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- BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH -

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Application of Enbridge Gas Utah *
to Extend Natural Gas Service to * Docket No. 25-057-20
Fairfield, Utah *

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HEARING ON A SETTLEMENT STIPULATION

February 3, 2026

9:30 a.m. to 9:53 a.m.

Hearing Room 403, Heber M. Wells Building

Reported by: Spencer Von Jarrett, RPR No. 993793

A P P E A R A N C E S

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4 PRESIDING OFFICER JOHN DELANEY
5

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19 For the Division of Public Utilities:

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Also present: Melissa Paschal, PSC Lead Paralegal

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P R O C E E D I N G S

[On the record at 9:30 a.m.]

PRESIDING OFFICER DELANEY: Okay. Good morning, everybody. My name is John Delaney, I'm the commission's designated presiding officer for today's hearing.

Today is February 3rd, 2025 [sic] and it's approximately 9:30 a.m., and this is the date and time that's scheduled for the hearing in Docket 25-057-20, which is the application of Enbridge Gas Utah to extend its service to Fairfield, Utah.

And we're here to address the settlement stipulation filed by the parties on January 26th.

Looking around the room, there's a lot of us here today. Welcome, everybody. I have not seen anybody from the Office of Consumer Services, which I understand from the stipulation itself that they wouldn't be here and they've otherwise agreed to not oppose the settlement. So just note for the record that the Office of Consumer Services is not present here today.

Okay. Why don't we start with appearances.

MR. COTTAM: Yes. Good morning.

PRESIDING OFFICER DELANEY: Good morning.

MR. COTTAM: My name is Dale Cottam, I'm an attorney with Bailey Stock Harmon Cottam and Lopez, and I am outside counsel for the company, Enbridge Gas Utah.

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1 And here with me at the table is Jennifer Clark,
2 senior assistant general counsel for the company; Austin
3 Summers, director of regulatory pricing; and Jordan Parks,
4 senior regulatory advisor. And Mr. Parks will be testifying on
5 behalf of the company and in favor of the settlement
6 stipulation.

7 And then we also have with us Will Radford, manager
8 of engineering; and Reid Hess, region manager -- both of whom
9 have submitted pre-filed testimony and are available to testify
10 in person if needed.

11 And then finally, we have monitoring virtually Ms.
12 Holly McKinney, mayor of Fairfield. Ms. McKinney submitted
13 pre-filed direct testimony and she is available by phone to
14 answer questions if needed.

15 Thank you.

16 PRESIDING OFFICER DELANEY: Thank you. And I'm
17 sorry, I might have missed this: so Ms. McKinney is the mayor
18 of Fairfield?

19 MR. COTTAM: That's my understanding.

20 PRESIDING OFFICER DELANEY: Great. Thank you.

21 MS. PASCHAL: And I don't know if your mic is on or
22 if you just need to move it a little closer.

23 MR. COTTAM: Okay. You bet, I sure can.

24 Usually I need to move the mic a little bit farther
25 from me. But I sure can do that, thank you very much.

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1 PRESIDING OFFICER DELANEY: So we don't have anybody
2 on remotely right now, right?

3 MS. PASCHAL: No.

4 PRESIDING OFFICER DELANEY: Okay. I won't welcome
5 her to our proceeding.

6 Okay. For the office, please -- I mean for the
7 Division, please.

8 MS. SCHMID: Good morning. My name is Patricia E.
9 Schmid, I'm an assistant attorney general representing the
10 Division.

11 The Division's witness today is Kelley O'Connor. She
12 filed pre-filed direct testimony with exhibits, and she will be
13 testifying today in support of the stipulation.

14 PRESIDING OFFICER DELANEY: Great. Thank you very
15 much.

16 My preliminary matters, and then we'll jump to yours:

17 We have a court reporter with us live and in person
18 today, as you can see. So please speak directly into the
19 microphone after making sure it's turned on. Speak clearly,
20 and please speak at an appropriate pace. And if you or I have
21 any of those problems, Spencer is welcome to interrupt us as
22 appropriate.

23 The last thing I'll note is that we did not receive
24 any surrebuttal from either Enbridge or the DPU.

25 Was that intentional?

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1 I'm getting one head nod.

2 MR. COTTAM: That's correct.

3 PRESIDING OFFICER DELANEY: For EGU, that's correct.

4 MS. SCHMID: It is also correct that the Division did
5 not file.

6 PRESIDING OFFICER DELANEY: Great. I figured as
7 much, but thank you for confirming.

8 Okay. Any preliminary matters from the parties?

9 MR. COTTAM: Yes, if I could.

10 On behalf of the company, I would like to move for
11 admission of the application, the accompanying exhibits, the
12 rebuttal testimony of Jordan Parks, and also the settlement
13 stipulation as well in this matter.

14 PRESIDING OFFICER DELANEY: Okay. Any objection, Ms.
15 Schmid?

16 MS. SCHMID: No objection.

17 PRESIDING OFFICER DELANEY: Okay. The motion is
18 granted. It's admitted.

19 [Company documents admitted.]

20 MR. COTTAM: Thank you.

21 PRESIDING OFFICER DELANEY: Anything else?

22 MS. SCHMID: The Division would like to move for the
23 admission of Ms. Kelley's direct testimony with exhibits at
24 this time as well.

25 PRESIDING OFFICER DELANEY: Okay. Ms. O'Connor's?

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1 MS. SCHMID: Ms. O'Connor's.

2 PRESIDING OFFICER DELANEY: That's okay. I figured
3 out what you were talking about.

4 Anything else?

5 MS. SCHMID: No.

6 PRESIDING OFFICER DELANEY: Okay. Any objection?

7 MR. COTTAM: No.

8 PRESIDING OFFICER DELANEY: Okay. That motion is
9 granted as well.

10 [Ms. O'Connor's testimony with exhibits admitted.]

11 Okay. So everything is in. All right.

12 Nothing else?

13 Please, Mr. Cottam, call your first witness.

14 MR. COTTAM: Thank you so much.

15 The company calls Mr. Jordan Parks.

16 PRESIDING OFFICER DELANEY: Thank you.

17 Good morning, Mr. Parks.

18 THE WITNESS: Good morning.

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JORDAN PARKS,

a witness herein, having been administered an oath,
was examined and testified as follows.

PRESIDING OFFICER DELANEY: Mr. Cottam, your
microphone might not be on.

MR. COTTAM: Okay. I am so sorry.

PRESIDING OFFICER DELANEY: That's okay.

MR. COTTAM: What do I do to --

PRESIDING OFFICER DELANEY: There you go. You should
have been to our Zoom meeting this morning.

MR. COTTAM: I'm so sorry.

PRESIDING OFFICER DELANEY: No apologies necessary.

MR. COTTAM: Usually I have it too close. So I'm
going to try right here. If it's too far or too close, just
let me know.

PRESIDING OFFICER DELANEY: Please proceed.

MR. COTTAM: Thank you.

EXAMINATION

BY MR. COTTAM:

Q. Good morning, Mr. Parks.

A. Good morning.

Q. Please state your name and business address for the
record.

A. Jordan Parks; 333 South State Street, Salt Lake City,
Utah.

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1 Q. Are you the same Jordan Parks who submitted pre-filed
2 and rebuttal testimony in this manner?

3 A. Yes.

4 Q. Okay. And was the application filed in this docket
5 prepared by you or under your direction?

6 A. Yes, it was.

7 Q. And then prior to the hearing today, was the company
8 successful in reaching a settlement stipulation with the
9 Division of Public Utilities?

10 A. Yes.

11 Q. Would you please summarize the stipulation and
12 describe the relief that the company is seeking in this docket?

13 A. Sure. Good morning, Mr. Delaney, and thank you for
14 your time today. Before I begin, I want to thank the staff of
15 the Division of Public Utilities for their help and feedback in
16 making this settlement happen.

17 In this docket, Enbridge Gas seeks commission
18 approval to extend natural gas service to the rural community
19 of Fairfield. Though this would be new infrastructure in a new
20 rural community, this resource decision is a continuation of
21 the program that was approved in the Eureka, Goshen, Green
22 River, Genola, and Portage dockets.

23 The financial effect of this expansion on a typical
24 customer using 70 dekatherms a year would be about \$0.54 or
25 0.08 percent. But to be clear, this increase will not affect

1 customers until the project is complete and the company seeks
2 rate recovery.

3 I will note that the company has concurrently filed a
4 separate application in Docket Number 25-057-21 to extend
5 service to the rural community of South Rim. The cumulative
6 impact of both projects on a typical customer using 70
7 dekatherms a year would be about \$2.11 or 0.33 percent.

8 The application and accompanying testimony provided
9 all the evidence required to support approval of this resource
10 decision. In my pre-filed direct testimony, I addressed the
11 evidentiary requirements for the resource decision, discussed
12 how and why the company chose Fairfield as the next expansion
13 location, explained how many customers are expected to
14 participate, how costs would be recovered, and provided other
15 relevant financial and operational information.

16 Mr. Radford's testimony explains the scope of the
17 project, the construction schedule, the cost of the project,
18 and the geographic results of the community's interest in
19 natural gas.

20 Mr. Hess's testimony discussed the process of
21 converting appliances to natural gas, the disposal of propane
22 equipment, and the safety benefits of being an Enbridge Gas
23 customer.

24 Finally, Mayor McKinney described the community
25 growth in Fairfield, the benefits natural gas would bring to

1 her community, and explained her support of this project.

2 Taken together, the evidence provided shows that the
3 resource decision is just and reasonable in result and that
4 approval of the application is in the public interest.

5 The settlement stipulation largely accepts the
6 company's proposal as filed. There are a few additional
7 provisions, and I will draw your attention to paragraph 6
8 through 14 of the settlement stipulation:

9 Paragraph 6 states that Enbridge Gas should be
10 authorized to construct the facilities proposed in the
11 application to serve the community of Fairfield.

12 Paragraph 7 explains that the cost of the expansion
13 will be collected through the rural expansion rate adjustment
14 tracker that is contained in Section 9.02 of the tariff.

15 Paragraph 8 states that the company will file a copy
16 of all permits, the franchise agreement, and other similar
17 items with the commission once they are finalized and executed.

18 Paragraph 9 explains that if the costs of the
19 resource decision exceed the estimates provided in the
20 testimony of Mr. Radford, the company will seek commission
21 approval of the excess costs prior to including those costs in
22 the tracker. Approval of any increase will be subject to the
23 statutory spending caps discussed in my direct testimony.

24 Paragraph 10 states that the company will work with
25 Fairfield to ensure that appliance inspections by Utah County

1 are occurring before a meter is set.

2 Paragraph 11 explains that prior to filing any future
3 rural expansion applications, the company will meet with the
4 Division to review and discuss the data supporting such
5 applications.

6 Paragraph 12 provides that beginning in 2027, the
7 company will file an annual report by March 1st of each year
8 providing five years of data on previously approved rural
9 expansion projects, including customer sign-ups, number of
10 meters set, cost per connection, and cumulative project costs.

11 Paragraph 13 states that to qualify for the service
12 extension plan, customers must be located within the shaded
13 service area identified in EGU Exhibit 2.02 and must elect to
14 participate within the timeframe that is contained in Section
15 9.02 of the tariff.

16 Lastly, Paragraph 14 states that instead of
17 installing the originally proposed 8-inch pipe to serve
18 Fairfield, the parties agree the company will install a 6-inch
19 pipe along Highway 73 and a 4-inch redundant line connecting
20 the existing 8-inch pipe on Pole Canyon Boulevard. The company
21 does not need to amend its application to implement this design
22 change, and while the modification may reduce project costs,
23 the company will only seek recovery of actual incurred costs;
24 therefore, no adjustment to the proposed budget is needed.

25 Based on the evidence in the record and the

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1 stipulation of the parties in this docket, the company requests
2 approval of the settlement stipulation. The company stands
3 ready to start construction upon commission approval.

4 That concludes my summary today. Thank you.

5 PRESIDING OFFICER DELANEY: Thank you, Mr. Parks.

6 Ms. Schmid, do you have any questions for Mr. Parks?

7 MS. SCHMID: No questions.

8 PRESIDING OFFICER DELANEY: Okay. Thank you.

9 Mr. Parks, I do have some questions.

10 BY PRESIDING OFFICER DELANEY:

11 Q. Thank you very much for your summary. It was helpful
12 to orient me to the settlement stipulation. My questions are
13 just going to focus on Paragraph 14.

14 Do you have the settlement in front of you?

15 A. I do.

16 Q. Okay. So that paragraph appears to provide, among
17 other things, an agreement between the parties regarding a
18 change to the specifics of this project; right?

19 A. That's correct.

20 Q. Okay. Also, that paragraph provides, without
21 providing any supporting authority, that the parties agree that
22 EGU doesn't need to amend its application in this docket, even
23 though the agreement in that paragraph, in some respects,
24 changes the substance of the application.

25 Now, while we might not need to address whether or

1 not EGU has to file an amended application or that the parties
2 can just agree to something like this, let me ask you some
3 questions about it that will be helpful to maybe deal with
4 that, and it's the project cost.

5 And if Mr. Radford needs to testify about this, I
6 guess just say you can't testify.

7 But it strikes me that the paragraph specifically
8 says that the changes "may result in reduced project costs".

9 Do you see that?

10 A. I do, yes.

11 Q. Okay. Now, it doesn't say it will or it won't, that
12 is, it will reduce costs or it won't reduce costs. But just as
13 importantly, it doesn't say that this change may increase
14 costs.

15 So my question to you is, can you represent, as you
16 sit here today, based on all the analysis and all the work that
17 you and your team has done, that this pipe size change is not
18 going to increase the cost?

19 A. Yes, it will not increase the cost.

20 Q. Okay. Great.

21 PRESIDING OFFICER DELANEY: Because of that answer, I
22 have no other questions.

23 THE WITNESS: Thank you.

24 PRESIDING OFFICER DELANEY: Thank you. You may be
25 seated.

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1 Ms. Schmid?

2 MS. SCHMID: The Division would like to call Ms.
3 Kelley O'Connor as its witness today.

4 PRESIDING OFFICER DELANEY: Good morning.

5 THE WITNESS: Good morning.

6 KELLEY O'CONNOR,
7 a witness herein, having been administered an oath,
8 was examined and testified as follows.

9 PRESIDING OFFICER DELANEY: Ms. Schmid, please
10 proceed.

11 MS. SCHMID: Thank you.

12 EXAMINATION

13 BY MS. SCHMID:

14 Q. Good morning.

15 A. Good morning.

16 Q. Could you please check that your microphone is on?

17 A. I believe it is.

18 Q. Okay. Could you please state and spell your name for
19 the record.

20 A. Kelley O'Connor, K-E-L-L-E-Y; O-, apostrophe, C-O-N-
21 N-O-R.

22 Q. By whom are you employed and in what capacity?

23 A. The Utah Division of Public Utilities as a utility
24 analyst.

25 Q. Your business address, please.

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1 A. The Heber Wells Building, 160 East, 300 South, Salt
2 Lake City, Utah.

3 Q. How long have you worked for the Division?

4 A. Since May of 2025.

5 Q. Is this your first time testifying?

6 A. Yes, it is.

7 Q. Welcome to our world. It is a good world.
8 Challenging, but good.

9 Because this is your first time testifying, could you
10 please provide a brief summary of your relevant education and
11 work experience?

12 A. I have a bachelor's of science in economics and a JD
13 from Baylor University; and I have worked in the private sector
14 doing financial analysis.

15 Q. Have you participated in this docket on behalf of the
16 Division?

17 A. Yes, I have.

18 Q. Could you please provide a brief description of your
19 participation and the activities associated therewith.

20 A. I reviewed the application, the pre-filed testimony
21 and exhibits, also drafted my own testimony that was submitted;
22 performed analysis and investigation into this docket.

23 Q. Did you also prepare and cause to be issued data
24 requests and review those responses?

25 A. Yes, I did.

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1 Q. Ms. O'Connor, did you participate in the process
2 leading to the filing of the settlement stipulation in this
3 docket?

4 A. Yes, I did.

5 Q. In your opinion, were the negotiations in the process
6 conducted in good faith and at arm's length?

7 A. Yes, they were.

8 Q. Is it the Division's position that the settlement
9 stipulation resolving the issues in this docket is just and
10 reasonable in result?

11 A. Yes, that is correct.

12 Q. And also, is it in the public interest?

13 A. Yes.

14 Q. Do you have a statement summarizing your direct
15 testimony and evidencing the Division's support for the
16 settlement stipulation?

17 A. Yes, I do.

18 Q. Please proceed.

19 A. My testimony today is to provide the reasons why the
20 Division supports commission approval of the settlement
21 stipulation filed in this docket.

22 On September 19, 2025, Enbridge filed its application
23 for approval of a rural natural gas infrastructure development
24 project to extend service to Fairfield, Utah. In its
25 application, Enbridge is asking for the commission to approve

1 its plans to extend natural gas service to the currently
2 unserved area of Fairfield and allow it to recover the costs
3 associated with this rural expansion through the rural
4 expansion rate adjustment tracker set forth in section 9.02 of
5 its tariff.

6 In 2018, the Utah State Legislature passed House Bill
7 422, which amended existing law to allow natural gas service to
8 be extended to rural communities in Utah and have the costs of
9 that extension of service be spread to the utility's larger
10 customer base subject to certain limitations set forth in Utah
11 code and associated commission rules.

12 After reviewing Enbridge's application, testimony,
13 and relevant information, the Division concludes that this
14 settlement stipulation is sufficient to meet the statutory and
15 commission rule requirements. The Division supports the
16 extension of natural gas service to rural communities, in
17 principle, provided that the company provides sufficient
18 evidence to substantiate the extension and costs are justified
19 and reasonable.

20 However, the Division would like to emphasize that
21 the company carries the burden of proof to demonstrate that its
22 resource decisions, including these rural expansion costs, are
23 based on substantial evidence and result in just and reasonable
24 rates for the ratepayers.

25 As a result of the Division's review of the company's

1 application and associated information provided by Enbridge in
2 this case, the Division filed its direct testimony with the
3 commission on December 2, 2025 recommending denial of the
4 application as filed. After filing direct testimony, Enbridge
5 and the Division engaged in settlement negotiations where the
6 Division's concerns, mainly the project's design and scope,
7 were discussed and adequately resolved.

8 This resulted in the settlement stipulation filed with the
9 commission on January 26, 2026, which is at issue here today.

10 The stipulation is very similar to past rural
11 expansion settlement stipulations approved by the commission.
12 The Division's position is that this stipulation satisfies the
13 necessary requirements under the applicable statute and rules
14 pertaining to rural expansion.

15 In addition, the terms of the stipulation provide
16 that, beginning in 2027, the company will file with the
17 commission an annual report containing information about its
18 completed and in progress rural expansion projects for the most
19 recent five-year period.

20 The company has also agreed to hold collaborative
21 meetings with the Division to discuss potential rural expansion
22 project sites prior to filing with the commission an
23 application to extend service to prospective areas.

24 The inclusion of these processes will provide the
25 Division and the commission with more information about the

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1 company's rural expansion program.

2 In conclusion, this extension to Fairfield could be a
3 benefit to that community and would not create a significant
4 negative impact on the utility or its current customers. The
5 Division recommends that the commission approve the settlement
6 stipulation as filed to allow the company to extend natural gas
7 service to the area of Fairfield, Utah, as it is just and
8 reasonable in result and in the public interest.

9 Q. Thank you.

10 MS. SCHMID: Ms. O'Connor is now available for cross-
11 examination questions and questions from the presiding officer.

12 PRESIDING OFFICER DELANEY: Thank you.

13 MR. COTTAM: Thank you. The company has no questions
14 for this witness.

15 PRESIDING OFFICER DELANEY: Okay. Thank you very
16 much.

17 BY PRESIDING OFFICER DELANEY:

18 Q. Good morning, Ms. O'Connor. I do have a couple of
19 questions.

20 But first, thank you very much for your summary. You
21 got rid of a bunch of questions I did have for you.

22 A. Perfect.

23 Q. So I really appreciate that. And I'm just going to
24 kind of cut to the chase.

25 You were here in the hearing today when Mr. Parks

1 testified, correct?

2 A. That is correct.

3 Q. And you heard his testimony?

4 A. Yes, I did.

5 Q. Okay. I'll just start way up here:

6 Do you have any disagreement with anything that Mr.
7 Parks testified about with respect to my questions to him about
8 paragraph 14?

9 A. I do not.

10 Q. Okay. And you recall those questions?

11 A. I do, yes.

12 Q. Okay.

13 PRESIDING OFFICER DELANEY: That's all I have. Thank
14 you very much. You may step down.

15 THE WITNESS: Thank you.

16 MS. SCHMID: The Division has nothing further.

17 PRESIDING OFFICER DELANEY: Okay. And I have nothing
18 further either. So I believe that's it, then.

19 And we're mindful of the statutory deadline, which by
20 my count is March 18th, 2026.

21 Any disagreement with that?

22 MS. SCHMID: No.

23 MR. COTTAM: None, thank you. None from the company.

24 PRESIDING OFFICER DELANEY: So an appropriate order
25 will be issued in due course.

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Does anybody have anything else?

MR. COTTAM: The company has nothing further.

PRESIDING OFFICER DELANEY: Okay.

MS. SCHMID: The Division also has nothing further.

PRESIDING OFFICER DELANEY: Okay. Thank you.

Everyone's good about the record, thank you.

Thanks for your preparation being here today. And
thank you very much for the work you all did in advance of the
hearing, getting to the settlement stipulation and the way it
was presented today and articulated. It's been very helpful.

So thank you very much. We'll be adjourned.

[Adjourned at 9:53 a.m.]

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REPORTER'S CERTIFICATE

STATE OF UTAH)
COUNTY OF UTAH)

I, Spencer Von Jarrett, a Certified Shorthand Reporter, Registered Professional Reporter, hereby certify:

THAT the foregoing proceedings were taken before me at the time and place set forth in the caption hereof; that the witness was placed under oath to tell the truth, the whole truth, and nothing but the truth; that the proceedings were taken down by me in shorthand and thereafter my notes were transcribed through computer-aided transcription; and the foregoing transcript constitutes a full, true, and accurate record of such testimony adduced and oral proceedings had, and of the whole thereof.

I have subscribed my name on this 7th day of February, 2026.



Spencer Von Jarrett
Registered Professional Reporter #993793

[0.08 - anybody]

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[oath - principle]

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[stipulations - utilities]

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[utility - zoom]

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Utah Rules of Civil Procedure
Part V. Depositions and Discovery

Rule 30

(E) Submission to Witness; Changes; Signing.

Within 28 days after being notified by the officer that the transcript or recording is available, a witness may sign a statement of changes to the form or substance of the transcript or recording and the reasons for the changes. The officer shall append any changes timely made by the witness.

DISCLAIMER: THE FOREGOING CIVIL PROCEDURE RULES
ARE PROVIDED FOR INFORMATIONAL PURPOSES ONLY.
THE ABOVE RULES ARE CURRENT AS OF APRIL 1,
2019. PLEASE REFER TO THE APPLICABLE STATE RULES
OF CIVIL PROCEDURE FOR UP-TO-DATE INFORMATION.

VERITEXT LEGAL SOLUTIONS

COMPANY CERTIFICATE AND DISCLOSURE STATEMENT

Veritext Legal Solutions represents that the foregoing transcript is a true, correct and complete transcript of the colloquies, questions and answers as submitted by the court reporter. Veritext Legal Solutions further represents that the attached exhibits, if any, are true, correct and complete documents as submitted by the court reporter and/or attorneys in relation to this deposition and that the documents were processed in accordance with our litigation support and production standards.

Veritext Legal Solutions is committed to maintaining the confidentiality of client and witness information, in accordance with the regulations promulgated under the Health Insurance Portability and Accountability Act (HIPAA), as amended with respect to protected health information and the Gramm-Leach-Bliley Act, as amended, with respect to Personally Identifiable Information (PII). Physical transcripts and exhibits are managed under strict facility and personnel access controls. Electronic files of documents are stored

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