

-BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH-

In the Matter of the Increase of Rates And) DOCKET NO. 08-046-01
Charges and Increase in USF Eligibility for)
Manti Telephone Company)

REDACTED

DIRECT TESTIMONY

OF

RAYMOND A. HENDERSHOT

ON BEHALF OF

MANTI TELEPHONE COMPANY

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Raymond A. Hendershot. My business address is 2270 LaMontana Way, P.O.
3 Box 25969, Colorado Springs, Colorado 80936.

4 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

5 A. I am a Vice President for GVNW Consulting, Inc. ("GVNW").

6 Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND WORK
7 EXPERIENCE.

8 A. I graduated from Brigham Young University with a Bachelor's Degree in Accounting in
9 1972 and a Master's Degree of Accounting in 1973. I received a CPA Certificate from
10 Texas. Upon graduation, I was employed by General Telephone and Electronics
11 ("GTE"), where I served in a variety of positions within the financial area of the
12 company. In 1985, I joined GVNW. GVNW provides a wide variety of management
13 services within the telecommunications industry. My primary areas of responsibility
14 include the development of rates and tariffs, preparation of toll cost separation studies and
15 depreciation rate studies, consulting on acquisitions and sales of telephone properties, and
16 providing various other management services.

17 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE ANY REGULATORY
18 COMMISSIONS?

19 A. Yes. I have provided testimony on telecommunications issues before this Commission on
20 numerous occasions in various telephone company filings and generic regulatory
21 proceedings. I have also testified in various telephone company filings and generic
22 regulatory proceedings before the Arizona Corporation Commission, the Idaho Public

23 Utilities Commission, the Nevada Public Utilities Commission, the Texas Public Utilities
24 Commission, the Washington Utilities and Transportation Commission, the Wisconsin
25 Public Service Commission, and the Wyoming Public Service Commission.

26 Q. FOR WHOM ARE YOU APPEARING IN THIS PROCEEDING?

27 A. I am appearing on behalf of Manti Telephone Company (“Manti” or “MTC”), the
28 Applicant in this case. I have treated this filing in accordance with the stipulation in this
29 case.

30 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

31 A. My testimony explains why Manti Telephone Company is applying for an increase in
32 Utah Universal Service Fund (“Utah USF”) Eligibility. I have included exhibits
33 regarding MTC’s financial condition and I have calculated a pro forma revenue
34 requirement for the company. Finally, I will use this financial information to quantify the
35 additional amount of annual Utah USF distributions MTC is entitled to receive.

36 Q. PLEASE DESCRIBE THE GENERAL METHODOLOGY UTILIZED IN
37 CALCULATING MTC’S REVENUE DEFICIENCY.

38 A. This filing has been prepared following the pattern used by other local exchange
39 companies when filing for rate increases. The stipulation in this case provided for the
40 Company to use financial information of the Company for July 1, 2011 through
41 December 31, 2011, annualized. The first step is to list the 2011 booked plant balances,
42 expenses, and revenues, and make proforma changes to these amounts. Revenues and
43 expenses are calculated and adjusted for proforma changes. MTC is not a cost company
44 for interstate settlement purposes and does not use the methodology of the Federal

45 Communications Commission (“FCC”) Part 36 and 69 rules and procedures. The FCC
46 allows for small companies to participate in settlements on an interstate basis on an
47 average schedule basis. Average schedule companies participate in the National
48 Exchange Carrier Association (“NECA”) pooling process based on national averages of
49 cost companies using density, mileage, revenues, etc. in determining what compensation
50 an average schedule company receives from the NECA pooling process.

51 Q. SINCE MTC IS AN AVERAGE SCHEDULE COMPANY, HOW DID YOU
52 CALCULATE THE INTERSTATE/INTRASTATE ALLOCATIONS?

53 A. A proxy model consisting of a blended cost of capital structure was developed using an
54 average of the interstate allocations of three cost companies in the state of Utah and this
55 average was applied to the plant assets of MTC to get an overall average of the telephone
56 plant assets that would be allocated to the interstate jurisdiction. This percentage was
57 used in the development of an overall cost of capital for the Company which was a
58 blending of a theoretical interstate and intrastate cost of capital. This blended cost of
59 capital for the company was used to determine the appropriate earnings level for the
60 Company. This blended rate of return (Revised Exhibit 1.1, note (d)) is applied to the
61 Company’s rate base to determine a return on rate base. The estimated net income from
62 end of period financials is then subtracted from the return to determine a return
63 deficiency. The resulting shortfall is grossed up for state and federal taxes. Normally you
64 would also gross-up for uncollectible revenue but state USF is assumed with no concern
65 for uncollectible revenue by the Company. The Revised Exhibit 1 quantifies these steps
66 in analysis.

67 Q. WHAT TEST YEAR IS THE COMPANY USING IN THIS FILING?

68 A. The stipulation in this case provided for the Company to use financial information of the
69 Company for July 1, 2011 through December 31, 2011, annualized. Proforma
70 adjustments have been made in the case for known and measureable items.

71 Q. PLEASE DESCRIBE REVISED EXHIBIT NO. 1.

72 A. This exhibit identifies the Company's 2011 revenues and expenses and corresponding
73 rate base balances and adjustments made which are shown in columns E through I. Lines
74 1 through 12 identify the Company's 2011 revenues and proforma adjustments. Lines 14
75 through 22 identify the 2011 expenses and proforma changes. Proforma adjustments to
76 revenues and expenses are shown in columns E through I. Lines 32 through 47 identify
77 the Company's 2011 rate base and proforma changes. Line 48 identifies the Company's
78 return on rate base. Revised Exhibit 1.1 provides the details to the notes to the
79 adjustments made in Columns E through I. Column K shows the additional revenues
80 required by the Company to earn its rate of return.

81 Q. PLEASE DESCRIBE REVISED EXHIBIT 1.1, WHICH IS ENTITLED "NOTES TO
82 REVENUE REQUIREMENT CALCULATION".

83 A. This exhibit identifies the notes for expense adjustments, capital / plant additions
84 adjustments, revenue adjustments, rate of return and the income tax gross up factor in this
85 case.

86 Q. PLEASE DESCRIBE THE EXPENSE ADJUSTMENTS IN REVISED EXHIBIT 1.1.

87 A. The expense adjustments made in this case reflect the recommendations of the consultant
88 hired by the Division of Public Utilities ("DPU") regarding the wages of the Company,

89 cost of an additional employee in accounting, annual overtime compensation, health and
90 dental insurance increase for 2012, and rate case expense incurred over the period to
91 process this case.

92 Q. PLEASE DESCRIBE THE ADJUSTMENT MADE FOR WAGES.

93 A. In the spring of 2012, the DPU hired a wage consultant to audit the wages paid by MTC.
94 The DPU consultant reviewed the Company's wages and job duties of employees and
95 made a recommendation on the median salary for each job description / job duties of the
96 employees of the company. The Company was advised to establish a salary range with
97 the same number of steps below the median salary as above. The wages for each position
98 would be established using the wage range for each position, taking into consideration the
99 experience, performance, knowledge and years of service of each employee in each
100 position. The Company prepared a Salary and Wage Schedule following the
101 recommendations of the consultant with a salary schedule of nine steps, four below the
102 median and four above. Each employee of the Company was placed on the salary
103 schedule considering the above enumerated factors recommended by the consultant. An
104 adjustment was made in the rate case to reflect the changes in salaries to be in compliance
105 with the DPU consultant's recommendations.

106 Q. PLEASE DESCRIBE THE ADJUSTMENT FOR RATE CASE EXPENSES.

107 A. This case has continued since it was initially filed and all of the legal, auditor and
108 consulting costs incurred in preparing and adhering to the various
109 recommendation/stipulations in the case have been included in the case and amortized
110 over two years.

111 Q. PLEASE DESCRIBE THE CAPITAL / PLANT ADDITIONS ADJUSTMENTS IN
112 REVISED EXHIBIT 1.1.

113 A. The plant adjustments include the proposed asset purchases and construction activity
114 planned for 2012, removal of voice mail equipment since the FCC deregulated voice mail
115 several years earlier, property tax increase and associated depreciation expense due to
116 changes in plant additions and construction activity. The Company has been in the
117 process of updating and replacing its outside aerial plant since the copper sheathing has
118 deteriorated through cracked and broken sheathing.

119 The capital budget of *CONFIDENTIAL* for the company reflects normal additions in
120 capital expenditures for vehicle replacement, fiber installation and corresponding
121 electronics along with funds for normal construction activity planned and underway for
122 the current year. The capital budget includes *CONFIDENTIAL* for fiber construction
123 projects planned to upgrade facilities. Also the budget includes *CONFIDENTIAL* for
124 the Don Thompson and surrounding subdivisions to be upgraded to fiber facilities. The
125 upgrading of outside plant facilities is what is being done in the industry across the
126 country.

127 Q. PLEASE DESCRIBE THE REVENUE ADJUSTMENTS IN REVISED EXHIBIT 1.1.

128 A. The revenue adjustments reflect changes in local rates to incorporate various services
129 such as EAS charges, bundle packages incorporating caller ID and various vertical
130 features and changes in FCC policy regarding reductions in state access rates, lower
131 federal Lifeline support and lower interstate support from NECA.

132 Q. PLEASE DESCRIBE REVISED EXHIBIT 1.1 INCOME TAX GROSS UP FACTOR
133 AND HOW IT IS USED TO CALCULATE THE REVENUE REQUIREMNT?

134 A. The income tax gross up factor is used to determine the additional revenue that is
135 necessary to indemnify the company for the additional state and federal tax liability as a
136 result in a change in revenue. In calculating the revenue requirement, on Exhibit 1, the
137 adjusted total rate base (J47) of *CONFIDENTIAL* times the rate of return of
138 *CONFIDENTIAL* shown in the heading of column K, minus the net operating income
139 (J31) or loss of *CONFIDENTIAL* times the gross up factor of 1.61943 (Exhibit 1.1,
140 note (e)) for a revenue requirement of *CONFIDENTIAL* (K1).

141 Q. ARE THESE NORMAL PROFORMA ADJUSTMENTS?

142 A. Yes. The Commission has accepted these types of proforma adjustments in rate cases as
143 a normal part of business. The Commission has accepted a two-year amortization of rate
144 case expenses in the past.

145 Q. ARE THE EXPENSES OF THE COMPANY REASONABLE?

146 A. Yes. The expenses of MTC are comparable and reasonable for a rural telephone
147 company. I have reviewed the data and done some comparisons to other independent
148 telephone companies and they are comparable and in some areas more efficient because
149 of economies of scale.

150 Q. DOES THAT CONCLUDE YOUR TESTIMONY?

151 A. Yes, it does.