

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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IN THE MATTER OF THE APPLICATION  
TO INCREASE DISTRIBUTION NON-GAS  
RATES AND CHARGES AND MAKE  
TARIFF MODIFICATIONS

Docket No. 07-057-13

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**REBUTTAL TESTIMONY OF GARY L. ROBINSON  
FOR QUESTAR GAS COMPANY**

September 22, 2008

**QGC Exhibit 7.0R**

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**I. INTRODUCTION**

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**Q. Please state your name and business address.**

A. My name is Gary L. Robinson. I am testifying on behalf of Questar Gas Company (QGC or Company). My business address is 180 East First South Street, Salt Lake City, Utah.

**Q. Have you previously filed testimony in this case?**

A. Yes. I filed direct testimony in this case as QGC Exhibit 7.0.

**Q. Attached to your written testimony are QGC Exhibits 7.1R through 7.9R. Were these prepared by you or under your direction?**

A. Yes.

**Q. What is the purpose of your testimony in this Docket?**

A. I am addressing some of the positions of the Division of Public Utilities (DPU), the Committee of Consumer Services (CCS), the Utah Association of Energy Users Intervention Group (UAE) and the combined group of AARP, Salt Lake Community Action Program and Crossroads Urban Center (AARP/SLCAP) that were included in their testimony filed in this case on August 18, 2008.

**Q. Have you prepared an exhibit that summarizes the cost of service, rate design and Tariff issues that have been brought up in this case?**

A. Yes. QGC Exhibit 7.1R provides a brief description of the issues brought up in this case. The issues are numbered from 1 to 32 in Column A. In Column B, the issues are categorized by type into three categories: 1) Cost of Service (COS), 2) Rate Design (RD and 3) Tariff (TRF). In Columns D to H, there is a brief description of each party's position on the issue and a reference to the witness and the location in the testimony where the issue is discussed.

**Q. What issues will you be addressing?**

A. I will be addressing the following issues that are listed in QGC Exhibit 7.1R.

Issue #	Description
3	Rate classes included in Cost of Service.
4	Proposed change to EAC interest rate.
5	Proposed change to GSS interest rate.
6	Proposed change to NGV Rate.
7	Proposed changes to main extension policy.
8	Proposed task force to address low income issues.
16	Proposal to remove the allocation factor to reflect the value of TS and IS peaking gas.
17	Proposal to change the allocation methodology for revenue credits.
18	Proposal to change the allocation methodology for CIAC.
19	Proposal to change the allocation methodology for A&G expenses.
22	Proposal to split the GS-1 class into residential (GSR) and commercial (GSC).
23	Gradualism adjustment proposals.
26	TS rate design.
29	Tariff provisions regarding transportation customers and firm sales service.

27 The remaining issues will be addressed by Mr. Bateson, Mr. Bakker or Ms. Tina M. Faust  
28 as identified in QGC Exhibit 7.1R, Column D.

29 **II. COST OF SERVICE STUDY**

30 **Q. In your direct testimony, you discussed the Allocation and Rate-Design Task Force**  
31 **(Task Force) established in the Report and Order in Docket No. 02-057-02 (2002**  
32 **Order). Did the parties in this case propose adjustments to the cost of service (COS)**  
33 **model that was presented during the Task Force and proposed in your direct**  
34 **testimony?**

35 A. Yes, to a degree. However the basic structure of the model and most of the allocation  
36 factors used during the Task Force meetings and in the direct filing in this case were  
37 accepted by all parties in the Task Force and are not challenged by the parties in this case.  
38 This is one of the positive outcomes of the Task Force since the use of the same model  
39 allows the parties in this case to discuss the issues raised in this case based on the  
40 underlying principles and theories of the various adjustments without argument over the  
41 calculation of the adjustment amounts. There are issues with regard to what customer  
42 classes to include in the COS and the calculation and use of some of the allocation

43 factors. These changes are at the root of the differences between the parties in this case  
44 with regard to cost of service. I will address some of the proposed changes as outlined  
45 below, and Mr. Bateson will address the remaining proposals in his rebuttal testimony.

46 **Q. Do you have an exhibit that summarizes the COS study that includes changes to**  
47 **allocation factors as explained in Mr. Bateson's testimony and the gradualism**  
48 **adjustments that you have agreed to?**

49 A. Yes. QGC Exhibit 7.2R is a summary of the COS study with all the changes agreed to by  
50 the Company at this point. This exhibit is an update of QGC Exhibit 7.4 that was  
51 attached to my direct testimony.

52 **Q. Have you calculated new CET allowed revenue per customer amounts for the GSR**  
53 **and GSC rate schedules?**

54 A. Yes. In QGC Exhibit 7.2R, page 2, columns C and D, show the calculation of the  
55 proposed allowed revenue per customer that will be used in the CET calculations for the  
56 GSR and the GSC rate schedules. These values include all the changes to allocation  
57 factors, as well as the gradualism adjustments, agreed to by the Company.

58 **Q. Have you calculated the spread of the CET allowed revenue per customer amounts**  
59 **to months?**

60 A. Yes. QGC Exhibit 7.3R shows the calculation of the monthly spreads of the allowed  
61 revenue per customer amounts calculated in QGC Exhibit 7.2R. Page 1 of the exhibit is  
62 the spread of the GSR allowed revenue per customer. Page 2 of the exhibit is the spread  
63 of the GSC allowed revenue per customer. QGC Exhibit 7.3R is an update of QGC  
64 Exhibit 1.4, page 2 and QGC Exhibit 1.5, page 2, that were attached to Mr. McKay's  
65 direct testimony in this case.

66 **Q. The DPU and CCS have criticized the Company COS study because a comparison**  
67 **was not made with a COS study for existing rate classes. Will you please comment**  
68 **on this issue?**

69 A. The Company has proposed changes to the rate schedules in the Questar Gas Company  
70 Utah Tariff (Tariff) as outlined in Table 1 of my original testimony and as shown below.  
71 Most of the changes shown in the table are simply renaming the rate schedules. There

72 are only two changes that are significant, 1) the GS-1 class is split into a residential class  
73 (GSR) and a commercial class (GSC), and 2) interruptible and firm transportation service  
74 is combined into a single TS rate class. This latter change also resulted in the elimination  
75 of the F-3 and F-4 rate schedules.

<b>Table 1</b>	
<b>Rate Schedules in Questar Gas Company Utah Tariff</b>	
<b>Current</b>	<b>Proposed</b>
<b>GS-1</b> (General Service #1)	<b>GSR</b> (General Service Residential)
	<b>GSC</b> (General Service Commercial)
<b>GSS</b> (General Service South)	<b>GSE</b> (General Service Expansion)
<b>F-1</b> (Firm Service #1)	<b>FS</b> (Firm Service)
<b>F-3</b> (Firm Service #3)	Eliminated
<b>F-4</b> (Firm Service #4)	Eliminated
<b>NGV</b> (Natural Gas Vehicles)	<b>NGV</b> (Natural Gas Vehicles)
<b>I-4</b> (Interruptible Sales #4)	<b>IS</b> (Interruptible Service)
<b>IS-4</b> (Interruptible South Sales #4)	<b>ISE</b> (Interruptible Service Expansion)
<b>MT</b> (Municipal Transportation)	<b>MT</b> (Municipal Transportation)
<b>FT-1</b> (Firm Transportation #1)	<b>FT</b> (Firm Transportation)
<b>FT-2</b> (Firm Transportation #2)	<b>TS</b> (Transportation Service)
<b>IT</b> (Interruptible Transportation)	
<b>IT-S</b> (Interruptible Transportation South)	<b>TSE</b> (Transportation Service)
<b>E-1</b> (Emergency #1)	<b>ES</b> (Emergency Service)
<b>T-1</b> (Temporary #1)	Eliminated

76

77 **Q. Has the Company prepared an exhibit that compares the proposed COS study with**  
78 **one in which the GS-1 class is not split out and the FT-2 and the IT are not**  
79 **combined into the TS class?**

80 **A.** Yes. A summary of this comparison is shown in QGC Exhibit 7.4R. Lines 1 to 8 of the  
81 exhibit present the COS summary as proposed by the Company. Lines 9 to 16 present  
82 the COS summary with the GS-1 and GSS combined and with the FT-2 and the IT  
83 customers separated. To make the comparisons meaningful, I compared the calculated

84 cost of service for the various rate schedules in both scenarios before including any  
85 gradualism adjustments.

86 **Q. How did you calculate the GS class cost of service?**

87 A. To calculate the cost of service for the current GS class, the Company added the cost of  
88 service for the GSR and the GSC classes together.

89 **Q. How did you calculate the F-1 class cost of service?**

90 A. The cost of service for the current F-1 rate schedule is shown in the COS study as the FS  
91 class since this was only a name change.

92 **Q. How did you calculate the I-4 class cost of service?**

93 A. The cost of service for the current I-4 class is shown in the COS study as the IS class  
94 since this was only a name change.

95 **Q. How did you calculate the TS class cost of service?**

96 A. The Company's proposal also combines the transportation customers, other than the FT-1  
97 customers, into the TS rate schedule. In order to calculate the cost of service for the FT-2  
98 and the IT schedules, the various allocation factors used in the COS study were restated  
99 with factors for the FT-2 and the IT schedules. In total, the cost of service did not change  
100 and the total of the FT-2 and the IT equal the proposed TS cost of service.

101 **Q. Are the FT-2 and the IT similar types of customers?**

102 A. Yes. They are large customers that arrange to purchase their gas supplies and deliver  
103 them to the Questar Gas system for transport to their facilities. In fact 12 of the 29 FT-2  
104 customers (41%) are also IT customers that have determined that they need a portion of  
105 their transportation service on a firm basis. The remaining FT-2 customers require all of  
106 their service to be firm. Both of these customer groups are served using similar amounts  
107 of plant. As can be seen on QGC Exhibit 7.4R, page 1, line 16, columns F and G, the FT-  
108 2 and the IT classes reflect similar percentage increases needed to get them both to total  
109 cost of service (59.09% and 61.21% respectively). This validates the assertion stated  
110 above that the customers in these two rate schedules are very similar. In the Company's  
111 proposal, the two classes are combined and the cost of service for interruptible

112 transportation and firm transportation are calculated separately. The interruptible cost of  
113 service is recovered through the block rates of the TS schedule. The firm cost of service  
114 is recovered through the demand charge of the TS schedule. In the current rate  
115 schedules, the interruptible cost of service is recovered through block rates of the IT rate  
116 schedule and the firm cost of service is recovered through the incremental difference  
117 between the FT-2 block rates and the IT block rates.

118 **Q. Where are the F-3 and the F-4 customers in lines 9 to 16 of QGC Exhibit 7.4R?**

119 A. The costs associated with these two classes are included in the FT-2 amounts (Column  
120 F). The current F-3 rate schedule is a firm standby rate in which customers can purchase  
121 a given amount of firm service in addition to their interruptible service. This is similar to  
122 the proposed TS demand charge. The F-4 rate schedule only has one customer. This  
123 customer is an IT customer that is using the F-4 rate schedule to obtain a level of firm  
124 service rather than use the FT-2 rate schedule for that purpose.

125 **Q. Where are the NGV and the MT customers in lines 9 to 16 of QGC Exhibit 7.4R?**

126 A. The costs related to the NGV and MT customers are spread over all the classes in both of  
127 the scenarios presented in the exhibit. The NGV rate schedule was originally designed  
128 using a levelized cost of service in order to provide incentives for development of the  
129 NGV market. Since that time this rate has been increased on a percentage basis, which  
130 has resulted in the current rate being less than full cost of service. The NGV rate is  
131 discussed later in my testimony.

132 The MT rate schedule was designed specifically for the one municipal transportation  
133 customer on the QGC system.

134 **Q. Where is the FT-1 rate schedule in lines 9 to 16 of QGC Exhibit 7.4R?**

135 A. The FT-1 rate schedule is not cost based, as I will explain in more detail below.

136 **Q. Can a comparison be made between the COS study with existing rate schedules and  
137 the COS study with proposed rate schedules?**

138 A. Yes. QGC Exhibit 7.4R provides a COS on the basis of existing rate classes not  
139 including the FT-1 rate schedule and making the aforementioned assumptions.



140 **Q. Have you calculated rates that represent the Company's rebuttal position?**

141 A. Yes. QGC Exhibit 7.5R presents the proposed rates by rate schedule and compares them  
142 to the rates in effect prior to the percentage increase ordered in this case. This exhibit is  
143 an update of QGC Exhibit 7.5 that was attached to my direct testimony.

144 **Q. Have you made a comparison of customers' bills under the current rate class  
145 structure and the proposed rate classes?**

146 A. Yes. QGC Exhibit 7.6R shows the results of that analysis. As a point of reference, a  
147 range of customers in the GS-1 (GSR & GSC), GSS, F-1 (FS), I-4 (IS), IS-4 (IS), IT (TS)  
148 and FT-2 (TS) rate schedules have been billed at various rates. Columns A and B show  
149 the relevant current and proposed rate schedules and columns C and D show the Dth  
150 usage by customer in each rate class billed. These typical customers are billed at rates  
151 effective July 1, 2008 (prior to the percentage increase in this case, see column E), at  
152 rates effective August 15, 2008 (including the percentage increase, see column F), and at  
153 the proposed rates shown in QGC Exhibit 7.5R (see columns G & H). The percentage  
154 increase was then calculated for each typical customer from the July 1, 2008 rates to the  
155 August 15, 2008 rates (see column H), from the July 1, 2008 rates to the proposed rates  
156 (see column I), and from the August 15, 2008 rates to the proposed rates (see column J).  
157 This exhibit analyzes the impact of all of the proposed rate changes on various customers  
158 of different sizes and in all the rate schedules. The proposed changes include changes in  
159 block rates, basic service fees (BSF), transportation administration fees (Admin Fees),  
160 and the combination of all transportation customers into the TS schedule with the  
161 addition of a demand charge. For transportation customers a combined commodity and  
162 supplier non-gas (SNG) rate of \$6.80 has been used in order to calculate the effect of the  
163 proposed rate changes on the total bills of these customers. For all sales customers, the  
164 current commodity and SNG rates are included in the calculation of total charges.

165 **Rate Classes Included In Cost of Service Study (Issue No. 3)**

166 **Q. Dr. Dismukes and Mr. Gregory have criticized the Company's proposed COS study  
167 because the FT-1 rate schedule was not included. Was this issue discussed in the  
168 Task Force?**

169 A. Yes. The Task Force spent a significant amount of time during the meetings to discuss  
170 the format and scope of the COS study. A model was distributed to the Task Force that  
171 had the same format and scope as presented by the Company in this case. Throughout  
172 the Task Force the FT-1 class was identified as a rate schedule in the model, but was  
173 never included in COS study.

174 **Q. Why was the FT-1 rate class not included in the COS study?**

175 A. This rate schedule was established in Docket No. 99-057-20 as a discounted rate to keep  
176 large industrial customers that are close to an interstate pipeline from bypassing the  
177 Questar Gas system. The theory is that it is better to have these customers on the system  
178 and making a contribution, even if it is less than cost of service, than for these customers  
179 to leave the system entirely. For this reason the FT-1 rate class was not included in the  
180 COS study and the revenues from that class were credited back to all other customers that  
181 were included in the COS study.

182 **Q. Does the Company propose to include the FT-1 in the COS study in this case?**

183 A. No. Because the Company did not intend to include the FT-1 class in the COS study, the  
184 allocation factors necessary to include it were not developed. At this point in the case, it  
185 would not be practical to include the FT-1 class in the COS study because such a change  
186 would require the Company to reconstruct the study from the beginning.

187 **Q. The DPU and the CCS have proposed that the FT-1 be included separately in the**  
188 **COS filed in the next rate case. Is this an acceptable option for the Company?**

189 A. Yes. If the Commission agrees with the DPU and CCS, the Company will separately  
190 allocate costs to the FT-1 class in the COS study filed in the next general rate case by  
191 creating the allocation factors from the beginning of the analysis that include the FT-1  
192 schedule.

193 **Split of GS-1 Class into Residential (GSR) and Commercial (GSC) Classes (Issue No. 22)**

194 **Q. Why did the Company propose to split the GS-1 class into the GSR and GSC**  
195 **classes?**

196 A. Whether to split the GS-1 class was the topic of more than one of the Task Force  
197 meetings. While there was a general consensus in the Task Force that the Company

198 should prepare a COS study with the two customer groups split out, there was no  
199 agreement by the parties as to the method of splitting the class. The Company proposed  
200 in this case to use the residential/commercial tax code, which is an identifier for every  
201 GS-1 customer in the Company's billing system.

202 **Q. Did the Company consider an alternative method of splitting the class?**

203 A. Yes. Two primary methods, other than the tax code, were considered: 1) load factor, and  
204 2) size.

205 **Q. Why didn't the Company split the GS-1 class based on load factor?**

206 A. An analysis of the load factors of the GS-1 residential and commercial customer groups  
207 showed that there was not a significant difference in the load factors of the groups as a  
208 whole.

209 **Q. Why didn't the Company split the GS-1 class based on size?**

210 A. The Company has traditionally used declining block rates to reflect the declining cost per  
211 Dth for larger customers in relation to smaller customers. This does not mean that the  
212 larger customers have lower overall costs, or that the revenue from these customers is  
213 less than that of smaller customers. Quite the contrary, larger customers always pay more  
214 with the use of declining block rates, but since the fixed portion of costs is spread over  
215 higher volumes, the cost per Dth caused by a larger customer is less than the cost per Dth  
216 caused by a relatively smaller customer. The theory behind the use of declining block  
217 rates has nothing to do with incentives for customers to use more at the lower block rates  
218 and everything to do with reflecting the costs per Dth of larger versus smaller customers  
219 and designing rates per Dth that are cost based.

220 **Q. How did the Company address the fact that small commercial customers have  
221 similar usage patterns and load factors as small residential customers?**

222 A. To reflect the fact that these two customer groups are very similar in nature, the Company  
223 has proposed that the first block of the GSC rate be equal to the flat rate of the GSR rate  
224 schedule. These two customer groups, that almost always use less than 45 Dth in a  
225 month (the break point between the first and second blocks of the proposed GSC rate  
226 schedule), will be billed exactly the same.

227 **Q. Are there other issues related to declining block rates?**

228 A. Yes. Mr. Bateson will address these issues in greater detail in his rebuttal testimony.

229 **Allocation Factor Change Proposals (Issue Nos. 16, 17, 18, and 19)**

230 **Q. The DPU has proposed to remove from the COS study the “TS, IS Value of Gas**  
231 **Purchased” allocation factor. This factor imputes a value to the interruptible sales**  
232 **and transportation customers of having the gas purchased to serve these customers**  
233 **available to the Company on the peak day to serve the firm sales customers. Does**  
234 **the Company agree with this proposal?**

235 A. No. This issue was fully vetted in the Task Force. It was one of the few issues for which  
236 agreement was reached. The QGC COS & Rate Design Task Force Report issued by the  
237 DPU on June 17, 2004, states as follows:

238           After a presentation by both the Company and Industrial representatives  
239           and following extensive discussion it was *generally agreed* that the value  
240           of the peaking gas made available during interruptions should be  
241           recognized in the CCOS [Class Cost of Service] and a provision to do so  
242           was incorporated in the QGC CCOS model. However, the Company,  
243           Committee and Industrials had different valuation methods and ideas.  
244           (Emphasis added.)

245           Despite this recommendation in the report, the DPU now recommends removing  
246           this factor from the COS study. The Company continues to stand by the  
247           recommendation of the Task Force report and notes that the calculation of the  
248           value of this gas, as proposed by the Company, has not been rebutted in this case.

249 **Q. The CCS and UAE have both proposed to change the allocation factor used to**  
250 **allocate the revenues from the classes not included in the COS among the rate**  
251 **schedules that are included. (Issue No. 17) Does the Company agree with these**  
252 **proposals?**

253 A. No. The CCS has proposed to use an allocation factor based on the total cost of  
254 service by rate schedule to allocate the revenues from the NGV, FT-1, MT and  
255 FT-2C customers. The UAE has proposed to use the allocation factor used to  
256 allocate the feeder line plant to allocate the revenues from the FT-1 class. In  
257 theory, the allocation of the revenues should follow the cost causation for those

258 customers. Although these classes weren't separated specifically in the COS, the  
259 costs associated with those classes are included in the total costs. For example,  
260 the costs associated with the GSS customers are included in the costs that have  
261 been allocated to the GSR and GSC classes in the COS. For this reason the  
262 revenues from the GSS class have been allocated only to the GSR and GSC  
263 classes, based on their relative DNG revenue. The costs associated with the FT-1,  
264 FT-2C and the MT customers are allocated to all other classes through the plant  
265 allocation factors. For this reason, the Company stands by its original proposal to  
266 allocate the revenues from these customers, including the NGV customers, on the  
267 relative DNG revenue of the rate classes in the COS. We do not agree that the  
268 allocation factors proposed by the CCS and the UAE are the appropriate factors.

269 **Q. The CCS has proposed to change the allocation factor used to allocate the**  
270 **contributions in aid of construction (CIAC). (Issue No. 18) Does the Company**  
271 **agree with these proposals?**

272 A. Yes. The Company agrees with the Committee's proposal and has reflected that change  
273 in the COS study.

274 **Q. The CCS has proposed a change to the allocation factor used to allocate the A&G**  
275 **expenses in the COS from the Company proposed factor based on gross plant per**  
276 **class to one based on 75% O&M expenses and 25% distribution throughput. (Issue**  
277 **No. 19) Does the Company agree with these proposals?**

278 A. No. The Company continues to support the use of Gross Plant as an allocation factor for  
279 A&G expenses. This is the allocation factor that has traditionally been used to allocate  
280 these expenses as well as the general plant in the QGC distribution system.

281 **Q. What is the underlying argument for using gross plant to allocate common costs**  
282 **such as A&G expenses and general plant?**

283 A. Providing natural gas distribution service is a highly plant-intensive operation. Feeder  
284 lines must be installed throughout the system to transport gas at high pressure from the  
285 interstate pipelines to regulator stations around the system. These regulator stations  
286 reduce the pressure from the feeder lines and flow the gas into the intermediate-high-

287 pressure (IHP) system, otherwise known as small and large diameter mains. Mains have  
288 to be installed in the streets to provide service wherever customers are located.  
289 Connected to the feeders and mains are the service lines that flow the gas to the  
290 individual customers and the meters used to measure the gas. The common costs, such as  
291 A&G expenses, which are not directly assignable to individual rate classes, are best  
292 allocated based on the plant required to provide these classes with service.

293 In order to allocate the rate base and associated expenses related to the feeder lines,  
294 mains, service lines and meters to the various rate classes, the Company conducted an  
295 extensive plant study that was described by Mr. Bateson in his direct testimony in this  
296 case. (See QGC Exhibit 8.0.) No party in this case has contested the validity of the plant  
297 study proposed by Mr. Bateson. The results of the plant study are used to allocate the  
298 various components of rate base to the rate classes included in the COS. The Gross Plant  
299 allocation factor is the sum of all the rate base plant accounts, not including general plant  
300 accounts. General plant, which consists of things such as buildings, computer systems,  
301 software, etc., is allocated based on Gross Plant.

302 **Q. How does Rocky Mountain Power (RMP) allocate A&G expenses in their cost of**  
303 **service study?**

304 A. RMP also uses a Gross Plant allocation factor to allocate A&G expenses, both on an  
305 inter-jurisdictional basis and on a rate schedule basis.

306 **Q. Did the CCS propose to change the allocation factor for A&G expenses for RMP in**  
307 **their recent general rate case?**

308 A. No.

### 309 **Gradualism Proposals (Issue No. 23)**

310 **Q. UAE proposes to cap the DNG revenue increase to the FS, IS and TS rate schedules**  
311 **at 200% of the system-wide percentage increase. Do you agree with this gradualism**  
312 **adjustment?**

313 A. No. UAE's proposed 200% cap equates to a 10.26% increase to the revenue requirement  
314 for the FS, IS and TS classes. This gradualism adjustment is the equivalent of moving  
315 about 1/5 of the way to total cost of service for the IS and TS classes. This is an

316 inadequate adjustment to cost of service. UAE does not dispute that the rates for these  
317 classes are below the cost of service in this case. UAE proposed a similar 200% cap in  
318 the previous rate case, Docket No. 02-057-02. It is clear that the IS and TS rates are not  
319 only under cost of service now, but have been for many years. UAE's proposal would  
320 perpetuate these lower than cost of service rates. If they can be successful in limiting the  
321 increases to these classes to 1/5 of the way to cost of service in each case, these  
322 customers will never have fully cost-based rates. The Company does agree that the  
323 increases to the FS, IS and TS classes should be mitigated with gradualism adjustments  
324 as I will explain below.

325 **Q. What is the Company's position on gradualism for the non-GS classes?**

326 A. The Company agrees that the concept of gradualism is one which the Commission has  
327 relied on in the past when deciding COS issues. We agree with the DPU that a  
328 movement of approximately 50% toward cost of service is a reasonable approach. This  
329 approach results in an increase to the IS and TS DNG revenue of approximately 25% to  
330 accomplish that goal. We also agree that the DPU's proposals for an increase to the FS  
331 rate schedule of 10% and an increase to the FT-1 rate schedule of 12.5% are appropriate.

332 In the original filing, the Company proposed that the MT and NGV classes should  
333 receive increases equal to the overall system average increase of 5.20%. After reviewing  
334 the subsequent testimony in this case I am now of the opinion that the MT class, which is  
335 a transportation service class, should receive the same increase as the TS class.  
336 Therefore, I am now proposing that the MT class receive a 25% increase.

337 **Q. What does the Company propose with regard to the NGV rate? (Issue No. 6)**

338 A. Based on the Company's response to DPU data request 32.05 attached as QGC Exhibit  
339 7.7R, the DPU and CCS propose that the NGV rate be increased by approximately 50%  
340 toward full cost of service. The company agrees with this proposal.

341 **Q. What does the Company propose with regard to the gradualism adjustment to the**  
342 **GSR and GSC classes?**

343 A. The Company continues to propose that a gradualism adjustment be included such that  
344 the GSC class receives a percentage increase of about 2.98%, which is about 40% less  
345 than the GSR class.

346 **Q. Do you have an exhibit that summarizes the Company's proposed increases and the**  
347 **spread of the \$11,966,498 Commission-approved revenue increase by rate schedule?**

348 A. Yes, QGC Exhibit 7.8R provides that summary.

349 **III. MISCELLANEOUS ISSUES**

350 **Rate of Return Used In Extension Area Charge (EAC) Calculations (See Issue No. 4)**

351 **Q. The DPU has proposed to reduce the "rate of return" used in the EAC calculations**  
352 **from the currently approved 9.64% to 6.0%. Does the Company agree with this**  
353 **proposal?**

354 A. Yes. The Company supports the DPU's proposal to recalculate the payback period for  
355 each of the EAC areas using 6% from the date each area came on the system and agrees  
356 with the analysis presented by Mr. Barrow in his testimony. This methodology is  
357 consistent with what was done when the rate of return for these areas was reduced from  
358 13.86% to 9.64% in Docket No. 06-057-T04.

359 **Rate of Return Used In the GSS Expansion Areas (GSS) Calculations (Issue No. 5)**

360 **Q. The DPU has proposed to reduce the rate of return used in the GSS calculations for**  
361 **the Southwestern Utah GSS area and the Elmo/Cleveland GSS area from the 11%**  
362 **rate used to originally determine the payback period to 6.0%. Does the Company**  
363 **agree with this proposal?**

364 A. Yes. The Company supports the DPU's proposal to recalculate the payback periods for  
365 these two areas using the 6% rate and agrees with the analysis presented by Mr. Barrow  
366 in his testimony.

367 **Main Extension Policy Change Proposal (Issue No. 7)**

368 **Q. The CCS has proposed to reduce the main extension allowances in this docket.**  
369 **Does the Company agree with this proposal?**



370 A. No. In the previous rate case, Docket No. 02-057-02, this issue was discussed and  
371 debated in great detail by the parties. In that case, the Commission approved a main  
372 extension policy that brought back into balance the relationship between new and existing  
373 customers consistent with what historically has been allowed. As a result of this change,  
374 when the total costs to install the main, service line and meter increase, the allowance  
375 given to new customers as a percentage of their total cost becomes smaller. The CCS'  
376 desire to have new customers pay or increase their contributions in aid of construction  
377 (CIAC) for new facilities is in fact occurring naturally as costs for new construction rise.  
378 Adopting the CCS proposal would be a move in the wrong direction. The Company  
379 believes that the only change that makes sense is to increase the allowance in order to  
380 keep the same relationship or balance between what customers have historically paid and  
381 what they are currently asked to pay for the service. The Company is not recommending  
382 this change at this time, but recommends that this issue be reviewed in the next general  
383 rate case.

384 **Proposed Task Force To Discuss Low Income Issues (Issue No. 8)**

385 **Q. The AARP/SLCAP have proposed that interested parties should meet at the end of**  
386 **this case to develop a proposal, such as a rate discount, to help low-income**  
387 **customers stay on Questar Gas' system. Does the Company agree with this**  
388 **proposal?**

389 A. The Company is always available to meet with interested parties regarding cost of service  
390 or rate design issues that are important to them. An open exchange of information and  
391 ideas is critical to the regulatory process. QGC would be happy to meet with any parties  
392 at the end of this case to discuss low-income proposals that could be recommended in a  
393 future rate case or proceeding.

394

#### IV. RATE DESIGN PROPOSALS

395 **TS Rate Design (Issue No. 26)**

396 **Q. With regard to the rate design for the TS rate schedule, the DPU has proposed that**  
397 **the rate design should include a flat volumetric rate. Does the Company agree with**  
398 **these proposals?**

399 A. No. The Company contends that the DPU's proposed flat volumetric rates cannot be  
400 determined as just and reasonable, particularly for a rate class in which the size  
401 differential from the smallest customer in the class to the largest is significant, as is the  
402 case in the TS rate schedule. Mr. Bateson will address the benefits of declining block  
403 rates in his rebuttal testimony.

404 **Q. In addition, UAE has proposed that any change to the Company's proposed TS**  
405 **rates in this case should be prorated between the demand charge and the volumetric**  
406 **rates for this schedule. Does the Company agree with these proposals?**

407 A. No. The Company disagrees with Mr. Higgin's proposal to prorate any changes to the  
408 demand charges and the volumetric rates. While this change would not result in the class  
409 as a whole paying any more or less for the service, it would result in inequities for the  
410 customers within this class. The Company's proposal to combine the firm and  
411 interruptible transportation customers into the TS class is based on the assumption that  
412 those transportation customers who want firm service would pay the incremental amount,  
413 determined in the COS study, for providing that service. The Company's proposed  
414 demand charge was calculated independently in the COS study from the cost of providing  
415 interruptible transportation service. In order to keep the theory of this combination pure,  
416 these rates and charges should once again be calculated independently after all the other  
417 changes to allocation factors or COS methodology ordered by the Commission in this  
418 case are reflected in the calculations.

419

#### V. TARIFF PROVISIONS

420 **Transportation and Firm Sales Service Restrictions (Issue No. 29)**

421 **Q. In your direct testimony you discussed the removal of the firm sales ribbon option**  
422 **for transportation customers as well as the elimination of the F-4 rate schedule.**

423 (See Lines 248-262 of QGC Exhibit 7.0) UAE has objected to both of these  
424 proposals. Will you please provide some background on this issue and the number  
425 of customers that will be affected?

426 A. Yes. Section 8.01 of the Questar Gas Utah Tariff provides a provision for interruptible  
427 sales and transportation customers to receive a portion of their service under a firm sales  
428 rate. This practice is called “ribboning.” For example an interruptible transportation  
429 customer could elect to purchase the first 1,000 Dth that go through its meter each day on  
430 the F-4 rate schedule while purchasing the remaining gas that goes through the meter that  
431 day on the IT rate schedule.

432 **Q. What other option is available to interruptible transportation customers that have**  
433 **firm requirements?**

434 A. Interruptible transportation customers have the option of ribboning their usage between  
435 the IT and the FT-2 rate schedules. As I have already mentioned, 41% of the FT-2  
436 customers are also IT customers. Under the Company’s proposed TS rate schedule,  
437 transportation customers will be able to elect to have any portion of their service, subject  
438 to availability of firm service to their facility, to be firm and subject to the Demand  
439 Charge rate in the TS schedule.

440 **Q. What is the relative cost to an F-4 customer from receiving service on the F-4**  
441 **schedule instead of the FT-2 schedule?**

442 A. Since ribboning usage on the F-4 schedule is through subtractive metering, in other  
443 words, the amount of the F-4 contract usage each day is billed at the F-4 rates, an F-4/IT  
444 customer’s load factor on the F-4 rate is essentially 100%. The current DNG rates  
445 (effective August 15, 2008) for the F-4 and the FT-2 rate schedules are shown below:

**DNG Rate Comparison For The F-4 and FT-2 Rate Schedules**

F-4 Schedule			FT-2 Schedule		
	Dth	DNG Rate		Dth	DNG Rate
First	10,000	\$0.33914	First	10,000	\$0.20581
All Over	10,000	\$0.32656	Next	112,500	\$0.19087
			Next	477,500	\$0.11857
			All Over	600,000	\$0.02620

446

447 For this example, let us assume a hypothetical customer has contracted for 1,000 Dth per  
448 day on the F-4 rate. At 1,000 Dth per day for 30 days in a month, this hypothetical  
449 customer has average monthly firm usage of 30,000 Dth, and an annual firm usage of  
450 360,000 Dth. Billing the monthly volume out at the F-4 DNG rates is as follows:  
451  $((10,000 \times \$0.33914) + (20,000 \times \$0.32656)) = \$9,922.60$ . This translates into an annual  
452 DNG bill of about \$119,000. Billing out the same 30,000 Dth at the FT-2 rates is as  
453 follows:  $((10,000 \times \$0.20581) + (20,000 \times \$0.19087)) = \$5,875.50$ . This translates into  
454 an annual DNG bill of about \$70,500. The annual DNG bill for this customer is \$48,500,  
455 or 69% higher on the F-4 schedule than on the FT-2 schedule.

456 **Q. Why would a customer choose the F-4 option instead of the FT-2?**

457 A. The answer must lie in the commodity portion of rates. The commodity rate for the firm  
458 sales rate schedules is made up of the system-wide average cost of gas, which is made up  
459 of about 50% purchased gas and 50% Company-owned production, and the amortization  
460 of the 191 account. For a customer to choose this option, economic analysis must have  
461 shown that the commodity rate on the F-4 volumes is enough lower, when compared with  
462 market priced gas, that it makes up for the \$48,500 higher bill on the DNG portion of  
463 rates. This is a scenario that makes sense in a period of high gas costs, when the  
464 moderating effect of the Company-owned gas keeps the commodity cost for firm sales  
465 lower than the market price of gas. It also makes sense in periods of increasing gas prices  
466 when the lagged effect of the 191 account has the same effect.

467 **Q. What is the impact of such IT / F-4 customers on all other firm sales customers?**

468 A. Such customers would increase the commodity rates for all other firm sales customers. It  
469 can be safely assumed that the Company-owned production is produced at maximum  
470 levels, especially during periods of high market gas prices. All the remaining gas needed  
471 to satisfy the firm sales needs must be purchased at market prices, which are typically  
472 higher than the cost of Company-owned production. It follows, therefore, that adding  
473 360,000 Dth of purchased gas into the firm sales volumes causes the Company to  
474 purchase those volumes at the higher market prices. This raises the commodity rates for  
475 all firm sales customers.

476 **Q. Please summarize the Company's proposal?**

477 A. It is the Company's position that customers that have chosen to purchase their own gas  
478 and use transportation service should do so exclusively without having access to firm  
479 sales schedules. This is proposed in order to protect the Company-owned production for  
480 firm sales customers and to insulate these customers from the imposition of additional  
481 gas costs caused by transportation customers buying firm sales service.

482 **VI. PROPOSED RATES**

483  
484 **Q. Have the rates calculated from the Company's rebuttal positions been presented in**  
485 **Tariff format?**

486 A. Yes. QGC Exhibit 7.5R provides a comparison of rates in effect prior to the percentage  
487 increase on August 15, 2008 and the proposed rates. In addition, QGC Exhibit 9.1R  
488 attached to Mr. Bakker's rebuttal testimony shows the proposed Tariff rate schedules in  
489 legislative and proposed format. These Tariff sheets contain the rates that will recover  
490 the test-year costs from the various customer classes. The rates were derived from the  
491 rebuttal positions presented herein and in the Testimony and exhibits of Mr. Bateson.

492 **Q. Have you calculated the impact of these rates on the typical residential customer?**

493 A. Yes, I have. QGC Exhibit 7.9R, page 1, shows the impact of this proposed rate increase  
494 as compared to the rates that were effective July 1, 2008, prior to the percentage increase  
495 in this case. Page 2, shows the impact of this proposed rate increase as compared to the  
496 percentage increased rates that were implemented on August 15, 2008. The annualized  
497 change in GSR rates when compared to the current rates, effective August 15, 2008, is an  
498 increase of \$19.74 or 2.42% per year for a typical Utah residential customer using 80 Dth  
499 per year. The projected month-by-month changes in bills are shown in QGC Exhibit  
500 7.9R.

501 **Q. Does this conclude your testimony?**

502 A. Yes.

State of Utah )

) ss.

County of Salt Lake )

I, Gary L. Robinson, being first duly sworn on oath, state that the answers in the foregoing written testimony are true and correct to the best of my knowledge, information and belief. Except as stated in the testimony, the exhibits attached to the testimony were prepared by me or under my direction and supervision, and they are true and correct to the best of my knowledge, information and belief. Any exhibits not prepared by me or under my direction and supervision are true and correct copies of the documents they purport to be.

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Gary L. Robinson

SUBSCRIBED AND SWORN TO this 22 day of September 2008.

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Notary Public