an
13 exhibit a consultant study that showed that they put
14 a value of \$60 million on their improvement in the
15 network performance standards, 10 percent increase in
16 SAIDI and SAIFI and 5 percent in MAIFI, but we didn't
17 really count on that because, to me, we saw a
18 probability that it could go the other way. Service
19 quality -- I mean, reliability in those indices could
20 drop by 10 percent and we'd be 60 million in the

21 hole.

22 COMMISSIONER WHITE: So you can quantify

23 that.

24 MR. ALT: Well, assuming if you accept --

25 and there were witnesses -- I remember Richard

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1 Anderson for the large customer group challenged that
2 study and the basis for it, and some of the things we
3 looked at, we had to agree that, you know -- so we
4 didn't really flat out accept that study and
5 therefore accept that 60 million. We didn't have
6 time to do our own in-depth study, so basically our
7 approach was let's get conditions and where we're
8 monitoring reliability and that we recognize that in
9 the statute already the Commission has penalty powers
10 if they don't meet conditions, and if we establish
11 baselines and we say in here that performance -- I
12 mean, reliability shouldn't go below what we
13 currently have and if these -- if the new company
14 takes over and makes changes and things don't work
15 out and things actually get worse, which, to us, is
16 one of the major risks that we saw a lot of parties
17 concerned about, we feel we've got that covered in a
18 lot of different ways. We're going to have, first of
19 all, a lot more measurements, more precise
20 measurements than we've ever had before. We've

21 gotten voluntary commitments, you know, through their
22 original filing on reliability standards that we, up
23 to this point, have been unable to really get to this
24 degree from PacifiCorp. We personally considered
25 this a good benefit of this merger and that -- but

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1 it's hard to quantify as a benefit, and we didn't
2 attempt that, to put a dollar sign on, even though
3 the Company did, but we had problems with that, so we
4 didn't really use it. We simply said let's put in
5 conditions that will at least, we think, prevent
6 adverse outcomes and so people will be no worse off
7 on reliability. In fact, better off, because we've
8 got customer guarantees, we've got standards that
9 they're going to make an improvement. They actually
10 have the dollar per customer penalty that they'll --
11 and the Commission would have the power to set where
12 that money went rather than to their charitable
13 foundation that they originally proposed. That was
14 one of our conditions.

15 So there are ways that we felt that the
16 reliability issue we had covered, okay? We feel that
17 things aren't going to get worse and were likely to
18 be better and the customers will probably be more
19 pleased with the outcomes than they were without the
20 merger.

21 Okay. Now let's deal with the rate area
22 which is the other big area, and like I said earlier,
23 most of these conditions deal with trying to prevent
24 increases in rates due to the merger, through all
25 kinds of cost increases, cost of capital, all kinds

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1 of things that we've identified that we could go down
2 the list, but we felt, okay, if we get the conditions
3 in there to mitigate and remedy those adverse
4 outcomes so that basically we're looking at -- we're
5 at the zero line, we basically feel that all the
6 adverse costs of this merger will not appear in
7 rates, service quality will not get worse. It's more
8 likely to be better.

9 So what kind of positive benefits do we
10 have? We have the merger credit of \$48 million over
11 a four-year period guaranteed by the Company. We
12 also have other commitments that they've made that
13 have value that we didn't again quantify. They're
14 making initiatives with low income to make -- which
15 is outside the regulatory realm. In other words, the
16 Commission can't order them to make contributions.
17 We don't allow them to include them in ratemaking,
18 but in the broader public interest, we feel that
19 there's benefits there. The training programs that
20 they're going to implement, the training that they're

21 going to set up in Oregon and Utah. I mean, these
22 obviously are benefits. We did not attempt to
23 quantify them, nor did they, but we see these as all
24 helping to add to the benefit side.
25 The biggest thing, though, is the merger

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1 credit. That's what took us well over the bar. We
2 feel the net positive benefit has been met, and based
3 on the fact that all the other conditions are simply
4 preventing adverse outcomes, so that's how we got to
5 meeting the standard. Have I answered your
6 question?

7 COMMISSIONER WHITE: Oh, yeah. I think
8 what you're telling me is you felt like you didn't
9 need to quantify and measure and put a dollar value
10 on the possible drawbacks because you felt like you
11 had effectively prevented them.

12 MR. ALT: Great. You got my message.

13 COMMISSIONER WHITE: So there was no need
14 to do the calculation?

15 MR. ALT: Right.

16 COMMISSIONER WHITE: Or they may not have
17 been possible?

18 MR. ALT: Right.

19 COMMISSIONER WHITE: But to the extent that
20 some of these stipulated conditions merely repeat

21 something that they're supposed to do, anyway, is
22 that a relevant consideration? For instance, if I --
23 well, a couple of the paragraphs just say that they
24 agree to abide by certain laws and rules. I'm not
25 sure we ought to be counting that.

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1 MR. ALT: No, and I didn't mean -- I'm not
2 trying to pad this thing. As I said earlier in
3 response to questions, they were -- when we were
4 negotiating -- well, even some of these were in
5 before, but I think -- actually, I think those two
6 that referred to the code and rules came in during
7 our stipulation negotiations. Maybe someone could
8 correct me on that or confirm that. That's my
9 perception. And I think what we wanted to do was
10 make sure that they understood they had an obligation
11 here. And, again, we felt we were already covered,
12 but we wanted to make it clear to them, like the -- I
13 talked this morning about individual customers. Mr.
14 Maloney, our witness, felt very concerned that using
15 statewide averages for performance indices would
16 overshadow problems with districts or individuals and
17 that we felt -- and our obligation is to represent
18 them and to make sure that this merger doesn't result
19 in adverse outcomes to those smaller groups, subsets,
20 and so we called attention to the Company that, hey,

21 if things -- you can meet your guarantee that you've
22 offered up 10 percent improvement, but if specific
23 areas and districts show continual problems or
24 something, we have other ways of getting at you.
25 COMMISSIONER WHITE: So you don't view this

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1 as foreclosing any possible action by the Commission
2 in the future with respect to ordered improvements
3 or --

4 MR. ALT: Absolutely not. In fact, we're
5 trying to make the point of that very fact and
6 reinforce it.

7 COMMISSIONER WHITE: Just one final thing
8 for you. Paragraph 43 doesn't specifically say Utah,
9 but I understand that that's everyone's intent, that
10 the 12 million is Utah customers.

11 MR. WRIGHT: Correct.

12 MR. ALT: I thought it went without saying,
13 but lawyers, they have to -- yeah, it's probably
14 best --

15 COMMISSIONER WHITE: Nothing goes without
16 saying for lawyers.

17 Mr. Gimble, I know that there is a
18 structural divide between Committee staff and the
19 Committee. When you say the Committee supports
20 something, does that have staff support, also?

21 MR. GIMBLE: Yes. I mean -- yes. The

22 staff --

23 CHAIRMAN MECHAM: Pound the table, Mr.

24 Gimble. Convince us.

25 MR. GIMBLE: The staff, along with our

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1 consultants, carefully evaluated the potential
2 benefits and the potential risks or costs associated
3 with this merger. You know, you've read our
4 testimony. We've been negotiating in good faith with
5 the Division, the two companies and other parties for
6 some time, and based on those negotiations, we were
7 able to reach a position that we thought was a fair
8 compromise and we went to the board last week with a
9 recommendation that the stipulation with the \$48
10 million merger credit and all the other conditions
11 got us over the public interest hump and basically
12 recommended to them that staff was behind the merger
13 at this point. And we had a discussion. We had a
14 teleconference with them and put it to a vote and
15 they supported it a hundred percent.

16 COMMISSIONER WHITE: Thanks.

17 CHAIRMAN MECHAM: Mr. Larson, PacifiCorp
18 alone or PacifiCorp, the subsidiary of ScottishPower,
19 is coming in for a rate case this year, correct?

20 MR. LARSON: Correct. Yes.

21 CHAIRMAN MECHAM: Okay. Now, with respect,
22 Mr. Alt, to your agreement with Mr. Allred to take a
23 look at ways to mitigate the impact on municipalities
24 of this Paragraph 43 -- and let me first say that I
25 actually am sympathetic to impact on municipalities

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1 because I recognize that options to raise revenues
2 are not plentiful, but with that said, have you
3 given -- what thought have you given to how you would
4 propose to mitigate the impact of this reduction?
5 And if you haven't given any, that's fine, too. I'm
6 just curious what possibly you could do to mitigate
7 this.

8 MR. ALT: I don't know, and all I basically
9 said this morning was I hadn't had a lot of time to
10 think about it. I was willing to think about it and
11 talk about it. That was the commitment I made. I
12 also, though, feel that this is, you know, specific
13 about the merger here, but, I mean, it's a continual
14 ongoing potential problem in that you just heard
15 PacifiCorp talk about maybe a \$100 million rate
16 increase. I mean, now think about it. The \$12
17 million credit is simply a tiny offset to that, if
18 they get their way, you know, but, I mean, the net of
19 that would be a huge windfall in franchise fees or --

20 CHAIRMAN MECHAM: Fees.

21 MR. ALT: I don't want to get in trouble
22 with saying the wrong word, but Salt Lake City and
23 the other cities would get a big windfall from that.
24 I mean, there's both sides of this issue and you
25 can't just ignore the other side. Now, granted,

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1 we've had a lot of rate decreases or stability in
2 rates for quite a number of years, but that doesn't
3 mean that's the way it's going to be forever, and so
4 the question is, every time there's a rate
5 increase -- let's say in the next four or five years
6 if there's a rate increase that offsets the credit
7 and there's a net increase, are they harmed, and if
8 there's growth in customers continually, like there
9 has been that produce additional revenues every year
10 regardless, even if you don't make rate changes, they
11 actually get increases in their franchise revenues,
12 and so are they harmed?

13 The question is, what's the benchmark to
14 decide whether or not they're harmed? And, I mean,
15 they're always going to be subject to rate changes
16 and the impact on their franchise revenues from those
17 rate changes, either plus or minus, and I'm not sure
18 what our perspective should be in determining what's
19 fair. I'm willing to talk and think about it, but I
20 don't have any answers. All I know is I have

21 questions.

22 CHAIRMAN MECHAM: Well, I thought perhaps

23 you could devise some sort of mitigation device that

24 went both ways.

25 MR. ALT: Well, yes, ideally, but, you

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1 know --

2 CHAIRMAN MECHAM: It's just a thought.

3 MR. ALT: Just a thought.

4 COMMISSIONER WHITE: Mr. Larson, I just
5 have a quick question on something I didn't quite
6 understand. First I thought you said that there was
7 a rate cap in Wyoming, but then I thought I heard you
8 say you were going in to request about a \$40 million
9 rate increase.

10 MR. LARSON: No. What I hope I said was
11 that the filing that we made on July 26th in Wyoming
12 showed that, based on an 11 and a quarter ROE, that
13 we could justify a \$48.3 million price increase, and
14 as part of discussions with staff, which is a
15 two-year agreement, we have agreed to cap the first
16 year increase at 12 million and the second year at 8
17 million, plus depreciation, so prices are basically
18 capped at 20 million, over a two-year period,
19 increase, plus a depreciation expense which could be
20 upwards of 10 or 11 million.

21 COMMISSIONER WHITE: Okay. Thanks.

22 CHAIRMAN MECHAM: Okay. Let's take a --

23 MR. SANDACK: I have a quick question.

24 CHAIRMAN MECHAM: Go ahead, Mr. Sandack.

25 MR. SANDACK: Mr. Alt, listening to this

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1 discussion, I just wonder if the administrative cost
2 of public agencies in assessing the merger and in
3 future rate cases, what's merger related and things
4 of that nature, has that weighed into the balance of
5 whether this merger is in the public interest or
6 not?

7 MR. ALT: Well, I think that -- you know, I
8 don't see an increase in staff needs, and therefore
9 budget needs to meet that obligation in the future,
10 if that's what you're -- is that what you're
11 implying?

12 MR. SANDACK: Uh-huh. The burden on your
13 agency to make these types of assessment, do you
14 think that's manageable in terms of the mission that
15 you otherwise have?

16 MR. ALT: Yes, I think so.

17 MR. SANDACK: In that respect, how is it
18 any more difficult to assess for enforcement purposes
19 the cost, whether it's merger related, of the piece
20 of property or equipment or an item versus a man's

21 labor or a woman's labor in terms of whether that job
22 might be lost due to the merger? Why is it more
23 difficult to enforce that?
24 MR. ALT: It's more difficult to enforce
25 the --

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1 MR. SANDACK: To assess whether a job loss
2 is merger related or not, versus a piece of equipment
3 and whether the cost associated with that is merger
4 related or not.

5 MR. ALT: Actually, I think the piece of
6 equipment, you know, except maybe some of the things
7 Mr. MacLaren talked about -- it's hard to imagine
8 pieces of equipment being merger related, but, you
9 know, unless it's specifically tied to a transition
10 plan, you know, and possibly that's what Mr. MacLaren
11 was alluding to, that involves, you know, trying to
12 increase efficiencies or, you know, gain net cost
13 savings by making investments, and those investments
14 would be in equipment, computer equipment, software
15 and utility facilities, you know, of a different
16 nature than otherwise. I thought that the key was
17 going to be is that these were going to be laid out
18 in the transition plan, and that, to me, was the
19 key.

20 In other words, if all this stuff is laid

21 out in detail in the transition plan, that's clearly
22 merger-related type investments, and I thought we
23 would be able to -- fairly readily be able to discern
24 those than from what would have happened absent the
25 transition plan, therefore absent the merger. But

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1 with employees, it gets a whole lot more difficult
2 because you're talking about efficiencies of
3 relocation. Unless it's there identified in the
4 transition plan, then again I can see them being
5 merger related, but then, you know, on a regular
6 basis businesses make decisions about, you know, how
7 they use their human resources, and that's an ongoing
8 thing. And then to decide whether it would have been
9 done with or without the merger is where it gets
10 really difficult.

11 Companies are always striving to do things
12 more efficiently, and so how do you isolate what
13 would have been done with or without the merger,
14 unless of course it's in the transition plan.

15 MR. SANDACK: If ScottishPower filed their
16 transition plan and then had another bright idea to
17 become more efficient, do they have an obligation to
18 amend the transition plan?

19 MR. ALT: I'll let Mr. Wright handle that
20 one.

21 MR. WRIGHT: I'll let Mr. MacRitchie handle

22 that one.

23 MR. ALT: This is getting good.

24 MR. SANDACK: Well, I just want to try to

25 understand your question. If, in terms of assessing

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1 merger-related costs and nonmerger related costs,
2 whatever nature the program, you make a distinction
3 between labor and costs of programs and other costs,
4 and I'm simply trying to understand why it's more
5 difficult -- have you had any enforcement problems,
6 per se, were you actually experienced any difficulty
7 in employee layoffs?

8 MR. ALT: Well, since the last merger we've
9 had numerous complaints from former employees or
10 displaced employees of Utah Power, and they call the
11 Commission or the Division and complain that the
12 merger -- prior merger order is being violated and
13 that they shouldn't have lost their job or it
14 shouldn't have been displaced or it shouldn't have
15 been relocated, and we have an obligation to
16 investigate it and provide a report back to the
17 customer, and those customers all have the right to
18 bring it to a formal complaint before the Commission,
19 you know, if they're not satisfied with our
20 resolution, you know, or our answer.

21 MR. SANDACK: Have there been any such
22 complaints before the Commission?

23 MR. ALT: Not to my knowledge. I guess the
24 Commission might be more aware of that than me, but I
25 personally am not aware of any employees that claimed

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1 that the order was violated with respect to their job
2 and therefore ended up in a formal hearing before the
3 Commission, but I could be wrong. I'm not aware of
4 any, but I could be wrong. I know that there were a
5 lot of informal ones and that people in my section
6 actually ended up spending time with Company
7 officials, talking with them, meeting with them and
8 reading reports and cost studies to --

9 Like, for instance, they moved the
10 accounting function from Salt Lake City to Portland
11 some time ago and we got complaints from those people
12 that didn't want to move to Portland. They
13 weren't -- they didn't lose their jobs directly, as I
14 recall. They just simply were relocated and they
15 didn't want to relocate, and so they claimed that
16 merger condition was being violated and it was unfair
17 to them, and so we had someone go up to Portland and
18 spend a day going through the cost studies or the --
19 well, the studies that justified the cost savings
20 that would result from moving that function to

21 Portland, and we came to the conclusion that it was a
22 fair and reasonable business decision and that it
23 wasn't a violation of the merger order and could very
24 well have been done absent the earlier merger, but,
25 again, it gets very difficult to enforce these things

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1 because it's hard to trace them to what would have
2 happened absent the merger versus what happened after
3 the merger. That's where the problem gets --

4 MR. SANDACK: After the merger they could
5 have moved the accounting department up to Portland?
6 Is that what you're saying?

7 MR. ALT: Well, not to Portland, but, I
8 mean -- that was a bad example, but there were jobs
9 where they actually eliminated -- they just reduced
10 the size of functions. They -- I think they also
11 contracted out for some services that they had done
12 internally before.

13 MR. SANDACK: In any event, your agency
14 exists for that purpose, to evaluate those types of
15 conditions, does it not?

16 MR. ALT: That's one of our jobs.

17 MR. SANDACK: And the same job you will
18 undertake to evaluate the costs that are merger
19 related if this merger is approved?

20 MR. ALT: Correct.

21 MR. SANDACK: And it won't be any more
22 burden on your agency to evaluate labor matters as
23 cost matters, will it? Labor matters are cost
24 matters, are they not?
25 MR. ALT: Right.

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1 MR. SANDACK: It won't be any more burden
2 on your agency to evaluate that, will it?

3 MR. ALT: Well, it's not so much a burden
4 as it is feasibility. That's my perception. Because
5 it's like if you take the employees's side that if
6 you hadn't had the merger, he wouldn't have been
7 disadvantaged, and then helping him prove that point
8 with the Company. The Company disagreed, obviously,
9 and we would end up in a hearing like this debating
10 the two sides and the Commission would then be left
11 with that decision, and I guess they'd have their own
12 criteria to judge, but, to me, I think the Division
13 would have a tough job of trying to actually prove
14 it. I mean, we have the resources, but can it
15 actually be proved? That's the feasibility angle.

16 MR. SANDACK: You could assign the burden
17 to the ScottishPower, could you not?

18 MR. ALT: Well, every time we get a
19 complaint, the first thing we do is call or write a
20 letter to Utah Power and say, "Here's the complaint.

21 Please give us your side of the story." So, in a
22 sense, we're doing that already and have been doing
23 it for the last ten years.

24 MR. SANDACK: Thank you. That's all I
25 have.

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1 CHAIRMAN MECHAM: All right. Thank you.
2 One way or the other, we've got to get through these
3 conditions today, so -- and sooner is better than
4 later. So let's take a recess and return in a few
5 minutes.

6 (Recess, 3:37 p.m.)

7 (Reconvened, 3:56 p.m.)

8 CHAIRMAN MECHAM: Let's go back on the
9 record and go to Condition 44. Mr. Dodge?

10 MR. DODGE: Mr. Wright, you indicated 44
11 would be a protection for all customers that rates
12 will not increase as a result of the merger? Is that
13 a fair characterization?

14 MR. WRIGHT: Yes; that's correct.

15 MR. DODGE: And so an individual customer
16 has that protection, not just on average in general?

17 MR. WRIGHT: It's principally aimed at
18 rates, but the protection would extend to individual
19 customers.

20 MR. DODGE: Do you acknowledge the

21 difficulty of establishing whether rates have

22 increased as a result of the merger?

23 MR. WRIGHT: I wouldn't agree entirely with

24 that. I mean, there are clearly some circumstances

25 where rates would increase, not by reason of the

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1 merger. The most obvious one is if PacifiCorp does
2 go in for a rate case this year, they would be using
3 a historical test year 1998, which is before
4 ScottishPower ever came on the scene. If rates went
5 up as a result of that, then it clearly would not be
6 as a result of the merger. If rates went up as a
7 result of demographic changes, I think the population
8 in the state or at least energy consumption is
9 increasing by 2, 3, even 4 percent a year, that's
10 clearly nothing to do with the merger. If fuel costs
11 increased, power purchase costs increased, those are
12 clearly nothing to do with the merger. So I think
13 it's possible to be more precise in the question as
14 phrased.

15 MR. FELL: Mr. Chairman, for clarification,
16 are these questions relating to tariff rates or is
17 Mr. Dodge actually trying to ask whether special
18 contract prices might increase in some way? I'm not
19 quite sure what he's referring to when he's asking
20 the questions when he talks about individual

21 customers because customers pay tariff rates, the
22 standard classes.

23 MR. DODGE: Mr. Fell, you may not
24 acknowledge us as customers, but, in fact, the
25 special contract people do consider themselves the

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1 customers, and Mr. Wright, in response to a question
2 about special contracts, said that would be their
3 protection, so I believe he's made it clear. He
4 thinks it applies. Now, do you disagree, Mr.
5 Wright?

6 MR. WRIGHT: What I'm getting at is, with
7 respect to the special contracts issue, if rates were
8 renegotiated, I understand that there is a task force
9 looking at the issue of special contracts. If the
10 findings of that task force were that the basis upon
11 which special contracts changes, that clearly has
12 nothing to do with the merger. What this is intended
13 is that if there are cost increases that are passed
14 through into rates that directly result from the
15 merger, that they can be excluded. It's an added
16 protection, and in that respect I do think it extends
17 to all customers, but that clearly does not mean that
18 things unrelated to the merger are impacted by this
19 condition.

20 MR. LARSON: Let me add just a little

21 supplement to that. I think you referred, Mr. Dodge,
22 to some clauses in the contracts of a couple special
23 contract customers that are tied to FERC Form 1 data,
24 and I think what Mr. Wright has said is that, you
25 know, there will be natural increases related to

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1 inflation, fuel costs, other things that would occur
2 at PacifiCorp. What Condition 44 -- what protection
3 it provides for special contract customers is that
4 those increases will not be higher as a result of the
5 merger, and that is a protection for customers that
6 are impacted by that data.

7 MR. DODGE: So you've now limited the
8 protection, Mr. Wright, to cost increases passed on
9 in that way? You're not prepared to state that rates
10 won't rise to, say, special contract customers as a
11 result of a management refocus or different pricing
12 methodology or philosophy or a different feeling
13 about the importance of economic development or
14 anything like that in the state? You don't include
15 that in Paragraph 44?

16 MR. WRIGHT: I think what you seem to be
17 representing is that there was a change in approach,
18 that, you know, you would say that that is by reason
19 of the merger. I think that is a tenuous connection
20 at best. What we're trying to do is get some

21 certainty here and deal with costs, so I certainly
22 wouldn't agree that it extends to the sorts of things
23 that you represented there, no, because I frankly
24 believe that that would be very difficult to say that
25 that resulted from anything to do with the merger.

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1 What this is is an added protection in respect to
2 rates, rates linked to costs.

3 MR. LARSON: And one additional thing, and
4 Mr. Alt may be able to expand on this, and it relates
5 to, you know, rate design. Obviously one of the
6 issues that will be before the Commission independent
7 of the merger is, you know, how to deal with rate
8 design out of an upcoming rate case, and certainly,
9 you know, one class of customers may or may not get
10 an increase or another get a decrease. Those totally
11 related to premerger cost of service. Maybe you can
12 expand on your views on that, Mr. Alt.

13 MR. ALT: I actually don't have anything to
14 add.

15 CHAIRMAN MECHAM: Let's keep going.

16 MR. DODGE: I don't know if you give me any
17 control over questions and answers or not. If you
18 give it, I'll take it, but you often don't allow me
19 that, so --

20 Back to the questions I actually started to

21 ask. If there can be a connection shown between
22 different management philosophies, views on economic
23 development, the importance of it, any of those
24 things that affect rates in the special contract,
25 you're telling me, Mr. Wright, if that connection can

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1 be shown -- you said thought it was tenuous. Assume
2 with me it can be shown. You don't intend 44 to
3 extend that protection?

4 MR. WRIGHT: I'm sorry. I just can't
5 assume that it can be shown because I've already
6 testified that I don't believe you can make that
7 connection.

8 MR. DODGE: Assume with me it can be
9 shown. Your view does not belie the rule. Assume
10 that I can show it. Are you saying 44 does not
11 extend that protection to that circumstance?

12 MR. FELL: Mr. Dodge, could I have that set
13 of things you said that you would show?

14 MR. DODGE: Yes. Assuming that it can be
15 demonstrated that a change in attitude, change in
16 philosophy, change in management approach to
17 negotiation of a contract, any of a number of other
18 things can be shown to have changed as a result of
19 the merger and led to an increase in rates for any
20 given customer, does Paragraph 44 offer any

21 protection in that context?

22 MR. FELL: I thought you were asking it

23 just for special contract customers. You weren't

24 talking --

25 MR. DODGE: Including special contracts.

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1 MR. FELL: Because I was wondering whether
2 you were talking about cost allocation among classes
3 of customers, because if you're asking that, Mr.
4 Wright might not be the right witness for that
5 question.

6 MR. DODGE: I'm not asking a cost
7 allocation question. If you assume that that could
8 be shown, does Paragraph 44 offer any protection
9 against increased rates?

10 MR. WRIGHT: I'm afraid I'm not going to
11 agree with you because I don't believe that that link
12 can be made. Further, it's not the intent of this
13 clause. This condition details rates and is a direct
14 link back to costs and cost increases as a result of
15 the merger, and perhaps we should have specifically
16 excluded changes in philosophy or other such things,
17 because that is not the intention of this clause.

18 MR. DODGE: So I think you answered my
19 question. Forty-four does not offer protection in
20 the context I stated?

21 MR. WRIGHT: I don't believe it does
22 because I don't believe that you can make that
23 linkage.

24 MR. DODGE: So the lack of protection for
25 special contracts is complete now?

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1 MR. WRIGHT: I think you're entirely
2 protected through your special contract. The whole
3 point of this is that you are insulated from the
4 risks in any event, as Mr. Alt has testified at
5 length already.

6 MR. DODGE: Can you honestly stand here and
7 say you think every special contract customer is
8 protected from any risk of this merger?

9 MR. WRIGHT: I believe that the -- I
10 believe that the Division of Public Utilities and
11 Committee of Consumer Services, and indeed, not to
12 take any credit, the Company has done as thorough job
13 as it possibly can to insulate all customers from the
14 risks of this merger. In fact, I think Mr. Mattheis
15 earlier was talking about risks that may be
16 unknowable. Well, clearly, we can't deal with those.
17 What we've done is dealt with the risks that we can
18 identify. I believe that the stipulation covers all
19 the risks that can be identified and you enjoy those
20 benefits other than the merger credit, but you enjoy

21 all of those same protections as the rest of the
22 customers, so, again, I wouldn't agree with you.

23 MR. DODGE: Did the industrial customers in
24 Wyoming support this merger?

25 MR. ALT: No, I believe they didn't.

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1 MR. DODGE: Did the industrial customers in
2 Idaho support this merger?

3 MR. WRIGHT: Again, I believe they didn't.

4 MR. DODGE: Did the industrial customers in
5 Oregon support this merger?

6 MR. WRIGHT: No, they did not.

7 MR. DODGE: In fact, the industrial
8 customers in every state you sought approval have
9 come before their respective commissions and said
10 there is nothing offered us by this merger or this
11 company that protects us from the significant risks
12 we see? Isn't that their unified position?

13 MR. WRIGHT: No, I don't think it is. I
14 think they've said that there are some benefits of
15 the merger and have also said that there are some
16 risks. On the whole, they haven't been able to
17 support the merger. We continue to have discussions
18 with some parties. We're very clear there are
19 benefits in this merger for industrial customers. I
20 can point to some if you would like me to.

21 MR. DODGE: You accept that the industrial
22 customers don't see that or they don't think the
23 benefits outweigh the risks for them?

24 MR. WRIGHT: They're perfectly entitled to
25 that opinion. I believe that there are significant

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1 benefits to industrial customers in this merger.
2 Principal amongst them is a company that is serious
3 about increasing the efficiency of the business.
4 Principal amongst them is a company that is serious
5 about increasing reliability and service to
6 customers. Whatever the bases for setting special
7 contract rates, there must be some reference to
8 costs. We have a company that is serious about
9 reducing costs.

10 I've mentioned reliability improvements.
11 Whilst we've got an unmatched package of service
12 standards looking at things like reliability on
13 distribution network, that same philosophy will
14 extend to the transmission network as well as the
15 distribution network. We're already looking at
16 specific transmission reliability issues in
17 conjunction with PacifiCorp.

18 We've got an obligation to further economic
19 development in the state. That's not a concession on
20 our part. That's something that we would do

21 naturally and have done with some success in the UK.
22 Parts of this, again, is about having a reliable and
23 efficient network to attracting new investment into
24 the state of Utah. I think that benefits industrial
25 customers.

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1 We have a track record of working with
2 large industrial customers in the UK on an individual
3 basis, looking at their problems as part of joint
4 improvement groups for it, or whatever, looking at
5 their particular reliability problems, making
6 investments, looking at the most efficient way to
7 improve reliability of their works.

8 We have improved a level of reporting in
9 terms of the stipulation in terms of transmission
10 attributes that relate to a lot of industrial
11 customers. I think there's plenty in this deal for
12 industrial customers. If you don't recognize it,
13 that's entirely your prerogative, but I believe there
14 is.

15 MR. DODGE: It's just unfortunate not one
16 of your large customers sees their interests as
17 clearly as you do. Thank you very much. I have no
18 further questions.

19 CHAIRMAN MECHAM: Mr. Mattheis?

20 MR. MATTHEIS: Just a couple of questions.

21 Thank you. Mr. Gimble, as I understand 44, it
22 requires you and the Division to essentially quantify
23 the merger benefits, quantify the costs related to
24 the merger and ensure that any cost increase
25 associated with the merger is not passed along to the

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1 customer. Is that, in essence, what 44 is doing?

2 MR. GIMBLE: It just means that based on
3 any, I guess, Division audits or if we hire Hugh
4 Larkin or somebody like that to go in and take a look
5 at their semiannual report, that if we see something
6 that we think is an increase resulting from the
7 merger, then we have an ability to challenge it and
8 the onus or the burden is on PacifiCorp or Scottish
9 Power to basically show that that increase doesn't
10 stem from the merger.

11 MR. MATTHEIS: And we've talked a lot about
12 benefits. In terms of cost increases related to the
13 merger, we've talked about transaction costs,
14 transition costs. Are there other costs that might
15 occur in the future that would be related to the
16 merger? That doesn't encompass the universe in those
17 two sorts of definitions, does it?

18 MR. GIMBLE: Well, you know, I think there
19 is -- as Mr. Talbot testified to, that there's risks
20 in the financial area, primarily associated with

21 maybe potential pressures on -- you know, from
22 expansion on increasing cost of capital. I think it
23 was Condition 25 addresses that, so that's an
24 example.

25 MR. MATTHEIS: And how about things like

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1 management decisions, if management decides to pursue
2 a new course of action. New management, explicitly
3 different than old management. Is that a
4 merger-related cost if it, in fact, increases costs
5 instead of decreases them?

6 MR. GIMBLE: Please restate the question.

7 MR. MATTHEIS: Yeah. Let's take a
8 hypothetical. If new management comes in and decides
9 that the previous strategy was inappropriate and they
10 have a better strategy and they implement the
11 strategy, and instead of, in fact, being better, it
12 causes cost increases. Are those merger-related
13 costs?

14 MR. GIMBLE: I think, based on an
15 evaluation of the semiannual, if we see something in
16 there that we think stems from a new management shift
17 in direction, if you will, then we have the ability
18 to challenge them.

19 MR. MATTHEIS: Mr. Alt, what do you think?
20 Would that be a merger-related cost? Same question.

21 I can restate it if you like me to.

22 MR. ALT: I heard it. I think that's one
23 that's difficult to ascertain. That's the problem,
24 is isolating it. I mean, you know, there might be
25 some link there, but the problem is in proving it.

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1 MR. MATTHEIS: But if you could prove it --

2 MR. ALT: Well --

3 MR. MATTHEIS: I mean, assume with me they
4 came out with press releases that said here's the way
5 the new world is going to work and --

6 MR. ALT: My take on it would be I think we
7 have a condition here and I think that in the future
8 I would grant -- personally, I would grant you that
9 you would have the opportunity in the future to argue
10 that, and if you can make your case and land it
11 before the Commission, then so be it.

12 MR. MATTHEIS: But that's what it will
13 require? It will require a balancing, in essence,
14 of, on the one hand, things that are very difficult
15 to prove, benefits related to it, and on the other
16 hand, something that is also difficult to prove,
17 costs related to it?

18 MR. ALT: Right.

19 MR. MATTHEIS: Mr. Wright, that sort of
20 change in management philosophy that might lead to a

21 cost increase, if you could directly show it, would

22 that be a merger-related cost?

23 MR. WRIGHT: Yes, if you could directly

24 show it, yes.

25 MR. MATTHEIS: Mr. Larson?

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1 MR. LARSON: I agree.

2 MR. MATTHEIS: Thank you. I have nothing
3 further.

4 CHAIRMAN MECHAM: Thank you. Mr. Reeder?

5 MR. REEDER: Are you okay, Mr. Wright?

6 MR. WRIGHT: I'm fine, yes.

7 MR. REEDER: Mr. Wright, the Company has a
8 legal obligation to provide reliable and efficient
9 service?

10 MR. WRIGHT: I'm expecting an objection.

11 MR. FELL: The statute does say that.

12 MR. REEDER: Do you seriously contend that
13 a company fulfilling that obligation with a system is
14 a merger benefit?

15 MR. WRIGHT: Sorry, Mr. Reeder. Could you
16 repeat that question again?

17 MR. REEDER: Sure.

18 MR. WRIGHT: I'll try and focus a bit
19 better this time.

20 MR. REEDER: Let me begin with, I fully

21 expect an objection. I think that's where you
22 started that. If a Company has a statutory legal
23 obligation to provide reliable and adequate service,
24 can you seriously contend that a Company fulfilling
25 that obligation by implementing a system of

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1 measurement in monitoring is a merger benefit?

2 MR. WRIGHT: No, I wouldn't contend that,
3 but that's not what we're proposing. And for the
4 avoidance of doubt, what we are proposing is a
5 significant improvement in the reliability of the
6 network in the state of Utah, combined with other
7 performance standards and customer guarantees which
8 is unmatched within the whole of the United States.
9 We're talking about a package that is not available
10 to any other set of customers right across the United
11 States. If that's not a benefit, I struggle to see
12 what is.

13 MR. REEDER: Is your argument that that is
14 as a result of the merger; we're getting this package
15 of benefits that would otherwise be unavailable?

16 MR. WRIGHT: Absolutely. That is very
17 firmly our position. PacifiCorp had no plans to
18 introduce the range of customer guarantees and
19 performance standards that ScottishPower intends to
20 put in, and that is the testimony of Mr. O'Brien if

21 you would like to ask him when he comes to the stand.

22 MR. REEDER: But isn't it true that

23 PacifiCorp could have hired a management consultant,

24 or this Commission could have hired a management

25 consultant, designed the same things and ordered it,

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1 in effect, without the merger?

2 MR. WRIGHT: No.

3 MR. REEDER: Are they proprietary?

4 MR. WRIGHT: To some degree they are.

5 They're based upon an experience of implementing
6 these standards with the United Kingdom. Again, it
7 is Mr. O'Brien's testimony as the chief operating
8 officer of PacifiCorp that, standing alone,
9 PacifiCorp could not implement these standards. It's
10 not about hiring a management consultant and saying,
11 well, you know, if you do this and you do that, you
12 can implement these standards. It's about a whole
13 management philosophy of continuous improvement,
14 about being accountable to your customers, about
15 providing them with guarantees of the key customer
16 interfaces, which is based upon ten years of
17 experience in the UK of implementing such standards.
18 I don't think you could get that from hiring a
19 management consultant.

20 MR. REEDER: Mr. Wright, aren't you arguing

21 for a double standard for as a result? As a result
22 of this merger, we're getting something that we could
23 have done on our own, more or less, but no, we
24 couldn't have done, therefore, it's a result of the
25 merger, but any of the costs in terms of change of

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1 attitude, change in approach or other kinds of things
2 are not as a result of the merger? Haven't you got a
3 dual standard for "as a result of"?

4 MR. WRIGHT: I don't think so at all, no.
5 The service standards package to which I refer,
6 incidentally, were not -- the costs of implementing
7 that are not incremental, so I'm not quite sure
8 where you're going with your question.

9 MR. REEDER: The question simply is: Where
10 the Company has a legal obligation, this Commission
11 has the ability to enforce that legal obligation.
12 Are you contending that fulfilling that legal
13 obligation is as a result of this merger?

14 MR. FELL: That question has been asked and
15 answered. The answer clearly was -- well, Mr. Wright
16 can try to answer it again, but it clearly has been
17 answered that this merger proceeding and the proposal
18 of ScottishPower is not the threshold legal standard
19 in the state of Utah.

20 MR. WRIGHT: By definition, if PacifiCorp

21 is meeting the standard at the moment and we are
22 intending to improve performance, then it must be an
23 improvement over the standard.

24 MR. REEDER: But is that a result of the
25 merger?

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1 MR. WRIGHT: Yes, it is. It's a specific
2 commitment as a result of this merger.

3 MR. REEDER: What is there about the change
4 in shareholders that made that happen? That's new
5 management. Why couldn't they hire you on a
6 contract, sir?

7 MR. WRIGHT: Because, as I say, it's not
8 about an individual. It's about management
9 philosophy that ScottishPower carries with it.

10 MR. REEDER: So let's hire you, Mr.
11 Robinson and Mr. MacRitchie.

12 MR. WRIGHT: That's still not going to do
13 it.

14 MR. REEDER: Who else do we have to hire?

15 MR. WRIGHT: I think you have to have the
16 benefit of the experience of quite a number of
17 individuals which just doesn't extend to importing a
18 few people from Scotland. I think it extends right
19 through the whole of the ScottishPower organization
20 and the way in which we address the business.

21 MR. REEDER: So the whole change in

22 management is the merger benefit?

23 MR. WRIGHT: To some degree. The focus

24 with which the management will look at this Company

25 and the way that the specific output of that is to

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1 some degree the performance standard package that I
2 have discussed, because, as well as providing
3 substantial benefits to customers, it is actually
4 part of the management philosophy of ScottishPower to
5 set challenging targets and seek to achieve them.

6 MR. REEDER: So the change of management is
7 one of the benefits of the merger? That's what
8 you're telling me? We'll get new people with new
9 ideas?

10 MR. WRIGHT: Yes.

11 MR. REEDER: That's also one of the costs
12 of the merger, isn't it?

13 MR. WRIGHT: How so?

14 MR. REEDER: That those new people with new
15 ideas cost us money. Isn't that as a result of the
16 merger? You've got to have it both ways, haven't
17 you, Mr. Wright?

18 MR. WRIGHT: And how are they going to cost
19 money? Give me an example.

20 MR. REEDER: Change in attitude costs the

21 ratepayers money. With the change of attitude on
22 pricing formulas or frequency of price increases or
23 other strategies with respect to approaching the
24 retail customers, that change in that management that
25 was the merger benefit that you suggested this

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1 Commission should weigh was a detriment brought on by
2 the merger by the same way?

3 MR. WRIGHT: To the extent there's a change
4 in attitude, the attitude is about increasing the
5 efficiency of the Company and about improving
6 reliability and service of the Company. I would have
7 thought that that's a positive change in attitude. I
8 cannot see a negative change in attitude or one that
9 can be identified.

10 MR. REEDER: And I'm certainly not here to
11 accuse you of it, yet because we don't know you quite
12 yet, but let's assume then that Paragraph 44 is not
13 intended to protect about changes in attitudes.
14 Isn't the case that we must see your attitude on
15 paper in this transition plan before we can judge
16 you?

17 MR. WRIGHT: No.

18 MR. REEDER: You want us to take you on
19 "trust us"?

20 MR. WRIGHT: No, not so. There are

21 quantifiable benefits and clear benefits that we have
22 put on the table in support of the merger approval.
23 We're not asking anybody to trust us. It's very,
24 very clear what the benefits of this transaction are.
25 MR. REEDER: You told me the benefit is

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1 you're going to change management and bring new
2 ideas.

3 MR. WRIGHT: That is but one of the
4 benefits. I can reel off all of the benefits if you
5 would like, but it's 20 past 4:00.

6 MR. REEDER: I've got 30 seconds.

7 MR. WRIGHT: It will take a good deal
8 longer than that, and I will actually leave it to the
9 other witnesses to come and summarize their
10 testimony.

11 MR. REEDER: Rather than trust you with
12 respect to the benefits, wouldn't it be prudent for
13 this Commission to require you to put them in writing
14 and show what your plan is before they give you the
15 opportunity to take control of this Company?

16 MR. WRIGHT: I believe we have covered this
17 issue.

18 CHAIRMAN MECHAM: Yeah, we have. I suspect
19 we can go back in the transcript.

20 MR. REEDER: I'm going to go to the next

21 issue and he's going to say no and somebody is going
22 to object. Mr. Wright, in order to do our due
23 diligence on this question, we asked you for the
24 names of your five largest customers in the UK,
25 didn't we? I'll ask your lawyer, if you're not

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1 sure.

2 MR. WRIGHT: There was over 3,000 data
3 requests. Some have multiple parts as part of this
4 proceeding. I can't -- strangely enough, I can't
5 remember every single question that was asked. I do,
6 however, recall -- as I was responsible for that
7 process, I do recall a question relating to names of
8 industrial customers in the UK.

9 MR. REEDER: And you refused to provide
10 them to us, didn't you?

11 MR. WRIGHT: Under confidentiality
12 provisions with those customers, it would not be
13 appropriate to pass out details of load and revenue
14 of large industrial customers. You have to remember
15 that in the UK we have a fully competitive market.
16 Those customers are under contract to suppliers,
17 potentially, other than ScottishPower. We may be
18 that distributor; we may not. If we were giving out
19 details of customer bills, that, I would imagine,
20 would be confidential between them and their

21 supplier, so it would not have been appropriate.

22 MR. LARSON: And I might add, too, that Mr.

23 Reeder, I think, would be very irritated if we were

24 to hand out the contracts of his customers.

25 MR. REEDER: I asked for the names of the

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1 customers and you refused to give them to me, didn't
2 you? Now you want me to trust you.

3 MR. FELL: Could we have the data request
4 that relates to that?

5 MR. REEDER: Mr. Burnett, will you produce
6 it?

7 MR. BURNETT: I'm happy to. As you have
8 mentioned, there were many data requests. If I
9 recall correctly, Mr. Reeder sent us 23 different
10 sets, which were 175, 180 questions long each.

11 MR. REEDER: The answers weren't
12 forthcoming and they required more.

13 MR. FELL: This is Mr. Reeder's question.
14 He should know the data request he's talking about.

15 MR. REEDER: Do you deny it, counsel?
16 Do you deny it, counsel?

17 MR. BURNETT: You know, I don't remember
18 specifically the answer, Mr. Reeder. If you want to
19 produce it, we'd be happy to look it up, but I,
20 again --

21 CHAIRMAN MECHAM: Somebody can find it over
22 the evening. Why don't we get on with this.
23 MR. REEDER: I have nothing further.
24 CHAIRMAN MECHAM: Thank you, Mr. Reeder.
25 Let's go off the record just a minute.

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1 (Discussion off the record.)

2 CHAIRMAN MECHAM: Let's go back on the
3 record and finish this one. Does anybody else have
4 anything on 44?

5 COMMISSIONER JONES: I just had one
6 question, Mr. Alt. The original Condition 44 said
7 conditions or benefits agreed to by ScottishPower or
8 PacifiCorp in other jurisdictions that would benefit
9 Utah shall be received in Utah, and that wasn't in
10 the stipulation. I guess my question is: Are you
11 satisfied that the conditions in these other
12 jurisdictions have been taken into account?

13 MR. ALT: Yes. That's -- what we did is,
14 when we were negotiating in the stipulation about
15 that particular condition, the Company told us that
16 we would know -- because the other states were moving
17 ahead of us in terms of hearings and stuff, that we
18 would know -- particularly Oregon, for instance. We
19 already knew what Wyoming was. We would know what
20 kind of conditions, and we were thinking of

21 stipulations as opposed to final Commission orders
22 because you can't -- I guess that's what we were
23 primarily looking for, and so we felt that we had
24 taken that all into account when we -- by the time we
25 signed the stipulation, and we were satisfied.

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1 COMMISSIONER JONES: Thank you.

2 CHAIRMAN MECHAM: Okay. Let's move to 45.

3 MR. DODGE: No questions.

4 MR. MATTHEIS: No questions.

5 MR. REEDER: No questions.

6 CHAIRMAN MECHAM: Anyone else on 45? Okay.

7 Let's go to 46, then.

8 MR. DODGE: No questions.

9 MR. MATTHEIS: Just a quick question for

10 Mr. Alt.

11 CHAIRMAN MECHAM: Go ahead.

12 MR. MATTHEIS: PacifiCorp is right now

13 obligated to comply with this procurement policy and

14 competitive bidding requirements; is that correct?

15 Mr. Alt. I'm sorry. That's a current requirement?

16 MR. ALT: That's my understanding, because

17 the condition stated "shall continue to comply." I

18 presume --

19 MR. LARSON: I'll confirm that it is.

20 MR. ALT: This is Mr. Burrup's area and he

21 adopted this from another witness in his rebuttal
22 testimony, and I'm under the impression that that --
23 MR. MATTHEIS: I'm willing to take the
24 assumption that it is. That really isn't my
25 question.

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1 MR. ALT: In fact, I think that there was
2 something like this in maybe even the original merger
3 order with Utah Power.

4 MR. MATTHEIS: Okay.

5 MR. ALT: And so, yes, my understanding is
6 that it's already there.

7 MR. MATTHEIS: And is there a perception
8 that the change in control might alter that
9 applicability?

10 MR. ALT: No. I think my
11 characterization -- you can ask Mr. Burrup. My
12 understanding is that this was something like some of
13 those others where we're just making it very clear
14 and highly visible in the stipulation of requirements
15 for different areas of risk and uncertainty that we
16 saw with the merger as potential for increased costs,
17 for instance, that we felt we already have a way to
18 deal with it, but we wanted it up front that the
19 companies understood that, and, quite frankly, I also
20 think it's good to have it up front for other parties

21 as well, including the Commission.

22 MR. MATTHEIS: Okay. So even though you
23 believe that in the future you would still have the
24 authority under this policy to enforce it, you
25 thought it would be a good idea to ensure the Company

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1 knew about it and ensure it was complied with?

2 MR. ALT: Right. Yes.

3 MR. MATTHEIS: Nothing further.

4 CHAIRMAN MECHAM: Mr. Reeder?

5 MR. REEDER: No questions.

6 CHAIRMAN MECHAM: Thank you. Anyone else
7 on 46?

8 MR. ALT: I have a comment. On the
9 exhibit, there's a typo of the Division. You
10 probably noticed the P is missing on procurement.
11 The file actually came in, but I think there was some
12 formatting and it accidentally -- somehow the P was
13 deleted. That was the only typo I found.

14 CHAIRMAN MECHAM: Okay. 47. Mr. Dodge?

15 MR. DODGE: I do have a question on this.
16 Mr. Wright, isn't it the case that what I think is
17 referred to as New ScottishPower PLC is to be a
18 holding company?

19 MR. WRIGHT: Yes; that's correct.

20 MR. DODGE: So what is this intended to

21 prohibit?

22 MR. WRIGHT: I believe this is to deal with

23 other changes in corporate structure after the

24 holding company and New ScottishPower is put in

25 place. It was a condition proposed, I think, by one

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1 of the other parties, so -- but we were in agreement
2 to it. Clearly, we have already made our intentions
3 to form a holding company very clear.

4 MR. DODGE: And this section, if other
5 changes are made, requires notice and information,
6 but not Commission approval; is that right?

7 MR. WRIGHT: That's correct, yes.

8 MR. DODGE: For example, if ScottishPower
9 were to sell all of the stock of PacifiCorp -- excuse
10 me -- all of the stock of the holding company to
11 another company unrelated to ScottishPower, that
12 transaction wouldn't require any kind of Commission
13 approval or notice to this Commission?

14 MR. WRIGHT: I think it would require
15 notice.

16 MR. DODGE: Under this section, a sale
17 of -- by the holding company, if you will, of its
18 stock, or by ScottishPower of the holding company
19 stock, that's intended to fall under this?

20 MR. WRIGHT: There are other conditions, I

21 think, dealing with the transfer of stock.
22 MR. DODGE: Perhaps. If so, I apologize.
23 Your understanding, though, is that that stock could
24 be transferred, so ScottishPower would no longer be
25 the parent and some new parent would come in without

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1 any involvement by this Commission; is that right?

2 MR. WRIGHT: I really didn't consider that
3 point when looking at this condition.

4 MR. DODGE: Do you know the answer to
5 that?

6 MR. WRIGHT: I don't, actually, no.

7 MR. DODGE: Do you know that, Mr. Alt?

8 MR. ALT: No, I'm afraid I don't. Like Mr.
9 Wright, I thought that -- there are other conditions
10 that we talked about earlier, I think even yesterday,
11 that maybe dealt with the areas that you were talking
12 about, but I'm not --

13 MR. DODGE: Conditions aside, let me just
14 ask the question, because there was some prefiled
15 testimony, so I'm just wondering if you recall this.
16 With the holding company in place, if ScottishPower
17 were to decide to sell in total that holding company
18 to an entirely new owner, would this Commission have
19 any approval rights over that transfer?

20 MR. ALT: I don't know. Mary Cleveland,

21 the Division witness -- this was her area and this
22 condition was hers. I think she may better be able
23 to answer that question. But even this condition on
24 our exhibit, you know, the issue is -- she brought
25 this up in her rebuttal testimony and captured this

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1 condition from another party. It may very well have
2 been Mr. Brubaker, but I'm not sure.

3 MR. DODGE: Do you, Mr. Gimble, know the
4 answer to that question?

5 MR. GIMBLE: I don't. I'm going to defer
6 it to Mr. Talbot.

7 MR. DODGE: Okay. Mr. Larson?

8 MR. LARSON: No.

9 MR. DODGE: No other questions.

10 MR. MATTHEIS: No questions, your Honor.

11 CHAIRMAN MECHAM: Thank you. Mr. Reeder?

12 MR. REEDER: Mr. Alt, are we then to
13 understand that ScottishPower referred to in
14 Paragraph 47 is New ScottishPower, so we're talking
15 about an additional holding company rather than the
16 holding company that has been formed?

17 MR. WRIGHT: Just a clarification. The
18 holding company has not yet been formed.

19 MR. REEDER: I think your listing
20 particulars discloses that on February 19, 1999 a

21 holding company was formed. Is that in addition to
22 the New ScottishPower?

23 MR. FELL: I'm sorry. We don't know the
24 answer, and if there's a citation to the listing
25 particulars that we could have overnight, then we

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1 could look it up.

2 MR. REEDER: We'll dig it out. What I'm
3 really trying to understand is, does paragraph 47, as
4 drafted, anticipate Commission prior approval of the
5 holding company as anticipated, whether or not now
6 formed, or is it an additional holding company? Mr.
7 Fell, feel free --

8 MR. FELL: Perhaps I could answer. I did
9 participate in drafting these conditions. We felt
10 that the creation of the New ScottishPower, the
11 holding company contemplated at the closing of this
12 merger, that we have already notified the Commission
13 and parties that that will be happening, so that, as
14 to that, we feel we have satisfied Condition 47 for
15 that event.

16 If the Commission wants us to notify the
17 Commission when that is getting closer to occurring,
18 we could do that, but this would apply -- our
19 intention was it would apply to future events.

20 MR. REEDER: So this is an additional

21 holding company to that one described in the amended

22 agreement creating the holding company?

23 MR. FELL: I think the answer to that is

24 yes. I'm not sure I understood, but the amended and

25 restated merger agreement explains the whole creation

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1 of that new holding company and it is filed with the
2 Commission and so we feel that that notice has been
3 provided for this transaction.

4 MR. REEDER: Mr. Alt, do you understand
5 that that's the case?

6 MR. ALT: Well, what I captured from Mr.
7 Fell was that this was to deal with anything new, and
8 that was what our intent was. Again, our issue on
9 this was if we had notification of changes in that
10 corporate structure which has an impact on corporate
11 costs and complexity of the organization, it can
12 translate into corporate costs that might get
13 allocated down to PacifiCorp and overheads, and
14 that's what we were really concerned about. Like I
15 mentioned earlier -- I forget -- yesterday, maybe --
16 that if those costs increase because of changes in
17 the organization structure, if we're notified, we're
18 put on notice, it gives us adequate time to do audits
19 and a rate case and therefore identify those types of
20 costs that we think might be not relevant in rates in

21 Utah and therefore can deal with it. If we don't
22 know about it, it makes it more difficult. That was
23 the primary purpose, I think, for this condition.
24 You can talk further, I guess, with Mary Cleveland
25 when she's on.

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1 MR. FELL: One more clarification in the
2 stipulation. The opening paragraph says that
3 references to ScottishPower include New ScottishPower
4 because the staff wanted to make sure that New
5 ScottishPower was bound by all of this.

6 CHAIRMAN MECHAM: Okay.

7 MR. REEDER: Thank you.

8 CHAIRMAN MECHAM: Thank you. Anyone else
9 on 47? Let's go to 48.

10 MR. DODGE: One quick question, Mr. Alt.
11 What do you understand to be the consequence if on,
12 say, paragraph 48 PacifiCorp violates this condition?
13 It does assume an obligation of its parent?

14 MR. ALT: Well, in our exhibit with the
15 three columns, our issue there states that PacifiCorp
16 assumption of ScottishPower liabilities could
17 increase the cost of capital and also possibly affect
18 the ability to provide adequate service. In other
19 words, if PacifiCorp takes on some additional
20 obligations, it can affect their cost of capital

21 because of the risk and it also -- if those
22 liabilities actually come through, that they would
23 actually have to pay, it could affect their financial
24 conditions such that the quality of service might be
25 impacted, their ability to meet their commitment to

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1 provide the services required in Utah.

2 Those were the concerns we had that we were
3 trying to address with this, and my understanding is,
4 again, this was a condition proposed by Mr. Brubaker
5 again that we felt was a good condition and adopted
6 it.

7 MR. DODGE: And if they violate it, is your
8 understanding that the penalty provisions or
9 adjustments in rate cases? Would that be the
10 consequence?

11 MR. GINSBERG: I think you may be asking
12 him for a legal conclusion as to what would be the
13 consequences of them assuming an obligation without
14 approval.

15 MR. DODGE: I don't mean to be.

16 MR. GINSBERG: There could be other
17 consequences.

18 MR. DODGE: I appreciate that. Thank you.
19 I'm trying to ask whether he has an understanding of
20 what the Division's reaction and response would be if

21 they found out that condition were violated.

22 MR. ALT: Oh, if the condition itself were

23 violated as opposed to --

24 MR. DODGE: Yeah.

25 MR. ALT: Oh, okay. I misconstrued your

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1 question.

2 MR. DODGE: It doesn't require prior
3 approval or anything. I'm just saying what if they
4 did?

5 MR. GINSBERG: It does require prior
6 approval.

7 MR. ALT: Yeah, it does. First sentence.

8 MR. GINSBERG: "Shall not without the
9 approval of the Commission."

10 MR. DODGE: Well, okay. It does require --
11 so, as with anything that requires prior approval, if
12 they don't, do you take the position it's invalid?
13 Maybe that is a legal question. I'll retract that
14 one. Thank you. No further questions.

15 CHAIRMAN MECHAM: Thank you. Mr. Mattheis?

16 MR. MATTHEIS: No questions.

17 CHAIRMAN MECHAM: Mr. Reeder?

18 MR. REEDER: No questions.

19 CHAIRMAN MECHAM: Anyone else on 48? 49.

20 MR. DODGE: No questions.

- 21 CHAIRMAN MECHAM: Mr. Mattheis.
- 22 MR. MATTHEIS: No questions.
- 23 CHAIRMAN MECHAM: Mr. Reeder?
- 24 MR. REEDER: I have no questions.
- 25 CHAIRMAN MECHAM: Anyone else? All right.

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1 Let's go to 50, then.

2 MR. REEDER: I can see your expectations
3 increasing.

4 CHAIRMAN MECHAM: 50.

5 MR. DODGE: I have no questions.

6 CHAIRMAN MECHAM: Mr. Mattheis?

7 MR. MATTHEIS: No questions.

8 CHAIRMAN MECHAM: Mr. Reeder?

9 MR. REEDER: Same answer.

10 CHAIRMAN MECHAM: All right. Others?

11 Let's go to 51.

12 MR. DODGE: Also no questions on that.

13 MR. MATTHEIS: No questions.

14 MR. REEDER: No questions.

15 CHAIRMAN MECHAM: Okay. Anyone else?

16 MR. DODGE: I told you it would be fast.

17 CHAIRMAN MECHAM: Yeah. One overall
18 question, I suppose. It pursues something Mr. Dodge
19 was asking about with respect to Number 48. Is it
20 the view of all the panel members that if these

21 conditions -- if any of these conditions aren't met,
22 is the sole remedy -- and I'm not looking for a legal
23 analysis. I'm just looking for practical daily
24 application here. If they're not met or any one of
25 them is not met, is it strictly either the penalties

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1 provided for in the condition or penalties provided
2 for in -- I think it's 54-425 or 725 -- I can't
3 remember which -- the 500 or 2,000 dollar a day fine
4 per event, are those the only remedies?

5 MR. ALT: Well, Condition 50 actually
6 spells out an additional one. It simply says
7 noncompliance -- well, in the event that they don't
8 comply with the above conditions, the Commission may
9 make appropriate ratemaking adjustments.

10 CHAIRMAN MECHAM: Okay.

11 MR. ALT: To me, some of these, if there's
12 things that deal with costs, you know, or something,
13 effect on cost, I think the Commission has
14 ratemaking -- could make ratemaking adjustments that
15 companies agree to that. The reliability ones relate
16 to that code section with the penalties specifically,
17 in addition to the penalties provided for in the
18 conditions.

19 CHAIRMAN MECHAM: But once we've gotten
20 over the threshold of merger approval, there's never

21 an impact on the merger itself?

22 MR. ALT: That's correct. You can't undo

23 it. It's like scrambled eggs.

24 MR. WRIGHT: It's been called some things

25 in my time.

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1 CHAIRMAN MECHAM: All right. Let's go off
2 the record a minute.

3 (Discussion off the record.)

4 CHAIRMAN MECHAM: Let's come back at 9:00.

5 (Record closed at 4:45 p.m.)

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REPORTER'S CERTIFICATE

STATE OF UTAH)
) ss.
COUNTY OF SALT LAKE)

I, RENEE L. STACY, Certified Shorthand
Reporter, Registered Professional Reporter and Notary
Public for the State of Utah, do hereby certify that
the foregoing transcript, consisting of pages 415 to
528, was stenographically reported by me at the time
and place hereinbefore set forth; that the same was
thereafter reduced to typewritten form, and that the
foregoing is a true and correct transcript of those
proceedings.

Dated this 4th day of August, 1999.

RENEE L. STACY, CSR, RPR

My Commission expires:

November 9, 1999

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