## BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

	)
In the Matter of the Request of	) Docket No. 09-2179-01
Pine Valley Irrigation Company	)
for Approval of a Rate Increase.	) Administrative Law
	) Judge:
	) Ruben Arredondo
	)

## TRANSCRIPT OF HEARING PROCEEDINGS

TAKEN AT: Third Judicial District Courthouse

206 West Tabernacle No. 100, Room 2000B St. George, Utah

DATE: March 11, 2010

TIME: 10:00 a.m.

REPORTED BY: Robert D. Stanley, CSR, RPR

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- 3 THE COURT: Ladies and gentlemen, we're
- 4 going to go ahead and start, as we're here in the
- 5 Matter of the Request of Pine Valley Irrigation
- 6 Company for Approval of a Rate Increase, Docket
- 7 No. 09-2179-01. I'm Ruben Arredondo, the
- 8 administrative law judge on behalf of the Commission
- 9 to hear this matter.
- 10 And let's take appearances at the
- 11 beginning of this, starting with the Attorney
- 12 General's Office.
- MS. SCHMID: Thank you, Your Honor.
- 14 Patricia E. Schmid of the Attorney General's Office,
- 15 representing the Division of Public Utilities, and
- 16 with me is Shauna Benvegnu-Springer, who will be our
- 17 witness.
- 18 THE COURT: Thank you. And with the
- 19 company?
- 20 MR. BURGESS: I'm Judd Burgess here from
- 21 the City of St. George, or St. George City.
- 22 THE COURT: And tell me your position with
- 23 the company.
- MR. BURGESS: Oh, president. I'm sorry.
- 25 THE COURT: Great. And then --

1 MR. SNOW: Lee Snow, secretary. MR. BURGESS: Ryan Gardner. 2. MR. GARDNER: Ryan Gardner. MR. BURGESS: And he's our water master, all around helper. 6 THE COURT: Okay, great. Thank you. 7 Then let's go ahead and begin. Today we'll have first the Division's recommendation, and then we'll go ahead and proceed with that, actually. 10 Ms. Benvegnu-Springer, if you could raise your right hand for me. 11 12 13 SHAUNA BENVEGNU-SPRINGER having been first duly sworn to testify to the truth, 14 the whole truth, and nothing but the truth, was examined and testified as follows: 16 17 18 THE COURT: Thank you. Go ahead. 19 DIRECT EXAMINATION 20 21 BY MS. SCHMID: 22 Good morning. Please state your name and

Shauna Benvegnu-Springer. I am employed

25 by the Utah Division of Public Utilities, located at

business address for the record.

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- 1 160 East 300 South, Salt Lake City, Utah.
- Q. In your capacity with the Division, have
- 3 you worked on the Pine Valley Irrigation Company case
- 4 in the docket referenced earlier this morning?
- 5 A. Yes, I have.
- 6 Q. Did you prepare or cause to be prepared
- 7 under your direction a memorandum marked as DPU
- 8 Exhibit 1.0 and filed with the Commission March 8th,
- 9 2010 which is entitled in the Matter of Request of
- 10 Pine Valley Irrigation Company for Approval of a Rate
- 11 Increase?
- 12 A. I have.
- Q. Do you have any changes to this
- 14 memorandum?
- 15 A. No, I do not.
- MS. SCHMID: With that the Division would
- 17 like to request that DPU Exhibit 1.0, consisting of
- 18 eight pages of narrative and its accompanying
- 19 exhibits, which are 1.1 through 1.7, be admitted.
- 20 THE COURT: I'll go ahead and admit that.
- 21 I'll also note that that was previously filed with
- 22 the Commission, we'll take judicial notice of that.
- Q. BY MS. SCHMID: Ms. Benvegnu-Springer, do
- 24 you have a summary?
- 25 A. Yes, I do.

- 1 Q. Please proceed.
- 2 A. Okay, thank you. The Division was
- 3 assigned the Pine Valley Irrigation Company rate case
- 4 in -- let's see. September of 2009. On or about
- 5 October 20th the Division made a visit to the Pine
- 6 Valley Irrigation in the Pine Valley area and
- 7 conducted an inspection of both the financial records
- 8 and of the water system. We met with staff, both the
- 9 president of the water company, Judd Burgess, the
- 10 secretary Lee Snow, consultants from Alpha
- 11 Engineering, Janece Gardner, who was also a staff
- 12 member with the Pine Valley Irrigation Company, and
- 13 Kerry Nelson who was also a staff member with the
- 14 Pine Valley Irrigation Company. And as a result of
- 15 our compliance audit and rate case analysis, we
- 16 reviewed the records, the practices of the Pine
- 17 Valley Irrigation Company and operation of it. And
- 18 as a result we did an analysis on their proposed rate
- 19 case and rate increase as they presented it.
- 20 Just for a little bit of information, Pine
- 21 Valley, of course, is located on the south slope of
- 22 the Pine Valley mountains in Washington County. It
- 23 consists of a fairly large service area, including 22
- 24 blocks of the Pine Valley area, which includes Pine
- 25 Valley Meadows, Pine View, Magnum subdivisions,

- 1 Spring Creek Pines subdivisions, the Shadow Hills
- 2 Estates Phase 1 subdivision, Mountain View Estates
- 3 Phase 1 subdivision, the Pine Tree subdivision, the
- 4 Sunflower Acres subdivision, Al Truman's subdivision,
- 5 the Deiro subdivision and the Pine Valley Ranchos A
- 6 through G subdivision.
- 7 Most of the lots range from a quarter acre
- 8 to one acre lot. Currently as of December 31st the
- 9 water company is serving 481 metered customers, 225
- 10 lots on standby status, and they have requested to
- 11 expand their service area to include an additional 94
- 12 connections to take their total authorized
- 13 connections to 800.
- 14 The last approved tariff increase by the
- 15 Public Service Commission was on July 26th. Excuse
- 16 me, on July 26th of 1991 the Commission was granted a
- 17 certificate of public service and necessity, and
- 18 through it's docket in 1991 the rates then were set.
- 19 In 2002 they were increased to the current rates of
- 20 \$20 per minimum charge for the first 3,000 gallons,
- 21 50 cents per thousand for the next 3,000 gallons, 75
- 22 cents for the next 3,000 gallons and any usage of
- 23 water above 9,000 gallons was charged a dollar per
- 24 thousand gallons. The standby rate at that time was
- 25 also raised to \$10 per month.

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1 The Division reviewed it's annual reports
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- 2 from the period of 2000 through December 30th, 2008.
- 3 We also reviewed the general ledger for 2009. Those
- 4 financial reports have not been compiled as of yet.
- 5 And the general ledger did not have all of its year
- 6 end adjusting entries to the general ledger at that
- 7 time also.
- 8 Therefore, the Commission -- or the
- 9 Division made adjustments to include what would have
- 10 been included as closing adjustments in the rate
- 11 analysis.
- 12 We also tested internal controls. We
- 13 reviewed their purchasing practices. We also
- 14 inspected their compliance with Commission rules and
- 15 regulations and also determined if they were in
- 16 compliance with the Division of Drinking Water and
- 17 the Division of Water Rights.
- 18 Based on the information that we gathered,
- 19 the Division used the calendar year of 2008 as our
- 20 base year and then made adjustments, taking into
- 21 consideration the activities and the transactions
- 22 that were reasonable in forecasting the expenses for
- 23 2010.
- 24 Based on the information that we currently
- 25 have, we are not projecting any growth at this time

- 1 due to the economic conditions of the area.
- 2 The Division did find that we needed to
- 3 recommend an increase in revenues that amounted to
- 4 \$48,000 more than what the proposed revenue would be
- 5 based on utilities information. And the reason for
- 6 the increase, which amounts to about a 19 percent
- 7 increase, was attributed to a number of various
- 8 expenses that were not included in the proposed rate.
- 9 Based on records with the Commission, Pine
- 10 Valley has not raised their rates, nor do their
- 11 billing records show, that they've had an increase
- 12 for the past eight years.
- 13 FEMALE SPEAKER: I'm sorry, I didn't hear
- 14 that.
- MS. BENVEGNU-SPRINGER: Eight years. They
- 16 did not receive an increase in their rates.
- 17 The operating income that was reported in
- 18 2008 did report a net profit of \$22,000, when \$31,000
- 19 is what is referred to as non-utility income was
- 20 reported. The non-utility income is related to other
- 21 activities that are run by the Pine View Irrigation
- 22 Company, such as the operation of the cemetery that
- 23 they own.
- When we make an adjustment for the
- 25 non-utility income and only look at the true

- 1 operation of the water company itself, the culinary
- 2 water company portion, the company is actually
- 3 realizing a \$9,476 loss. The operating expenses were
- 4 based on historical trends on the forecast and some
- 5 future anticipated needs, such as the interest
- 6 expenses that are related to current loans that the
- 7 company has obtained in order to take care of
- 8 upgrading the system to meet requirements of the
- 9 State of Utah and also to pay for the ongoing
- 10 operating costs of these additional projects.
- In the proposed rate they requested that
- 12 the repayment amount of a hundred thousand -- a
- 13 hundred thousand three hundred dollars for both the
- 14 principal interest on two loans from the Division of
- 15 Water Resources, which total \$1,126,413. The
- 16 Division made an adjustment to eliminate the
- 17 principal amount from the proposed rates.
- 18 Additionally the Division added the annual interest
- 19 made on the third loan that they have with Village
- 20 Bank of a thousand dollars annually. And those
- 21 interest rates were -- interest expenses were
- 22 included for rate-making purposes.
- 23 Another adjustment that was made to the
- 24 expenses was a bad debt expense that was estimated at
- 25 \$2,000 for the year 2009. The Division just allowed

- 1 this expense because we felt that those accounts
- 2 should be collected, and if they are meaning to be
- 3 written off, they need to be approved by their board.
- 4 A third expense that the Division analyzed
- 5 was that of the utility plant and service account,
- 6 the depreciation expenses as required by commission
- 7 rules 746-332, which identifies the depreciation
- 8 rates that must be used by water utility companies.
- 9 As we made our analysis of the depreciation schedule,
- 10 we noted that there were some incorrect depreciation
- 11 life and rates that were being used, salvage values
- 12 were not being used properly, and as a result the
- 13 Division made an adjustment to include both the
- 14 correction of those components, plus the addition of
- 15 depreciation for the additional capital improvements
- 16 that were added to the system in 2009. The total of
- 17 those adjustments amounted to \$22,199.
- 18 Also as a result of their increase in the
- 19 revenue, property taxes were not included in the
- 20 proposed rate increase, which the Division added
- 21 \$1800 for those expenses. And we also increased the
- 22 income taxes because this is a private entity that is
- 23 required to pay both state and federal income tax.
- 24 That was raised from the \$6,000 that was paid in 2008
- 25 to the anticipated amount of almost 18,000, or

- 1 \$17,996.09.
- 2 In reviewing the company's financial
- 3 reserves, we noted that there were not sufficient
- 4 financial reserves to maintain the viability of the
- 5 water system, and this has become a great concern
- 6 that the Division is noticing in reviewing the water
- 7 systems that the Commission does regulate.
- In calculating the reserve amounts, we
- 9 utilize both the annual depreciation amount that is
- 10 being used for the current year on the plant and
- 11 utility, plus the amount of annual amortized
- 12 contribution and aid expense, adding those two
- 13 amounts together to get to an annual capital reserve
- 14 amount that should be set aside for use of capital
- 15 improvements to the current system and replacement of
- 16 those assets. These funds should not be used for
- 17 day-to-day expenses.
- In this rate increase the amount that
- 19 would be affected for the necessary capital reserve
- 20 amount would require in the minimum amounts of both
- 21 the standby, slash, reservation or system fee that
- 22 we're recommending be charged to all individuals who
- 23 have access to the system, they would be paying \$7.16
- 24 per month that would go towards the capital reserve.
- 25 The Division in their rate analysis

- 1 computes a figure called a rate base. The rate base
- 2 represents the investor supplied amount that can
- 3 be -- it's the investor supplied amount of investment
- 4 that has been required to supply the water service to
- 5 the customers. As we calculated the rate base, it
- 6 amounted to a net rate base of 1.1 -- \$1,120,580.
- 7 Since it is a private entity that is allowed to make
- 8 a return on their investment, we calculated a
- 9 weighted rate of return of 5.75 percent that would
- 10 need to be allowed for the company to return an
- 11 investment or profit back to its investors. That
- 12 amount amounts to \$64,000.
- 13 In municipal companies, municipal water
- 14 companies, or companies that are administered by a
- 15 special service district, county or city government,
- 16 those water systems are not required to provide a
- 17 return on investment nor taxes. And so when you're
- 18 comparing those city rates to a private water
- 19 company, you have to deduct that type of expense to
- 20 make sure you're comparing an apple to an apple.
- 21 The revenue requirement adjustments that
- 22 we allowed to come up to the amount that the company
- 23 needed to receive in order to be viable is
- 24 \$299,261.03.
- 25 In taking a look at that amount of revenue

- 1 that the company needed to receive in order to cover
- 2 its expenses of both taxes, the return on investment,
- 3 the capital reserve amounts, all other operating
- 4 expenses, depreciation for the interest on the loans,
- 5 the following rates are being recommended by the
- 6 Division. A system fee expense, or an expense that
- 7 would be charged to all individuals who have access
- 8 to the system, whether they are connected to the
- 9 system or not, would be \$22.25 per month. That's an
- 10 increase from the \$10 that currently is there and the
- 11 proposed of 14.50 that the company requested.
- For those individual property owners who
- 13 have access to the water system in terms of using the
- 14 water system, they are connected to the water system,
- 15 have a meter in place. Currently they are receiving
- 16 3,000 gallons of water for \$20 a month. The Division
- 17 is recommending that the range be raised to 5,000
- 18 gallons of use per month minimum that they would pay
- 19 \$34.25. In the \$34.25, the \$7.16 is already included
- 20 and built into that rate. Also, the \$22.25 is
- 21 already included in that. So they would not be
- 22 paying that fee twice.
- In usage currently over 3,000 gallons, the
- 24 customers are paying 50 cents per thousand, 75 cents
- 25 per thousand, a dollar per thousand, as they use the

- 1 next 3,000 gallons. Over 9,000 gallons they're
- 2 paying a dollar per thousand. The Division is
- 3 recommending that use over the 5,000 gallons go to a
- 4 dollar 30 per thousand gallons.
- 5 Currently in the tariff for Pine Valley
- 6 there is not a disconnect fee, a reconnect fee, a
- 7 name transfer fee, a return check fee or an
- 8 unwarranted service call. These fees are being
- 9 recommended by the Division as a course of business
- 10 so that when these types of incidences do occur that
- 11 it's not -- these types of activities are not borne
- 12 by all rate payers but simply by those rate payers
- 13 who are either requesting to have things disconnected
- 14 or placing a greater burden on the water system.
- The system expansion impact fee, which in
- 16 the past has been referred to as the connection fee
- 17 in the current tariff is \$1,500. The Division is
- 18 recommending that that be raised to \$2,000. This is
- 19 a fee that would be assessed to only those
- 20 individuals who are currently not developed with a
- 21 water system in place for their access.
- 22 For those individuals who are not
- 23 currently hooked up or connected with a meter to the
- 24 system, they would be assessed \$900, which the
- 25 current tariff has allowed \$500. The \$900 is based

- 1 upon actual cost without a markup or a rate of return
- 2 on that fee. It's simply a cost of materials and
- 3 labor to install a meter, a call or some pipe or line
- 4 to hook them into the main line that's in the street.
- 5 When we completed our analysis of these
- 6 rates, we also did an impact table to determine what
- 7 the percentage of increase would be. For those
- 8 individuals that are using 10,000 gallons or less,
- 9 they would experience a 64 percent increase. If
- 10 those customers using 48,000 gallons, they would see
- 11 a 43 percent increase from the current rates. For
- 12 those using larger amounts, such as 650,000 gallons
- 13 per month, they would see a 31 percent increase.
- 14 The standby fee or connection reservation
- 15 system fee that currently is placed at \$10 would see
- 16 an increase of 122 percent, taking it to \$22 and a
- 17 quarter.
- In comparison with other municipal
- 19 systems, these rates are higher than the municipal
- 20 system rates, but when you take out the rate of
- 21 return, the capital investment or the capital reserve
- 22 accounts and the taxes, then they are actually less
- 23 than those rates.
- In comparison with Dammeron Valley, which
- 25 is in the same county as Washington County as Pine

- 1 Valley and not too far away from Pine Valley, in
- 2 comparison they have a standard rate, and these are
- 3 published tariffs that customers are welcome to take
- 4 a look at that are in our office. For 24,000 gallons
- 5 they pay a minimum charge of \$30. If they use over
- 6 the 24,000 gallons, they are being charged a dollar
- 7 fifty per thousand. So for 24,000 gallons they are
- 8 being charged \$36.
- 9 In comparison with Pine Valley for someone
- 10 who would use 24,000 gallons, they are charged the
- 11 minimum of \$34 with a new proposed rate and an
- 12 additional about \$20. So they're going to be paying
- 13 \$51 for that 24,000 gallons of water.
- 14 If you are using more than the 24,000
- 15 gallons, then it jumps up quite significantly, and
- 16 they then are charging \$3 per thousand. And so then
- 17 you would be using -- if you used 25,000 gallons in
- 18 comparison at Dammeron Valley, you'll be charged \$57
- 19 per month.
- 20 So for comparison purposes they are fairly
- 21 within the range.
- 22 Yesterday there were a number of concerns
- 23 that were raised by comments, and I would like to
- 24 take a few minutes to address those. There was a
- 25 statement made that the Pine Valley Special Service

- 1 District has jurisdiction over water, sewer,
- 2 recreation and fire protection. According to reports
- 3 that were filed with the State Auditor's Office and
- 4 the Lieutenant Governor's Office, I would just like
- 5 to read from the report that was filed. It states
- 6 that the Pine Valley Special Service District was
- 7 organized as a Special Service District on
- 8 December 4th, 1978 by the Washington County
- 9 Commission to provide fire protection for the
- 10 community of Pine Valley and other surrounding areas.
- 11 Again, there was a comment raised about
- 12 whether or not they followed a bid process for
- 13 improvements to their system. We did review their
- 14 purchasing process, and they do receive bids on large
- 15 projects when they are starting to implement that
- 16 process.
- 17 There was a question raised with regards
- 18 to the water purchase from the irrigation company.
- 19 I'll turn that question over to Judd, if he would
- 20 like to respond to that. There is a charge of
- 21 \$28,000 that is paid from the water company, the
- 22 culinary water company section, back to the
- 23 irrigation company. The irrigation company owns the
- 24 irrigation part of -- the water company owns the
- 25 water rights and some land. And for the culinary

- 1 water portion to be able to use those water rights,
- 2 they sell water, the water right portion, back to the
- 3 irrigation company. And that is what the \$28,000 is
- 4 used for. Do you want to address that a little
- 5 further?
- 6 MR. BURGESS: Basically that's correct.
- 7 THE COURT: I have to swear you in if
- 8 you're going to answer that right now.

9

- JUDD BURGESS,
- 11 having been first duly sworn to testify to the truth,
- 12 the whole truth, and nothing but the truth, testified
- 13 as follows:

- 15 THE COURT: Go ahead.
- MR. BURGESS: It's 28,000. It is owned by
- 17 the irrigation -- the Pine Valley Irrigation Company.
- 18 The Pine Valley Irrigation Company owns the culinary
- 19 system. It's just a subsidiary business of Pine
- 20 Valley Irrigation.
- 21 So they have to transfer so much water
- 22 back in to use. However many people that we have, we
- 23 have to transfer that much back in. That's the
- 24 amount of money that the Pine Valley Irrigation
- 25 Company gets back for the use of that water.

- 1 THE COURT: All right. Thank you.
- 2 MS. BENVEGNU-SPRINGER: Okay. A question
- 3 was raised as to whether or not citizens have input
- 4 on such activities, such as improving the system,
- 5 raising the rates. Obviously they have input on
- 6 proceedings such as this. And I'll ask the president
- 7 whether he would like to add input into that
- 8 question.
- 9 MR. BURGESS: I missed the question.
- 10 Could you repeat it.
- 11 MS. BENVEGNU-SPRINGER: Do the citizens
- 12 have input on the actions of the water company?
- MR. BURGESS: They do to a certain extent.
- 14 We listen to every complaint. And if it's something
- 15 we can solve, we solve it as quickly as possible. If
- 16 it's something that they're out of line with, then we
- 17 forget about it, basically.
- MS. BENVEGNU-SPRINGER: Thank you.
- 19 A question was raised as to whether or not
- 20 there is money set aside in the budget for repairs.
- 21 There are funds set aside in the budget for repairs.
- 22 Repairs are classified as those types of things to
- 23 maintain the useful life of the current system. It
- 24 doesn't add life to the current system. So these are
- 25 things that would cost to replace a small leak, a

- 1 little part here or there, simply to maintain the
- 2 useful life that currently is there but not to add
- 3 life to it.
- 4 There was a question raised about the debt
- 5 service, was this an afterthought or was it budgeted
- 6 before the upgrade in the last -- in the line last
- 7 spring.
- 8 Do you want to answer that? The debt
- 9 service an afterthought or was it budgeted?
- MR. BURGESS: It was budgeted.
- 11 MS. BENVEGNU-SPRINGER: Okay. There was a
- 12 question raised about the water -- the cost of the
- 13 water hookups being \$2500. I just want to reiterate
- 14 what that cost is. Currently in the tariff the cost
- 15 of hookups that is defined as being the cost of
- 16 actually installing a meter, adding a call, running a
- 17 line to the premises, to the house, and then back out
- 18 to the water main in the street, okay, that cost
- 19 currently on the tariff is \$500. The Division is
- 20 recommending that that be raised to \$900 to cover all
- 21 costs.
- 22 THE COURT: So that \$2500 is incorrect?
- MS. BENVEGNU-SPRINGER: That's correct.
- 24 That's an incorrect amount. If it's a new lot that's
- 25 coming onto the system that hasn't been developed,

1 the total cost would be \$2900. It would be the 2,000

- 2 plus the 900.
- 3 THE COURT: But that would be a completely
- 4 new connection?
- 5 MS. BENVEGNU-SPRINGER: That would be a
- 6 completely new connection where the lot has not been
- 7 developed.
- 8 THE COURT: So that would be paid by the
- 9 person connecting that, not by the rate payers?
- 10 MS. BENVEGNU-SPRINGER: That's correct.
- 11 For those lots that are currently having
- 12 main lines in the system, they are paying the standby
- 13 fee currently, they would only be charged a \$500
- 14 connection, or in the case of the rate increase \$900.
- There was a question as to how many
- 16 property owners there are that are both metered and
- 17 non-metered. As I stated earlier, there are 225
- 18 non-metered customers that are on standby that are
- 19 not receiving water at this time. There are 481
- 20 property owners or connections that are metered that
- 21 are receiving water. There are 94 potential lots
- 22 that if the Commission approves the expansion of the
- 23 service area, those 94 would also be added. They
- 24 currently are not a standby, they don't have pipe in
- 25 the road in front of their lot. They are undeveloped

- 1 lots.
- 2 On the exhibits that were put together,
- 3 there's a summary page that primarily goes through
- 4 some quick information, kind of an overview. The
- 5 first section talks about the expenses of the Pine
- 6 Valley company as of 2008. You can see that their
- 7 revenue was \$177,000. They had operating expenses of
- 8 111,000. That is -- the Division is recommending
- 9 that be increased to the 121,000.
- 10 The capital reserve amount, what they have
- 11 titled as the depreciation, is \$33,000. We need to
- 12 make an adjustment to that to take it to the 60,000
- 13 to include both the improvements that were made in
- 14 2009, plus the adjustment for the corrections.
- You can see there that the federal taxes
- 16 were \$6,000. With the rate increase those taxes
- 17 would jump to nearly \$18,000. There are other
- 18 deductions which relates primarily to the interest
- 19 expense. The interest expense last year was \$37,000.
- 20 The Division is proposing that that would be
- 21 increased to 39,000.
- 22 And there's a little bit of what we refer
- 23 to as the non-utility income. You can see that they
- 24 reported the \$22,000 profit. The Division allows
- 25 them to make a \$64,000 profit because of the rate of

- 1 return on investment.
- 2 It's important to note that the company
- 3 needs to be allowed to make that return because that
- 4 is the part that they use to pay the principal on
- 5 their loans, since the principal is not included as
- 6 part of the rate base -- or part of the operating
- 7 expenses.
- 8 At the bottom it summarizes the
- 9 recommended fees. On Pages 2 and 3, Exhibit 1.2, and
- 10 Page 4, it goes through all of the expenses that the
- 11 water company has we used for both 2008. The
- 12 requested amount, the adjustments that the Division
- 13 made, to come to the adjusted amounts for 2009,
- 14 slash, 2010. I won't go into great detail on that
- 15 unless there's some questions.
- 16 Exhibit 1.3 is a schedule that identifies
- 17 the depreciation on the various assets of the system.
- 18 As you can see the value at the end of 2009, this
- 19 would be December 31st, 2009, was 1.8 million. 1.8
- 20 million forty thousand nine hundred dollars. The
- 21 accumulated depreciation on that currently is almost
- 22 \$500,000 and the annual depreciation is \$56,000.
- 23 If you turn over to page -- this would be
- 24 Page 9, Exhibit 1.6, the reason why how we calculate
- 25 that reserve account amount is the \$56,000 from the

- 1 depreciation, plus the amount that's amortized from
- 2 contribution, aid or property. Contribution and aid
- 3 is property that was developed and paid for by a
- 4 developer that is then donated to the water company.
- 5 The Commission assumes that when a developer comes
- 6 in, they make improvements to the lot, it adds value
- 7 to their lot so that it is sellable, and then those
- 8 improvements are donated to the water company. The
- 9 developer then recoups their cost of those
- 10 improvements through the sale of their lot. They
- 11 tack that increased cost on to the value of the lot
- 12 because it's now an improved lot and they're able to
- 13 get more money for it.
- On Line 4 of this schedule it shows an
- 15 amount of \$92,045.02. This is considered as our
- 16 approval threshold by rule of the Commission. The
- 17 Commission has Rule 746-401-3A that requires any time
- 18 a public utility company under regulation has planned
- 19 system upgrades that are in excess of 5 percent of
- 20 their utility and plant of service account, they are
- 21 to have a written approval by the Commission prior to
- 22 the purchase of that expansion or project. The
- 23 \$92,000 represents that threshold or amount that
- 24 would exceed 5 percent.
- 25 Exhibit 1.4 demonstrates how we calculate

- 1 the rate base for purposes of arriving at a rate of
- 2 return, rate on investment. This is how we calculate
- 3 the rate base.
- 4 1.5 demonstrates how we take the rate base
- 5 amount applied 5.75 percent rate of return. In the
- 6 shaded box it shows how we calculate the 5.75 rate of
- 7 return. It's based upon the amount of equity and the
- 8 amount of loans with the percentages of those returns
- 9 are going to calculate what that percentage is for
- 10 their rate of return. And then we take the rate of
- 11 return amount, plus the estimated taxes, plus the
- 12 operating expenses and depreciation, contribution aid
- 13 amortization, interest and the regulatory fees, that
- 14 total is then added to the rate of return, plus
- 15 taxes, to get what the revenue requirement is of
- 16 \$304,000.
- 17 Down below it shows how the federal taxes
- 18 and the state taxes are calculated. And at the
- 19 bottom it shows a comparison of what the cost of debt
- 20 of funds to the debt service. These are the loan
- 21 payments that have to be made by the water company,
- 22 and then what funds are used to what we refer as
- 23 recoverable funds or funds are used to help pay those
- 24 debts. And you can see that the company is allowed
- 25 to recover \$104,000 to pay \$102,000 worth of debt

- 1 service payments at this time. That actually will
- 2 increase in about four years. The debt service
- 3 payments will actually be about \$10,000 more than
- 4 what they're currently recovering.
- 5 And so they're going to have to be very
- 6 careful in their operating expenses and any extra
- 7 money they may receive as a result of overage of
- 8 water they'll need to make sure that they set that
- 9 money aside so that eventually they'll be able pay
- 10 those rates. Otherwise, they'll be back in for
- 11 another rate increase.
- 12 And that concludes my statement.
- MS. SCHMID: I have just a few areas that
- 14 I would like to explore a little further.
- THE COURT: Go ahead.
- 16 Q. BY MS. SCHMID: On page Exhibit 5 of
- 17 Exhibit 1.0, which is the narrative. There are five
- 18 recommendations regarding the capital reserve
- 19 account. You talked generally about the first two or
- 20 three. Could you just briefly summarize the
- 21 remainder?
- 22 A. Sure. In fact, let me just read -- review
- 23 all five. The first element of the capital reserve
- 24 account refers to the amount that would be collected
- 25 each month. The portion that's collected out of each

- 1 payment paid by a customer in the amount of \$7.16, of
- 2 those customers who would be paying their bill, that
- 3 amount would be transferred to the capital reserve
- 4 account at the end of 30 days. Withdrawals from the
- 5 reserve account need to be made only for replacement
- 6 or improvements of the current assets that are listed
- 7 on the books.
- 8 Item 3 talks about the threshold amount,
- 9 the 5 percent threshold amount, that they need to
- 10 make sure that they are in compliance with. Item 4
- 11 talks about an annual accounting that they need to
- 12 make to ensure that when they submit their annual
- 13 report at the end of each year to the Commission, via
- 14 the Division of Public Utilities, that they include a
- 15 copy of the bank statement where the capital reserve
- 16 funds have been deposited to so that we can ensure
- 17 that these funds are being used properly for future
- 18 improvements and replacement of the current capital
- 19 system. And then 5, the balance and reserve account
- 20 must be clearly identified in the audited financial
- 21 statements as a restricted account.
- 22 And those are the five main elements that
- 23 we are recommending be implemented in the use with
- 24 the capital reserve account.
- 25 Q. Ms. Benvegnu-Springer, if we look at

- 1 Table 2, the percentages are high. In other words,
- 2 they're large increases. Do you have any comments
- 3 you would like to make with regard to that?
- 4 A. They are high in the scope of a 64 percent
- 5 for a small user and decreasing to a 31 percent.
- 6 There's -- the reason why they are that way is
- 7 because of the small minimum range amount that they
- 8 are allowing that we are recommending over 5,000
- 9 gallons. If that range was increased, the percentage
- 10 would actually be less and the costs would be less.
- 11 So because of that minimum.
- 12 And the minimum is really derived because
- 13 of the nature of the users. The majority of the
- 14 users in the Pine Valley area are recreational users.
- 15 There is approximately 70 full-time residents with
- 16 the remaining amount of 411 that are recreational
- 17 users. And so they're only there a small amount of
- 18 time, say 25 percent of the time, during the calendar
- 19 year. And that's what somewhat distorts this rate a
- 20 little bit because of the variance between the users,
- 21 the types of users.
- 22 Q. Is it the Division's position that the
- 23 rates proposed are just and reasonable and in the
- 24 public interest? And when I say "rates proposed,"
- 25 I'm referring to the rates proposed by the Division.

- 1 A. The Division does feel that the rates
- 2 recommended represent an appropriate balancing of the
- 3 rate payer's interest, the interests of the
- 4 community, that they are by comparison with other
- 5 private water systems. And when you allow for the
- 6 adjustments comparable to municipal systems, they are
- 7 reasonable within those ranges.
- 8 Q. So it is your testimony that the rates are
- 9 just, reasonable -- rates proposed are just,
- 10 reasonable and in the public interest?
- 11 A. Yes, I do.
- MS. SCHMID: Ms. Benvegnu-Springer is now
- 13 available for questioning.
- 14 THE COURT: All right, thank you.
- 15 What I would like to do is I'm going to
- 16 reserve questioning until we start public witnesses.
- 17 If anybody has a general question we'll reserve her
- 18 answers to that time.
- 19 Mr. Burgess, would you like to add
- 20 anything to the recommendation of the Division or
- 21 oppose any part of that?
- MR. BURGESS: The only thing really is the
- 23 Pine Valley Irrigation Company does agree with the
- 24 recommendations and rates set by the Division of
- 25 Public Utilities.

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1 THE COURT: All right, great. Thank you.
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- 2 Anything else you would like to add,
- 3 Ms. Benvegnu-Springer?
- 4 MS. BENVEGNU-SPRINGER: No.
- 5 THE COURT: All right, thank you.
- 6 The time is 10:45, and what we'll do is
- 7 we'll open this up to public witness hearing.
- 8 Ladies and gentlemen, let me just explain
- 9 what the public witness hearing is. I assume that
- 10 you are all users of Pine Valley company water and
- 11 you have heard the recommendation. There's also some
- 12 copies of the recommendations on the back table. You
- 13 can get a copy of that, if you haven't already. You
- 14 can -- what I'll have you do is I'll actually have
- 15 the company just take a seat towards the back and if
- 16 you would like to come up and comment, obviously
- 17 these two chairs here. And we'll swear you in and
- 18 you can comment on what you think of the
- 19 recommendation of the proposed rate increases. Or
- 20 you can ask some questions, if you like, of
- 21 Ms. Benvegnu-Springer. The only thing I ask that you
- 22 ask them one at a time because again we have a court
- 23 reporter here who has to track our conversations of
- 24 questions and conversations, and I don't want
- 25 everybody talking over themselves.

- 1 Again, please remember you have to have -whatever you say, questions, everybody be civil, professional. We're all grownups, I ask you to do that. 5 Anybody that would like to make any 6 comment? 7 Yes, sir. You can come sit up here, please. Can I have your name, sir? 9 MR. HERPEL: Yes, it's Bob Herpel, 10 H-e-r-p-e-1. THE COURT: Okay. Mr. Herpel, you can 11 testify under oath or not under oath. If it's under 12 oath, then we can take that under consideration as a Commission. Would you like to do that? 14 MR. HERPEL: I will testify under oath. 15 THE COURT: Okay. If you could raise your 16 right hand for me. 17 18 19 BOB HERPEL, having been first duly sworn to testify to the truth, 21 the whole truth, and nothing but the truth, testified 22 as follows:
- 23
- 24 THE COURT: Good. Thank you. Have a
- 25 seat. If you can just state your name again and your

- 1 address for me.
- 2 MR. HERPEL: Bob Herpel, 883 East Cedar
- 3 Berry Lane in Pine Valley 84781.
- 4 THE COURT: All right, thank you. Go
- 5 ahead.
- 6 MR. HERPEL: I am concerned about the
- 7 increasing gallonage from 3,000 gallons minimum to
- 8 5,000 gallons minimum. I have lived in Pine Valley
- 9 for almost 15 years now and I have experienced a
- 10 drought condition where we have been asked to reduce
- 11 our water usage because of drought conditions
- 12 existing. If everybody in Pine Valley that has a
- 13 water meter would use 5,000 gallons per -- per
- 14 residential meter, I'm asking is there sufficient
- 15 water to sustain that usage that we're being charged
- 16 for?
- 17 THE COURT: Do you want to answer?
- MS. BENVEGNU-SPRINGER: Yes.
- 19 THE COURT: Ms. Benvegnu-Springer could
- 20 answer.
- 21 MS. BENVEGNU-SPRINGER: We have been in
- 22 consultation with the Division of Drinking Water.
- 23 Their engineering is Michael Grange, and based on
- 24 Michael Grange's analysis, on the residential
- 25 full-time users versus the recreational users and

1 their usages, he believes that they do have capacity

- 2 to handle that 5,000 gallon increase.
- 3 MR. HERPEL: May I continue?
- 4 THE COURT: Mr. Burgess I think wanted to
- 5 add to that.
- 6 MR. BURGESS: I would like to add just
- 7 something to it. I think the reason that he's
- 8 nervous, he's been there when our system wasn't as in
- 9 good of shape as it is now. The money that we have
- 10 spent over the last few years is over a million
- 11 dollars. We have put in two tanks. We plan on
- 12 putting in one more tank. And they're big tanks. So
- 13 I think that we've got that problem solved. I hope
- 14 so.
- 15 THE COURT: All right. Thank you.
- Mr. Herpel, anything else?
- 17 MR. HERPEL: The recreational usage right
- 18 now much exceeds us full-time residents. But as
- 19 people reach retirement age, we have noticed, being
- 20 in the real estate business, that the people that are
- 21 retiring will come to Pine Valley to make residence
- 22 full time rather than part-time residences. We have
- 23 increased our full-time residences probably since
- 24 I've been there in the 15 years from maybe 30 --
- 25 maybe 40 full-time residences -- or residents.

- 1 Excuse me, not residences, residents -- to now over
- 2 125 full-time residents. And I see that that
- 3 increase will continue as people start retiring and
- 4 reaching that age.
- 5 Has the Division of Water Resources taken
- 6 into consideration that potential growth pattern for
- 7 full-time residences? Or residents. Excuse me.
- 8 MS. BENVEGNU-SPRINGER: Two issues on
- 9 this. One is that their system is monitored by the
- 10 Division of Drinking Water from time to time and
- 11 their usages are reviewed. And as those usages are
- 12 increasing because of the full-time usage, then they
- 13 will make recommendations to the water company to
- 14 determine what they need to do to improve the system
- 15 so that they can maintain the connections and the use
- 16 of that system.
- 17 Second, if in the case where they have to
- 18 make major increases, of course then the company can
- 19 come in and file for another rate increase if
- 20 necessary.
- 21 MR. HERPEL: Could I?
- 22 THE COURT: Go ahead.
- MR. HERPEL: Do they have capacity to
- 24 increase their water absorption or production to us?
- MS. BENVEGNU-SPRINGER: At the current

- 1 time to the 5,000 limit, yes.
- 2 MR. HERPEL: No, I'm saying does the water
- 3 company have resources necessary to increase their
- 4 volume of water to supply Pine Valley?
- 5 MS. BENVEGNU-SPRINGER: Do you want to do
- 6 that?
- 7 MR. BURGESS: That's what we're trying to
- 8 do. That's what we're trying to get this to a point
- 9 that we can afford to put more -- supply more tanks
- 10 in. And that's why we've got the one tank that's
- 11 going in Lloyd Canyon, which is another two
- 12 and-a-half million gallon tank. That's going to give
- 13 us way more than we've had for years.
- 14 So I would say that we're okay, and if
- 15 we're not okay, then we got to look at putting
- 16 another one in. That's just progress.
- MR. HERPEL: Do we have water available
- 18 to --
- MR. BURGESS: You do. Today you do.
- MR. HERPEL: Okay.
- 21 THE COURT: Thank you. Mr. Herpel,
- 22 anything else?
- MR. HERPEL: No. That should do it.
- 24 THE COURT: Thank you for your comments,
- 25 Mr. Herpel.

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1 Anyone else that would like to make any 2 comments?
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- 3 MR. COTTERALL: I would.
- 4 THE COURT: Go ahead, sir, come on up. If
- 5 you could state your full name and your address for
- 6 us, please, when you sit here. Actually let me just
- 7 swear you in.

8

- 9 KURT GRANT COTTERALL,
- 10 having been first duly sworn to testify to the truth,
- 11 the whole truth, and nothing but the truth, testified
- 12 as follows:

- 14 THE COURT: Thank you.
- MR. COTTERALL: My name is Kurt Grant
- 16 Cotterall. I live at 166 sage drive.
- 17 THE COURT REPORTER: Could you spell your
- 18 name.
- 19 MR. COTTERALL: It's C-o-t-t-e-r-a-l-l.
- 20 And my concerns are I don't really think
- 21 you're thinking of the future as much as you should
- 22 be as far as the water consumption, as we've had some
- 23 good and bad years in the past. And I know this
- 24 gentleman is trying to do all he can to get the
- 25 capacity up there, but I still worry about whether

- 1 adding another 94 lots to this is going to be -- is
- 2 going to be adequate. That's what I really worry
- 3 about.
- 4 MS. BENVEGNU-SPRINGER: We presented the
- 5 information to the Division of Drinking Water and
- 6 their engineers, and based on that, they came back
- 7 and said that you have current sufficient status at
- 8 the moment by adding just that 94. Anything beyond
- 9 the 800 needs a whole new review.
- 10 MR. COTTERALL: A whole new review?
- MS. BENVEGNU-SPRINGER: Yes.
- MR. COTTERALL: So they can possibly add
- 13 more than that if they do a new review?
- MS. BENVEGNU-SPRINGER: Correct.
- MR. BURGESS: But then we have to start
- 16 looking at our system and decide what we need to add
- 17 to go beyond the 800.
- MR. COTTERALL: I see.
- 19 THE COURT: Now, let me add, the Division
- 20 of Drinking Water does have other responsibilities.
- 21 I don't want to speak for them. But briefly, and you
- 22 correct me if I'm wrong, Shauna, but they would
- 23 actually determine if they have enough capacity for
- 24 water, right?
- MS. BENVEGNU-SPRINGER: Correct.

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1 THE COURT: So it's not like people can
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- 2 just move in and then after the fact try to find out
- 3 if they have more water. It's done before they do
- 4 that.
- 5 Is that correct?
- 6 MS. BENVEGNU-SPRINGER: That's correct.
- 7 And that's another reason why the Public Service
- 8 Commission authorizes the service area as it does and
- 9 allows only the service connections that are allowed.
- 10 If they go above that, then they're out of compliance
- 11 with the Public Service Commission. Washington
- 12 County also relies on information when issuing
- 13 building permits to make sure that they really only
- 14 have water proper for those amount of building
- 15 permits.
- 16 THE COURT: And just to note the public
- 17 service did -- the Public Service Commission did
- 18 receive a copy of the service area exhibit. So I
- 19 think this is what Ms. Benvegnu-Springer is referring
- 20 to that this is their service area.
- MS. BENVEGNU-SPRINGER: Right.
- 22 MR. COTTERALL: Okay. This first table
- 23 exhibit here where you have recommended -- the first
- 24 part in the middle of the page disconnect fees,
- 25 reconnect fees, are you considering that in your

- 1 new --
- 2 MR. BURGESS: We do. They have
- 3 recommended -- the state is recommending that.
- 4 MR. COTTERALL: Okay. So you're going to
- 5 consider that?
- 6 MR. BURGESS: Yes.
- 7 MR. COTTERALL: Which I think you should.
- 8 Also --
- 9 MR. BURGESS: We don't have a lot of
- 10 choice. We have to follow their guidelines.
- 11 MR. COTTERALL: Right.
- MS. BENVEGNU-SPRINGER: I do want to
- 13 qualify that a little bit. These fees are not
- 14 calculated into the rates, okay? In other words, the
- 15 revenue from these fees are not being used to
- 16 calculate the new proposed rates. What revenue would
- 17 be generated from these fees would be additional
- 18 revenue that the company could use for other uses.
- MR. COTTERALL: I see.
- 20 MS. BENVEGNU-SPRINGER: Okay. Because we
- 21 don't have a history of what would -- how many would
- 22 be charged, okay?
- MR. COTTERALL: Right.
- MS. BENVEGNU-SPRINGER: Okay. As we start
- 25 getting that information annually, we will review

- 1 that to determine if they are over-earning or not.
- 2 MR. COTTERALL: The other question I have
- 3 is when you're putting money away for future
- 4 infrastructure, what have you, when you do come to
- 5 the point where you need that money for something,
- 6 does the rate payers have any say into that?
- 7 MR. BURGESS: Well, I think at that time I
- 8 think that we pretty well know if we're going to go
- 9 beyond the 800 connections, then we know exactly
- 10 where it's going to go. But I think we monitor it
- 11 and between us and the Division that we know where
- 12 we're going to have to put that money to keep that
- 13 system upgraded.
- MS. BENVEGNU-SPRINGER: All right. More
- 15 comment to that because of the threshold amount that
- 16 we have in place, any time they have any projects
- 17 that exceed that 5 percent threshold, they do have to
- 18 apply to the Commission for approval.
- MR. BURGESS: Exactly.
- 20 THE COURT: They have to apply to us for
- 21 approval.
- MS. BENVEGNU-SPRINGER: Yeah, they have to
- 23 apply to the Commission for approval to implement
- 24 that volume of the project.
- MR. COTTERALL: That volume of the

- 1 project?
- MS. BENVEGNU-SPRINGER: Right.
- 3 MR. COTTERALL: Okay. So then are the
- 4 rate payers notified, or do you have to --
- 5 MS. BENVEGNU-SPRINGER: We would recommend
- 6 that the company does communicate with the customers
- 7 and say this is what we're proposing, this is what we
- 8 would like to do, and receive some feedback from the
- 9 customers so that they can take that into
- 10 consideration. We don't see that as a requirement,
- 11 but it is a good practice to have the company do
- 12 that.
- 13 MR. COTTERALL: Yeah. I just -- you know,
- 14 just elaborate on that, it's just kind been a problem
- 15 in the past where we kind of really don't know where
- 16 things are going, what's really happening. It might
- 17 be, you know, like at the end of the year maybe a
- 18 little form or something, well, this is what we're
- 19 going to do next year. You know, the company, this
- 20 is what we're going to do to the system. But maybe
- 21 just a brief letter stating what's going to happen.
- MS. BENVEGNU-SPRINGER: Maybe at the end
- 23 of the year or in January the company might want to
- 24 think about sending out a little newsletter, you
- 25 know, about this is what has happened in the last

- 1 year, these are the future projects we're looking at
- 2 and ask for feedback, possibly. That's a suggestion.
- 3 MR. COTTERALL: Because as a rate payer,
- 4 you know, we're kind of wondering, well, did these
- 5 projects come out of the blue or what. We don't
- 6 know. We're just -- want to be informed.
- 7 MR. BURGESS: You do understand that this
- 8 is a private water company?
- 9 MR. COTTERALL: We understand -- I
- 10 understand.
- MR. BURGESS: It's owned by 80 some odd
- 12 individuals. So whoever, if you own a share of water
- 13 or a partial share of water, you own that much into
- 14 the company. So it is the same as a private. I
- 15 don't mean to say that you shouldn't be notified,
- 16 don't get me wrong. And we'll try and do better in
- 17 the future and let you guys know and send you out a
- 18 letter and let you know what our intentions are.
- MR. COTTERALL: Great, great.
- 20 So I got another question for you on the
- 21 taxes. Being a for profit or nonprofit, does it make
- 22 any difference, as far as that goes?
- MR. BURGESS: Well, that's a municipality
- 24 or a private entity is what it is, and we are
- 25 private.

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1 MR. COTTERALL: You're private so you are
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- 2 taxed?
- MR. BURGESS: We are taxed.
- 4 MR. COTTERALL: All right. Just trying to
- 5 think of ways to save you money.
- 6 MR. BURGESS: Well, I appreciate that. We
- 7 need all we can save.
- 8 THE COURT: Thank you, Mr. Cotterall.
- 9 MR. COTTERALL: Well, thank you very much.
- 10 I appreciate it.
- 11 THE COURT: Anyone else? Any other
- 12 comments? Any questions? No?
- MS. BLACK: Yes.
- 14 THE COURT: Ma'am, if you could state your
- 15 name and address for us. If you could raise your
- 16 right hand for me before you do.

17

- 18 SUSAN BLACK,
- 19 having been first duly sworn to testify to the truth,
- 20 the whole truth, and nothing but the truth, testified
- 21 as follows:

- 23 THE COURT: Thank you. Have a seat.
- MS. BLACK: My name is Susan Black. I'm
- 25 at 902 Mountainview, Pine Valley.

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1 And I have very little testimony, but I
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- 2 think it should be put on the record on Table 2,
- 3 Page 8, somebody needs to address the concern with
- 4 the economic situation as it is, which has hit across
- 5 the board everyone. There's no one in here that has
- 6 not been affected. These increases are mind
- 7 boggling. There's an awful lot of information in
- 8 here to absorb which most of us will go home. There
- 9 are people who -- you know, my husband has worked
- 10 with the municipalities and the water district, he'll
- 11 be glad to see this when he returns from his job.
- 12 But I just do need to say that your
- 13 increases of 64.65 percent on A, your increase of
- 14 43.67 on B, your increase of C, 31.29 percent, and
- 15 then the disconnect fee of 122.50, to most of us
- 16 they're mind boggling right now.
- 17 That's all I have to say.
- 18 THE COURT: All right. Thank you.
- 19 Any other comments or questions? Nothing
- 20 else?
- 21 Any follow-up?
- MS. BENVEGNU-SPRINGER: No.
- THE COURT: Okay. Then we'll go ahead and
- 24 recess. We have public witness scheduled until
- 25 12:30, and we do have to keep this open until 12:30.

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1 We'll recess and then at 12:30 we'll go ahead and
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- 2 conclude this hearing. Thank you.
- 3 (Whereupon, a recess was taken at
- 4 11:02 a.m. to 11:42 a.m.)
- 5 THE COURT: Sir, if you could raise your
- 6 right hand for me.

7

- 8 HANS LATSCHKOWSKI,
- 9 having been first duly sworn to testify to the truth,
- 10 the whole truth, and nothing but the truth, testified
- 11 as follows:

- 13 THE COURT: All right. If you could state
- 14 your name and address for us and then make your
- 15 comments.
- MR. LATSCHKOWSKI: My name is Hans
- 17 Latschkowski. Hans is H-a-n-s. Latschkowski is
- 18 spelled L-a-t-s-c-h-k-o-w-s-k-i. My address in Pine
- 19 Valley is 497 South Oak Ridge Drive. By phone
- 20 number -- my home phone number is area code
- 21 (435) 673-1035. My mailing address is P.O. Box 1288,
- 22 St. George, Utah 84771.
- THE COURT: Thank you. Go ahead.
- MR. LATSCHKOWSKI: What I would like to is
- 25 just put on record is, I've looked this information

- 1 over, and I agree with the idea that the rate
- 2 structure needs to be adjusted. I just have a
- 3 concern that what is recommended here, I think that I
- 4 agree that the base needs to have enough funds to pay
- 5 for operating the system, not including any large
- 6 amount of water.
- 7 But my recommendation would be this: That
- 8 the user base for those using should be \$30 a month.
- 9 In other words, right now I'm paying \$20 a month and
- 10 receiving 3,000 gallons. My recommendation would be
- 11 \$30 a month but you only receive 1,000 gallons with
- 12 your base. And then have a three-tier rate for the
- 13 other usage. From 1 to 5,000 gallon the rate would
- 14 be a dollar per thousand. From 5,000 to 10,000 would
- 15 be a dollar 25 per thousand. And over 10,000 would
- 16 be a dollar 50 per thousand. That way those that use
- 17 higher -- water higher usage impact the system much
- 18 more than the person that uses the thousand gallons.
- 19 And from past experience I have found that lower
- 20 users actually subsidized higher users because the
- 21 recommendation here was one pier of a dollar 30 per
- 22 thousand gallons over 5,000, and I think that rate
- 23 should be modified and adjusted. And I think you
- 24 will get at least the same amount of funds of what is
- 25 needed with this rate structure, and it would be a

- 1 little bit more evenly or fairly charged than for
- 2 those that are not there during the year or a very
- 3 limited time there, versus those that use a large
- 4 amount, and yet it's still a fair and equal charge.
- 5 And that would be my recommendation that I
- 6 would like to have on record.
- 7 THE COURT: All right. Thank you,
- 8 Mr. Latschkowski.
- 9 MR. LATSCHKOWSKI: Do you have any
- 10 questions of me?
- 11 THE COURT: Anybody have any questions?
- MS. SCHMID: In light of his statement, it
- 13 might be helpful if Ms. Benvegnu-Springer talks a
- 14 little bit about the characteristics of customers A,
- 15 B, C, and D, the recommendation. I think that
- 16 would --
- 17 MR. LATSCHKOWSKI: I saw that, and that
- 18 was my reference to it. It looks like A, B, and C
- 19 for their increase, the lower use, which is still
- 20 high, 10,000 gallons, their increase is 64.65 percent
- 21 and C, the real high user, their increase is only 31
- 22 percent, less than half. So that's why I indicated
- 23 that percentage-wise the higher user gets a better
- 24 break than the lower user. And that's why I thought
- 25 the three tier would balance and equal that out a

- 1 little more, and yet I still think it will create the
- 2 funds necessary.
- 3 And I don't have any problems. As a
- 4 matter of fact, the request by Pine Valley was only
- 5 29 per month for the base, and I'm saying 30 and even
- 6 drop the minimum to a thousand so that way, then, it
- 7 makes up the difference there. If you went 1,000 and
- 8 paid a dollar per thousand, that's another \$4. So
- 9 you would end up at \$34 already with the 5,000.
- 10 So that's why I say the numbers, you can
- 11 crunch the numbers and I think they'll come out the
- 12 same. But the higher user then will end up paying
- 13 what's needed for maintenance and future development,
- 14 and so on. I think it's a more equitable. And three
- 15 tiers is not that difficult to program.
- 16 THE COURT: Thank you, Mr. Latschkowski.
- 17 Ms. Benvegnu-Springer would like to
- 18 comment on the characteristics of this.
- 19 MS. BENVEGNU-SPRINGER: Yes. Referencing
- 20 Table 2, Customer A is primarily a recreational user
- 21 that uses very little water throughout the year.
- 22 This would be the annual -- I'm sorry, their monthly
- 23 usage was still fairly high during the summertime. A
- 24 user classified as B is more of a full-time user that
- 25 would use that amount of money -- excuse me, that

- 1 amount of water usage each month. Obviously during
- 2 the winter months it would go down. And Customer C
- 3 is going to be someone who has large acreage. They
- 4 may have water features on their property. They also
- 5 may be using it for irrigation, the culinary water
- 6 for irrigation. And so they're very, very large
- 7 users.
- 8 In comment to Mister -- how do you say
- 9 your name again?
- 10 MR. LATSCHKOWSKI: Hans.
- MS. BENVEGNU-SPRINGER: Hans, thank you.
- 12 We can apply those suggested rates into our model to
- 13 determine what the type of revenue would be generated
- 14 based on the usage of the customers that they used in
- 15 2009. That is another reason how we came up with the
- 16 rates that we did, because we applied those rates to
- 17 the usage of the customers as they used it in 2009.
- 18 MR. LATSCHKOWSKI: The other question also
- 19 would be is there -- do you have a projected growth
- 20 for 2010? From 2008, 2009, 2010, how many new people
- 21 came on line?
- MS. BENVEGNU-SPRINGER: 2008 to 2009 there
- 23 were five. From 2009 to 2010 we projected no growth.
- MR. LATSCHKOWSKI: So you're not
- 25 projecting that out?

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1 MS. BENVEGNU-SPRINGER: Right.
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- MR. LATSCHKOWSKI: Because of the economy,
- 3 or whatever?
- 4 MS. BENVEGNU-SPRINGER: Yes.
- 5 MR. LATSCHKOWSKI: Okay. So you basically
- 6 need to go on '09 usage?
- 7 MS. BENVEGNU-SPRINGER: Right.
- 8 MR. LATSCHKOWSKI: And that would be easy
- 9 enough to go ahead and crunch and make a model from
- 10 to see if the numbers would be equal to what you're
- 11 projecting?
- MS. BENVEGNU-SPRINGER: Yes, we can make
- 13 that calculation and supply it to the Commission.
- MR. LATSCHKOWSKI: Sure. Thank you very
- 15 much.
- 16 THE COURT: All right. Thank you,
- 17 Mr. Latschkowski.
- 18 MS. SCHMID: And one other thing that I
- 19 don't think has been addressed yet is the effective
- 20 date. They're requesting an effective date if the
- 21 rate increase is approved. Do you have any comments
- 22 on that?
- MS. BENVEGNU-SPRINGER: I do. In talking
- 24 with the company, it's recommended both by the
- 25 company and the Division, that the effective rates

- 1 would be starting May 1st. And the reason for that
- 2 May 1st date is because that's the time frame when
- 3 they would do their first read. Generally the end of
- 4 April for the calendar year 2010, the first read
- 5 would indicate that those old -- the old usage would
- 6 be at the old rates. May 1st any readings after that
- 7 date, the new rates would go into effect.
- 8 THE COURT: Okay.
- 9 MS. SCHMID: Thank you.
- 10 MALE SPEAKER: What if you paid ahead?
- 11 MR. BURGESS: Then we charge you triple.
- 12 (Laughter).
- MR. HERPEL: Could I comment again?
- 14 THE COURT: Sure. Go ahead, Mr. Herpel.
- MR. HERPEL: Do I have to --
- 16 THE COURT: You're still under oath.
- 17 MR. HERPEL: I'm already sworn?
- 18 THE COURT: Yes.
- 19 MR. HERPEL: Okay. I would just like to
- 20 just ask if these rate increases will be -- let's
- 21 see, how could I phrase the question? Our fire
- 22 system in Pine Valley is lacking in some areas. Our
- 23 water pressure is low in what we call the Lloyd
- 24 Canyon area of Pine Valley. Will these new rates
- 25 bring that up to a standard for larger lines to be

- 1 installed? I -- those lines will be taken into
- 2 consideration?
- 3 MR. BURGESS: Yes. That's the next job
- 4 that we have is a 250,000 gallon tank that goes up
- 5 Lloyd Canyon.
- 6 MR. HERPEL: And how about the increase of
- 7 capacity of the line?
- 8 MR. BURGESS: Not all of them but some of
- 9 them will. But it will be enough to give you what
- 10 the state requires for fire protection.
- 11 MR. HERPEL: All right. It will be
- 12 sufficient throughout Pine Valley, then, to meet the
- 13 standards.
- MR. BURGESS: Yes.
- MR. GARDNER: Obviously there's going to
- 16 be upgrades. So as far as lines and stuff, that
- 17 would be something that would be in our capital --
- MR. BURGESS: See, that's --
- MR. GARDNER: -- that we've been --
- THE COURT REPORTER: Hold on, you guys.
- 21 One at a time, please.
- 22 THE COURT: Wait. Let him finish.
- Tell me your name again.
- MR. GARDNER: Ryan Gardner.
- 25 THE COURT: Let me have you raise your

1 right hand. 2 3 RYAN GARDNER, having been first duly sworn to testify to the truth, the whole truth, and nothing but the truth, testified as follows: THE COURT: Okay. 8 9 MS. SCHMID: Could it be helpful if Mr. Gardner refreshed our memory as to his connections to the water company? 11 12 MR. GARDNER: I am the operator or water 13 master. 14 MS. SCHMID: Thank you. MR. BURGESS: Head honcho. 15 MS. SCHMID: Okay. 16 17 MR. GARDNER: I would just say, the new tank will help supply a reservoir for it, but then I 18 19 guess in the future that would be what we use the money that would be set aside every month. So it 20 21 would be a few years before we got money in that fund, and then that's when we would go and resize lines and do improvements like that. We can't go in 23

redo -- we're not going to redo probably a lot of

25 lines in Lloyd Canyon this year.

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1 MR. BURGESS: We've got a lot of lines as
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- 2 small as 4 inch in the old part of Pine Valley.
- 3 Those have all got to be replaced one day. If
- 4 somebody builds on that to get fire protection, we're
- 5 going to have to change some of those. So we know
- 6 there's small jobs like this all the way through.
- 7 That's why we're happy that we may have a buck or two
- 8 that we can build without having to borrow.
- 9 THE COURT: Go ahead, Mr. Herpel.
- 10 MR. HERPEL: I would like to ask again. I
- 11 just had an incidence where we were developing two
- 12 lots out of one lot, making one large lot into two
- 13 lots, and the water company charged the owner of the
- 14 property, made them supply the 6 inch line to the
- 15 fire hydrant.
- 16 What I want to get clarified now, will the
- 17 water company put the 6 inch line to any properties
- 18 that --
- 19 MR. BURGESS: That's done by the county.
- 20 That's the county that requires that. Pine Valley
- 21 Irrigation doesn't.
- 22 MR. HERPEL: Okay. They might not require
- 23 it, but because of this large rate increase will Pine
- 24 Valley Irrigation Company now foot the supply line to
- 25 the property of the size --

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1 THE COURT: Let me have you -- let's do
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- 2 this. If you have some questions for the company,
- 3 we're just related here to the rate increase, whether
- 4 the company needs it.
- 5 MR. HERPEL: Okay.
- 6 THE COURT: And so let's go off the record
- 7 and if you want to talk with the company now relating
- 8 to questions of -- we're kind of going beyond what
- 9 we're here for.
- 10 MR. HERPEL: Well, I'm trying to find out
- 11 what these reserve for replacements will be.
- 12 THE COURT: Let's go off the record
- 13 because that's already been addressed on the record,
- 14 and if you have questions -- I think those questions
- 15 are more outside of what we're dealing with here.
- So let's go off the record and you can ask
- 17 those, and if you need to we can come back on the
- 18 record.
- 19 MR. BURGESS: If you read the sheet there
- 20 that the state has come out with, it tells you
- 21 exactly what we can do and what we can't do with it.
- MR. GARDNER: And I could probably answer
- 23 that real quick.
- 24 THE COURT: Well, hold on. Let's go off
- 25 the record. We're off the record. Let me go outside

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1 the room.
                 (Thereupon, the proceedings
 2
 3
                 concluded at 11:55 a.m.)
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1	REPORTER'S CERTIFICATE
2	
3	STATE OF UTAH )
4	COUNTY OF WASHINGTON )
5	I, Robert Stanley, Certified Shorthand
6	Reporter, do hereby certify that I took down in
7	Stenotype all of the proceedings had in the
8	before-entitled matter at the time and place indicated
9	and that thereafter said shorthand notes were
10	transcribed into typewriting at and under my direction
11	and supervision and that the foregoing transcript
12	constitutes a full, true and accurate record of the
13	proceedings had.
14	IN WITNESS WHEREOF, I have hereunto set my
15	hand in my office in the County of Washington, State
16	of Utah, this day of , 2010.
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20	
21	Robert Stanley, RPR, CSR
22	
23	
24	
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