

Docket No. 02-057-02
Mary H. Cleveland
Exhibit No. DPU 3.0
August 28, 2002

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of)
Questar Gas for a General Increase)
in Rates and Charges)

DOCKET NO. 02-057-02

PRE FILED DIRECT TESTIMONY OF
MARY H. CLEVELAND

FOR THE
DIVISION OF PUBLIC UTILITIES
DEPARTMENT OF COMMERCE
STATE OF UTAH

August 28, 2002

1 **I. QUALIFICATIONS**

2

3 **Q. PLEASE STATE YOUR NAME FOR THE RECORD.**

4 **A.** Mary H. Cleveland

5

6 **Q. BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR BUSINESS**
7 **ADDRESS?**

8 **A.** I am employed by the Utah Department of Commerce, Division of Public Utilities
9 (Division). My business address is 160 East 300 South, Suite 400, Salt Lake City, Utah,
10 84114.

11

12 **Q. WHAT IS YOUR POSITION?**

13 **A.** Utility Regulatory Analyst.

14

15 **Q. BRIEFLY DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL**
16 **BACKGROUND.**

17 **A.** I hold a Bachelor of Business Administration, as well as a Master of Business
18 Administration, from the University of Missouri-Kansas City. I am a licensed Certified
19 Public Accountant (CPA) in the state of Kansas and I am a member of the Institute of
20 Certified Public Accountants. In addition I have attended the National Association of
21 Regulatory Utility Commissioners (NARUC) Staff Subcommittee on Accounts meetings
22 and have served on the NARUC Securities and Exchange Commission (SEC)

1 Subcommittee.

2 I have over twenty years of utility regulatory experience, both as a consultant and
3 as an employee of state regulatory agencies. I have participated in regulatory
4 proceedings in the states of Alaska, Arizona, Connecticut, Kansas, Missouri, New
5 Mexico, Ohio, Utah and Wisconsin. I have also testified before the Kansas Supreme
6 Court. Further details regarding my background are provided in Appendix A.

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8

II. PURPOSE OF TESTIMONY

9 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

10 **A.** My testimony addresses the majority of operating expenditures included in Questar Gas'
11 test year, including those expenses that were either allocated to or directly charged to Questar
12 Gas from its affiliates. My testimony does not address payroll, incentive compensation,
13 depreciation nor taxes. These areas are addressed by other Division witnesses.

14

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III. ADJUSTMENTS

16 **Q. WHAT ADJUSTMENTS DID YOU MAKE TO TEST YEAR OPERATIONS?**

17 **A.** The Company's filing was based on a year-end 2001 calendar test year adjusted
18 for known and reasonable expected changes through calendar year-end 2002. My
19 adjustments are likewise divided into two groups, those to derive the year-end 2001
20 calendar test year and those which are known or are expected to occur in 2002.

1 Questar Gas receives charges allocated to it directly and indirectly from its
2 affiliated companies. The Company's filing makes several adjustments to these affiliated
3 charges to arrive at its year-end 2001 calendar test year. In all instances these
4 adjustments were computed using 2002 allocation factors, rather than the actual 2001
5 allocation factors that were used to allocate affiliated charges to Questar Gas in 2001.
6 This results in a misstatement of the adjustments to 2001 affiliated charges. All my
7 adjustments to 2001 affiliated charges are based on actual 2001 allocation factors.

9 **2001 ADJUSTMENTS**

10 **AFFILIATE RATE OF RETURN**

11 **Q. PLEASE EXPLAIN YOUR AFFILIATE RATE OF RETURN ADJUSTMENT.**

12 **A.** Questar Gas receives billings from its various affiliates. It is allocated a share of
13 Questar Corporation's and Questar Regulated Services' general and administrative
14 expenses. Questar Info Comm bills it for information technology services and
15 telecommunications. Questar Pipeline charges it for use of Questar Pipeline's airplane.
16 Implicit in all these billings is a rate of return.

17 Questar Corporation, Questar Regulated Services and Questar Pipeline included a
18 pre-tax rate of return of 21.05% in their billings. Questar Info Comm billed for its
19 services at market rates. The Company's Rate of Return Adjustment-Affiliated

1 Companies, Exhibit QGC 4.4, pages 13A - 13D, adjusted the rate of return in the billings
2 from Questar Corporation, Questar Regulated Services and Questar Info Comm to reflect
3 the return previously authorized by the Utah Commission in Docket 99-057-20, although
4 it was requesting a higher rate of return than that previously authorized. The Company
5 did not adjust the rate of return in Questar Pipeline's aircraft billings.

6 This adjustment covers Questar Corporation, Questar Regulated Services and
7 Questar Info Comm. I have adjusted the rate of return in these billings to the rate of
8 return recommended by Division witness Artie Powell. In addition I made other changes
9 to the Company's Rate of Return Adjustment - Affiliated Companies, which are
10 described below. My adjustment reduces operating expenditures \$ 2,711,311, as shown
11 in Exhibit No. DPU 3.1, page 1 of 4. Aircraft charges are addressed in a separate
12 adjustment. The various components of this adjustment are as follows:

13 1. Questar Corporation

14 **Q. IN ADDITION TO ADJUSTING FOR THE DIVISION'S RECOMMENDED**
15 **RATE OF RETURN, WHAT OTHER REVISIONS DID YOU MAKE TO THE**
16 **COMPANY'S ADJUSTMENT TO QUESTAR CORPORATION SHOWN ON**
17 **EXHIBIT QGC 4.4, PAGE 13B?**

18 **A.** The Company's adjustment was based on a 13 month average net investment,
19 although its filing was based on a 2001 calendar year-end test year. Consistent with the
20 Company's filing as well as the Division's recommended test year, I have based my

1 adjustment on the December 31, 2001, net investment. I have corrected the annual
2 return shown on line 5 of the Company's Exhibit QGC 4.4, page 13B, to the actual return
3 billed to Questar Gas for the twelve months ending December 31, 2001. Additionally, I
4 have based my adjustment on actual 2001 allocation percentages and have included
5 Questar Corporation return charged to Questar Gas through Questar Info Comm.

6 Some of the companies to which Questar Corporation allocates administrative and
7 general expenses in turn charge a portion of Questar Corporation's administrative and
8 general expenses billed to them to Questar Gas. During 2001, Questar Corporation
9 allocated 6.92% to Questar Info Comm and 7.01% to Questar Regulated Services.
10 Questar Info Comm in turn charged back 52.54% of the administrative and general
11 expenses billed to it by Questar Corporation back to Questar Gas and Questar Regulated
12 Services 67.61%. The Company's adjustment was based on the percentages of Questar
13 Corporation's administrative and general expenses allocated to its various affiliated
14 companies beginning January 1, 2002. Since the 2002 percentages were actually lower
15 than the 2001 percentages, the Company's adjustment removes less than the actual return
16 above the allowed return. Additionally, the Company's adjustment fails to include the
17 return billed from Questar Info Comm.

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19 **Q. WHY SHOULD THE COMPANY'S ADJUSTMENT INCLUDE THE RETURN**
20 **ALLOCATED FROM QUESTAR INFO COMM?**

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3. Questar Regulated Services

Q. IN ADDITION TO ADJUSTING FOR THE DIVISION’S RECOMMENDED RATE OF RETURN, WHAT OTHER REVISIONS DID YOU MAKE TO THE COMPANY’S ADJUSTMENT TO QUESTAR REGULATED SERVICES SHOWN ON EXHIBIT QGC 4.4, PAGE 13C?

A. Once again the Company’s adjustment was based on a 13-month average net investment, although its filing was based on a year-end calendar 2001 test year. Consistent with the Company’s filing as well as the Division’s recommended test year, I have based my adjustment on the December 31, 2001, net investment. Additionally, I calculated my adjustment using the actual percentage of return allocated from Questar Regulated Services to Questar Gas in 2001. The Company’s adjustment was based on the percentages of Questar Regulated Services return allocated to Questar Gas beginning January 1, 2002, and therefore does not appropriately adjust the return billed in 2001. Since the 2002 percentages were actually lower than the 2001 percentages, the Company’s adjustment removes less than the actual return above the allowed return.

4. Questar Info Comm

Q. IN ADDITION TO ADJUSTING FOR THE DIVISION’S RECOMMENDED RATE OF RETURN, WHAT OTHER REVISIONS DID YOU MAKE TO THE COMPANY’S ADJUSTMENT TO QUESTAR INFO COMM SHOWN ON

1 **EXHIBIT QGC 4.4, PAGE 14C?**

2 **A.** Once again the Company's adjustment was based on a 13-month average net
3 investment, although its filing was based on a year-end calendar 2001 test year.
4 Consistent with the Company's filing as well as the Division's recommended test year, I
5 have based my adjustment on the December 31, 2001, net investment. Additionally, I
6 have removed construction work in progress (CWIP) from Questar Info Comm's net
7 investment. Current Commission policy does not allow the Company to earn a return on
8 CWIP.

9 In addition I have made a couple of adjustments to the operating expenditures
10 shown on the Company's exhibit QGC 4.4, page 13D, line 11. First, I increased the
11 operating expenditures for Questar Corporation charges that should have been charged
12 directly to Questar Info Comm, but were instead allocated to the various Questar
13 affiliated companies. Likewise I removed these costs from the administrative and general
14 expenses allocated by Questar Corporation (See Exhibit No. DPU 3.13, Other Costs).
15 Secondly, I decreased Questar Info Comm's operating expenditures for charge backs
16 from Questar Corporation.

17

18 **Q. WHAT ARE CHARGE BACKS?**

19 **A.** Questar Info Comm provides information technology and telecommunication
20 services to Questar Corporation. Questar Corporation records the billings received from

1 Questar Info Comm in the administrative and general expenses which are in turn
2 allocated to the various Questar affiliates including Questar Info Comm. Questar Info
3 Comm records the administrative and general expenses allocated from Questar
4 Corporation as an operating expense on its books. This serves to artificially increase
5 Questar Info Comm's operating expenses and thereby lower its implicit return. For
6 example, assume that Questar Info Comm bills Questar Corporation for \$1,000,000 of
7 information technology and telecommunication services which cost Questar Info Comm
8 \$500,000 to provide. Questar Info Comm recognized \$500,000 in operating income
9 (\$1,000,000 - \$500,000). However, Questar Corporation allocates 10% of its bill for
10 these services, or \$50,000, back to Questar Info Comm. Questar Info Comm in turn
11 records the \$50,000 as an operating expense, thereby increasing its cost to \$550,000 and
12 reducing its operating income from \$500,000 to \$450,000, and thus artificially lowering
13 its calculated return on net investment. It did not cost Questar Info Comm, nor the
14 Questar family of companies an additional \$50,000 to provide these services. Therefore,
15 the charge backs from Questar Corporation need to be removed from Questar Info
16 Comm's operating expenses to derive the actual return earned by Questar Info Comm on
17 its net investment.

18
19 **Q. DID YOU MAKE ANY OTHER CHANGES TO THE COMPANY'S**
20 **CALCULATION SHOWN ON ITS EXHIBIT QGC 4.4, PAGE 13D?**

1 include depreciation, insurance, hanger rental, labor and overhead, maintenance and
2 inspection, miscellaneous pilot expense, relief pilot expense and a return component. All
3 other costs are classified as variable costs.

4 Variable costs are apportioned to each passenger by dividing a rate per hour of
5 flight time by the number of passengers on board and multiplying the result by the total
6 hours of flight time. The rate per hour of flight time is determined by dividing the total
7 variable costs incurred in the prior calendar year by the aircraft's flight hours. Thus, the
8 rate per hour of flight time in 2001 was based on the total variable costs incurred in 2000
9 divided by the aircraft's 2000 flight hours.

10 Fixed costs are assessed through a demand charge to each affiliate based on the
11 number of passenger flight hours in the prior calendar year. The demand charge consists
12 of the budgeted fixed costs, including a return on investment, for the current year plus
13 any over or under recovery of prior year's costs. In 2001 the return on investment
14 utilized a 11.75% return on equity and the demand charge included a \$93,958 credit for
15 over recovery of expenses from the prior year, 2000. The total 2001 demand charge was
16 \$712,567. This amount was apportioned among each of the affiliates based on its share
17 (i.e. percent) of the total number of passenger flight hours flown in 2000.

18
19 **Q. DID YOU MAKE ANY ADJUSTMENTS TO AIRCRAFT COSTS?**

20 **A.** Yes. I adjusted the aircraft demand charge to reflect the rate of return on

1 investment recommended by Division witness Artie Powell, actual 2001 costs and 2001
2 passenger seat miles. This resulted in a \$34,775 reduction to operating expenses as
3 shown on Exhibit No. DPU 3.2.

4
5 **SOUTHERN TRAILS PROPERTY**

6 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO QUESTAR REGULATED**
7 **SERVICE'S RETURN FOR SOUTHERN TRAILS PROPERTY?**

8 **A.** In November 1998, land purchased in California for Southern Trails Pipeline was
9 erroneously included in Questar Regulated Service's rate base. Subsequently Questar
10 Gas filed a rate case with a 1999 test year, Docket No. 99-057-20. Since no party to the
11 1999 rate case made an adjustment to remove the investment in this land from Questar
12 Regulated Service's rate base, the rates established in that docket included Questar Gas'
13 allocated share of the return on this property.

14 In December 2001, this land was sold resulting in a gain of \$ 2,764,083, which
15 remained on Questar Regulated Services books and was never allocated among, or
16 assigned directly to Questar Gas or Questar Pipeline. In response to DPU Data Request,
17 17.3, the Company indicated that the gain remained in Questar Regulated Services since
18 the land sold belonged to Southern Trails Pipeline and had never been included in the rate
19 base of Questar Gas. Perhaps not on Questar Gas Company' books, but yet it was
20 included in Questar Regulated Service's net investment on which Questar Gas was

1 charged a return. Thus, indirectly, this land was treated as if, in fact, the investment had
2 been recorded on Questar Gas Company's books. Since land is not depreciated Questar
3 Gas did not incur any depreciation expense associated with this property.

4 My adjustment removes and amortizes over a two year period the return for this
5 property included in Questar Gas' rates established in Docket No. 99-057-20 from the
6 rate effective date, August 2000 through the rate effective date in the current docket,
7 December 2002, plus interest. For purposes of this calculation I used the 191 Account
8 interest component. This adjustment decreases year-end 2001 operating expenses
9 \$62,313, as shown in DPU Exhibit No. 3.3.

12 **PHANTOM STOCK**

13 **Q. PLEASE EXPLAIN YOUR PHANTOM STOCK ADJUSTMENT.**

14 A. My adjustment incorporates two changes to the Company's Deferred
15 Compensation-Phantom Stock Adjustment on Exhibit QGC 5.5, pages 15A - 15C. As in
16 previous adjustments, the Company's adjustment was calculated using 2002 allocation
17 factors. My adjustment uses actual 2001 factors. Additionally, I corrected an error found
18 on QGC 5.5, page 15C, line 7. The "Total to QIC" reflects 100% of Questar
19 Corporation's Phantom Stock adjustments, rather than the percent allocated from Questar
20 Corporation to Questar Info Comm. My adjustment results in an increase in operating

1 expenses of \$370,557, as shown on Exhibit No. DPU 3.4, as compared to the Company's
2 \$590,594 increase.

3
4 **Q. WHAT EXACTLY IS PHANTOM STOCK?**

5 **A.** Officers and directors have the option to defer compensation as shares of stock.
6 The number of shares deferred is determined based on the market price of the stock at the
7 time compensation is received. For example, assume a director elects to defer \$1200 in
8 compensation as share of stock. If the stock's market price is \$20 at the time
9 compensation would have been paid, the \$1200 would be deferred as 60 shares of
10 company stock. The stock is not actually issued, thus the term phantom stock.

11 Questar's books and records would reflect a \$1200 expense as if the
12 compensation had actually been paid. Questar now has an obligation to provide the
13 director with 60 shares of stock at a future date. As the market price of these shares
14 increase or decreases Questar records the difference in the overall market value of the
15 shares as a phantom stock adjustment to reflect the current value of Questar's future
16 obligation to provide 60 shares of stock. These phantom stock adjustments, which are
17 made quarterly, are not reflective of current operating expenditures, but rather changes in
18 a future obligation.

19
20 **RESTRICTED STOCK ISSUES - LTIP**

1 **Q. PLEASE EXPLAIN YOUR RESTRICTED STOCK ISSUES - LTIP**
2 **ADJUSTMENT.**

3 **A.** During the year-end 2001 test year, expenses associated with the issuance of
4 restricted shares of stock to a corporate executive under the Long Term Incentive Plan
5 (LTIP) were included in Questar Corporation's administrative and general expenses that
6 were in turn allocated to its various affiliates including Questar Gas. This particular
7 expenditure was not identified by the Company as an incentive payment, nor was it
8 included in any adjustments made by the Company to test year expenses. I'm removing
9 this expense consistent with the position taken by Division witness Paul Mecham. Mr.
10 Mecham addresses corporate incentive plans. This adjustment reduces operating
11 expenses \$208,291, as shown on Exhibit No. DPU 3.5.

12
13 **ADVERTISING**

14 **Q. WHAT CHANGES DID YOU MAKE TO THE COMPANY'S ADVERTISING**
15 **ADJUSTMENT ON EXHIBIT QGC 4.4?**

16 **A.** I removed additional promotional advertising identified from my own
17 independent analysis of the Company's books and records. I found several promotional
18 advertisements that had been included in the informational category. In addition I found
19 one promotional advertisement that had been incorrectly recorded in Account 908, which
20 was not included in the Company's adjustment. Additionally, I recalculated the

1 institutional advertising expenses allocated from Questar Corporation using the actual
2 2001 allocation factors. The Company's adjustment was once again based on 2002
3 factors. My adjustment results in a \$1,123,079 reduction to operating expenses as shown
4 on Exhibit No. DPU 3.6, as compared to the Company's \$1,105,992 reduction.

5
6 **DUES DONATIONS & LOBBYING**

7 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO DUES, DONATIONS &**
8 **LOBBYING.**

9 **A.** My adjustment revises the Company's Donations and Membership Adjustment,
10 Exhibit No. QGC 4.4, pages 17A - 17C, to include dues and donations to economic
11 development organizations and homebuilder associations as well as lobbying expenses.
12 My adjustment results in a \$263,674 reduction to year-end 2001 operating expenses as
13 shown on Exhibit No. DPU 3.7, as compared to the Company's \$73,401 reduction.

14
15 **Y2K ADJUSTMENT**

16 **Q. PLEASE EXPLAIN YOUR Y2K ADJUSTMENT TO YEAR-END 2001 RESULTS**
17 **OF OPERATIONS.**

18 **A.** I have removed the Company's Y2K Adjustment shown on Gary L. Robinson's
19 Exhibit QGC 4.4, page 12. Subsequent to the Commission's order in Docket No. 99-057-
20 20, the Company's Accounting Department deferred and began amortizing Y2K

1 expenditures. The year-end 2001 test year already reflects the amortization of Y2K
2 expenditures approved by the Commission. Therefore, no adjustment to Y2K
3 expenditures should be made to 2001 operating results. My adjustment to operating
4 expenses is therefore \$0, as shown on Exhibit No. DPU 3.8, as compared to the
5 Company's proposed increase to operation expenses of \$546,419.

6 The Company's Regulatory Department, apparently assumed that all Y2K
7 expenditures were expenses on the Company's books in 1999, and thus the amortization
8 order by the Commission was not reflected on the Company's books in 2001.

9 **PEOPLE SOFT MAINTENANCE FEES**

10 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO PEOPLE SOFT MAINTENANCE**
11 **FEES.**

12 **A.** This adjustment reflects the increase in the PeopleSoft annual maintenance fee
13 that occurred in 2001. It includes the maintenance charged directly to Questar Gas as
14 well as that portion of the maintenance fee charge allocated to Questar Gas from Questar
15 Corporation and Questar Regulated Services. The adjustment increases operating
16 expenses \$35,422, as shown on Exhibit No. DPU 3.9.

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18 **PROPERTY RELATED INSURANCE COSTS**

19 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO PROPERTY RELATED**
20 **INSURANCE COSTS?**

NON-REGULATED EXPENDITURES

1
2 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT FOR NON-REGULATED**
3 **EXPENDITURES.**

4 A. During 2001 Questar Gas was allocated charges from Questar Corporation and
5 Questar Regulated Services associated with the development of gas fired generation,
6 business development in Ireland and the United States, Main Line 104 and Southern
7 Trails. These activities are not necessary to the provision of gas service in Utah and
8 should be disallowed. This adjustment removes these charges from Questar Gas' 2001
9 operating results. It reduces operating expenses \$333,778, as shown on Exhibit No. DPU
10 3.12.

11 In Questar Gas' previously filed rate case, Docket No. 99-057-20, the Division
12 recommended that costs related to these type of activities be accounted for in specific
13 work orders so that they were readily identifiable and not intertwined with other
14 expenditures. Questar Corporation did in fact assign a specific activity code to gas fired
15 generation development activities. However, Questar Regulated Services was negligent
16 in assigning specific activity codes to its various business development activities. Since
17 the last rate case the Company has implemented PeopleSoft which readily provides for
18 the categorization of expenditures. In the future the Company should be required to
19 assign specific activity codes to business development activities.
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OTHER EXPENSES

Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO OTHER EXPENSES.

A. This adjustment removes out of period costs, acquisition costs, Grynberg litigation costs, olympic costs, AMIP costs, over accrual of research and development costs and costs that should have been charged to other non-regulated affiliates within the Questar family that were either recorded on Questar Gas' books or allocated to Questar Gas from Questar Corporation and Questar Regulated Services. It reduces operating expenses \$515,059, as shown on DPU Exhibit No. 3.13, page 1. The various components of this adjustment follow:

1. Questar Gas

Q. WHAT OTHER EXPENSES DID YOU REMOVE THAT WERE CHARGED DIRECTLY TO QUESTAR GAS?

A. In 2001, Questar Corporation billed Questar Gas \$275,055, for costs associated with the Nominating System that were incurred prior to 2000. These are the out of period costs shown on Exhibit No. DPU 3.13, page 1 of 3, column B, line 1.

In Docket No. 99-057-20, the Commission authorized Questar Gas to fund industry-wide research and development in distribution non-gas rates that had historically been funded through the payment of a Federal Energy Regulatory Commission approved charge included in pipeline rates. The Company accrued the funding level approved by

1 the Utah Commission on its books and records throughout the year and charged research
2 and development expenditures against the accrual. In 2001, the Company expended
3 \$58,605 less than the amount accrued. Therefore the actual research and development
4 expenses recorded on Questar Gas' books are \$58,605 greater than the actual
5 expenditures incurred for research and development. I have reduced 2001 operating
6 expenses \$58,605, to reflect the actual expense incurred as shown on Exhibit No. DPU
7 3.13, page 1 of 3, column B, line 2.

8 Per the Commission's in Docket No. 95-057-21, Grynberg litigation costs are
9 included in the Company's 191 Account. Some Grynberg litigation costs were
10 inappropriately included in operating expenses. This adjustment removes these costs
11 totaling \$21,524, as shown on Exhibit No. DPU 3.13, page 1 of 3, column B, line 3. The
12 Company should seek recovery of these costs thru the 191 Account as ordered by the
13 Commission. To allow recovery of these costs in general rates could result in them being
14 recovered twice, both through general rates and later through the 191 Account.

15 Only three bills related to the 2002 Olympics slipped through Questar's
16 accounting system and found their way above the line. The \$2,280 reduction shown on
17 Exhibit No. DPU 3.13, page 1 of 3, column B, line 4, is one and was direct billed to
18 Questar Gas from Questar Corporation. The other two bills were recorded on Questar
19 Corporation's books as administrative and general expense and thus a portion of them
20 were allocated to Questar Gas. The Company did in fact record Olympic expenses below

1 the line.

2
3 **2. Questar Corporation**

4 **Q. WHAT OTHER EXPENSES WERE ALLOCATED TO QUESTAR GAS FROM**
5 **QUESTAR CORPORATION?**

6 **A.** Questar Corporation's operating results for 2001 included \$88,044 of rent
7 expense from 2000, as well as a \$97,418 adjustment to 2000 AMIP expense. These two
8 items make up the total out of period costs on Exhibit No. DPU 3.13, page 2 of 3, column
9 B, line 1. Additionally it should be noted that Division witness Paul Mecham has
10 recommended the disallowance of AMIP. These items were recorded as administrative
11 and general costs and allocated to Questar Corporation's affiliates including Questar Gas.

12 Questar Corporation's 2001 operating results also included acquisition costs. It is
13 unclear as to what entity these acquisition costs apply. However, acquisition costs
14 relating to the purchase of Utah Gas Service Company have been explicitly denied
15 recovery. Other acquisitions made during 2001 related to non-regulated activities and
16 therefore are not recoverable in Questar Gas' rates. Acquisition costs are shown on
17 Exhibit No. DPU 3.13, page 2 of 3, column B, line 2.

18 During 2001 various expenses were recorded on Questar Corporation's books as
19 administrative and general expenses and allocated to its affiliates when in fact they
20 should have been directly billed to a particular affiliate. These costs are shown on

1 Exhibit No. DPU 3.13, page 2 of 3, column B, line 3.

2 During 2001 Questar Corporation allocated Grynberg litigation expenses which
3 per previous Commission orders are included in Questar Gas' 191 Account. If allowed in
4 distribution non-gas rates these expenses would be recovered twice. Grynberg litigation
5 expenses are shown on Exhibit No. DPU 3.13, page 2 of 3, column B, line 4.

6 Finally, a couple of bills for 2002 Olympic expenditures found their was to
7 administrative and general expenses that in turn were allocated to Questar Corporation's
8 affiliates. Olympic costs are shown on Exhibit DPU 3.13, page 2 of 3, column B, line 5.

9

10 **3. Questar Regulated Services**

11 **Q. WHAT OTHER COSTS DID YOU ADJUST THAT WERE ALLOCATED TO**
12 **QUESTAR GAS FROM QUESTAR REGULATED SERVICES?**

13 **A.** Questar Info Comm charged Questar Regulated Services for a portion of the
14 AMIP for a Questar Info Comm executive. A portion of this AMIP was allocated to
15 Questar Gas. Consistent with Division witness Mecham's testimony I have removed this
16 AMIP expense. This particular AMIP expenditure was not identified in the Company's
17 filing nor adjusted by Division witness Mecham. AMIP is address by Division witness
18 Mecham. AMIP cost is shown on Exhibit DPU 3.13, page 3 of 3, column B, line 5.

19

20 **QUESTAR CORPORATION ALLOCATION S ADJUSTMENT**

1 **Q. PLEASE EXPLAIN THE ADJUSTMENT TO UPDATE QUESTAR**
2 **CORPORATION'S ALLOCATIONS TO ITS AFFILIATES.**

3 A. Questar Corporation's general and administrative expenses, which are not directly
4 billed, are allocated to its subsidiaries based on the Distringas Formula, with the exception
5 of the HR System which is allocated based on employee numbers. The Distringas
6 Formula, which is based on gross plant, gross revenue less natural gas and other product
7 purchases and gross payroll, is updated annually. Likewise, so is the employee
8 allocation. The Distringas Formula applied to 2001 expenses was based on 2000 year end
9 results. Employee numbers likewise were 2000 levels. This adjustments updates the
10 Distringas Formula to reflect 2001 operating results, thus reflecting changes which
11 occurred during the test year. Likewise it updates employee numbers to 2001 levels.
12 This adjustment reduces operating expenses \$140,008, as shown of Exhibit No. DPU
13 3.14.

14 **QUESTAR REGULATED SERVICES DISTRIGAS ADJUSTMENT**

15 **Q. PLEASE EXPLAIN YOUR QUESTAR REGULATED SERVICES DISTRIGAS**
16 **ADJUSTMENT.**

17 A. The Distringas formula is normally updated in March when prior year end results
18 become known. Once the current year Distringas factors are established, Questar goes
19 back and trues-up the allocations for January and February to reflect the current year
20 factors. Questar Regulated Services does not true-up previous months. This adjustment

1 trues-up the months of January and February to reflect the Distrigas factors applicable to
2 2001. It results in a \$4,046 increase in operating expenses as shown of Exhibit No. DPU
3 3.15

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5 **QUESTAR REGULATED SERVICES ALLOCATION UPDATE**

6 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO UPDATE QUESTAR**
7 **REGULATED SERVICE'S ALLOCATIONS TO QUESTAR GAS AND**
8 **QUESTAR PIPELINE.**

9 **A.** The majority of Questar Regulated Service's cost centers are allocated between
10 Questar Gas and Questar Pipeline based on Distrigas. The exceptions are Personnel
11 Services, Continuous Improvement and Security which are allocated on employee
12 numbers and the engineering cost centers which are allocated based on direct charges.
13 This adjustment updates Distrigas and employee allocation to year-end 2001 levels and
14 adjusts the direct charge allocation to a five year average. It reduces operating expenses
15 \$569,034, as shown on Exhibit No. DPU 3.16, page 1 of 4.

16 **Q. PLEASE DISCUSS THE DISTRIGAS FORMULA UPDATE ON PAGE 2 OF**
17 **EXHIBIT DPU 3.16.**

18 **A.** Questar Regulated Services, like Questar Corporation, allocates costs to the
19 affiliates to which it provides services, Questar Gas and Questar Pipeline, using the
20 Distrigas Formula. Distrigas is a three factor formula which allocates costs to each entity

1 based on each entity's percentage of total gross plant, gross revenues less product costs
2 and gross payroll. Product costs include natural gas and other product purchases, cost of
3 goods sold and plant shrinkage. The Distrigas formula is updated annually based on
4 gross plant, gross revenues less product costs and gross payroll as of December 31. Thus,
5 the Distrigas Formula used to allocate 2001 cost centers was based on Questar Gas' and
6 Questar Pipeline's year-end 2000 gross plant, revenues and payroll. I have reallocated
7 the total Questar Regulated Services expenses allocated using the current Distrigas
8 percentages which are based on Questar Gas' and Questar Pipeline's year-end 2001 gross
9 plant, revenues and payroll. The current Distrigas percentages are reflective of changes
10 that occurred during 2001, are being used to allocate Questar Regulated Services costs to
11 Questar Gas and Questar Pipeline in 2002 and therefore are consistent with and match the
12 Division's recommended 2002 average test year.

13
14 **Q. PLEASE DISCUSS THE EMPLOYEE ALLOCATION UPDATE ON PAGE 3 OF**
15 **EXHIBIT NO. DPU 3.16.**

16 **A.** This schedule reallocates Questar Regulated Service's cost centers which are
17 allocated based on employee numbers based on year-end 2001 employees. This is
18 consistent with the Division's average 2002 test year which is based on year-end 2001
19 employee levels.

1 **Q. PLEASE DISCUSS THE DIRECT CHARGE ALLOCATION UPDATE ON PAGE**
2 **4 OF EXHIBIT NO. DPU 3.16.**

3 **A.** Engineering cost centers are allocated each month between Questar Gas and
4 Questar Pipeline based on each entity's percent of directly charged engineering costs.
5 The percent of each's directly charged engineering cost fluctuates with its relative portion
6 of construction activity. Likewise the percentages of labor capitalized and expenses
7 varies with construction activity. The Division uses a five year average to apportion
8 labor costs between capital and expense for ratemaking purposes. We now have five
9 years of historical data for Questar Regulated Services. Therefore, I have reallocated
10 Questar Regulated Services engineering cost centers using a five year average of direct
11 charges. This not only is consistent with the Division's apportionment of labor between
12 capital and expense, but also normalizes the percentage of engineering costs allocated to
13 Questar Gas.

14
15 **QUESTAR ENERGY SERVICES DISTRIGAS ADJUSTMENT**

16 **Q. PLEASE EXPLAIN YOUR QUESTAR ENERGY SERVICES DISTRIGAS**
17 **ADJUSTMENT.**

18 **A.** The Dstrigas allocation used to allocate Questar Regulated Services expenses
19 should have included an allocation to Questar Energy Services. This adjustment assigns
20 a portion of the total expenses allocated by Dstrigas as adjusted to Questar Energy

1 Services. This compares to the Company's adjustment shown on Gary L. Robinson's
2 Exhibit QGC 4.4, page 10. It reduces operating expenses \$214,329, as shown on Exhibit
3 No. DPU 3.17.

4 5 **2002 ADJUSTMENTS**

6 **Q. WHAT ADDITIONAL ADJUSTMENTS DID YOU MAKE TO ARRIVE AT THE**
7 **DIVISIONS AVERAGE 2002 TEST YEAR.**

8 **A.** I made further adjustments of PeopleSoft maintenance fees, rent expense,
9 property related insurance costs and Y2K costs.

10 11 **PEOPLE SOFT MAINTENANCE FEES**

12 **Q. WHAT FURTHER ADJUSTMENT DID YOU MAKE TO PEOPLE SOFT**
13 **MAINTENANCE FEES?**

14 **A.** I reduced PeopleSoft maintenance fees to reflect a decrease that took effect on
15 May 15, 2002. This reduces operating expenses \$6,619, as shown on Exhibit DPU 13.18.

16 17 **RENT EXPENSE**

18 **Q. WHAT FURTHER ADJUSTMENT DID YOU MAKE TO RENT EXPENSE?**

19 **A.** I increased rent expense to reflect an increase in rents that took effect January 1,
20 2002. This increases operating expenses \$101,444, as shown on Exhibit DPU 13.19.

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PROPERTY RELATED INSURANCE COSTS

Q. WHAT FURTHER ADJUSTMENT DID YOU MAKE TO PROPERTY RELATED INSURANCE COSTS?

A. As I mentioned previously, the Company's purported 2002 increase in property related insurance costs actually took effect in 2001 and I have reclassified it accordingly. Per my discussions with the Company and information received from its Insurance Department, the Company is facing a substantial increase in property related insurance costs when new rates become effective on November 1, 2002. I have increased operating expenses \$1,051,623, as shown on Exhibit No. DPU 13.20, to reflect the expected increase. The Company expects to receive rate quotes in mid-October 2002, and will receive the actual billing by mid-November 2002. This adjustment will be trued-up to reflect the actual property insurance costs prior to the rate effective date in this Docket.

Y2K COSTS

Q. WHAT FURTHER ADJUSTMENT DID YOU MAKE TO Y2K COSTS?

A. I removed the amortization of Y2K cost. Y2K costs were fully amortized on December 31, 2001. This adjustment reduces operating expenses \$485,833, as shown on Exhibit No. DPU 3.21.

1

IV. OTHER ISSUES RECOMMENDATIONS

2 **Q. DO YOU HAVE ANY OTHER ISSUES OR RECOMMENDATIONS YOU**
3 **WOULD LIKE TO RAISE IN THIS PROCEEDING?**

4 **A.** Yes. Currently Questar Gas, unlike PacifiCorp, does not file an “affiliated
5 interest” report detailing the services Questar Gas receives from its affiliates, affiliates
6 that provide the service and charges received for those services as well as the basis for the
7 charge. It would be extremely helpful from an auditing standpoint, if Questar Gas would
8 file such a report along with its annual results of operations. The Division proposes that
9 it work with Questar Gas to develop an “affiliate report” that is useful to the Division’s
10 auditors and not burdensome to the Company.

11

V. CONCLUSION

12 **Q. DOES THAT CONCLUDE YOUR TESTIMONY?**

13 **A.** Yes.