

-BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH-

IN THE MATTER OF APPLICATION OF DOMINION
ENERGY UTAH FOR APPROVAL OF THE ALKALI
GULCH ACQUISITION AS A WEXPRO II PROPERTY

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DOCKET No. 22-057-05
Exhibit No. DPU 1.0 DIR
Direct Testimony

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FOR THE DIVISION OF PUBLIC UTILITIES
DEPARTMENT OF COMMERCE
STATE OF UTAH

Direct Testimony of

Eric Orton

May 18, 2022

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1 **INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME, BY WHOM YOU ARE EMPLOYED AND IN WHAT**
3 **CAPACITY.**

4 A. My name is Eric Orton. I work for the Utah Division of Public Utilities as a Technical
5 Consultant.

6 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS DOCKET?**

7 A. To provide the Division's position on the appropriateness of the Commission
8 approving Dominion's application to include this Alkali Gulch acquisition as a Wexpro
9 II property.

10 **Q. IS THIS ACQUISITION SIMILAR TO OTHER PROPERTIES INCLUDED IN THE**
11 **WEXPRO II AGREEMENT?**

12 A. Yes. It is like the others in many respects, but each has its unique characteristics.

13 **BACKGROUND**

14 **Q. PLEASE PROVIDE SOME BACKGROUND INFORMATION APPLICABLE TO**
15 **THIS APPLICATION.**

16 A. The Wexpro II Agreement (Wexpro II or Agreement) was approved in 2012 and was
17 derived from the Wexpro Stipulation and Agreement which was executed in 1981
18 (Wexpro I). The Wexpro II Agreement established a process by which additional
19 properties may be identified, evaluated, and submitted for approved development
20 and management.¹ The parties to the Wexpro II agreement were Wexpro Company
21 (Wexpro), Questar Gas Company (Questar Gas or the Company), the Utah Division
22 of Public Utilities (Division), and the Wyoming Office of Consumer Advocate (OCA)
23 (Parties). In 2014 the Commission approved a settlement stipulation between the
24 Parties to allow the first Wexpro II property to be included which was called the Trail
25 Unit Stipulation. The next year, in 2015 the Commission approved another

¹ Wexpro II Agreement, page 1,

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26 settlement agreement between parties to include the Canyon Creek acquisition as a
27 Wexpro II property. In 2017 the parties again entered a settlement stipulation to
28 include the Vermillion properties under the Wexpro II agreement. This brings us to
29 the current Wexpro II application before the Commission.

30 **ALKALI GULCH UNIT**

31 **Q. PLEASE SUMMARIZE THE CURRENT APPLICATION.**

32 A. Dominion is requesting this current acquisition called the Alkali Gulch Unit it acquired
33 in March 2022 be included as a Wexpro II property. It is located near the area of
34 some current Wexpro I production fields in Wyoming and Colorado. In support of the
35 application, the Company provided 16 exhibits (mostly confidential) showing the
36 property location, prospective drilling sites, expected production, historical
37 production, and cost analysis.

38 **Q. PLEASE BRIEFLY DESCRIBE THE PROPERTY IN THE APPLICATION.**

39 A. The Alkali Gulch Unit is a group of currently producing natural gas wells located near
40 existing Wexpro I and Wexpro II properties (Trail, Whisky, and Canyon Units) in
41 Southwestern Wyoming as shown in Dominion's Exhibit B of the application. Also,
42 according to Wexpro personnel, it has been looking to acquire additional resources
43 in the area, and these wells in particular, for quite some time.

44 **PRODUCTION**

45 **Q. PLEASE EXPLAIN THE PRODUCTION RESULTING FROM THE PURCHASE.**

46 A. The Alkali Gulch acquisition consists of ■ current well bores. Of the ■ are
47 currently producing wells and are considered economic. There are ■ wells that
48 are not producing enough to cover their costs or are considered uneconomic. Of
49 these ■ uneconomic wells there are ■ that need to be abandoned and plugged in
50 the current year and ■ more that need further analysis to determine if their producing
51 lives are over or if they can be re-worked and may become productive again.

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52 **Q. IS WEXPRO PLANNING TO SIMPLY MANAGE THESE ALREADY**
53 **PRODUCING PROPERTIES?**

54 A. No. The expected upside to this purchase is Wexpro's plan to drill [REDACTED] additional well
55 locations in the Almond formation of the Mesa Verde stratigraphy by 2025. Assuming
56 these new wells produce as forecasted, future production for this acquisition is
57 estimated at [REDACTED] billion cubic feet (bcf) over the next five-year period or [REDACTED]
58 bcf/year. These additional incremental volumes represent approximately a [REDACTED]
59 increase over the existing production base for the current Wexpro I and II properties
60 of [REDACTED] bcf/year. Wexpro personnel who will be managing these new properties
61 already have decades of experience managing similar producing areas nearby.

62 **COSTS**

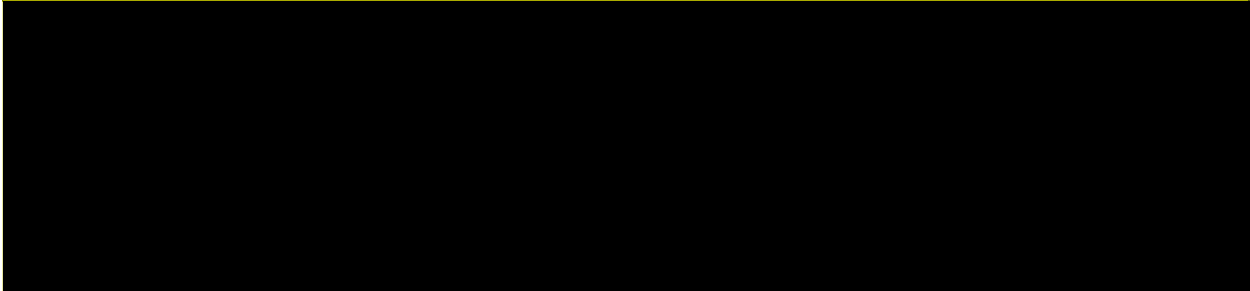
63 **Q. WHAT IS THE COST OF THIS ACQUISITION?**

64 A. The total purchase price agreed to on March 24, 2022, was [REDACTED]. However,
65 the final price will be adjusted for the amount of gas depreciated between March 24,
66 2022 and June 16, 2022, when the acquisition is expected to close. The intent is for
67 the ratio of gas reserves to the final price to remain the same and thereby the price
68 should be reduced to correlate with the remaining reserves that are available to
69 customers as of June 16, 2022, as a percentage. In other words, the [REDACTED] was
70 for the reserves as of March 24, 2022. Since that time the wells kept producing
71 thereby reducing the total reserves available to customers on June 16, 2022.
72 According to information provided by Wexpro, the sale of estimated reserves
73 between March 24, 2022, and June 16, 2022, will reduce the price by approximately
74 [REDACTED] based on a ratio of forecasted production.

75 Also, there is an outstanding issue with two wells in Colorado known as Sparks
76 Ridge that are currently included in the March 24, 2022, purchase agreement. The
77 total March-price assumes these issues are resolved, however, if they are not, the
78 price paid would be reduced by roughly [REDACTED]. Therefore, the final price in June

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79 is expected to be somewhere near [REDACTED] or [REDACTED] depending on the
80 resolution of this issue. See below.



81

82 **Q. ARE THE GAS COSTS OF THIS ACQUISITION THE SAME OR NEARLY THE**
83 **SAME EACH YEAR FOR THE NEXT FIVE YEARS OF THE FORECAST?**

84 A. No. Wexpro is required to use the forward five-year price curve to determine if this
85 purchase is equitable for Dominion Energy's natural gas customers. Confidential
86 Exhibit 3.5 shows that the costs in the first year are significantly higher at [REDACTED]/dth
87 than in the next four years which average [REDACTED]/dth.

88 **Q. PLEASE EXPLAIN WHY THE COSTS OF PRODUCTION ARE HIGHER IN**
89 **THE FIRST YEAR?**

90 A. There are two main reasons. First, the effect of the [REDACTED] uneconomic wells mentioned
91 above will result in increased costs in the first year, but not thereafter as Wexpro
92 assumed zero production from these wells going forward. Basically, these first year
93 costs are to plug and abandon [REDACTED] wells and to complete the additional work to
94 determine the future of the other [REDACTED] currently uneconomic wells. Second, there are
95 requirements that natural gas production companies accrue a portion of the end-of-
96 life expenses over the life of the well. Since most of these wells have been producing
97 for quite some time, there are some costs that need to be included to catch-up the
98 bookkeeping and establish a reserve account for future plug and abandon costs.
99 These two items increase costs in the first year and are the major reason why the
100 price is higher in year one than in the rest of the forecast period.

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101 **DIVISION'S POSITION**

102 **Q. DOES THE EVIDENCE PROVIDED BY THE APPLICANT SHOW THAT THIS**
103 **PURCHASE IS BENEFICIAL TO RATEPAYERS?**

104 A. Yes. According to the information in the application in Confidential Exhibit 3.5
105 Columns B and D, the price that Dominion Energy's customers would pay for their
106 Wexpro gas will be less with this purchase included than it would be otherwise.

107 **Q. WHAT ANALYSIS DID THE DIVISION DO TO DETERMINE ITS POSITION**
108 **AND MAKE A RECOMMENDATION TO THE COMMISSION?**

109 A. The Division examined the application as well as all exhibits. We also met with both
110 Dominion Energy and Wexpro personnel for several hours. The Wexpro
111 Hydrocarbon Monitor was intensely involved in providing his expertise to assist us in
112 making our determination. He reviewed the production projections, hyperbolic
113 exponents, drilling costs, operating expenses, and decline rates and concluded that
114 the Company's projections are in-line with forecasts currently used in the area for
115 existing Wexpro-managed wells.

116 **Q. WHAT IS THE RESULT OF THIS ANALYSIS?**

117 A. The Division recommends that the Alkali Gulch property be admitted as a Wexpro II
118 property as outlined in the application.

119 **Q. WHAT IS THE BASIS OF THIS RECOMMENDATION?**

120 A. The additional gas supply resources are expected to slightly decrease the price of
121 cost-of-service gas produced by Wexpro, as well as provide a supply hedge to
122 Dominion's ratepayers. Also, even with the additional production volumes, Wexpro
123 will remain below the established 55% production cap.

124 **SUMMARY**

125 **Q. PLEASE SUMMARIZE THESE BENEFITS.**

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126 A. Of the ■ currently producing wells, ■ are currently uneconomic and will require
127 extra work which results in increased costs the first year. However, the incremental
128 Cost of Service (COS) for this acquisition is estimated to be less than the forecast
129 market price per decatherm averaged over the next 5 years. Assuming the estimates
130 are close to actual results, this acquisition would slightly reduce the average price of
131 Wexpro cost-of-service gas. When combining the acquisition properties with current
132 assets, the overall COS drops by a few cents per decatherm.

133 **Q. WOULD THE INCREASED PRODUCTION FROM THIS ACQUISITION TAKE**
134 **THE PERCENTAGE OF WEXPRO PRODUCTION ABOVE THE 55%**
135 **THRESHOLD?**

136 A. No. Based on the current projections of this production summed with the total
137 Wexpro I and II production as shown in the applicants Confidential Exhibit M, the
138 total Wexpro production will still be below the 55% IRP forecasted demand for gas
139 over the next 6 years.

140 **Q. PLEASE SUMMARIZE THE DIVISION'S POSITION.**

141 A. The Division recommends the Commission approve the application and admit the
142 Alkali Gulch Unit acquisition into the Wexpro managed properties. The
143 existing production and additional drilling locations appear in line with past
144 production and expectations from new drills for this area. Even with
145 minor adjustments or forecasting errors, the acquisition should lower the overall
146 COS for the customer and increase the gas volumes available while keeping their
147 total production below the 55% IRP threshold allowed.

148 **ADDITIONAL COMMENTS**

149 **Q. IS THERE ANYTHING ELSE THAT YOU WANT TO MENTION?**

150 A. Yes. In Mr. Rasmussen's testimony beginning on line 54 he addresses what
151 happens to the production from these wells and the associated revenues collected
152 by Wexpro between the date the purchase is consummated and the date it becomes

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153 a Wexpro II managed property (assuming it is approved by the Commission). These
154 numbers are shown in its Confidential Exhibit 3.5, which basically demonstrates that
155 the ultimate purchase price will be reduced by the depreciation for the months
156 Wexpro Development Company obtains control of the properties and the time it
157 becomes a Wexpro II managed property. In essence it is telling us that the revenue
158 generated by selling gas during that time frame goes to Wexpro Development
159 Company. With the current high market price, the Division estimates that Wexpro
160 Development could be earning as much as [REDACTED] per day or approximately
161 [REDACTED] per month since it purchased this property in March 2022. The Division
162 does not believe that Wexpro is acting contrary to the Wexpro II agreement or
163 orders, and it does not appear that there has been any deliberate delay in presenting
164 this property for approval. The Division recognizes that Wexpro Development is not
165 required to bring all its acquisitions to the Commission for approval as a Wexpro II
166 managed property. Based on the Division's review, it appears that Wexpro is
167 managing cost-of-service gas for the best interest of the utility's customers.

168 **Q. DOES THAT CONCLUDE YOUR TESTIMONY?**

169 **A.** Yes.

CERTIFICATE OF SERVICE

I certify that on May 18, 2022, I caused a true and correct copy of the foregoing Direct Testimony of Eric Orton to be filed with the Public Service Commission and served by the Utah Division of Public Utilities to the following in Utah Docket 22-057-05 as indicated below:

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