## In the Matter Of:

Formal Complaint of Richard and Colleen Flinspach against SCUTA

# **HEARING DOCKET NO. 17-052-01**

May 16, 2017

*Job Number: 391612* 

#### BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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In the Matter of
The Formal Complaint of Richard
and Colleen Flinspach against
South Central Utah Telephone
Association, Inc dba
South Central Communications

DOCKET NO. 17-052-01

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SALT LAKE CITY, UTAH

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1	Page 2 JENNIE T. JONSSON, ADMINISTRATIVE LAW JUDGE
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11	Richard Flinspach (Via Telephone)
12	Kerry Alvey
13	Weston Bishop
14	Duncan Reid
15	Michael East
16	Roy Adams
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Page 4 SALT LAKE CITY, UTAH, TUESDAY, MAY 16, 2017, 8:57 A.M. 1 2 3 THE COURT: For the record, today is Tuesday, May 16, 4 2017. It's almost 9:00 o'clock in the morning. We're getting started just a little bit early because everybody's 5 6 here and ready to go. This is the date and time set for the Hearing in 7 The Matter of The Formal Complaint of Colleen and Richard 8 9 Flinspach against South Central Utah Telephone Association, Incorporated. The docket number is 17-052-01. 10 11 All right. Mr. and Mrs. Flinspach, do you have 12 anyone other than yourselves that will be providing 13 information and testimony today? MS. FLINSPACH: 14 No. 15 MR. FLINSPACH: No. 16 THE COURT: Okay. So I need each of you to be put 17 under oath, so, Mrs. Flinspach, do you swear that you will tell the truth today? 18 MS. FLINSPACH: I do. 19 2.0 THE COURT: And, Mr. Flinspach, do you swear that you 21 will tell the truth today? 2.2 MR. FLINSPACH: Yes. Yes. 23 THE COURT: Thank you. 24 The primary purpose of this hearing is to take 25 evidence as to the ownership of a telecommunications line

- 1 that has been broken for some time. So, Mr. and
- 2 Mrs. Flinspach, I'm going to begin with you.
- And, Ms. Slawson, you can put -- well, let's go
- 4 ahead and have you put your -- your -- your appearance on
- 5 the record. Sorry.
- 6 MS. SLAWSON: Thank you. This is Kira Slawson. I
- 7 represent South Central Utah Telephone Association. I'm
- 8 with Blackburn & Stoll, L.C. With me today I've got Kerry
- 9 Alvey. Next to Kerry is Weston Bishop. Next to Weston is
- 10 Duncan Reid and then behind me I've got Michael East and Roy
- 11 Adams.
- 12 THE COURT: Okay. Thank you. All right.
- MS. SLAWSON: Can I ask a procedural question?
- 14 THE COURT: Sure.
- MS. SLAWSON: I just wonder if both of the Flinspachs
- 16 are on the line at the same time or can they both hear us.
- 17 THE COURT: Can -- Mr. and Mrs. Flinspach, can you both
- 18 hear us at the same time?
- 19 MS. FLINSPACH: Yes.
- 20 THE COURT: Okay.
- 21 MS. FLINSPACH: But we -- I had difficulty hearing what
- 22 that lady was saying. I didn't know what she said.
- 23 THE COURT: Okay. So if she has some questions for
- 24 you, we will either get her to come up here and speak
- 25 directly into the telephone or we'll try and use the

- Page 6
- 1 microphone to make it easier. If -- if at any time you're
- 2 having trouble, you need to just come right in and let me
- 3 know; okay?
- 4 MS. FLINSPACH: Okay. Thank you.
- 5 THE COURT: All right. All right. So Mr. and
- 6 Mrs. Flinspach, this is your complaint, so we're going to
- 7 begin with you to put on the record whatever information you
- 8 would like the commission to know regarding your
- 9 understanding of who owns this broken telecom line that
- 10 needs to be repaired. Go ahead.
- MS. FLINSPACH: Well, initially the telephone company,
- 12 they were going to scrap a line out of Beryl and they
- 13 offered the line to my husband and so he accepted, because
- 14 we really did want a telephone line. And this would have
- 15 been in 1977.
- 16 THE COURT: Okay. Did you pay for --
- MS. FLINSPACH: And then your -- your --
- 18 THE COURT: Did you pay for the scrap line?
- MS. FLINSPACH: No. There was no purchase involved.
- 20 It was just given to my husband.
- 21 THE COURT: Okay. And then what happened next?
- MS. FLINSPACH: Apparently, and I don't know whether
- 23 the telephone company helped him take it down because there
- 24 was a cutoff wherever the old line was and what he could
- 25 remove, and so they took down the line, and then he

Page 7
1 reconstructed it on the telephone -- or on the power poles
2 from Modena to our ranch.

- 3 THE COURT: Okay. So Mr. Flinspach put it up; is that
- 4 correct?
- 5 MS. FLINSPACH: That's correct. With some help from
- 6 his friends, yes.
- 7 THE COURT: Okay. And then what was the relationship
- 8 between you and the telephone company from -- from there on
- 9 out?
- 10 MS. FLINSPACH: Well, they gave us a membership in the
- 11 cooperative, they gave a copy of bylaws, and for about 20
- 12 years they assisted us in any problems that we had with the
- 13 line.
- 14 THE COURT: What types of problems; do you remember?
- MS. FLINSPACH: I don't know if they were -- there was
- 16 breakages or -- I don't know. It's been so long, I'm not
- 17 certain, but they were very cooperative in helping us. And
- 18 even if the -- not too -- oh. In the past years they have
- 19 on occasion helped us too.
- THE COURT: Uh-huh. Do you have an example?
- 21 MS. FLINSPACH: Well, I recall one, and I'm not sure
- 22 just exactly what year it was, but we had a breakage down,
- oh, probably a half a mile out of Modena, and Duncan Reid
- 24 actually brought his truck and he and my husband wrapped a
- 25 pole and connected a line. So I do know that Duncan helped

- 1 us at that time.
- THE COURT: Uh-huh. And that was maybe a couple of
- 3 years ago; is that your memory?
- 4 MS. FLINSPACH: No. It's probably been -- it might
- 5 have been four years ago. I don't know. You know, I should
- 6 have all this written down, but, you know, at the time they
- 7 helped, you didn't know you needed to record it.
- 8 THE COURT: It's fine.
- 9 MS. FLINSPACH: But I know it's been some time.
- 10 THE COURT: Okay. Have you ever been provided with
- 11 South Central's tariff before this complaint was filed?
- MS. FLINSPACH: No. In fact, I -- I never even heard
- of them before. So, no, I -- I don't know that.
- 14 THE COURT: Okay. Is there anything else that you'd
- 15 like to put on the record?
- 16 MS. FLINSPACH: Oh, let's see. I don't know. It seems
- 17 like there's just a lot of confusion over responsibility for
- 18 the line. You know, I guess we're just small-time and we
- 19 just felt we were just working with the telephone company to
- 20 have a telephone. So I don't know.
- 21 THE COURT: Okay.
- Ms. Slawson, do you have questions?
- MS. SLAWSON: I do.
- 24 THE COURT: Okay. So, Mr. and Mrs. Flinspach, Kira
- 25 Slawson, who's the attorney for the telephone company, is

- Page 9 1 going to be asking you some questions. If you can't hear, 2 you need to let me know. 3 MS. FLINSPACH: Okay. 4 EXAMINATION BY MS. SLAWSON: 5 6 Q. Good morning, Mrs. Flinspach. Can you hear me? 7 Α. I can. Thank you. So as Judge Jonsson indicated, we're 8 Q. 9 here to address your formal complaint against South Central and I appreciate the testimony that you've offered here I 10 11 just have some followup questions for you. 12 As I reviewed your formal complaint and the 13 statements that you made here today, you indicated that south -- in the '70s South Central scrapped their line from 14 Beryl to Modena and gave that line to your husband; is that 15 16 correct? 17 Α. That's correct. And -- and do you know -- did you assist with the 18 0. 19 scrapping of that line? 20 Um, did you or someone else, I'm asking my husband Α. 21 a question. Did you have help taking down the line? 2.2 said that he did. 23 0. Oh. And did you help him?
  - A. And he thinks maybe even South Central had a hand
  - 25 in it because they had to let him know which part of the

- 1 line he could have.
- Q. Ms. Flinspach, did you help your husband take down
- 3 the line?
- 4 A. Excuse me?
- 5 THE COURT: She asked if you personally helped take
- 6 down the line.
- 7 MS. FLINSPACH: No, I did not.
- 8 THE COURT: Okay.
- 9 Q. (BY MS. SLAWSON) Did you help with the
- 10 construction of the line?
- 11 A. I did not. My husband and several of his friends
- 12 that knew how to climb poles and construct that kind of
- 13 thing helped him just as a friendship matter.
- Q. Mrs. Flinspach, is your husband going to testify
- 15 in this hearing today?
- 16 A. He has a hard time hearing, but that's the reason
- 17 I'm kind of relaying things to him and asking. But he did
- 18 say that Carlos Terry, who formerly worked for the telephone
- 19 company, used to help us a bit with the line, so I can't
- 20 tell you what period of time. And he -- he died several
- 21 years ago, so I wasn't able to consult with him.
- 22 Q. So you've testified that for about 20 years South
- 23 Central assisted you with maintenance or repair on your
- 24 line; is that correct?
- 25 A. That's what my husband recalls.

- 1 Q. And do you have any personal recollection of that?
- 2 A. You know, I was working away, so I wasn't always
- 3 right where we have our home, and so there may have been
- 4 times that they were doing things that I was unaware of, and
- 5 probably he told me about them, but I couldn't -- I couldn't
- 6 say.
- 7 Q. And -- and do you have any document or documentary
- 8 evidence that indicates that South Central agreed to assist
- 9 with the maintenance on your line?
- 10 A. We don't have any document, but it was kind of
- 11 implied because, you know, we called -- well, even lately
- 12 when we talked with Duncan they said well, we'll come out
- 13 and help you. So we just assumed that they were in the mode
- 14 to help us.
- Q. And do you believe they have a contractual
- 16 obligation to help you?
- 17 A. We don't have anything in writing.
- 18 Q. Did you have an agreement with them that they
- 19 would help you?
- 20 A. Verbally they -- they have said that they would
- 21 help us. That's all I know. We don't have anything in
- 22 writing, no.
- 23 Q. You indicated that about 20 years ago something
- 24 changed; is that correct?
- 25 A. Well, I don't know. We said that if -- it was --

- 1 I mean, approximately then. Maybe he just is saying that as
- 2 far as he can remember, he just started doing more of the
- 3 work, you know, because he was able to do it. So I don't
- 4 know if there was any cutoff date that said no, we're not
- 5 helping you anymore or I'm just gonna take care of it
- 6 myself. I -- I don't know if that happened. He's just
- 7 saying that he did remember for a lot of years there was a
- 8 system.
- 9 Q. And do you have personal knowledge that your
- 10 husband has done maintenance and repair on your line?
- 11 A. Certainly. In the last few years I have helped
- 12 him.
- 13 Q. Ms. Flinspach, do you have personal knowledge --
- 14 have you made calls to the telephone company when you've had
- 15 a problem on your line?
- 16 A. Yes. I called the office or sometimes I would
- 17 call Duncan Reid directly.
- 18 Q. And when you called the office, did they tell you
- 19 that there would be a service charge associated with repairs
- 20 to your line?
- 21 A. No. They never ever did say that. There was
- 22 one -- one time they did mention that there would be a cost
- 23 to repair, and when I talked with Duncan about it, he said
- 24 oh, I'll talk with the office because, no, that's -- I'll
- 25 let them know that that's not the way it is.

Page 13 Did you have conversations with your husband 1 0. 2 about -- about any -- any conversations that he might have 3 had with the phone company about charging for repairs? I don't think that he ever talked with them. 4 remember the one conversation that I had Duncan had come off 5 from vacation and he said I see I had an email from Weston 6 7 that said you guys had had a problem. And -- and I said well, they said it would be \$80 a man for them to come and 8 9 fix it. And I said, well, we've already repaired it, and he said well, I'll leave a memo at the office and tell them 10 11 that that's not the case. 12 THE COURT: Mrs. Flinspach, Richard is right there, is 13 he not? 14 THE WITNESS: He is. 15 THE COURT: Okay. Would you help him understand, you 16 know, speak loudly or get up close, whatever you need to do, 17 and help him understand that we're trying to sort out whether he remembers ever being charged by the telephone 18 company for repairs. Could you help him understand that 19 20 that's the question and then let him answer on the phone as 21 to his own memory. 2.2 THE WITNESS: Okay. They want to know if you ever 23 remember being charged by the telephone company for any repairs (to Mr. Flinspach). 24

MR. FLINSPACH: I can't remember.

25

Page 14 THE WITNESS: No. We -- well, I would pay for it. 1 2 would have paid for it, so I know that there was never any 3 time that we had to pay for it, no. 4 THE COURT: Okay. (BY MS. SLAWSON) Does your husband remember being 5 told that he would have to pay for repairs if the problem 6 was on your side of the point of demarcation? 7 I know that's not the case. The only time 8 Α. No. 9 that that was ever mentioned was when -- I don't -- I think it was the office -- the telephone office told me that it 10 11 would be \$80 a man. And when I mentioned it to Duncan he 12 said oh, no, I'll leave a memo at the office letting them 13 know that we're going to help you. So that is the only time 14 I ever remember that there was any talk about any charges 15 for repairs. 16 MS. SLAWSON: I have questions for Mr. Flinspach, so 17 would you like me to finish up with Mrs. Flinspach and then 18 ask my questions directly to Mr. Flinspach? 19 THE COURT: Let's try. 2.0 MS. SLAWSON: Okay. 21 THE WITNESS: All right. 2.2 MS. SLAWSON: I'm gonna finish --23 THE WITNESS: And I hope that he can hear you. 24 know. (BY MS. SLAWSON) I'm gonna finish up with you 25 Q.

- 1 first, Mrs. Flinspach. I've got a few more questions for
- 2 you.
- 3 A. Okay.
- 4 Q. Do you recall in January of 2017 meeting with
- 5 Mr. Reid near Beryl?
- 6 A. Yes. We were both in our truck and we just
- 7 stopped because we could see that they were there at the
- 8 office.
- 9 Q. Okay. And do you remember telling --
- 10 A. -- Chad or whatever it is.
- 11 Q. Do you remember telling Mr. Reid at that time that
- 12 the line, your line, was hanging low?
- 13 A. We told him the line was broken, yes.
- 14 O. Okay. And did you tell Mr. Reid in January of
- 15 2017 that your husband had fixed the line, but you needed
- 16 help raising the line back up?
- 17 A. I don't know if there was any talk about raising
- 18 it up. We wanted it repaired.
- 19 Q. And so did you tell --
- 20 A. What we did is we actually went home and we raised
- 21 the line so that it wasn't hanging in the roadway, but I
- 22 don't think that we were talking to them about raising the
- 23 line up. We wanted it repaired.
- 24 Q. And so it sounds to me, from your testimony here
- 25 today, that you've -- you and your husband and his friends

- 1 have done quite a lot of maintenance on this line; is that
- 2 correct?
- 3 A. We have done when we were able. But with this
- 4 last one when there was the snow and everything, we tried to
- 5 repair it. it was just too difficult for us. We were trying
- 6 to use a front-end loader with a -- with a lift on it so
- 7 that we could try to get it high enough. And it was -- it
- 8 was just too hard. We just couldn't do it. We're too old I
- 9 quess.
- 10 Q. Mrs. Flinspach, from time to time over the years
- 11 have you periodically disconnected your service from South
- 12 Central when you were having problems on the line?
- 13 A. We've never disconnected.
- 14 Q. Temporarily disconnected so you wouldn't have to
- 15 pay the monthly service fee?
- 16 A. No. I'm presently paying for it.
- 17 Q. Right. But in the past have you temporarily
- 18 disconnected while your husband looked for the problem in
- 19 the service line?
- 20 A. No.
- 21 O. Okay. So if we have records --
- 22 A. Not that I recall. I remember one time that
- 23 Duncan gave us, I think he gave a discount or something on
- 24 our bill because he said we didn't have service during this
- 25 time and I paid for it, so he gave us credit, like, for two

- 1 weeks or something.
- 2 Q. But your testimony is that you never requested
- 3 that the phone be disconnected while you looked for trouble
- 4 on the line?
- 5 A. No. We never have disconnected.
- 6 Q. And if the company's records show that you have
- 7 disconnected while you looked for trouble on the line, would
- 8 those records be inaccurate?
- 9 A. Well, if it's ever been disconnected, I don't
- 10 recall it. I -- if it was ever disconnected, it had to have
- 11 been a long time ago and I've maybe forgotten, but I don't
- 12 think so because I think I just, like I say right now, I'm
- 13 paying for the telephone bill and I don't have any service
- 14 because I don't want to pay a reconnect charge.
- MS. SLAWSON: I've got questions for Mr. Flinspach at
- 16 this time, but maybe he's planning on making a statement.
- 17 I'm not sure.
- 18 THE COURT: Mr. Flinspach, are you --
- 19 THE WITNESS: I'm sorry.
- Did you hear her (to Mr. Flinspach)?
- 21 THE COURT: Mr. Flinspach, are you planning to offer
- 22 any information on your own without having questions
- 23 presented to you first?
- MR. FLINSPACH: I didn't understand it.
- 25 THE COURT: Mr. Flinspach, is there anything -- is

Page 18 1 there anything that you would like to say before Ms. Slawson 2 starts asking you some questions? 3 MS. FLINSPACH: Is there anything you want to say before they ask you questions? Anything you want to say? 4 5 MR. FLINSPACH: No. 6 MS. FLINSPACH: He said no. 7 THE COURT: Okay. 8 MS. SLAWSON: Okay. 9 0. (BY MS. SLAWSON) Mr. Flinspach, you constructed 10 the line from your home to the town of Modena; is that 11 correct? 12 Α. (No audible response.) 13 MS. FLINSPACH: Did you construct the line from Modena 14 to the ranch? "Yes." 15 MR. FLINSPACH: I remember it, but I think someone 16 there had help from the phone company. 17 (BY MS. SLAWSON) You didn't say in your initial 0. complaint that somebody from the phone company helped you. 18 You indicated that it had been constructed by you and your 19 20 friends. Are you changing your mind on that testimony? 21 MS. FLINSPACH: They want to know if you're charging 22 your testimony and saying somebody from the telephone 23 company helped you (to Mr. Flinspach). 24 I think he -- he told me that he thought that somebody helped him take it down, but they may have. I 25

Page 19 don't know whether they reviewed what we were doing. 1 2 don't know. 3 Was there anybody there when you guys were 4 constructing it up the canyon? From the telephone company, 5 there was somebody there (to Mr. Flinspach)? 6 MR. FLINSPACH: Maybe not every day, but they was 7 there. 8 MS. FLINSPACH: He said maybe not every day, but he 9 thinks that maybe they reviewed it when he was putting it 10 up. 11 (BY MS. SLAWSON) Mr. Flinspach, did you take down Q. 12 all the arms and hardware and construct the open wire line? 13 MS. FLINSPACH: Did you take down all the arms and the 14 wire (to Mr. Flinspach)? 15 MR. FLINSPACH: With help we did. 16 (BY MS. SLAWSON) Who helped you? 0. 17 MS. FLINSPACH: Who helped you (to Mr. Flinspach)? MR. FLINSPACH: It was Terry, probably guys now and I 18 can't hardly remember the names. There were five or six 19 20 guys at different times because this just didn't happen 21 overnight at the time, a line up to the ranch. But the 22 phone company at the time had a man there. One of the men 23 was Douglas Terry. (BY MS. SLAWSON) Mr. Flinspach, did you attach the 24 0.

line to the Dixie Escalante REA power poles?

25

- Page 20
- 1 MS. FLINSPACH: Would you repeat it for him, please.
- Q. (BY MS. SLAWSON) Is the -- is your line connected
- 3 to the Dixie Escalante power poles?
- 4 MS. FLINSPACH: The line on the Dixie Escalante power
- 5 poles (to Mr. Flinspach).
- 6 Yeah, it is.
- 7 Q. (BY MS. SLAWSON) And as I understand it, the route
- 8 of your line doesn't follow the county road; is that
- 9 correct?
- 10 MS. FLINSPACH: It goes alongside the county road and
- 11 it crosses it in a couple of places.
- 12 Q. (BY MS. SLAWSON) Are there portions of the line
- 13 that are not accessible by a vehicle on the county road?
- 14 MS. FLINSPACH: Um, well, there's a line. You can
- 15 drive right up underneath the power poles with the -- with
- 16 the vehicle most of the way.
- 17 Q. (BY MS. SLAWSON) But as I understand it, the line
- 18 doesn't follow the road. It crosses the road in several
- 19 places. But it can be up to --
- 20 MS. FLINSPACH: But it --
- 21 MS. SLAWSON: And it can be up to a quarter mile away
- 22 from the --
- MS. FLINSPACH: -- it's probably off the county road
- 24 how far, Mike (to Mr. Flinspach)?
- 25 MR. FLINSPACH: To get across the road?

Page 21 1 MS. FLINSPACH: No. It doesn't -- it isn't right 2 against the county road. It's off the road how far? How 3 far (to Mr. Flinspach)? 4 MR. FLINSPACH: Well, we're still on the county 5 right-of-way. THE COURT: Mrs. Flinspach, did you just speak to 6 someone named Mike? 7 MS. FLINSPACH: Yeah. That's his nickname. 8 9 THE COURT: That's Mr. Flinspach's nickname? 10 MS. FLINSPACH: That's correct. 11 THE COURT: Okay. Thank you. 12 Q. (BY MS. SLAWSON) Mr. Flinspach, your son, in his 13 statement that he provided to the Public Service Commission, indicated that he -- that you and some family friends 14 installed the line; is that accurate? 15 16 MS. FLINSPACH: Repeat that, please. 17 (BY MS. SLAWSON) Your son, in the statement that 0. he provided to the Public Service Commission, indicated that 18 Mr. Flinspach and some family friends installed the line. 19 20 Is that accurate? 21 MS. FLINSPACH: Well, there were some -- some of them 2.2 were coworkers from where he worked on the railroad, some of 23 them were personal friends, that's correct, that had worked 24 for a power company. 25 MS. SLAWSON: Okay. And --

- Page 22

  MR. FLINSPACH: Because they could climb poles.
- MS. FLINSPACH: Yeah. We didn't have any trucks to put
- 3 the lines up, so it entailed them climbing the poles to
- 4 attach all of this hardware and put up the line. And he had
- 5 a couple of friends I think from Nevada that worked for a
- 6 power company that just did it as a personal favor. He had
- 7 a couple friends from the railroad that had worked with him
- 8 previously that climbed poles, and so they just assisted
- 9 him.
- 10 So -- and at this point I can't even tell you all
- 11 the names. I know a couple of them, but I'm not sure of all
- 12 of them.
- Q. (BY MS. SLAWSON) And where does the open wire
- 14 connect to South Central's network in Modena?
- MS. FLINSPACH: Can you please repeat that.
- 16 Q. (BY MS. SLAWSON) Where does your open wire line
- 17 connect to South Central's network in Modena?
- 18 MS. FLINSPACH: It's right next to the -- the old
- 19 schoolhouse.
- MS. SLAWSON: I have an exhibit that shows the point of
- 21 demarcation. I didn't know that the Flinspachs wouldn't be
- 22 hear today, so I -- I had no way of getting that to them.
- 23 I'll try and describe that picture for you and then I'll
- 24 have it introduced by one of my witnesses.
- Q. (BY MS. SLAWSON) But, Ms. -- Mr. Flinspach, are

Page 23 1 you familiar with the demarcation that appears next to the 2 old schoolhouse as a green above-ground box with the numbers 3 159 North --4 MS. FLINSPACH: They're talking about an above-ground box. Do you know what a green box is (to Mr. Flinspach)? 5 6 He says yes. (BY MS. SLAWSON) And is that where your line 7 0. connects to the South Central Utah Telephone's network? 8 9 MS. FLINSPACH: That was where you connected; right (to Mr. Flinspach)? 10 11 That's correct. 12 0. (BY MS. SLAWSON) And did you install that 13 demarcation box? 14 MS. FLINSPACH: You didn't put the box in, did you (to 15 Mr. Flinspach)? 16 The telephone company did that. No. 17 (BY MS. SLAWSON) And did you -- did Mr. Flinspach 0. 18 connect the open wire to the telephone company's network? 19 MS. FLINSPACH: Did you connect the wire to the box (to 20 Mr. Flinspach)? 21 He's saying yes. 2.2 MR. FLINSPACH: Well, I'm trying to remember. MS. FLINSPACH: Well, there was a connection made. He 23 doesn't remember if he connected it or someone else did. 24 (BY MS. SLAWSON) Okay. Mr. Flinspach, do you own 25 Q.

### Page 24 1 the facilities from the D mark up the canyon? 2 MS. FLINSPACH: Do you own the wire (to Mr. Flinspach)? It was given to him. We did not purchase it. 3 4 But -- but it was given to us, yes. (BY MS. SLAWSON) And it's yours? 5 THE COURT: Please don't lead. 6 MS. FLINSPACH: Well, I guess. Nobody could just come 7 8 and take it down without permission, I guess. 9 0. (BY MS. SLAWSON) All right. Do you know . . . 10 MS. FLINSPACH: There was no way for us to check if 11 there was ever any agreement with the telephone company. 12 thought about contacting them saying do you have anything on 13 record, but I didn't know whether they would be forthcoming at this time to show they had anything on record and I 14 15 didn't find anything in my files. All I had were the bylaws and the membership certificate and the fact that the line 16 was given to us. 17 That's all I knew. THE COURT: Mrs. Flinspach -- or Flinspach, excuse me, 18 19 do you understand the concept of a legal ownership? 2.0 understand what would need to happen in order for ownership 21 of equipment that a utility has acquired to actually change 22 ownership? Do you have any understanding of the legality? MS. FLINSPACH: No. I don't know whether there would 23 24 have to be a contract or payment or anything else. No, I 25 don't know that.

Page 25 1 THE COURT: Okay. Thank you. 2 Q. (BY MS. SLAWSON) Mr. Flinspach, do you consider 3 the line from Modena to your house to be yours? 4 Α. I don't know how --Well, if --5 MS. FLINSPACH: 6 MR. FLINSPACH: -- to answer that. MS. FLINSPACH: Well, we had the use of it for --7 MR. FLINSPACH: Other than that, I never had nothing 8 9 legal that paying it was mine or it wasn't. 10 (BY MS. SLAWSON) Did you consider it to be yours? 0. 11 (No audible response.) Α. 12 MS. FLINSPACH: He wanted you to repeat that, please. 13 (BY MS. SLAWSON) Did you consider the line to be 0. 14 yours once you constructed it? 15 MS. FLINSPACH: Did you consider the line to be yours 16 (to Mr. Flinspach)? 17 MR. FLINSPACH: I don't know how to answer that. MS. FLINSPACH: Well, we had the use of it for 40 18 19 years, so I don't know. I guess that would constitute our 20 ownership. I don't know. I don't think anybody else could 21 come and say we'd like to take this line down, so I don't 22 think that anybody else could do that unless it was the 23 telephone company. (BY MS. SLAWSON) And you indicated that the 24 0. telephone company gave you the scrap line; is that correct?

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Page 26 1 MS. FLINSPACH: Apparently he was visiting with them 2 and we were talking about -- he was talking with them about 3 getting a telephone line and they said that they were taking 4 this line down because they were putting a cable in and that he could have it. 5 6 MS. SLAWSON: Okay. 7 MS. FLINSPACH: And that's as much as he can recall. (BY MS. SLAWSON) Okay. Did you -- did either of 8 0. 9 you pay any sort of line extension fee to South Central? MS. FLINSPACH: I don't know that we ever paid any 10 fees, no. And I usually pay the bills, so I don't -- I 11 12 don't think that happened. 13 (BY MS. SLAWSON) Mr. --Q. 14 MS. FLINSPACH: I read in your papers that said that, you know, like 313 fee or something. No, I don't think any 15 16 of that ever happened. (BY MS. SLAWSON) Okay. Mr. Flinspach, in your, or 17 0. Mrs. Flinspach, in your formal complaint you indicated that 18 South Central didn't install any hardware on the line; is 19 20 that correct? 21 MS. FLINSPACH: Well, unless one of the guys that 22 helped him put up the line was involved in it. We don't 23 recall that, but no, I don't think that they helped us. You know, it wasn't like they sent a bunch of men out there to 24

help construct the line up the canyon, no. That didn't

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- 1 happen.
- Q. (BY MS. SLAWSON) Okay. And when the line breaks,
- 3 who provides the materials for repairing the line?
- 4 MS. FLINSPACH: Well, we have on hand some connectors
- 5 and some wire, and if it needs wire usually we have some to
- 6 do it, don't we (to Mr. Flinspach)?
- 7 MR. FLINSPACH: It was left over.
- 8 MS. FLINSPACH: Oh. I guess -- I guess it was left
- 9 over from the construction and -- and I think any materials
- 10 that they had. I know when Carlos quit, he gave Mike all
- 11 the connectors that he had so that he would have them if he
- 12 needed them.
- 13 Q. (BY MS. SLAWSON) So, Mr. Flinspach, you said for
- 14 about the first 20 years South Central maintained or did
- 15 maintenance or repair on your line; is that accurate?
- 16 MS. FLINSPACH: She said for the first 20 years that
- 17 they helped you on the line (to Mr. Flinspach).
- 18 He said there was a guy that came out, and he
- 19 thought it was from Escalante, that used to come out when we
- 20 needed help that would help up on the line, and he doesn't
- 21 recall the guy's name. He had a truck and he would come out
- 22 and help him.
- 23 Q. (BY MS. SLAWSON) And then about 20 years ago
- 24 something changed. Is that your testimony?
- 25 MS. FLINSPACH: She said 20 years ago it changed (to

- 1 Mr. Flinspach).
- 2 MR. FLINSPACH: Approximately. I can't remember now
- 3 that much (inaudible).
- 4 Q. (BY MS. SLAWSON) I'm sorry. Can you repeat that,
- 5 please.
- 6 MS. FLINSPACH: She wanted you to repeat what you said
- 7 (to Mr. Flinspach).
- 8 MR. FLINSPACH: A man helped me from time to time, had
- 9 his own truck from South Central Telephone, but I can't
- 10 remember an exact date, the length of times, but I know at
- 11 least 20 years.
- 12 Q. (BY MS. SLAWSON) And then something changed and
- 13 they stopped wanting to repair your line; is that your
- 14 testimony?
- 15 MS. FLINSPACH: They stopped trying to help you (to
- 16 Mr. Flinspach).
- MR. FLINSPACH: Well, he began to complain about having
- 18 to help me, and so we needed a telephone so much I
- 19 overlooked it and just put it up on my shelf to do it.
- Q. (BY MS. SLAWSON) And do you know when they stopped
- 21 performing the maintenance on your line the same way they
- 22 had in the past?
- MS. FLINSPACH: We don't have any dates on that. We
- 24 looked and we don't have any dates and we don't have -- you
- 25 know, for the last six months I've kind of kept track when

- Page 29
- 1 the line broke and when it was repaired. But before that we
- 2 just didn't do that, so I don't know.
- 3 Q. (BY MS. SLAWSON) And, Mr. Flinspach, did there
- 4 come a time when South Central told you that they -- if they
- 5 put you on a schedule, they need to charge you a service
- 6 charge?
- 7 MS. FLINSPACH: No. I can tell that you.
- 8 Q. (BY MS. SLAWSON) No. I'm asking Mr. Flinspach if
- 9 that happened to him, if he had a conversation about a
- 10 service charge and he -- did he have any conversations about
- 11 a service charge?
- MS. FLINSPACH: Did you ever have a conversation with
- 13 them about a service charge for repairs, Mike. Tell them
- 14 no.
- 15 MR. FLINSPACH: No.
- 16 THE COURT: Mr. Flinspach, can you hear me?
- MR. FLINSPACH: (No audible response.)
- 18 MS. FLINSPACH: Can you hear her (to Mr. Flinspach)?
- 19 MR. FLINSPACH: My hearing I can -- half of it is
- 20 garbled, so it's kind of hard. I have to talk to my wife --
- 21 THE COURT: I understand.
- 22 MR. FLINSPACH: -- before I answer.
- 23 THE COURT: I understand. So the question is whether
- 24 someone from the telephone company ever told you that you
- 25 would have to pay a service charge in order to get help with

Page 30 1 a repair. 2 MS. FLINSPACH: Did anybody ever tell you there had to 3 be a service charge before you could get help (to Mr. Flinspach). 4 MR. FLINSPACH: 5 No. 6 0. (BY MS. SLAWSON) So nobody told you -- never mind. Did you have a conversation with a South Central 7 employee where you indicated you were mad because somebody 8 9 had quoted you a service charge? 10 Α. (No audible response.) 11 MS. FLINSPACH: Did you ever say anything about that 12 you were mad because they wanted to charge you (to 13 Mr. Flinspach)? 14 MR. FLINSPACH: (Inaudible.) 15 THE COURT: Mr. Flinspach, I need you to speak right 16 into the telephone. 17 MR. FLINSPACH: Well, I think I remember someone saying 18 what they was gonna charge us if they had to work on the line, and I knew the amount was ridiculous because it was a 19 2.0 certain amount for one individual and there were three 21 working on it, and that was ridiculous. I wouldn't have 22 paid that. 23 THE COURT: Okay. 24 MR. FLINSPACH: It wasn't even -- it wasn't right. 25 MS. FLINSPACH: I think he understood that they wanted

Page 31 to charge \$80 a man an hour, so it would be like \$240 an 1 2 hour for them to come and look at the line. And he may have 3 said something about that. I don't know. But the only time 4 I had a conversation about that was with Duncan when he told me that no. He said I'll leave a memo at the office and 5 6 we'll take care of it, so. (BY MS. SLAWSON) Do you recall that when you would 7 0. call in complaining of trouble on your line, that South 8 9 Central would check the line to the point of demarcation in 10 Modena? 11 Α. Can you please repeat that. 12 Q. Do you recall that when you would call in about a 13 trouble on your line, that South Central would go out and check your line at the point of demarcation in Modena? 14 15 Well, we never did know when they did that. We Α. didn't know whether they did it or when they were coming or, 16 you know, because ordinarily it wasn't to their line of 17 demarcation which they called it. It was usually a broken 18 line. And it didn't do any good for them to go to Modena 19 2.0 and check their little box because that wasn't usually the 21 problem.

2.2 THE COURT: So did they ever go past the box and take a 23 look at the actual line to find out what the problem was? 24 MS. FLINSPACH: I think there were times that we asked

25 them to come and look. I think one time I think Weston even

- Page 32
- 1 said maybe I'll bring my four-wheeler out and I'll drive up
- 2 the line and see if I can see something, so they did offer.
- 3 But I don't know, I couldn't tell you if they ever found a
- 4 problem or whether -- I think one time we thought maybe
- 5 there was an insulator that was off or something like that,
- 6 but usually my husband ended up fixing it.
- 7 THE COURT: Okay. Let me just pause for just a minute
- 8 Mrs. Slawson and ask you. Is it -- is it your intention
- 9 today to try to establish ownership just through course of
- 10 dealing? Do you have any other information, documentation,
- 11 or evidence?
- 12 THE WITNESS: We have the evidence that my witnesses
- will provide about ownership, but I don't have documents
- 14 that show the ownership. That's part of the problem is
- 15 that --
- 16 THE COURT: Right.
- MS. SLAWSON: -- we're four years later.
- 18 THE COURT: So -- so is the commission going to have to
- 19 make the decision solely on course of dealing. Is that the
- 20 that the question? I mean, that's my question.
- 21 THE WITNESS: Well, I don't know that it's going to be
- 22 solely on course of dealing because you're gonna hear from
- 23 my witnesses that there's certain indicia of ownership and
- 24 it's not -- not, you know, it's subject to -- or it's
- 25 involved in the course of dealing, but there are certain

- Page 33 things that they permit and don't permit on lines that they
- 2 own and certain things that they do and don't do on lines
- 3 that they own.
- 4 THE COURT: Only.
- 5 MS. SLAWSON: And we'll have testimony on that.
- 6 THE COURT: And will they be able to testify clear back
- 7 to what those policies were in 1977?
- 8 MS. SLAWSON: No. They'll be able to testify to what
- 9 those policies were back in 19, what, 1988.
- 10 THE COURT: '88. So eleven years later?
- 11 MS. SLAWSON: Yeah.
- 12 THE COURT: Okay. And do you have the date on which
- 13 the tariff that first discussed customer-provided equipment
- 14 was put into place?
- MS. SLAWSON: No. I know that the tariff dated 1988
- 16 that was approved by the commission discussed
- 17 customer-provided equipment. We've -- the company has
- 18 searched its records for its old tariffs it didn't have, the
- 19 Public Service Commission doesn't have it and the Division
- 20 of Public Utilities doesn't have it.
- 21 THE COURT: Okay. But as of 1988, the tariff discussed
- 22 customer premising --
- MS. SLAWSON: Customer provided.
- 24 THE COURT: -- customer-provided equipment?
- MS. SLAWSON: Yes.

Page 34 1 THE COURT: Okay. Let me get to another issue that I 2 know the commission is concerned about and you can certainly 3 continue to ask --4 MS. SLAWSON: Okay. THE COURT: -- your questions, but I'm just not sure 5 how much help this -- the -- the course of dealing is going 6 to be because it really -- it goes both ways, you know. So 7 I think we just might be at a 50/50 situation there. 8 9 But from what from what -- from what I understand, the line at issue terminates at the ranch at a piece of 10 equipment that is at the house and that the utility has 11 12 stated to the Flinspachs that they own that. And I'd like 13 to deal with that. MS. SLAWSON: Okay. And I think that's contrary to the 14 15 evidence that you're gonna hear today. 16 THE COURT: Okay. 17 MS. SLAWSON: I don't think they claim an ownership 18 interest. THE COURT: So, Mrs. Flinspach, can you hear me? 19 2.0 MS. FLINSPACH: Yes, I can. 21 THE COURT: Okay. Is there a piece of equipment on 2.2 your home where the line terminates? 23 MS. FLINSPACH: Well, there's a power pole where the 24 telephone line comes off and comes to our home.

THE COURT: Okay. And what is on your home?

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Page 35 does the line go when it reaches your home? Does it go into 1 2 some sort of box or piece of equipment there at your home? 3 MS. FLINSPACH: No. It just -- it's a line that comes 4 in, the little box in the wall, and it connects to the 5 telephone. Okay. So who -- where did that box in the 6 THE COURT: 7 wall come from? Did Mr. Flinspach put that in the home? 8 MS. FLINSPACH: No. I think the telephone company 9 installed that box and the box that's out there on the pole. 10 I think the box on the pole and then the box that's on the 11 outside of the house where, you know, the little line runs 12 into the house, I think they maintain that. 13 THE COURT: Okay. And is it your understanding that 14 those boxes were given to you along with the line or is it 15 your understanding that the telephone -- that those belonged 16 to the telephone company? 17 MS. FLINSPACH: No. If there was any problem with them, the telephone company -- in fact, they just, oh, about 18 19 two months ago came and worked on the box that sat on the 20 pole. 21 THE COURT: Okay. 2.2 MS. FLINSPACH: They said that they -- they couldn't 23 get a replacement, but they were updating it a bit. 24 THE COURT: Okay. 25 Do you want to pursue anything there with the

- 1 Flinspachs, Ms. Slawson?
- 2 MS. FLINSPACH: Do you want to say anything (to
- 3 Mr. Flinspach)?
- 4 MS. SLAWSON: No.
- 5 MR. FLINSPACH: No.
- 6 THE COURT: Okay. I'm sorry to have interrupted you.
- 7 Please go ahead and do whatever.
- 8 Q. (BY MS. SLAWSON) Okay. I just wanted to maybe
- 9 move on to the events that happened in January that led to
- 10 the culmination of this complaint I think.
- 11 THE COURT: Are those going to help with the question
- of ownership? Because I don't want to talk about threats or
- 13 fears and things like that. If there's a problem there,
- 14 it's a police matter. It's not a commission matter.
- MS. SLAWSON: Well, I think, I mean, are you -- are you
- 16 not gonna allow me to put on evidence of the conversation
- 17 that happened on January 25th?
- 18 THE COURT: I will if they go to ownership, but I'm
- 19 trying to figure out who owns the line.
- 20 MS. SLAWSON: Right. And I think I would argue that
- 21 these -- they go to ownership because they show the course
- 22 of dealings between the parties which also goes to
- 23 ownership.
- 24 THE COURT: I'll give you a few minutes, but I think
- 25 we've had quite a lot of discussion on course of ownership

- 1 and I'm not sure how helpful it is. So I'd ask you to make
- 2 it brief.
- MS. SLAWSON: Well, I mean, with all due respect,
- 4 ownership is the issue in this case, so --
- 5 THE COURT: Correct. And I'm not sure that --
- 6 MS. SLAWSON: -- put on as much evidence as we have.
- 7 THE COURT: I'm not sure that course of dealing is
- 8 going to be particularly helpful in making that
- 9 determination. As I said, it cuts both ways --
- 10 MS. SLAWSON: Right.
- 11 THE COURT: -- in this case.
- MS. SLAWSON: But if the preponderance of the evidence
- 13 shows that it's -- the course of dealing shows that it's
- owned by the Flinspachs, then we need to be able to put on
- 15 that preponderance of evidence.
- 16 THE COURT: You may proceed, but I may cut you off.
- 17 MS. SLAWSON: Thank you.
- 18 THE COURT: Please go ahead.
- 19 Q. (BY MS. SLAWSON) Mr. Flinspach, did you go to the
- 20 central office of South Central on January 25th of 2017?
- 21 MS. FLINSPACH: It's not -- I don't know that he can
- 22 hear you, but it's not their office. It's a little place
- 23 out here at Beryl where they keep some equipment. I don't
- 24 know whether they call it an office or not, but it's a
- 25 little building.

1	Page 38 Q. And Mr. Flinspach went there on January 25th?
2	A. I I'd have to look, but I think he did, yes.
3	Q. And can you ask him and maybe he could answer.
4	A. Did you go out there to the thing the 25th of
5	January? Is that when you talked to the guy out there (to
6	Mr. Flinspach)?
7	MR. FLINSPACH: Yeah, I guess.
8	Q. (BY MS. SLAWSON) Are you unsure of the date or are
9	you unsure of the fact that you went to the
10	MS. FLINSPACH: Yeah. We'll just have to there's so
11	many that I'd have to look back. We did document when he
12	went out there, but I'd have to look here on my papers to
13	see that they because there were there were two or
14	three times that there were, I think, one that I was with
15	him and another time he was by himself.
16	Q. (BY MS. SLAWSON) In the formal complaint that you
17	filed in this matter you indicated that you that you
18	"On January 25th I, Richard, went to Beryl to talk with
19	Weston and Roy to ask why they hadn't come on the 24th."
20	Do you remember that, Mr. Flinspach?
21	A. Yes.
22	MS. FLINSPACH: Yes.
23	Q. (BY MS. SLAWSON) And were you angry when you
24	visited the office that day?
25	MS. FLINSPACH: Were you angry (to Mr. Flinspach)?
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- Page 39 1 MR. FLINSPACH: I was angry to make an appointment with 2 these guys and then I had to check with them two weeks 3 after. They said well, I forgot to tell him. And the 4 second time it was three weeks and I got -- and I was upset, 5 yes. 6 Q. (BY MS. SLAWSON) And you say you had made an appointment, but isn't it true that Duncan had told you he'd 7 have the guys come out when they had spare time? 8 9 MS. FLINSPACH: I recall what we put in the statement and he actually went out there that day and told the boys to 10 put Duncan on the line. And he said I'm headed out that way 11 12 and we'll -- I'll send the boys right out. Well, he came 13 back and we waited all day, because his understanding was 14 they were coming out to help him that day, yes. (BY MS. SLAWSON) And -- and I believe Duncan 15 Q. 16 called you, Ms. Flinspach, later and said no, you misunderstood, we didn't have an appointment. Is that 17 18 correct? No. I don't think he did. 19 Α. No. 20 He didn't call --Q. 21 Α. He didn't say we didn't have an appointment, no. 22 Q. He didn't call and leave a message on your cell 23 phone?
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goes to ownership, Ms. Slawson. I know that there was

THE COURT: I'm -- I'm trying to understand how this

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- 1 conversation.
- 2 MS. FLINSPACH: Yeah.
- 3 THE COURT: I know that there was some agreement that
- 4 SCUTA would help. I'm not sure that the timing is relevant.
- 5 Can you help me?
- 6 MS. SLAWSON: Yeah. I'm struggling with the issue of
- 7 ownership too because both parties testify -- or South
- 8 Central will testify, but in their -- in their documents
- 9 have indicated that there doesn't seem to be a dispute on
- 10 ownership. The Flinspachs say they own the line and South
- 11 Central says they own the line. And so I start to --
- 12 THE COURT: I have to disagree with you there. The
- 13 Flinspachs have not stated here or in anything that they've
- 14 filed that they own the line. And they have actually
- 15 questioned when SCUTA put into place these provisions
- 16 that -- that assigned them ownership and, therefore, made
- 17 them ineligible for assistance. So I'm not going to accept
- 18 any proffer today that there's no dispute on ownership.
- 19 There is a dispute on ownership.
- MS. SLAWSON: Okay. And I guess we'll have to look at
- 21 the record. I thought that the Flinspachs here today said
- 22 that they believe they own the line.
- 23 THE COURT: No. You said that and I said please don't
- 24 lead.
- MS. SLAWSON: Right. And then I asked followup

Page 41 1 questions and they said yeah. I thought they said that, but 2 we can --3 THE COURT: They said that they had sole use of the 4 line and that they didn't suppose anybody else would have had the right to come in and remove it except maybe the 5 6 telephone company. MS. SLAWSON: Okay. Well, maybe give me just a minute. 7 THE COURT: Uh-huh. 9 MS. SLAWSON: Thanks. 10 (Pause in the proceedings.) 11 MS. FLINSPACH: Hello. 12 THE COURT: Yes. We're just pausing for a moment. 13 MS. FLINSPACH: Okay. We were just making sure that we weren't -- didn't lose our line. 14 15 THE COURT: Yeah. We're still okay. Stay with us. 16 MS. SLAWSON: I don't have any other questions for the 17 Flinspachs. 18 THE COURT: Okay. Mrs. Flinspach. 19 MS. FLINSPACH: Yes. 2.0 THE COURT: The telephone company doesn't have any 21 other questions for you. Is there anything now at this 22 point that you would like to clarify or further explain 23 before we go to the telephone company's witnesses? 24 MS. FLINSPACH: No. Only to say that, you know, it

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really hasn't been a bad relationship. We -- we worked with

Page 42 1 them and until just lately when we got this contention over 2 the line, I can't say that our relationship has been bad 3 with them. 4 THE COURT: Okav. MS. FLINSPACH: We've had a few things where they 5 6 didn't want to come out and do certain things, but we've managed. But it isn't like we -- we have hate towards them 7 8 or anything, so. 9 THE COURT: Okay. 10 MS. FLINSPACH: Anyway. 11 THE COURT: Thank you. 12 MS. FLINSPACH: We enjoy having the telephone and we 13 would like to have it again. So that's about all I can say. 14 THE COURT: Okay. Thank you. And you've -- you've continued to pay your monthly fees even though you don't --15 haven't had service; is that correct? 16 17 MS. FLINSPACH: That's correct. 18 THE COURT: Okay. 19 MS. SLAWSON: South Central would like to call Kerry 20 Alvey to the stand or wherever you'd like him. 21 THE COURT: He can stay right there. 2.2 Mr. Alvey, do you swear to tell the truth today? 23 MR. ALVEY: Yes. 24 THE COURT: And will you spell your name for me please. 25 MR. ALVEY: It's Kerry, K-e-r-r-y; Alvey, A-l-v-e-y.

Page 43 1 THE COURT: Thank you. 2 EXAMINATION 3 BY MS. SLAWSON: 4 0. Mr. Alvey, are you employed by South Central Utah 5 Telephone? 6 Α. Yes, I am. And what is your position with the company? 7 0. I'm the Vice-president of Operations. 8 Α. 9 Q. How long have you been with the company? I've been -- in September this year will be 33 10 Α. 11 years. 12 Q. Okay. And is South Central a rate of return 13 regulated company? It is. 14 Α. 15 And is the company a carrier of last resort? Q. 16 Α. Yes. 17 Is it your -- based on your experience, does that Q. mean that South Central is obligated to provided service to 18 every last person in a service territory? 19 20 Α. It is not. We -- we will provide service to 21 everyone if they live outside of the area where we have 22 facilities built. If they're willing to -- to help pay and aid construction, then we will build facilities to them and 23 provide service. 24 Okay. In your position are you familiar with 25 Q.

Page 44 South Central's tariff? 1 2 Α. Yes. 3 0. And have you reviewed South Central's records in 4 preparation for this hearing? I have. 5 Α. Q. 6 Were you able to find South Central tariff from 1977? 7 I could not. 8 Α. What is the earliest tariff you were able to 9 0. 10 locate? 11 Α. It's the tariff from 1988. 12 Q. Okay. And -- and why -- do you have any reason 13 for why you weren't able to locate the earlier tariff? I think just time frame and records have been lost 14 from that time. 15 16 MS. SLAWSON: Okay. I have some tariff pages that I'd 17 like Mr. Alvey to identify. May I approach? THE COURT: Of course. 18 19 MS. SLAWSON: Would you prefer that we mark each 20 section separately or just mark it as one? 21 THE COURT: Let's mark it as one. I think that makes sense. We'll mark this as Exhibit 1. 2.2 (Exhibit 1 marked.) 23 24 (BY MS. SLAWSON) All right, Mr. Alvey. I've 0. handed you what's been marked as Exhibit 1. Can you 25

- 1 identify these pages?
- 2 A. Yes. These are pages from our tariff.
- 3 Q. Okay. And I'd like to start with the first page
- 4 of that exhibit which would be sheet No. 7.
- 5 THE COURT: Just a moment. Is this the 1988 tariff?
- 6 THE WITNESS: Yes.
- 7 THE COURT: Okay. Thank you.
- 8 Q. (BY MS. SLAWSON) Sheet No. 7. There's a
- 9 definition for customer-provided equipment. Do you see that
- 10 there?
- 11 A. Yes.
- 12 Q. And do you have any independent recollection or
- 13 knowledge of when this concept was introduced into the
- 14 tariff?
- 15 A. I do not other than this -- as long as I've been
- 16 employed with South Central, this has been the definition.
- 17 Q. Okay. And would you just read the definition for
- 18 the record.
- 19 A. "Customer provided equipment. Devices apparatus
- 20 and their associated wiring provided by a subscriber for use
- 21 with facilities furnished by the company."
- 22 THE COURT: And when were you employed by SCUTA?
- 23 THE WITNESS: I began in 1985.
- 24 THE COURT: Okay. Thank you.
- Q. (BY MS. SLAWSON) Okay. And then turning to sheet

Page 46 1 No. 44 which is the third page of the exhibit I gave you 2 right there, I believe you had testified a moment ago about 3 construction charges and you've explained to us that a --4 when would a construction charge be appropriate? Any time that we're extending facilities beyond 5 existing facilities --6 7 0. Okay. 8 Α. -- to a customer. And to your knowledge, did the Flinspachs pay a 9 0. construction charge or line extension charge to South 10 11 Central? 12 Α. I have no knowledge of that charge. 13 0. Okay. And also looking on page 44, sheet 44 of 14 the -- of the exhibit there -- sorry. Just trying to find 15 the right. 16 Look on page -- original sheet 50. 17 (Witness complies.) Α. The heading of this section is Connection With 18 Q. 19 Subscriber-Owned Equipment. Do you see the general 20 conditions? 21 Α. Yes. 22 0. The tariff indicates the company shall not be 23 responsible for the installation, operation, maintenance of any CPE. Do you see that in the second paragraph there? 24 25 Α. Yes.

Page 47 Based on your experience with the company, has 1 0. 2 that been the policy of the company during your employment? 3 Α. Yes, it has. 4 MS. SLAWSON: May I approach? I have another exhibit. 5 THE COURT: Yes. I just have a question then. So do you dispute that the company provided 6 service on the line for 20 years from 1977 forward? 7 appears that had it done so, it would have been contrary to 8 9 this tariff provision. 10 THE WITNESS: No. I don't know dispute that we helped 11 the Flinspachs, but it was -- started out with the local 12 employee, and Mr. Flinspach mentioned Carlos Terry. And he was employed there when I -- when I started, and it was just 13 14 a local person helping them. 15 THE COURT: So did you waive this tariff provision "The 16 customer shall be responsible for the payment of all company 17 charges for visits by the company to the customer premises?" You waived that? 18 19 THE WITNESS: Well, I'm not -- I'm not sure that it was 2.0 ever --21 THE COURT: Because either you waived that or you own 2.2 the line. 23 THE WITNESS: Well, we -- we waived it because we never charged them. 24 25 THE COURT: Or you own the line.

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Page 48
          THE WITNESS: Right. And we --
 1
 2.
          THE COURT: One or the other.
 3
          THE WITNESS: -- we -- we waived it.
 4
          THE COURT: And what is your evidence for that? Simply
 5
     your own personal recollection?
 6
          THE WITNESS: My -- my --
 7
          THE COURT: Or are you saying we must have because --
 8
          THE WITNESS: No.
 9
          THE COURT: -- we absolutely don't own the line?
10
          THE WITNESS: No. My personal recollection speaking
     with Carlos Terry as a -- as a fellow employee in those days
11
12
     and him discussing just as a good neighbor helping these
13
     people out, that he went out and helped them and we didn't
14
     charge them for it.
          THE COURT: And is Carlos not available?
15
16
          THE WITNESS: Carlos passed away --
17
          THE COURT: Passed away.
18
          THE WITNESS: -- five years ago.
          THE COURT: Uh-huh. Have you ever waived that
19
20
     provision for any other customer?
21
          THE WITNESS: I -- I don't have any knowledge of that.
2.2
     We may have, but I don't -- I can't say. I don't have any
23
     first-hand knowledge of it.
24
          THE COURT: Thank you.
25
          MS. SLAWSON: Exhibit 2. Mark this as Exhibit 2.
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Page 49 (Exhibit 2 marked.) 1 2 Q. (BY MS. SLAWSON) I'm showing you what's been 3 marked as Exhibit 2. Are you familiar with this photograph? 4 Α. Yes. And what is that a picture of? 5 0. That's our demarcation point in Modena and the 6 Α. point where the -- Mrs. Flinspach's line connects to our 7 network. 8 9 0. Okay. Mr. and Mrs. Flinspach testified here today 10 that they had repaired the line on numerous occasions over 11 the past 40 years. Did you hear that? 12 Α. Yes. Does South Central allow its customers to repair 13 0. South Central network facilities? 14 15 We do not. Α. Have you ever had a South Central customer 16 0. indicate to you they've repaired a break even though you 17 didn't authorize them to do that? 18 We have had customers who have notified us that 19 Α. they've cut maybe their bury drop into their property and --20 21 but that we shouldn't worry about it because they fixed it 2.2 and it's taken care of. 23 0. And what is your standard procedure in those instances? 24 25 We usually go out there and dig it up because Α.

- 1 their method of repair will soon fail and so we repair it
- 2 correctly.
- Q. And do you have any knowledge, when Mr. Flinspach
- 4 and his wife reported to South Central that they had
- 5 repaired a portion of the Flinspach line, did South Central
- 6 send its technician out to inspect or replace that repair?
- 7 A. We did not.
- 8 Q. And why not?
- 9 A. Because we've always assumed it's their line and
- 10 they have ownership of it and so they can do whatever they
- 11 want to do with that line.
- 12 Q. Are you familiar with the route of the Flinspachs'
- 13 line?
- 14 A. I am.
- 15 Q. And does it follow the county road up to the
- 16 Flinspachs' home?
- 17 A. There are sections where it follows the road, but
- 18 there are also sections where it's up to a quarter of a mile
- 19 away from the road.
- Q. And how would you get to that part of the line?
- 21 A. We would walk.
- Q. Does South Central have any rights-of-way on that
- 23 route?
- 24 A. We do not.
- 25 Q. And I believe the Flinspachs' line is aerial the

- 1 entire 5.2 miles?
- 2 A. It is. It's an aerial line built on the power
- 3 company's power poles.
- 4 Q. And do you have any pole attachment agreement with
- 5 the power company?
- 6 A. We do not.
- 7 Q. Did you contact the power company to attach this
- 8 line to their poles?
- 9 A. We did not.
- 10 Q. Do you have any permission from the power company
- 11 to go on their poles?
- 12 A. We do not.
- 13 THE COURT: So just on that point, let me just put on
- 14 the record that I have reviewed the power company's tariff.
- 15 It does not require a pole attachment agreement.
- 16 Q. (BY MS. SLAWSON) Do you have any experience with
- 17 Dixie Escalante and pole attachments?
- 18 A. We -- we do. It's been several years ago. I
- 19 don't recall the exact date, but we had severe flooding out
- in that area and some of our pedestals were under water and
- 21 service was out to customers, and we contacted the power
- 22 company to see if we could attach aerial cables to their
- 23 power poles and we were told that they do not allow any
- 24 attachments to their power poles.
- Q. Okay. As I understand, the open wire is -- is on

- 1 the same line as the power attachment; is that correct?
- 2 A. That's correct.
- 3 Q. And would it be above the power line or below the
- 4 power line?
- 5 A. Below the power line.
- 6 Q. And do you have experience in working on open
- 7 wires that are below -- located below a power line?
- 8 A. Yes.
- 9 Q. What can you tell us about that, those types of
- 10 attachments?
- 11 A. It can be dangerous to work on those lines because
- of the power inducted on the open wire lines from the power
- 13 line. So if you're not -- if you're not familiar and know
- 14 the safety precautions to take, it can be dangerous to work
- 15 on.
- 16 Q. Okay. You might get electrocuted; right?
- 17 A. You might get electrocuted, yes.
- 18 Q. Have you prepared -- have you prepared an estimate
- 19 for replacing the obsolete open wire from Modena to the
- 20 Flinspachs' home?
- 21 A. Yeah.
- 22 Q. And what is the approximate cost to hang that
- 23 aerial plan?
- A. Depending on whether it's buried or aerial, it is
- 25 between 102 and \$140,000.

- 1 O. And if you hung it aerially, you would have to get
- 2 permission from Dixie Escalante Power; is that correct?
- 3 A. That's correct.
- 4 Q. And does the aerial estimation include make-ready
- 5 work for Dixie's poles?
- 6 A. No, it does not.
- 7 Q. And under either scenario I guess, whether you did
- 8 aerially or buried fiber, you would have to get
- 9 rights-of-way; is that correct?
- 10 A. That's correct. The majority of the route is over
- 11 BLM land and we would either aerial or bury. We'd have to
- 12 get a right-of-way from BLM.
- Q. And are you -- are you familiar with the current
- 14 damages to the Flinspachs' line?
- 15 A. I am.
- 16 O. And does South Central own or have access to
- 17 materials to repair that line?
- 18 A. We do not.
- 19 Q. Why is that?
- 20 A. We don't -- we don't have any of those facilities.
- 21 It's been stated that Mr. Flinspach --
- THE COURT: Just a moment. Mr. and Mrs. Flinspach, we
- 23 can hear you chatting just a little bit in the background
- 24 and I need you to stop --
- 25 MS. FLINSPACH: Oh. I'm sorry.

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Page 54
 1
          THE COURT: -- please.
 2
          MS. FLINSPACH: Okay. I'm sorry.
 3
          THE COURT: Okay. Thank you.
 4
          MS. FLINSPACH: We can't hear everything that's going
     on there with you very well, and so we thought maybe you
 5
     were clear away from our phone.
 6
 7
          THE COURT: Okay. So whenever you can't hear, you need
 8
     to let me know; all right?
          MS. FLINSPACH: Okay. We haven't heard testimony
 9
10
     from --
11
          THE COURT: Okay. So let me just --
12
          THE WITNESS: -- on the phone company. We can't --
13
          THE COURT: -- summarize.
14
          MS. FLINSPACH: That's the reason we were all getting
15
     ready to leave. Because we thought we were through.
16
          THE COURT: Okay. Let me summarize. Mr. Alvey is
17
     testifying. I've taken into evidence portions of the
     company's 1988 tariff that discusses customer-provided
18
19
     equipment and the company's obligation or lack of obligation
2.0
     to assist with maintenance.
21
               Mr. Alvey has stated that the company has always
22
     assumed that the line was yours. He's testified that the
23
     company has no rights-of-way on the line, no pole attachment
     agreements, and that in order to repair the line, the
24
25
     company would need to put in place those legal rights.
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Page 55 1 MS. FLINSPACH: Legal meaning an agreement that we 2 would pay for repairs? Is that it? 3 THE COURT: No. An agreement with Dixie Escalante that 4 it can use the power lines and an agreement with the Bureau 5 of Land Management? 6 THE WITNESS: Yes. 7 THE COURT: That it can have use of that land to access 8 your property. 9 MS. FLINSPACH: Oh. To actually get on it for repairs. 10 Is that what you're saying? 11 THE COURT: And to place equipment there. 12 So, Mr. Alvey, I'm just confused because the 13 company has worked on this line apparently without rights-of-way and without pole attachment agreements. 14 seem to say that's a big, big problem and, yet, in the past 15 16 it apparently has not been a big, big problem. Can you help me with that? 17 THE WITNESS: Well, since we didn't have ownership of 18 the line, we were acting as just good neighbors helping. 19 20 And -- and if we assume ownership or build a new line, we 21 can't do that without having the proper permits and 22 authority in place. 23 THE COURT: So if you -- if you acknowledge that you own the line, then you would have been trespassing; is that 24 25 what you're saying? But if you disclaim ownership of the

Page 56 1 line, then your past actions would not be trespassing? 2 mean, what is it that you're saying? 3 THE WITNESS: Well, I'm saying if we -- if we own the 4 line, we'll be trespassing. We weren't -- we weren't aware if Mr. Flinspach had those right-of-ways in place because 5 we -- we believe it was his line and for him to build that 6 line, we believe that he had to go through the same steps 7 for right-of-ways that we would have to. 8 9 THE COURT: And you didn't ensure that taking place before working on the line? 10 11 THE WITNESS: No. 12 THE COURT: Why not? 13 THE WITNESS: I'm not aware of that. I mean, I don't 14 know. I was not out there working on the line, so it's just 15 we -- we -- we have helped them and --16 Is it not possible that in 1977 when the THE COURT: world was a much simpler place everybody simply said let's 17 18 get you connected and got it done and there was simply no 19 formal agreement as to any of these issues? That's really 20 what I'm hearing. 21 THE WITNESS: And I have no idea because I was not 22 involved in it in 1977, so. 23 THE COURT: Are you familiar with the breakup of AT&T in the 1980s? 24 25 THE WITNESS: Yes.

Page 57 THE COURT: 1 Is it your understanding that prior to the 2 breakup of AT&T, telephone companies owned absolutely every 3 piece of a connection, including the telephone that was in a 4 customer's home? 5 THE WITNESS: Yes. 6 THE COURT: And that prior to the breakup of AT&T, there was no such thing as customer-provided equipment? 7 8 THE WITNESS: I believe that's the case, yes. 9 THE COURT: And that would have been -- 1977 was prior to the breakup of AT&T; is that correct? 10 11 THE WITNESS: Yes. 12 THE COURT: Thank you. 13 (BY MS. SLAWSON) Mr. Alvey, is this a -- is the Q. 14 Flinspach situation a usual situation? 15 Α. It is not. Would you say, in your experience, it is an 16 0. unusual situation? 17 18 Α. Yes. 19 0. Do you have recollection of any other times when you have scrapped -- well, first of all, do you know if the 20 21 line that was -- facilities that were constructed up the 22 canyon were made -- or were constructed from scrap line from 23 South Central? 24 Α. I -- I don't have any direct knowledge of that. Okay. If it had been scrapped, as Mr. Flinspach 25 Q.

Page 58 indicated from South Central, do you have knowledge of other 1 2 incidents where this has happened with South Central? 3 Α. I have knowledge of other lines that were scrapped 4 and we -- we let either a contractor or an individual come in and scrap the line for -- for the scrap and then they did 5 with it what they -- what they wanted. 6 But they didn't, in that instance, use it to build 7 0. a 5.2 mile line? 8 No. No. They did not. 9 10 Okay. And since you've been with the company in Q. 11 1984 --12 Α. -5. 13 -- '85, the point between the demarcation and the 0. Flinspachs' home, the line between the demarcation and the 14 Flinspachs' home was known by you --15 16 Α. Yes. 17 -- to be the Flinspachs' property; correct? Q. 18 Α. Yes. Yes. 19 0. And do you know when the demarcation point was installed? 20 21 I -- I don't have any knowledge of that. 22 always been there. 23 Q. Okay. 24 As far as I know. Α. Are any of the facilities that were used to 25 Q.

Page 59 construct the 5.2 mile line in South Central's rate base? 1 2 Α. No. 3 And before they were scrapped -- or since the time 0. 4 they were scrapped, were they in South Central's rate base? No. Not since the time it was scrapped. 5 6 THE COURT: How do you know that if you weren't with 7 the company at the time? THE WITNESS: I -- I don't have any direct knowledge. 8 9 I know it's our standard practice that as we -- when we abandon facilities, they are taken out of the -- out of the 10 11 rate base. 12 THE COURT: Thank you. 13 (BY MS. SLAWSON) And, Kerry, how long has South 0. Central been providing telephone service? 14 Since 1955 I believe. 15 Α. 16 Okay. And at any point was this property AT&T Q. 17 property? I don't believe so. 18 Α. 19 0. And -- and the Modena exchange, is that a facility 20 that South Central constructed? 21 Α. Yes. 22 Q. Okay. And it was never owned by another telephone 23 company? 24 Α. No. 25 Okay. Q.

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Page 60
 1
               I don't have any other questions for Mr. Alvey.
 2
          THE COURT: Nor do I.
 3
               Mrs. Flinspach, do you have any questions for
 4
     Mr. Alvey?
          MS. FLINSPACH: You know what. We didn't hear
 5
 6
     everything, but all I'd like to say is I appreciate your
     help in trying to resolve this for us, because we don't have
 7
     knowledge of all of the tariffs and the history of the
 8
 9
     telephone company. And we were interested to see when --
10
     whether it changed so that we were not entitled to any help
11
     from the company because I don't know. I think probably
12
     when my husband initially talked to them, it was yeah, if
13
     you guys need a telephone, we have this line available
     and -- they were trying to do a customer service kind of a
14
15
     thing.
16
          THE COURT:
                      Okay.
17
          MS. FLINSPACH: And --
18
          THE COURT: So let me -- let me stop you.
19
          MS. FLINSPACH: I think it was just a --
2.0
          THE COURT: I -- I need to stop you. I'm going to give
21
     you a chance to sum up at the end, so right now if you don't
2.2
     have any questions for Mr. Alvey, then we're gonna go ahead
     to the next witness. I -- I'm --
23
24
          MS. FLINSPACH: Oh. I'm sorry.
25
          THE COURT: It's all right.
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Page 61 1 MS. FLINSPACH: I thought he was through. 2 THE COURT: It's -- I feel like it's important that you 3 hear what these witness have to say, but I'm going to leave 4 that to you. If you don't interrupt and say that you can't 5 hear, I'm just gonna keep going; okay? 6 MS. FLINSPACH: Okay. 7 THE COURT: Okay. MS. FLINSPACH: All right. There were some of it I 8 9 could hear and I won't interrupt in the future. 10 THE COURT: Okay. Very good. 11 MS. SLAWSON: I'd like to next call Weston Bishop. 12 THE COURT: Mr. Bishop, do you swear to tell the truth 13 today? 14 MR. BISHOP: I do. 15 EXAMINATION 16 BY MS. SLAWSON: 17 Mr. Bishop, are you employed by South Central Q. Telephone? 18 19 Α. I am. 20 What is your position with the company? Q. 21 Α. I am an I&R technician in the west area. 22 Q. And can you tell us what I&R technician means? 23 Α. Install repair and splicing. Okay. And so that would also be a description of 24 0. 25 what you do?

1	Page 62 A. Correct. Yes.
2	
	Q. Okay. And who do you report to?
3	A. I report to Duncan Reid.
4	Q. Okay. And did I ask you how long you've been with
5	the company? Sorry.
6	A. Twenty-one years this September.
7	Q. Okay. Do you know Mr. and Mrs. Flinspach?
8	A. I do.
9	Q. And do you know where they live?
10	A. Yes, I do.
11	Q. Do they have telephone service with South Central?
12	A. They have service with us.
13	Q. Okay. And you heard Mrs. Flinspach do you
14	do you know who constructed the 5.2 mile line from Modena to
15	the Flinspachs' house?
16	A. Just with speaking with Mr. Flinspach, it was my
17	understanding that he and his friends from the railroad
18	constructed the line.
19	Q. Okay. And looking at Exhibit 2, is this where the
20	Flinspachs' line connects to South Central's network?
21	A. That is.
22	Q. And where is and what do you call that?
23	A. That is that's the D mark or demarcation of
24	service where South Central ends and Flinspachs' would
25	begin.

- 1 Q. And where is that located?
- 2 A. That's in Modena about five miles away from their
- 3 ranch.
- Q. During your employment with the company, has South
- 5 Central been obligated to provide maintenance and repair on
- 6 the line?
- 7 A. No. We -- we've helped him on the line for a
- 8 favor or just to be helpful to Mike and Colleen.
- 9 Q. But was it your understanding that you were not
- 10 obligated to do that?
- 11 A. No. No. We were asked to help.
- 12 Q. And how did you come to the understanding that you
- 13 were not obligated to do that?
- 14 A. This D mark. Early on in my career I -- I learned
- 15 about this D mark through Carlos Terry.
- 16 Q. And what did Carlos Terry tell you?
- 17 A. That from Modena up to the Flinspachs' ranch was
- 18 all open wire and it was customer owned, as I understood
- 19 from Carlos.
- 20 Q. And maybe it might be helpful right now just --
- 21 can you just describe for me generally what open wire is?
- 22 A. It's a pair of wires with no coating on the
- 23 outside or insulation. They're operated by a distance and
- 24 so they don't touch each other or short out, and it's --
- 25 it's just an older, antiquated way to service a telephone

- 1 line that we used to use in the industry.
- Q. And does South Central install open wire
- 3 facilities today?
- 4 A. No, we don't.
- 5 Q. I believe you indicated that you have on occasion
- 6 done repair or maintenance on the Flinspachs' line; is that
- 7 correct?
- 8 A. I have done repair on their line, yes.
- Q. Okay.
- 10 A. Back in the late '90s, early 2000s, when I first
- 11 started with a large snowstorm I have helped out with a
- 12 request from my supervisor, Carlos Terry, to go out and help
- 13 Richard and -- Mike and Colleen out.
- 14 O. And did you have permission from the Dixie
- 15 Escalante Power Company to go on their poles?
- 16 A. No. Not that I know of. I just was out there
- 17 helping replace or put together the broken line due to the
- 18 snowstorm.
- 19 Q. And so it's possible that you would have been
- 20 trespassing?
- 21 A. Correct, yes. I did not check with them.
- 22 O. And before South Central installs its own
- 23 facilities on a pole that is not owned by South Central, is
- 24 it -- what's the standard procedure, to your knowledge?
- 25 A. We will have some kind of a pole agreement and in

- 1 our job packet it will even have the company we're agreeing
- 2 with and some type of identification numbers on the job
- 3 packet that we're billing.
- 4 Q. Okay. And before you install South Central
- 5 communication facilities, do you obtain rights-of-way from
- 6 the appropriate owners over whom you're crossing?
- 7 A. Yes. I -- the engineers take care of that.
- Q. Okay.
- A. And it would be in our job packet and we would be
- 10 able to see that right-of-way whether it be state, BLM, is
- in the job packet generally.
- 12 Q. Before you?
- 13 A. Before we start construction.
- Q. Okay. If it's your testimony that South Central
- 15 was not obligated to make repairs on the Flinspachs' line,
- 16 why did you do it?
- 17 A. I was, first of all, asked by my supervisor to be
- 18 helpful or do what we could to be neighborly. We all live
- in the same valley and we know each other.
- 20 Q. Okay. In your position as the I&R technician for
- 21 South Central, do you from time to time perform routine
- 22 maintenance on South Central's facilities and network?
- 23 A. Yeah. Of course.
- MS. FLINSPACH: We can't hear you.
- 25 THE COURT: The question is whether Mr. Bishop provides

- 1 routine maintenance on SCUTA's facilities on its network
- 2 facilities.
- 3 THE WITNESS: Yes, we do. In aerial cases if we have
- 4 an area that we believe is subject to fall down with a storm
- 5 or wind, we will take care of those, but we oftentimes do
- 6 keep an eye on all of our lines and maintain them.
- 7 Q. (BY MS. SLAWSON) And in your 20 years of working
- 8 for South Central, did you ever perform any routine
- 9 maintenance on the Flinspachs' line?
- 10 A. No.
- 11 Q. So each time you've indicated that you've been out
- 12 to the line before, and so that would have been in response
- 13 to what?
- 14 A. Could you state that one more time.
- 15 Q. Yeah. Why -- you didn't do routine maintenance on
- 16 the Flinspachs' line; correct?
- 17 A. Correct.
- 18 Q. Okay. Why would you go out to their line then?
- 19 A. If they had called in or needed help with, you
- 20 know, I would say a very large snowstorm or a catastrophe
- 21 and they needed some help and -- South Central obviously
- 22 offered to help them out through my supervisor.
- 23 Q. During your employment with South Central, have
- 24 you ever worked on the Flinspachs' line without being
- 25 specifically asked to by Mr. Flinspach or --

- 1 A. No.
- Q. -- your supervisor? Okay.
- 3 During your employment with South Central, did
- 4 Mr. Flinspach ever approach you individually and ask you
- 5 personally to perform work on his line?
- 6 A. He did. After one of the snowstorms he knew that
- 7 I could climb poles, and that was important due to the
- 8 distance off the road. He mentioned that he ought to get me
- 9 to come out there and do some maintenance, fix it up, after
- 10 hours.
- 11 Q. And did he offer to pay you for that work?
- 12 A. He did.
- 13 Q. Did you do that for Mr. Flinspach?
- 14 A. No. I did not. Conflict of interest and it is
- 15 dangerous to do it by yourself.
- 16 Q. It's dangerous to do the work by yourself?
- 17 A. Correct. Yes.
- 18 Q. Why is that?
- 19 A. It is a remote area and climbing poles is
- 20 inherently dangerous. But especially with open wire having
- 21 some power induction on it, then it can be dangerous.
- 22 Q. So you couldn't use a bucket truck for all these
- 23 poles; is that right?
- A. You can't get a bucket truck to all the poles.
- 25 Q. Okay. During your -- your employment with South

- 1 Central, what is your experience with what happens when the
- 2 Flinspachs report a trouble or a problem with their line?
- 3 A. What is our response when they call in or when
- 4 they call us?
- 5 Q. Do they call you or do they call dispatch?
- 6 A. They would generally call dispatch, but lately
- 7 they've been just trying to contact us personally. But if
- 8 there is a trouble came through dispatch, I go to the
- 9 demarcation, I check the dial tone at that spot and either
- 10 let dispatch know to somehow contact. Or if the Flinspachs
- 11 call in, to let them know that it is good at the
- 12 demarcation.
- I have at times drove up to the ranch house and
- 14 let them know it's somewhere in your line and we're good at
- 15 the D mark. Probably, I would say, 50-50 I'd either drive
- 16 up there or call in to dispatch.
- 17 Q. Okay. And have you personally had conversations
- 18 with Mr. or Mrs. Flinspach about charging them a service
- 19 charge for working on their line?
- 20 A. I have -- I have not had a conversation with them
- 21 about how much it would be. I did let them know that there
- 22 is gonna be a service charge if we're working on their line.
- 23 Q. And what was their response? Was that with Mr. or
- 24 Mrs. Flinspach or both?
- 25 A. That was with Mr. Flinspach.

- Q. And what was his response?
- 2 A. Like he said earlier, he thought it was atrocious,
- 3 that he wasn't gonna pay it.
- 4 THE COURT: Now, you testified that he objected to the
- 5 amount, but you've just testified that you never told him
- 6 the amount.
- 7 THE WITNESS: I did not tell him the amount. He told
- 8 me that what we were charging was too much.
- 9 THE COURT: So where did he get the amount; do you
- 10 know?
- 11 THE WITNESS: I would guess when he called in to
- 12 dispatch.
- 13 THE COURT: Thank you.
- Q. (BY MS. SLAWSON) But do you know?
- 15 A. Pardon me?
- 16 Q. Do you know where he got the amount?
- 17 A. I don't know. I would guess. That was an
- 18 assumption I guess.
- 19 THE COURT: Okay. Thank you.
- Q. (BY MS. SLAWSON) Did there come a time recently
- 21 where you stopped doing what you would call favors for
- 22 Mr. Flinspach?
- 23 A. We've always been willing to help out, and until
- 24 an altercation we had. And I understand you don't want to
- 25 hear about that.

Page 70 1 THE COURT: Correct. 2 THE WITNESS: So until an altercation, we've always 3 been willing to help out when we had time, if we were able 4 to do something small or if I was asked by my manager, I would -- I would perform work when asked. 5 (BY MS. SLAWSON) And as a result of the 6 Q. altercation, you no longer were willing to perform that --7 those favors; is that correct? 8 9 That is correct. Yes. 10 Okay. And is that -- why? Why is that? Q. 11 Due to the verbal abuse and even threatening. Α. 12 0. As a technician for South Central, do you ever 13 recall South Central allowing a customer to work on South Central's facilities? 14 15 Α. No. 16 MS. SLAWSON: I have no other questions for Mr. Bishop. 17 THE COURT: Okay. Mr. Bishop, tell me about the 18 equipment that's actually on the Flinspachs' ranch. 19 there a pole? 2.0 THE WITNESS: Yes, there's a pole. 21 THE COURT: And is there a box on the pole? 2.2 THE WITNESS: Yes, there is. THE COURT: And does SCUTA own that box? 23 24 THE WITNESS: We do not. 25 THE COURT: And what is the basis for your disclaiming

Page 71 ownership of that box? Did the Flinspachs purchase it? 1 2 THE WITNESS: To my knowledge, I don't -- I don't know. 3 THE COURT: Did the Flinspachs install that box? THE WITNESS: That I also don't know. I have put a 4 cover on that box to be helpful, and so anything past the D 5 6 mark is my understanding they own. 7 THE COURT: Okay. But you have recently -- or when did 8 you put a cover on this box? THE WITNESS: This was in the fall. The cows had broke 9 the cover off. We had an extra one in our garage scrapyard. 10 When asked by -- I believe it was my supervisor who talked 11 12 to Mike and needed a new cover for it and I ran it up there. 13 THE COURT: Did you charge them for this cover? THE WITNESS: I did not. 14 THE COURT: Is there a box on their home? 15 16 THE WITNESS: I believe there is a protecter box covering that. 17 18 THE COURT: Have you done work on that box? 19 THE WITNESS: No. 2.0 THE COURT: Do you know who installed that box? 21 THE WITNESS: I do not. 2.2 THE COURT: Thank you. 23 Mrs. Flinspach, do you have any questions for 24 Mr. Bishop? 25 MS. FLINSPACH: I did have a question when he was

- 1 saying that my husband had asked him to work after hours. I
- 2 don't recall that, but it may have happened, but I don't
- 3 know how long ago that was or whatever.
- 4 And when they were asking where we got prices, it
- 5 was from their dispatch, from their office in Escalante when
- 6 they were talking about it with the \$80 a man. So that is
- 7 where that -- where that cost came from and where he was
- 8 using the information for -- for the excessive cost he
- 9 thought.
- 10 THE COURT: Okay. Thank you. And --
- 11 MS. FLINSPACH: The other thing the boxes that are --
- 12 that they were putting out on the pole, they put one on the
- 13 box on the pole in Modena also to upgrade their equipment
- 14 because it wasn't working right. And I don't know about the
- 15 box on the house. But when they come to check to see when
- 16 we have problems with the telephone, they always check that
- 17 box on the outside of the box too to make sure there was
- 18 service coming from the pole to the house.
- 19 So as far as who owns those boxes, I couldn't tell
- 20 you that. Well, I don't think that we had that kind of
- 21 equipment, so I think the telephone company did put that
- 22 there.
- 23 THE COURT: Well, okay. Let me give you a chance,
- 24 Mr. Bishop, to respond to this. This is new information.
- 25 Mrs. Flinspach says that when they've reported a problem,

- 1 the company has checked not only the D mark, but also the
- 2 boxes at their property. Do you have any information on
- 3 that?
- 4 THE WITNESS: No. Generally on a trouble we go to the
- 5 D mark and test at the D mark --
- 6 THE COURT: Okay.
- 7 THE WITNESS: -- and let them know.
- 8 THE COURT: Okay. Thank you.
- 9 FURTHER EXAMINATION
- 10 BY MS. SLAWSON:
- 11 Q. Weston, when -- when was that conversation that
- 12 you had with Mr. Flinspach about him hiring you to work on
- 13 his line?
- 14 A. It had to have been in the late '90s, early 2000s,
- 15 after one of the snowstorms that had torn it down and he
- 16 realized I could climb and perform work.
- 17 Q. Was anybody else present during that conversation?
- 18 A. No. Nobody here. Possibly another employee,
- 19 Kelly Smith, who's no longer with South Central.
- 20 Q. Okay.
- I don't have any questions. Could we take just a
- 22 five-minute recess?
- THE COURT: Sure. Mr. and Mrs. Flinspach, we're gonna
- 24 take a break for about five minutes or so; okay?
- 25 MS. FLINSPACH: Okay.

- Page 74 THE COURT: All right. Thanks. 1 2 (Seven-minute recess taken.) 3 THE COURT: All right. Mrs. Flinspach, we're going to 4 resume. Are you still with me? MS. FLINSPACH: (No audible response.) 5 6 THE COURT: Go ahead. MS. SLAWSON: Okay. I indicated I was done with 7 8 Mr. Bishop, but I do have one followup question. 9 (BY MS. SLAWSON) Mr. Bishop, you indicated you had 10 never done work on the box in response to a question from 11 the judge, I believe; is that correct? 12 Α. That is correct. Have you had occasion to check the dial tone in 13 0. 14 that box? 15 Α. And I have checked dial tone. I haven't performed 16 actual work or built that box, so. 17 And what were the circumstances under which you 0. checked dial tone? 18 19 Α. When checking at the D mark and having dial tone and them saying they haven't seen anything in their line, as 20 21 a -- as a favor to Colleen, I checked the dial tone at the D 2.2 mark. 23 0. At the --
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house, the box on the side of the house.

Or pardon me. At the protecter on the side of the

24

25

Α.

Page 75 1 0. And why were you up at the site of the house? 2 What was the purpose for you being there? Was it to check 3 the dial tone or was it to do something else? 4 Α. Just check dial tone. 5 0. Okay. We'd next like to call Duncan Reid. 6 7 THE COURT: Mr. Reid, do you swear to tell the truth? MR. REID: I do. 8 9 THE COURT: Go ahead. 10 EXAMINATION 11 BY MS. SLAWSON: 12 Q. Mr. Reid, are you employed by South Central Utah 13 Telephone Association? 14 Α. I am. 15 And what is your position with the company? Q. 16 I am the outside plant manager. Α. 17 And how long have you been with the company? Q. 18 Fifteen years. Α. 19 Q. And how long have you been in your current 20 position? 21 Α. Five years. 22 Q. As the outside plant manager, do you work in a 23 particular area or do you cover the whole territory? 24 I cover the entire plant. Α. Okay. Can you explain briefly what your job 25 Q.

- 1 involves.
- 2 A. My job is to manage and supervise the 20
- 3 installation and repair technicians we have, as well as our
- 4 dispatch office and a few maintenance crew people.
- 5 Q. And do you know Mr. and Mrs. Flinspach?
- 6 A. I do.
- 7 Q. And do you know where they live?
- 8 A. I do.
- 9 Q. Are you familiar with the line that we've been
- 10 discussing here today?
- 11 A. I am.
- 12 Q. And can you describe the type of facilities?
- 13 A. It's an open wire line, runs about 5.2 miles up
- 14 Modena Canyon.
- 15 Q. And where does that open wire line connect with
- 16 South Central's facilities?
- 17 A. In Modena.
- 18 Q. And would that be the point of demarcation that's
- 19 identified here in Exhibit 2?
- 20 A. Yes, it is.
- 21 Q. Okay. Is it your understanding that the 5.2 miles
- 22 open wire line is owned by South Central or owned by the
- 23 Flinspachs?
- A. My understanding is that it was owned by the
- 25 Flinspachs.

Page 77 1 And how did you come to that understanding? 0. 2 Α. When I first started, my supervisor was Carlos 3 Terry also, and he had indicated to me that that was the D 4 mark for the Flinspachs when we went out there on a trouble. And, also, our -- one of our engineers back in those days, 5 Dennis Johnson, had also said that our D mark was in Modena. 6 7 0. And what do you mean when you say our D mark is in Modena? 8 9 Where our service ends and the customer service Α. 10 begins. 11 Q. Okay. And what is your standard procedure when 12 the Flinspachs report trouble in their line? 13 To call in or create a trouble ticket for them. Or if it's coming through dispatch, then dispatch will 14 automatically send one of the -- send the trouble ticket to 15 one of the installation repair technicians in the area. 16 17 And then what happens? Q. 18 Α. They will go out to the D mark and they will check 19 it --20 Q. Okay. 21 Α. -- and see if the dial tone's there. 22 Q. Have you ever requested that the I&R technicians 23 work on the Flinspachs' line? 24 I have not requested them work on the open wire Α. line. I have asked them to check the line between the last 25

- 1 pole in the home and the box on the home. Mr. Flinspach had
- 2 called me and said that the box on the home, the cover was
- 3 off, and was concerned about there being damage to it. And
- 4 I had asked Weston or Roy when they had time to, if they
- 5 were in that area, if they could stop by and -- and look at
- 6 that.
- 7 Q. And did you charge the Flinspachs for that service
- 8 call?
- 9 A. No.
- 10 Q. Why not?
- 11 A. Because we were doing it when we had some spare
- 12 time. It wasn't something scheduled by our dispatch.
- Q. And if your tariff required you to charge for that
- 14 service call, you would have been in violation of your
- 15 tariff?
- 16 A. I would have been.
- 17 Q. Okay. Have you personally had conversation with
- 18 Mr. Flinspach or Mrs. Flinspach about working on their line?
- 19 A. I have.
- Q. And what do those conversations entail?
- 21 A. I spoke to Mr. Flinspach about -- he had called
- 22 into the office and was upset about being told about a
- 23 service charge. When I talked to him I explained to him
- that the way our system is, and we work through a dispatch
- 25 system, and the guy's time compared to in the past when a

- 1 technician had plenty of time, because we only had phone
- 2 service at the time, that the guys now's time is scheduled
- 3 days in advance.
- 4 So I had told him that if he wanted me to schedule
- 5 time for us to come out there to help him, that it would
- 6 require a service charge. And he told me, his exact words
- 7 were, "You're trying to get rid of me." And I said, "No."
- 8 I said, "That's just we have to account for their time when
- 9 it comes to scheduling. So if it's done through dispatch
- 10 and dispatch schedules them to go out there, that's how
- 11 their time's accounted for."
- 12 Q. And when you would ask -- or when you personally
- 13 would go out to the Flinspachs' line -- did you -- did you
- 14 go out to the Flinspachs' line?
- 15 A. When I was an installation repair technician, I
- 16 did.
- 17 Q. And -- and when you would do that, did you -- was
- 18 it on your schedule?
- 19 A. No.
- 20 Q. It was unscheduled time?
- 21 A. Back when I was an I&R technician, we didn't have
- 22 a set schedule like we do now.
- 23 O. Uh-huh.
- 24 A. So if I was out in that area and I had a trouble
- 25 that was assigned from them, I would check it at the D mark.

- 1 But I would also go to the other end to make sure that the
- 2 dial tone was working or not working, and I would speak to
- 3 Mr. Flinspach about that.
- 4 Q. And did you do that --
- 5 A. He was there.
- 6 Q. -- occasion -- every time or just occasionally?
- 7 A. Occasionally I'd do that for them just as a favor
- 8 so they wouldn't have to call back in to find out what the
- 9 outcome of the ticket was.
- 10 Q. Okay. Have you personally had conversation with
- 11 Mr. Flinspach that the facilities on his side of the D mark
- 12 are his responsibility?
- 13 A. I have said that to him when we talked about
- 14 scheduling.
- 15 Q. And when was that conversation?
- 16 A. It was the first week of January this year.
- 17 Q. And prior to that, had you ever spoken with him
- 18 about his service on his side of the D mark being his
- 19 responsibility?
- 20 A. I have.
- 21 Q. And when was that?
- 22 A. In -- I'm not exactly sure of the dates. I really
- 23 can't recollect. But I know early on in 2005 when I went
- 24 out to his facility, he was -- had got upset because I had
- 25 been a number of days past when he called in the trouble.

Page 81 1 And I had explained to him then that I have to come here 2 when I have time, you know. Otherwise --3 0. 4 Α. Otherwise, I would have to charge you. In your 15 years of experience with the company, 5 0. have you ever allowed customers to work on your facilities? 6 No. Not -- I haven't. 7 Α. Yet, Mr. Flinspach worked on these facilities; 8 Q. 9 correct? 10 Α. Correct. 11 Q. And -- and did you care? 12 Α. No. 13 Q. Why not? My understanding is it's his line. 14 Α. THE COURT: So does the tariff state that the service 15 charge for customer-provided equipment is nullified if the 16 17 customer agrees that it will -- the problem will be addressed during unscheduled time? 18 19 THE WITNESS: I couldn't tell you exactly what the tariff states. 20 21 THE COURT: I'm just wondering where this policy comes 22 from and why you consider that not charging him simply 23 because it's at your convenience rather than at his demand, it nullifies the tariff. 24 25 THE WITNESS: I -- I don't know that it would

Page 82 necessarily nullify the tariff. But as Weston had stated 1 2 and Colleen had stated, you know, we all live in a small 3 community and doing favors for people and helping each other 4 out is what we do. And if I had other scheduled work where I was charging customers or where customers were on a 5 schedule that I'd contacted them and said I would be there, 6 7 that doing things in between to help people out was my call as the local guy to -- if it wasn't gonna take me much of my 8 9 day or time to go out and do something that took 15 or 20 10 minutes, as the local guy I took that upon myself to say I'm 11 not gonna charge you. 12 And I've mentioned -- I've said that to them in 13 the past and did say to Colleen, if we can fit this stuff in when we have time, as she said, I had -- when Mike was upset 14 15 about the charge, she had talked to me. I told her if it's 16 on the schedule, we -- we have to charge them because we're 17 gonna be out there for a number of hours. If it's something -- in this case she had stated that the line was 18 broken was never stated to me. I was told they had a low 19 20 hanging line which we could do easily in a short amount of 21 time. 2.2 So I -- that's why I told her and Mike that when 23 we had some time, we would come out and do that, but --24 THE COURT: Okay. Here's what I'm instructing with, 25 and maybe you want to address this in closing. I'm

- 1 struggling with -- with the conflict that I see in the
- 2 company's insistence that it adhered to certain policies
- 3 very strictly, but its willingness to ignore the tariff, be
- 4 casual, be friendly in other circumstances, and I'm having a
- 5 really hard time with that.
- And I see the company saying, you know, our tariff
- 7 says we have to charge for that, but we don't always comply
- 8 with that because we're good neighbors. And I'm wondering,
- 9 well, then in 1977 did somebody say, yeah, we'll just attach
- 10 it to these poles, they called Dixie, they said it was okay,
- 11 we're just gonna go ahead and do it.
- I mean, this is what I'm struggling with.
- MS. SLAWSON: I don't have any other questions for
- 14 Mr. Reid.
- 15 THE COURT: Nor do I.
- Mrs. Flinspach, are you with us?
- 17 MS. FLINSPACH: I am.
- 18 THE COURT: Do you have any questions for Mr. Reid?
- 19 And I need you to limit yourself to questions.
- 20 MS. FLINSPACH: Okay. I guess the one conversation
- 21 that I remember about anything about charges was when he
- 22 come back off vacation and we had a problem and the office
- 23 had said that it would be \$80 man and he said oh, no. I'll
- 24 leave a -- I'll leave a note with them that -- that, no,
- 25 we're to help you.

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               And that's -- that's what I recall. And I don't
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 2
            That was the only thing that I ever --
     know.
 3
          THE COURT: Okay.
          MS. FLINSPACH: -- with on what he said.
 4
          THE COURT: Okay. Thank you.
 5
               Any other witnesses?
 6
          MS. SLAWSON: No.
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          THE COURT: All right. Then I think we can go to
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 9
     closing argument. Go ahead, Ms. Slawson.
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          MS. SLAWSON: Okay. As the commission is aware, and as
     has been testified here today, South Central is a rate of
11
     return regulated carrier of last resort in its area and it
12
13
    has an obligation to provide service in its service
     territory. As the commission is also aware, this does not
14
15
     mean that South Central is required to provide service to
     every resident who lives in the service territory. On the
16
     contrary, South Central's obligation to provide service is
17
     conditioned upon the company's ability to furnish that
18
     service under reasonable conditions.
19
2.0
               According to South Central's tariff, line
21
     extension charges are applied to subscriber applicants who
22
    have abnormally long extension requirements, and this
23
    prevents the unreasonable burdening of the general body of
24
     South Central's existing subscribers.
25
               One of the requirements of South Central's tariff
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Page 85 is that the potential subscribers must pay in advance the 1 2 estimated cost of the construction if the construction 3 exceeds 300 feet. The evidence in this case demonstrates 4 that the Flinspachs did not request a line extension and did not pay a line extension fee. 5 6 On the contrary, the Flinspachs constructed and 7 installed the 5.2 miles of private facilities and then requested that South Central connect those private 8 9 facilities to South Central's network which South Central did at the point of demarcation which is identified on 10 11 Exhibit 2 in Modena. I'm sorry. Yeah, Exhibit 2. 12 The complaint filed by the Flinspachs and the 13 letter written by Mr. Flinspach indicates that the open wire facilities were constructed by him, and he has stated in his 14 15 complaint, which is part of the record, that he never received a credit for the non-ownership of those -- for 16 17 South Central's non-ownership of those facilities. There -- although South Central has performed some 18 repairs in this -- to this -- to these facilities, we 19 20 believe that the preponderance of the evidence shows that 21 these facilities, the 5.2 mile open wire line, is not owned 22 and was not constructed by South Central Utah Telephone. 23 In support of this ownership dispute, South 24 Central does not have a right-of-way to install facilities 25 there, South Central does not have a pole attachment

Page 86 agreement, South Central does not have permission to attach 1 2 to the Dixie power poles, and South Central allowed or was 3 aware -- South Central was aware that Mr. and Mrs. Flinspach 4 performed a lot of maintenance and repair on that line. testimony here today is that that is not standard operating 5 procedure and is not permitted when the facilities are owned 6 7 by South Central. The issue --8 THE COURT: Go ahead. Sorry. 9 The issue in this case is not who -- we MS. SLAWSON: believe that the issue in this case is not who owns the 10 11 facilities because we believe that issue is really not 12 disputed by the Flinspachs. They -- they indicate that they 13 installed it and they constructed it and it was used -using wires provided by them. We think the issue is whether 14 South Central has some legal obligation to maintain or 15 16 repair those customer-owned facilities. They do not. 17 A legal obligation, as the commission is aware, can be read by law or by contract. There's no applicable 18 law that requires South Central to maintain the facilities 19 20 that are owned by another third party, constructed and 21 installed by a third party. So in order for South Central 22 to have such an obligation, we believe that the genesis must 23 be some sort of a contract. 24 Ms. Flinspach suggested that there was an 25 agreement. The pleadings suggested that there was some sort

1	Page 87 of agreement with South Central that South Central abided by
2	that agreement for 20 years and provided maintenance and
3	repair on the facilities. That unfortunately, the
4	employees at South Central who may have provided that are
5	deceased.
6	The evidence shows that based on the language in
7	South Central's tariff, and I know this is a sticking point
8	for the commission and for the judge, for you, the language
9	in South Central's tariff from at least 1998 1988 when
10	the tariff was approved by the commission, provides that
11	South Central does not have an obligation to provide
12	maintenance or repair on customer-provided equipment.
13	Customer-provided equipment is defined in the
14	tariff as devices, apparatus, and their associated wiring
15	provided by a subscriber for use with facilities furnished
16	by the company. Further, the company shall not be
17	responsible for the installation, operation, or maintenance
18	of any customer-provided equipment pursuant to tariff sheet
19	50. So any current alleged obligation to provide
20	maintenance and repair service on the Flinspachs' line is
21	not based on South Central's tariff.
22	Moreover, and I think this is this is the part
23	that the commission is struggling with, the Filed-Rate
24	Doctrine which is applicable and codified in Utah §5437 and
25	as set forth in federal law, provides that once a carrier's

Page 88 tariff is approved by the FCC or an appropriate state 1 2 agency, the terms of the tariff are considered to be the 3 laws and, therefore, conclusively and exclusively enumerate 4 the rights and liabilities as between the carrier and customer. Under the Filed-Rate Doctrine -- and that was 5 from Davel Communications, 460 F.3d 1084. 6 Under the Filed-Rate Doctrine, the rate of the 7 carrier dually filed is the only lawful charge, and 8 9 deviation from it is not permitted. That's Quest Corp vs. AT&T, 479 F.3d 1206. That's a 10th Circuit case from 2007. 10 11 Dually filed rates by both the carrier and the customers 12 rule the force of law. That's another 10th Circuit case, 13 Atchison, Topeka and Santa Fe vs. Bosideng. 14 According to the Supreme Court of the United 15 States, the rights and liabilities defined by the tariff cannot be varied or enlarged either by contract or by tort 16 of the carrier. And this is the American Telecommunications 17 and Telegraph vs. Central Office, 524 US 214. It's a 1998 18 19 Supreme Court case. In it the Supreme Court stated that the 2.0 Communication Act that renders the promises of -- renders 21 that -- sorry. It is the Communication Act that renders the 2.2 promise of preferences unenforceable. 23 In this instance the Flinspachs are asking the 24 commission to enforce an alleged promise to maintain

facilities that the company is not obligated to maintain

25

Page 89 under its tariff. And I know the commission is struggling 1 2 with the fact that we are insisting on enforcement of the 3 tariff, strict enforcement of the tariff in certain 4 instances, and then stating that we disregarded the tariff in other instances. 5 The Filed-Rate Doctrine is harsh and can be harsh 6 in its application. There have been cases where a carrier 7 has been intensionally misrepresented a rate to a customer. 8 9 The customer relies on that rate, but the courts have determined that the carrier cannot be held to that promised 10 11 rate if it conflicts with the tariff. 12 The purpose of the Filed-Rate Doctrine is set 13 forth in the U.S. Supreme Court case of AT&T vs. Central The purpose of the Filed-Rate Doctrine is to 14 prevent customers from being subjected to discriminatory 15 rates and terms by the carrier even if those terms are in 16 favor of the customer. The Communication Act makes it 17 18 unlawful to extend any -- to any person any privileges or facilities in such communication or imply or enforce any 19 2.0 classifications, regulations, or practices affecting such 21 charges except those set for in the tariff. 2.2 And as you read through the Filed-Rate Doctrine cases, courts struggle with the Filed-Rate Doctrine because 23 24 in some instances they're used to the benefit of the 25 carrier, in some instances they're used to the benefit of

- 1 the customer, the Filed-Rate Doctrine.
- 2 However, the Filed-Rate Doctrine is clear that the
- 3 tariff terms govern, and any terms that are outside the
- 4 tariff terms are not to be enforced. And that's a problem.
- 5 That's the struggle that you're having it seems.
- 6 THE COURT: It is. Because as I listen to you, I think
- 7 all right then. The tariff says we charge for service on
- 8 customer-provided equipment. They did not charge for
- 9 service under the Filed-Rate Doctrine. That would mean this
- 10 is not customer-provided equipment. Is that not correct?
- 11 MS. SLAWSON: No. Under the Filed-Rate Doctrine that
- 12 would mean that they should have charged and they didn't.
- 13 If the tariff provides that they should have charged and the
- 14 testimony is that the line is owned by the Flinspachs, then
- 15 they should have charged and they have violated their tariff
- 16 when they did not charge.
- 17 THE COURT: So they would be subjected to a monetary
- 18 penalty for violating their tariff of \$2500 per day of
- 19 violation under our statute?
- 20 MS. SLAWSON: No, they would not be subject to a
- 21 monetary penalty of \$2500 per day.
- 22 THE COURT: Why not?
- 23 MS. SLAWSON: For one, we have other defenses. For
- 24 two, I don't think that they have -- there has been a proper
- 25 showing that the ownership of the facilities is in dispute.

- 1 The pleadings filed by the --
- 2 THE COURT: I understand your argument and the
- 3 commission has already ruled that it is in dispute. And we
- 4 can deal with that again in this order if you'd like us to,
- 5 but go ahead.
- 6 MS. SLAWSON: The -- the other reasons that the claims
- 7 of the Flinspachs cannot stand is because the Flinspachs
- 8 have not proven the elements necessarily to enforce a
- 9 contractual claim against South Central.
- The Flinspachs claim that South Central agreed to
- 11 provide maintenance on the line. There is no documentary
- 12 evidence available to either the Flinspachs or the company
- 13 to prove that. There is no documentary evidence or
- 14 testimony that Mr. Flinspach has or his wife have given any
- 15 consideration to South Central for its alleged promise to
- 16 maintain the line.
- 17 As the commission is aware, consideration is an
- 18 essential term of any contract. Mr. Flinspach offered no --
- 19 Mr. and Mrs. Flinspach, in their pleadings and their
- 20 testimony here today, offered no evidence of any
- 21 consideration that was granted to South Central in exchange
- 22 for their alleged promise to maintain the facilities which
- 23 they claim they do not own.
- 24 The consideration of monthly payment that the
- 25 Flinspachs have paid cannot stand as consideration for this

obligation. Rather, the monthly payments are paid to South 1 2 Central for telephone service on South Central's network. 3 South Central has a legal obligation to maintain its 4 network, so maintenance of its network is included in the monthly service charge. However, the extra burden of 5 maintaining facilities that South Central does not own 6 7 requires its own separate consideration. A generally accepted definition of consideration 8 9 is that legal detriment has been bargained for and exchanged for a promise and. This is from Utah case of Dementas vs. 10 the Estate of Tallas, 764 P.2d 628. It's a Utah Court of 11 12 Appeals case from 1988. The mere fact that one man promises 13 to another creates no legal duty and makes no legal remedy available in the case of nonperformance citing -- it's the 14 same case citing Corbin on contracts. 15 In this case there's been no evidence offered of 16 17 the consideration that would be required to be given to South Central in exchange for their agreement to undertake 18 maintenance of the Flinspach line. Further, under the --19 20 under Utah law, events which occur prior to the making of 21 the promise and not with the purpose of inducing the promise 22 in exchange are viewed as past consideration and are the legal equivalent of no consideration. 23 24 So any claim that South Central promised to 25 maintain the Flinspachs' line in consideration of the

Page 93 Flinspachs' construction of the line, or some other 1 2 detriment, would not suffice because there is no evidence 3 that the construction of the line by the Flinspachs was 4 induced by South Central's alleged promise to maintain the So as a matter of law, any contractual claim that 5 South Central promised to maintain the line is not supported 6 7 by the evidence and must fail for lack of consideration. In the unlikely, we think, event that the 8 9 commission finds there was a contract whereby South Central agreed to provide maintenance and repair on the Flinspachs' 10 11 line, the breach of that contract, alleged contract, would 12 have occurred in the late 1990s or the early 2000s, 13 according to the evidence that was presented here today and presented in the pleadings because that is when the 14 15 Flinspachs allege that South Central stopped providing such maintenance and repair service or -- and began demanding 16 17 payment of the service charge for such repair. Mr. Flinspach -- the Flinspachs have claimed some 18 sort of oral agreement, and the statute of limitation for an 19 20 oral agreement would be four years from the date of the 21 initial breach. Mr. Duncan testified that at least in 2005 22 he had informed the Flinspachs that they would not be able 23 to come out to the house and put them on the -- they would not be able to put them on the maintenance schedule without 24 25 a service fee at that time.

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               Finally, as all of the witnesses here have
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 2
     testified, that one of the problems that we've suffered from
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     is the passage of time since the agreement was allegedly
 4
     reached with South Central between South Central and the
     Flinspachs that occurred -- the Flinspachs began receiving
 5
     service in 1977 and they have not -- although they claim
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 7
     there have been problems for the past 20 years, they're just
     now bringing this complaint.
 8
 9
               We believe that as a result of the passage of time
     and the lack of diligence on the part of the Flinspachs,
10
11
     this complaint should fail for -- under the Doctrine of
12
     Latches. The Utah Supreme Court has held in Papanikolas
13
     Brothers vs. Sugarhouse Shopping that latches is not mere
     delay, but delay that works in disadvantage to one another.
14
     To constitute latches two elements must be established.
15
     lack of a diligence -- lack of diligence on the part of the
16
17
     plaintiff. In this case the Flinspachs did not bring this
     claim back in -- when they first indicated that things had
18
     gone south with South Central in 1997 when documents and
19
20
     the -- and the employees would have been available. Or even
21
     in the early 2000s.
2.2
               And then the injury to the defendant showing owing
     to such lack of diligence. As a result of the lack of
23
24
     diligence, the employees who worked with -- worked on these
25
     matters in the '70s are deceased or no longer with the
```

- 1 company and unavailable to testify or -- and the documents
- 2 have been lost, both by the company and by others that were
- 3 there, any they're unable to be found by any of the
- 4 regulatory agencies.
- 5 Based on the facts set forth in this testimony and
- 6 the applicable laws as applied to these facts, the
- 7 commission should find that the Flinspachs complaint against
- 8 South Central is without merit.
- 9 THE COURT: So let me just clarify a couple of things.
- 10 When you cited to the complaint, you said Mr. Flinspach's
- 11 statement is that he had never been given any credit from
- 12 SCUTA for the non-ownership of the line. Are you construing
- that statement as an admission that the Flinspachs own the
- 14 line?
- MS. SLAWSON: Yes.
- 16 THE COURT: All right. So I will be sure to deal with
- 17 that in the order.
- Do you want the commission to address the case law
- 19 that you have raised here in the order?
- 20 MS. SLAWSON: If -- if the commission deems it to be
- 21 appropriate.
- 22 THE COURT: Okay. The only way I think that we're
- 23 going to be able to do that is if you file your -- your --
- 24 well, we'll have to get the transcript or you'll have to
- 25 file what you just read.

Page 96 MS. SLAWSON: Okay. All right. Or I could --1 2. THE COURT: Which do you prefer? 3 MS. SLAWSON: I could send you also the -- just the 4 cases that were cited. THE COURT: Okay. That's fine. And then I just wanted 5 6 to make two observations. One is that you mentioned preponderance of the evidence. Under UAPA the evidentiary 7 standard is substantial evidence, not preponderance. 8 9 And I also wanted to mention that you indicated that things went south between the Flinspachs and South 10 11 Central somewhere in the 1990s. I don't recall that being 12 testified to. 13 MS. SLAWSON: I base that on the complaint that was 14 filed by the Flinspachs --15 THE COURT: Okay. MS. SLAWSON: -- who said that their line was installed 16 17 for 1977 and for 20 years South Central maintained and 18 repaired the line --19 THE COURT: Right. 2.0 MS. SLAWSON: -- and then they stopped maintaining 21 their line. 2.2 THE COURT: Okay. So you interpret that there was some 23 sort of bad blood that occurred in the 1990s, otherwise, SCUTA would have continued to maintain the line? Is that 24 25 what you're --

Page 97 1 MS. SLAWSON: No. I'm --THE COURT: -- inferring? 2 3 MS. SLAWSON: I'm not inferring that at all. I don't 4 think that -- I don't -- we -- we have not acknowledged or admitted that South Central provided ongoing maintenance and 5 repair to this line. What my statement was simply that the 6 7 Flinspachs have alleged that it went -- everything was working fine for 20 years and then Mr. Flinspach says that 8 9 there came a man -- there was a man at the telephone company who didn't want to do work on the line anymore. So that's 10 11 what I was referring to. 12 THE COURT: Okay. Thank you. 13 All right. Mrs. Flinspach, is there anything that 14 you would like to say as we wrap up here? MS. FLINSPACH: Well, just that, you know, we were 15 totally unaware of all of these tariffs and that was one of 16 17 the things that we wanted to clarify was when things changed. And we're not -- we're not versed in all of these 18 19 legal things, so we both have to depend on you guys to do 20 the right thing because we don't know when things changed, 21 but it was our understanding early years that we would have 22 help. But with -- with all the laws and with all the 23 legalese and with all the attorneys I have no idea, you 24 25 know, where we stand, so we'll just have to depend on you to

```
Page 98
     take a look at -- look at what we've written and what
 1
 2
     they've testified to. So that's the best I can say.
 3
          THE COURT: Okay. Thank you.
 4
               So let me just again summarize to make sure that
     I'm clear. The company's position is that there has never
 5
     been another example of where a customer has been allowed to
 6
 7
     work on the company's equipment, correct, and there's never
     been an example of -- has there ever been an example of when
 8
 9
     a customer ran a line and connected to the company's network
10
     other than the Flinspachs?
11
          MR. ALVEY: We -- we do have other instances primarily
12
     with hotel/motels where they -- they maybe run their own
13
     lines in between buildings and we have a point of
     demarcation at those as well.
14
15
          THE COURT: And the company has never provided any
16
     service on -- past the point of D mark to those other
17
     customers; is that correct?
18
          MR. ALVEY: That's correct.
          THE COURT: Okay. All right. I believe I have what I
19
2.0
     need. Thank you all very much, and we will close this
21
     hearing.
2.2
          MS. SLAWSON:
                        Thank you.
23
                (The proceedings ended at 11:11 a.m.)
24
25
```

1	Page 99 State of Utah )
2	: ss. County of Salt Lake )
3	country of bare lane /
4	REPORTER'S CERTIFICATE
5	
	I, Amanda Richards, a certified shorthand reporter
6	for the State of Utah, certify;
7	That the proceedings of the foregoing matter were
8	reported stenographically by me, and were thereafter
9	transcribed into typewritten form by me, and that the
10	foregoing typewritten transcript, as typed by me, is a full,
11	true, and correct record of my stenographic notes so taken.
12	I hereby further certify that I am neither counsel
13	for nor related to any party to said action, nor in anywise
14	interested in the outcome thereof.
15	IN WITNESS WHEREOF, I have hereunto subscribed my
16	name on this 18th day of May 2017.
17	
18	amunda Richards
19	Commend Colorins
20	Amanda Richards, CSR
21	
22	
23	
24	
25	

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