

Docket No. 06-057-T04
Marlin H. Barrow
January 29, 2007

-BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH-

IN THE MATTER OF THE)	DOCKET NO. 06-057-T04
APPLICATION OF QUESTAR)	
GAS COMPANY TO REMOVE)	
GSS AND EAC RATES FROM)	
COMPANY TARIFF)	

SUPPLEMENTAL TESTIMONY OF

MARLIN H. BARROW

FOR THE

DIVISION OF PUBLIC UTILITIES

DEPARTMENT OF COMMERCE

STATE OF UTAH

January 29, 2007

1 **Q. Please state your name, business address, and present position with the Division**
2 **of Public Utilities.**

3 A. My name is Marlin H. Barrow; my business address is the Heber Wells
4 Building, 160 East 300 South, Salt Lake City, Utah. My position with the Division is
5 a Utility Analyst.

6 **Q. Are you the same Marlin H. Barrow who submitted direct testimony in this**
7 **Docket?**

8 A. Yes .

9 **Q. What is the purpose of your supplemental testimony in this filing?**

10 A. I have two purposes:

11 (1) Offer rebuttal testimony to Mr. Dan Gimble's testimony proffered
12 on behalf of the Committee of Consumer Services (CCS).

13 (2) Provide the Commission an alternative recommendation which
14 both the Division and the Company feel could be implemented in the context
15 of the Company's currently approved CET Tariff.

16 **REBUTTAL OF CCS TESTIMONY FILED BY MR. DAN GIMBLE**

17 **Q Please address your rebuttal to the direct testimony of Mr. Dan Gimble who**
18 **filed on behalf of the Committee of Consumer Services.**

19 A. Mr. Gimble in his testimony has mixed a few concepts that need correcting.
20 On pages 1, lines 20-22 and page 7, lines 5-7 he incorrectly refers to the amounts of
21 \$1.7 with \$1.2 million for GSS and \$.5 for EAC *as costs*. These amounts *do not*
22 *represent costs*. They are *revenue projections*. The \$1.2 is based on an actual
23 number of customers within the GSS areas times the current GSS rate times a

1 *projected Dth usage* for those customers. The \$0.5 is the same for those customers
2 residing in EAC areas times a fixed monthly charge. These amounts are revenue
3 projections based on projected volume usage, not costs.

4 On pages 3 and 4 of Mr. Gimble's testimony he mentions a proposed
5 solution the Committee offered at the time the task force was meeting which alludes
6 to a concept of parties sharing cost responsibility. His justification for such a concept
7 stems from an apparent perception that QGC's development of the GSS rates and
8 EAC charges were in pursuit of business opportunities. This is true with respect to
9 the development of the ten year GSS rates since QGC was competing with other
10 companies to serve the St. George and Cedar City areas. However, those
11 communities preferred QGC over the other competitors because of QGC long
12 standing history and financial stability. The main issue here is the business
13 opportunity was associated with the GSS rates that served communities for only ten
14 years which ended in 1997 as stated on Mr. Gimble's testimony on page 5, line #8. It
15 appears that the GSS rates in this Docket were established to last for twenty years
16 rather than the previous ten years because of the increased costs associated with
17 providing service to communities like Beaver or Cleveland and Elmo. In all of the
18 twenty year GSS dockets, it was recognized by the parties involved in those dockets
19 that the costs and projected revenues were based on estimates. Therefore, a definite
20 time limit of twenty years was established for those rates to exist in lieu of
21 considering whether or not the true "costs" of the providing that service had been
22 recovered through rates. The Commission recognized that the analysis done to justify
23 the expansion into these areas included significant unknowns and estimations but still

1 agreed that the expansions were in the public interest. In the order for Docket No. 91-
2 057-13 (page 3, paragraph 7), the Commission states the following:

3 “In the event that financial projections are not realized, the impact of cross
4 subsidization of rates by other customers would be minimal because the size
5 of the project is small relative to the size of Mountain Fuel’s system.”

6 **Q Are there any other issues you wish to discuss?**

7 A. Yes. Another issue is the concept of “a windfall” as stated on page 9, line #8
8 of Mr. Gimble’s testimony. There is no “windfall” associated with the revenues
9 allocated to the GSS rate class and the EAC charges. These revenue amounts have
10 always been included in the total revenue requirement assigned to cover the cost of
11 service to the entire GS rate class (combined GSS and GS-1 classes). The revenues in
12 question are an allocation of revenue assigned to these particular subsets of the GS
13 rate class and are subtracted from the total revenue requirement of the GS rate class to
14 arrive at the amount of revenue required from majority of the remaining customers in
15 the GS-1 rate class. I think this will become even more evident as I explain the main
16 purpose of filing this supplemental testimony.

17 **ALTERNATIVE RECOMMENDATION**

18 **Q Before you address the Division’s alternative recommendation, would you like to**
19 **discuss relevant historical facts and developments?.**

20 A. Yes. My supplemental Exhibit S1.1 is a brief summary of the time line of
21 events leading up to the creation of this Docket.

22 The main points I want to focus on are the events between December 2005
23 and October 2006. During this time period, the original CET application was

1 scrutinized and modified with certain elements broken out of the original application.
2 One such element in the original CET application was a proposal to end the GSS rates
3 which was deferred to a task force study. After the creation of the GSS/EAC task
4 force in May 2006, the ramifications of what effect the CET tariff would have on
5 GSS/EAC issues, should the Commission approve the CET tariff, became lost in all
6 of the minutia that went into the review of the detail entailed in the Company's
7 application in this Docket, including the request for an increase in the GS-1 rates.
8 The link between this Docket and what happened with the creation of the CET pilot
9 program which became effective November 1, 2006 was not really processed until
10 after the filing of direct testimony in this Docket.

11 **Q What did happen when the CET pilot program was approved by the**
12 **Commission?**

13 With the creation of the CET pilot program a limit was placed on QGC
14 regarding the allowed amount of DNG revenue which may be collected from the
15 customers of the GS class, *which class includes those customers under the GSS rates*
16 *as well as those customers who have EAC charges on their bills.* This allowed
17 amount (\$255.53 per customer) is fixed and does not escalate over time. For
18 simplicity's sake, I like to think of it as changing QGC's collection of revenues from
19 a volumetric calculation (a commissioned sales person as an example) to a fixed
20 revenue calculation (an example of this is a salaried person who does not get the
21 benefit of any cost of living adjustments). Because QGC continues to bill its
22 customers with volumetric rates applied to the Dth usage of each customer, as the
23 average customer usage changes over time due to changes in such things as appliance

1 efficiencies or average home size, a true-up is necessary to account for the differences
2 between what is allowed and what is actually collected. The formula for this true-up
3 calculation takes the actual number of customers times the allowed monthly amount
4 as found in QGC's tariff in section 2.11 minus the actual revenues billed in the
5 month. If the result of this calculation is positive, a debit is made to account 191.9,
6 which is the account established per the Commission's October 5, 2006 order on the
7 CET tariff stipulation. This represents an under collection. If the result is negative, a
8 credit is made to the 191.9 account reflecting an over collection. At least twice a year
9 the balance in this 191.9 account will be amortized over the next 12 month period. At
10 the outset of this pilot program beginning November 1, 2006 the 191.9 account was
11 credited with \$1.1 million and the GS-1 DNG rates were reduced to reflect this
12 adjustment. During the first year of this pilot program, there are restrictions on the
13 amounts that maybe accrued in the account as well as the amount that may be
14 amortized.

15 **Q. Does the implementation of the CET tariff influence the Division's alternative**
16 **recommendation?**

17 A. Yes. The implementation of the CET tariff means that it is not necessary for a
18 rate case to discontinue the GSS rates and the EAC charges. The GSS rates and the
19 EAC charges can be discontinued *without increasing the GS-1 rates as proposed in*
20 *the application*. That's because the \$1.7 million dollars of revenue in question in this
21 application has already been included in the revenue used to calculate the annual
22 allowed revenue per customer limit of \$255.53 placed on QGC in the CET order from
23 the Commission. Any revenue shortfall due to the elimination of the GSS rate and

1 EAC charges that the Company may experience will be accounted for in the normal
2 process of the CET true-up.

3 **Q. What about the ITS and IS-4 rate issues?**

4 A. The CET tariff applies only to the GS rate class. Similar to the GSS rates and
5 EAC charges, the Division recommends that the ITS and IS-4 rates also be
6 eliminated. If these rates are simply eliminated, the Company's revenue will
7 decrease, everything else remaining the same, by approximately \$200,000 to
8 \$250,000. Because the CET tariff applies only to the GS class, this revenue shortfall
9 would not be trued up under the CET tariff. There may be ways of addressing this
10 revenue loss for the Company, but the Division has no recommendation at this time.
11 The Company will need to make a recommendation concerning this amount.

12 **Q. Are there any other recommendations you would like to make?**

13 A. Yes. Because of the issues raised in this proceeding concerning revenues
14 collected by the GSS/EAC charges, the Division recommends that the Company
15 account for the revenues that would have been collected by the GSS/EAC customers
16 in a separate 191 sub account so that if any issues arise in the future about these rates,
17 there can be a record of the revenues that would have been collected from these areas.
18 The details of this will need to be worked out with the Company.

19 **SUMMARY**

20 **Q. Would you please summarize your alternative recommendations?**

21 A. Yes. The alternative recommendations can be summarized as follows:

1 (1) The Company is allowed to eliminate the sections of its tariffs
2 that reference the GSS rates and EAC charges including the ITS and
3 IS-4 rate schedules.

4 (2) Those customers affected by the eliminations of the above
5 mentioned rates convert to their appropriate GS-1, IT and I-4 rate
6 schedules without any increase to the DNG rates of the GS-1, IT and I-
7 4 rate schedules.

8 (3) The Company continue to track in a separate sub account of the
9 191 account the estimated revenues that would have been collected
10 with the GSS rates and EAC charges for a period not to exceed six
11 years or until the next general rate case, which ever occurs first. The
12 six year time period is the approximate amount of time remaining
13 before the current GSS rates terminate and convert to the GS-1 rate.

14 (4) The Company be allowed to include in the CET tariff
15 amortization this new 191 sub account subject to the limitations
16 already in place per the Commissions October 5th order.

17 (5) If the Commission chooses this alternative, the Company file
18 amended tariff sheets reflecting the current DNG rates that now exist
19 for the GS-1, IT and I-4 rate schedules.

20 **Q. Does this conclude your supplemental testimony?**

21 A. Yes.