BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN RE:

PETITION OF BOOMERANG WIRELESS, LLC D/B/A ENTOUCH WIRELESS FOR **DESIGNATION AS AN ELIGIBLE TELECOMMUNICATIONS CARRIER** ON A WIRELESS BASIS (LOW-INCOME ONLY)

Docket No. 22-2590-01

PETITION OF BOOMERANG WIRELESS D/B/A ENTOUCH WIRELESS TO AMEND ITS ELIGIBLE TELECOMMUNICATIONS CARRIER SERVICE AREA

I. INTRODUCTION

Boomerang Wireless, LLC d/b/a enTouch Wireless ("Boomerang"), by its undersigned counsel, and pursuant to Section 214(e)(2) of the Communications Act of 1934, as amended (the "Act"),¹ Sections 54.101 through 54.207 of the Rules of the Federal Communications Commission ("FCC"),² and the rules and regulations of the Public Service Commission of Utah (the "Commission"), hereby petitions the Commission to amend Boomerang Wireless, LLC d/b/a enTouch Wireless' Eligible Telecommunications Carrier ("ETC") service area in the State of Utah ("Petition") to enable the Company to provide Lifeline service to additional qualifying Utah households ("Petition"). Boomerang seeks 1) amendment of its ETC designated service area that is statewide in scope, to allow the Company to provide Lifeline service wherever its underlying facilities-based provider T-Mobile has wireless coverage; and 2) the partial relinquishment in certain areas previously served by a former underlying carrier, Verizon Wireless, affecting no customers in Utah.

- ¹ 47 U.S.C. §214(c)(2) ² 47 C.F.R. §§ 54.101-54.207.

Boomerang was designated as a Lifeline-only ETC by Commission Order issued

September 13, 2017 in Docket No. 16-2590-01 for purposes of receiving federal low-income Universal Service Fund ("USF") support³. The Company does not seek access to USF support for the purpose of providing service to high-cost area.⁴

As demonstrated herein, Boomerang continues to meet all statutory and regulatory requirements for designation as an ETC, including those set forth in the FCC's *Lifeline and Link Up Reform Order⁵* and *Lifeline Modernization Order*.⁶ Rapid grant of Boomerang's request would advance the public interest by enabling the Company to expand the availability of Lifeline service to many more low-income consumers in Utah. Accordingly, Boomerang respectfully requests that the Commission expeditiously approve this Petition.

All correspondence, communications, pleadings, notices, orders and decisions relating to this Petition should be addressed to:

and

Brian W. Burnett, Esq. Kirton McConkie 50 E. South Temple Ste. 400 Salt Lake City, UT 84111 T: 801.328.3600 Email: <u>bburnett@kmclaw.com</u> J. Andrew Gipson, Esq. J. A. Gipson Advisors, PLLC 414 Holly Grove Circle Braxton, MS 39044 Telephone: 601-519-1880 Email: jag@jagipsonadvisors.com

³ In the matter of the Application of Boomerang Wireless, LLC d/b/a enTouch Wireless for Designation as a Federal Eligible Telecommunications Carrier in the State of Utah for the Limited Purpose of Offering Wireless Lifeline Service to Qualified Households (Low Income Only), Report and Order (September 13, 2017) ("ETC Designation Order").

⁴ Given that Boomerang only seeks support from the low-income program and does not seek any high-cost support, ETC certification requirements for the high-cost program are not applicable to Boomerang.

⁵ In the Matter of Lifeline and Link Up Reform and Modernization, Lifeline and Link Up, Federal-State Joint Board on Universal Service, Advancing Broadband Availability Through Digital Literacy Training, WC Docket No. 11-42, WC Docket No. 03-109, CC Docket No. 96-45, WC Docket No. 12-23, Report and Order and Further Notice of Proposed Rulemaking, FCC 12-11 (rel. Feb 6, 2012) ("Lifeline and Link Up Reform Order").

⁶ In the Matter of Lifeline and Link Up Reform and Modernization, Telecommunications Carriers Eligible for Universal Service Support, Connect America Fund, WC Docket Nos. 11-42, 00-197, 10-90, Third Report and Order, Further Report and Order, and Order and Reconsideration, FCC 16-38 (rel. Apr. 27, 2016) (hereinafter, "Third Report and Order" or "Lifeline Modernization Order").

II. DESIGNATED SERVICE AREA

In the original ETC Designation Order, the Commission designated Boomerang as an ETC throughout the coverage areas of Sprint, Verizon, and T-Mobile, as identified by the list of coverage areas in Exhibit A of its Petition. Boomerang continues to provide wireless Lifeline service utilizing the Sprint Wireless network but is in process of transitioning to T- Mobile USA Inc. ("T-Mobile") wireless network because of the merger between Sprint and T- Mobile. At the same time, Boomerang has ceased utilizing the services of Verizon Wireless. Accordingly, Boomerang is hereby requesting that the Commission amend Boomerang's current ETC designation to include all coverage areas set forth in Exhibit "A" of this Petition representing all the coverage area in Utah where T-Mobile service is available to more than 50% of the population. This amended designation will further serve the public and universal service interests of telecommunications consumers of the State of Utah. Simultaneously, Boomerang's proposed amended ETC service area does not include certain former Verizon Wireless coverage areas where Boomerang has no customers and no longer has coverage in those areas. See Section V. for more information regarding the partial relinquishment of former Verizon Wireless coverage areas.

Through its Underlying Carrier agreement(s), Boomerang provides to its customers the ability to remain functional in emergency situations, including access to a reasonable amount of back-up power to ensure functionality without an external power source, the ability to reroute traffic around damaged facilities, and the capability of managing traffic spikes resulting from emergency situations.

Boomerang's proposed new ETC service area would thus include only the post-merger T-Mobile service areas listed in Exhibit "A," attached hereto.

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III. BOOMERANG MEETS APPLICABLE COMMISSION REQUIREMENTS

FCC rules 47 C.F.R. §§ 54.201-54.202 (the "FCC ETC Rules") set forth the information that must be contained in a petition for designation as an ETC. In its initial Petition and Testimony filed in Docket No. 16-2590-01, incorporated herein by reference, Boomerang provided the information required by portions of the FCC ETC Rules that were in existence at the time. The Commission has previously found in its ETC Designation Order that Boomerang met the requirements for designation as an ETC. Furthermore, Boomerang has complied with the conditions of its ETC designation and will continue to do so. In accordance with 47 C.F.R. § 54.202(a)(1)(i) and by the attached certification, Boomerang certifies that it will comply with the service requirements applicable to the support that it receives. Boomerang also attached its Revised Compliance Plan and the FCC Approval in Exhibit B that provides additional or updated information due to passage of time and to account for the FCC's *Lifeline Modernization Order*.

A. Provision of Supported Services

Boomerang is able to provide all services supported by the universal service program, as detailed in Section 54.101(a) of the FCC's Rules (47 C.F.R. § 54.101(a)), throughout its requested service area. Boomerang's Lifeline service provides broadband Internet access service ("BIAS") in addition to voice telephony service, and Boomerang commits that its Lifeline-supported services (both voice and broadband) will continue to meet or exceed the minimum service standards set forth in 47 C.F.R. § 54.408, including as they change going forward. The Company's current Lifeline offering is found at

https://entouchwireless.com/lifeline-plans/ and the Company's terms and conditions are located at https://entouchwireless.com/terms-of-service/.

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B. Financial and Technical Capability

Boomerang continues to be financially and technically capable of providing Lifelinesupported services in accordance with 47 C.F.R. § 54.202(a)(4). Boomerang is currently owned by ViaOne Acquisition Company, LLC (ViaOne), a Delaware limited liability company. ViaOne is equally owned by three entities: Flagship Equity Partners, LLC; BBBY, Ltd.; and SXCS Investments, LLC. Each of these entities is organized under the laws of the State of Texas and none has a controlling ownership interest in ViaOne. ViaOne Services, a Texas limited liability company manages the day to day operations of Boomerang.

C. Eligibility Verification

Boomerang determines eligibility of Lifeline subscribers in accordance with 47 C.F.R. § 54.410, utilizing the streamlined eligibility criteria implemented by the *Lifeline Modernization Order (see* 47 C.F.R. § 54,409). The FCC has taken steps to curb abuse in the Lifeline program by establishing the National Lifeline Eligibility Verifier (the "National Verifier"), which transfers the responsibility of eligibility determinations to Universal Service Administrative Company ("USAC") and away from Lifeline providers.⁷ Boomerang must rely on the National Verifier to determine initial eligibility and annually recertify eligibility of Utah Lifeline subscribers. The National Verifier queries the national Lifeline Accountability Database ("NLAD") for every enrollment to determine whether a prospective subscriber is currently receiving a Lifeline service from Boomerang or any other ERC, and whether anyone else living at the prospective subscriber's residential address is currently receiving Lifeline service. As such Boomerang complies with the requirements of 47 C.F.R. § 54.404.

⁷ See Lifeline Modernization Order, Section III.C.

D. Non-Usage Policy

Boomerang has updated its non-usage policy in compliance with changes in federal regulations. Boomerang will not seek reimbursement from the USF for inactive subscribers and will de-enroll any subscriber that has not used the Company's Lifeline service as set forth in 47 C.F.R. § 54.407(c)(2). An account will be considered active if the authorized subscriber establishes usage, as "usage" is defined by 47 C.F.R. § 54.407(c)(2), during the specified timeframe, currently a period of thirty (30) days, or during the notice period set forth in 47 C.F.R. § 54.405(e)(3), currently a period of fifteen (15) days. In accordance with 47 C.F.R. § 54.405 (e)(3), Boomerang will provide the subscriber advanced notice, using clear, easily understood language, that the subscriber's failure to use the Lifeline service within the notice period will result in service de-enrollment in the Lifeline program and termination of Lifeline service for non-usage.

IV. PUBLIC INTEREST BENEFITS

In its ETC Designation Order, the Commission found that designation of Boomerang as an ETC would serve the public interest. Further expansion of Boomerang's ETC service area through approval of this Petition will increase the number of low-income individuals that can benefit from the advantages offered by the Company's Lifeline service, ensuring they have access to wholly supported or discounted wireless voice and broadband service, and will thus further the public interest. Boomerang's prepaid wireless plans enable consumers to enjoy the benefits of wireless telecommunication without being subject to extensive credit reviews and long-term service commitments, which historically have prevented many low-income Americans, including many Utah residents, from reaping the full benefits of intensely competitive wireless market. Boomerang's Lifeline offerings compare favorably with those of other competitive ETCs and provide Lifeline customers with voice minutes, unlimited text messages, and a data allotment (with plan options meeting the voice and/or broadband minimum service standards), at no net cost to the customer after application of Lifeline support. In today's market, consumers, including qualified Lifeline customers, view the portability and convenience of wireless service not as a luxury, but as a necessity. Mobile service allows children to reach their parents wherever they may be, allows a person seeking employment greater ability to be contacted by potential employers, and provides end users with the ability to contact emergency service providers regardless of location. Mobile Lifeline service is essential not only for access to telephone service, but also to bridging the digital divide through provisions of mobile broadband usage which is critical to full participation in modern society Without question, prepaid wireless services have become essential for low-income customers, providing them with value for their money, access to emergency services on wireless devices, and a reliable means of contact for prospective employers, social service agencies or dependents. Providing Boomerang with the authority necessary to offer discounted Lifeline services to eligible residents in additional areas of Utah where its Underlying Carriers have sufficient coverage undoubtedly promotes the public interest.

V. BOOMERANG'S PARTIAL RELINQUISHMENT OF SERVICE AREA COMPLIES WITH FEDERAL LAW.

47 U.S.C. Section 214 (e)(4) requires a state regulatory commission to "permit an eligible telecommunications carrier to relinquish its designation as such a carrier in any area served by more than one eligible telecommunications carrier" under specific conditions. The conditions for relinquishing ETC designation are: (1) there must be more than one ETC serving in the area of the ETC seeking relinquishment; (2) the ETC seeking relinquishment must provide advance notice to the relevant state commission; (3) the customers served by the relinquishing ETC must continue to be served by an ETC; and (4) to the extent that additional facilities are required to serve any of

the relinquishing ETC's customers, sufficient notice must be provided to ensure that the construction or purchase of any additional facilities necessary to serve the relinquishing ETC's customers can be timely completed.⁸ Although no customers in Utah will be affected by Boomerang's relinquishment of the Verizon Wireless service area, Boomerang provides the following information in compliance with Section 214(e)(4).

A. Boomerang will Continue to Serve the ETC Service Area.

Boomerang will continue to provide all services supported by the universal service program, as detailed in Section 54.101(a) of the FCC's Rules (47 C.F.R. § 54.101(a)), using T-Mobile USA as its underlying carrier instead of Verizon Wireless. Boomerang's Lifeline service provides broadband Internet access service ("BIAS") in addition to voice telephony service, and Boomerang commits that its Lifeline-supported services (both voice and broadband) will continue to meet or exceed the minimum service standards set forth in 47 C.F.R. § 54.408, including as they change going forward.⁹

B. More than One ETC Currently serves the ETC Service Area

The Verizon Wireless service area is also currently served by more than one ETC as required by 47 U.S.C. § 214 (e)(4).

C. Boomerang is Providing Advance Notice to the Commission

Consistent with 47 U.S.C. § 214 (e)(4), Boomerang is filing this petition in advance of its requested effective date of relinquishment meeting the requirement to provide advance notice to the Commission of its intent to relinquish such support in the service area served by Verizon Wireless only.

⁸ 47 U.S.C. § 214 (e)(4).

⁹ The Company's terms and conditions can be found at https://entouchwireless.com/terms-of-service.

D. Boomerang and the Remaining ETCs Will Serve Consumers Within the ETC Service Area.

Boomerang is remaining as an ETC in the coverage area set forth in Attachment A. As Boomerang has indicated above, Boomerang will continue to serve customers throughout the State of Utah in its approved ETC designated service areas utilizing its underlying carrier, T-Mobile USA (post merger Sprint/T-Mobile) and in addition to other carriers that provide ETC Lifeline Only services within this area consistent with 47 U.S.C. § 214 (e). Likewise, there is no need to provide notice to other carriers in accordance with 47 U.S.C. § 214 (e)(4) following partial relinquishment of its ETC designation in its Verizon Wireless service areas because there are no affected customers. Since no customers are affected, Boomerang proposes to relinquish the Verizon Wireless area effective immediately upon an Order being issued in this Docket.

E. No Additional Facilities Will Need to Be Purchased or Constructed by the Remaining Eligible Telecommunications Carriers.

No customers will be affected because Boomerang has no subscribers on the Verizon Wireless network in Utah. Therefore, no other ETCs will be required to purchase or construct additional facilities to continue to serve consumers within the service area.

VI. CONCLUSION

Boomerang submits that the information contained herein, together with the Company's ETC Petition, which information is incorporated herein by reference, demonstrates that Boomerang meets the requirements for ETC designation and that amendment of the Company's ETC service will serve the public interest.

WHEREFORE, premises considered, having demonstrated in this Petition that Boomerang satisfies all the conditions of eligibility necessary for designation as an ETC in the State of Utah, and having shown that the public interest and universal service interests of the telecommunications consumers of the State of Utah will be properly served, Boomerang

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respectfully requests that the Commission promptly grant this Petition and 1) amend

Boomerang's ETC service area to include the entire service area requested herein as set forth in

Exhibit "A," and 2) to remove Verizon Wireless as an underlying carrier.

Sincerely,

BOOMERANG WIRELESS LLC D/B/A ENTOUCH WIRELESS

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Attorneys for Boomerang Wireless, LLC d/b/a enTouch Wireless

CERTIFICATION

STATE OF TEXAS

COUNTY OF DALLAS

Personally appeared before the undersigned, an officer duly authorized to administer oath, I, Lesli Marcee, first being duly sworn, depose and state that I am the Director of Regulatory of Boomerang Wireless, LLC d/b/a enTouch Wireless, Applicant in this Petition, and have read the same and know the contents thereof, and confirm that the statements made herein are true and correct to the best of and within my personal knowledge. Boomerang further certifies that it will comply with the service requirements applicable to the law-income support that it receives.

Pil

Lesli Marcee Boomerang Wireless LLC d/b/ a enTouch Wireless

Subscribed and sworn to before me this A day of August, 2022. (Notary Seal)

Notary: Phula Kay Sprabary My Commission expires: July 14, 2024



EXHIBIT A

PROPOSED AMENDED SERVICE AREA

			PROPOSED AMENDED SERVICE AREA	
ocation	-	SHORT SWITCH	OCN_NAME	ABBRE_OCN_NAME
	84001	ALMTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84002	ALMTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
1	84007	ALMTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		CSPRWYDN	360NETWORKS (USA) INC UT	360NTWS (USA) - UT
		KAMSUTXC		ALL WEST COMM UT
		RSVTUTAN	ALL WEST WIRELESS, INC.	ALL WEST WIRELESS
	84021	BTRGUTQA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
		DCHSUTMA	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		FTBTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
		SLKDUT11		UNION TELCO
		VRNLUTMA	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
-	04033	DGWYUTMA	SKYLINE TELECOM	
				SKYLINE TELECOM
	84023	DTJHUTXC	UNION TELEPHONE CO WY	UNION TEL CO - WY
		GNDLUTXC	UNION TELEPHONE CO WY	UNION TEL CO - WY
_		SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
		RNDTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		FRLDUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
	84028	GRCYUTXC	BEAR LAKE COMMUNICATIONS	BEAR LAKE COMM INC
		SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	84031	BTRGUTQA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
		DCHSUTMA	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
		SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	_	TABNUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84034	IBPHUTXC	BEEHIVE TEL CO - UT	BEEHIVE TEL CO - UT
		WNDVUTXC	BEEHIVE TEL CO - UT	BEEHIVE TEL CO - UT
	84035	ASRGUTQA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
		SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
		SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
		SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
		VRNLUTMA	NEXTEL COMMUNICATIONS, INC.	NEXTEL COMM INC
			UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84036	CHMWUTXC	UNION TELEPHONE CO WY	UNION TEL CO - WY
		KAMSUTXC	ALL WEST COMMUNICATIONS, INC UTAH	ALL WEST COMM UT
		RSVTUTAN	ALL WEST WIRELESS, INC.	ALL WEST WIRELESS
	84038	GRCYUTXC	BEAR LAKE COMMUNICATIONS	BEAR LAKE COMM INC
		SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	84039	LAPNUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84046	MANLUTXC	UNION TELEPHONE CO WY	UNION TEL CO - WY
		SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	84051	ALMTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84053	NEOLUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84063	RNDTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
	84066	BTRGUTQA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
		DCHSUTMA	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
		FTBTUTXA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
		NEOLUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		RSVTUTMA	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
		SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLE

	SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
84072	TABNUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
84073	ALMTUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
84076	LAPNUTXC	UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
84078	ASRGUTQA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
	SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
	VRNLUTMA	NEXTEL COMMUNICATIONS, INC.	NEXTEL COMM INC
		UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	STRATA NETWORKS
84079	ASRGUTQA	UINTAH BASIN ELECTRONIC TELECOMMUNICATIONS	UINTAH BASIN ELEC
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
	SLKDUT11	UNION TELEPHONE COMPANY	UNION TELCO
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
	VRNLUTMA	NEXTEL COMMUNICATIONS, INC.	NEXTEL COMM INC
		UBTA-UBET COMMUNICATIONS, INC. DBA STRATA NETWO	
84080	VERNUTXC	BEEHIVE TEL CO - UT	BEEHIVE TEL CO - UT
	BRCYUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
04501	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
	TRMNUTXC	NEXTEL COMMUNICATIONS, INC.	NEXTEL COMM INC
	WJRDUT30	CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT	VERIZON WIRELESS-UT
84306	FDNGUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
04505	TRMNUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	WVCYUTGF	LEAP WIRELESS INTL, INC. DBA CRICKET COMM, INC.	CRICKET COMM, INC.
8/311	FDNGUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
UHJIE	TRMNUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	WVCYUTGF	LEAP WIRELESS INTL, INC. DBA CRICKET COMM, INC.	CRICKET COMM, INC.
84314	BRCYUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
	TRMNUTXC	NEXTEL COMMUNICATIONS, INC.	NEXTEL COMM INC
	WJRDUT30	CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT	VERIZON WIRELESS-UT
84316	HOWLUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
04510	SLKCUTEV	NORTH COUNTY COMMUNICATIONS CORPORATION - UT	NORTH CNTY COMM UT
84329	PKVYUTXC	BEEHIVE TEL CO - UT	BEEHIVE TEL CO - UT
	PRTGUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	SNVLUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
	THTCUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	TRMNUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	WVCYUTGF	LEAP WIRELESS INTL, INC. DBA CRICKET COMM, INC.	CRICKET COMM, INC.
84501	ECRCUTMA	CARBON/EMERY TELECOM, INC UT	CARBON/EMERY TEL UT
	HLPRUTMA	CARBON/EMERY TELECOM, INC UT	CARBON/EMERY TEL UT
	PRICUTMA	CARBON/EMERY TELECOM, INC UT	CARBON/EMERY TEL UT
	A share of the second sec	EMERY TELCOM - WIRELESS, INC.	EMERY TELCOM WIRELS
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLES
	SLKDUTGN	SPRINT SPECTRUM L.P.	SPRINT SPECTRUM LP
	SLKDUTYI	NEXTEL COMMUNICATIONS, INC.	NEXTEL COMM INC
	WJRDUT30	CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT	VERIZON WIRELESS-UT
84513	CSDLUTXC	EMERY TELEPHONE DBA EMERY TELECOM	EMERY TELECOM

SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT WIRDUT30 84516 CSDLUTXC EMERY TELEPHONE DBA EMERY TELECOM SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. NEXTEL COMMUNICATIONS, INC. SLKDUTYI WJRDUT30 CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT 84518 CSDLUTXC EMERY TELEPHONE DBA EMERY TELECOM NEW CINGULAR WIRELESS PCS, LLC SLKCUTJC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. WJRDUT30 **CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT** 84520 ECRCUTMA CARBON/EMERY TELECOM, INC. - UT **HLPRUTMA** CARBON/EMERY TELECOM, INC. - UT PRICUTMA CARBON/EMERY TELECOM, INC. - UT EMERY TELCOM - WIRELESS, INC. SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. **CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT** WJRDUT30 84521 CSDLUTXC EMERY TELEPHONE DBA EMERY TELECOM CARBON/EMERY TELECOM, INC. - UT ECRCUTMA **HLPRUTMA** CARBON/EMERY TELECOM, INC. - UT PRICUTMA CARBON/EMERY TELECOM, INC. - UT EMERY TELCOM - WIRELESS, INC. NEW CINGULAR WIRELESS PCS, LLC SLKCUTJC SLKDUTGN SPRINT SPECTRUM L.P. **SLKDUTYI** NEXTEL COMMUNICATIONS, INC. WJRDUT30 CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT EMERY TELEPHONE DBA EMERY TELECOM 84522 CSDLUTXC SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SPRINT SPECTRUM L.P. SLKDUTGN NEXTEL COMMUNICATIONS, INC. SLKDUTYI CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT WJRDUT30 EMERY TELEPHONE DBA EMERY TELECOM 84523 CSDLUTXC SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT WJRDUT30 EMERY TELEPHONE DBA EMERY TELECOM 84525 CSDLUTXC SLKDUTYI NEXTEL COMMUNICATIONS, INC. 84526 ECRCUTMA CARBON/EMERY TELECOM, INC. - UT CARBON/EMERY TELECOM, INC. - UT **HLPRUTMA** CARBON/EMERY TELECOM, INC. - UT PRICUTMA EMERY TELCOM - WIRELESS, INC. CENTRAL UTAH TELEPHONE, INC. SCFDUTXC SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. **SLKDUTYI** NEXTEL COMMUNICATIONS, INC. **CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT** WJRDUT30

NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT EMERY TELCOM WIRELS NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM CARBON/EMERY TEL UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT EMERY TELCOM WIRELS **NEW CINGULAR WIRLESS** SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEXTEL COMM INC CARBON/EMERY TEL UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT EMERY TELCOM WIRELS CENTRAL UTAH TEL INC **NEW CINGULAR WIRLESS** SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT

84528 CSDLUTXC EMERY TELEPHONE DBA EMERY TELECOM SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. WJRDUT30 CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT 84529 ECRCUTMA CARBON/EMERY TELECOM, INC. - UT **HLPRUTMA** CARBON/EMERY TELECOM, INC. - UT PRICUTMA CARBON/EMERY TELECOM, INC. - UT **EMERY TELCOM - WIRELESS, INC.** SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. WJRDUT30 CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT 84537 CSDLUTXC EMERY TELEPHONE DBA EMERY TELECOM SLKCUTJC NEW CINGULAR WIRELESS PCS. LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. WJRDUT30 **CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT** 84539 ECRCUTMA CARBON/EMERY TELECOM, INC. - UT **HLPRUTMA** CARBON/EMERY TELECOM, INC. - UT PRICUTMA CARBON/EMERY TELECOM, INC. - UT EMERY TELCOM - WIRELESS, INC. SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC **SLKDUTGN** SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. WJRDUT30 **CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT** 84540 CSDLUTXC EMERY TELEPHONE DBA EMERY TELECOM SLKDUTYI NEXTEL COMMUNICATIONS, INC. CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT THSNUTXC 84542 ECRCUTMA CARBON/EMERY TELECOM, INC. - UT CARBON/EMERY TELECOM, INC. - UT **HLPRUTMA** CARBON/EMERY TELECOM, INC. - UT PRICUTMA EMERY TELCOM - WIRELESS, INC. SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC SLKDUTGN SPRINT SPECTRUM L.P. SLKDUTYI NEXTEL COMMUNICATIONS, INC. CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT WJRDUT30 84621 GNSNUTXC GUNNISON TELEPHONE CO. 84622 GNSNUTXC **GUNNISON TELEPHONE CO.** 84623 MORNUTXC SKYLINE TELECOM CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT 84624 DELTUTXC WJRDUT30 CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT 84626 GSHNUTXC SKYLINE TELECOM 84627 DRPRUTKJ T-MOBILE USA, INC. MANTI TELEPHONE CO. **EPHRUTMA** SLKCUTJC NEW CINGULAR WIRELESS PCS, LLC 84628 EURKUTXC SKYLINE TELECOM 84630 GNSNUTXC **GUNNISON TELEPHONE CO.** CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT 84631 FLMRUTXC WJRDUT30 **CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT** 84632 FNTGUTXC CENTRAL UTAH TELEPHONE, INC. 84633 GSHNUTXC SKYLINE TELECOM

EMERY TELECOM NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT EMERY TELCOM WIRELS **NEW CINGULAR WIRLESS** SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC. VERIZON WIRELESS-UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT EMERY TELCOM WIRELS NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT EMERY TELECOM NEXTEL COMM INC FRONTIER CM UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT CARBON/EMERY TEL UT EMERY TELCOM WIRELS NEW CINGULAR WIRLESS SPRINT SPECTRUM LP NEXTEL COMM INC VERIZON WIRELESS-UT **GUNNISON TEL CO GUNNISON TEL CO** SKYLINE TELECOM FRONTIER CM UT VERIZON WIRELESS-UT SKYLINE TELECOM T-MOBILE USA, INC. MANTI TEL CO NEW CINGULAR WIRLESS SKYLINE TELECOM **GUNNISON TEL CO** FRONTIER CM UT VERIZON WIRELESS-UT CENTRAL UTAH TEL INC SKYLINE TELECOM

84634	GNSNUTXC	GUNNISON TELEPHONE CO.	GUNNISON TEL CO
84637	KNSHUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
84642	MANTUTXC	MANTI TELEPHONE CO.	MANTI TEL CO
	RSVTUTAN	MANTI TELE COMMUNICATIONS COMPANY, INC.	MANTI TELE COMM CO
	WIRDUT30	CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT	VERIZON WIRELESS-UT
84643	GNSNUTXC	GUNNISON TELEPHONE CO.	GUNNISON TEL CO
	MEDWUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	MORNUTXC	SKYLINE TELECOM	SKYLINE TELECOM
	MNPLUTMA	CENTRAL UTAH TELEPHONE, INC.	CENTRAL UTAH TEL INC
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLESS
	SLKCUTMA	PAC - WEST TELECOMM, INC UT	PAC-WEST TELECOMM UT
84649	ΟΚΟΥUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
	SCIPUTXC	CITIZENS TELECOM-UTAH DBA FRONTIER COMM OF UT	FRONTIER CM UT
84662	MNPLUTMA	CENTRAL UTAH TELEPHONE, INC.	CENTRAL UTAH TEL INC
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLESS
	SLKCUTMA	PAC - WEST TELECOMM, INC UT	PAC-WEST TELECOMM UT
84667	MORNUTXC	SKYLINE TELECOM	SKYLINE TELECOM
84712	ANTMUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84714	BRYLUTAA	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84740	CRVLUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84743	CRVLUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84744	KSHRUTAA	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84750	MRVAUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84751	MLFRUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLESS
84752	MNVIUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84758	ORVLUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
84759	PNGTUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN
	SLKCUTJC	NEW CINGULAR WIRELESS PCS, LLC	NEW CINGULAR WIRLESS
	WJRDUT30	CELLCO PARTNERSHIP DBA VERIZON WIRELESS - UT	VERIZON WIRELESS-UT
84762	DCCKUTXC	SOUTH CENTRAL UTAH TELEPHONE ASSOCIATION, INC.	S CEN UTAH TEL ASSN

EXHIBIT B

REVISED COMPLIANCE PLAN AND FCC APPROVAL



Kelley Drye & Warren LLP Washington Harbour, Suite 400 3050 K Street, NW Washington, DC 20007

Tel: (202) 342-8400 Fax: (202) 342-8451

April 30, 2021

Via ECFS

Marlene H. Dortch, Secretary Federal Communications Commission 45 L Street NE Washington, DC 20554

Re: Boomerang Wireless, LLC d/b/a enTouch Wireless Amended Compliance Plan, WC Docket Nos. 09-197 and 11-42

Dear Ms. Dortch:

On March 1, 2012, Boomerang Wireless, LLC d/b/a enTouch Wireless (Boomerang or the Company) submitted its Compliance Plan for wireless Lifeline services, outlining the measures it would take to implement the conditions imposed by the Federal Communications Commission (FCC or Commission) in its 2012 Lifeline Reform Order.¹ Following revisions, most recently on July 26, 2012, the Wireline Competition Bureau (Bureau) approved Boomerang's Compliance Plan on August 8, 2012.² Boomerang filed notices of non-material change to its Compliance Plan with the Commission on September 7, 2012, and November 7, 2013.³

Boomerang now seeks expedited approval of the enclosed Amended Compliance Plan, which has been updated to: (1) reflect a proposed change in ownership of the Company; and (2) update the information provided in the approved Compliance Plan due to Commission rule changes and the passage of time.

NEW YORK WASHINGTON, DC CHICAGO HOUSTON LOS ANGELES SAN DIEGO PARSIPPANY STAMFORD Affiliate Office: MUMBAI

¹ See Lifeline and Link Up Reform and Modernizatian, Lifeline and Link Up, Federal-State Joint Board an Universal Service, Advancing Broadband Availability Through Digital Literacy Training, WC Docket Nos. 11-42 and 03-109, CC Docket No. 96-45, and WC Docket No. 12-23, Report and Order and Further Notice Of Proposed Rulemaking, FCC 12-11 (rel. Feb. 6, 2012).

² Wireline Competition Bureau Approves the Compliance Plans of Birch Communications, Boomerang Wireless, IM Telecom, Q Link Wireless and Tag Mobile, WC Docket Nos. 09-197 and 11-42, Public Notice, DA 12-1286 (rel. August 8, 2012).

³ Letter from John J. Heitmann, Counsel to Boomerang Wireless, LLC, to Marlene H. Dortch, Secretary, FCC, WC Docket Nos. 11-42 and 09-197 (Sept. 7, 2012); Letter from John J. Heitmann, Counsel to Boomerang Wireless, LLC, to Marlene H. Dortch, Secretary, FCC, WC Docket Nos. 11-42 and 09-197 (Nov. 7, 2013).

Marlene H. Dortch April 30, 2021

Change in Ownership

Boomerang is currently majority-owned (51%) by HH Ventures, LLC (HH Ventures), an Iowa limited liability company, and minority-owned (49%) by ViaOne Acquisition Company LLC (ViaOne), a Delaware limited liability company. Prior to December 18, 2020, Boomerang was wholly owned by HH Ventures. On December 18, 2020, HH Ventures and ViaOne entered into a Membership Interest Purchase Agreement (Agreement) wherein ViaOne agreed to purchase Boomerang from HH Ventures. Under the Agreement, ViaOne initially acquired 49% of the Membership Interests owned by HH Ventures and it will acquire the remaining 51% of Membership Interests upon receiving necessary regulatory approvals, including approval of this revised Compliance Plan. Following the proposed change in Boomerang's ownership, the Company's corporate and trade names and identifiers will remain unchanged. The transaction will not result in any loss or impairment of service for any customer, and customers will continue to receive their existing services at the same or better rates, terms, and conditions currently in effect.

Updates Due to Rule Changes and Passage of Time

Boomerang also files this revised Compliance Plan to update its policies and practices to account for changes in the Commission's Lifeline rules, orders, and guidance and due to the passage of time. This includes full implementation of the Lifeline National Verifier, use of standardized application and recertification forms, and new requirements for Lifeline enrollment representatives.

Respectfully submitted,

Sun Steitmann

John J. Heitmann Joshua Guyan Chris M. Laughlin Kelley Drye & Warren LLP 3050 K Street, NW, Suite 400 Washington, DC 20007 (202) 342-8400 jheitmann@kelleydrye.com

Enclosure

KELLEY DRYE & WARREN LLP

Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of)	
)	
Telecommunications Carriers Eligible to)	WC Docket No. 09-197
Receive Universal Service Support)	
)	
Lifeline and Link Up Reform and)	WC Docket No. 11-42
Modernization)	
)	
Boomerang Wireless, LLC)	

BOOMERANG WIRELESS, LLC REVISED COMPLIANCE PLAN

Boomerang Wireless, LLC d/b/a enTouch Wireless (Boomerang or the Company), by its

counsel, hereby respectfully submits and requests expeditious approval of revisions to its approved

Compliance Plan, outlining the measures it will take to comply with the Lifeline Program rules,

orders, and guidance issued by the Federal Communications Commission (Commission or FCC).¹

¹ See Lifeline and Link Up Reform and Modernization, Lifeline and Link Up, Federal-State Joint Board on Universal Service, Advancing Broadband Availability Through Digital Literacy Training, WC Docket Nos. 11-42 and 03-109, CC Docket No. 96-45, and WC Docket No. 12-23, Report and Order and Further Notice Of Proposed Rulemaking, FCC 12-11 (rel. Feb. 6, 2012) (2012 Lifeline Reform Order); Lifeline and Link Up Reform and Modernization, Telecommunications Carriers Eligible for Universal Service Support, Connect America Fund, WC Docket Nos. 11-42, 09-197, and 10-90, Second Further Notice of Proposed Rulemaking, Order on Reconsideration, Second Report and Order, and Memorandum Opinion and Order, FCC 15-71 (rel. June 22, 2015) (2015 Lifeline Order); Lifeline and Link Up Reform and Modernizatian, Telecommunications Carriers Eligible for Universal Service Support, Connect America Fund, WC Docket Nos. 11-42, 00-197, and 10-90, Third Report and Order, Further Report and Order, and Order on Reconsideration, FCC 16-38 (rel. Apr. 27, 2016) (2016 Lifeline Modernization Order); Bridging the Digital Divide for Low-Income Consumers Lifeline and Link Up Reform and Modernization Telecommunications Carriers Eligible for Universal Service Support, WC Docket Nos. 17-287, 11-42, and 09-197, Fourth Report and Order, Order on Reconsideration, Memorandum Opinion and Order, Notice of Proposed Rulemaking, and Notice of Inquiry, FCC 17-155 (rel. Dec. 1, 2017) (2017 Lifeline Digital Divide Order); Bridging the Digital Divide for Low-Income Consumers, Lifeline and Link Up Reform and Modernization, Telecommunications Carriers Eligible for Universal Service Support, WC Docket Nos. 17-287, 11-42, and 09-197, Fifth Report and Order, Memorandum Opinion and Order and Order on Reconsideration, and

On July 26, 2012, Boomerang filed a Compliance Plan for its wireless service.² Boomerang's Compliance Plan was approved by the Wireline Competition Bureau (Bureau) on August 8, 2012.³ Boomerang filed notices of non-material change to its Compliance Plan with the FCC on September 7, 2012, and November 7, 2013.⁴ Boomerang files this revised Compliance Plan to reflect a proposed change in ownership of the Company and to update its policies and practices to account for changes in the Commission's Lifeline rules, orders, and guidance and due to the passage of time. Boomerang is a Lifeline eligible telecommunications carrier (ETC) in 34 states and territories and is seeking designation from the Commission as an ETC in the federal jurisdiction states for the limited purpose of offering service supported by the Lifeline program.⁵

Boomerang has availed itself of the grant of forbearance from the "own-facilities" requirement contained in section 214(e)(1)(A) of the Communications Act of 1934, as amended

Further Notice of Proposed Rulemaking, FCC 19-111 (rel. Nov. 14, 2019) (Fifth Report and Order).

² See Revised Compliance Plan of Boomerang Wireless, LLC, WC Docket Nos. 09-197 and 11-42 (filed Jul. 26, 2012).

³ Wireline Competition Bureau Approves the Compliance Plans of Birch Communications, Boomerang Wireless, IM Telecom, Q Link Wireless and Tag Mobile, WC Docket Nos. 09-197 and 11-42, Public Notice, DA 12-1286 (August 8, 2012).

⁴ Letter from John J. Heitmann, Counsel to Boomerang Wireless, LLC, to Marlene H. Dortch, Secretary, FCC, WC Docket Nos. 11-42 and 09-197 (Sept. 7, 2012); Letter from John J. Heitmann, Counsel to Boomerang Wireless, LLC, to Marlene H. Dortch, Secretary, FCC, WC Docket Nos. 11-42 and 09-197 (Nov. 7, 2013).

⁵ Boomerang currently has petition for designation as a Lifeline-only ETC in the federal jurisdiction states pending before the Commission. See Amended Petition of Boomerang Wireless, LLC for Designation as an Eligible Telecommunications Carrier in Alabama, Connecticut, Delaware, the District of Columbia, Florida, Maine, New Hampshire, New York, North Carolina, Tennessee, and Virginia, WC Docket No. 09-197 (filed May 2, 2014) (Petition). Boomerang also seeks authorization to provide Lifeline-only service to residents of Tribal lands in those states. Boomerang intends to file an updated version of this petition and respectfully requests to incorporate the commitments made herein into the pending Petition and updated petition when it is filed.

(Communications Act).⁶ In accordance with the procedures established in the 2012 Lifeline Reform Order⁷ and clarified in the Compliance Plan Public Notice issued by the Wireline Competition Bureau on February 29, 2012,⁸ this Compliance Plan outlines the measures Boomerang has implemented to achieve full compliance with all pertinent conditions set forth in the Commission's Lifeline rules, orders, and guidance, including the provision of 911 services to ensure that Lifeline customers can access the same safety and welfare services that are critical for all Americans.⁹

Boomerang is committed to guarding against waste, fraud, and abuse in the Lifeline program. This Compliance Plan details the policies, procedures, and training programs the Company has implemented to achieve this objective. Specifically, this Compliance Plan describes in detail: (1) the measures Boomerang takes to implement the conditions contained in the Lifeline program rules, orders, and guidance, including the procedures the Company follows to enroll eligible Tribal and non-Tribal subscribers into the Lifeline program, the process by which the Company submits for reimbursement from the Low Income Fund for those subscribers, and how

⁶ See 47 U.S.C. § 214(e)(1)(A); 2012 Lifeline Reform Order, ¶ 368-381. Although Boomerang qualifies for and avails itself of the Commission's grant of forbearance from the facilities requirement in section 214(e)(1)(A) for purposes of the federal Lifeline program, the Company reserves the right to demonstrate to a state public utilities commission that it provides service using its own facilities in a state for purposes of state universal service funding under state program rules and requirements. Boomerang will follow the requirements of the Commission's Lifeline rules and this Compliance Plan in all states in which it provides Lifeline service and receives reimbursements from the federal Low Income Fund, including in any state where the public utilities commission determines that Boomerang provides service using its own facilities for purposes of a state universal service program.

⁷ See 2012 Lifeline Reform Order, ¶ 379.

⁸ See Wireline Competition Bureau Provides Guidance for the Submission of Compliance Plans Pursuant to the Lifeline Reform Order, WC Docket Nos. 09-197 and 11-42, Public Notice, DA 12-314 (WCB rel. Feb. 29, 2012) (Compliance Plan Public Notice).

⁹ The compliance practices described herein are subject to change consistent with program rules and as those rules may be amended, replaced, or adopted from time to time.

the Company conducts initial and ongoing certifications; and (2) how Boomerang offers and markets its Lifeline services, the geographic areas in which it offers Lifeline services, and a detailed description of the Company's Lifeline service plan offerings.

COMPANY INFORMATION

I. Change in Ownership of Boomerang

Boomerang is currently majority-owned (51%) by HH Ventures, LLC (HH Ventures), an lowa limited liability company, and minority-owned (49%) by ViaOne Acquisition Company LLC (ViaOne), a Delaware limited liability company. Prior to December 18, 2020, Boomerang was wholly owned by HH Ventures. On December 18, 2020, HH Ventures and ViaOne entered into a Membership Interest Purchase Agreement (Agreement) wherein ViaOne agreed to purchase Boomerang from HH Ventures. Under the Agreement, ViaOne initially acquired 49% of the Membership Interests owned by HH Ventures¹⁰ and it will acquire the remaining 51% of Membership Interests upon receiving necessary regulatory approvals, including approval of this revised Compliance Plan.¹¹ Following the proposed change in Boomerang's ownership, the Company's corporate and trade names and identifiers will remain unchanged. The transaction will not result in any loss or impairment of service for any customer, and customers will continue to receive their existing services at the same or better rates, terms, and conditions currently in effect.

II. Financial and Technical Capabilities

Boomerang has the financial and technical capabilities to provide the supported services and comply with the Commission's Lifeline service rules.¹² Among the factors the Commission will consider are: (a) a carrier's prior offering of service to non-Lifeline subscribers, (b) the length

¹⁰ The current structure, ownership, and brands is provided as Exhibit A.

¹¹ The post-merger structure, ownership, and brands is provided as Exhibit B.

¹² See Compliance Plan Public Notice at 3; 47 C.F.R. § 54.202(a)(4).

of time the carrier has been in business, (c) whether the carrier relies exclusively on Lifeline reimbursements to operate, (d) whether the carrier receives revenues from other sources, and (e) whether the carrier has been the subject of an enforcement action or ETC revocation proceeding in any state.¹³

Boomerang is a wireless Lifeline-only ETC with such designation from 34 states and territories.¹⁴ The Company has been successfully providing Lifeline-supported service since October 9, 2012 and service to non-Lifeline customers itself or through affiliates since 2008. Boomerang has an established customer base, serving over 47,000 Lifeline customers across the 34 states where it operates. The Company has ETC applications pending in Massachusetts, New Jersey, and Vermont. In addition, the Company plans to file with the Commission a revised petition for ETC designation in ten federal jurisdiction states.¹⁵ Boomerang has not sought High Cost support in any of the states for which it has been designated an ETC, nor has it sought High Cost support in any pending ETC application.

Boomerang has considerable expertise complying with the requirements of the federal Lifeline program and marketing to the low-income consumer sector. Boomerang has direct control over the databases, systems, and processes controlling the customer records, usage records, and reporting, which provides the Company with direct ability to adhere to Lifeline requirements.

¹³ 2012 Lifeline Reform Order, ¶ 388.

¹⁴ Those thirty-four states are: Arkansas, Arizona, California, Colorado, Georgia, Hawaii, Iowa, Idaho, Indiana, Kansas, Kentucky, Louisiana, Maryland, Michigan, Minnesota, Missouri, Mississippi, North Dakota, Nebraska, Nevada, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Texas, Utah, Washington, Wisconsin, West Virginia, Wyoming, and Puerto Rico.

¹⁵ Alabama, Connecticut, Delaware, Florida, Maine, New Hampshire, North Carolina, Tennessee, Virginia, and the District of Columbia.

Boomerang is currently transitioning to utilizing ViaOne as its MVNE. ViaOne's core management team currently includes five senior executives and the company employs 55 full time employees. ViaOne also intends to continue its employment relationships with key Boomerang employees that have allowed the Company to successfully provide Lifeline service over its nearly nine years of operation. ViaOne is a cash-flow positive entity with diverse business operations. ViaOne currently is the sole owner or majority owner of seven subsidiaries: Alchemy Insurance Agency, Assist Wireless, Cali Distributors, CTC Outreach Marketing, Good Gaming, Inc., PayGo Distributors, and V1 Fiber. ViaOne, itself and through its subsidiaries, provides integrated communications services as an MVNE, including MVNO enablement, cellular carrier access aggregation, voice/text/data services, marketing services, deployment of mobile services to customers, and operational support.

On December 6, 2020, Boomerang entered into a distribution agreement with ViaOne subsidiary Cali Distribution, LLC (Cali) to distribute Lifeline services and enroll Lifeline subscribers, subject to Boomerang's oversight. Once the acquisition is complete, Boomerang will also benefit from the services of PayGo Distributors, which provides outreach, sales, and marketing services for Lifeline providers. ViaOne also has significant experience providing services that comply with the requirements of the Lifeline program through its subsidiary, Assist Wireless, a wireless Lifeline-only ETC designated in the States of Arkansas, Maryland, Missouri, and Oklahoma. Assist Wireless has been successfully providing Lifeline-supported service since January 2011 and has an established customer base, serving nearly 78,000 Lifeline customers. Using ViaOne's established MVNE services, Boomerang will continue to have the ability to reach eligible consumers throughout the country.

Boomerang is financially stable and fully capable of honoring its service obligations to customers, as well as meeting its federal and state regulatory obligations. The Company has not (and does not) rely exclusively on revenues from its provision of Lifeline services for its operating revenues. The Company also has access to additional capital resources from its parent and affiliate companies, its members, and its individual investors. ViaOne also derives significant revenues from its diverse subsidiary operations, including non-Lifeline services, which will benefit Boomerang following final consummation of the purchase. The Company's financial resources position the Company to expand its operations to serve currently unserved/underserved eligible low-income and Tribal consumers and increase competition.

Boomerang resells the services of T-Mobile/Sprint¹⁶ and Verizon to provide Lifeline services. The multi-carrier wireless network platform provides robust wireless service coverage across the entire ETC footprint. Boomerang, and both its current and future parent and affiliate companies, have direct, in-depth experience providing voice and data products to subscribers using its carrier relationships.

Boomerang has not been subject to any enforcement actions related to the Low Income Fund or ETC revocation proceedings in any state.

ACCESS TO 911/E911 SERVICES

In the 2012 Lifeline Reform Order, the Commission stated that forbearance from the "own-facilities" requirement is conditioned on a carrier seeking limited ETC designation: (1) "providing its Lifeline subscribers with 911 and E911 access, regardless of activation status and availability of minutes;" and (2) "providing its Lifeline subscribers with E911-compliant handsets and

¹⁶ Boomerang has MVNO agreements for both the T-Mobile and Sprint networks. At this time, the merged T-Mobile/Sprint entity has advised that Sprint network service will discontinue in approximately January 2022.

replacing, at no additional charge to the subscriber, noncompliant handsets of Lifeline-eligible subscribers who obtain Lifeline-supported services." ¹⁷ Wireless resellers also have an independent obligation to provide access to basic and E911 service, to the extent the local government in its service area has implemented 911 or E911 systems.¹⁸

The Commission and consumers are hereby assured that all Boomerang Lifeline customers have available access to emergency calling services at the time that Lifeline service is initiated and that such 911 and E911 access are available from Boomerang handsets regardless of the activation status and availability of minutes. Further, Boomerang ensures that all handsets used in connection with the Company's Lifeline service offering are E911-compliant. Boomerang is not aware of any existing Boomerang customer that does not have an E911-compliant handset, but if that should occur, the Company will replace it with a 911/E911 compliant handset at no charge to the customer. Any new customer who qualifies for and enrolls in the Lifeline program is assured of receiving a 911/E911 compliant handset as well. Boomerang provides 911 and E911 services to the extent these services have been implemented by local governments in the service area and deployed by Boomerang's underlying facilities-based wireless carriers. Boomerang's underlying carriers route 911 calls from the Company's customers and provide the same functionality for such calls as they do for 911 calls from their own retail customers.

¹⁷ 2012 Lifeline Reform Order, ¶ 373.

¹⁸ See 47 C.F.R. § 54.101(a).

COMPLIANCE PLAN

I. Procedures for Enrolling and Maintaining Lifeline Subscribers¹⁹

A. Policy

This Compliance Plan describes the specific measures that Boomerang has implemented to comply with the Commission's Lifeline rules and orders, including the uniform eligibility criteria established in section 54.409 of the Commission's rules,²⁰ as well as any additional certification and verification requirements for Lifeline eligibility in states where the Company is designated as an ETC. In accordance with these provisions, all subscribers will be required to demonstrate eligibility, as determined by the National Lifeline Eligibility Verifier (National Verifier),²¹ based on: (1) household income at or below 135% of the Federal Poverty Guidelines for a household of that size; or (2) the household's participation in one of the federal assistance programs listed in sections 54.409(a)(2) or 54.409(b) of the Commission's rules.²² In addition, through the certification requirements described below and use of the National Lifeline Accountability Database (NLAD), the Company will confirm that the subscriber is not already receiving a Lifeline service and no one else in the subscriber's household is subscribed to a Lifeline service. Boomerang shares the Commission's concerns about the potential for waste, fraud, and abuse of the Lifeline program and is thus committed to the safeguards stated herein.

¹⁹ See Compliance Plan Public Notice at 3.

²⁰ 47 C.F.R. § 54.409.

²¹ The National Verifier is fully operational, except in NLAD opt-out states where it is undergoing a modified launch. See Wireline Competition Bureau Announces the Next National Lifeline Eligibility Verifier Launch in Three States, WC Docket No. 11-42, Public Notice, DA 19-1290 (rel. Dec. 18, 2019); Wireline Competition Bureau Announces the Launch of the National Lifeline Eligibility Verifier in California, WC Docket No. 11-42, Public Notice, DA 20-1372 (rel. Nov. 18, 2020). In these states, Boomerang will rely upon state administrators for eligibility determination.

²² See 47 C.F.R. §§ 54.409(a)(1)-(2); 47 C.F.R. § 54.409(b).

B. Eligibility Determination

Boomerang relies on the National Verifier and NLAD (except in California, Oregon, and Texas, where the Company follows state requirements) to determine an applicant's eligibility for Lifeline service. Customers who have received eligibility approval from the National Verifier can apply for enrollment in Boomerang's Lifeline service using multiple methods, including in-person at events or retail locations, over the phone, online using an electronic application, or through the mail using a paper application. Applications are processed using CGM, LLC's Lifeline enrollment application-used by more than a dozen other ETCs-which works in conjunction with the National Verifier and NLAD. Procedurally, the CGM application queries the National Verifier to determine whether an applicant has been approved to receive Lifeline services based on the applicant's program- or income-based eligibility. If the applicant has not applied or received approval from the National Verifier, Boomerang directs the applicant to the National Verifier portal for an eligibility determination. The CGM application does not permit enrollment without indication of approval from the National Verifier. Boomerang does not collect, review, or maintain eligibility documentation, other than in NLAD-opt out states (California, Texas and Oregon). The CGM application also completes the steps necessary to prevent duplicate Lifeline benefits from being awarded to the same person or household by querying the NLAD during the application process.²³ Additionally, the CGM application currently performs additional checks, such as a check of Boomerang's subscriber database to identify and prevent intra-company duplicate enrollments. Further, the CGM application currently assesses whether an applicant is seeking

²³ 47 C.F.R. §§ 54.404(b)(1), 54.409(c); 2012 Lifeline Reform Order, ¶ 203. In states that have opted out of the NLAD, Boomerang will follow the duplicates detection process required by the state.

service in Boomerang's designated service territory and underlying carrier coverage area in the state. Upon verification of eligibility, the CGM application conducts the NLAD enrollment.²⁴

If the NLAD or subscriber database queries indicate that enrollment would result in a duplicate benefit, Boomerang takes appropriate steps to address the result. If the queries show that the applicant is currently receiving Lifeline service from another ETC, the Company asks if the applicant is receiving Lifeline services from another Lifeline provider and explains that the applicant cannot have multiple Lifeline benefits with the same or different service providers or apply the Lifeline benefit to more than one device, whether a wireless or wireline phone. If the applicant wishes to transfer the Lifeline benefit to Boomerang, the Company obtains consent from the applicant and acknowledgement that doing so will result in loss of Lifeline service with their former Lifeline service provider prior to initiating a benefit transfer. If the queries indicate that the applicant to the National Verifier where the applicant can complete the Lifeline Program Household Worksheet, which contains the necessary disclosures and certifications.

C. Subscriber Disclosures and Certifications

Except in the NLAD opt-out states, every applicant is required to complete the standardized Lifeline application in the National Verifier environment, which covers the necessary information collection, disclosures, and certifications required by the Lifeline rules.²⁵ Boomerang will not provide a customer with a handset or otherwise activate Lifeline service until the applicant

²⁴ The Company transmits to the NLAD the information required for each new and existing Lifeline subscriber. *See* 2012 Lifeline Reform Order, ¶¶ 189-195; 47 C.F.R. § 54.404(b)(6). Further, the Company updates each subscriber's information in the NLAD within ten business days of any change, except for de-enrollment, which is transmitted within one business day. See 47 C.F.R. § 54.404(b)(8),(10).

²⁵ See 47 C.F.R. § 54.410(d).

completes the application in the National Verifier and receives eligibility approval.²⁶ Separately, Boomerang, collects any additional consents, state certifications,²⁷ and information necessary for Boomerang to be able to serve the customer through the CGM application.

In addition to the verification and certification processes described above, Boomerang may take additional steps to advise new and potential applicants about eligibility requirements. Specifically, Boomerang personnel may explain and emphasize the one-Lifeline-benefit-perhousehold limitation and the duplicate Lifeline benefit prohibition, advise about the non-usage rule, describe the annual recertification requirements, and reiterate that Lifeline is a government benefit and that providing false information could subject the applicant to consequences. This information may also be presented to new and potential applicants on Boomerang's printed materials, marketing, and website.

As part of the application process, Boomerang requires each applicant to authorize the Company to access any records required to verify the applicant's statements related to the applicant's request for Lifeline. The applicant also has to authorize the Company to release any records required for the administration of the Company Lifeline credit program, including to USAC to be used in a Lifeline program database.²⁸ The Company complies with all applicable state and federal regulations concerning the protection of subscriber customer proprietary network information (CPNI) and eligibility documentation. Boomerang accepts electronic signatures that

^{26 47} C.F.R. § 54.410(a).

²⁷ 2012 Lifeline Reform Order, ¶ 61.

 $^{^{28}}$ See Section 54.404(b)(9). The application/certification form also describes the information that will be transmitted, that the information is being transmitted to USAC to ensure the proper administration of the Lifeline program, and that failure to provide consent will result in the applicant being denied the Lifeline benefit. See id.

meet the requirements of the E-SIGN Act²⁹ and any applicable state laws, including signature verification via IVR systems.

D. Oversight and Training of Employees, Agents, and Representatives

Except in states in which applicants are enrolled through a designated state administrator, the Company has direct contact with all applicants for Boomerang's Lifeline service, either in person through its employees, agents, or representatives, or via the telephone, mail, or online. Boomerang does not enroll customers at retail locations where the Company does not have an agency agreement with the retailer. In addition, in accordance with section 54.406 of the Commission's rules, Boomerang enrollment representatives are required to register in USAC's Representative Accountability Database (RAD), and Boomerang does not offer or provide enrollment representatives or their direct supervisors any commission compensation based on the number of consumers who apply for or are enrolled in the Lifeline program with the Company.³⁰

To track enrollments and ensure that customer enrollment information is safeguarded against potential identity fraud, Boomerang enrollment representatives are currently required to register with the Company and log in to the CGM software with a unique username and password to enroll customers. The registration process requires representatives to provide their address and sign an agreement to follow all Lifeline program rules and requirements, including with respect to assisting an applicant with Lifeline enrollment and maintaining the confidentiality of personal information. The unique login information permits Boomerang to track activity through CGM by agent so that the Company can monitor accounts and agents for irregularities (e.g., excessive activity or improper behavior) and take corrective action if necessary.

²⁹ 47 C.F.R. § 54.419; *see also* Electronic Signatures in Global and National Commerce Act, Pub. L. No. 106–229, 15 U.S.C. §§ 7001-7006.
³⁰ 47 C.F.R. § 54.406(b).

Boomerang provides or requires Lifeline-specific training for all personnel, whether employees, direct contractors, or representatives, who interact with new or prospective customers regarding the Commission's Lifeline eligibility and certification rules and the Company's practices and policies designed to implement those rules. All personnel receive an online training, which requires review of the company's policies and procedures, and submit a Standard of Conduct form before being authorized to sign up applicants for Lifeline service with Boomerang. The training provides an explanation of the creation and purpose of the Lifeline program, the source of funds to provide access to qualified low-income consumers, how the National Verifier makes programand income-based eligibility determinations, and how the CGM application uses the NLAD to prevent duplicate Lifeline benefits from being awarded to the same person or household. Personnel are also trained on how to explain and answer questions about the eligibility criteria, one-per-household limitation, and duplicate benefit prohibition.³¹

Personnel are given instruction in how to assist Lifeline applicants with completing Lifeline applications and how to input applications into CGM. Additionally, personnel learn how to advise applicants when the National Verifier or NLAD returns a response that an applicant is ineligible, including informing applicants of the reason for the rejection, directing applicants to the National Verifier to complete any additional eligibility determination steps, and potentially assisting applicants with transferring Lifeline benefits or understanding the Universal Household Worksheet.

Personnel are instructed that the company has zero tolerance for waste, fraud or abuse, and that they should notify the compliance team if they suspect that anyone might be providing false

³¹ Pursuant to restrictions in California labor and employment law, Boomerang makes such training materials available, but does not directly train independent contractors.

information or attempting to obtain a duplicate Lifeline benefit. In addition, if personnel have any questions or concerns regarding eligibility and enrollment, the Company strongly encourages them to bring such questions and concerns to the Boomerang compliance team so that they can be researched and resolved in accordance with the Commission's Lifeline rules and regulations. Boomerang provides personnel with refresher training, including to inform them of changes to Lifeline program rules and regulations, including eligibility requirements. Personnel will be disciplined, up to and including termination, for failing to comply with Lifeline rules and regulations. Boomerang also provides comprehensive training to its internal compliance personnel.

E. Activation and Usage of Lifeline Service

Once a prospective customer is successfully enrolled in Boomerang's Lifeline service, the Company provides the customer with a welcome packet that has instructions for activating the service and may provide a handset. Customers can activate the service by using any of the means described in section 54.407(c)(2) of the Commission's rules for establishing ongoing usage of the Lifeline service or another means described by Boomerang.³² Aside from customers from whom Boomerang collects a monthly fee, the Company will not seek Lifeline reimbursement for a qualifying low-income consumer until that subscriber activates the service.³³

Except for subscribers from whom Boomerang collects a monthly fee, the Company will only maintain Lifeline-supported service for subscribers who actually use the service, and it will only seek reimbursement from the Lifeline fund for subscribers who remain eligible to be enrolled in the program. Under the Company's non-usage policy, "usage" is established based on the

^{32 47} C.F.R. § 54.407(c)(2).

³³ See 2012 Lifeline Reform Order, ¶ 257; 47 C.F.R. § 54.407(c)(1).

activities listed in section 54.407(c)(2) of the Commission's rules.³⁴ If, after a subscriber has activated the Lifeline service, the subscriber has not used the Company's Lifeline service within the last thirty (30) days,³⁵ Boomerang will discontinue seeking Lifeline reimbursements for that subscriber³⁶ and will provide the subscriber with notice using clear, easily understood language, that if the subscriber does not use the service within fifteen (15) days, the service will be terminated and the subscriber will be de-enrolled from the Company's Lifeline service.³⁷ If the subscriber has not used the service within the additional 15-day cure period, Boomerang de-enrolls the subscriber from the Lifeline program effective on the 46th day following 45-days of non-usage. Boomerang will update the NLAD within one (1) business day of de-enrolling a subscriber for non-usage³⁸ and will submit a non-usage de-enrollment report annually to the Commission with the number of subscribers de-enrolled for non-usage by month.³⁹

F. Annual Re-certification

The annual re-certification process is administered by the National Verifier. Boomerang advises customers that they may need to re-certify their eligibility annually if the National Verifier or state Lifeline administrator does not automatically do so in accordance with section 54.410(f) of the Commission's rules. If the National Verifier cannot re-certify a subscriber's program- or

³⁴ Subscribers can "use" the service by: (1) completing an outbound call or usage of data; (2) purchasing minutes from Boomerang to add to the subscriber's plan; (3) answering an incoming call from a party other than Boomerang or its agent or representative; (4) responding to a direct contact from Boomerang and confirming that the subscriber wants to continue receiving the service; or (5) sending a text message. 47 C.F.R. § 54.407(c)(2).

³⁵ 47 C.F.R. § 54.407(c)(2).

³⁶ Boomerang will seek reimbursement if the subscriber "cures" the non-usage.

^{37 47} C.F.R. § 54.405(e)(3).

³⁸ 47 C.F.R. § 54.404(b)(10).

³⁹ 47 C.F.R. § 54.405(e)(3).

income-based eligibility for Lifeline during the annual re-certification, the National Verifier will request a signed certification from the subscriber on a form that meets the certification requirements in section 54.410(d) of the Commission's rules.⁴⁰ The Company may notify the subscriber in writing, using clear, easily understood language, that failure to respond to the re-certification request will trigger de-enrollment.⁴¹ USAC de-enrolls any Lifeline subscribers who do not re-certify through the National Verifier.⁴²

G. De-Enrollment for Ineligibility or by Request

Boomerang will de-enroll a subscriber within five (5) business days if it receives notification from USAC that the subscriber should be de-enrolled because the subscriber is receiving Lifeline service from more than one ETC or that more than one member of the subscriber's household is receiving Lifeline service.⁴³ Additionally, if the Company has a reasonable basis to believe that one of its Lifeline subscribers no longer meets the eligibility criteria, Boomerang notifies the subscriber of impending termination in writing, complies with any state dispute resolution procedures applicable to Lifeline termination, and gives the subscriber thirty (30) days to demonstrate continued eligibility.⁴⁴ A demonstration of eligibility must comply with the annual re-certification procedures found in section 54.410(f) of the Commission's rules,

⁴⁰ The FCC has adopted a standardized recertification form that is used by USAC. See Annual Recertification Form, FCC Form 5630, <u>https://www.usac.org/wp-content/uploads/lifeline/documents/forms/LI_Recertification_UniversalForms.pdf</u>.

⁴¹ See 2012 Lifeline Reform Order, ¶ 145 ("ETCs and states may also choose to notify subscribers about the re-certification requirements in their Lifeline outreach materials. By taking these actions, ETCs and states will ensure that consumers are aware of the importance of responding to re-certification efforts, and that they are not inadvertently disconnected due to a lack of understanding of program rules.")

^{42 47} C.F.R. § 54.405(e)(4).

^{43 47} C.F.R. § 54.405(e)(2).

⁴⁴ See 2012 Lifeline Reform Order, ¶ 143; 47 C.F.R. § 54.405(e)(1).

including the submission of a completed and signed re-certification form. If a Boomerang Lifeline customer who contacted the Company expresses that the customer is not eligible for Lifeline or requests to de-enroll for any reason, the Company will de-enroll the customer within two (2) business days. Customers can make this request by calling the Company's customer service number and are not be required to submit any documents.

H. Marketing of Lifeline Service Offering⁴⁵

Boomerang's marketing efforts are focused on finding and serving eligible consumers using distribution models designed to reach the target population on a broad geographic basis. Creating a trusted brand and service through community outreach is a primary methodology for educating and soliciting customers. Boomerang advertises the availability and prices of its Lifeline services through a variety of mediums, including online advertising, direct marketing campaigns, print advertising, event-based distribution, partnering with local community groups, pamphlet distribution, and meetings with government agencies. Boomerang's current business model and plans for providing Lifeline service are based on reaching about 85% of its subscribers in person, through event marketing targeting currently underserved populations. While most of Boomerang's outreach succeeds via direct contact with consumers, potential subscribers will also be able to avail themselves of a toll-free number or website to obtain enrollment information. Boomerang's online outreach uses search engine optimization and targeted ad placement to reach eligible low-income consumers. Boomerang also has a long history with retail distribution—the Company currently offers its services through retail stores and agents who understand the underserved consumers in communities Boomerang serves as an ETC.

⁴⁵ See Compliance Plan Public Notice at 3.

Boomerang offers its Lifeline service in the states where it is designated as an ETC and throughout the coverage area of its underlying carriers, T-Mobile/Sprint and Verizon. The company uses these network relationships to ensure a good experience for its Lifeline customers.

Boomerang's Lifeline offerings include a range of service plan options for Lifeline subscribers. Among its Lifeline offerings is a 1,000 minute, 500 text and 100 MB plan at no cost to the end user and an unlimited voice, unlimited text, and 4.5 GB of data plan for a co-pay of \$25, which meets the mobile broadband minimum service standard (MSS) of 4.5 GB, pursuant to the Commission's most recent waiver of the MSS established in Section 54.408 of the Commission's rules.⁴⁶ The Company's Enhanced Lifeline plan of unlimited voice and text and 4.5 GB of data is available to Tribal customers that reside on Federally Recognized Tribal lands at no cost. The Company commits to modify its service offerings to meet or exceed the MSS as they change, in accordance with the Commission's rules or other Commission action.⁴⁷ Boomerang's Lifeline offerings are detailed in Exhibit C. Additional information regarding the Company's plans, rates, and services can be found on its website: <u>www.entouchwireless.com</u>.

In addition to its voice and data services, the following features are provided at no charge: Caller ID, Call Waiting, Call Forwarding, 3-Way Calling, and Voicemail. Boomerang's Lifeline plans may include a free handset, or a customer may choose to purchase a device or use a device owned by the customer. All plans will include domestic long-distance at no extra per minute charge. Calls to 911 emergency services and customer service by dialing 611 on customer handsets are always free, regardless of Lifeline service activation or availability of minutes.

⁴⁶ See Lifeline and Link Up Reform and Modernization et. al., WC Docket No. 11-42 et. al., Order, DA 20-1358 (WCB Nov. 16, 2020).

⁴⁷ See 47 C.F.R. § 54.408; Wireline Competition Bureau Announces Updated Lifeline Minimum Service Standards and Indexed Budget Amount, WC Docket No. 11-42, Public Notice, DA 20-820 (WCB rel. July 31, 2020).

Boomerang includes the following information regarding its Lifeline service on all marketing materials describing the service: (1) the offering is a Lifeline service; (2) Lifeline is a government assistance program; (3) the service is non-transferable; (4) only eligible consumers may enroll in the program; (5) the program is limited to one discount per household, consisting of either wireline or wireless service; (6) documentation is necessary for enrollment; and (7) the name under which Boomerang does business.⁴⁸ A sample of the Company's marketing materials can be found on its website: <u>www.entouchwireless.com</u>.⁴⁹

II. Reimbursements From the Fund

Boomerang seeks Lifeline reimbursement for providing Lifeline service based on the number of actual qualifying low-income customers listed in the NLAD that the Company serves as of the first of the month snapshot.⁵⁰ As part of each reimbursement request, Boomerang certifies its compliance with all of the Commission's Lifeline rules and, to the extent required, that it has obtained valid certifications from each of the subscribers for whom it is seeking reimbursement.⁵¹ Additionally, Boomerang has implemented measures for ongoing identification and removal of duplicate subscribers prior to certifying its Lifeline Claims System lists for reimbursement, including scans of its database to flag any duplicate subscriber information and a comparison of all subsidy requests to Boomerang's underlying carrier invoice to ensure that subsidies are

⁴⁸ See 2012 Lifeline Reform Order, ¶ 275; 47 C.F.R. § 54.405(c).

⁴⁹ Boomerang's marketing materials are subject to change and the Company will update the marketing materials whenever necessary to reflect changes in the Commission's Lifeline rules or state-specific conditions.

^{50 47} C.F.R. § 54.407(a).

⁵¹ See 2012 Lifeline Reform Order, ¶ 128; 47 C.F.R. § 54.407(d). Collecting certification and recertification forms is now done by the National Verifier.

requested only for active lines. Further, the Company keeps accurate records as directed by USAC, in accordance with sections 54.407(e) and 54.417 of the Commission's rules.⁵²

As a provider of Lifeline services to residents of Tribal lands, Boomerang passes through the full Tribal support amount to qualifying residents of Tribal lands, and under no circumstances does it collect from the Lifeline Program more than the rate charged to Tribal subscribers.

III. Certifications, Reporting, and Cooperation with Regulators

Boomerang hereby certifies that it complies with the service requirements applicable to the support the Company receives.⁵³ Specifically, (i) the Company's Lifeline-supported services include broadband Internet access service (BIAS) and voice telephony service that provides voice grade access to the public switched network or its functional equivalent; (ii) the Company's Lifeline-supported services meet the MSS for BIAS and voice set forth in section 54.408 of the Commission's rules, as such standards are updated on an annual basis or otherwise modified by the Commission;⁵⁴ (iii) the Company's wireless service offerings provide its Lifeline customers with a set number of voice minutes that can be used for local and nationwide calling at no additional charge beyond the monthly plan rate; (iv) the Company will provide toll control for qualifying low-income consumers through its provision of a non-toll, any-distance domestic voice service;⁵⁵ (v) the handsets that Boomerang provides or makes available to Lifeline subscribers are

⁵² See 47 C.F.R. §§ 54.407(e), 54.417.

^{53 47} C.F.R. § 54.202(a)(1)(i).

⁵⁴ See 47 C.F.R. § 54.408(a)-(c).

⁵⁵ 47 C.F.R. § 54.101(a). Toll limitation means both toll blocking and toll control, or, if a carrier is not capable of providing both toll blocking and toll control, then toll limitation is defined as either toll blocking or toll control. As the Commission found in its grant of ETC designation to Virgin Mobile, "the prepaid nature of [a prepaid wireless carrier's] service offering works as an effective toll control." Virgin Mobile USA, L.P. Petition for Forbearance from 47 U.S.C. § 214(e)(1)(A), Order, FCC 09-18 (rel. Mar. 5, 2009). Boomerang' calling plans do not distinguish between local or toll services, and instead offer nationwide calling with available usage is allocated

Wi-Fi enabled and E911-compliant, and customers are offered a choice of devices that are equipped with hotspot functionality;⁵⁶ (vi) the Company does not impose an additional or separate tethering charge for mobile data usage below the MSS;⁵⁷ and (vii) the Company provides subscribers with access to the emergency services provided by local government or other public safety organizations, including 911 and E911, where implemented by the local government in Boomerang's service areas. Boomerang satisfies applicable consumer protection and service quality standards. It is a member of, and continues its commitment to comply with, the CTIA Consumer Code for Wireless Service.

In accordance with section 54.202(a)(2) of the Commission's rules, Boomerang commits to remain functional in emergency situations. Back-up systems are in place to ensure full functionality in the event of a loss of power or network functionality. Boomerang's facilities are housed in a carrier-class data center with fully redundant power and HVAC, a controlled temperature and humidity environment, fire-threat detection and suppression, year-round critical monitoring and secure access with biometric security. The facility features redundant generators and redundant fiber optic connectivity. The data center is a reinforced concrete building located in a secure area and collocated with the area electrical utility headquarters. It is powered from separate paths independent of any one electrical generation plant. All systems within the facility are implemented on redundant servers, each with redundant data network and power. Direct carrier

in advance. Moreover, Boomerang will provide this form of toll control to qualifying low-income consumers at no additional charge. Pursuant to the 2012 Lifeline Reform Order, subscribers to such services are not considered to have voluntarily elected to receive toll limitation service (TLS). *See* 2012 Lifeline Reform Order, ¶ 230. Boomerang does not provide toll blocking service for its wireless service offerings.

⁵⁶ See 47 C.F.R. § 54.408(f); 2012 Lifeline Reform Order, ¶ 373.

⁵⁷ 47 C.F.R. § 54.408(f).

access with the T-Mobile/Sprint and Verizon networks provides additional tools to escalate network or hardware issues encountered on a local or regional basis. Contractual arrangements include direct escalation processes for tiered support depending on outage severity and number of customers affected.

Boomerang files FCC Form 555 with USAC annually, which is signed by a Company officer and includes a certification, under penalty of perjury, that the Company: (1) has policies and procedures in place to ensure that its Lifeline subscribers are eligible to receive Lifeline services;⁵⁸ (2) is in compliance with all federal Lifeline certification procedures;⁵⁹ and (3) is in compliance with the MSS set forth in section 54.408 of the Commission's rules.⁶⁰ To the extent necessary now that USAC conducts annual re-certification efforts, the Company provides to the Commission, USAC, applicable state commissions, and relevant Tribal governments (for subscribers residing on Tribal lands) the results of its re-certification efforts, performed pursuant to section 54.410(f) of the Commission's rules, annually by January 31st for its re-certification efforts of the previous year.⁶¹ Further, the Company reports annually to the Commission the number of subscribers de-enrolled for non-usage by month.⁶²

Boomerang files FCC Form 481 with the Commission, USAC, applicable state commissions, and the relevant authority in a U.S. territory or Tribal government, as appropriate, by July 1st of each year,⁶³ providing information regarding: (a) the company name, names of the

⁵⁸ See 2012 Lifeline Reform Order, ¶ 126; 47 C.F.R. § 54.416(a)(1).

⁵⁹ See 2012 Lifeline Reform Order, ¶ 127; 47 C.F.R. § 54.416(a)(2).

⁶⁰ See 47 C.F.R. § 54.416(a)(3).

⁶¹ See 2012 Lifeline Reform Order, ¶¶ 132, 148; 47 C.F.R. § 54.416(b).

⁶² See 2012 Lifeline Reform Order, ¶ 257; 47 C.F.R. § 54.405(e)(3).

⁶³ See 47 C.F.R. § 54.422(c).

company's holding company, operating companies and affiliates, and any branding (such as a "dba" or brand designation), as well as relevant universal service identifiers for each entity by Study Area Code;⁶⁴ (b) the terms and conditions of its Lifeline plans for voice telephony service offered specifically for low-income consumers during the previous year, including the number of minutes provided and whether there are additional charges to the consumer for service, such as minutes of use or toll calls;⁶⁵ and (c) if the Company is designated as an ETC by the Commission, pursuant to section 214(e)(6) of the Communications Act, service outages in the previous year, the number of complaints received, and certifications regarding service quality standards, consumer protection rules, and the Company's ability to function in emergency situations.⁶⁶

Boomerang cooperates with state and federal regulators to prevent waste, fraud and abuse. More specifically, the Company will: (a) assist the Commission, USAC, state commissions, and other ETCs in resolving instances of duplicative enrollment by Lifeline subscribers, including by providing to USAC and/or any state commission, upon request, the necessary information to detect and resolve duplicative Lifeline claims; (b) promptly investigate any notification that it receives from the Commission, USAC, or a state commission to the effect that one of its customers already receives Lifeline services from another carrier; and (c) de-enroll any subscriber whom the Company has a reasonable basis to believe is receiving Lifeline-supported service from another ETC or is no longer eligible.

⁶⁴ See 2012 Lifeline Reform Order, ¶¶ 296, 390; 47 C.F.R. § 54.422(a).

⁶⁵ See 2012 Lifeline Reform Order, ¶ 390; 47 C.F.R. § 54.422(a)(2).

⁶⁶ See 2012 Lifeline Reform Order, ¶ 389; 47 C.F.R. § 54.422(b)(1)-(4).

CONCLUSION

Boomerang submits that the Bureau should approve its revised Compliance Plan reflecting a proposed change in ownership of the Company and that this Compliance Plan continues to fully satisfy the conditions set forth in the Commission's 2012 Lifeline Reform Order, the Compliance Plan Public Notice, and the Commission's Lifeline orders and rules.

Respectfully submitted,

Aug Heitmann

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April 30, 2021

Exhibit A

Pre-Merger Organizational Chart

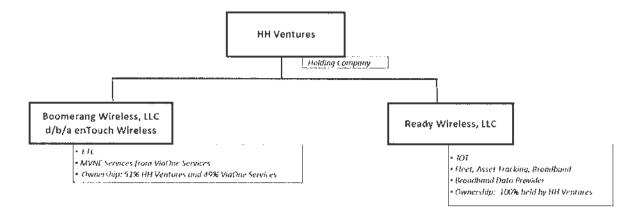


Exhibit B

Post-Merger Organizational Chart

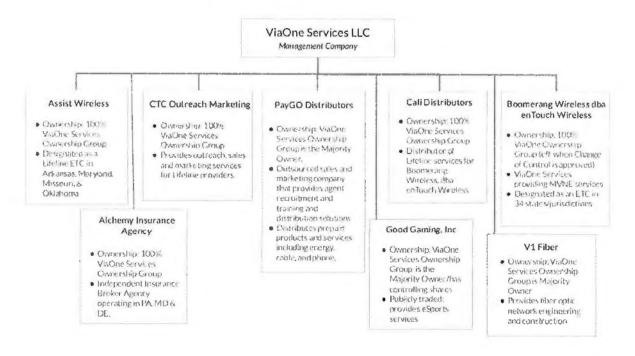


Exhibit C

Lifeline Service Plans

Boomerang (Non-Tribal) Lifeline Plans:

Lifeline Plans	1000 Bundled Voice plus 100 MB	1000 Voice & Unitd Text	1200 Voice, Unitd Text, 250 MB	1200 Voice, Unitd Text, 1 GB
Customer Copay	FREE	\$1.00	\$5.00	\$10.00
Voice	1000	1000	1200	1200
Text	500	unlimited	unlimited	unlimited
Data	100 MB	100 MB	250 MB	1GB
MSS/Svc Type	Bundled Voice (Voice Default)	Bundled Voice	Bundled Voice	Bundled Voice

Lifeline Plons	Unlimited Talk & Text plus	Unlimited Talk & Text plus	Unlimited Talk & Text plus
Lycline / 10/15	4.5 GB	5 GB	6 GB
Custamer Copay	\$25.00	\$26.00	\$30.00
Voice	unlimited	unlimited	unlimited
Text	unlimited	unlimited	unlimited
Dota	4.5 GB	5 GB	6 GB
MSS/Svc Type	Bundled Voice & Broadband	Bundled Voice & Broadband	Bundled Voice & Broadband

Boomerang Enhanced (Tribal) Lifeline Plans:

Lifeline Plans	Tribal Unlimited Unit & 4.5GB	Tribal Unlimited Unit & SGB	Tribal Unlimited Unit & 6GB
Customer Copay	FREE	\$1.00	\$5.00
Voice	unlimited	unlimited	unlimited
Text	unlimited	unlimited	unlimited
Dota	4.5 GB	5 GB	6 GB
MSS/Svc Type	Bundled Voice & Broadband (Broadband Default)	Bundled Voice & Broadband	Bundled Voice & Broadband

Boomerang Wireless 2021/04/01



PUBLIC NOTICE

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DA 22-54 Released: January 18, 2022

WIRELINE COMPETITION BUREAU APPROVES THE REVISED COMPLIANCE PLAN OF BOOMERANG WIRELESS, INC.

WC Docket Nos. 11-42 and 09-197

The Wireline Competition Bureau (Bureau) hereby approves the revised compliance plan¹ of Boomerang Wireless, Inc. d/b/a enTouch Wireless (Boomerang) filed pursuant to the requirements for the continued provision of Lifeline service.²

The Act provides that a carrier be designated as an eligible telecommunications carrier (ETC) to receive universal service support.³ The Federal Communications Commission (Commission) has required that all non-facilities based telecommunications carriers seeking Lifeline-only ETC designation must meet the following conditions: (1) compliance with certain 911 and enhanced 911 (E911) public safety requirements; and (2) Bureau approval of a compliance plan providing specific information regarding the carrier and its service offerings and outlining the measures the carrier will take to implement its obligations.⁴

The Bureau has clarified that any transfer of ownership or control of an ETC with an approved Lifeline compliance plan requires approval in advance of the transaction.⁵ This includes renewing compliance plan approval for changes in the corporate ownership and control of the ETC.⁶

In accordance with this requirement, Boomerang submitted a revised compliance plan to reflect the proposed acquisition of Boomerang by ViaOne Acquisition Company LLC (ViaOne), and to

¹ Boomerang Wireless, LLC Revised Compliance Plan, WC Docket Nos. 09-197, 11-42 (filed Apr. 30, 2021), <u>https://ecfsapi.fcc.gov/file/10430095021382/Boomerang%20Wireless%20Compliance%20Plan%20(April%202021)</u>, <u>pdf</u> (Boomerang Revised Compliance Plan).

² See Lifeline and Link Up Reform and Modernization et al, 27 FCC Rcd 6656, 6816, paras. 379-380 (2012) (2012 Lifeline Reform Order); In the Matter of Lifeline & Link Up Reform & Modernization, 30 FCC Rcd 7818 (2015) (2015 Lifeline Order).

³ 47 U.S.C. § 214(e)(1)(A).

⁴ See 2012 Lifeline Reform Order, 27 FCC Rcd at 6814, 6819, paras. 373 and 389. Subsequently, the Bureau provided guidance for carriers submitting compliance plans pursuant to the 2012 Lifeline Reform Order. See Wireline Competition Bureau Provides Guidance for the Submission of Compliance Plans Pursuant to the Lifeline Reform Order, Public Notice, 27 FCC Rcd 2186 (WCB 2012).

⁵ Wireline Competition Bureau Reminds Carriers of Eligible Telecommunications Carrier Designation and Compliance Plan Approval Requirements for Receipt of Federal Universal Service Support, Public Notice, 29 FCC Red 9144, 9145 (WCB 2014).

otherwise update Boomerang's Compliance Plan in conformance with changes to the Commission's rules since approval of Boomerang's previously approved Compliance Plan.⁷

Boomerang is a Lifeline ETC in 34 states and territories.⁸ Boomerang is currently majorityowned (51%) by HH Ventures, LLC (HH Ventures), and minority-owned (49%) by ViaOne. Prior to December 18, 2020, Boomerang was wholly owned by HH Ventures.⁹ On December 18, 2020, HH Ventures and ViaOne entered into a Membership Interest Purchase Agreement (Agreement) wherein ViaOne agreed to purchase Boomerang from HH Ventures.¹⁰ Under the Agreement, ViaOne initially acquired 49% of the Membership Interests owned by HH Ventures and it will acquire the remaining 51% Membership Interests upon receiving the necessary regulatory approvals.¹¹ Following the proposed change in Boomerang's ownership, Boomerang's corporate and trade names and identifiers will remain unchanged.¹² Further, Boomerang attests that the transaction will not result in any loss or impairment of service for any customer, and that customers will continue to receive their existing services at the same or better rates, terms, and conditions currently in effect.¹³

The Bureau has reviewed Boomerang's Revised Compliance Plan for conformance with the relevant requirements, and now approves the Revised Compliance Plan.¹⁴ We note that with respect to this matter, Boomerang will remain the only entity with an approved compliance plan. Additionally, Boomerang must continue to comply with any future additions to or amendments of the Lifeline program rules unless it has relinquished its relevant designation(s) pursuant to section 214(e)(4) of the Act.¹⁵

People with Disabilities: To request materials in accessible formats for people with disabilities (Braille, large print, electronic files, audio format), send an email to <u>fcc504@fcc.gov</u> or call the Consumer & Governmental Affairs Bureau at (202) 418-7400 or TTY (202) 418-0484.

For further information, please contact John Lockwood, Telecommunications Access Policy Division, Wireline Competition Bureau at john.lockwood@fcc.gov.

- FCC -

- ¹⁰ Id.
- 11 Id.
- ¹² Id.
- ¹³ Id.

⁷ See Boomerang Revised Compliance Plan at 4.

⁸ Id. at 2, 5.

⁹ Id. at 4.

¹⁴ Boomerang also filed a petition to expand its ETC designation in several states over which the Commission has jurisdiction. Today's action has no impact on that item and it remains under review. *See* Amended Petition of Boomerang Wireless, LLC for Designation as an Eligible Telecommunications Carrier in Alabama, Connecticut, Delaware, the District of Columbia, Florida, Maine, New Hampshire, North Carolina, Tennessee, and Virginia, WC Docket No. 09-197 (filed Sept. 17, 2021),

https://eefsapi.fcc.gov/file/10917500328262/FCC%20Amended%20ETC%20Petition.pdf.

¹⁵ See 47 U.S.C. § 214(e)(4).

CERTIFICATE OF SERVICE

I hereby certify that on this 9th day of September, 2022, I caused a true and correct

copy of the foregoing **PETITION OF BOOMERANG WIRELSS, LLC D/B/A**

ENTOUCH WIRELESS TO AMEND ITS ELIGIBLE TELECOMMUNICATIONS

CARRIER SERVICE AREA in Docket No. 22-2590-01 to be e-mailed to the

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/s/ Inge Surya