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BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Starlink Services, LLC for Designation as an Eligible Telecommunications Carrier for Purposes of Receiving Rural Digital Opportunities Fund Support	Docket No. 21-2624-01
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STIPULATION

Pursuant to Utah Code 54-7-1 the Utah Division of Public Utilities (“DPU”), Utah Office of Consumer Services (“OCS”), the Utah Rural Telecom Association (“URTA”) and Starlink Services, LLC (“Starlink”) (collectively the “Stipulating Parties” or the “Parties”), through their respective undersigned representatives enter into this Stipulation regarding the Petition filed by Starlink in this docket. The Parties submit this Stipulation for approval by the Public Service Commission of Utah (the “Commission” or the “PSC”) pursuant to the Commission's Rules of Practice and Procedure, Utah Admin. Code R746-1.

INTRODUCTION

1. On December 7, 2021, the Federal Communications Commission (“FCC”) issued its Auction Closing Public Notice for Auction 904 awarding Space Exploration Technologies Corp. (“SpaceX”) Rural Development Opportunity Fund (“RDOF”) support of \$20,961,877 over 10 years

to provide service to 8,630 assigned locations in the state of Utah.

2. Consistent with FCC rules, SpaceX subsequently assigned its winning bids to its wholly-owned subsidiary, Starlink, which will fulfill the RDOF service obligations for the Utah support awarded to SpaceX. Starlink is seeking ETC designation in the state of Utah.

3. In accordance with the FCC's requirements for Starlink to receive the RDOF support that it has been awarded, it must demonstrate to the FCC that it has been designated as an Eligible Telecommunications Carrier ("ETC") under Section 214(e)(2) of the Communications Act of 1934 in the areas where it was the winning bidder. The FCC's deadline for submitting proof of the ETC designation is June 7, 2021.

4. To be designated as an ETC under Section 214(e)(1), an applicant must: (1) be a common carrier; (2) demonstrate an intent and ability to provision the supported services set forth in 47 C.F.R. § 54.101(a) throughout its designated service areas; and (3) demonstrate an intent and ability to advertise its service offerings and the charges therefore, using media of general distribution.

5. The FCC supported services under 47 C.F.R. § 54.101(a) are:

- a. Voice telephony service, consisting of voice grade access to the public switched telephone network or its functional equivalent; minutes of use for local service provided at no additional charge to end users; access to the emergency services provided by local government or other public safety organizations, such as 911 and enhanced 911, to the extent local government in an eligible carrier's service area has implemented 911 or enhanced 911 systems; and toll limitation services to qualifying low-income consumers consistent with 47 C.F.R. § 54.401(a)(2); and
- b. Broadband Internet access service defined by the FCC in 47 C.F.R §§ 8.1(b)

and 54.5.

6. On January 4, 2021 Starlink filed an application with the PSC for designation as an ETC for purposes of receiving FCC RDOF support and subsequently provided an addendum to that application on January 13, 2021.

7. A scheduling conference was held on January 19, 2021 and a schedule was set.

8. On February 5, 2021 Matt Johnson filed Direct Testimony on behalf of Starlink.

9. The Parties to this Stipulation have now reached agreement on the issues raised in this docket, as set forth herein. The Parties agree this Stipulation should have no legal effect outside of this docket.

AGREEMENT

Based on their review of the testimony and exhibits submitted and their settlement discussions, the Parties hereby stipulate and agree as follows:

1. Starlink will provide broadband internet access and voice over Internet Protocol (“VoIP”) services in Utah according to the FCC’s requirements for RDOF auction recipients.

2. Starlink seeks ETC designation authorizing Starlink to obtain RDOF support over the next ten years to provide VoIP and broadband internet access services to Utah customers in the eligible areas awarded to Starlink in the RDOF auction as more particularly described below in paragraph 3.

3. Starlink’s awarded eligible areas include the census blocks identified in Attachment A to this Stipulation, which census blocks are depicted in red on the map included as Attachment B to this Stipulation. The map included in Attachment B can be found at the following website regarding the RDOF auction maintained by the FCC: <https://www.fcc.gov/reports-research/maps/rdof-phase-i-dec-2020/> (“Requested Service Area”).

4. Starlink has shown the intent and ability to offer each of the supported services set

forth in 47 C.F.R. § 54.101(a) once designated as an ETC throughout its Requested Service Area.

5. Starlink will comply with all applicable FCC and Utah ETC requirements.

6. Under the FCC's requirements, Starlink must commit to provide to customers in the Requested Service Area at least one broadband internet service offering at speeds of at least 100 Mbps download and 20 Mbps upload.

7. Starlink will also offer interconnected VoIP service that satisfies the specifications of 47 C.F.R. §54.101(a) that includes local and long distance calling within the United States and Canada and access to emergency services via 911 or E-911, wherever available from local government or public safety organizations.

8. Starlink will offer its voice telephony and broadband internet access services as standalone products and in bundled services in the Requested Service Area.

9. Starlink meets and will continue to meet the requirements for federal ETC designation and will comply with all federal requirements for the services it offers in the Requested Service Area as an ETC.

10. Starlink is not seeking Utah Universal Public Telecommunications Service Support Fund support at this time and reserves the right to file an appropriate application for Utah Lifeline support at a later date. However, Starlink will comply with applicable Utah ETC and Lifeline requirements.

11. The Parties stipulate and agree that Starlink shall provide its services, including its ETC Lifeline universal service offerings, in Utah pursuant to this Stipulation. Starlink's provision of its universal service offerings as an ETC shall be governed by the following additional requirements:

a. Starlink will maintain a Utah-specific fact sheet that provides customers with concise and complete information about the services Starlink will

provide. Starlink will provide its Utah-specific fact sheet to the DPU and OCS prior to initiating service. Starlink will provide the fact sheet to prospective new customers upon request, each new customer at the time of enrollment if requested, and to existing customers upon request and will make the fact sheet publicly available for download by posting it on the Starlink website. Starlink agrees to promptly update the fact sheet anytime it changes its Utah service offers.

- b. Starlink agrees to pursue an outreach program through direct mailing, direct sales, or other customer contact methods reasonably expected to provide persons in the served areas with information regarding the availability, service offerings, and prices and terms of service for its service.
- c. Starlink agrees to provide a reasonable opportunity for persons in the served areas without current internet access to purchase the equipment and services.
- d. Starlink will provide stand-alone basic voice service in the Requested Service Area for a monthly rate equal to or less than 150% of the then current Utah Affordable Base Rate for residential lines, and equal to or less than 200% of the then current Utah Affordable Base Rate for business lines. For purposes of this section, the term “Utah Affordable Base Rate” is the rate defined in Utah Administrative Rule R746-8-200(2) and specified in R746-8-401(1)(c).
- e. Starlink will comply with all applicable state service quality and consumer protection requirements.
- f. If a Utah CPCN is necessary or becomes necessary for the service offerings

provided by Starlink in Utah, Starlink will obtain a Utah CPCN prior to offering service to Utah customers.

- g. Starlink agrees to adopt any changes to the Lifeline certification and verification process required by the FCC or by the Commission.
- h. Upon implementing any changes to its Lifeline offerings, Starlink will timely file a notice with the Commission, DPU and OCS describing the changes.

12. Starlink will pay all state and local regulatory fees required by applicable laws of the State of Utah, including payments to the Utah Universal Service Support Fund and the Utah 911 Fund.

13. The Parties stipulate and agree that designating Starlink an ETC for the purpose of receiving federal RDOF support in the Requested Service Area as identified in Exhibit A to the Petition serves the public interest.

14. However, it is the Parties' intent that this Stipulation and resulting Commission order, and Starlink's designation as an ETC for purposes of receiving federal RDOF support in the Requested Service Area, shall not be used to establish, or constitute a conclusion by the Commission as to, the adequacy of the satellite service in any proceeding to determine funding eligibility for support from the Utah Universal Public Telecommunications Service Support Fund.

15. Additionally, consistent with paragraph 4 of the General Provisions, the Parties agree that this Stipulation and any resulting Commission order shall have no precedential effect on the reasonableness of the deployment of fiber or other facilities within or overlapping the Starlink Requested Service Area.

GENERAL PROVISIONS

- 1. The Parties stipulate to the admission into evidence in this docket of Starlink's

Petition, pre-filed Testimony and Exhibits. This Stipulation to the admission of the Testimony does not represent an agreement by the Parties as to any positions taken in such Testimony.

2. Not all Parties agree that each aspect of this Stipulation is warranted or supportable in isolation. Utah Code Ann. § 54-7-1 authorizes the Commission to approve a settlement so long as the settlement is just and reasonable in result. While the Parties may not be able to agree that each specific component of this Stipulation is just and reasonable in isolation, all of the Parties agree that this Stipulation as a whole is just and reasonable in result and in the public interest.

3. All negotiations related to this Stipulation are confidential, and no Party shall be bound by any position asserted in negotiations. Except as expressly provided in this Stipulation, neither the execution of this Stipulation nor the order adopting it shall be deemed to constitute an admission or acknowledgment by any Party of the validity or invalidity of any principle; nor shall they be construed to constitute the basis of an estoppel or waiver by any Party; nor shall they be introduced or used as evidence for any other purpose in a future proceeding by any Party except in a proceeding to enforce this Stipulation.

4. The Parties agree that no part of this Stipulation or the formulae and methods used in developing the same or a Commission order approving the same shall in any manner be argued or considered as precedential in any future case except with regard to issues expressly called-out and resolved by this Stipulation. This Stipulation does not resolve and does not provide any inferences regarding, and the Parties are free to take any position with respect to, any issues not specifically called-out and settled herein.

5. The Parties request that the Commission hold a hearing on this Stipulation. The Parties will support the Commission's approval of this Stipulation. As applied to the DPU and the OCS, the explanation and support shall be consistent with their statutory authority and responsibility.

6. The Parties agree that if any person challenges the approval of this Stipulation or requests rehearing or reconsideration of any order of the Commission approving this Stipulation, each Party will use its best reasonable efforts to support the terms and conditions of this Stipulation. As applied to the DPU and the OCS, the phrase "use its best reasonable efforts" means that they shall do so in a manner consistent with their statutory authority and responsibility. In the event any person seeks judicial review of a Commission order approving this Stipulation, no Party shall take a position in that judicial review proceeding in opposition to the Stipulation.

7. Except with regard to the obligations of the Parties under the four (4) immediately preceding paragraphs of this Stipulation, this Stipulation shall not be final and binding on the Parties until it has been approved without material change or condition by the Commission.

8. This Stipulation is an integrated whole, and any Party may withdraw from it if it is not approved without material change or condition by the Commission or if the Commission's approval is rejected or materially conditioned by a reviewing court. If the Commission rejects any part of this Stipulation or imposes any material change or condition on approval of this Stipulation or if the Commission's approval of this Stipulation is rejected or materially conditioned by a reviewing court, the Parties agree to meet and discuss the applicable Commission or court order within five (5) business days of its issuance and to attempt in good faith to determine if they are willing to modify the Stipulation consistent with the order. No Party shall withdraw from the Stipulation prior to complying with the foregoing sentence. If any Party withdraws from the Stipulation, any Party retains the right to seek additional procedures before the Commission, including presentation of testimony and cross-examination of witnesses, with respect to issues resolved by the Stipulation, and no party shall be bound or prejudiced by the terms and conditions of the Stipulation.

9. This Stipulation may be executed by individual Parties through two (2) or more

separate, conforming copies, the aggregate of which will be considered as an integrated instrument.

WHEREFORE, the Parties respectfully submit this Stipulation and Settlement Agreement for approval by the Commission and request that the Commission grant such approval.

Dated this 5 day of April, 2021

THE UTAH DIVISION OF PUBLIC
UTILITIES



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UTAH RURAL TELECOM ASSOCIATION

Kira M. Slawson
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WHEREFORE, the Parties respectfully submit this Stipulation and Settlement Agreement for approval by the Commission and request that the Commission grant such approval.

Dated this 6th day of April, 2021

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Dated this ____ day of April, 2021

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Attachment A

Requested Service Area (Census Blocks)

Attachment B

Requested Service Area (Map)

Starlink's Requested Service Area is identified in red on the following map, which is derived from a website maintained by the FCC regarding the RDOF auction and can be accessed at <https://www.fcc.gov/reports-research/maps/rdof-phase-i-dec-2020/>.

CERTIFICATE OF SERVICE

I certify that on April 7, 2021, I caused a true and correct copy of the foregoing to be filed with the Public Service Commission and served by the Utah Division of Public Utilities to the following in Utah Docket 21-2624-01 as indicated below:

BY Electronic-Mail:

Space Exploration Technologies Corp.

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/S/ Madison Galt

Madison Galt, Legal Assistant
Utah Division of Public Utilities

Proposed ETC Service Area (Census Blocks)

490011001001007	490039604001061	490050001021004	490059801001171	490111252002281
490011001001090	490039604001073	490050001021005	490059801001172	490111252002282
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