Jenniffer Nelson Clark (7947) Dominion Energy Utah 333 South State Street P.O. Box 45360 Salt Lake City, Utah 84145 (801) 324-5392 (801) 324-5395 (fax) Jenniffer.Clark@dominionenergy.com

Attorney for Questar Gas Company dba Dominion Energy Utah

#### **BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH**

IN THE MATTER OF THE FORMAL COMPLAINT OF ALAN KRUCKENBERG CONSTRUCTION AGAINST DOMINION ENERGY UTAH Docket No. 19-057-24

## DOMINION ENERGY UTAH'S RESPONSE

Respondent, Questar Gas Company dba Dominion Energy Utah ("Dominion Energy" or "Company"), respectfully responds to the *Complaint of Alan Kruckenberg Construction Against Dominion Energy Utah* as follows:

## **PROCEDURAL HISTORY**

1. On June 5, 2019, after having engaged in the informal dispute resolution process at the Division of Public Utilities ("Division"), Alan Kruckenberg Construction ("Kruckenberg Construction") filed a formal complaint with the Utah Public Service Commission

("Commission"). That Complaint was addressed in Docket No. 19-057-15. Dominion Energy filed a response to that Complaint on July 3, 2019 and Kruckenberg Construction failed to file any reply.

2. On August 1, 2019, the Commission issued an Order Dismissing Complaint in Docket No. 19-057-15. On August 12, 2019, Kruckenberg Construction filed a Request for

2.

Review and Rehearing ("Request for Rehearing"). On August 30, 2019, the Commission issued an Order Denying Request for Rehearing based on the belief that Kruckenberg Construction had failed to serve Dominion Energy. Subsequently, the Commission issued a Notice of Filing and Comment Period determining that Kruckenberg Construction's request for rehearing raises a new issue "pertaining to whether DEU failed to properly fill a trench with sand or other compactable fill," and determined it would treat the new information as a new complaint. The Commission opened this docket to address that new assertion.

#### **RESPONSE TO COMPLAINT**

3. On November 28, 2018, representatives of Kruckenberg Construction contacted Dominion Energy requesting installation of a natural gas service line at the property located at 5343 S. Kenwood Drive, Murray, Utah ("Property")<sup>1</sup>. The Company representative completed a Service Line Worksheet, documenting Kruckenberg Construction's request. A copy of the Service Line Worksheet is attached hereto as DEU Exhibit A.

4. The Service Line Worksheet does not contain any request for compactable fill or trench compaction, nor does it include a cost estimate for either. When customers request compactable fill or trench compaction, or otherwise notify the Company that the service line will be placed below a hard service necessitating compaction, notation will be made in the "Construction Notes" section of the Service Line Worksheet and costs associated with such compaction will be noted in the "As Built Excess Costs" section of the Service Line Worksheet. DEU Exhibit A contains no reference to compaction or compactible fill, and no indication of costs associated with compaction or compactible fill.

<sup>&</sup>lt;sup>1</sup> Though the Request for Rehearing identifies the subject property as "5347 South Vine Street in Murray, Utah" the original complaint and all of the correspondence pertaining to this dispute reference the property as defined herein. The Company has not conducted any work at 5347 Vine Street, and believes the address cited in the Request for Rehearing is a typographical error.

5. The Service Line Worksheet also contains a map showing the location of a Public Utility Easement, and specifying that the Company install the service line in that location.

6. On November 29, 2018, an authorized representative of Kruckenberg Construction executed a Service Line Agreement setting forth the terms and conditions governing the installation of the service line at the Property. A copy of the Service Line Agreement is attached hereto as DEU Exhibit B.

7. The Service Line Agreement does not contain any requirement that the Company compact the trench above the installed service line or fill the trench with compactable fill. When a customer makes such a request, the "Construction Notes" section of the agreement, will specify that compaction or compactible fill is required and will include associated costs. The Service Line Agreement does not contain any requirement for compaction, compactible fill or for or any associated costs.

8. No law, statute, rule, regulation, or tariff provision requires compaction of service line trenches or the use of compactable fill in circumstances like those set forth in the Service Line Agreement or the Service Line Worksheet.

9. The Service Line Agreement also specified the location of the service line at the Property. Pursuant to the terms of the Service Line Agreement, the meter riser is to be placed at the "NORTH WEST CORNER OF GARAGE 4" SOUTH ON WEST WALL" at the end of the Public Utility Easement. The specified location is consistent with the location described on the Service Line Worksheet.

10. On December 19, 2018, the Company contractor installed the service line at the Property in accordance with the terms and conditions of the Service Line Agreement, and all applicable laws, statutes, rules, regulations and tariff provisions. It utilized appropriate fill

- 3 -

material, as it does on all other installations. It did not include installation of compactable fill, nor did it compact the trench.

11. The service line was installed in a soft surface adjacent to, but not under, an asphalt driveway leading to the structure on the property. Subsequent to installation, Company representatives observed and photographed heavy equipment parked over the service line at the Property. A copy of the photograph is attached hereto as DEU Exhibit C. The placement of the heavy equipment may have caused and/or exacerbated any settlement of the service line trench.

12. Upon information and belief, Kruckenberg Construction and/or its representative or licensee installed water and sewer lines under the asphalt that runs adjacent to the service line at the Property. Any subsidence adjacent to the service line at the Property is the result of the installation of the water and/or sewer lines and/or the placement of heavy equipment over the top of those utilities, and not the Company's service line trench.

### MOTION TO STRIKE

In the August 12, 2019, Request for Rehearing, Kruckenberg Construction included allegations related to settlement discussions between the Company and Kruckenberg Construction. Utah Rule of Evidence 408 provides "Evidence of the following is not admissible to prove or disprove liability or the validity or amount of a disputed claim . . . furnishing, promising, or offering – or accepting, promising to accept, or offering to accept – a valuable consideration in order to compromise or attempt to compromise the claim; and . . . conduct or a statement made in compromise negotiations." Utah R. Evid. 408. Beginning with the words "On 14 June 2019, Dominion Energy offered to settle the claim" at the bottom of page 1 of the Request for Rehearing until the words "Complainant Response Deadline had passed" on the following page contains allegations pertaining specifically to compromise negotiations. All such information is inadmissible in this action under Rule 408 of the Utah Rules of Evidence.

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Therefore, the Company moves to strike all statements related to compromise negotiations in the Request for Rehearing.

### **REQUEST FOR RELIEF**

The Company has complied with all laws, statutes, rules, regulations and tariff provisions related to the installation of the service line at the Property. The Company has also complied with all of the provisions of the Service Line Agreement, including provisions specifying the location of the service line. Therefore, the Company respectfully requests that the Commission deny the Complaint and enter an order finding that the Company complied with all laws, statutes, rules, regulations and Tariff provisions.

DATED: October 4, 2019.

Ulson Clave Ison Clark

Questar Gas Company dba Dominion Energy Utah Attorney for Dominion Energy Utah

## **CERTIFICATE OF SERVICE**

I hereby certify that a true and correct copy of the foregoing DOMINION ENERGY'S

**RESPONSE** was served by email upon the following as set forth below on October 4, 2019:

Patricia E. Schmid Justin C. Jetter Assistant Attorneys General 160 East 300 South PO Box 140857 Salt Lake City, UT 84114-0857 pschmid@agutah.gov jjetter@agutah.gov

Michele Beck Office of Consumer Services 400 Heber M. Wells Building 160 East 300 South Salt Lake City, UT 84111 mbeck@utah.gov Chris Parker Division of Public Utilities 400 Heber M. Wells Building 1160 East 300 South Salt Lake City, UT 84111

chrisparker@utah.gov

Robert J. Moore Steve Snarr Assistant Attorneys General 160 East 300 Sought PO Box 140857 Salt Lake City Utah, 84114-0857 <u>rmoore@agutha.gov</u> <u>stevensnarr@agutah.gov</u>

Jeff Kruckenberg Alan Kruckenberg Construction 5411 S. Vine Street Murray, UT 84107 <u>akhomes@yahoo.com</u>

PSC Docket No. 19-057-24 DEU Exhibit A

# **DEU Exhibit "A"**



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Service Line Worksheet

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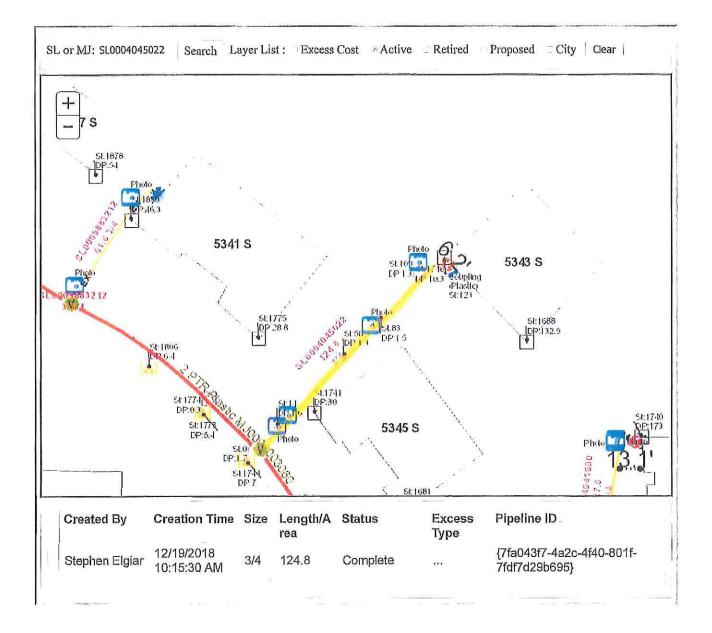
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### PAID on 01/28/2019 - Contractor Invoice #A2161

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AKHOMES@YAHOO.COM 8017926250 8015661551					Contractor: DIAMOND S COMPANY				ustin Nisl				
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GPS Map: http://gpsgis/findsl\_fieldnote\_prod/findsl.htm?slnbr=SL0004045022



PSC Docket No. 19-057-24 DEU Exhibit B

# **DEU Exhibit "B"**

<b>Dominion</b> SE	ERVICE LINE AGREEMENT						
Energy	STANDARD FORM	0.000 M (0.000 M (0.0	JOB ID	SERVICE LINE ID			
		7 BLF	SJ0001618859	SL0004045022	METER PAD	i Rese I	
CUSTOMER			# TYPE	BTU	Not Required		
ALAN KRUCKENBER SERVICE ADDRESS	G CONST		1 BARBEQUE 2 FIREPLACE	1 BARBEQUE 25000 O By Customer			
5343 S KENWOOD DR			2 FURNACE	160000	O By QGC	-	
SUBDIVISION		LOT NO. 102	1 RANGE/STO 2 WATER HE	and the second se	METER PRESSURE		
CITY OR COUNTY	STAT		Total BTU	355000	4 07.		
MURRAY	UT	84107			METER PROTECT		
MAILING ADDRESS 6782 S 1300 E SALT LAK	ECITY, UT 84121				<ul> <li>Not Required</li> <li>O By Customer</li> </ul>		
SERVICE LINE COSTS	na a tanan a tanan a tanan ana				O By QGC		
Installation Charges		1,306,01	RISER LOCATION Special - NORTH WES	T CORNER OF GARAGE 4" SOU	TH ON WEST WALL		
			JOB TYPE				
			NEW INSTALL (SEE				
			SPECIAL CONDITION	S			
PIPE SIZE	TOTAL CUSTOMER COS	T NOW DUE	<b>—</b> .				
3/4"		\$1,306.01					
Please subm To pay with	it payment to Dominion Energ credit card please call 1-800-3	gy, PO Box 4 578-1269 or g	5841, Salt Lake City to http://speedpay	, Utah 84139-0001 .guestar.com			
1. Scope of Work. Dominion Ener, "Facilities"). Installation of the	TH gy Utah ("Company") shall construct and Facilities, as specified above and as desig il (a) Customer has signed this Agreemen	install a natural genated in the field,	as service line and appurtent as well as any related work,	is referred to as the "Work". T	collectively the his Agreement shall		
2. Cost of the Work. a. Customer agrees to pay to Co	In (ii) Customer has signed this Agreemen costs, wealher-related costs, tax consequi delays (collectively "Construction Costs") to be date of installation, any and all Co limited to frost and/or rock treuching ("A es, whether due to Customer request or C n Costs shall also be included as Additio 5.0% per annum on any amount. I the collection of any amount. I the collection of any amount. s to provide Company with any necessary l. not begin within six months of the effecti red up to the date of cancellation. "subcontract with hind parties for the pro- tocountors any contaminated soil or ground uspend the installation or trenching until 1 y elects to remediate the contamination, C ull have the right to allocato underlate and	rials, construction	, installation, permitting, pro	curing rights-of-way, complying	og with terms of		
requests or Customer caused	costs, weather-related costs, inx conseque delays (collectively "Construction Costs")	company perso	e contribution in aid of the connel costs and overhead sha	onstruction, and any costs arisin It be borne solely by Company.	ng from Customer		
<ul> <li>b. Customer agrees to pay, prior installation, including bul not</li> </ul>	to the date of installation, any and all Co limited to frost and/or rock trenching ("A	nstruction Costs. ( dditional Constru	Customer shall also pay any ction Costs") within 30 days	additional Construction Costs t of the Company invoice date.	hat may arise during Any change to the		
result in increased Construction	on Costs shall also be included as Additio	nul Construction (	Costs. Costs.	on, that the minal design must t	er will pay all costs		
and attorney's fees incurred in 3. Rights-of-Way, Customer agree	the collection of any amount. s to provide Company with any necessary	rights-of-way rec	uired to complete the Work	. Company is not obligated to p	perform unless		
rights-of-way have been granted 4, Cancellation, If the Work does	l. not begin within six months of the effecti	ve date of this Ag	reement, Company may, at	its option, cancel this Agreemen	and charge Customer		
5. Subcontractors. Company may	red up to the date of cancellation, subcontract with third parties for the pro-	vision of any of th	e services contemplated by	this Agreement.	lon or disposal or		
poses a hazard, Company may s	uspend the installation or trenching until in v elects to remediate the contamination.	he contamination Sustemer shall pay	is removed, disposed of and all costs incurred by Comp	for remediated to Companyi's kany arising from or caused by t	s satisfaction and at he remediation as		
Additional Construction Cosis 7, Force Majeure, Company sha	II have the right to allocate materials and its customers due to emergencies or in the ill not be responsible to Customer or any t g from or caused by (a) the performance - oraditions (including, but not limited to, co- ormal consituction methods and equipme d rights, act of God, or any other cause or neilfites that Company constructs to tende ement is not an agreement to provide nai ance with the Dominion Energy Utah Nat sed from thus to time.	labor to construct	ion projects which it deems,	in its sole discretion, most imp	ortant to serve		
requirements, and Company sha	Its customers due to emergencies or in in Il not be responsible to Customer or any t	hird party for com	is include to obtain sufficient struction delays resulting from	in such allocation. Company shares of labor of the such allocation in the such allocation in the such as the such	all of its construction full not be responsible		
disturbance, war, not, weather c	onditions (including, but not limited to, co	onditions that, in (	Company's sole judgment, pu	event it from safely excavating	or backfilling trenches		
delay in obtaining necessary lan 8. Ownership of Facilities. The Fa	d rights, act of God, or any other cause or wilities that Company constructs to rende	condition beyond r natural gas servi	the control of Company.	olely the property of Company.			
<ol> <li>Natural Gas Service. This Agen utilizing the Facilities in accords ("Commission") as may be revis</li> </ol>	eement is not an agreement to provide nat ance with the Dominion Energy Utah Nat	ural gas service. ural Gas Tariff, PS	SCU 500 ("Tariff") on file w	ith the Utah Public Service Cor	atural gas service		
10 holandlan Comments shall been	a non all and an to valuante and all the East	lillen If Custome	- requests that one of the De	dittan hu valountari and Comme	mit a nyana ta		
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where the Work will be perfor	mich. to request a gas meter set. Customer will (	ensure that: (i) the	fuel line is run from the gas	appliances to the meter location	n srca; (ii) meter		
protection and pad, if required 12. Indemnity. To the fullest extent	d, is in place; (iii) an appliance installation permitted by law, Customer shall release	permit, where re- indemnify, hold l	quired, is obtained from the harmless, and defend Comp	city and/or county governing a my, its parent company, affiliat	sency. es at any ticr, and		
contractor(s) at any fier and the demands, liens, fines, and action	ir respective directors, officers, employee ns of any nature whatsoever, including bu	s, and agents (coll t not limited to att	lomey fees and defense cost	s") from and against any and al s (collectively "Liabilities") aris	I liabilities, losses, claims, ing out of, related to, or		
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subcontractors, employees of th under this Agreement, Company	e Indemnified Parties, or third parties on a y may, at its option, fully participate in the	account of injury, a investigation, de	death, property damage, or stense, and settlement of any	Liabilities. Without relieving	Customer of any obligation		
shall not affect any other provision of the fullest e	ton, but this Agreement shall be construed xtent available under applicable law.	as if it did not co	ntain such invalid, illegal, o	r unenforceable provision. Each	provision shall be deemed	ġ.	
14. Survival of Terms, The Parties, 15. Applicable Law, This Agreement	1/2 representations, rights and obligations it is governed by Utah law and the Tariff,	of indemnity, and rules, and regulat	I payment created or require tions on file with the Commi	d to be enforced shall survive te ssion. In the event that the Tari	rmination of this Agreement iff, rules, or applicable	Ken	
16, Authority, Each person signing	m in this Agreement, the Tarill, rules or a this Agreement warrants that the person l	pplicable regulations full legal capa	ons shall govern. city, power and authority to	execute this Agreement for and	on behalf of the respective	102	
Party and to bind such Party. INTENDING TO BE LEGALLY B	OUND, the Farties have executed this Ag	reement to be effe	ective as of the day and year	set forth below.		012/6	
ALAN KUUCKENBERG CO	UNST	18 Prep	sued by: Brandon Shingleton DOMINIC	NENERGY UTAH		102 012/18	
BY: BAA from ALAN KR	ICKENBERG	BY:		mistin 1			
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PSC Docket No. 19-057-24 DEU Exhibit C

# **DEU Exhibit "C"**

