

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE APPLICATION )  
OF QUESTAR GAS COMPANY TO MAKE )  
TARIFF MODIFICATIONS TO CHARGE ) DOCKET NO. 17-057-09  
TRANSPORTATION CUSTOMERS FOR )  
PEAK HOUR SERVICE )

SURREBUTTAL TESTIMONY

OF

JEROME D. MIERZWA

FOR THE OFFICE OF CONSUMER SERVICES

SEPTEMBER 19, 2017

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**EXETER**  
ASSOCIATES, INC.

10480 Little Patuxent Parkway, Suite 300  
Columbia, Maryland 21044

**SURREBUTTAL TESTIMONY OF JEROME D. MIERZWA**

**I. INTRODUCTION**

1

2 Q. WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS  
3 ADDRESS.

4 A. My name is Jerome D. Mierzwa. I am a Principal and Vice President with Exeter  
5 Associates, Inc (“Exeter”). My business address is 10480 Little Patuxent Parkway,  
6 Suite 300, Columbia, Maryland 21044. Exeter specializes in providing public utility-  
7 related consulting services.

8 Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN THIS  
9 PROCEEDING?

10 A. Yes. My Rebuttal Testimony was submitted as OCS-1R on August 25, 2017.

11 Q. WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?

12 A. The purpose of my Surrebuttal Testimony is to respond to the Rebuttal Testimony filed  
13 by Utah Association of Energy Users (“UAE”) witness Neal Townsend; and the  
14 Rebuttal Testimonies filed by Dominion Energy Utah (“Dominion/QGC” or the  
15 “Company”) witnesses Michael L. Platt, David C. Landward, and Kelly B. Mendenhall.

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17 **II. UTAH ASSOCIATION OF ENERGY USERS**

18 Witness: Neal Townsend

19 Q. MR. TOWNSEND CLAIMS THAT IF DOMINION/QGC’S PEAK HOUR  
20 CONTRACT WITH KERN RIVER IS FOUND TO BE IN THE PUBLIC  
21 INTEREST, NO PORTION OF THE COSTS ASSOCIATED WITH THE  
22 CONTRACT SHOULD BE BORNE BY TRANSPORTATION  
23 CUSTOMERS. WHAT IS THE BASIS FOR MR. TOWNSEND’S  
24 POSITION?

25 A. Mr. Townsend claims that transportation customers are not the cause of  
26 Dominion/QGC's need for a peak hour service, must make their own transportation  
27 arrangements with interstate pipelines for the delivery of gas, have not requested a peak  
28 hour service, and should not be forced to accept it.

29 Q. WHAT IS YOUR RESPONSE?

30 Mr. Townsend's claim is without merit and completely ignores the fact that the hourly  
31 demands of firm transportation customers fluctuate over a day, including design peak  
32 days, rather than remain constant throughout the day. It is Dominion/QGC that must  
33 accommodate these hourly fluctuations in demand. If it is necessary for  
34 Dominion/QGC to incur costs to accommodate these fluctuations, firm transportation  
35 customers should be responsible for their share of those costs.

36 Q. WHAT ELSE DOES MR. TOWNSEND'S REBUTTAL CONTEND WITH  
37 RESPECT TO TRANSPORTATION CUSTOMERS BEING ALLOCATED  
38 COSTS FOR PEAK HOUR SERVICE IF THE SERVICE IS DETERMINED  
39 TO BE IN THE PUBLIC INTEREST?

40 A. Mr. Townsend contends that the hourly peaking service would be acquired solely to  
41 meet the hourly fluctuation in demands of Dominion/QGC's sales customers, not its  
42 transportation customers. He claims firm transportation customers have their own  
43 service arrangements with interstate pipelines. Therefore, he recommends that the  
44 costs associated with the hourly peaking service should not be allocated to  
45 transportation customers.

46 Q. WHAT IS YOUR RESPONSE TO MR. TOWNSEND'S CONTENTION?

47 A. Again, Mr. Townsend ignores the fact that the hourly demands of firm transportation  
48 customers fluctuate over a day, including design peak days, rather than remain constant  
49 throughout the day. Firm transportation customers and their suppliers do not adjust

50 their deliveries to match these demand fluctuations and, therefore, it is Dominion/QGC  
51 that must accommodate these hourly fluctuations in demand. If it is necessary for  
52 Dominion/QGC to incur costs to accommodate these fluctuations, firm transportation  
53 customers should be responsible for their share of those costs.  
54

### 55 **III. DOMINION ENERGY UTAH**

56 Witness: David C. Landward

57 Q. WHAT ARE THE DESIGN PEAK DAY CRITERIA THAT  
58 DOMINION/QGC USES FOR CAPACITY PLANNING PURPOSES?

59 A. As explained by Mr. Landward, the design peak day that Dominion/QGC uses for  
60 capacity planning purposes is a non-holiday/weekend day with 70 heating degree days  
61 (“HDDs”), a maximum wind speed of 47 mph, and an average wind speed of 26 mph.  
62 A day with 70 HDDs last occurred in 1963, and the wind speed criteria used by the  
63 Company for its design peak day reflect the highest daily values observed on any day  
64 since 2004.

65 Q. IS THE DESIGN PEAK DAY THAT DOMINION/QGC USES FOR  
66 CAPACITY PLANNING PURPOSES REASONABLE?

67 A. No. In the response to OCS 5.04(OCS Exhibit-1.3Sa-b), Dominion/QGC provided  
68 HDDs, maximum wind speed, and average wind speed data for each winter day  
69 (November through March) for the period January 2004 through February 2017 — a  
70 total of 2,025 observations. To evaluate these data, I calculated the correlation  
71 coefficients for HDDs and maximum daily wind speed and also for HDDs and average  
72 daily wind speed. In both cases, the correlation coefficient was negative, which  
73 suggests that higher levels of HDDs are associated with lower daily maximum wind  
74 speeds and lower average daily wind speeds.

75           An additional analysis was conducted in which I ranked the 100 days with the  
76 highest HDDs and examined the maximum and average daily wind speeds associated  
77 with those HDDs. For this 100-day sample, the highest value for the maximum wind  
78 speed was 25 mph and the highest value for average wind speed was 9.5 mph. This  
79 also suggests that the coldest days, as measured by HDDs, are not the days that are  
80 anticipated to have the highest maximum daily wind speeds or highest average daily  
81 wind speeds. Based on my analyses, I conclude that the Company's design day criteria  
82 that include both a maximum HDD level plus the highest maximum wind speed and  
83 highest average daily wind speed entails reliance on an extreme set of circumstances  
84 that statistically, does not have a reasonable likelihood of occurrence.

85 Q.           WHAT ARE THE IMPLICATIONS OF DOMINION/QGC USING A  
86 DESIGN PEAK DAY THAT IS UNREASONABLE?

87 A.           If Dominion/QGC were to use a design day with a probability of occurrence that was  
88 too extreme (i.e. unlikely to ever occur), it would mean that its design day forecast  
89 would be unreasonably high and, as a result, its need for peak hour service would be  
90 overstated. This is because the Company determines its need for peak hour service  
91 based on the assumption that peak hour demand will exceed average hourly demand by  
92 17 percent on a design day.

93 Witness: Michael L. Platt

94 Q.           MR. PLATT CLAIMS THAT BASED ON THE COMPANY'S DESIGN  
95 PEAK DAY FORECAST FOR THE 2017-2018 HEATING SEASON,  
96 DOMINION/QGC REQUIRES 340,375 DTH/DAY OF PEAK HOUR  
97 SERVICE. WHAT IS YOUR RESPONSE?

98 A.           Dominion/QGC has acquired 100,000 Dth/day of peak hour service from Kern River,  
99 and as explained by Dominion/QGC witness William F. Schwarzenbach III, anticipates

100 acquiring an additional 250,000 Dth/day of peak hour service from DEQP. I believe  
101 that Mr. Platt's Rebuttal Testimony may indicate the need for the 100,000 Dth/day of  
102 peak hour service from Kern River. However, Dominion/QGC has not justified and  
103 may not require an additional 250,000 Dth/day of peak hour service for several reasons.

104 First, as previously explained, Dominion/QGC's design peak day criteria may  
105 be too extreme and unsupportable. In addition, as explained by Dominion/QGC  
106 witness Mr. Mendenhall, the Company is proposing tariff language under which certain  
107 firm transportation customers may opt to be flow-controlled and exempt from the  
108 charge for peak hour service. Dominion/QGC's need for peak hour service will be  
109 reduced to the extent firm transportation customers opt to be flow-controlled. Finally,  
110 as indicated in the response to OCS 4.04(OCS Exhibit-1.2S), the Company has the  
111 ability to use approximately 180,000 Dth/day of line pack to partially address its peak  
112 hour service needs. In the response to OCS 4.03(OCS Exhibit-1.1S), the Company  
113 claims that without the ability to use line pack, its peak hour service requirement would  
114 be closer to 450,000 Dth/day. With the use of line pack (180,000 Dth/day), the Kern  
115 River peak hour service (100,000 Dth/day), and the acquisition of DEQP peak hour  
116 service (250,000 Dth/day), the Company will have resources of 530,000 Dth/day to  
117 meet peak hour demands. This exceeds the claimed requirement of 450,000 Dth/day.  
118 It is not clear that the use of line pack has been fully considered by the Company in  
119 determining its need for peak hour services. The total resource need for peak hour is  
120 further brought into question when considering the effects of utilizing unreasonable  
121 design day criteria, and the resource potential from additional flow-control measures.

122 Witness: Kelly B. Mendenhall

123 Q. THE FIRST ISSUE ADDRESSED IN MR. MENDENHALL'S REBUTTAL  
124 TESTIMONY IS THE COMPANY'S INTERCHANGEABLE USE OF THE

125 TERMS “DESIGN PEAK DAY,” “DESIGN DAY,” AND “PEAK DAY.”

126 DO YOU HAVE ANY COMMENTS?

127 A. Yes. These terms are not all typically used interchangeably in the natural gas industry  
128 and the interchangeable use of these terms may lead to confusion. “Design peak day”  
129 and “design day” are typically used interchangeably and refer to the extreme weather  
130 conditions that may occur which the Company uses for capacity planning purposes.  
131 “Peak day” would generally refer to the day with the highest demands (sendout) during  
132 a period, typically an annual or winter period. Thus, while a gas utility such as  
133 Dominion/QGC would experience a peak day every year, it would experience a design  
134 day much less frequently (e.g., 1 in 10, 1 in 20, or 1 in 30 years). In my rebuttal and  
135 surrebuttal testimonies, my use of these terms is consistent with the definitions just  
136 provided.

137 Q. MR. MENDENHALL IS PROPOSING TARIFF LANGUAGE UNDER  
138 WHICH A FIRM TRANSPORTATION CUSTOMER WITH A CONTRACT  
139 GREATER THAN 3,500 DTH/DAY MAY OPT TO BE FLOW-  
140 CONTROLLED AND BE EXEMPT FROM PAYING THE PROPOSED  
141 CHARGE FOR PEAK HOUR SERVICE. DO YOU AGREE WITH THIS  
142 PROPOSAL?

143 A. Yes, provided that Dominion/QGC has not already acquired peak hour capacity to serve  
144 the transportation customer that opts for flow control. In the event that Dominion/QGC  
145 has already acquired peak hour capacity to serve the customer, the customer should not  
146 be exempt from the proposed charge until the Company can adjust (reduce) its peak  
147 hour capacity to account for the reduced need for peak hour service.

148 Q. MR. MENDENHALL CONCLUDES HIS REBUTTAL TESTIMONY BY  
149 RECOMMENDING THAT THE COMMISSION APPROVE THE

150 COMPANY'S METHODOLOGY FOR ALLOCATING A PORTION OF  
151 PEAK HOUR SERVICE COSTS TO TRANSPORTATION CUSTOMERS.  
152 WHAT IS YOUR RESPONSE?

153 A. In this proceeding, the Company has proposed a methodology to allocate to  
154 transportation customers a portion of the 100,000 Dth/day of peak hour service recently  
155 acquired from Kern River, and is seeking Commission approval of that methodology.  
156 As previously explained in my Surrebuttal Testimony, I believe that the evidence  
157 presented by the Company in its rebuttal case is sufficient to justify the acquisition of  
158 100,000 Dth/day of Kern River peak hour service. If the Commission finds that the  
159 acquisition of the Kern River peak hour service is in the public interest, I believe that  
160 the Company's proposed allocation methodology for the costs associated with that  
161 service is reasonable and should be approved. However, as I also explained previously  
162 in my Surrebuttal Testimony, I do not believe that Dominion/QGC has justified the  
163 need to acquire an additional 250,000 Dth/day of peak hour service from Dominion  
164 Energy Questar Pipeline ("DEQP").

165 Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY?

166 A. Yes, it does.