

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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IN THE MATTER OF THE APPLICATION  
OF QUESTAR GAS COMPANY TO  
INCREASE DISTRIBUTION NON-GAS  
RATES AND CHARGES AND MAKE  
TARIFF MODIFICATIONS

Docket No. 09-057-16

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**DIRECT TESTIMONY OF KELLY B. MENDENHALL**

**FOR QUESTAR GAS COMPANY**

December 3, 2009

**QGC Exhibit 3.0**

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**I. INTRODUCTION**

**Q. Please state your name and business address.**

A. Kelly B. Mendenhall, 180 East 100 South, Salt Lake City, Utah 84111.

**Q. By whom are you employed and in what capacity?**

A. I am employed by Questar Gas Company (Questar Gas, QGC or Company) as the Supervisor of Regulatory Affairs. My qualifications are detailed in QGC Exhibit 3.1.

**Q. Were your attached exhibits prepared by you or under your direction?**

A. The depreciation study in QGC Exhibit 3.15 was prepared by Gannett & Fleming, a third party consultant. The inflation factors shown in QGC Exhibit 3.12 were prepared by Global Insight. All other exhibits were prepared under my direction.

**Q. What general areas will your testimony address?**

A. My testimony will calculate the proposed revenue requirement and deficiency resulting from the December 2010 test period. I will also present the depreciation study and lead/lag study.

**II. BASE AND TEST PERIODS**

**Q. What is the base period the Company is proposing in this case?**

A. The base period is the 12-month period ending June 30, 2009.

**Q. What is the test period the Company is proposing?**

A. The test period is the 12-month period that will end on December 31, 2010 with all elements of the test period annualized based on December 31, 2010 forecasts. This coincides with the rate-effective period August 2010 to July 2011 discussed by Mr. McKay.

**Q. What factors must be evaluated in order to determine a proper test period?**

A. Mr. McKay already discussed Utah Code Ann. § 54-4-4. In addition to this statute, the

26 Commission in its October 20, 2004 Order in Docket No. 04-035-42 listed some factors  
27 that should be considered in selecting a test period. They include: “general level of  
28 inflation, changes in the utility’s investment, revenues or expenses, changes in utility  
29 services, availability and accuracy of data to the parties, ability to synchronize the  
30 utility’s investment, revenues and expenses, whether the utility is in a cost-increasing or  
31 cost-declining status, incentives to efficient management and operation and the length of  
32 time the new rates are expected to be in effect.”

33 **Q. Did you evaluate these factors as described in the Order when deciding which test**  
34 **period to use?**

35 A. Yes. Mr. McKay already discussed some of these factors in his testimony. As he  
36 testified, the Company is in a cost-increasing status and is experiencing a change in  
37 investment as a result of the feeder-line replacements necessary on the system. He also  
38 discussed the rate-effective period that will begin in August 2010 and continue into 2011.

39 I will discuss general inflation levels, changes in investment, revenues and expenses,  
40 availability and accuracy of data and the ability to synchronize investments, revenues and  
41 expenses.

42 **Q. Do you think the synchronization of investment, revenues and expenses is an**  
43 **important factor to consider?**

44 A. Yes, synchronization is an essential part of creating an accurate forecast. There is a  
45 direct link between number of customers, revenue and investment. As the number of  
46 customers rises, so does investment and the corresponding revenue those customers  
47 bring. The corresponding depreciation expenses, property taxes and deferred income  
48 taxes are also linked to investment. All of these items have been tied together to develop  
49 a test period that best reflects the conditions expected to occur during the rate-effective  
50 period.

51 **Q. How have you synchronized the rate base, expenses and revenues?**

52 A. I started with the projected rate base as of December 31, 2010. Using that year-end  
53 investment amount, I have annualized revenues for 2010 as if the projected customers in

54 December 2010 had been on the system for the entire year. This synchronizes the  
55 revenues from the year-end customers with the investment during the same period. In  
56 addition, I have annualized the depreciation expense, property taxes and deferred income  
57 taxes to reflect the amount based on year-end 2010.

58 **Q. Were there concerns about test-period forecasts and availability of data in the**  
59 **Company's last rate case?**

60 A. The two main concerns I heard from both the Committee auditor and the Division staff in  
61 the last case were that the data was not provided monthly and it was difficult to follow  
62 the budget projections and other forecasts because they were not presented at the FERC  
63 account level at the onset of the case.

64 **Q. What has the Company done in this case to make the data easier to analyze and**  
65 **more accessible?**

66 A. In this case we began with historical, monthly amounts at the FERC account level and  
67 built our forecasts using the same format. In addition, we have chosen a calendar-year  
68 test period that ties to our 2010 capital and operating budgets. We have presented a year-  
69 end test period in which we have projected December 2010 balances for all plant  
70 accounts rather than average test year which would require a forecast of monthly  
71 investment amounts from August 2010 to July 2011. In addition, the new filing  
72 requirements provide the Commission and the parties to the case more information at the  
73 time of filing than they have ever had with historic test periods.

74 **Q. What is the general approach you have taken to develop the 2010 test period and**  
75 **revenue requirement?**

76 A. The foundation for the December 2010 test period is the Company's historical financial  
77 information for the 12 months ended June 2009 as filed in the Company's last results of  
78 operations report. These amounts can be found on column B of QGC Exhibit 3.2.  
79 Adjustments were made to expenses, rate base and revenues to reflect the amounts  
80 anticipated to be in effect on December 31, 2010 (sections A through G below). From  
81 these 2010 forecasted numbers, regulatory adjustments required in past cases were made

82 (section III below). The total of these forecasting and regulatory adjustments is  
83 summarized on column C of QGC Exhibit 3.2. Column D presents the imputed tax  
84 adjustment. Columns B, C and D are added together to calculate the adjusted system  
85 total in column E. Finally, the numbers are allocated to the Utah and Wyoming  
86 jurisdictions. The Utah jurisdictional numbers are shown in column F.

87 **Q. Please explain the adjustments you have made to revenue, expense, and rate base**  
88 **accounts that you expect to occur and have included in the December 2010 test-**  
89 **period values.**

90 A. QGC Exhibit 3.2, column C, provides the total of all material changes in the test period  
91 from June 2009. Pages 1-3 of QGC Exhibit 3.3 provide a summary of the changes in  
92 revenue, expenses and rate base by adjustment and show how these adjustments add up  
93 to the total shown on column C of QGC Exhibit 3.2. QGC Exhibits 3.4 through 3.35  
94 provide a detailed calculation of each adjustment. In the narration that follows I will  
95 provide a reference of where each adjustment can be found in the summary QGC Exhibit  
96 3.3 and I will discuss the detail of each adjustment.

97 **A. *Rate Base***

98 **QGC Exhibit 3.3, page 1, column A and QGC Exhibit 3.4, pages 1 – 3.**

99 **Q. Please explain how rate base was projected for the test period.**

100 A. I calculated the projected Gas Plant in Service (101/106) balances by starting with actual  
101 September 2009 balances (QGC Exhibit 3.4, page 1, column A), as this was the most  
102 recently available historical data. I then took the remaining net 2009 capital additions  
103 (column B) to calculate the projected December 2009 balance (column C). The 2010 net  
104 additions (column D) were then added to the December 2009 balance to calculate the  
105 December 2010 balance (column E). QGC Exhibit 3.4 page 2 shows the calculation of  
106 the net additions for each year. I took the capital budget by FERC account for 2009  
107 (QGC Exhibit 3.4, page 2, column A) and subtracted the budget amounts that had already  
108 been spent during 2009 (column B). Next, I removed the vintage retirements expected to  
109 occur during October, November and December of 2009 (column C). Last, I added the

110 amounts currently in the Construction Work in Progress (column D) and removed the  
111 amount expected to be Construction Work in Progress at the end of the year (column E).  
112 These net 2009 additions in column F were then added to the September 2009 plant  
113 balances by FERC account to arrive at a December 2009 balance. This step was  
114 completed in the "09-057-16 model.xls" model in the RB Forecast tab. The same steps  
115 were taken in QGC Exhibit 3.4, page 3, columns G through K to arrive at December 31,  
116 2010, Gas Plant in Service balances.

117 As explained by Mr. McKay in his Direct Testimony, the main driver for this case is  
118 feeder-line replacements. The capital budget includes about \$40 million for feeder-line  
119 replacements in 2010; that's about one-third of the capital budget. While these  
120 replacements are necessary for the integrity and safety of the system, they do not directly  
121 add any additional revenue.

122 Questar Gas has also projected the Accumulated Depreciation/Amortization (Account  
123 108/111) will increase by \$33.5 million from December 2009 to December 2010  
124 resulting in an ending balance of \$724.2 million for the test year (QGC Exhibit 3.5,  
125 column E, line 11).

126 The Miscellaneous Customer Credits (Account 252) was calculated by taking the  
127 historical balances and projecting customer refunds and amounts moved to capital  
128 projects. (QGC Exhibit 3.6, column E, line 6).

129 The deferred income taxes account balances (Account 282) for 2009 and 2010 were  
130 calculated by taking projected investment, depreciation and tax amounts and projecting  
131 their impact on deferred income taxes. (QGC Exhibit 3.7, line 13).

132 The deferred income tax credits (Account 255) is a straight-line amortization that can be  
133 easily forecasted. (QGC Exhibit 3.7, line 14).

134 The remaining rate-base accounts of Materials and Supplies (Account 154), Prepayments  
135 (Account 165), Customer Deposits (Account 235), and Unclaimed Customer Deposits

136 (Account 253.1) were calculated by taking the 13-month average for September 2009.  
137 No significant change is expected in these accounts; therefore, these average amounts  
138 were used for December 2009 and 2010. Additionally, these accounts are seasonal in  
139 nature, thus the 13-month average rather than a year end balance is reflective of  
140 conditions that will occur during the rate effective period.

141  
142 **Q. You stated that the Capital Budget was used to forecast the plant for the year ended**  
143 **2010. How accurate have your capital budget forecasts been in the past?**

144 A. QGC Exhibit 3.8 shows the capital budget for the last five years compared to actual  
145 expenditures. As shown on line 6 of the exhibit, the Company spends about 96.5% of  
146 budget amounts on average.

147 **Q. Mr. McKay stated that feeder lines are the major driver in this case as they were in**  
148 **Docket No. 07-057-13. How accurate have the capital budgets been with respect to**  
149 **feeder lines?**

150 A. The table below shows the capital budget for 2007 and 2008, as well as the percentage  
151 and amounts spent. These amounts include new construction and replacement of old  
152 feeder lines.

	Budget	Expenditures	Percent of Budget
2007	\$36,770,000	\$55,526,039	151%
2008	\$53,430,000	\$57,355,164	107%

153 As the table shows, the Company has exceeded its budgeted amount for feeder lines for  
154 the last two years. Additionally, a trend can be seen that since the Company began  
155 replacing its feeder lines in 2007 it has been spending more than its budget.

156 ***B. Forecasted Expenses***

157 **QGC Exhibit 3.3, page 1, column B and QGC Exhibit 3.9.**

158 **Q. What is the Company projecting for test period operating and maintenance (O&M)**  
159 **expense?**

160 A. A summary of base period expenses, 2009 expenses and test period expenses are shown  
161 in QGC Exhibit 3.9. As page 1, column C, line 52, shows, the Company is projecting  
162 O&M expenses of \$144.0 million, a 4.8% increase over the base period amount of  
163 \$137.4 million.

164 **Q. What approach was used to adjust historical O&M expenses to reflect the**  
165 **forecasted test period O&M expenses?**

166 A. The two major components that make up operating and maintenance expenses, labor and  
167 non labor, were forecasted using different methods. It was necessary to identify the  
168 historical labor and non labor expenses by FERC account and split them out. QGC  
169 Exhibit 3.9, page 2 shows test period expenses separated by FERC account and cost  
170 component. Labor and labor overhead makes up about \$81 million of the total O&M  
171 expense (QGC Exhibit 3.9, page 2, column A line 52). All other O&M expenses were  
172 included in the non labor category (column B).

173 **Q. How were the labor and labor overhead O&M expenses forecasted?**

174 A. This calculation is shown in QGC Exhibit 3.10. Historical labor and labor overhead  
175 amounts were used through October 2009 (columns A through J). Budgeted amounts  
176 were then added for November and December (columns K through L). The 2009  
177 monthly amounts are shown on QGC Exhibit 3.10, page 1. In 2010, budgeted amounts  
178 were used by month. These amounts are shown in QGC Exhibit 3.10 page 2, columns A  
179 through L. It was then necessary to annualize this expense to reflect the amount of labor  
180 and labor overhead in effect at year end. The annualized expenses for 2010 were  
181 calculated by taking the 4<sup>th</sup> quarter expense and multiplying them by 4. QGC Exhibit  
182 3.10 shows the amounts by the different components of labor and labor overhead. The  
183 monthly amounts by FERC account are shown in the “expenses X” tab of the “09-057-16  
184 Model.xls”.

185 **Q. How were the non labor O&M expenses forecasted?**

186 A. The detailed calculation is shown in QGC Exhibit 3.11. The basis for the forecasted non-  
187 labor O&M expenses were the historical O&M expenses for the 12 months ended June  
188 2009. The base period contains expenses for the period ended June 2009 but rather than  
189 forecast July, August and September of 2009, actual amounts were included. The  
190 historical monthly non-labor costs were increased or decreased using the October 2009  
191 Global Insight Power Planner report. The pages from this report used in the forecast are  
192 included in QGC Exhibit 3.12. The 2009 expenses were calculated by taking the actual  
193 expenses from January through September of 2009 (column B), and adding the 4<sup>th</sup> quarter  
194 2008 expenses (column A), adjusted by the global insight inflation factors for 2009  
195 (column F). The result is shown in column C. The 2010 expenses were forecasted by  
196 taking the total 2009 expenses (column D) and multiplying them by the global insight  
197 inflation factors for 2010 (column G).

198 **Q. How has the Company addressed areas where non-labor expense increases were**  
199 **different than the Global Insight inflation numbers?**

200 A. The Global Insight forecast was compared with the Company's budgets. There were four  
201 areas where the budgets were materially different from the historical inflation adjusted  
202 amounts: DSM expense, Computer Software, Bad Debts and third party claims. These  
203 four areas are all accounted for in separate adjustments.

204 **Q. How accurate have O&M budgets been in the past?**

205 A. QGC Exhibit 3.8 shows a comparison of historical O&M expenses compared to actual  
206 expenses. Line 12 of the exhibit shows that on average over the last 5 years, the  
207 Company incurred 99.7% of its projected budget amounts.

208 **C. Revenue**

209 **QGC Exhibit 3.3, page 1, column C and QGC Exhibit 3.14, pages 1-2.**

210 **Q. How have you estimated usage per customer for the test period?**

211 A. The long term trend of usage per customer has been declining over the last few decades.  
212 QGC Exhibit 3.13 shows the historical and forecasted use per customer for the GS class  
213 in Utah. As shown on the graph, the GS class experienced a decline in 2009 and this  
214 decline is expected to continue through 2010. The table below shows the projected usage  
215 per customer for 2009 and 2010.

	Usage Per Customer	Change From Prior Year
12 Months Ended December 2009	108.14	-1.83
12 Months Ended December 2010	106.41	-1.73

216  
217 As shown in the table, it is expected that the December 2009 usage per customer will be  
218 at 108.14 Dth. The 2010 usage per customer was calculated using a linear regression of  
219 the 12-month moving totals from January 2004 through September 2009. This regression  
220 analysis yielded a 2010 usage per customer of 106.41 Dth, a 1.73 Dth decline from 2009.  
221 While the effects of the Demand-Side-Management programs and the addition of new,  
222 more energy-efficient homes are expected to reduce usage per customer, natural gas  
223 prices are projected to remain significantly lower relative to income during 2010. This is  
224 expected to partially offset the effects of energy efficiency, resulting in a slightly smaller  
225 decline in 2010 than 2009. Industrial consumption is forecasted to decrease initially as  
226 the effects of the recession on manufacturing continue to be realized.

227 **Q. How have you estimated customers for the test period?**

228 A. The estimated customers used in this case for the remainder of 2009 and 2010 are based  
229 on the Company's most recent Integrated Resource Plan filed May 4, 2009. Economic  
230 conditions that form the basis for the forecast have shifted dramatically over the last  
231 couple of years leading to slower growth in 2008 and a slower growth forecast for 2009  
232 and 2010. The housing and credit crises and resulting economic recession in 2008  
233 resulted in 12,848 Utah Residential GS additions, a drop of 7,532 from total additions in  
234 2007. Economic conditions driving the slowdown in housing and residential

235 construction are expected to continue through 2009 and 2010, resulting in a forecast of  
236 about 10,000 Utah residential additions in 2009 and about the same in 2010. Utah GS  
237 commercial customer additions are expected to change in direct proportion to the change  
238 in Utah GS residential customer additions. Historically, the relationship of commercial  
239 customers to residential customers has remained stable. As the Company adds residential  
240 customers, commercial customers are added to provide services to them. It is anticipated  
241 that approximately 900 commercial customers will be added in 2009 and about the same  
242 number in 2010.

243 **Q. How were revenues calculated for the test period?**

244 A. Revenues for the GS class were based on projected year-end customers and allowed CET  
245 revenues. Revenues for the other rate classes were based on projected year-end  
246 customers and their expected annual usage. QGC Exhibit 3.14, pages 1 and 2, show the  
247 revenue calculations for 2009 and 2010, respectively. As mentioned earlier, we are  
248 annualizing year-end customers, so instead of projecting customers by month for the test  
249 period, we are using the customers projected in December 2010 and calculating their  
250 revenues as if those customers were on the system for the entire year. This matches  
251 revenues with the amount of investment projected to be in service on December 31,  
252 2010.

253 ***D. Depreciation Study***

254 **QGC Exhibit 3.3, page 1, column D and QGC Exhibit 3.17.**

255 **Q. Are you proposing new depreciation rates in this case?**

256 A. Yes. This adjustment was calculated using new rates based on a recent depreciation  
257 study.

258 **Q. Please provide some background about these new depreciation rates.**

259 A. In Docket No. 05-057-T01, Questar Gas filed for the approval of new depreciation rates  
260 that reduced the annual depreciation expenses of the Company. In that docket, the  
261 Commission issued an accounting order that approved the new depreciation rates for the  
262 Utah jurisdiction based on the 2004 depreciation study. They also approved new gas

263 rates that reflected the depreciation rates.

264 The Company was also ordered to do another depreciation study based on 2007 plant.  
265 Questar Gas again hired the third-party consultant, Gannett Fleming, to conduct the  
266 study. A copy of the 2007 study is included in QGC Exhibit 3.15.

267 **Q. Please summarize the findings and recommendations of this study.**

268 A. Any given asset has a depreciation rate, an accumulated reserve, or the amount that has  
269 been depreciated to date, an amount left to be depreciated and a remaining life over  
270 which the remaining balance should be depreciated. Gannett Fleming reviewed the  
271 depreciation rates of all asset classes and determined appropriate depreciation rates as  
272 well as appropriate reserve and remaining life amounts for each asset class. The 2007  
273 study updates certain depreciation rates and in cases where the actual depreciable reserve  
274 and the estimated depreciable reserve differ, the study recommends amortizing the  
275 difference over the remaining life of the asset.

276 **Q. Were there any major differences between the 2004 study and the 2007 study?**

277 A. QGC Exhibit 3.16 shows a comparison of the old and new rates based on June 30, 2009  
278 plant amounts. The 2004 study reserve variance was being amortized over a 10-year life;  
279 the 2007 study is proposed to be amortized over the remaining life. This has the effect of  
280 reducing the reserve variance (line 29) related to distribution plant because the  
281 distribution plant has a remaining life longer than 10 years; Conversely, the reserve  
282 variance related to general plant (line 54) will increase because the general plant has a  
283 remaining life less than 10 years.

284 **Q. What effect do these new rates have on the overall depreciation expense?**

285 A. The study proposes longer depreciable lives for mains, services and some meters. These  
286 longer depreciable lives result in a lower depreciation expense. Conversely, the total  
287 reserve variance will be lower because it is being amortized over a longer period of time.  
288 The combination of the longer depreciable lives and the lower reserve variance results in  
289 an overall reduction to June 30, 2009 system wide depreciation expense of \$316,884  
290 (QGC Exhibit 3.16, column J, line 57).

291

292 **Q. Please explain the depreciation adjustment.**

293 A. This calculation is shown in QGC Exhibit 3.17. The projected 2010 investment amounts  
294 shown in column B were multiplied by the proposed depreciation rates in column A to  
295 calculate the proposed annual depreciation expense in column C. The amounts related to  
296 the reserve variance and clearing have been removed from expense in lines 75, 141 and  
297 142. The overall result is a proposed depreciation expense of \$48.6 million as shown on  
298 column C, line 149.

299 **Q. Will there be depreciation studies in the future?**

300 A. Yes. In the Revenue Requirement Stipulation in Docket No. 07-057-13, the Company  
301 agreed to perform a new depreciation study every five years on a going-forward basis.

302 *E. Taxes Other than Income Taxes*

303 **QGC Exhibit 3.3, page 1, column B and QGC Exhibit 3.18.**

304

305 **Q. How did the Company forecast taxes other than Income Taxes?**

306 A. The detail is shown in QGC Exhibit 3.18. Total other taxes for 2010 are expected to be  
307 about \$1.7 million higher than the base period amounts due to an increase in property  
308 taxes (line 1). Mill levies have increased dramatically over the last year. In addition,  
309 Questar Gas's assessed property valuation remained high as it was based on book value  
310 rather than fair market value. The result of having higher mill levies and high assessed  
311 property value results in a much higher property tax for the Company. This adjustment is  
312 included as part of the forecasted expense adjustment and can be seen on QGC Exhibit  
313 3.3, column B, line 26.

314 *F. Software Adjustment*

315 **QGC Exhibit 3.3, page 1, column E and QGC Exhibit 3.19**

316

317 **Q. Please explain the software adjustment.**

318 A. In 2009, Questar incurred \$2.8 million in expenses mostly related to software  
319 maintenance. The addition of a couple of new software systems will increase this  
320 amount by about \$342,000 in 2010.

321

322

**G. NGV Adjustment**

323

**QGC Exhibit 3.3, page 1, column F and QGC Exhibit 3.20**

324

325 **Q. Please explain the proposal you are making in regard to NGV expenses.**

326

A. As explained by Mr. McKay, the 2010 capital budget includes \$5.1 million for upgrades  
327 to existing NGV compressor stations and installation of new stations. QGC Exhibit 3.20  
328 shows the effect that this incremental investment will have on the revenue requirement.  
329 Line 4 shows that the net investment, including accumulated depreciation and deferred  
330 income taxes will be \$4.4 million. This amounts to about \$530,000 for return and taxes  
331 (line 6). In addition, depreciation expense (line 7) taxes other than income taxes (line 8)  
332 and operation of compressor station equipment (line 9) will add another \$946,000 for a  
333 total revenue requirement of about \$1.5 million (line 11). The investment and related  
334 changes to depreciation expense, property taxes and accumulated depreciation have  
335 already been included in the forecasted expense and rate base adjustments discussed  
336 previously. The additional operating expense shown on line 9 of this exhibit has not  
337 been included in prior adjustments and can be seen separately in QGC Exhibit 3.3,  
338 column F line 19.

339

**III. REGULATORY ADJUSTMENTS**

340

**A. Underground Storage**

341

**QGC Exhibit 3.3, page 1, column G and QGC Exhibit 3.21.**

342

**Q. Please explain the adjustment for Gas Stored Underground.**

343

A. Pursuant to the final order in Docket No. 93-057-01, Account 164, Gas Stored  
344 Underground - Current, is to be accounted for in the Company's pass-through cases and  
345 excluded from test-year rate base. This is accomplished in the pass-through cases by

346 allowing a return on the actual average balance in this account to be entered as a gas cost  
347 in the 191 Account. This adjustment removes the total balance of Account 164 from the  
348 rate-base calculation.

349 ***B. Wexpro Adjustment to Production Plant***

350 **QGC Exhibit 3.3, page 2, column H and QGC Exhibit 3.22.**

351 **Q. Please explain the adjustment for Wexpro investment.**

352 A. In accordance with the Wexpro Agreement, Wexpro adds 6.3% of Questar Gas's  
353 production plant to the Wexpro investment as a general plant allowance when calculating  
354 the Wexpro service fee charged to Questar Gas. The Wexpro Agreement also provides  
355 that the production plant component in each Questar Gas rate base plant account be  
356 reduced by 6.3%.

357 ***C. Oak City Revenue***

358 **QGC Exhibit 3.3, page 2, column I and QGC Exhibit 3.23.**

359 **Q. Please explain the adjustment for Oak City revenue.**

360 A. This adjustment imputes Extension Area Charge (EAC) revenues for the Oak City area.  
361 The adjustment is necessary to correct for the miscalculation that occurred during the  
362 canvas of Oak City. The canvas was conducted with an EAC \$10 less per month than  
363 was appropriate. In its original application in Docket No. 98-057-04, the Company  
364 agreed to run the system at the EAC used during the canvas and impute additional  
365 revenues in future rate proceedings.

366 ***D. Minimum Bills***

367 **Q. Please explain whether an adjustment was made for minimum bills.**

368 A. In prior cases, the revenue-run program did not include minimum bill revenue for all of  
369 the Utah FT-1 and FT-2 service customers. A separate adjustment was used to include  
370 this revenue. Since the conclusion of Docket No. 07-057-13, only one large FT-1  
371 customer has been charged a minimum bill. This minimum bill has been built into the  
372 revenue run. With the exception of this customer there are no anticipated minimum bills

373 during the test period. Therefore, this adjustment is no longer necessary and was not  
374 made in this case.

375 *E. Bad Debt Expense*

376 **QGC Exhibit 3.3, page 2, column J and QGC Exhibit 3.24.**

377 **Q. What is the adjustment for bad-debt expense?**

378 A. Bad debt expense is broken out into three components: bad debt related to distribution  
379 non-gas revenue, bad debt related to supplier non-gas revenue and bad debt related to  
380 commodity revenue. This adjustment first removes the bad debt related to supplier non-  
381 gas and commodity revenue as they are accounted for in the pass through. The removal  
382 of these expenses is shown in QGC Exhibit 3.24, lines 5 and 6. Next, the adjustment  
383 annualizes the DNG portion of bad-debt expense forecasted to occur for the 12 months  
384 ended December 2010 to the 3-year average level of bad-debt expense. This  
385 methodology was originally proposed by the DPU in the 1995 general rate case and has  
386 been used in Docket Nos. 99-057-20, 02-057-02 and 07-057-13. The calculation of this  
387 adjustment is shown on QGC Exhibit 3.24, lines 14 through 19. Net charge-offs for each  
388 year (line 16) are divided by booked system revenues (line 18) to calculate a bad-debt  
389 ratio (line 21). The ratios of 0.40%, 0.45% and 0.88% have been calculated for 2008,  
390 2009 and 2010, respectively, and the three-year average of 0.56% has been calculated in  
391 column I, line 21. The allowed DNG related bad debt is calculated in column H, lines  
392 26-38, Test-Period Utah Distribution Non-Gas revenue of \$254,566,175 (line 26) is  
393 multiplied by the adjusted three-year average of 0.56% (line 28) to calculate an allowed  
394 Utah DNG bad debt of \$1,422,084 (line 29). The test-period system Utah DNG bad-debt  
395 expense is \$2,062,350 (line 32). The resulting adjustment to the test period is a reduction  
396 to Utah expenses of \$640,267 (line 36).

397 *F. Allowed Time*

398 **Q. Please explain the Allowed Time adjustment.**

399 A. This adjustment was previously called the banked vacation adjustment. In 2006, sick  
400 leave and banked vacation were combined and called banked paid time off (PTO) for

401 human resources purposes and allowed time for accounting purposes. This adjustment  
402 was proposed by the Committee of Consumer Services in Docket No. 93-057-01. In the  
403 Docket, the Committee’s witness stated, “When the Company records the provision for  
404 banked vacation, it debits Account 185, a payroll overhead clearing account, and credits  
405 Account 232.1, Miscellaneous Payables. Thus the banked vacation earned during the test  
406 year is included in test-year payroll costs – an amount which is funded by ratepayers.  
407 Since the amount of banked vacations earned during the test year is encompassed within  
408 payroll costs, the excess of banked vacations earned over banked vacations taken, as  
409 reflected in the net Account 232.1 balance, necessarily represents costs that have been  
410 provided by ratepayers in the past. This non investor-supplied capital should be removed  
411 from rate base.”<sup>1</sup> The Company agreed to make this adjustment and has made it since the  
412 1993 docket.

413 **Q. Has the Company included this adjustment in this case?**

414 A. No.

415 **Q. Why is the Company proposing to eliminate this adjustment?**

416 A. The answer to this question can be found in the same testimony referenced earlier. The  
417 Committee’s witness stated that an alternative to removing the net balance from rate base  
418 would be to incorporate the banked vacation as part of the payroll lag in the lead lag  
419 study. The testimony states, “The incorporation of compensated absences, such as  
420 banked vacation, in the payroll lag is an acceptable method of handling compensated  
421 absences for ratemaking purposes.”<sup>2</sup> The Company has included these banked amounts  
422 in the 2006 Lead/Lag study that is being used in this case to calculate cash working  
423 capital. Including these costs in the Lead/Lag study and making the adjustment to rate  
424 base would result in double counting of this adjustment. For this reason, the Company  
425 has not included the adjustment to rate base.

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<sup>1</sup> Direct Testimony of Hugh Larkin in Docket No. 93-057-01, p. 14, lines 3-12.

<sup>2</sup> Ibid., lines 16-18.

426 **Q. Where can these allowed time amounts be found in the 2006 Lead/Lag Study?**

427 A. Allowed time is included in column A, line 2 of the payroll overhead lag portion (page  
428 5.4.1) of the 2006 Lead Lag Study. This \$34.8 million of total payroll overhead is  
429 included in the summary of payroll and payroll overhead lag in column A, line 2 of page  
430 5.1.1 of the Lead Lag Study. This page shows that the Company properly and adequately  
431 accounts for allowed time as described in the alternative proposal by the Committee's  
432 witness. This page can be found as part of the Lead/Lag study in QGC Exhibit 3.36.

433 **G. *Incentive Compensation***

434 **QGC Exhibit 3.3, page 2, column K and QGC Exhibit 3.25, pages 1–4.**

435 **Q. Please explain the incentive-compensation adjustment.**

436 A. In accordance with previous Commission orders in Docket Nos. 93-057-01, 95-057-02,  
437 99-057-20 and 02-057-02, Questar Gas has removed, for ratemaking purposes, incentive-  
438 compensation expenses related to net-income, earnings-per-share and return-on-equity  
439 goals either paid directly by Questar Gas or allocated from Questar Corporation for  
440 incentive payouts. In these dockets, the Commission allowed incentives paid based on  
441 Questar Gas operating goals. These operating goals include reducing O&M per  
442 customer, increasing customer satisfaction and reducing accidents. This adjustment  
443 involves two steps. First, a weighted three-year average from 2006 to 2008 is calculated  
444 for the percentage of incentive payouts related to Questar Gas operating goals. As can  
445 be seen on page 4 of QGC Exhibit 3.25, the average payout related to Questar Gas  
446 operating goals was 10.56% for Questar Corporation's management plan (Column D,  
447 Line 6), 8.26% for Questar Corporation's Employee Plan (Column D, Line 14), 63.12%  
448 for Questar Gas' management plan (Column D, Line 22) and 62.90% for Questar Gas'  
449 employee plan (Column D, Line 30). These percentages are then multiplied by the  
450 incentive amounts forecasted to be paid out during the test period (QGC Exhibit 3.25,  
451 pages 2 and 3) In addition to the management- and employee-incentive plans, Questar  
452 Corporation has a long-term incentive plan that it pays to corporate officers. The  
453 \$25,535 related to this incentive plan has been removed on QGC Exhibit 3.25, page 2,

454 column D, line 5. The end result of these calculations is a removal of \$2.4 million (QGC  
455 Exhibit 3.25, page 1, column A, line 3).

456 ***H. Stock Incentive Adjustment***

457 **QGC Exhibit 3.3, page 2, column L and QGC Exhibit 3.26**

458 **Q. Please explain the stock-incentive adjustment.**

459 A. Certain deferred compensation is accounted for by using a stock-based incentive. The  
460 stock-incentive expense is adjusted up or down based on the price of Questar  
461 Corporation's stock. Consistent with the Commission order in Docket No. 93-057-01,  
462 an adjustment has been made to decrease expenses for the test period by removing all  
463 projected expenses related to phantom stock and mark-to-market stock directly charged  
464 to Questar Gas and indirectly allocated from Questar Corporation. For the base period,  
465 this adjustment added \$753,316 of expenses. This amount has been updated through  
466 September 2009, adjusted for inflation and removed from the December 2010 results.  
467 For the test period, an amount of \$97,585 has been added. This expense fluctuates with  
468 the Company's stock price. In the last half of 2008, there was a dramatic drop in the  
469 stock price of the Company. This drop caused the value of the stock incentives to drop  
470 and expenses to be reduced accordingly. In 2009 the stock price movements have been  
471 much less dramatic, and as a result the expenses recorded have been much smaller. This  
472 explains the large difference between the adjustment in the based period and the test  
473 period.

474 ***I. Sporting Events***

475 **QGC Exhibit 3.3, page 2, column M and QGC Exhibit 3.27.**

476 **Q. Please explain the adjustment for sporting events.**

477 A. During the 2008 – 2009 athletic season, Questar Gas received allocated expenses from  
478 Questar Corporation for tickets to sporting events at the Energy Solutions Arena, Spring  
479 Mobile Field and the E Center. During this period, 46.93% of the tickets were used in a  
480 Questar Gas employee-recognition plan. That is, those employees who had performed in  
481 an exemplary manner were awarded tickets to the games. The remaining tickets were

482 used for marketing or other purposes. Pursuant to Commission orders in Docket Nos.  
483 99-057-20 and 02-057-02, the portion of these expenses related to employee recognition  
484 is allowed in rates and the expenses related to marketing or other purposes are removed  
485 from rates. The base period amounts have been updated through September 2009,  
486 adjusted for inflation and \$14,995 has been removed from the December 2010 results in  
487 QGC Exhibit 3.27, page 1 line 26.

488 ***J. Advertising***

489 **QGC Exhibit 3.3, page 2, column N and QGC Exhibit 3.28.**

490 **Q. Please explain the adjustment for advertising.**

491 A. Consistent with the Commission order in Docket No. 93-057-01, an adjustment has been  
492 made to decrease expenses in the test period by removing the advertising expenses  
493 related to promotional and institutional advertising and the Parade of Homes. Included in  
494 this adjustment, is a portion of the American Gas Association (AGA) dues that have been  
495 determined to be related to promotional advertising or lobbying. The base year amounts  
496 have been updated through September 2009, adjusted for inflation and \$48,805 has been  
497 removed from the December 2010 results in QGC Exhibit 3.28, page 1, line 15. By  
498 settlement in Docket 07-057-13 the Company agreed to track costs in this account that  
499 were related to energy-efficiency. The Company notes that the majority of these  
500 expenses in lines two and three are related to the fall-prep campaign that for the last three  
501 years has used the Therm character to encourage safety and appliance preparation for  
502 winter. Although the Therm brand does represent conservation and energy efficiency the  
503 Company feels these are costs that are best left in general rates and should not be  
504 accounted for on a deferral basis in the 182.4 account.

505 ***K. Donations and Memberships***

506 **QGC Exhibit 3.3, page 2, column O and QGC Exhibit 3.29.**

507 **Q. Please explain the adjustment for donations and memberships.**

508 A. In the order in Docket No. 93-057-01, the Commission prescribed which types of  
509 donations and memberships are recoverable in rates. This adjustment identifies and

510 removes similar entries that are included in the test period, and the same types of  
511 expenses allocated from Questar Corporation. There were three types of costs removed  
512 in this adjustment: donations, lobbying, labor and overhead from Questar Corporation  
513 and expenses paid to consultants related to lobbying. QGC Exhibit 3.29, page 2, lines 2 -  
514 4, were donations paid by Questar Corporation during the base period. Government  
515 relations labor, overhead and A&G expense are shown on line 5 and 6. Page 3 of QGC  
516 Exhibit 3.29 shows the projected donations. Line 1 shows a payment to Junior  
517 Achievement that has been updated for inflation and removed from expenses. QGC  
518 Exhibit 3.29, page 1, line 5 shows that \$60,325 has been removed from the test period.

519 ***L. Reserve Accrual***

520 **QGC Exhibit 3.3, page 2, column P and QGC Exhibit 3.30.**

521 **Q. Please explain the reserve accrual.**

522 A. The reserve accrual includes legal liabilities associated with the Company's self-  
523 insurance program. In Docket No. 07-057-13, the parties stipulated that the allowed  
524 reserve accrual amount would be based on the five-year average of actual payments made  
525 by the Company. Line 7 shows the five-year average and line 8 shows the actual accruals  
526 made, adjusted for inflation. The adjustment on line 9 removes \$1,083,851 of expense  
527 from the 2010 results.

528 ***M. Pipeline Integrity Expense***

529 **QGC Exhibit 3.3, page 2, column Q and QGC Exhibit 3.31.**

530 **Q. Please provide the background on the pipeline-integrity expense.**

531 A. On April 21, 2004, in Docket No. 04-057-03, Questar Gas filed with the Commission an  
532 application for a deferred accounting order authorizing it to establish an account for costs  
533 the Company will incur in order to remain in compliance with the new federal  
534 requirements of the Pipeline Safety Improvement Act of 2002, and the Final Rule  
535 regarding "Pipeline Integrity Management in High Consequence Areas." On June 24,  
536 2004, the Commission approved the application and authorized Questar Gas to defer the  
537 incremental gas-transmission-line-safety-compliance costs incurred on or after January 1,

538 2004. Two years later, on June 1, 2006 in Docket No. 05-057-T01, the Commission  
539 approved the Settlement Stipulation that allowed Questar Gas to begin expensing \$2  
540 million per year to cover pipeline-integrity costs. Then, on August 15, 2009, in Docket  
541 No. 07-057-13, the Commission approved a stipulation allowing Questar Gas to begin  
542 expensing \$5.1 million per year. Of the \$5.1 million, \$3.5 million is related to ongoing  
543 pipeline-integrity expenses and \$1.6 million is related to expenses incurred prior to  
544 August 15, 2007. The order also required the Company to continue recording costs  
545 incurred above the \$3.5 million level in the 182.3 account.

546 **Q. What has happened in this account since the last case?**

547 A. The higher allowed expense amounts have allowed the Company to reduce the balance in  
548 this account. The monthly activity is shown in QGC Exhibit 3.31 page 2.

549 **Q. What is the Company proposing to do on a going-forward basis?**

550 A. Questar Gas is proposing to leave the current expense level at \$3.5 million per year and  
551 to reduce the amortization of prior expenses from \$1.6 million to \$870,000. The net  
552 result will be a reduction in the allowed expense from \$5.1 million to \$4.4 million. QGC  
553 Exhibit 3.31 page 1 shows the calculation. The total expenses of \$5.1 million were  
554 adjusted for inflation in the forecasted expense calculation. This is adjusted amount is  
555 shown on line 5. It is necessary to adjust this amount down to the proposed \$4.4 million.  
556 The resulting reduction to expense of \$764,577 is calculated in column B line 10.

557 **Q. How did you calculate the \$870,000 amortization amount for prior expenses?**

558 A. The projected balance in the 182.3 account is shown in QGC Exhibit 3.31, page 2,  
559 column D. The projected balance in June of 2010 is expected to be \$4.4 million. The  
560 Company proposes that the \$4.4 million be amortized over five years. This is consistent  
561 with the length of time approved in Docket No. 07-057-13. When amortized over five  
562 years, the annual amortization would be \$870,000.

563 **Q. What will be the accounting treatment if the Company does not incur the full**  
564 **amount of ongoing expenses in a given year?**

565 A. To the extent that actual ongoing expenses are less than \$3.5 million per year, the  
566 difference will continue to be credited to the deferred account. To the extent that actual  
567 ongoing expenses are greater than \$3.5 million, the difference will continue to be debited  
568 to the deferred account.

569 **Q. Do you have any other proposals related to the pipeline-integrity deferral account?**

570 A. Yes. Currently, the Pipeline and Hazardous Materials Safety Administration and the  
571 Department of Transportation have published a proposed rule that would establish  
572 integrity-management requirements for gas-distribution-pipeline systems. Like the  
573 Federal Pipeline Safety Regulations, this proposed rule will require operators of gas-  
574 distribution pipelines to develop and implement integrity-management programs. The  
575 purpose of these programs is to enhance safety by identifying and reducing pipeline-  
576 integrity risks. The integrity-management programs required by the proposal would be  
577 similar to those currently required for gas-transmission pipelines, but tailored to reflect  
578 the differences in and among distribution systems. It is anticipated that this proposed  
579 rule will be final before the end of this year and will go into effect some time during  
580 2011. Like the 2002 Pipeline Safety Act, the distribution integrity management program  
581 will be federally mandated and will result in incremental costs. The exact amount of  
582 these costs is not known at this time. Therefore, the Company proposes that they account  
583 for these costs in the 182-3 account.

584 *N. Aircraft*

585 **QGC Exhibit 3.3, page 3, column R and QGC Exhibit 3.32**

586 **Q. Please explain the aircraft adjustment.**

587 A. Questar Gas pays an annual charge related to its use of the company airplane. These  
588 charges, adjusted for inflation, are shown on line 1. Most of the flights taken are related  
589 to business outside of Utah and as a result this adjustment removes 67.7%, or \$67,616  
590 (line 3) not associated with the Utah jurisdiction.

591

*O. Accounting Adjustment*

592

**QGC Exhibit 3.3, page 3, column S and QGC Exhibit 3.33.**

593

594 **Q. Please explain the accounting adjustment.**

595

A. The federal government currently offers a tax credit for those who use natural gas as a

596

fuel in their vehicles. The Company reduces the price at the pump by 24 cents for the

597

customer, then files with the federal government to receive the credit for all gallons sold.

598

In 2008, these credits were collected and booked as a reduction to expense when in fact

599

the credits should have been booked to revenue. QGC Exhibit 3.33, shows an adjustment

600

that removes the \$181,507 credit from expense. If historical revenues were used, this

601

adjustment would need to be made to revenue. The projected revenue run for 2010

602

calculates the correct amount of revenue for the Dth used, thus, no adjustment to revenue

603

is necessary.

604

*P. DSM Removal Expense*

605

**QGC Exhibit 3.3, page 3, column T and QGC Exhibit 3.34**

606

607 **Q. Please explain why the DSM expenses need to be removed.**

608

A. The demand-side management revenues are collected from customers through the

609

demand-side-management-amortization rate. When revenues are collected, an offsetting

610

expense is made to the 908007 expense account. These revenues are not collected

611

through distribution non-gas rates and are not included in the 2010 revrun calculation.

612

Therefore, the DSM expenses must also be removed. QGC Exhibit 3.34 shows the

613

monthly entries and the removal of these expenses.

614

*Q. State Tax*

615

**QGC Exhibit 3.3, page 3, column U and QGC Exhibit 3.35.**

616

**Q. Please explain the adjustment for state tax.**

617

A. Pursuant to Commission order in Docket No. 99-057-20, an adjustment has been made to

618

remove all entries related to state income taxes passed from Questar Corporation to

619

Questar Gas. Questar Corporation pays its state income taxes on a consolidated basis.

620 Questar Gas incurs its state income tax expense as if it were a stand-alone entity. At the  
621 end of each year, Questar Gas either owes additional tax or receives a refund from  
622 Questar Corporation based on how any additional state taxes are allocated. For rate  
623 purposes, Questar Gas imputes its income taxes. Thus, all booked expenses related to  
624 income taxes need to be removed from the revenue requirement calculation. This  
625 adjustment removes the state income tax allocation received from Questar Corporation.  
626 The base period amounts have been adjusted for inflation and \$310,155 has been added  
627 to the December 2010 results in QGC Exhibit 3.35.

628 ***R. Lead-Lag Study***

629 **Q. In Docket No. 07-057-13, the Company updated the lead lag study. Have you made**  
630 **a similar update in this case?**

631 A. No. In Docket No. 07-057-13, the Company updated the lead lag study through 2006 for  
632 calculating the required cash working capital allowance. In the same docket, the parties  
633 stipulated that when Questar Gas files a general rate case, it will use a lead lag study in  
634 which the end date of the period used for the study is not more than three years old at the  
635 time of the filing. The end date of the 2006 study will be less than three years old at the  
636 time of this filing. The same 2006 study used in the last case will be used in this case.  
637 The result of the study provides a net lead of about 2.7 days. The use of the study results  
638 in a test-year cash working capital requirement of \$5,061,862 (QGC Exhibit 3.2, page 1,  
639 column F, line 47). A copy of the study has been included in QGC Exhibit 3.36.

640 **Q. Please explain how the lead lag study affects cash working capital.**

641 A. The cash working capital is defined as the amount of cash needed on hand by a utility to  
642 pay its daily operating expenses for the period between the time it provides services to its  
643 customers and the time it receives payment for those services. If, on average, the time to  
644 collect revenues for services exceeds the time to pay the expenses for those services, the  
645 utility is experiencing a “net revenue lag” which requires cash on hand. If, on the other  
646 hand, the lag to pay expenses is longer than the lag to collect revenues, it is experiencing  
647 a negative “net revenue lag.”

648

*S. Distringas Allocation*

649 **Q. Please explain the Distringas Allocation.**

650 A. Many Questar Corporation expenses are charged directly to the affiliates where there is a  
651 direct connection between the affiliate and the expense. The Distringas formula has been  
652 adopted by the Commission as a reasonable method for allocating Questar Corporation  
653 common costs to subsidiaries. The Distringas formula is a three factor formula, based on  
654 gross plant, gross revenues and gross payroll. QGC Exhibit 3.37 shows the Distringas  
655 percentages for the last five years. The exhibit shows that the amount allocated to  
656 Questar Gas has been steadily declining. As Questar Gas plant and revenue become a  
657 smaller portion of the total corporate amounts, the corporate expenses allocated to  
658 Questar Gas also decrease.

659 **IV. PROJECTED DEFICIENCY AND REVENUE REQUIREMENT**

660

661 **Q. Have you calculated a total revenue requirement for this case?**

662 A. Yes, based on the projected capital structure and a 10.6% return on equity as proposed by  
663 Mr. Curtis incorporated together with the forecasted data and regulatory adjustments, I  
664 have calculated the total Utah revenue requirement to be \$277.3 million.

665 **Q. Using the current allowed GS revenues and volumetric revenues for all other**  
666 **classes, what is the projected revenue deficiency for the test period?**

667 A. QGC Exhibit 3.2, page 1, presents the result of this calculation. The exhibit shows that  
668 for the test period, the Utah operations of the Company would be expected to earn  
669 8.21%. This results in a revenue deficiency of \$17,201,936 (column G, line 3).

670 **Q. Have you made a similar calculation of the revenue deficiency using volumetric**  
671 **revenues for the GS class instead of the Commission-allowed revenue ?**

672 A. Yes. QGC Exhibit 3.38 presents this calculation. The exhibit shows that for the test  
673 year, the Utah operations of the Company would be expected to earn 8.56% on common  
674 equity during the rate-effective period absent rate relief in this docket. This amounts to a

675 revenue deficiency of \$14.7 million.

676 **Q. Does the difference cause the total revenue requirement to change?**

677 A. No. The allowed revenue requirement does not change. A summary of the two  
678 calculations is shown in the table below:

	Current Revenue	Deficiency	Revenue Requirement
Volumetric Revenue	\$262.6 Million	\$14.7 Million	\$277.3 Million
CET Allowed Revenue	\$260.1 Million	\$17.2 Million	\$277.3 Million

679 Rates will be set on the total revenue requirement, not the deficiency, thus, the end result  
680 will be the same regardless of what revenue deficiency amount is used.

681 **Q. Does that conclude your testimony?**

682 A. Yes.

State of Utah            )  
                                  ) ss.  
County of Salt Lake    )

I, Kelly B. Mendenhall, being first duly sworn on oath, state that the answers in the foregoing written testimony are true and correct to the best of my knowledge, information and belief. Except as stated in the testimony, the exhibits attached to the testimony were prepared by me or under my direction and supervision, and they are true and correct to the best of my knowledge, information and belief. Any exhibits not prepared by me or under my direction and supervision are true and correct copies of the documents they purport to be.

\_\_\_\_\_  
Kelly B. Mendenhall

SUBSCRIBED AND SWORN TO this \_\_\_\_ day of December 2009.

\_\_\_\_\_  
Notary Public